

ADDITIONAL ITEM

7.6	INFRASTRUCTURE SERVICES : (PC :)
7.6.2	REQUEST FOR APPROVAL OF THE EIKESTAD PARKING PUBLIC PRIVATE PARTNERSHIP FEASIBILITY STUDY

Collaborator No:

IDP KPA Ref No:

Meeting Date:

Good Governance and Compliance

14 August 2024

1. SUBJECT: REQUEST FOR APPROVAL OF THE EIKESTAD PARKING PUBLIC PRIVATE PARTNERSHIP FEASIBILITY STUDY

2. PURPOSE

For Council to approve the Eikestad Parking Public Private Partnership Feasibility Study

3. DELEGATED AUTHORITY

Municipal Council.

4. EXECUTIVE SUMMARY

Council had previously resolved to address parking shortages, extensive studies were commissioned and the statutory requirements, such as the Section 78 of the Systems Act and Section 33 of the MFMA process were undertaken and concluded.

The Project Feasibility Study found that the best available option is a build-operate-transfer (BOT) arrangement with a private sector operator which will be a Public Private Partnership (PPP) as defined in the Municipal PPP Regulations made under the Municipal Finance Management Act (MFMA). Refer to the Feasibility Report, **attached as APPENDIX A.**

It is proposed that the private party will raise the necessary funds and erect the facility at its own cost. The private party will operate the facility for an estimated period of approximately 25 years after which the PPP agreement will terminate and the facility will continue to be owned by the Municipality. The Municipality will then have the option to enter into a new PPP agreement with a private party, following due process, for possibly another 25 years.

Extensive consultation sessions with interested and affected parties were carried out. Initial comments from Provincial and National Treasury have been incorporated into the updated report however the Municipality is still awaiting final comments from National Treasury.

Comments received from the public have been largely addressed, some have indicated support for the initiative while others have raised concerns that relate to aspects such as alignment with municipal strategies, need for possible additional

transport studies, impacts of the proposed development on culture, heritage and the fairness of PPP planning and implementation process. Refer to the Public Consultations as contained in **APPENDIX A**.

Alignment with strategies have been clarified, the community's request for further traffic studies were considered and is currently underway, and cultural and heritage concerns are addressed, for details refer to the Environmental Scoping Report as contained in **APPENDIX A**. National Treasury's robust PPP process ensures fairness and transparency throughout the planning and implementation process.

National Treasury requires formal approval of the Feasibility Study by Council, before they formally issue the Municipality with "Treasury Approval 1" (TA1) approval in terms of the PPP regulations. This will allow the process to move to the next phase which is Treasury Approval 2 (TA2) approval.

5. RECOMMENDATIONS

- (a) that Council takes note of the extensive consultation sessions that have occurred during the feasibility phase, for details refer to **APPENDIX A**;
- (b) that Council notes the comments received from the Stakeholders as well as the Directorate's responses;
- (c) that Council takes note of the value for money analysis, for details refer to **APPENDIX A**;
- (d) that Council approves the Feasibility Report, attached as **APPENDIX A**, subject to final approval from National Treasury;
- (e) that Council approves the multi-story parking as a Public Private Partnership (PPP) and allows for phase 2 of the Public Private Partnership Process to commence.

6. DISCUSSION / CONTENTS

6.1 Background

The council had previously resolved to address parking shortages, extensive specialist studies were commissioned and the statutory requirements, such as Section 78 of the Systems Act and Section 33 of the MFMA process were undertaken and concluded.

The proposal is to involve the private sector in the development and operation of a multi-storey parking facility in the central business district of the Municipality. The facility is proposed to be erected on the site of the existing Eikestad parking area on land owned by the Municipality.

The Project Feasibility Study Report found that the best available option is a build-operate-transfer (BOT) arrangement with a private sector operator which will amount to a Public-Private-Partnership (PPP) as defined in the Municipal PPP Regulations made under the Municipal Finance Management Act (MFMA).

The private party will operate the facility for an estimated period of approximately 25 years after which the PPP agreement will terminate and the facility will continue to be owned by the Municipality. The Municipality will then have the option to enter into a

new PPP agreement with a private party, following due process, for possibly another 25 years.

Extensive consultation sessions with interested and affected parties were carried out. Views from Provincial and National Treasury were incorporated into the updated report. Comments received from the public have been largely addressed, some have indicated support for the initiative while others have raised concerns that relate to, amongst others alignment with municipal strategies, need for possible additional transport studies, impacts of the proposed development on culture and heritage and the fairness of PPP planning and implementation process.

Alignment with strategies have been clarified, the community's request for further traffic studies were considered and is currently underway, and cultural and heritage concerns are addressed, for details refer to the Environmental Scoping Report as contained in **APPENDIX A**. National Treasury's robust PPP process ensures fairness and transparency throughout the planning and implementation process.

6.2 Discussion

The consultation process included soliciting views and recommendations from the following entities: (Refer to the Public Consultations as contained in **APPENDIX A**).

1. Western Cape Government Provincial Treasury

Comments were based around the value for money, risk transfer, affordability, public participation and certain terminologies that need to be altered.

The Provincial Treasury has been invited to attend additional workshops in order to address comments. The report has been updated to address the Provincial Treasury comments.

2. National Treasury

Initial comments were received requesting further clarity on - the need and options analysis / project due diligence / BBBEE and Socio-economic analysis / procurement plan / value assessment / Affordability / Value for money / Risk transfer etc.

Three workshops were held to address the above, and the Report has been updated to address the comments received. More comments have been solicited from National Treasury and the Municipality awaits these comments at present.

3. COGTA

No comments have been received.

4. Human Resources / Municipal Labour Unions

Details of engagements with labour unions are contained in Appendix D, IMATU provided comments requesting that no employee/IMATU member be disadvantaged in this process.

5. Local Community**Local Community - Strategic Policies and Planning Concerns**

The proposed development contradicts the principles and strategic objectives outlined in the Stellenbosch Spatial Development Framework (SDF) 2019, the Comprehensive Integrated Development Transportation Plan 2022-2026, and the Non-Motorized Transportation Master Plan 2020. Specifically, when it comes to alleviating the significant congestion and parking challenges in the Stellenbosch CBD, collectively, these policies aim to reduce car dependency, encourage public and non-motorized transport, and foster a more sustainable, accessible, and vibrant urban environment.

The Directorates Comment:

The proposed development aligns with the approved CITP and in addition, will enable significant gains in the provision on Non-Motorized Transport by providing an alternative to on-street parking thereby allowing for reductions in on-street parking on certain roads in the historical core.

The Central Business District (CBD) has a critical shortage of parking, complaints from the travelling public are received daily relating to the lack of adequate parking facilities. In addition, many complaints and requests have been received over the past 10 years - through the Municipality's IDP Processes for improved parking facilities in the Central Area.

Residents and businesses have mentioned that the parking situation is unattainable, and many are conducting businesses / shopping etc. outside of Stellenbosch due to the shortage of parking.

This shortage of parking in the CDB has been created by historical planning dispensations where the parking requirements for developments in the CDB were relaxed when certain conditions were met.

Local Community - Traffic and Transportation Concerns

The possible need for more detailed traffic impact assessments and appropriate measures to manage traffic flow and avoid congestion was highlighted. Some stakeholders also suggested that alternative transportation options, such as nonmotorized transport, walking routes, cycling and public transport, should be promoted to reduce reliance on private cars. Many suggested that park-&-ride facilities be implemented outside of town to alleviate the existing level of traffic congestion.

The Directorates Comments:

Initial traffic studies have been completed, the request for more detailed traffic impact assessments have been considered, and these detailed assessments are currently underway. Interventions such as the promotion of NMT including cycling, the expansion of the NMT network, the pedestrianization of streets, intersection improvements, new road construction projects, the planning for Park and Ride facilities on the outskirts of the urban edge, the promoting of public transport by developing infrastructure and compilation of a Public Transport Plan are all intervention currently underway that addresses congestion. These are separate projects aligning to the Municipality's Transport Vision. This focal point of the proposal is the under-supply of parking in the CBD.

Local Community - Community and Heritage Impact Concerns

Some stakeholders raised concerns about the project's potential impact on the local community, noting that it appears to be counterproductive and misaligned with the town's demonstrated commitment to environmental sustainability and community well-being. Stellenbosch, as a treasured historic town with its heritage buildings, narrow and treelined streets, and water channels, does not offer the luxury of widening streets, building slipways, or other means to improve traffic flow.

The Directorates Comments:

The design inputs and operations of the proposal addresses and mitigates Heritage and Environment impacts, for details refer to the Environmental Scoping Report as contained in **APPENDIX A**.

Local Community - Project planning and Implementation Concerns

Several stakeholders expressed concerns about the project management process, citing issues such as a lack of transparency and communication. Some stakeholders felt that they were not adequately consulted during the project's planning stages, while several expressed concerns about its overall feasibility.

The Directorates Comments:

National Treasury's robust PPP process ensures consultations are carried out as well as fairness and transparencies throughout the planning and implementation process.

6.3 Financial Implications

All financial implications are address, for further details refer to **APPENDIX A**.

6.4 Legal Implications

All legislative requirements are complied with, for further details refer to **APPENDIX A**.

6.5 Staff Implications

This report has no additional staff implications to the Municipality.

6.6 Previous / Relevant Council Resolutions:

12TH COUNCIL MEETING 2017-09-27: ITEM 7.6.1 (Section 78(1) Commencement)

RESOLVED (majority vote with abstentions)

- a) that a Section 78 process be launched and that an internal parking service delivery increase be investigated through section 78 (1).
- b) that parking service delivery increase be based on the towns of:
 - o Stellenbosch
 - o Klapmuts
 - o Franschhoek

-
- c) that a formal report be submitted to council as required by section 78(2), which will indicate the best way of rendering internal parking and any recommendations to a possible external method of rendering parking.

16TH COUNCIL MEETING: 2018-03-28: ITEM 7.6.2 (Section 78(2) and (3))

RESOLVED (nem con)

- a) that this report be noted;
- b) that Council notes the attached report on the providing of sufficient public parking;
- c) that Council accepts that all the requirements of Section 78(1) in terms of investigating the feasibility of the provision of sufficient parking have been complied with;
- d) that Council, in terms of the Municipal Systems Act, Act 32 of 200, as amended, Section 78(2), accepts the scenario to “after having applied subsection (1), a municipality may, before it takes a decision on an appropriate mechanism, explore the possibility of providing the service through an external mechanism mentioned in section 76 (b).”;
- e) that Council formally proceeds to the Municipal Systems Act, Section 78(3) process of exploring the possibility of providing the municipal service of parking through an external mechanism; and
- f) that a report on the outcome of this investigation be provided to Council, upon the completion of a Section 78(3) exercise in order for Council to take a Section 78(4) decision.”

SECTION 78 (4) REPORT FOR THE PROVIDING OF SUFFICIENT PUBLIC PARKING

35TH COUNCIL MEETING: 2020-02-26: ITEM 13.3

RESOLVED

- a) that this report be noted;
- b) that Council accepts that all the requirements of Section 78(3) (Annexure A) in terms of investigating the feasibility of the provision of sufficient parking, has been complied with;
- c) that Council accepts that parking forms an integral part of the total Mobility concept within Greater Stellenbosch Area and relates to other major parts such as: Traffic Flow, Public Transport (PT), Non-Motorised Transport (NMT), Transit Oriented Development (TOD), and Movement of Disabled Persons (normally seen as a primary part of NMT);
- d) that Council notes that in order to alleviate the parking process as a whole, matters such as PT, NMT, TOD must also be addressed in synchronisation, as this will directly affect the quantity and positioning of parking;

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- e) that Council, in terms of the Municipal Systems Act (MSA), Act 32 of 2000, as amended, Section 78(4), accepts that the method of providing parking generally be considered as follows:
 - i) Provision of open one level parking space needs, be performed on an internal mechanism;
 - ii) Provision of multi storied parking space needs, be performed on an external mechanism.
 - f) that Council approves the provision of parking as a first phase as mentioned hereunder, which must be in line with future mobility developments, as the final mobility status can by nature not be resolved at this time;
 - g) that Council proceed with the initial provision and upgrade of parking spaces as follows:
 - i) that the legislative process be commenced with to provide multiple level parking, and management thereof, utilising an External Mechanism of parking in the following areas:
 - 1) Eikestad Mall Parking area bounded by Andringa -, Victoria, and Ryneveld Streets. Portion of erf 1692, erven, 1969, 1972, 1973, 1974, 1975, 1976, 6402 and 6636; and
 - 2) Techno Park area, considering the area bounded by Tegno Road, Termo Avenue and Proton Road. Portion of erf 13171
 - ii) that the following areas, as a first phase, be upgraded and/or developed as a single layer open space parking area, utilising an internal service delivery mechanism:
 - 1) Dennesig Existing Parking Area, entrance in Hoffman Road, Part of Erf 235;
 - 2) Municipal Court Existing Parking Area, entrance from Papegaai Road, Erf 528;
 - 3) Aandklas Existing Parking Area, entrance from Du Toit Road Part of Erf 235;
 - 4) New Parking Area Bounded by Borchard Road and Andringa Street to be considered as an extension of the public parking on erf 2529;
 - 5) New Parking Area Bounded by Jan Cilliers Road, Ds Botha Road and Muller Road to be considered as new parking area. Part of Erf 175/0; and
 - 6) Parking area to be upgraded at the old tennis courts, Franschhoek, Erf 1538.
 - h) that Council proceeds with the setting up of a Service Delivery Agreements for the provision of Bulk Parking, as required by Section 80(1) & (2), of the MSA and in particular section 80(1)(b) (which prescribes an SDA with a Private Company) for the areas mentioned under 4.7.1;

-
- i) that the Service Delivery Agreement be approved by Council as a draft SDA prior to Community Participation takes place; and
 - j) that the matter of providing a synchronised total mobility network be urgently pursued with all the role-players participating in the mobility arena which includes Public Transport, Non-Motorised Transport, Transit Oriented Development, Parking and Universal Access.

AMENDMENT OF DECISION IN REGARD TO SECTION 78(4) ON THE PROVISION OF A PARKING SERVICE TO THE PUBLIC

SPECIAL COUNCIL MEETING: 2022-02-23: ITEM 8.11.2

RESOLVED (nem con)

- (a) that the content of this report be noted;
- (b) that it is noted that a MSA section 78 (3) investigation was done to which Council took a section 78 (4) decision on 26 February 2020;
- (c) that Council now review, rescind and replace 4.5 of the 26 February 2020 decision to read as follows:
 “4.5 that Council, in terms of the MSA Act 32 of 2000 as amended, section 78 (4), accepts that the method of providing parking generally be considered as follows:
 a Provision of open one level off-street parking space needs, be performed on an external service delivery Mechanism except where the internal mechanism is clearly more viable and effective;
- (d) that the two requests of the management of the following parking spaces:
 a Checkers Complex Parking, Annexure A
 b Stelmark Centre Parking, Annexure B
 be approved in principle as interim pilot projects for a period of not more than three years.
- (e) Council confirm that Eikestad multi-level parking will be done through a Public-Private Partnership as envisage in the Section 78 (3) report,
- (f) that given the project life cycle for PPP process the parking be leased out a short-term base until the PPP process is finalised.
- (g) that the intention to outsource the management of these areas on an interim basis be advertised for public comment; and
- (h) that after the public participation process the comments be considered by Council before a final decision is taken.

6.7 Risk Implications

All risk implications are addressed, for further details refer to **APPENDIX A**.

6.8 Comments from Senior Management:

Feasibility Study was presented and discussed at the Directors Meeting.

6.8.1 Comments from CFO

Supports the recommendation.

6.8.2 Director Corporate Services

Comments provided throughout the item to be incorporated in the item content.

6.8.3 Municipal Manager

Supports the recommendation.

ANNEXURES**Appendix A Eikestad Parking PPP Feasibility Report****FOR FURTHER DETAILS CONTACT:**

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<i>REPORT DATE</i>	<i>8 August 2024</i>

ANNEXURE A



SMEC INTERNAL REF. C1978

Eikestad Parking PPP

Feasibility Study

Client Reference No. **B/SM 13/21-TT.9**

Prepared for Stellenbosch Municipality

9 July 2024

Document Control

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Table of Contents

Executive Summary	1
1 Introduction	11
1.1 Background & Purpose of the Study	11
1.2 Project Deliverables	12
1.3 Approach and Methodology	15
2 Needs Analysis	18
2.1 Stellenbosch Local Municipality Strategic Objectives	18
2.1.1 Alignment to Municipality	18
2.2 Budget	19
2.2.1 Provision of parking in the CIP and Municipal Budget	19
2.2.2 Estimated Facility Capital Cost	19
2.2.3 Estimated Facility Operational and Maintenance Cost	20
2.3 Institutional Environment	20
2.3.2 Job Creation	26
2.3.3 Environment Improvements	27
2.3.4 Geotechnical Investigation	33
2.3.5 Health and Safety	49
2.4 Output Specifications	49
2.4.1 Purpose	49
2.4.2 General	49
2.4.3 Legal Framework	50
2.4.4 BBBEE needs for the Project	52
2.4.5 Stellenbosch Integrated Development Plan	58
3 Parking Demand Analysis	64
3.1 Introduction	64
3.2 Methodology	64
3.3 Land-use Development	65
3.3.1 Legal Parking Provision Requirements	65
3.3.2 SDF and CIP projects that may impact the parking demand	68
3.4 Data collection	70
3.4.1 Inventory of Parking Facilities	70
3.4.2 Parking Surveys	70
3.4.3 Stated Preference Surveys	71
3.4.4 Traffic Surveys	72
3.5 Existing Parking Supply / Demand	74
3.5.1 Inventory Analysis	74
3.5.2 Parking Survey Results	81
3.5.3 Parking Accumulation Analysis	86
3.5.4 Stated Preference Survey Results	99
3.6 2020 vs 2021 vs 2023 Survey Results	109
3.6.1 Eikestad Underground Parking	110

3.6.2	Eikestad Mall Off-Street Parking Area	113
3.7	Parking Demand Calculations	117
3.7.1	2023 Base Year.....	118
3.7.2	2028 Horizon Year	119
3.7.3	Results	119
3.7.4	Summary Demand.....	123
4	Technical Options Analysis.....	125
4.1	Options Considered	125
4.2	Evaluation and Assessment	125
4.3	Recommendation of Preferred Option	133
4.4	Eikestad Architectural Design	137
4.4.1	Architectural Aims.....	138
4.4.2	Guiding Principles	149
5	Service Delivery Options Analysis.....	151
5.1	Options Considered	151
5.2	Evaluation and Assessment	151
5.3	Preferred Option: PPP Models and Their Structure	158
5.3.1	PPP Delivery Model	158
5.3.2	In this regard refer to the definition of a PPP quoted above and referred to in the Municipal Service Delivery and PPP Guidelines.....	158
5.3.3	Advantage of using a PPP delivery model	159
5.3.4	PPPs can achieve greater Value-for-Money	160
5.3.5	PPPs as a means of Financing	160
5.3.6	Projects suitable for delivery as a PPP.....	162
5.3.7	Other Matters to Consider	164
6	Traffic Analysis	167
6.1	Background	167
6.2	Study Area	167
6.2.1	Required Information	173
6.2.2	Site Assessment	173
6.2.3	Background Traffic Volumes.....	176
6.2.4	Latent Rights	177
6.3	Traffic Demand Estimate	177
6.3.1	Existing Traffic Demand	177
6.3.2	Future Traffic Demand	179
6.3.3	Modal Split.....	180
6.3.4	Trip Distribution and Trip Assignment.....	180
6.3.5	Scenarios.....	180
6.4	Site Traffic Assessment	181
6.4.1	Investigation of other road elements	181
6.4.2	Traffic Volumes.....	181
6.5	Intersection Layouts and Measures of Effectiveness	183
6.5.1	Capacity Analysis Results	186
6.6	Results	187

7	Due Diligence	188
7.1	Applicable legislation	188
7.2	Relevant Policy documents include the following, among others:	189
7.3	Section 78 Assessment	189
7.4	Project Cycle	191
8	Financial Value Assessment	196
8.1	Introduction	196
8.2	PPP Route	196
8.2.1	Purpose of the PPP route	196
8.2.2	Types of PPP	196
8.2.3	Proposed PPP structure and funding	197
8.3	Value Assessment Types and Selection	198
8.3.1	Value assessment types	198
8.3.2	Simplified Value Assessment	198
8.4	PPP Reference Model Construction	199
8.4.1	Technical Definition of the Project, Design and Construction Standards and Codes	199
8.4.2	Compilation of the PPP Reference Model	210
8.5	PPP Reference Model Assumptions	210
8.5.1	Introduction	210
8.5.2	Technical project definition	210
8.5.3	Direct costs and assumptions	210
8.5.4	Financial Model Assumptions	219
8.5.5	Revenue Estimation and Escalation Assumptions	223
8.5.6	Financial Benefit for Stellenbosch Municipality	224
8.5.7	Scenario and Lifecycle Selection	224
8.6	Risk Assessment	227
8.6.1	General comments on risk assessment	227
8.6.2	Risk Assessment methodology	228
8.6.3	Risk Identification	229
8.6.4	Risk Allocation	231
8.7	PPP Reference Model Results	232
8.7.1	Model results by Scenario	232
8.7.2	Sensitivity Analysis	233
8.8	Value for Money Assessment	237
8.8.1	Value for money from Municipality perspective	237
8.8.2	Summary of the Value for Money Assessment	239
9	Economic Value Assessment	241
9.1	Methodology	241
9.1.1	Cost Benefit Analysis (CBA)	241
9.1.2	Macro-economic Impact Assessment	242
9.2	Assumptions	243
9.2.1	Benefits	243
9.2.2	Capital, maintenance and operational costs	247
9.3	Results of the CBA and Macroeconomic Impact Assessment	247

9.3.1	Results of the CBA.....	247
9.3.2	Results of macroeconomic impact	248
9.3.3	Construction, Operational and Reinvestment Impact Results	251
9.3.4	Sectoral impact	253
9.3.5	Economic effectiveness criteria	254
9.4	Summary remarks	255
10	Procurement Plan	258
10.1	Introduction to the Procurement Plan	258
10.1.1	The Feasibility Study Process.....	258
10.1.2	Purpose of the Procurement Plan.....	258
10.1.3	Confirmation of the Project Goals	259
10.1.4	Procurement Choice	260
10.1.5	Project Scope.....	261
10.2	Project institutional structure.....	262
10.2.1	Role of CLIENT	263
10.2.2	Role of Special Purpose Vehicle/ private party	266
10.3	Key Risks and Challenges Identified for the Project	266
10.3.1	Land and access rights	267
10.3.2	Environmental Impact Assessment	267
10.4	Governance Processes for the Procurement.....	269
10.4.1	Legal Framework for Procuring the Project.....	269
10.4.2	Legal framework for procuring the Project.....	271
10.5	Procurement Phase	276
10.6	Online Procurement Portal to Facilitate the Procurement Process.....	283
10.7	Procurement Practice	284
10.7.1	Bid Specification Committee.....	284
10.7.2	Bid Adjudication Committees.....	287
10.7.3	Conflict of Interest	288
10.7.4	Deviation from, and Ratification of Minor Breaches of Procurement Processes	289
10.7.5	Critical Considerations for the Procurement Stage	289
10.8	Activities and programme For Procurement	290
10.8.1	STAGE 1: MARKET SOUNDING AND EXPRESSION OF INTEREST	290
10.8.2	STAGE 2: REQUEST FOR QUALIFICATION (RFQ)	291
10.8.3	STAGE 3: REQUEST FOR PROPOSAL (RFP).....	292
10.8.4	STAGE 4: VALUE FOR MONEY REPORT.....	293
10.8.5	STAGE 5: AGREEMENT NEGOTIATIONS & MANAGEMENT PLAN	294
10.8.6	STAGE 6: COMMERCIAL AND FINANCIAL CLOSE	294
10.8.7	Close Out and Case Study Reports	295
10.9	Action Items for Procurement	295
10.10	Summary of Procurement Stage.....	297
11	Conclusion and Recommendations.....	299
12	References	300

Appendices

- Appendix A Survey Data Analysis
- Appendix B Environmental Scoping Report
- Appendix C Geotechnical Report and Traffic Analysis
- Appendix D PPP Reference and Risk Adjusted Model
- Appendix E Project Legal Due Diligence Report
- Appendix F Public Participation Comments and Summaries

List of Figures

Figure 1-1: PPP Project Cycle	12
Figure 1-2: Stellenbosch CBD Parking Study Area (source: Google Earth)	14
Figure 2-1: Interaction between the Project Office and other stakeholders	25
Figure 2-2: Summary of Climatic Data in Stellenbosch Region (World Weather Online, 2023)	34
Figure 2-3: Regional Scale Site Location.....	35
Figure 2-4: Site Location within Stellenbosch	36
Figure 2-5: Topography and Drainage of the Study Area.....	38
Figure 2-6: Extract of 3318 Cape Town, 1:250 000 Geological Map	39
Figure 2-7: Abstract of 3317 Cape Town, 1:500 000 Hydrogeological Map with registered boreholes within 5 km of site location	40
Figure 2-8: Seismic Hazards Map of South Africa (Council for Geoscience, 2003)	41
Figure 2-9: Site plan of site location in relation to previous investigations	42
Figure 2-10: North entrance from Victoria St looking south into the parking lot.....	44
Figure 2-11: View of parking lot from the northern side looking southwest towards the Eikestad Shopping mall.	44
Figure 2-12: View from northwest corner of the parking next to Andringa Str., looking southeast.	45
Figure 2-13: View of western side of the parking lot and Andringa str. (looking south).	45
Figure 2-14: View of electrical substation from the parking lot (looking south-southwest).	46
Figure 2-15: View of decommissioned public toilets on west side of the site (looking northwest).	46
Figure 2-16: Extract, BEE in stages of PPP, Model 2, Code of Good Practice, 2004.....	53
Figure 2-17: Extract Stellenbosch SEP 2019	59
Figure 2-18: Extract Population group_ source CIP 2016.....	60
Figure 2-19: Extract SEP 2019 Income inequality Gini Coefficient	61
Figure 2-20: Extract, SEP 2019 Economic Sector Performance	62
Figure 2-21: Extract, SEP 2019 employment growth per sector.....	63
Figure 2-22: Extract, SEP 2019 Labour force trends.....	63
Figure 3-1: Expected Vehicle Growth in Stellenbosch	69
Figure 3-2: Future Park- and Ride Hubs.....	69
Figure 3-3: Counter locations in the study area	71
Figure 3-4: Stated Preference Survey Locations in the study area	72
Figure 3-5: Western Cape Government (WCG) Counting Station Locations.....	73
Figure 3-6: Coding system for parking areas in the study area	75
Figure 3-7: Legal parking areas within the Focus Area (Excluding Underground parking areas F9, F10 and G8) ..	76
Figure 3-8: Peak Period Parking Accumulation – Usable and System Capacity (All Parking).....	87
Figure 3-9: Off-peak Period Parking Accumulation – Usable and System Capacity (All Parking)	88
Figure 3-10: Peak Period Parking Accumulation – Usable and System Capacity (On-Street Paid Parking)	89
Figure 3-11: Off-peak Period Parking Accumulation – Usable and System Capacity (On-Street Paid Parking).....	90

Figure 3-12: Peak Period Parking Accumulation - Usable and System Capacity (On-Street Free Parking)	90
Figure 3-13: Off-peak Period Parking Accumulation - Usable and System Capacity (On-Street Free Parking)	91
Figure 3-14: Peak Period Parking Accumulation - Usable and System Capacity (Off-Street Paid Parking excluding underground parking)	92
Figure 3-15: Peak Period Parking Accumulation - Usable and System Capacity (Underground Parking Areas)	92
Figure 3-16: Off-peak Period Parking Accumulation - Usable and System Capacity (Off-Street Paid Parking excluding underground parking)	93
Figure 3-17: Off-peak Period Parking Accumulation - Usable and System Capacity (Underground Parking Areas)	94
Figure 3-18: Peak Period Parking Accumulation - Usable and System Capacity (Off-Street Free Parking)	94
Figure 3-19: Off-peak Period Parking Accumulation - Usable and System Capacity (Off-Street Free Parking)	95
Figure 3-20: Peak Period Parking Accumulation - Usable and System Capacity (Focus Area)	96
Figure 3-21: Off-peak Period Parking Accumulation - Usable and System Capacity (Focus Area)	97
Figure 3-22: Peak Period Parking Accumulation (Illegal Parking)	98
Figure 3-23: Off-peak Period Parking Accumulation (Illegal Parking)	98
Figure 3-24: Main purpose of trips to the study area utilising the parking facilities: Peak Period	99
Figure 3-25: Main purpose of trips to the study area utilising the parking facilities: Off-peak Period	100
Figure 3-26: Planned parking duration in the study area: Peak Period	101
Figure 3-27: Planned parking duration in the study area: Off-peak Period	101
Figure 3-28: Willingness to pay for parking in the study area: Peak Period	102
Figure 3-29: Willingness to pay for parking in the study area: Off-peak Period	103
Figure 3-30: Reason why the user chose the specific parking area: Peak Period	104
Figure 3-31: Reason why the user chose the specific parking area: Off-peak Period	104
Figure 3-32: Trip origin of the parking users: Peak Period	105
Figure 3-33: Trip origin of the parking users: Off-peak Period	106
Figure 3-34: How often does the parking users visit the study area: Peak Period	107
Figure 3-35: How often does the parking users visit the study area: Off-peak Period	107
Figure 3-36: Total daily count data of the 7 counting stations together	109
Figure 3-37: Total daily count data of the 6 counting stations together	110
Figure 3-38: Parking Accumulation - 2020 vs 2021 vs 2023 Weekday (Eikestad Underground Parking)	112
Figure 3-39: Parking Accumulation - 2020 vs 2021 vs 2023 Friday (Eikestad Underground Parking)	112
Figure 3-40: Parking Accumulation - 2020 vs 2021 vs 2023 Saturday (Eikestad Underground Parking)	113
Figure 3-41: Parking Accumulation - 2020 vs 2021 vs 2023 Weekday (Eikestad Mall Off-Street Parking Area)	115
Figure 3-42: Parking Accumulation - 2020 vs 2021 vs 2023 Friday (Eikestad Mall Off-Street Parking Area)	115
Figure 3-43: Parking Accumulation - 2020 vs 2021 vs 2023 Saturday (Parking Area L7)	116
Figure 4-1: CBD Parking Options	125
Figure 4-2: Walking Radius 500m for the CBD	137
Figure 4-3: Site Locality	138
Figure 4-4: Access	139
Figure 4-5: Access	140
Figure 4-6: Diagrammatic Section Indicating Half-Basement	140
Figure 4-7: Diagrammatic Axonometric View - Indicating Half-Basement	141
Figure 4-8: Diagrammatic Section - Indicating Parking Structure setback.	141
Figure 4-9: Diagrammatic Axonometric View - Indicating Parking Structure setback.	142
Figure 4-10: Diagrammatic Section - Indicating Roof Top Parking.	142
Figure 4-11: Diagrammatic Axonometric View - Indicating Roof Top Parking	143
Figure 4-12: Diagrammatic Section View - Andringa Street Façade	143
Figure 4-13: Diagrammatic Axonometric View - Street Façade	144
Figure 4-14: Site Layout	145

Figure 4-15: Basement Parking Level	146
Figure 4-16: First Parking Level.....	146
Figure 4-17: Second Parking Level	147
Figure 4-18: Sections	148
Figure 5-1: Council Resolution on 78(1)	152
Figure 5-2: Basic PPP Contracting Structure.....	159
Figure 5-3: Traditional Procurement / Standard delivery model.....	162
Figure 5-4: Unitary-payment PPP.....	162
Figure 6-1: Locality in greater Stellenbosch Area.....	168
Figure 6-2: Locality Plan	168
Figure 6-3: Study Area.....	169
Figure 6-4: Ramps to be provided for the Parking Facility	170
Figure 6-5: Walkways along the access road to the parking facility.....	171
Figure 6-6: Pedestrian Accommodation in Parking Facility	172
Figure 6-7: Victoria Street Access	174
Figure 6-8: Ryneveld Street Access	174
Figure 6-9: Midblock Pedestrian Crossing on Andringa Street	175
Figure 6-10: Pedestrian Crossing at the Victoria Street / Andringa Street Intersection.....	175
Figure 6-11: Pedestrian Crossing at the Victoria Street / Ryneveld Street intersection	175
Figure 6-12: Stellenbosch Taxi Rank.....	176
Figure 6-13: Future AM Peak Hour Traffic Demand at the Eikestad Parking Facility.....	179
Figure 6-14: Future PM Peak Hour Traffic Demand at the Eikestad Parking Facility	179
Figure 6-15: Trip Distribution at the Accesses to the Parking Facility	180
Figure 6-16: Schematic Intersection layouts.....	185
Figure 8-1: SPV relationship	197
Figure 8-2: Extract, Relationship for a PPP	198
Figure 8-3: Maintenance Hierarchy NIAMM Maintenance Planning Guidelines	201
Figure 8-4: Parking structure deterioration curve, Source, Parking Structures: Planning, Design, Construction, Maintenance and Repair, third edition,.....	202
Figure 8-5: Life-cycle cost of a parking structure, Source Effective Repairs and Maintenance strategies for parking structures 2014	202
Figure 8-6: Typical structural checklist for parking structures, Source: Effective Repairs and Maintenance strategies for parking structures 2014	203
Figure 8-7: South Africa Inflation Rate.....	220
Figure 9-1: Results of the main components (phases) of the project (% of aggregate)	251
Figure 9-2: Percentage share of GDP impact	252
Figure 9-3: Percentage share of Employment impact.....	252
Figure 9-4: Labour impact according to Level of Skills.....	253
Figure 9-5: Household income	253
Figure 10-1: Feasibility study process	258

List of Tables

Table 2-1: Department Project team members	23
Table 2-2: Extract, Municipal Service Delivery and PPP Guidelines	54
Table 2-3: Extract, Feasibility Phase BEE Tasks, source PPP Unit, National Treasury, 2004	55
Table 2-4: Extract, Feasibility study considerations, source PPP Unit, National Treasury, 2004	56
Table 2-5: Extract BEE PPP Code of Good Practice recommended weighted evolution of BEE, Source PPP Unit, National Treasury, 2003	57
Table 3-1: Off-Street Parking Requirements (Stellenbosch Municipality: Zoning Scheme By-Law, 2019)	66
Table 3-2: Legal Parking Areas within the Focus Area	77
Table 3-3: Parking Inventory Summary of the Study Area	77
Table 3-4: Parking Inventory Summary of the Focus Area (Formalised parking only)	78
Table 3-5: On-Street Parking Tariffs	79
Table 3-6: Off-Street Parking Tariffs - Stellenbosch Municipality Parking	80
Table 3-7: Off-Street Parking Tariffs - De Watergracht Parking	80
Table 3-8: Off-Street Parking Tariffs - Eikestad Mall Underground Parking	81
Table 3-9: Peak Period Parking Survey Results – Thursday, 18 May 2023	82
Table 3-10: Peak Period Parking Survey Results – Friday, 19 May 2023	83
Table 3-11: Peak Period Parking Survey Results – Saturday, 20 May 2023	84
Table 3-12: Off-Peak Period Parking Survey Results – Tuesday, 11 July 2023	85
Table 3-13: Off-Peak Period Parking Survey Results – Friday, 14 July 2023	85
Table 3-14: Off-Peak Period Parking Survey Results – Saturday, 15 July 2023	86
Table 3-15: System Capacity vs Usable Capacity per parking area type	87
Table 3-16: Eikestad Underground Parking: 2020 vs 2021 vs 2023	111
Table 3-17: Eikestad Mall Off-Street Parking Area: 2020 vs 2021 vs 2023	114
Table 3-18: Typical Growth Rates	117
Table 3-19: Bay requirement per scenario: Method 1	119
Table 3-20: Bay requirement per scenario: Method 2	120
Table 3-21: Method 3 Demand Analysis 2023	122
Table 3-22: Method 3 Demand Analysis 2028	123
Table 3-23: Summary of stages and method facility size	124
Table 3-24: Facility size based on method used	124
Table 4-1: Options analysis	128
Table 4-2: Summary of Scenario's	136
Table 5-1: Section 78 (b) Descriptions, Source Draft Report Section 78(3)	154
Table 6-1: 12hr actual estimated arrival and departure volumes	178
Table 6-2: Peak Hour Demand	178
Table 6-3: Level of Service	183
Table 6-4: Average Intersection Level of Service Results	186
Table 6-5: Access 95 Percentile Queue Length (vehicles)	186
Table 8-1: Proposed Maintenance Schedule	205
Table 8-2: Eikestad Parking Structure Cost estimate	212
Table 8-3: Operational Costs	214
Table 8-4: Yearly Maintenance Costs	215
Table 8-5: Estimated BBBEE targets for the Project	217
Table 8-6: Project Scenario Weekday parking	225
Table 8-7: Project Scenario: Saturday parking	226
Table 8-8: Project Scenario Off-peak parking	226

Table 8-9: Risk Description	229
Table 8-10: Allocation of Risk.....	231
Table 8-11: PPP Reference Model Results (20- and 25-year).....	232
Table 8-12: Demand Sensitivity (all scenarios).....	233
Table 8-13: Sensitivity of the Lending Rate on the PPP Reference model (scenario 6).....	234
Table 8-14: Sensitivity of Debt/ Equity on Reference model scenario 6	235
Table 8-15: Sensitivity of Inflation on PPP Reference Model (Scenario 6).....	235
Table 8-16: Sensitivity of annual tariff increase on PPP reference model scenario 6.....	236
Table 8-17: Summary of main value for money elements.....	239
Table 9-1: Value of time of users of the Eikestad parking facility, 2026 base year, weekdays.....	243
Table 9-2: Value of time of users of the Eikestad parking facility, 2026 base year, weekdays Saturdays	244
Table 9-3: Value of time and operational costs saving from less swerving and searching, 2026 base year, weekdays	245
Table 9-4: Value of time and operational costs saving from less swerving and searching, 2026 base year, Saturdays.	245
Table 9-5: Replacement of Capital Goods	247
Table 9-6: Consolidated CBA results, R millions, 2023 Constant Prices, Scenario 6.....	248
Table 9-7: Macroeconomic Impacts on the economy of Stellenbosch [Average per Annum over the programming period {R million, 2023 constant prices}]	250
Table 9-8: Sectoral impact	254
Table 9-9: Economic effectiveness criteria.....	254
Table 10-1: BEE Targets for Procurement	273

List of Abbreviations

Acronym	Definition
ARR	Accounting Rate of Return
BBBEE	Broad Based Black Economic Empowerment
BEE	Black Economic Empowerment
BER	Bureau for Economic Research
BOO	Build-Own-Operate
BOOT	Build-Own-Operate-Transfer
BOT	Build-Operate-Transfer
CBD	Central Business District
CITP	Comprehensive Integrated Transport Plan
CPI	Consumer Price Index
CWD	Cape Winelands District
D&C	Design and Construct
D/E	Debt/ Equity
DB	Design-Build
DBF	Design-Build-Finance
DBFM	Design – Build – Finance – Maintain
DBFMO	Design – Build – Finance – Maintain – Operate
DBFO	Design – Build – Finance – Operate

DBSA	Development Bank South Africa
DCMF	Design – Construct – Maintain – Finance
DSAR	Debt Service Reserve Account
DSCR	Debt Service Cover Ratio
EIA	Environmental Impact Assessment
ESD	External Service Deliverer
GLA	Gross Leasable Area
IDP	Integrated Development Plan
IRR	Internal Rate of Return
JIBAR	Johannesburg Interbank Agreed Rate
LETRP	Large Employer Trip Reduction Program
LLCR	Loan Life Cover Ratio
LOS	Level of Service
MRA	Maintenance Reserve Account
MSA	Municipal Systems Act
NMT	Non-Motorised Transport
NPV	Net Present Value
O&M	Operate and Maintain
ORA	Operational Reserve Account
PH	Peak Hour
PP	Private Party
PPP	Public Private Partnerships
PPPFA	Preferential Procurement Policy Framework Act, 2000
PSC	Public Sector Comparator
PT	Public Transport
RA	Risk Adjusted
RDP	Reconstruction and Development Programme
RFP	Request for Proposal
RFQ	Request for Quotation
SDA	Service Delivery Agreement
SDF	Spatial Development Framework
SMME	Small, medium and micro-enterprises
SPV	Special Purpose Vehicle
TA	Transaction Advisor
TOD	Transit Orientated Developments
TVR	Treasury Views and Recommendation
VAT	Value Added Tax
VFM	value-for-money
WACC	weighted average cost of capital
WC	Western Cape

Executive Summary

Stellenbosch experiences major congestion coupled with a high demand for parking in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in mode shifts, such as public transport and/or non-motorised transport as well as parking initiatives to resolve the parking issues.

There are currently a number of projects and solutions defined with the aim of reducing the congestion and improving mode share in Stellenbosch. These are: the widening of the R44, R304, R310, construction of the western by-pass, construction of the link between Techno Park and Adam Tas, TOD developments, NMT infrastructure and public transport enhancement. These solutions are costly. Thus, these solutions should be seen as an integrated and comprehensive package to solve the congestion issues in Stellenbosch. Although the provision of parking is not a standard method of reducing congestion it may assist in alleviating traffic related issues in the CBD by reducing circulating traffic searching for parking. This study is a focus on the feasibility of parking initiatives through an external mechanism for the Stellenbosch CBD, while taking into consideration what the other proposed solutions and designs may have on the demand of the parking proposed initiatives.

A prefeasibility study and demand investigation was conducted for parking the Stellenbosch CBD and Techno Park in 2021. Due to the section 78(4) resolution in 2019 on the matter, the preferability was developed to assess the possibility of a parking garage facility as a possible external mechanism project while at grade facilities would be done through an internal mechanism. As part of that study the following was recommended:

- The Eikestad Parking Garage be considered as a viable option as a PPP contract and could further be considered to be registered with National Treasury as a possible PPP project, so that a feasibility analysis of the possible PPP project can be done through the appointed transaction advisor.
- The analysis of the techno park parking needs clearly identified the need for additional parking. However, due to the parking utilisation and the nature of the space time needs for the Techno Park demand, as well as the willingness for employees of Techno Park to pay for parking, it resulted in the feasibility of a parking garage being unfavourable. However, based on the same considerations, an at-grade facility located as per the concept designs, returned a sustainable financial assessment.
- It is recommended that the at-graded facility be developed into a formal project and the designs and construction of the facility move forward internally with the municipality.
- Based on the above, SLM register the Eikestad Parking Garage with National Treasury as a possible PPP project and appointed the Transaction advisor as per phase one of the PPP project cycle. The structure and methodology of the feasibility was done as follows:

Phase 1: Needs Analysis

This phase was the review of the needs for sustainable transport and improved transport in Stellenbosch.

Phase 2: Demand Analysis

The Demand Analysis phase is done through assessing the existing demand for parking in Stellenbosch and at existing parking facilities in Stellenbosch, as well as surveys of all public parking facilities in the CBD. The surveys conducted were both actual counts, as well as preference surveys.

Phase 3: Concept Developments.

The concepts have been developed using the parking demands, historical and heritage significance, financial considerations, functionality and impact on the surrounding road networks. The concepts have been prepared in a 3D model and the impact on the road network have been assessed using SIDRA and based on the level of service that the accesses have on the road network.

Options Analysis and Project Due Diligence:

- Environmental assessment
- Traffic study
- Desktop geotechnical investigation
- Heritage study
- The legal study
- Socio-economic studies regarding BBBEE Targets in PPP Reference

Value Assessment:

- Affordability of the facility through conversational process:
- PPP reference model
- Appropriate risk transfer
- Value for money

Economic Evaluation:

- Social accounting matrix
- Cost benefit analysis

Needs Analysis

The needs analysis was done to align the current strategic objectives to the current CIP, DITP municipal needs, internal or external mechanism, type of external structure, available budget and resources for an internal structure, the review of the existing section 78 council decisions, environmental needs, heritage needs, job creation, geotechnical investigation and BBBEE and socio-economic requirements.

A section 78 was previously done in 2019 and the recommendations from council was that:

- Parking forms an important part of the total Mobility concept within Greater Stellenbosch Area and relates to other major parts such as: Traffic Flow, Public Transport (PT), Non-Motorised Transport (NMT), Transit Oriented Development (TOD), and Movement of Disabled Persons (normally seen as a primary part of NMT).
- That the municipality needs to provide enough public parking.
- That the continuous provision of road infrastructure for private vehicles is not sustainable.
- That the future demands of parking must also be advised on and provided for.
- That Council uses an approach where a private company is to be procured to provide a parking service to build, own, operate and transfer the entity to Council after a period of 20 years.
- That Council, in terms of the Municipal Systems Act (MSA), Act 32 of 200, as amended, Section 78(4), accepts that the method of providing parking be considered as follows:
 - Provision of open one level parking space needs, be performed on an internal mechanism
 - Provision of multi storied parking space needs, be performed on an external mechanism
- Of the ten major types of PPP contracts, the BOOT contract was deemed the most suitable for the multi-story type parking structure based on the following:
- The Municipality does not have the finances to build the facility, while the private sector does;
- The BOOT system is widely used in SA and encourages private investment;
- It has the potential to inject new foreign capital to the country;
- With this model and the concession ownership, there is ample time to transfer skills and know-how;
- Will allow for a faster construction and procurement phase;
- This type of system allows for financial sources from the municipality to be allocated to other priority projects;
- Releasing the burden on public budget for infrastructure development.
- A private company has the technical expertise and resources to manage and maintain such a project while training municipal staff.
- The financial, equity and operational risks are transferred to the private sector.

Demand Analysis

A detailed parking inventory of all the existing public parking facilities in the study area was undertaken on 24 August 2020, where the following were recorded: parking area type, number of parking spaces per parking facility operating times and parking duration time limit, and parking fees and method of collection.

An updated inventory was undertaken on 3 October 2023 to record the operating times, parking duration time limit, parking fees and method of collection.

Parking surveys were undertaken in the study area from 06:00 to 18:00 between 15 and 19 September 2020 as well as between 22 and 24 April 2021, for the pre-feasibility study done in 2021 for a parking facility in the study area. The same parking surveys were undertaken for the *Public Private Partnership for Eikestad Parking Development* appointment between 18 and 20 May 2023 for the peak period and 11 and 15 July 2023 for the off-peak period.

A 20% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 85% increase was observed from 2021 to 2023 during typical weekdays. It was also noted that the usable capacity was exceeded in 2023.

The base year for the study was selected for 2023 while the horizon year was selected as 2028. The demand was calculated in four phase for the base year with an additional two phases for the horizon year:

Base Year:

1. Stage 1: 2023 Status Quo:
 - a. The estimated percentage of the current illegal parking demand.
 - b. Existing overflow estimated percentage.
 - c. Current utilisation of the off street Eikestad Facility.
2. Stage 2: Incorporate projects and policies that will increase the parking demand, such as:
 - a. Pedestrianisation of certain streets; and
 - b. Elimination of parking to increase street capacity.
3. Stage 3: Optimise parking search time and utilization of parking areas with the implementation of a parking management system. This allows vehicles to find parking quicker and thus may reduce congestion in the CBD, it would however, not affect the max demand for parking in the CBD but would reduce waiting and circulating traffic there by allocating parking more effectively. For this scenario, it was estimated to have an effect of 10% of the parking bays required. This was estimated from the proportion of overflow vehicles that may utilise the paid off-street parking. However, this does not reduce the total demand for parking.
4. Stage 4: Incorporate measures and systems that will reduce the demand for parking, such as:

- a. Park and ride systems;
 - b. Shuttle routes; and
 - c. Public transport systems, etc.
 - d. Horizon Year:
5. Stage 2: Apply a compound growth of 2.57% per annum to the status quo peak parking demand to calculate the 2028 horizon year parking demand.
 6. Stage 3: Incorporate measures and systems that will reduce the demand for parking, such as:
 - a. Park and ride systems;
 - b. Shuttle routes; and
 - c. Public transport systems, etc.

The results were as follows:

Table 3-3: Facility size based on method used

Stages	2023			Comments
	Method 1	Method 2	Method 3	
Stage 1	255	314	340	2023 is influenced by the available capacity in the underground for M1 and 2
Stage 2	321	384	475	
Stage 3	248	258	382	
Average	285	319	399	
Stages	2028			Comments
	Method 1	Method 2	Method 3	
Stage 1		473	460	Due to growth over the system, the M1 and M2 capacity for the underground is limited
Stage 2	520	562	548	
Stage 3	284	469	440	
Average	402	502	483	

The parking facility size was calculated to be between 475 and 548 bays. Based on the stage mitigation measures and the practical capacity of the site due to the floor levels, a parking facility of 498 bays was used as the proposed parking facility.

Options Analysis

Nine sites were assessed from a suitability aspect. Based on the assessment, the most suitable location for the facility was the existing Eikestad open parking behind the Eikestad Mall.

Economic Analysis

Based on the needs analysis and based on the solutions analysis, the Eikestad Mall parking area was identified as the most feasible options for parking facilities.

Due to the conditions of the CBD and the nature and parking utilisation demand, the CBD Eikestad parking needs identified a need for a multi-story parking facility. As a result, the feasibility of this facility was assessed for the public sector, as well as a possible PPP project.

The value for money assessment of the Eikestad Parking garage resulted in the project having a feasibility assessment as favourable for a possible PPP BOOT contract. It is apparent that the private sector gives an initial favourable value for money on the following considerations:

- Technical Abilities;
- Risk Transfer abilities;
- Financial Returns and affordability;
- BEE target spend and upskill.

In addition, due to the cost and expertise required to fund and manage the facility, it creates a significant risk for the municipality to design-construct-operate and maintain the facility. The facility was assessed for both a 20- and 25-year forecast. The 20-year forecast deemed the minimum period, while the 25-year forecast deemed the longest. The analysis indicated that the 20-year forecast has scenarios 4, 5 and 6 that are acceptable, while the 25 year forecast allows for scenario 3, 4, 5 and 6 to be acceptable. As a result, the more favourable concession period was deemed for the 25-year period. As a result, it is recommended that the Eikestad Parking Garage be considered as a viable option as a PPP contract. Based on the analysis, it is recommended that treasury approval 1 is approved.

The effectiveness indicators for capital investment efficiency highlight the capital-intensive nature of the Parking Garage. For each R1 of capital invested in the project, R0.40 additional GDP is generated compared to R0.24 generated from an equivalent capital investment on an average Stellenbosch project. This implies that the capital employed in the Project is less efficient in generating output as compared to capital invested in the average Stellenbosch project.

Similarly, the labour-to-capital ratio reveals that, for each R1 million of capital investment in the Parking Project, 0.61 new jobs will be created. An equivalent capital investment in the average Stellenbosch project would create 0.86 jobs, which is once again indicative of the capital intensity of the Project.

Regarding poverty alleviation (low income relative to Total Household Income ratio) the project slightly makes a cut. The Low/Total Income Households Ratio of the project is 0.14 compared to 0.18 generated by an average project in the Stellenbosch economy.

From the CBA analysis it is apparent that the development of the Eikestad parking facility is economically viable. However, from the Macroeconomic Analysis although it exhibits that it contributes to the GDP and creates jobs, it shows that it is a very capital-intensive project.

PPP Type

The PPP route followed based on two types of PPP was a BOOT user pays option.

Value Assessment

The simplified value assessment was chosen based on the following:

- Stellenbosch Municipality does not have the financial resources to fund the construction of the Eikestad Parking Facility, especially since the budgeted external loans to fund capital projects have increased by 36% from 2023/24 to 2024/25 and funds from National Government has shown a decline of just more than 32%. At an estimated cost of R 115.2m (2023 figures) the Eikestad parking Facility amounts to almost 23% of the 2023/24 capital budget of R505m.
- Although the Municipality does have some experience in managing parking facilities, this experience is limited to smaller at-grade facilities. The Municipality does not favour managing parking areas directly, nor does it have the operational expertise to manage a multi-storey facility with its resultant SMART parking system technology. Moreover, Stellenbosch Municipality also does not have the appetite to mitigate and manage the financial and demand risk that would go with such a facility.
- The municipality has also not made any provision for the project in the 3-year MTREF budget to 2025/26. In the MTREF for the financial period 2023/2024 to 2025/26 (p.22)¹ the following caution is directed to Council: *Council to note the upward pressure of external borrowing interest (Finance Charges) on future tariffs. In this regard, strong political will and strategic leadership is required to ensure that the municipality maintains the position of being responsive to its communities by ensuring that service charges are kept affordable and realistic by amongst other, critically investigating funding choices and expenditure decisions.*
- There are many examples in South Africa and in the Western Cape where multi-party facilities are being developed and operated by parking specialists in the private sector. The private sector possesses the financial resources and has the acumen to manage the facility more productively than the Municipality.
- The Eikestad parking facility will yield a direct monthly benefit to the Municipality (bidders to provide proposals in this regard) as well as receiving a fully developed and paid for asset with a remaining life of at least 25 years, at very little cost and no financial risk to the Municipality.

¹ Stellenbosch Municipality. Medium Term Revenue and Expenditure Framework for the Financial Period 2024/2025 to 2026/2027.

Financial Benefit to Stellenbosch

For purposes of the TVR 1 study, a nett return sharing analysis was undertaken. Various nett return share percentages were undertaken. These varied between 5% and 50%. In the end a 5% and a 15% share was incorporated into the PPP Reference Model.

Modelling Scenarios

- Base: Existing Eikestad Volumes only.
- Scenario 1: 30% of the Illegal surveyed parking volumes + Base scenario volumes.
- Scenario 2: Scenario 1 volumes + the 70% volumes for the pedestrianisation of Church St.
- Scenario 3: Overflow volumes for the existing facilities + Scenario 2
- Scenario 4: Scenario 3 + 2,57% pa traffic growth for 3 years.
- Scenario 5: Scenario 3 + 2,57% pa traffic growth till 2028.
- Scenario 6: Scenario 3 + A night demand and monthly parking demand estimate have been included.
 - Night demand was calculated at an additional 15% of total day trips of scenario 3.
 - Monthly parking was calculated based on the volume of weekday traffic parking for 8 hours or more in the existing facilities from scenario 3.

Financial Results

IRR rates higher than the discount rate of 10.31% is only achieved for scenarios 5 and 6 over 20 years and for scenarios 3-6 for 25 years. The highest NPVs and IRRs are achieved for scenario 5. However, scenario 6 was chosen as the preferred revenue scenario due to the monthly parking requirements. Monthly parking was included to reflect common practice in the management of parking garages in the country.

Based on the assumptions used, scenario 6 shows a NPV of almost R20m and an IRR of 12.64%.

Value for Money

Item	Description
Project objectives expressed as measurable outputs	The facility should consist of a multi-storey facility consisting of 498 parking bays, with provisions for night-time parking and monthly parking.
Incentive for demonstrable innovation by the private party	Private party will bring expertise, not just in the construction and management of the facility, but also through employing the latest smart parking systems.
Transfer of substantial financial, technical and operational risks to the private party	All financial and operational risks are transferred to the private partner. The Municipality retains no risk. In turn it will receive a fully functional facility at the end of the concession period.

Item	Description
Competitive procurement as to which there are a sufficient number of qualified private sector firms that may bid.	There are many private parking facility developers and managers in South Africa.
Contract design reflecting good PPP contracting practices to provide for efficient monitoring and regulation.	The municipality can use previous PPP municipal based contracts to guide and structure the contracts between the private and public sector.
Increased direct revenue to the municipality. Increased socioeconomic activities within the community.	<p>A 5% share of nett return leads to a gain of R11.3m over 25-years. Over the shorter 20-year period, the Municipality could earn an income of R5.8m under a 5% nett return share. Currently the Municipality earns about R70 000 revenue per month, from the facility, but has to pay staff on site, which makes the undertaking a loss-making activity (staff costs are more than revenue). Nett return share provides almost 100% "profit" to the Municipality.</p> <p>The annual fiscal impact will amount to approximately R21.26 million per annum through direct and indirect taxes generated by the operation of the Stellenbosch Parking garage (see section 9)</p> <p>The total impact on household income amounts to R34 million, of which 14.7% is destined for lower-income households. As such, a percentage of the total income generated by the parking garage will benefit the poor communities in the Stellenbosch (see section 9)</p>
Optimal use of under-performing assets	The current facility has about 250 parking spaces at at-grade level, which means the land is not used optimally. By developing the land into a multi-storey facility, the number of parking spaces is increased substantially.
Job creation	<p>The Municipality has currently 7 persons employed on temporary basis at the facility. These persons these are temporary workers employed through a special EPWP programme and will be absorbed fully by the Municipality, so there will be no job losses.</p> <p>The parking garage will sustain 235 jobs on average over the programming period, which will impact positively on the Stellenbosch economy (see section 9)</p>

Procurement Plan

The following recommendations and actions items have been made on the back FSR outcome:

- The Project, in all its facets, qualify as a PPP. Therefore, it is recommended that the Project be procured through the PPP procurement methodology as a BOOT project.
- From the analysis it is clear that the PPP Reference Model provides the best value for money to the SLM.

- Appropriate risk transfer is possible as indicated in the Value Assessment – Risk Analysis Report. Project technical, financial, and operational risk can be identified and can be transferred to a private party that can best manage it – substantial Project risk can be transferred to the private party.
- The initial investment requirement of the Project may be more than R 124.1 million which can be classified as a RELATIVELY SMALL project, BUT which would be suitable for PPP implementation.
- The financial position of SLM does allow the municipality to afford the budget to undertake the Project as a PPP
- Infrastructure items not in the cost calculation of the Project, but will be required to facilitate the Project are the following Project enablers or dis-enablers:
 - Road Infrastructure
 - NMT infrastructure
- There is a requirement for the SLM to engage with the various private entities that have responsibility for the above functions to allow for planning and budgeting with regard to the above items.
- The initial investment, the Project service requirements and institutional set-up and arrangements renders the Project suitable as a non-recourse project finance Project. It will be structured through a PPP SPV project finance structure where the SLM enter into a PPP Agreement with a private service provider through a Project SPV ring-fenced company. This is the basis for the development of the documentation that related to the procurement stage.
- In addition, output specifications and key performance indicators should be determined for the full duration of the Project. This task will be undertaken as part of the structuring of the procurement documents, more specifically the output specifications and key performance indicators will be developed as a Schedule to the PPP Agreement as part of the Request for Proposal (RFP) documents.
- The Project activities fall within the regulated activities and the Project will require environment impact assessments to be conducted as per the provisions of the Environmental Assessment Act. An environmental authorization regarding the Project will be obtained for heritage and environmental protection.
- Procurement Portal - It is recommended that the procurement process of a Portal of this nature commence to allow for approval and set-up before the projects goes to market.

1 Introduction

1.1 Background & Purpose of the Study

Stellenbosch experiences major congestion coupled with a high demand for parking in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in mode shifts, such as public transport and/or non-motorised transport as well as parking initiatives to resolve the parking issues.

There are currently a number of projects and solutions defined with the aim of reducing the congestion and improving mode share in Stellenbosch. These are: the widening of the R44, R304, R310, construction of the western by-pass, construction of the link between Techno Park and Adam Tas, TOD developments, NMT infrastructure and public transport enhancement. These solutions are costly. Thus, these solutions should be seen as an integrated and comprehensive package to solve the congestion issues in Stellenbosch. Although the provision of parking is not a standard method of reducing congestion it may assist in alleviating traffic related issues in the CBD by reducing circulating traffic searching for parking. This study is a focus on the feasibility of parking initiatives through an external mechanism for the Stellenbosch CBD, while taking into consideration what the other proposed solutions and designs may have on the demand of the parking proposed initiatives.

A pre-feasibility study and demand investigation was conducted for parking in the Stellenbosch CBD and Techno Park in 2021. Due to the section 78(4) resolution in 2019 on the matter, the preferability was developed to assess the possibility of a parking garage facility, as a possible external mechanism project, while at grade parking facilities would be done through an internal mechanism. As part of that study the following was recommended:

- The Eikestad Parking Garage should be considered as a viable option as a PPP contract and could further be considered to be registered with National Treasury as a possible PPP project, so that a feasibility analysis of the possible PPP project can be done through an appointed transaction advisor.
- The analysis of the techno park parking needs clearly identified the need for additional parking. However, due to the parking utilisation and the nature of the space time needs for the Techno Park demand, as well as the willingness for employees of Techno Park to pay for parking, it resulted in the feasibility of a parking garage being unfavourable. However, based on the same considerations, an at-grade facility located as per the concept designs, returned a sustainable financial assessment.
- It was recommended that the at-graded facility be developed into a formal project and the designs and construction of the facility move forward internally with the municipality.

Based on the above, SLM registered the Eikestad Parking Garage with National Treasury as a possible PPP project and appointed the Transaction advisor as per phase one of the PPP project cycle.

1.2 Project Deliverables

The aim of this study, as defined in the inception report, is to plan, manage and facilitate the development of a multi-story parking facility for the CBD of Stellenbosch Municipality as a PPP project. Essentially, to identify the need and demand for additional parking in the CBD and assess the possibility of the project as a PPP project through phases 1, 2 and 3.



Figure 1-1: PPP Project Cycle

This phase of the project is phase 2: The feasibility study. The following specific tasks were identified as part of this phase of the project:

- Needs Analysis
 - Project objectives
 - Available budgets, institutional environment
 - Project duration
- Options Analysis
 - Analyse the Spatial Development Framework of the Stellenbosch Municipality and identify those developments that will increase the demand for parking;
 - Identify measures and systems that will reduce the demand for parking in the CBD's, namely: park- and ride systems, shuttle routes, public transport systems, etc.;
 - Analyse the influence of the University's policies, parking provision and public transport systems on the CBD of Stellenbosch especially, and thus the demand for parking;
 - Identify projects and policies that will increase the demand for parking namely: the pedestrianisation of certain streets, as well as the elimination of parking to increase street capacity;
 - Identify specific parking requirements for the envisaged Eikestad Mall parking facility;
 - Determine specific parking shortfalls for the horizon years of 2023 and 2028;
 - Compile the Future Parking Needs Plan;
 - Assess the accesses to the facilities;
 - Options, risk and financial assessments; and
 - Suitability as a possible PPP (Public Private Partnership).
- Value Assessment
 - Develop PSC (Public Sector Comparator) models.
 - Develop Risk adjusted PSC models.
 - Develop PPP reference and Risk adjusted PPP reference models.
 - Assess the project affordability and value for money.
- Economic Valuation
- Procurement Plan

The parking study focused on providing parking facilities for the Stellenbosch CBD (on identified locations in the CBD). The key plan of the Stellenbosch CBD is indicated in Figure 1-2.

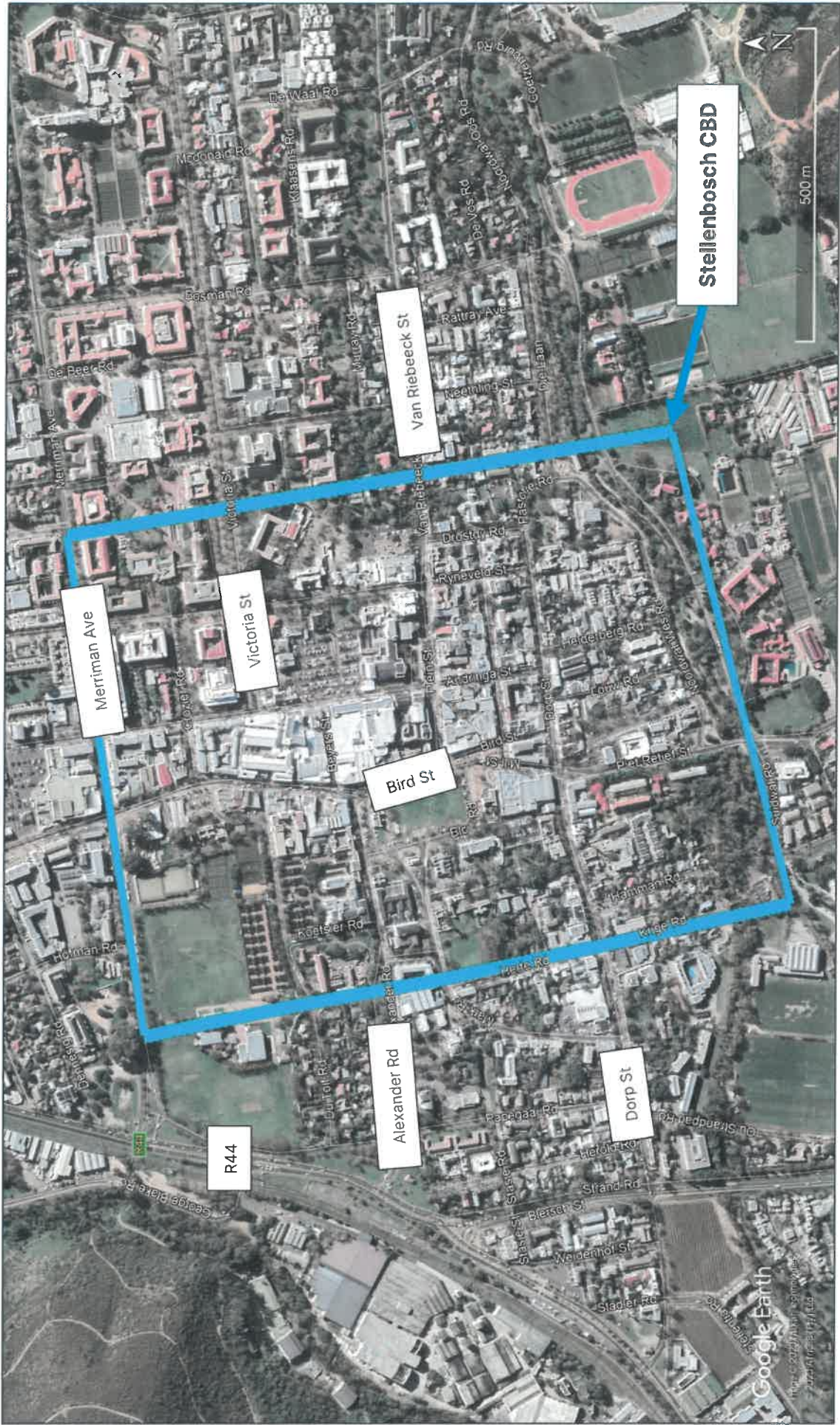


Figure 1-2: Stellenbosch CBD Parking Study Area (source: Google Earth)

1.3 Approach and Methodology

The methodology involved was to identify the need, demand, develop functional concept designs, assess the impact on accesses of these concepts, test the affordability and the possibility of possible PPP project and proposed recommendations regarding the possible solutions and parking facilities. The methodology is defined below in five (5) phases.

Phase 1: Needs Analysis

This phase was the review of the needs for sustainable transport and improved transport in Stellenbosch. These sections included a review of the following documents:

- CITP and DITP
- Section 78(1-3) submission reports
- SDF
- Provincial Sustainable Transport Programme.
- Budget Allocations

Based on the findings and needs identified in these documents, the need and available budgets, that can identify additional parking facilities in Stellenbosch.

Phase 2: Demand Analysis

The Demand Analysis phase is done through assessing the existing demand for parking in Stellenbosch and at existing parking facilities in Stellenbosch, as well as surveys of all public parking facilities in the CBD. The surveys conducted were both actual counts, as well as preference surveys.

The survey results were used to determine the following:

- Analysis of parking data to determine total demand:
Parameters, such as: the peak time, parking accumulation, parking saturation, parking duration, peak parking ratio, parking turnover and parking index have been calculated from the surveyed information and have been used to calculate the number of parking spaces proposed for the envisaged Eikestad Mall parking facility; and
- Analysis of other factors that may influence the parking demand:
Once the parking demand was calculated based on the surveys, other factors, such as: the Spatial Development Framework, public transport interventions, Stellenbosch University parking policies, pedestrianisation of streets in the CBD, etc. have been used to adjust the calculated parking demand figures for further use in the feasibility study.

Phase 3: Concept Developments.

Phase 3 is the development of workable concepts. The project involved concept designs for the facilities proposed in the CBD. The concepts have been developed using the parking demands, historical and heritage significance, financial considerations, functionality and impact on the surrounding road networks. The concepts have been prepared in a 3D model and the impact on the road network have been assessed using SIDRA and based on the level of service that the accesses have on the road network.

The concepts have been designed based on the demand for parking in the peak times, parking saturation, parking duration, peak parking ratio, parking turnover and parking index.

Phase 4: Options Analysis and Project Due Diligence:

The options analysis and project due diligence was to ensure the following requirements of the PPP process is achieved:

- Environmental assessment - This process is to determine whether an EIA is required as well as outline specialist studies required, procedures that need to be followed as well as likely cost implications.
- Traffic study – a high level traffic investigation will have to take place around key identified nodes in the study area. The outcomes will be submitted for approval by the local municipal authority. During the traffic studies additional upgrades may be identified, in order to maintain the current LOS in the area where the facility site will operate.
- Desktop geotechnical investigation – A high level geotechnical investigation will be done on the proposed alignment, with the intention of identifying fatal flaws in the founding conditions of the alignment.
- Heritage study. A heritage investigation will be conducted for the site and surrounding areas that will dictate the updated concept of the facility.
- The legal consultant will examine the applicable legal and policy framework and produce a report listing the relevant policy, requirements and guidelines and legislation and outlining its relevance to the project.
- Socio-economic studies regarding BBBEE Targets in PPP Reference.

Phase 5: Value Assessment:

The value assessment was conducted through the following process:

- Affordability of the facility through conversional process:
 - PSC model development and assessment
 - Risk adjusted PSC model
 - Sensitivity analyses
 - Determine affordability and returns
- PPP reference model:
 - Develop PPP reference model
 - Risk adjusted model
 - Sensitivity analysis of the risk adjusted model
 - Determine affordability and returns
- Appropriate risk transfer:
 - Calculate the risk transfer to the PPP partner

- Value for money
 - Financial and technical Capacity
 - Cost
 - NPV

Economic Evaluation:

- Social accounting matrix
- Cost benefit analysis

2 Needs Analysis

The needs analysis of this project has been sectioned into five subchapters as indicated below. The purpose of this chapter is to define the proposed project and give a clear pathway to affordable solutions for parking in Stellenbosch.

2.1 Stellenbosch Local Municipality Strategic Objectives

In accordance with draft document, Section 78(1) "Stellenbosch is experiencing severe traffic congestion due to various reasons including the undersupply of parking facilities. In an attempt to relieve the traffic congestion in Stellenbosch, the municipality embarked on a number of projects which include:

1. The improvement of NMT facilities.
2. The development of rideshare and public transport through the Large Employer Trip Reduction Program (LETRP) project.
3. The investigation into an Integrated Public Transport Network.
4. Possible TOD development.
5. The proposed parking projects have a strong alignment to the municipalities vision and objects."

Item 5 is the focus point of this study. In accordance with the 2016 CIP for Stellenbosch municipality, the Vision of the city is:

A sustainable transport system that provides for the basic mobility needs of individuals, supports a vibrant economy and operates seamlessly within and across the municipal boundaries.

With objectives to reduce congestion, increase safety, support a green municipality, good governance and to upgrade infrastructure to name a few. As part of the study, the draft section 78 report indicated that improved parking will:

- Improve safety by having safer and formal parking for motorists;
- Increase modal shift to NMT by parking centrally and walking to nearby amenities thereby reduced on-street parking needs;
- Increase the mobility town features, such as pedestrianised roads, etc; and
- Reduce circling traffic searching for open parking bays and thus reduce CO2 emissions and driver frustration.

As a result, the objective of this project is to propose parking projects that will enhance the environment, human health and wellbeing and aid in a sustainable transport network.

2.1.1 Alignment to Municipality

The proposed project must contribute and or be endorsed and validated through the implementation of government and institutional policies. As a result, the proposed parking needs are endorsed through the CIP and IDP and are guided by the following principles:

- Compliance with the Department of Transport guidelines for parking requirements in terms of the Technical Recommendation for Highways TMH16 and 17.
- Compliance with the geometric and configurative requirements, as prescribed in the Department of Transport TMH 17.
- Compliance to the municipal zoning scheme.
- Improve parking services and quality of life of residents.
- Provision of parking on the periphery of the town centre to be still within walking distance from the centre of town or in association with a shuttle service if parking is provided outside of town.
- Financial sustainability.

In addition, the proposed parking project is in accordance with the provincial sustainable transport programme.

2.2 Budget

The 2021 Stellenbosch Bulk Parking Feasibility Study² investigated two types of parking facilities, namely a multi-story parking garage (as proposed for the Stellenbosch CBD) and an at-grade parking lot (as proposed for the Techno Park). The 2021 study found the at-grade facility not to be feasible and the full feasibility study therefore focuses on the multi-story facility that consists of between 3 and 4 levels, with a capacity of about 500 parking bays. This facility is termed the Eikestad Parking Facility.

2.2.1 Provision of parking in the CIP and Municipal Budget

The CIP for the period 2016–2020 included two parking projects, one for the CBD and the at-grade facility at the Techno Park. These two projects (TR042 and TR044) provided for a total cost of R120 million for both parking facilities.

In contrast, however, the reviewed Stellenbosch CIP for the period 2022–2026 excludes any financial provision for a substantial parking facility. The focus of the Municipality has shifted to a PPP process to address the need for parking in the CBD, specifically the Eikestad parking facility. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The 2022 CIP provides for two small parking area upgrades in Franschhoek (R700 000) and Stellenbosch (R800 000) for the 2022/23 year. Both facilities to be funded through developer charges.

2.2.2 Estimated Facility Capital Cost

The estimated facilities cost (exclusive of VAT) of the Eikestad Parking Facility is estimated as follows:

- Estimated construction cost: R99 439 000
- Smart Parking System R1 999 141
- Fibre Infrastructure R5 000

² Stellenbosch Bulk Parking Feasibility Study: Draft 1 dated 28 June 2021 under reference number RFP085.2020

2.2.3 Estimated Facility Operational and Maintenance Cost

The operational costs associated with the Eikestad Parking Facility have been estimated at R1 246 000 per annum at 2023 levels. The maintenance costs (operational maintenance, aesthetic maintenance and structural maintenance) have been estimated at R464 500 per annum at 2023 costs.

2.3 Institutional Environment

The findings in section 78(1) found from the high-level investigation regarding the institutional environment that is required to operate the facility. Based on the needs of this facility, the positions required to manage a parking garage and the functions associated are as follows:

- **Facility Manager:** The facility manager will manage the parking service, including procurement, maintenance and servicing, cleaning, insurance, accident administration, licensing and financial asset management.
 - Manager
- **Marketing and communications:** focused on publicising the parking service to the community to encourage service patronage, communicate service changes or updates and to distribute motorist information in a usable format.
 - Marketing and Communications Manager
- **Contract Management:** All functions that are outsourced to external service providers will be contracted and these contracts need to be managed.
 - Project Manager from the municipality
 - Personal Assistant for the municipality PM
- **Fare Management:** The sale of tickets for the parking bays. This function is generally done through ticket machines and kiosks. However, a back-office team is required for lost tickets and or faulting tickets. In addition, a team is required for equipment maintenance etc. The fare management must ensure all methods of payment are available.
 - Kiosk operator(*2)
 - Parking attendant (depends on number of gates, one per gate) assume 2 gates,
 - Mechanical Maintenance technician *3
- **Financial Management:** Managing the various financial elements of the system including revenues (fare revenue, any grants or subsidy contributions from national or provincial government, municipal contribution, other system revenue) and costs (operating and capital costs). This function inhouse is done through the financial office within the municipality. Else this function will be managed by the accountants of the private partner.
 - Accountant
 - Bookkeeper

- **Safety and Security:** Ensures the safety of the motorist using the parking facility. This function requires a security team on the ground and as well as the use of technology to monitor the facilities and record safety and security issues.
 - Night and Day shift (1 per floor, shift 12hrs) assume 3 floors.
- **Maintenance Team:** This function is the general and periodic maintenance of the structure and equipment of the facilities.
 - Maintenance Manager
 - General worker *2 (can also be parking attendant in off peak times)
- **Cleaning Team:** Function is responsible for the cleanliness, removal of refuse and unwanted vegetation.
 - Can be parking attendants in off peak times.
- **IT specialist:** The IT services are to manage the IT equipment.
 - IT Technician

The above services are estimated for a multi-level parking garage. The staff requirements have a need of between +-20-30 Employees.

Capacity Requirements This section investigates the internal capacity of the municipality to accommodate the staff requirements should the Municipality operate the Eikestad Parking facility and when following the PPP route.

2.3.1.1 Internal Capacity analysis

The section 78(1) estimated that the municipality would need to employ between 35-40 staff to properly manage the parking facilities. The 2021/2022 annual report indicated that the municipality's approved organogram (approved on 25 October 2017 and augmented on 27 February 2019) has a total post complement of 1996. The actual posts filled by functional level was 1 185, which translates to an effective vacancy rate of 59.3%. Infrastructure services has 463 posts filled with 35 fully funded vacancies. The municipality as indicated in the section 78(1) report that the municipality does not have the ability to increase the staff capacity to accommodate this function.

In addition, based on the staffing requirements, the municipality doesn't have the ability to increase the capacity of other functions in the municipality as there are cross divisional positions required for this project.

In accordance with the section 78(1) reports stated that, "Section 78(1)(a)(iii) states that a municipality "must first assess the extent to which the re-organisation of its administration and the development of the human resource capacity within that administration as provided for in sections 51 and 68, respectively, could be utilised to provide a service through an internal mechanism mentioned in section 76(a)"

Section 51(g)(i) states that "a municipality must within its administrative and financial capacity establish and organise its administration in a manner that would enable the municipality to perform its functions

through operationally effective and appropriate administrative units and mechanisms, including departments and other functional or business units.”

Section 68(1) states that “a municipality must develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way...”

From the analysis above, the municipality has a vacancy of 856 positions or nearly 43%. This indicates that the other functions do not have the current capacity to re-organise staff to a parking service function.

Based on the above, the municipality will require an external partner.

For a possible PPP project to comply with the Treasury Regulations, a Project Officer will be appointed.

The roles and responsibilities of the Project Officer cover the whole PPP project cycle. Broadly, the Project Officer will:

- manage the planning, procurement and implementation of the Project on behalf of Stellenbosch Municipality, exercising delegated authority; and
- direct and manage the work of the Advisory Team and approve payments in terms of the Mandate Agreement entered into between Stellenbosch Municipality and the Transaction Advisor.

The detailed skills and competencies required of the Project Officer in order to successfully execute his role are detailed in the PPP manual.

It is the opinion of the Transaction Advisor that the Project Officer is performing the tasks expected of him in this position and is playing a continued crucial role in ensuring that the Project is proceeding on time, within budget and according to scope.

For Stellenbosch Municipality to successfully engage in the process of providing secure, safe and additional public parking, the Project Officer relies on the support of other municipal staff members with expertise in specific areas. The Stellenbosch Municipality Project team should be multi-functional. In addition to permanent team members of the PSC (Project Steering Committee), other specialist team members are included on an ad-hoc basis. This ensures that the expertise can be utilized in a focused manner when required within the parameters of the Project.

The following criteria were considered in structuring the Stellenbosch Municipal Project team:

- A knowledgeable, focused and committed team is a strong promoter for a successful PPP; and
- The team members have all been specifically appointed and have been given a job and role description for the Project.

The table below provides an indication of the core team members on the project and needs to be completed by the municipality before final submission to National Treasury for Treasury Views and Recommendation I (TVR I).

Table 2-1: Department Project team members

Team Member	Key Functions	Mun Team Member
Financial	<ul style="list-style-type: none"> Assisting with extraction of costs from Department and DPW budgets required by the Advisory Team Input into the construction of the Financial Model Participate in the establishment of bid criteria Evaluation of the bids received against the bid criteria Participation in the negotiation process in order to ensure optimal financial structuring for the Mun Provide in input into the Financial Model once the Project is in the implementation phase. 	To be appointed
Human Resources & Labor Relations	<ul style="list-style-type: none"> To provide an understanding of the current Human Resources policies and processes within Stellenbosch Municipality To identify and co-ordinate future establishment needs To assist with gathering staff related information such as post descriptions, space needs and operating requirements Ensure the organization is able to deliver services in light of any changes as a result of the PPP implementation Providing inputs into the HR consequences of outsourcing of non-core services Managing the following possible scenarios: <ul style="list-style-type: none"> Changes in staff circumstances Managerial resistance Staff uncertainty Advise on engagement with trade unions Ensuring, as far as possible, consensus with unions around labour relations issues Participation in the establishment of bid criteria Evaluation of the bids received against the bid criteria 	To be appointed
Legal	<ul style="list-style-type: none"> To assist with negotiations and review the Transaction Advisor appointment To advise the Advisory Team of Stellenbosch Municipality legal obligations and existing contracts. To participate in the Advisory Team's legal Due Diligence Participation in the establishment of bid criteria Assisting to ensure compliance with the legal elements of the procurement agreements Participation in the drafting of appropriate procurement documentation Evaluation of the bids received against the bid criteria To actively participate in the negotiations with the Preferred Bidder prior to Financial Close Legal advice to Stellenbosch Municipality on issues relating to the Project 	Services

Team Member	Key Functions	Mun Team Member
Technical: Facilities Management & Organizational Development	<ul style="list-style-type: none"> To provide an understanding of the current facilities occupied by Stellenbosch Municipality To identify and co-ordinate future needs To identify and assist with the compilation of existing costs and expenses relating to services procured whether from Government departments or the private sector. To assist with gathering staff related information such as post descriptions, space needs and operating requirements Providing inputs into possible outsourcing of non-core services Provide inputs around present Department assets Participation in determination of the Output Specifications Participation in the establishment of the bid criteria Participation in the evaluation of the bids received against the bid criteria To actively participate in the negotiations with the Preferred Bidder prior to Financial Close 	To be appointed
ICT	<ul style="list-style-type: none"> To co-ordinate the ICT inputs into the Project Establish a suitable electronic communications environment Ensure that all external IT stakeholders are kept informed of progress Ensure the safety of the information contained on the IT system (link with the security specialist deliverable) Provide inputs into the ICT output specification Participation in establishment of the bid criteria Participation in the evaluation of the bids received against the bid criteria Provide inputs into the possible outsourcing of non-core services 	To be appointed
Communications	<ul style="list-style-type: none"> To identify various stakeholders and develop an internal and external communication plan to disseminate information throughout the organization and externally. To assist with media enquiries and to formulate appropriate responses 	To be appointed

2.3.1.2 Project Office

As Stellenbosch consists of various directorates/ business units, a Project Office, through the Project Officer will co-ordinate the input from Stellenbosch Municipality with regard to aspects of the Project.

This interaction and co-ordination entails:

- managing deadlines to ensure that the timelines of the Project Plan are met;
- managing the service provider to ensure the progress of the Project;
- liaising between the stakeholders and the service provider;
- highlighting “red-flags” as and when they arise;
- troubleshooting and providing ongoing solutions; and
- reviewing the reasonableness of the risk allocation and the managing of the risks inherent in the Project.

Beyond this, the Project Office must also:

- Ensure that capacity is created within Stellenbosch Municipality, through a skills transfer initiative. In this way, for example, Stellenbosch Municipality facility management personnel should develop the capabilities to take over from the facility management specialists at some

point. Capacity can be built in other ways and consideration should be given to the potential areas for skills development.

- Build institutional memory - over the life of the concession the nature of the members within the Project Office will change, however, there needs to be some continuity. A knowledge management system has been created so that new advisors and Stellenbosch Municipality staff members are aware of the history of the Project.
- Engage with employees and provide them with on-going information about the process underway. This will create a sense of ownership and excitement amongst Stellenbosch Municipality employees. This type of communication will also raise the level of awareness about the PPP within Stellenbosch Municipality and relieve any misplaced anxieties.
- The Project is completed on time, within budget and to a standard expected by National Treasury.

2.3.1.3 Transaction Advisor

A transaction advisor was appointed.

2.3.1.4 Stakeholder Engagement for a PPP

The diagram below depicts the relationship between the Project Office and other stakeholders.

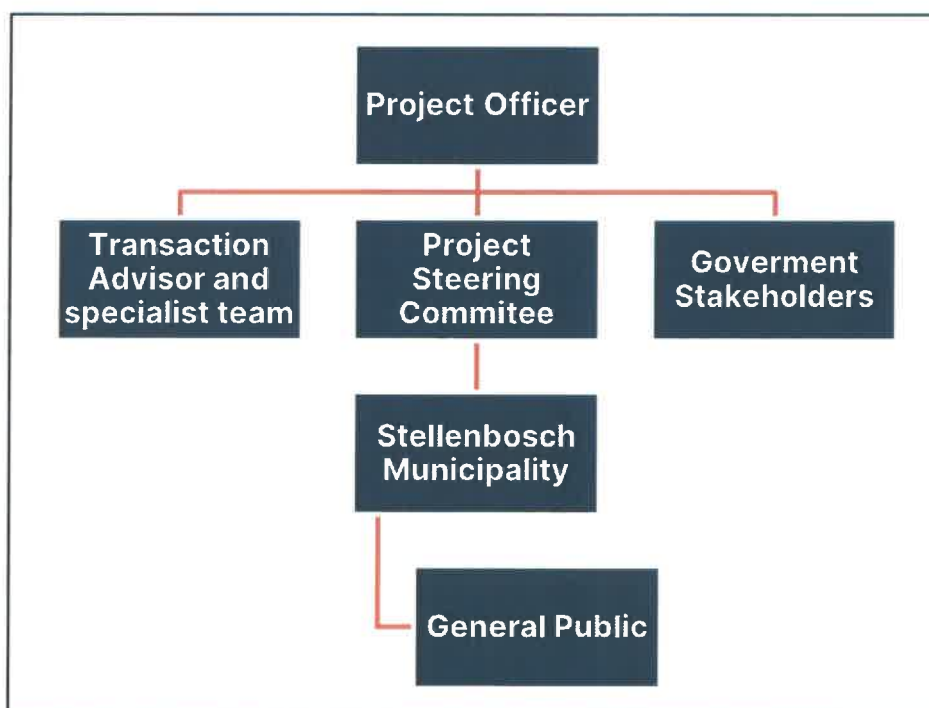


Figure 2-1: Interaction between the Project Office and other stakeholders

The Project Officer acts as the chair of the PSC. This committee acts as the interface between Stellenbosch Municipality, the Advisory Team and other Government stakeholders and the PPP Unit.

A number of different stakeholders have been identified, which may have a role to play in either the Feasibility Study phase or the procurement phase of the Project:

- Stellenbosch Municipality management and staff;
- Stellenbosch Municipality residents;

- Government representatives who will manage the transaction from a public sector perspective (Project Office);
- Service provider who will manage the transaction from the private sector perspective;
- Technical - or specialist team members and advisors from the public - or private sector (Project Office support);
- Advisors to the public sector on procurement processes (Advisory Team);
- External advisors from other Government departments on specialist areas such as PPP processes, security and ICT (i.e. the PPP Unit, NIA, SAPS, SITA);
- National, provincial and local government institutions as the relevant authorities in respect of certain Project approval processes, i.e. township establishment, environmental, heritage (Stellenbosch Municipality, DEAT and GDACE, SAHRA and GHRA);
- Partner in BBBEE financing instrument (DBSA);
- Regulatory authority relating to public finance management (National Treasury);
- Organized labour; and
- The general public, perhaps in the role as interested and affected parties in terms of any environmental and heritage processes.

A key success factor in the procurement of the Project is managing the interaction between these role players and ensuring proactive responses and decision-making. It is evident above that the Project Officer plays an integral interface role between the PSC, the Project Office and other stakeholders. In the preparation for the Project, the involvement and advice of National Treasury remains important to ensure the success of the Project.

The National Treasury plays a key role from a regulatory perspective in all financial and regulatory matters relating to Government and, in particular any project procured by way of a PPP in terms of Regulation 16.

The interaction with the National Treasury official ensures that the PPP Unit is fully informed on progress on the Project, especially budgetary and Affordability issues and that National Treasury is providing oversight to ensure adherence to the PFMA, without compromising the regulatory authority of National Treasury in respect of the Project.

2.3.2 Job Creation

The proposed project will create approximately 20-30 jobs in the operational phase and approximately 300 jobs during the construction phase for local labour. Moreover, post construction, in accordance with the economic analysis, the facility could create 0.61 jobs per R1million rand investment in the in the facility.

2.3.3 Environment Improvements

2.3.3.1 Background

An environmental scoping exercise serving as a due diligence process to evaluate the biophysical and socio-economic aspects of the proposed initiative was developed. It represents the starting point for understanding the potential environmental implications and sustainability aspects associated with the proposed Eikestad development.

This process equips the proponent and project team with essential insights required to make informed decisions about the project's future trajectory, ensuring a harmonious coexistence between the proposed Eikestad development and environmental and heritage protection.

The site is located between the Municipality's offices on Plein Street, and the Stellenbosch University campus. The Braak, an historic green space, is located one block to the west, with the main shopping mall and densest shopping area facing Bird Street located between the site and the historic open space of the Braak. Along Van Ryneveld Street, a fine streetscape with a collection of historic buildings with cultural and religious associations in the old town abuts the site. An open green space with mature trees creates the interface between the site and the street edge. Therefore, the site occupies an interesting location between government, university, commercial and cultural nodes within the town of Stellenbosch. It is currently used as an at grade parking lot, one of the few open parking lots in this area. It is a well-used space, catering to shoppers, people visiting the nearby cultural and municipal facilities (municipality, library, Sasol Art Museum) as well as to students. In the evenings the Adam Smal Theatre at the University and other restaurant and bar venues nearby mean that the demand for parking extends beyond daytime uses only.

At present the site is tarred across its full extent. Some Turkish Oak trees have been planted on the raised kerbs between lengths of parking bays, and two boomed entries (to Van Ryneveld and Victoria Streets) exist. There is a temporary flower stand and some storage structures (more permanent) located along the Andringa Street edge of the site.

2.3.3.2 The proposed development

The Municipality aims to maximise its parking facility on the site and wishes to implement structured parking, together with the following architectural aims:

- Create direct access to the facility from both Victoria & Ryneveld Streets. No vehicular entrance point is proposed from Andringa Street.
- Create direct pedestrian access to the facility from the Eikestad Mall, Ryneveld Street & Victoria Street.
- Create a parking structure that sits on top of a half-basement with a recessed structure that elevates to 2 additional storeys.
- The building has to fit into a rich heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. In order to achieve this the building mass has been pushed to the back and centre of the site.

- Create a forecourt. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. The forecourt will include the main pedestrian access to the parking structure.
- Create a layout that connects with the rich heritage value of the immediate surrounding context. The single storey shops along Andringa Street are of a high historical value. The aim is to create a lower-level street façade that responds to these neighbouring buildings.
- Create a service zone to the southern side of the site. The aim of this is to create service access to the municipal buildings on the southern side.

2.3.3.3 Environmental Aspects Considered

The Scoping Report considered the following various environmental components that could potentially be impacted on by the proposed Eikestad development. The goal is to ensure that the project is developed with a full understanding of its potential effects on the biophysical and social environment and to implement mitigation measures to minimise adverse impacts.

- Biodiversity and Ecological Systems

The site is located within a built-up urban area. As such, no impacts are anticipated on local indigenous flora and fauna, including habitats, endangered species, and ecosystems on and around the site.

- Water Resources

No watercourses or wetlands are located on or near the site. No impacts on surface water bodies and water quality, including effects on watercourses, wetlands, rivers, have been identified.

- Air Quality

No emissions or air pollution will be caused by the proposed development. As such, no impacts on ambient air quality, including greenhouse gas emissions are anticipated. The proposed parking structure will not negatively impact on ambient air quality and could potentially indirectly reduce the emission of harmful CO₂ gases by reducing the driving time spent by motorists whilst searching for parking.

- Land Use and Vegetation

No significant impacts on land use, vegetation cover, and changes to land patterns and use have been identified seeing that the land use will remain the same. The existing trees in the current parking area will however be lost. A tree survey must be carried out by a qualified service provider.

- Cultural Heritage and Archaeological Sites

The identification of cultural heritage sites and identification of potential impacts on historical and archaeological resources has been carried out by a Heritage and Cultural Specialist. The key heritage-related impacts envisaged will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Drooge Rivier stream and so archaeological impacts are possible.

- Noise and Vibration

An evaluation of potential noise and vibration impacts caused by the project and their potential effects on the surrounding environment and communities found that noise and vibration could potentially have a negative impact during the construction phase but less so during the operational phase of the development.

- Social Aspects

Consideration of social factors, including the project's impact on local communities, public health, and well-being found that a public participation process is recommended as part of the Stellenbosch Municipality's Duty of Care and to ensure that the proposed development is aligned with the current cultural and historically sensitive surrounding area.

- Visual and Aesthetic Impacts

An assessment of how the project may alter the visual landscape and aesthetics of the area found that strict architectural design parameters, as approved by the Heritage Western Cape, must be adhered to.

- Waste and Hazardous Materials

An examination of waste generation, disposal practices, and the potential presence of hazardous materials found that the potential impact associated with waste will be negligible.

- Climate Change

An analysis of how the project may impact on climate change found that sustainable green building design practices must be adhered to reduce the potential negative impact on climate change.

- Energy Use and Efficiency

An assessment of energy consumption and opportunities for energy efficiency and renewable energy integration found that the proposed design must accommodate mechanisms for efficient energy consumption.

2.3.3.4 Legal and Regulatory Framework

Considering environmental legislation is paramount in any decision-making process that may have ecological consequences, the following environmental legislation has been considered during the scoping process in order to ensure that the proposed Eikestad development is in line with relevant legislative guidelines and requirements.

- **The Environmental Impact Assessment (EIA) Regulations, 2014 (as amended) as set out in the National Environmental Management Act (NEMA) (Act No. 107 of 1998), as amended.**

It is crucial to note that the proposed development will not trigger any activities listed in the Environmental Impact Assessment Regulations of 2014 in accordance with the National Environmental Management Act (Act No. 107 of 1998), as amended. Therefore, it will not necessitate an environmental authorization for its implementation. Importantly, the development will not have any adverse impacts on terrestrial or aquatic ecosystems.

- **National Environmental Management: Biodiversity Act (NEMBA) (Act No. 10 of 2004), as amended.**

The site is situated within an established urban area, and consequently, the envisioned development is not anticipated to exert any adverse effects on endangered species or ecosystems, in accordance with the provisions outlined in the National Environmental Management Biodiversity Act (Act No. 10 of 2004), as amended.

- **National Heritage Resources Act (NHRA) (Act No 25 of 1999), as amended.**

The selected site for this development is situated within a culturally and historically significant landscape and comprises 18 separate erven (as well as requiring access across two different erven), and in combination the area of the site is 18 651,2 m². The development of this open site into one that has a structure thereon will constitute a “change in character”, thereby triggering Section 38 (1) (c) (i) of the National Heritage Resources Act.

The key heritage-related possible impacts will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Drooge Rivier stream and so archaeological impacts are possible.

Accordingly, the proposed project aims to seamlessly integrate with the surrounding cultural and heritage landscape by adhering to stringent architectural design guidelines and parameters, as duly approved by Heritage Western Cape (HWC).

A Notice of Intent to Develop (NID) has been prepared by the Heritage specialist which concludes that there is reason to believe the proposed development will impact on heritage, and therefore a Heritage Impact Assessment (HIA) will be required. At this stage, a Phase 1 HIA is recommended.

In addition, the following studies would be prudent to include in an overall HIA:

- A townscape and streetscape study.
- A visual assessment at the scale of the block and surrounds.
- An archaeological desktop study.
- A tree survey.

The NID; HIA and additional studies must be submitted to HWC for endorsement and subsequent approval.

- **National Water Act (NWA) (Act No. 36 of 1998), as amended.**

The development will not invoke any water usage as defined by the National Water Act (Act No. 36 of 1998), and thus, it will not require a water use license or a General Authorization as per this legislation. The development will not have any adverse impacts on aquatic ecosystems.

- **National Environmental Management: Air Quality Act (NEMAAQ) (Act No. 39 of 2004), as amended.**

The proposed development is not expected to release any emissions that could compromise air quality or induce air pollution, aligning with the standards delineated within the National Environmental Management Air Quality Act (Act No. 39 of 2004), as amended.

- **National Environmental Management: Waste Act (NEMWA) (Act No. 59 of 2008), as amended.**

The proposed development will not necessitate the acquisition of any waste management permits or licenses under the purview of the National Environmental Management Waste Act (Act No. 59 of 2008), as amended.

2.3.3.5 Positive Environmental Impacts

The proposed parking facilities are expected to yield several positive environmental outcomes. Firstly, the facility will contribute to a reduction in the volume of vehicles circling in search of available parking spaces, thereby curtailing the emission of harmful CO₂ gases. This will also lead to a decrease in on-street parking demand, freeing up space for streetscape enhancements. The centralised location of the facilities is strategically designed to encourage the utilisation of Non-Motorized Transport (NMT), thereby further alleviating circulating traffic.

2.3.3.6 Possible sustainable future use of the Eikestad parking structure

In the event that it becomes necessary in the distant future, the proposed parking structure could potentially undergo re-purposing. Re-purposing is an innovative and sustainable strategy for maximising the utility of existing urban infrastructure. This transformation not only optimises land use but also contributes to a more dynamic and vibrant urban environment. Historically, parking garages have been dedicated to the singular purpose of vehicle storage. However, as urban centres evolve and respond to evolving transportation trends, re-purposing these structures has emerged as a practical and sustainable means of optimising urban space. The conversion of a parking garage into a multi-functional space has the potential to enhance the overall urban experience, advance sustainability objectives, and stimulate economic growth. Moreover, re-purposing a parking garage can significantly contribute to sustainability goals by reducing the necessity for new construction and fostering urban density.

2.3.3.7 Conclusion on Environmental Considerations

In conclusion, the Eikestad Environmental Considerations for the proposed development in Stellenbosch have been thoroughly examined to ensure that the project aligns with both ecological and heritage preservation. The Environmental Partnership conducted an extensive environmental scoping assessment to understand the potential ecological implications and sustainability aspects of the Eikestad development. This process is essential to make informed decisions and promote a harmonious co-existence between the development and environmental and heritage protection.

The project site is strategically located in the heart of Stellenbosch, surrounded by various key nodes, including government, university, commercial, and cultural areas. It currently serves as a vital parking facility for shoppers, visitors to cultural and municipal facilities, and students from the Stellenbosch University. The proposed development aims to maximise parking capacity and implement structured parking while adhering to architectural goals that respect the rich heritage context of the area.

The Scoping Report considered various environmental components, including biodiversity, water resources, air quality, land use, cultural heritage, noise and vibration, social aspects, visual aesthetics, waste and hazardous materials, climate change, and energy efficiency. Mitigation measures will be applied where necessary to minimise adverse impacts on these components.

The legal and regulatory framework has been considered, with specific attention to all relevant environmental legislation. The development of this open site into one that has a structure thereon will

constitute a “change in character”, thereby triggering Section 38 (1) (c) (i) of the National Heritage Resources Act. No other Environmental or Water Use authorization is applicable to the proposed Eikestad development.

The project is expected to yield positive environmental outcomes, including a reduction in CO2 emissions, decreased on-street parking demand, and the promotion of Non-Motorized Transport. Furthermore, the proposed parking structure could be designed with the potential for future repurposing, aligning with sustainability objectives and contributing to a more dynamic and vibrant urban environment. This adaptability allows for urban infrastructure to evolve and respond to changing transportation trends, fostering sustainability, economic growth, and reduced construction needs.

In summary, the Eikestad development project has been meticulously evaluated to ensure that it not only meets its functional goals but also aligns with environmental and heritage preservation principles, ensuring that it is a responsible and sustainable addition to the Stellenbosch community.

2.3.3.8 Recommendations

The following studies must be submitted to Heritage Western Cape for endorsement and subsequent approval.

1. The Notice of Intent to Develop (NID). This will confirm the requirement for the various stages of the HIA.
2. A Heritage Impact Assessment (HIA). The HIA will be submitted in two stages:
 - o The Stage 1 HIA will be submitted to HWC for endorsement and will include design parameters that will have to be included in the design of the Eikestad parking structure.
 - o The Stage 2 HIA will include the aforementioned design and must be submitted to HWC for approval. This can be undertaken by the successful developer/concessionaire, and not at this stage. The outcome of the Stage 1 HIA will be included as part of the set of conditions for the successful entity to incorporate and they would need to complete the Stage 2 HIA and acquire formal approval from HWC, before any construction can commence.
3. In addition to the NID and HIA, the following studies is to be completed and included in the HIA submission.
 - o A townscape and streetscape study.
 - o A visual assessment at the scale of the block and surrounds.
 - o An archaeological desktop study.
 - o A tree survey must be carried out by a qualified service provider.
4. The HIA must be subjected to a 30 day public participation period. The intention is to include this requirement as part of the broader public consultation process that will be undertaken.

2.3.4 Geotechnical Investigation

2.3.4.1 Background

A geotechnical investigation is required as part of the design process, and this draft report comprises a desktop study for the geotechnical aspects of this project.

This desktop report would serve as part of the background information of the geotechnical investigation report. The geotechnical investigation report will be updated with investigation data, laboratory test results, analysis and recommendations.

This geotechnical desktop study aims to determine the anticipated geotechnical characteristics of the in-situ soils and rock, as well as boundary conditions and potential fatal flaws as far as the desktop investigation level will permit. This study provides a baseline understanding for planning of further investigations and baseline design consideration. The tasks required to fulfil this objective are as follows:

- Assess the current on-site conditions;
- Review the potential geotechnical conditions from available sources;
- Reveal the variability of the in-situ soil and rock profiles;
- Reveal any risks or challenges to geotechnical investigation;
- Reveal potential fatal flaws to the specific site location for the intended purposes; and,
- Comment on the geotechnical feasibility of the proposed development.

The following standard practice codes and guideline documents in performing this study:

- Site Investigation Code of Practice, 1st Edition, South African Institute of Civil Engineering – Geotechnical Division, January 2010; and,
- Basis of structural design and actions for buildings and industrial buildings. Part 5: Basis for geotechnical design and actions. SANS 10160-5 (2010).

2.3.4.2 Limitations of the Assessment

The services performed by SMEC were conducted in a manner consistent with the level of care, skill and detail exercised by members of the geotechnical profession practising under similar conditions for the requirements of a geotechnical study (SAICE, 2010). This geotechnical desktop study report is based on data obtained from a limited number of sources, including geological records, topographic maps, aerial imagery, and geotechnical and geological literature available for the greater Cape Town region. The nature of geotechnical engineering is such that variations in soil and rock conditions may occur even where sites seem to be consistent. Variations in what is reported here will become evident during the detailed geotechnical investigations.

2.3.4.3 Study Particulars

Climate

Stellenbosch is characterised by Mediterranean climate conditions, comprising hot dry summers and cold wet winters. Climatic data (World Weather Online, 2023) indicates that the mean annual temperature in this region is 16.9°C. The average maximum daily temperature varies from 28°C in

January and February to 17°C in June-August. Corresponding minimum temperatures for these months are 16°C and 7–8°C, respectively. The mean annual precipitation is approximately 847 mm, falling mainly during winter. Precipitation is the lowest in February, with an average of 15 mm. The greatest amount of precipitation occurs in June, with an average of 183 mm. The average monthly temperature and rainfall distribution are illustrated in Figure 2-2.

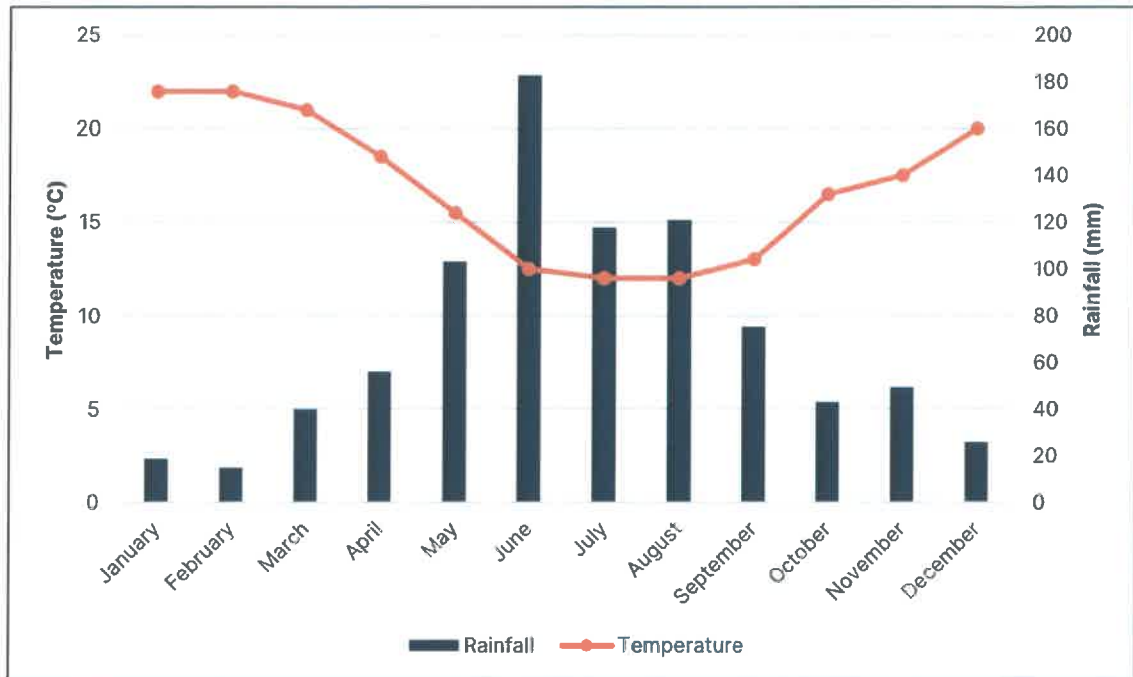


Figure 2-2: Summary of Climatic Data in Stellenbosch Region (World Weather Online, 2023)

The climate is a pivotal factor for geotechnical considerations as it determines the mode and rate of rock mass weathering and, thus, the formation of soils. Weinert (1980) developed the N-Value to differentiate between regions of similar weathering characteristics. The N-value for this region is between 2 and 5, indicating that although disintegration will happen, chemical decomposition will be the dominant type of weathering, resulting in the formation of thick residual and weathered profiles.

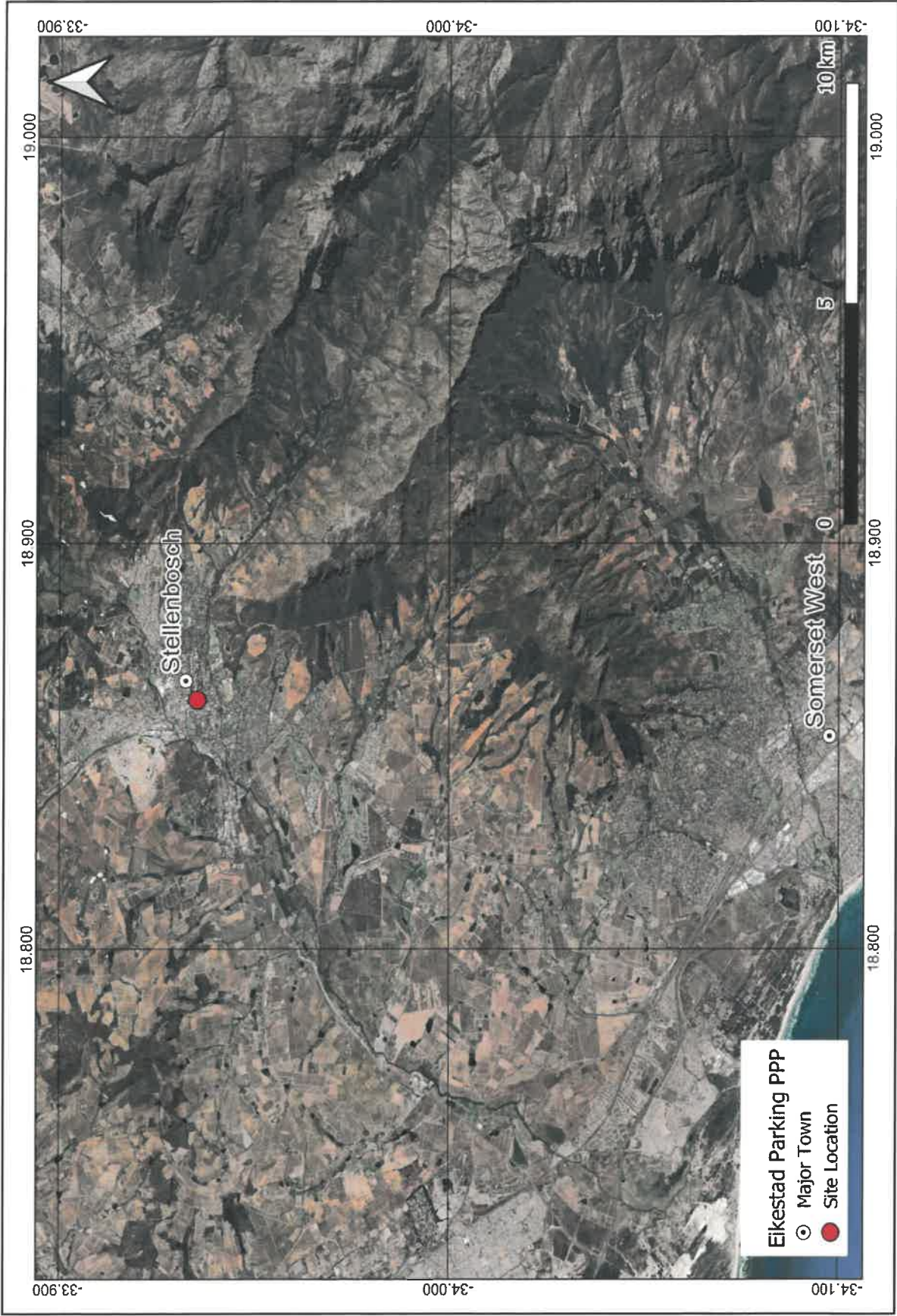


Figure 2-3: Regional Scale Site Location

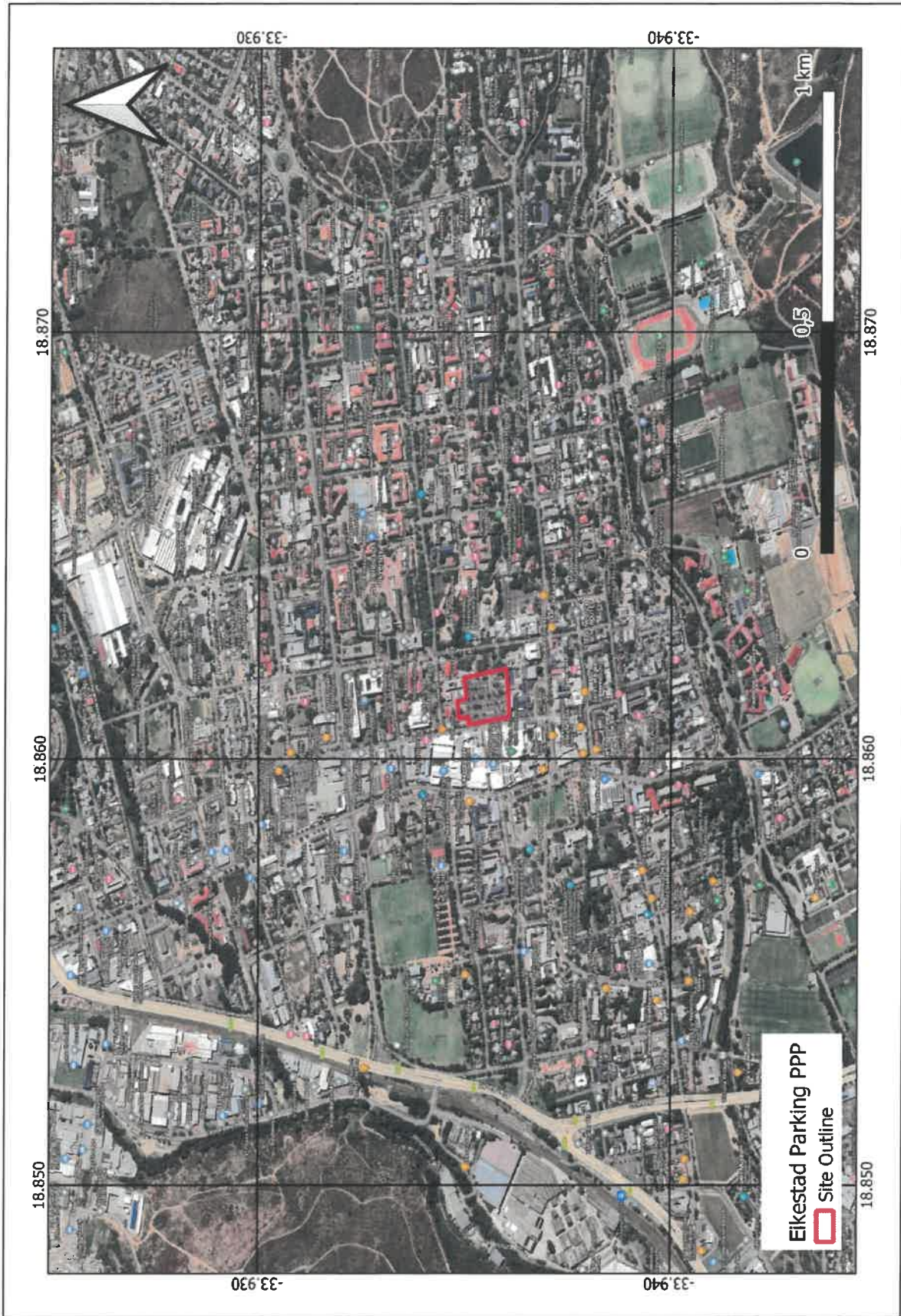


Figure 2-4: Site Location within Stellenbosch

Topography, Drainage and Vegetation

The regional topography of the town is generally gently sloping to the west at an average gradient of approximately 2%, with the minimum and maximum elevation points at 95 m and 245 m above the mean sea level, respectively. The town of Stellenbosch is surrounded by higher topographical features such as the mountainous landscapes of the Hottentot-Holland Mountain range to the east and southeast at a regional scale, with elevation reaching up to 1 500 m above mean sea level, and the undulating agricultural hills to the north and west. The site is characterised by a relatively flat topography with an elevation of approximately 115 m above mean sea level.

The site is locally bounded by a southward flowing Eerste River about 1 km to the west and its tributary, Jonkershoek River, about 0.6 km to the south (see Figure 2-5). Stormwater management in the vicinity of the site is highly developed, however localised ponding of water is possible across the site due to a flat topography during heavy rainfall.

According to 1:1 000 000 SANBI vegetation map (2018), the study area is regionally characterised by the Coastal Renosterveld vegetation comprising hardy low shrubs, small trees and various grass varieties, including the Renosterbos plant from which the vegetation type is named, and there is a notable lack of fynbos plants.

Regional Geology

A review of 3318 Cape Town, 1:250 000 Geological Series indicates that the site is largely underlain by the recent sediments of Quaternary Age mainly comprising alluvial terrace gravels (Figure 2-6). These sediments are underlain by the greywacke and phyllite of the Tygerberg Formation, Malmesbury Group.

The flat topography of Stellenbosch was formed by the large paleo-fluvial plain of coarse boulder alluvium eroded from the mountainous region to the east. The origin of the alluvium largely consists of the Table Mountain Sandstones that top the Hottentot-Holland mountains to the southeast but will also contain eroded sediments from the igneous plutons that underlie the sandstones and make-up the base of the surrounding hills and mountains. The igneous plutons in the region are part of the Cape Granite Suite and belong to the Stellenbosch Pluton to the east and the Kuilsriver-Helderberg Pluton to the west.

Regional Hydrogeology

The groundwater environment characterising the site comprises fractured aquifers associated with undifferentiated metasedimentary rocks of the Malmesbury Shale Group. The borehole yielding potential within these aquifers ranges between 0.5 L/s and 2.0 L/s (see Figure 2-7). Unconfined aquifers associated with the Quaternary deposits are also expected in the study area and will often form perched groundwater tables during high rainfall periods; this is anticipated along or near the drainage lines on the site.

The depth of groundwater obtained from the existing registered borehole database (National Groundwater Archive) in the vicinity of the study area indicates groundwater levels between 2 m and 26 m below ground level within the fractured aquifer. Groundwater levels within the quaternary aquifers may be shallower than these depths; however, local variances may exist at the site.

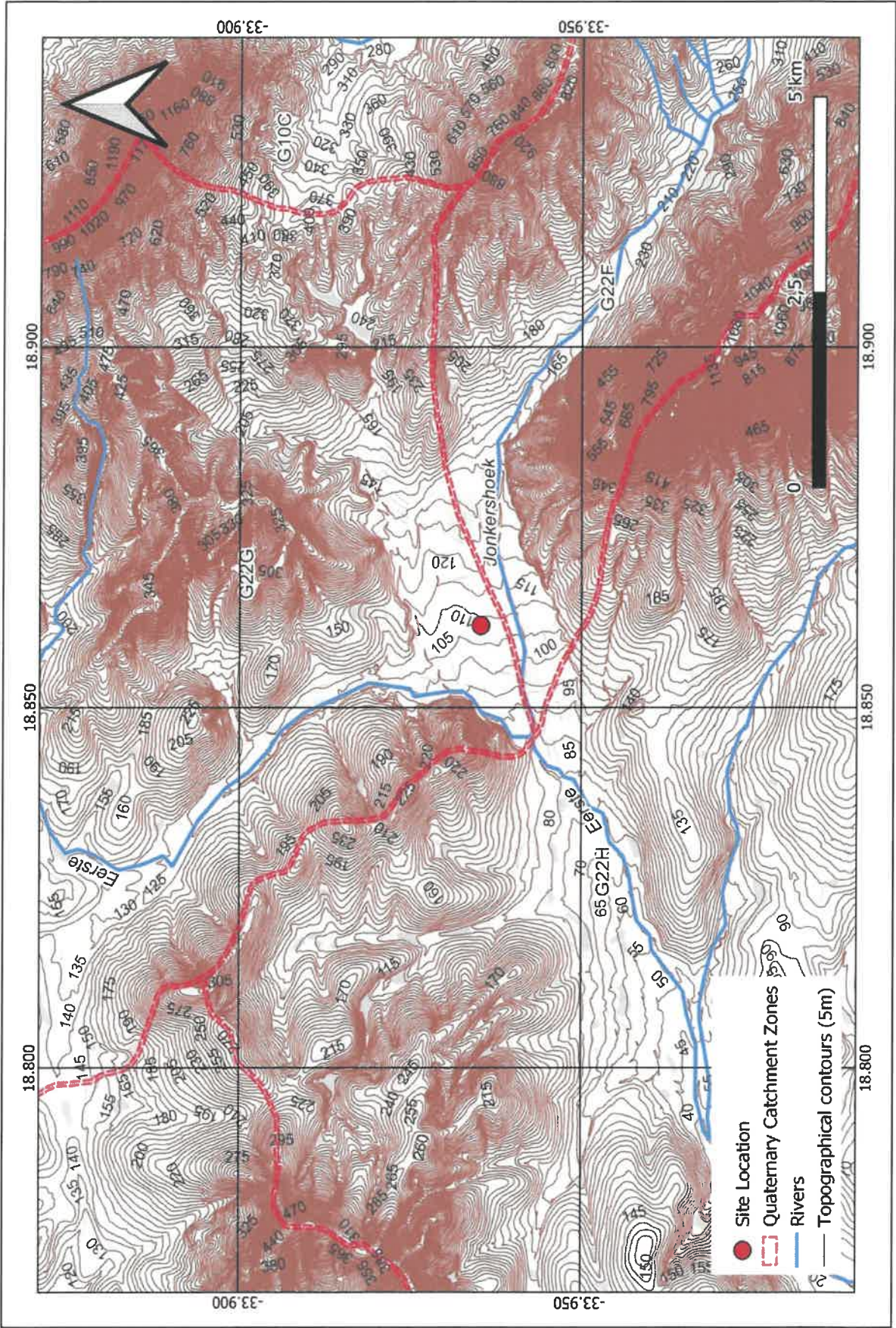
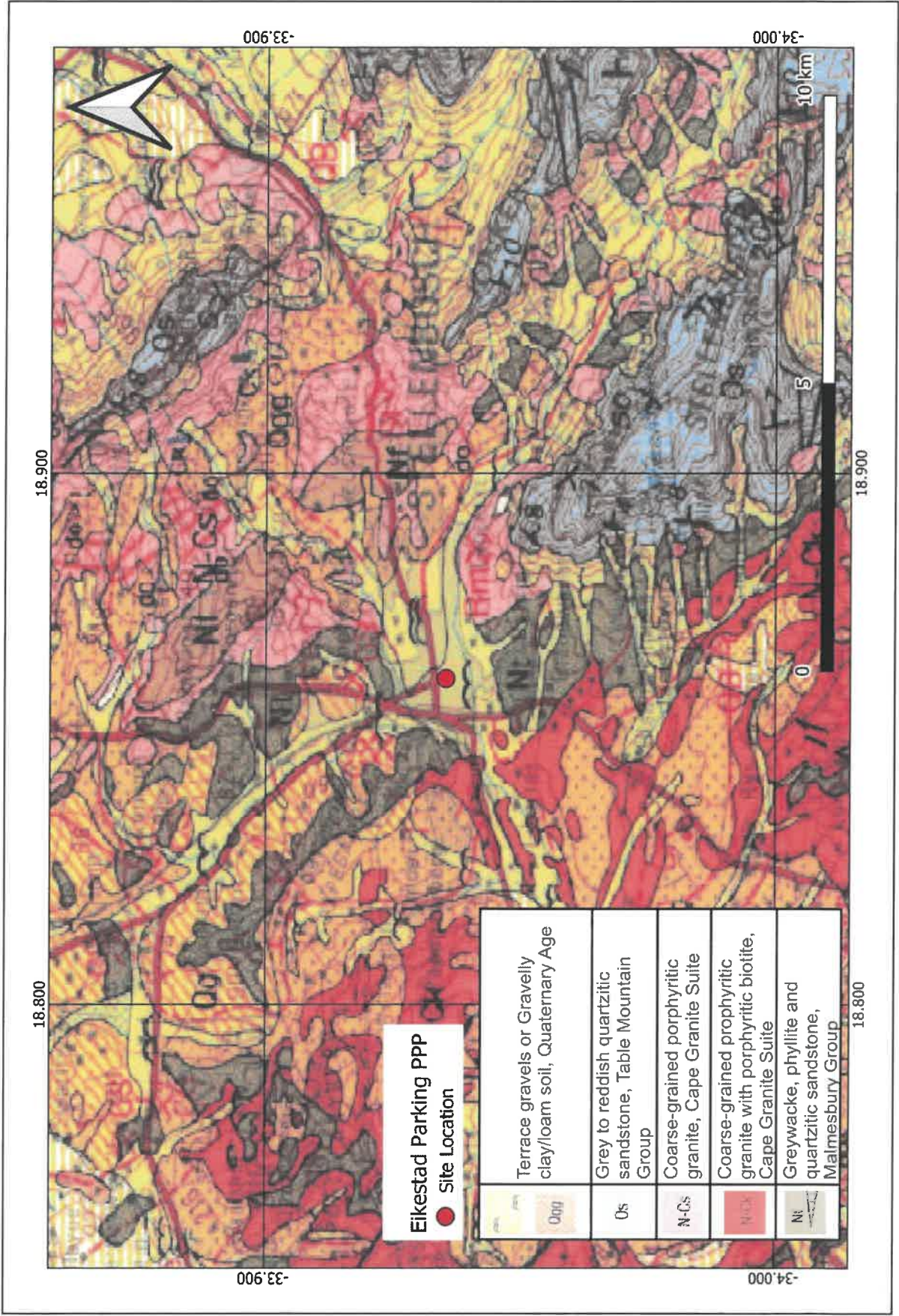


Figure 2-5: Topography and Drainage of the Study Area



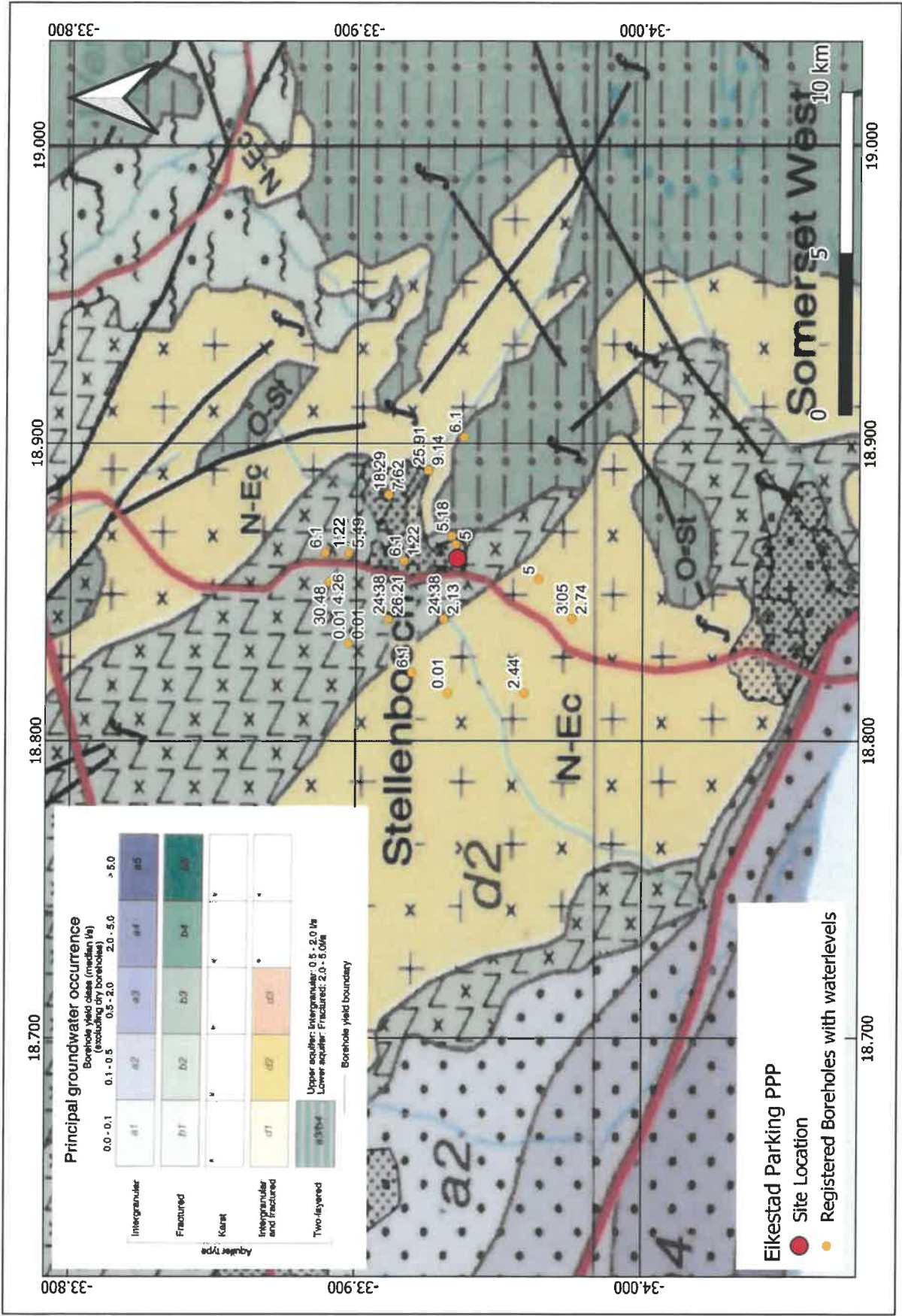


Figure 2-7: Abstract of 3317 Cape Town, 1:500 000 Hydrogeological Map with registered boreholes within 5 km of site location

Seismicity

South Africa is located on the African Tectonic Plate, which, compared to other tectonic plates, is relatively stable with low degrees of seismic risk. Much of the African Plate, except for the East African Rift Zone and localities of intensive underground mining, can be considered to have low seismic risk. This does not suggest that no seismic activity occurs but instead that the probability of activity is much lower.

Seismic hazard is represented by any particular area's peak horizontal ground acceleration (PGA): the greater the PGA, the more severe the potential seismic activity at the given site. Figure 2-8 provides indicative seismic risk across South Africa and the corresponding peak ground accelerations with a 10% probability of exceedance within a 50-year period. For design purposes, a baseline PGA in the range of 0.15g is considered applicable for the Eikestad Parking site (in line with Figure 2-7 and SANS 10160-4), which equates to a Degree VII ("Very Strong") classification on the Modified Mercalli Scale.

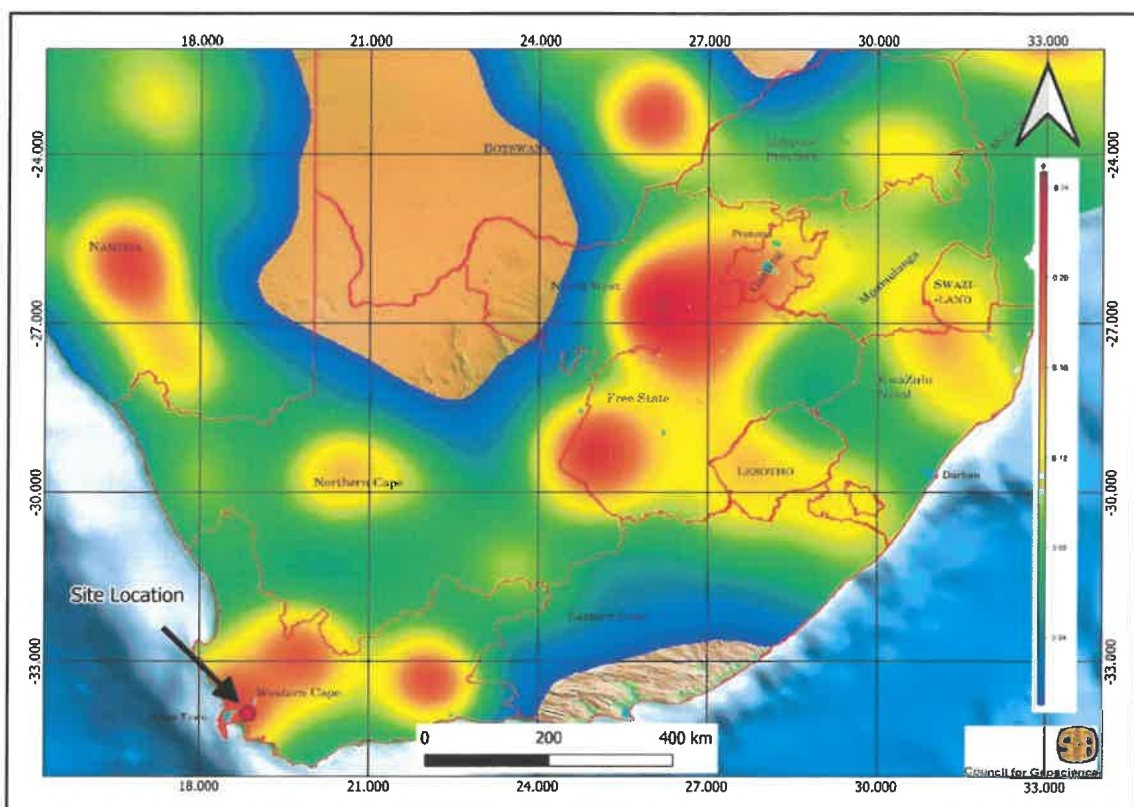


Figure 2-8: Seismic Hazards Map of South Africa (Council for Geoscience, 2003)

Previous Geotechnical Investigations

Three geotechnical investigations were completed in the area, two under the name of Vela VKE (former name of SMEC) in 2010 and 2011, and one investigation as SMEC in 2013. All three investigations were within 850 m of the current parking facility development as shown in Figure 2-9 below. In each respective case, these investigations were aimed at facilitating the design of multi-storey buildings (without a basement level). All recommendations were for shallow foundations within the boulder layer of the alluvial sediments. The archived reports were reviewed and summarised below to inform the geotechnical understanding of the current site and the anticipated geology.

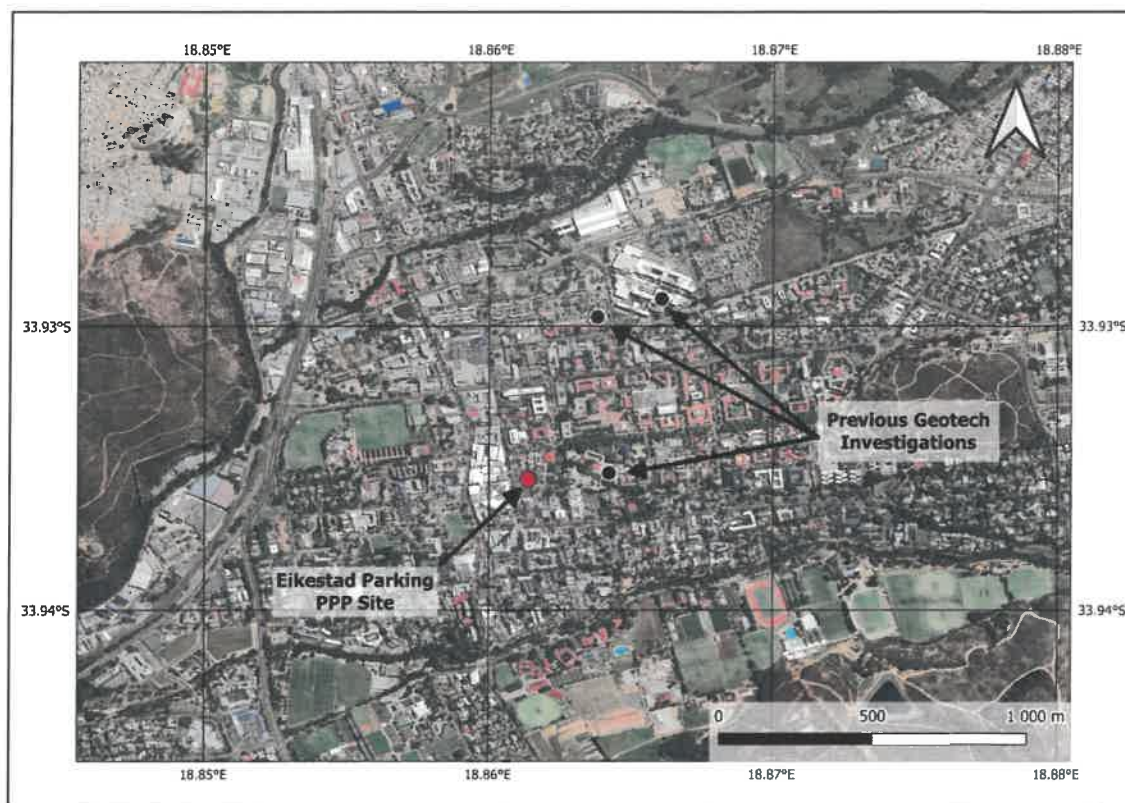


Figure 2-9: Site plan of site location in relation to previous investigations

Overall, the investigations comprised of trial pitting, laboratory testing and, in two projects, geophysical surveys to verify the geological conditions and geo-mechanical parameters. All uses of a TLB machine for trial pitting resulted in refusal on the boulder layers while one investigation used an 18-ton excavation to excavate past the boulder layer. The trial pits revealed a thin layer of transported sand or fill with a thickness of 0.2-1.0 m. This was underlain by the clast supported boulder layer with a matrix of sand that progresses to a clay matrix with depth. The boulder layer varied in thickness but generally the lower clay-rich boulder layer ended at a depth of 2.1-3.0 m below existing ground level (EGL). Underlying the boulder packed alluvium was a firm to stiff clay layer designated as the residual phyllite down to a depth of 2.8-4.0 m below EGL. This residual phyllite was shown to grade into very soft rock phyllite until the final depth of 5.0 m below EGL was reached, as required by the scope.

Geophysical surveys were conducted in two of the investigations in the form of continuous surface wave (CSW) tests to assess ground stiffness for settlement calculations. The CSW test results revealed consistency in ground stiffness until the soft rock bedrock of phyllite. This allowed for confidence in shallow founding on sandy boulder layer. The settlement calculations were within serviceability limits (<13mm) with minimal differential settlement calculated, given the allowable bearing capacity stated for each design.

Groundwater was only observed in one project located 850 m away from the current site. Groundwater was encountered at 1.5 m below EGL in the trial pit dug past the boulder layer with the 18-ton excavator. The other two projects did not encounter any groundwater as all trial pits refused on the upper part of the boulder layer. Based on this, it is presumed that groundwater at the site can be encountered as early as 1.5 m below EGL.

2.3.4.4 Site Assessment Results

Observations

A site visit was conducted by SMEC on Thursday, 26 October 2023. The objective of the site visit was to conduct a site walk-over of the project area with a view of assessing the current conditions and providing an accurate scope for the required geotechnical investigation.

The following observations were made during the site walkover:

- The site is flat terrain with a slight gentle gradient to the west;
- There is an existing paved open parking lot with a few small buildings;
- The boundary of the parking lot is surrounded by existing buildings on three of the four sides, with the Andringa Street separating site from the Eikestad Shopping Mall;
- Consideration to building stability and potential foundation movements will need to be given for the existing buildings depending on the proximity to the boundary of the basement level.
- Underground services were indicated by a number of man-hole covers (11 no. in total) identified on site.

They were not inspected thus the type of underground service(s) are unknown. However, wayleave applications and communications with service providers have revealed a number of different services in the proposed site footprint. As of writing this desktop study, the following services have been indicated: electrical cabling, stormwater pipelines, water pipeline (possibly for irrigation), and sewerage. The electrical cabling runs east to west in the southern half of site with a branch going south off site. These cables run just north of an electrical substation that is managed by the municipality. The stormwater pipeline has multiple branches and runs across the site. The water pipeline was a single line and enters from the east. It is potentially for irrigation as the line ends abruptly in the centre of the parking lot. The sewerage pipeline is relatively short and runs between two small buildings with a connection running west under Andringa Street. These two buildings are understood to be two public toilets that have been decommissioned and disused. No overhead electrical lines were observed but street/parking lights present would require underground cabling.



Figure 2-10: North entrance from Victoria St looking south into the parking lot.



Figure 2-11: View of parking lot from the northern side looking southwest towards the Eikestad Shopping mall.



Figure 2-12: View from northwest corner of the parking next to Andringa Str., looking southeast.



Figure 2-13: View of western side of the parking lot and Andringa str. (looking south).



Figure 2-14: View of electrical substation from the parking lot (looking south-southwest).



Figure 2-15: View of decommissioned public toilets on west side of the site (looking northwest).

Anticipated Geotechnical Conditions

Given the previous investigations and the reviewed regional information, the following geological profile is anticipated:

- 0.6 m (± 0.4 m): Medium dense, fine sand (Transported/Fill)
- m (± 0.6 m): Medium dense, boulders and cobbles in sand matrix progressing to clay matrix (Alluvium)
- 4.0 m (± 1.0 m): Firm to stiff, clay. (Residual Phyllite)
- Below 4.0 m (± 1.0 m): Very soft phyllite rock, occasionally recovered as dense gravel. (Phyllite)

Based on NGA data and previous investigations, groundwater/ perched water table is anticipated from a depth of 1.5 below EGL within the alluvial layer of boulders and cobbles.

Findings

This geotechnical study report highlights the anticipated geological and subsequent ground conditions, as well as boundary conditions and potential fatal flaws as far as the investigation level will permit.

The regional topography is flat with an overall very gentle gradient to the west. Climate data indicate that the area receives most rainfall between June and August during the cold winter months, with the summers dry and hot, especially over December to February. The seismicity study indicated a minimum PGA of 0.15g to be taken into consideration for design purposes.

Conceptually, the site is anticipated to be underlain by alluvial gravels and boulders of the quaternary sediments which in turn is underlain by the phyllite and greywacke of the Tygerberg Formation of the Malmesbury Group. Historical investigations in the vicinity of the site within the same geological zonation revealed the anticipated geological profile below:

- 0.6 m (± 0.4 m): Medium dense, fine sand (Transported/Fill)
- m (± 0.6 m): Medium dense, boulders and cobbles in sand matrix progressing to clay matrix (Alluvium)
- 4.0 m (± 1.0 m): Firm to stiff, clay. (Residual Phyllite)
- Below 4.0 m (± 1.0 m): Very soft phyllite rock, occasionally recovered as dense gravel. (Phyllite)

Based on the previous studies and NGA data, a perched ground water table is anticipated from 1.5 m below EGL within the alluvial deposits.

A site visit was conducted to assess the conditions across the site and geotechnical risks. The physical assessment of site conditions would help to firstly confirm elements of the desktop study findings but also to provide an accurate scope and specifications for the required geotechnical investigation. The scope and specification have been submitted previously for approval by Client.

The observations made during the site visit align with the elements of the desktop study findings, that is, general topography and indications of the potential underground services. Due to the paved and highly developed nature of the area, no natural ground was exposed to assess the geology but previous investigations in the area were drawn upon. A number of manhole covers were observed on site and the wayleave applications, and subsequent communications, have revealed existing underground services

in the proposed site footprint including, but not limited to, electrical cabling, stormwater pipes, water pipe and disused sewerage line. Linked to these services is an electrical substation to the south of site and two small disused toilets to the west of site. There were also indications of telecommunication infrastructure running through the parking lot, but this has not been confirmed with the service provider as of writing this study.

It is important to note that all wayleave applications need to be completed and a ground penetrating (GPR) survey will need to be conducted prior to any intrusive investigations carried out. This is to ensure the safety of the contractors as well as the cost and time implications of damaging any underground services. The site has easy accessibility for investigation works and construction works, however appropriate plans will need to be arranged to block off sections of the whole of the parking lot so that pedestrians and cars are not in the way.

Recommendations

Based on the findings presented above, SMEC is of the view that the proposed parking facility project is feasible and from a geotechnical point of view, the project can be progressed to the geotechnical investigation stage. Cognisance must however be given of the risks identified in this study that have an impact on both the geotechnical investigations and the design and construction of the parking infrastructure.

The risk of striking underground services must be highlighted for the intrusive investigation works due to the variety of services present. However, the investigation can be accommodated within the site plan indicating the location of the underground services.

SMEC has previously submitted a scope and specifications document detailing the geotechnical works required and recommended that the geotechnical investigations be conducted based on the quantum of work and specifications contained in this document. In summary, the following scope of work is recommended:

- A ground penetrating radar (GPR) survey of the area to confirm the location of buried services;
- no. rotary cored boreholes to 12 m below EGL;
- Installation of piezometer standpipes for groundwater level monitoring;
- A Competent Engineering Geologist or Geotechnical Engineer on site to supervise investigation works and profile the boreholes according to the SIACE Guidelines of Soil and Rock Logging (2002); and,
- Laboratory testing of samples obtained from boreholes.

Note rotary core boreholes are favoured over other methods of investigation, such as depp trial pits excavated by 20 t excavator. The reasons for this include, inter alia:

- Boreholes will offer more information on the soil horizons at depth as well as the opportunity to monitor the long-term groundwater profile. This information is pertinent to the design of basement levels and deep foundations, as well as to the design of the building's waterproofing/damp-proofing measures and to managing uncertainty during construction;

- Boreholes will also create less disturbance (and more localised) than test pits. This means the parking facility can be returned to normal operation with minimal rehabilitation of the pavement layers being necessary.
- Boreholes can also be located more strategically to avoid the risk of striking buried services.

Notwithstanding, if Client's budget does not allow for rotary core drilling at this time the above scope may be adjusted, but note we deem this disadvantageous in so far as gaining the requisite information to manage the risk of deep foundations, basement levels and shallow groundwater relevant to this site.

2.3.5 Health and Safety

The proposed facilities will increase safety on the streets due to a reduction in circulating traffic. It will reduce drive frustrations, which will have a positive effect on motorists within the CBD by reducing reckless driving. Due to the increased parking space, various streets may be altered to pedestrian streets, which will increase safety in these highly dense pedestrian areas in the CBD by reducing the conflict between motorists and pedestrians. The proposed facilities will be access controlled and thus have appropriate security consequently allowing safe areas for people to park, which will increase the safety of both the motorists and vehicles.

2.4 Output Specifications

2.4.1 Purpose

The purpose of providing the Broad Based Black Economic Empowerment (BBBEE) inputs into the Needs Analysis is to list the BBBEE needs of Stellenbosch Municipality, which are sought to be addressed in the Project. The needs of Stellenbosch Municipality have been developed taking into consideration the applicable legal framework and the existing socio-economic conditions, which exist surrounding the Project site. Thus, the needs were determined taking into account the following documents:

- Stellenbosch Municipality Supply Chain Management Policy, Appendix 17 2021-2022
- The Preferential Procurement Policy Framework Act, 2000;
- BBBEE Act, 2003;
- Public Private Partnership Manual, 2004 (the Manual);
- Stellenbosch Municipality Integrated Development Plan, 2016 to 2020 (the IDP);
- Stellenbosch Community Development Strategy 2014
- Municipal Service Delivery and PPP Guidelines

2.4.2 General

The proposed projects are located in the Stellenbosch CBD. The construction and management of the facility will have an impact on BBBEE in the municipal area through job creation and construction.

According to the code of good practice for BEE in PPP partnerships 2003;

"Government's policy objectives for BEE in PPPs are as follows:

- To achieve meaningful and beneficial direct ownership of substantial equity interests in the Private Party to a PPP Agreement by black people, black women and black enterprises;
- To achieve effective participation in the management control of the Private Party and its sub-contractors by black people and black women;
- To ensure that a substantive proportion of the Private Party's subcontracting and procurement is to black people, black women and black enterprises;
- To ensure effective employment equity and skills development in the Private Party and its sub-contractors throughout the PPP project;
- To promote positive local socio-economic impact from the project to the benefit of small and medium enterprises, the disabled, the youth, and nongovernment organisations within a targeted area of project operations;
- To create jobs; and
- For institutions of government to be represented in all PPP transactions by financial, legal and technical advisors who generally reflect South Africa's diverse population, and to build the professional skills and number of black people and black enterprises in these fields."

2.4.3 Legal Framework

2.4.3.1 PPPFA

Section 217(1) of the Constitution states that procurement by organs of states must occur within a system that is fair, equitable, transparent, competitive and cost-effective.

Section 217(2) of the Constitution provides that there should be an implementation of policies providing for categories of preference in the allocation of contracts and the protection or advancement of persons, or categories of persons disadvantaged by unfair discrimination. Section 217(3) of the Constitution further states that national legislation was to be enacted to prescribe a framework within which policies referred to in section 217(2) must be implemented. This national legislation referred to in section 217 of the Constitution is the PPPFA, which is discussed below.

Section 2(1) of the PPPFA provides that an organ of state must determine its preferential procurement policy and implement it within the framework prescribed by the PPPFA and Regulations thereto.

What must be noted from the PPPFA is that 90 points in the Project would have to be allocated to price and 10 points be allocated to specific goals (BBBEE).

Section 2(1)(e) of the PPPFA provides that any specific goal for which a point may be awarded, must be clearly specified in the invitation to submit a tender.

An organ of state is defined, in section 1 of the PPPFA, to include Stellenbosch Municipality.

Regulation 2 of the PPPFA Regulations, 2022 provides that the Regulations apply to organs of state, as defined in section 1 of the PPPFA.

Thus, the PPPFA is applicable to Stellenbosch Municipality and specifically directs an organ of state to have its preferential procurement policy and implement it within the framework of the PPPFA. Furthermore, the PPPFA requires that the specific goals be included in the tender documents.

The PPPFA currently places emphasis on equity ownership and the promotion of non-quantifiable Reconstruction and Development Programme ("RDP") goals, which include:

- promotion of South African owned enterprises;
- promotion of small, medium and micro enterprises;
- creation of new jobs;
- the promotion of enterprises located within a particular municipal area, region or province; and
- upliftment of communities through, inter alia, housing, transport, schools, infrastructure donations and charity organizations.

The PPPFA Regulations were amended in 2022, to ensure alignment between the PPPFA and the BBBEE Act (and Codes) and compliance with the judgement of the Supreme Court of Appeal finding the 2017 Regulations to be invalid.

2.4.3.2 BBBEE Act and the Department of Trade and Industry BBBEE Codes of Good Practice

Two of the main objects of the BBBEE Act are to empower the Minister to issue codes of good practice and to develop criteria for entering into partnerships with the private sector.

The Minister is empowered to issue codes of good practice on black economic empowerment by notice in the Gazette, in terms of section 9(1) of the BBBEE Act, in order to promote the purpose of the BBBEE Act.

The BBBEE Act, section 10 states that every organ of state and public entity must apply any relevant code of good practice issued in terms of the BBBEE Act. Section 10(2) provides that the Minister of Trade and Industry may exempt an organ of state from this requirement.

An organ of state is defined as, *inter alia*, a municipality, in terms of section 1 of the BBBEE Act (paragraph (b) of the definition).

It must be expressly stated that the Codes of Good Practice will be applied in all aspects of the procurement process as required by the BBBEE Act.

2.4.3.3 PPP Manual

The PPP Manual and in particular, the Municipal Service Delivery and PPP Guidelines published in 2015 must be taken into account. Module 2 of these Guidelines provides a *Code of Good Practice for BEE in Public-Private-Partnerships*.

The Codes of Good Practice, which were finalized in 2007 and as such the PPP Code may be out of sync with the 2015 Guidelines.

Construction Sector Code

In terms of the BBBEE Act, a sector code of good practice has the same status as the Codes of Good Practice.

Section 3 of the Construction Sector Code states that it is applicable to measured entities which conduct any construction-related activities and entities which derive their majority turnover from construction related activities.

This sector was taken into consideration in the development of the Project BBBEE Scorecard.

2.4.3.4 Property Sector Transformation Charter

In terms of section 12 of the BBBEE Act, a transformation charter is published for general information purposes only and is not binding on a particular sector, therefore, although the Property Sector Transformation Charter is not binding it is an indication of what the industry deems possible to be achieved in terms of BBBEE. This charter was taken into consideration in the development of the Project BBBEE Scorecard.

2.4.3.5 Conclusion on legal framework

There is scope for the applicable of BBBEE in the Project, within the 90/10 framework as stated in the PPPFA.

The Project BBBEE Scorecard was developed taking into account the various policy documents applicable in terms of BBBEE.

It must be repeated that the Codes of Good Practice will be applied in all aspects of the procurement process.

2.4.4 BBBEE needs for the Project

In each phase of the PPP project cycle BBBEE needs need to be mentioned. Below is a diagram from the code of good practice for BEE in PPP partnerships 2004 depicting the various requirements for PPP BEE involvement.

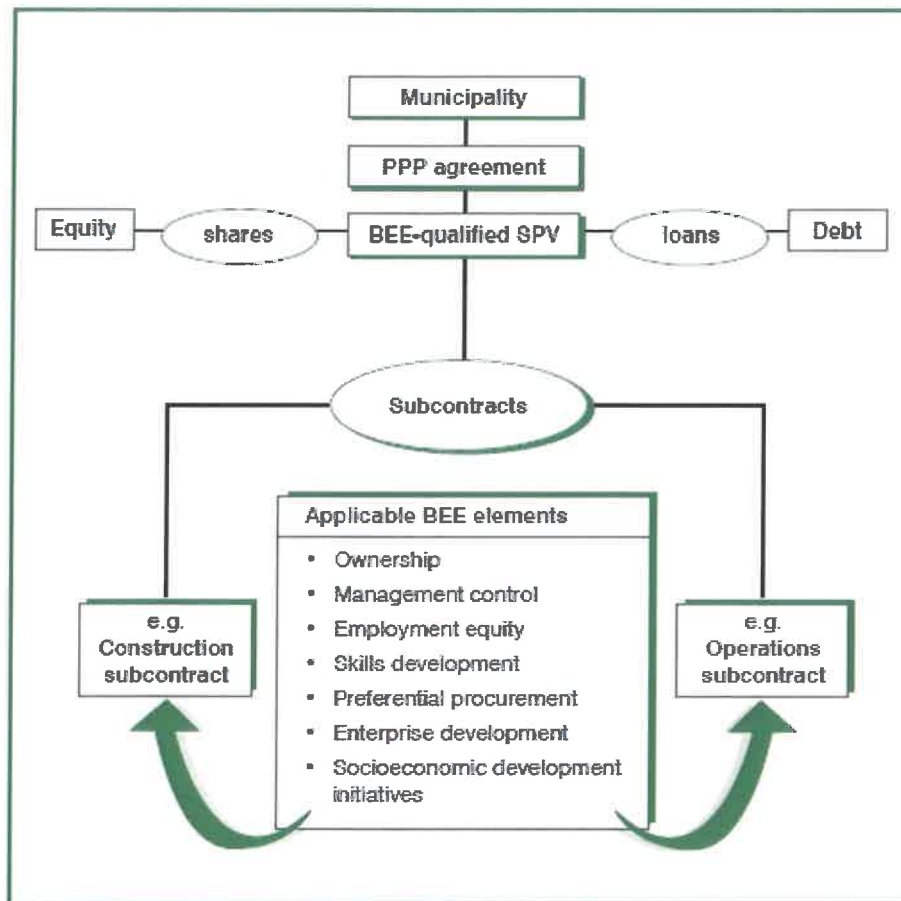


Figure 2-16: Extract, BEE in stages of PPP, Model 2, Code of Good Practice, 2004

How to apply BEE PPP policy at each phase of the PPP project cycle

In accordance with the 2003 Code of Good Practice, the PPP project cycle reflects the phases of a PPP prescribed by the MFMA PPP Regulations, including specific Treasury Views and Recommendation required therein. PPP BEE policy objectives will be pursued at every phase, namely:

- Appointment of a Transaction Advisor by the Institution;

Table 2-2: Extract, Municipal Service Delivery and PPP Guidelines

Adviser scorecard				
Element	Maximum score	Scoring criteria	Weighting	Points total
Percentage of black equity in the adviser team	5	25%-35% = 3 >35% = 5	6	30
Percentage of black people playing leading professional roles in the adviser team	5	25%-35% = 3 >35% = 5	6	30
Skills transfer plan	5	Poor plan = 1 or 2 Incomplete plan = 2 or 3 Credible plan = 4 or 5	4	20
Credible plan for structuring effective BEE for the PPP, with the necessary skill and experience in the team	5	Poor plan, poor skill & experience = 1 or 2 Incomplete plan, limited skills & experience = 2 or 3 Credible plan & skill & experience = 4 or 5	4	20
Total points				100
Minimum threshold				60

- Feasibility Study for Treasury Views and Recommendation I;

Table 2-3: Extract, Feasibility Phase BEE Tasks, source PPP Unit, National Treasury, 2004

Relevant stage of the Feasibility Study	Brief description	BEE feasibility phase task
Output specifications	To clearly identify what the Institution wants to deliver	Draw up a list of BEE outputs that the Institution wishes to achieve in the project, using the <i>PPP BEE Balanced Scorecard</i> as reference.
Solution options analysis	To identify the pros and cons of each option that can meet the Institution's needs and output specifications: to examine the risks, benefits and impacts for government of each; and to select a preferred option	Set out a preliminary view of the impact of each option on the intended BEE outputs, and identify the possible BEE outcomes of the preferred option.
Due diligence	To undertake a due diligence assessing all budgetary, institutional, legal, regulatory, site, BEE and other socio-economic factors that constrain and/or enable the project	Identify project-specific BEE sectoral conditions: Black Enterprise strength, implementation of sectoral BEE charters, local socio-economic factors that could be addressed in the project location, and any constraining factors to the achievement of the intended BEE outputs.
<i>If the preferred option can be procured through a PPP, the Institution must then establish affordability, value for money and risk transfer. This entails constructing a PSC model, and a PPP reference model, both risk-adjusted.</i>		
Risk identification	To identify all possible risks in the construction and operation of the project, the probability of each arising, the value of each risk, and strategies and costs of mitigation	Identify all possible BEE risks in the project, probabilities of each such risk arising, values for each, and the strategies for, and costs of mitigation.
Public sector comparator (PSC)	Life-cycle cost model of the output specifications where the public sector takes financing, construction and operating risks	Cost the achievement of the project's identified BEE outputs if it were procured conventionally, namely calculate preferential procurement as stipulated by the PPPFA's 90:10 formula price premium for procured goods and services, and include in the model.
PPP reference model	Life-cycle cost model of the same output specifications where the private sector takes substantial financing, construction and operating risk	Cost the achievement of the project's identified BEE outputs by calculating how the private sector would cost each of the BEE elements of a proposed <i>PPP BEE Balanced Scorecard for the project</i> in the PPP reference model.
Sensitivity analysis	To test the resilience of the models to changes in assumptions and risk over the project term	Test varying BEE targets for the project, their costs and their assumptions, to assess the impact on affordability and value for money.
Value-for-money test and making the procurement choice	To reach a justified conclusion analysing the outcomes of the modelling as to which procurement route is both affordable and will achieve optimal value for the Institution	Analyse which procurement route will best achieve the identified BEE outputs for the project.
<i>If a PPP is the procurement choice, finalise the optimal proposed <i>BEE Balanced Scorecard for the project</i>, with appropriate elements and targets.</i>		
Economic analysis	To establish the economic rationale for the project, where required	Identify the economic benefits and opportunity cost to BEE of a 'no-project' scenario.

Table 2-4: Extract, Feasibility study considerations, source PPP Unit, National Treasury, 2004

PPP BEE element	Feasibility Study considerations
A: Private Party equity	A: Assess realistic targets by establishing:
A1: Black Equity	• Possible Black Equity participants
A2: Active Equity	• Extent, possible sources, and projected costs of Black Equity, impact of assumptions on affordability and value for money
A3: Cost of Black Equity	• Effect of phased increase in Black Equity on affordability and value for money
A4: Timing of project cash flows to Black Shareholders	• Effect on affordability and value for money of early cash flow to Black Shareholders
B: Private Party management and employment	• Impact of sectoral BEE charters.
B1: Black Management Control	B: Assess targets in a sectoral analysis of:
B2: Black Women in Management Control	• Black management capacity
B3: Employment Equity	• Black Women in management
B4: Skills development	• Employment equity track record
C: Subcontracting	• Skills shortfalls, existing initiatives to address these, training opportunities
C1: Capital expenditure cash flow to Black People and/or Black Enterprises	• Sources and costs of possible support.
C2: Operating expenditure cash flow to Black People and/or Black Enterprises	C: Assess realistic targets by establishing cost and risk implications of:
C3: Black Management Control	• Number and capacity of existing Black Enterprises in the relevant sectors
C4: Black Women in Management Control	• Employment equity track record of enterprises in the relevant sectors
C5: Employment Equity	• Range of Black Enterprise SMMEs in the market for procurement opportunities, and nature, sources and cost of support they may need.
C6: Skills development	
C7: Procurement to Black Enterprise SMMEs	D: Cost all the local socio-economic targets and assess impact on project affordability, value for money and risk assumption.
D: Local socio-economic impact	

- PPP procurement, including: bid documentation preparation for Treasury Views and Recommendations IIA; PPP procurement and value-for-money report on the preferred bid, for Treasury Views and Recommendations IIB; negotiations with the preferred bidder; and Treasury Views and Recommendations III for the final terms of the PPP Agreement and the Institution's Contract Management Plan;
- RFQ stage: In order to Pre-qualify for the RFQ phase, the consortia should at least demonstrate:
 - "that they have memoranda of understanding in place for the required targets of BEE participation in the Private Party and the first-tier sub-contracts;
 - that they have the ability to secure the targets of BEE management required for the Private Party and the first-tier sub-contracts;
 - that relevant members of the consortia have demonstrable track records in devising and implementing local socio-economic plans as part of their operations;
 - that the major sponsor companies have their own effective employment equity programmes in place and can demonstrate their own track record in BEE.", PPP Unit, National Treasury, 2003
- Contract management for the term of the PPP Agreement. Detailed modules on each of these phases is provided in the Municipal Service Delivery and PPP Guideline Manual. Set out below

is the approach to be adopted in each to ensure that PPP BEE policy objectives are appropriately achieved in every PPP project undertaken in terms of the PPP Regulations.

According to the PPP Unit, Municipal Service Delivery and PPP Guidelines the PPP BEE elements of the bid are equated as follows:

Equation 1: Extract Municipal Service Delivery and PPP Guideline, Bid overall score calculation.

$$a * (\text{technical score}/100) + b * (\text{BEE score}/100) + c * (\text{price score}/100) = d$$

where:

a is the weighting for technical elements (between 50% and 70%)

b is the weighting for BEE elements (10%)

c is the weighting for price (between 20% and 40%)

d is the total score achieved by the bidder.

The document further identifies the recommended weighted bid evaluation for the BEE component of the document.

Table 2-5: Extract BEE PPP Code of Good Practice recommended weighted evolution of BEE, Source PPP Unit, National Treasury, 2003

$$a * (\text{technical score}/100) + b * (\text{BEE score}/100) + c * (\text{price score}/100) = d$$

where:

a is the weighting for technical elements (between 50% and 70%)²¹

b is the weighting for BEE elements (10%)²²

c is the weighting for price (between 20% and 40%)²³, and

d is the total score achieved by the bidder.

PPP BEE element	Indicative PPP project target	Recommended bid evaluation weighting
A: Private Party equity		20%
A1: Black Equity	40%	
A2: Active Equity	55% of A1	
A3: Cost of Black Equity	Value for money	
A4: Timing of project cash flows to Black Shareholders	Early and ongoing	
B: Private Party management and employment		15%
B1: Black Management Control	Commensurate with A1 and A2	
B2: Black Women in Management Control	15% of B1	
B3: Employment Equity	Compliant with law	
B4: Skills Development	1% of payroll	
C: Subcontracting		50%
C1: Capital expenditure cash flow to Black People and/or Black Enterprises	30%	
C2: Operating expenditure cash flow to Black People and/or Black Enterprises	30%	
C3: Black Management Control	25%	
C4: Black Women in Management Control	15% of C3	
C5: Employment Equity	Compliant with law	
C6: Skills development	1% of payroll	
C7: Procurement to Black Enterprise SMMEs	30%	
D: Local socio-economic impact	Sustainable, effective plan	15%

2.4.4.1 Stellenbosch Municipal policy

In terms of Section 4.2 of the municipal policy, procurement undertaken by Stellenbosch Municipality is to be in line with the Preferential Procurement Policy Framework Act Regulations (PPPFA of 2017 or as amended from time to time) [they were replaced in 2022 as indicated above] and circulars.), which places an emphasis on ownership and the achievement of developmental goals, such as the advancement of emerging contractors.

In terms of the directive issued by National Treasury on April 18, 2007, accounting officers and authorities are required to apply the PPPFA as it stands until such PPPFA has been revised.

Thus, although the Stellenbosch Policy does speak to BBBEE, it is limited in its scope and it is necessary, for purposes of the Project, to include additional items to be considered for BBBEE purposes and to respond to the new 2022 PPPFA Regulations.

2.4.5 Stellenbosch Integrated Development Plan

The socio-economic profile of Stellenbosch in accordance with the SEP Stellenbosch Municipality 2019 is summarised as per Figure 2-17. This information was further updated in 2020 through the update of the Integrated development plan.

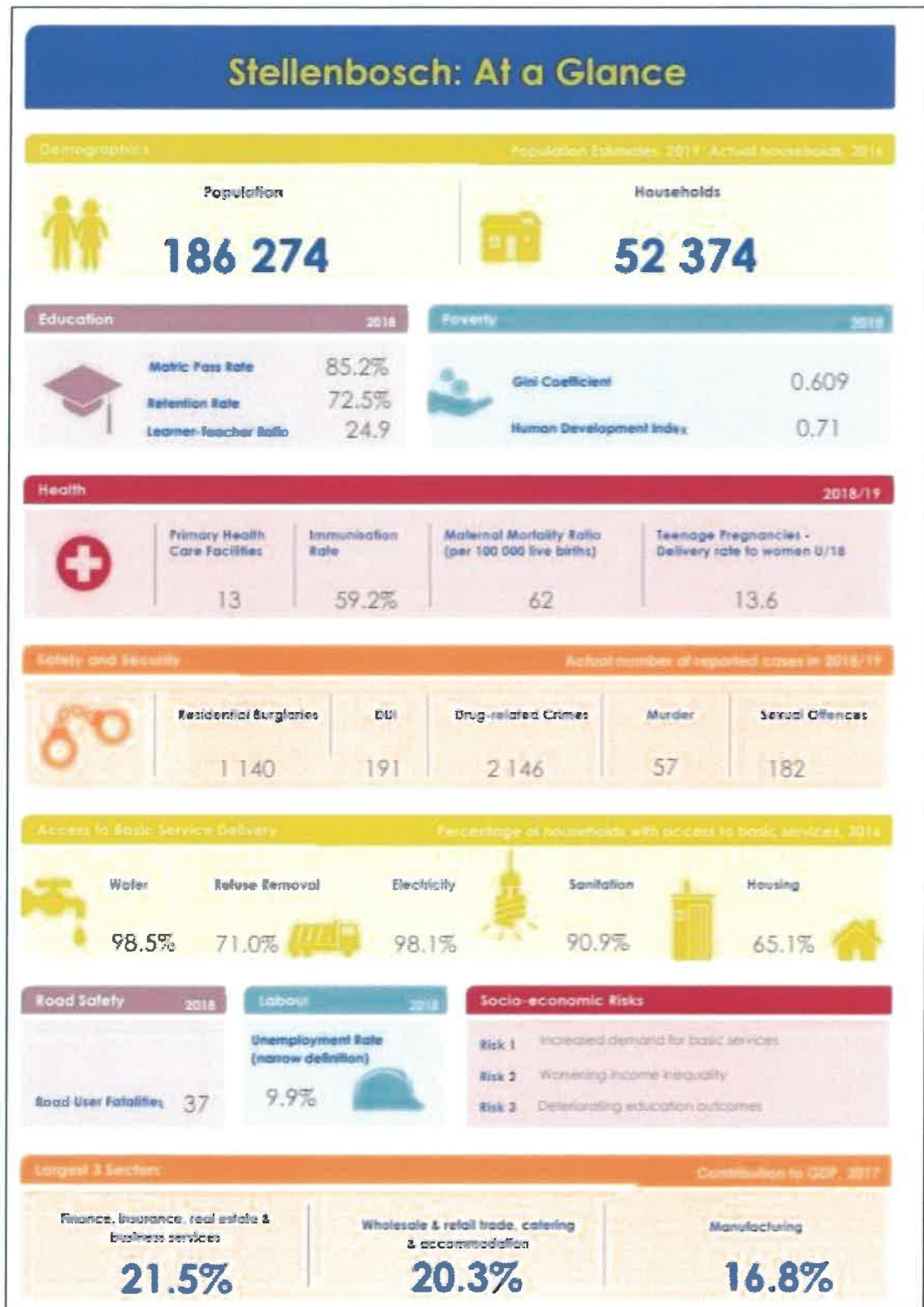


Figure 2-17: Extract Stellenbosch SEP 2019

2.4.5.1 Population

As per the 2020 IDP the population of Stellenbosch is 192 879 people in 2020, ranking amongst the most populated municipal areas in the CWD. This total is expected to grow to 209 849 by 2024, equating to an average annual growth rate of 2.1 per cent.

2.4.5.2 Sex Ratio

The data extracted from the 2020 IDP indicates that there are less males than females in the Stellenbosch municipal area with a ratio of 49 per cent (males) to 51 per cent (females).

2.4.5.3 Age

Cohorts Between 2020 and 2026, the largest population growth projection was recorded in the 65+ aged cohort which grew at an annual average rate of 3.3 per cent. The dependency ratio however, decreases towards 2023, and increases towards 2026 as identified in the 2020 IDP.

2.4.5.4 Household sizes

The actual size of households remains steady at 3.7 from 2020 to 2024. Contributing factors to a stagnation in household size growth could include, but are not limited to, lower fertility rates, occurrences of divorce, ageing population, etc.

2.4.5.5 Population Distribution Group

The population distribution group of Stellenbosch Municipality is dominated by coloured, black African and white populations. The coloured population group amounts to over 52% and the black African group to almost 30%. The persons of colour amounts to over 80% of the Stellenbosch Municipality population groups. Based on the unemployment statistics and

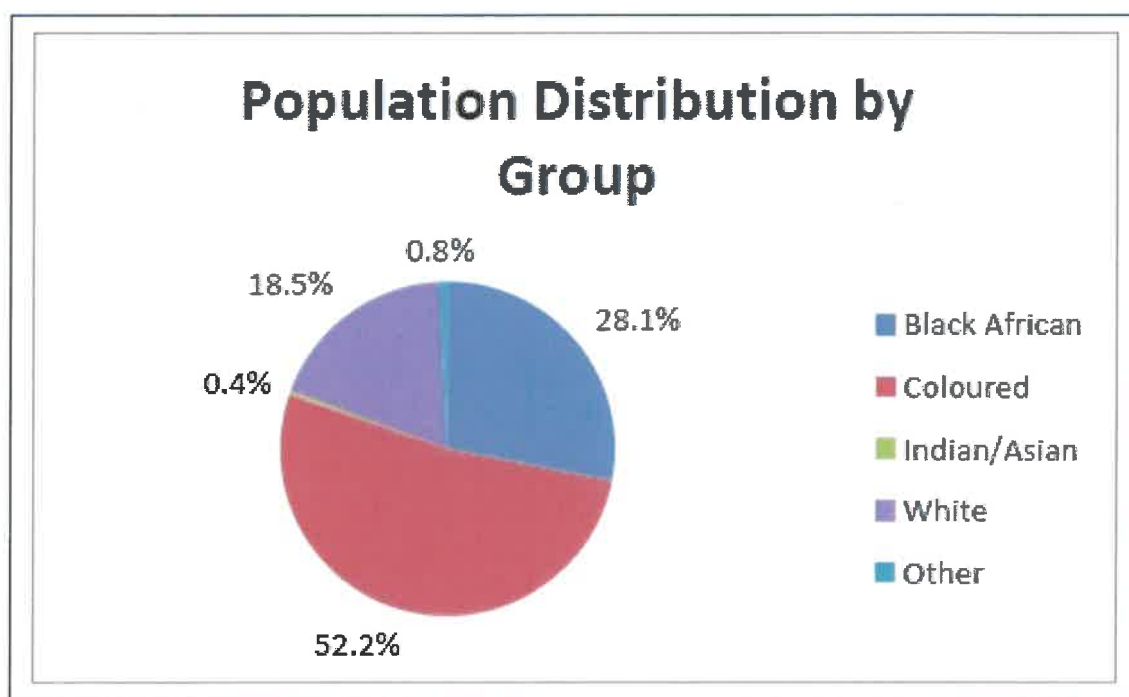


Figure 2-18: Extract Population group_ source CITP 2016

2.4.5.6 Population density

Amidst rapid urbanisation across the Western Cape, population density figures will aid public sector decision makers to mitigate environmental, individual health and service delivery risks. In 2020, the population density of the Cape Winelands District (CWD) was 44 persons per square kilometre. Integrated Development Plan 2017-2022: In order of highest to lowest, the various local municipal areas in the CWD compare as follows:

- Stellenbosch 232 people/km²
- Drakenstein 189 people/km²
- Breede Valley 50 people/km²
- Langeberg 26 people/km²
- Witzenberg 14 people/km²

According to the above comparison Stellenbosch has the highest densities in the Cape Winelands District.

2.4.5.7 Income Inequality

The National Development Plan (NDP) has set a target of reducing income inequality in South Africa from a Gini coefficient of 0.7 in 2010 to 0.6 by 2030.



Figure 2-19: Extract SEP 2019 Income inequality Gini Coefficient

In 2018, the Gini coefficient of the CWD (0.602) was lower than that of the Western Cape (0.614). The Gini coefficient of the Stellenbosch municipal area at 0.609 is the highest in the district and outside of the NDP target of 0.6.

2.4.5.8 Economic Sector Performance

In 2017, the total GDP for Stellenbosch amounted to R15.639 billion with economic activity mostly focussed within the tertiary sector (R10.953 billion; 70.0 per cent). The overall economy grew by 1.9 per cent between 2008 and 2017. From 2014 – 2018 (estimated) economic growth in the municipal area slowed to 1.4 per cent compared to the District's growth of 1.0 per cent over the same period. Stellenbosch's GDP economy is expected to grow at 0.8 per cent 2018.

Stellenbosch: GDP performance per sector, 2008 - 2017									
Sector	Contribution to GDP (%) 2017	R million value 2017	Trend		Real GDP growth (%)				
			2008 - 2017	2014 - 2018e	2014	2015	2016	2017	2018e
Primary sector	6.4	1 003.6	2.1	-0.3	6.7	-3.3	-9.6	9.0	-4.3
Agriculture, forestry & fishing	6.2	974.0	2.1	-0.3	6.7	-3.4	-9.8	9.2	-4.4
Mining & quarrying	0.2	29.6	1.4	1.6	7.2	0.3	0.6	2.2	-2.5
Secondary sector	23.5	3 682.4	-0.6	-0.2	0.3	0.0	-0.4	-0.9	-0.2
Manufacturing	16.8	2 627.0	-1.5	-0.8	-0.7	-0.8	-1.0	-1.3	-0.2
Electricity, gas & water	1.4	221.4	0.1	-0.3	0.1	-1.3	-2.5	1.1	1.4
Construction	5.3	834.0	4.0	2.2	4.9	3.5	2.7	0.5	-0.6
Tertiary sector	70.0	10 952.5	2.9	2.1	3.0	2.4	2.0	1.5	1.6
Wholesale & retail trade, catering & accommodation	20.3	3 179.2	3.3	2.3	3.1	3.6	3.1	0.7	1.1
Transport, storage & communication	10.8	1 693.0	4.7	3.8	5.9	3.2	3.3	3.4	3.3
Finance, insurance, real estate & business services	21.5	3 359.4	2.9	2.4	2.7	2.9	1.8	2.4	2.1
General government	10.7	1 669.7	1.9	0.1	2.4	-0.5	-0.6	-0.9	0.2
Community, social & personal services	6.7	1 051.3	1.2	0.9	1.2	0.6	1.2	1.0	0.3
Total Stellenbosch	100	15 638.5	1.9	1.4	3.0	1.4	0.6	1.4	0.8

Figure 2-20: Extract, SEP 2019 Economic Sector Performance

In accordance with the SEP 2019, the primary sector is almost exclusively supported by the agriculture, forestry and fishing sector which contributed 6.4 per cent to total GDP in 2017. The agriculture, forestry and fishing sector grew at an average rate of 2.1 per cent between 2008 and 2017.

The growth contracted to 0.3 per cent from 2014 to 2018 dropping off mainly due to the impact of the drought, as per the SEP 2019. Challenges were encountered in the secondary sector, specifically in the manufacturing and agriculture, forestry and fishing sectors. The secondary sector contributed 23.5 per cent (R3.682 billion) to total GDP in 2017 and maintained a negative 0.6 per cent growth rate between 2008 and 2017.

Strong growth within the construction sector (4.0 per cent) was offset by weakened performance in the manufacturing (-1.5 per cent) and electricity, gas and water (0.1 per cent) sectors. From 2014 to 2018 growth in the construction sector slowed to 2.2 per cent while the manufacturing sector shrunk to -0.8 per cent growth.

The finance, insurance, real estate & business services sector is the most dominant sector in the tertiary sector and the largest contributor to GDP in 2017 (R3.359 billion; 21.5 per cent), followed closely by the wholesale and retail trade, catering and accommodation sector (R3.179 billion; 20.3 per cent). From 2008 to 2017, the fastest growing sector was the transport, storage and communication sector, growing at 4.7 per cent on average per annum.

As a result, the transport sector has a significant impact on the economic conditions with Stellenbosch Municipality.

2.4.5.9 Labour

Although various sectors have been increasing, there has been significant job losses in the primary sector as well as transport sector.

Stellenbosch: Employment growth per sector 2006 – 2017									
Sector	Contribution to employment (%)	Number of jobs	Trend		Employment (net change)				
	2017	2017	2006 - 2017	2014 - 2018e	2014	2015	2016	2017	2017e
Primary sector	14.0	10 726	-4 528	425	-581	2 245	-517	-463	-259
Agriculture, forestry & fishing	14.0	10 692	-4 526	424	-583	2 243	-518	-463	-255
Mining & quarrying	0.0	34	-2	1	2	2	1	0	-4
Secondary sector	15.6	11 921	404	666	176	163	135	135	57
Manufacturing	10.2	7 847	-546	-28	-37	89	-89	68	-59
Electricity, gas & water	0.2	157	45	17	6	6	8	0	-3
Construction	5.1	3 917	905	677	207	68	216	67	119
Tertiary sector	70.4	53 938	13 735	6 726	1 553	1 855	320	1 833	1 165
Wholesale & retail trade, catering & accommodation	25.4	19 444	5 631	3 125	451	951	253	1 073	397
Transport, storage & communication	4.3	3 255	1 504	455	118	250	-151	166	70
Finance, insurance, real estate & business services	16.7	12 794	3 541	2 214	387	550	238	395	644
General government	9.7	7 439	1 152	148	365	-156	122	-261	78
Community, social & personal services	14.4	11 006	1 907	784	232	260	-142	458	-24
Total Stellenbosch	100	76 585	9 611	7 817	1 148	4 263	-62	1 505	963

Figure 2-21: Extract, SEP 2019 employment growth per sector

The semi-skilled and low-skilled employment trends still dominate the municipality with over 70% of the labour force. However, if the Gini Coefficient is observed, the gap between economic inequality is reducing with Stellenbosch municipality having a coefficient of 0.609 which is near to the NDP target of 0.6, which is an indication of an increase in the skilled and semi-skilled labour force. However, there is still work to be done to increase the semi-skilled and skilled labour force and thus projects such as the parking garage in the CBD will increase required skilled needs for the construction phase will increase the need for skilled and semi-skilled labour for the operations and management of the facility.

Moreover, in considering the population groups in Stellenbosch as well as the PPPFA, PPP Unit, Municipal Service Delivery and PPP Guidelines, the municipalities procurement needs as well as the focus on BBBEE bid evaluation criteria can be used to help address the economic transformation required and mandated to the municipality.

Stellenbosch: Trends in labour force skills, 2014 - 2018				
Formal employment by skill	Skill level contribution (%)	Average growth (%)	Number of jobs	
	2017	2014 - 2018e	2017	2018e
Skilled	23.9	2.6	13 199	13 545
Semi-skilled	43.1	3.5	23 824	24 606
Low-skilled	33.0	2.5	18 273	18 368
Total Stellenbosch	100	3.0	55 296	56 519

Figure 2-22: Extract, SEP 2019 Labour force trends

3 Parking Demand Analysis

3.1 Introduction

The aim of the parking demand analysis is firstly to assess the performance of the parking supply in the vicinity of Eikestad Mall (Stellenbosch CBD) and to identify the parking requirements. During the pre-feasibility study done in 2021 for a parking facility in Stellenbosch, parking surveys were undertaken during a period when traffic and parking patterns were affected by Covid19. During the *Public Private Partnership for Eikestad Parking Development* appointment in 2023, surveys will be undertaken to update the parking demand calculations to review the parking demand post Covid19.

Surveys will be undertaken during the peak and off-peak seasons to identify the difference in parking demand between the peak and off-peak seasons. This comparison is important to develop a parking demand profile over an entire year considering the periods where a high parking demand is expected and periods where a lower parking demand is expected. This parking demand profile is important for the financial models to paint a more realistic picture of the expected income during high and low parking demand seasons.

The main deliverable associated with this phase of the project, is as follow:

- Determine the parking demand for the planned Eikestad parking facility.
- Determine the parking demand for revenue calculations.

3.2 Methodology

Taking into consideration the project deliverables, the following is recommended for the Public Private Partnership for Eikestad Parking Development Study:

- Analyse the Spatial Development Framework (SDF) and the Comprehensive Integrated Transport Plan (CITP) of the Stellenbosch Municipality and identify those developments that will increase the demand for parking.
- Analyse the influence of the University's policies, parking provision and public transport systems on the CBD of Stellenbosch especially, and thus the demand for parking.
- Identify projects and policies that will increase the demand for parking namely: the pedestrianisation of certain streets, as well as the elimination of parking to increase street capacity.
- Analyse parking survey data to determine the total parking demand.
- Analyse stated preference survey data.
- Parameters such as the peak time, parking accumulation, parking saturation, parking duration, peak parking ratio, parking turnover and parking index will be calculated from the parking surveys. These parameters will be used for the sizing of the planned parking facility.
- Scenario testing – Factors that could influence the parking demand.

- Following the parking demand calculations, other factors such as the following will be taken into consideration to determine the effect on the parking demand:
 - Spatial Development Framework
 - Compressive Integrated Transport Plan
 - Public transport interventions
 - Stellenbosch University parking policies
 - Pedestrianisation of pre-defined streets in the CBD
- Determine specific parking shortfalls for the 2028 horizon year.
- Compile the Future Parking Needs Plan.

3.3 Land-use Development

3.3.1 Legal Parking Provision Requirements

In the Provincial Gazette Extraordinary of Friday 27 September 2019 was published the "Stellenbosch Municipality: Zoning Scheme By-Law". Amongst other information this document carried the following requirements for the provision of parking at new developments:

Table 3-1: Off-Street Parking Requirements (Stellenbosch Municipality: Zoning Scheme By-Law, 2019)

Land Use Category	Normal parking	Additional parking reserved for visitors
Residential		
Bed- and breakfast (additional to dwelling)	1 bay/guest bedroom	
Commune	1 bay/bedroom	
Community Residential building: orphanage and old age home	0,3 bay/bedroom	
Dwelling house in all zones except LFR:		
1 bedroom	1 bay/dwelling house	
2 or more bedrooms	2 bays/dwelling house	
Dwelling house in LFR Zone	1 bay/dwelling house	
Flats in all zones except LFR:		
1- & 2-bedroom units	1 bay/dwelling unit	0,5 bay/dwelling unit
3-bedroom units	1,25 bays/dwelling unit	0,5 bay/dwelling unit
4 or more-bedroom units	1,5 bays/dwelling unit	0,5 bay/dwelling unit
Flats in LFR Zone:	1 bay/dwelling unit	0,25 bay/unit
Group house:	1 bay/group house	1 bay/unit
Guest house	1 bay/bedroom or suite	
Home lodging (additional to dwelling unit)	1 bay/boarder bedroom	
Hostel	1 bay/bedroom for private hostels; 0,6 bay per bedroom for tertiary institution; nil for schools	
Hotel	0,7 bay/bedroom or suite plus, additional parking for additional facilities accessed by non-guests at the corresponding ratio for the particular land use as set out in this table.	
Backpackers	To be determined by Council based on occupancy and location	
Second dwelling house: all zones except LFR	1 bay/second dwelling	
Second dwelling house in LFR zone	nil	
Tourist accommodation establishment	To Municipality's satisfaction - between 0,7 bays per bedroom and 1 bay per self-catering unit	
Business and office		
Business premises: including liquor store, funeral parlour, adult entertainment and similar	4 bays/100m ² gross leasable area	
Commercial gymnasium	6 bays/100m ² gross leasable area	
Conference facility	0,25 bay/seat	
Filling Station	4 bays/100m ² gross leasable area	
Motor showroom: Light Vehicles	3 bays/100m ² gross leasable area	
Motor showroom: Medium and Heavy Vehicles	1 bay/100m ² gross leasable area with a min of 6 bays plus 1/bay/800m ² gross leasable area for heavy vehicles (min 1 bay)	
Motor vehicle fitment centre, repair centre	4 bays per service bay plus 4 bays/100m ² gross leasable area: Min 8 bays	
Offices	4 bays/100m ² gross leasable area	
Place of entertainment -general	4 bays/100m ² gross leasable area	
Cinemas and theatres -in shopping centre	0,1 bay/seat	
-stand-alone	0,25 bay/seat	
Plant nursery	1 bay/100m ² gross leasable area (total indoor and outdoor sales area)	
Restaurant	4 bays/100m ² gross leasable area	
Service station	4 bays /service bay plus 2 bays/100m ² gross leasable area	
Shops (including supermarkets and centres): up to and including 1000m ² >1000m ²	4 bays/100m ² gross leasable area 6 bays/100m ² gross leasable area	
Industrial		
Industry	1,5 bays/100m ² gross leasable area	
Warehouse, abattoir, brickworks, builders' yard	1 bay/100m ² gross leasable area	
Scrap yard	1 bay/100m ² gross leasable area	
Community facilities and medical		
Medical consulting rooms	6 bays/100m ² gross leasable area	
Clinics and Hospitals	1 bay/bed plus 3 bays/consulting room	
Day care centre	1 bay/classroom or office	
Extramural facility	1 bay/4 students	
Place of Education	1 bay/classroom	

Land Use Category	Normal parking	Additional parking reserved for visitors
Tertiary educational institution colleges	1 bay/lecture room	0,25 bay/student
university	1 bay/lecture room	0,4 bay /student
Place of worship Church	0,4 bay/seat or 40 bays/100m ² of seating and aisle area	
Mosque	25 bays/100m ² of net prayer area	
Place of assembly; indoor sport	0,25 bay/seat or 20 bays/100m ² gross leasable area	
Outdoor sport	0,25 bay/seat, player or occupant	
Public institution (e.g. library, museum)	2 bays/100m ² gross leasable area	
Welfare institution, libraries and museums	2 bays/100m ² gross leasable area	

The following regulations for the provision of parking in terms of Table 3-1 have also been defined:

- Off-street parking requirements for any new development are set out in Table 3-1 and shall apply to all new development approved after the commencement of this Scheme.
- The parking standard in Table 3-1 applies to the land use as indicated in the table, notwithstanding the base zone, unless otherwise indicated.
- Off-street parking shall be provided:
 - on the same land unit where the land use is located for which the parking is required; or
 - in a public parking facility to be provided by the developer near the site, subject to the Municipality's approval and subject further to any conditions it may impose together with such approval; or
 - on another land unit, in which case the land on which such parking is provided shall be notarially tied with the subject land unit in accordance with this Scheme.
- Where an addition is made to an existing building, or where an existing building or its use is altered so as to require additional parking or loading, only the additional parking required by that particular addition or altered land use shall be required to be provided.
- Should the Municipality approve a departure from minimum parking requirement in terms of this Scheme, it may impose a condition which requires payment of a levy in lieu of the shortfall of the number of bays, on the basis that public parking or roads may be utilised for parking of vehicles connected to the activity. The Municipality shall adopt a policy in this regard, setting out the circumstances under which such levy may be charged, as well as the method of calculation, and a levy may only be charged in accordance with said approved policy.
- Parking on a land unit shall only be for land uses which are lawfully permitted on the land unit or part thereof. Apart from the provision in section 31(1)(a), no business vehicles may be parked on land which is not zoned in a manner which permits, with technical approval or consent use, if required that specific land use.
- The size and layout of all parking bays, parking areas and circulation space shall be to the Municipality's satisfaction and shall be dimensioned on a site development plan or building plan.
- Except in the case of dwelling houses, tandem parking bays count as one bay.

- Parking areas shall be constructed, adequately signposted, demarcated and maintained to the Municipality's satisfaction.
- Parking layout, circulation and dimensions shall be to the Municipality's satisfaction. Minimum parking bay dimensions are 2,5 meters wide by 5-meter-long unless otherwise approved by the Municipality. The Municipality may require that bays are wider to ensure they are accessible especially in cases where they are adjacent to solid walls and support columns or where narrow aisle widths require wider bays.
- All parking bays shall remain accessible for use as parking and may not be otherwise used or encroached upon.
- When approving a rezoning, consent use or departure application in terms of the Planning By-law, the Municipality may impose conditions which require more parking than stipulated in this section and may also impose parking requirements for land uses not stipulated in Table 3-1.
- Where two or more land uses on the same land unit combine to share a common parking area, parking requirements may be reduced with the Municipality's technical approval and an applicant for a building plan may submit a motivation prepared by a suitably qualified person in support of shared parking together with such building plan. Approval of reduced parking on this basis is solely at the Municipality's discretion.
- Shared parking may never be allocated or rented to specific users or tenants and shall at all times be available on a first-come-first-serve basis.

The above parking requirements are very clear cut, and it is obvious that if it is rigorously enforced, no new developments will add to the perceived parking shortfalls in the study area. The emphasis in this study would thus be to address the historic shortfalls in the study area.

3.3.2 SDF and CITP projects that may impact the parking demand

3.3.2.1 SDF

In the SDF a number of policy statements are defined who may have a long-term influence on parking demand in the municipal area, it is however difficult to ascertain the exact influence over the short term. These policy statements are the following:

- The SDF has a clear policy objective of no long-term growth in automobile traffic. Graphically it is depicted as follows in the SDF (p111, MSDF):

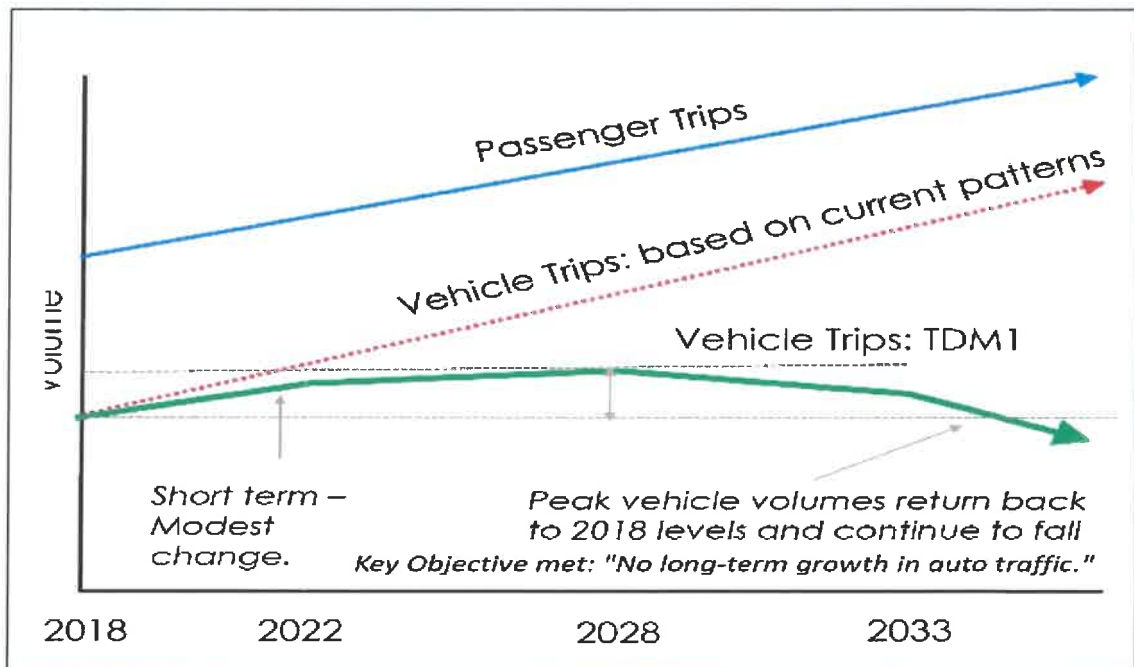


Figure 3-1: Expected Vehicle Growth in Stellenbosch

3.3.2.2 CITP

Stellenbosch's CITP defines a future public transport system based on a series of hubs and park- and ride sites outside the town as depicted below:

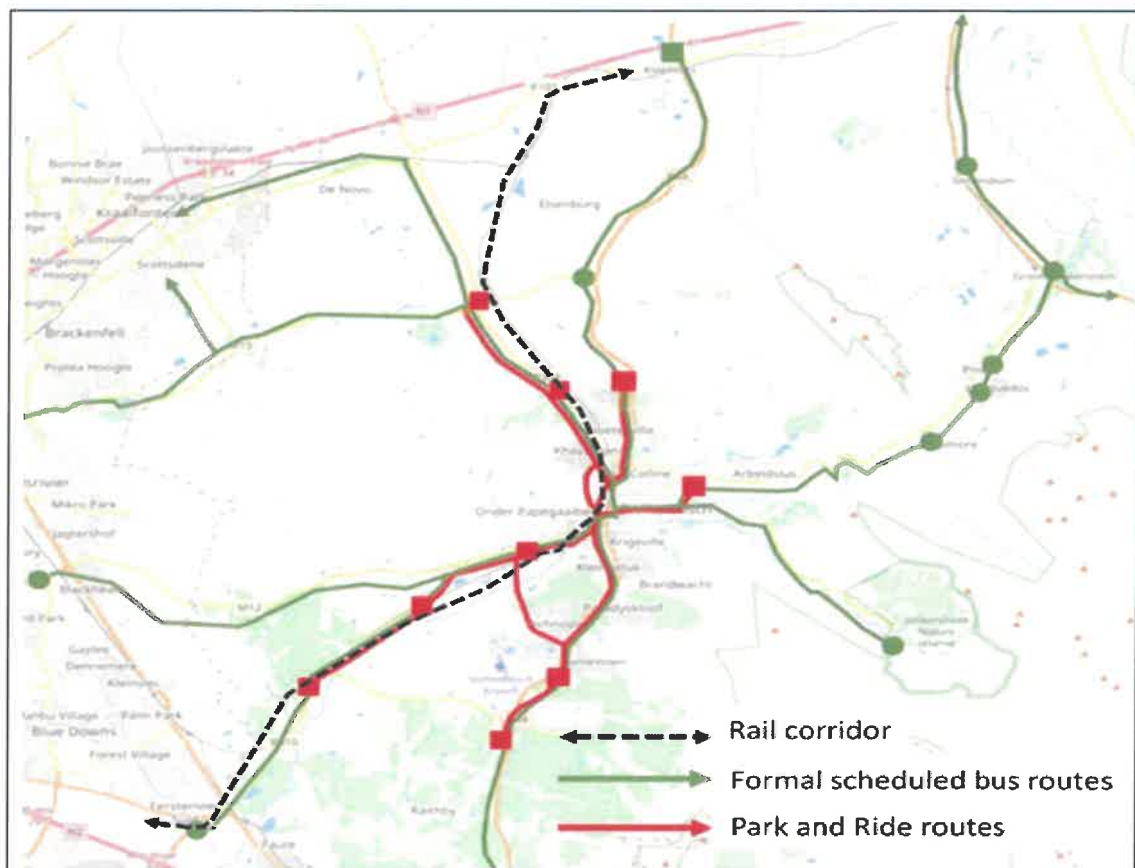


Figure 3-2: Future Park- and Ride Hubs

3.3.2.3 Findings

The parking requirements are quite clear, in the sense that all new developments (also in the CBD) will have to provide the necessary parking spaces off-street, to fulfil all the parking demand for such developments.

Coupled to this, has the SDF defined very ambitious objectives to lower the vehicle traffic inside Stellenbosch Town, with very clear projects with which to achieve this.

In summation, it can be said that it is a prudent approach to the parking garage feasibility study, to cap parking demand at existing levels, as it is unlikely with all the policies and objectives defined that there will be a future rise in parking demand in the study area.

3.4 Data collection

3.4.1 Inventory of Parking Facilities

A detailed parking inventory of all the existing public parking facilities in the study area was undertaken between 24 August 2020 and 19 September 2020. The following were recorded:

- Parking area type;
- Number of parking spaces per parking facility;
- Operating times and parking duration time limit; and
- Parking tariffs and method of collection.

An updated inventory was undertaken on 3 October 2023 and the following was recorded:

- Operating times and parking duration time limit;
- Parking tariffs and method of collection.

In addition to the above, the number of parking spaces at the new MySpace Apartment Block (underground parking) was recorded on 13 October 2023.

3.4.2 Parking Surveys

Parking surveys were undertaken in the study area from 06:00 to 18:00 between 15 and 19 September 2020 as well as between 22 and 24 April 2021, for the pre-feasibility study done in 2021 for a parking facility in the study area.

Parking surveys were undertaken post Covid19 during the following periods to understand the utilisation of the parking areas within the survey area:

- | | | |
|-------------------|---|-----------------------------|
| • Peak Period | - | Between 18 and 20 May 2023 |
| • Off-peak Period | - | Between 11 and 15 July 2023 |

The parking areas were grouped into 32 parking survey areas with an average of 59 parking spaces per parking survey area. Each parking survey area was assigned to a surveyor (counter). Refer to Figure 3-3 for the 32 parking survey areas.

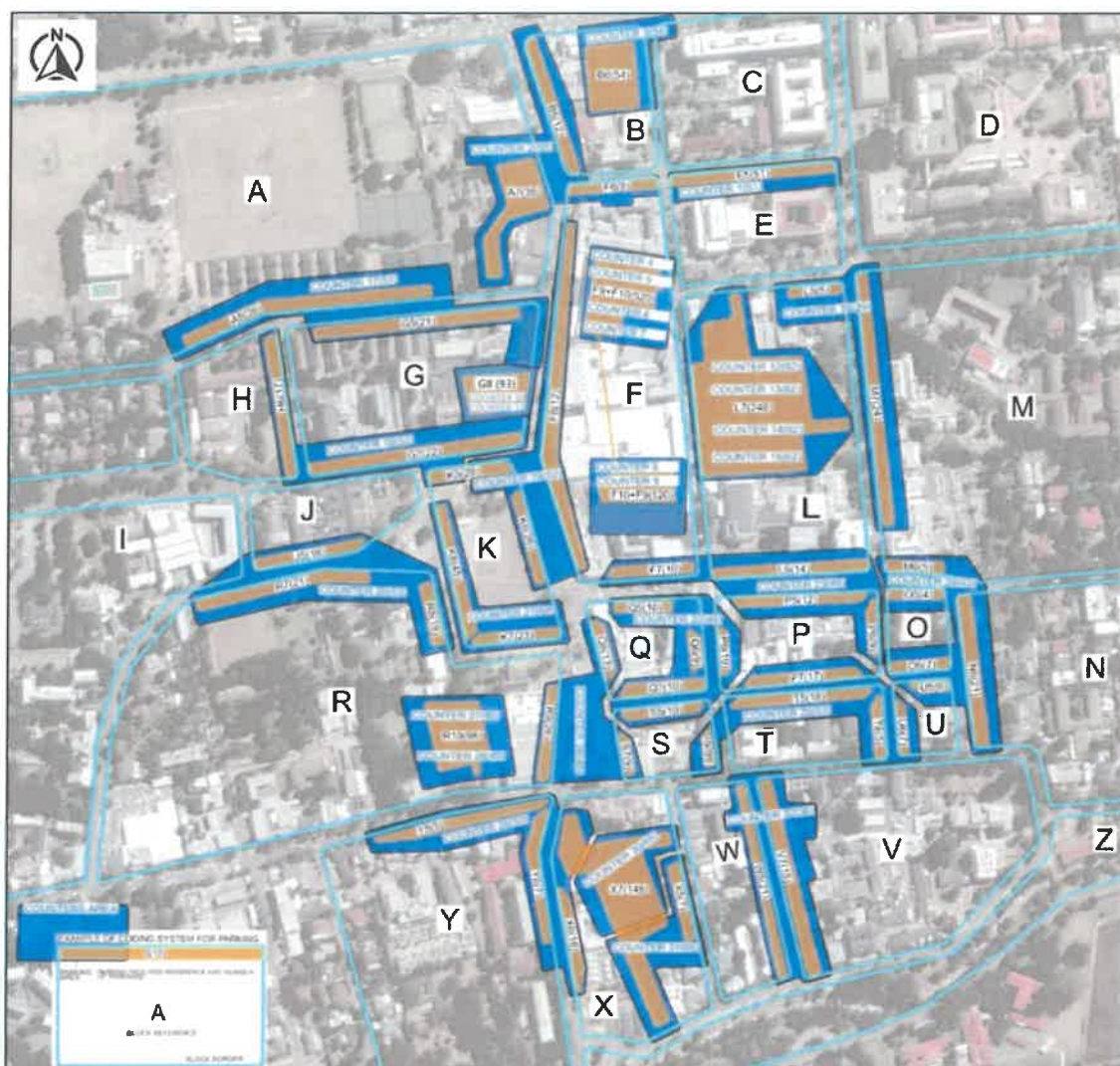


Figure 3-3: Counter locations in the study area

3.4.3 Stated Preference Surveys

Stated preference surveys were undertaken in the study area from 06:00 to 18:00 between 15 and 19 September 2020, for the pre-feasibility study done in 2021 for a parking facility in Stellenbosch CBD.

For the *Public Private Partnership for Eikestad Parking Development* appointment, stated preference surveys were undertaken post Covid19 to obtain detailed information from the parking users utilising the parking areas within the study area. Stated preference surveys were undertaken post Covid19 during the following periods:

- Peak Period - Between 18 and 20 May 2023
- Off-peak Period - Between 11 and 15 July 2023

The parking survey areas were grouped into 15 stated preference survey areas with an average of 3 parking survey areas per stated preference survey area. Each group was assigned to an interviewer interviewing the parking users at the various parking facilities in the stated preference survey area. Refer to Figure 3-4 for the 15 stated preference survey areas.

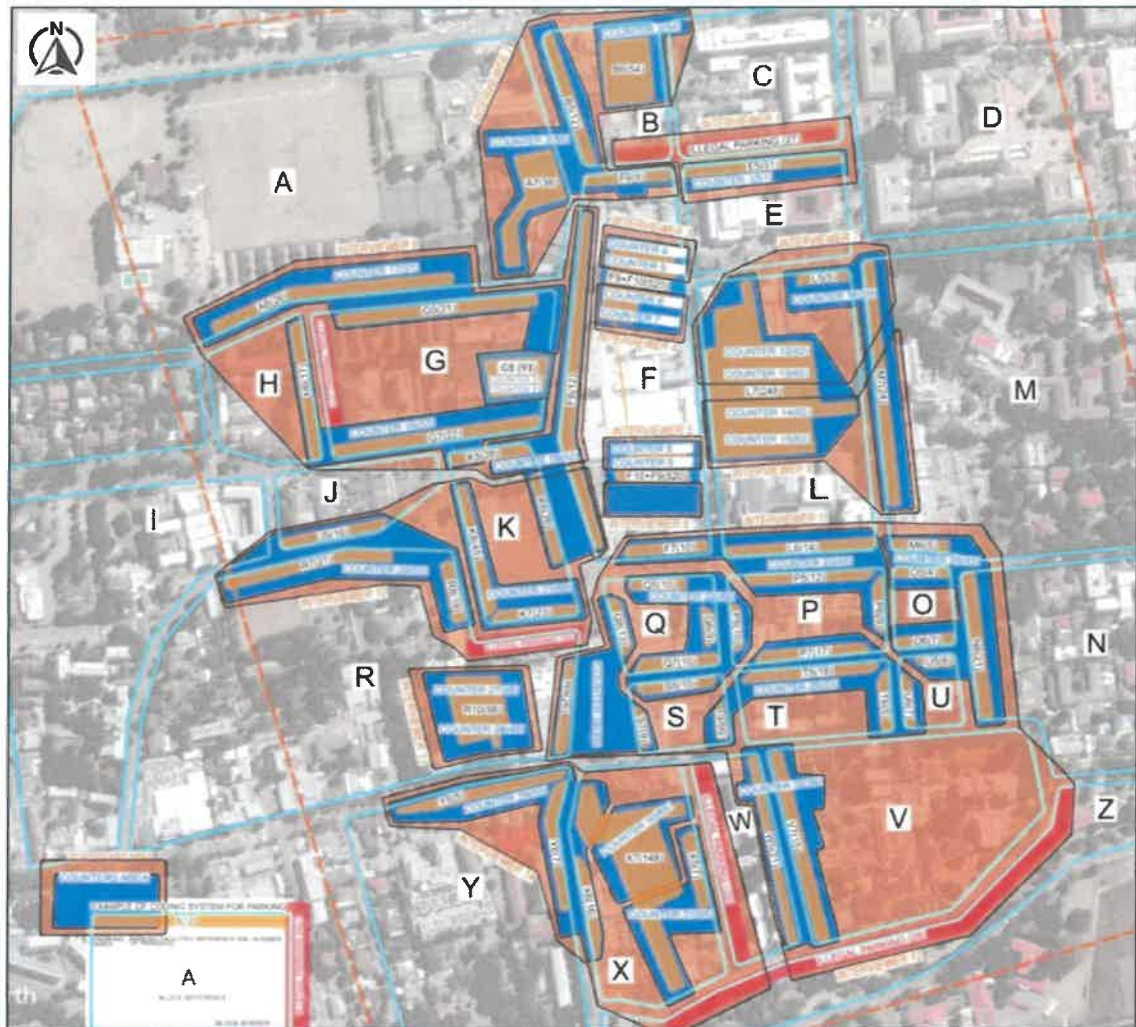


Figure 3-4: Stated Preference Survey Locations in the study area

3.4.4 Traffic Surveys

Traffic surveys are required to calculate the traffic growth rate within the study area. The traffic growth rate will be used to calculate the anticipated future parking requirements. Data from seven (7) permanent Western Cape Government (WCG) counting stations, recoded between 1 September 2011 and 28 February 2022 at the following locations, were received:

- R304 – Joostenberg Vlakte (Station nr. 5011)
- M23 – Bottelary (Station nr. 5005)
- R44 – Delheim (Station nr. 5023)
- R45 – Franschoek (Station nr. 5013)
- M12 – Polkadraai (Station nr. 5075)
- R310 – Spier (Station nr. 5074)
- R44 – Eikendal (Station nr. 5057)

Note should be taken that at Counting Station 5074, no data was recorded after 28 February 2022. Refer to Figure 3-5 for the seven (7) permanent WCG counting station locations.

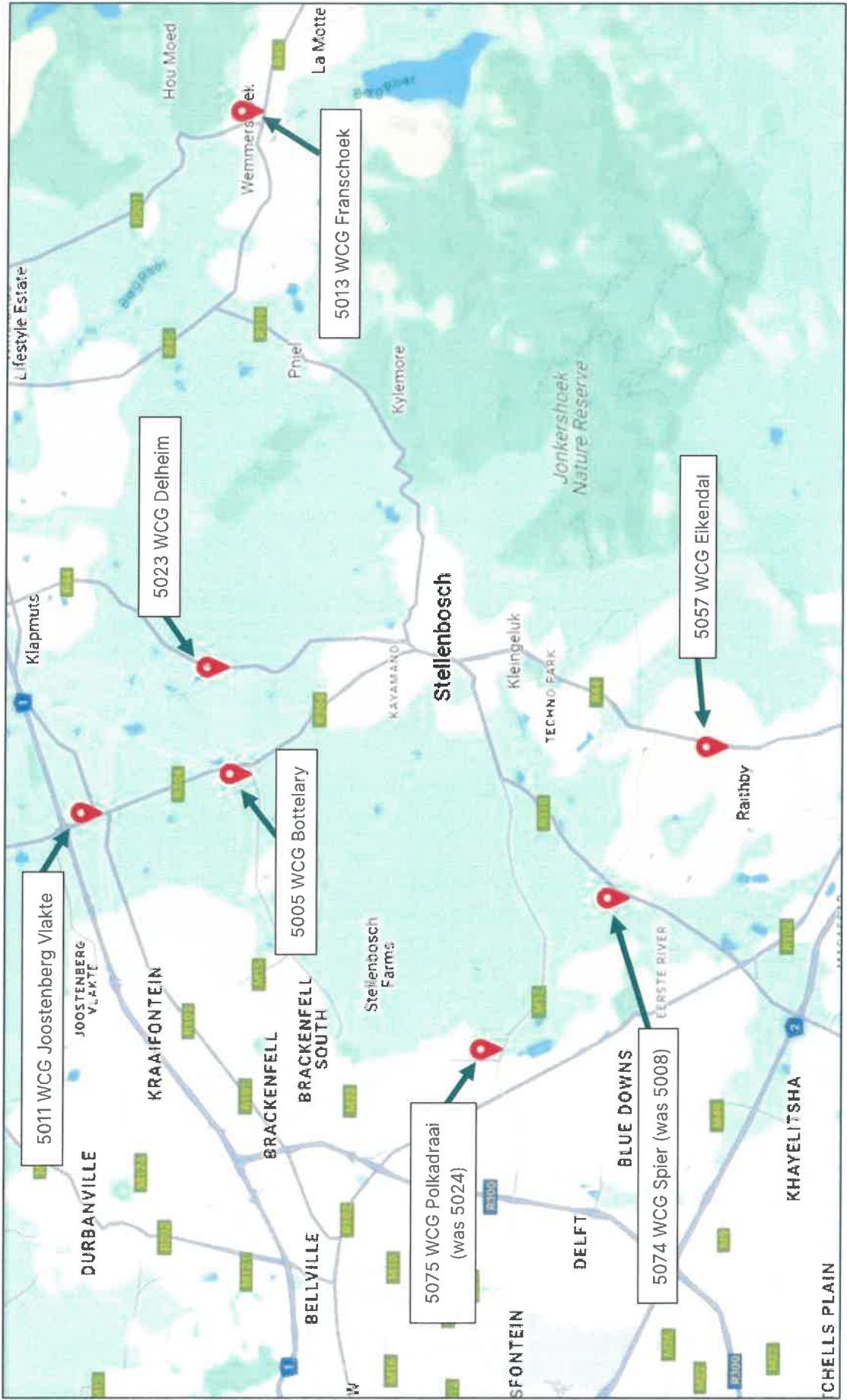


Figure 3-5: Western Cape Government (WCG) Counting Station Locations

3.5 Existing Parking Supply / Demand

This section summaries the parking analysis results of the parking inventory, parking survey, parking accumulation and status preference survey for the planned Eikestad parking facility.

3.5.1 Inventory Analysis

3.5.1.1 Parking Area Types and Coding System for Parking Inventory

The parking study for the planned Eikestad parking facility only includes the public parking facilities and illegal parking areas. The public parking facilities include on- and off-street parking, which can be classified as either free or paid parking.

The study area was subdivided into 32 blocks (Block A to Block Z). Refer to Figure 3-6 for the 32 blocks, the parking areas per block and the illegal parking areas.

Within the greater study area, a focus area was determined consisting of the parking areas for which the parking demand could realistically be assumed to make use of the planned Eikestad parking facility. The parking areas included in the focus area were selected based on the distance users would need to walk from the facility to reach their destination. This parking demand was then considered for further analysis. Refer to Figure 3-7 for the legal parking areas within the focus area. Note should be taken that the illegal parking areas and underground parking areas F9, F10 and G8 were assessed and used in two of the three methods of calculation the parking facility demand in Section 3.7.

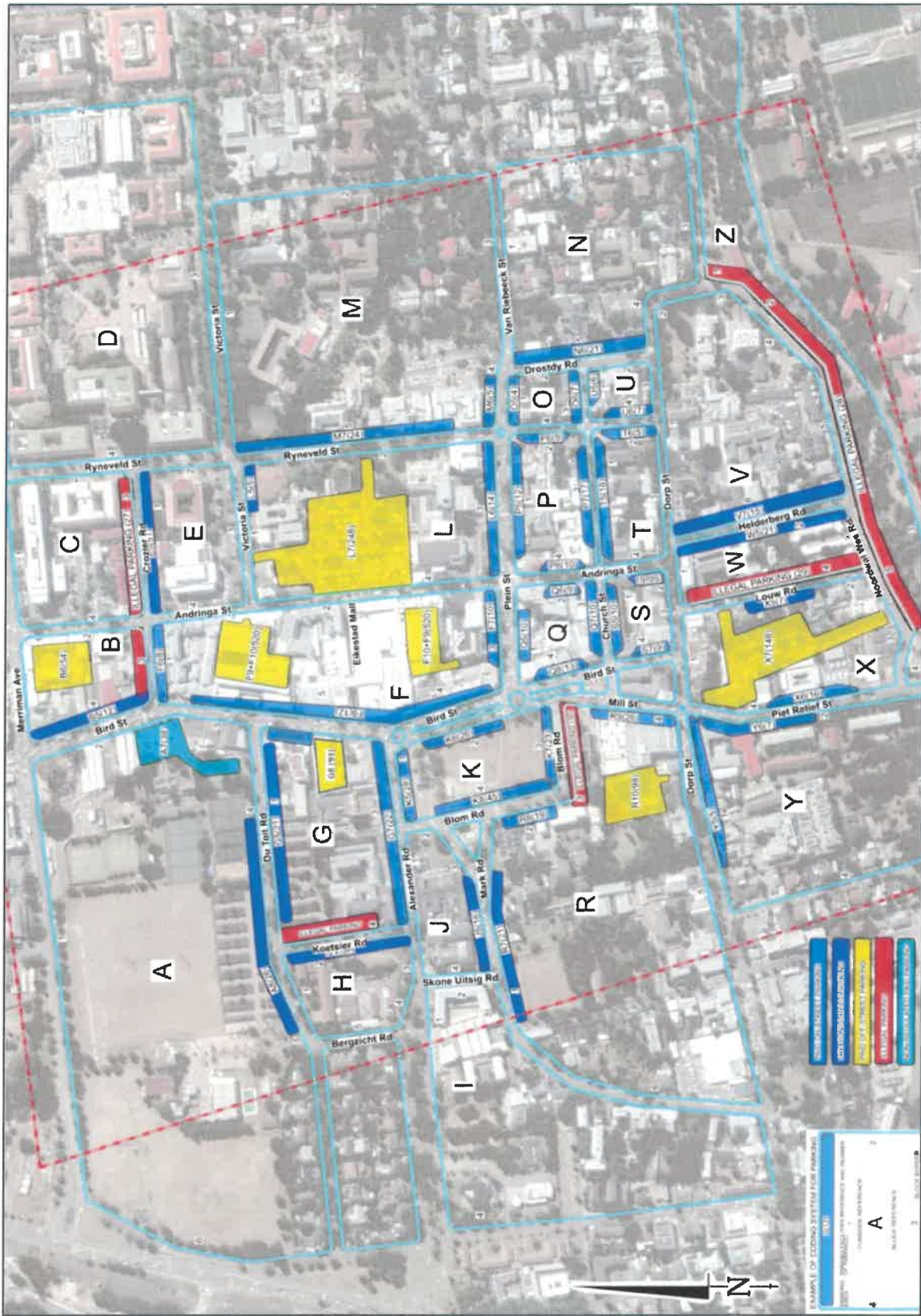


Figure 3-6: Coding system for parking areas in the study area

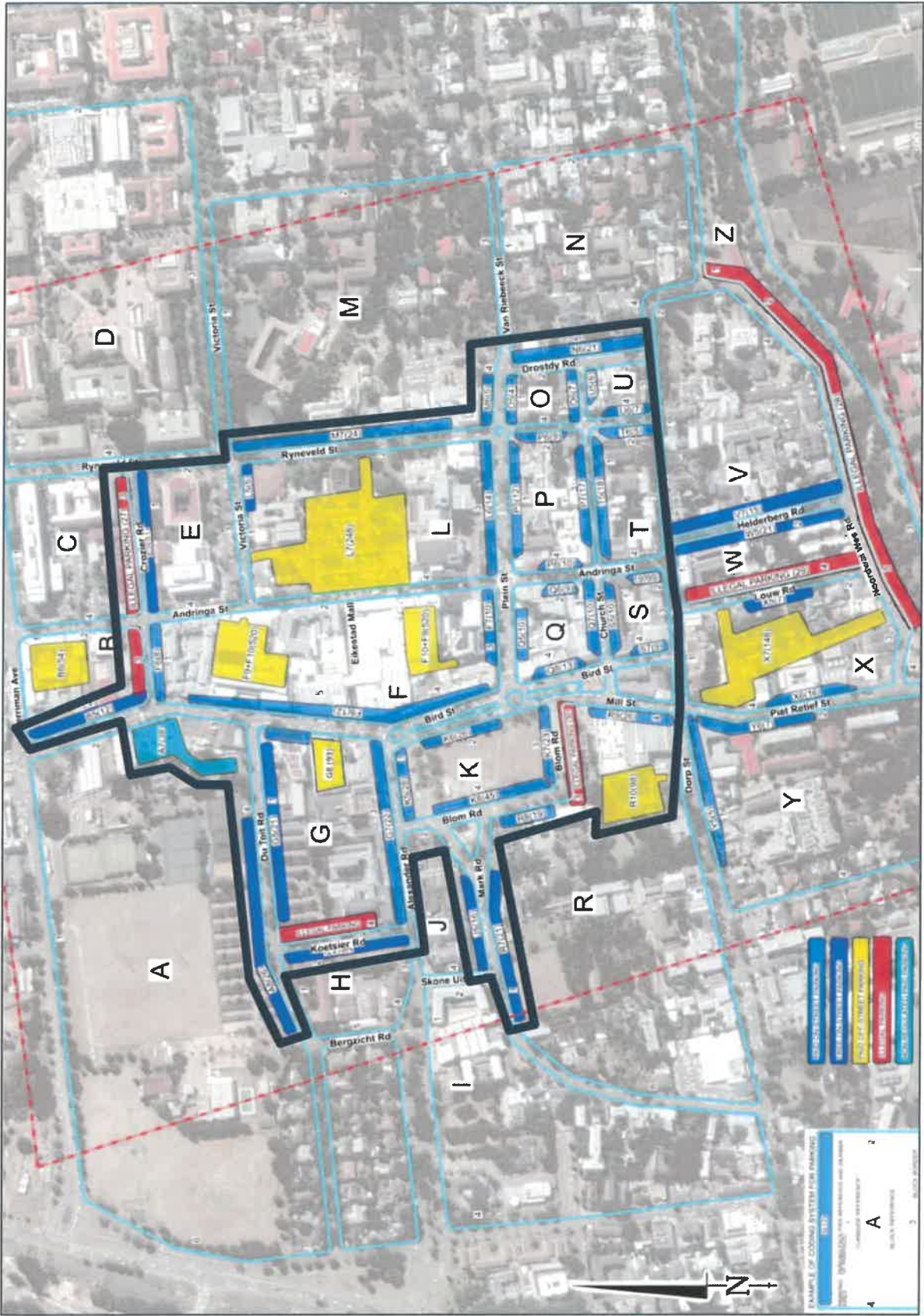


Figure 3-7: Legal parking areas within the Focus Area (Excluding Underground parking areas F9, F10 and G8)

Refer to Table 3-2 for a summary of the legal parking areas forming part of the focus area.

Table 3-2: Legal Parking Areas within the Focus Area

Parking Type	Street Name / Parking Area	Parking Location Numbers	Number of Parking Bays
On-Street	Alexander Street	G7, K5	49
	Andringa Street	P8, Q6, S6	25
	Bird Street	B5, F8, Q8, S7	42
	Blom Street	K7, K8, R8	87
	Church Street	O6, P7, Q7, S5, T5, U5	67
	Crozier Street	E5, F6	61
	Drostdy Road	N6	21
	Du Toit Street	A8, G5	50
	Koetsier Street	H6	17
	Mark Street	J5, R7	33
	Mill Street	K6, R9	53
	Plein Street	F7, L6, M6, O5, P5, Q5	54
	Ryneveld Street	M7, P6, T6, U6	45
	Victoria Street	L5	5
Off-Street	Access from Du Toit Street	A7	44
	Eikestad Parking Area	L7	255
	Access from Blom Street	R10	98

3.5.1.2 Number of parking spaces per parking facility

Refer to Table 3-3 for the parking inventory summary of the study area.

Table 3-3: Parking Inventory Summary of the Study Area

Parking area Type		Inventory (Study Area)	% Split
On-Street	Free	214	11%
	Paid	468	25%
Off-Street	Free	44	2%
	Paid	1 179	62%
Total		1 905	100%

The study area surveyed for the planned Eikestad parking facility has roughly 1 905 public parking spaces. Majority of the parking spaces within the greater study area are off-street parking (62%) and 96% of the off-street parking is paid parking. 69% of on-street parking in the study area is paid parking.

Refer to Table 3-4 for the parking inventory summary of the focus area (formalised parking only).

Table 3-4: Parking Inventory Summary of the Focus Area (Formalised parking only)

Parking area Type		Inventory (Focus Area)	% Split
On-Street	Free	170	17%
	Paid	439	44%
Off-Street	Free	44	4%
	Paid	353	35%
Total		1 006	100%

Majority of the parking spaces within the focus area are on-street parking (61%) and 72% of the on-street parking is paid parking. 89% of off-street parking in the study area is paid parking.

3.5.1.3 Operating times and parking duration time limit

Two parking areas in the study area had a time limit on the parking duration:

- De Watergracht parking area is only open to public between 08:00 and 18:00 from Monday to Saturday.
- Parking area R7 has a 30-minute parking limit between 08:00 and 18:00 during weekdays, and between 08:00 and 13:00 on Saturdays.

3.5.1.4 Parking tariffs and method of collection

From the site visits and a desktop study done in 2020, information on the rates and method of collection before and after the 20% reduction in parking tariffs (as an economic relief due to the impact of Covid-19) were collected at all on- and off-street parking areas in the study area. The parking tariffs and method of collection was reviewed and updated in 2023.

On-Street:

The payment method for on-street parking during the data collection periods was identified to be on-street payment to the parking marshal. All on-street parking areas in the study area belong to the Stellenbosch Municipality. The tariffs for on-street areas are set out in Table 3-5.

The trading/billing hours at paid on-street parking areas within the greater study area, excluding Parking Area X6 located on Piet Retief Street, controlled by Stellenbosch Municipality, are defined below:

- 08:00 – 17:00 (Monday – Friday)
- 08:00 – 14:00 (Saturday)
- Free – (Sunday / Public Holidays)

The trading/billing hours at paid on-street Parking Area X6 located on Piet Retief Street, controlled by Stellenbosch Municipality, are defined below:

- 08:00 – 19:00 (Monday – Friday)
- 08:00 – 14:00 (Saturday)
- Free – (Sunday / Public Holidays)

Table 3-5: On-Street Parking Tariffs

Street/Area	Parking Location Number	On-Street Parking Tariffs (Per hour - Incl. Vat)		
		Before amendments on 21 Sept 2020	Amended Tariff – Post 21 Sept 2020	Site Visit – Tuesday, 3 Oct 2023
Alexander Street	G7, K5	R10	R8	R8
Andringa Street	P8, Q6, S6	R10	R8	R8
Bird Street	B5, F8, Q8, S7	R10	R8	R8
Blom Street	K7, K8, R8	R10	R8	R8
Church Street	O6, P7, Q7, S5, T5, U5			R8
Crozier Street	E5, F6	R10	R8	R8
Dorp Street	Y5	R10	R8	R8
Drostdy Road	N6			R8
Du Toit Street	A8, G5			R8
Helderberg Street	V7, W5			R8
Koetsier Street	H6			R8
Louw Street	X5			R8
Mark Street	J5, R7			R8
Mill Street	K6, R9	R10	R8	R8
Piet Retief Street	X6	R10	R8	R8
	Y6	R10	R8	R12
Plein Street	F7, L6, M6, O5, P5, Q5	R10	R8	R8
Ryneveld Street	M7, P6, T6, U6	R10	R8	R8
Victoria Street	L5			R8

Off-Street:

Payment for off-street parking during the data collection periods was made at the exit of the parking area to a parking marshal. This payment method was the same at all off-street parking areas (except underground parking at Eikestad mall and MySpace Apartment Block) in Stellenbosch CBD. The payment method for underground parking at Eikestad Mall is using a pay station at the access point to/from Eikestad Mall from/to the underground parking area. The payment method for underground parking at MySpace Apartment Block is either using a pay station in the parking area or by means of Admyt, an application using licence plate recognition to calculate the parking duration and invoice the user accordingly.

The parking tariffs for the off-street parking areas were grouped according to their rates. The following three groups were identified:

- Managed by Stellenbosch Municipality (Parking Areas L7, R10 and X7);
- Managed by private owners of De Watergracht apartment block (Parking Area B6);
- Managed by private owners of Eikestad Mall (Parking Areas F9 and F10); and
- Managed by private owners of MySpace apartment block (Parking Area G8).

Refer to Table 3-6 for the tariffs for the off-street parking areas, controlled by the Stellenbosch Municipality. The trading/billing hours at Parking Areas L7 and R10 are defined below:

- 07:00 – 00:00 (Monday – Saturday)
- Free – (Sunday / Public Holidays)

The trading/billing hours at Parking Area X7 are defined below:

- 07:00 – 18:00 (Monday – Friday)
- 08:00 – 14:00 (Saturday)
- Free – (Sunday / Public Holidays)

Table 3-6: Off-Street Parking Tariffs - Stellenbosch Municipality Parking

Time	Off-Street Parking Tariffs (Incl. Vat)			
	Site Visit - Tuesday, 15 Sept 2020	Before amendments on 21 Sept 2020	Amended Tariff – Post 21 Sept 2020	Site Visit - Tuesday, 3 Oct 2023
0 – 30 min	R0.00	R0.00	R0.00	R0.00
31 – 59 min	R12.00	R10.00	R8.00	R8.00
1 – 2 hours	R24.00	R20.00	R16.00	R16.00
2 – 3 hours	R30.00	R25.00	R20.00	R20.00
3 – 4 hours	R42.00	R35.00	R28.00	R28.00
4 – 5 hours	R54.00	R45.00	R36.00	R36.00
5 – 6 hours	R66.00	R55.00	R44.00	R44.00
6 – 7 hours	R78.00	R65.00	R52.00	R52.00
7 – 8 hours	R96.00	R80.00	R64.00	R64.00
8 – 9 hours	R102.00	R85.00	R68.00	R68.00
9 – 12 hours	R132.00	R110.00	R88.00	R88.00
12 – 24 hours	R180.00	R150.00	R120.00	R120.00
Lost Ticket	R180.00	R150.00	R120.00	R120.00
Month permit*	R1 200.00	R1 000.00	R800.00	R800.00

* Only at Parking Area X7

The parking tariffs for off-street parking at De Watergracht parking area, controlled by private owners, are defined in Table 3-7. The trading/billing hours at this parking area are defined below:

- 08:00 – 18:00 (Monday - Saturday)
- 18:00 – 08:00 (Monday – Saturday) and Sunday – Closed to the public

Table 3-7: Off-Street Parking Tariffs - De Watergracht Parking

Time	Parking Tariffs*
0 – 30 min	R0.00
30 – 60 min	R8.00
1 – 2 hours	R15.00
2 – 3 hours	R30.00

Time	Parking Tariffs*
3 – 4 hours	R40.00
4 – 5 hours	R50.00
5 – 8 hours	R80.00
8+ hours	R100.00
Lost Ticket	R100.00

* From a site visit on Tuesday, 3 Oct 2023

The parking tariffs for the Eikestad Mall Underground parking, controlled by private owners, are defined in Table 3-8. The trading/billing hours at this parking area is defined below:

- 07:00 – 19:00 (Monday – Sunday)

Table 3-8: Off-Street Parking Tariffs - Eikestad Mall Underground Parking

Time	Parking Tariffs*
Parking from 05:00 – 19:00	
0 – 30 min	R5.00
30 min – 1 hour	R10.00
1.01 – 2 hours	R20.00
2.01 – 3 hours	R25.00
3.01 – 4 hours	R30.00
4.01 – 5 hours	R40.00
5.01 – 6 hours	R60.00
6.01 – 7 hours	R80.00
7.01 – 8 hours	R100.00
Parking from 19:00 – 04:59	
	R20.00
Lost Ticket	R100.00

* From a site visit on Tuesday, 3 Oct 2023

The parking tariff for the MySpace Underground parking area, controlled by private owners, is defined as R5 per 30-minute period for the first 5 hours. Thereafter, a fixed rate of R50 applies. The trading/billing hours at this parking area is defined below:

- All day (Monday to Sunday)

3.5.2 Parking Survey Results

The parking survey data was collected for on- and off-street parking areas as well as the illegal parking areas within the study area during the peak and off-peak periods. During the peak period, the parking surveys were done on the following days:

- Thursday - 18/05/2023;
- Friday - 19/05/2023; and
- Saturday - 20/05/2023.

During the off-peak period, the parking surveys were done on the following days:

- Tuesday - 11/07/2023;
- Friday - 14/07/2023; and
- Saturday - 15/07/2023.

The parking survey results were assessed for seven (7) different parking categories, such as the following:

- All the parking areas together (excluding illegal parking)
- Off-Street Parking Areas (excluding illegal parking)
 - Free
 - Paid
- On-Street Parking Areas (excluding illegal parking)
 - Free
 - Paid
- Focus Area (excluding illegal parking)
- Illegal Parking

For each of the seven (7) parking categories, the data was analysed, and the following seven (7) characteristics were determined:

- Parking Volume;
- Peak Parking Saturation;
- Parking Load;
- Peak Parking Ratio;
- Average Parking Duration;
- Parking Turnover; and
- Parking Index.

3.5.2.1 Peak Period Results

The peak period results for each of the seven (7) characteristics, for each parking category, are summarised in Table 3-9, Table 3-10 and Table 3-11.

Table 3-9: Peak Period Parking Survey Results – Thursday, 18 May 2023

Parking Characteristics	Parking Category						
	All Parking*	Off-Street*		On-Street*		Focus Area*	Illegal
		Free	Paid	Free	Paid		
Survey Duration (hours)	12	12	12	12	12	12	12
Total Number of Parking Spaces	1 905	44	1 179	214	468	1 005	88**

Parking Characteristics			Parking Category						
			All Parking*	Off-Street*		On-Street*		Focus Area*	Illegal
				Free	Paid	Free	Paid		
Parking Volume (vehicles)			7 380	167	4 222	592	2 399	4 620	177
Peak Parking Saturation			0.625	0.955	0.671	0.935	0.936	0.918	
Parking Load (vehicle hour)			3 690	84	2 111	296	1 200	2 310	89
Peak Parking Ratio			1.588	1.797	1.418	1.264	1.319	1.312	
Average Parking Duration (hours)			3.315	3.440	2.710	4.688	2.425	3.071	4.743
Parking Turnover			3.874	3.795	3.581	2.766	5.126	4.597	2.011
Parking index	Full day	Max	62%	95%	67%	93%	94%	92%	
		Average (06:00 - 18:00)	39%	53%	47%	74%	71%	70%	
	AM	Average (06:00 - 12:00)	32%	36%	37%	71%	58%	58%	
		Max (06:00 - 12:00)	62%	75%	67%	93%	91%	92%	
	PM	Average (12:00 - 18:00)	46%	70%	57%	77%	84%	82%	
		Max (12:00 - 18:00)	61%	95%	67%	89%	94%	92%	

* Excluding Illegal Parking

** Maximum number of illegal parking

Table 3-10: Peak Period Parking Survey Results -- Friday, 19 May 2023

Parking Characteristics			Parking Category						
			All Parking*	Off-Street*		On-Street*		Focus Area*	Illegal
				Free	Paid	Free	Paid		
Survey Duration (hours)			12	12	12	12	12	12	
Total Number of Parking Spaces			1 905	44	1 179	214	468	1 005	83**
Parking Volume (vehicles)			8 113	184	4 709	564	2 656	5 198	200
Peak Parking Saturation			0.761	0.955	0.687	0.864	0.917	0.918	
Parking Load (vehicle hour)			4 057	92	2 355	282	1 328	2 599	100
Peak Parking Ratio			1.314	1.487	1.371	1.234	1.283	1.278	
Average Parking Duration (hours)			3.253	3.816	2.412	4.727	2.057	2.817	3.601
Parking Turnover			4.259	4.182	3.994	2.636	5.675	5.172	2.410
Parking index	Full day	Max	76%	95%	69%	86%	92%	92%	
		Average (06:00 - 18:00)	58%	64%	50%	70%	71%	72%	
	AM	Average (06:00 - 12:00)	49%	46%	41%	68%	61%	60%	
		Max (06:00 - 12:00)	76%	86%	69%	86%	91%	92%	
	PM	Average (12:00 - 18:00)	67%	82%	59%	73%	82%	83%	
		Max (12:00 - 18:00)	76%	95%	69%	86%	92%	91%	

* Excluding Illegal Parking

** Maximum number of illegal parking

Table 3-11: Peak Period Parking Survey Results – Saturday, 20 May 2023

Parking Characteristics			Parking Category					
			All Parking*	Off-Street*		On-Street*		Focus Area*
				Free	Paid	Free	Paid	
Survey Duration (hours)			12	12	12	12	12	12
Total Number of Parking Spaces			1 905	44	1 179	214	468	1 005
Parking Volume (vehicles)			6 669	158	3 869	425	2 217	4 573
Peak Parking Saturation			0.625	0.955	0.498	0.612	0.932	0.834
Parking Load (vehicle hour)			3 335	79	1 935	213	1 109	2 287
Peak Parking Ratio			1.588	1.803	1.642	1.524	1.542	1.586
Average Parking Duration (hours)			2.475	2.969	1.673	3.219	2.038	2.135
Parking Turnover			3.501	3.591	3.282	1.986	4.737	4.550
Parking index	Full day	Max	62%	95%	50%	61%	93%	83%
		Average (06:00 - 18:00)	39%	53%	30%	40%	60%	53%
	AM	Average (06:00 - 12:00)	32%	49%	24%	41%	48%	42%
		Max (06:00 - 12:00)	62%	95%	50%	61%	93%	83%
	PM	Average (12:00 - 18:00)	46%	57%	37%	40%	73%	64%
		Max (12:00 - 18:00)	61%	86%	48%	61%	90%	82%

* Excluding Illegal Parking

** Maximum number of illegal parking

From the above, the following were determined from the peak period results for all parking areas:

- The parking volume was recorded 10% higher for Friday compared to the weekday.
- The parking volume was recorded 22% higher for Friday compared to the Saturday.
- The average parking duration was recorded as 72% longer for free parking compared to paid parking.
- Free parking is on average 11% more occupied than paid parking.
- On-street parking is on average 8% more occupied than off-street parking.

3.5.2.2 Off-peak Period Results

The off-peak period results for each of the seven (7) characteristics, for each parking category, are summarised in Table 3-12, Table 3-13 and Table 3-14.

Parking Demand Analysis

Table 3-12: Off-Peak Period Parking Survey Results – Tuesday, 11 July 2023

Parking Characteristics			Parking Category						
			All Parking*	Off-Street*		On-Street*		Focus Area*	Illegal
				Free	Paid	Free	Paid		
Survey Duration (hours)			12	12	12	12	12	12	
Total Number of Parking Spaces			1 902	47	1 176	209	470	1 006	83**
Parking Volume (vehicles)			5 872	156	3 307	492	1917	3 901	107
Peak Parking Saturation			0.716	0.830	0.650	0.890	0.815	0.864	
Parking Load (vehicle hour)			2 936	78	1 654	246	959	1 951	54
Peak Parking Ratio			1.435	1.790	1.481	1.427	1.362	1.430	
Average Parking Duration (hours)			3.373	3.070	2.758	5.008	2.656	3.265	4.508
Parking Turnover			3.087	3.319	2.812	2.354	4.079	3.878	1.289
Parking index	Full day	Max	72%	83%	65%	89%	81%	86%	
		Average (06:00 - 18:00)	50%	46%	44%	62%	60%	60%	
	AM	Average (06:00 - 12:00)	38%	28%	31%	58%	46%	46%	
		Max (06:00 - 12:00)	67%	68%	59%	87%	79%	80%	
	PM	Average (12:00 - 18:00)	62%	65%	57%	67%	73%	75%	
		Max (12:00 - 18:00)	72%	83%	65%	89%	81%	86%	

* Excluding Illegal Parking

** Maximum number of illegal parking

Table 3-13: Off-Peak Period Parking Survey Results – Friday, 14 July 2023

Parking Characteristics			Parking Category						
			All Parking*	Off-Street*		On-Street*		Focus Area*	Illegal
				Free	Paid	Free	Paid		
Survey Duration (hours)			12	12	12	12	12	12	
Total Number of Parking Spaces			1 902	47	1 176	209	470	1 006	57**
Parking Volume (vehicles)			6 615	214	3 668	454	2 279	4 485	94
Peak Parking Saturation			0.696	0.787	0.615	0.861	0.870	0.870	
Parking Load (vehicle hour)			3 308	107	1 834	227	1 140	2 243	47
Peak Parking Ratio			1.380	1.482	1.470	1.405	1.303	1.387	
Average Parking Duration (hours)			3.041	2.540	2.316	4.989	2.317	2.876	3.469
Parking Turnover			3.478	4.553	3.119	2.172	4.849	4.458	1.649
Parking index	Full day	Max	70%	79%	61%	86%	87%	87%	
		Average (06:00 - 18:00)	50%	53%	42%	61%	67%	63%	
	AM	Average (06:00 - 12:00)	40%	37%	32%	57%	53%	48%	
		Max (06:00 - 12:00)	69%	72%	61%	82%	84%	83%	
	PM	Average (12:00 - 18:00)	61%	69%	52%	66%	80%	78%	
		Max (12:00 - 18:00)	70%	79%	60%	86%	87%	87%	

* Excluding Illegal Parking

** Maximum number of illegal parking

Table 3-14: Off-Peak Period Parking Survey Results – Saturday, 15 July 2023

Parking Characteristics			Parking Category					
			All Parking*	Off-Street*		On-Street*		Focus Area*
				Free	Paid	Free	Paid	
Survey Duration (hours)			12	12	12	12	12	12
Total Number of Parking Spaces			1 902	47	1 176	209	470	1 006
Parking Volume (vehicles)			5 012	184	2581	306	1 941	3732
Peak Parking Saturation			0.511	0.894	0.402	0.440	0.821	0.701
Parking Load (vehicle hour)			2 506	92	1 291	153	971	1 866
Peak Parking Ratio			1.521	1.626	1.593	1.689	1.475	1.497
Average Parking Duration (hours)			2.280	2.716	1.667	2.631	2.105	2.161
Parking Turnover			2.635	3.915	2.195	1.464	4.130	2.636
Parking index	Full day	Max	51%	89%	40%	44%	82%	70%
		Average (06:00 - 18:00)	34%	55%	25%	26%	56%	47%
	AM	Average (06:00 - 12:00)	26%	50%	19%	23%	43%	36%
		Max (06:00 - 12:00)	48%	83%	38%	39%	77%	67%
	PM	Average (12:00 - 18:00)	41%	60%	31%	29%	68%	58%
		Max (12:00 - 18:00)	51%	89%	40%	44%	82%	70%

* Excluding Illegal Parking

** Maximum number of illegal parking

From the above, the following were determined from the off-peak period results for all parking areas:

- The parking volume was recorded 13% higher for Friday compared to the weekday.
- The parking volume was recorded 32% higher for Friday compared to the Saturday.
- The average parking duration was recorded as 52% longer for free parking compared to paid parking.
- Free parking is on average 9% more occupied than paid parking.
- On-street parking is on average 9% more occupied than off-street parking.

3.5.3 Parking Accumulation Analysis

Parking accumulation is the number of vehicles parked in a specific area at any specified time. The parking accumulation against time, usable and system capacity are plotted on the same figure to compare the three (3) data sets. The usable capacity refers to the maximum level of accumulation that can be reached prior to negative consequences, particularly for first-time users. Such consequences can include excessive circulating traffic in an area to locate a parking space, aggravating traffic congestion. It is important to consider usable capacity when designing a system, in order to avoid circulating traffic. System capacity refers to the full capacity of the parking inventory. Refer to Table 3-15 for the usable and system capacity for on-and off-street parking areas within the study area.

Table 3-15: System Capacity vs Usable Capacity per parking area type

Parking Area Type	System Capacity (% of parking inventory capacity)	Average Usable Capacity (% of parking inventory capacity)
On-Street	100%	90%
Off-Street		85%
Underground Parking		80%

3.5.3.1 All Parking Areas (excluding illegal parking)

The peak period parking accumulation against time, usable and system capacity for all parking areas in the study area are illustrated in Figure 3-8.

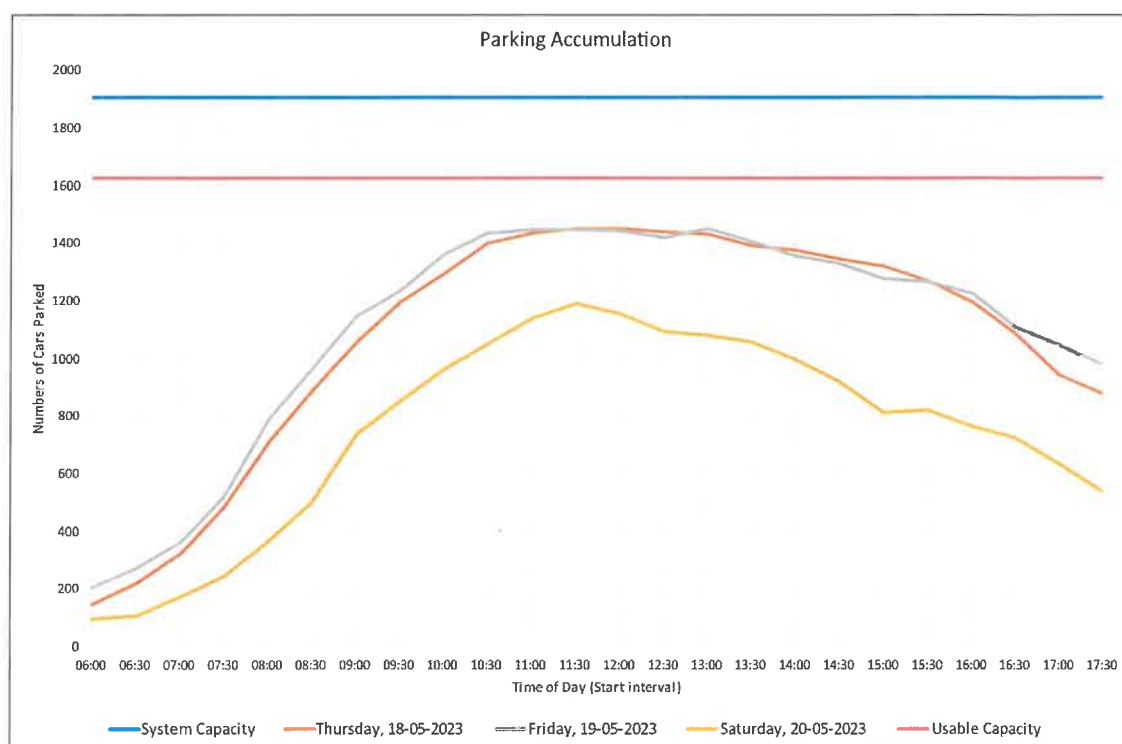


Figure 3-8: Peak Period Parking Accumulation – Usable and System Capacity (All Parking)

From the above, an overall maximum peak parking saturation of 76% was observed during the peak period taking into considering all the parking areas within the study area. Considering the location of the planned Eikestad parking facility relative to the location of the parking areas in the study area, the focus area would provide a more realistic indication of the parking demand that will be considered for further calculations of planned Eikestad parking facility.

The off-peak period parking accumulation against time, usable and system capacity for all parking areas in the study area are illustrated in Figure 3-9.

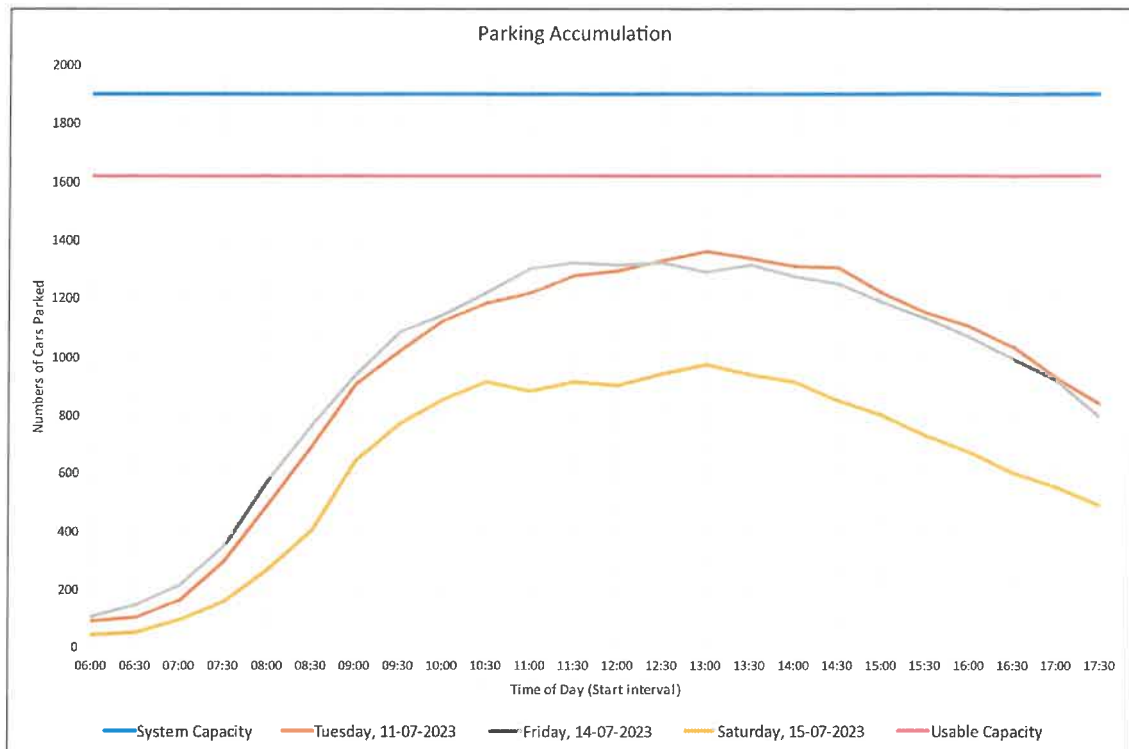


Figure 3-9: Off-peak Period Parking Accumulation – Usable and System Capacity (All Parking)

From the above, an overall maximum peak parking saturation of 72% was observed during the off-peak period taking into considering all the parking areas within the study area. During the off-peak period, a significant lower demand was observed compared to the peak period.

3.5.3.2 On-Street Parking Analysis (excluding illegal parking)

Paid Parking

The peak period parking accumulation against time, usable and system capacity for all the on-street paid parking areas in the study area are illustrated in Figure 3-10.

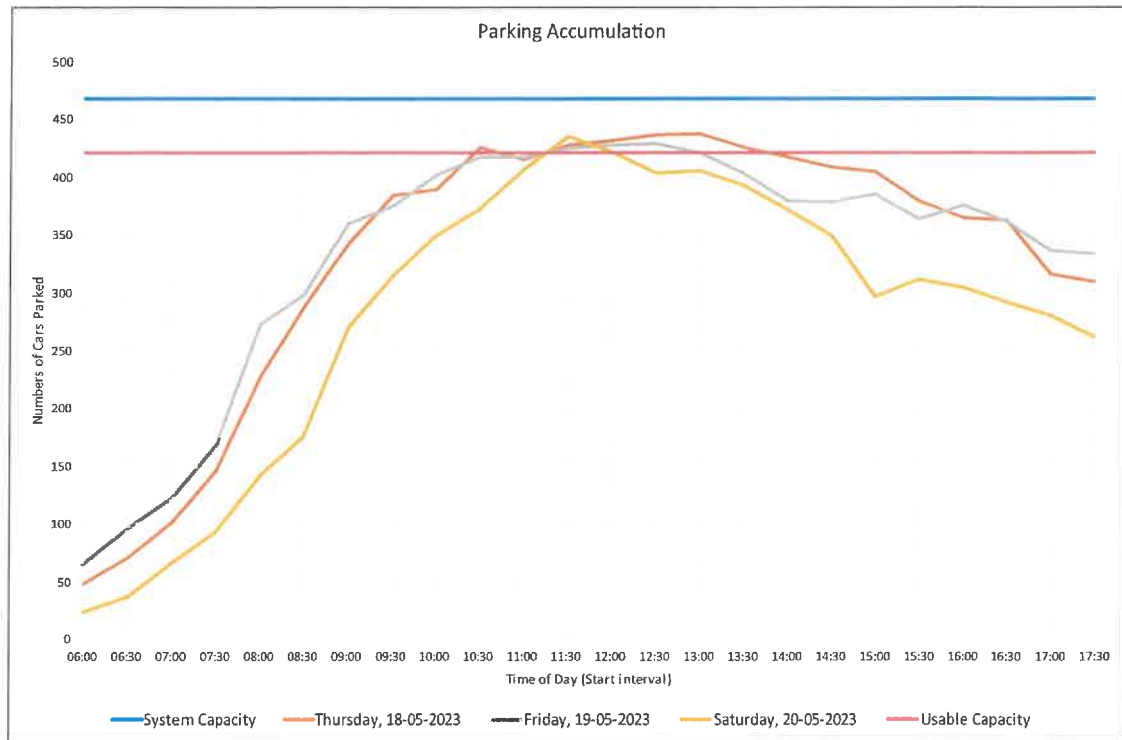


Figure 3-10: Peak Period Parking Accumulation – Usable and System Capacity (On-Street Paid Parking)

From the above, it can be seen that the demand for all on-street paid parking in the study area exceeded the maximum usable capacity during the peak period for all three days surveyed. During the weekday, the longest period (approximately 3 hours) was observed where the demand exceeded the capacity with Friday the second longest period (approximately 2 hours) and Saturday the shortest period (approximately 1 hour). As a result of the overall parking demand for on-street paid parking exceeding the maximum usable capacity, traffic circulation is expected.

The off-peak period parking accumulation against time, usable and system capacity for all the on-street paid parking areas in the study area are illustrated in Figure 3-11.

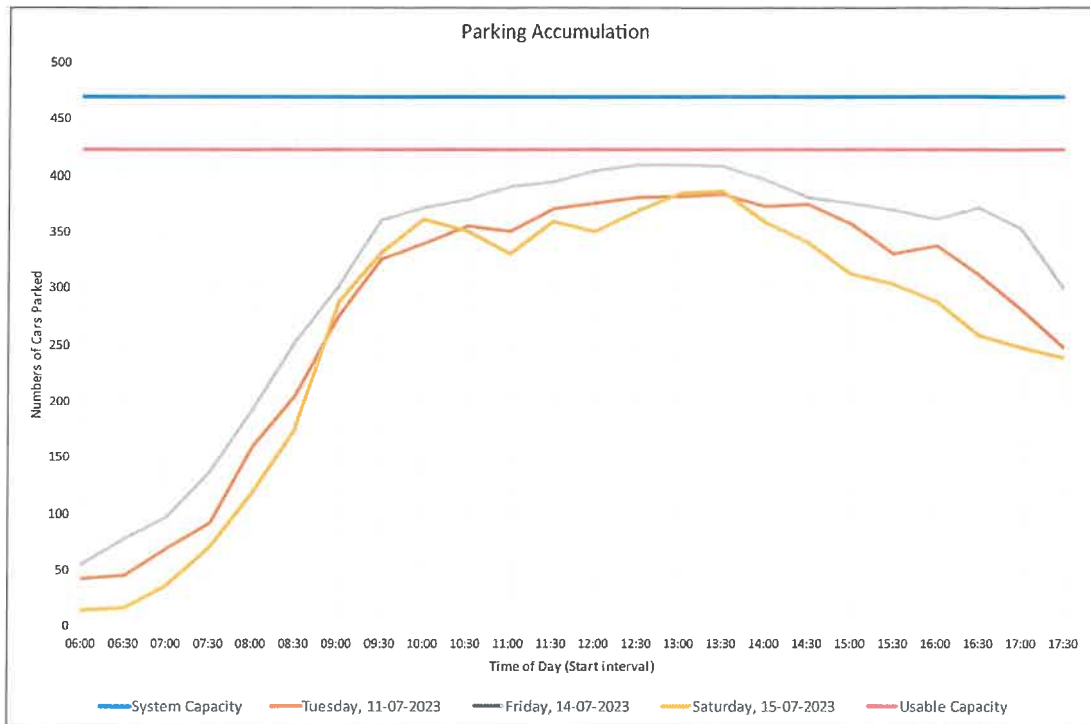


Figure 3-11: Off-peak Period Parking Accumulation – Usable and System Capacity (On-Street Paid Parking)

From the above, a maximum peak parking saturation of 87% was observed during the off-peak period taking into considering the on-street paid parking areas within the study area. During the off-peak period, a significant lower demand was observed compared to the peak period.

Free Parking

The peak period parking accumulation against time, usable and system capacity for all the on-street free parking areas in the study area are illustrated in Figure 3-12.

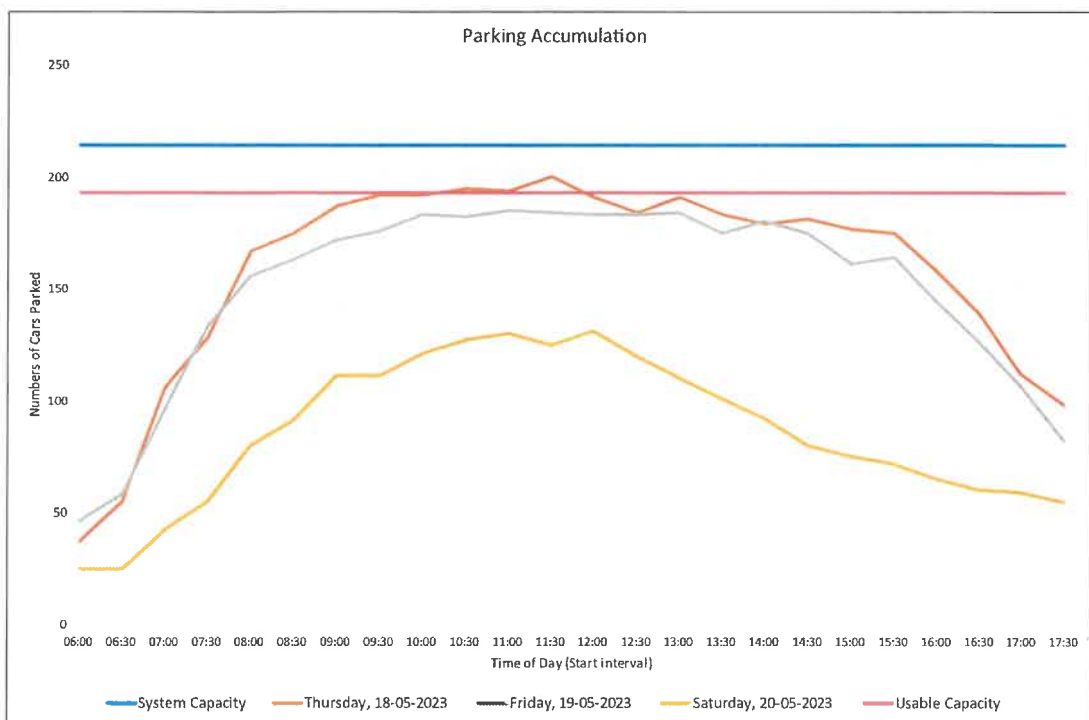


Figure 3-12: Peak Period Parking Accumulation – Usable and System Capacity (On-Street Free Parking)

From the above, it can be seen that the demand for all the on-street free parking in the study area only exceeded the maximum usable capacity (approximately 3 hours) during the weekday in the peak period. As a result of the overall parking demand for on-street free parking exceeding the maximum usable capacity, traffic circulation is expected.

The off-peak period parking accumulation against time, usable and system capacity for all the on-street free parking areas in the study area are illustrated in Figure 3-13.

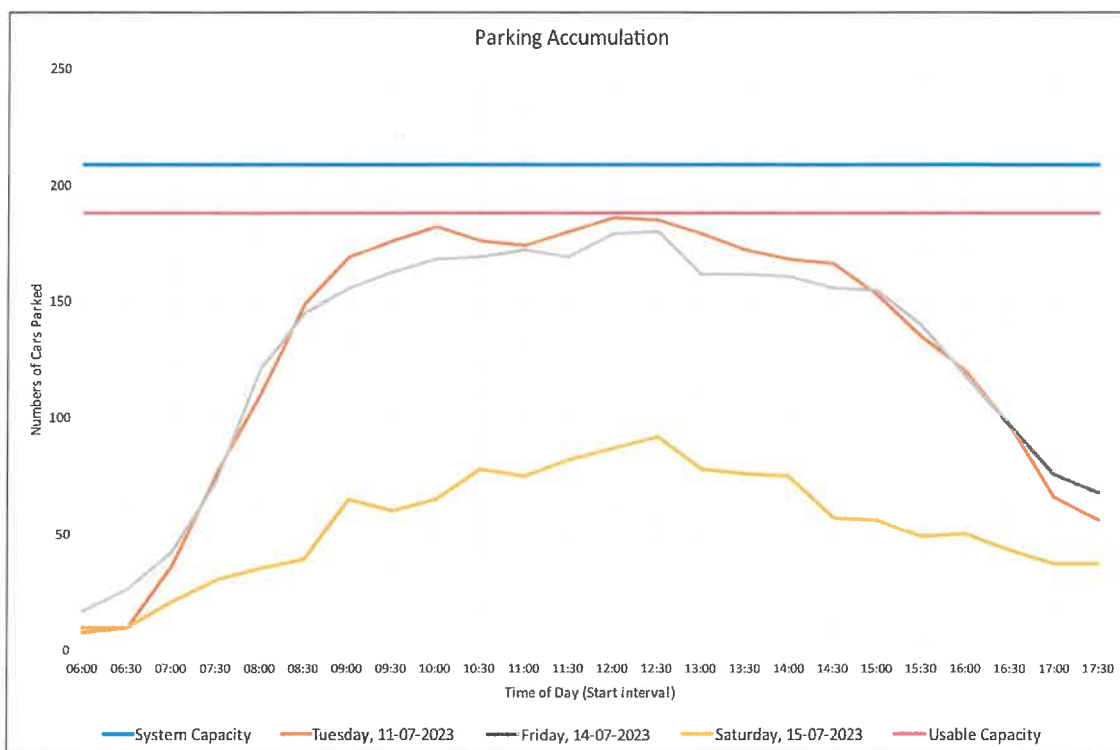


Figure 3-13: Off-peak Period Parking Accumulation - Usable and System Capacity (On-Street Free Parking)

From the above, a maximum peak parking saturation of 89% was observed during the off-peak period taking into considering the on-street free parking areas within the study area. During the off-peak period, a significant lower demand was observed compared to the peak period.

3.5.3.3 Off-Street Parking Analysis (excluding Illegal parking)

Paid Parking

The peak period parking accumulation against time, usable and system capacity for the following off-street paid parking areas are illustrated in the following figures:

- All off-street paid parking areas (excluding underground parking): Illustrated in Figure 3-14
- All underground parking areas together: Illustrated in Figure 3-15

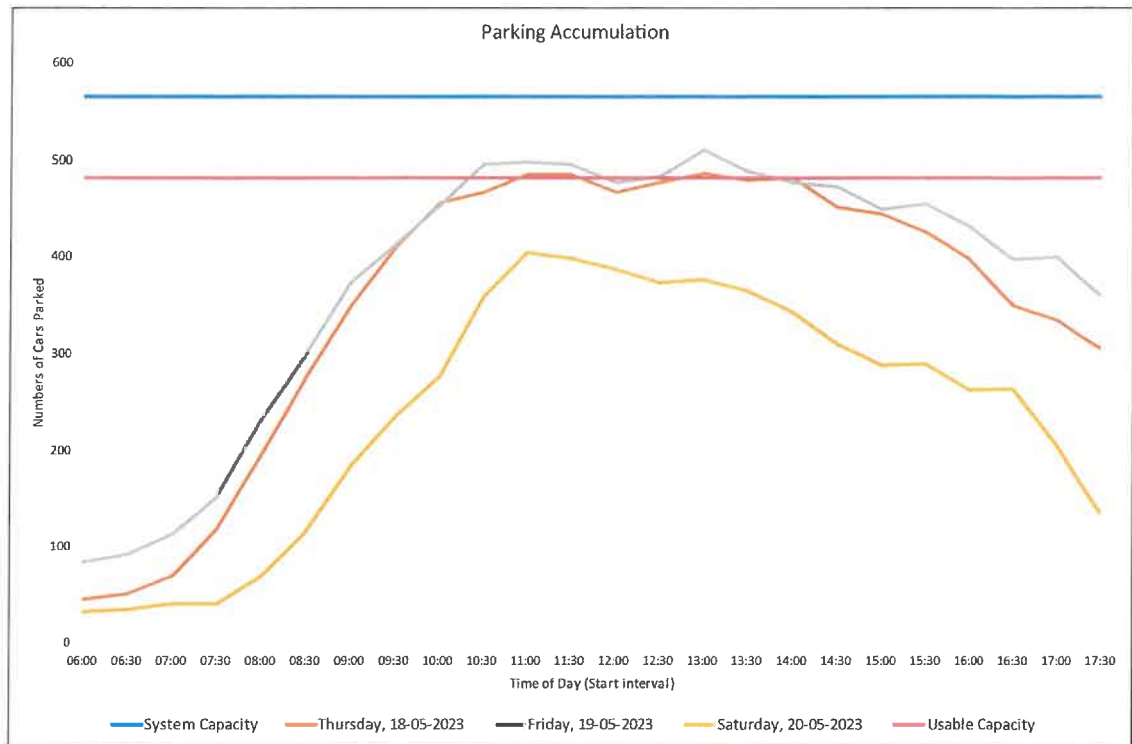


Figure 3-14: Peak Period Parking Accumulation - Usable and System Capacity (Off-Street Paid Parking excluding underground parking)

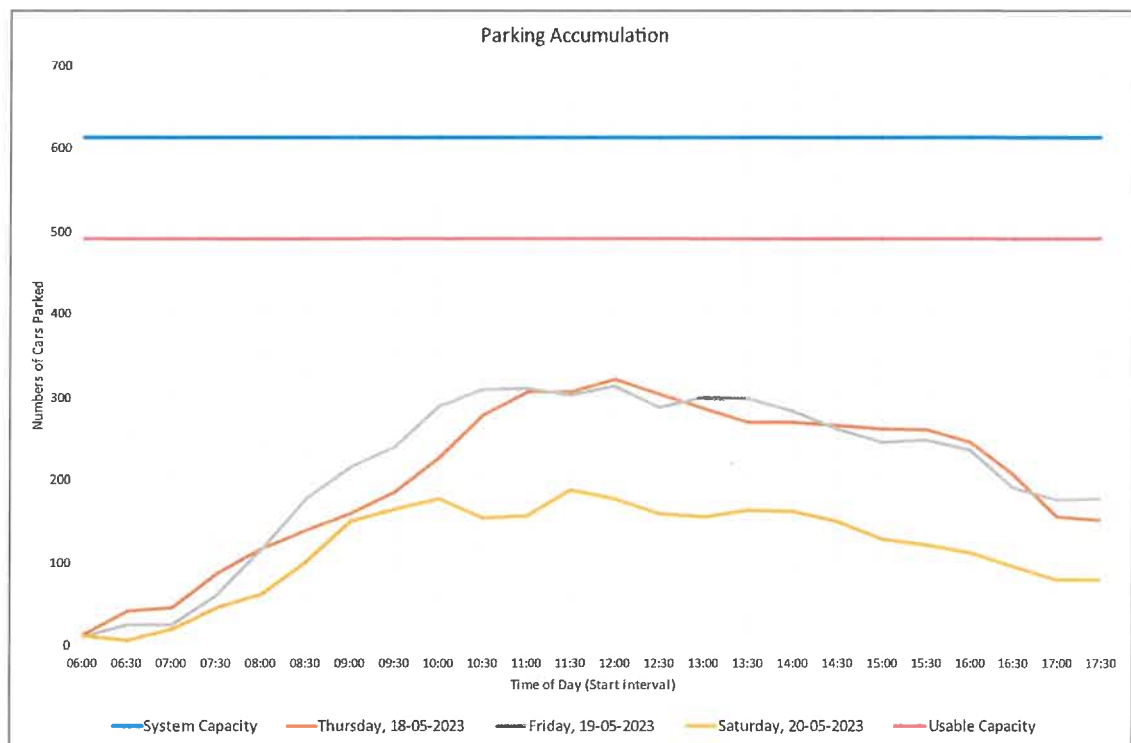


Figure 3-15: Peak Period Parking Accumulation - Usable and System Capacity (Underground Parking Areas)

From the above, it can be seen that the parking accumulation during the peak period for all off-street paid parking areas together, excluding underground parking, exceeded the usable capacity for the weekday between 11:00 and 11:30 and at 13:00, and on Friday between 10:30 and 13:30. For the underground parking only, the usable capacity was never reached indicating that underground parking is the least favourable parking area compared to off-street paid parking only. However, due to ability to

survey the underground parking area, it must be noted that parking bays were counted vs the volume of traffic entering and existing the facility. As a result, employees, mall staff, shoppers and gym users entering the parking facility prior to the start of the counts were not captured. In essence those parking bays may have been occupied for the duration of the day.

The off-peak period parking accumulation against time, usable and system capacity for the following off-street paid parking areas are illustrated in the following figures:

- All off-street paid parking areas (excluding underground parking): Illustrated in Figure 3-16
- All underground parking areas together: Illustrated in Figure 3-17

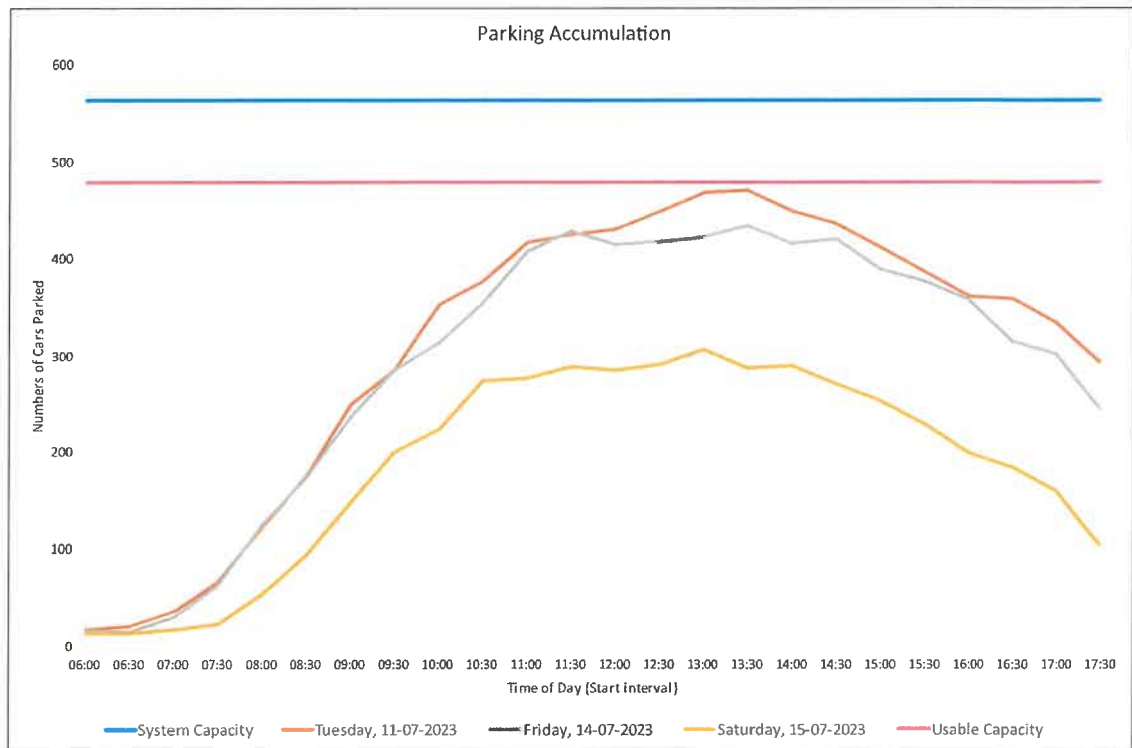


Figure 3-16: Off-peak Period Parking Accumulation - Usable and System Capacity (Off-Street Paid Parking excluding underground parking)

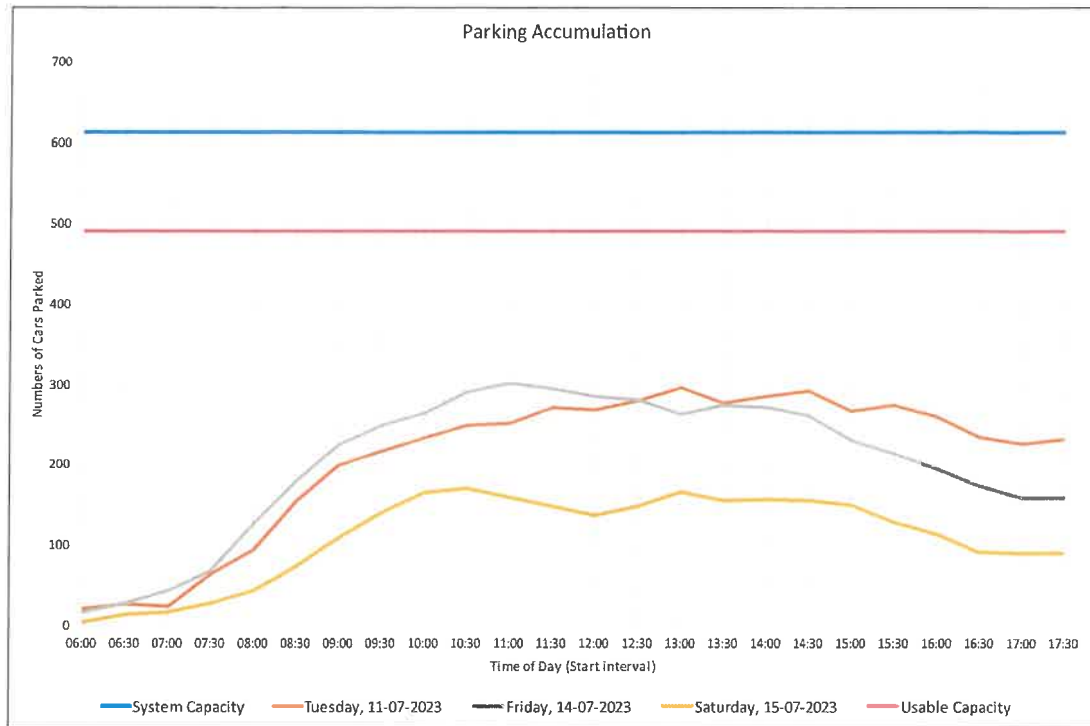


Figure 3-17: Off-peak Period Parking Accumulation – Usable and System Capacity (Underground Parking Areas)

From the above, it can be seen that the usable capacity was not reached for either the off-street paid parking only (excluding underground parking) or the underground parking only during the off-peak period.

Free Parking

The peak period parking accumulation against time, usable and system capacity for all the off-street free parking areas in the study area are illustrated in Figure 3-18.

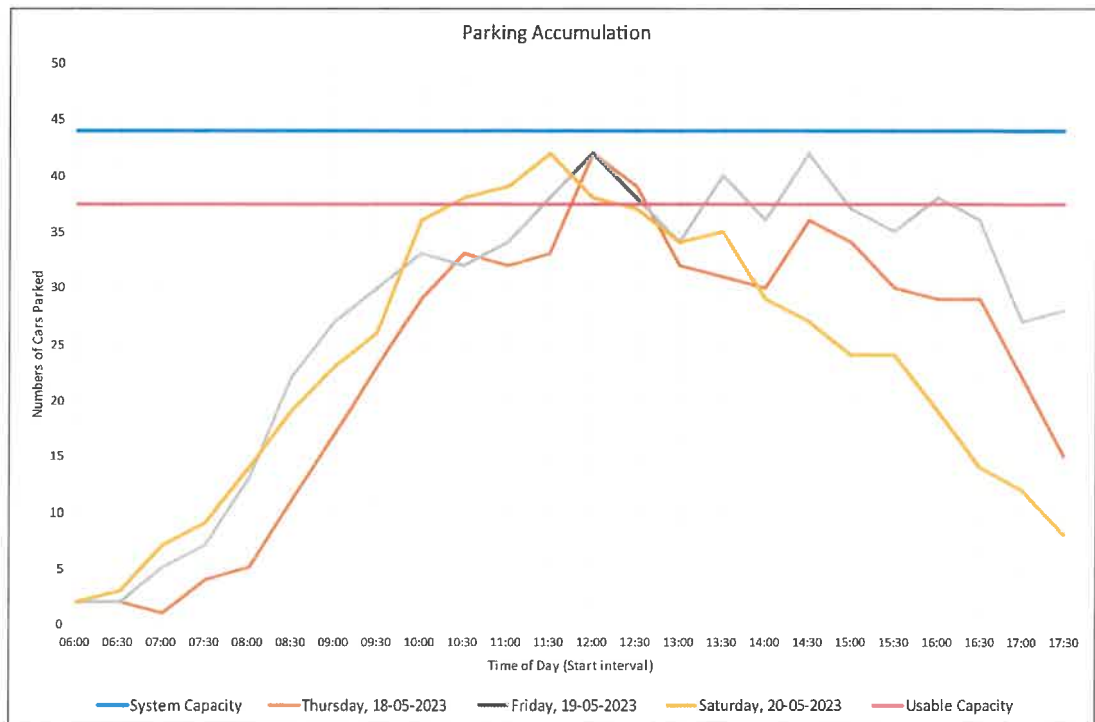


Figure 3-18: Peak Period Parking Accumulation – Usable and System Capacity (Off-Street Free Parking)

From the above, it can be seen that the demand for off-street free parking in the study area exceeded the maximum usable capacity during the peak period for all three days surveyed. As a result of the overall parking demand for off-street free parking exceeding the maximum usable capacity, traffic circulation is expected.

The off-peak period parking accumulation against time, usable and system capacity for all the off-street free parking areas in the study area are illustrated in Figure 3-19.

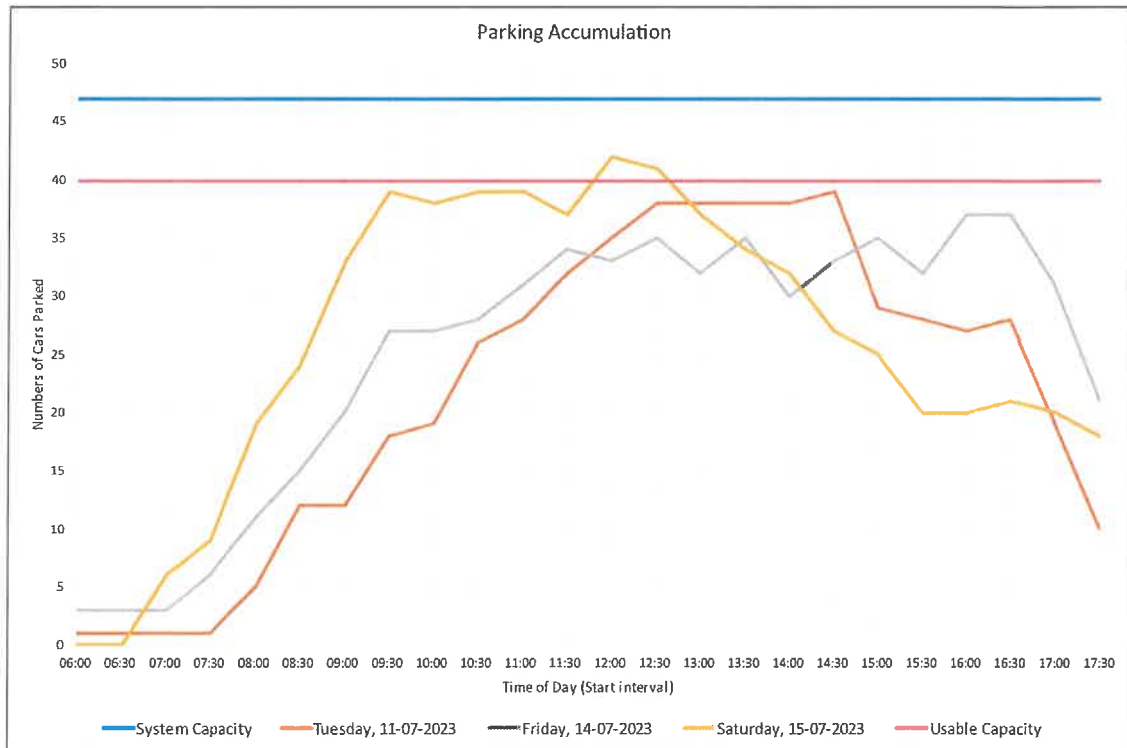


Figure 3-19: Off-peak Period Parking Accumulation – Usable and System Capacity (Off-Street Free Parking)

From the above, a maximum peak parking saturation of 89% was observed during the off-peak period taking into considering the off-street free parking areas within the study area. The maximum usable capacity was exceeded during the off-peak period on the Saturday between 12:00 and 12:30. During the off-peak period, a significant lower demand was observed compared to the peak period.

3.5.3.4 Focus Area (excluding illegal parking)

The peak period parking accumulation against time, usable and system capacity for all the parking areas in the focus area are illustrated in Figure 3-20.

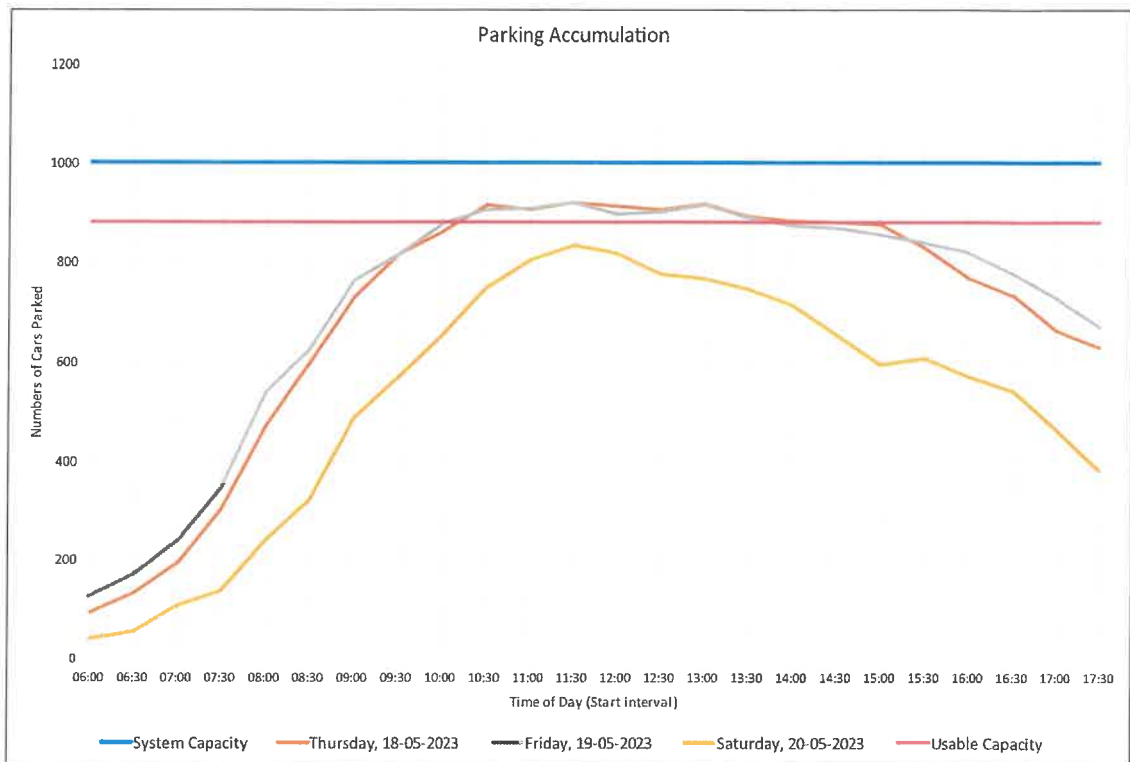


Figure 3-20: Peak Period Parking Accumulation – Usable and System Capacity (Focus Area)

From the above, an overall maximum peak parking saturation of 92% was observed during the peak period taking into considering all the parking areas within the focus area. It can be seen that the demand for the focus area exceeded the maximum usable capacity (approximately 4 hours) during the weekday in the peak period. As a result of the overall parking demand for on-street free parking exceeding the maximum usable capacity, traffic circulation is expected.

The off-peak period parking accumulation against time, usable and system capacity for all the parking areas in the focus area are illustrated in Figure 3-21.

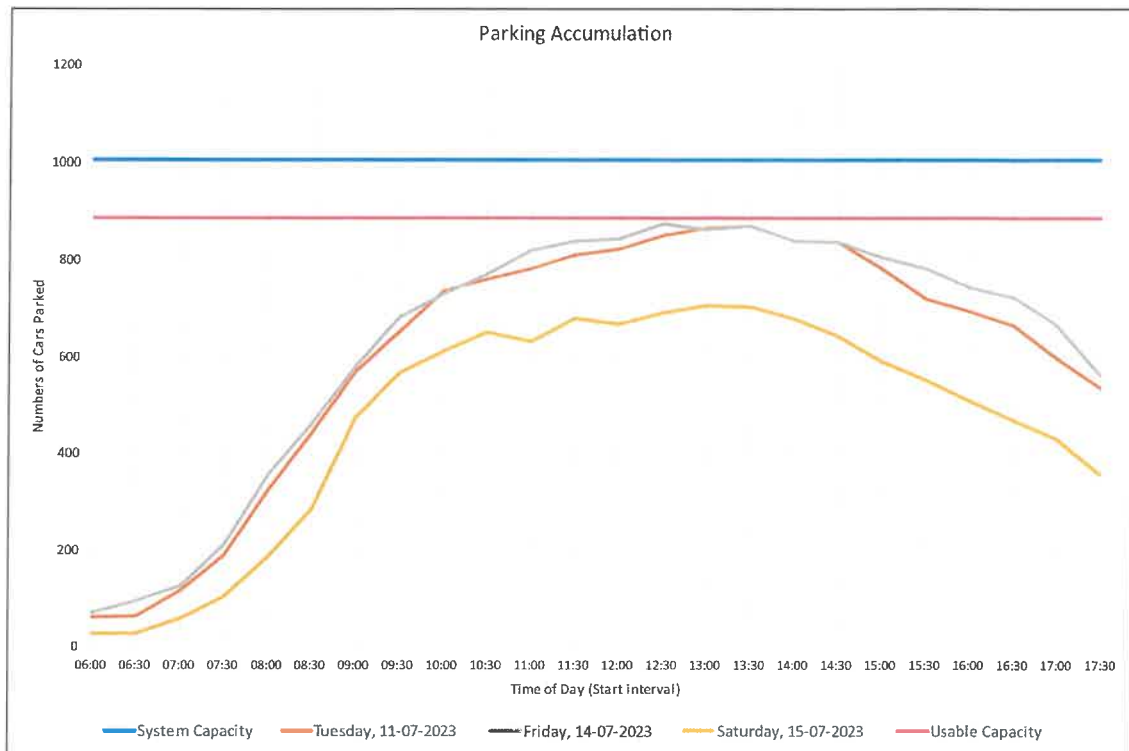


Figure 3-21: Off-peak Period Parking Accumulation – Usable and System Capacity (Focus Area)

From the above, an overall maximum peak parking saturation of 87% was observed during the peak period taking into considering all the parking areas within the focus area. During the off-peak period, a significant lower demand was observed compared to the peak period.

Taking the above into consideration, the need for additional parking in the vicinity of Eikestad Mall is warranted during the peak period.

3.5.3.5 Illegal Parking

The peak period parking accumulation against time for the predefined Illegal parking areas in the study area are illustrated in Figure 3-22.

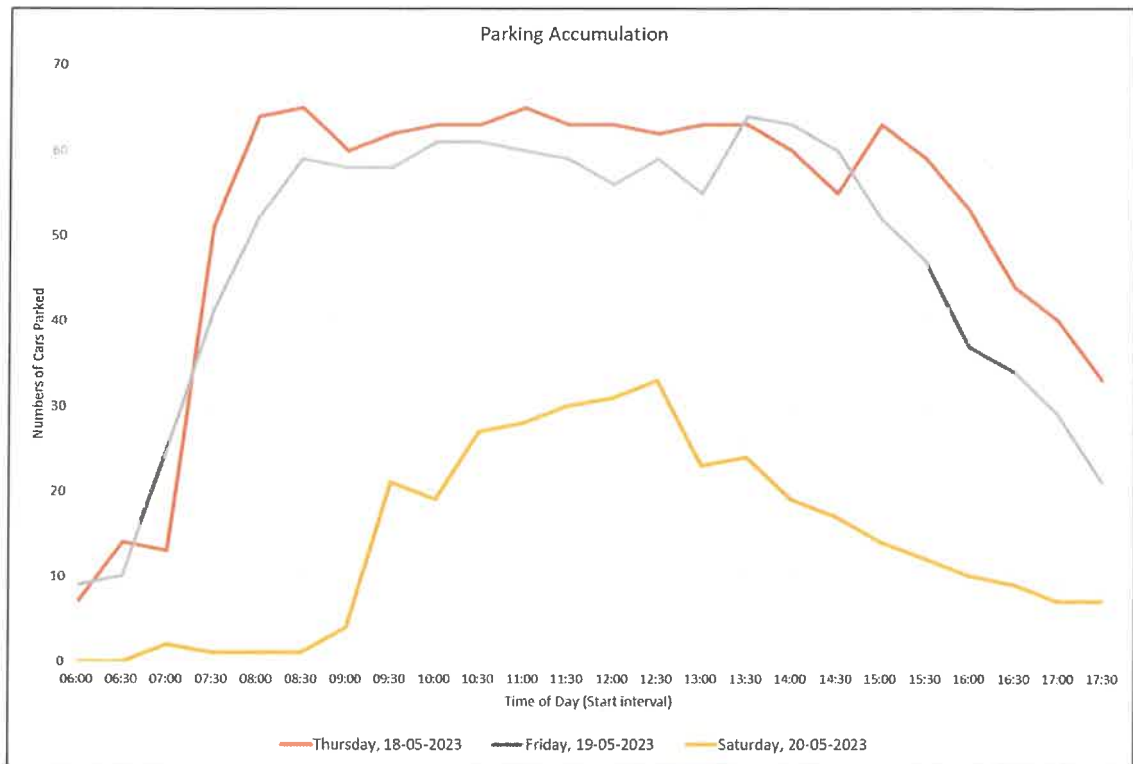


Figure 3-22: Peak Period Parking Accumulation (Illegal Parking)

From the above, an overall maximum of 65 illegally parked vehicles were observed during the peak period at the predefined illegal parking areas within the study area.

The off-peak period parking accumulation against time for the predefined illegal parking areas in the study area are illustrated in Figure 3-23.

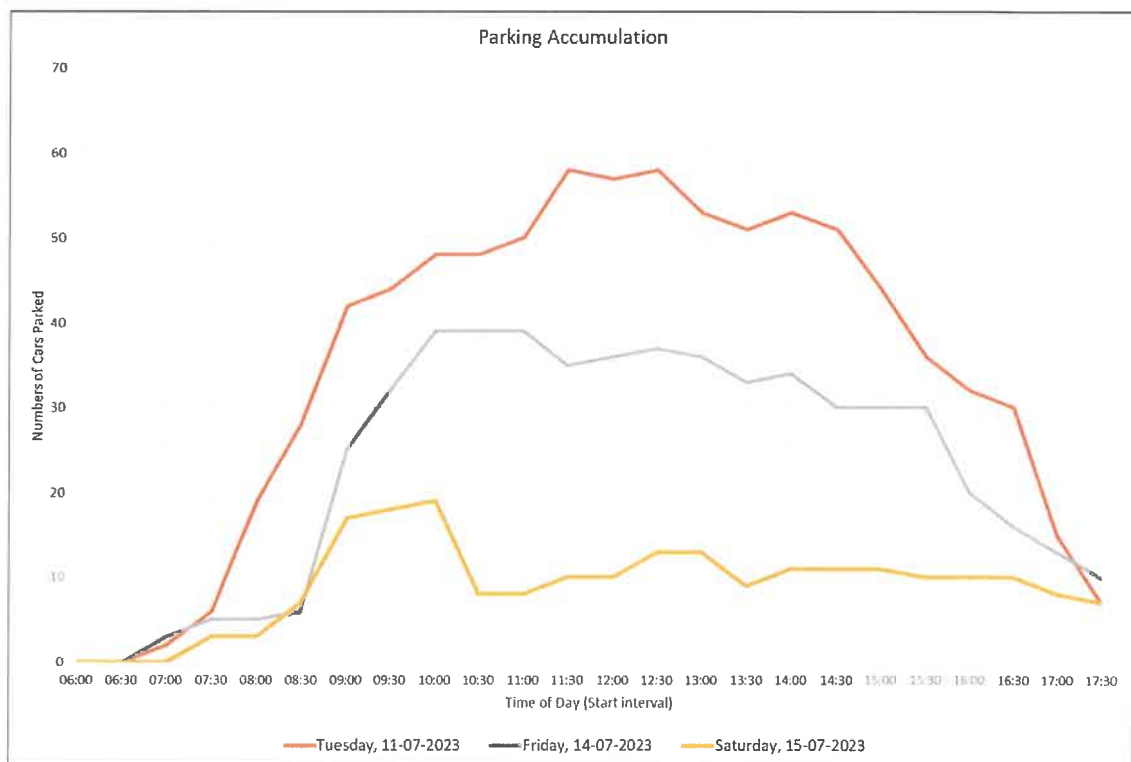


Figure 3-23: Off-peak Period Parking Accumulation (Illegal Parking)

From the above, an overall maximum of 58 illegally parked vehicles were observed during the peak period at the predefined illegal parking areas within the study area.

3.5.4 Stated Preference Survey Results

Stated preference survey data was processed for the peak and off-peak periods. The processed data was analysed and will be discussed in this section of the report. The results of the following will be discussed in more detail for the peak and off-peak periods:

- Main purpose of trips.
- Planned parking duration.
- Is the user willing to pay for parking and how much per hour.
- Reason why the user chose a specific parking area.
- Trip origin.
- How often does the user visit a specific area.

3.5.4.1 Main purpose of the trip

Information on the main purpose of trips to the study area was extracted from the stated preference survey data to evaluate the reasons for trips to the study area utilising the parking facilities. Refer to Figure 3-24 and Figure 3-25 for the peak and off-peak period results.

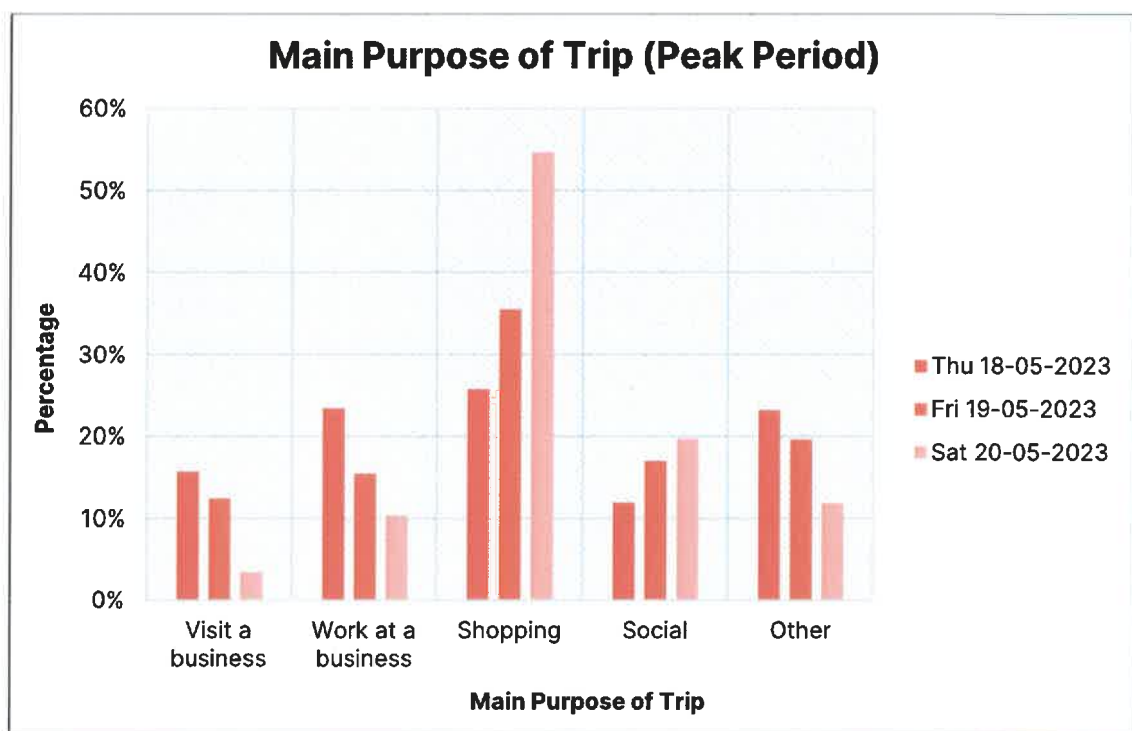


Figure 3-24: Main purpose of trips to the study area utilising the parking facilities: Peak Period

From the above, the following observations were made from the *main purpose of trips to the study area utilising the parking facilities* results on a typical weekday, Friday and Saturday during the peak period:

- Weekday - The main purpose of trips to the study area making use of the parking facilities are mainly for shopping, work at a business and other purposes not mentioned.
- Friday - The main purpose of trips to the study area making use of the parking facilities are mainly for shopping, other purposes not mentioned and social activities.
- Saturday - The main purpose of trips to the study area making use of the parking facilities are mainly for shopping and social activities.

Overall, the observation was made that shopping as the main purpose of trips for Friday and the weekend was significantly higher compared to the other reported trip purposes.

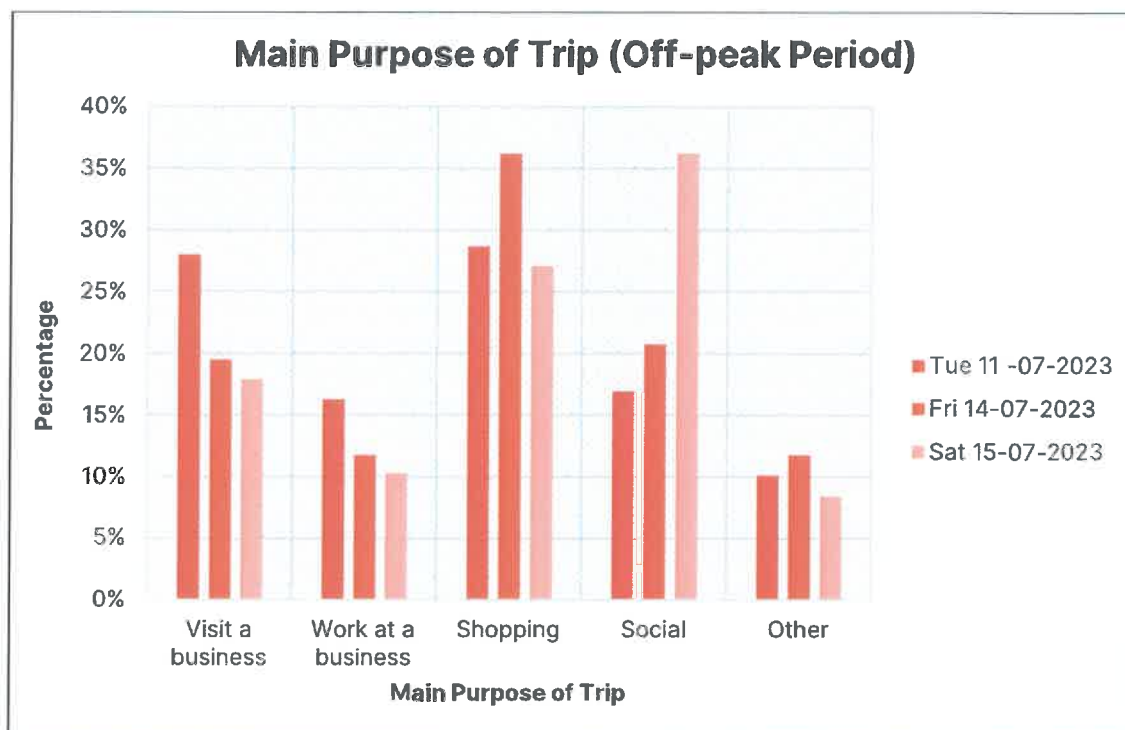


Figure 3-25: Main purpose of trips to the study area utilising the parking facilities: Off-peak Period

From the above, the following observations were made from the *main purpose of trips to the study area utilising the parking facilities* results on a typical weekday, Friday and Saturday during the off-peak period:

- Weekday - The main purpose of trips to the study area making use of the parking facilities are mainly for shopping and to visit a business.
- Friday - The main purpose of trips to the study area making use of the parking facilities are mainly for shopping, social activities and to visit a business.
- Saturday - The main purpose of trips to the study area making use of the parking facilities are mainly for social activities and shopping.

3.5.4.2 Planned parking duration

Information on the planned parking duration was extracted from the stated preference survey data to evaluate the planned parking duration in the study area. Refer to Figure 3-26 and Figure 3-27 for the peak and off-peak period results.

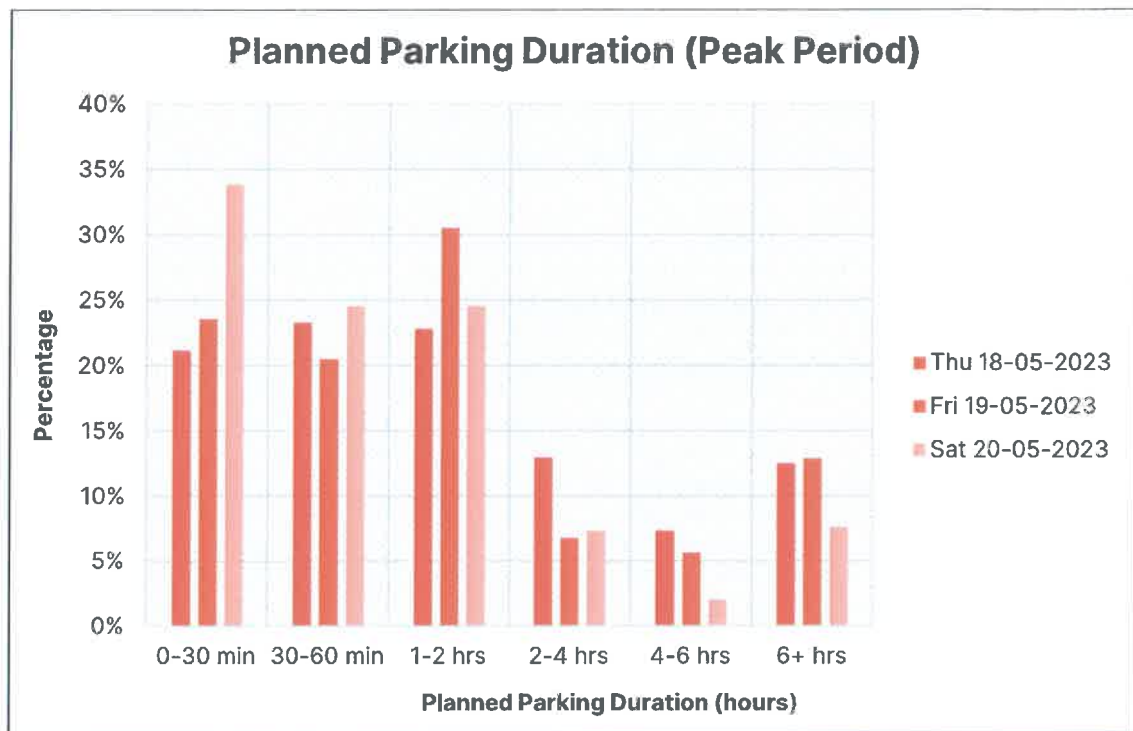


Figure 3-26: Planned parking duration in the study area: Peak Period

From the above, it was identified that majority of users planned to park for 0 – 2 hours on a typical weekday, Friday and Saturday during the peak period. It was also identified that short parking durations are much more favourable than longer parking durations.

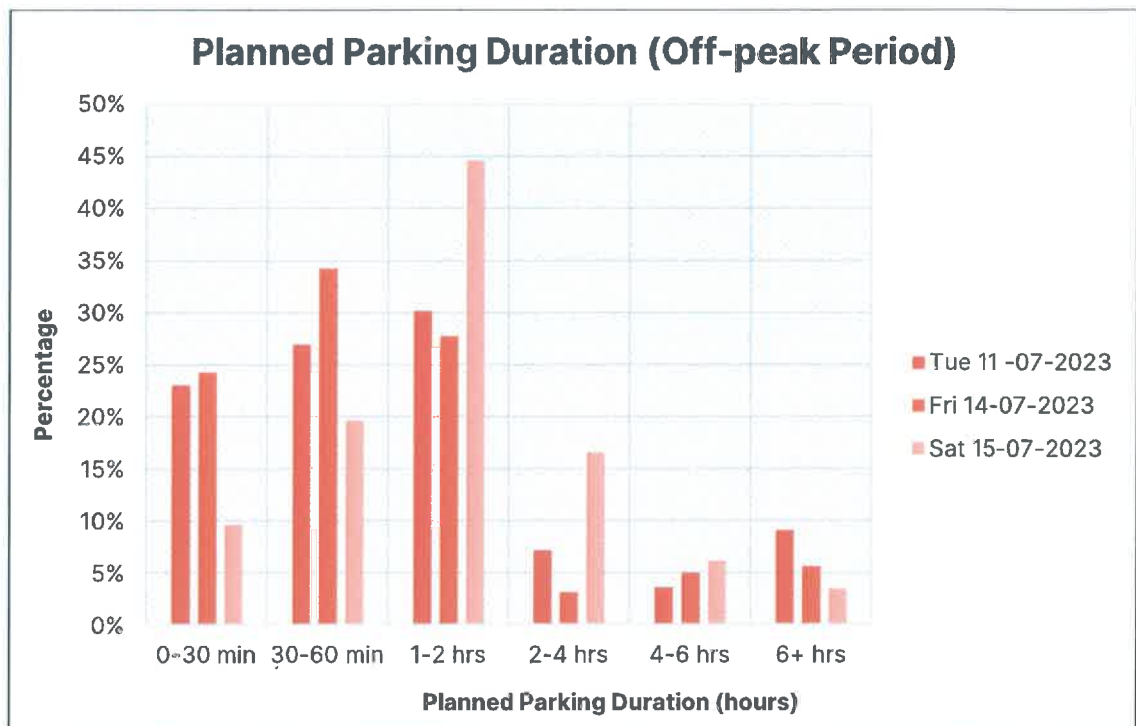


Figure 3-27: Planned parking duration in the study area: Off-peak Period

From the above, a similar trend in the parking duration was observed for the off-peak period compared to the peak period.

3.5.4.3 Is the user willing to pay for parking and how much per hour

Information was extracted from the stated preference survey data on *the willingness to pay for parking in the study area* and if no free parking was available, how much is the user willing to pay for a parking in a preferred area. Refer to Figure 3-28 and Figure 3-29 for the peak and off-peak period results.

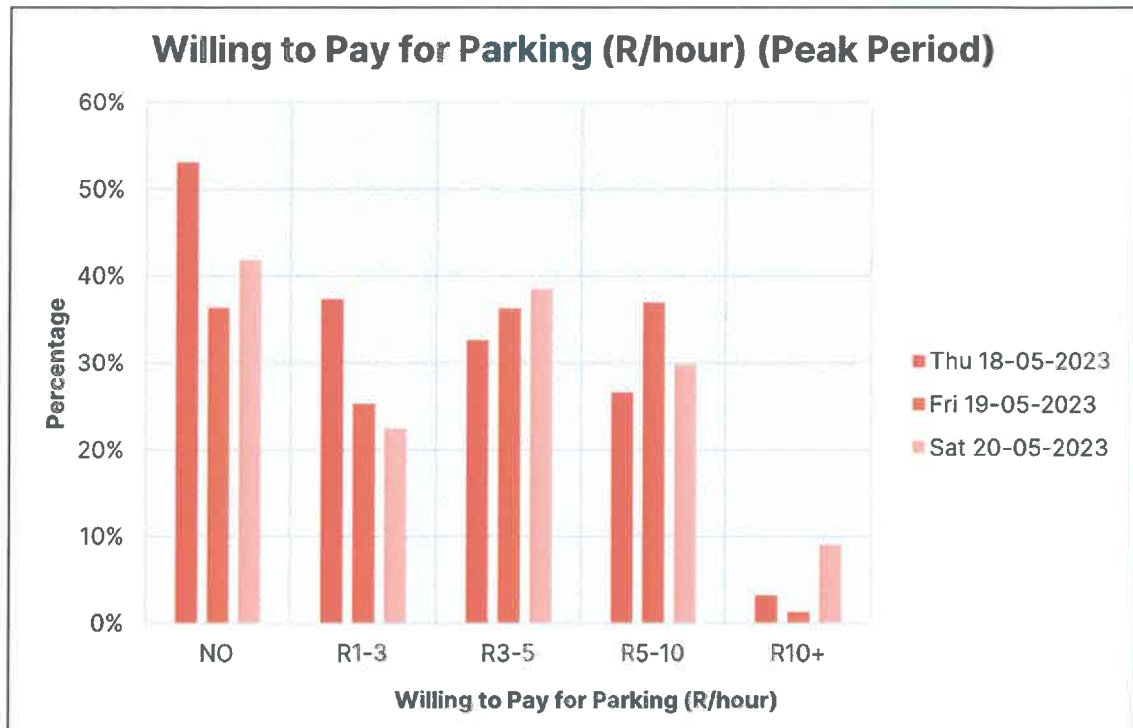


Figure 3-28: Willingness to pay for parking in the study area: Peak Period

From the above, a similar trend in the willingness to pay for parking was identified for Friday and Saturday during the peak period. Overall, between 36% and 53% of the parking users do not want to pay for parking, but if no free parking was available, majority would consider paying a parking fee of between R1 and R10 per hour.

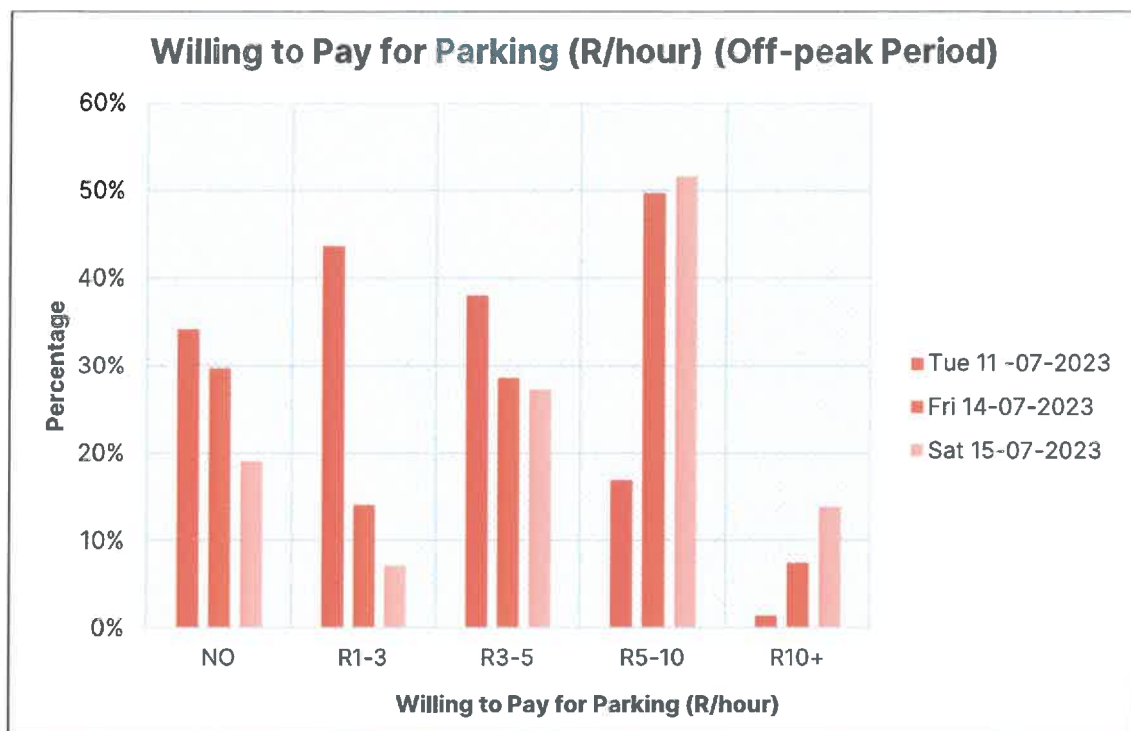


Figure 3-29: Willingness to pay for parking in the study area: Off-peak Period

From the above, between 19% and 34% of the parking users do not want to pay for parking during the off-peak period. However, if no free parking was available, majority would consider paying a parking fee of between R1 and R10 per hour during a typical off-peak weekday and between R3 and R10 per hour on a typical off-peak Friday and Saturday. An increase in the willingness to pay for parking during off-peak periods compared to peak periods was identified.

3.5.4.4 Reason why the user chose a specific parking area

Information was extracted from the stated preference survey data on the reason why parking users chose specific parking bays in the study area. Refer to Figure 3-30 and Figure 3-31 for the peak and off-peak period results.

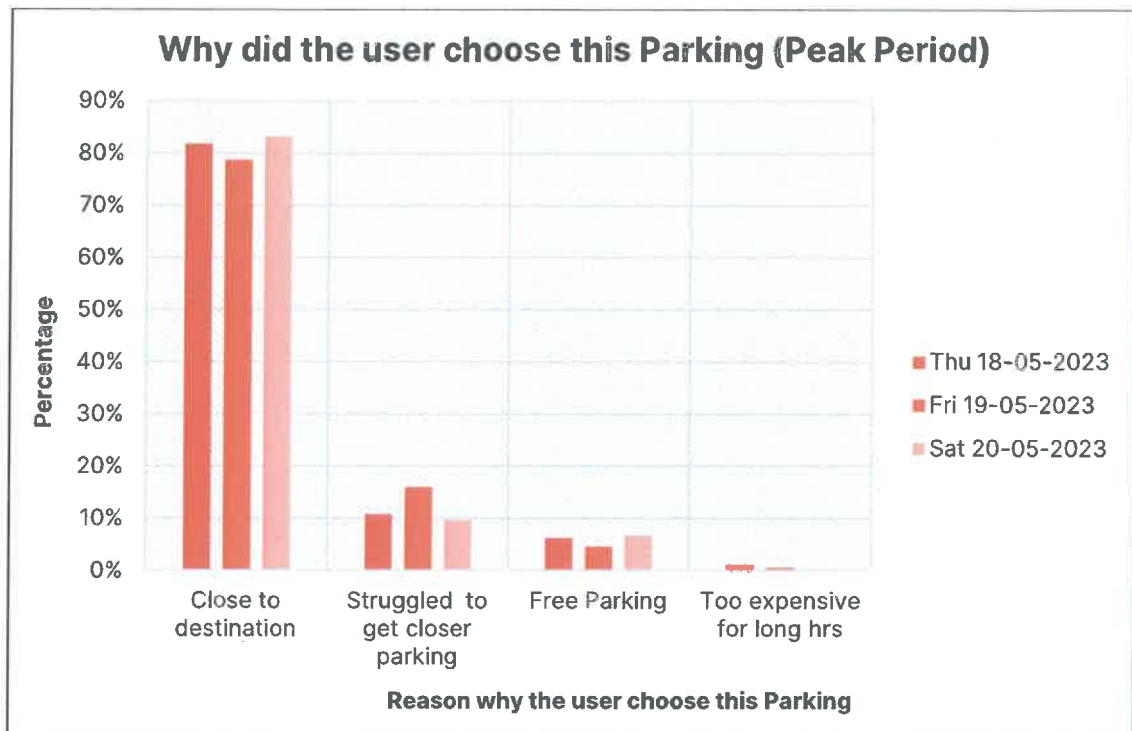


Figure 3-30: Reason why the user chose the specific parking area: Peak Period

From the above, it was identified that for all three days in the peak period, majority of the parking users chose the closest parking to their destination. It was also identified that parking close to destination is much more favourable than free parking. However, the number of paid parking spaces is much higher than the number of free parking spaces. Therefore, although it seems that parking close to destination is much more favourable than free parking, it is not a true reflection of reality.

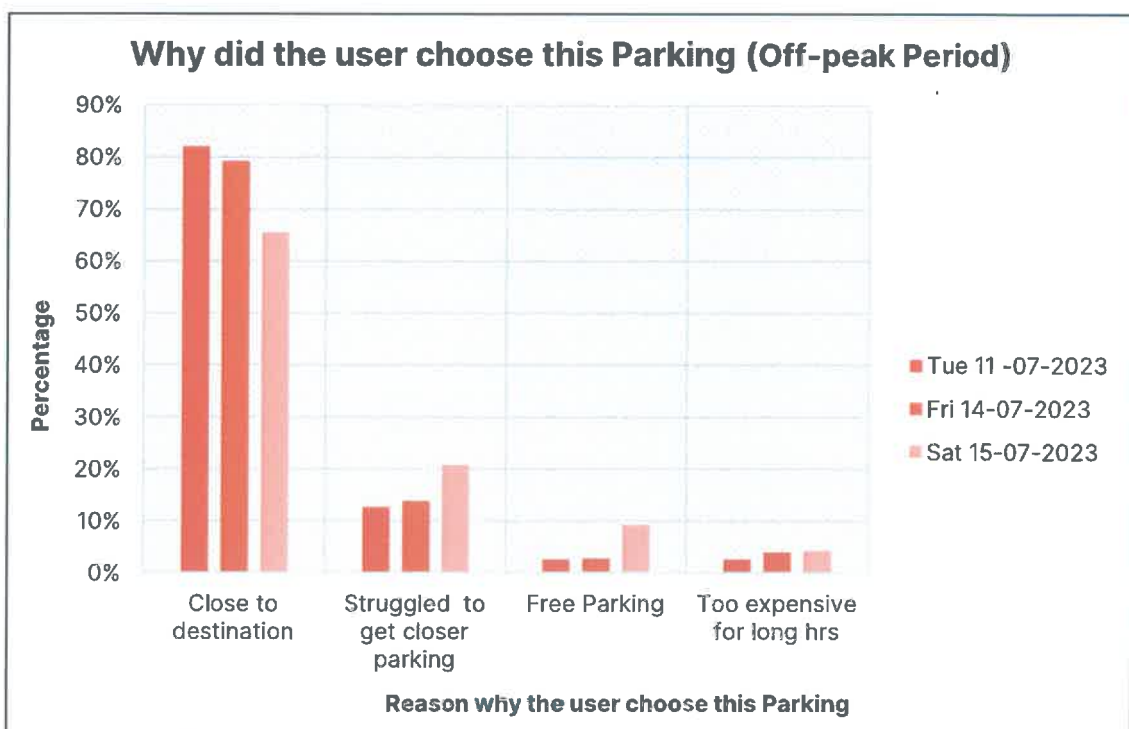


Figure 3-31: Reason why the user chose the specific parking area: Off-peak Period

From the above, a similar trend in the reason why users chose a specific parking area in the study area during the peak period was observed during the off-peak period.

3.5.4.5 Trip origin

Information on the trip origin to the study area was extracted from the stated preference survey data. This information was extracted to identify the percentage of users traveling from inside or outside Stellenbosch to the study area. Furthermore, the parking users were then grouped based on the direction of travel from inside Stellenbosch to the study area. Refer to Figure 3-32 and Figure 3-33 for the peak and off-peak period results.

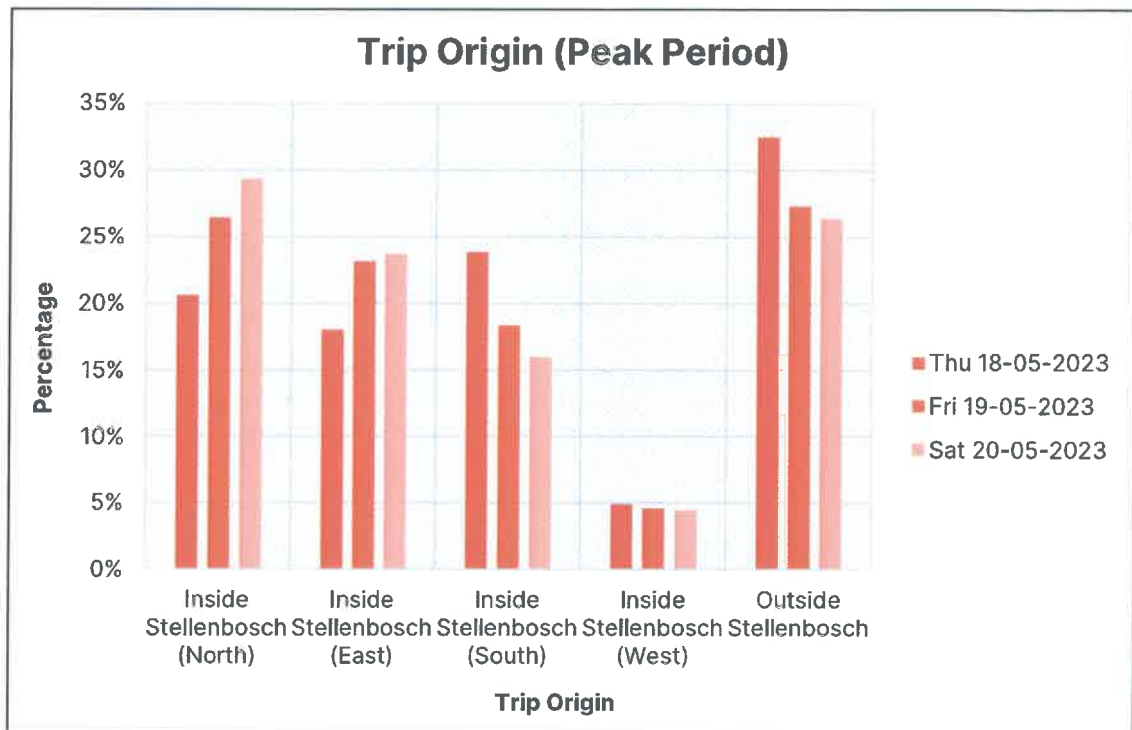


Figure 3-32: Trip origin of the parking users: Peak Period

From the above, majority of the trip origins were recorded from inside Stellenbosch during the peak period. From the weekday data, majority of the internal trip origins were recorded from the south and from the Friday and Saturday data, majority of the internal trip origins were recorded from the north.

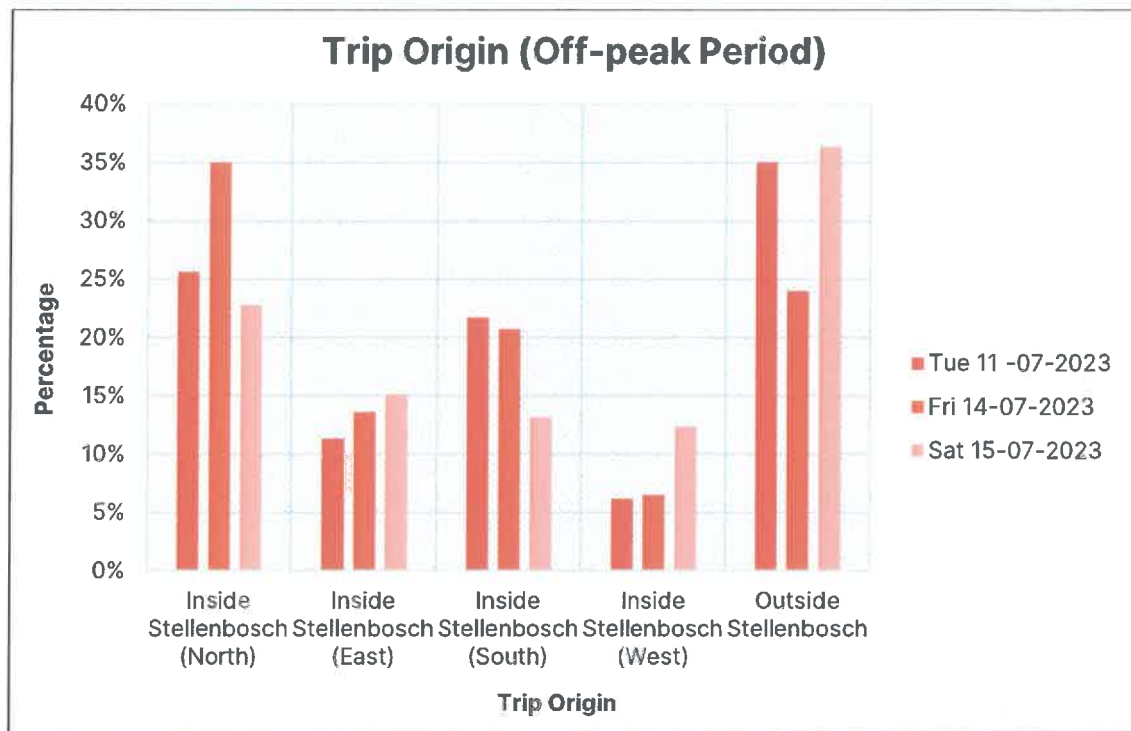


Figure 3-33: Trip origin of the parking users: Off-peak Period

From the above, majority of the trip origins were recorded from inside Stellenbosch during the off-peak period. From the off-peak period data, majority of the internal trip origins were recorded from the north.

3.5.4.6 How often does the user visit a specific area

Information was extracted from the stated preference surveys on how often a user visits the study area utilising the parking facilities. This information was extracted to evaluate the parking needs and potentially how familiar the users are with the parking areas in the study area. Refer to Figure 3-34 and Figure 3-35 for the peak and off-peak period results.

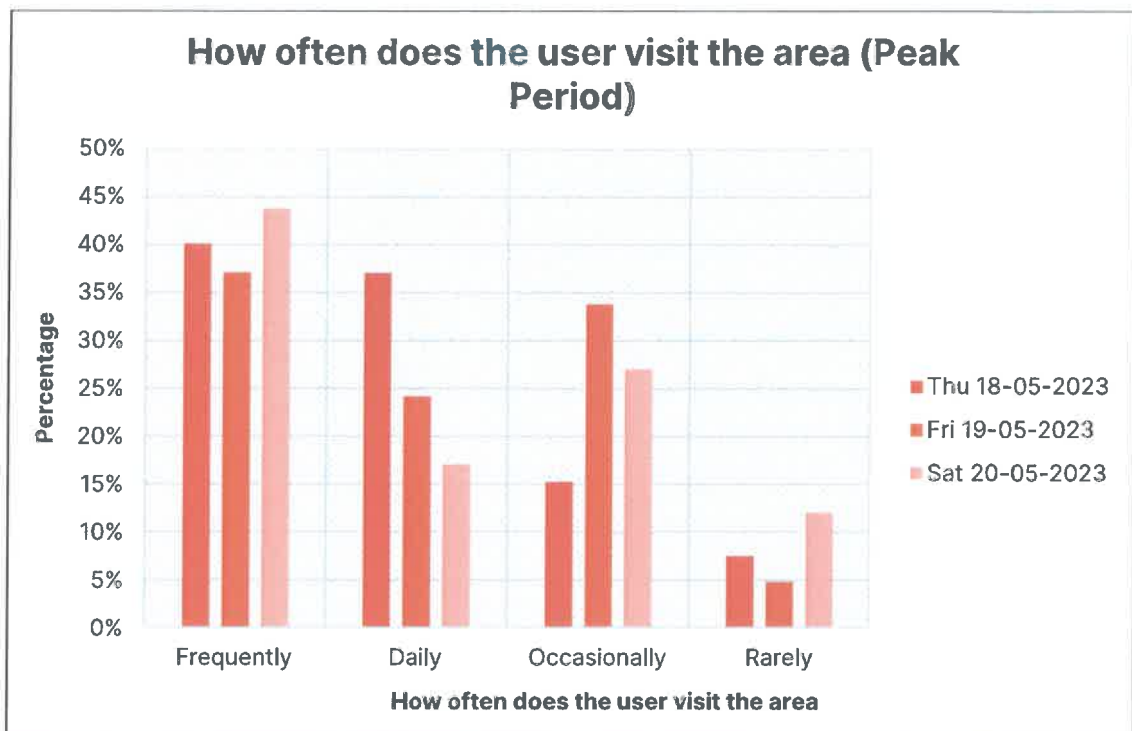


Figure 3-34: How often does the parking users visit the study area: Peak Period

From the above, it was identified that majority of the parking users frequently visit the study area and minority of the users rarely visit the study area. Therefore, the assumption can be made that the parking users are familiar with the parking areas in the study area during the peak period.

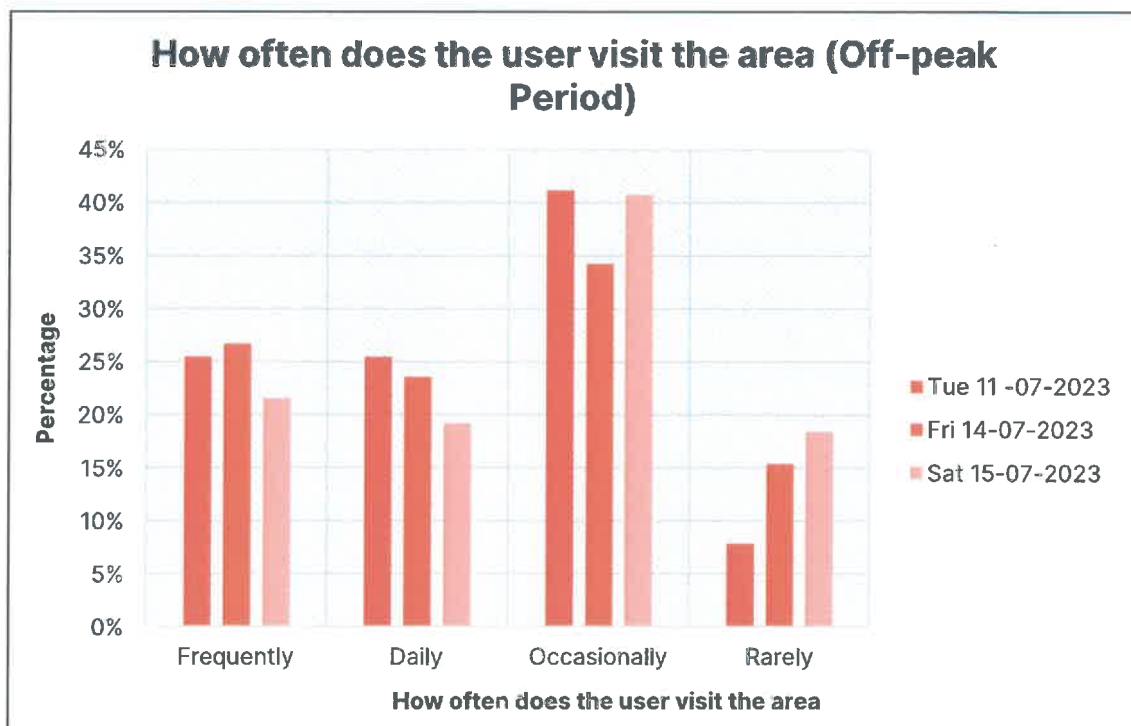


Figure 3-35: How often does the parking users visit the study area: Off-peak Period

From the above, it was identified that majority of the parking users occasionally visit the study area and minority of the users rarely visit the study area. Therefore, the assumption can be made that the parking users are relatively familiar with the parking areas in the study area during the off-peak period.

3.5.4.7 General Feedback from the public

From interviews with parking users on-site, undertaken during 2020 and 2023, complaints were received on the parking payment method and parking rates. Users were very unhappy with card payment being the only option to pay for parking and that they are required to pay such small amounts using a card. Users were also unhappy with regular payments when they park at various parking areas in the study area on the same day. Complaints were received on the duration of processing payments at the Eikestad off-street parking area. The payment processing takes too long.

People would rather consider shopping at Stellenbosch Square, Paarl or Somerset-West instead of Eikestad mall. One of the shop owners in Eikestad mall mentioned that their sales decreased with as much as 30% since they implemented the new parking system in the study area. Some of the users requested pension discount.

In addition to payment method and parking rate concerns, the users also had concerns regarding security and safety. They note that even when paying for parking, they are not guaranteed personal safety or vehicle security. Users note that better access control is required as informal 'car guards' demand payment in addition to the existing parking rates.

3.6 2020 vs 2021 vs 2023 Survey Results

Data was collected on 15, 18 and 19 September 2020 during Level 1 of the National Covid19 Lockdown, which had a big impact on the transport sector in Stellenbosch and the rest of South Africa. The total daily traffic count data for all the major roads entering and exiting Stellenbosch were evaluated to determine the impact of Covid19 on traffic patterns and whether the traffic condition normalise after lockdown. Refer to Figure 3-36.

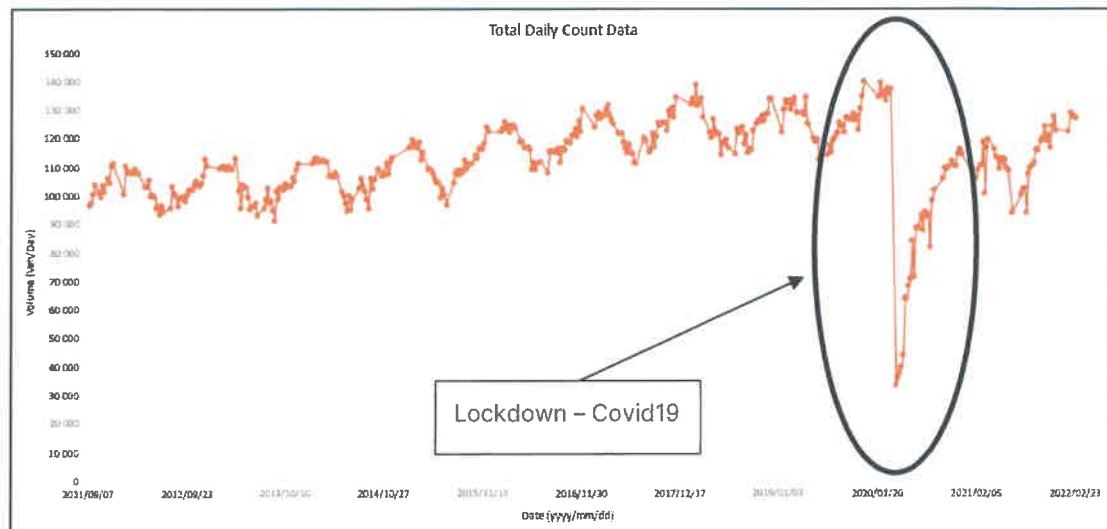


Figure 3-36: Total daily count data of the 7 counting stations together

From the above, it can be seen that the total daily volumes decreased from 137 488 vehicles per day to 33 569 vehicles per day when the National Lockdown was implemented. During the initial surveyed period (15, 18 and 19 September 2020), the daily volume was recorded to be approximately 100 361 vehicles per day.

Lockdown Level 1 is an activity that occurs occasionally, and it would not be appropriate to use the data to represent the typical worst-case condition. In 2021, as the universities reopened, the data was re-assessed between 22 and 24 April 2021. However, due to lockdown regulations there was an assumed large reduction in tourists visiting Stellenbosch compared to previous years.

The growth rate using data up until 2019 was calculated as a 2.57% compounded. Considering the data up until 2021, a compound growth rate of 1.06% was calculated. Therefore, due to the implications of Covid19 on the daily traffic volumes, the compound growth rate using data up until 2019 was used for further calculations.

In addition to obtaining the growth rate, calibrations were done by re-surveying selected parking areas in the focus area to determine the impact on the parking demand during COVID 19 when the university was closed (2020) compared to lower Covid19 lockdown levels (2021). However, it must be noted that South Africa was still a high-risk travel destination area during the April 2021 survey period and as such there were limited international tourists visiting Stellenbosch. Stellenbosch is a sought-after tourist destination, and the CBD is a major tourist attraction. Note should be taken that the surveys done in 2021 still did not reflect a true reflection of the peak demand.

During 2023, surveys were undertaken again during more normal conditions compared to prior Covid19 to update the parking demand calculations. Note should be taken that since Covid19, the daily traffic volumes were still not on the same level as pre Covid19. Refer to Figure 3-37 for a total daily volume plot for the 6 permanent counting stations for which data was available from 07 September 2011 up until 21 June 2023.

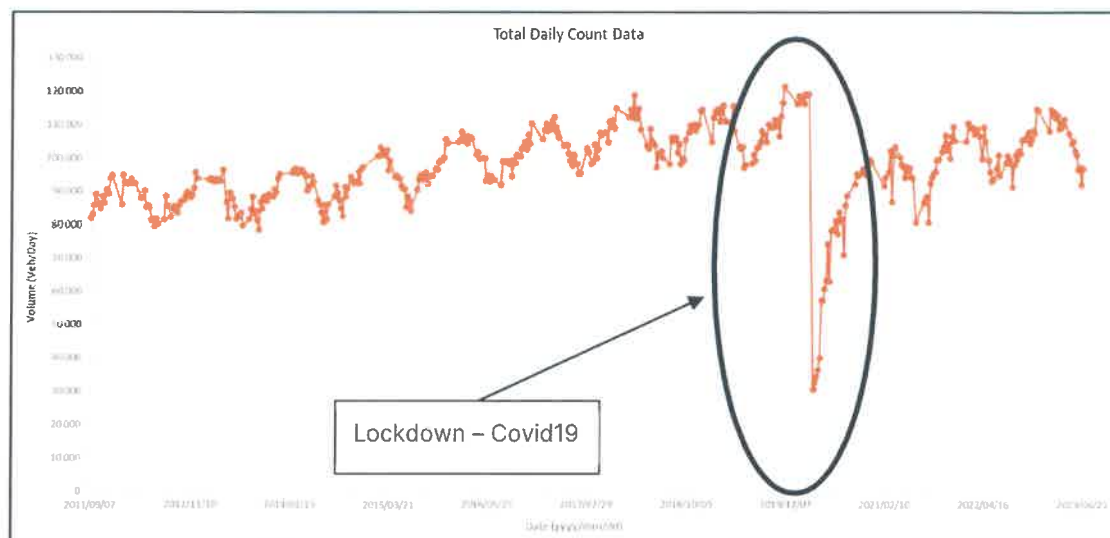


Figure 3-37: Total daily count data of the 6 counting stations together

From the above, the maximum total daily volume for the six counting stations was 121 338 vehicles on 27 November 2019 and on 07 December 2022 the maximum total daily volume was 114 275 vehicles. This is 6.18% lower in 2022 compared to 2019.

The parking survey data for the three years surveyed (2020, 2021 and 2023) were compared for the following parking areas:

- All parking areas
- Eikestad Underground Parking
- Eikestad Mall Off-Street Parking Area

3.6.1 Eikestad Underground Parking

Refer to Table 3-16 for a summary of the Eikestad Underground parking area parking characteristics from the 2020, 2021 and 2023 peak periods parking surveys.

The parking accumulation against time, usable and system capacity for the Eikestad Underground parking area are illustrated in Figure 3-38, Figure 3-39 and Figure 3-40 for the weekday, Friday and Saturday respectively, comparing the 2020, 2021 and 2023 survey data.

Parking Demand Analysis

Table 3-16: Eikestad Underground Parking: 2020 vs 2021 vs 2023

Parking Characteristics		2020			2021			2023		
		Weekday	Friday	Saturday	Weekday	Friday	Saturday	Weekday	Friday	Saturday
Survey Duration (hours)		12	12	12	12	12	12	12	12	12
Total Number of Parking Spaces		520	520	520	520	520	520	520	520	520
Parking Volume (vehicles)		1505	1588	1144	1684	1790	1579	2024	1968	1442
Peak Parking Saturation		0.440	0.504	0.402	0.535	0.552	0.483	0.608	0.600	0.379
Parking Load (vehicle hour)		753	794	572	842	895	790	1012	984	721
Peak Parking Ratio		1.544	1.669	1.625	1.491	1.670	1.848	1.615	1.511	1.691
Average Parking Duration (hours)		1.858	1.600	1.306	1.802	1.742	1.219	1.622	1.709	1.124
Parking Turnover		2.894	3.054	2.200	3.238	3.442	3.037	3.892	3.785	2.773
Parking index	Full day	44%	50%	40%	53%	55%	48%	61%	60%	38%
	Average (06:00 – 18:00)	29%	30%	25%	36%	33%	26%	38%	40%	22%
	Average (06:00 – 12:00)	26%	30%	18%	39%	34%	24%	29%	33%	20%
	AM	44%	50%	38%	53%	55%	48%	58%	59%	38%
	PM	31%	31%	32%	33%	32%	28%	46%	46%	25%
	Max (12:00 – 18:00)	44%	43%	40%	48%	54%	43%	61%	60%	35%

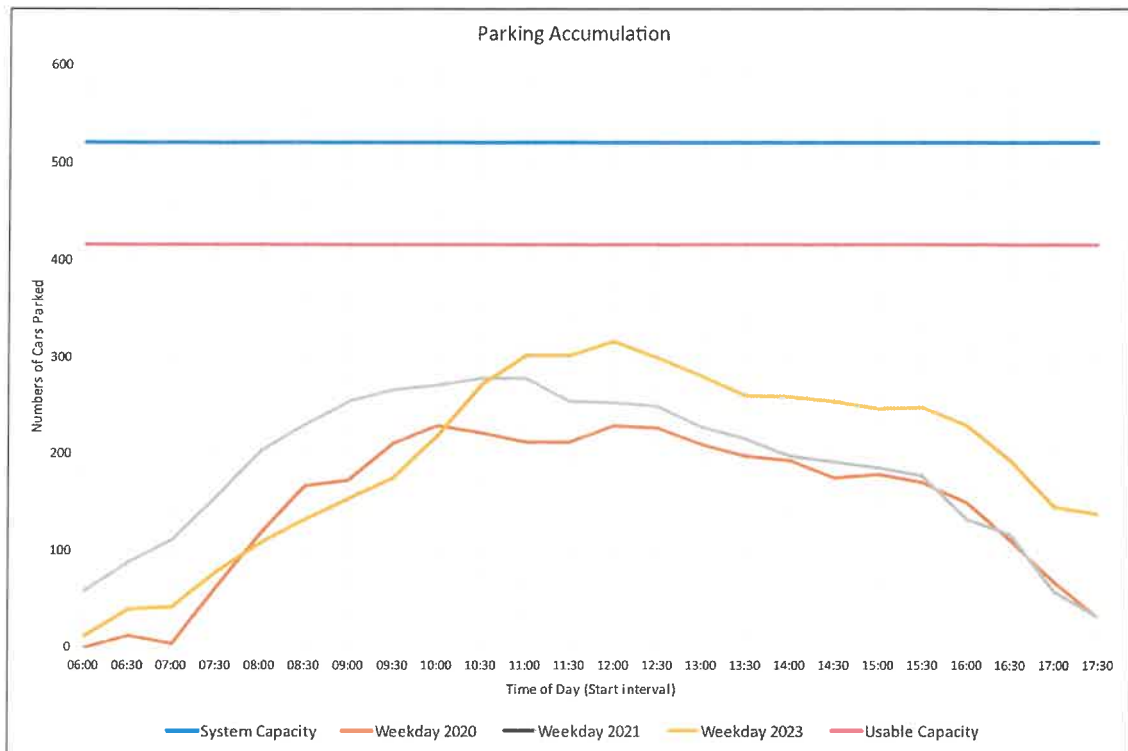


Figure 3-38: Parking Accumulation -- 2020 vs 2021 vs 2023 Weekday (Eikestad Underground Parking)

From the above, a 21% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 14% increase was observed from 2021 to 2023 during typical weekdays.

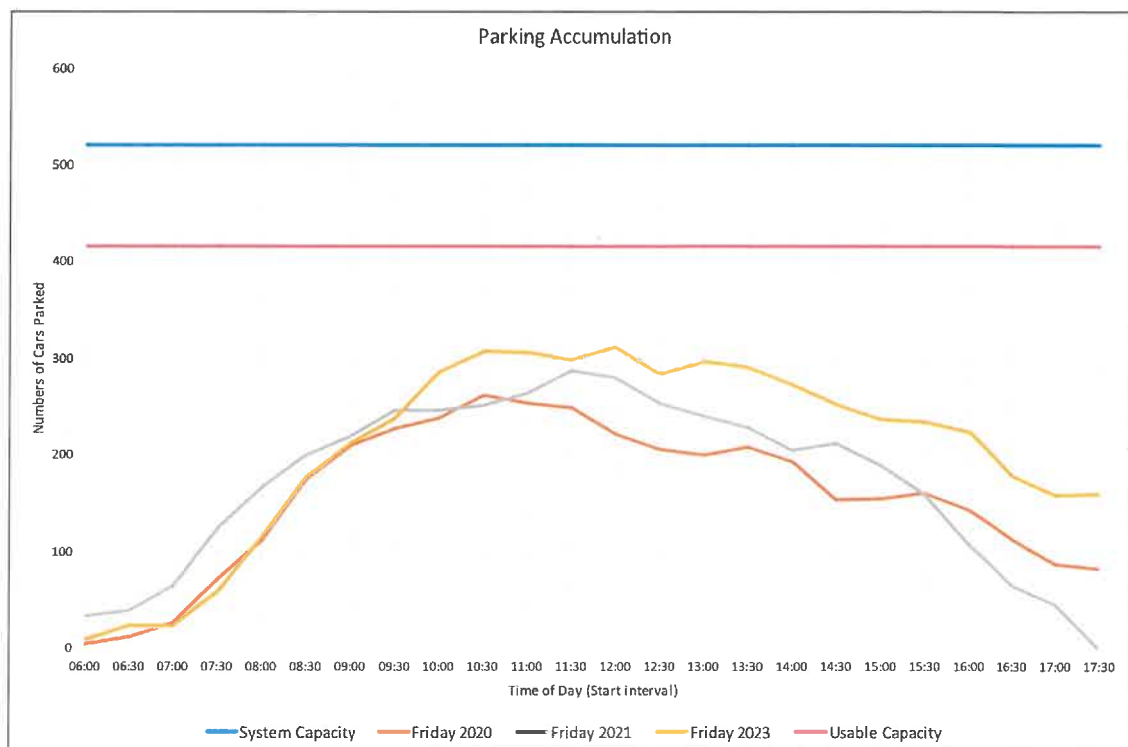


Figure 3-39: Parking Accumulation -- 2020 vs 2021 vs 2023 Friday (Eikestad Underground Parking)

From the above, a 10% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 9% increase was observed from 2021 to 2023 during typical Fridays.

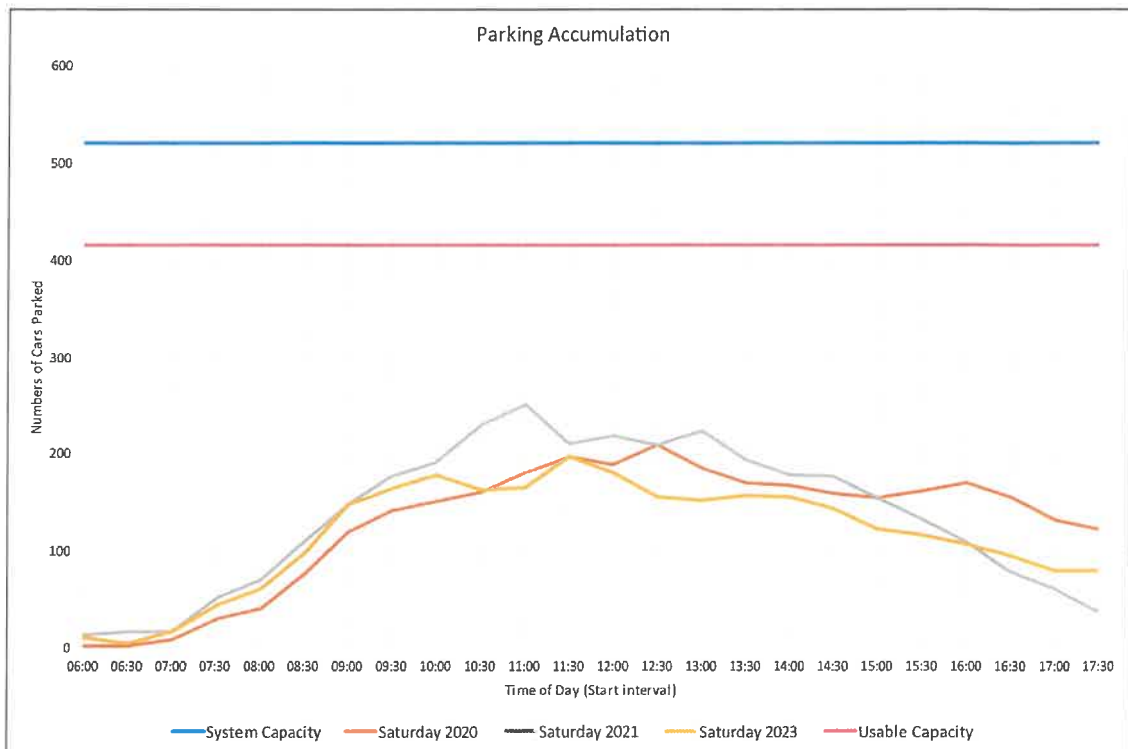


Figure 3-40: Parking Accumulation -- 2020 vs 2021 vs 2023 Saturday (Eikestad Underground Parking)

From the above, a 20% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a 22% decrease was observed from 2021 to 2023 during typical Saturdays.

From Figure 3-38, Figure 3-39 and Figure 3-40, it can be seen that for all three years surveyed, the parking demand did not exceed the system or usable capacity for Eikestad Underground Parking.

3.6.2 Eikestad Mall Off-Street Parking Area

Refer to Table 3-17 for a summary of the Eikestad Mall Off-Street parking area parking characteristics from the 2020, 2021 and 2023 peak periods traffic surveys.

The parking accumulation against time, usable and system capacity for the Eikestad Mall Off-Street parking area are illustrated in Figure 3-41, Figure 3-42 and Figure 3-43 for the weekday, Friday and Saturday respectively, comparing the 2020, 2021 and 2023 survey data.

Parking Demand Analysis

Table 3-17: Elkestad Mall Off-Street Parking Area: 2020 vs 2021 vs 2023

Parking Characteristics		2020			2021			2023		
		Weekday	Friday	Saturday	Weekday	Friday	Saturday	Weekday	Friday	Saturday
Parking index	Survey Duration (hours)	12	12	12	12	12	12	12	12	12
	Total Number of Parking Spaces	248	248	248	248	248	248	248	248	248
	Parking Volume (vehicles)	750	804	684	1012	1327	1149	988	1142	1199
	Peak Parking Saturation	0.448	0.423	0.403	0.536	0.726	0.645	0.992	0.992	0.835
	Parking Load (vehicle hour)	375	402	342	506	664	575	494	571	600
	Peak Parking Ratio	1.719	1.618	1.684	1.579	1.641	1.625	1.308	1.325	1.552
	Average Parking Duration (hours)	1.378	1.439	1.409	1.372	1.371	1.554	4.019	3.506	2.371
	Parking Turnover	3.024	3.242	2.758	4.081	5.351	4.633	3.984	4.605	4.835
	Full day	45%	42%	40%	54%	73%	65%	99%	99%	83%
	Average (06:00 - 18:00)	26%	26%	24%	34%	44%	40%	76%	75%	54%
Parking index	AM	17%	16%	18%	21%	28%	25%	61%	58%	37%
	Max (06:00 - 12:00)	40%	33%	38%	48%	65%	63%	99%	99%	83%
	Average (12:00 - 18:00)	35%	36%	30%	46%	60%	54%	90%	91%	71%
	Max (12:00 - 18:00)	45%	42%	40%	54%	73%	65%	99%	99%	81%

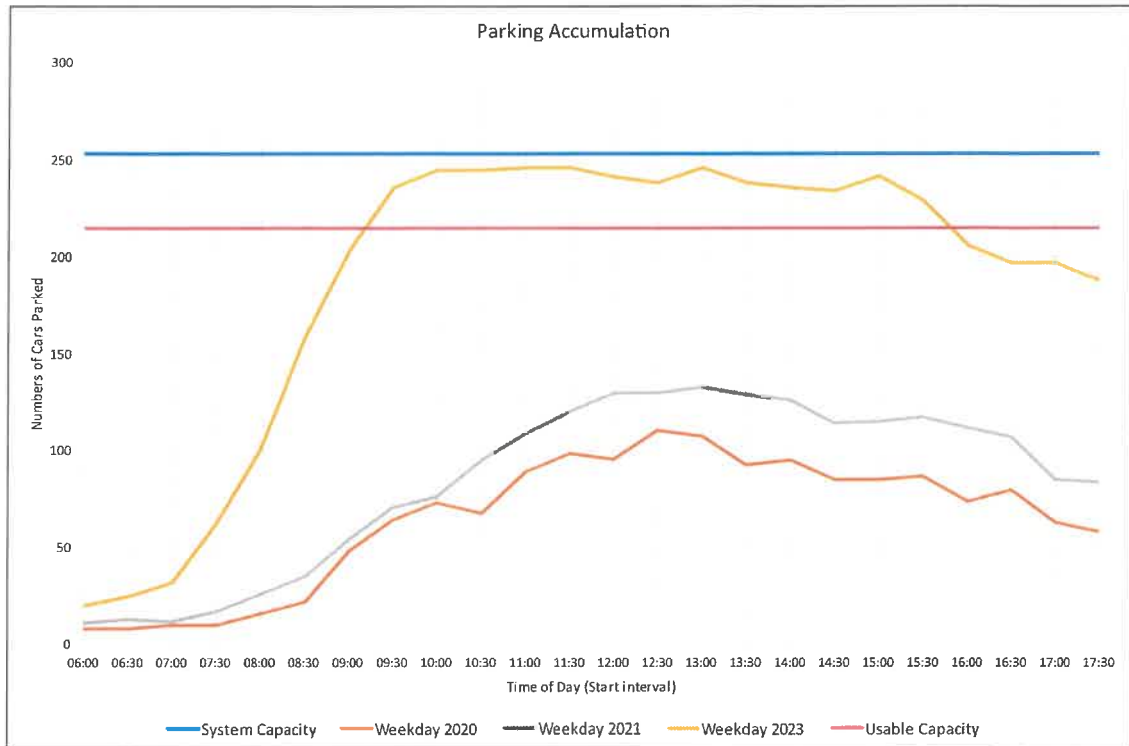


Figure 3-41: Parking Accumulation – 2020 vs 2021 vs 2023 Weekday (Eikestad Mall Off-Street Parking Area)

From the above, a 20% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 85% increase was observed from 2021 to 2023 during typical weekdays. It was also noted that the usable capacity was exceeded in 2023.

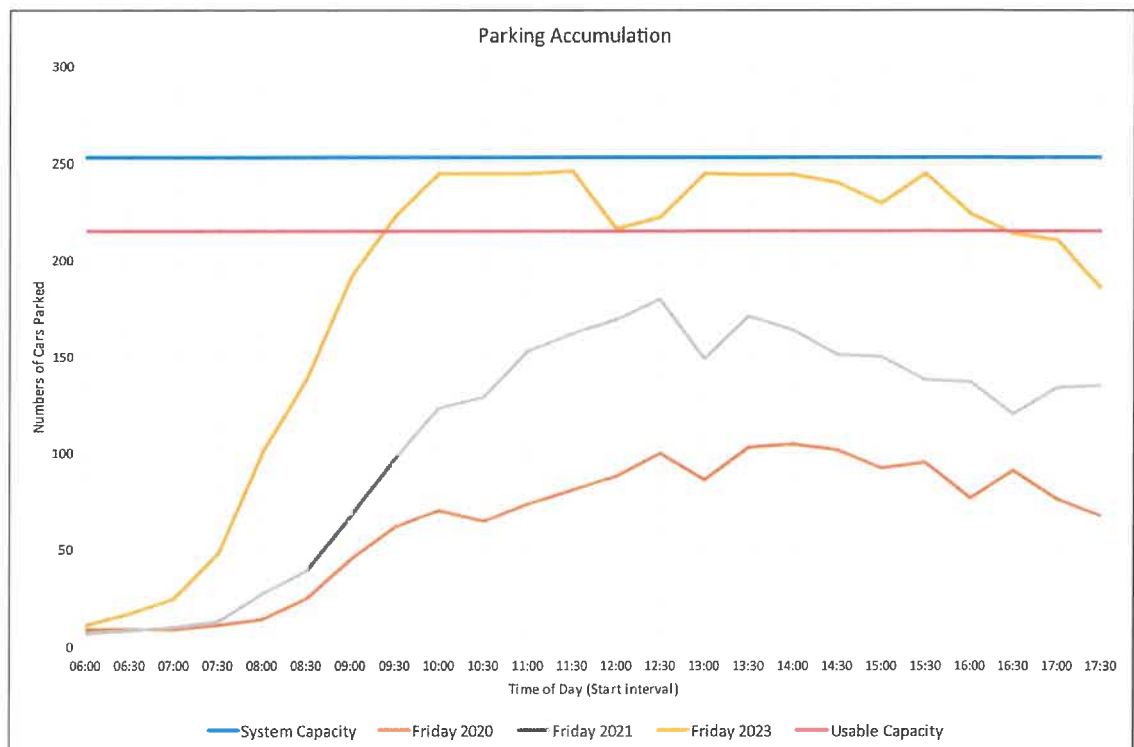


Figure 3-42: Parking Accumulation – 2020 vs 2021 vs 2023 Friday (Eikestad Mall Off-Street Parking Area)

From the above, a 71% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 37% increase was observed from 2021 to 2023 during a typical Friday. It was also noted that the usable capacity was exceeded in 2023.

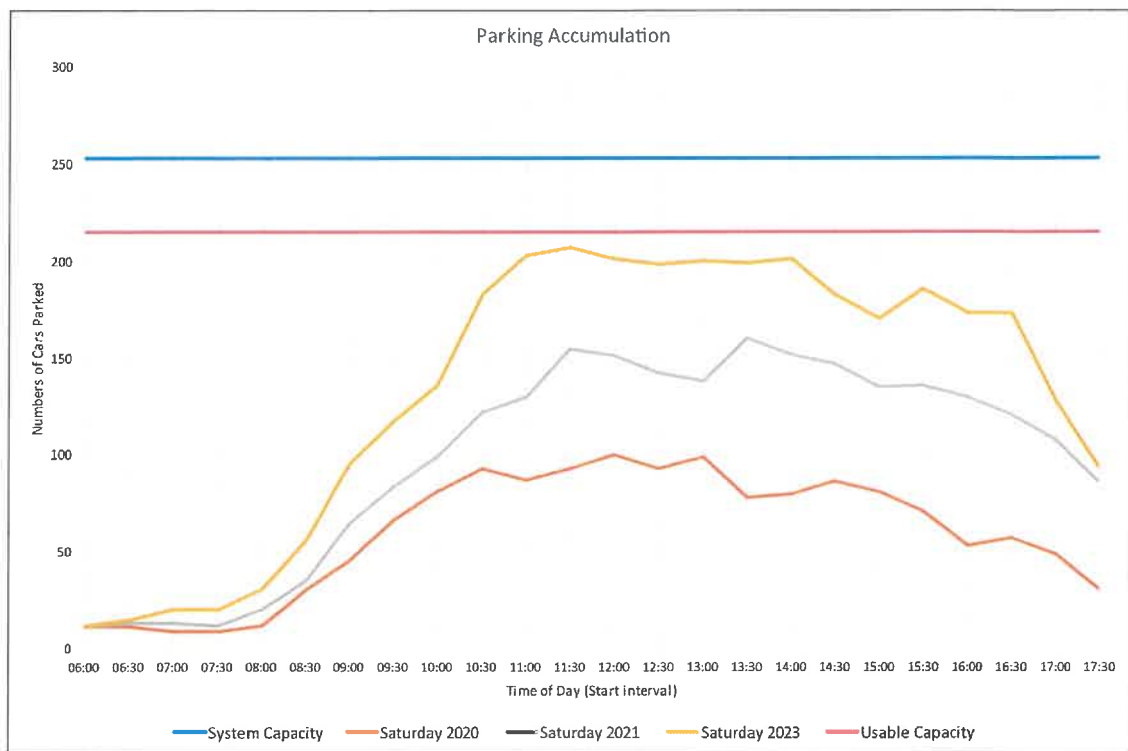


Figure 3-43: Parking Accumulation – 2020 vs 2021 vs 2023 Saturday (Parking Area L7)

From the above, a 60% increase in the peak Parking Accumulation was observed from 2020 to 2021 and a further 29% increase was observed from 2021 to 2023 during typical Saturday.

3.7 Parking Demand Calculations

Using the calibrated data above, the existing and future parking demands were calculated. For the purposes of this study, the parking requirements for the following existing and horizon years are being addressed:

- 2023 Status Quo; and
- 2028 Horizon Year.

The COTO TMH 17 South African Trip Data Manual dated September 2012 provides typical growth rates to be used for growth areas based on the existing/anticipated rate of growth. Refer to Table 3-18.

Table 3-18: Typical Growth Rates

Development Area	Growth Rate
Low Growth Areas	0% - 3%
Average Growth Areas	3% - 4%
Above Average Growth Areas	4% - 6%
Fast Growing Areas	6% - 8%
Exceptionally High Growth Areas	> 8%

As indicated previously, a compounded traffic growth rate of 2.57%, calculated from the traffic surveys, was applied to the 2023 Base Year parking demand in order to derive the 2028 Design Year parking demands.

In this section, the peak occupancy based on the usable capacity was used to calculate the over/undersupply of parking. In addition, the focused study area was used to calculate the demand profile. This was based on the stated preference surveys were the reason for choosing the parking space and the purpose for parking were considered to define the major focus parking lots. The calculations were done in three methods. These were done to determine the current peak demand and off-peak demand:

- Method 1: is the parking's required
 - All parking in CBD assessed and use in the demand calculations.
 - Additional bays based on overflow based of parking type in the peak and the practical capacity.
 - Assumes that all parking in the CBD is in play and that motorists will drive until any parking is available regardless of destination location within the CBD of the purpose of their visit.
- Method 2: positive is additional bays needed
 - Assess parking in a walkable distance of the proposed facility, based on the stated preference surveys.
 - Additional bays based on volumes and space calculations of all affected parking in the revised study area.

- Works on the eight-hour parking distribution to refine the number of peak parking requirements due to parking preference duration.
- Assumes that demand for the underground and new facility would be equal and that all available parking is in play between the new facility and underground parking.
- Method 3: Most realistic approach
 - Assess parking in a walkable distance of the proposed facility based on the stated preference surveys.
 - Calculate the volumes to use the facility based on preference between the existing Eikestad parking and the underground based on the existing utilisation of these facilities.
 - Uses space time volume calculations to determine parking demand from the surveyed volumes.
 - Overflow calculations based on practical capacity of each facility.
 - Works from the 8-hour parking distribution to refine the number of peak parking requirements due to parking preference duration.

3.7.1 2023 Base Year

For the purpose of this study, the 2023 base year scenario is being analysed in four (4) stages. Each additional stage incorporates the changes implemented in the preceding stage/stages. The four stages are:

1. **Stage 1: 2023 Status Quo:**
 - a. The estimated percentage of the current illegal parking demand.
 - b. Existing overflow estimated percentage.
 - c. Current utilisation of the off street Eikestad Facility.
2. **Stage 2: Incorporate projects and policies that will increase the parking demand, such as:**
 - a. Pedestrianisation of certain streets; and
 - b. Elimination of parking to increase street capacity.
3. **Stage 3: Optimise parking search time and utilization of parking areas with the implementation of a parking management system.** This allows vehicles to find parking quicker and thus may reduce congestion in the CBD, it would however, not affect the max demand for parking in the CBD but would reduce waiting and circulating traffic there by allocating parking more effectively. For this scenario, it was estimated to have an effect of 10% of the parking bays required. This was estimated from the proportion of overflow vehicles that may utilise the paid off-street parking. However, this does not reduce the total demand for parking.
4. **Stage 4: Incorporate measures and systems that will reduce the demand for parking, such as:**
 - a. Park and ride systems;
 - b. Shuttle routes; and
 - c. Public transport systems, etc.

3.7.2 2028 Horizon Year

For the purpose of this study, the 2028 horizon year scenario is being analysed in two (2) stages. Each additional stage incorporates the changes implemented in the preceding stage/stages. The two stages are:

1. **Stage 2:** Apply a compound growth of 2.57% per annum to the status quo peak parking demand to calculate the 2028 horizon year parking demand.
2. **Stage 3:** Incorporate measures and systems that will reduce the demand for parking, such as:
 - A. Park and ride systems;
 - B. Shuttle routes; and
 - C. Public transport systems, etc.

The 2028 horizon year was chosen as the year in which the parking demand should stabilise after construction. This allows for teething and final construction finishes to have been completed and the facility should be functioning optimally. By no means does it suggest that the demand for parking in the CBD of Stellenbosch will peak in this year.

3.7.3 Results

3.7.3.1 Method 1

This method calculated the existing surplus and deficit. Therefore, the deficit indicates required bays for the facility. The required bays ranged from 7 to 292 bays depending on the scenario assessed. Refer to Table 3-19.

Table 3-19: Bay requirement per scenario: Method 1

Total CBD Parking Needs: Method 1						
Scenario		Parking area type		Capacity (bays)	Peak Occupancy	Surplus / Deficiency
2023 Status Quo	Stage 1	On-Street	Free	210	91%	-2
			Paid	465	93%	-14
		Off-Street	Free	44	95%	-4
			Paid	1069	73%	82
		Illegal Parking		69	100%	-69
		Total			1788	85%
2023	Stage 2	On-Street	Free	210	91%	-2
			Paid	397	93%	-12
		Off-Street	Free	44	95%	-4
			Paid	1069	73%	82
		Illegal Parking		69	100%	-68
		Close Church Rd		68	100%	-69
	Total			1720	88%	-73
	Stage 3	On-Street	Free	210	77%	27
			Paid	397	79%	43
		Off-Street	Free	44	81%	2

Total CBD Parking Needs: Method 1						
Scenario		Parking area type		Capacity (bays)	Peak Occupancy	Surplus / Deficiency
2028 Horizon Year			Paid	1069	73%	75
		Illegal Parking		68	100%	-68
		Close Church Rd		69	100%	-69
		Total		1720	83%	10
	Stage 4	On-Street	Free	210	71%	40
			Paid	397	73%	69
		Off-Street	Free	44	74%	5
			Paid	1069	73%	75
		Illegal Parking		68	100%	-68
		Close Church Rd		69	100%	-69
		Total		1720	81%	51
	Stage 2	On-Street	Free	210	103%	-27
			Paid	397	106%	-63
		Off-Street	Free	44	108%	-10
			Paid	1069	83%	-34
		Illegal Parking		68	100%	-68
		Close Church Rd		69	100%	-69
		Total		1720	99%	-272
	Stage 3	On-Street	Free	210	88%	5
			Paid	397	90%	0
		Off-Street	Free	44	92%	-3
			Paid	1069	71%	99
		Illegal Parking		69	100%	-69
		Close Church Rd		68	100%	-68
		Total		1720	86%	-36

3.7.3.2 Method 2

Method two calculated the number of bays from the space time relations to determine the number of additional bays. However, this method equally distributed the excess parking to the existing underground parking and available bays. As indicated in the stated preference surveys and in the analysis of the individual parking bay demands, this method is flawed. As most users of the existing parking facilities are familiar users, the preference for a specific parking facility is pre-determined. The parking ranges from 2 to 314 additional bays. Refer to Table 3-20.

Table 3-20: Bay requirement per scenario: Method 2

Affected CBD Parking: Method 2						
Period	Stage	Parking criteria	Full Capacity	Parking Spaces needed Space Time Calc	Practical Utilisation	Additional Parking: Practical Capacity
	Stage 1	Eikestad	248	272	80%	74
		Overflow @6%	0	57		57

Affected CBD Parking: Method 2						
Period	Stage	Parking criteria	Full Capacity	Parking Spaces needed Space Time Calc	Practical Utilisation	Additional Parking: Practical Capacity
2023 Status Quo		Illegals @50%	0	39		39
		Underground	520	312	80%	-104
		Total Required				66
2023	Stage 2	Eikestad	248	272	80%	74
		Overflow @6%	0	57		57
		Illegals @50%	0	39		39
		Underground	520	312	80%	-104
		Church Rd	0	70		70
		Total Required				136
	Stage 3	Eikestad	248	231.2	80%	33
		Overflow @6%	0	-2		-2
		Illegals @50%	0	39		39
		Underground	520	286	80%	-130
		Church Rd	0	70		70
		Total Required				10
	Stage 4	Eikestad	248	213	80%	14
		Overflow @6%	0	-2		-3
		Illegals @50%	0	39		49
		Underground	520	270	80%	-146
		Church Rd	0	70		88
		Total Required				2
2028 Horizon Year	Stage 1	Eikestad	248	378	80%	163
		Overflow @6%	0	81		81
		Illegals @50%	0	42		42
		Underground	520	355	80%	-61
		Church Rd	0	0		0
		Total Required				225
	Stage 2	Eikestad	248	378	80%	163
		Overflow @6%	0	81		81
		Illegals @50%	0	42		42
		Underground	520	355	80%	-61
		Church Rd	0	89		89
		Total Required				314
	Stage 3	Eikestad	248	321.3	80%	123
		Overflow @6%	0	81		81
		Illegals @50%	0	42		42
		Underground	520	301.75	80%	-114
		Church Rd	0	89		89
		Total Required				221

3.7.3.3 Method 3

The space/time calculation used the surveyed volumes of the facilities to calculate the required bays to supply the demand. It is based on the existing volumes and calculations based on the current and forecasted demand. Furthermore, this method used the estimated demands based on the preference for parking and the purpose for parking.

Table 3-21: Method 3 Demand Analysis 2023

2023 Stage 1			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	2934.5	Space-hours
Number of required parking spaces	=	306	parking spaces
Duration	=	8	hours
Space-hour	=	2176	Space-hours
Number of required parking spaces	=	340	parking spaces

2023 Stage 2			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	3423	Space-hours
Number of required parking spaces	=	357	parking spaces
Duration	=	8	hours
Space-hour	=	3040	Space-hours
Number of required parking spaces	=	475	parking spaces

2023 Stage 3			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	3001.5	Space-hours
Number of required parking spaces	=	313	parking spaces
Duration	=	8	hours
Space-hour	=	2439	Space-hours
Number of required parking spaces	=	382	parking spaces

Table 3-22: Method 3 Demand Analysis 2028

2028 Stage 1			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	3959.5	Space-hours
Number of required parking spaces	=	413	parking spaces
Duration	=	8	hours
Space-hour	=	3501.5	Space-hours
Number of required parking spaces	=	548	parking spaces
2028 Stage 2			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	3331.5	Space-hours
Number of required parking spaces	=	348	parking spaces
Duration	=	8	hours
Space-hour	=	2942.6	Space-hours
Number of required parking spaces	=	460	parking spaces
2028 Stage 3			
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average	=	0.8	

Legal parking			
Duration	=	12	hours
Space-hour	=	3468.5	Space-hours
Number of required parking spaces	=	362	parking spaces
Duration	=	8	hours
Space-hour	=	2812.5	Space-hours
Number of required parking spaces	=	440	parking spaces

The tables above indicated that the required parking demand ranges from 340-548 bays which is an additional 92 to 300 bays.

3.7.4 Summary Demand

The three methods used ranged from just 7 additional bays to 314 bays depending on the stages and method used. The average being around 148 additional bays over the three methods.

Table 3-23: Summary of stages and method facility size

Facility Size Three Methods	Stages	Additional Bays Required	Facility Size if Basement is used
Method 1: Total CBD Needs	2023 Stage 1	7	255
	2023 Stage 2	73	321
	2023 Stage 3	-10	248
	2023 Stage 4	-51	248
	2028 Stage 2	272	520
	2028 Stage 3	36	284
Method 2: Affected Area Needs	2023 Stage 1	66	314
	2023 Stage 2	136	384
	2023 Stage 3 (Assuming that the Underground will pick up all additional capacity)	10	258
	2023 Stage 4 (Assuming that the Underground will pick up all additional capacity)	2	250
	2028 Stage 1	225	473
	2028 Stage 2	314	562
	2028 Stage 3	221	469
Method 3: Space Time based on volume distribution to use the facility	2023 Parking Facility Stage 1	92	340
	2023 Parking Facility Stage 2	227	475
	2023 Parking Facility Stage 3	134	382
	2028 Eikestad Underground Stage 1	212	460
	2028 Eikestad Underground Stage 2	300	548
	2028 Eikestad Underground Stage 3	192	440

The table below indicates the size of the proposed facility based on the demand analysis for the different options for the different horizon years.

Table 3-24: Facility size based on method used.

Stages	2023			Comments
	Method 1	Method 2	Method 3	
Stage 1	255	314	340	2023 is influenced by the available capacity in the underground for M1 and 2
Stage 2	321	384	475	
Stage 3	248	258	382	
Average	285	319	399	

Stages	2028			Comments
	Method 1	Method 2	Method 3	
Stage 1		473	460	Due to growth over the system, the M1 and M2 capacity for the underground is limited
Stage 2	520	562	548	
Stage 3	284	469	440	
Average	402	502	483	

4 Technical Options Analysis

4.1 Options Considered

The options for the CBD are shown in Figure 5-1.

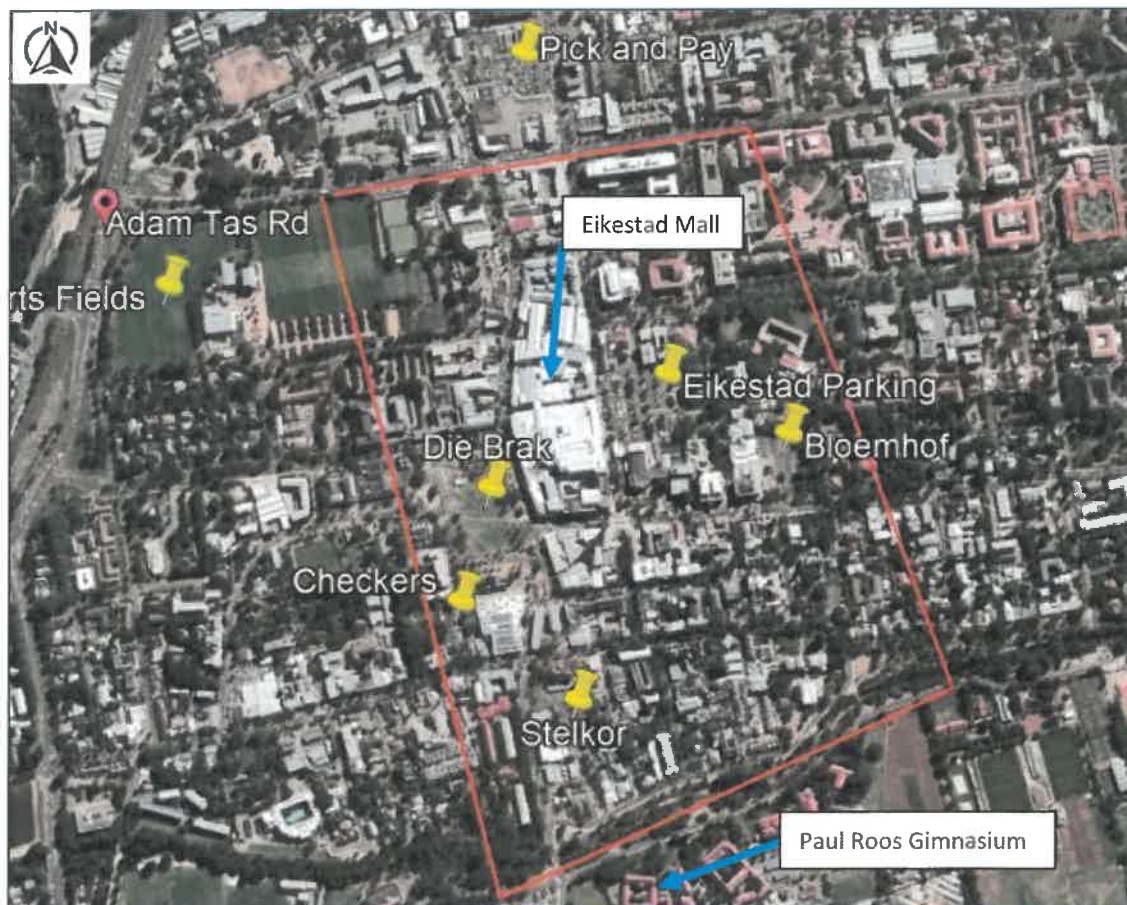


Figure 4-1: CBD Parking Options

There are seven locations identified for a multi-story parking garage in the CBD.

4.2 Evaluation and Assessment

The proposed solutions for the CBD. The proposed solutions are assessed based on the following aspects:

- Project Description: Type of projects and location with regards to the CBD as defined in Chapter 0.
- Financial impacts: Cost of the proposed facility.
- Funding and affordability: Available funding based on chapter financial assessment.
 - The 2021-2022 financial operational expenditure for Roads and Stormwater was R108 786 million with a 96% spend, the capital expenditure for road infrastructure was

- 95.6% at R71 300 million. Community facilities spend was R37 656 mil with a 200% spend of budget.
- The integrated development grant was further spent at 100% in R59 941 mil.
 - From these budgets there is only a remaining budget of R7.65mil
 - The total infrastructure spend was R253 878 mil at 89% with a total remaining budget of R29 708 mil.
 - Yet, the majority of this budget is for water and housing projects.
 - The budget for a parking facility would need to come from the municipality or an external loan.
 - The R29 mil is not enough to construct the proposed facility.
- Risk identification: Based on high level risks associated with location, regulations and project description.
 - Service Arrangements: Types of services.
 - Transitional management issues: Difficulty in transitioning the project over at handover stage.
 - Technical Summary: Description of technical aspects of the project.
 - Site Issues, legislation and regulations: Issues such as zoning, heritage, etc. as assessed.
 - Market capability and appetite: There are existing service providers for parking facilities management in Stellenbosch from the private sector.
 - Qualitative factors: The qualitative factors were determined through the preference surveys and other non-qualitative assumptions and assessments conducted in Stellenbosch.
 - The preference surveys indicated the need to be close to shopping and the places of work for people.
 - The need for long term parking.
 - The willingness of people to pay for parking.
 - Suitability for a PPP
 - Is it a long term project?
 - Yes, the concession period is expected for 20 to 25 years.
 - Are there measurable service outputs?
 - Yes, the ability to reduce on-street parking and improve pedestrianisation of certain streets.
 - Yes, the parking facility being utilised by persons parking their vehicles.
 - Level of service of parking facility based on utilisation.
 - Financial returns based on the principle of pay- for- parking.
 - Is there Innovation?

- Yes, architecture innovation.
- Yes, smart parking as a possibility.
- Does it include the whole-of-life costing?
 - Yes, the possibility of a BOOT, etc. contract is possible.
 - Depending on solution needs.
- Is there market appetite?
 - Yes, there are current companies that specialise in parking facilities and a business model.
- Is there an opportunity for risk transfer?
 - Yes, the transfer of the construction, maintenance and operating risk from a capacity and financial sector, through a BOOT type contract. User-pays system.
- Does it include a bundling of contracts?
 - Bundling of construction, operation and maintenance service providers.
- Is the service a non-core service?
 - No, this is a core service of the municipality.
- Is the service complementary for commercial development?
 - The parking is to aid commercial developments, such as Church Street pedestrianisation, shuttle services, etc.

The options below in Table 4-1 for the most, achieve the above criteria. However, for this report, the most optimal solution that satisfies the requirements above will be the most feasible location for the proposed parking garage and or parking facilities. This does not eliminate the other locations from becoming parking facilities but is to highlight the optimal solution for the current demand identified in Chapter 3. In relation to Table 4-1, facilities there are 3 options that could satisfy a location for the CBD that are suitable for a PPP type project that is currently zoned for parking, located correctly and is being used as parking:

- Bloemhof parking facility
- Eikestad open parking facility
- Checkers parking facility

However, of these three options, in accordance with Table 4-1, the Eikestad parking facility is the most optimum to develop the parking facility.

Table 4-1: Options analysis

Project Description	Location	Technical Summary	Financial impacts	Funding and affordability	Risk Identification	Service Arrangements	Transitional management issues	Site Legislation and regulations issues	Zoned for Parking	Being Used for Parking/ Utilization	Market capability and appetite	Qualitative factors	Parking Close to Shopping and Business	Suitability for a PPP	Preferred Option
Stellenbosch Central		Assumed a three floor Parking Garage with an estimated 1200 bays	R222 750 000	Capital budget available for R&S is R71mil. This facility would require 3 years to construct at R74mil per year. The budget split available would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Availability Risk, Environmental Risk, Geotechnical Risk, Regulatory Risk, Completion Risk, Cost Risk, Overrun Risk, Design Risk, Market Demand Risk (Due to location),	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Obtaining Land Use & Zoning Rights. Geotechnical & Environmental impact would need to be investigated	No	No	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Short Stay customers might not use this site due to its proximity to the CBD. Outside the study area of the CBD. Tourists might use this site if a good public transport link network is established to the CBD and other tourist sites. Public might perceive this site as unsafe due to close proximity to Station	No	Yes, but with significant risk to private sector due to location of the site. The site is approximately 1,2km walking distance to major restaurants and work areas. Difficulty to link to NMT.	No
Bloerhof Parking		Assumed a three floor Parking Garage with an estimated 480 bays	R89 100 000	Capital budget available for R&S, Traffic and Transport is R71mil. This facility would require 2 years to construct at R44mil per year. The available budget split would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Construction Cost ratio to possible revenue might not be feasible due to space that will be utilised by structure and ramps.	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	This size of this Site restricts the possibility of a multi-floor facility due to spatial requirement of ramps and structure.	Yes	Yes/ No public parking	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Due to the smaller size of the site it might be a more expensive and less profitable option.	Yes	Yes, but issues on size constraints may increase the cost with less parking space area to generate an income.	No

Project Description	Location	Technical Summary	Financial Impacts	Funding and affordability	Risk Identification	Service Arrangements	Transitional management issues	Site Legislation and regulations issues	Zoned for Parking	Being Used for Parking/ Utilisation	Market capability and appetite	Qualitative factors	Parking Close to Shopping and Business	Suitability for a PPP	Preferred Option
Elkstad Mall Parking		Assumed a three floor Parking Garage with an estimated 500 bays	R111 000 000	Capital budget available for R&S, Traffic and Transport is R71ml. This facility would require 2 years to construct at R50ml per year. The available budget split would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Traffic Congestion and accommodation, Geotechnical & Environmental Impact low risk & Heritage, Cost overruns, Completion Risk	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Geotechnical & Scoping Environmental impact has been completed	Yes	Yes	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	This site has a prime link to the CBD, university and local tourist sites. Short stay customers will use this site for ease of Non-motorised transport within the CBD.	Yes	YES, The site size is adequate, most central location to link to NMT between restaurants, mall, CBD, university location. Zoned as parking and is currently in use.	Yes
Stelkor Parking		Assumed a three floor Parking Garage with an estimated 480 bays	R89 100 000	Capital budget available for R&S, Traffic and Transport is R71ml. This facility would require 2 years to construct at R45ml per year. The available budget split would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Construction Cost ratio to possible revenue might not be feasible due to space that will be utilised by structure and ramps.	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	This size of this Site restricts the possibility of a multi-floor facility due to spatial requirement of ramps and structure.	Yes	Yes/ 0.36	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Due to the smaller size of the site it might be a more expensive and less profitable option.	No	Yes, however, there is a risk for the demand as Stelkor sits to the south of the study area. There is another significant risk in the size of the facility and the shape may create an expensive cost to revenue income ratio.	No

Project Description	Location	Technical Summary	Financial Impacts	Funding and affordability	Risk Identification	Service Arrangements	Transitional management issues	Site Legislation and regulations issues	Zoned for Parking	Being Used for Parking/ Utilisation	Market capability and appetite	Qualitative factors	Parking Close to Shopping and Business	Suitability for a PPP	Preferred Option
Die Braak Parking		Assumed a three floor Parking Garage with an estimated 1200 bays	R222 750 000	Capital budget available for R85, Traffic and Transport is R71mil. This facility would require 3 years to construct at R74mil per year. The available budget split would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Heritage Application Rejection, Environmental Risk, Geotechnical Risk, Regulatory Risk,	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Due to the Heritage Value of this Site, obtaining Land use and Zoning rights for a development of this nature might receive rejection.	No	No	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	This site has a prime link to the CBD, university and local tourist sites. Short stay customers will use this site for ease of Non-motorised transport within the CBD. Public might perceive this development as an intrusion on the Heritage value of the site	Yes	Yes, regarding location, size and area. However, this site location has major heritage significance and the regulatory requirements may prohibit the site for becoming a parking garage.	No
Checkers Parking		Assumed a three floor Parking Garage with an estimated 240 bays	R44 550 000	Capital budget available for R85, Traffic and Transport is R71mil. This facility would require 2 years to construct at R22mil per year. The available budget split may be sufficient. However, the project is a user cost project and may be funded through public usage.	Construction Cost ratio to possible revenue might not be feasible due to space that will be utilised by structure and ramps.	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	This site of this Site restricts the possibility of a multi-floor facility due to spatial requirement of ramps and structure.	Yes	Yes/ 0,556	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Due to the smaller size of the site it might be a more expensive and less profitable option.	Yes	NO, the site is too small for a feasible multi story parking garage. It is currently an at grade parking facility	No

Project Description	Location	Technical Summary	Financial Impacts	Funding and affordability and Capacity	Risk Identification	Service Arrangements	Transitional management issues	Site Legislation and regulations issues	Zoned for Parking	Being Used for Parking/ Utilisation	Market capability and appetite	Qualitative factors	Parking Close to Shopping and Business	Suitability for a PPP	Preferred Option
Pick n Pay Parking		Assumed a three floor Parking Garage with an estimated 840 bays	R155 925 000	Capital budget available for R&S, Traffic and Transport is R71mil. This facility would require 2 years to construct at R74mil per year. The available budget split would not be sufficient. However, the project is a project and user cost project and may be funded through public usage.	PPP Attractive risk, Environmental Risk, Geotechnical Risk, Regulatory Risk,	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Separating road through the site might make it more expensive to develop. The site is currently used as a parking and the zoning rights should be in place. Location less ideal	Yes	Yes/Outside of study area surveys	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	The integration to the CBD using NMT may be too far based on the location of the facility. It could be feasible if Investigated using the university needs from the engineering facility.	No	Yes, there is a significant risk based on demand due to the site's location to the CBD.	No
R304 Entrance		Assumed a three floor Parking Garage with an estimated 1440 bays	R267 300 000	Capital budget available for R&S, Traffic and Transport is R71mil. This facility would require 3 years to construct at R89mil per year. The available budget split would not be sufficient. However, the project is a project and user cost project and may be funded through public usage.	Location, Surrounding Attraction, Required Public Transport	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Obtaining Land Use & Zoning Rights. Geotechnical & Environmental impact unknown.	No	No	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Due to the proximity of the site to the CBD this might be a less viable option unless a good Public Transport link existing.	No	NO, unless the demand is created through a PT service and other regulatory restrictions for parking in the CBD and Stellenbosch	No

Technical Options Analysis

Project Description	Location	Technical Summary	Financial Impacts Estimate	Funding and affordability and Capacity	Risk Identification	Service Arrangements	Transitional management issues	Site Legislation and regulations issues	Zoned for Parking	Being Used for Parking/ Utilisation	Market capability and appetite	Qualitative factors	Parking Close to Shopping and Business	Suitability for a PPP	Preferred Option
Adam Tas Entrance		Assumed a three floor parking Garage with an estimated 1,440 bays	R267 300 000	Capital budget available for R&S, Traffic and Transport is R71mil. This facility would require 3 years to construct at R23mil per year. The available budget split would not be sufficient. However, the project is a user cost project and may be funded through public usage.	Location, Surrounding Attraction, Required Public Transport	Due to the simpler nature of this project there are not many services involved. Access Control, Security, Cleaning, Facility Management & Landscaping. However, as it is a user pays, there will be a need for financial services as well as user admin interface.	Due to the simpler nature of this type project a transition will not be complex.	Obtaining Land Use & Zoning Rights. Geotechnical & Environmental Impact unknown.	No	No	Exact Market appetite is unknown at this stage but there is a demand and business case. Private Sector Market Capability is existing	Due to the proximity of the site to the CBD this might be a less viable option unless a good Public Transport link existing.	No	NO, unless the demand is created through a PT service and other regulatory restrictions for parking in the CBD and Stellenbosch	No

4.3 Recommendation of Preferred Option

The optimum solution was found to be the Eikestad parking facility in the CBD as per Table 4-1. The initial Eikestad demand analysis was done in 2020 and 2021. During this phase, the analysis indicated that a demand for between 120-300 additional parking bays is required in the CBD for the then horizon years of 2023 and 2028. The most optimum location for the facility was determined at the existing above ground Eikestad parking facility. In 2023 additional surveys were conducted and a revised demand analysis was done. There are currently 248 bays at the Eikestad facility and based on chapter 3.4 an additional 148 to 314 bays are required. This amounts to a parking garage of between 350 and 550 bays as per the previous analysis. The actual demand analysis for the for 2023 and the forecasted demand analysis for 2028 correlated well with the forecasted growth of 2021.

The sizing of the facility was done using the scenarios and methods discussed in chapter 3.4 to access the most feasible design options for the facility. The scenarios were calculated using the daily volumes of the various assumptions and existing parking conditions and the surveyed time parking durations and distributions to determine the number of bays required. The assumptions made are as follows:

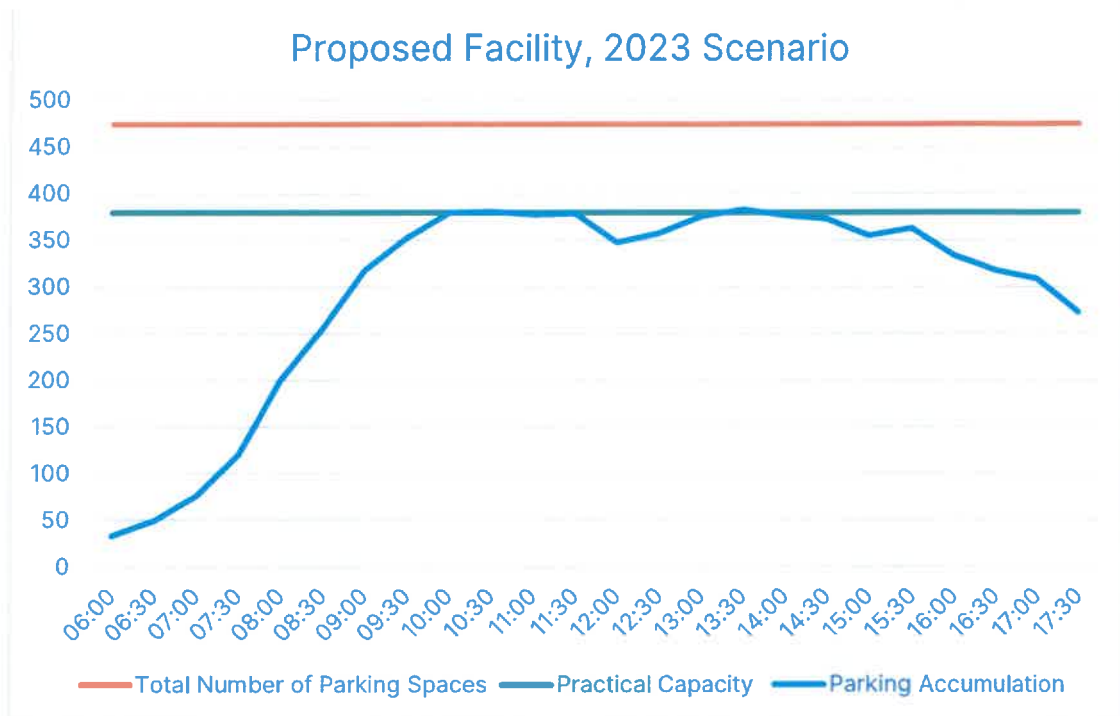
1. The current users of the Eikestad parking facility will still use the facility;
2. If the illegal parked vehicles in the CBD are policed, then approximately 30% will use the new facility. The 30% was based on the calculation of the available capacity in the underground vs the volume of illegal parking needs;
3. There is a calculated 2.57% pa growth in traffic in Stellenbosch that will require parking;
4. The existing overflow will use the new facility, if it is accessible and affordable; and
5. Initiatives like the pedestrianisation of Church Street will remove existing on-street parking and approximately 70% of these motorists will use the new parking garage at Eikestad.
6. Overflow and demand were based on the above three methods.

Based on the above assumptions, the following scenarios were developed:

- Base: Existing Eikestad Volumes only.
- Scenario 1: 30% of the Illegal surveyed parking volumes + Base scenario volumes.
- Scenario 2: Scenario 1 volumes + The 70% volumes for the pedestrianisation of Church St.
- Scenario 3: Overflow volumes for the existing facilities + Scenario 2
- Scenario 4: Scenario 3 + 2,57% pa traffic growth for 3 years.
- Scenario 5: Scenario 3 + 2,57% pa traffic growth till 2028.
- Scenario 6: Scenario 3 + A night demand and monthly parking demand estimates.
 - Night demand was calculated at an additional 15% of total day trips of scenario 3.
 - Monthly parking was calculated based on the volume of weekday traffic parking for 8 hours or more in the existing facilities from scenario 3.

The scenarios above were then included into the analysis through the three methods for the demand calculations. From Table 4-23 the method one is limited as this method does not assume that available parking outside walking distance from the Eikestad parking will be used equally. Method two is further limited as it does not take into consideration the underground parking staff/ land load bays. This then does not adequately define the capacity analysis. Method three uses the assumptions that certain percentages of parking and overflows will use the new parking facility. It then calculates the parking requirements based on the space time durations based on existing volumes. This then calculates the most accurate and realistic approach to sizing the facility. As a result, the parking facility size was calculated to be between 475 and 548 bays. Based on the stage mitigation measures and the practical capacity of the site due to the floor levels, a parking facility of 498 bays was used as the proposed parking facility.

2023 New Facility Calculations					
Duration			=	12	hours
Total Number of Parking Spaces			=	475	Parking Spaces
Parking Volume			=	1683	vehicles
Peak Parking Saturation			=	0.806	
Parking Load			=	841.5	Veh hour
Peak Parking Ratio			=	1.296	
Parking Duration (Average)			=	3.700	hours
Parking Turnover			=	3.543	
Parking index	Full day	Max	=	81%	
		Average (06:00 - 18:00)	=	62%	
	AM	Average (AM 06:00 - 12:00)	=	53%	
		AM Peak hour	=	80%	
	PM	Average (PM 12:00 - 18:00)	=	73%	
		PM Peak hour	=	81%	
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average			=	0.8	
Legal parking					
Duration			=	12	hours
Space-hour			=	3423	Space-hours
Number of required parking spaces			=	357	parking spaces
Duration			=	8	hours
Space-hour			=	3040	Space-hours
Number of required parking spaces			=	475	parking spaces



2028 New Facility Calculations				
Duration		=	12	hours
Total Number of Parking Spaces		=	543	Parking Spaces
Parking Volume		=	1923	vehicles
Peak Parking Saturation		=	0.801	
Parking Load		=	961.5	Veh hour
Peak Parking Ratio		=	1.295	
Parking Duration (Average)		=	3.700	hours
Parking Turnover		=	3.541	
Parking index	Full day	Max	=	80%
		Average (06:00 - 18:00)	=	62%
	AM	Average (AM 06:00 - 12:00)	=	53%
		AM Peak hour	=	80%
	PM	Average (PM 12:00 - 18:00)	=	73%
		PM Peak hour	=	80%
Efficiency Factor (90% for curb, 80% for garage and 85% for surface lots) - Average		=	0.8	
Legal parking				
Duration		=	12	hours
Space-hour		=	3959.5	Space-hours
Number of required parking spaces		=	413	parking spaces
Duration		=	8	hours
Space-hour		=	3501.5	Space-hours
Number of required parking spaces		=	548	parking spaces

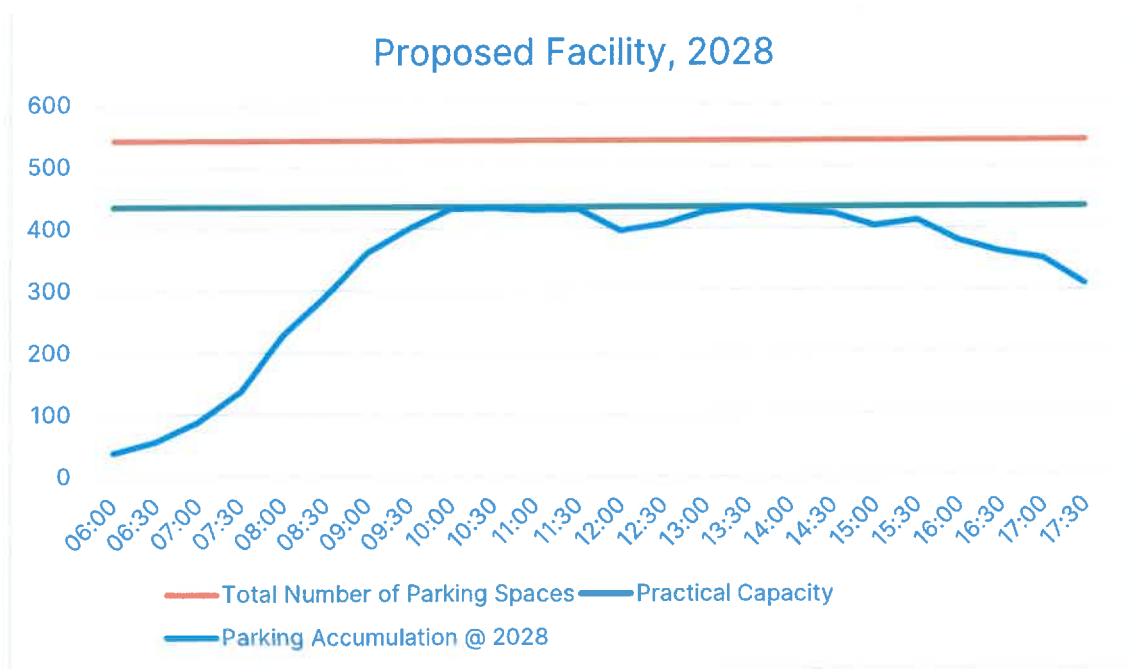


Table 4-2: Summary of Scenario's

Scenario	Description	Volumes/ day	Space hr/ duration	Parking Size (Bays)
Base	Existing Eikestad Volumes	1169	2304	272
1	Illegal surveyed parking + Base	1241	2542.5	295
2	Scenario 1 + Church Street Pedestrianization	1497	2792.5	335
3	Overflow + Scenario 2	1683	3423	475
4	Scenario 3 + 2,57% growth 3 years	1784	3686	508
5	Scenario 3 + 2,57% growth till 2028	1912	3900.5	548
6	Scenario 3 + Night Demand and Monthly estimates	1923	3959.5	507

In assessing the demand analysis, scenario's 3-6 are all in the region of 450-550 bays. However, in assessing the demand parameters, scenario 6 is scenario 3 with additional night and monthly demand. Some of the existing long-term parking is then converted to monthly parking and thus Scenario 6 requires less bays than Scenario 5. Scenario 6 is conservative regarding demand forecast, while it further allows for the inclusion of monthly users. Furthermore, scenario 6 allows for 85% of the calculated worst case scenario regarding the demand analysis. Therefore, scenario 6 is the most optimal design demand estimation. The architectural designs for the proposed facility then included the analysis above to allow for +-500 bays space dependent.

Based on the stage mitigation measures and the practical capacity of the site due to the floor levels, a parking facility of 498 bays was used as the proposed parking facility. This amounts to the existing 248 Eikestad parking bays and an additional 240 required bays to make a multi-story parking Garage of 498 bays. In addition, for scenario 6, the favourable scenario, the church street proposal for removal of on-street parking results in a reduction of 68 parking bays to the CBD. Hence, the total additional required

parking bays as identified for scenario 6 for the CBD is 182 bays. The total facility size proposed is 498 bays which is made up of the following:

- 248 Existing Eikestad bays L7 open bays to be demolished and included in the multistorey parking lot
- 68 Church street parking to be removed in church street to improve NMT as per the NMT master plan in the CBD
- 182 new additional bays to account for future growth and overflow of the CBD parking requirements

As can be seen from the figure below, the walking circumference from the proposed location encompasses the entire CBD and university facility. This makes the location of the facility well suited for bike sharing and NMT links to form from the centralised area of the CBD that can access the university, restaurants, malls, gym and business.

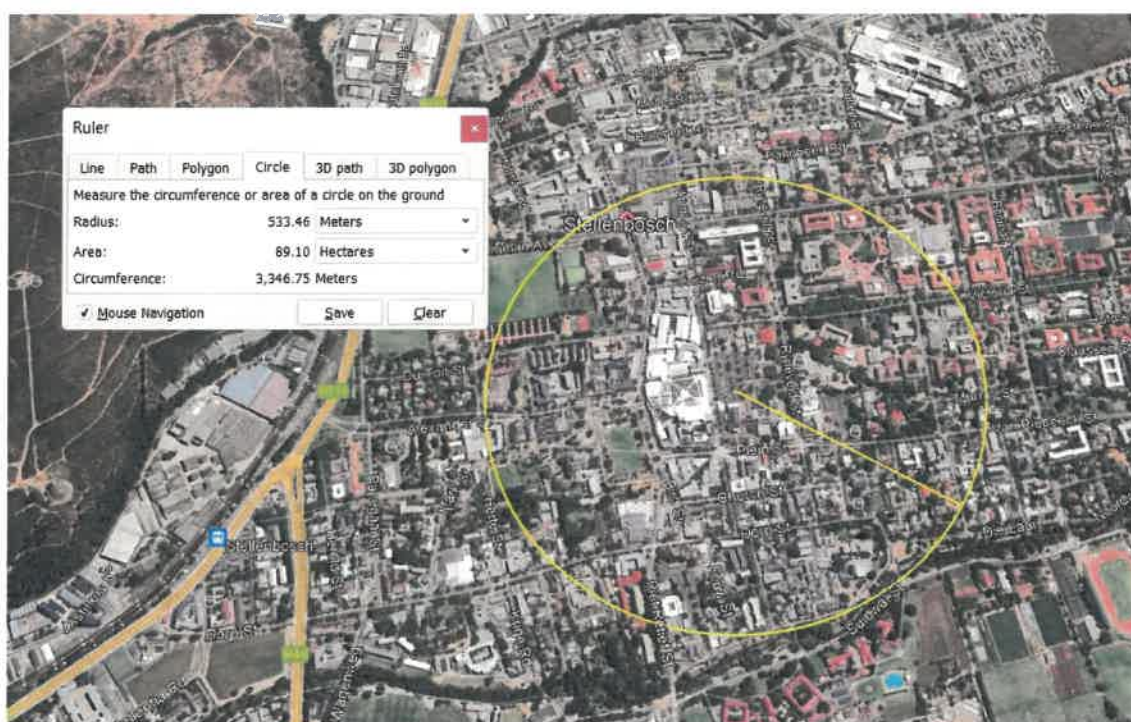


Figure 4-2: Walking Radius 500m for the CBD

In the stakeholder consultation phase a risk was defined as though additional CBD traffic would prevent the optimal demand for the facility to be reached as congestion would prevent patrons to reach the facility. This is considered to be extremely unlikely as peak parking demand occurs in the off-peak hours of 11h00 to 15h00 when there is ample road capacity available.

4.4 Eikestad Architectural Design

Based on the calculations done in section 5.2.1, the ideal amount of parking bays required are ± 500 . Within the available space, a number of 486 parking bays could be fitted. A 3-storey parking structure is proposed, which allows for this number of parking bays. The proposal is to design a sub-structure that

will allow future addition of an extra level should the requirements grow. The Architectural concept report is detailed in Appendix C.

4.4.1 Architectural Aims

4.4.1.1 Site & Locality

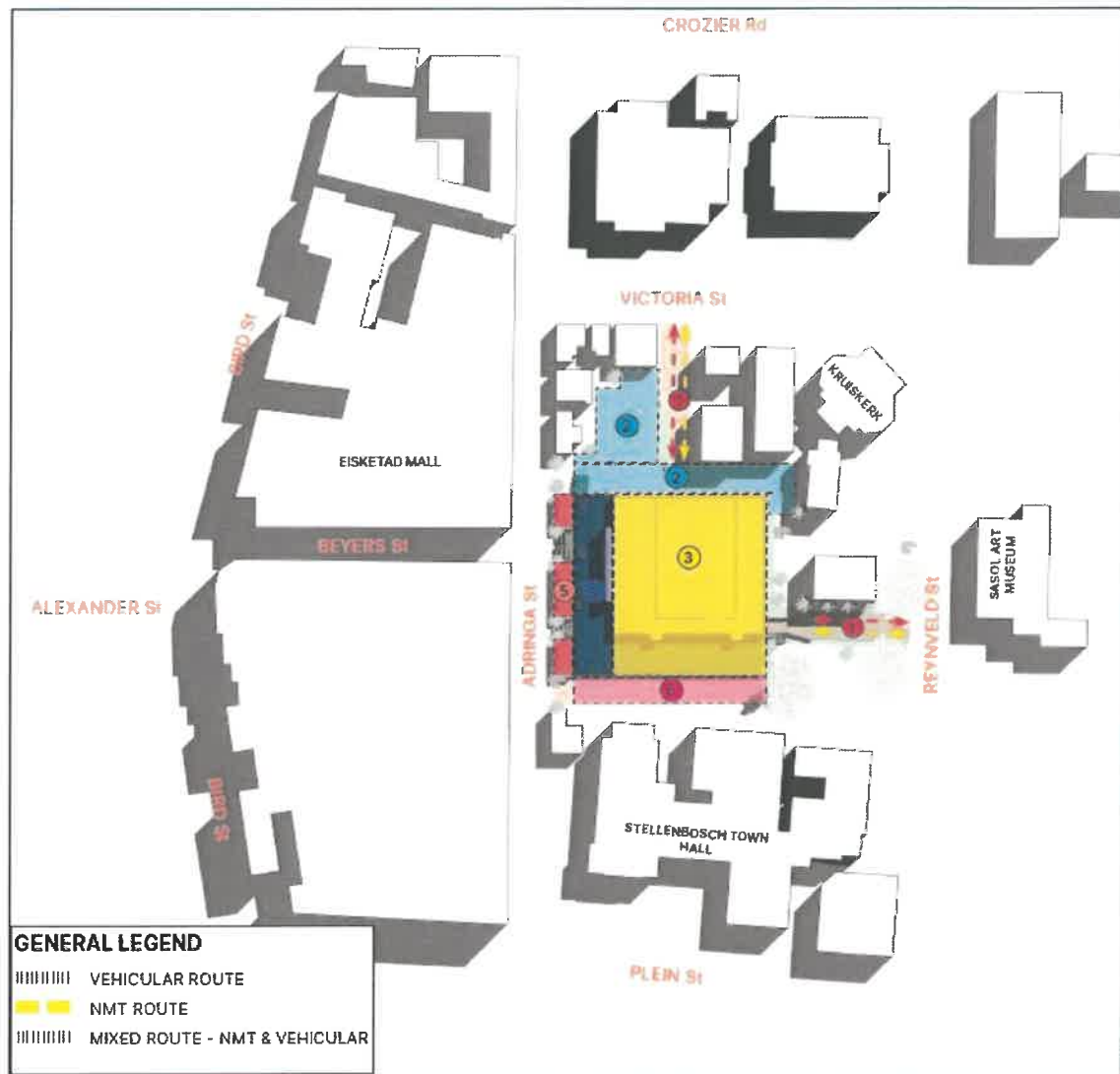


Figure 4-3: Site Locality

1. Access – Vehicle and NMT
2. Street Level Parking within Facility
3. Multi-Level Parking Structure
4. Forecourt on Podium
5. Future Retail
6. Service access to buildings bordering southern edge of site.

The architectural aims are as follows:

- Create direct access to the facility from both Victoria & Ryneveld Streets. No entrance point is proposed from Andringa Street to allow for the possibility of changing Andringa Street into a pedestrian only street.
- Create direct pedestrian access to the facility from The Eikestad Mall, Ryneveld Street & Victoria Street.



Figure 4-4: Access

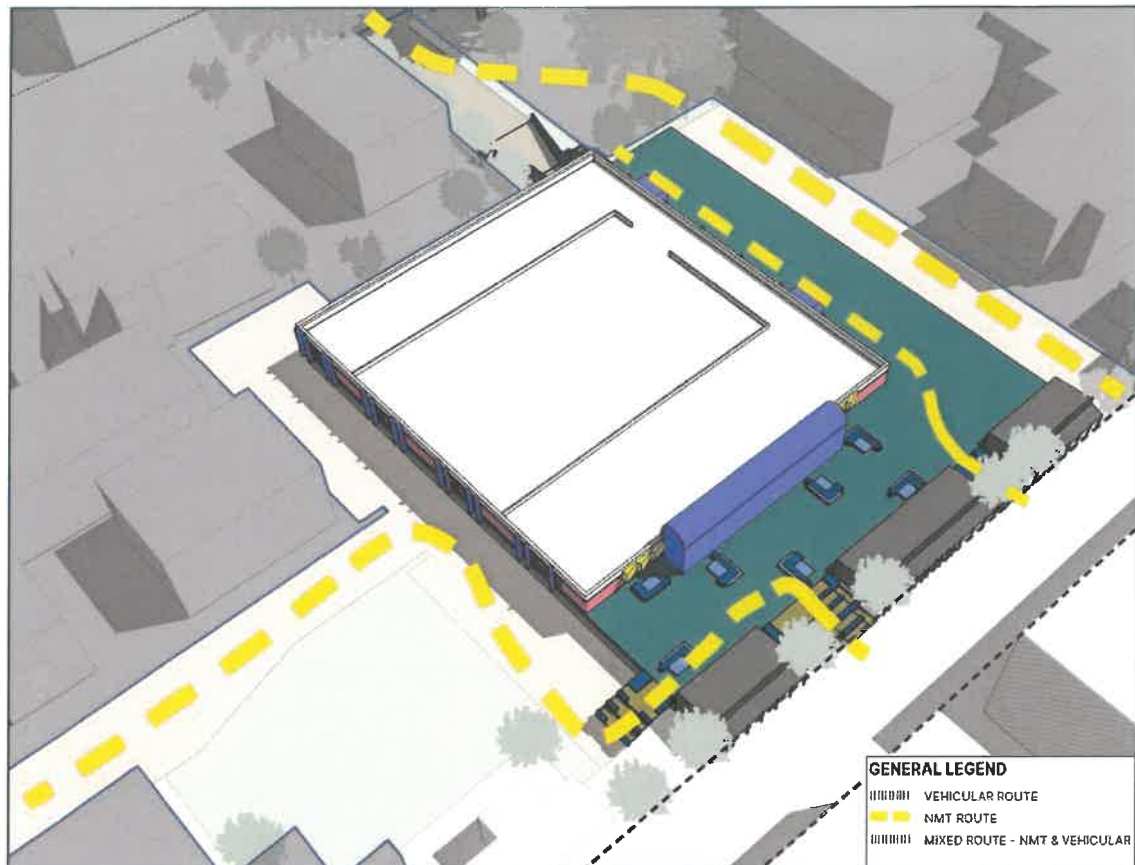


Figure 4-5: Access

- Create a parking structure that sits on top of a half-basement with a recessed structure that elevates to 2 additional storeys.
- Create a forecourt for the bigger mass of the building. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. From the forecourt the main parking structure is accessed by pedestrians.

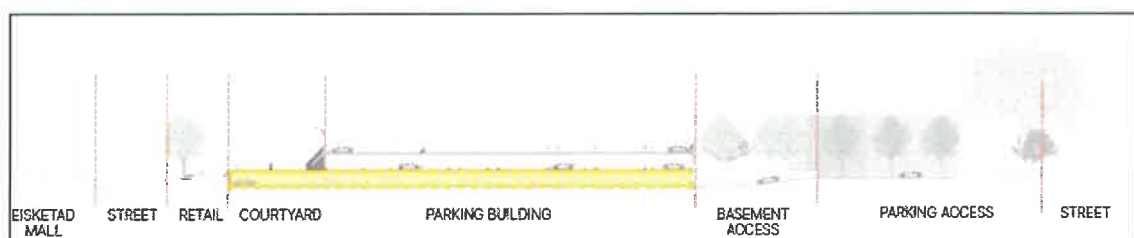


Figure 4-6: Diagrammatic Section indicating Half-Basement

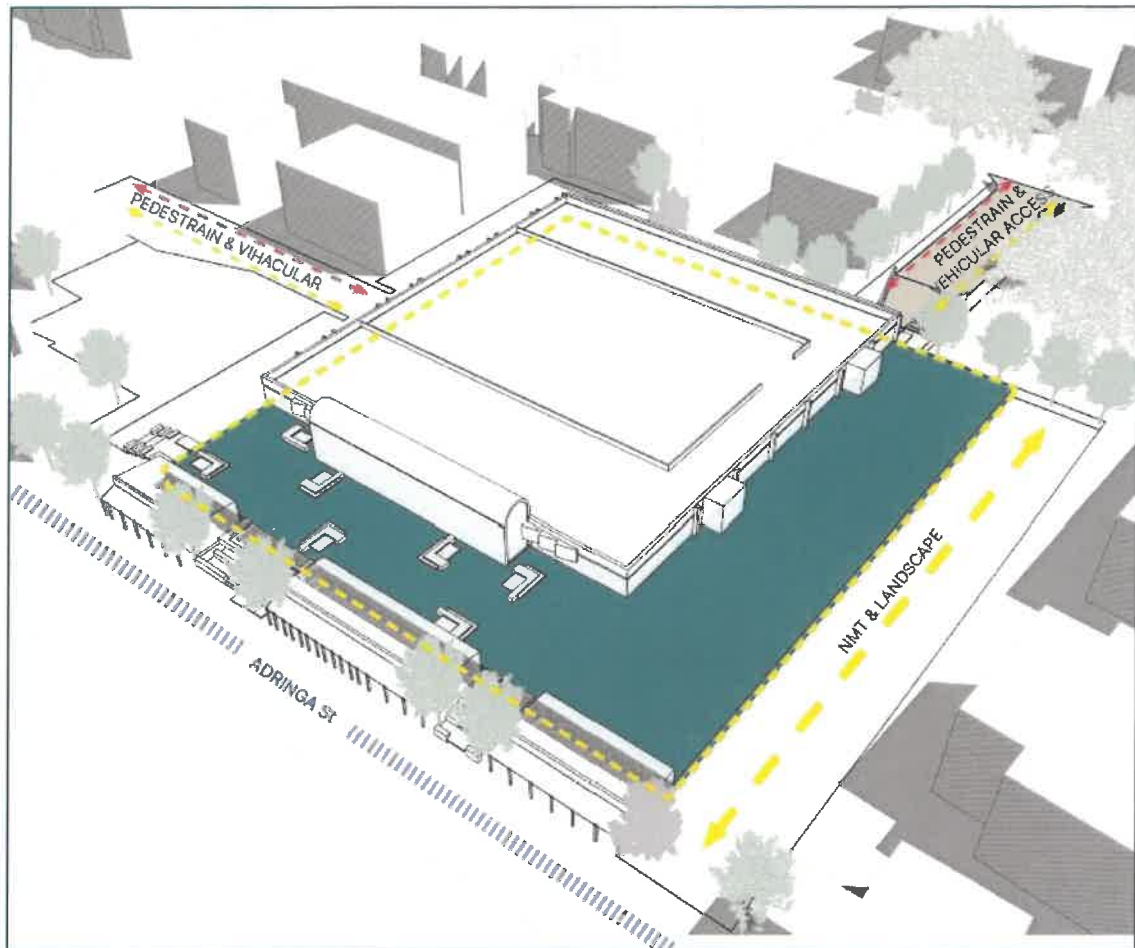


Figure 4-7: Diagrammatic Axonometric View -- Indicating Half-Basement

- The building has to fit into a rich Heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. In order to achieve this, the building mass has been pushed to the back and centre of the site. By doing this there is available space on the site and to utilise the available space to the full available capacity, street level parkings are proposed at this level.

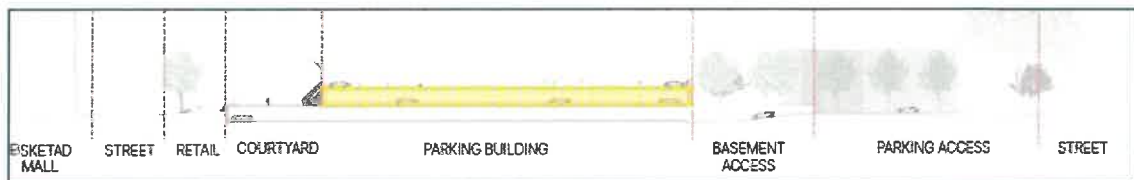


Figure 4-8: Diagrammatic Section -- Indicating Parking Structure setback.



Figure 4-9: Diagrammatic Axonometric View – Indicating Parking Structure setback.

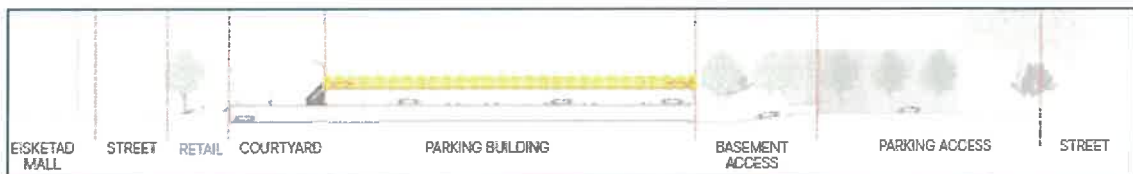


Figure 4-10: Diagrammatic Section – Indicating Roof Top Parking.

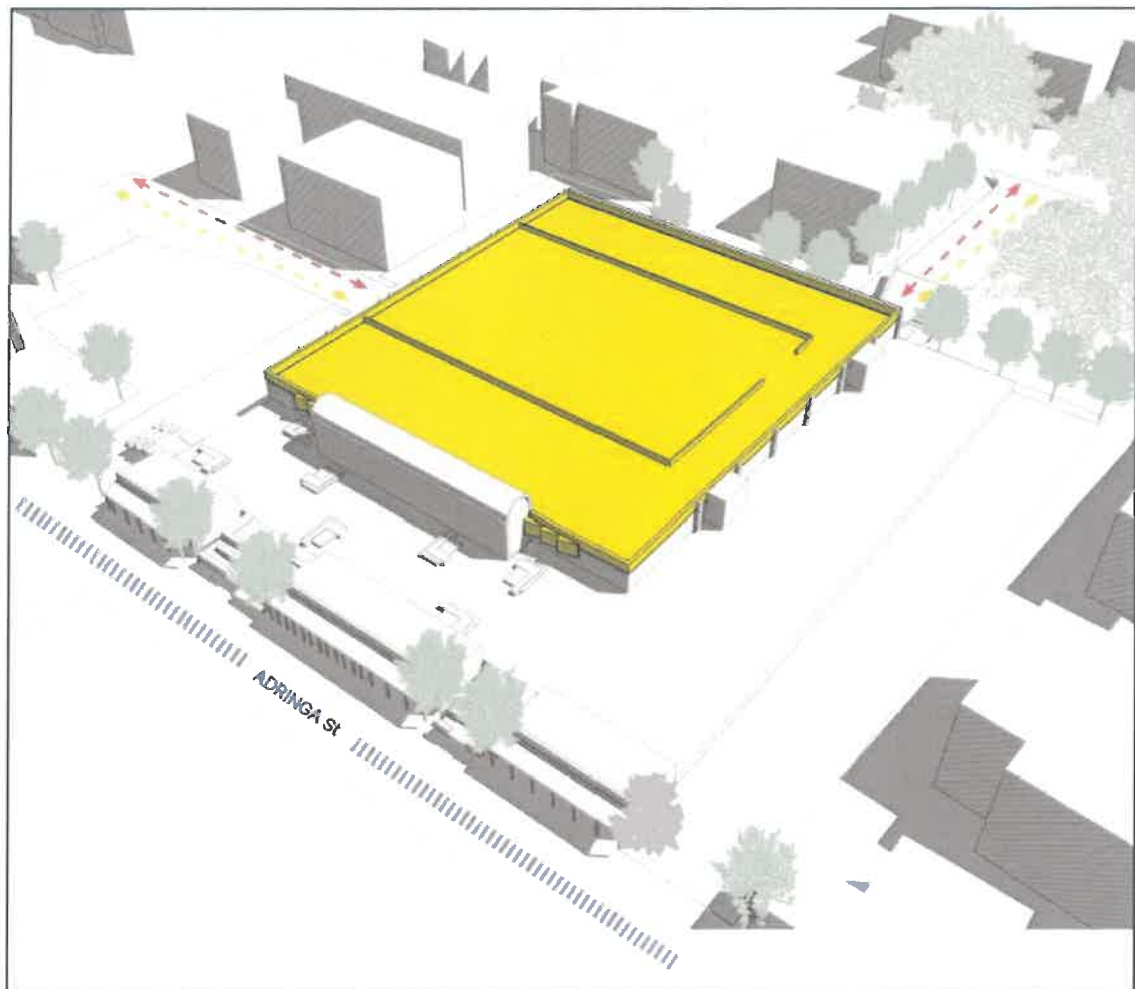


Figure 4-11: Diagrammatic Axonometric View – Indicating Roof Top Parking

- Create a layout that connects with the rich heritage value of the immediate surrounding context. The 2 bordering buildings along Andringa Street are of a high historical value. The aim is to create a lower-level street façade that connects these to neighbouring buildings.

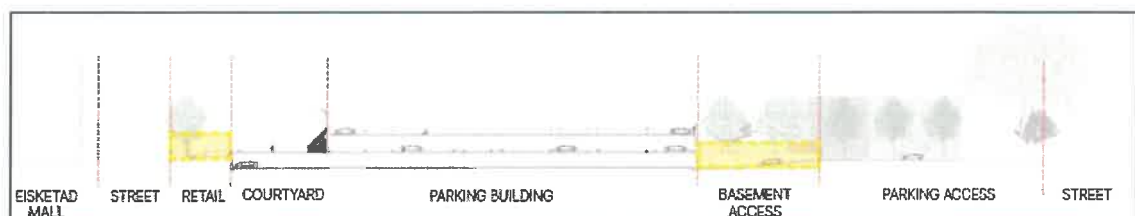


Figure 4-12: Diagrammatic Section View – Andringa Street Façade

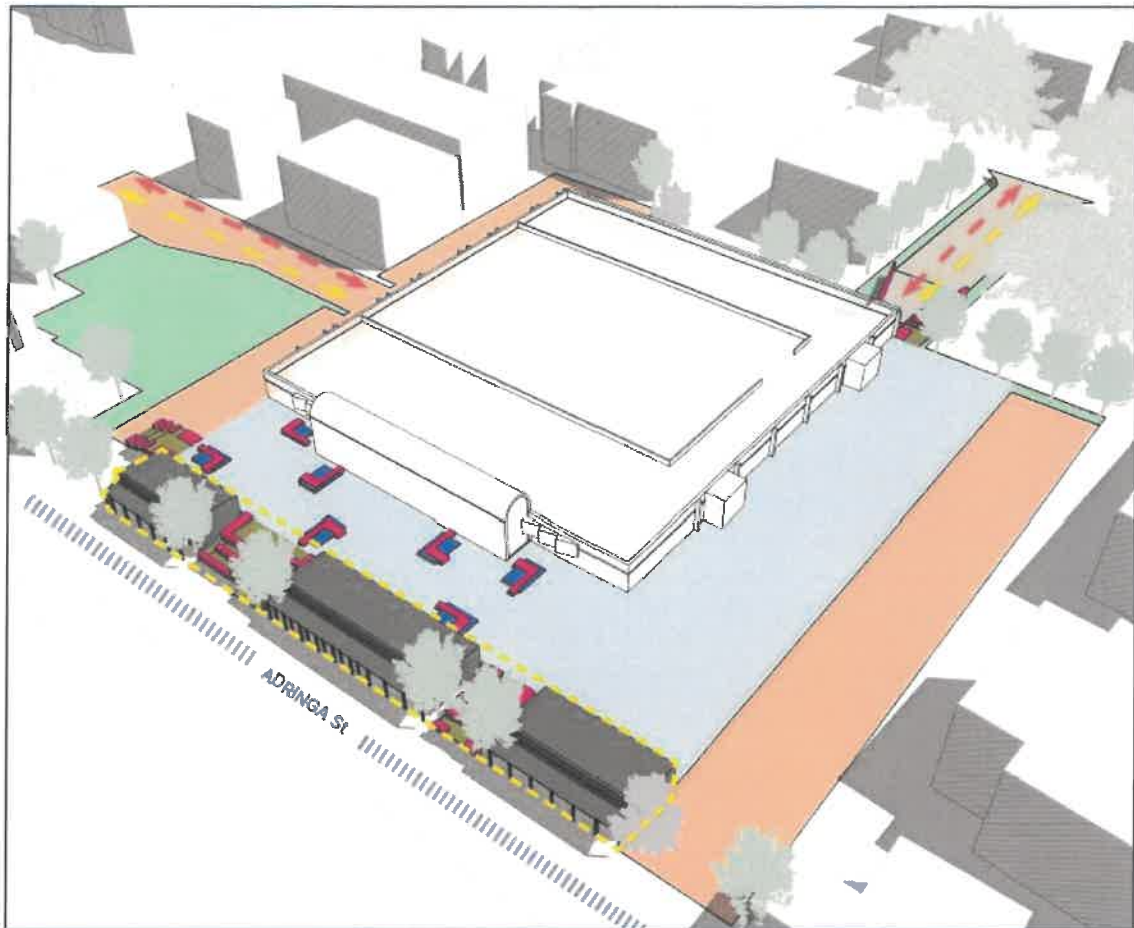


Figure 4-13: Diagrammatic Axonometric View – Street Facade

- Create a service zone to the southern side of the site. The aim of this is to create a service access to the buildings on the southern side. Furthermore, the aim is to create a breathing space between the parking structure and these buildings, which are also of a high historical value.

Figures 5-4 to 5-9 contain the site layout plans and elevations.

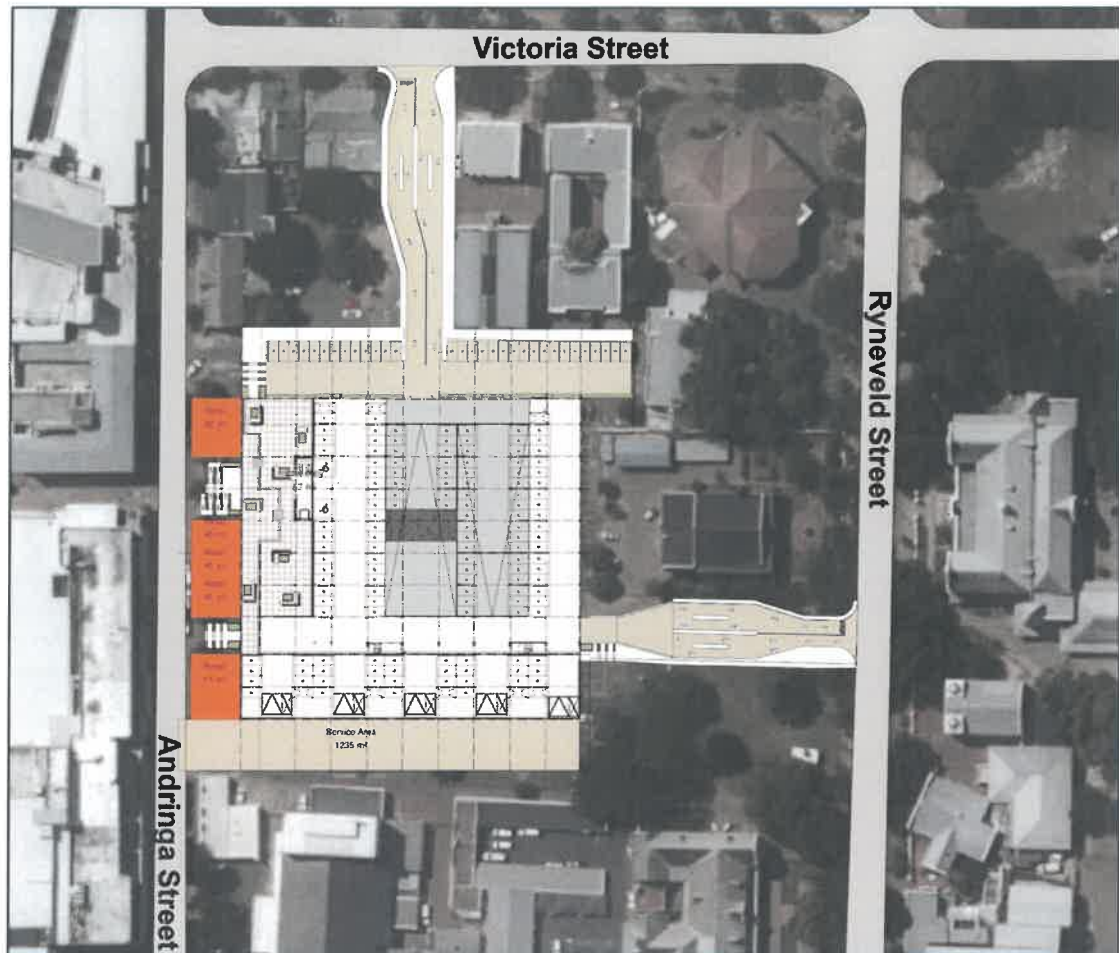


Figure 4-14: Site Layout





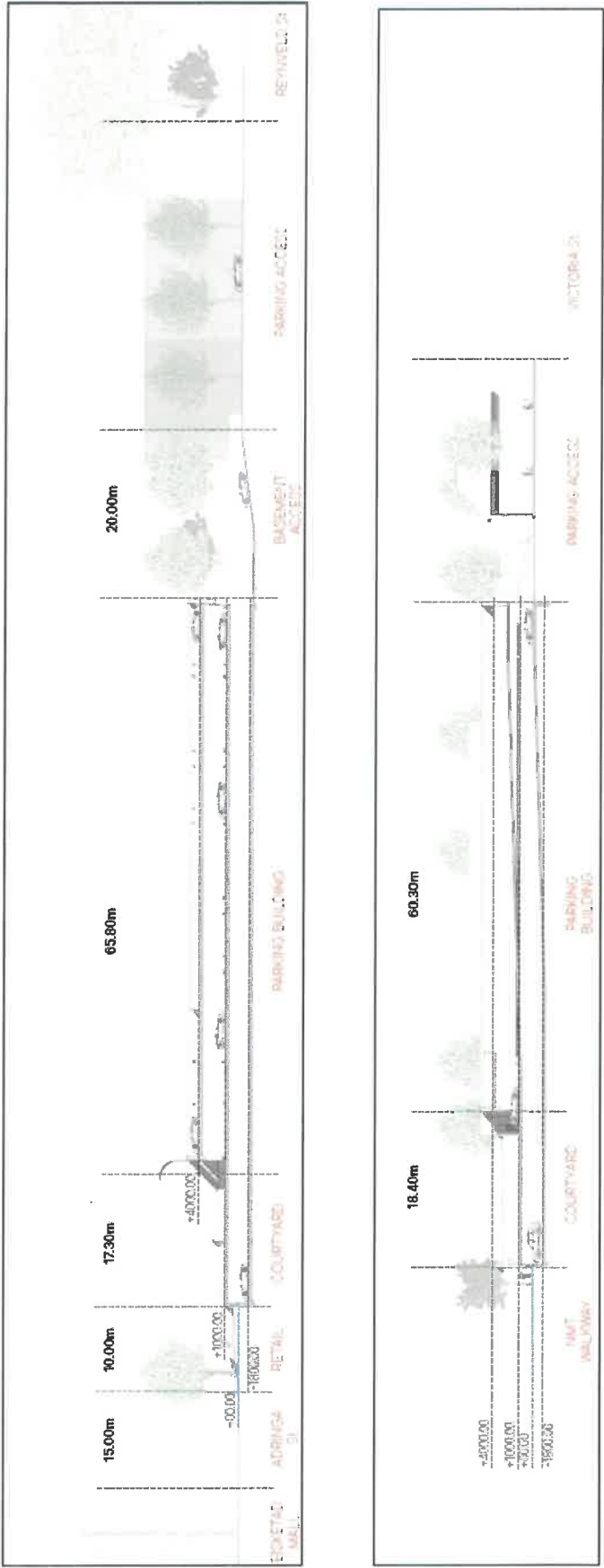


Figure 4-18: Sections

4.4.2 Guiding Principles

Historical Cape Vernacular streetscape design components introduced for Stellenbosch Eikestad parking:

These Historical streetscape design elements used in this design can be seen as guidelines for the design of this development from pedestrian scale to user functionality.

1. Building form
2. Building platform
3. Scale
4. Urban courtyard
5. External envelope treatment: Wall opening and closure.
6. External finish: Walls and balustrade typology
7. Linking elements: Visual, physical, pedestrian, symbolic links, walls and arch ways

4.4.2.1 Building form:

Building form follows the typology of the existing buildings in the area, which is a flat roof serving as a parking area to fit in with the building scale of the surrounding historical context.

4.4.2.2 Building platform

To reduce the building height and slope in the existing context a sunken basement was introduced.

4.4.2.3 Scale

The scale of the building consists out of a sunken natural ventilated half basement and 2 levels of which level 2 is roof parking.

The total building mass rises 5.2m above natural ground level.

4.4.2.4 Urban courtyard

Typically to the courtyard "werf" architecture of the Winelands an urban courtyard was designed between the existing Street and the new Eikestad parking, which is also the linking visual element between the old and new on an urban and pedestrian scale with a visual connection to a lobby space and vertical circulation for physical pedestrian access.

4.4.2.5 External envelope treatment:

As per Cape Vernacular architecture openings and closures are vertically proportioned as 1:1.5 to 1.2 proportion which form part of the external envelope treatment for this parking building.

4.4.2.6 External finish:

Typically to the Winelands Architecture and context the external finish will be a plaster finish painted white with natural wood finish for architectural elements. Thick walls will serve as linking elements to

define the courtyard elements and to link these areas with the building structure. Thick solid walls will also be used as balustrades on the roof level to resembles the old Cape werf walls.

4.4.2.7 Linking elements:

Visual

Visual links are created through existing building openings in the streetscape and the vertical circulation visible from the surrounding streets by way of a main lobby and stairs.

In this historical context the use and identification of physical pedestrian and vehicle pathways connect the new parking building to the existing surrounding areas creating focal points with the surrounding historical buildings.

Pedestrian

Pedestrian links/ NMT routes are created from the existing areas to the new parking building that pulls you into the urban courtyard “werf” and from there secondary pathways to the rest of the area.

Symbolic

As per Historical Stellenbosch context a symbolic water line feature is created around the building through street side water channels that resembles the Drooge River, Millstream that cross the site underground and connect the new with the old in courtyard “werf” through low cape werf walls/benches and water features.

Walls and Archways

Walls that serve as linking elements are used to define the “werf” area of the parking building and at the entrance from the Eikestad mall and to link building structures between the existing streetscape and new.

Boundary Walls

The use of low boundary walls to define the to a maximum height of 0.75 m to 1.2 m and a minimum thickness of 0.44 m are used to define the “werf” in the new courtyard and to be used as balustrades on the parking roof deck. This solid Cape walls used as balustrade on the roof parking area also screen the cars from the surrounding historical street context.

5 Service Delivery Options Analysis

5.1 Options Considered

The available options that can be considered to implement the Eikestad Parking Facility as set out in section 76 (b) of the MSA are:

Internal Options

1. Department or other administrative unit within the Municipality's administration
2. Any business unit devised by the municipality, provided it operates within the municipality's administration and under the control of the council in accordance with operation and performance criteria determined by the council
3. Any other component of its administration

External Options

1. A municipal entity
2. Another municipality
3. An organ of state, including:
 - a. A water services committee established in terms of the Water Services Act (1997)
 - b. A licensed service provided registered or recognized in terms of national legislation.
 - c. A traditional authority
4. A community-based organisation or other non-governmental organisation legally competent to enter into such an agreement.
5. Any other institution, entity or person legally competent to operate a business activity.

5.2 Evaluation and Assessment

Based on the above needs, a section 78(1) report was submitted, and the council findings were as follows:

"Previously Council accepted the investigation into the problem of parking within a study required by the Municipal Systems Act (MSA) section 78 (1) process. The basic requirements of parking were investigated, and a Section 78(2) report was submitted to Council on 28 March 2019 and the following outcomes were debated:

i) Aspects Reviewed

The above report has provided an overview of the extent of the parking service as identified in Chapter 1 of this report, considered the process that the Municipality must follow in terms of section 78(1) of the MSA, and then reviewed each issue listed by section 78(1). These include the costs and benefits of providing the service, the Municipality's capacity to provide the service, and international and local trends with respect to transport service provision.

ii) Conclusions

The conclusions reached from interviewing key municipal officials and considering each of the aspects required by S78 (1) are that the Municipality does not currently have the financial resources or organisational capacity to internally provide a public transport service. The major factors counting against it are the increased budget required to cover the establishment and recurring costs of the service, the significant increase in staffing that would be required and a national shift in the approach to sustainable transport.

Irrespective of the mechanism selected to deliver a parking service (internal vs. external), the Municipality should consider pursuing an alternative approach to parking facilities in and around the Stellenbosch and Franshoek CBD, based on the experience of other cities and towns. The experience of Boulder in the USA can be beneficial as it has become world renowned for its sustainable transport system, that stroke a good balance between non-motorised transport modes and the private vehicle.”, Section 78(3), 9/11/2019.

The process the municipality has followed is as follows:

- Section 78(1) Commencement

12TH COUNCIL: 2017-09-27: ITEM 7.6.1			
RESOLVED (majority vote with abstentions)			
(a) that a Section 78 process be launched and that an internal parking service delivery increase be investigated through the Section 78(1) approach;			
(b) that parking service delivery increase be based on the towns of:			
i) Stellenbosch			
ii) Klapmuts, and			
iii) Franshoek; and			
(c) that a formal report be submitted to Council as required by Section 78(2), which will indicate the best way of rendering internal parking and any recommendations to a possible external method of rendering parking services.			
Meeting: Ref no: Collab:	12 TH Council: 2017-09-27 17/2/3/6 538693	Submitted by Directorate: Author Referred from:	Engineering Services D Louw Mayco: 2017-09-13

Figure 5-1: Council Resolution on 78(1)

- Section 78(2) Resolution:
 - “16TH COUNCIL MEETING: 2018-03-28: ITEM 7.6.2
 - RESOLVED (nem con)
 - that this report be noted;
 - that Council notes the attached report on the providing of sufficient public parking;
 - that Council accepts that all the requirements of Section 78(1) in terms of investigating the feasibility of the provision of sufficient parking have been complied with;
 - that Council, in terms of the Municipal Systems Act, Act 32 of 2000, as amended, Section 78(2), accepts the scenario to “after having applied subsection (1), a municipality may, before it takes a decision on an appropriate mechanism, explore the possibility of providing the service through an external mechanism mentioned in section 76 (b).”;
 - that Council formally proceeds to the Municipal Systems Act, Section 78(3) process of exploring the possibility of providing the municipal service of parking through an external mechanism; and

- o that a report on the outcome of this investigation be provided to Council, upon the completion of a Section 78(3) exercise in order for Council to take a Section 78(4) decision.”

The section 78(3) draft report identified the various explanations regarding the reasons for the use of an external service provider as per Table 2-1 below for the bulk parking garage:

Table 5-1: Section 78 (b) Descriptions, Source Draft Report Section 78(3)

Sect 76(b)	Service Delivery Option	Direct & Indirect Costs and Benefits	Capacity of current and Future Service Providers	Views of Local Community	Impact on Development, Job Creation and Employment Patterns	The views of organised labour
(b)(i)	Municipal Entity	The cost involved in this will be very similar to costs incurred by a private body utilising the MSA section 81 and will therefore be addressed under the "any other Institution" below	There is no capacity within Stellenbosch Local Municipality nor the Cape Wineland District Municipality to be a Bulk Parking Service of Bulk Parking Garages.	See item (b)(v)	See item (b)(v)	
(b)(ii)	Another Municipality	The parking is performed by or on behalf of the Municipality itself. This Scenario is therefore not seen as a solution in this case	The parking is performed by or on behalf of the Municipality itself. This Scenario is therefore not seen as a solution in this case	See item (b)(v)	See item (b)(v)	
(b)(iii)	An organ of state	There are no parts of any organ of state that provides and manages parking on behalf of municipalities.	There are no parts of any organ of state that provides and manages parking on behalf of municipalities.	See item (b)(v)	See item (b)(v)	
(b)(iv)	Community based organisation	Due to the very large capital needed to build a parking garage, there are no community within Stellenbosch that would be able to build parking and perform parking and management	Current Community based organisations do not have the capacity to own and operate this kind of project	See item (b)(v)	See item (b)(v)	

(b)(v)	Any other institution	Should Council decide to rather use an external mechanism for service delivery then the Private Sector would have to be asked to Build Own Operate & Transfer after a time such as 20 years (BOOT) then this would possibly be the only entity that would be capable to build and operate a service worth a few hundred of millions of Rand.	There are Private Entities that would have the capacity currently to BOOT this project and also their private entities that would in future have the capabilities to BOOT such a project	<p>This matter has been addressed at several forums as such as:</p> <ol style="list-style-type: none"> 1. Mobility Forum 2. NMT Working Group 3. IDP 4. University Rector/ Mayor Forum 5. University Department of Engineering Forum 6. Ratepayers Associations <p>No objections were received when a proposal was made that an external Service Provider be approached to Build, Own, Operate and Transfer (BOOT) such a business.</p>	<p>The impact on Development, Job Creation and Employment patterns will be similar for each option. There would be assistance for future development. There would be the creation of new employment in the view of jobs such as Managers, Clerks, Technical Staff and Law Enforcement</p> <p>Meeting held on (##-##-####) to explain the proposed process</p>
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The basic assessment is that the initial estimated capital and no capacity within the municipality or other municipalities/ state owned entities that can build and operate this type of facilities.

The report on Section 78(3) recommended that council accepts that:

- Parking forms an important part of the total Mobility concept within Greater Stellenbosch Area and relates to other major parts such as: Traffic Flow, Public Transport (PT), Non-Motorised Transport (NMT), Transit Oriented Development (TOD), and Movement of Disabled Persons (normally seen as a primary part of NMT).
- That the municipality needs to provide enough public parking.
- That the continuous provision of road infrastructure for private vehicles is not sustainable.
- That the future demands of parking must also be advised on and provided for.
- That Council uses an approach where a private company is to be procured to provide a parking service to build, own, operate and transfer the entity to Council after a period of 20 years.
- That Council, in terms of the Municipal Systems Act (MSA), Act 32 of 2000, as amended, Section 78(4), accepts that the method of providing parking be considered as follows:
 - Provision of open one level parking space needs, be performed on an internal mechanism.
 - Provision of multi storied parking space needs, be performed on an external mechanism.

Based on the council resolution, an external service provider is required for the operations of the bulk parking garage. The Bulk Parking Garage section 78(3) identified the following possible service delivery vehicles:

1. External Service Deliverer (ESD) via a Service Delivery Agreement (SDA) Utilising Section 81 to 84 of the Municipal Systems Act.
2. ESD via Municipal Entity Utilising Chapter 8A of the Municipal Systems Act Section 86B (1)(a) Private Company.
3. ESD via Municipal Entity Utilising Chapter 8A of the Municipal Systems Act Section 86B (1)(b) Service utility.
4. Utilising Chapter 8A of the Municipal Systems Act Section 86B (1)(c) Service utility Multi-Jurisdictional Service Utility.
5. Public Private Partnership as per the Municipal Finance Management Act Section 120 of the MFMA applies.

As a result of the council decision, external partners are considered, which include the need for a Feasibility Study of the concepts and which municipal service should be considered. The feasibility must include the number of years of the provision of services and impact the project will have on the municipality regarding staff and budgets.

PPPs by municipalities are governed by section 120 of the Municipal Finance Management Act 56 of 2003 (MFMA) and the Municipal Public-Private-Partnership Regulations, 2005 made under the MFMA. The Regulations give the following definition of a PPP:

“public-private partnership” means a commercial transaction between a municipality and a private party in term of which the private party—

- a) *performs a municipal function for or on behalf of a municipality, or acquires the management or use of municipal property for its own commercial purposes, or both performs a municipal function for or on behalf of a municipality and acquires the management or use of municipal property for its own commercial purposes;*
- b) *assumes substantial financial, technical and operational risks in connection with—*
 - (i) *the performance of the municipal function;*
 - (ii) *the management or use of the municipal property; or*
 - (iii) *both; and*
- c) *receives a benefit from performing the municipal function or from utilising the municipal property or both, by way of—*
 - (i) *consideration to be paid or given by the municipality or a municipal entity under the sole or shared control of the municipality;*
 - (ii) *charges or fees to be collected by the private party from users or customers of a service provided to them; or*
 - (iii) *a combination of the benefits referred to in subparagraphs (i) and (ii).”*

The requirements and procedures for PPPs in terms of the applicable legislation are set out in the Legal Assessment Report attached as Annexure A.

A PPP as the choice for the delivery of a public service is warranted by its nature as (Module 1: SA regulations for PPP's):

- Target public spending, principally on outputs to agreed standards.
- Using private sector financing and efficiencies.
- Allocating risks to the party best able to manage them.

A PPP is essentially a contract between a public sector institution and a private party in which the private party assumes substantial financial, technical and operational risk, Module 1: SA regulations for PPP's and MFMA Regulations.

There are two types of PPPs specifically defined:

- where the private party performs an institutional function.
- where the private party acquires the use of state property for its own commercial purposes.

A PPP may also be a hybrid of these types. Payment in any scenario involves one of three mechanisms:

- the institution paying the private party for the delivery of the service, or
- the private party collecting fees or charges from users of the service, or
- a combination of these.

Module 1 further defines a PPP as not being:

- a PPP is not a simple outsourcing of functions where substantial financial, technical and operational risk is retained by the institution.
- a PPP is not a donation by a private party for a public good.
- a PPP is not the privatisation or divestiture of state assets and/or liabilities.
- a PPP is not the 'commercialisation' of a public function by the creation of a state-owned enterprise.
- a PPP does not constitute borrowing by the state.

5.3 Preferred Option: PPP Models and Their Structure

5.3.1 PPP Delivery Model

5.3.1.1 Definition

There are many definitions of what a Public Private Partnership ("PPP") is. Typically, a PPP is a contract delivery model where a private party contracts with a government entity (public party), and where the private party has the responsibility to finance, design, construct, operate and/or maintain public infrastructure over a long contract term, e.g. twenty years.

There are two basic forms of PPPs, namely: a **user-charge PPP** (where project revenue is generated by means of tolls, or train fare for example) and a **unitary-payment PPP** (also called a service-payment PPP, where government pays a fixed monthly instalment for the availability of services).

5.3.2 In this regard refer to the definition of a PPP quoted above and referred to in the Municipal Service Delivery and PPP Guidelines.

Figure 2-2 below shows a basic PPP contracting structure. On a typical PPP project, a government entity contracts with a private party special purpose vehicle ("SPV"), which is a company specifically established for the implementation of the project. The SPV's appointment includes full or partial financing of the project, and as discussed earlier, could include a combination of other responsibilities, such as: the design, construction, operation and maintenance of certain infrastructure over the contract term.

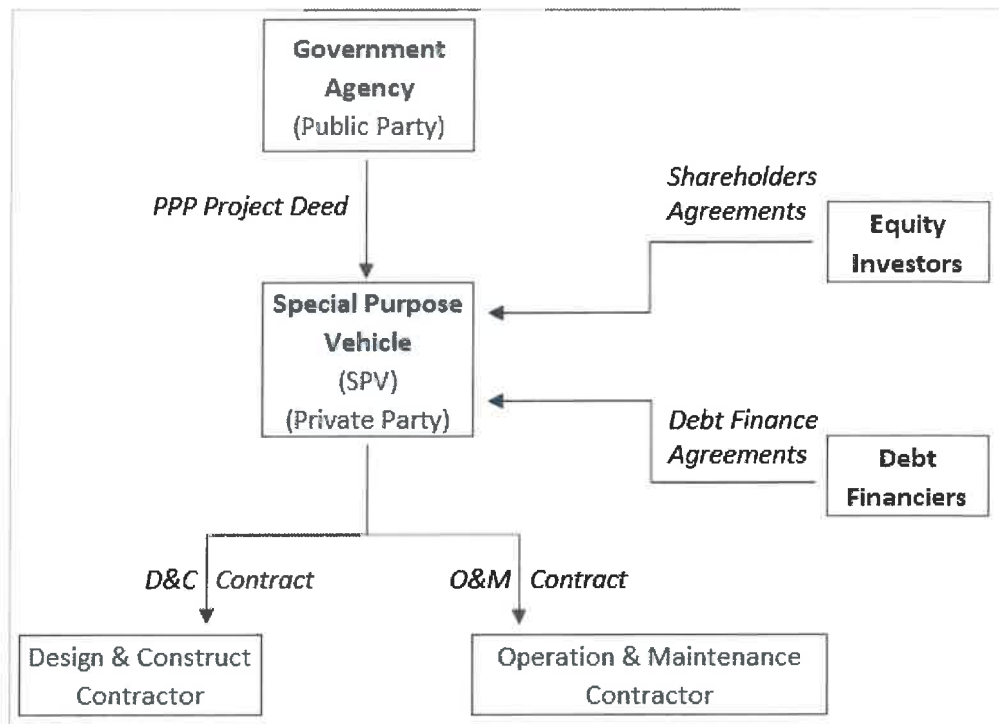


Figure 5-2: Basic PPP Contracting Structure

The SPV gets investors to invest equity into the project with the prospect of a return on their investment (over the course of the project term), from revenues generated by the project. Equity providers are the first to put their money into the project but are also the last ones to take it out.

Further to the equity, the SPV may also borrow money from debt financiers. The debt finance is borrowed on a limited recourse basis, which means that the lenders can only have recourse to the assets of the SPV and cannot have recourse to government. It is only when the default or insolvency of the SPV's D&C (design and construction) or O&M (operation and maintenance) contractor causes the SPV to become insolvent, that the risk then falls back to government.

The SPV is therefore established to legally isolate the parent company from direct exposure to the financial risks associated with the project, because the lenders can only rely on the project revenues to secure a loan. The lenders are entitled to financial recourse before equity contributors can claim any returns or repayments, but because the equity contributors bear the highest risk, they correspondingly also 'stand to receive the highest potential returns.

5.3.3 Advantage of using a PPP delivery model

A key advantage that is attributed to PPPs is that they achieve 'significant risk transfer from the government to the private sector'. It is true that much of the risk transfer that takes place with a PPP delivery model can also be achieved by traditional government-financed delivery models, however, government achieves extra risk transfer under a PPP that cannot be achieved under more traditional procurement models.

5.3.4 PPPs can achieve greater Value-for-Money

Better value-for-money ("VfM") is the principal rationale for using PPPs. On projects suitable for the PPP model, greater VfM can be achieved by fewer risk for government and/or lower cost to government of managing those risks over the project term. Section 120(1)(a) of the MFMA requires that a PPP must provide value for money to the municipality.

Some of the reasons why this can be achieved by PPPs, as opposed to other contracting models, are:

- The PPP contracting structure holds a high degree of risk to the debt financiers and equity investors and therefore it results in additional due diligence and monitoring by the private sector. This adds to the quality of risk assessments and planning that goes into a PPP project;
- Government tends to spend more time and effort into preparation of PPPs, because of the long-term nature of the projects. This includes better project scoping and risk assessment;
- For user-charge PPPs, private sector contractors might not have the financial capacity to absorb demand risk, but equity investors and debt financiers might;
- The SPV's private finance provides a cushion to government, guarding against the risk of contractor insolvency or default where the contractor's liability is limited or excluded;
- The SPV shields the government from contractor claims for additional time and/or money;
- The SPV administers the D&C and O&M contractors' contracts, thereby relieving the government from risks relating to poor contract administration in that regard; and
- On most PPPs the government only starts making payment to the SPV once the development phase is completed and services are in operation. This relieves the government from the risk of paying for infrastructure that might not be fit-for-purpose.

5.3.5 PPPs as a means of Financing

5.3.5.1 Private Finance

The cost of project capital is calculated by using weightings of the financing sources and their related costs, which is called the weighted average cost of capital ("WACC"). On a PPP project, the equity providers carry higher investment risks and therefore request higher rates of return than the debt financiers. Accordingly, the higher the share of equity, the higher the WACC and in other words, the higher the cost of financing.

The SPV's investors will seek to limit the equity as much as possible, because more equity means higher financing costs and therefore a lower chance of providing value-for-money to the government and a lower chance of winning the bid to contract with government for the proposed PPP. However, an increased debt-to-equity ratio increases financial risk to the SPV, because there is a limited supply of equity to absorb losses when project difficulties are experienced.

5.3.5.2 Public Finance

Governments can borrow finance more cheaply than the private sector. But to access the cheaper finance, governments need to borrow on a full recourse basis, and agree to repay the loan regardless of whether or not the net revenues generated by the project are sufficient to repay the loan. This is a lower risk to lenders and therefore the government pays lower interest rates than the private financiers on a PPP project.

In other words, the financing of a PPP project is more expensive than the financing of a project procured with a standard delivery model, such as a Construct-only model. The difference lies in the fact that the government carries the risk of poor project performance when using a standard delivery model.

5.3.5.3 Why use private finance?

While the higher cost of private sector finance will ultimately be passed on to government (or users), on a PPP project the government receives the benefit of the buffer that the private sector finance provides against the risk of contractor insolvency or default for which the contractor's liability has exhausted. There are also the added benefits of superior risk transfer and value-for-money.

5.3.5.4 Funding Source

It is important to note that a PPP delivery model is not a funding model. The funds used to pay for a PPP project still come from the government coffers. The private party provides a means of financing the project and the government needs to repay that money. On a unitary-payment PPP, the government's monthly instalment will include costs relating to the loan itself, interest, equity and return on the equity investment.

The PPP contracting model does not expand the funding available to Government. It only allows government to spread its payment obligations over a long period of time. The diagrams below compare the payment obligations of government on a typical traditional procurement with those on a unitary-payment PPP.



Figure 5-3: Traditional Procurement / Standard delivery model

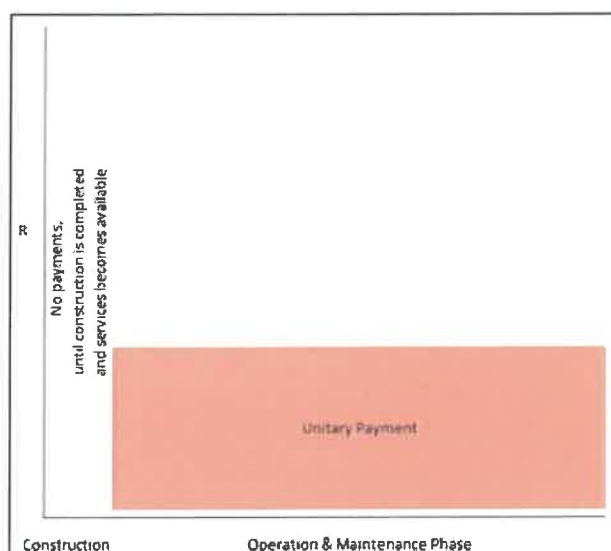


Figure 5-4: Unitary-payment PPP

It is only on a user-charge PPP, such as a toll road or parking garage project, where users pay for a service, such as the use of the road, that we can say that the PPP model expands the government's funding source.

When a procuring agency (e.g. a Municipality) sees a PPP as a funding mechanism instead of a financing mechanism, it could create a fiscal illusion whereby the Municipality leaves the PPP's costs and liabilities off its balance sheet and budgets for other projects. By the time the Municipality needs to start paying the unitary payment, it has over-invested its interests in infrastructure projects, with not enough budget to meet its contractual obligations.

A PPP delivery model should not be selected purely for reason of delayed expenditure. It should be selected when it is determined that the PPP delivery model offers better value-for-money for the specific project than a traditional procurement model.

5.3.6 Projects suitable for delivery as a PPP

If a PPP delivery model is used for an unsuitable project, then the government will not achieve value-for-money and will bear the brunt of the higher financing costs, without adequate benefits to justify those costs.

Projects likely to provide value-for-money using a PPP delivery method are those with some or all of the following attributes:

- **long term.** Contracts tend to be long-term (up to/or more than 20 years), and reflect an acceptance of whole-of-life cycle costing risk by the private party;
- **measurable service outputs.** Government service requirements should have measurable outputs that can be translated to a performance contract. Payment mechanisms are generally structured around these output specifications to provide incentives for achieving key performance indicators;

- **innovation.** The project is sufficiently complex to encourage innovative approaches (in design and technology) that can deliver value-for-money;
- **whole-of-life costing.** Full integration, under the responsibility of one party, of up-front design and construction costs with ongoing service delivery, operational, maintenance and refurbishment costs. This delivers improved efficiency through whole-of-life costing as design and construction become fully integrated up-front with operations and asset management;
- **market appetite.** The project creates a genuine business opportunity, which is likely to attract a sufficient number of private parties and create an effective and competitive bidding process;
- **opportunity for risk transfer.** A PPP project needs to be structured to achieve optimal risk allocation. Value-for-money is a key driver of PPPs and there needs to be scope to allocate appropriate risk to the private sector.
- **bundling of contracts.** In many cases, the provision of a service or capability by the public sector depends on a number of separate contracts with different contractors. PPPs provide an opportunity to combine related services and an asset into a single long-term contract;
- **non-core services.** Contracts are likely to include a requirement for a range of non-core services and support activities to be delivered that currently divert management and skilled staff in the public sector. These services may include accommodation availability, information technology outputs and many other services; and
- **complementary commercial development.** The commercial opportunities that may add value to the project and/or reduce service payments to the private party (where complementary to the project objectives).

Together, these characteristics can create cost savings for government in the competitive bidding process, while giving an opportunity for innovative service delivery and a viable opportunity to the private sector (where complementary to the project objectives).

While the presence of these characteristics will not always mean that PPPs are a viable or the most appropriate option, their presence does suggest that PPP options should be properly considered as part of any Procurement Options Analysis undertaken.

All South African Municipal PPPs governed by the MFMA and Municipal Public-Private Partnership Regulations are subjected to three strict tests:

- Can the municipality **afford** the deal?
- Is it a **value-for-money** solution?
- Is **substantial** technical, operational and financial **risk** transferred to the private party?

5.3.7 Other Matters to Consider

Apart from only using a PPP for a suitable project, the relevant institution should have the capabilities of supporting the PPP implementation; have sufficient resources to finance the preparation of the PPP project (procuring transaction advisory services, send staff on training etc.); and make the PPP attractive to potential private partners.

A PPP project comes as a high risk to the private sector and therefore there should be a good opportunity for the private sector to make money on the project. In other words, there should be value for money for the private party as well.

The types of contracts that exists as a PPP, according to service works global are as follows:

- **Build-Operate-Transfer (BOT)**

A BOT model is generally used to develop a discrete asset rather than a whole network, for example a toll road. This simple structure provides the most freedom for the private sector partner during construction and the public sector bears the equity risk. This model's main disadvantages are that the transaction not for smaller project, projects less than R150mil, transaction cost are high and public sector bears equity risk.

- **Build-Own-Operate (BOO)**

This is a similar structure to BOOT (below), but the facility is not transferred to the public sector partner. A BOO transaction may qualify for tax exempt status and is often used for water treatment or power plants. The public sector does not acquire the asset.

- **Build-Own-Operate-Transfer (BOOT)**

The private sector builds and owns the facility for the duration of the contract, with the primary goal of recouping construction costs (and more) during the operational phase. At the end of the contract the facility is handed back to the government. This structure is suitable when the government has a large infrastructure financing gap as the equity and commercial risk stays with the private sector for the length of the contract. This model is often used for school and hospital contracts. These projects are only successful if the necessary finances are raised and if substantial revenues are generated during the operations phase.

- **Design-Build**

The contract is awarded to a private partner to both design and build a facility or a piece of infrastructure that delivers the performance specification in the PPP contract. This type of partnership can reduce time, save money, provide stronger guarantees (as the work is with a single entity rather than a consortium) and allocate additional project risk to the private sector. However, the private sector does not then operate the facility.

- **Design-Build-Finance**

The private sector constructs an asset and finances the capital cost during the construction period only. It does not operate the facility and or maintain the facility.

- **Design – Build – Finance – Operate (DBFO)**

- Design – Build – Finance – Maintain (DBFM)
- Design – Build – Finance – Maintain – Operate (DBMFO)

Similar to BOOT, DBFO (and its variations) is more used in the UK for PFI (Private Finance Initiative) projects. The private sector designs, builds, finances, operates an asset, then leases or sells it back to the government, typically over a 25 – 30-year period. Public sector long-term risk is reduced and the regular payments make it an attractive option to the private sector. However, once the asset is constructed, government purchases/ lease the facility back from the private sector. The major risk is that the public sector then takes all ownership risk after the purchase.

- Design – Construct – Maintain – Finance (DCMF)

The private entity creates the facility based on specifications from the government body and leases it back to them. This is generally the convention for PPP prison projects. Again, government takes ownership risk and must have operational capacity to manage the facility.

- O & M (Operation & Maintenance)

In an O&M contract, a private operator operates and maintains the asset for the public partner, usually to an agreed level with specified obligations. The work is often sub-contracted to specialist maintenance companies. The payment for this contract is either via a fixed fee, where a lump sum is given to the private partner, or more commonly a performance-based fee. In this situation, performance is incentivized using a pain share / gain share mechanism, which rewards the private partner for over-performance (according to the agreed SLAs) or induces a penalty payment for work which has fallen short. This is based on an existing asset and does not involve construction.

The model identified by the council resolution based on section 78(3) was that of a Build Own Operate Transfer (BOOT). The benefits of this model were identified as follows for the municipality as described in section 78(3) report:

- The Municipality does not have the finances to build the facility, while the private sector does. (It may be more accurate to state that the Municipality prefer not to utilise its available funds for a facility that the private sector can fund, operate and transfer at a profit.);
- The BOOT system is widely used in SA and encourages private investment;
- It has the potential to inject new foreign capital to the country;
- With this model and the concession ownership, there is ample time to transfer skills and know-how;
- Will allow for a faster construction and procurement phase;
- This type of system allows for financial sources from the municipality to be allocated to other priority projects;

- Releasing the burden on public budget for infrastructure development.
- A private company has the technical expertise and resources to manage and maintain such a project while training municipal staff.
- The financial, equity and operational risks are transferred to the private sector.

6 Traffic Analysis

The traffic analysis was conducted to assess the proposed accesses to the facility regarding congestion and accessibility based on the parking demand and optimisation analysis. (In essence this section aims to prove that additional congestion caused by the concentration of traffic seeking access to the proposed multi- storey parking facility will not cause it to fail as the result of a lack of accessibility.)

6.1 Background

The parking area is located to the east of the Eikestad Mall. It is proposed to construct a multi-level parking facility on this municipal parking area in the Stellenbosch CBD. The site is located between Victoria Street to the north, Ryneveld Street to the east, and Eikestad Mall and Andringa Street to the west. The site is zoned for parking.

The site has two existing accesses. The one access is located on Victoria Street and the second on Ryneveld Street. Both accesses are two-way accesses and are proposed to be used for the multi-story parking facility.

6.2 Study Area

The site will be referred to as the Eikestad Parking Facility. The site is situated on erven 1969 to 1976, Erf 6636, as well as on part of the Remainder of Erf 1962, Stellenbosch. A consolidation application will need to be submitted to consolidate these erven. The development site is located as follows:

- Within the Stellenbosch Local Municipality.
- Area between Andringa Street, Victoria Street and Ryneveld Street, Stellenbosch.
- Access from Victoria Street to the north and Ryneveld Street to the east.
- Adjacent to Eikestad Mall.

The exact location can be seen in Figure 6-1 and Figure 6-2 below.



Figure 6-1: Locality in greater Stellenbosch Area.

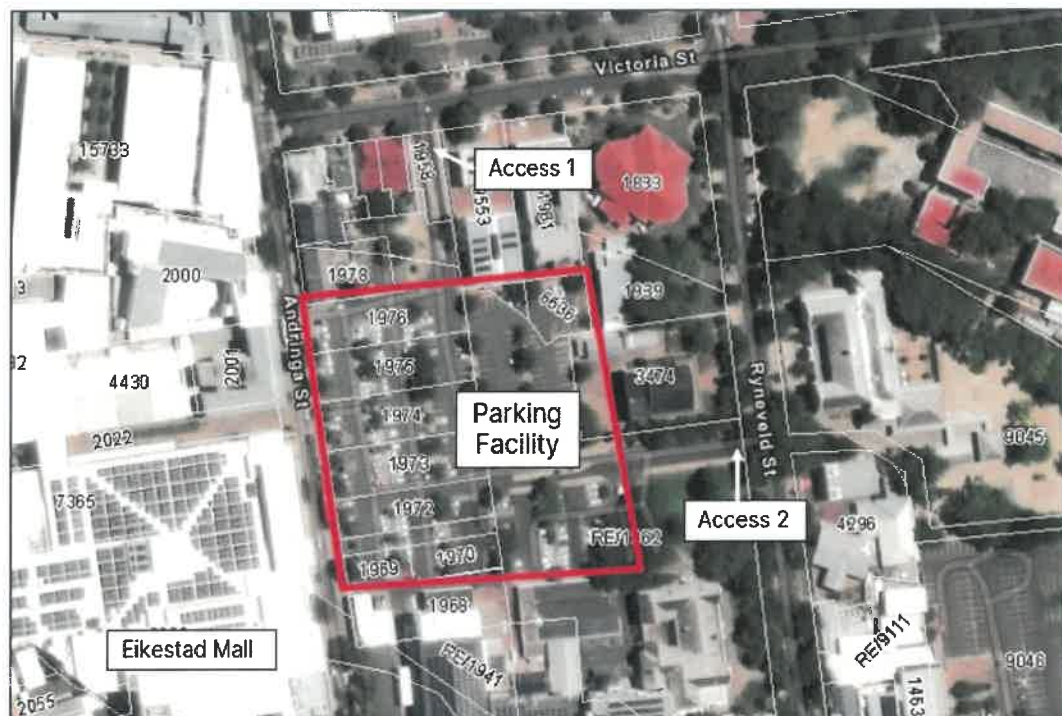


Figure 6-2: Locality Plan

The GPS coordinates of the above-shown drop pin are as follows:

- Latitude; 33°56'7.41"S
- Longitude; 18°51'40.81"

The site contains an existing entrance and exit from Victoria Street and Ryneveld Street. The parking is paid parking and is available for public use. Ryneveld Street is a one-way street in the southern direction. Victoria Street is a two-way street, and vehicles can access the parking facility from any direction.

The intersections adjacent to the accesses are included as part of the study area to ensure that there is sufficient capacity on the road to accommodate the turning movements in and out of the parking facility. The study area can be seen in Figure 6-3.



Figure 6-3: Study Area

The parking facility will be a multi-level facility. Two ramps will be provided in the facility to allow vehicles to enter the first and second level from the ground level. A third ramp will be provided on the western side of the building to allow vehicles to travel from the ground level to the basement level. The isles in the parking facility will be two-way, enabling vehicles to easily enter and exit the building.

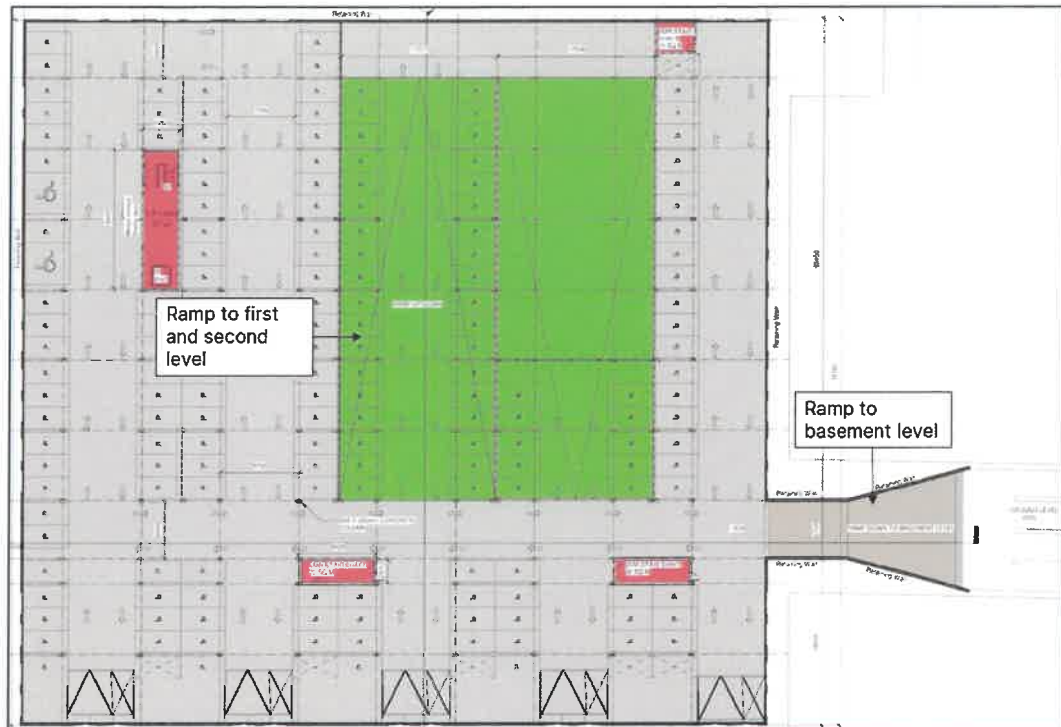


Figure 6-4: Ramps to be provided for the Parking Facility

There are no new roads to be constructed on the external road network to the site. The accesses to the site will remain, however, the accesses will be converted to boom gate-controlled accesses. A total of 498 parking bays will be provided, resulting in an additional 250 parking bays to what is currently provided at the existing parking area.

Pedestrian accommodation is made at the accesses to the existing parking area. These walkways will be retained when the proposed parking facility is in place. Elevators and stairs will be provided in the parking facility to allow pedestrians to walk from their vehicles to the ground level.

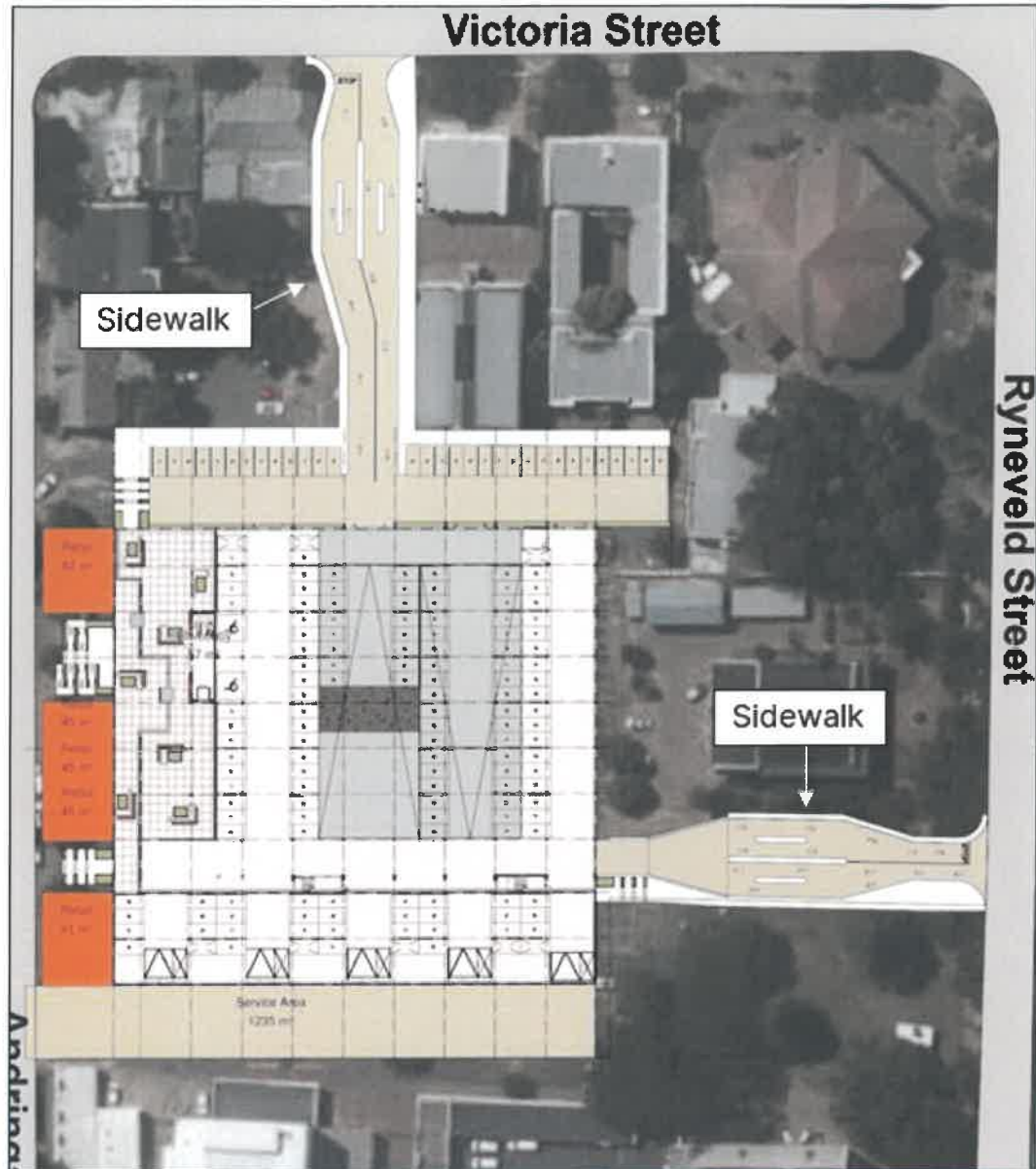


Figure 6-5: Walkways along the access road to the parking facility

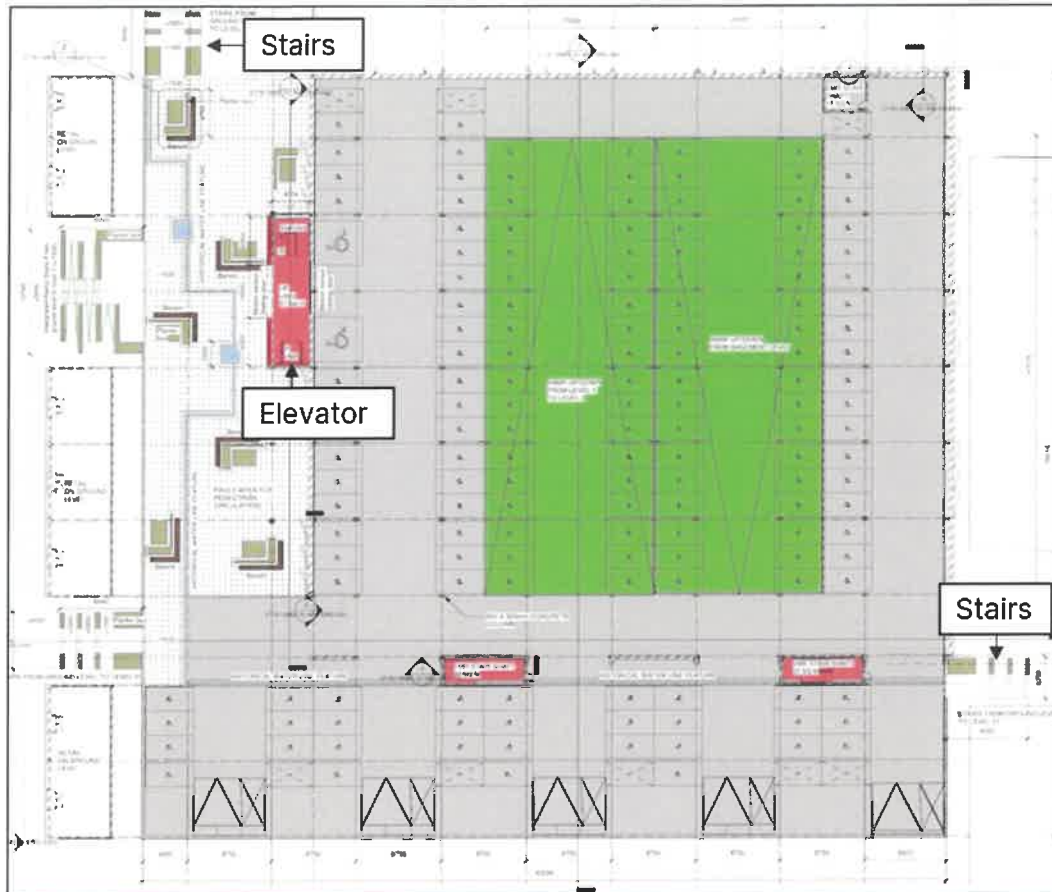


Figure 6-6: Pedestrian Accommodation in Parking Facility

6.2.1 Required Information

The following information is relevant to this study:

- Number of parking bays: 498 bays, with at least 11 disabled parking bays
- Three Ramps:
 - Width: 6 - 7m
 - Length of ramp on western side: 25m
 - Length of ramps inside facility: 49m
 - Gradient: not exceeding 12%
- Design vehicle: Light vehicle: Passenger vehicles.
- Existing access
 - Throat length:

In accordance with the TMH 16 Vol 2, the existing access is an access to a public facility from a class 5 road. More than 50 vehicles enter and / or exit this facility during the peak hours on weekdays and weekends.

Egress: The current access egress length is 34m at the Victoria Street Access and 74m at the Ryneveld Street Access. The minimum egress throat length for priority-controlled accesses is between 15 – 25m. The existing egress throat length at the accesses are therefore sufficient.

Table 29 Minimum egress throat length

Minimum egress throat lengths (m) for control types and number of egress lanes				
Control type:	Priority control	Traffic signal control		
Number of egress lanes:	All	1-2 Lanes(*)	3 Lanes(*)	4 Lanes(*)
Minimum throat length (m):	15 – 25 (**)	25	60	95

(*) Excluding taper lengths

(**) 6 – 25 m for Driveways

The existing ingress throat length of the Victoria Street Access is 34m while the ingress throat length at the Ryneveld Street Access is 74m. The TMH 16 Vol 2 manual specify that an ingress throat length of at least 15m should be provided on class 5a roads. It is evident that the existing ingress throat length provided at the parking facility is sufficient.

Table 30 Minimum ingress throat lengths

Minimum ingress access throat lengths (m) from different road classes							
Road Class	Class 2	Class 3	Class 4a	Class 4b	Class 5a	Class 5b	Driveways
Service Station	50	25	15	N/A	10	N/A	N/A
Other developments	100	75	25	15	15	10	5

(*) The requirements of the Municipality or authority will apply to Class 1 roads

Both the egress and ingress throat lengths are acceptable.

- Control: Boom gate controlled with automatic ticket dispenser.

6.2.2 Site Assessment

The existing parking area is located on various erven, namely on Erven 1969 – 1976 as well as on Erf 6636 and part of the Remainder of Erf 1962. A consolidation application will need to be submitted to consolidate these erven. This is unpacked in the environmental report.

The existing accesses are stop controlled. A security house with a guard is provided at the accesses to this parking. Parking tickets are provided by the guards at the entrance of the parking area. The proposed parking facility will be provided with boom gates and an automatic ticket dispenser.



Figure 6-7: Victoria Street Access



Figure 6-8: Ryneveld Street Access

6.2.2.1 Non-motorised transport

The area surrounding the proposed parking facility is provided with sidewalks on both sides of the road. Pedestrian crossings are provided at the Victoria Street / Andringa Street and at the Victoria Street / Ryneveld Street intersections. A midblock pedestrian crossing leading to the Eikestad Mall is provided on Andringa Street. Refer to Figure 6-9 to Figure 6-11 for the pedestrian crossings.



Figure 6-9: Midblock Pedestrian Crossing on Andringa Street



Figure 6-10: Pedestrian Crossing at the Victoria Street / Andringa Street Intersection



Figure 6-11: Pedestrian Crossing at the Victoria Street / Ryneveld Street intersection

As mentioned in Section 6.2.1, NMT facilities, including stairs and an elevator, will be provided at the parking facility to accommodate pedestrians that walk from the parking facility to their destinations along Victoria Street, Ryneveld Street and Andringa Street, refer to section 4 of this report. The existing sidewalks along the accesses to the facility will be retained.

6.2.2.2 Public Transport

It is not expected that public transport users will make use of the parking facility or that the parking facility users will make use of public transport, however, a taxi rank is located within walking distance to the parking facility. Pedestrian sidewalks lead from the parking facility to the taxi rank, providing safe walking environments for the public transport users. Refer to Figure 6-12 for the locality of the taxi rank.

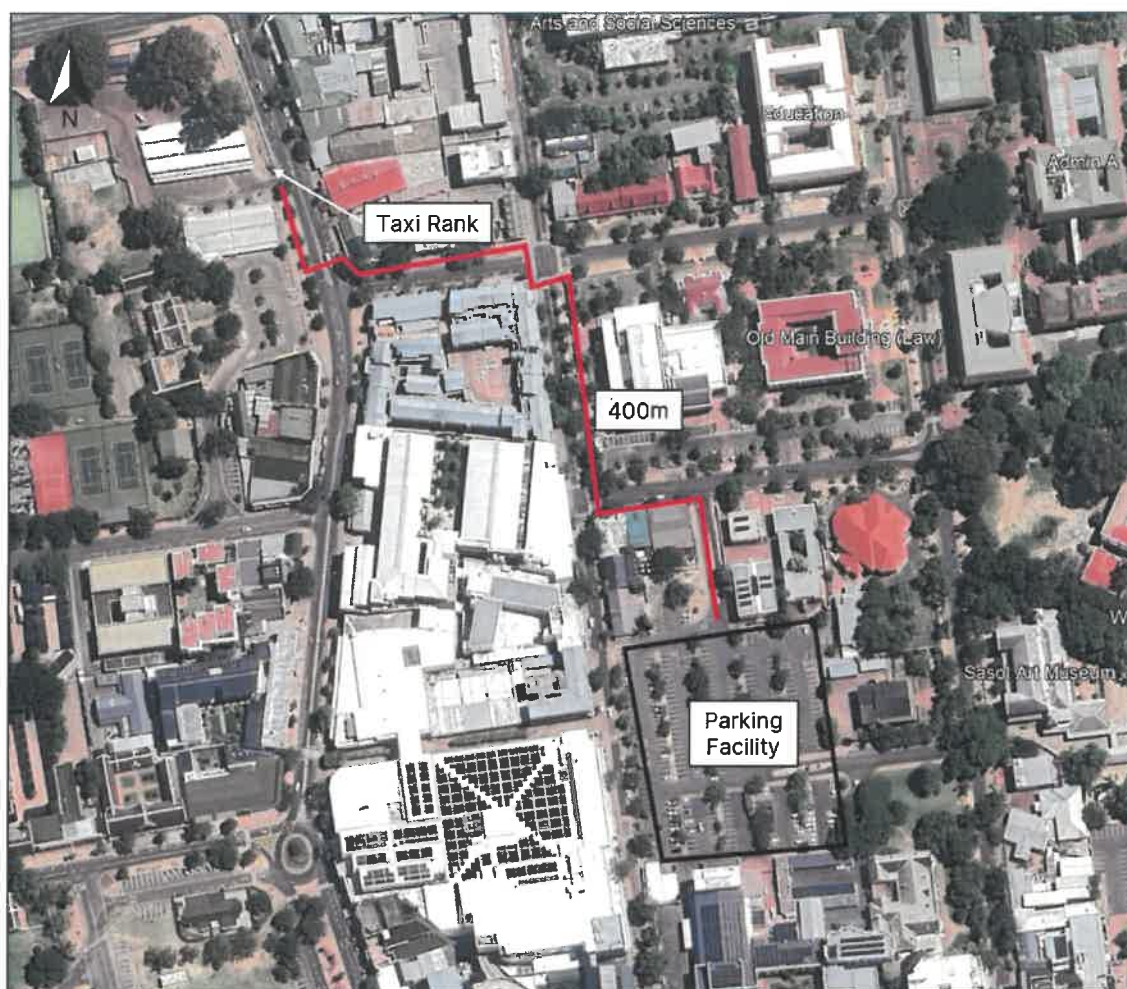


Figure 6-12: Stellenbosch Taxi Rank

6.2.3 Background Traffic Volumes

Traffic counts were conducted at the various intersections in the Stellenbosch CBD on Tuesday 31 October 2023. The AM peak, PM peak counts were performed and categorized according to light vehicles, minibus taxis, buses and heavy vehicles. The traffic counts were conducted at the following intersections in the study area:

- Victoria Street / Andringa Street;
- Victoria Street / Ryneveld Street;
- Ryneveld Street / Plein Street / Van Riebeeck Street; and
- Andringa Street / Plein Street / Van Riebeeck Street.

It is observed from the traffic count volumes that for the study area, the volumes peaked within the following hours that are chosen for the study area:

- Weekday AM Peak: 07h45-08h45
- Weekday PM Peak: 16h00-17h00

The future background traffic is estimated using the growth rate expected. According to the TMH17 Volume 1: South African Trip Data Manual, the following growth rates are applicable to urban environments:

Development Area	Growth rate
Low growth areas	0 - 3%
Average growth areas	3 - 4%
Above average growth areas	4 - 6%
Fast growing areas	6 - 8%
Exceptionally high growth areas	> 8%

Source: City Council of Pretoria (1998)

Based on the guidelines provided by (COTO:TMH16 v2, 2012, p. B2) a 5-year design horizon (2028) is selected. Furthermore, historic traffic data from 2007 to 2019 was used to calculate the average traffic growth rate for the Stellenbosch CBD. It was determined that the traffic grew with an average growth rate of 2.57% per annum from 2007 to 2019. A growth rate of 2.57% will therefore be applied to the 2023 traffic counts to determine the horizon year traffic.

6.2.4 Latent Rights

The area is built up and no additional latent rights were used. The 2.57% growth as indicated above accounted additional trips generated for any developments within the area and surrounding area.

6.3 Traffic Demand Estimate

6.3.1 Existing Traffic Demand

Parking facilities are not trip generators and the TMH 17 Trip data manual can therefore not be used to calculate the trip generation and traffic demand for the Eikestad Parking Facility. The vehicles that will access the facility is traffic volumes that are already on the road network (i.e. traffic that is generated by other land uses). The traffic demand was therefore determined by conducting 12-hour parking demand surveys in the CBD as indicated in chapter 3. The existing parking demand and supply was derived using the survey data which was then assessed based on the proposed facility size of chapter 3 and 4 of this report. The arrival and departure rates were based on the existing survey data. The parking surveys indicated that the AM and PM peak hour for the parking facility is:

- AM Peak Hour: 08h30-09h30
- PM Peak Hour: 15h30-16h30

Based on the actual volumes and distribution of parking volumes that are estimated to use the facility based on the survey data, the trip generation and trip distributions were estimated, Table 6-1 and Table 6-2.

Table 6-1: 12hr actual estimated arrival and departure volumes

Time	06:00	06:30	07:00	07:30	08:00	08:30	09:00	09:30	10:00	10:30	11:00	11:30	12:00	12:30	13:00	13:30	14:00	14:30	15:00	15:30	16:00	16:30	17:00	17:30
Total Number of Parking Spaces	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500
Practical Capacity	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435	435
Parking Accumulation @ 2028	38	56	87	137	228	291	362	401	432	433	430	431	396	407	427	435	428	424	404	413	380	362	351	310

Table 6-2: Peak Hour Demand

AM Peak Hour	
Arrival Peak Hour	264
Departing	52
PM Peak Hour	
Arrival Peak Hour	66
Departing	218

6.3.2 Future Traffic Demand

Since a parking facility is not a trip generator, the future traffic demand was calculated using the additional number of parking bays that will be provided at the parking facility together with the existing parking demand that was surveyed at the parking areas. It is assumed that the proposed Eikestad Parking Facility will have a similar in-out split that was surveyed at the existing parking area. The expected traffic demand can be seen in Figure 6-13 and Figure 6-14.

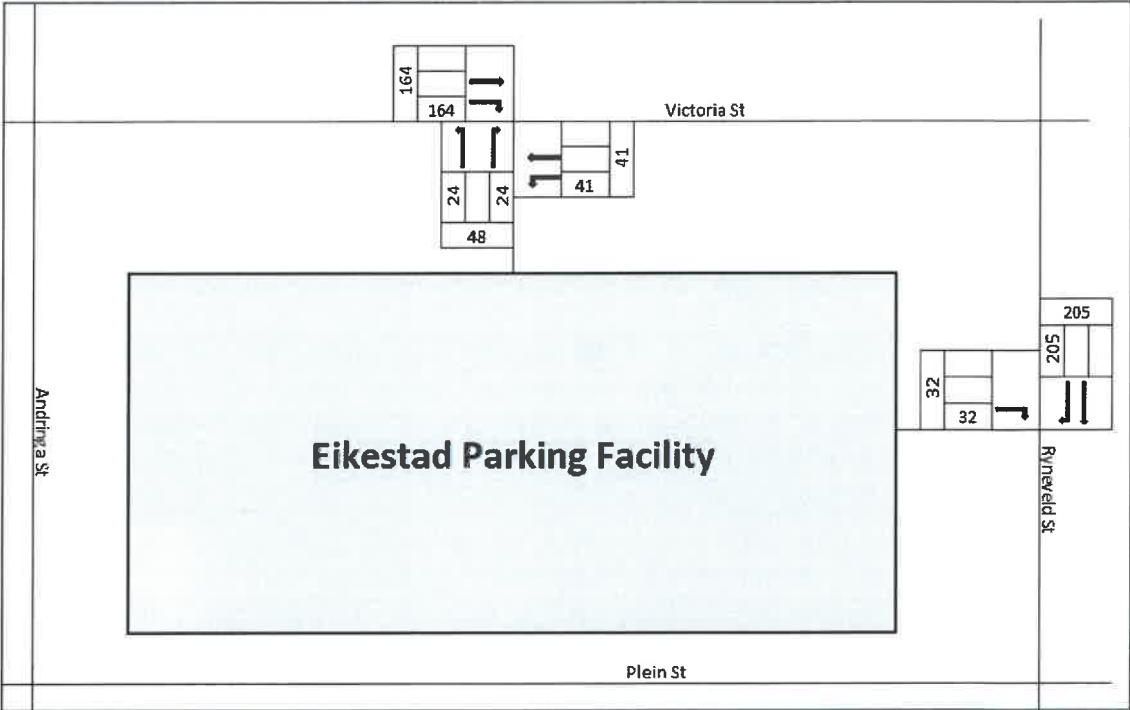


Figure 6-13: Future AM Peak Hour Traffic Demand at the Eikestad Parking Facility

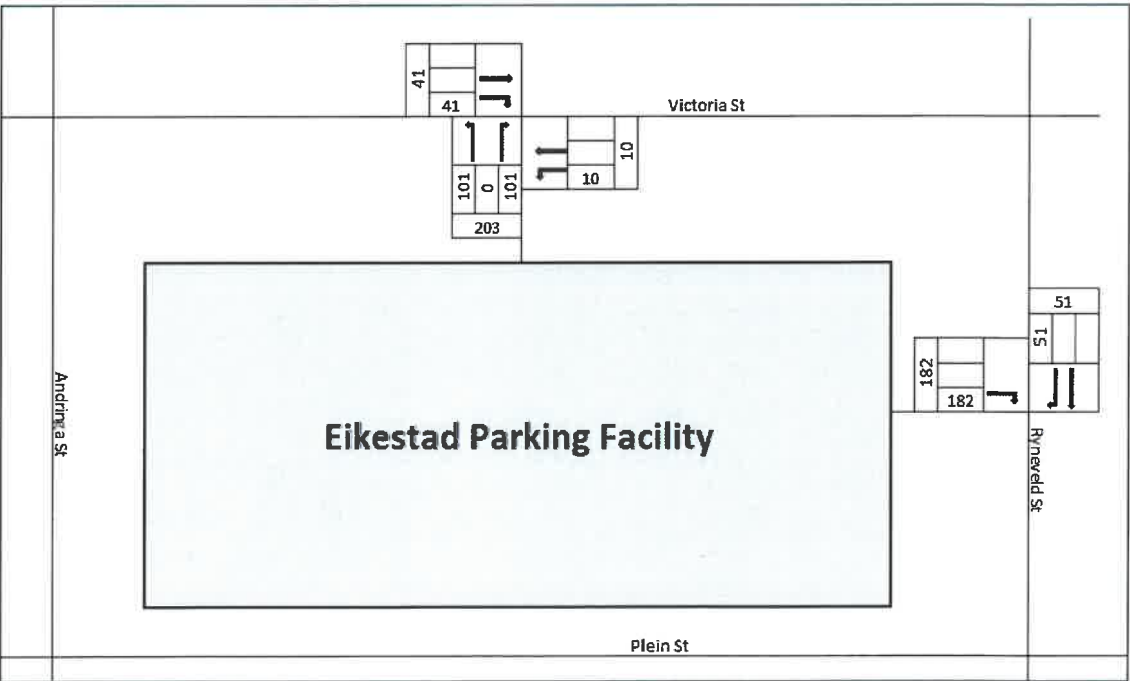


Figure 6-14: Future PM Peak Hour Traffic Demand at the Eikestad Parking Facility

6.3.3 Modal Split

The modal split for the facility was assumed to be private vehicles only. This parking area will not be used by delivery vehicles since specific loading facilities for loading and offloading are provided along Andringa Street. This parking area will also not be utilised by public transport vehicles since this facility is not earmarked for parking only and not as a public transport node.

6.3.4 Trip Distribution and Trip Assignment

The directional split, or in other words the trip distribution for the parking facility was derived using the parking survey data. It was assumed that the trip distribution that was surveyed at the existing parking area will remain the same for the proposed parking facility. The expected trip distribution can be seen in Figure 6-15. The traffic volumes that are expected to arrive and depart at the parking facility during the AM and PM peak hours are indicated in the diagrams below.

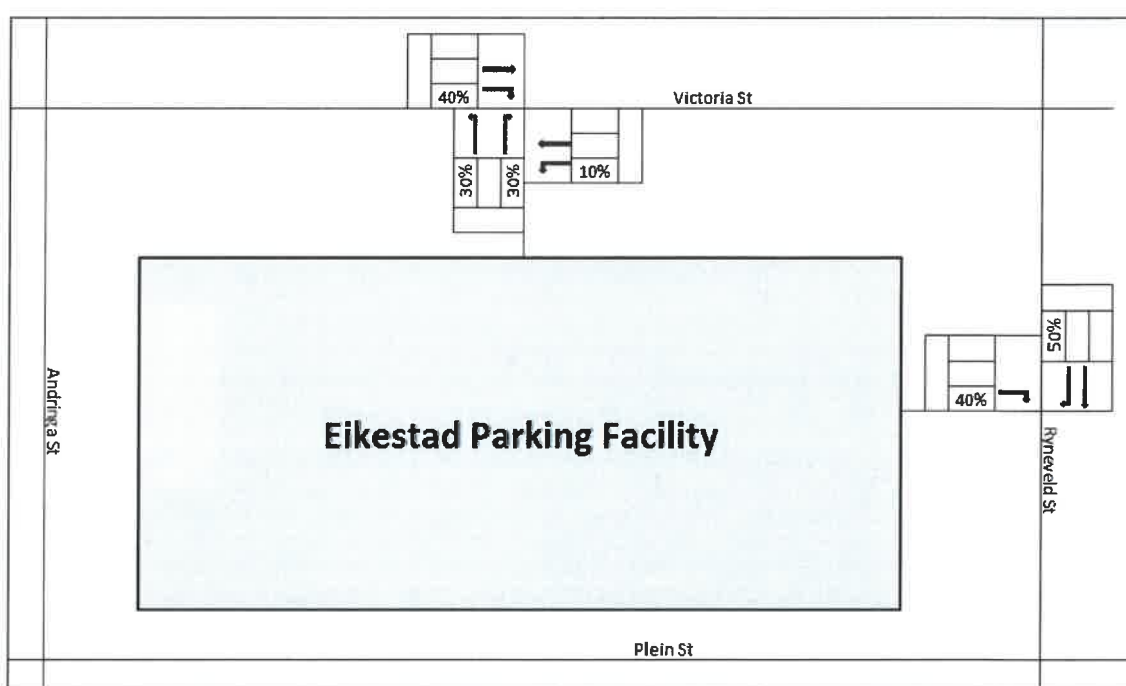


Figure 6-15: Trip Distribution at the Accesses to the Parking Facility

6.3.5 Scenarios

The Eikestad Parking Facility does not generate additional trips on the external network. It will merely be utilised by traffic that is already on the road network. The following scenarios were therefore included as part of this study:

- 2023 AM Peak Hour Base Year Traffic
- 2023 PM Peak Hour Base Year Traffic
- 2028 AM Peak Hour Future Year Traffic
- 2028 PM Peak Hour Future Year Traffic

6.4 Site Traffic Assessment

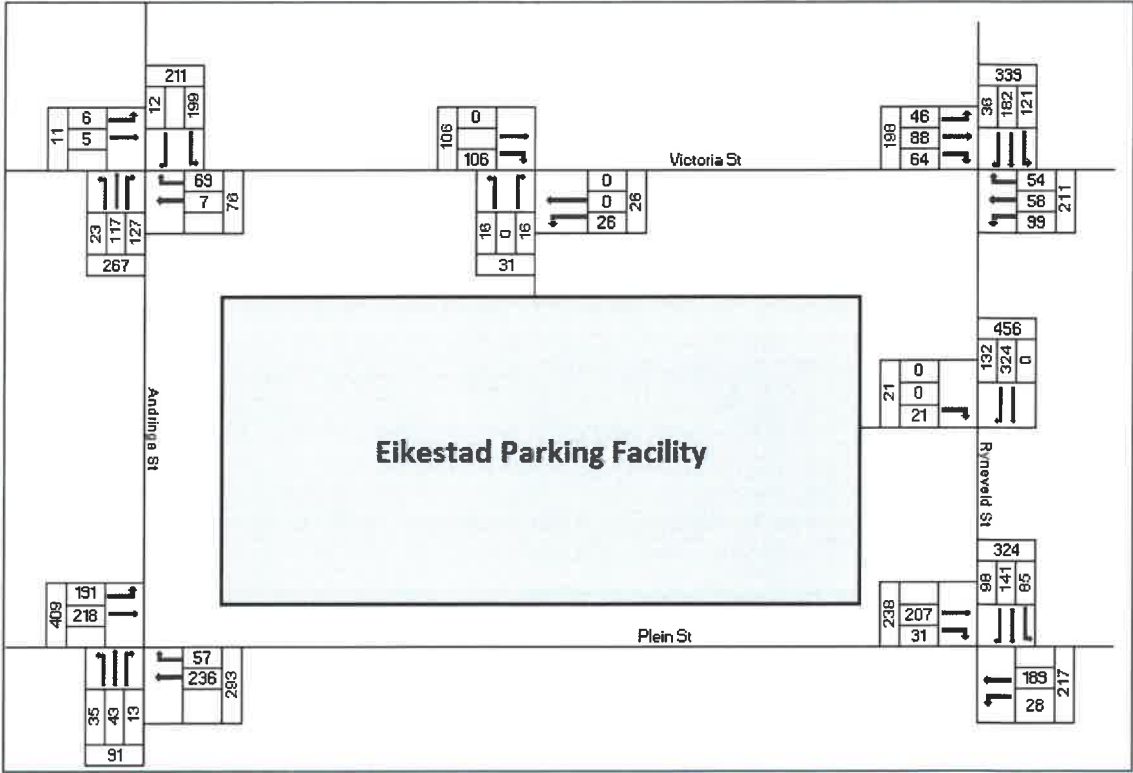
6.4.1 Investigation of other road elements

No other road elements are included that experience traffic capacity constraints due to the development.

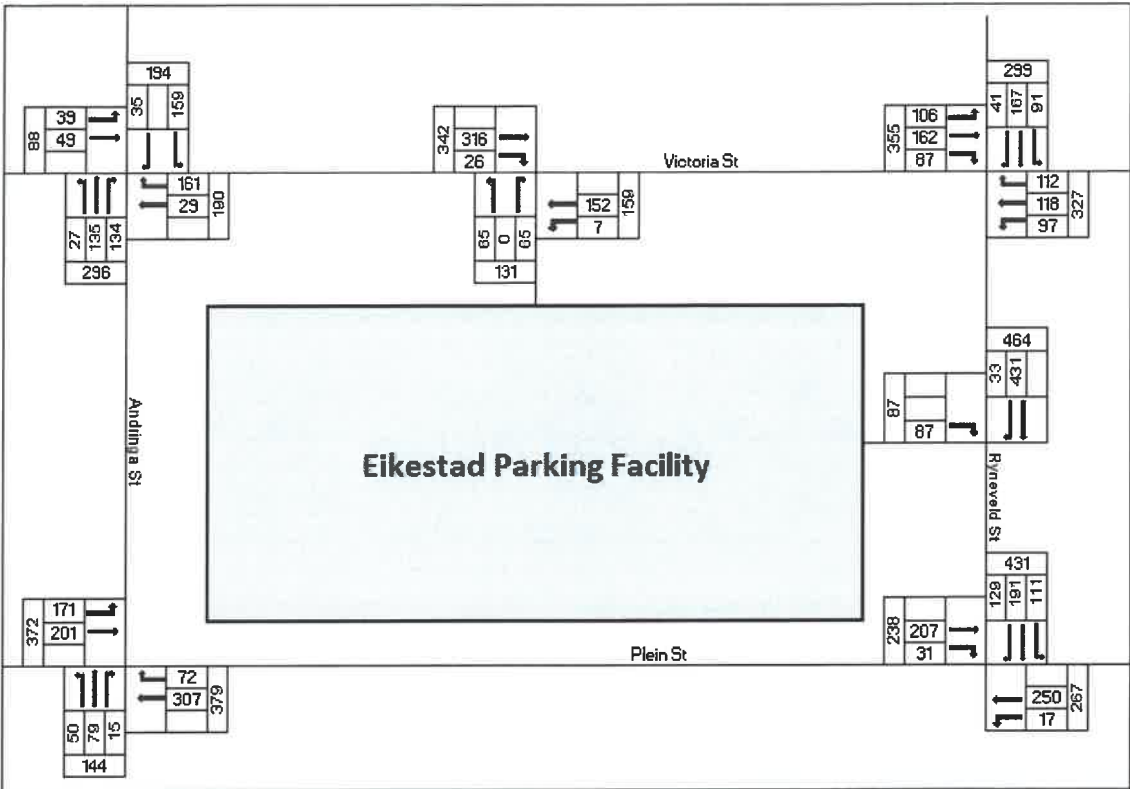
6.4.2 Traffic Volumes

The traffic volumes for the different scenarios are indicated below.

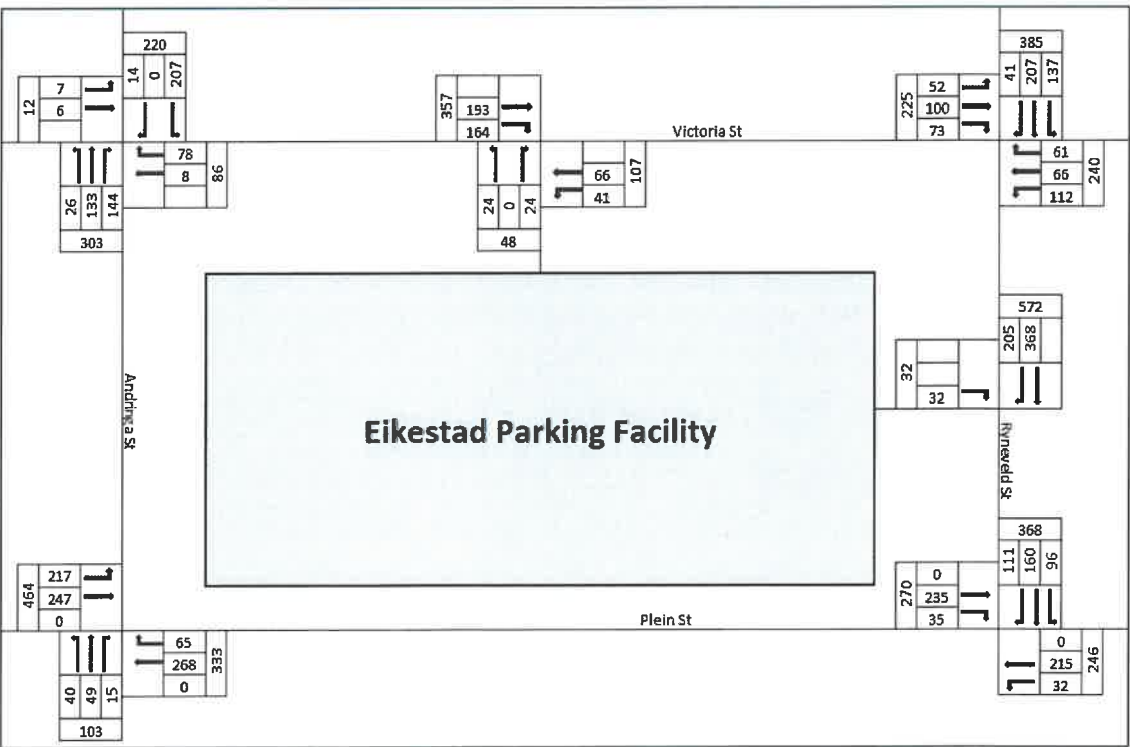
Scenario 1: 2023 AM Peak Hour Base Year Traffic



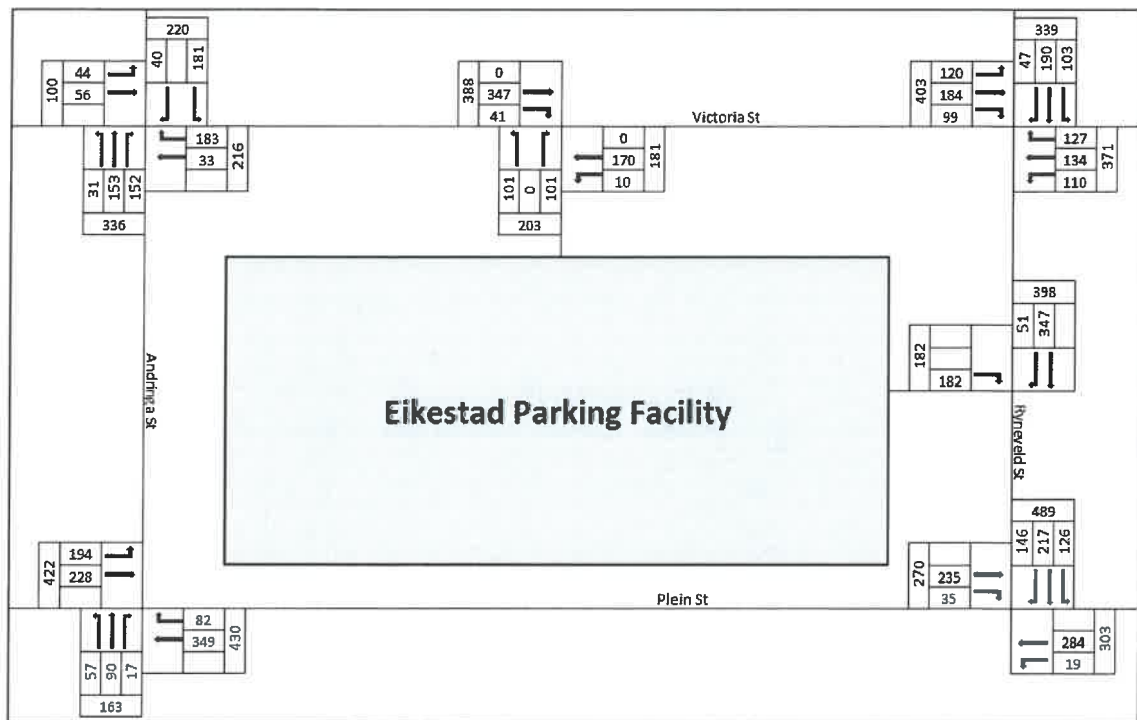
Scenario 2: 2023 PM Peak Hour Base Year Traffic



Scenario 3: 2028 AM Peak Hour Future Year Traffic



Scenario 4: 2028 AM Peak Hour Future Year Traffic



6.5 Intersection Layouts and Measures of Effectiveness

The results of the traffic analysis will be based on a Level of Service (LOS) measurement, which uses measured delay experienced by a vehicle at the intersection and compares it to a scale of values defining the LOS. The Level of Service (LOS) is based on Table 6-3 below, which has been taken from the (HCM, 2010) manual. The type of intersection affects the allowable delay in each LOS bracket resulting in different values for a traffic signal and non-signalized intersection. An acceptable LOS is on an intersection where a LOS D and above (A, B and C) is achieved. An unacceptable LOS is represented by an E and an F.

Table 6-3: Level of Service

Level of Service	Average Overall Delay per Vehicle (seconds)	
	Signals and Roundabouts	Stop Signs and Give-Way (Yield) Signs
A	<= 10	<= 10,0
B	10,1 to 20,0	10,1 to 15,0
C	20,1 to 35,0	15,1 to 25,0
D	35,1 to 55,0	25,1 to 35,0
E	55,1 to 80,0	35,1 to 50,0
F	> 80,0	> 50,0
Desirable / Maximum Recommended	55/ 80	35 / 50

In addition, the queue lengths at the access will be assessed in terms of the (COTO: TRH 26, 2012). This will lead to the correct assessment of the access and the relevant control warrants. The analysis will be conducted on the layouts of the proposed facility accesses and existing intersection configurations.

Intersection	Schematic Layout
Victoria St / Andringa St	
Victoria St / Access	
Victoria St / Ryneveld St	

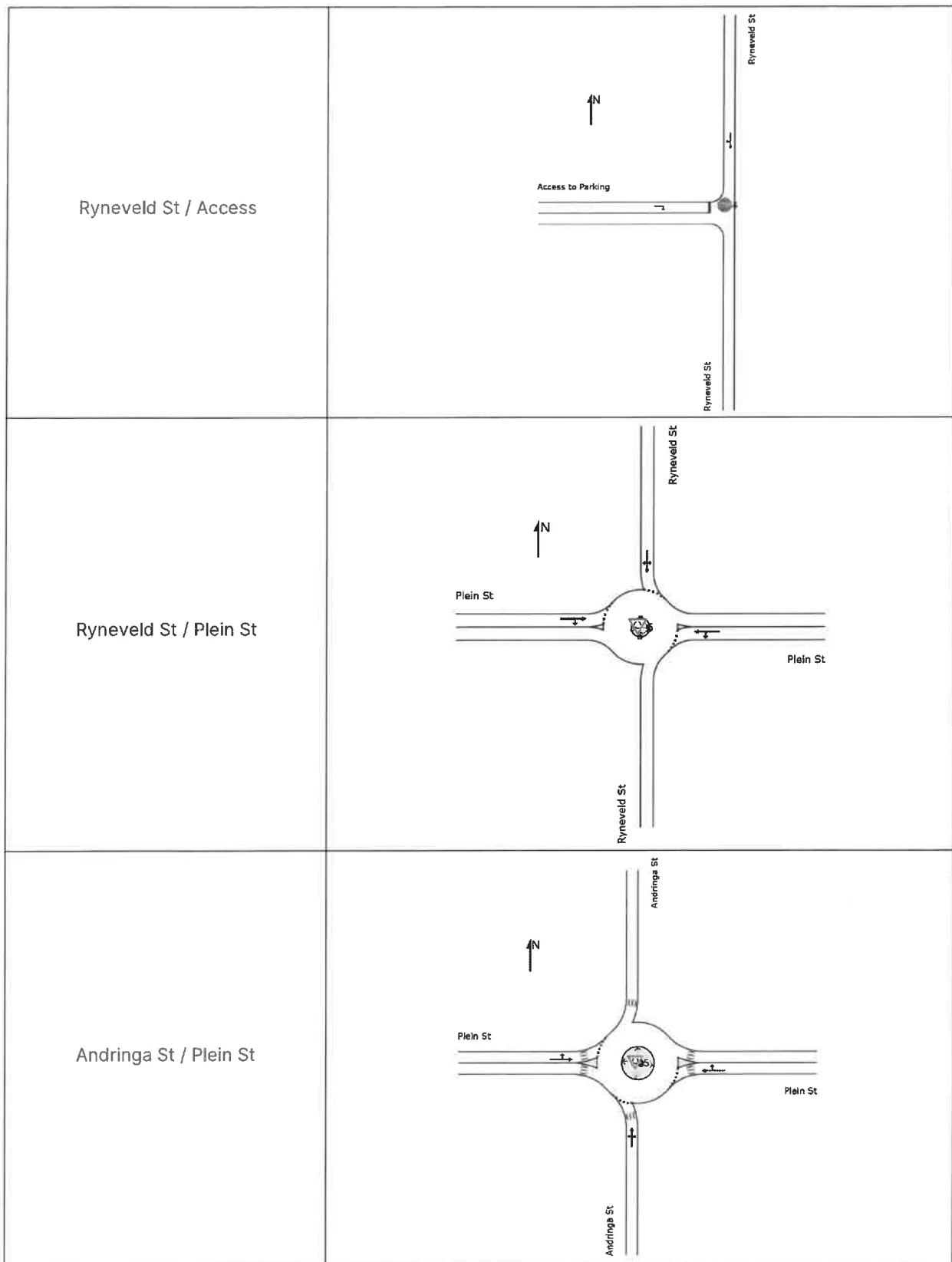


Figure 6-16: Schematic Intersection layouts

6.5.1 Capacity Analysis Results

The overall intersection capacity analysis results for the four intersections and two accesses can be seen in Table 6-4. The detailed intersection capacity results per movement can be seen in Annexure B.

Table 6-4: Average Intersection Level of Service Results

Intersection	Scenario	Intersection control	AM Peak Hour			PM Peak Hour		
			LOS	Del (s)	v/c	LOS	Del (s)	v/c
Victoria St / Andringa St	2023 Base	All-way Stop	D	26	0,7	C	19	0,61
	2028 Future		D	25	0,71	C	25	0,69
Victoria St / Access	2023 Base	Priority Stop	N/A	3	0,17	N/A	2	0,19
	2028 Future		N/A	3	0,21	N/A	3	0,22
Victoria St / Ryneveld St	2023 Base	Traffic Circle	A	6	0,28	A	7	0,37
	2028 Future		A	7	0,37	A	8	0,44
Ryneveld St / Access	2023 Base	Priority Stop	N/A	2	0,25	N/A	2	0,25
	2028 Future		N/A	3	0,32	N/A	3	0,22
Ryneveld St / Plein St	2023 Base	Traffic Circle	A	7	0,34	A	7	0,43
	2028 Future		A	7	0,39	A	8	0,51
Andringa St / Plein St	2023 Base	Traffic Circle	A	6	0,35	A	6	0,34
	2028 Future		A	6	0,4	A	6	0,4

It is evident from the table above that the intersections operate at acceptable levels of service during the base and horizon years.

The 95% queue lengths at the accesses to the Eikestad Parking Facility can be seen in Table 6-5. It is evident that the queue lengths at the two accesses are acceptable for the existing control.

Table 6-5: Access 95 Percentile Queue Length (vehicles)

Victoria St / Access												
Scenario	South			East			North			West		
	L	S	R	L	S	R	L	S	R	L	S	R
2023 AM	0,6		0,6	0.0	0.0						4,8	4,8
2028 AM	0,9		0,9	0.0	0.0						7	7
2023 PM	2,9		2,9	0.0	0.0						1,5	1,5
2028 PM	5		5	0.0	0.0						2,4	2,4
Ryneveld St/ Access												
Scenario	South			East			North			West		
	L	S	R	L	S	R	L	S	R	L	S	R
2023 AM	0		0	0.0	0.0						0.0	0,2
2028 AM	0		0	0.0	0.0						0.0	0,4
2023 PM	0.0		0.0	0.0	0.0						0	1
2028 PM	0		0	0.0	0.0						0.0	2,2

6.6 Results

The findings of the traffic analysis are as follows:

- The proposed accesses are acceptable to accommodate the additional trips.
- The proposed accesses have acceptable throat lengths.
- The NMT and internal walkways, existing and proposed, links to the road network, buildings and parking bays are adequate.
- There are no issues regarding the design vehicle's ability to navigate the internal road network.
- Due to the demand analysis, a wider traffic analysis would be required to assess the closure of church road on the wider CBD area.

Based on the above accesses and surrounding intersections can accommodate the additional traffic.

7 Due Diligence

7.1 Applicable legislation

This section provides a checklist of required actions for the project.

The legislation applicable to the project is the Local Government: Municipal Finance Management Act 56 of 2003 (MFMA), the Local Government: Municipal Systems Act 32 of 2000 (MSA) and the Municipal Public-Private-Partnership Regulations published in terms of the MFMA under Notice R.309 in *Government Gazette* 27431 of 1 April 2005 (PPP Regulations).

Apart from the above, the following legislation is or could be applicable (the list is not necessarily exhaustive) and has been considered:

- The Constitution on the allocation of powers and functions of the spheres of government, the Bill of Rights, financial issues and procurement.
- The Promotion of Administrative Justice Act 3 of 2000 (PAJA) on fair and just administrative action.
- The Preferential Procurement Policy Framework Act 5 of 2000 (PPPPFA) on procurement and the Procurement Regulations made under that Act.
- The National Road Traffic Act 93 of 1996 and the National Road Traffic Regulations, 2000 on road signs and markings, rules of the road etc.
- The National Building Regulations and Building Standards Act 103 of 1977 and the regulations and standards issued in terms of that Act.
- The National Land Transport Act 5 of 2009 (NLTA) on detailed land transport functions of the spheres of government and on transport planning.
- The *Minimum Requirements for Integrated Transport Plans* published in terms of the NLTA on 29 July 2016 in *Government Gazette* 40174 (Notice 881) on requirements for transport planning.
- The National Land Transport Amendment Bill, 2016 – being considered by Parliament insofar as it will amend relevant provisions of the NLTA.
- The Broad-Based Black Economic Empowerment Act 53 of 2003 (B-BEE Act), as well as the B-BBEE regulations and codes and the proposed Bill to replace that Act.
- The National Environmental Management Act 107 of 1998 (NEMA) and regulations, and related legislation such as the National Environmental Management: Air Quality Act 39 of 2004.
- The Heritage Resources Act 25 of 1999.
- The Climate Change Bill, 2022 on the need to promote public transport etc. to combat climate change.
- The Stellenbosch Local Municipality (SLM) Roads and Streets By-Law, 2021.
- The SLM Draft NMT By-Laws, 2023.
- Current SLM Tariff Policy and By-Law.

- Other relevant by-laws of the SLM.
- The Municipal Supply Chain Management Regulations published in terms of the MFMA on 30 May 2005 as amended on 20 January 2017.
- Municipal Asset Transfer Regulations published in terms of the MFMA under Notice R.878 of 22 August 2008.

7.2 Relevant Policy documents include the following, among others:

- The Municipal Service Delivery and PPP Guidelines published by the National Treasury ("the Guidelines").
- The White Paper on National Transport Policy, 1996 and draft revised White Paper, 2021 published in *Government Gazette* 46422 of 27 May 2022.
- The SLM's Supply Chain Management (SCM) Policy adopted in terms of section 111 of the MFMA.
- The Public Transport Strategy and Action Plan, 2007 on integration of public transport services.
- The Draft National Non-Motorised Transport (NMT) Policy, 2013 on the need to promote NMT e.g. by providing bicycle lock-up facilities.
- The Non-Motorised Transport Facility Guideline, 2014 on the design of transport facilities to promote NMT.
- The National Strategic Framework on Universal Design and Access, 2021 on the need to design infrastructure to accommodate accessible transport.
- The White Paper on the Rights of Persons with Disabilities, 2016 on the need to design infrastructure to accommodate the needs of persons with disabilities.
- The National Climate Change Response White Paper, 2011 on the need to limit private car use etc. to combat climate change and limit greenhouse gases (GHG).
- The TRH26 South African Road Classification and Access Management Manual, 2012 on road access.

Applicable legislation and policy were considered in a Legal Assessment Report, which is attached as Annexure G.

7.3 Section 78 Assessment

Section 120(3) of the MFMA provides that if a PPP involves the provision of a municipal service, there must be compliance with Chapter 8 of the MSA. Accordingly the (SLM) conducted an assessment under that Chapter to determine whether the relevant parking services ("the services") should be provided by an internal or external mechanism.

Section 76 of the MSA provides that a municipality may provide a municipal service either through an internal mechanism (i.e. a department or component of the municipality itself or a business unit within its administration) or by an external mechanism, which may be a municipal entity (ME), another

municipality or another organ of state, or a private person or entity by means of a service agreement. An ME may be either a private company or a service utility established by by-laws of the municipality.

“Municipal service” is defined as a service that the municipality provides for the benefit of its local community in terms of its powers and functions, whether the service is provided by an internal or external mechanism and regardless of whether or not a fee, charge or tariff is levied for the service. As indicated above the term “municipal service” is widely defined and would appear to include parking services.

In terms of section 77 of the MSA, the municipality must review and decide on the appropriate mechanism to provide a municipal service, commonly called a “section 78 assessment”, where a new municipal service is to be provided or an existing municipal service is to be significantly upgraded, extended or improved. It seems that the proposed parking services will amount to a significant upgrading, extension or improvement of the parking services currently being provided on the site.

An external mechanism can include the establishment of a municipal entity (ME) under Chapter 8A of the MSA, as a separate legal entity to undertake the functions, with or without undertaking other transport functions.

Section 78 requires as a first step that the municipality must assess whether to use an internal mechanism. This involves, among others, assessing:

- The indirect costs and benefits if the service is to be provided through an internal mechanism;
- The capacity and future capacity of the municipality to furnish the skills, expertise and resources necessary to provide the services through an internal mechanism;
- The extent to which the organisation and administration and the development of the human resources (HR) capacity of the municipality could be used to provide the services;
- The likely impact on development, job creation and employment patterns in the municipality; and
- The views of organised labour.

After these steps have been taken the municipality may decide to use an internal mechanism or to investigate the possibility of providing the services by an external mechanism. If it decides to investigate an external mechanism it must:

- Give notice to the local community.
- Assess the different service delivery options under section 76(b), i.e. whether to establish an ME, use another municipality or organ of state, a community-based organisation or any other entity, including a private entity. In doing so it must take into account:
 - The direct or indirect costs and benefits, including the effect on health and the environment;
 - The capacity or future capacity of the service provider;
 - The views of the local community;
 - The impact on development and job creation; and
 - The views of organised labour.

- Conduct a feasibility study which covers the matters listed in section 78(1)(c) which includes, among others, assessing:
 - The extent to which the service will provide value for money;
 - The needs of the poor;
 - Whether the proposals will be affordable for the municipality and its residents; and
 - Whether the proposals will transfer appropriate technical, operational and financial risk.

After this assessment, the municipality must decide on the appropriate internal or external mechanism. If it decides on an external mechanism it must enter into a service delivery agreement that complies with section 80 of the MSA after applying the required procurement processes (competitive bidding etc.).

So, to summarise, if the services will amount to a new municipal service or a substantial upgrading, improvement or extension of an existing service, the SLM must first take the abovementioned steps to assess whether it should provide the services through an internal mechanism. After that it may investigate the possibility of an external mechanism by applying the abovementioned steps relevant to that investigation, including a feasibility study. If it then decides on an external mechanism, such as an agency agreement or concessioning, it must apply normal procurement procedures in terms of its supply chain management policy and applicable legislation.

A section 78 assessment has been conducted as described in the Feasibility Study Report (FSR). On 28 March 2018 the Council accepted that all the requirements of section 78(1) of the MSA in terms of investigating the feasibility of the provision of sufficient parking have been complied with and that the SLM should formally proceed to the MSA Section 78(3) process of exploring the possibility of providing the municipal service of parking through an external mechanism.

After exploration of such an external mechanism Council took a decision on 26 February 2020 that it accepted that the section 78 processes in terms of the MSA had been properly conducted and that the SLM should proceed to put in place the legislative processes for the services to be provide though a private party as an external mechanism.

The Chapter 8 process was conducted by the SLM and a full legal due diligence has not been conducted on that process for purposes of this Report.

7.4 Project Cycle

The PPP Regulations provide that before a municipality initiates a feasibility study for a PPP contemplated in section 120(4) of the Act the accounting officer of the municipality must-

- a) Notify the National Treasury (NT) and the relevant Provincial Treasury (PT) in writing of the municipality's intention, together with information on the expertise within the municipality to comply with that section; and
- b) If requested by the NT or PT, appoint a person with appropriate skills and experience, either from within or outside the municipality, as the transaction advisor to assist and advise the municipality on the preparation and procurement of the PPP agreement.

The FSR has identified and described the project in the FSR.

The SLM notified the National Treasury (NT) and has been engaging with the NT representative on an ongoing basis.

A project officer was appointed as well as a project adviser.

The municipality must consult stakeholders. A notice in terms of section 78(3)(a) of the MSA was published on 12 July 2028. Comments received pursuant to the notice were considered.

The municipality must solicit the views of organised Labour. The Section 78 Report states that there were no objections to the project from organised labour. The provision of operational labour will have a minimal impact on the current internal labour market.

Section 120(4) of the MFMA provides that before a PPP is concluded, the municipality must conduct a feasibility study that-

- Explains the strategic and operational benefits of the PPP for the municipality in terms of its objectives.
- Describes in specific terms-
 - The nature of the private party's role in the PPP; – this has been done.
 - The extent to which this role both legally and by nature can be performed by a private party; I think this is covered.
 - How the proposed agreement will-
 - Provide value for money to the municipality;
 - Be affordable for the municipality;
 - Transfer appropriate technical, financial and operational risks to the private party, and
 - Impact on the municipality's revenue flows and current and future budgets.
- Takes into account all relevant information, and
- Explains the capacity of the municipality to effectively monitor, manage and enforce the agreement.

As regards value for money, the NT has raised the following questions, which are included with the replies provided by the financial specialist in the project team:

Query 1: Total Project cost vs Term of the contract (20 years) – in some instances 20 years is used for higher value such as R1B. – will the 20 year term ensure feasibility.

Response: The results of the CBA should always be seen in the context of the assumptions. It is therefore difficult to state in absolute terms what the feasibility would be without running the models based on changes in assumptions. The IRR is obviously dependent on all the assumptions. Scenario 6 is regarded as the most realistic scenario. In terms of this scenario, the returns of the PPP Risk Adjusted Model are as follows:

Scenario 6: PPP Risk Adjusted Model		
Time period	NPV	IRR
20-years	R6.7m	12.34%
25-years	R17.9m	14.37%

Based on the assumptions, over 25 years the PPP Risk Adjustment shows the project to be feasible as the IRR is above the lending rate. Over 20-years, the project is marginal as the IRR is just below the assumed lending rate. However, if the lending rate is set a percentage point lower at 11.75% the 20-year IRR goes to 13.97% over 20-years which would make this scenario feasible.

Query 2: Revenue to the Municipality – how will this be done to ensure value for money. For eg:

- Income from parking - Will be a threshold and any amounts over the threshold will come to the municipality.
- Or once the loan is repaid the income come to the municipality.
- Or will the municipality receive a monthly income

Response: In its current format the study has not considered a revenue sharing model. In terms of the BOOT model, the facility in its entirety transfers to the Municipality at contract expiry. Assuming that the facility will not depreciate (the contract will provide for maintenance), that value is at least R120m (current prices). At transfer of the facility all revenue (and maintenance responsibilities) will accrue to the Municipality. However, the project team will amend the report to include revenue sharing option between the Municipality and the Private Partner. This model will also comment on the impact on the feasibility of the entire project.

The Guidelines provide for the FSR to be amended after receiving the comments from the NT and others. This is elaborated later.

In terms of section 120(1) of the MFMA, the municipality must demonstrate that the PPP agreement will-

- a) Provide value for money for the municipality;
- b) Be affordable for the municipality, and
- c) Transfer appropriate technical, operational and financial risk to the private party.

These aspects have been covered above.

Regulation 3 of the PPP Regulations provides for additional matters to be addressed in the feasibility study, as follows:

1. A feasibility study conducted in terms of section 120(4) of the Act, in addition to the matters specified in that section, must—
 - a) identify and define the activity which the municipality proposes to outsource to a private party;
 - b) assess the needs of the municipality in respect of such activity, including—
 - i. the various options available to the municipality to satisfy those needs; and
 - ii. the advantages and disadvantages of each option;

- c) assess the projected impact of the proposed outsourcing of the activity to a private party on the staff, assets, liabilities and revenue of the municipality or a municipal entity under the sole or shared control of the municipality, which must include an assessment of—
 - I. the number of officials of the municipality or such municipal entity that would become redundant as a result of the outsourcing of the activity;
 - II. the cost to the municipality or such municipal entity of any staff retrenchments or the retention of redundant staff;
 - III. any assets of the municipality or such municipal entity proposed to be placed under the control of the private party;
 - IV. any assets of the municipality or such municipal entity that would become obsolete as a result of the outsourcing of the activity;
 - V. any liabilities of the municipality or such municipal entity proposed to be assigned to the private party;
 - VI. any debt of the municipality or such municipal entity attributed to the activity to be outsourced which the municipality or such municipal entity would retain; and
 - VII. any revenue to be foregone by the municipality or such municipal entity as a result of the outsourcing of the activity; and
- d) recommend an appropriate plan for the procurement of the proposed public-private partnership agreement, if outsourcing of the activity is the preferred option.

2. An assessment in terms of sub-regulation (1)(b) must show comparative projections of—

- a) the full costs to the municipality for the activity if that activity is not outsourced through a public-private-partnership agreement; and
- b) the full costs to the municipality for the activity if that activity is outsourced through a public-private-partnership agreement.

3. Sub-regulations (1) and (2) need not be complied with if the activity which the municipality proposes to outsource is a municipal service in respect of which an assessment in terms of section 78 (3) (b) and a feasibility study in terms of section 78(3)(c) of the Municipal Systems Act have already been carried out, provided that—

- a) such assessment and feasibility study cover the matters referred to in sub-regulations (1) and (2); and
- b) the documents reflecting the results of such assessment and feasibility study are included in the documents submitted to the council in terms of section 120(6)(a) of the Act.

Once the Feasibility Study has been completed, the accounting officer of the municipality must submit the report on the feasibility study together with all other relevant documents to the Council for a decision in principle on whether the municipality should continue with the proposed PPP. This Council meeting is proposed to be held on 24 April 2024.

At least 60 days prior to the Council meeting the municipality must make public particulars of the PPP together with the report on the Feasibility Study and invite the local community and other interested

persons to submit comments or representations in respect of the proposed PPP. The notice must be published in terms of section 21A of the MSA. Such a notice was published on 25 February 2024 as Municipal Notice No. 9 of 2024. In addition, a notice was published in terms of the Heritage Resources Act inviting comments. A public meeting was held on 13 February 2024 at which a number of comments were received from the local community and interested persons. These comments with the SLM's responses will be set out in an Annexure to the FSR.

At least 60 days prior to the Council meeting the accounting officer of the municipality must solicit the views and recommendations of the NT and the national Department responsible for local government (the Department of Cooperative Governance and Traditional Affairs - COGTA). Notices were sent to these entities on 26 February 2024. In response to the notice the abovementioned questions were received from the NT, which indicated that it would supply comments in April 2024. The PT indicated that it would provide comments by 6 April 2024. No response has been received yet from COGTA. The comments received with responses by the SLM will be described in an Annexure to the FSR as required by the Guidelines. If any negative comments are received the Project Team will engage with the entity concerned in an attempt to resolve the matter before the Council meeting, and a description of the meeting(s) will be provided in such an Annexure as required by the Guidelines.

If the PPP involves a type of service as prescribed in regulations made under the MFMA, the SLM must also engage with the relevant national department. No such regulations could be found. The SLM must also engage with other national or provincial organs of state as prescribed in regulations. No such regulations could be found.

In terms of the Guidelines the FS Report must also be circulated to relevant Departments within the SLM for their comments. Once the report has been amended in response to the comments received etc. it must be circulated to Council members not less than 10 days before the Council meeting.

If the proposed PPP agreement will impose financial obligations on the SLM beyond the three years covered in its annual budget for the relevant financial year, the SLM must undertake the processes outlined in section 33 of the MFMA. This will likely be the case, and the required processes will then be followed.

The Project Team includes environmental specialists who will ensure compliance with environmental legislation including NEMA. It also includes heritage specialists to ensure compliance with the Heritage Resources Act.

8 Financial Value Assessment

8.1 Introduction

In this section the financial model development process and results are described, as well as the rationale for going the PPP route on the project. The financial model is discussed in terms of assumptions and cost inputs. The section is concluded with the value for money assessment, which is based on the simplified version as reflected in module 4 of the Municipal Service Delivery and PPP guidelines.

8.2 PPP Route

8.2.1 Purpose of the PPP route

The purpose of the PPP is to transfer all risk (demand and financial) to the private party. This way the Municipality would earn an income, but without concomitant risk. The PPP would also ensure that the BBEEE objectives of the Municipality and the country will be met through clear requirements in the procurement plan. A full risk assessment has been undertaken for this project to allow the Municipality to understand the risks and the related costs that would be passed onto the private party. This risk analysis is reflected in section 8.6 of the report.

8.2.2 Types of PPP

There are two major types of PPP funding contracts: User-charge and a Unitary-Payment PPP as Funding Sources:

- User-Charge PPP (Advised for this project)
- User pays for services.

Government funding expands.

- Unitary-payment PPP (Not advised for this project)
- Funding not expanded.

For this project a user-pays funding source is advised. The relationship between the service providers, government and users is through the special purpose vehicle, as presented in Figure 8-1.

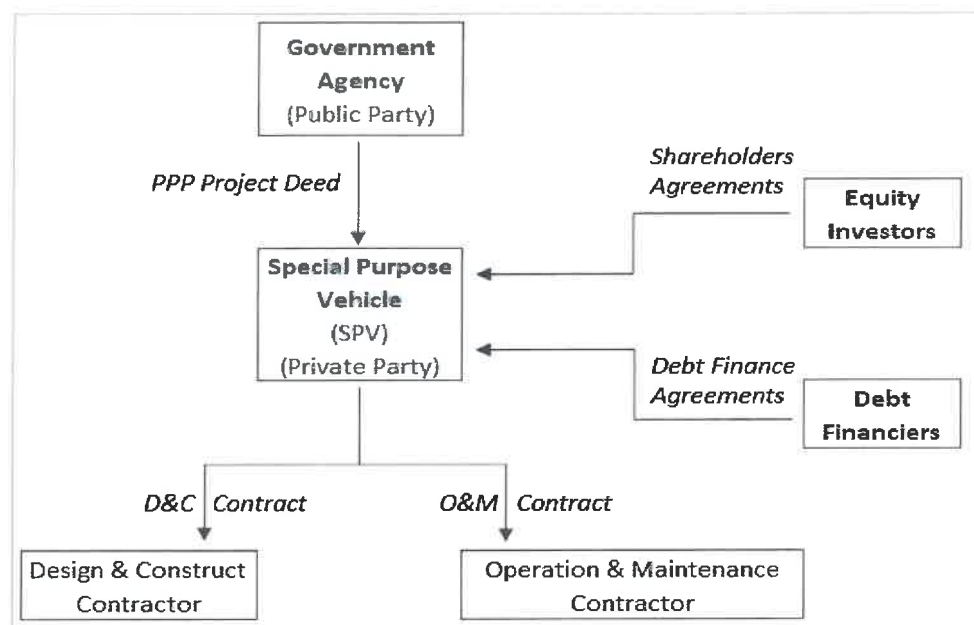


Figure 8-1: SPV relationship

The types of PPP contracts are listed below:

- Build-Operate-Transfer (BOT)
- Build-Own-Operate (BOO)
- Build-Own-Operate-Transfer (BOOT)
- Design-Build (D&B)
- Design-Build-Finance (DBF)
- Design – Build – Finance – Operate (DBFO)
- O & M (Operation & Maintenance)

Due to the nature of the risks, the availability of funds and the technical capacity for this type of project, a BOOT is most likely the most acceptable contract type.

8.2.3 Proposed PPP structure and funding.

The PPP reference model was established as per module 4 of the Municipal Service Delivery and PPP guidelines.

In accordance with module 4 of the PPP guidelines, the proposed structure for the PPP project needs to show the relationship between the institution, the special purpose vehicle (SPV) (if required), shareholders, lenders, suppliers, subcontractors and other players. The proposed sources of funding (the combination of debt and equity, and (if appropriate) government contribution) are identified and shown in a proposed funding structure. Appropriate equity returns, and the costs and key terms of debt financing, including debt service cover ratios (if applicable) are shown. All assumptions are clearly stated, as these directly affect the cost of capital for the project.

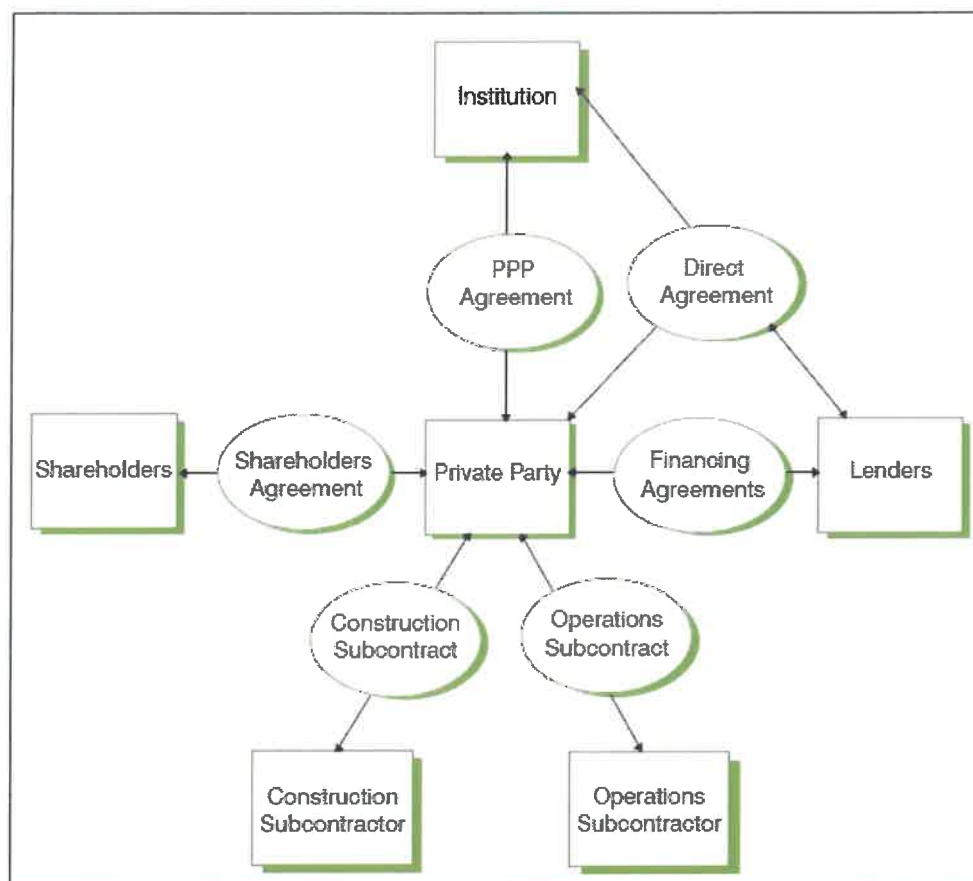


Figure 8-2: Extract, Relationship for a PPP

8.3 Value Assessment Types and Selection

8.3.1 Value assessment types

According to Module 4: Feasibility Study (stage 6) of the Municipal Service Delivery and PPP Guidelines either a full value assessment or a simplified value assessment could be undertaken, depending on the nature of the project and the capacity of the municipality. For this project a simplified value assessment was undertaken, as motivated below.

8.3.2 Simplified Value Assessment

The simplified value assessment was chosen based on the following:

- Stellenbosch Municipality does not have the financial resources to fund the construction of the Eikestad Parking Facility, especially since the budgeted external loans to fund capital projects have increased by 36% from 2023/24 to 2024/25 and funds from National Government has shown a decline of just more than 32%. At an estimated cost of R 115.2m (2023 figures) the Eikestad parking Facility amounts to almost 23% of the 2023/24 capital budget of R505m.
- Although the Municipality does have some experience in managing parking facilities, this experience is limited to smaller at-grade facilities. The Municipality does not favour managing parking areas directly, nor does it have the operational expertise to manage a multi-storey facility with its resultant SMART parking system technology. Moreover, Stellenbosch

Municipality also does not have the appetite to mitigate and manage the financial and demand risk that would go with such a facility.

- The municipality has also not made any provision for the project in the 3-year MTREF budget to 2025/26. In the MTREF for the financial period 2023/2024 to 2025/26 (p.22)³ the following caution is directed to Council: *Council to note the upward pressure of external borrowing interest (Finance Charges) on future tariffs. In this regard, strong political will and strategic leadership is required to ensure that the municipality maintains the position of being responsive to its communities by ensuring that service charges are kept affordable and realistic by amongst other, critically investigating funding choices and expenditure decisions.*
- There are many examples in South Africa and in the Western Cape where multi-party facilities are being developed and operated by parking specialists in the private sector. The private sector possesses the financial resources and has the acumen to manage the facility more productively than the Municipality.
- The Eikestad parking facility will yield a direct monthly benefit to the Municipality (bidders to provide proposals in this regard) as well as receiving a fully developed and paid for asset with a remaining life of at least 25 years, at very little cost and no financial risk to the Municipality.

8.4 PPP Reference Model Construction

8.4.1 Technical Definition of the Project, Design and Construction Standards and Codes

The project is a multi-story Parking Garage for the Stellenbosch CBD located at the current open parking site across of the Eikestad mall. The project costs are for a three-story building with 498 parking bays. The parking structure will be a concrete structure. The design and construction phase will include, but is not limited to, the following disciplines and associated codes to design and construct the 3-story parking garage on the site known as the Eikestad Mall:

- Transportation and Geometric Engineer
 - TRH 26 (South Africa Road Classification and Access Manual),
 - TRH 17 (Geometric Design of Rural Roads),
 - Department of Transport Chief Directorate Roads
 - Human Settlement Planning and Design.
 - Drainage Design Guidelines
- Pavement and Geotechnical Engineer
 - South African Pavement Design Guide TRH4 and TRH 26
- Architect
 - SANS 10400

³ Stellenbosch Municipality. Medium Term Revenue and Expenditure Framework for the Financial Period 2024/2025 to 2026/2027.

- Electrical Engineer
 - SANS 10142-1 - THE WIRING OF PREMISES PART 1: LOW-VOLTAGE INSTALLATIONS
 - SANS 10142-2 - THE WIRING OF PREMISES PART 2: MEDIUM-VOLTAGE INSTALLATIONS
 - SANS 10098-1 – PUBLIC LIGHTING
 - SANS 10098-2 – PUBLIC LIGHTING
 - SANS 10114-1 – INTERIOR LIGHTING
 - SANS 10114-2 – EMERGENCY LIGHTING
 - SANS 10389-1 – EXTERIOR LIGHTING
 - SANS 10389-2 – SECURITY LIGHTING
 - SANS 10139 – FIRE DETECTION AND ALARM SYSTEMS FOR BUILDINGS
 - SANS 62305 – PROTECTION AGAINST LIGHTNING
- Mechanical Engineer
- Geotechnical Engineer
- Topographical survey
- Structural Engineer
 - SANS 10160 – Loading code
 - SANS 10100 – Structural use of concrete
 - SANS 10162 – Structural use of steel
 - SANS 10163 – Structural use of timber
 - SANS 10164 – Structural use of masonry
 - SANS 10400 – National Building Regulations
 - SANS 1200 – Specifications for Civil Engineering Construction
- Environmentalist
 - The Environmental Impact Assessment (EIA) Regulations (Section 21 of Government Gazette No 18261)
- Construction Supervision

Post construction and implementation, a maintenance cycle will be required. For parking garages, routine maintenance is important, as the garage undergoes continuous use and daily exposure to the elements. Under these circumstances, even the sturdiest construction materials will deteriorate over time. As with all large-scale pavement and concrete assets, routine preventative maintenance is the key to the longevity and structural integrity of a parking garage, parking structure maintenance guide, 2017. Preventative services can help prolong the functionality of a garage over an extended period of time, limiting damage, keeping cash flow steady and costs down. With accurate cost and timeline projections, routine maintenance will minimize disruptions. As per the Department of Public Works, National Immovable Asset Maintenance Management Planning Guidelines, a maintenance framework consists of both preventative and corrective maintenance as reflected in Figure 8-3.

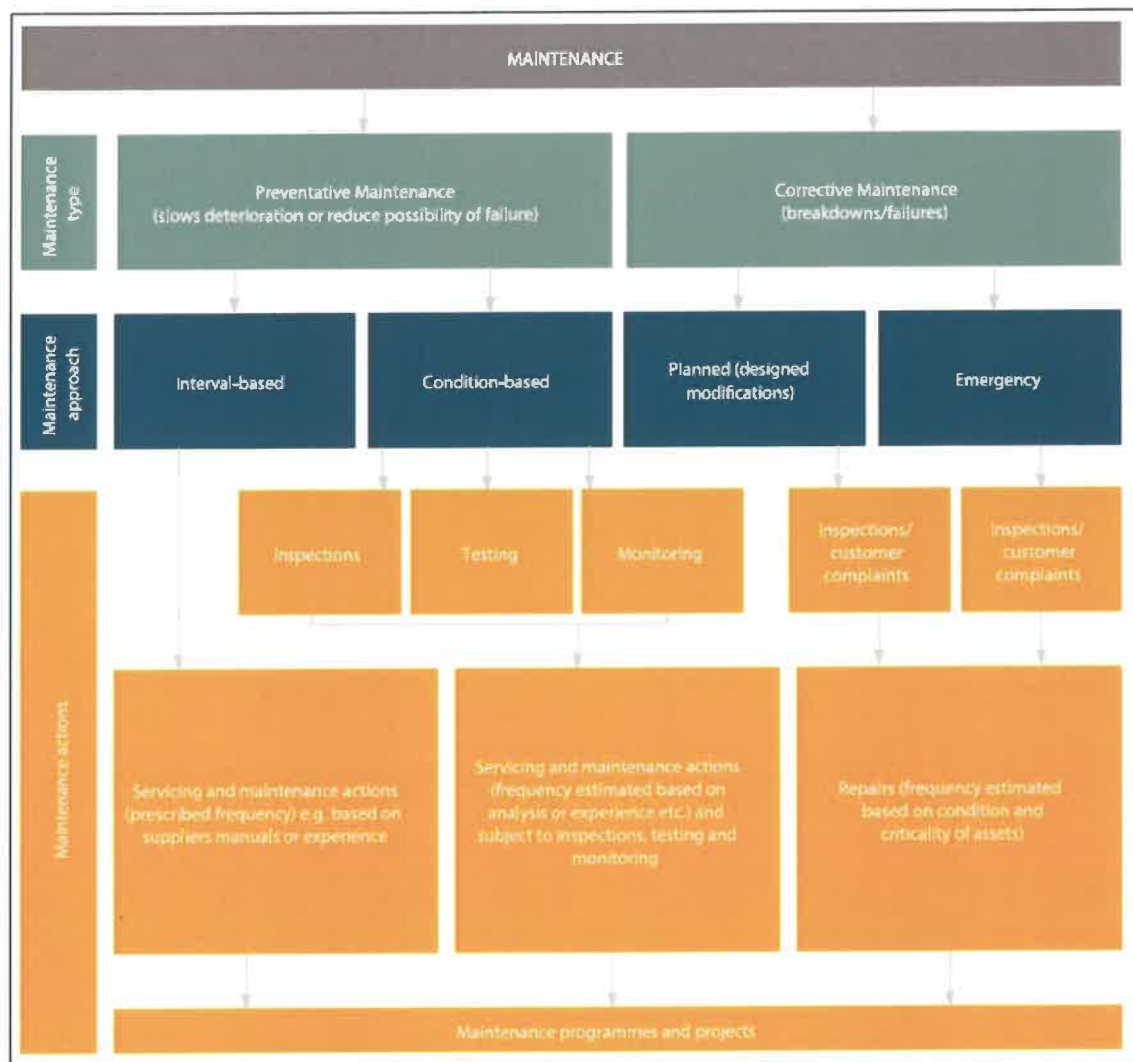


Figure 8-3: Maintenance Hierarchy NIAMM Maintenance Planning Guidelines

In accordance with the Effective Repairs and Maintenance strategies for parking structures 2014, the loads and environmental conditions in enclosed buildings do not change rapidly, most buildings deteriorate slowly over time. This is illustrated by Figure 8-4 and Figure 8-5. Essentially, the figures indicate that the correct implementation of maintenance can significantly extend the facilities life.

As a result, a comprehensive maintenance program requires that an annual budget be established. This budget should begin on the first day of operation and account for costs, such as operating expenses, routine and preventative maintenance, and structural repairs, rehabilitation, and restoration. The two main components of effective repair planning are routine/ preventative maintenance and corrective maintenance as well as structural repairs, rehabilitation, and restoration.

Preventative maintenance as indicated in the Effective Repairs and Maintenance strategies for parking structures 2014, can be completed either quarterly or annually by in-house personnel. As a minimum, a routine walk-through inspection should be conducted at least once a year. This should be in conjunction with a washdown of the structure, so that any active leakage can be noted and its source identified. Areas of concern such as cracks, leaks, joint sealant failures, and general surface deterioration can be recorded on plan sheets for each floor. An example of a routine checklist is shown in Figure 8-6.

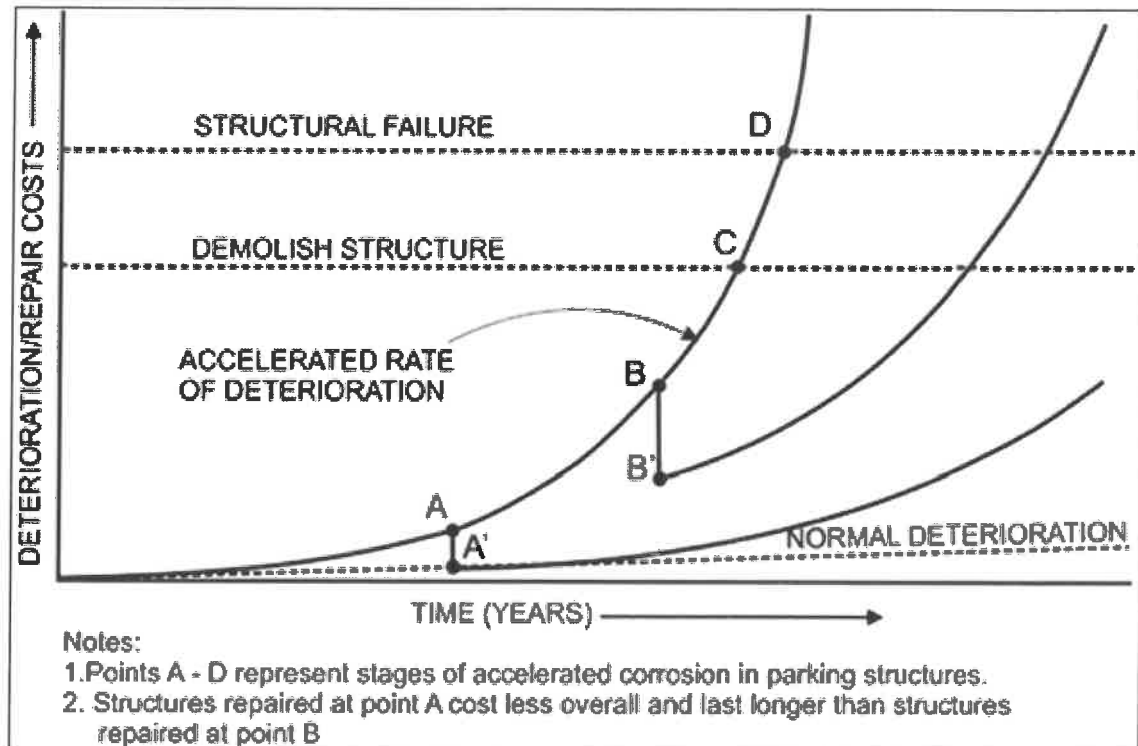


Figure 8-4: Parking structure deterioration curve, Source, Parking Structures: Planning, Design, Construction, Maintenance and Repair, third edition,

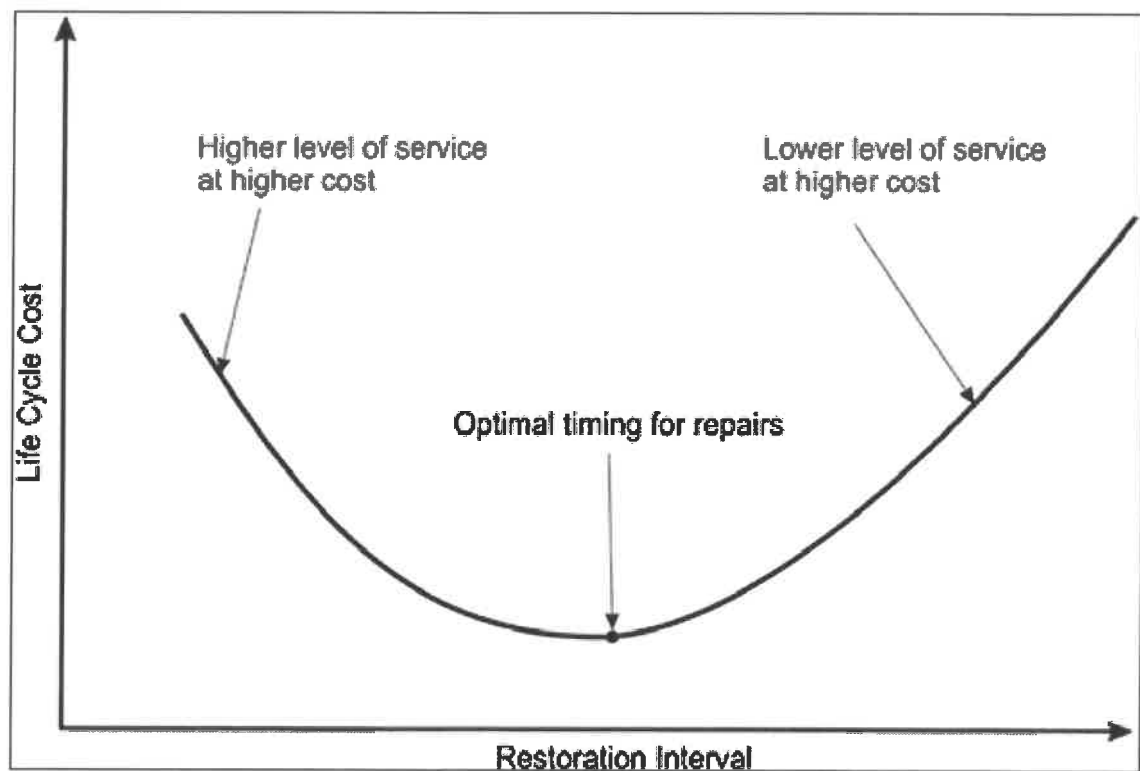


Figure 8-5: Life-cycle cost of a parking structure, Source Effective Repairs and Maintenance strategies for parking structures 2014

ANNUAL STRUCTURAL CHECKLIST PARKING STRUCTURE NAME INSPECTOR OWNER		DATE CITY, STATE
FLOORS		
☐ When was the last floor sealer application? (Typically applied every 3 to 5 years)		
☐ Are there rips, tears, debonded areas, or signs of embrittlement in the traffic topping?		
☐ Are there cracks in the floor slab? If yes, where are they located and how wide are they?		
☐ Are there signs of leaking?		
☐ Any spalls or delaminations? If yes, how big and where are they located?		
☐ Has chloride ion content testing been performed this year?		
BEAMS AND COLUMNS		
☐ Are there cracks? If yes, are they vertical or horizontal and how wide?		
☐ Are there any signs of leaking?		
STAIR/ELEVATOR TOWERS		
☐ Are there any signs of a leaking roof?		
☐ Are there any cracks in the exterior brick?		
☐ Are there any cracks in the mortar joints?		
NOTES AND CORRECTIVE ACTION NEEDED:		
JOINTS		
☐ Are there any signs of leaking, loss of elasticity or separation from adjacent surfaces?		
☐ Expansion joints		
☐ Control joints		
☐ Construction joints		
☐ Tee-to-tee joints		
ARCHITECTURAL SEALANTS		
☐ Are there any signs of leaking, loss of elasticity, or separation from adjacent surfaces?		
☐ Between windows and doors		
☐ In block masonry		
☐ Exterior sealants		
☐ Concrete walks, drives, and curb landings		
EXPOSED STEEL		
☐ Is there any exposed steel? If yes, where is it located and is it rusted?		
MASONRY		
☐ Are there any cracks in the brick?		
☐ Are there any cracks in the mortar?		
☐ Are there any brick spalls? If yes, where are they located and how big are they?		
NOTES AND CORRECTIVE ACTION NEEDED:		
BEARING PADS		
☐ Are bearing pads squashed, bulging, or out of place? If yes, where?		
After answering the above questions, please consult a qualified engineer to discuss your answers.		
NOTES AND CORRECTIVE ACTION NEEDED:		

Figure 8-6: Typical structural checklist for parking structures, Source: Effective Repairs and Maintenance strategies for parking structures 2014

With regards to the structural repairs, rehabilitation and restoration for parking garages, the maintenance cycle as per the recommendation of the parking structure garage maintenance guide, 2017 is recommended that a formal structure be assessed every 3-5 years focusing on the following:

Wall & Column Repairs

Signs of deterioration are structural cracks in the concrete, spalling or chipping, deflection of the structure, or corrosion appearing on the column/ wall surface. Depending on the severity of the damage, epoxy injection may be sufficient, but other instances might require a re-pour.

Expansion Joint

Deck expansion joints provide room for the concrete structure to flex independently under heavy loads. Malfunctioning expansion joints can restrict the necessary movement in the slabs or allow water to enter the structure.

Post Tension Repairs

Post tension repairs are required to restore strength and integrity to the structure. Visible signs that a structure needs post tension repairs are broken tendons that are coming out of the structure, excessive deflection, cracking that runs parallel to the post tension strands, and diagonal shear cracks in beams and joints.

Deck Repairs

Deck repairs are needed when the cast surface of the concrete is compromised. Typically, the damaged section is removed, and concrete is reapplied into the void. This should typically be done by a restoration engineer and approved contractor.

Based on the above maintenance needs and types of maintenance requirements, a proposed maintenance schedule is indicated below in Table 8-1.

Elkestad Parking PPP

Table 8-1: Proposed Maintenance Schedule

Maintenance Structure		Daily	Weekly	Monthly	Quarterly	Semi-Annually	Other
Structural Maintenance							
A. Structural Systems							
Check For:	Floor Surface Deterioration				•		
	Water leakage				•		
	Cracking of concrete				•		
	Rusting of steel				•		
Repair							
Replace protective concrete floor coating							
B. Roofing and Waterproofing							
Check for leaks	Roofing			•			
	Joint Sealant in floors			•			
	Expansion joints			•			
	Windows, doors and walls			•			
	Floor membrane areas			•			
Check for wear and deterioration				•			
Operational Maintenance							
A. Cleaning							
	Sweeping-localized	•					
	Sweeping-all areas (including curbs)		•				

Elkestad Parking PPP

Maintenance Structure		Daily	Weekly	Monthly	Quarterly	Semi-Annually	Other
	Expansion joints		•				
	empty bins	•					
	Toilets	•					
	Cashier booths	•					
	Elevators, doors, tracks, windows, glass back etc	•					
	Stairs	•		•			
	Lobby, offices, floors windows etc	•	•				
	Wash down parking floors			•			To occur monthly in coastal areas and quarterly elsewhere
	Parking control equipment		•				
B. Doors and Hardware							
	Doors close and latch properly	•					
	Mechanised doors	•					
	Panic hardware at security doors	•					
	Lubricate mechanised doors			•			
C. Electrical systems							
	Check light fixtures and exposed conduit		•				
	Re-lamp fixtures		•				
	Special units-inspect						As per the needs of the equipment
	Distribution panels					•	
D. Elevators							

Maintenance Structure		Daily	Weekly	Monthly	Quarterly	Semi-Annually	Other
	Check normal operation	•					
	Check indicators and other lights	•					
	Preventive maintenance service					•	Note: Under service contract for regular maintenance and safety checks
E. Heating ventilation and air conditioning							
	Check for proper operation		•				
	Check ventilation in enclosed or underground garage	•					
	Preventive maintenance service				•		
G. Parking System and Control equipment							
	Check for proper operation	•					
	Preventative maintenance				•	•	Generally, under a service contract and maintenance is done through this contract.
H. Plumbing/ Drainage systems							
Check for proper operation	Sanitary facilities	•					
	Irrigation		•				
	Floor drains		•				
	Sump pump		•				
	Fire protection systems			•			

Maintenance Structure		Daily	Weekly	Monthly	Quarterly	Semi-Annually	Other
I. Safety Checks							
	Carbon monoxide monitor	•					
	Handrails and guardrails		•				
	Exit lights	•					
	Emergency lights	•					
	Tripping hazards	•					
J. Security Systems							
Check for proper operation							
	Closed circuit TV	•					
	Audio surveillance	•					
	Panic buttons	•					
	Stair door locks and alarms	•					
K. Signs							
Check signs for							
	In place		•				
	Clean				•		
	Legible				•		
	Illuminated	•					
Aesthetic Maintenance							
A. Landscaping							

Maintenance Structure		Daily	Weekly	Monthly	Quarterly	Semi-Annually	Other
	Remove trash	•					
	Garding- mow, trim, weed		•				
B. Painting							
	Check for rust spots				•		
	Doors and door frames						
	Handrails and guardrails				•		
	Pipe guardrails				•		
	Pipe guards				•		
	Exposed pipes				•		
	Conduits				•		
	Other metal				•		
	Check for appearance			•			
	Striping			•			
	Signs				•		
	Walls			•			
	Curbs			•			
	Touch-up paint			•			
Re-paints							As and when required

8.4.2 Compilation of the PPP Reference Model

The PPP Reference Model has been compiled based on the requirements in the PPP manual, module 4, as highlighted below:

- Provide a technical definition of the project, including design and construction standards and codes (as reflected in the above section);
- Calculate direct costs (based on concept design to accommodate the 498 parking bays and calculated from first principles by quantity surveyors based on similar projects and construction rates (see Sections 8.4 and 8.6)
- Calculate indirect costs (similar to the calculation of direct costs). In this step the BBBEE targets are discussed (see Sections 8.4 and 8.6)
- Calculate revenue (based on the various demand scenarios) (see sections 4 and 8.6)
- Explain all assumptions used in the construction of the model (see section 8.4)

8.5 PPP Reference Model Assumptions

8.5.1 Introduction

In this section the development of the financial model that takes the form of a PPP Reference Model (as required in the Municipal PPP guidelines) is discussed in terms of the assumptions, input costs, revenues and results. For the sake of completeness, a risk assessment is also provided which indicates the risks and costs that would be passed on to the private partner.

8.5.2 Technical project definition

The technical project definition is presented in detail in section 4 and 5 in the report. The main elements of the technical project definition are:

- It should be a multi-storey parking facility that makes use of the latest innovations in smart parking revenue collection technology;
- The facility should provide for 498 parking bays and allow for a monthly parking option;
- The facility should be developed through the PPP mechanism;
- All risk, demand, operational and financial should be transferred to the private partner;
- The Municipality should receive some form of revenue share that is in excess of the current costs associated with the operation of the current facility by the Municipality.

8.5.3 Direct costs and assumptions

The direct costs are split into direct capital costs (construction, relocation of civil engineering services, smart parking system), maintenance costs, operating costs and BBBEE Costs.

8.5.3.1 Capital Costs

The direct capital costs for the construction of the facility are calculated by quantity surveyors based on the conceptual design and according to industry standards for structures in Stellenbosch. Construction costs have been calculated based on type of space, services and the quality of finishes required. Industry standard space requirements for parking areas were used in determining the amount of space required in each respective area and costs for each area calculated, accordingly. The costs were split into the different structures of the proposed facility. The capital cost estimates as shown in Table 8-2 exclude:

- Abnormal foundations
- Loose equipment
- Perimeter walls
- Power generators
- Refuse yard
- Fire sprinkler
- Escalation
- Professional fees (which were included as a separate cost item in the models)
- Property cost
- Services relocation cost
- VAT

Table 8-2: Eikestad Parking Structure Cost estimate

EIKESTAD PARKING FACILITY : ELEMENTAL ESTIMATE 1 REV 2					
Monday, 11 September 2023					
	Basement	Structure	Other services	External Works	TOTAL
Primary Items	R 18 218 000	R 33 186 000	R -	R 1 172 000	R 52 576 000
- Substructure	R 54 000	R 6 555 000	R -	R 221 000	R 6 830 000
- Ground floor	R 115 000	R 4 024 000	R -	R 473 000	R 4 612 000
- Structural frame	R 11 205 000	R 15 115 000	R -	R -	R 26 320 000
- External facades & lateral support	R 5 218 000	R 2 856 000	R -	R 180 000	R 8 234 000
- Roofs	R -	R 1 489 000	R -	R -	R 1 489 000
- Floor finishes	R 63 000	R 211 000	R -	R -	R 274 000
- Internal wall finishes	R 63 000	R 120 000	R -	R -	R 183 000
- Ceiling finishes	R 478 000	R 568 000	R -	R -	R 1 046 000
- Fittings	R -	R -	R -	R 318 000	R 318 000
- Electrical installation	R 668 000	R 1 114 000	R -	R -	R 1 782 000
- Fire protection	R 248 000	R 503 000	R -	R -	R 751 000
- Balustrading, handrails etc	R 76 000	R 601 000	R -	R -	R 677 000
- Miscellaneous items	R 30 000	R 30 000	R -	R -	R 60 000
Specialist Items	R 795 000	R 611 000	R 1 873 000	R -	R 3 279 000
- Special fire protection	R 730 000	R 258 000	R -	R -	R 988 000
- HVAC	R 65 000	R 128 000	R -	R -	R 193 000
- Lift	R -	R -	R 1 017 000	R -	R 1 017 000
- CCTV	R -	R -	R 535 000	R -	R 535 000
- Access control	R -	R -	R 321 000	R -	R 321 000
- Signage (road signage elsewhere)	R -	R 225 000	R -	R -	R 225 000
External works	R 11 806 000	R 3 648 000	R -	R 10 733 000	R 26 187 000
- Alterations & demolitions	R -	R -	R -	R 1 345 000	R 1 345 000
- Site clearance	R -	R -	R -	R 114 000	R 114 000
- Earthworks	R 9 960 000	R 75 000	R -	R -	R 10 035 000
- Sub-soil drainage	R 1 352 000	R 688 000	R -	R -	R 2 040 000
- Storm water drainage	R 212 000	R 368 000	R -	R 100 000	R 680 000
- Water supply	R -	R -	R -	R 55 000	R 55 000
- Electrical installation	R -	R -	R -	R 3 210 000	R 3 210 000
- Roads, paving, etc	R 282 000	R 487 000	R -	R 3 195 000	R 3 964 000
- Covered parking	R -	R 1 550 000	R -	R -	R 1 550 000
- Minor construction work	R -	R 500 000	R -	R 1 019 000	R 1 519 000
- Water features	R -	R -	R -	R 1 017 000	R 1 017 000
- Garden works	R -	R -	R -	R 678 000	R 678 000
Sub-total (excl. VAT)	R 30 819 000	R 37 445 000	R 1 873 000	R 11 905 000	R 82 042 000
- Preliminaries (say 10%)	R 3 082 000	R 3 744 000	R 187 000	R 1 190 000	R 8 204 000
- Price and detail development (say 7.5%)	R 2 543 000	R 3 089 000	R 155 000	R 962 000	R 6 749 000
TOTAL CURRENT ESTIMATED CONSTRUCTION COST (excl VAT)	R 36 444 000	R 44 278 000	R 2 215 000	R 14 077 000	R 97 014 000
- Contingencies (say 2.5%)	R 911 000	R 1 107 000	R 55 000	R 352 000	R 2 425 000
TOTAL CURRENT ESTIMATED CONSTRUCTION COST (excl VAT)	R 37 355 000	R 45 385 000	R 2 270 000	R 14 429 000	R 99 439 000
Escalation	R -	R -	R -	R -	R -
- Pre-contract (excluded)	R -	R -	R -	R -	R -
- Post contract (excluded)	R -	R -	R -	R -	R -
TOTAL CURRENT ESTIMATED CONSTRUCTION COST (excl VAT)	R 37 355 000	R 45 385 000	R 2 270 000	R 14 429 000	R 99 439 000
EXCLUSIONS					
- See cover letter for the exclusions list					

In addition to the above cost estimates, the following costs (excluding VAT) were also included in the models at 2023 costs:

- Consultant costs (12%, of the 2023 capital cost estimate, (according to ECSA rates), amounting to R12 138 368.83 at 2023 prices. It should be kept in mind that the multidisciplinary nature of the process requires civil, structural, electrical and mechanical engineers as well as architects and quantity surveyors. In addition to design fees, the

estimated 12% professional fees include site supervision and project management during construction as well.

- Relocation of civil engineering services (R 1 714 073.56), based on best engineering practices and cost estimates of similar projects.
- Smart parking system (R1 999 141.00 at 2023 prices), to be replaced every 8 years in full according to industry best practice.
- Fibre installation costs (R5000.00)

The total 2023 capital cost estimate amounts to R115 295 583.39. When the assumed inflation rate of 5% per annum and the planning and construction period of 2 years are taken into consideration, the capital investment amounts to R124.1m (R126 270 691.87). Costs were allocated over the construction period as follows:

- Year 1 (2024) Full portion of consultant fees and 70% of construction costs; and
- Year 2: (2025): Fibre provision, Smart parking system and 30% of the construction cost.

8.5.3.2 Operating Costs (Direct and Indirect) and Assumptions

The direct operating costs were calculated from industry applicable salaries and operations. The salaries below do not take into consideration back-office staff regarding financial procurement etc. Tasks such as security, cleaning and gardening will be contracted out and are listed in the maintenance section. The operating costs were divided as follows:

- Management Salaries: 1 Manager
- Staff Salaries: 6 general labourers: 2 Customer Care officers, four general maintenance, aesthetics and cleaning. Included in the staff salaries is a 1.3 multiplier for sick days, leave days and portable equipment such as laptops for management and customer care personal.
- 13th Cheque: Applicable to all staff
- Electricity and water
- Sanitation
- Rates and Taxes
- Insurance
- Miscellaneous

The yearly costs (2023 base cost estimates escalated to 2026 which is the first year of the facility being fully operational) are shown in Table 8-3 below:

Table 8-3: Operational Costs

Operational Cost (Direct & Indirect)	Budget (2023)	Budget (2026)
Management and audit fees	R330 750.00	R382 884.47
Staff salaries	R515 970.00	R597 299.77
13th cheque	R60 637.50	R70 195.49
Smart Parking Maintenance	R0.00	R68 310.68
Electricity and Water	R132 300.00	R153 153.79
Sanitation	R6 615.00	R7 657.69
Rates and Taxes	R59 535.00	R68 919.20
Insurance	R105 840.00	R122 523.03
Miscellaneous	R46 305.00	R53 603.83

The total operational costs amount to just more than R1.52m per annum in the facility's first year of operation, namely 2026.

8.5.3.3 Maintenance Cost Assumptions

The calculation of the direct maintenance costs used for the model is based on industry-related costs and best practice replacement intervals for each of the maintenance items. The following maintenance items and replacement horizons were identified and used in the model:

- Painting: internal and external wall surface areas to receive touch up and repairs to high traffic areas every 3rd year with complete repaint every 6 years.
- Roof refurbishment; repairs, flashings, gutters and downpipes every 5th year with total full maintenance coat/ roof refurbishment every 10 years.
- Air-conditioning: replace filter medium, dosing equipment 3-4 years, cooling tower replacement and fan motor replacement every 5th year with total chiller replacement in year 18. Full service every year
- Lifts: full replacement of installation in year 20, control panel upgrades every 10 years, ropes and sheave replacement every 9 years and floor and wall upgrade every 7 years. Total lift replacement every 10 years
- Electrical installations: internal: infra-red scanning every two years, switchgear replacement/ service every 8 years, replace all light fittings after 5-year period over the rest of the contract with upgrades to DB's every 8 years, complete rewire, new distribution boards, switchgear and fittings over one year in year 22.
- Electrical installations: external: replace light fittings and supports every 8 years, transformer service every 5 years, rewire allowance for roadway/ parking alterations every 8 years.

- Roads and paved areas: repair kerbs, roadways parking lines and stop signage after 4 years with continual upgrading and major maintenance every 3-years. A premix overlay every 10 years.
- Cabling: replace backbone cabling after a maximum of 5 years. Move previous backbone downstream to replace smaller distribution cables.
- Facilities repair, maintenance and operational costs incurred as a result of normal wear and tear.
- SMART tech parking sensors are to be fully replaced over the 20-year cycle with ad hoc replacements and maintenance annually. The cost of each sensor and installation is approximately R2100 to R2800.
- A Smart Parking System is provided for, with maintenance based on industry quotes, replaceable every 8 years as per industry best practice advice.

General maintenance, repairs and inspections to be conducted as per Table 6-1 above. Due to the expense of maintenance and the planned replacement costs, the following yearly maintenance costs that will increase based on inflation was estimated as follows for 2023 (current costs) and escalated to 2026, which is the first year that the facility will be in full operation and generating revenue.

Table 8-4: Yearly Maintenance Costs

Description of Item	2023 Cost Estimate / Year	2026 Escalated Cost Estimate/Year
Inflation rate %	5%	
DIRECT MAINTENANCE COSTS		
<i>Routine and Replacement Maintenance Costs</i>		
Cleaning	R6 174.00	R7 147.18
Mechanical Replacement Maintenance	R36 382.50	R42 117.29
Electrical both routine and Replacement	R28 665.00	R33 183.32
Plumbing	R6 174.00	R7 147.18
Fire Protection	R6 174.00	R7 147.18
Security	R16 537.50	R19 144.22
Elevators Replacement Maintenance	R41 895.00	R48 498.70
Signage and SMART Tech sensors Replacement Maintenance	R74 970.00	R86 787.15
Inspections	R6 174.00	R7 147.18
<i>Aesthetic Maintenance Costs</i>		
Doors	R4 410.00	R5 105.13
Finishes	R8 820.00	R10 210.25
Painting	R8 820.00	R10 210.25

Description of Item	2023 Cost Estimate / Year	2026 Escalated Cost Estimate/Year
Landscaping	R5 512.50	R6 381.41
Structural Maintenance Costs		
Floors	R19 845.00	R22 973.07
Corrosion	R19 845.00	R22 973.07
Beams	R19 845.00	R22 973.07
Walls	R19 845.00	R22 973.07
Columns	R19 845.00	R22 973.07
Bearing pads	R19 845.00	R22 973.07
Barriers	R19 845.00	R22 973.07
Drainage	R19 845.00	R22 973.07
Sealants	R19 845.00	R22 973.07
Roofing	R19 845.00	R22 973.07
Membranes	R19 845.00	R22 973.07
	R469 003.50	R542 930.18

The total monthly maintenance cost is estimated at R469 000.00 for the 2023 base year and almost R 543 000.00 for the 2024 year. Over a 20-year productive lifecycle of the project (to 2045) this is a total estimated cost of R17.95m, which amounts to approximately 14.5% of the original capital investment as at the end of the construction period.

8.5.3.4 Building Price Escalation Assumption

The capital cost estimates are based on September 2023 prices. It is anticipated that construction is scheduled to commence in June 2024 to November/December 2025 based on an anticipated 18-month construction program. It is convention in the construction industry for contractors to apply escalation to the quoted price from the date of the price submission up to commencement of construction (pre-contract escalation) and then to apply escalation on the price escalated to commencement of construction to cover price increases from the contractor's subcontractors during the contract period (during contract escalation).

The Bureau for Economic Research (BER) at Stellenbosch University publishes a quarterly report on building costs, which tracks construction price escalation. The BER Building cost index is based on the analysis of accepted building tenders.

The underlying philosophy is that tender prices should follow the movement in 22 representative items carefully selected for this purpose. The selected items are common to all buildings and should therefore reflect the movement in tender prices. Research has shown that tender prices are influenced by the business cycle. This is the case because of fluctuations in the profit margins of building contractors, the degree of competition in tendering and the level of building demand generally. A 5% escalation factor was assumed for this study.

8.5.3.5 BEE Targets

The proposed BBBEE targets used in the PPP reference model are reflected in the table below.

Table 8-5: Estimated BBBEE targets for the Project

BBBEE CORE COMPONENT	BBBEE TARGETS FOR THE PROJECT					
OWNERSHIP	PRIVATE PARTY		CONSTRUCTION SUBCONTRACTOR		OPERATIONS SUBCONTRACTOR	
	VOTING RIGHTS					
	Exercisable voting rights in Enterprise of Black People	40%	Exercisable voting rights in Enterprise of Black People	27.5%	Exercisable voting rights in Enterprise of Black People	26%
	Exercisable voting rights in the Enterprise of Black Women	10%	Exercisable voting rights in the Enterprise of Black Women	10%	Exercisable voting rights in the Enterprise of Black Women	10%
	ECONOMIC INTEREST					
	Economic interest of Black People in the Enterprise	25%	Economic interest of Black People in the Enterprise	25%	Economic interest of Black People in the Enterprise	25%
	Economic interest of Black Women in the Enterprise	10%	Economic interest of Black Women in the Enterprise	10%	Economic interest of Black Women in the Enterprise	10%
	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%
	As part of the Ownership Core Component, the cost of Black Equity and the timing of Project cash flows to Black Shareholders will be measured.					
	MANAGEMENT CONTROL	BOARD PARTICIPATION				
Exercisable voting rights of Black Board Members, using the Adjusted Recognition for Gender				50%		
Black Executive Directors using the Adjusted Recognition for Gender				50%		
TOP MANAGEMENT						
Black Senior Top Management using the Adjusted Recognition for Gender				40%		

BBBEE CORE COMPONENT	BBBEE TARGETS FOR THE PROJECT	
	Black Other Top Management using the Adjusted Recognition for Gender	40%
	BONUS POINTS	
	Black Independent Non-Executive Board Members	40%
EMPLOYMENT EQUITY	MEASUREMENT CATEGORY & CRITERIA	
	Black disabled employees as a percentage of all employees using the Adjusted Recognition for Gender	Year 0-5: 2%
		Year 6-10: 3%
	Black employees in Senior Management as percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 43%
		Year 6-10: 60%
	Black employees in Middle Management as a percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 63%
		Year 6-10: 75%
	Black employees in Junior Management as a percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 68%
		Year 6-10: 80%
	Involvement of local people (South African) as a percentage of all Employees to give preference to people residing in the Site Area	Year 0-5: 80%
		Year 6-10: 90%
	Involvement of labour (skilled & unskilled) to be procured from the Site Area	Year 0-5: 40%
		Year 6-10: 50%
SKILLS DEVELOPMENT	Skills Development Expenditure on Learning Programmes specified in the Learning Programmes Matrix for Black Employees as a percentage of Leivable Amount using the Adjusted Recognition for Gender	3%
		0.3%
	Skills Development Expenditure on Learning Programmes specified in the Learning Programmes Matrix for Black Employees with disabilities as a percentage of Leivable Amount using the Adjusted Recognition for Gender	

BBBEE CORE COMPONENT	BBBEE TARGETS FOR THE PROJECT	
	Number of Black Employees participating in Learnerships or Category B, C and D Programmes as a percentage of total employees using the Adjusted Recognition for Gender	7.5%
PREFERENTIAL PROCUREMENT	BBBEE Procurement Spend from all Suppliers based on the BBBEE Procurement Recognition Levels as a percentage of Total Measured Procurement Spend	Year 0-5: 50%
		Year 6-10: 70%
	BBBEE Procurement Spend from all Suppliers based on the BBBEE Procurement Spend from Qualifying Small Enterprises or Exempted Micro Enterprises based on the applicable BBBEE Procurement Recognition Levels as a percentage of Total Measured Procurement Spend	Year 0-5: 10%
		Year 6-10: 15%
	BBBEE Procurement Spend from any of the following Suppliers as a percentage of Total Measured Procurement Spend: Suppliers that are 50% Black Owned Suppliers that are 30% Black Women Owned	Year 0-5: 15%
		Year 6-10: 20%
	BBBEE Procurement Spend from all Suppliers located within the Site Area	Year 0-5: 15%
		Year 6-10: 20%
	BBBEE Procurement Spend from all Suppliers who are Black Women, located within the Site Area	Year 0-5: 5%
		Year 6-10: 10%
ENTERPRISE DEVELOPMENT	Average annual value of all Enterprise Development Contributions and Sector Specific Programmes made by the measured entity as a percentage of the target	1% of Net Profit After Tax
	Average annual value of all Enterprise Development Contributions and Sector Specific Programmes made by the measured Entity on Enterprises within the Site Area, as a percentage of the target	1% of Net Profit After Tax
SOCIO-ECONOMIC DEVELOPMENT	Average annual value of all Socio-Economic Development Contributions by the Measured Entity as a percentage of the target	1% of Net Profit After Tax

8.5.4 Financial Model Assumptions

8.5.4.1 Inflation

The Consumer Price Index (CPI) has been used as the inflation rate at which the base Operating & Maintenance costs and revenues are escalated at in arriving at nominal figures throughout the concession period.

The inflation forecast has been set at 5%, which is within the South African Reserve Bank target range of between 3% and 6%, which means construction and other capital costs are escalated by 5% per annum.

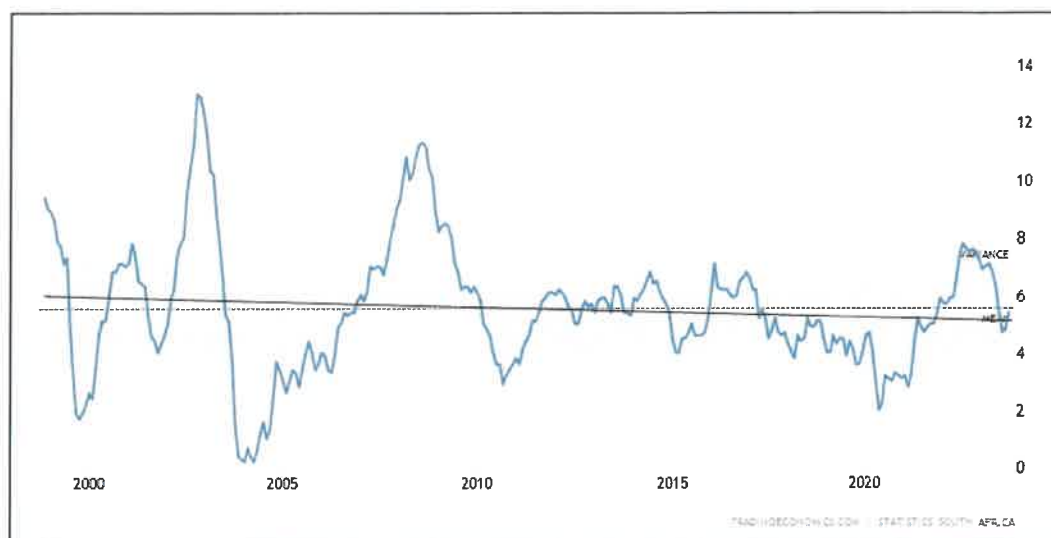


Figure 8-7: South Africa Inflation Rate

8.5.4.2 Discount Rate

The discount rate is an interest rate applied to a project's benefits and costs that are expected to occur in the future in order to convert them into a present value. This conversion is done to ascertain what those benefits and costs are worth today. The discount used for this project is a calculated Weighted Average Cost of Capital (WACC) as per the following formula and calculations:

WACC assumptions:

- Market values of likely debt/equity ratios of the business are not known as each company would have their own debt/equity structure. So, these values were then omitted from the calculations;
- Re – cost of equity 16% (based on the CAPM method), where:
 - Risk free rate = 14.334%⁴ (SA Reserve Bank)
 - Beta variable = 1 (neutral risk impact on cost of equity)

WACC Formula and Calculation

$$WACC = \left(\frac{E}{V} \times Re \right) + \left(\frac{D}{V} \times Rd \times (1 - Tc) \right)$$

where:

E = Market value of the firm's equity

D = Market value of the firm's debt

$V = E + D$

Re = Cost of equity

Rd = Cost of debt

Tc = Corporate tax rate

⁴ (<https://www.resbank.co.za/en/home/publications/publication-detail-pages/prudential-authority/pa-insurers/Insurance-Sector-Data/pa-risk-free-rates/2024/Risk-free-rates-2024>)

- Expected return = 16% - based on higher return than risk free rate after discussions with parking facility operators.
- Market risk premium = 1.666% (calculated as expected return – risk free rate)
- Rd – cost of debt = 12.75% (prime lending rate + 1%)
- Equity weighting = 15% (same as used in Financial Models)
- Debt weighting = 85% same as used in Financial Models)

Calculation	%	Weight	%
Cost of equity (RE)	16.00%	15	2%
Cost of debt (Rd)	12.75%	85	8%
WACC			10.31%

Based on the above calculation a WACC of 10.31% was used as the discount rate in all financial models.

8.5.4.3 Revenue Rate Increase

The preference surveys indicated that there is a sensitivity to paying for parking. As a result, the increase to the rate was done only every two years. The increase rate chosen for the model was 8% every two years. This rate is below inflation for each year, so as to represent a conservative estimate. However, as it is difficult to know what inflation in the future will do, Scenario 6 deviated from the set assumed inflationary adjustment of 8% every second year to the following from 2043 onwards (the reason why this is applicable to Scenario 6 is discussed in Section 8.1.6.:

- 0-2 hours: 2041 rate + R1.00;
- 2-5 hours: 2041 rate + R2.00;
- 5+ hours: 2041 rate + R4.00
- Night parking in the slot 30minutes to 1.5 hours: 2041 rate + R5.00; and
- Monthly rate: Rate of 2041 + R5.00

The revenue estimates for each scenario in the financial model cash flows are based on the 2023 tariffs that were inflated by the escalation rate to 2026 level (rounded up to the nearest full Rand), which is the first year of operation assumed in the financial models.

8.5.4.4 Modelled lifecycles

The PPP Reference Model and financial analysis considered the productive and non-productive lifecycles of the project. The productive lifecycle is the period starting when revenue is generated until the selected lifespan for modelling purposes and the non-productive period includes planning and construction. For modelling purposes, two productive project timelines (i.e., once revenue is generated and the project is in operation) have been modelled, namely a 20-year and a 25-year period. These two periods can be regarded as the concession periods. Although the results of both lifecycle periods are provided in the report for the sake of comparison and

determining the best lifecycle period (concession period), the 25-year period is the most optimum period. It also provides a good cut-off point as the lifetime of a parking facility is typically 50 years.

8.5.4.5 Equity and Debt Target

Equity and Debt Contributions

In the development of the PPP Reference model a fifteen percent (15%) equity contribution has been proposed. The rest (85%) is funded through debt funding mechanisms.

Dividend Policy

The PPP model assumes a 100% dividend payout to equity shareholders of cash available for distribution to equity shareholders.

Equity Returns

An internal rate of return of >12% is forecasted to be required by investors and the accounting rate of return over 15% is required.

8.5.4.6 Currency, Taxation and Asset Value

Currency Treatment

It is assumed that about 5% of the capital cost will be imported primarily from European countries. The imported content is usually under agency agreement to local suppliers, but the prices are subject to variation due to fluctuation in the exchange rates. This was included in the cost overrun and technology risk analysis and is a very small contributor to additional costs.

Taxation

The provisions of the Income Tax Act and the VAT Act have been used in constructing the tax implications of the transactions in order to determine the tax cash flows for the PPP reference model. The following currently legislated tax rates have been used as the forecast tax rates:

- Corporate Income Tax rate of 27%;
- VAT rate of 15%; and
- STC/Withholding Tax rate of 10%.
- Tax on Dividend 20%

Asset Values

Due to the continuous maintenance of the assets and planning for replacement of mechanical assets during the concession period, the facility assets are expected to have good market values and useful lives. This is not reflected in the book value of the assets as maintenance costs are not capitalized to the assets but rather expensed.

8.5.5 Revenue Estimation and Escalation Assumptions

8.5.5.1 Revenue estimates

The revenue estimation was done for the seven scenarios as described in Chapter 4. Each scenario was based on the demand surveys conducted in Chapter 3 and calculated in Chapter 4. Revenues are estimated for the 2023 base year and escalated at an assumed rate of 8% every second year. This is considered a conservative way of estimating revenue.

The tariffs for the parking were taken as per the existing Eikestad parking tariffs. The split of parking duration was calculated as per the existing CBD parking splits. Revenue was estimated on a monthly basis with the main distinction being peak months of the year and off-peak months of the year. The peak months was considered to be 9 months of the year (taking the students and tourists into account) and the off-peak period was then 3 months. For each of these two periods revenue was calculated on a weekday basis (5 working days) and a Saturday basis where allowance was made for 4.33 Saturdays in a month. Parking volumes (and thus revenue) were estimated for the period 05:00-19:00 each day. The Sunday tariff was assumed to be R0 and thus was not included in the volume analysis.

Only scenario 6, included night parking with a tariff estimated additional volumes for night parking. Furthermore, only scenario 6 allowed for additional monthly parking for employees in the area. The full revenue estimates for each scenario are reflected in Appendix I.

In terms of S74 of the Municipal Systems Act, only Council can develop a tariff policy for Municipal Services and in turn that Policy will inform the tariff level for the parking. The tariff policy will also determine the tariffs that will be applicable to the private party, as further explained in Section 8.3.3.

8.5.5.2 Revenue Rate Increase

The preference surveys indicated that there is a sensitivity to paying for parking. As a result, the increase to the rate was done only every two years. The increase rate chosen for the model was 8% every two years. This rate is below inflation for each year, so as to represent a conservative estimate. However, as it is difficult to know what inflation in the future will do, Scenario 6 deviated from the set assumed inflationary adjustment of 8% every second year to the following from 2043 onwards (the reason why this is applicable to Scenario 6 is discussed in Section 8.1.6.):

- 0-2 hours: 2041 rate + R1.00;
- 2-5 hours: 2041 rate + R2.00;
- 5+ hours: 2041 rate + R4.00
- Night parking in the slot 30minutes to 1.5 hours: 2041 rate + R5.00; and
- Monthly rate: Rate of 2041 + R5.00

The revenue estimates for each scenario in the financial model cash flows are based on the 2023 tariffs that were inflated by the escalation rate to 2026 level (rounded up to the nearest full Rand), which is the first year of operation assumed in the financial models.

8.5.5.3 Concession Period

Two concession periods have been provided for in the models, namely 20 and 25 years.

For the PPP reference model, the same annual tariff increase as that for the PSC was applied, namely 8% every other year. As was apparent in the PSC base model, the 25-year concession period yields the best results. The procurement requirements will then be based on a 25-year concession period.

8.5.5.4 Parking tariffs

As indicated earlier in the report, the same parking tariffs that are currently applicable for the existing parking facility are applicable to both the PSC models and the PPP Reference Model. The following is applicable to the private party:

- During operations, the private party will follow the Municipality's approved Tariff Policy for Parking;
- On an annual basis, the Private Party is required to submit an annual report showing their costs and revenues for the year to justify the need for an increase. Council will consider this application and put it out for consultation and can then approve the higher tariff.

8.5.6 Financial Benefit for Stellenbosch Municipality

There are various ways that the Municipality can derive a direct monetary benefit through the development of the parking facility on a PPP basis. The procurement plan will contain a requirement whereby the private partner must propose a suitable mechanism combined with a clear financial proposal.

It should be kept in mind that after the concession period the Municipality will effectively acquire a fully operational facility (asset) with a remaining life of at least 20 to 25 years. All income will then revert to the Municipality, unless it decides to put the facility out on an operating contract.

For purposes of the TVR 1 study, a nett return sharing analysis was undertaken. Various nett return share percentages were undertaken. These varied between 5% and 50%. In the end a 5% and a 15% share was incorporated into the PPP Reference Model.

8.5.7 Scenario and Lifecycle Selection

Full financial models have been run for each of the 7 scenarios to ascertain the best, or most probable scenario to base the feasibility study on. The scenarios consist of a base scenario and 6 other scenarios based on various revenue estimates. The financial models for each scenario are reflected in Appendix F for the PPP model. The main differentiator between the scenarios is the revenue, so the scenario with the best revenue potential has been selected for presentation as part of the TVR 1 process.

Based on the assumptions used for the revenue estimates as reflected in Section 4, the following scenarios were developed:

- Base: Existing Eikestad Volumes only.

- Scenario 1: 30% of the Illegal surveyed parking volumes + Base scenario volumes.
- Scenario 2: Scenario 1 volumes + the 70% volumes for the pedestrianisation of Church St.
- Scenario 3: Overflow volumes for the existing facilities + Scenario 2
- Scenario 4: Scenario 3 + 2,57% pa traffic growth for 3 years.
- Scenario 5: Scenario 3 + 2,57% pa traffic growth till 2028.
- Scenario 6: Scenario 3 + A night demand and monthly parking demand estimate have been included.
 - Night demand was calculated at an additional 15% of total day trips of scenario 3.
 - Monthly parking was calculated based on the volume of weekday traffic parking for 8 hours or more in the existing facilities from scenario 3.

The detailed results of the monthly revenue scenarios are reflected in Annexure I. In this section only the results of Scenario 6 (henceforth termed the Project Scenario) which has been determined to be the most suitable scenario are reflected. The monthly estimated revenue for the Project Scenario (for the categories of weekday parking, Saturday parking and off peak parking) is reflected in Table 8-6 to Table 8-8 for the years 2023, 2025 and 2027.

Table 8-6: Project Scenario Weekday parking

Time	Demand 2021 (Incl. Vat)			2023	2023	2025	2025	2027	2027
Parking from 05:00 – 19:00	Volume	Split	Rate	Daily Income	Inflated rate	Daily Income	Inflated rate	Daily Income	
0 – 30 min	R6.00	766	42%	R6.00	R 4 596.00	R7.00	R 5 362.00	R8.00	R 6 128.00
30 – 60 min	R10.00	376	21%	R10.00	R 3 760.00	R11.00	R 4 136.00	R12.00	R 4 512.00
1 – 2 hours	R20.00	353	19%	R20.00	R 7 060.00	R22.00	R 7 766.00	R24.00	R 8 472.00
2 – 3 hours	R25.00	109	6%	R25.00	R 2 725.00	R27.00	R 2 943.00	R30.00	R 3 270.00
3 – 4 hours	R30.00	56	3%	R30.00	R 1 680.00	R33.00	R 1 848.00	R36.00	R 2 016.00
4 – 5 hours	R40.00	30	2%	R40.00	R 1 200.00	R44.00	R 1 320.00	R48.00	R 1 440.00
5 – 6 hours	R80.00	30	2%	R80.00	R 2 400.00	R87.00	R 2 610.00	R94.00	R 2 820.00
6+ hours	R150.00	102	6%	R150.00	R 15 300.00	R162.00	R 16 524.00	R175.00	R 17 850.00
Parking from 19:00 – 05:00					R 38 721.00		R 42 509.00		R 46 508.00
R10.00									
Night Parking	15% of Total Volume								
30 – 60 min	R10.00	192	70%	R10.00	R 1 920.00	R11.00	R 2 112.00	R12.00	R 2 304.00
1 – 1.5 hours	R15.00	82	30%	R15.00	R 1 230.00	R17.00	R 1 394.00	R19.00	R 1 558.00
					R 3 150.00		R 3 506.00		R 3 862.00
Monthly Parking	5% of Total Volume								
Month Rate	R1 328.00	90	100%	R1 328.00	R 119 520.00	R1 435.00	R 129 150.00	R1 550.00	R 139 500.00
Total					R 119 520.00		R 129 150.00		R 139 500.00
			Monthly Income		R 1 040 682.00		R 1 141 480.00		R 1 247 640.00

Table 8-7: Project Scenario: Saturday parking

Time	Demand 2021 (Incl. Vat)			2023	2023	2025	2025	2027	2027
Parking from 05:00 – 19:00		Volume	Split	Inflated rate	Daily Income	Inflated rate	Daily Income	Inflated rate	Daily Income
0 – 30 min	R6.00	805	46%	R6.00	R 4 830.00	R7.00	R 5 635.00	R8.00	R 6 440.00
30 – 60 min	R10.00	380	22%	R10.00	R 3 800.00	R11.00	R 4 180.00	R12.00	R 4 560.00
1 – 2 hours	R20.00	314	18%	R20.00	R 6 280.00	R22.00	R 6 908.00	R24.00	R 7 536.00
2 – 3 hours	R25.00	93	5%	R25.00	R 2 325.00	R27.00	R 2 511.00	R30.00	R 2 790.00
3 – 4 hours	R30.00	38	2%	R30.00	R 1 140.00	R33.00	R 1 254.00	R36.00	R 1 368.00
4 – 5 hours	R40.00	24	1%	R40.00	R 960.00	R44.00	R 1 056.00	R48.00	R 1 152.00
5 – 6 hours	R80.00	16	1%	R80.00	R 1 280.00	R87.00	R 1 392.00	R94.00	R 1 504.00
6+ hours	R150.00	78	4%	R150.00	R 11 700.00	R162.00	R 12 636.00	R175.00	R 13 650.00
Parking from 19:00 – 05:00					R 32 315.00		R 35 572.00		R 39 000.00
R10.00									
Night Parking		15% of Total Volume							
2 – 3 hours	R25.00	184	70%	R25.00	R 4 600.00	R27.00	R 4 968.00	R30.00	R 5 520.00
3 – 4 hours	R30.00	79	30%	R30.00	R 2 370.00	R33.00	R 2 607.00	R36.00	R 2 844.00
					R 6 970.00		R 7 575.00		R 8 364.00
Monthly Parking		No Monthly parking for Sat							
Month Rate	R1 328.00	0	100%	R1 328.00	R -	R1 435.00	R -	R1 550.00	R -
Total					R -		R -		R -
Monthly Income					R 292 294.50		R 319 609.60		R 351 708.00

Table 8-8: Project Scenario Off-peak parking

Time	Demand 2021 (Incl. Vat)			2023	2023	2025	2025	2027	2027
Parking from 05:00 – 19:00		Volume	Split	Inflated rate	Daily Income	Inflated rate	Daily Income	Inflated rate	Daily Income
0 – 30 min	R6.00	581	40%	R6.00	R 3 486.00	R7.00	R 4 067.00	R8.00	R 4 648.00
30 – 60 min	R10.00	347	24%	R10.00	R 3 470.00	R11.00	R 3 817.00	R12.00	R 4 164.00
1 – 2 hours	R20.00	294	20%	R20.00	R 5 880.00	R22.00	R 6 468.00	R24.00	R 7 056.00
2 – 3 hours	R25.00	88	6%	R25.00	R 2 200.00	R27.00	R 2 376.00	R30.00	R 2 640.00
3 – 4 hours	R30.00	56	4%	R30.00	R 1 680.00	R33.00	R 1 848.00	R36.00	R 2 016.00
4 – 5 hours	R40.00	31	2%	R40.00	R 1 240.00	R44.00	R 1 364.00	R48.00	R 1 488.00
5 – 6 hours	R80.00	15	1%	R80.00	R 1 200.00	R87.00	R 1 305.00	R94.00	R 1 410.00
6+ hours	R150.00	48	3%	R150.00	R 7 200.00	R162.00	R 7 776.00	R175.00	R 8 400.00
Parking from 19:00 – 05:00					R 26 356.00		R 29 021.00		R 31 822.00
R10.00									
Night Parking		15% of Total Volume							
2 – 3 hours	R25.00	153	70%	R25.00	R 3 825.00	R27.00	R 4 131.00	R30.00	R 4 590.00
3 – 4 hours	R30.00	66	30%	R30.00	R 1 980.00	R33.00	R 2 178.00	R36.00	R 2 376.00
					R 5 805.00		R 6 309.00		R 6 966.00
Monthly Parking		No Monthly parking for Sat							
Month Rate	R1 328.00	90	100%	R1 328.00	R 119 520.00	R1 435.00	R 129 150.00	R1 550.00	R 139 500.00
Total					R 119 520.00		R 129 150.00		R 139 500.00
			Monthly Income		R 955 706.00		R1 047 730.00		R 1 147 988.00
			Scenario 6 Total		R 2 288 682.50		R2 508 819.60		R 2 747 336.00

The tables show that the monthly revenues are estimated to vary between R2.29m and R2.75m in 2023 and 2027. Converted to an annual revenue estimate (based on the tables above and the assumptions), the Project Scenario is estimated to generate the following revenue in 2026 (first year of operation) and 2027:

- 2026: R16.293m
- 2027: R17.838m

Further analysis shows that total annual revenue estimated for the two lifecycle periods are as follows:

- Revenue 20-years: R518.5m
- Revenue 25-years: R700.8m

8.6 Risk Assessment

8.6.1 General comments on risk assessment

In following the Feasibility Study Guidelines, optimal risk transfer is a cornerstone concept to achieve “Value for Money”. The Risk Matrix is a tool that is used to identify and quantify the risks in the Project and to allocate the identified risks to determine optimal risk allocation.

The Risk Matrix identifies the Project risks, documents the consequences of each risk, identifies mitigation factors, allocates the risk between the contracting parties and quantifies the risk. The quantification of each risk is determined, firstly, by estimating the probability of occurrence and secondly, by estimating the most likely loss upon the occurrence of the event; the value for the risk is the product of the probability and the value of the loss. The allocation of the risk is identified to determine which party will bear the risk, or the sharing of the risk. The risk allocation has been prepared upon the basis of that party, which is best suited to manage the risk at the best “Value for Money”, e.g. if a particular risk is allocated to the private sector where they are not best placed to manage this risk they will price a large premium into the contract to assume such a risk, thereby impacting negatively upon the project’s “Value for Money” calculation.

In addition to the quantification of risks, each risk has been ranked (on a scale of high, medium and low) for both quantitative and qualitative risks in order to understand the risks of the project as best as is possible at the time of performing the feasibility analysis

The Risk Matrix is to be used by the transaction advisor team in the future: namely the legal and financial advisors. The legal team will use the Risk Matrix, specifically the risk allocations, as a basis of preparing a draft PPP Agreement (assuming that Treasury Views and Recommendations I is achieved in the future) ensuring that the risks transferred are captured in the PPP Agreement. The Risk Matrix will further be used by the Legal Advisor in evaluating the bids, and to define the broad parameters of the negotiations, if a PPP contract is viable.

The Financial Advisor will use the Risk Matrix, to identify how the Private Party will deal with the risks that will be transferred to them (e.g. insurance, costed into return expectation, other mitigation and management measures costed into the cash flows, etc.) in the construction of the PPP Reference Model. I.

The Risk Matrix will be a “living” document and, should the Project be procured by way of a PPP, will be updated during the course of contract negotiations; it is envisaged that the document will be updated at TVR IIB (indicating the Preferred Bidder’s preferred risk allocation) and at TVR III (indicating the agreed risk allocation with the Private Party).

A comprehensive Risk Matrix has been populated that contains an in-depth analysis of each category of foreseeable risk.

8.6.2 Risk Assessment methodology

The following is a brief summary of the methodology utilized in identifying, analysing and quantifying the risk elements and establishing a process for allocating the risks to the private sector where applicable.

- Step 1: Identify the risks.

The process adopted in identifying risks related to parking structures.

Potential risks can be categorized very broadly:

- Construction Risk: The main risks are the possibility of delay in construction completion, cost overruns and increased costs time overruns.
- Design Risk: The risk that the design solution is considered in isolation and not coherent/integrated with operational efficiency and other considerations.
- Operational Risk: The risk of continuous delivery of sub-standard service levels, as well as cost overruns/ underestimates.
- Demand Risk: The risk that the required other projects and needs will not be implemented that will assist in increasing the demand for the parking Garage.

- Step 2: Identify the impacts of each risk.

This part of the exercise aims to quantify the impact of the risk in the event that it was to occur. If a potential risk occurs, it could result in either a delay or increased costs. The impact of the risk would be based on the period in which the risk occurs, and the cost affected. For instance, cost overruns occurring during the construction period would have an impact on the capital expenditure costs.

- Step 3: Estimate the likelihood of the risks occurring.

When assessing the likelihood/probability of risk occurrence, a number of factors are taken into consideration including:

- Past experience: in considering the risk of cost overruns with conventional procurement, past experience of recent projects is taken into account;
- General economic conditions and user demands: This takes into consideration the preference surveys etc.
- Experience of the service provider to undertake this type of project etc.

- Step 4: Estimate the cost of each risk.

In calculating the cost of each risk, the following formula is used:

$$\text{Cost of Risk} = \text{Impact} \times \text{Probability} \times \text{Cost Affected}$$

The timing of the risk is then considered and the NPV of total risk based on the discounted nominal cash flows constructed.

- Step 5: Identify strategies for mitigating the risks.

The risk mitigating strategy is considered for each risk.

- Step 6: Allocate risk.

Taking due cognizance of the project structures under consideration, an assessment was made for each risk to determine whether it would be transferred to the relevant Private Party, retained by Stellenbosch Municipality or shared. The risk was allocated to the party that would be best able to manage it. Past experience from other projects was applied in risk allocation.

- Step 7: Construct the risk matrix.

The outcome of Steps 1 to 6 above was a comprehensive risk matrix, which resulted in the NPV of the risks retained by Stellenbosch and the NPV of risks transferred to the Private Party.

The valuation of these risks, being the Net Present Value (NPV) of risk, is then added to the cost of the PSC in order to establish the real cost of public sector procurement called the risk-adjusted PSC price.

Value for money is determined by comparing the risk-adjusted PSC to the risk-adjusted PPP alternative on an NPV basis.

8.6.3 Risk Identification

The risks are identified below with the description of the risk. The risk categories are described as Likely, Moderate and Extreme.

Table 8-9: Risk Description

Description	Affected Cost	Description	Consequences
Cost Overrun 2023	R111 521 263.60	Risk that construction is not completed in the allocated budget	Cost
Likely			
Moderate			
Extreme			
Time Overrun 2023	R111 521 263.60	Risk that construction is not completed in the allocated time	Cost due to delay
Likely			
Moderate			
Extreme			
Heritage Risk	R124 266 550.87	The risk that the design and construction will need to change due to Heritage Reasons	Cost of upgrades
Likely			
Moderate			
Extreme			

Description	Affected Cost	Description	Consequences
Operating Risk	R1 257 952.50	The risk that the operating inputs cost more than budgeted for	Cost increase per year
Likely			
Moderate			
Extreme			
Maintenance Risk	R469 003.50	The risk that the construction and or design was inadequate and additional more expensive maintenance is required	Increase cost per year
Likely			
Moderate			
Extreme			
Technology Risk	R1 999 141.00	The risk that the SMART tech is outdated and more expensive upgrades are required, especially when the Smart parking System has to be replaced every 8 years.	Cost increase
Likely			
Moderate			
Extreme			
Design Risk 2023	R12 529 314.00	Risk that the design phase takes longer than expected at a higher price	Delay and cost increase
Likely			
Moderate			
Extreme			
Usage Risk (as per scenario)	R10 661 866.50	The risk that the demand is not realised due to other infrastructure and policing needs that must be implemented to ensure demand is achievable	Lower Revenue collected
Likely			
Moderate			
Extreme			

8.6.4 Risk Allocation

The risk allocation was done through the best fit of which party would adequately manage the risks identified.

Table 8-10: Allocation of Risk

Description	Mitigation	Allocation
Cost Overrun 2023	Private party has a fixed term and a fixed contract with subcontractors to minimise the risk	Allocated to the private party, but at a far reduced risk
Likely		
Moderate		
Extreme		
Time Overrun 2023	Institution will not pay until service commencement	Risk is allocated to the private party, but is reduced by transferring the risk to the subcontractor
Likely		
Moderate		
Extreme		
Heritage Risk	To minimise this risk, a thorough due diligence exercise needs to be conducted during design phase. This is best managed by the public sector	Allocated to the public sector
Likely		
Moderate		
Extreme		
Operating Risk	Managed by the Private party, the contracts and existing operational knowledge minimise this risk	Allocated to the private sector
Likely		
Moderate		
Extreme		
Maintenance Risk	The insurances and knowledge of the private sector and quality management of the private sector can address this risk	Allocated to the private sector
Likely		
Moderate		
Extreme		
Technology Risk	The private party is an existing operator of such infrastructure and business and will remain up to date with required tech needs. Risk can be absorbed into upgrade maintenance	Allocated to the private sector
Likely		
Moderate		
Design Risk 2023	Private party may pass risk to subcontractor, but maintain	Risk is allocated to the private sector
Likely		
Moderate		

Description	Mitigation	Allocation
Extreme	primary liability. Institution will not pay until service commencement	
Usage Risk (as per scenario)	The public sector needs to ensure that the required projects to increase demand and that policing of the illegally parked vehicles is done, to provide the required demand.	Risk remains with the private sector
Likely		
Moderate		
Extreme		

8.7 PPP Reference Model Results

8.7.1 Model results by Scenario

The results of the PPP Reference model in terms of the main financial indicators NPV, IRR and ARR are presented in Table 8-11 below for both the 20-year and 25-year lifecycle periods. The results are presented for the base model, i.e. without any revenue share proposals. It should be kept in mind that the scenarios differ in one respect only and that is the parking demand and therefore revenue.

Table 8-11: PPP Reference Model Results (20- and 25-year).

Scenario	20 years			25 years		
	Net Present Value (R)	Internal Rate of Return (%)	Accounting Rate of Return (ARR) (%)	Net Present Value (R)	Internal Rate of Return (%)	Accounting Rate of Return (ARR) (%)
Base Scenario	-R32 728 014	-3.66%	7.97%	-R24 399 268	4.63%	7.97%
Scenario 1	-R29 054 197	-3.66%	7.97%	-R20 725 451	-3.66%	7.97%
Scenario 2	-R16 778 925	1.65%	8.94%	-R7 412 723	7.37%	8.94%
Scenario 3	R5 345 553	8.83%	10.68%	R16 600 390	12.04%	10.68%
Scenario 4	R9 286 683	9.89%	11.00%	R20 871 134	12.82%	11.00%
Scenario 5	R21 579 134	13.01%	11.97%	R34 206 969	15.20%	11.97%
Scenario 6	R19 973 666	12.64%	11.82%	R30 363 253	14.62%	11.82%

The results show that positive NPVs are achieved from Scenario 3 onwards for both project lifecycle periods. IRR rates higher than the discount rate of 10.31% is only achieved for scenarios 5 and 6 over 20 years and for scenarios 3-6 for 25 years. The highest NPVs and IRRs are achieved for scenario 5. However, scenario 6 was chosen as the preferred revenue scenario due to the monthly parking requirements. Monthly parking was included to reflect common practice in the management of parking garages in the country.

Based on the assumptions used, scenario 6 shows a **NPV of almost R20m** and an **IRR of 12.64%**.

8.7.2 Sensitivity Analysis

The sensitivity analysis for the PPP reference model was performed for the following financial model elements:

- Demand for parking
- Lending Rates
- Debt/ Equity targets
- Inflation rates
- Annual increases in parking tariffs

Demand sensitivity is tested for each of the seven scenarios, whereas the remaining items above were only assessed on sensitivity on the NPV and IRR for scenario 6.

8.7.2.1 Demand Analysis

As alluded to earlier in the report, scenario 6 is the preferred option from a revenue perspective. However, demand sensitivities are reflected in each of the scenarios as indicated in the following table and should be viewed in conjunction with the PPP Reference Model results in Table 8-12.

Table 8-12: Demand Sensitivity (all scenarios)

Scenario	Description	Volumes/ day	% difference
Base	Existing Eikestad Volumes	1169	61%
1	Illegal surveyed parking + Base	1241	65%
2	Scenario 1 + Church Street Pedestrianization	1497	78%
3	Overflow + Scenario 2	1683	88%
4	Scenario 3 + 2,57% growth 3 years	1784	93%
5	Scenario 3 + 2,57% growth till 2028	1912	99%
6	Scenario 3 + Night Demand and Monthly estimates	1923	100%

The results of the demand sensitivity indicated that over a 20-year period the PPP reference model shows viable investment for scenario 5 and 6 as IRRs are higher than the discount rate used. Over 25-years viable investment is possible for scenario 3,4, 5 and 6. The effect of the differences in demand is significant over both the modelled lifetime periods of the project.

The difference in demand is 11% per daily average. Although the range in NPV for the analysis is high, the daily averages is a yearly difference of 122 472 parked vehicles. As such the robustness of the scenarios tested and the sensitivity of the financial model is stable and able to endure a significant reduction in users and still ensure returns.

8.7.2.2 Lending Rates

The lending rates for the PPP Reference Model were assessed for scenario 6 only mode as this option is the most optimal scenario where night and monthly parking were included. The results from Table 8-13 indicate a significant difference in the sensitivity as the rate increases per 1%. The IRR is less sensitive in comparison to the NPV. Nevertheless, the impact of the lending rate does significantly affect the feasibility of the investment.

Table 8-13: Sensitivity of the Lending Rate on the PPP Reference model (scenario 6)

Years	Lending Rate (%)	NPV (Rand)	IRR (%)	Difference IRR	Difference NPV
20 years	14.75	6 788 465.00	9.21	3.43	R13 185 200.00
25 years	14.75	17 178 052.00	12.06	2.56	13 185 200.00
20 years	13.75	13 442 918.00	10.95	1.69	6 530 747.00
25 years	13.75	23 832 505.00	13.34	1.28	6 530 747.00
20 years	12.75	19 973 665.00	12.64	0.00	0.00
25 years	12.75	30 363 252.00	14.62	0.00	0.00
20 years	11.75	26 368 564.00	14.24	1.60	6 394 899.00
25 years	11.75	36 758 152.00	15.89	1.27	6 394 900.00
20 years	10.75	32 615 102.00	15.79	3.15	12 641 437.00
25 years	10.75	43 004 689.00	17.17	1.28	12 641 437.00
20 years	9.75	38 700 545.00	17.31	4.67	18 726 880.00
25 years	9.75	49 090 132.00	18.45	1.28	18 726 880.00
20 years	8.75	44 612 127.00	18.77	6.13	24 638 462.00
25 years	8.75	55 001 714.00	19.72	1.27	24 638 462.00
20 years	7.75	50 337 257.00	20.19	7.55	30 363 592.00
25 years	7.75	60 726 844.00	20.98	1.26	30 363 592.00

8.7.2.3 Targeted Debt/Equity Ratios

The results of the sensitivity analysis on the targeted debt/equity ratio are reflected in Table 8-14, which indicates the sensitivity as the debt/ equity for various levels, from 40/60 to 95/5. The impact of Debt/ Equity has a significant effect on the IRR the higher the debt and then decreases in sensitivity on the IRR as the equity increases. In contrast, the effect of the increased equity has a more profound effect on the NPV, the higher the equity becomes. However, the sensitivity of the increased equity is less significant than the demand and lending rate effects.

Table 8-14: Sensitivity of Debt/ Equity on Reference model scenario 6

Year	Debt/Equity	NPV	IRR	Difference IRR	Difference NPV
20 years	95/5	19 426 211.00	15.17	2.53	547 454.00
25 years	95/5	29 815 798.00	17.3	2.68	547 454.00
20 years	90/10	21 305 406.00	14.11	1.47	1 331 741.00
25 years	90/10	30 089 525.00	15.71	1.09	273 727.00
20 years	85/15	19 973 665.00	12.64	0.00	0
25 years	85/15	30 363 252.00	14.62	0.00	0
20 years	80/20	20 247 392.00	11.88	0.76	273 727.00
25 years	80/20	30 636 979.00	13.79	0.83	273 727.00
20 years	70/30	20 794 846.00	10.85	1.79	821 181.00
25 years	70/30	31 184 433.00	12.62	2.00	821 181.00
20 years	60/40	21 342 299.00	10.19	2.45	1 368 634.00
25 years	60/40	31 731 887.00	11.83	2.79	1 368 635.00
20 years	50/50	21 889 753.00	9.72	2.92	1 916 088.00
25 years	50/50	32 279 340.00	11.24	3.38	1 916 088.00
20 years	40/60	22 437 207.00	9.37	3.27	2 463 542.00
25 years	40/60	32 826 794.00	10.79	3.83	2 463 542.00

8.7.2.4 Inflation

The results of the inflation rate assessment are reflected in Table 8-15 indicate the sensitivity as the inflation rate is increased in 0.5% intervals. The impact of inflation has a very low effect on the overall IRR and NPV values.

Table 8-15: Sensitivity of Inflation on PPP Reference Model (Scenario 6)

Years	Inflation Rate (%)	NPV (Rand)	IRR (%)	Difference IRR	Difference NPV
20 years	4	21 001 038.00	12.89	0.25	R1 027 373.00
25 years	4	31 490 493.00	14.83	0.21	1 127 241.00
20 years	4.5	22 097 954.00	13.13	0.49	2 124 289.00
25 years	4.5	30 932 604.00	14.73	0.11	569 352.00
20 years	5	19 973 665.00	12.64	0.00	0.00
25 years	5	30 363 252.00	14.62	0.00	0.00
20 years	5.5	19 444 401.00	12.51	0.13	529 264.00
25 years	5.5	29 782 222.00	14.52	0.10	581 030.00
20 years	6	18 904 512.00	12.38	0.26	1 069 153.00
25 years	6	29 189 290.00	14.41	0.21	1 173 962.00

8.7.2.5 Annual Tariff Increase

the sensitivity of the PPP Reference model to annual tariff increases is reflected in Table 8-16. The sensitivities were tested against lower and higher than the modelled annual tariff increases of 8% every second year. The impact of this increase at even low percentage increases has a very high effect on the overall IRR and NPV values. The table clearly demonstrate the danger to the profitability of the project if lower than inflation rate increases are implemented.

Table 8-16: Sensitivity of annual tariff increase on PPP reference model scenario 6.

Years	Revenue Growth (% every 2 nd year)	NPV (Rand)	IRR (%)	Difference IRR	Difference NPV
20 years	9	27 612 500.00	14.29	1.65	2 750 752.00
25 years	9	38 906 980.00	15.97	1.35	8 543 728.00
20 years	8	19 973 665.00	12.64	0.00	0.00
25 years	8	30 363 252.00	14.62	0.00	0.00
20 years	7	13 366 888.00	11.04	1.60	6 606 777.00
25 years	7	22 849 509.00	13.36	1.26	7 513 743.00
20 years	6	6 856 182.00	9.18	3.46	13 117 483.00
25 years	6	15 578 839.00	11.99	2.63	14 784 413.00
20 years	5	1 493 180.00	7.38	5.26	18 480 485.00
25 years	5	9 531 921.00	10.74	3.88	20 831 331.00
20 years	4	-4 353 076.00	5.05	7.59	24 326 741.00
25 years	4	3 113 763.00	9.27	5.35	27 249 489.00

8.7.2.6 Summary

Based on the above analysis, the PPP reference model is most impacted by demand, revenue increase and the lending rates. The debt/ equity and inflation have a lower effect on the sensitivity of the models. The models have been developed with an average lending rate, low tariff increase and an achievable and conservative demand. The debt/ equity is in order with existing PPP projects in South Africa and can be changed by 10 to 20% without the model becoming completely unattractive. The inflation rate was taken as a realistic value and has little effect on project. Based on the above, the models have been developed conservatively, have flexibility and are still attractive as a possible investment opportunity.

8.8 Value for Money Assessment

The concept “Value for money” is understood as: “the performance of a private party in terms of the agreement will result in a net benefit to the municipality and the community at large in terms of cost, price, quality, quantity, risk transfer or any combination of those factors”.

This section addresses the initial value for money assessment from the perspective of both the Municipality (i.e. the Municipal coffers) and the Stellenbosch community at large.

8.8.1 Value for money from Municipality perspective

The initial value for money for Stellenbosch Municipality focuses on a financial evaluation (direct monetary balance sheet benefits) of two income options, namely the asset value and an annuity income for the Municipality. The basic point of departure is that the balance sheet of the Municipality should not be worse off at the expiry of the contract period than before the contract started.

The benefits of the parking facility are assessed against the following cash flow expenditures:

- Direct costs paid to service providers for the feasibility study and advisory services: R7.0 million.
- Relocation of bulk services: R1.74 million.
- No provision has been made for the salaries of municipal staff as it was assumed that the time related to this project falls under their allocated tasks.

8.8.1.1 Asset value benefit coupled to future revenue income.

The main benefit that will accrue to the Municipality’s balance sheet is that of the parking facility itself. It is highly unlikely that the facility will depreciate in value (unless something extraordinary happens) over the contract period. If it is assumed that there is no appreciation in the value of the building, the Municipality will add an asset worth R120m (2023 value) to its assets.

For the duration of life of the building Stellenbosch Municipality will then be able to collect revenue as follows:

- From year 21 onwards (2044), if a contract period of 20 years is assumed: R35.92m per annum (escalated from base levels as per Scenario 6 to 2044 levels).
- From year 26 onwards (2049), if a contract period of 25 years is assumed: R37.95m per annum (escalated from base levels as per Scenario 6 to 2049 levels).

Although this option does not lead to actual cash inflow into Municipal coffers until the concession period expires, the initial direct monetary outlay is negligible if measured against the facility if it is assumed that the facility appreciates in line with inflation. Under this assumption, the appreciated facility value will be R275m.

8.8.1.2 Annuity income

The other possibility is to secure an annuity income for the Municipality. This will have to be negotiated with the Private Party. The most likely basis for determining this annuity income is a form of revenue sharing based on a negotiated benchmark. For example, the Municipality and the Private Party could agree that the Municipality receives a certain percentage of all revenue earned over and above the agreed benchmark. It will be up to the Private Party to come up with a proposal in this regard.

8.8.1.3 Financial Benefit for the Municipality based on Nett Return Shares

The PPP Reference model was subjected to four financial return scenarios based on a share of the calculated nett return. This method was chosen, rather than just a simple percentage of revenue as it means that all moneys paid to the Municipality will come from profits and will therefore not make the project unprofitable for the private party. The potential direct financial benefits for the Municipality, based on various nett return share percentages are as follows:

- 5% nett return share for Stellenbosch over 20-year lifecycle period: R5.8m
- 15% nett return share for Stellenbosch over 20-year lifecycle period: R17.3m
- 20% nett return share for Stellenbosch over 20-year lifecycle period: R23.1m
- 50% nett return share for Stellenbosch over a 20-year lifecycle period: R57.7m
- 5% nett return share for Stellenbosch over 25-year lifecycle period: R11.3m
- 15% nett return share for Stellenbosch over 25-year lifecycle period: R33.7m
- 20% nett return share for Stellenbosch over 25-year lifecycle period: R45.2m
- 50% nett return share for Stellenbosch over 25-year lifecycle period: R112.6m

8.8.1.4 Although a wide range of nett return percentages were used in the estimates, it is probably too wide. It is highly likely that the nett share percentage will be in the vicinity of 5%. That will still leave the private partner with substantial nett returns. Value for money for the Stellenbosch community.

The project yields substantial benefits for the community in terms of value of time savings and savings in vehicle operating costs. These benefits accrue to all transport users (including people walking) in Stellenbosch. A detailed Economic Value Assessment is provided in Chapter 9 of the report, but in summary the Present Value of these savings (at a discount rate of 10%) amounts to R425.7m.

8.8.2 Summary of the Value for Money Assessment

The main elements of the value for money are summarised in the table below.

Table 8-17: Summary of main value for money elements

Item	Description
Project objectives expressed as measurable outputs	The facility should consist of a multi-storey facility consisting of 498 parking bays, with provisions for night-time parking and monthly parking.
Incentive for demonstrable innovation by the private party	Private party will bring expertise, not just in the construction and management of the facility, but also through employing the latest smart parking systems.
Transfer of substantial financial, technical and operational risks to the private party	All financial and operational risks are transferred to the private partner. The Municipality retains no risk. In turn it will receive a fully functional facility at the end of the concession period.
Competitive procurement as to which there are a sufficient number of qualified private sector firms that may bid.	There are many private parking facility developers and managers in South Africa.
Contract design reflecting good PPP contracting practices to provide for efficient monitoring and regulation.	The municipality can use previous PPP municipal based contracts to guide and structure the contracts between the private and public sector.
Increased direct revenue to the municipality. Increased socioeconomic activities within the community.	<p>A 5% share of nett return leads to a gain of R11.3m over 25-years. Over the shorter 20-year period, the Municipality could earn an income of R5.8m under a 5% nett return share. Currently the Municipality earns about R70 000 revenue per month, from the facility, but has to pay staff on site, which makes the undertaking a loss-making activity (staff costs are more than revenue). Nett return share provides almost 100% "profit" to the Municipality.</p> <p>The annual fiscal impact will amount to approximately R21.26 million per annum through direct and indirect taxes generated by the operation of the Stellenbosch Parking garage (see section 9)</p> <p>The total impact on household income amounts to R34 million, of which 14.7% is destined for lower-income households. As such, a percentage of the total income generated by the parking garage will benefit the poor communities in the Stellenbosch (see section 9)</p>
Optimal use of under-performing assets	The current facility has about 250 parking spaces at at-grade level, which means the land is not used optimally. By developing the land into

Eikestad Parking PPP

Item	Description
	a multi-storey facility, the number of parking spaces is increased substantially.
Job creation	<p>The Municipality has currently 7 persons employed on temporary basis at the facility. These persons these are temporary workers employed through a special EPWP programme and will be absorbed fully by the Municipality, so there will be no job losses.</p> <p>The parking garage will sustain 235 jobs on average over the programming period, which will impact positively on the Stellenbosch economy (see section 9)</p>

9 Economic Value Assessment

In the previous chapter, a detailed financial analysis has been compiled based on the revenue that the parking garage will generate over two programming periods, namely 20 and 25 years, as well as the capital costs of the parking facility and the operating and maintenance costs thereof.

The objective of this section of the study is to shed light on the **broader economic advantages** that the new parking facility will have on the community of Stellenbosch and its neighbourhoods. The study is to a large extent based on the Financial Analysis conducted in the preceding chapter. The Economic Analysis comprises two main components, namely, a Costs Benefit Analysis (CBA) and a Macroeconomic Impact Analysis (MEIAM).

It is important to note that CBA and MEIAM are two different assessments. The CBA, in contrast to the Financial Analysis, considers the valuation of both money and non-money benefits including social, environmental, and quality of life impacts, where the cashflow analysis focuses only on the monetary benefits. The CBA uses shadow prices to portray the scarcity of the resource and effects adjustments where the market prices are subsidised for social reasons. The CBA is done in constant prices and a real discount rate of 10% is used.

The Economic Impact Analysis focuses specifically on measurable changes in the flow of money (income) earned by labour and businesses, including both spending and productivity effects. It calculates the broader impacts in terms of Gross Domestic Product (GDP), Employment, Household Income, and the impact on the Fiscus.

9.1 Methodology

9.1.1 Cost Benefit Analysis (CBA)

A CBA is considered to be the most acceptable tool for ascertaining the economic viability of public and public/private sector infrastructure development projects. The CBA method provides a logical framework for evaluating developmental projects; thus, serving as an aid in the project approval decision-making process. The core principle of CBA can be described as the comparison of costs and benefits. The only factor that complicates this technique is the discounting of future costs and benefits to present values. CBA differs from cash-flow analysis in that cash-flow looks at the availability of cash to repay a specific loan or service an investment, whereas CBA looks at the lifespan of the project.

The following standard CBA criteria were used in the evaluation the Eikestad parking facility:

- Net Present Value (NPV).
- Internal Rate of Return (IRR); and
- Benefit Cost Ratio (BCR).

The detailed definition of these standard evaluation criteria is as follows:

Net Present Value

According to this method, the difference between the benefits and costs (the net benefit) in a specified future year is discounted to the present using a discount rate. The discounted sum of all these net benefits over the project's economic life is defined as the NPV.

The criterion for the acceptance of a project is that the NPV must be positive (i.e., greater than zero). In other words, funds will be voted for a project only if the analysis produces a positive net present value. Where a choice must be made between mutually exclusive projects, the project with the highest net present value will be chosen since it maximises the net benefit to the community.

Internal Rate of Return

The IRR is the discount rate at which the present values of cost and benefits are equal.

Only projects with an IRR higher than the discount rate, which forms a lower limit, will be considered for funding. IRR must be handled carefully because there are situations in which the mathematical solution of the above equation is not unique. This happens when the stream of net benefits over the assessment period changes its sign (positive or negative) more than once.

Benefit Cost Ratio

The discounted BCR is the ratio of the present value of the benefits relative to the present value of the costs.

A project is potentially worthwhile if the BCR is greater than 1. This means that the PV of benefits exceeds the PV of costs. Under this decision rule, if alternatives are mutually exclusive, the alternative with the highest BCR would be chosen.

9.1.2 Macro-economic Impact Assessment

Partial general equilibrium analysis is used to quantify the macroeconomic impact of the Eikestad parking facility in Stellenbosch. The Social Accounting Matrix (SAM) for the Western Cape Province provides the basis for this analysis.

The SAM is a comprehensive, economy-wide database that contains information about the flow of resources that takes place between the different economic agents that exist within an economy (i.e., business enterprises, households, government, etc.) during a given period – usually one calendar year. A SAM is thus a matrix that incorporates the interrelationships that exist between the various economic agents in the economy, including the distribution of income and expenditure amongst household groups.

9.1.2.1 Basis for calculating the benefits of the Stellenbosch parking garage.

In general, the basis for calculating the benefits of a Transport Project entails the following.

- Vehicle operational costs.
- Time costs; and
- Accident costs.

The users of the Eikestad parking facility will benefit in terms of the reduction of vehicle operational costs and time costs. When there is a shortage of parking, drivers must often park some way from their actual destination, and this extra walk time can be viewed as a cost.

The benefit also emanates from the reduction of swerving and searching for parking bays. Due to the availability of the new parking garage the users can drive straight to the new parking garage.

As far as the savings of accidents and the costs thereof is concerned, the new parking garage will have only a minuscule impact and can therefore be regarded as negligible.

9.2 Assumptions

9.2.1 Benefits

The benefits of the Eikestad parking facility comprise of reduction of walking distances from the eventual parking location to the destination and the time and operational cost reduction due to less swerving and searching for an available parking bay.

The assumptions postulated and the calculation of the saving of longer distance walk for Base Year 2026 are provided in Table 9-1 and

Table 9-2 below. Table 9-3 and Table 9-4 provide the calculations for the benefits of less swerving and searching for parking bays. The assumptions are presented in relation to both weekdays and Saturdays the calculations and assumptions are self – explanatory in the respective tables.

Table 9-1: Value of time of users of the Eikestad parking facility, 2026 base year, weekdays

	Row	Formula
Number of parking users per day [Base Year 2026]	1	1367
Walking speed of Parking Users (Kilometre per Hour)	2	4
Radius of Stellenbosch's CBD has been used as the average walking distance [Kilometres]	3	0.4
Walking distance per day equals to the twice the radius [Kilometres]	4	0.80
Hours walked per person per day [Hours]	5	0.2
Total Walking Hours Spend per Day by Parking Users [Hours]	6	273 [ROW 6 = ROW1* ROW5]
Time Value Split among Parking Users [Source based on surveys]		
Working Hour (Percentage)	7	35%
Recreational Hour (Percentage)	8	65%
Value of Working Time: (Rand per hour) [Source CBA Manual]	9	R171.4
Value of Recreational Time: (Rand per hour) [Source CBA Manual]	10	R17.7
Total Rand Value of Working Time Gained	11	R16 372
Total Rand Value of Recreational Time Gained	12	R3 143
Per Day: Total Value Gained [Rand]	13	R19 515
Days per Year	14	267
Total Value Gained [Rand Million]	15	R5.21

Table 9-2: Value of time of users of the Eikestad parking facility, 2026 base year, weekdays Saturdays

	Row	Formula
Number of parking users per day [Base Year 2026]	1	1311
Walking speed of Parking Users (Kilometre per Hour)	2	4
Radius of Stellenbosch's CBD has been used as the average walking distance [Kilometres]	3	0.4
Walking distance per day equals to the twice the radius [Kilometres]	4	0.80
Hours walked per person per day [Hours]	5	0.2
Total Walking Hours Spend per Day by Parking Users [Hours]	6	262 [ROW 6 = ROW1* ROW5]
Time Value Split among Parking Users [Source based on surveys]		
Working Hour (Percentage)	7	35%
Recreational Hour (Percentage)	8	65%
Value of Working Time: (Rand per hour) [Source CBA Manual]	9	R171.4
Value of Recreational Time: (Rand per hour) [Source CBA Manual]	10	R17.7
Total Rand Value of Working Time Gained	11	R15 707 ROW 11 = (ROW 1 * ROW7 * ROW9)
Total Rand Value of Recreational Time Gained	12	R3 015 ROW 12 = (ROW 1 * ROW 8 * ROW 10)
Per Day: Total Value Gained [Rand]	13	R18 722 ROW 13 = (ROW 11 + ROW 12)
Days per Year	14	49
Total Value Gained [Rand Million]	15	R0.92 ROW 14 = (ROW 13 * 49 Days)/1000 000

Elkestad Parking PPP

Table 9-3: Value of time and operational costs saving from less swerving and searching, 2026 base year, weekdays

A: Calculation of Total value of Time Spend For Swerving		ROW	Formula
1	Number of parking users per day [Base Year 2026]	1822	
2	Percentage that will swerve if there is no parking garage [Percentage]	70%	
3	Number of parking users per day that will swerve before parking outside CBD [Base Year 2026]	1275	ROW 3 = (ROW 1 * ROW 2)
4	Number Streets Involved	6.00	
5	Average length of street involved [Kilometres]	0.80	
6	Number of Swerving Attempts per car	1.00	
7	Distance of time swerved per car for one attempt [Kilometres]	4.80	ROW 7 = (ROW 4 * ROW 5 * ROW 6)
8	Distance Swerve per day [Kilometres]	6122	ROW 8 = (ROW 3 * ROW 7)
9	Swerved Speed [Kilometre per Hour]	20.00	
10	Time Spent per Kilometre when Swerving [Minutes]	3.00	ROW 9= (60 / ROW 9)
11	Time spent per Swerving [Minutes]	14.40	ROW 11 = (ROW 8 * ROW 10)
12	Time spent per person Swerving	0.24	ROW 12 = (ROW 11 / 60)
13	Time Value Split among Parking Users		
14	Working Hour (Percentage)	35%	
15	Recreational Hour (Percentage)	65%	
16	Value of Working Time: (Rand per hour) [Source CBA Manual]	R171.4	
17	Value of Recreational Time: (Rand per hour) [Source CBA Manual]	R17.7	
18	Total Value of Working Time Spend Due to Swerve	R18 358	ROW 17 = (ROW 3 * ROW 12 * ROW 13 * ROW 15)
19	Total Value of Recreational Time Spend Due to Swerve	R3 518	ROW 18 = (ROW 3 * ROW 12 * ROW 14 * ROW 16)
20	Per Day: Value of Time Lost [Rand Values]	R21 876	ROW 19 = (ROW 17 + ROW 18)
21	Weekdays per Annum	267	
	Per Year: Value of Time Lost [Rand Millions]	R5.84	ROW 21 = (ROW 19 * ROW 20)/1000000
B: Calculation of Vehicle Operation Costs Due to Swerving & Searching			
22	Distance Swerve per day [Kilometres]	6122	ROW 22 = ROW 8
23	Distance Swerve per Year [Kilometres]	1799844	ROW 23 = (ROW 22 * 24,5 Days * 12 Number of Months)
24	Vehicle Operational Costs per Kilometre (Source: Vehicle Operating Costs from the Automotive Association A), [R/Kilometre]	R4.64	
25	Total Vehicle Operational Costs Per Annum Due to Swerving [R Million]	R8.35	ROW 25 = (ROW 23 * ROW 24)
26	C. Total Time Lost and Vehicle Operational Costs per annum Due to Swerving, [R Million]	R14.19	ROW 26 = ROW 21 + ROW 25)

Note: A Manual For Cost Benefit Analysis with specific reference to Water Resource Development, (Updated, Fourth Version, Report No TT 894 / 22, Page 83, Table 7.11, Figures Applicable for Western Cape)

Table 9-4: Value of time and operational costs saving from less swerving and searching, 2026 base year, Saturdays.

Elkestad Parking PPP

Feasibility Study
Client Reference: B/SM 13/21-TT.9
Prepared for Stellenbosch Municipality

SMEC Internal Ref.
C1978
9 July 2024

A: Calculation of Total value of Time Spend for Swerving		ROW	Formula
Number of parking users per day [Base Year 2026]		1	1748
Percentage that will swerve if there is no parking garage [Percentage]		2	70%
Number of parking users per day that will swerve before parking outside CBD [Base Year 2026]		3	ROW 3 = (ROW 1 * ROW 2)
Number Streets involved		4	1224
Average length of street involved [Kilometres]		5	6.00
Number of Swerving Attempts per car		6	0.80
Distance of time swerved per car for one attempt [Kilometres]		7	1.00
Distance Swerve per day [Kilometres]		8	ROW 7 = (ROW 4 * ROW 5 * ROW 6)
Swerved Speed [Kilometre per Hour]		9	ROW 8 = (ROW 3 * ROW 7)
Time Spent per Kilometre when Swerving [Minutes]		10	ROW 9 = (60 / ROW 9)
Time spent per Swerving [Minutes]		11	ROW 11 = (ROW 8 * ROW 10)
Time spent per person Swerving		12	ROW 12 = (ROW 11 / 60)
Time Value Split among Parking Users		13	35%
Working Hour (Percentage)		14	65%
Recreational Hour (Percentage)		15	R171.4
Value of Working Time: (Rand per hour) [Source CBA Manual]		16	R17.7
Value of Recreational Time: (Rand per hour) [Source CBA Manual]		17	ROW 17 = (ROW 3 * ROW 12 * ROW 13 * ROW 15)
Total Value of Working Time Spend Due to Swerve		18	ROW 18 = (ROW 3 * ROW 12 * ROW 14 * ROW 16)
Total Value of Recreational Time Spend Due to Swerve		19	ROW 19 = (ROW 17 + ROW 18)
Per Day: Value of Time Lost [Rand Values]		20	49
Weekdays per Annum		21	ROW 21 = (ROW 19 * ROW 20)/1000000
B: Calculation of Vehicle Operation Costs Due to Swerving & Searching			
Distance Swerve per day [Kilometres]		22	5873
Distance Swerve per Year [Kilometres]		23	1726744
Vehicle Operational Costs per Kilometre (Source: Vehicle Operating Costs from the Automotive Association A), [R/Kilometre]		24	R4.64
Total Vehicle Operational Costs Per Annum Due to Swerving [R Million]		25	ROW 25 = (ROW 23 * ROW 24)
C. Total Time Lost and Vehicle Operational Costs per annum Due to Swerving, [R Million]		26	ROW 26 = ROW 21 + ROW 25)

Note : A Manual For Cost Benefit Analysis with specific reference to Water Resource Development , (Updated , Fourth Version , Report No TT 894 / 22, Page 83 , Table 7.11, Figures Applicable for Western Cape)

9.2.2 Capital, maintenance and operational costs.

For purposes of performing a Cost Benefit Analysis, it is also important to consider the capital, maintenance, and operational costs of the Parking Garage. Information flowing from the Financial Assessment (Chapter 8), forms the basis for performing the Economic CBA for this project. It is important to note that shadow prices were applied to convert the capital, maintenance, and operational costs of the financial analysis to come up with the economic analysis. The Updated Fourth Edition CBA Manual provided the shadow prices used in the Economic CBA.

It is worth highlighting that a residual value for the capital / investment items was taken into account in the final year of the project programming period. Capital consists of various capital assets with different life cycles. The following table is provided to assist the researcher in considering the replacement of capital goods during the lifetime of the project, as well as to estimate the residual value.

Table 9-5: Replacement of Capital Goods

Type of Asset	Sector	Lifetime Years
Residential buildings	Agriculture	50
Non-residential buildings	Mining	50
Construction works.	General government*	80
	Other	30
		80
Transport equipment	Manufacturing	50
Machinery and other equipment	Mining and electricity, gas, and	8
	water	8
	Other	

Source: Note: A Manual For Cost Benefit Analysis with specific reference to Water Resource Development (Updated , Fourth Version , Report No TT 894 / 22, Page 83 , Table 7.11, Figures Applicable for Western Cape)

9.3 Results of the CBA and Macroeconomic Impact Assessment

9.3.1 Results of the CBA

The CBA is defined as the net savings in terms of time and vehicle operating costs that the future existence of the Stellenbosch Parking Garage for the users thereof will bring about.

Table 5 below represents consolidated results of the Cost Benefit Analysis performed for the Stellenbosch Parking Garage project regarding the Final Scenario of the Financial Assessment in Chapter 8, Scenario 6. The results depict the marginal benefits (difference between the With and Without the Parking Garage for the users of the parking facility).

Table 9-6: Consolidated CBA results, R millions, 2023 Constant Prices, Scenario 6

Indicator				Year				
				0	5	10	15	25
Rand Millions	Percentage Composition	PV	Total	2023	2027	2032	2040	2050
		10%						
A: Benefits								
Less Distance Walk: Value of Time Savings	20.9%	R 88.9	R 301.7		R 6.9	R 8.5	R 13.3	R 16.6
Less Swerving: Value of Time Savings	23.4%	R 99.6	R 338.2		R 7.7	R 9.5	R 14.9	R 18.6
Less Swerving: Vehicle Operating Costs	55.7%	R 237.3	R 805.7		R 18.3	R 22.7	R 35.5	R 44.4
Total Benefits pa	100.0%	R 425.7	R 1 445.7		R 32.8	R 40.7	R 63.6	R 79.6
B. Capital Costs		R 111.5	R 108.7	R 63.9	R 0.0	17.97	17.97	-51.80
C. Maintenance & Operating Costs		R 12.8	R 42.7	R 0.0	R 1.7	1.71	1.71	1.71
Net Present Value (NPV)		R 227.5						

From Table 9-6 it can be deduced that the Present Value (PV) of the total savings that the new parking garage will bring about over a period of 25 years at a discount rate of 10% amounts to R425.7m, which is comprised of:

- Shorter Distance Walk from parking bays before existence of parking garage:
 - Value of Time Savings, R88.9 million, (20.9%)
- Less Swerving in searching for parking:
 - Value of Time Savings, R99.6 million, (23.4%); and
 - Vehicle Operating Costs, R237.3 million, (55.7%)

If the capital, operational and maintenance costs are taken into account, the results of the CBA show the following:

- A Surplus / Net Present Value (NPV) of R227.5 million in 2023 constant prices.
- An Internal Rate of Return (IRR) of 23.7%; and
- A Benefit Cost Ratio (BCR) of 3.42.

The economic CBA also satisfies all CBA evaluation criteria. It yields an NPV which is positive, an IRR which is significantly higher than the real social economic discount rate of 10% , where this **discount rate of 10%** refers to the average cost-of-capital for the project, taking into account the inherent risk factors associated with such capital projects, and a Benefit/Cost Ratio which is greater than 1 which indicates that the benefits exceed costs over the 25-year programming period.

9.3.2 Results of macroeconomic impact

The macroeconomic impact reflects in the first instance the construction effect, maintenance, and operational effect in terms of standard macroeconomic indicators such economic growth and employment. Secondly it also measures the magnitude and nature of the contribution that

the savings on time and operational costs contribute to the future economic growth of Stellenbosch.

The actual amount of savings available for investment in Stellenbosch is derived via the following algorithm:

Step 1: The basis of the calculation is the NPV of the benefits of the existence of the new Stellenbosch Parking Garage which amounts to **R425.7 million** (see Table 5).

Step 2: The time and cost Savings is not ultimate savings *per se* since a portion of such savings is going to be used for the consumption of goods and services by the households, this was therefore excluded from saving. The consumption of goods and services by the households' portion was calculated as the ratio between Gross Savings and Gross Operating Surplus with data obtained from the South African Reserve Bank Bulletin. According to this calculation, spending on goods and services by households translates to 61% and savings translate to 39%.

Step 3: Not all the investment based on the savings will be invested in the Stellenbosch. A view was taken that 50% will be invested in Stellenbosch and 50% will be invested in other parts of RSA. The reason why a relatively large portion of the savings will be invested in Stellenbosch is because that owners of the capital that gain by the Parking Garage is in Stellenbosch and they will probably utilise the additional profits to expand their own portfolio of businesses.

The **construction, operation and reinvestment / savings impact** of the time and operational cost savings emanating from the new Parking Garage in Stellenbosch are measured in terms of standard economic and socio-economic performance indicators such as:

- GDP (value added to the national economy).
- Employment creation (creation of new jobs for skilled, semi-skilled, and unskilled workers).
- Capital utilization (procurement of machinery, transport equipment, buildings, and other social and economic infrastructure).
- Income generated for low-income households (incremental income available to low-income households) as a specific measure of poverty alleviation.
- Fiscal Impact (contributions to Government Revenue).
- Balance of Payments; and
- Effectiveness Criteria (the GDP/Capital ratio, and the Labour/Capital ratio), where these indicators of projects are measured and compared to national and sectoral effectiveness indicators to demonstrate how efficiently a particular project employs the factors of production to arrive at a certain output.

The table below reflects the contribution of the Stellenbosch Parking Garage to the economy of Stellenbosch in relation to the construction, operation, and reinvestment / savings impacts.

Table 9-7: Macroeconomic Impacts on the economy of Stellenbosch [Average per Annum over the programming period (R million, 2023 constant prices)]

	Direct Impact	Indirect Impact	Induced Impact	Construction and Operational Total Impact	Savings/Reinvestment Impact	Total Impact
	1	2	3	4 (1+2+3+)	5	6 (4+5)
Impact on Gross Domestic Product (GDP) [R million]	53	1	5	59	36	153
Impact on capital formation [R million]	111	4	22	137	113	387
Impact on employment [number of job opportunities]	31	3	17	50	135	235
- Skilled impact on employment [number of job opportunities]	9	1	5	15	34	64
- Semi-skilled impact on employment [number of job opportunities]	17	1	8	26	63	115
- Unskilled impact on employment [number of job opportunities]	5	1	3	9	38	56
Impact on Households [R million]				17	18	34
- Low Income Households [R million]				1	3	5
- Medium Income Households [R million]				3	6	9
- High Income Households [R million]				13	8	21
Fiscal Impact [R million]				10	11	21

The essence of the above results can be summarised as follows:

- The average annual impact of the Eikestad parking facility on the GDP of the Stellenbosch will amount to R 153 million per annum in 2023 constant prices. The GDP comprises of remuneration of employees and returns on capital invested (profits amongst others).
- The facility will sustain 235 jobs on average over the programming period, which will impact positively on the Stellenbosch economy and the community.

- The total impact on household income amounts to R34 million, of which 14.7% is destined for lower-income households. As such, a percentage of the total income generated by the parking garage will benefit the poor communities in the Stellenbosch.
- The annual fiscal impact will amount to approximately R21.26 million per annum through direct and indirect taxes generated by the operation of the Stellenbosch Parking garage.

9.3.3 Construction, Operational and Reinvestment Impact Results

The construction, operational and reinvestment phases of the Project will impact the Stellenbosch economy, where the construction phase is a once-off event that will last a few years, whilst the operational and reinvestment phases have longer-term impacts, stretching over the entire life cycle of the Projects.

In Figure 9-1, the results of the construction, operational and reinvestment phase macroeconomic impacts are presented in terms of the standard economic indicators.

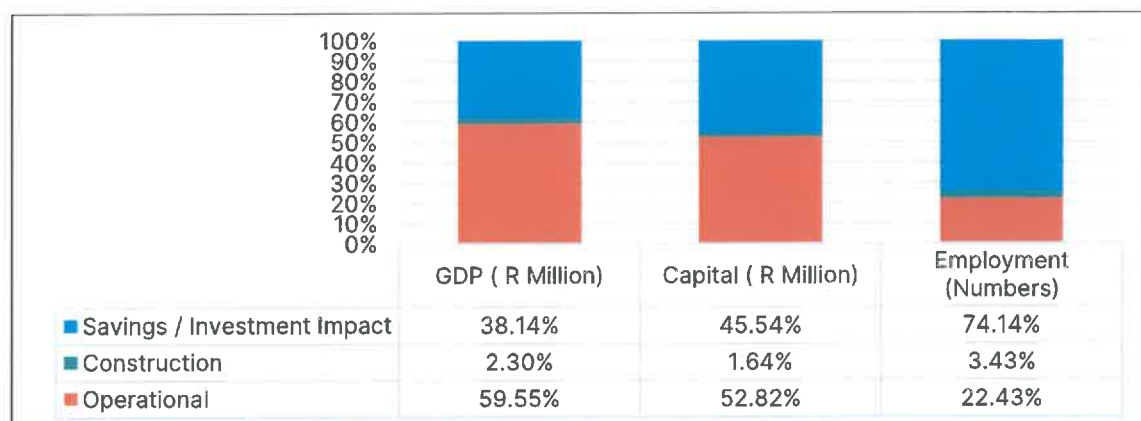


Figure 9-1: Results of the main components (phases) of the project (% of aggregate)

It is evident that significant impacts in terms of GDP, Capital Formation and Employment creation are generated during the operational phase of the Eikestad parking facility. Important to note is that the impacts generated by the savings/re-investment phase are sizeable relative to the construction phase impacts.

9.3.3.1 GDP Impact

Figure 9-2 allocates the total GDP impact to the different types of impacts, namely the savings / reinvestment, direct, indirect, and induced impacts. On average, the direct impact amounts to 56% of the total GDP impact value, the savings /reinvestment impact 38%, the indirect impact to 1% and the induced impact to 5% of the total GDP impact value.

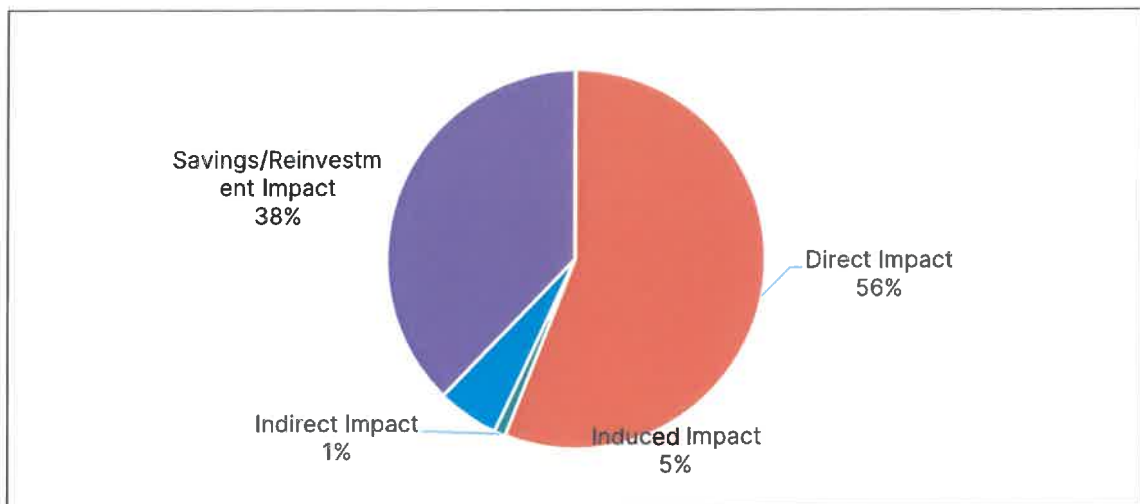


Figure 9-2: Percentage share of GDP impact

9.3.3.2 Employment

Figure 9-3 allocates the total Employment impact to the different types of impacts, namely the savings / reinvestment, direct, indirect, and induced impacts. On average, the direct impact amounts to 47% of the total employment impact value, the savings / reinvestment impact 23%, the indirect impact to 5% and the induced impact to 25% of the total employment.

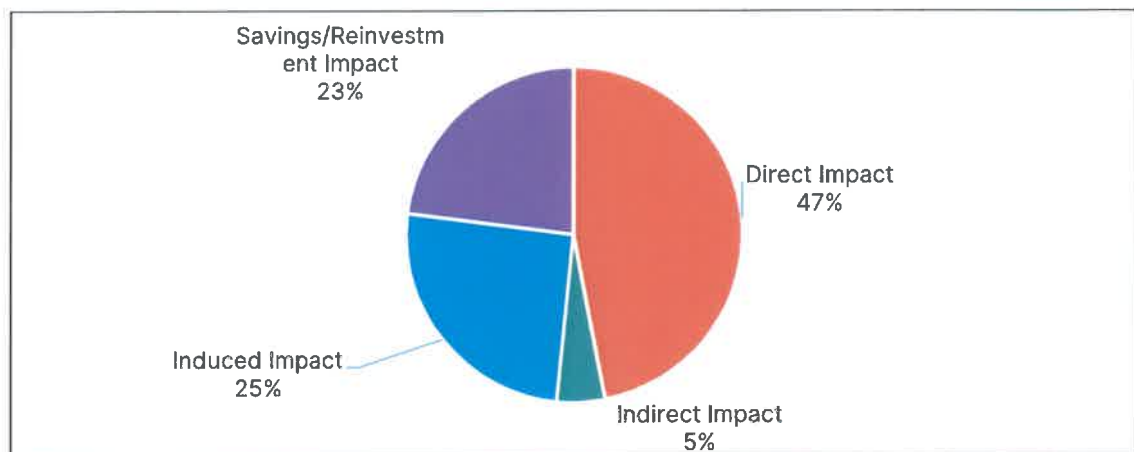


Figure 9-3: Percentage share of Employment impact

As far as skill levels are concerned, Figure 9-4 below indicates that most jobs created will be semi - skilled employment at 49%. Together, Unskilled and Semiskilled Employment make up the balance of 51%.

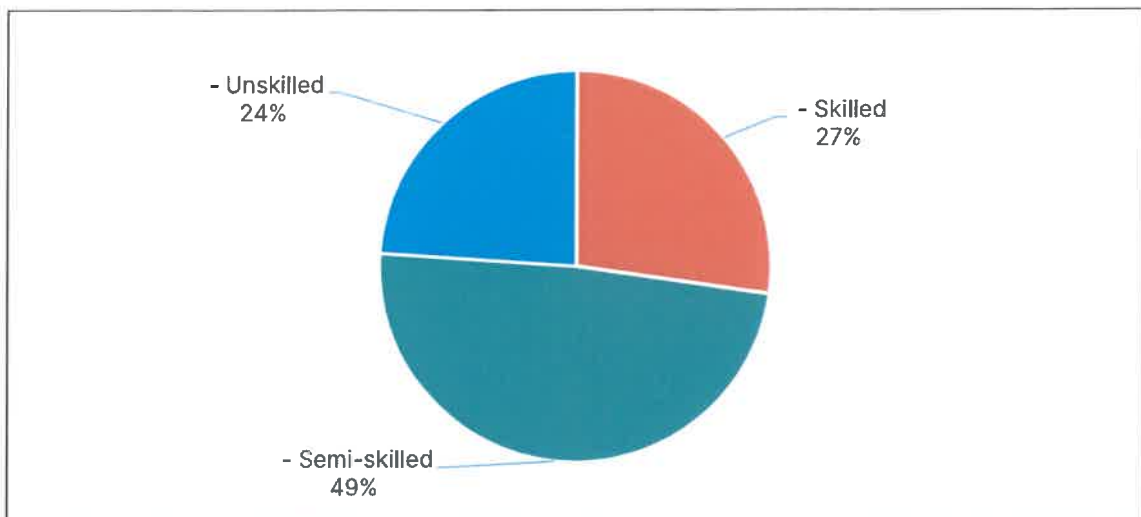


Figure 9-4: Labour impact according to Level of Skills

9.3.3.3 Poverty Alleviation/Impact on Household Income

Households, being the basic economic unit within the economy of any region, play a crucial role in the welfare of a region. The figure below indicates 14 % of household income will accrue to low-income households of Stellenbosch region - which is approximately 14% of the total household impact.

This increase in household income will result in an increase in consumer spending, which will stimulate economic growth throughout the region.

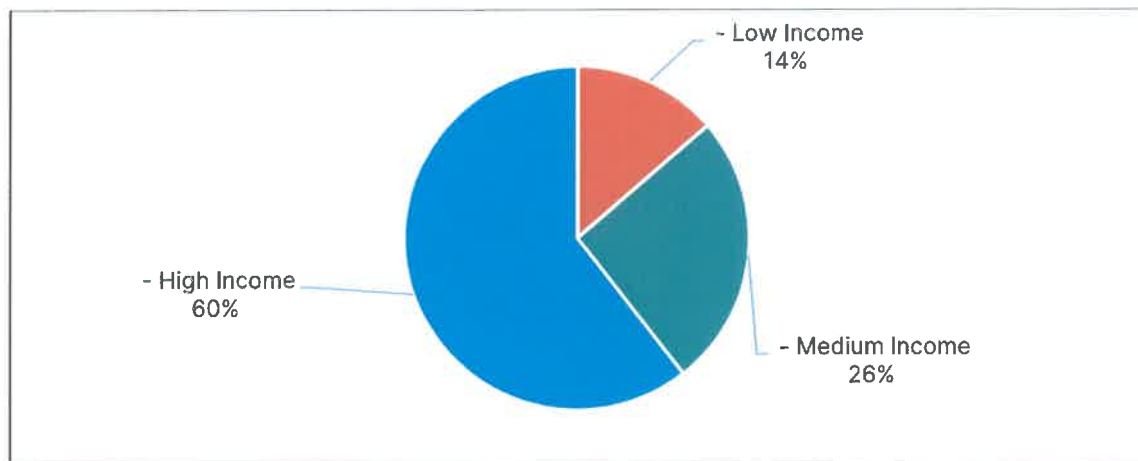


Figure 9-5: Household income

9.3.4 Sectoral impact

The Eikestad parking facility will have a linkage effect on other sectors of the economy Stellenbosch. These sectoral impacts are provided in the table below in terms of GDP and employment.

Table 9-8: Sectoral impact

	GDP (R Millions)	GDP %	Employment (Numbers)	Employment %
1.*Agriculture	1,77	1,87%	12,03	6,50%
2.Mining	2,99	3,16%	8,07	4,36%
3.Manufacturing	9,51	10,07%	20,59	11,13%
4.Electricity & water	0,05	0,05%	0,03	0,02%
5.Construction	3,94	4,17%	17,92	9,69%
6.Trade & accommodation	5,42	5,74%	32,26	17,44%
7.Transport & communication	55,15	58,40%	35,81	19,36%
8.Financial & business services	11,89	12,59%	22,24	12,02%
9.Community services	3,73	3,95%	36,03	19,48%
Total	94,44	100,00%	184,99	100,00%

The table above indicates that the Transport and Communication services, followed by Financial and Business Services, will be the most important sectors impacted on GDP. This is followed by manufacturing and trade. This impact is primarily because of additional wages that will be paid out in the parking facility, within the area of Stellenbosch. Regarding the employment impact, the Community Services, Transport and Trade and Accommodation impacts will lead the way with respect to new job creation.

9.3.5 Economic effectiveness criteria

Certain economic effectiveness criteria are listed in Table 9-9 below.

Table 9-9: Economic effectiveness criteria.

	GDP/ Capital Ratio	Labour/ Capital Ratio	Low/Total Income Households Ratio
Theme Results	0.40	0.61	0.14
<u>Comparative Sectoral Results</u>			
*Agriculture, hunting, forestry, and fishing	0,26	1,38	0,25
Mining and quarrying	0,28	1,04	0,20
Manufacturing	0,39	1,04	0,19
Electricity, gas, and water supply	0,01	0,03	0,17
Construction	0,50	2,43	0,23
Wholesale and retail trade	0,56	2,85	0,20

	GDP/ Capital Ratio	Labour/ Capital Ratio	Low/Total Income Households Ratio
Transport, storage, and communication	0,23	0,65	0,17
Financial, insurance, real estate, and business services	0,21	0,49	0,16
Community, social and personal services	0,21	1,25	0,17
Total	0,24	0,86	0,18

The effectiveness indicators for capital investment efficiency highlight the capital-intensive nature of the Eikestad parking facility. For each R1 of capital invested in the project, R0.40 additional GDP is generated compared to R0.24 generated from an equivalent capital investment on an average Stellenbosch project. This implies that the capital employed in the Project is less efficient in generating output as compared to capital invested in the average Stellenbosch project.

Similarly, the labour-to-capital ratio reveals that, for each R1 million of capital investment in the Parking Project, 0.61 new jobs will be created. An equivalent capital investment in the average Stellenbosch project would create 0.86 jobs, which is once again indicative of the capital intensiveness of the Project.

Regarding poverty alleviation (low income relative to Total Household Income ratio) the project is almost on par with an average project in the economy of Stellenbosch. The Low/Total Income Households Ratio of the project is 0.14 compared to 0.18 generated by an average project in the Stellenbosch economy.

9.4 Summary remarks

The objective of this section of the Stellenbosch Parking Garage study was to shed light on the broader economic advantages that the new parking facility will have on the community of Stellenbosch and its neighbourhoods. The Economic Analysis comprise mainly of two portions namely, a Costs benefit Analysis (CBA) and a Macroeconomic Impact Analysis (MEIAM).

The CBA in contrast with the Financial Analysis considers the valuation of both money and non-money benefits including social, environmental, and quality of life impacts, where the cashflow analysis focuses only on the monetary benefits.

The Economic Impact Analysis focuses specifically on measurable changes in the flow of money (income) earned by labour and businesses, including both spending and productivity effects. It calculates the broader impacts in terms of Gross Domestic Product (GDP), Employment, Household Income, and the impact on the Fiscus.

Cost Benefit Analysis

The CBA is defined as the net savings in terms of time and vehicle operating costs that the future existence of the Stellenbosch Parking Garage for the users thereof will bring about. The main results of the CBA are as follows:

- The PV of the total savings amount to R425.7 million and it comprise of:
- Shorter Distance Walk from parking bays before existence of parking garage:
- Value of Time Savings, R88.9 million, (20.9%)
 - Less Swerving in searching for parking:
 - Value of Time Savings, R99.6 million, (23.4%); and
 - Vehicle Operating Costs, R237.3 million, (55.7%)

Taking also into account, the capital, operational and maintenance costs, the Project performs as follows:

- A Surplus / Net Present Value (NPV) of R227.5 million in 2023 constant prices.
- An Internal Rate of Return (IRR) of 23.7%; and
- A Benefit Cost Ratio (BCR) of 3.42.

The economic CBA also satisfies all CBA evaluation criteria. It yields an NPV which is positive, an IRR which is significantly higher than the real social economic discount rate of 10% , where this **discount rate of 10%** refers to the average cost-of-capital for the project, taking into account the inherent risk factors associated with such capital projects, and a Benefit/Cost Ratio which is greater than 1 which indicates that the benefits exceed costs over the 25-year programming period.

Macro - Economic Impact Analysis

The macroeconomic impact reflects in the first instance the construction effect, maintenance, and operational effect in terms of standard macroeconomic indicators such economic growth and employment. Secondly it also measures the magnitude and nature of the contribution that the savings on time and operational costs contribute to the future economic growth of Stellenbosch.

In essence the results of the Macroeconomic Impact Results can be summarised as follows:

- The average annual impact of the Stellenbosch Parking Garage on the GDP of the Stellenbosch will amount to R 153 million per annum in 2023 constant prices. The GDP comprises of remuneration of employees and returns on capital invested (profits amongst others).
- The parking garage will sustain 235 jobs on average over the programming period, which will impact positively on the Stellenbosch economy.
- The total impact on household income amounts to R34 million, of which 14.7% is destined for lower-income households. As such, a percentage of the total income generated by the parking garage will benefit the poor communities in the Stellenbosch.

- The annual fiscal impact will amount to approximately R21.26 million per annum through direct and indirect taxes generated by the operation of the Stellenbosch Parking garage.

Effectiveness Criteria in terms of the Capital Invested

The effectiveness indicators for capital investment efficiency highlight the capital-intensive nature of the Parking Garage. For each R1 of capital invested in the project, R0.40 additional GDP is generated compared to R0.24 generated from an equivalent capital investment on an average Stellenbosch project. This implies that the capital employed in the Project is less efficient in generating output as compared to capital invested in the average Stellenbosch project.

Similarly, the labour-to-capital ratio reveals that, for each R1 million of capital investment in the Parking Project, 0.61 new jobs will be created. An equivalent capital investment in the average Stellenbosch project would create 0.86 jobs, which is once again indicative of the capital intensity of the Project.

Regarding poverty alleviation (low income relative to Total Household Income ratio) the project slightly makes a cut. The Low/Total Income Households Ratio of the project is 0.14 compared to 0.18 generated by an average project in the Stellenbosch economy.

From the CBA analysis it is apparent that the development of the Eikestad parking facility is economically viable. However, from the Macroeconomic Analysis although it exhibits that it contributes to the GDP and creates jobs, it shows that it is a very capital-intensive project.

10 Procurement Plan

10.1 Introduction to the Procurement Plan

10.1.1 The Feasibility Study Process

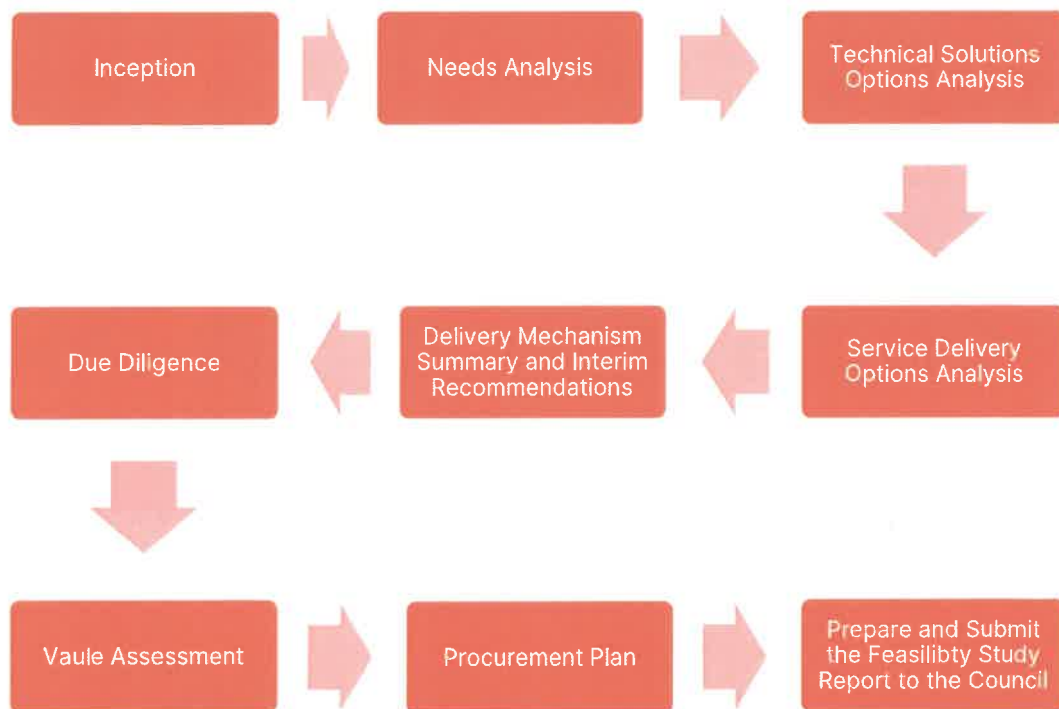


Figure 10-1: Feasibility study process

The diagram in Figure 10-1 above details the Project's full feasibility study steps that have now been completed. The Procurement Plan follows onto the Feasibility Study Report (FSR). It draws on the summarised assumptions contained in the Solution Option Analysis Report, the Due Diligence Report, the detailed financial modelling as contained in the Value Assessment Report and the findings of the Economic Valuation Report to detail the steps that are required for the procurement stage.

10.1.2 Purpose of the Procurement Plan

The purpose of the Procurement Plan is to demonstrate that the SLM has the necessary capacity and the budget to undertake the Project as a PPP. The Procurement Plan also details the critical next steps to be undertaken to facilitate the successful implementation of the Project. In addition, the Procurement Plan outlines at a high level the anticipated programme for activities to be undertaken for the procurement stage of the Project until Financial Close is achieved.

10.1.3 Confirmation of the Project Goals

The Eikestad Parking Facility Project goals as approved at the Needs Analysis Stage of the FSR are to:

- Improve the NMT facilities at the Eikestad Mall Parking.
- Develop rideshare and public transport through the Large Employer Trip Reduction Program (LETRP) project.
- Investigate the possibility of an Integrated Public Transport Network.
- Investigate the possibility of developing a TOD development.
- Provide parking to motorists in alignment with the municipalities vision and objects.
- Improve safety by having safer and formal parking for motorists;
- Increase modal shift to NMT by parking centrally and walking to nearby amenities thereby reducing on-street parking needs;
- Increase the mobility town features, such as pedestrianised roads etc;
- Reduce congestion and thus reduce CO2 emissions; and
- Reduce circling traffic searching for open parking bays.
- Compliance with the Department of Transport guidelines for parking requirements in terms of the Technical Recommendation for Highways TMH16 and 17.
- Compliance with the geometric and configurative requirements, as prescribed in the Department of Transport TMH 17.
- Compliance to the municipal zoning scheme.
- Improve parking services and quality of life of residents.
- Provision of parking on the periphery of the town centre to be still within walking distance from the centre of town or in association with a shuttle service if parking is provided outside of town.
- Obtain financial sustainability.
- Enable the private party to provide a means of financing the project and the government needs to repay that money.
- Provision of open one-level parking space needs, to be performed on an internal mechanism.
- Provision of multi-storied parking space needs, to be performed on an external mechanism.
- Target public spending, principally on outputs to agreed standards.
- Use private sector financing and efficiencies.
- Allocate risks to the party best able to manage them.

- Promote South African owned enterprises;
- Promote small, medium and micro enterprises;
- Create new job opportunities;
- Promote enterprises located within a particular municipal area, region or province; and
- Uplift communities through, inter alia, housing, transport, schools, infrastructure donations, and charity organizations.

10.1.4 Procurement Choice

10.1.4.1 Preferred Solution Option Selected

The conclusions in terms of project definition from the Solution Option Report of the FSR were that the:

- The Eikestad Mall Parking area is the preferred location for the Project.
- The current users of the Eikestad parking facility will still use the facility;
- If the illegal parked vehicles in the CBD are policed, then approximately 30% will use the new facility. The 30% was based on the calculation of the available capacity in the underground vs the volume of illegal parking needs;
- There is a calculated 2.57% pa growth in traffic in Stellenbosch that will require parking;
- The existing overflow will use the new facility, if it is accessible and affordable;
- Initiatives like the pedestrianisation of Church Street will remove existing on-street parking and approximately 70% of these motorists will use the new parking garage at Eikestad.
- Overflow and demand were based on the above three methods.
- A multi-story parking facility with 500 parking bays is required at the Eikestad Mall Parking area to relieve existing parking challenges in the Stellenbosch CBD.

Based on the findings of the FSR it remains evident that the BOOT PPP type PPP procurement methodology is best suited option for the implementation of the Project and is recommended to be implemented.

Based on the above and the outcome of the Value Assessment Report, it is evident that the PPP procurement methodology should be applied to procure a private party to build, operate, own and transfer the Project.

The outcome of the Value Assessment exercise is that the Project:

- The project value (PV) of the total savings amount to R425.7 million.
- Result in shorter distance walk from parking bays.
- Result in Value of Time Savings of 20.9% (R 88.9 Million).

- Result in a Net Present Value (NPV) of R227.5 million in 2023 constant prices
- Result in an Economic IRR of 23.7%
- Result in a Benefit Cost Ratio (BCR) of 3.42
- Reduce the vehicle operational costs and time costs of the users of the Project.
- Will create 0.61 new jobs for each R1 million of capital investment.
- Is a capital-intensive project.
- Is affordable to the private sector.
- The private sector could manage the risks more efficiently and has the ability to reduce total risk cost to the public by almost 60% in transferred risks.
- Provides Value for Money (VfM).
- Lowers the risk to the SLM.

10.1.5 Project Scope

To appreciate the Project institutional structure, it is sensible to first have an understanding of what the Project scope does and does not include. Taking cognisance of the above, the Project scope includes among others the following:

- Design and development of the Eikestad Parking Facility
- Financing of the Eikestad Parking Facility
- Management (including the environmental management) and operation of the Project Facility and Project Site in accordance to agreed industry standards as per the provisions of the PPP Agreement
- Maintenance and repair of the Project Facility and Project Site in accordance to agreed industry standards as per the provisions of the PPP Agreement
- Replacement of assets of the Project Facility and Project Site in accordance to agreed industry standards as per the provisions of the PPP Agreement
- Hand-back of the Project Facility and Project Site at the termination or expiration of the PPP Agreement according to agreed industry standards as per the provisions of the PPP Agreement

The Project is to be designed, developed, financed, operated, and maintained by the private party and handed back to the SLM at the termination or expiration of the PPP Agreement

10.1.5.1 Fee Approach

The Private Party will carry the revenue risk in totality and the SLM will make no contribution towards revenue. Revenue will be collected from the users of the parking facility through the appropriate smart parking system specified in the facility design specifications. Parking tariffs are set by the Municipality in terms of their applicable By-laws.

10.2 Project institutional structure

The following positions are required to operate the proposed parking facility:

- **Facility Manager:** The facility manager will manage the parking service, including procurement, maintenance and servicing, cleaning, insurance, accident administration, licensing and financial asset management.
 - Manager
- **Marketing and communications:** focused on publicising the parking service to the community to encourage service patronage, communicate service changes or updates and to distribute motorist information in a usable format.
 - Marketing and Communications Manager
- **Contract Management:** All functions that are outsourced to external service providers will be contracted and these contracts need to be managed.
 - Project Manager from the municipality
 - Personal Assistant for the municipality PM
- **Fare Management:** The sale of tickets for the parking bays. This function is generally done through ticket machines and kiosks. However, a back-office team is required for lost tickets and or faulting tickets. In addition, a team is required for equipment maintenance etc. The fare management must ensure all methods of payment are available.
 - Kiosk operator(*2)
 - Parking attendant (depends on number of gates, one per gate) assume 2 gates,
 - Mechanical Maintenance technician *3
- **Financial Management:** Managing the various financial elements of the system including revenues (fare revenue, any grants or subsidy contributions from national or provincial government, municipal contribution, other system revenue) and costs (operating and capital costs). This function inhouse is done through the financial office within the municipality. Else this function will be managed by the accountants of the private partner.
 - Accountant
 - Bookkeeper
- **Safety and Security:** Ensures the safety of the motorist using the parking facility. This function requires a security team on the ground and as well as the use of technology to monitor the facilities and record safety and security issues.
 - Night and Day shift (1 per floor, shift 12hrs) assume 3 floors.

- Maintenance Team: This function is the general and periodic maintenance of the structure and equipment of the facilities.
 - Maintenance Manager
 - General worker *2 (can also be parking attendant in off peak times)
- Cleaning Team: Function is responsible for the cleanliness, removal of refuse and unwanted vegetation.
 - Can be parking attendants in off peak times.
- IT specialist: The IT services are to manage the IT equipment.
 - IT Technician

It must be noted that due to the project size, no additional positions will be required for the management of this PPP contract. The staff the municipality has in employment should be able to fill the required roles of the project office.

10.2.1 Role of CLIENT

An Accounting Officer must be appointed as part of the Demand and Acquisition Management. The Accounting Officer must appoint a Project Officer who will be responsible for performing the duties set out in Section 116(2) (c)(1) and (ii) of the MFMA and any other duties or powers delegated by the accounting officer to him/her in terms of Section 79 of the Act.

The role of the Accounting Officer as summarised in the Supply Chain Management Policy of Stellenbosch is as follows:

System of Demand Management

1. The Accounting Officer must establish and implement an appropriate demand management system in order to ensure that the resources required by Stellenbosch Municipality support its operational commitments and its strategic goals outlined in the Integrated Development Plan.
2. The demand management system must –
 - a. Include timely planning and management processes to ensure that all goods and services required by Stellenbosch Municipality are quantified, budgeted for and timely and effectively delivered at the right locations and at the critical delivery dates, and are of the appropriate quality and quantity at a fair cost;
 - b. Take into account any benefits of economies of scale that may be derived in the case of acquisitions of a repetitive nature;
 - c. Provide for the compilation of the required specifications to ensure that its needs are met; and
 - d. To undertake appropriate industry analysis and research to ensure that innovations and technological benefits are maximized.
3. Green procurement must be incorporated as far as reasonably possible for all specifications of goods, services and construction works.

In the development of bid specifications, innovative mechanisms should be explored to render the service or product more resource and energy-efficient.

System of Acquisition Management

1. The Accounting Officer must implement the system of acquisition management set out in this Part in order to ensure –
 - a. That goods and services are procured by Stellenbosch Municipality in accordance with authorised processes only;
 - b. That expenditure on goods and services is incurred in terms of an approved budget in terms of section 15 of the Act;
 - c. That the threshold values for the different procurement processes are complied with;
 - d. That bid documentation, evaluation and adjudication criteria, and general conditions of a contract, are in accordance with any applicable legislation; and
 - e. That any Treasury guidelines on acquisition management are properly taken into account.
2. Unless otherwise indicated in the bid documents, the Municipality shall not be liable for any expenses incurred by the prospective bidders in the preparation and / or submission of a bid or quotation.

Project Office

As Stellenbosch consists of various directorates/ business units, a Project Office, through the Project Officer will co-ordinate the input from SLM with regard to aspects of the Project. This interaction and co-ordination entails:

- managing deadlines to ensure that the timelines of the Project Plan are met;
- managing the service provider to ensure the progress of the Project;
- liaising between the stakeholders and the service provider;
- highlighting “red-flags” as and when they arise;
- troubleshooting and providing ongoing solutions; and
- reviewing the reasonableness of the risk allocation and the managing of the risks inherent in the Project.

Beyond this, the Project Office must also:

- Ensure that capacity is created within SLM, through a skills transfer initiative. In this way, for example, SLM facility management personnel should develop the capabilities to take over from the facility management specialists at some point. Capacity can be built in other ways and consideration should be given to the potential areas for skills development.

- Build institutional memory - over the life of the concession the nature of the members within the Project Office will change, however, there needs to be some continuity. A knowledge management system has been created so that new advisors and SLM staff members are aware of the history of the Project.
- Engage with employees and provide them with on-going information about the process underway. This will create a sense of ownership and excitement amongst SLM employees. This type of communication will also raise the level of awareness about the PPP within SLM and relieve any misplaced anxieties.
- The Project is completed on time, within budget and to a standard expected by National Treasury.

The Project Officer acts as the chair of the PSC. This committee acts as the interface between SLM, the Advisory Team and other Government stakeholders and the PPP Unit.

A number of different stakeholders have been identified, which may have a role to play in either the Feasibility Study phase or the procurement phase of the Project:

- SLM management and staff;
- SLM residents;
- Government representatives who will manage the transaction from a public sector perspective (Project Office);
- Service provider who will manage the transaction from the private sector perspective;
- Technical - or specialist team members and advisors from the public - or private sector (Project Office support);
- Advisors to the public sector on procurement processes (Advisory Team);
- External advisors from other Government departments on specialist areas such as PPP processes, security and ICT (i.e. the PPP Unit, NIA, SAPS, SITA);
- National, provincial and local government institutions as the relevant authorities in respect of certain Project approval processes, i.e. township establishment, environmental, heritage (SLM, DEAT and GDACE, SAHRA and GHRA);
- Partner in BBBEE financing instrument (DBSA);
- Regulatory authority relating to public finance management (National Treasury);
- Organized labour; and
- The general public, perhaps in the role as interested and affected parties in terms of any environmental and heritage processes.

A key success factor in the procurement of the Project is managing the interaction between these role players and ensuring proactive responses and decision-making.

10.2.2 Role of Special Purpose Vehicle/ private party

Special Purpose Vehicle/ private party role in terms of the Project is to perform the following activities:

- Fulfil the pre-implementation conditions of the PPP Agreement and other Project related agreements.
- Designs the Project Facility
- Constructs the Project Facility
- Finances the Project Facility
- Operates the Project Facility in terms of the provisions of the PPP Agreement which may include among others the following:
 - Alleviate existing illegal parking, parking constraints and congestion due to vehicles queuing for parking by providing additional parking bays Improve NMT and PT safety by providing NMT and PT facilities.
- Maintain the Project Facility
- Receives the Project unitary payment
- Comply with all PPP Agreement conditions
- Transfer facility at termination of the PPP Agreement

10.3 Key Risks and Challenges Identified for the Project

The following key risks that have been identified for the Project are as follows. It should be noted that the table below is not exhaustive, and reference should be made to the Due Diligence and the Risk Assessment Reports that form part of the FSR to ensure that all risks are addressed and / mitigated timeously.

Risk identified	Mitigation
Cost Overrun 2023	Private party has a fixed term and a fixed contract with subcontractors to minimise the risk
Time Overrun 2023	Institution will not pay until service commencement
Heritage Risk	To minimise this risk, a thorough due diligence exercise needs to be conducted during design phase. This is best managed by the Public sector.
Operating Risk	Managed by the Private party, the contracts and existing operational knowledge minimise this risk
Maintenance Risk	The insurances and knowledge of the private sector and quality management of the private sector can address this risk
Technology Risk	The private party is an existing operator of such infrastructure and business and will remain up to date with required tech needs. Risk can be absorbed into upgrade maintenance
Design Risk 2023	Private party may pass risk to subcontractor but maintain primary liability. Institution will not pay until service commencement
Usage Risk	The public sector needs to ensure that the required projects to increase demand and that policing of the illegally parked vehicles is done, to provide the required demand.

10.3.1 Land and access rights

Refer to chapter 2.

10.3.2 Environmental Impact Assessment

An environmental impact assessment was conducted to ensure harmonic coexistence between the proposed Project and the environmental and heritage protection. The following is proposed for the facility:

- Create direct access to the facility from both Victoria & Ryneveld Streets. No vehicular entrance point is proposed from Andringa Street.
- Create direct pedestrian access to the facility from the Eikestad Mall, Ryneveld Street & Victoria Street.
- Create a parking structure that sits on top of a half-basement with a recessed structure that elevates to 2 additional storeys.
- The building has to fit into a rich heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. In order to achieve this the building mass has been pushed to the back and centre of the site.
- Create a forecourt. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. The forecourt will include the main pedestrian access to the parking structure.
- Create a layout that connects with the rich heritage value of the immediate surrounding context. The single storey shops along Andringa Street are of a high historical value. The aim is to create a lower-level street façade that responds to these neighbouring buildings.
- Create a service zone to the southern side of the site. The aim of this is to create service access to the municipal buildings on the southern side.

The EIA investigated various environmental components that could have a potential impact on the Project:

- **Biodiversity and Ecological Systems**

The site is located within a built-up urban area. As such, no impacts are anticipated on local indigenous flora and fauna, including habitats, endangered species, and ecosystems on and around the site.

- **Water Resources**

No watercourses or wetlands are located on or near the site. No impacts on surface water bodies and water quality, including effects on watercourses, wetlands, rivers, have been identified.

- **Air Quality**

No emissions or air pollution will be caused by the proposed development. As such, no impacts on ambient air quality, including greenhouse gas emissions are anticipated. The proposed parking structure will not negatively impact on ambient air quality and could potentially indirectly reduce the emission of harmful CO₂ gases by reducing the driving time spent by motorists whilst searching for parking.

- Land Use and Vegetation

No significant impacts on land use, vegetation cover, and changes to land patterns and use have been identified seeing that the land use will remain the same. The existing trees in the current parking area will however be lost. A tree survey must be carried out by a qualified service provider.

- Cultural Heritage and Archaeological Sites

The identification of cultural heritage sites and identification of potential impacts on historical and archaeological resources has been carried out by a Heritage and Cultural Specialist. The key heritage-related impacts envisaged will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Drooge Rivier stream and so archaeological impacts are possible.

- Noise and Vibration

An evaluation of potential noise and vibration impacts caused by the project and their potential effects on the surrounding environment and communities found that noise and vibration could potentially have a negative impact during the construction phase but less so during the operational phase of the development.

- Social Aspects

Consideration of social factors, including the project's impact on local communities, public health, and well-being found that a public participation process is recommended as part of the SLM's Duty of Care and to ensure that the proposed development is aligned with the current cultural and historically sensitive surrounding area.

- Visual and Aesthetic Impacts

An assessment of how the project may alter the visual landscape and aesthetics of the area found that strict architectural design parameters, as approved by the Heritage Western Cape, must be adhered to.

- Waste and Hazardous Materials

An examination of waste generation, disposal practices, and the potential presence of hazardous materials found that the potential impact associated with waste will be negligible.

- Climate Change

An analysis of how the project may impact on climate change found that sustainable green building design practices must be adhered to reduce the potential negative impact on climate change.

- Energy Use and Efficiency

An assessment of energy consumption and opportunities for energy efficiency and renewable energy integration found that the proposed design must accommodate mechanisms for efficient energy consumption.

The Project will align with ecological and heritage preservation. Mitigation measures will be applied where necessary to minimise the impact on the environmental components.

The Project is expected to yield positive environmental outcomes.

10.4 Governance Processes for the Procurement

10.4.1 Legal Framework for Procuring the Project

Procurement will be conducted in terms of applicable legislation, policy and Treasury Guidelines, as elaborated below.

Section 217(2) of the Constitution provides that there should be an implementation of policies providing for categories of preference in the allocation of contracts and the protection or advancement of persons, or categories of persons disadvantaged by unfair discrimination. Section 217(3) of the Constitution further states that national legislation was to be enacted to prescribe a framework within which policies referred to in section 217(2) must be implemented. This national legislation referred to in section 217 of the Constitution is the PPPFA, which is discussed below.

Part 3 of Chapter 8 of the Municipal Systems Act (MSA) deals with procurement of a service provider in the case of an external mechanism. The SLM must comply with that Part (sections 80 and 81) and with Chapter 11 of the Municipal Finance Management Act (MFMA). These sections provide for competitive bidding and for negotiations with the service provider after he/she/it has been selected.

The SLM must comply with its Supply Chain Management Policy 2021/22 (SCMP) prepared in terms of section 111 of the MFMA. The SCMP applies where the SLM selects external mechanisms for the provision of municipal services in circumstances contemplated in section 83 of the MSA⁵. The SLM has established a Supply Chain Management Unit under supervision of the CFO. Goods or services above R200 000 may only be procured by a competitive bidding process⁶. Procedures for competitive bidding are set out in sections 20 to 29.

Section 37 of the SCMP deals with unsolicited bids – see section 7 below.

⁵ Section 2(3)(d)

⁶ See section 217 of the Constitution

Section 51 provides that if a service provider acts on behalf of the SLM to provide any service or act as a collector of fees, service charges or taxes and the compensation payable to the service provider is fixed as an agreed percentage of turnover for the service or the amount collected, the contract between the service provider and the Stellenbosch Municipality must stipulate (a) a cap on the compensation payable to the service provider and (b) that such compensation must be performance based. Section 57 deals with the suspension of service providers for poor performance.

The SLM must also comply with the Local Government Framework for Infrastructure Delivery and Procurement Management dated 1 October 2020.

The NT has published the Municipal Service Delivery and PPP Guidelines. Module 2 of this document provides a *Code of Good Practice for BEE in Public-Private-Partnerships*. The Guidelines should be applied in relation to the project.

The Guidelines provide that the Municipality must prepare a procurement plan for the project that must contain at least the following:

- A project timetable for the key milestones and all approvals which will be required to take the project from TVR I to TVR III.
- Confirmation that sufficient funds in the municipality's budget are available to take the project to TVR III and into contract implementation.
- A list of any potential challenges to the project and a discussion on how these will be addressed by the project team and adviser.
- The best procurement practice and procedures suited to the project type and structure.
- The governance processes to be used by the municipality in its management of the procurement, especially regarding decision-making.
- The project stakeholders and the extent of their involvement in the external option.
- The project team with assigned functions.
- Categories of information to be made available to bidders and how such information will be developed.
- A list of required approvals from within and outside the municipality.
- A Gantt chart of the procurement process, including all approvals and work items necessary for obtaining these approvals (for procurement documentation as well as, for example, the land acquisitions and environmental studies to be procured by the municipality).
- Contingency plans for dealing with deviations from the timetable and budgets.
- The bid evaluation process and teams.
- An appropriate quality assurance process for procurement documentation.

- The means of establishing and maintaining an appropriate audit trail for the procurement.

Appropriate security and confidentiality systems, including confidentiality agreements, anti-corruption mechanisms, and conflict of interest forms to be signed by all project team member.

10.4.2 Legal framework for procuring the Project.

10.4.2.1 Preferential procurement Policy Framework Act (PPPFA)

The Preferential Procurement Policy Framework Act 5 of 2000 (PPPFA Act) gives effect to section 217 of the Constitution which provides that when an organ of state such as a municipality procures goods and services, it must do so in accordance with a system which is fair, equitable, transparent competitive and cost effective. Procurement by the SLM of goods and services must be done within the framework of the PPPFA Act and the Regulations made under that Act.

The Preferential Procurement Policy Regulations, 2022⁷ have been promulgated under the PPPFA Act. They provide for applicable points systems and specific goals for tender invitations. The Treasury Procurement Guidelines published by the National Treasury (NT) and which are available on their website provide guidelines for public procurement and emphasise the Government's commitment to a procurement system which enables the emergence of sustainable small, medium and micro business.

Section 2(1) of the PPPFA provides that an organ of state must determine its preferential procurement policy and implement it within the framework prescribed by the PPPFA and Regulations thereto.

What must be noted from the PPPFA is that 90 points in the Project would have to be allocated to price and 10 points be allocated to specific goals (BBBEE).

Section 2(1)(e) of the PPPFA provides that any specific goal for which a point may be awarded, must be clearly specified in the invitation to submit a tender.

An organ of state is defined, in section 1 of the PPPFA, to include Stellenbosch Municipality.

Regulation 2 of the PPPFA Regulations, 2022 provides that the Regulations apply to organs of state, as defined in section 1 of the PPPFA.

Thus, the PPPFA is applicable to Stellenbosch Municipality and specifically directs an organ of state to have its preferential procurement policy and implement it within the framework of the PPPFA. Furthermore, the PPPFA requires that the specific goals be included in the tender documents.

The PPPFA currently places emphasis on equity ownership and the promotion of non-quantifiable Reconstruction and Development Programme ("RDP") goals, which include:

⁷ Published in *Government Gazette* 47452 of 4 November 2022 under Notice 2721

- promotion of South African owned enterprises;
- promotion of small, medium and micro enterprises;
- creation of new jobs;
- the promotion of enterprises located within a particular municipal area, region or province; and
- upliftment of communities through, inter alia, housing, transport, schools, infrastructure donations and charity organizations.

The PPPFA Regulations were amended in 2022, to ensure alignment between the PPPFA and the BBBEE Act (and Codes) and compliance with the judgement of the Supreme Court of Appeal finding the previous 2017 Regulations to be invalid.

10.4.2.2 BBBEE Act and the Department of Trade and Industry BBBEE Codes of Good Practice

The Broad-Based Black Economic Empowerment Act 56 of 2003 (BBBEE Act) is designed to promote black economic empowerment and to empower the Minister to issue codes of good practice and to develop criteria for entering into partnerships with the private sector. The Minister is empowered to issue codes of good practice on black economic empowerment by notice in the *Government Gazette*, in terms of section 9(1) of the BBBEE Act, in order to promote the purpose of the Act. Section 10 provides that every organ of state and public entity, which includes municipalities, must take into account and, as far as reasonably possible, apply any relevant code of good practice issued in terms of the BBBEE Act.

In terms of section 12 of the BBBEE Act the Minister must publish transformation charters. The Property Sector Transformation Charter has been published as an indication of what the industry deems possible to be achieved in terms of BBBEE. This charter should be taken into consideration in the development and implementation of the Project.

Two of the main objects of the BBBEE Act are to empower the Minister to issue the abovementioned codes of good practice and to develop criteria for entering into partnerships with the private sector.

The BBBEE Act, section 10 states that every organ of state and public entity must apply any relevant code of good practice issued in terms of the BBBEE Act. Section 10(2) provides that the Minister of Trade and Industry may exempt an organ of state from this requirement.

An organ of state is defined as, inter alia, a municipality, in terms of section 1 of the BBBEE Act (paragraph (b) of the definition).

10.4.2.3 BBBEE Targets

The BBBEE targets that are envisaged for the PPP are summarised in Table 10-1.

Table 10-1: BEE Targets for Procurement

BBBEE CORE COMPONENT	BBBEE TARGETS FOR THE PROJECT					
OWNERSHIP	PRIVATE PARTY		CONSTRUCTION SUBCONTRACTOR		OPERATIONS SUBCONTRACTOR	
	VOTING RIGHTS					
	Exercisable voting rights in Enterprise of Black People	40%	Exercisable voting rights in Enterprise of Black People	27.5%	Exercisable voting rights in Enterprise of Black People	26%
	Exercisable voting rights in the Enterprise of Black Women	10%	Exercisable voting rights in the Enterprise of Black Women	10%	Exercisable voting rights in the Enterprise of Black Women	10%
	ECONOMIC INTEREST					
	Economic interest of Black People in the Enterprise	25%	Economic interest of Black People in the Enterprise	25%	Economic interest of Black People in the Enterprise	25%
	Economic interest of Black Women in the Enterprise	10%	Economic interest of Black Women in the Enterprise	10%	Economic interest of Black Women in the Enterprise	10%
	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%	Economic interest of Black Designated Groups, Black Employee Share Participation Schemes, Black Broad Based Ownership Schemes & Black Cooperatives in the Enterprise	2.5%
	As part of the Ownership Core Component, the cost of Black Equity and the timing of Project cash flows to Black Shareholders will be measured.					
MANAGEMENT CONTROL	BOARD PARTICIPATION					
	Exercisable voting rights of Black Board Members, using the Adjusted Recognition for Gender				50%	

	Black Executive Directors using the Adjusted Recognition for Gender	50%
	TOP MANAGEMENT	
	Black Senior Top Management using the Adjusted Recognition for Gender	40%
	Black Other Top Management using the Adjusted Recognition for Gender	40%
	BONUS POINTS	
	Black Independent Non-Executive Board Members	40%
EMPLOYMENT EQUITY	MEASUREMENT CATEGORY & CRITERIA	
	Black disabled employees as a percentage of all employees using the Adjusted Recognition for Gender	Year 0-5: 2%
		Year 6-10: 3%
	Black employees in Senior Management as percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 43%
		Year 6-10: 60%
	Black employees in Middle Management as a percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 63%
		Year 6-10: 75%
	Black employees in Junior Management as a percentage of all such employees using the Adjusted Recognition for Gender	Year 0-5: 68%
		Year 6-10: 80%
	Involvement of local people (South African) as a percentage of all Employees to give preference to people residing in the Site Area	Year 0-5: 80%
		Year 6-10: 90%
	Involvement of labour (skilled & unskilled) to be procured from the Site Area	Year 0-5: 40%
		Year 6-10: 50%
SKILLS DEVELOPMENT	Skills Development Expenditure on Learning Programmes specified in the Learning Programmes Matrix for Black Employees as a percentage of Leivable Amount using the Adjusted Recognition for Gender	3%
		0.3%
	Number of Black Employees participating in Learnerships or Category B, C and D Programmes as a percentage of total employees using the Adjusted Recognition for Gender	7.5%
PREFERENTIAL PROCUREMENT	BBBEE Procurement Spend from all Suppliers based on the BBBEE Procurement Recognition Levels as a percentage of Total Measured Procurement Spend	Year 0-5: 50%
		Year 6-10: 70%

	BBBEE Procurement Spend from all Suppliers based on the BBBEE Procurement Spend from Qualifying Small Enterprises or Exempted Micro Enterprises based on the applicable BBBEE Procurement Recognition Levels as a percentage of Total Measured Procurement Spend	Year 0-5: 10%
		Year 6-10: 15%
	BBBEE Procurement Spend from any of the following Suppliers as a percentage of Total Measured Procurement Spend: Suppliers that are 50% Black Owned Suppliers that are 30% Black Women Owned	Year 0-5: 15%
		Year 6-10: 20%
	BBBEE Procurement Spend from all Suppliers located within the Site Area	Year 0-5: 15%
		Year 6-10: 20%
	BBBEE Procurement Spend from all Suppliers who are Black Women, located within the Site Area	Year 0-5: 5%
		Year 6-10: 10%
ENTERPRISE DEVELOPMENT	Average annual value of all Enterprise Development Contributions and Sector Specific Programmes made by the measured entity as a percentage of the target	1% of Net Profit After Tax
	Average annual value of all Enterprise Development Contributions and Sector Specific Programmes made by the measured Entity on Enterprises within the Site Area, as a percentage of the target	1% of Net Profit After Tax
SOCIO-ECONOMIC DEVELOPMENT	Average annual value of all Socio-Economic Development Contributions by the Measured Entity as a percentage of the target	1% of Net Profit After Tax

10.4.2.4 PPP Manual

The PPP Manual and in particular, the Municipal Service Delivery and PPP Guidelines published in 2015 must be taken into account. Module 2 of these Guidelines provides a Code of Good Practice for BEE in Public-Private-Partnerships.

The Codes of Good Practice, which were finalized in 2007 and as such the PPP Code may be out of sync with the 2015 Guidelines. Construction Sector Code

In terms of the BBBEE Act, a sector code of good practice has the same status as the Codes of Good Practice.

Section 3 of the Construction Sector Code states that it is applicable to measured entities which conduct any construction-related activities and entities which derive their majority turnover from construction related activities.

This sector was taken into consideration in the development of the Project BBBEE Scorecard.

10.4.2.5 Property Sector Transformation Charter

In terms of section 12 of the BBBEE Act, a transformation charter is published for general information purposes only and is not binding on a particular sector, therefore, although the Property Sector Transformation Charter is not binding it is an indication of what the industry

deems possible to be achieved in terms of BBBEE. This charter was taken into consideration in the development of the Project BBBEE Scorecard.

Project authorisations

This Procurement Plan provides the details the Project authorisations required for procurement that may be required. This list of Project authorisations is a living document and may be amended from time to time. The activities to be undertaken include as a minimum the following:

- Authorisations required by environmental and heritage legislation.
- Authorisations required in terms of the Spatial Planning and Land Use Management Act 16 of 2013 (SPLUMA) and the SLM's Spatial Development Framework and Land Use Scheme and approval of building plans.

Procurement Phase

As PPP has been selected as the procurement choice, the Procurement Phase will go through distinct stages as detailed below:

- Expression of Interest
- Pre-qualification
- Evaluation
- Appointment of Pre-qualified Bidders
- Request for proposal
- Evaluation
- Best and Final Offer (if appropriate) and evaluation if appropriate
- Appointment of Preferred and Reserve Bidders
- Negotiations
- Appointment of Private Party
- Commercial Close
- Financial Closure
- PPP Agreement Management Plan

This is different from a conventional tender process. A conventional tender process has a single stage when an offer is made which an institution can accept or not.

10.5 Procurement Phase

Goods and / or services above a transaction value of R 300 000 (VAT included) must be done through a competitive bidding process.

Subparagraph 13 of the SCM states that a written quotation or bid may not be considered unless the provider who submitted the quotation or bid –

- (a) Has furnished that provider's –
 - (i) Full name;
 - (ii) Identification number or company or other registration number; and
 - (iii) Tax reference number and VAT registration number, if any;
 - (b) Has authorised the Stellenbosch Municipality to obtain a tax clearance by means of the Tax Compliance Status Pin from, from the South African Revenue Services and Central Supplier Database Number (CSD) that the provider's tax matters are in order; and
 - (c) Has indicated –
 - (i) Whether he or she is in the service of the state, or has been in the service of the state in the previous twelve months;
 - (ii) If the provider is not a natural person, whether any of its directors, managers, principal shareholders or stakeholder is in the service of the state, or has been in the service of the state in the previous twelvemonths; or
 - (iii) Whether a spouse, child or parent of the provider or of a director, manager, shareholder or stakeholder referred to in sub-paragraph (ii) is in the service of the state, or has been in the service of the state in the previous twelve months.
- (1) The Accounting Officer must –
- (a) Keep a list of accredited prospective providers of goods and services that must be used for the procurement requirements through formal written price quotations;
 - (b) At least once a year through newspapers commonly circulating locally, the website and any other appropriate ways, invite prospective providers of goods or services to apply for evaluation and listing as accredited prospective providers;
 - (c) Specify the listing criteria for accredited prospective providers as stated within the database registration forms; and
- Disallow the listing of any prospective provider whose name appears on the National Treasury's database as a person prohibited from doing business with the public sector.
- (2) The list must be updated at least quarterly to include any additional prospective providers and any new commodities or types of services.
- Prospective providers must be allowed to submit applications for listing at any time.
- (3) The list must be compiled per commodity and per type of service.

Process for Formal Written Prices Quotations

1. The conditions for the procurement of goods or services through formal written price quotations are as follows: -
 - a. Quotations must be obtained in writing from at least three different providers whose names appear on the list of accredited prospective providers of the Stellenbosch Municipality. Quotations may be obtained from providers who are not listed, provided that such providers meet the listing criteria set out in paragraph 13 of the SCM Policy;
 - b. Where no suitable providers are available from the list of accredited prospective providers, quotations may be obtained from other possible providers not registered on the municipal supplier database;
 - c. If it is not possible to obtain at least three quotations, the reasons must be recorded and approved by the Chief Financial Officer or an official designated by the Chief Financial Officer;
 - d. The Accounting Officer must record the names of the potential providers and their written quotations; and
 - e. For the obtaining of quotations for services, Stellenbosch Municipality will utilize their notice boards.
2. A designated official referred to in subparagraph (1)(c) of the Stellenbosch SCM must within three days of the end of each month report to the Chief Financial Officer on any approvals given during that month by that official in terms of that subparagraph.

The process for competitive bidding is summarised in Subparagraph 20 to 29. Refer to the extracts of the SCM subparagraphs below.

Subparagraph 20 of the SCM: Process for Competitive Bidding

- (1) The procedures for the following stages of a competitive bidding process are as follows:-
 - a. Compilation of bidding documentation as detailed in paragraph 21 of the SCM, refer to the paragraphs below;
 - b. Public invitation of bids as detailed in paragraph 22 of the SCM, refer to the paragraphs below;
 - c. Site meetings or briefing sessions as detailed in paragraph 22 of the SCM, refer to the paragraphs below;
 - d. Handling of bids submitted in response to public invitation as detailed in paragraph 23 of the SCM, refer to the paragraphs below;
 - e. Evaluation of bids as detailed in paragraph 28 of the SCM, refer to Section 10.7.2;
 - f. Award of contracts as detailed in paragraph 29 of the SCM, refer to Section 10.7.2;
 - g. Administration of contracts;

- h. After approval of a bid, the Accounting Officer and the bidder must enter into a written agreement;
- i. Proper record keeping; and
- j. Original / legal copies of written contracts agreements must be kept in a secure place for reference purposes.

Subparagraph 21 of the SCM: Bid Documentation for Competitive Bids

- (1) The criteria to which bid documentation for a competitive bidding process must comply, must –
 - (a) Take into account –
 - (i) The general conditions of contract and any special conditions of contract, if specified;
 - (ii) Any Treasury guidelines on bid documentation; and
 - (iii) The requirements of the Construction Industry Development Board, in the case of a bid relating to construction, upgrading or refurbishment of buildings or infrastructure;
 - (b) Include the preference points system to be used, goals as contemplated in the Preferential Procurement Regulations and evaluation and adjudication criteria, including any criteria required by other applicable legislation;
 - (c) Compel bidders to declare any conflict of interest they may have in the transaction for which the bid is submitted;
 - (d) If the value of the transaction is expected to exceed R 10 million (VAT included), require bidders to furnish –
 - (i) If the bidder is required by law to prepare annual financial statements (AFS) for auditing, their audited AFS –
 - (aa) For the past three years; or
 - (bb) Since their establishment if established during the past three years;
 - (ii) A certificate signed by the bidder certifying that the bidder has no undisputed commitments for municipal services towards a municipality or other service provider in respect of which payment is overdue for more than 30 days;
 - (iii) Particulars of any contracts awarded to the bidder by an organ of state during the past five years, including particulars of any material non-compliance or dispute concerning the execution of such contract;
 - (iv) A statement indicating whether any portion of the goods or services are

expected to be sourced from outside the Republic, and if so, what portion and whether any portion of payment from the municipality or municipal entity is expected to be transferred out of the Republic; and

- (e) Stipulate that disputes must be settled by means of mutual consultation, mediation, adjudication (with or without legal representation), or, when unsuccessful, in a South African court of law;
- (f) The period for which bids are to remain valid and binding must be indicated in the bid documents; and
- (g) A provision for the termination of the contract in the case of non- or under-performance and objections and complaints must be included in the bid documentation.

Subparagraph 22 of the SCM: Public Invitation for Competitive Bids

- (1) The procedure for the invitation of competitive bids is as follows –
 - (a) Any invitation to prospective providers to submit bids must be by means of a public advertisement in a newspaper commonly circulating locally, the website of the Stellenbosch Municipality or any other appropriate ways (which may include an advertisement in the Government Tender Bulletin); and
 - (b) The information contained in a public advertisement, must at least include
 - (i) The closure date for the submission of bids, which may not be less than 30 days in the case of transactions over R10 million (VAT included), or which are of a long term nature, or 14 days in any other case, from the date on which the advertisement is placed in a newspaper, subject to subparagraph (2) of this policy; and
 - (ii) A statement that bids may only be submitted on the bid documentation provided by the Stellenbosch Municipality
 - (iii) Contact details for further enquiries.
- (2) The Accounting Officer may determine a closure date for the submission of bids which is less than the 30 or 14 days requirement, but only if such shorter period can be justified on the grounds of urgency or emergency or any exceptional case where it is impractical or impossible to follow the official procurement process.
- (3) Bids submitted must be sealed and must clearly indicate the bid number on the outside of the envelope for which the bid is being submitted.
- (4) Where bids are requested by the Municipality in electronic format, such bids must be supplemented by sealed hard copies.
- (5) The municipality may require bidders to submit section(s) of their bid in electronic format, but only after the bid closing date. If the electronic copy differs from the original hard copy, the original hard copy will be binding.

Subparagraph 23 of the SCM: Handling, Opening and Recording of Competitive Bids

- (1) The procedures for the handling, opening and recording of bids are as follows
- (a) Bids –
 - (i) Must be opened only in public;
 - (ii) must be opened at the same time and as soon as possible after the period for the submission of bids has expired; and
 - (iii) Received after the closing time should not be considered and returned unopened immediately; and
 - (b) Any bidder or member of the public has the right to request that the names of the bidders who submitted bids in time must be read out and, if practical, also each bidder's total bidding price;
 - (c) No information, except the provisions in subparagraph (b), relating to the bid should be disclosed to bidders or other persons until the successful bidder is notified of the award;
 - (d) The Accounting Officer must –
 - (i) Record in a register all bids received in time;
 - (ii) Make the register available for public inspection; and
 - (iii) Publish the entries in the register and the bid results on the website.
 - (e) The bidder shall choose a *domicilium citandi et executandi* in the Republic and unless notice of the change thereof has duly been given in writing, it shall be the address stated in the bid. Opening of bid procedures –
 - (i) At the specified closing time on the closing date the applicable bid box shall be closed;
 - (ii) The bid box shall be opened in public as soon as practical after the closing time by at least two officials from the Supply Chain Management Unit and the Security Officer on duty;
 - (iii) It is the responsibility of the bidder to ensure that their bid is placed in the correct bid box. The municipality will not on its own initiative redirect any bid if it is placed in an incorrect bid box before the closing time of submissions.
 - (iv) Immediately after the opening of the bid box all bids shall be opened in public;
 - (v) At the official opening of the bids, the bids shall in all cases be read out in terms of the name of the bidder and, if practical, the amount of the bid;
 - (vi) As soon as a bid or technical proposal has been opened the bid / proposal

shall be stamped with the official stamps, and endorsed with the opening officials' signatures;

- (viii) The name of the bidder, and where possible, the bid sum shall be recorded in a bid opening record kept for that purpose; and the responsible officials who opened the bidding documentation received shall forthwith place their signatures on the bid opening record (register) and shall ensure that the bid opening record, indicating at least the bid price of each bidder, the BBBEE status level contribution of each bidder and where applicable the local content percentages of the goods offered are made available for public inspection and are published on the municipality's website.

(f) Site Inspections / clarification meeting –

- (i) Site inspections / clarifications meeting, where applicable, will be compulsory.
- (ii) If site inspections / clarification meetings are to be held, full details must be included in the bid notice. Service providers that are late for the commencement of the site inspection/clarification meeting will be disqualified.
- (iii) Minutes of all site inspection/clarification meetings must be kept for record purposes.
- (iv) Any proposed Addendums to the advertised bid document must be tabled at the Bid Specification Committee Meeting for consideration and approval.

(g) Bid validity periods

- (i) The validity period is calculated from the bid closure date and bids shall remain in force and binding for a period of six (6) months as indicated in the invitation to bid and the bid documents, subject to any other applicable legislation and instructions from the National Treasury for specific types of procurement.
- (ii) The period of validity may be extended by the SCM Department, provided that the original bid validity period has not expired and that all bidders are given an opportunity to extend such period.
- (iii) Any such extension shall be agreed to by a bidder in writing.

Bidders who fail to respond to such a request before the validity of their bid expires, or who decline such a request shall not be considered further in the bid evaluation process.
- (iv) All bidders who indicated the acceptance of the extension of the bid validity period, bids will be considered for evaluation purposes.
- (v) If the validity of all bids expired without it being awarded within the bid

validity period, including any extensions thereof allowable in terms of applicable legislation, the bid must be cancelled and published in the same media in which the original bid invitation appeared.

(vi) All bidders must be notified in writing of the cancellation of a bid.

(h) Bid Sum

(i) A bid will not necessarily be invalidated if the amount in words and the amount in figures do not correspond, in which case the amount in words shall be read out at the bid opening.

Subparagraph 24 of the SCM: Negotiations with Preferred Bidders

- (1) The Accounting Officer may negotiate the final terms of a contract with bidders identified through a competitive bidding process as preferred bidders, provided that such negotiation
 - (a) Does not allow any preferred bidder a second or unfair opportunity;
 - (b) Is not to the detriment of any other bidder; and
 - (c) Does not lead to a higher price than the bid as submitted.
- (2) Minutes of such negotiations must be kept for record purposes.

Subparagraph 25 of the SCM: Two-Stage Bidding Process

- (1) A two-stage bidding process is allowed for –
 - (a) Large complex projects;
 - (b) Projects where it may be undesirable to prepare complete detailed technical specifications; or
 - (c) Long term projects with a duration period exceeding three years.
- (2) In the first stage technical proposals on conceptual design or performance specifications should be invited, subject to technical as well as commercial clarifications and adjustments.
- (3) In the second stage final technical proposals and priced bids should be invited.

10.6 Online Procurement Portal to Facilitate the Procurement Process

If the use of a tender platform is acceptable to the SLM, we propose the following way forward:

- Advertise the Project Online
- Schedule an online briefing meeting using MS Teams
- Allow bidders to submit their bids via the Online Procurement Portal

10.7 Procurement Practice

- (1) A committee system for competitive bids should be established, consisting of the following committees for each procurement or cluster of procurements as the Accounting Officer may determine as issued within the directive and stating the terms of reference of each bid committee –
 - (a) A Bid Specifications Committee;
 - (b) A Bid Evaluation Committee; and
 - (c) A Bid Adjudication Committee.
- (2) The Accounting Officer appoints the members of each committee, taking into account section 117 of the Act; and
- (3) The committee system must be consistent with –
 - (a) Paragraph 27, 28 and 29 of this Policy;
 - (b) Any other applicable legislation; and
 - (c) The Accounting Officer may apply the committee system to formal written price quotations.

10.7.1 Bid Specification Committee

- (1) A Bid Specifications Committee must compile the specifications for each procurement of goods or services by the Stellenbosch Municipality.
- (2) Specifications –
 - (a) Must be drafted in an unbiased manner to allow all potential suppliers to offer their goods or services;
 - (b) Must take account of any accepted standards such as those issued by Standards South Africa, the International Standards Organisation, or an authority accredited or recognised by the South African National Accreditation System with which the equipment or material or workmanship should comply;
 - (c) Must, where possible, be described in terms of performance required rather than in terms of descriptive characteristics for design;
 - (d) May not create trade barriers in contract requirements in the forms of specifications, plans, drawings, designs, testing and test methods, packaging, marking or labelling of conformity certification;
 - (e) May not make reference to any particular trademark, name, patent, design, type, specific origin or producer unless there is no other sufficiently precise or intelligible way of describing the characteristics of the work, in which case such reference must be accompanied by the word “equivalent”;

- (f) Must indicate the preference points system set out in the Preferential Procurement Regulations 2017;
 - (g) Must be approved by the Accounting Officer prior to publication of the invitation for bids in terms of paragraph 22 of this Policy; and
 - (h) The Accounting Officer may sub-delegate the requirements in sub-paragraph 2(g) above to the Chairperson of the Bid Specifications Committee.
- (3) A Bid Specifications Committee must be composed of one or more officials of the Stellenbosch Municipality preferably the manager responsible for the function involved, and may, when appropriate, include external and / or internal specialist advisors.

No person, advisor or corporate entity involved with the Bid Specifications Committee, or director of such a corporate entity, may bid for any resulting contracts

- (1) A Bid Evaluation Committee must –
 - (a) Evaluate bids in accordance with –
 - (i) The specifications for a specific procurement; and
 - (ii) The points system set out in terms of paragraph 27(2)(f);
 - (b) Evaluate each bidder's ability to execute the contract;
 - (c) Check in respect of the recommended bidder whether municipal rates and taxes and municipal service charges are not in arrears; and
 - (d) Submit to the adjudication committee a report and recommendations regarding the award of the bid or any other related matter.
- (2) A Bid Evaluation Committee must as far as possible be composed of
 - (a) Officials from departments requiring the goods or services; and
 - (b) At least one supply chain management practitioner of the Stellenbosch Municipality.
- (3) The relevant user department's official shall carry out a preliminary evaluation of all valid bids received and shall submit a bid evaluation report to the Bid Evaluation Committee for consideration.
- (4) Any evaluation of a bid shall consider the bids received and shall note for inclusion in the evaluation report, a bidder –
 - (a) Whose bid does not comply with the provisions of paragraph 38 of the SCM Policy;
 - (b) Whose bid does not comply with the provisions of paragraph 13 of the SCM Policy;
 - (c) Whose bid is not in compliance with the specification;
 - (d) Whose bid is not in compliance with the terms and conditions of the bid documentation;

- (e) Who is not registered and verified on the municipality's supplier database within seven days of the closing time for bids. In this regard bid documentation shall state that the responsibility for registration and verification rests solely with the bidder;
 - (f) Who, in the case of construction works acquisitions, does not comply with the requirements of the Construction Industry Development Board Act regarding registration of contractors. Verification of compliance with this requirement shall be by means of Stellenbosch Municipality's Supplier Database;
 - (g) Whose tax status is non-compliant and cannot be verified with the South African Revenue Services (SARS) certifying that the taxes of the bidder are in order or that suitable arrangements have been made with SARS; and
 - (h) Who fails to comply with any applicable Bargaining Council agreement.
- (5) Bids shall be evaluated according to the following as applicable –
- (i) Bid price (corrected if applicable and brought to a comparative level where necessary);
 - (ii) The unit rates and prices;
 - (iii) The bidder's ability to fulfill its obligations in terms of the bid documents;
 - (iv) Any qualifications to the bid;
 - (v) The bid ranking obtained in respect of Preferential Procurement as required by Stellenbosch Municipality's Preferential Procurement Policy;
 - (vi) The financial standing of the bidder, including its ability to furnish the required institutional guarantee, where applicable; and
 - (vii) Any other criteria specified in the bid documents.
- (6) The Bid Evaluation Committee shall check in respect of the recommended bidder whether municipal rates and taxes and municipal service charges are not in arrears.
- (7) The evaluation of bids on an equitable basis may be considered during the evaluation process.
- (8) Additional information or clarification of bids may be called for if required.
- (9) Alternative bids may be considered, provided that a bid free of qualifications and strictly in accordance with the bid documents is also submitted. Stellenbosch Municipality shall not be bound to consider alternative bids. The alternative offer is to be submitted with the main offer together with a schedule that compares the specifications of the bid documents with the alternative offer.
- (10) If a bidder requests in writing, after the closing of bids, that his/her bid be withdrawn, then such a request may be considered and reported in the bid evaluation report.

- (11) If, after bids have been brought to a comparative level, two or more scores equal total adjudication points, regulation 11(5) of the Preferential Procurement Regulations of 2017 will apply.
- (12) If two or more bids are equal in all respects after applying regulation 11(5), the Bid Evaluation Committee shall draw lots to decide on the recommendation for award.
- (13) All disclosures of conflict of interest shall be considered by the Bid Evaluation Committee and if the conflict of interest is of a material nature, this shall be reported to the Bid Adjudication Committee.
- (14) The relevant User Department in consultation with the SCM Unit may, before the bid is considered by the Bid Evaluation Committee, provide a reasonable opportunity to a bidder who made an innocent error and / or omission in their bid document, to correct the innocent error and / or omission, provided that such opportunity will not unduly prejudice any of the other bidders.
- (15) In an event as described in sub-paragraph 14, bidders shall be afforded a minimum of two (2) working days up to a maximum of five (5) working days (in consultation with the relevant User Department or the Manager: Supply Chain Management) from time of notification to correct such innocent errors and / or omissions. If no response is received from such bidders at the deadline the bid may be deemed to be non-responsive.

10.7.2 Bid Adjudication Committees

- (1) A Bid Adjudication Committee must –
 - (a) Consider the report and recommendations of the Bid Evaluation Committee; and
 - (b) Either –
 - (i) Depending on its delegations, make a final award or a recommendation to the Accounting Officer to make the final award; or
 - (ii) Make another recommendation to the Accounting Officer how to proceed with the relevant procurement.
- (2) A Bid Adjudication Committee must consist of at least four senior managers of the Stellenbosch Municipality, which must include –
 - (a) The Chief Financial Officer or, if the Chief Financial Officer is not available, another manager in the budget and treasury office reporting directly to the Chief Financial Officer and designated by the Chief Financial Officer;
 - (b) At least one senior supply chain management practitioner who is an official of the Stellenbosch Municipality; and
 - (c) A technical expert in the relevant field who is an official, if such an expert exists.
- (3) The Accounting Officer must appoint the chairperson of the committee. If the chairperson is absent from a meeting, the members of the committee who are present must elect one of

them to preside at the meeting.

- (4) Neither a member of a Bid Evaluation Committee, nor an advisor or person assisting the evaluation committee, may be a member of a Bid Adjudication Committee.
 - (a) If the Bid Adjudication Committee decides to award a bid other than the one recommended by the Bid Evaluation Committee, the Bid Adjudication Committee must prior to awarding the bid–
 - (i) Check in respect of the preferred bidder whether that bidder's municipal rates and taxes and municipal service charges are not in arrears; and
 - (ii) Notify the Accounting Officer.
 - (b) The Accounting Officer may –
 - (i) After due consideration of the reasons for the deviation, ratify or reject the decision of the Bid Adjudication Committee referred to in paragraph (a); and
 - (ii) If the decision of the Bid Adjudication Committee is rejected, refer the decision of the adjudication committee back to that committee for reconsideration.
- (6) The Accounting Officer may at any stage of a bidding process, refer any recommendation made by the evaluation committee or the adjudication committee back to that committee for reconsideration of the recommendation.
- (7) The Accounting Officer must comply with section 114 of the Act within 10 working days

10.7.3 Conflict of Interest

Consortium members

To avoid any potential conflict of interest, no member of any consortium should be a member of, or in any way participate or be involved in (directly or indirectly), another consortium at any stage of the procurement process. This restriction should be backed up by the power to disqualify a consortium member or the entire consortium if there are good grounds to do so.

The restriction can be lifted for:

- any specialist supplier, if the restriction leads to a severely limited number of consortia
- any non-core service provider or general supplier which is not a consortium member
- any commercial entity whose role is strictly limited to lending money or advancing credit to the bidding consortium.

Advisors and lenders

To prevent the conflict, or potential conflict, of interest between lenders and sponsors of projects, no advisor to any consortium or member of a consortium should fulfil the role of arranger, underwriter or lead bank to the consortium.

Again, there should be a suitable right to disqualify such a member.

Other

No member of the institution's project team, including its transaction advisor, or the relevant treasury's PPP Unit's project advisor may participate in, advise, or have any interest in any bidding consortium.

10.7.4 Deviation from, and Ratification of Minor Breaches of Procurement Processes

The Accounting Officer may:

- (a) dispense with the official procurement processes established by this Procedure and to procure any required goods or services through any convenient process, which may include direct negotiations, but only:
 - (i) in an emergency;
 - (ii) if such goods or services are produced or available from a single provider only;
 - (iii) in any other exceptional case where it is impractical or impossible to follow the official procurement processes; and
- (b) ratify any minor breaches of the procurement processes by an official or committee acting in terms of delegated powers or duties which are purely of a technical nature.

The Accounting Officer must record the reasons for any deviations in terms of subparagraphs (a) and (b) of this procedure and report them to the next meeting of the Executive Board.

The SLM in its sole discretion reserves the right to extend the contract or modify the original scope of work without re-bidding, after the conclusion of a contract, if -

- (a) due to unforeseen circumstances additional work must be done in order to complete the contract based on the original objective as per the original enquiry document. The revised amount shall however not exceed 30% of the original contract price.
- (b) the time span of the work stretches over more than one financial year. The renewal of a contract for subsequent years will enable Council to expedite the execution of a project without inviting new tenders for repetitive or similar work being part of a basic project for which a contract was awarded in the original tendering process. The SLM shall in the initial enquiry document indicate that it may award further contracts through negotiation with the qualifying service provider.

10.7.5 Critical Considerations for the Procurement Stage

- Should there be an explicit statement of affordability in the RFP?
- Variant bids
- Time allowed for bid preparation

There is a direct correlation between the time allowed for preparing bids and the quality of the bids. It is also true that absolute bidder commitment must be secured before a PPP agreement

can be finalised. Accordingly, bidders must be given enough time to meet all the bid requirements. Ascertain what bidders view to be adequate time for preparing a bid during or after pre-qualification.

- Value for money in risk: issues and mitigations
- Early works
- Land
- Staff
- Competition
- Bidder compensation
- Shared bid costs
- Existing institution assets
- Asset replacement and disposal

10.8 Activities and programme For Procurement

10.8.1 STAGE 1: MARKET SOUNDING AND EXPRESSION OF INTEREST



The Purpose of the Eol Process is to:

- Test Market appetite for the proposed Project from an investor and lender perspective.
- Market appetite for the proposed Project from a design, construct, finance, operate, and maintenance perspective.
- Assess the skills local entrepreneurs and businesses can offer towards the development of the Project and their willingness to participate as subcontractors to a PPP private party.
- Test whether the market has the capability to invest in and manage the full value chain that relates to the Project.
- As part of the Request for Proposal – the market will also be informed regarding the salient points of the Project.

10.8.2 STAGE 2: REQUEST FOR QUALIFICATION (RFQ)



The RFQ document must enable bidders to present the appropriate information about themselves. It must also clearly set out the RfQ evaluation criteria and processes. Any special requirements of the institution must be clearly stated, and particular RfQ provisions must be developed for the Project.

The RFQ document is required to contain a general disclaimer by the SLM as to any information in the document and that it reserves the right to terminate the procurement at any stage prior to award of contract, the terms and conditions for issuance of the RFQ, including when and where responses are to be submitted, the purpose of the RFQ, an outline of the document, information about the Project, the procurement process, instructions to bidders, required information from the bidders – so they may demonstrate their qualifications – and the RFQ evaluation process.

Information required from bidders is:

- Consortium capability and strength.
- Proposed consortium composition and structure with roles of the members clearly spelt out.
- Current workload of consortium members.
- Skill and experience of relevant organisations and subcontractors in projects of a similar nature.
- Strength of covenant between consortium members, subcontractors, and lenders (if applicable).
- Financial and market standing.
- Equity, ownership and directorship.
- Ability to fulfil the project's socio-economic objectives.
- Historical and current approach to social responsibility.
- Capacity to deliver.
- Commitment and capacity to meet project timetable.
- Ability to raise debt and equity and to provide security.
- Project management capability.
- Risk management capability.
- Demonstration of understanding key project demands/complexities.
- General issues raised by bidders.

- Previous relationship(s) with government.
- Quality assurance systems.
- Approach to the PPP and integration of deliverables.

10.8.3 STAGE 3: REQUEST FOR PROPOSAL (RFP)



On large, complex, or innovative PPP projects, considerable value can be yielded if pre-qualified bidders participate in the preparation of the final RFP. While the feasibility study would have tested the market, some key market responses can now be tested in detail with parties which have demonstrated their knowledge and capacity related to the project. Bidder participation in preparing the RFP can also lead to a shorter bidding process and greater bidder confidence.

The institution's procurement plan, as communicated to the pre-qualified bidders, must clearly identify the two stages, and set out the intention of and rules for each. The RFP proper is strictly competitive and bound by very limited and formal communication. Bidder interaction here is less formal, the end product being the incorporation of feedback from all bidders in a single, final RFP, prepared by the institution and issued to all pre-qualified bidders.

Generally, the RFP document will include as a minimum the following:

- General information to bidders
- Essential minimum requirements
- Service specifications
- Standard specifications
- Payment mechanism and penalty regime
- Legal requirements and draft PPP agreement
- Commitments required from bidders
- Evaluation criteria
- Bid formalities

Payment mechanism and penalty regime

The RFP must not be issued without a payment mechanism, which includes at least the following in a unitary payment arrangement:

- a single, indivisible unitary payment for full availability and performance of the services
- an appropriate indexation (CPIX, unless the feasibility study demonstrates an alternative indexation as providing value for money)

- a mechanism for penalising partial or complete failure of the availability and performance of the service, by means of penalty deductions.
- no limit to deductions for non-availability
- a mechanism for dealing with changes to service requirements.

Legal requirements and draft PPP agreement

These are all the key commercial and performance requirements necessary to sign-off that the consortium has the legal status and capacity to fulfil the requirements of the PPP agreement, including:

- shareholding agreements
- corporate governance requirements
- full disclosure of the consortium makeup, including lenders, sponsors, and parent companies.
- The RFP must include a draft PPP agreement that allows for highly structured bidder input.

Financial and project structure

The RFP must require bidders to submit financial models that allow the institution to thoroughly interrogate the proposal (be it a compliant or variant bid) in detail.

The response from bidders will depend on the nature of their approach to funding the project. Corporate finance will be provided from the balance sheet of a private company, while project finance involves limited recourse debt funding to a special purpose vehicle. Regardless of the differences, the institution needs enough information to be able to analyse the funding structure and to determine whether it can be provided and sustained through the project. The project participants, including all forms of funding and the terms and conditions of funding, are crucial. Bidders must demonstrate in their bids how the interest rate risk will be managed by means of hedging arrangements and how their interest rate hedging arrangements, if any, will achieve value for money. Furthermore, they must demonstrate during the RFP stage, how exchange rate and currency risks will be managed and how they impact on affordability.

10.8.4 STAGE 4: VALUE FOR MONEY REPORT



Before the preferred bidder is announced and appointed, the value-for-money report must be written and submitted to the relevant approving authorities for approval. There can be no negotiation with the preferred bidder before it has been approved. The value-for-money report is not an approval of the procurement process or its outcome, but rather an approval that the preferred bidder provides the best value for money for the project and that the bid is affordable.

10.8.5 STAGE 5: AGREEMENT NEGOTIATIONS & MANAGEMENT PLAN



Negotiations are an integral part of the procurement phase. They are a process, not an event. Successful negotiations culminate in awarding the contract, concluding the procurement phase, and starting implementation.

The institution and the private party have different perspectives on the negotiations stage. The private party wants to reduce risk and increase its margins, while the institution wants to reduce its costs and maximise the value of the services provided through the PPP.

The output of successful negotiations is a PPP agreement with all ancillary agreements including the service level agreements and payment mechanism.

10.8.6 STAGE 6: COMMERCIAL AND FINANCIAL CLOSE



In international project finance transactions, the common definition of financial close is:

“When the project documentation has been executed and the conditions precedent have been satisfied or waived. Drawdowns of the loan will then be now allowed.

Conditions precedent (CPs) are conditions/matters in a contract that must be satisfied before performance of the contract or certain obligations come into force. They will be listed in the PPP Agreement”.

Conditions Precedent for PPP Agreement may include:

- Financing in place e.g. Financing Agreements agreed and CPs executed
- Land Agreements executed e.g. Leases
- Required insurances obtained
- Developer has been granted access to Land
- Independent Engineer appointed
- All necessary approvals / permits for construction have been received
- Performance Bonds in place

10.8.7 Close Out and Case Study Reports



Draw together the lessons from each of the preceding sections, concluding with an assessment of project quality. Findings should cover at least:

- value for money achieved
- best practice process highlights
- recommendations for improvements needed regarding:
 - legislation, regulations, policy
 - institution's approach
 - sponsors' approach
 - lenders' approach
 - The PPP Policy
 - public sector management practice
 - skills

Annexures to close-out report

- All project documentation, including base-case financial models, duly referenced throughout main text.

Annexures to case study

- Transaction advisor terms of reference
- EoI
- RFQ
- RFP
- PPP agreement (with confidential clauses and schedules blacked out)

10.9 Action Items for Procurement

The following recommendations and actions items have been made on the back FSR outcome:

- The Project, in all its facets, qualify as a PPP. Therefore, it is recommended that the Project be procured through the PPP procurement methodology as a BOOT project.
- From the analysis it is clear that the PPP Reference Model provides the best value for money to the SLM.

- Appropriate risk transfer is possible as indicated in the Value Assessment – Risk Analysis Report. Project technical, financial, and operational risk can be identified and can be transferred to a private party that can best manage it – substantial Project risk can be transferred to the private party.
- The initial investment requirement of the Project may be more than R 124.1 million which can be classified as a RELATIVELY SMALL project, BUT which would be suitable for PPP implementation.
- The financial position of SLM does allow the municipality to afford the budget to undertake the Project as a PPP
- Infrastructure items not in the cost calculation of the Project, but will be required to facilitate the Project are the following Project enablers or dis-enablers:
 - Road Infrastructure
 - NMT infrastructure
- There is a requirement for the SLM to engage with the various private entities that have responsibility for the above functions to allow for planning and budgeting with regard to the above items.
- The initial investment, the Project service requirements and institutional set-up and arrangements renders the Project suitable as a non-recourse project finance Project. It will be structured through a PPP SPV project finance structure where the SLM enter into a PPP Agreement with a private service provider through a Project SPV ring-fenced company. This is the basis for the development of the documentation that related to the procurement stage.
- In addition, output specifications and key performance indicators should be determined for the full duration of the Project. This task will be undertaken as part of the structuring of the procurement documents, more specifically the output specifications and key performance indicators will be developed as a Schedule to the PPP Agreement as part of the Request for Proposal (RFP) documents.
- The Project activities fall within the regulated activities and the Project will require environment impact assessments to be conducted as per the provisions of the Environmental Assessment Act. An environmental authorization regarding the Project will be obtained for heritage and environmental protection.
- Procurement Portal – It is recommended that the procurement process of a Portal of this nature commence to allow for approval and set-up before the projects goes to market.

10.10 Summary of Procurement Stage

Below is a graphic depiction of the procurement Process

DESCRIPT ION	MONTH																							
	1	2	3	4	5	6	7	8	9	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
STAGE 1: MARKET SOUNDIN G AND EXPRESSI ON OF INTEREST																								
STAGE 2: REQUEST FOR QUALIFIC ATION (RFQ)																								
STAGE 3: REQUEST FOR PROPOSA L (RFP)																								
STAGE 4: VALUE FOR MONEY REPORT																								
STAGE 5: AGREEM ENT NEGOTIA TIONS & MANAGE MENT PLAN																								
STAGE 6: COMMER																								

[illegible]

11 Conclusion and Recommendations

The demand for parking services in the CBD amounted to 300 bays. Based on the needs analysis and based on the solutions analysis, the Eikestad Mall parking area was identified as the most feasible options for parking facilities.

Due to the conditions of the CBD and the nature and parking utilisation demand, the CBD Eikestad parking needs identified a need for a multi-storey parking facility. As a result, the feasibility of this facility was assessed for the public sector, as well as a possible PPP project.

The value for money assessment of the Eikestad Parking garage resulted in the project having a feasibility assessment as favourable for a possible PPP BOOT contract. It is apparent that the private sector gives an initial favourable value for money on the following considerations:

- Technical Abilities;
- Risk Transfer abilities;
- Financial Returns and affordability;
- BEE target spend and upskill.

In addition, due to the cost and expertise required to fund and manage the facility, it creates a significant risk for the municipality to design-construct-operate and maintain the facility. The facility was assessed for both a 20- and 25-year forecast. The 20-year forecast deemed the minimum period, while the 25-year forecast deemed the longest. The analysis indicated that the 20-year forecast has scenarios 4, 5 and 6 that are acceptable, while the 25-year forecast allows for scenario 3, 4, 5 and 6 to be acceptable. As a result, the more favourable concession period was deemed to be the 25-year period. As a result, it is recommended that the Eikestad Parking Garage be considered as a viable option as a PPP contract. Based on the analysis, it is recommended that Treasury Views and Recommendations 1 is approved.

12 References

(n.d.).

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Appendix A Survey Data Analysis

Refer to electronic file below:

[https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/
EpuKvhSUKOVBo66st9OSG9UBcgMnUvMFF6625sSi7wmCXg?e=VP73ot](https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/EpuKvhSUKOVBo66st9OSG9UBcgMnUvMFF6625sSi7wmCXg?e=VP73ot)

Appendix B Environmental Scoping Report

Refer to electronic file below:

[https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/
EkX7zV5xORFBIWF3xocUGr0BFvx71Si0eKkOBvBeg_FB9A?e=ICbEXS](https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/EkX7zV5xORFBIWF3xocUGr0BFvx71Si0eKkOBvBeg_FB9A?e=ICbEXS)



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**STELLENBOSCH LOCAL MUNICIPALITY
SCOPING REPORT FOR THE PROPOSED 'EIKESTAD PARKING
STRUCTURE' ON ERVEN: 1962-RE, 1969-1976, 1954, 6402 and 6636,
STELLENBOSCH, WESTERN CAPE PROVINCE**

Prepared for:

STELLENBOSCH MUNICIPALITY

On behalf of:

SMEC South Africa

NOVEMBER 2023

EXECUTIVE SUMMARY

In response to Stellenbosch facing significant congestion issues, SMEC South Africa was commissioned by the Stellenbosch Municipality to investigate the traffic congestion experienced in the Stellenbosch area, with the aim of prompting the need for more sustainable solutions. The study carried out by SMEC aims to understand the existing parking situation, *inter alia*, in Stellenbosch and develop a pre-feasibility report for proposed parking facilities. Essentially, the identification of the need and demand for additional parking was required and to determine the pre-feasibility of proposed facilities, taking into consideration the possibility of a public private partnership (PPP). The aim was to paint an exact picture of the existing parking situation within the Stellenbosch Municipality and to focus on providing parking facilities for Techno Park and the CBD.

The Environmental Partnership was commissioned to undertake an Environmental Scoping exercise for the proposed Eikestad parking structure development on behalf of SMEC, as part of the parking study for the Stellenbosch Municipality. The scoping exercise assesses the environmental and sustainability aspects of a proposed facility on this particular site, due to it being considered as the best location from a technical perspective. The objective of this scoping study is to provide critical insights for informed decision-making relating to environmental and heritage sustainability aspects for a parking facility on the Eikestad site.

The development site is situated in Stellenbosch, bounded by Andringa, Victoria, van Ryneveld, and Plein Streets. The Municipality aims to maximise parking with structured facilities including direct access from Victoria & Ryneveld Streets and pedestrian access from Eikestad Mall whilst integrating the existing heritage context of the wider area. The forecourt and lower-level street facade will connect with surrounding historical buildings.

The site currently serves as an open parking lot, attracting various users, including shoppers, cultural visitors, and students. The historical significance is linked to the old Drooge Rivier stream previously located on the site, influencing townscape/streetscape and potential archaeological impacts. The history and cultural value of the site is largely integrated with the historic development of Stellenbosch.

This report assesses various environmental components, including biodiversity, water resources, air quality, land use, cultural heritage, noise and vibration, social aspects, visual aesthetics, waste and hazardous materials, climate change, and energy efficiency. Mitigation measures should be applied as necessary to minimise adverse impacts. This report furthermore outlines the relevant environmental legislation and demonstrates the development's alignment with it, indicating that no additional environmental or water use authorisations are required.

The Eikestad development has undergone a thorough evaluation to ensure alignment with environmental and heritage preservation principles. The project is expected to yield positive environmental outcomes and offers adaptability for future re-purposing, aligning with sustainability objectives.

Table of Contents

1. Introduction	6
1.1. Background and purpose of the Report.....	6
1.2. Locality	6
1.3. The Proposed Development	6
2. Study Area Status Quo	8
3. Environmental aspects Considered.....	14
3.1. Biodiversity and Ecological Systems.....	14
3.2. Water Resources.....	14
3.3. Air Quality	14
3.4. Land Use and Vegetation	14
3.5. Cultural Heritage and Archaeological Sites	14
3.6. Noise and Vibration	14
3.7. Social Aspects	15
3.8. Visual and Aesthetic Impacts	15
3.9. Waste and Hazardous Materials	15
3.10. Climate Change	15
3.11. Energy Use and Efficiency	15
4. Legal and Regulatory Framework	16
4.1. The Environmental Impact Assessment (EIA) Regulations, 2014 (as amended) as set out in the National Environmental Management Act (NEMA) (Act No. 107 of 1998), as amended...	16
4.2. National Environmental Management: Biodiversity Act (NEMBA) (Act No. 10 of 2004), as amended.	16
4.3. National Heritage Resources Act (NHRA) (Act No 25 of 1999), as amended.....	16
4.4. National Water Act (NWA) (Act No. 36 of 1998), as amended.	17
4.5. National Environmental Management: Air Quality Act (NEMAAQ) (Act No. 39 of 2004), as amended.	17
4.6. National Environmental Management: Waste Act (NEMWA) (Act No. 59 of 2008), as amended.	17
4.7. Positive Environmental Impacts	17

5. Possible sustainable future use of the Eikestad parking structure	18
6. Conclusion on Environmental Considerations	18
7. Recommendations	19
8. References	20

LIST OF FIGURES

Figure 1: Eikestad Parking Development - Locality Map	7
Figure 2: Proposed high-level development proposal (SMEC Architects, 2023)	8
Figure 3: Critical Biodiversity and Protected Areas (CFM, 2023)	9
Figure 4: Rivers and Wetlands (CFM, 2023)	10
Figure 5: Current grading map for the site approved by HWC 2012 (Abrahamse, 2023). Gradings 2 and, 3a and 3b abutting the site, are significant in terms of heritage value.	12
Figure 6: Map from the Harris and Pretorius study dated 2004 showing historic location of Droogte Rivier (Abrahamse, 2023)	12

LIST OF ANNEXURES

Annexure A – Notice of Intent to Develop Report

ABBREVIATIONS

CO2	Carbon Dioxide
EIA	Environmental Impact Assessment
HIA	Heritage Impact Assessment
HWC	Heritage Western Cape
NEMA	National Environmental Management Act
NEMAAQ	National Environmental Management Air Quality Act
NEMBA	National Environmental Management Biodiversity Act
NEMWA	National Environmental Management Waste Act
NHRA	National Heritage Resources Act
NID	Notice of Intent to Develop
NMT	Non-Motorized Transport
NWA	National Water Act
PPP	Public-Private Partnerships

1. INTRODUCTION

1.1. Background and purpose of the Report

The Environmental Partnership conducted an Environmental Scoping exercise for the proposed Eikestad parking structure development on behalf of SMEC, as part of a parking study for the Stellenbosch Municipality. A parking study was required in response to Stellenbosch facing significant congestion issues, prompting the need for sustainable solutions like public transport and non-motorized transport to reduce congestion and increase mode shifts.

The parking study conducted by SMEC focuses specifically on understanding the existing parking situation in Stellenbosch and identifying parking needs and demand in order to develop a pre-feasibility report for proposed parking facilities, considering public-private partnerships and the impacts of other planned solutions on parking demand.

The Scoping exercise has been undertaken as part of a due diligence process to evaluate the biophysical and socio-economic aspects of the proposed Eikestad parking structure development. It represents the starting point for understanding the potential environmental implications and sustainability aspects associated with the proposed initiative. This process equips the proponent and project team with essential insights required to make informed decisions about the project's future trajectory, ensuring a harmonious coexistence between the proposed Eikestad parking development and environmental and heritage protection.

1.2. Locality

The development site is located on Erven 1962-RE, 1969-1976, 1954, 6402 and 6636 Stellenbosch between Andringa, Victoria, van Ryneveld and Plein Streets, Stellenbosch (**Figure 1**). It lies north of the Stellenbosch Town Hall, and east of the Eikestad Mall.

1.3. The Proposed Development

The Municipality aims to maximise its parking facility on the site by implementing structured parking in line with the following architectural aims (**Figure 2**):

- Create direct access to the facility from both Victoria & Ryneveld Streets. No vehicular entrance point is proposed from Andringa Street to allow for the possibility of changing Andringa Street into a pedestrian only street.
- Create direct pedestrian access to the facility from the Eikestad Mall, Ryneveld Street & Victoria Street.

- Create a parking structure that sits above a half-basement with a recessed structure that elevates to two additional storeys.
- The building must fit into the rich heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. To achieve this the building mass has been pushed to the back and centre of the site.
- Create a forecourt. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. The forecourt will include the main pedestrian access to the parking facility.
- Create a layout that connects with the rich heritage value of the immediate surrounding context. The single storey shops along Andringa Street are of a high historical value. The aim is to create a lower-level street façade that responds to these neighbouring buildings.
- Create a service zone to the southern side of the site. The aim of this is to create service access to the municipal buildings on the southern side.

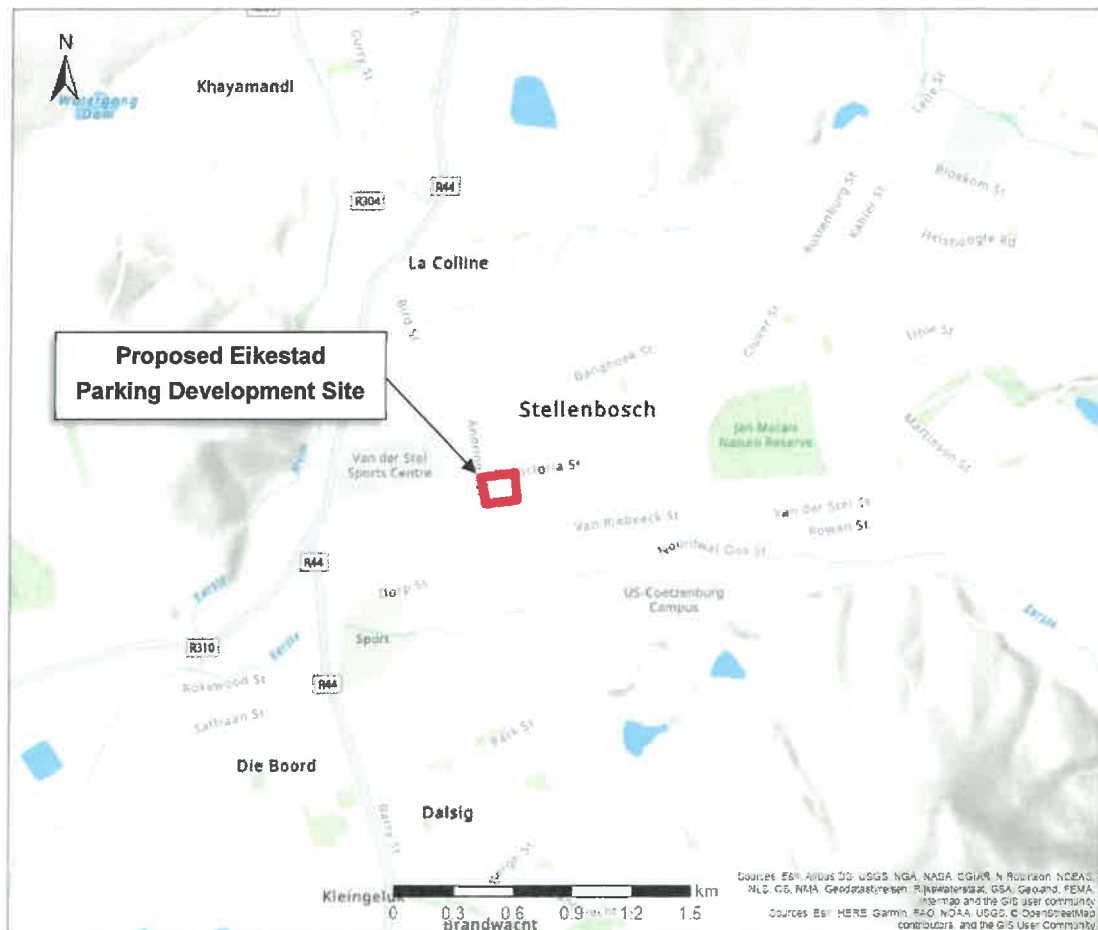


Figure 1: Eikestad Parking Development - Locality Map

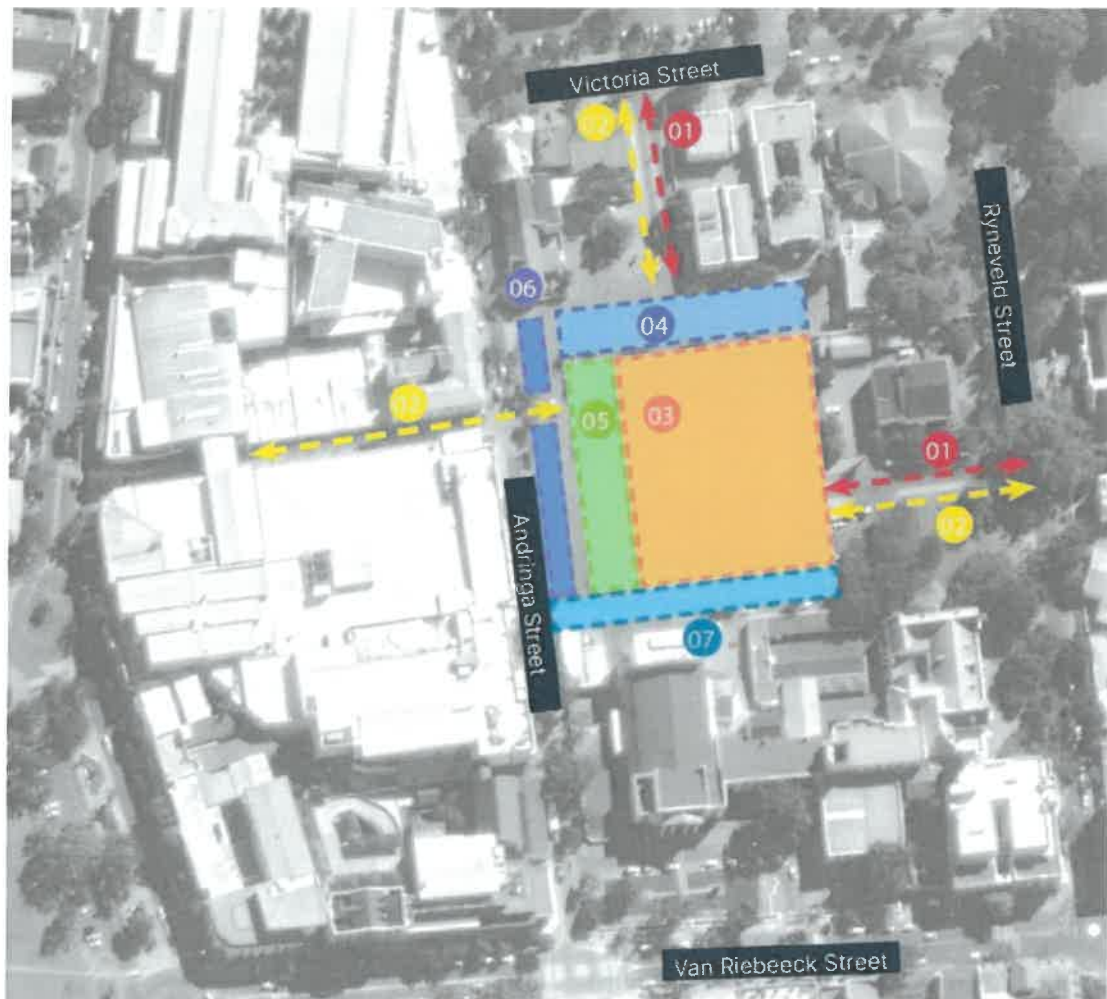


Figure 2: Proposed high-level development proposal (SMEC Architects, 2023)

2. STUDY AREA STATUS QUO

The site proposed for the development is located between the Municipality's offices on Plein Street (south), and the Stellenbosch University campus (north of the site). The Braak, an historic green space, is located one block to the west, with the main shopping mall and densest shopping area facing Bird Street located between the site and the historic open space of the Braak. Along Van Reyneveld Street, a fine streetscape with a collection of historic buildings with cultural and religious associations in the old town abuts the site. An open green space with mature trees creates the interface between the site and the street edge. Therefore, the site occupies an interesting location between government, university, commercial and cultural nodes within the town of Stellenbosch. It is currently used as a parking lot, one of the few open parking lots in this area. It is a well-used space, catering to shoppers, people visiting the nearby cultural and

municipal facilities (municipality, library, Sasol Art Museum) as well as to students. In the evenings the Adam Smal Theatre at the University and other restaurant and bar venues nearby mean that the demand for parking extends beyond daytime uses only.

At present the site is tarred across its full extent. Some Turkish Oak trees have been planted on the raised kerbs between lengths of parking bays, and two boomed entries (to Van Ryneveld and Victoria Streets) exist. There is a temporary flower stand and some storage structures (more permanent) located along the Andringa Street edge of the site (west of the site).

The site is located within a built-up urban area. As such, there is no indigenous flora and fauna, including habitats, endangered species, and ecosystems on or adjacent to the site. The closest Protected Areas to the site are the Pappegaaiberg Nature Reserve, located 900 meters to the northwest, and the Jan Marais Nature Reserve, situated 1 km to the east. The nearest terrestrial Critical Biodiversity Areas are located 1 km to the southeast and 1 km to the north of the site (**Figure 3**). Similarly, there are no watercourses or wetlands on or near the site. The nearest rivers are the Eerste River, which is situated 520 meters to the south, and the Krom River, located 800 meters to the north of the site. The closest natural wetland is positioned 1.3 km to the southeast of the site (**Figure 4**).

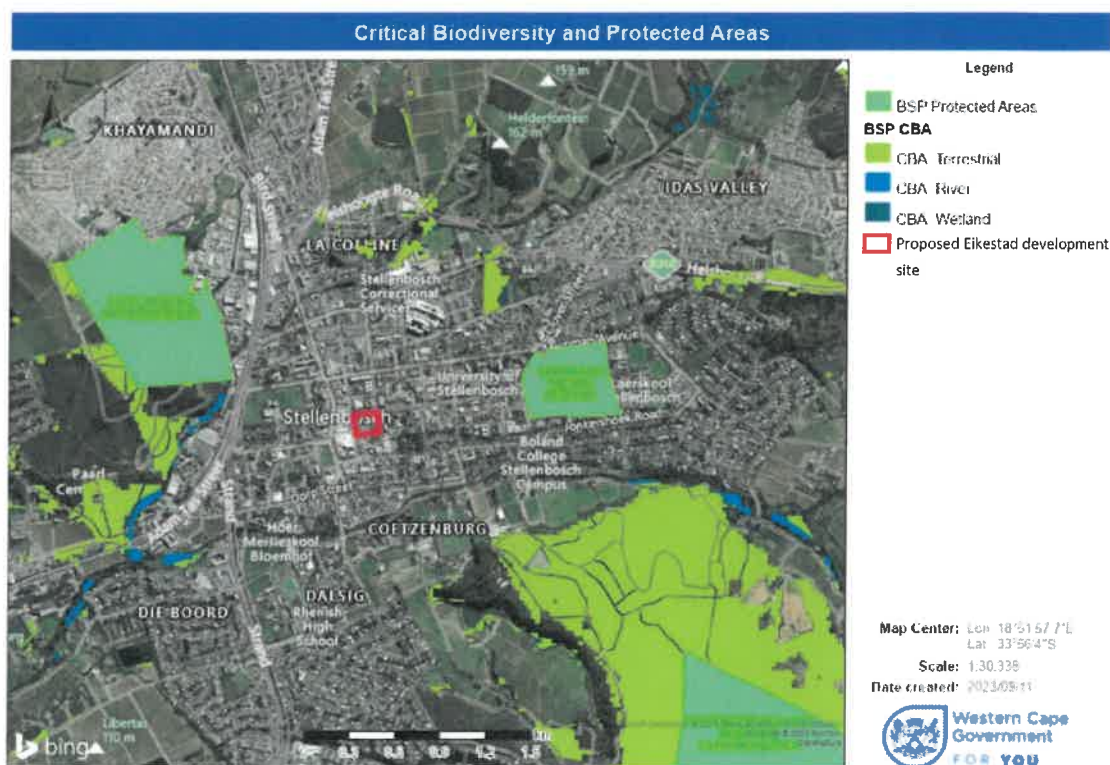


Figure 3: Critical Biodiversity and Protected Areas (CFM, 2023)

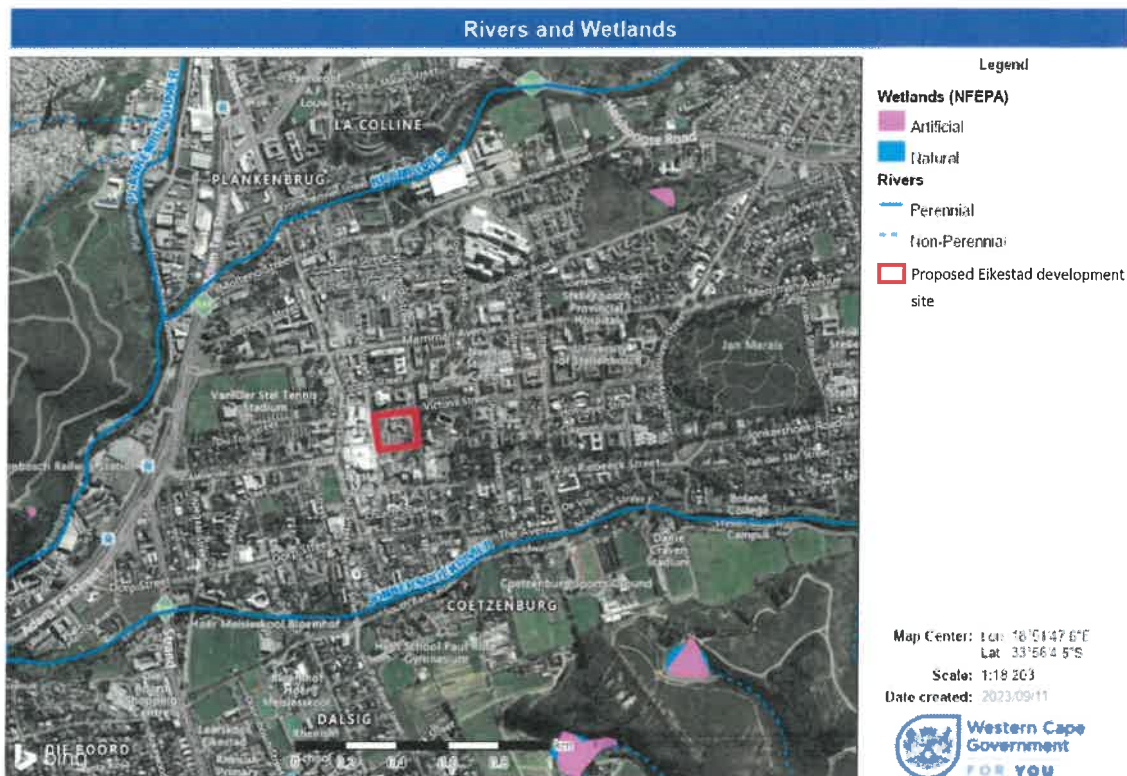


Figure 4: Rivers and Wetlands (CFM, 2023)

History of the site

According to a Middeldorp/Historical Core Heritage Survey that was carried out in 2012, this parking area has no heritage significance. However, many of the buildings surrounding the site have been graded in terms of their historic significance (Figure 5).

The potential key heritage-related impacts will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Droog Rivier stream and so archaeological impacts are possible (Figure 6). Note that this stream is no longer present on the site.

According to a heritage study carried out by Pistorius and Harris in 2004, the civic structure of Stellenbosch has evolved from its historic growth and topography. The subject area formed part of one of the earliest farms granted in Stellenbosch – Callabasse Kraal (granted 1683), whose werf was located behind the Skuinshuis and which was angled to align with the Droog Rivier, running diagonally across the site. Even after the town was established in 1685, a farm grant in c1750 in the area had a T-shaped homestead which also followed the course of the Droog Rivier, rather than the town grid.

It was between Dorp Street and the Eerste River that the early, linear 'water erf' grants were located, and this pattern of settlement is still faintly discernible in the present 21st century fabric of the town. The mountain ranges encircling the town forced the confluence of the Krom and Eerste Rivers, and these underpinned the 'natural elements' informing the character of Stellenbosch.

The key civic buildings in the town are located where the river and Dorp Street come together: the old Drostdy and the church. These buildings in turn set up their own public spaces and physical/visual axes, the most important being Church Street and Drostdy Street, which bisect at right angles and set up the grid of the core town.

The Braak forms the primary historic green space in the town and sets up two further primary routes: Bird Street to the north, and Plein/Van Riebeeck Street to the east. It was only in 1811 that Andringa Street was laid out, and Ryneveld Street was straightened, with only the Skuinshuis and old Lutheran Parsonage now reflecting the old, diagonal geometry of the early farms in this area.

Urban development in the late 19th century was influenced by the discovery of diamonds and gold in South Africa which reinvigorated the Cape economy. There had been urban densification on Plein Street as the gaps between the buildings were filled in, and many were re-built as two storey structures following the great fire of 1875: the look of Plein Street changed as thatched buildings were replaced.

In 1939 the subject site consisted of smaller buildings on all sides. The "Kruiskerk" and Erfurt House facing Van Ryneveld Street were in place, as were the small buildings on the corner of Victoria and Andringa Streets and the open, green space along Van Ryneveld Street.

By 1944, the Town Hall had been constructed and the nature of the block began to change – particularly along Andringa Street. Since the 1960s, the site has been defined by the mid-block parking lot area, which remains to this day.

Refer to **Annexure A: NID Report**.



Figure 5: Current grading map for the site approved by HWC 2012 (Abrahamse, 2023). Gradings 2 and, 3a and 3b abutting the site, are significant in terms of heritage value.



Figure 6: Map from the Harris and Pretorius study dated 2004 showing historic location of Droogte Rivier (Abrahamse, 2023)

Socio-Economic Profile of Stellenbosch

In 2020, Stellenbosch had a population of 192 879 people, with a projected growth to 209 849 by 2024 at an annual rate of 2.1%. The 65+ age group showed the highest growth rate, while household size remained stable at 3.7, possibly due to factors like lower fertility rates and an aging population.

The population density in Stellenbosch was 232 people per square kilometre in 2020. The real GDP per capita in 2018 was R62 000, higher than the Cape Winelands District and Western Cape figures, indicating economic well-being.

Income inequality increased from 2012 to 2018, with Stellenbosch having the highest Gini coefficient in 2018 compared to neighbouring municipalities. This inequality is expected to worsen due to potential impacts from the Covid-19 pandemic.

Human Development Index (HDI) in Stellenbosch improved from 0.72 in 2012 to 0.76 in 2018, reflecting better education, health, and income. This improvement correlated with GDP per capita. Regarding housing and household services, 73.4% had formal housing, the lowest in the District. Access to basic services was high, but economic stress may increase the demand for free basic services.

The local economy was valued at R16.2 billion in 2018, with growth attributed mainly to the tertiary sector. Sectors like wholesale and retail, finance, insurance, and manufacturing played key roles, while agriculture faced challenges.

Formal employment dominated in 2019, with a growing demand for skilled labour. Stellenbosch had a 11.3% unemployment rate, the second highest in the district, but lower than the Western Cape's 19.4%.

Public infrastructure spending in 2020/21 focused on social development, education, health, and human settlements. Economic infrastructure investments aimed to stimulate economic activity, primarily through transport and public works. Trading services, including wastewater and water management, electricity, and waste management, received significant allocations to improve living conditions and support businesses.

The potential socio-economic impacts associated with the proposed Eikestad development include job creation during both the construction and operational phases of the development.

(Source: Western Cape Government: Socio-Economic Profile/Stellenbosch 2020).

3. ENVIRONMENTAL ASPECTS CONSIDERED

This Scoping Report considers several environmental components that could potentially be impacted on by the proposed Eikestad development. The goal is to ensure that the project is developed with a full understanding of its potential effects on the biophysical and social environment and to implement mitigation measures to minimise adverse impacts.

3.1. Biodiversity and Ecological Systems

The site is located within a built-up urban area. As such, no impacts are anticipated on local indigenous flora and fauna, including habitats, endangered species, and ecosystems on and around the site.

3.2. Water Resources

No watercourses or wetlands are located on or near the site. No impacts on surface water bodies and water quality, including effects on watercourses, wetlands, rivers, have been identified.

3.3. Air Quality

No emissions or air pollution will be caused by the proposed development. As such, no impacts on ambient air quality, including greenhouse gas emissions are anticipated. The proposed parking structure will not negatively impact on ambient air quality and could potentially indirectly reduce the emission of harmful CO₂ gases by reducing the driving time spent by motorists whilst searching for parking.

3.4. Land Use and Vegetation

No significant impacts on land use, vegetation cover, and changes to land patterns and use have been identified seeing that the land use will remain the same. The existing trees in the current parking area will however be lost. A tree survey must be carried out by a qualified service provider. The tree survey is to form part of the future required HIA.

3.5. Cultural Heritage and Archaeological Sites

The identification of cultural heritage sites and identification of potential impacts on historical and archaeological resources has been carried out by a Heritage and Cultural Specialist. The key heritage-related impacts envisaged will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the historic Drooge Rivier stream and so archaeological impacts are possible.

3.6. Noise and Vibration

An evaluation of potential noise and vibration impacts caused by the project and their potential effects on the surrounding environment and communities found that noise and vibration could potentially have a negative impact during the construction phase but less so during the operational phase of the development.

3.7. Social Aspects

Consideration of social factors, including the project's impact on local communities, public health, and well-being found that a public participation process is recommended as part of the Stellenbosch Municipality's Duty of Care and to ensure that the proposed development is aligned with the current cultural and historically sensitive surrounding area.

3.8. Visual and Aesthetic Impacts

An assessment of how the project may alter the visual landscape and aesthetics of the area found that strict architectural design parameters, as approved by the Heritage Western Cape, must be adhered to.

3.9. Waste and Hazardous Materials

An examination of waste generation, disposal practices, and the potential presence of hazardous materials found that the potential impact associated with waste will be negligible.

3.10. Climate Change

An analysis of how the project may impact on climate change found that sustainable green building design practices must be adhered to reduce the potential negative impact on climate change.

3.11. Energy Use and Efficiency

An assessment of energy consumption and opportunities for energy efficiency and renewable energy integration found that the proposed design must accommodate mechanisms for efficient energy consumption.

4. LEGAL AND REGULATORY FRAMEWORK

Considering environmental legislation is paramount in any decision-making process that may have ecological consequences, the following environmental legislation has been considered during the scoping process in order to ensure that the proposed Eikestad development is in line with relevant legislative guidelines and requirements.

4.1. The Environmental Impact Assessment (EIA) Regulations, 2014 (as amended) as set out in the National Environmental Management Act (NEMA) (Act No. 107 of 1998), as amended.

It is crucial to note that the proposed development will not trigger any activities listed in the Environmental Impact Assessment Regulations of 2014 in accordance with the National Environmental Management Act (Act No. 107 of 1998), as amended. Therefore, it will not necessitate an environmental authorisation for its implementation. Importantly, the development will not have any adverse impacts on terrestrial or aquatic ecosystems.

4.2. National Environmental Management: Biodiversity Act (NEMBA) (Act No. 10 of 2004), as amended.

The site is situated within an established urban area, and consequently, the envisioned development is not anticipated to exert any adverse effects on endangered species or ecosystems, in accordance with the provisions outlined in the National Environmental Management Biodiversity Act (Act No. 10 of 2004), as amended.

4.3. National Heritage Resources Act (NHRA) (Act No 25 of 1999), as amended.

The selected site for this development is situated within a culturally and historically significant landscape and comprises 18 separate erven (as well as requiring access across two different erven), and in combination the area of the site is 18 651,2 m². The development of this open site into one that has a structure thereon will constitute a "change in character", thereby triggering Section 38 (1) (c) (i) of the National Heritage Resources Act.

The key heritage-related possible impacts will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Drooge Rivier stream and so archaeological impacts are possible.

Accordingly, the proposed project aims to seamlessly integrate with the surrounding cultural and heritage landscape by adhering to stringent architectural design guidelines and parameters, as duly approved by Heritage Western Cape (HWC).

A Notice of Intent to Develop (NID) has been prepared by the Heritage specialist which concludes that there is reason to believe the proposed development will impact on heritage, and therefore a Heritage Impact Assessment (HIA) will be required. At this stage, a Phase 1 HIA is recommended.

In addition, the following studies would be prudent to include in an overall HIA:

- A townscape and streetscape study.
- A visual assessment at the scale of the block and surrounds.
- An archaeological desktop study.
- A tree survey
- Targeted public participation

The NID; HIA and additional studies must be submitted to HWC for endorsement and subsequent approval.

4.4. National Water Act (NWA) (Act No. 36 of 1998), as amended.

The development will not invoke any water usage as defined by the National Water Act (Act No. 36 of 1998), and thus, it will not require a water use license or a General Authorization as per this legislation. The development will not have any adverse impacts on aquatic ecosystems.

4.5. National Environmental Management: Air Quality Act (NEMAAQ) (Act No. 39 of 2004), as amended.

The proposed development is not expected to release any emissions that could compromise air quality or induce air pollution, aligning with the standards delineated within the National Environmental Management Air Quality Act (Act No. 39 of 2004), as amended.

4.6. National Environmental Management: Waste Act (NEMWA) (Act No. 59 of 2008), as amended.

The proposed development will not necessitate the acquisition of any waste management permits or licenses under the purview of the National Environmental Management Waste Act (Act No. 59 of 2008), as amended.

4.7. Positive Environmental Impacts

The proposed parking facilities are expected to yield several positive environmental outcomes. Firstly, the facility will contribute to a reduction in the volume of vehicles circling in search of available parking spaces, thereby curtailing the emission of harmful CO² gases. This will also lead to a decrease in on-street parking demand, freeing up space for streetscape enhancements. The

centralised location of the facilities is strategically designed to encourage the utilisation of Non-Motorized Transport (NMT), thereby further alleviating traffic congestion.

5. POSSIBLE SUSTAINABLE FUTURE USE OF THE EIKESTAD PARKING STRUCTURE

In the event that it becomes necessary in the distant future, the proposed parking structure could potentially undergo re-purposing. Re-purposing is an innovative and sustainable strategy for maximising the utility of existing urban infrastructure. This transformation not only optimises land use but also contributes to a more dynamic and vibrant urban environment. Historically, parking garages have been dedicated to the singular purpose of vehicle storage. However, as urban centres evolve and respond to evolving transportation trends, re-purposing these structures has emerged as a practical and sustainable means of optimising urban space. The conversion of a parking garage into a multi-functional space has the potential to enhance the overall urban experience, advance sustainability objectives, and stimulate economic growth. Moreover, re-purposing a parking garage can significantly contribute to sustainability goals by reducing the necessity for new construction and fostering urban density.

6. CONCLUSION ON ENVIRONMENTAL CONSIDERATIONS

In conclusion, the Eikestad environmental considerations for the proposed development in Stellenbosch have been thoroughly examined to ensure that the project aligns with both ecological and heritage preservation. The Environmental Partnership conducted an extensive environmental scoping assessment to understand the potential ecological implications and sustainability aspects of the Eikestad development. This process is essential to make informed decisions and promote a harmonious coexistence between the development and environmental and heritage protection.

The project site is strategically located in the heart of Stellenbosch, surrounded by various key nodes, including government, university, commercial, and cultural areas. It currently serves as a vital parking facility for shoppers, visitors to cultural and municipal facilities, and students from the Stellenbosch University. The proposed development aims to maximise parking capacity and implement structured parking while adhering to architectural goals that respect the rich heritage context of the area.

The Scoping Report considers various environmental components, including biodiversity, water resources, air quality, land use, cultural heritage, noise and vibration, social aspects, visual aesthetics, waste and hazardous materials, climate change, and energy efficiency. Mitigation measures will be applied where necessary to minimise adverse impacts on these components.

The legal and regulatory framework has been considered, with specific attention to all relevant environmental legislation. The development of this open site into one that has a structure thereon will constitute a “change in character”, thereby triggering Section 38 (1) (c) (i) of the National Heritage Resources Act. No other Environmental or Water Use authorisation is applicable to the proposed Eikestad development.

The project is expected to yield positive environmental outcomes by decreasing the on-street parking demand, and the concomitant reduction in driver frustration relating to traffic congestion and failure to find parking. The considerable time wasted in attempting to find an open on-street parking bay will also be alleviated. Furthermore, the proposed parking structure could be designed with the potential for future repurposing, aligning with sustainability objectives and contributing to a more dynamic and vibrant urban environment. This adaptability allows for urban infrastructure to evolve and respond to changing transportation trends, fostering sustainability, economic growth, and reduced construction needs.

The proposed Eikestad development has the potential to generate significant socio-economic impacts. This includes job creation during both the construction and operational phases of the development, which can contribute to the region's economic growth and employment opportunities.

In summary, the Eikestad development project has been evaluated to ensure that it not only meets its functional goals but also aligns with environmental and heritage preservation principles, ensuring that it is a responsible and sustainable addition to the Stellenbosch community.

7. RECOMMENDATIONS

The following studies must be submitted to Heritage Western Cape for endorsement and subsequent approval.

1. The Notice of Intent to Develop (NID). This will confirm the requirement for the various stages (below) of the HIA.
2. A Heritage Impact Assessment (HIA). The HIA will be submitted in two stages:
 - The Stage 1 HIA will be submitted to HWC for endorsement and will include design parameters that will have to be included in the design of the Eikestad parking structure.
 - The Stage 2 HIA will include the aforementioned design and must be submitted to HWC for approval. This can be undertaken by the successful developer/concessionaire, and not at this stage. The outcome of the Stage 1 HIA will be included as part of the set of conditions for the successful entity to incorporate and they would need to complete the Stage 2 HIA and acquire formal approval from HWC, before any construction can commence.

3. In addition to the NID and HIA, the following studies are to be completed and included in the HIA submission.
 - A townscape and streetscape study.
 - A visual assessment at the scale of the block and surrounds.
 - An archaeological desktop study.
 - A tree survey.
4. The HIA must be subjected to a 30 day public participation period. The intention is to include this requirement as part of the broader public consultation process that will be undertaken.
5. A public consultation process will be necessary to inform the public of the proposed development, the reasons for it, and how it is proposed to be carefully integrated into the existing historical fabric of the Stellenbosch CBD. Public comments received will need to be addressed so that substantive feedback is fed into the project where require.

8. REFERENCES

Abrahamse, C. (2023). Section 38 Notification of Intent to Develop. October 2023.

Pistorius, P. and Harris, S. "Stellenbosch Stadshuis Urban Block Heritage Study". Unpublished study for the Municipality of Stellenbosch: Stellenbosch, 2004.

Western Cape Government. (2020). Socio-Economic Profile/Stellenbosch.

**ANNEXURE A –
NOTICE OF INTENT TO DEVELOP REPORT**

SECTION 38 NOTIFICATION OF INTENT TO DEVELOP
ERVEN 1962-RE, 1969-1976, 1954, 6402 and 6636 STELLENBOSCH
BETWEEN ANDRINGA, VICTORIA, VAN RYNEVELD AND PLEIN STREETS, STELLENBOSCH

October 2023



Prepared for
Stellenbosch Municipality
by

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SECTION 38 NOTIFICATION OF INTENT TO DEVELOP**ERVEN 1962-RE, 1969-1976, 1954, 6402 and 6636 STELLENBOSCH****BETWEEN ANDRINGA, VICTORIA, VAN RYNEVELD AND PLEIN STREETS, STELLENBOSCH**

October 2023

PROPERTY DETAILS:

Physical Address of Property:	Centre of the block bounded by Andringa, Victoria, Van Ryneveld and Plein Streets, Central Stellenbosch.
Erven:	1962-RE, 1969-1976, 1954, 6402 and 6636 Stellenbosch.
Co-ordinates (centre point):	33.935894°S 18.861783°E
District/Municipality:	Stellenbosch.
Current Land Use:	At grade parking.
Current Zoning:	Road and Parking Zoning, Mixed Use.
Predominant Surrounding Land Use:	Retail/commercial, civic uses, offices.
NHRA "Trigger":	No. of erven – see table below.

No	Erf	Area
1	1962-RE	11270,5 m ²
2	1976	1085,9 m ²
3	1975	1083,2 m ²
4	1974	1085,7 m ²
5	1973	1080,4 m ²
6	1972	855,3 m ²
7	1971	385 m ²
8	1970	437,1 m ²
9	1969	348,5 m ²
10	1958	395,7 m ²
11	6402	115 m ²
12	6636	508,9 m ²
TOTAL AREA:		18651,2m ²

PURPOSE OF THIS REPORT:

This report is intended to accompany and provide further information for the Section 38 Notification of Intent to Develop form that must be provided to Heritage Western Cape when a development that will change the character of a site comprising 3 or more erven is being contemplated.

PROPERTY DESCRIPTION AND LOCATION:

The erven in question form the central area of a block in the middle of Stellenbosch, being located between the Municipality's offices on Plein Street, and the Stellenbosch University campus.

The Braak is located one block to the west, with the main shopping mall and densest shopping area facing Bird Street located between the site and the historic open space of the Braak. Along Van Ryneveld Street, a fine streetscape with a collection of historic buildings with cultural and religious associations in the old town abuts the site. Another positive, open green space with mature trees creates the interface between the site

and the street edge.

Therefore, the site occupies an interesting location between government, university, commercial and cultural nodes within the town of Stellenbosch. It is one of the few open parking lots in this area, and is busy throughout the day, catering to shoppers, people visiting the nearby cultural and municipal facilities (municipality, library, Sasol Art Museum) as well as to students. In the evenings the nearby Adam Smal Theatre at the University and other restaurant and bar venues nearby mean that the demand for parking extends beyond daytime uses only.

At present the site is tarred across its full extent. Some Turkish Oak trees have been planted on the raised kerbs between lengths of parking bays, and two boomed entries (to Van Ryneveld and Victoria Streets) exist. There is a temporary flower stand and some storage structures (more permanent) located along the Andringa Street edge of the site.

The site is owned by the Stellenbosch Municipality.

See Figure 1 – locality plan – as well as Figure 2A to 2G for photographs of the site and surrounds.

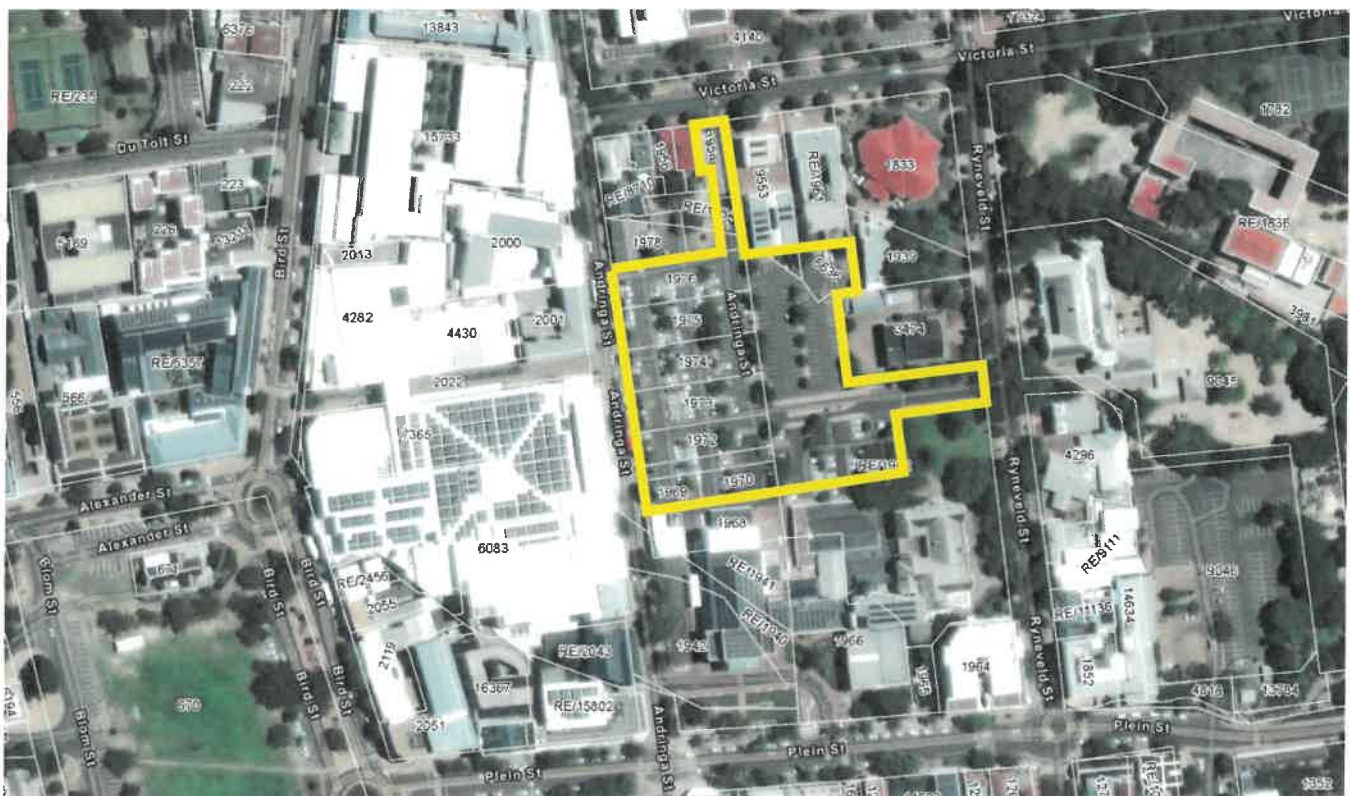


Figure 1B: Site plan with the site outlined in yellow.
(Source: Cape Farm Mapper).

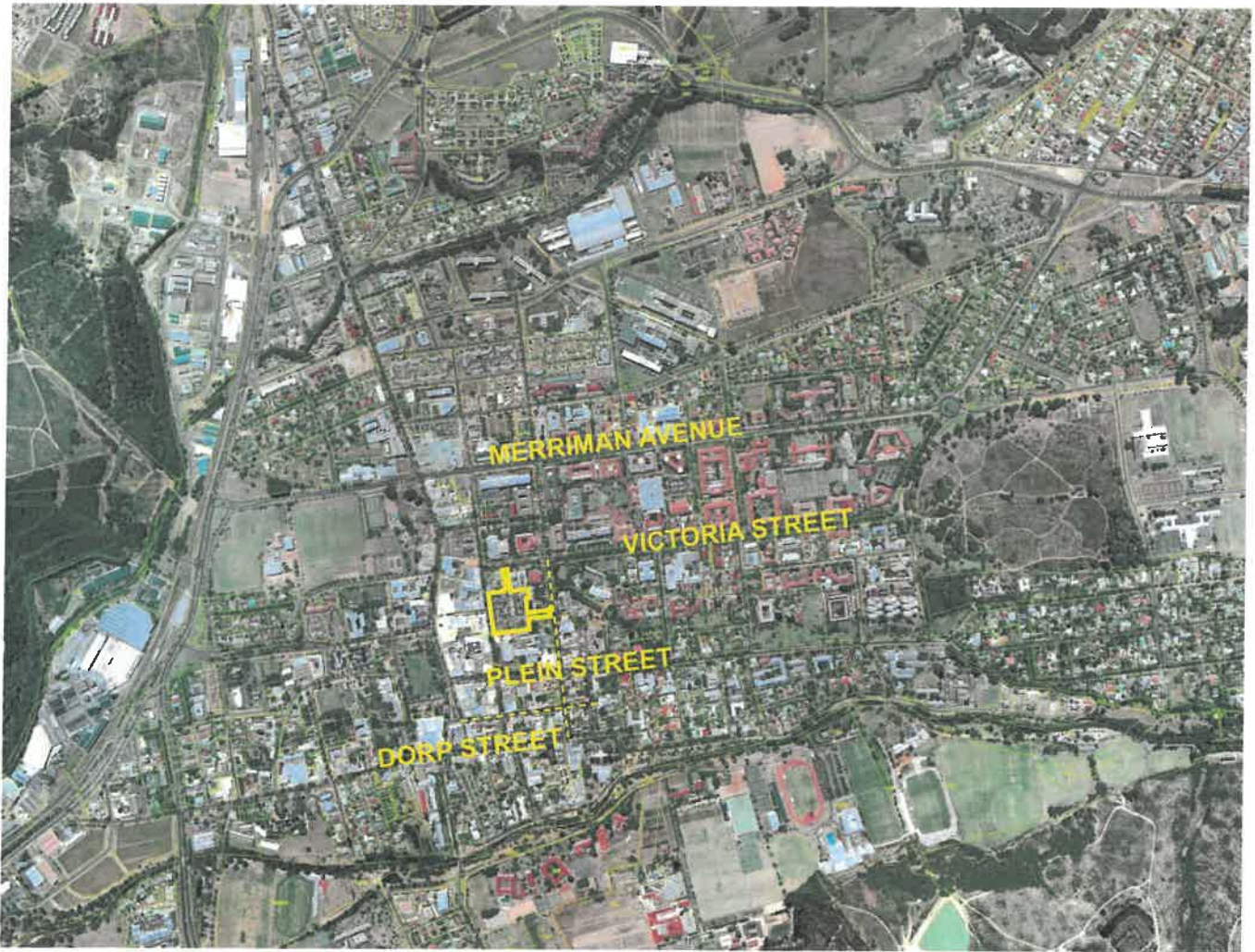


Figure 1A: Locality plan (c2011) with the site outlined in yellow.
(Source: Surveyor General).

KEY:

- River Systems
- Mill Streams
- - - Wagon Routes
- Water Erven
- Civic Buildings, Homesteads
- - - Axes
- Formal Urban Grid



Stellenbosch: Underlying Structuring Elements: nodes, landmarks, axes.

Figure 2 (Source: Abrahamse, Stellenbosch Municipality Heiritage Survey).

HISTORY OF THE PROPERTY:

Stellenbosch's civic structure has evolved from its historic growth and topography.

Pistorius and Harris note that the subject area formed part of one of the earliest farms granted in Stellenbosch – Callabasse Kraal (granted 1683), whose werf was located behind the Skuinshuis and which was angled to align with the Drooge Rivier, running diagonally across the site (2004: 7). Even after the town was established in 1685, a farm grant in c1750 in the area had a T-shaped homestead which also followed the course of the Drooge Rivier, rather than the town grid.

Fransen's reconstructed map of 1770 [Fig. 3] shows the two diagonal watercourses and Plein Street at the bottom with the T-shaped homestead, later the Wesleyan Parsonage (and the present site of the Town Hall). Ryneveld Street is on the right, cranking as it crosses the Drooge Rivier and passes the Skuinshuis. Plein Street was a definite edge between the urbanity of the village core and farmland [to the north] (2004: 7).

It was between Dorp Street and the Eerste River that the early, linear 'water erf' grants were located, and this pattern of settlement is still faintly discernible in the present 21st century fabric of the town (Figure 2). The mountain ranges encircling the town forced the confluence of the Krom and Eerste Rivers, and these underpinned the 'natural elements' informing the character of Stellenbosch.

The key civic buildings in the town are located where the river and Dorp Street come together: the old drostdy and the church. These buildings in turn set up their own public spaces and physical/visual axes, the most important being Church Street and Drostdy Street, which bisect at right angles and set up the grid of the core town.

The Braak forms the primary historic green space in the town and sets up two further primary routes: Bird Street to the north, and Plein/Van Riebeeck Street to the east.

It was only in 1811 that Andringa Street was laid out, and Ryneveld Street was straightened, with only the Skuinshuis and old Lutheran Parsonage now reflecting



Figure 3: Fransen's reconstruction of the town in c1770, with the Hertzog plan of 1817 alongside. (Source: SUN Digital Archive).

the old, diagonal geometry of the early farms in this area. Harris and Pistorius describe the rural nature of buildings in this area:

In 1812 a single storey gabled house was built on the corner of Plein and Ryneveld Street (Oude Bloemhof) and by 1817 Plein Street became lined with thatched buildings like it. They had long rear gardens reaching back to the Drooge Rivier which still ran diagonally across the northern part of the block. The urban ribbon extended up Ryneveld Street but Andringa was very rural, with a farm werf midway up it.

Urban development in the late 19th century is seen in Fransen's reconstructed map of 1905 (Figure 4). The discovery of diamonds and gold in South Africa reinvigorated the Cape economy. There had been urban densification on Plein Street as the gaps between the buildings were filled in, and many were re-built as two storey structures following the great fire of 1875: the look of Plein Street changed as thatched buildings were replaced (Harris and Pistorius, 2004: 8).



Figure 3: Fransen's reconstruction of the block in c1905 (Source: Pistorius and Harris, 2004).

Erfurt House (1876) on Ryneveld Street sat as an object in the landscape, surrounded by balconies and a formal garden. And following the founding of Victoria College in 1866 the area along Victoria Street acquired several double storey residences that soon doubled as boarding houses, especially after the Ou Hoofgebou was opened across the street in 1886. Crozier House and Bergville both date from this time and there were others nearby that have been demolished. Later, terraced villas were built on the corner of Andringa and they reached down that street to meet the urban ribbon advancing northward. Additions and alterations were constantly being made. At the south end of Andringa, for example, the Liquor store was converted from its late Georgian character to the extravagant Edwardian building seen today.

In 1939 the subject site consisted of smaller buildings on all sides (Figure 4). The "Kruiskerk" and Erfurt House facing Van Ryneveld Street were in place, as were the small buildings on the corner of Victoria and Andringa Streets and the open, green space along Van Ryneveld Street.

By 1944, the Town Hall had been constructed and the nature of the block began to change – particularly along Andringa Street (Figure 5). The so-called "Battle of Andringa Street" occurred at this time, where local, Coloured residents and White university students were involved in violent confrontations following a skirmish that broke out at the corner shop while people were waiting to obtain a copy of the late edition of the Cape Argus on the 27th July 1940 (Grundlingh, 2012).

This incident shows that there were Coloured families living in Andringa Street at the time, but by 1966 the houses facing Andringa Street had been demolished and the parking lot established, although there was a larger area of green retained within the block (Figure 6). It was on the 25th September 1964 that 'Die Vlakte' was proclaimed a White Group Area. Besides the considerable number of Coloured people who were removed from the area as a result, six schools, four churches, a mosque, a cinema and ten business enterprises were also affected in various ways. The removal of people from the town centre to Ida's Valley and the present-day Cloeteville took place, bit by bit, until about 1970 (SMHS, 2008). There has, however, been no direct connection made between the removal of these houses and the Group Areas Act.



Figure 4: 1939 aerial photography for the site and surrounds (Source: NGI Mowbray).

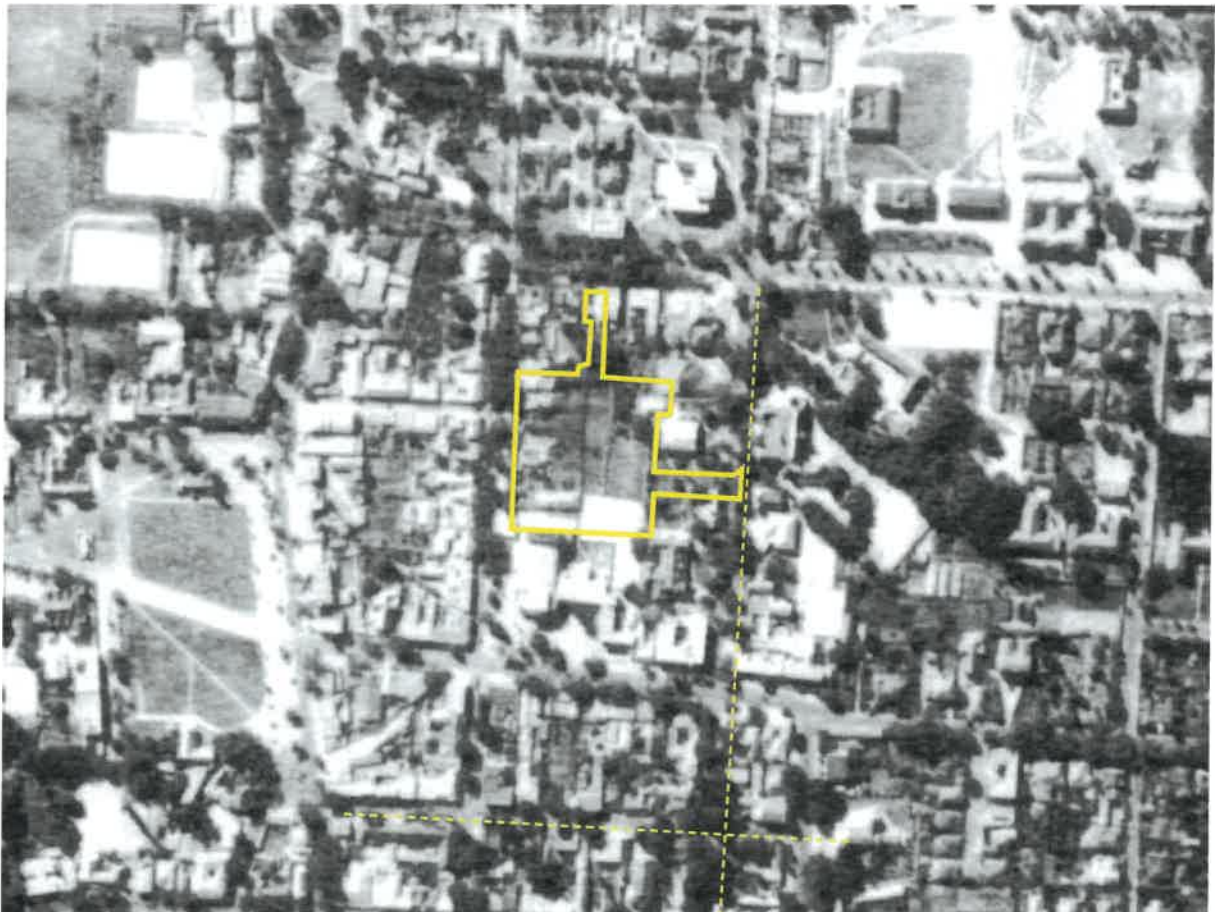


Figure 5: 1944 aerial photography for the site and surrounds (Source: NGI Mowbray).



Figure 6: 1966 aerial photograph for the site and surrounds (Source: NGI Mowbray).

Since the 1960s, the site has been defined by the mid-block parking lot area, which remains to this day. Pistorius and Harris note:

In 1976 the Municipality took advantage of the unbuilt centre of the Stadhuis block to establish a large parking area to serve the civic and commercial centre of the town. Much of the urban ribbon along Andringa Street and a house on Victoria Street were demolished to provide more parking and access to it (2004: 8).

Their fabric dating map for the block has been replicated here, as Figure 7.



Figure 7 (left): Pistorius and Harris' 2004 dating of fabric map for the block.



Figure 8A: View down the pedestrian link towards Bird Street from Andringa Street.



Figure 8B: View down Andringa Street towards Plein Street.



Figure 8C: View from the north-east corner of the parking lot, looking north-west.



Figure 8D: View across the civic node facing Plein Street.



Figure 8E: View across the open green space along Ryneveld Street, looking towards Neethling House.



Figure 8F: View looking south-east behind Erfurt House, towards the Municipal buildings.



Figure 8G: View looking north-west to the backs of the heritage buildings at the corner of Andringa and Victoria Streets.



Figure 8H: View of the access from Victoria Street.



Figure 8I: General view of the parking area.



Figure 8J: Protected heritage building adjacent to the site along Andringa Street.



Figure 8K: View along Andringa Street, showing the character of the street.



Figure 8L: View of the treed municipal parking area to the south-east of the site, near the Ryneveld Road entrance and green space.

GRADING AND SIGNIFICANCE:

The site has been considered in numerous conservation-related studies. The findings of each are summarized below.

The Stellenbosch Conservation Strategy: Development Guidelines by KrugerRoos (1997)

The block was identified as part of a Key Precinct requiring a detailed Urban Design Framework "to facilitate proactive development, enhance the context of the conservation area and provide opportunities for both public and private investment" (1997: 26).

The precinct is described in that report as "the transition zone between the University and the Historical Core. It contains significant historical building stock, such as

the Ryneveld Street buildings, the Wilgenhof forecourt, the Sasol Art Gallery and the row of shops linked by an arcade to the parking area adjacent to the Botanical Gardens, as well as relatively recent development such as the Town Hall complex and parking area, and the pedestrianisation of Beyers Street.

The inherent opportunities identified in the Precinct include:

- The provision of a pedestrian link from the University to the Core.
- The conversion of the parking area into a positive public space and cultural centre.
- The possible conversion of the parking area at the rear of the Town Hall as a public space, which could still accommodate parking.

See Figure 9.

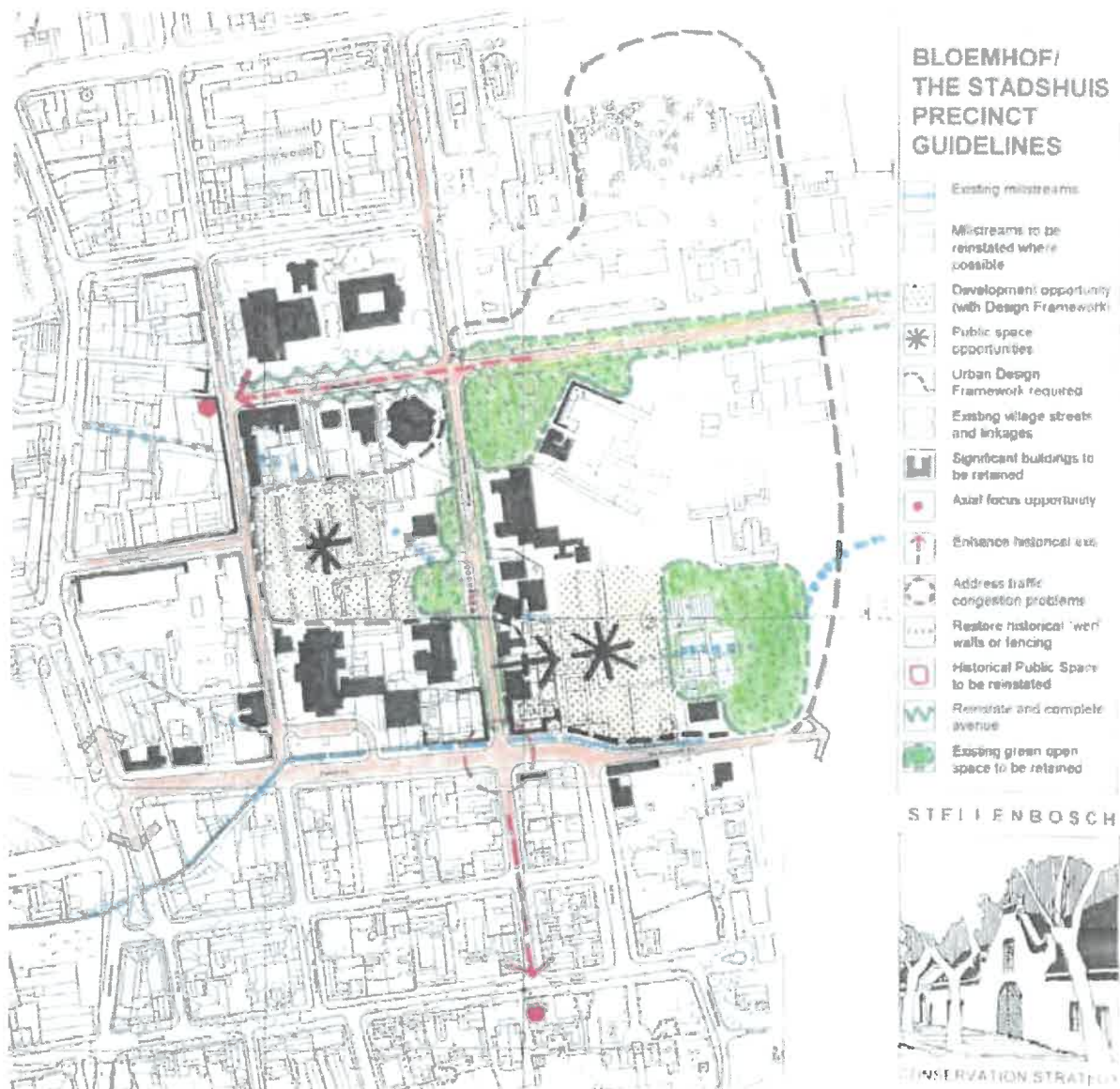


Figure 9: Guidelines for the Stadshuis Block by KrugerRoos, 1997.

Conservation Survey of all Buildings in the Historical Core by KrugerRoos (1998).

The study assessed heritage values primarily in terms of visual and architectural criteria, using also historical information from Fransen and Cook's Old Buildings of the Cape (1980).

See Figure 10.

Urban Design Study for the Stadshuis Block by KrugerRoos (2004).

The project aimed to take various previous policy statements regarding linkages between public spaces, and identified development opportunities and public space projects. Conceptual urban design proposals for the block were presented in Phase 1 of the project (Figure 11 - overleaf).

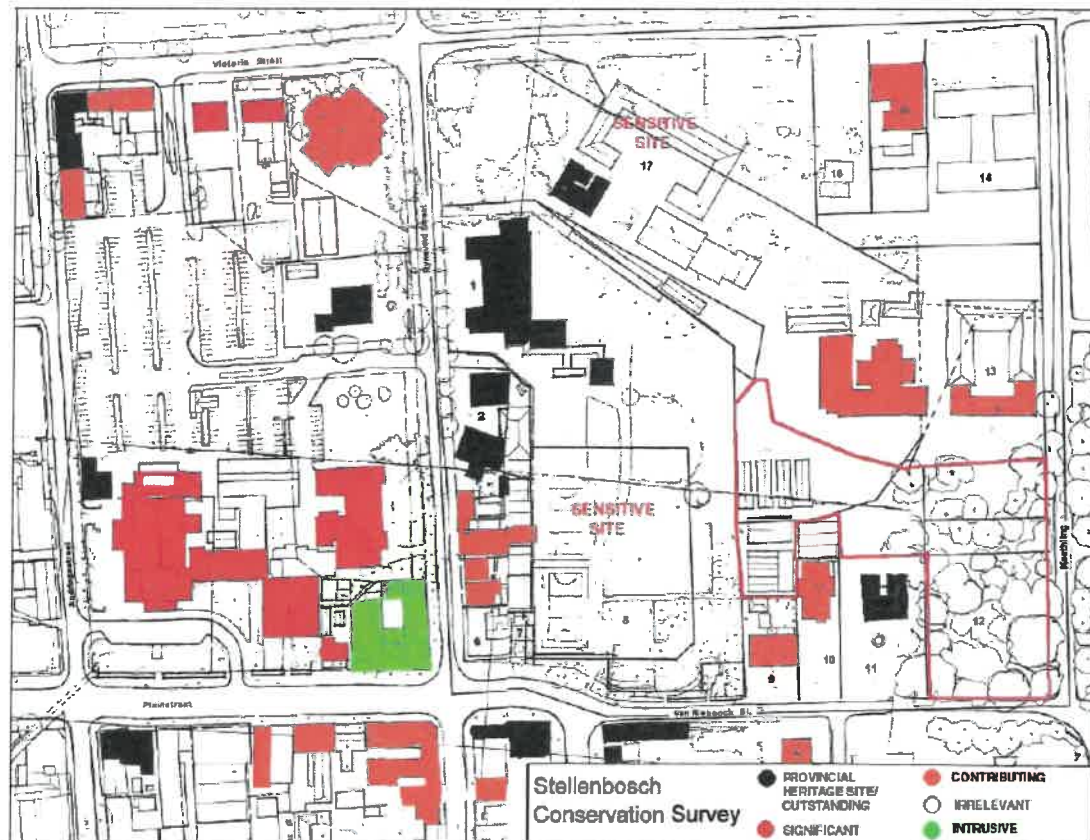


Figure 10: Heritage values according to Stellenbosch Conservation Survey, KrugerRoos, 1998.
(Source: Harris and Pretorius, 2004).



Figure 11: KrugerRoos sketch of concept for Stadshuis block, 2004.
(Source: Harris and Pretorius, 2004).

Stadshuis Urban Block Heritage Study by Pistoris and Harris (2004).

Pistorius and Harris undertook a parallel heritage study of the block in 2004, and came up with key heritage-based design indicators. These are:

Role, Structure and Form

- The multiple roles of this urban block are part of its character and should be accommodated and resolved in any development proposal:
 - The role of the southern part of the block as the civic centre of Stellenbosch is very important. Municipal functions have overflowed into other buildings on and off the block and become fragmented. Development should consolidate, strengthen and enhance the public role and stature of the "Civic Precinct", particularly by bringing the citizens there.
 - The western edge of the site was historically part of a ribbon of development along Andringa Street; re-development of this edge as part of the retail precinct would help to revitalise the area opposite it as well.
 - The relationship of the north east part of the block to the University precinct is not well resolved and could be improved by urban design.
 - The importance of convenient parking for the civic centre and commercial uses around the block is acknowledged. However, the impact of the parking area in terms of traffic generation and congestion in the historical core and its negative spatial and urban impact is problematic. While parking will have to be accommodated on the site, it should be as visually unobtrusive as possible: underground, where feasible, and screened by buildings and shaded by trees on the surface.
 - Some residential usage should be encouraged as part of the mixed-use character of the block, particularly on the northern part.
- The relationship (and potential relationships) between development of this block and the possible development of the Bloemhof site should be taken into consideration and their respective roles clarified. Possible developments which have been discussed in relation to these sites include a conference centre and a tourist hotel. Either or both would be suitable if appropriately designed.
- Development on the block should be structured like a contemporary extension of the village: broken up into clusters of buildings scaled in response to their immediate context and placed around people-scaled spaces and "streets". There is potential for the block to be divided into two parts by at least one east-west street (accommodating cars and people and with the scale, texture and treescape of the village).
- The scale and grain of any development on the block should respond directly to the scale and grain of the urban fabric of the historical core around it. This should be tested from the earliest stages of design through the use of figure-ground plans of the proposals drawn in the context of the fabric of the town around the block.
- Recognise and formalise existing pedestrian routes across the block, and where possible manage them as public paths which are part of the town. Security for any development should be at points of access to buildings.
- Increase and improve pedestrian permeability of the block, especially from Plein Street. Ensure that vehicular access is compatible with pedestrian access, and give the latter priority.
- There are opportunities to make a public "place" (square, plaza, court) or a series of connected places along routes through the development.

Parking and vehicular access

- Any increase of vehicular traffic in the historical core is regarded as a negative heritage impact. Similarly, reduction of on-street parking in the narrow streets of the historical village would be a positive heritage impact.

- The parking areas at the Stadshuis block and Bloemhof are conveniently located for users of the facilities in the centre of town, and the need for parking to be a part of development is acknowledged. However, cars should be discouraged from accessing parking via the historical core. The approach to the Stadshuis parking via Andringa Street has a very negative impact on the character and pedestrian use of that street (as do goods deliveries), and has traffic impacts beyond the immediate site, particularly on the west part of Plein Street and the Braak. We have suggested that potential parkers should be encouraged to bypass the heart of the historical core by using Merriman and Ryneveld Streets.
- In the Bloemhof study we suggested a study of the possibility of making Ryneveld Street between Plein and Merriman a two-way road, with appropriate urban design modifications. We envisaged it as a calm, dignified "university" boulevard, with grand buildings set back from the street, broad pavements in the shade of trees, and parked cars clustered

in "courts" or hidden behind the buildings. The existing traffic calming measures between Victoria and Merriman Streets (raised, brick-paved pedestrian crossings) could be extended southwards, facilitating the existing east-west pedestrian movement between the Stadshuis block and Bloemhof and the University.

- Provision for surface planting of trees will need to be made in the design of the underground parking area.

See Figure 12 for a diagram of these indicators.

Middledorp/Historical Core Heritage Survey (2012).

The survey noted that the Eikestad Mall Parking had no heritage significance. However, many of the buildings surrounding the site have been graded (Figure 13).

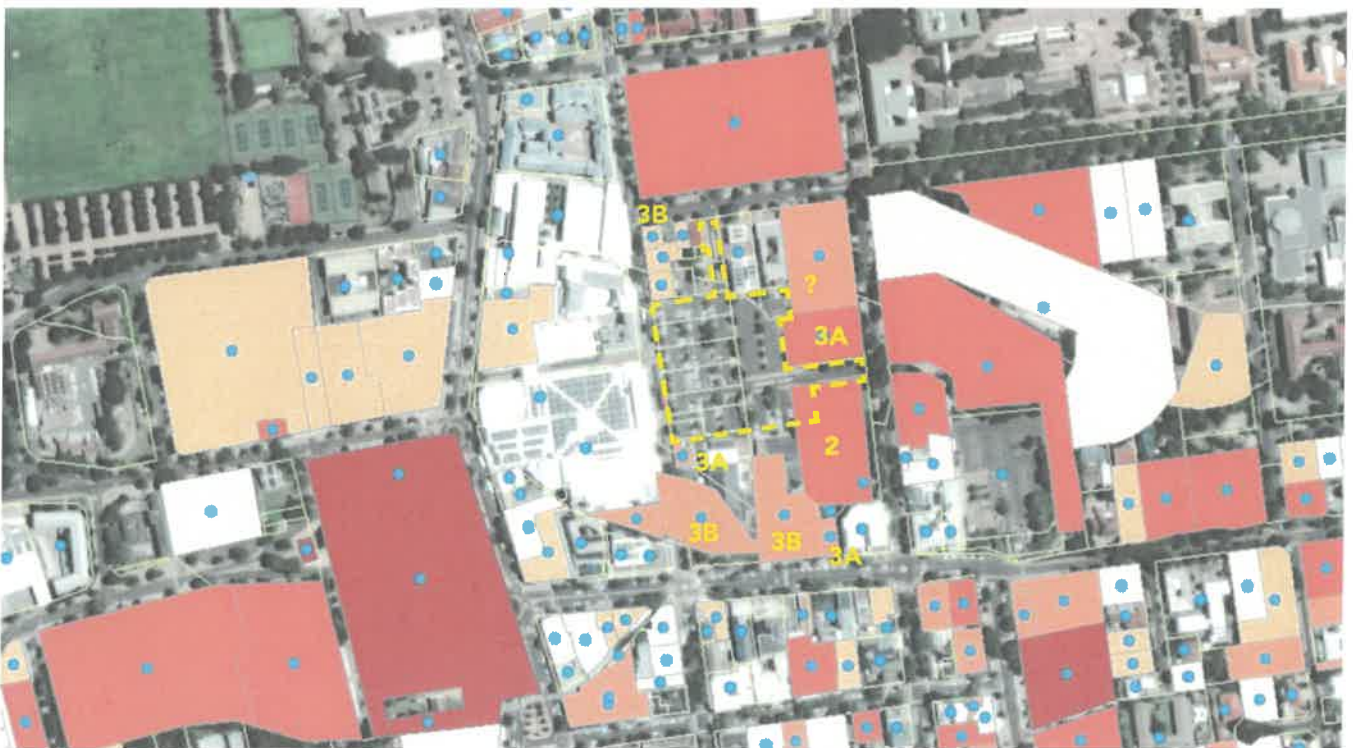


Figure 13: The current grading map for the site, with the grading of the various structures around the site indicated. These gradings were approved by HWC in 2012.



Figure 12: Harris and Pretorius' spatialised heritage-based design indicators for the block, 2004.

THE PROPOSED DEVELOPMENT:

The Municipality would like to maximise their parking facility on the site. As such, they would like structured parking to be realised on the site, together with the following architectural aims:

1. Create direct access to the facility from both Victoria & Ryneveld Streets. No vehicular entrance point is proposed from Andringa Street to allow for the possibility of changing Andringa Street into a pedestrian only street.
2. Create direct pedestrian access to the facility from the Eikestad Mall, Ryneveld Street & Victoria Street.
3. Create a parking structure that sits on top of a half-basement with a recessed structure that elevates to 2 additional storeys.
4. The building has to fit into a rich heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. In order to achieve this the building mass has been pushed to the back and centre of the site.
5. Create a forecourt. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. The forecourt will include the main pedestrian access to the parking structure.
6. Create a layout that connects with the rich heritage value of the immediate surrounding context. The single storey shops along Andringa Street are of a high historical value. The aim is to create a lower level street façade that responds to these neighbouring buildings. The aim is to create a lower level street façade that responds to these neighbouring buildings.
7. Create a service zone to the southern side of the site. The aim of this is to create service access to the municipal buildings on the southern side.

See Figure 15.

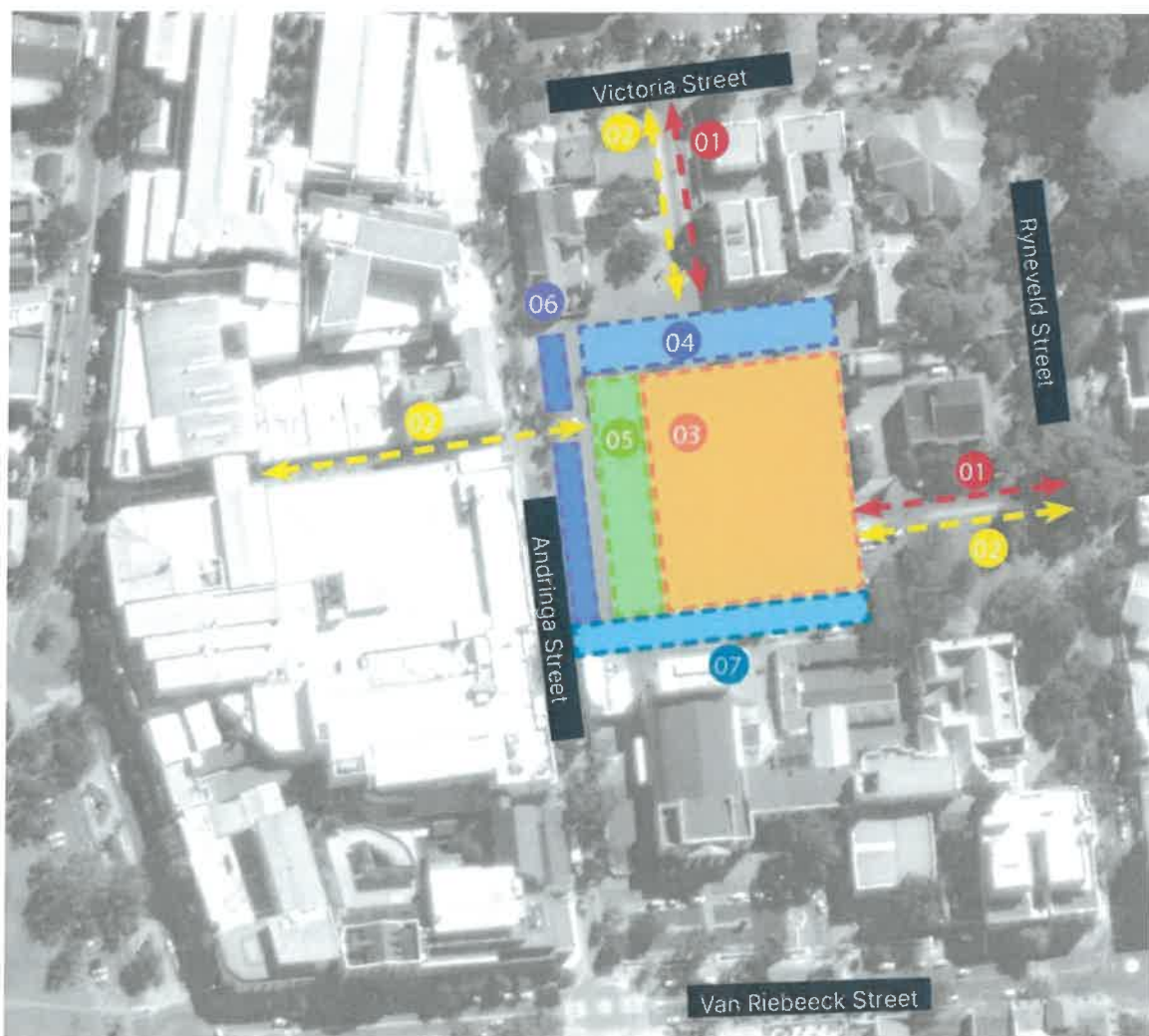


Figure 14: The current, high-level development proposal for the site, by SMEC Architects, 2023.

NHRA "TRIGGERS" AND LIKELY IMPACTS:

Because the site comprises 18 separate erven (as well as requiring access across two different erven), and in combination the area of the site is 18651,2m², the development of this open site into one that has a structure thereon will constitute a "change in character", thereby triggering Section 38 (1) (c) (i) of the National Heritage Resources Act.

The key heritage-related possible impacts will be townscape/streetscape, as well as visual impacts from an urban design and townscape perspective. The site was the location of the old Drooge Rivier stream and so archaeological impacts are possible.

RECOMMENDATION:

This NID therefore assesses that there is reason to believe the proposed development will impact heritage, and therefore an HIA should be required. In addition, the following studies would be prudent to include in an overall HIA:

- A townscape and streetscape study;
- A visual assessment at the scale of the block and surrounds;
- An archaeological desktop study.

Claire Abrahamse

October 2023

REFERENCES:

Fransen, H. "The Old Buildings of the Cape". Jonathan Ball: Cape Town, 2004.

Pistorius, P. and Harris, S. "Stellenbosch Stadshuis Urban Block Heritage Study". Unpublished study for the Municipality of Stellenbosch: Stellenbosch, 2004.

Kruger, M. and Roos, P. "Stellenbosch Conservation Strategy Development Guidelines: A Study Undertaken for the Department of Planning and Development: Stellenbosch Municipality". 1997.

Todeschini, F and Jansen, L et al. "Stellenbosch Municipality Heritage Survey". 2018.

Stellenbosch Heritage Foundation et al. "Stellenbosch Heritage Survey 2012". 2012.

Appendix C Geotechnical Report and Traffic Analysis

Refer to electronic file below:

https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/Eg1o2C1hQf9HgwW9pAvSNNYBgZJh8GhN-B_ev3R-9v0TgTA?e=bSqOqy

Appendix D PPP Reference and Risk Adjusted Model

Refer to electronic file below:

https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/ErU2CXLJXMREoo5_oBsAt3cBoV2K6-KlxMUp-fe_NHlyaQQ?e=4yTOTx

Summary:

Scenario	Net Present Value (R)	Internal Rate of Return (%)	Accounting Rate of Return (ARR) (%)
Base Scenario	-R24 399 268	4.63%	7.97%
Scenario 1	-R20 725 451	-3.66%	7.97%
Scenario 2	-R7 412 723	7.37%	8.94%
Scenario 3	R16 600 390	12.04%	10.68%
Scenario 4	R20 871 134	12.82%	11.00%
Scenario 5	R34 206 969	15.20%	11.97%
Scenario 6	R30 363 253	14.62%	11.82%
Discount Rate	10.31%		

Assumptions Scenario's**Base Scenario & Scenario 1****Eikestad Parking**

30% of people parking illegal will use the parking facility

Scenario 2**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

Scenario 3**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Scenario 4**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2026

Scenario 5**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2028 (80% capacity)

Scenario 6**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2028 (80% capacity)

Night parking + Month Parking

Discount Rate Calculation

Risk free rate	0.1338
Beta	1
Expected Return	14
Market risk premium	1.666
CAPM (Cost of equity)	16.00
Cost of equity (RE)	16.00%
Cost of debt (Rd)	12.75%
Corporate tax rate 2024 (TC)	27%

	%	Weight	%
Cost of equity (RE)	16.00%	15	2%
Cost of debt (Rd)	12.75%	85	8%
WACC			10.31%

Notes:

Risk free rate The risk free rate is the nominal rate obtained from the Reservebank Website.
(<https://www.resbank.co.za/en/home/publications/publication-detail-pages/prudential-authority/pa-insurers/insurance-sector-data/pa-risk-free-rates/202>)

Beta: The Beta is to weight the cost of equity to account for the risk. Due to the fact that this project doesn't hold additional or l

Expected return	???
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<https://www.investopedia.com/terms/c/capm.asp#toc-who-came-up-with-the-capm>
<https://www.investopedia.com/terms/w/wacc.asp#toc-wacc-formula-and-calculation>
<https://www.investopedia.com/terms/w/wacc.asp#:~:text=WACC%20can%20be%20calculated%20by,%20given%20project%20or%20acquisition.>

Understanding the Capital Asset Pricing Model (CAPM)

The formula for calculating the expected return of an asset, given its risk, is as follows:¹⁰

$$ER_t = R_f + \beta_i(ER_{t-1} - R_f)$$

where:

ER_i = expected return of investment

R_f = risk-free rate

 $\hat{\alpha}_i$ = beta of the investment $(ER_{it} - R_{ft}) = \text{market risk premium}$

WACC Formula and Calculation

$$WACC = \left(\frac{E}{V} \times Re \right) + \left(\frac{D}{V} \times Rd \times (1 - Tc) \right)$$

where:

E = Market value of the firm's equity

D = Market value of the firm's debt

$$V = E + D$$
$$Re = \text{Cost of equity}$$

Rd = Cost of debt

T_c = Corporate tax rate

Eikestad Parking Garage

Steps

Step 1: Confirm the type of PPP

Step 2: Describe the proposed PPP project structure and sources of funding

Step 3: Develop the core components of the payment mechanism

Step 4: Set and cost BEE targets

Step 5: Calculate the PPP reference model and explain all assumptions and indicators

Step 1:

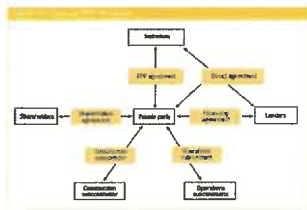
The type of PPP is the one involving the use of state property by a private party for its own commercial purposes.

p223:

We base the model on a 75/25 Debt/Equity ratio for the funding.

??? Core components of payment mechanism

Done, refer to sheet



The PPP payment mechanism is a third defining feature. The private party can be paid by collecting fees from service users, by the government, or by a combination of the two—with the common, defining characteristic that payment is contingent on performance. The options for a payment mechanism can depend on the functions of the private party.

- Under "user pays," PPPs, such as toll roads, the private party provides a service to users, and generates revenue by charging users for that service. These fees for tolls, or tolls can be supplemented by subsidies paid by government, which may be performance-based (for example, conditional on the availability of the service at a particular quality), or output-based (for example, payments per user).
- In "government pays" PPPs, the government is the sole source of revenue for the private party. Government payments can depend on the asset or service being available: as a contractually-defined quality ("availability" payments). They can also be output-based payments for services delivered to users—for example, as a "shadow toll" road that is free for users, but for which this government pays a fee per driver to the operator.

Step 4:

BBEE partner 40%, in the form of a bond

Dividend payment from year 1-6, half dividend

Step 5: Assumptions

Noted:

Construction is year 0 to year 2

Maintenance cost/operating cost/revenue starts year 3

Capital deposit year 0

Capital repayment starts year 1 to year 20

Dividend policy to pay based on ensuring the 18month reserves is enact before dividends is paid out.

Debt/Equity Ratio 60/40.

Inflation

1. South Africa's Inflation target range is 3-6%, average of 5%

What is the inflation target?

South Africa uses an inflation target of 3–6%, for the headline consumer price index calculated by Stats SA. This target was introduced in 2000. Since 2017, the MPC has emphasised that it would, in general, like to see inflation close to the 4.5% midpoint of the 3–6% target range.

What is the current inflation rate in South Africa 2020?

South Africa: Inflation rate from 1985 to 2026 (compared to the previous year)

Characteristic Inflation rate compared to previous year

2021* 4.28%

2020 3.27%

2019 4.18%

2018 4.62%

5 more rows

Discount rate

10.31% Refer to the WACC Calculation

Timeline

2023-2043	
2023	0
2024	1
2025	2
2026	3
2027	4
2028	5
2029	6
2030	7
2031	8
2032	9
2033	10
2034	11
2035	12
2036	13
2037	14
2038	15
2039	16
2040	17
2041	18
2042	19
2043	20

Formula	Formula	Period	Cash flow	Discounted
#DIV/0!		0	0	100
0.906525	1.103114	1	100	91
0.821787	1.21686	2	100	82
0.744971	1.342335	3	100	74
0.675334	1.480748	4	100	68
0.612207	1.633434	5	100	61
0.554981	1.801863	6	100	55
0.503104	1.98766	7	100	50
0.456076	2.192615	8	100	46
0.413445	2.418704	9	100	41
0.374798	2.668305	10	100	37
0.339764	2.943224	11	100	34
0.308004	3.246711	12	100	31
0.279213	3.581491	13	100	28
0.253114	3.950792	14	100	25

Input for DR

Formula	Formula	Period	Cash flow	Discounted
1	0	0	500	500
0.906525	1.103114	1	550	499
0.821787	1.21686	2	600	493
0.744971	1.342335	3	650	484
0.675334	1.480748	4	650	439
0.612207	1.633434	5	650	398
0.554981	1.801863	6	650	361
0.503104	1.98766	7	650	327
0.456076	2.192615	8	650	296
0.413445	2.418704	9	650	269
0.374798	2.668305	10	650	244
0.339764	2.943224	11	650	221
0.308004	3.246711	12	650	200
0.279213	3.581491	13	650	181
0.253114	3.950792	14	650	165
0.229454	4.358173	15		
0.208006	4.807561	16		
0.188562	5.303286	17		
0.170936	5.850128	18		
0.154958	6.453357	19		
0.140473	7.118786	20		
0.127343	7.852831	21		
0.115438	8.662566	22		
0.104649	9.555796	23		
0.094866	10.54113	24		
0.085999	11.62806	25		
0.07796	12.82208	26		
0.070673	14.14973	27		
0.064067	15.60876	28		
0.058078	17.21824	29		
0.052649	18.99367	30		
0.047728	20.95218	31		
0.043266	23.11264	32		

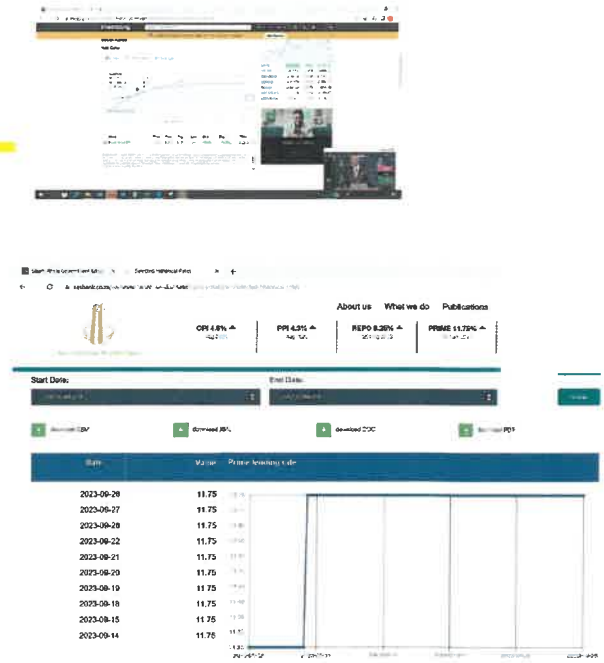
[illegible]

3 (Prime+1) - Government bond rate is lower therefore we use prime+1.

Minimum payable is 1.50 * bond repayment.

<p>Total cost Calculation</p> <p>Estimated construction cost of Parking System = 10000000</p>	<p>RS101,59,079.36</p> <p>RS 100,11,14,50 RS 1,47,934.86</p>	
	<p>RS 99,99,641.75</p> <p>RS 99,641,75.2003 RS 360,874.09.2004 RS 447,420.51.2005 RS 523,788.62.2007</p>	Replacement every 25 years
<p>Replacement of Senior Parking system</p>	<p>RS 407,630.00</p> <p>RS 523,894.62.7110 RS 523,757.73.7100</p>	
<p>Life Replacement cost</p>		

Smart parking system maintenance cost estimate received		
	R1,000	Y1
	R59,640.75	Y2
	R128,910.00	Y3
	R139,223.00	Y4
	R150,361.00	Y5
	R0.00	Y6
		Y7
	R478,174.75	Total
	A63,210.69	Average cost over the period of 7 years



Exam 3, Fall 2006

1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44	45	46	47	48	49	50	51	52	53	54	55	56	57	58	59	60	61	62	63	64	65	66	67	68	69	70	71	72	73	74	75	76	77	78	79	80	81	82	83	84	85	86	87	88	89	90	91	92	93	94	95	96	97	98	99	100
[Detailed financial data table with 100 columns and multiple rows of numerical values]																																																																																																			

[illegible]

2019		2018		2017		2016		2015		2014		2013		2012		2011		2010		2009		2008		2007		2006		2005		2004		2003		2002		2001		2000		1999		1998		1997		1996		1995		1994		1993		1992		1991		1990		1989		1988		1987		1986		1985		1984		1983		1982		1981		1980		1979		1978		1977		1976		1975		1974		1973		1972		1971		1970		1969		1968		1967		1966		1965		1964		1963		1962		1961		1960		1959		1958		1957		1956		1955		1954		1953		1952		1951		1950		1949		1948		1947		1946		1945		1944		1943		1942		1941		1940		1939		1938		1937		1936		1935		1934		1933		1932		1931		1930		1929		1928		1927		1926		1925		1924		1923		1922		1921		1920		1919		1918		1917		1916		1915		1914		1913		1912		1911		1910		1909		1908		1907		1906		1905		1904		1903		1902		1901		1900		1899		1898		1897		1896		1895		1894		1893		1892		1891		1890		1889		1888		1887		1886		1885		1884		1883		1882		1881		1880		1879		1878		1877		1876		1875		1874		1873		1872		1871		1870		1869		1868		1867		1866		1865		1864		1863		1862		1861		1860		1859		1858		1857		1856		1855		1854		1853		1852		1851		1850		1849		1848		1847		1846		1845		1844		1843		1842		1841		1840		1839		1838		1837		1836		1835		1834		1833		1832		1831		1830		1829		1828		1827		1826		1825		1824		1823		1822		1821		1820		1819		1818		1817		1816		1815		1814		1813		1812		1811		1810		1809		1808		1807		1806		1805		1804		1803		1802		1801		1800		1799		1798		1797		1796		1795		1794		1793		1792		1791		1790		1789		1788		1787		1786		1785		1784		1783		1782		1781		1780		1779		1778		1777		1776		1775		1774		1773		1772		1771		1770		1769		1768		1767		1766		1765		1764		1763		1762		1761		1760		1759		1758		1757		1756		1755		1754		1753		1752		1751		1750		1749		1748		1747		1746		1745		1744		1743		1742		1741		1740		1739		1738		1737		1736		1735		1734		1733		1732		1731		1730		1729		1728		1727		1726		1725		1724		1723		1722		1721		1720		1719		1718		1717		1716		1715		1714		1713		1712		1711		1710		1709		1708		1707		1706		1705		1704		1703		1702		1701		1700		1699		1698		1697		1696		1695		1694		1693		1692		1691		1690		1689		1688		1687		1686		1685		1684		1683		1682		1681		1680		1679		1678		1677		1676		1675		1674		1673		1672		1671		1670		1669		1668		1667		1666		1665		1664		1663		1662		1661		1660		1659		1658		1657		1656		1655		1654		1653		1652		1651		1650		1649		1648		1647		1646		1645		1644		1643		1642		1641		1640		1639		1638		1637		1636		1635		1634		1633		1632		1631		1630		1629		1628		1627		1626		1625		1624		1623		1622		1621		1620		1619		1618		1617		1616		1615		1614		1613		1612		1611		1610		1609		1608		1607		1606		1605		1604		1603		1602		1601		1600		1599		1598		1597		1596		1595		1594		1593		1592		1591		1590		1589		1588		1587		1586		1585		1584		1583		1582		1581		1580		1579		1578		1577		1576		1575		1574		1573		1572		1571		1570		1569		1568		1567		1566		1565		1564		1563		1562		1561		1560		1559		1558		1557		1556		1555		1554		1553		1552		1551		1550		1549		1548		1547		1546		1545		1544		1543		1542		1541		1540		1539		1538		1537		1536		1535		1534		1533		1532		1531		1530		1529		1528		1527		1526		1525		1524		1523		1522		1521		1520		1519		1518		1517		1516		1515		1514		1513		1512		1511		1510		1509		1508		1507		1506		1505		1504		1503		1502		1501		1500		1499		1498		1497		1496		1495		1494		1493		1492		1491		1490		1489		1488		1487		1486		1485		1484		1483		1482		1481		1480		1479		1478		1477		1476		1475		1474		1473		1472		1471		1470		1469		1468		1467		1466		1465		1464		1463		1462		1461		1460		1459		1458		1457		1456		1455		1454		1453		1452		1451		1450		1449		1448		1447		1446		1445		1444		1443		1442		1441		1440		1439		1438		1437		1436		1435		1434		1433		1432		1431		1430		1429		1428		1427		1426		1425		1424		1423		1422		1421		1420		1419		1418		1417		1416		1415		1414		1413		1412		1411		1410		1409		1408		1407		1406		1405		1404		1403		1402		1401		1400		1399		1398		1397		1396		1395		1394		1393		1392		1391		1390		1389		1388		1387		1386		1385		1384		1383		1382		1381		1380		1379		1378		1377		1376		1375		1374		1373		1372		1371		1370		1369		1368		1367		1366		1365		1364		1363		1362		1361		1360		1359		1358		1357		1356		1355		1354		1353		1352		1351		1350		1349		1348		1347		1346		1345		1344		1343		1342		1341		1340		1339		1338		1337		1336		1335		1334		1333		1332		1331		1330		1329		1328		1327		1326		1325		1324		1323		1322		1321		1320		1319		1318		1317		1316		1315		1314		1313		1312		1311		1310		1309		1308		1307		1306		1305		1304		1303		1302		1301		1300		1299		1298		1297		1296		1295		1294		1293		1292		1291		1290		1289		1288		1287		1286		1285		1284		1283		1282		1281		1280		1279		1278		1277		1276		1275		1274		1273		1272		1271		1270		1269		1268		1267		1266		1265		1264		1263		1262		1261		1260		1259		1258		1257		1256		1255		1254		1253		1252		1251		1250		1249		1248		1247		1246		1245		1244		1243		1242		1241		1240		1239		1238		1237		1236		1235		1234		1233		1232		1231		1230		1229		1228		1227		1226		1225		1224		1223		1222		1221		1220		1219		1218		1217		1216		1215		1214		1213		1212		1211		1210		1209		1208		1207		1206		1205		1204		1203		1202		1201		1200		1199		1198		1197		1196		1195		1194		1193		1192		1191		1190		1189		1188		1187		11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Exam 9: PPT: Vocab

Company Name	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100	2101	2102	2103	2104	2105	2106	2107	2108	2109	2110	2111	2112	2113	2114	2115	2116	2117	2118	2119	2120	2121	2122	2123	2124	2125	2126	2127	2128	2129	2130	2131	2132	2133	2134	2135	2136	2137	2138	2139	2140	2141	2142	2143	2144	2145	2146	2147	2148	2149	2150	2151	2152	2153	2154	2155	2156	2157	2158	2159	2160	2161	2162	2163	2164	2165	2166	2167	2168	2169	2170	2171	2172	2173	2174	2175	2176	2177	2178	2179	2180	2181	2182	2183	2184	2185	2186	2187	2188	2189	2190	2191	2192	2193	2194	2195	2196	2197	2198	2199	2200	2201	2202	2203	2204	2205	2206	2207	2208	2209	2210	2211	2212	2213	2214	2215	2216	2217	2218	2219	2220	2221	2222	2223	2224	2225	2226	2227	2228	2229	2230	2231	2232	2233	2234	2235	2236	2237	2238	2239	2240	2241	2242	2243	2244	2245	2246	2247	2248	2249	2250	2251	2252	2253	2254	2255	2256	2257	2258	2259	2260	2261	2262	2263	2264	2265	2266	2267	2268	2269	2270	2271	2272	2273	2274	2275	2276	2277	2278	2279	2280	2281	2282	2283	2284	2285	2286	2287	2288	2289	2290	2291	2292	2293	2294	2295	2296	2297	2298	2299	2300	2301	2302	2303	2304	2305	2306	2307	2308	2309	2310	2311	2312	2313	2314	2315	2316	2317	2318	2319	2320	2321	2322	2323	2324	2325	2326	2327	2328	2329	2330	2331	2332	2333	2334	2335	2336	2337	2338	2339	2340	2341	2342	2343	2344	2345	2346	2347	2348	2349	2350	2351	2352	2353	2354	2355	2356	2357	2358	2359	2360	2361	2362	2363	2364	2365	2366	2367	2368	2369	2370	2371	2372	2373	2374	2375	2376	2377	2378	2379	2380	2381	2382	2383	2384	2385	2386	2387	2388	2389	2390	2391	2392	2393	2394	2395	2396	2397	2398	2399	2400	2401	2402	2403	2404	2405	2406	2407	2408	2409	2410	2411	2412	2413	2414	2415	2416	2417	2418	2419	2420	2421	2422	2423	2424	2425	2426	2427	2428	2429	2430	2431	2432	2433	2434	2435	2436	2437	2438	2439	2440	2441	2442	2443	2444	2445	2446	2447	2448	2449	2450	2451	2452	2453	2454	2455	2456	2457	2458	2459	2460	2461	2462	2463	2464	2465	2466	2467
Company Name	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100	2101	2102	2103	2104	2105	2106	2107	2108	2109	2110	2111	2112	2113	2114	2115	2116	2117	2118	2119	2120	2121	2122	2123	2124	2125	2126	2127	2128	2129	2130	2131	2132	2133	2134	2135	2136	2137	2138	2139	2140	2141	2142	2143	2144	2145	2146	2147	2148	2149	2150	2151	2152	2153	2154	2155	2156	2157	2158	2159	2160	2161	2162	2163	2164	2165	2166	2167	2168	2169	2170	2171	2172	2173	2174	2175	2176	2177	2178	2179	2180	2181	2182	2183	2184	2185	2186	2187	2188	2189	2190	2191	2192	2193	2194	2195	2196	2197	2198	2199	2200	2201	2202	2203	2204	2205	2206	2207	2208	2209	2210	2211	2212	2213	2214	2215	2216	2217	2218	2219	2220	2221	2222	2223	2224	2225	2226	2227	2228	2229	2230	2231	2232	2233	2234	2235	2236	2237	2238	2239	2240	2241	2242	2243	2244	2245	2246	2247	2248	2249	2250	2251	2252	2253	2254	2255	2256	2257	2258	2259	2260	2261	2262	2263	2264	2265	2266	2267	2268	2269	2270	2271	2272	2273	2274	2275	2276	2277	2278	2279	2280	2281	2282	2283	2284	2285	2286	2287	2288	2289	2290	2291	2292	2293	2294	2295	2296	2297	2298	2299	2300	2301	2302	2303	2304	2305	2306	2307	2308	2309	2310	2311	2312	2313	2314	2315	2316	2317	2318	2319	2320	2321	2322	2323	2324	2325	2326	2327	2328	2329	2330	2331	2332	2333	2334	2335	2336	2337	2338	2339	2340	2341	2342	2343	2344	2345	2346	2347	2348	2349	2350	2351	2352	2353	2354	2355	2356	2357	2358	2359	2360	2361	2362	2363	2364	2365	2366	2367	2368	2369	2370	2371	2372	2373	2374	2375	2376	2377	2378	2379	2380	2381	2382	2383	2384	2385	2386	2387	2388	2389	2390	2391	2392	2393	2394	2395	2396	2397	2398	2399	2400	2401	2402	2403	2404	2405	2406	2407	2408	2409	2410	2411	2412	2413	2414	2415	2416	2417	2418	2419	2420	2421	2422	2423	2424	2425	2426	2427	2428	2429	2430	2431	2432	2433	2434	2435	2436	2437	2438	2439	2440	2441	2442	2443	2444	2445	2446	2447	2448	2449	2450	2451	2452	2453	2454	2455	2456	2457	2458	2459	2460	2461	2462	2463	2464	2465	2466	2467
Company Name	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100	2101	2102	2103	2104	2105	2106	2107	2108	2109	2110	2111	2112	2113	2114	2115	2116	2117	2118	2119	2120	2121	2122	2123	2124	2125	2126	2127	2128	2129	2130	2131	2132	2133	2134	2135	2136	2137	2138	2139	2140	2141	2142	2143	2144	2145	2146	2147	2148	2149	2150	2151	2152	2153	2154	2155	2156	2157	2158	2159	2160	2161	2162	2163	2164	2165	2166	2167	2168	2169	2170	2171	2172	2173	2174	2175	2176	2177	2178	2179	2180	2181	2182	2183	2184	2185	2186	2187	2188	2189	2190	2191	2192	2193	2194	2195	2196	2197	2198	2199	2200	2201	2202	2203	2204	2205	2206	2207	2208	2209	2210	2211	2212	2213	2214	2215	2216	2217	2218	2219	2220	2221	2222	2223	2224	2225	2226	2227	2228	2229	2230	2231	2232	2233	2234	2235	2236	2237	2238	2239	2240	2241	2242	2243	2244	2245	2246	2247	2248	2249	2250	2251	2252	2253	2254	2255	2256	2257	2258	2259	2260	2261	2262	2263	2264	2265	2266	2267	2268	2269	2270	2271	2272	2273	2274	2275	2276	2277	2278	2279	2280	2281	2282	2283	2284	2285	2286	2287	2288	2289	2290	2291	2292	2293	2294	2295	2296	2297	2298	2299	2300	2301	2302	2303	2304	2305	2306	2307	2308	2309	2310	2311	2312	2313	2314	2315	2316	2317	2318	2319	2320	2321	2322	2323	2324	2325	2326	2327	2328	2329	2330	2331	2332	2333	2334	2335	2336	2337	2338	2339	2340	2341	2342	2343	2344	2345	2346	2347	2348	2349	2350	2351	2352	2353	2354	2355	2356	2357	2358	2359	2360	2361	2362	2363	2364	2365	2366	2367	2368	2369	2370	2371	2372	2373	2374	2375	2376	2377	2378	2379	2380	2381	2382	2383	2384	2385	2386	2387	2388	2389	2390	2391	2392	2393	2394	2395	2396	2397	2398	2399	2400	2401	2402	2403	2404	2405	2406	2407	2408	2409	2410	2411	2412	2413	2414	2415	2416	2417	2418	2419	2420	2421	2422	2423	2424	2425	2426	2427	2428	2429	2430	2431	2432	2433	2434	2435	2436	2437	2438	2439	2440	2441	2442	2443	2444	2445	2446	2447	2448	2449	2450	2451	2452	2453	2454	2455	2456	2457	2458	2459	2460	2461	2462	2463	2464	2465	2466	2467
Company Name	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039																																																																																																																																																																																																																																																																																																																																																																																																																																												

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Year	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100	2101	2102	2103	2104	2105	2106	2107	2108	2109	2110	2111	2112	2113	2114	2115	2116	2117	2118	2119	2120	2121	2122	2123	2124	2125	2126	2127	2128	2129	2130	2131	2132	2133	2134	2135	2136	2137	2138	2139	2140	2141	2142	2143	2144	2145	2146	2147	2148	2149	2150	2151	2152	2153	2154	2155	2156	2157	2158	2159	2160	2161	2162	2163	2164	2165	2166	2167	2168	2169	2170	2171	2172	2173	2174	2175	2176	2177	2178	2179	2180	2181	2182	2183	2184	2185	2186	2187	2188	2189	2190	2191	2192	2193	2194	2195	2196	2197	2198	2199	2200	2201	2202	2203	2204	2205	2206	2207	2208	2209	2210	2211	2212	2213	2214	2215	2216	2217	2218	2219	2220	2221	2222	2223	2224	2225	2226	2227	2228	2229	2230	2231	2232	2233	2234	2235	2236	2237	2238	2239	2240	2241	2242	2243	2244	2245	2246	2247	2248	2249	2250	2251	2252	2253	2254	2255	2256	2257	2258	2259	2260	2261	2262	2263	2264	2265	2266	2267	2268	2269	2270	2271	2272	2273	2274	2275	2276	2277	2278	2279	2280	2281	2282	2283	2284	2285	2286	2287	2288	2289	2290	2291	2292	2293	2294	2295	2296	2297	2298	2299	2300	2301	2302	2303	2304	2305	2306	2307	2308	2309	2310	2311	2312	2313	2314	2315	2316	2317	2318	2319	2320	2321	2322	2323	2324	2325	2326	2327	2328	2329	2330	2331	2332	2333	2334	2335	2336	2337	2338	2339	2340	2341	2342	2343	2344	2345	2346	2347	2348	2349	2350	2351	2352	2353	2354	2355	2356	2357	2358	2359	2360	2361	2362	2363	2364	2365	2366	2367	2368	2369	2370	2371	2372	2373	2374	2375	2376	2377	2378	2379	2380	2381	2382	2383	2384	2385	2386	2387	2388	2389	2390	2391	2392	2393	2394	2395	2396	2397	2398	2399	2400	2401	2402	2403	2404	2405	2406	2407
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First Name: _____		Last Name: _____	
Address: _____	City: _____	State: _____	Zip: _____
Phone: _____		Fax: _____	
E-mail: _____		Web: _____	

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Age	Sex	Age	Sex	Age	Sex	Age	Sex
20-29	M	30-39	F	40-49	M	50-59	F
20-29	F	30-39	M	40-49	F	50-59	M
60-69	M	70-79	F	80-89	M	90-99	F
60-69	F	70-79	M	80-89	F	90-99	M
100-109	M	110-119	F	120-129	M	130-139	F
100-109	F	110-119	M	120-129	F	130-139	M
140-149	M	150-159	F	160-169	M	170-179	F
140-149	F	150-159	M	160-169	F	170-179	M
180-189	M	190-199	F	200-209	M	210-219	F
180-189	F	190-199	M	200-209	F	210-219	M
220-229	M	230-239	F	240-249	M	250-259	F
220-229	F	230-239	M	240-249	F	250-259	M
260-269	M	270-279	F	280-289	M	290-299	F
260-269	F	270-279	M	280-289	F	290-299	M
300-309	M	310-319	F	320-329	M	330-339	F
300-309	F	310-319	M	320-329	F	330-339	M
340-349	M	350-359	F	360-369	M	370-379	F
340-349	F	350-359	M	360-369	F	370-379	M
380-389	M	390-399	F	400-409	M	410-419	F
380-389	F	390-399	M	400-409	F	410-419	M
420-429	M	430-439	F	440-449	M	450-459	F
420-429	F	430-439	M	440-449	F	450-459	M
460-469	M	470-479	F	480-489	M	490-499	F
460-469	F	470-479	M	480-489	F	490-499	M
500-509	M	510-519	F	520-529	M	530-539	F
500-509	F	510-519	M	520-529	F	530-539	M
540-549	M	550-559	F	560-569	M	570-579	F
540-549	F	550-559	M	560-569	F	570-579	M
580-589	M	590-599	F	600-609	M	610-619	F
580-589	F	590-599	M	600-609	F	610-619	M
620-629	M	630-639	F	640-649	M	650-659	F
620-629	F	630-639	M	640-649	F	650-659	M
660-669	M	670-679	F	680-689	M	690-699	F
660-669	F	670-679	M	680-689	F	690-699	M
700-709	M	710-719	F	720-729	M	730-739	F
700-709	F	710-719	M	720-729	F	730-739	M
740-749	M	750-759	F	760-769	M	770-779	F
740-749	F	750-759	M	760-769	F	770-779	M
780-789	M	790-799	F	800-809	M	810-819	F
780-789	F	790-799	M	800-809	F	810-819	M
820-829	M	830-839	F	840-849	M	850-859	F
820-829	F	830-839	M	840-849	F	850-859	M
860-869	M	870-879	F	880-889	M	890-899	F
860-869	F	870-879	M	880-889	F	890-899	M
900-909	M	910-919	F	920-929	M	930-939	F
900-909	F	910-919	M	920-929	F	930-939	M
940-949	M	950-959	F	960-969	M	970-979	F
940-949	F	950-959	M	960-969	F	970-979	M
980-989	M	990-999	F	1000-1009	M	1	

Summary:

Scenario	Net Present Value (R)	Internal Rate of Return (%)	Accounting Rate of Return (ARR) (%)
Base Scenario	-R32 728 014	-3.66%	7.97%
Scenario 1	-R29 054 197	-3.66%	7.97%
Scenario 2	-R16 778 925	1.65%	8.94%
Scenario 3	R5 345 553	8.83%	10.68%
Scenario 4	R9 286 683	9.89%	11.00%
Scenario 5	R21 579 134	13.01%	11.97%
Scenario 6	R19 973 666	12.64%	11.82%
Discount Rate	10.31%		

Assumptions Scenario's**Base Scenario & Scenario 1****Eikestad Parking**

30% of people parking illegal will use the parking facility

Scenario 2**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow**Scenario 3****Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Scenario 4**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2026

Scenario 5**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2028 (80% capacity)

Scenario 6**Eikestad Parking**

30% of people parking illegal will use the parking facility

Overflow

70% Church Rd

Growth 2.57% until Opening year 2028 (80% capacity)

Night parking + Month Parking

Notes:	
Risk free rate	The risk free rate is the nominal rate obtained from the Reservebank Website. (https://www.resbank.co.za/en/home/publications/publication-detail-pages/prudential-authority/pa-insurers/insurance-sector-data/pa-risk-free-rates/2019)
Beta	The Beta is to weight the cost of equity to account for the risk. Due to the fact that this project doesn't hold additional o
Expected Return	???

<https://www.investopedia.com/terms/c/capm.asp#toc-who-came-up-with-the-capm>
<https://www.investopedia.com/terms/w/wacc.asp#toc-wacc-formula-and-calculation>
<https://www.investopedia.com/terms/w/wacc.asp#:~:text=WACC%20can%20be%20calculated%20by,a%20given%20project%20or%20acquisition.>

Understanding the Capital Asset Pricing Model (CAPM)

The formula for calculating the expected return of an **asset**, given its **risk**, is as follows:¹⁴

$$ER_i = R_f + \beta_i(ER_m - R_f)$$

where:

ER_i = expected return of investment

R_f = risk-free rate

 β_i = beta of the investment $(ER_{M} - R_f) = \text{market risk premium}$

WACC Formula and Calculation

$$WACC = \left(\frac{E}{V} \times Re \right) + \left(\frac{D}{V} \times Rd \times (1 - Tc) \right)$$

where:

E = Market value of the firm's equity

D = Market value of the firm's debt

$$V = E + D$$
$$R_e = \text{Cost of equity}$$

Rd = Cost of debt

T_c = Corporate tax rate

Eikestad Parking Garage

Steps

- Step 1: Confirm the type of PPP
- Step 2: Describe the proposed PPP project structure and sources of funding
- Step 3: Develop the core components of the payment mechanism
- Step 4: Set and cost BEE targets
- Step 5: Calculate the PPP reference model and explain all assumptions and indicators

Step 1:
The type of PPP is the one involving the use of state property by a private party for its own commercial purposes.

Step 2&3:
We base the model on a 75/25 Debt/Equity ratio for the funding.
PPP Core components of payment mechanism
Done, refer to sheet



The PPP payment mechanism is a third defining feature. The private party can be paid by collecting fees from service users, by the government, or by a combination of the two—with the common defining characteristic that payment is contingent on performance. The options for a payment mechanism can depend on the functions of the private party.

- Under 'user pays' PPPs, such as toll roads, the private party provides a service to users, and generates revenue by charging users for that service. These fees (or tariffs, or tolls) can be supplemented by subsidies paid by government, which may be performance based (for example, conditional on the availability of the service at a particular quality), or output-based (for example, payments per user).
- In 'government pays' PPPs, the government is the sole source of revenue for the private party. Government payments can depend on the asset or service being available at a contractually-defined quality ('availability' payments). They can also be output-based payments for services delivered to users—for example, a "shadow toll" road that is free for users, but for which the government pays a fee per driver to the operator.

Step 4:
BBBEE partner 40%, in the form of a bond
Dividend payment from year 1-6, half dividend

Step 5: Assumptions
Noted:
Construction is year 0 to year 2
Maintenance cost/operating cost/revenue starts year 3
Capital deposit year 0
Capital repayment starts year 1 to year 20
Dividend policy to pay based on ensuring the 18month reserves is intact before dividends is paid out.
Debt/Equity Ratio 60/40.

Inflation
1. South Africa's inflation target range is 3–6%, average of 5%

What is the inflation target?

South Africa uses an inflation target of 3–6%, for the headline consumer price index calculated by Stats SA. This target was introduced in 2000. Since 2017, the MPC has emphasised that it would, in general, like to see inflation close to the 4.5% midpoint of the 3–6% target range.

What is the current inflation rate in South Africa 2020?

South Africa: Inflation rate from 1986 to 2026 (compared to the previous year)

Characteristic Inflation rate compared to previous year

2021* 4.28%

2020 3.27%

2019 4.13%

2018 4.62%

5 more rows

Discount rate

10.31%

Timeline

2023-2043
2023 0
2024 1
2025 2
2026 3
2027 4
2028 5
2029 6
2030 7
2031 8
2032 9
2033 10
2034 11
2035 12
2036 13
2037 14
2038 15
2039 16
2040 17
2041 18
2042 19
2043 20

Formula	Formula	Period	Cash flow	Discounted
#DRI/DI	0	0	100	100
0.906525	1.103114	1	100	91
0.821787	1.21686	2	100	82
0.744971	1.342335	3	100	74
0.675334	1.480748	4	100	68
0.612207	1.633434	5	100	61
0.554981	1.801853	6	100	55
0.503104	1.98766	7	100	50
0.456076	2.192615	8	100	46
0.413445	2.418704	9	100	41
0.374798	2.668105	10	100	37
0.339764	2.943224	11	100	34
0.308004	3.246711	12	100	31
0.279213	3.581401	13	100	28
0.253114	3.950792	14	100	25

Input for DR

Formula	Formula	Period	Cash flow	Discounted
1	0	0	500	500
0.906525	1.103114	1	550	499
0.821787	1.21686	2	600	493
0.744971	1.342335	3	650	484
0.675334	1.480748	4	650	439
0.612207	1.633434	5	650	398
0.554981	1.801853	6	650	361
0.503104	1.98766	7	650	327
0.456076	2.192615	8	650	296
0.413445	2.418704	9	650	269
0.374798	2.668105	10	650	244
0.339764	2.943224	11	650	221
0.308004	3.246711	12	650	200
0.279213	3.581401	13	650	181
0.253114	3.950792	14	650	165
0.229454	4.358173	15		
0.208006	4.807561	16		
0.188652	5.303286	17		
0.170936	5.850128	18		
0.154958	6.453357	19		
0.140473	7.118786	20		
0.127343	7.852831	21		
0.115439	8.662566	22		
0.104649	9.555796	23		
0.094866	10.541113	24		
0.085999	11.62806	25		
0.07796	12.82708	26		
0.070673	14.14973	27		
0.064067	15.60876	28		
0.058078	17.21824	29		
0.052649	18.99367	30		
0.047728	20.95218	31		
0.043266	23.11264	32		

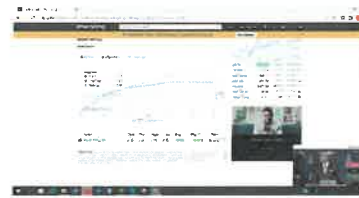
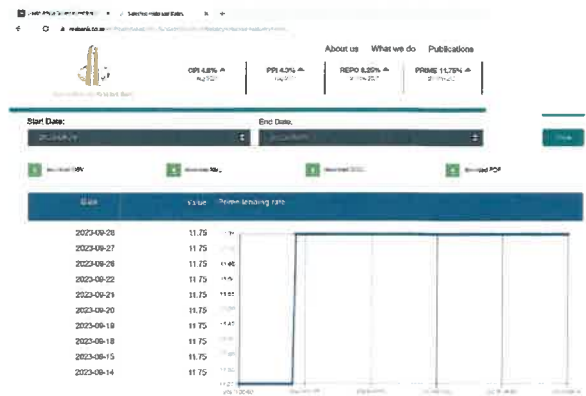
[illegible]

(price+1 - Government bond rate is lower therefore we use price+1)

Minimum payable is () * local repayment

[illegible]

Smart parking system maintenance cost estimates received	
\$0.00	Yr1
\$150.680.73	Yr2
\$128.910.00	Yr3
\$130.225.00	Yr4
\$150.361.00	Yr5
\$0.00	Yr6
\$0.00	Yr7
\$078.174.73	Total
\$68.938.64	Average cost over the period of 7 years



[illegible]

2021-2045		Year																									
		2021	2022																								
		Cost	Estimate																								
		Values	Values	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	
				Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20	Year 21	Year 22	Year 23	
Inflation rate %		0%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	
DIRECT MAINTENANCE COSTS																											
Aesthetic Maintenance Costs																											
Cleaning	\$3,500.00	\$5,880.00	\$6,174.00	\$6,481.70	\$6,806.84	\$7,147.14	\$7,504.54	\$7,879.75	\$8,273.75	\$8,687.44	\$9,121.81	\$9,577.90	\$10,058.40	\$10,568.64	\$11,107.40	\$11,675.00	\$12,272.00	\$12,899.00	\$13,556.00	\$14,244.00	\$14,964.00	\$15,716.00	\$16,500.00	\$17,316.00	\$18,164.00	\$19,044.00	\$19,956.00
Mechanical	\$10,000.00	\$34,690.00	\$38,360.00	\$42,120.00	\$46,080.00	\$50,240.00	\$54,600.00	\$59,160.00	\$63,920.00	\$68,880.00	\$74,040.00	\$79,400.00	\$84,960.00	\$90,720.00	\$96,680.00	\$102,840.00	\$109,200.00	\$115,760.00	\$122,520.00	\$129,480.00	\$136,640.00	\$144,000.00	\$151,560.00	\$159,320.00	\$167,280.00	\$175,440.00	\$183,800.00
Electrical	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Plumbing	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Roofing	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Landscaping	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Painting	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Structural	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Other	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Subtotal	\$40,000.00	\$127,440.00	\$138,860.00	\$149,760.00	\$161,140.00	\$173,020.00	\$185,400.00	\$198,280.00	\$211,660.00	\$225,540.00	\$239,920.00	\$254,800.00	\$270,180.00	\$286,060.00	\$302,440.00	\$319,320.00	\$336,700.00	\$354,580.00	\$372,960.00	\$391,840.00	\$411,220.00	\$431,100.00	\$451,480.00	\$472,360.00	\$493,740.00	\$515,620.00	\$538,000.00
Grand Total	\$40,000.00	\$127,440.00	\$138,860.00	\$149,760.00	\$161,140.00	\$173,020.00	\$185,400.00	\$198,280.00	\$211,660.00	\$225,540.00	\$239,920.00	\$254,800.00	\$270,180.00	\$286,060.00	\$302,440.00	\$319,320.00	\$336,700.00	\$354,580.00	\$372,960.00	\$391,840.00	\$411,220.00	\$431,100.00	\$451,480.00	\$472,360.00	\$493,740.00	\$515,620.00	\$538,000.00
OPERATIONAL COSTS (DIRECT & INDIRECT)																											
Electricity																											
Electricity	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Water	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Gas	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Oil	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Propane	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Other	\$10,000.00	\$17,280.00	\$18,450.00	\$19,680.00	\$20,980.00	\$22,350.00	\$23,790.00	\$25,300.00	\$26,880.00	\$28,530.00	\$30,250.00	\$32,040.00	\$33,900.00	\$35,830.00	\$37,830.00	\$39,900.00	\$42,040.00	\$44,250.00	\$46,530.00	\$48,880.00	\$51,300.00	\$53,790.00	\$56,350.00	\$58,980.00	\$61,680.00	\$64,440.00	\$67,260.00
Subtotal	\$50,000.00	\$85,920.00	\$92,670.00	\$99,420.00	\$106,170.00	\$112,920.00	\$119,670.00	\$126,420.00	\$133,170.00	\$139,920.00	\$146,670.00	\$153,420.00	\$160,170.00	\$166,920.00	\$173,670.00	\$180,420.00	\$187,170.00	\$193,920.00	\$200,670.00	\$207,420.00	\$214,170.00	\$220,920.00	\$227,670.00	\$234,420.00	\$241,170.00	\$247,920.00	\$254,670.00
Grand Total	\$90,000.00	\$163,360.00	\$175,530.00	\$187,700.00	\$199,870.00	\$212,040.00	\$224,210.00	\$236,380.00	\$248,550.00	\$260,720.00	\$272,890.00	\$285,060.00	\$297,230.00	\$309,400.00	\$321,570.00	\$333,740.00	\$345,910.00	\$358,080.00	\$370,250.00	\$382,420.00	\$394,590.00	\$406,760.00	\$418,930.00	\$431,100.00	\$443,270.00	\$455,440.00	\$467,610.00

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Account 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Appendix E Project Legal Due Diligence Report

Refer to electronic file below:

https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/EiZ5MAe5rVRHvZ8BNqohf_IBLcn56Bx0v2x-SWlcy6W7WSA?e=FTWNO8

3 November 2023

STELLENBOSH LOCAL MUNICIPALITY: EIKESTAD PARKING SOLUTION
LEGAL ASSESSMENT REPORT
ANNEXURE TO THE FEASIBILITY STUDY: DRAFT 1

1. INTRODUCTION

This Report is an annexure to the Eikestad Parking Solution Feasibility Study: Draft 1. It analyses legal aspects of the proposed project for the planning and construction of a multi-storey parking facility on the site of the existing Eikestad facility on land owned by the Stellenbosch Local Municipality (SLM). The land is currently being used as a parking facility. The PFS found that the best available option is a build-own-operate-transfer (BOOT) arrangement with a private sector operator which will amount to a public-private-partnership (PPP). The land is owned by the SLM. The private party (PP) will raise the necessary funds and erect the facility at its own cost. The PP will operate the facility for an estimated period of 20 years after which the public-private-partnership (PPP) agreement will terminate and the facility will continue to be owned by the SLM. (When fixed improvements are erected on land they accede to the land, so once the facility is built it will automatically be owned by the SLM, subject to the terms of the PPP agreement.)

Parking fees will accrue to the PP to enable it to recoup the construction and operating costs. It may be agreed that the SLM and PP will share the income from the facility. The facility may also include shops and other retail outlets, the rental of which will accrue to the SLM unless there is agreement to the contrary. Our instructions are that the SLM will not contribute any funding for the project.

This Report examines the legal implications of the proposed arrangement at a high level. The legal options that are available with estimated advantages and disadvantages have been examined in a separate report.

Disclaimer

This Report provides high level advice of a general nature at this stage, and specific legal advice will be required once decisions have been taken as to how the proposal will work in more detail. It is subject to discussion, research and review. Once proposals for how the arrangements will work have been firmed up, this memorandum may have to be revised. While efforts have been made to collect all relevant legislation and documentation, the list is not necessarily exhaustive and the report will be amended or supplemented if additional information comes to light.

Abbreviations and acronyms

The following abbreviations and acronyms are used in this report:

BBBEE Act Broad-Based Black Economic Empowerment Act 53 of 2003

COGTA Department of Cooperative Governance and Traditional Affairs

IRFA	Intergovernmental Relations Framework Act 5 of 2013
LRA	Labour Relations Act 66 of 1995
MAT Regs	The MFMA Municipal Asset Transfer Regulations published in <i>Government Gazette</i> 31346 of 22 August 2008
ME	Municipal entity
MFMA	Local Government: Municipal Finance Management Act 56 of 2003
MPRA	Local Government: Municipal Property Rates Act 6 of 2004
MSA	Local Government: Municipal Systems Act 32 of 2000
NDoT	National Department of Transport
NEMA	National Environmental Management Act 107 of 1998
NLTA	National Land Transport Act 5 of 2009
NMT	Non-motorised transport
NRTA	National Road Traffic Act 93 of 1996
NT	National Treasury
PAJA	Promotion of Administrative Justice Act 3 of 2000
PFS	Preliminary Feasibility Study
PP	Private party
PPP	Public-private-partnership
PPP Regs	The Municipal Public-Private-Partnership Regulations published in <i>Government Gazette</i> 27431 of 1 April 2005 in terms of the MFMA
RfQ	Request for qualification
SCMP	The Supply Chain Management Policy of the SLM prepared in terms of section 111 of the MFMA
SCM Regs	The Municipal Supply Chain Management Regulations made under the MFMA and published in <i>Government Gazette</i> 27636 of 1 July 2005 under Notice 868
SLM	Stellenbosch Local Municipality
SPLUMA	Spatial Planning and Land Use Management Act 16 of 2013
TVR	Treasury Views and Recommendations
UP	Unsolicited proposal.

2. MANDATE OF THE SLM

The Constitution and the MSA require municipalities to provide municipal services, as defined in the MSA, to their communities. The function of “traffic and parking” is allocated to municipalities by Part B of Schedule 5 to the Constitution. For these reasons the provision of parking facilities is regarded as a municipal service as defined in the MSA.

In this and all other projects the SLM must comply with Chapter 2 of the Constitution which provides the Bill of Rights. This includes, for example, that it must not discriminate, must apply just administrative action, must allow freedom of association etc.

Chapter 3 of the Constitution deals with cooperative government. The SLM as an organ of state must, among other things, co-operate with other organs of state in mutual trust and good faith by coordinating its actions and legislation with that of the other organs of state and avoiding legal proceedings against them¹.

3. SECTION 78 ASSESSMENT

Section 76 of the MSA provides that a municipality may provide a municipal service either through an internal mechanism (i.e. a department or component of the municipality itself or a business unit within its administration) or by an external mechanism, which may be a municipal entity (ME), another municipality or another organ of state, or a private person or entity by means of a service agreement. An ME may be either a private company or a service utility established by by-laws of the municipality.

“Municipal service” is defined as a service that the municipality provides for the benefit of its local community in terms of its powers and functions, whether the service is provided by an internal or external mechanism and regardless of whether or not a fee, charge or tariff is levied for the service. As indicated above the term “municipal service” is widely defined and would appear to include parking services.

In terms of section 77 of the MSA, the municipality must review and decide on the appropriate mechanism to provide a municipal service, commonly called a “section 78 assessment”, where a new municipal service is to be provided or an existing municipal service is to be significantly upgraded, extended or improved. It seems that the proposed parking services will amount to a significant upgrading, extension or improvement of the parking services currently being provided on the site.

An external mechanism can include the establishment of a municipal entity (ME) under Chapter 8A of the MSA, as a separate legal entity to undertake the functions, with or without undertaking other transport functions.

Section 78 requires as a first step that the municipality must assess whether to use an internal mechanism. This involves, among others, assessing:

¹ Section 41(1).

- *The indirect costs and benefits if the service is to be provided through an internal mechanism;*
- *The capacity and future capacity of the municipality to furnish the skills, expertise and resources necessary to provide the services through an internal mechanism;*
- *The extent to which the organisation and administration and the development of the human resources (HR) capacity of the municipality could be used to provide the services;*
- *The likely impact on development, job creation and employment patterns in the municipality; and*
- *The views of organised labour.*

After these steps have been taken the municipality may decide to use an internal mechanism or to investigate the possibility of providing the services by an external mechanism. If it decides to investigate an external mechanism it must:

- *Give notice to the local community.*
- *Assess the different service delivery options under section 76(b), i.e. whether to establish an ME, use another municipality or organ of state, a community-based organisation or any other entity, including a private entity. In doing so it must take into account:*
 - *The direct or indirect costs and benefits, including the effect on health and the environment;*
 - *The capacity or future capacity of the service provider;*
 - *The views of the local community;*
 - *The impact on development and job creation; and*
 - *The views of organised labour.*
- *Conduct a feasibility study which covers the matters listed in section 78(1)(c) which includes, among others, assessing:*
 - *The extent to which the service will provide value for money;*
 - *The needs of the poor;*
 - *Whether the proposals will be affordable for the municipality and its residents; and*
 - *Whether the proposals will transfer appropriate technical, operational and financial risk.*

After this assessment, the municipality must decide on the appropriate internal or external mechanism. If it decides on an external mechanism it must enter into a service

delivery agreement that complies with section 80 of the MSA after applying the required procurement processes (competitive bidding etc.).

So, to summarise, if the services will amount to a new municipal service or a substantial upgrading, improvement or extension of an existing service, the SLM must first take the abovementioned steps to assess whether it should provide the services through an internal mechanism. After that it may investigate the possibility of an external mechanism by applying the abovementioned steps relevant to that investigation, including a feasibility study. If it then decides on an external mechanism, such as an agency agreement or concessioning, it must apply normal procurement procedures in terms of its supply chain management policy and applicable legislation.

A section 78 assessment has been conducted and is fully described in the PFS, which found that an internal option to provide the parking services was not viable and the possibility of an external option should be explored. An external mechanism by means of a PPP arrangement has been recommended as indicated above.

4. PUBLIC-PRIVATE-PARTNERSHIPS

When the SLM enters into an arrangement with a private party that will amount to a PPP it must comply with section 120 of the MFMA, as well as the Regulations made on PPPs under the MFMA. Section 120(4) requires a feasibility study and provides that the national government must assist municipalities with such feasibility studies. A Council decision must be obtained and the views of the National Treasury and the Department responsible for local government and other relevant national departments must be solicited. If the PPP involves the provision of a municipal service, the SLM must comply with Chapter 8 of the MSA and conduct a section 78 assessment.

A PPP is defined in the MFMA Regulations² as follows:

“public-private partnership” means a commercial transaction between a municipality and a private party in term of which the private party—

- a) performs a municipal function for or on behalf of a municipality, or acquires the management or use of municipal property for its own commercial purposes, or both performs a municipal function for or on behalf of a municipality and acquires the management or use of municipal property for its own commercial purposes;*
- b) assumes substantial financial, technical and operational risks in connection with—*
 - (i) the performance of the municipal function;*
 - (ii) the management or use of the municipal property; or*
 - (iii) both; and*

² Published under Notice R.309 in *Government Gazette* 27431 of 1 April 2005.

c) *receives a benefit from performing the municipal function or from utilising the municipal property or both, by way of—*

(i) consideration to be paid or given by the municipality or a municipal entity under the sole or shared control of the municipality;

(ii) charges or fees to be collected by the private party from users or customers of a service provided to them; or

(iii) a combination of the benefits referred to in subparagraphs (i) and (ii)."

Private party means any entity other than a municipality, ME or organ of state.

The Regulations provide a regulatory framework for PPP agreements. The SLM or ME may enter into a PPP only if it can demonstrate that the PPP will provide value for money to and be affordable for the Municipality, and transfer appropriate technical, operational and financial risk to the private party.

If the SLM appoints one or more contractors to provide the parking services, this will amount to a PPP if the private party that provides the municipal service or function, assumes substantial risk and receives a benefit for performing the function as indicated in the above definition. It appears that this will be applicable in the present case, and that the proposed arrangement will amount to a PPP.

Required PPP procedures include that the SLM must conduct a feasibility study that covers the matters listed in section 120 of the MFMA and regulation 3 of the PPP Regulations, which includes cost projections and obtaining a Council decision as to whether to proceed with the PPP. If the Municipality has already completed a feasibility study as part of the section 78 assessment, it need not redo it for the PPP process, as long as that feasibility study covers the required matters³.

At least 60 days prior to the Council meeting it must make particulars of the PPP available to the public for comments, and obtain the views of the NT, the National Department responsible for local government (COGTA) and other national or provincial organs of state prescribed in the Regulations (we have been unable to find such regulations). It must also solicit the views of the NT on proposed procurement processes and proposed agreement(s) and must appoint a project officer for the PPP process.

The SLM has notified the NT and Provincial Treasury of its intention to investigate a PPP as required by regulation 2(1) of the PPP Regulations. If requested by the NT the SLM must appoint a transaction adviser for the project⁴.

When procuring the PP the SLM must comply with Part 1 of Chapter 11 of the MFMA. It must solicit the views of the NT and Provincial Treasury on the proposed bid documentation at least 30 days before bids are invited and on the evaluation of the bids at least 30 days before an award is made⁵. The PPP agreement between the SLM and the PP must comply with regulation 5 of the PPP Regulations. Any municipal

³ Regulation 3(3) of the PPP Regulations

⁴ Regulation 2(1)(b) of the PPP Regulations

⁵ Regulation 4(1) of the PPP Regulations

employee participating in the negotiation of the PPP agreement may not be employed by the PP in the PPP for a period of 3 years⁶.

The accounting officer of the SLM must appoint a project officer for the PPP⁷. Regulation 9 provides for procedures should a PPP agreement be amended, which include public participation.

5. SECTION 33 OF THE MFMA

Section 33 of the MFMA provides that municipalities must follow a number of prescribed processes where they enter into a contract that will impose financial obligations on the municipality beyond the three years covered in the annual budget for the particular financial year. The contract with the private party envisaged for the PPP project is projected to run for 20 years, so the SLM must take the steps listed in section 33 of the MFMA⁸. These include:

- making the draft contract(s) public and inviting comments from the local community and other interested parties;
- soliciting the views of the NT and the Provincial Treasury;
- taking into account expected financial implications for the City; and
- adopting a Council resolution that complies with the requirements of the section.

The requirements will not apply if the amounts involved are less than those prescribed in the MFMA regulations. We were not able to find any such regulations.

Section 33(3) of the MFMA provides that all contracts referred to in subsection (1) and all other contracts that impose a financial obligation on the municipality, must be made available in their entirety to the municipal Council and may not be withheld from public scrutiny except as provided for in the Promotion of Access to Information Act 2 of 2000.

Some of the procedures for section 33 overlap with the PPP procedures, and presumably do not have to be duplicated. The procedures can also be conducted in parallel with each other.

6. PROCUREMENT

Part 3 of Chapter 8 of the MSA deals with procurement of a service provider in the case of an external mechanism. The SLM must comply with that Part (sections 80 and 81) and with Chapter 11 of the MFMA. These sections provide for competitive bidding and for negotiations with the service provider after he/she/it has been selected.

⁶ Regulation 5(2) of the PPP Regulations

⁷ Regulation 7 of the PPP Regulations

⁸ Required by section 120(7) of the MFMA

The SLM must comply with its Supply Chain Management Policy 2021/22 (SCMP) prepared in terms of section 111 of the MFMA. The SCMP applies where the SLM selects external mechanisms for the provision of municipal services in circumstances contemplated in section 83 of the MSA⁹. The SLM has established a Supply Chain Management Unit under supervision of the CFO. Goods or services above R200 000 may only be procured by a competitive bidding process¹⁰. Procedures for competitive bidding are set out in sections 20 to 29.

Section 37 of the SCMP deals with unsolicited bids – see section 7 below.

Section 51 provides that if a service provider acts on behalf of the Stellenbosch Municipality to provide any service or act as a collector of fees, service charges or taxes and the compensation payable to the service provider is fixed as an agreed percentage of turnover for the service or the amount collected, the contract between the service provider and the Stellenbosch Municipality must stipulate (a) a cap on the compensation payable to the service provider and (b) that such compensation must be performance based. Section 57 deals with the suspension of service providers for poor performance.

The SLM must also comply with the Local Government Framework for Infrastructure Delivery and Procurement Management dated 1 October 2020.

The Preferential Procurement Policy Framework Act 5 of 2000 (PPPF Act) gives effect to section 217 of the Constitution which provides that when an organ of state such as a municipality procures goods and services, it must do so in accordance with a system which is fair, equitable, transparent competitive and cost effective. Procurement by the SLM of goods and services must be done within the framework of the PPPF Act and the Regulations made under that Act.

The Preferential Procurement Policy Regulations, 2022¹¹ have been promulgated under the PPPF Act. They provide for applicable points systems and specific goals for tender invitations. The Treasury Procurement Guidelines published by the NT and which are available on their website provide guidelines for public procurement and emphasise the Government's commitment to a procurement system which enables the emergence of sustainable small, medium and micro business.

The Broad-Based Black Economic Empowerment Act 56 of 2003 (BBBEE Act) is designed to promote black economic empowerment and to empower the Minister to issue codes of good practice and to develop criteria for entering into partnerships with the private sector. The Minister is empowered to issue codes of good practice on black economic empowerment by notice in the *Government Gazette*, in terms of section 9(1) of the BBBEE Act, in order to promote the purpose of the Act. Section 10 provides that every organ of state and public entity, which includes municipalities, must take into account and, as far as reasonably possible, apply any relevant code of good practice issued in terms of the BBBEE Act.

⁹ Section 2(3)(d)

¹⁰ See section 217 of the Constitution

¹¹ Published in *Government Gazette* 47452 of 4 November 2022 under Notice 2721

In terms of section 12 of the BBBEE Act the Minister must publish transformation charters. The Property Sector Transformation Charter has been published as an indication of what the industry deems possible to be achieved in terms of BBBEE. This charter should be taken into consideration in the development and implementation of the Project.

The NT has published the Municipal Service Delivery and PPP Guidelines. Module 2 of this document provides a *Code of Good Practice for BEE in Public-Private-Partnerships*. The Guidelines should be applied in relation to the project.

The Guidelines provide that the Municipality must prepare a procurement plan for the project that must contain at least the following:

- A project timetable for the key milestones and all approvals which will be required to take the project from TVR I to TVR III.
- Confirmation that sufficient funds in the municipality's budget are available to take the project to TVR III and into contract implementation.
- A list of any potential challenges to the project and a discussion on how these will be addressed by the project team and adviser.
- The best procurement practice and procedures suited to the project type and structure.
- The governance processes to be used by the municipality in its management of the procurement, especially regarding decision-making.
- The project stakeholders and the extent of their involvement in the external option.
- The project team with assigned functions.
- Categories of information to be made available to bidders and how such information will be developed.
- A list of required approvals from within and outside the municipality.
- A Gantt chart of the procurement process, including all approvals and work items necessary for obtaining these approvals (for procurement documentation as well as, for example, the land acquisitions and environmental studies to be procured by the municipality).
- Contingency plans for dealing with deviations from the timetable and budgets.
- The bid evaluation process and teams.
- An appropriate quality assurance process for procurement documentation.
- The means of establishing and maintaining an appropriate audit trail for the procurement.
- Appropriate security and confidentiality systems, including confidentiality agreements, anti-corruption mechanisms, and conflict of interest forms to be signed by all project team member.

7. UNSOLICITED BIDS

Unsolicited bids are governed by section 113 of the MFMA. It provides that a municipality is not obliged to consider an unsolicited bid received outside of its normal

bidding process. If it does consider the bid it must do so in accordance with applicable regulations. Regulation 37 of the SCM Regulations deals with unsolicited bids and sets out procedures to be followed should a municipality decided to consider such a bid. It may do so only if the product or service is demonstrably unique, will be exceptionally beneficial to or have exceptional cost advantages, the person making the bid is the sole provider of the product or service and the accounting officer finds the reasons for not going through the normal bidding process to be sound. The decision to consider the bid must be made public with an invitation to submit comments. The comments and responses from the bidder must be submitted to the NT and Provincial Treasury for comment. The adjudication committee must consider the bid taking into account the matters required by the Regulations and its decision submitted to the NT and Provincial Treasury.

National Treasury Practice Note No. 11 of 2008/2009 deals with unsolicited proposals. The SLM may consider an unsolicited proposal (UP) if a project feasibility study has been done that establishes a clear business case for the proposal, the product or service involves an innovative design or an innovative approach to project development and management or presents a new and cost-effective method of service delivery. The UP must include the information listed in paragraphs 2.2 and 2.3 of the Practice Note.

The SLM must reject the UP if it relates to institutional requirements that can be acquired by conventional competitive bidding or relates to products or services that are generally available. If the UP is compliant, the SLM may enter into direct negotiation with the proponent (i.e. the party who submitted the UP) outside of the normal bidding process. If the proposal amounts to a PPP the SLM must comply with the PPP requirements outlined in section 4 above.

If the proposal is not a PPP, the SLM must undertake a comprehensive evaluation of the proposal including a feasibility study that complies with paragraph 4.2.3.1 of the Practice Note. If the SLM determines that the requirements of the UP are met, it may enter into an unsolicited proposal agreement that complies with paragraph 4.2.4.

Once the unsolicited proposal agreement has been concluded the SLM must prepare and issue bid documents, i.e. a request for qualification (RfQ) to “test the market for the existence of other private entities capable of providing the product or service”. If there are one or more adequate responses to the RfQ the SM must conduct a competitive bidding process in terms of its SCMP among the firms qualified in the RfQ. Should the proponent of the UP not be awarded the contract, he/she must be reimbursed by the successful bidder for the audited costs of submitting the proposal.

8. OTHER RELEVANT LEGISLATION

Apart from the legislation referred to above, the SLM must also comply with the following legislation (the list is not exhaustive – only more important legislation is mentioned on a high-level basis):

8.1 The National Land Transport Act 5 of 2009 (NLTA)

The NLTA allocates functions to municipalities¹², one of which is to do transport planning. The SLM must prepare an integrated transport plan for each 5-year period in terms of the Minimum Requirements for Integrated Transport Plans gazetted under the Act¹³. The SLM has prepared a comprehensive ITP (CITP) which may have provisions applicable to the project. The Minimum Requirements provide that public transport must be favoured over private car transport, which may have a bearing on the project¹⁴. Section 38(2)(b) provides that developments on property within the area of a planning authority (this includes the SLM) are subject to traffic impact assessments and public transport assessments as prescribed by the Minister. To date no such assessments have been prescribed.

8.2 The National Road Traffic Act 93 of 1996 (NRTA)

The NRTA and the National Road Traffic Regulations, 2000 made under the NRTA deal comprehensively with road traffic issues. The Road Traffic Signs and Markings Manual attached to the Regulations must be complied with as regards signs and markings for the parking facility, as well as provisions on road access etc.

8.3 The South African National Roads Agency Limited and National Roads Act 7 of 1998

In terms of this Act the SA National Roads Agency (SANRAL) has full responsibility for all national roads. If the project impacts on any national roads the SLM will have to engage with SANRAL.

8.4 The Western Cape Provincial Transport Infrastructure Act 3 of 2023

The Province has full responsibility for provincial roads. This Act is not in operation yet, and currently the Cape Roads Ordinance 19 of 1996 applies. The SLM will have to engage with the Western Cape Mobility Department of the Provincial Government if the project will impact on provincial roads in any way or if permission (a wayleave) is required to encroach on provincial road reserves.

8.5 The Intergovernmental Relations Framework Act 5 of 2013 (IGRFA)

The IGRFA provides a framework to promote and facilitate intergovernmental relations to flesh out Chapter 3 of the Constitution, which requires the spheres of government and organs of state to co-operate with each other in a spirit of mutual trust and good faith. The IGRFA provides for co-operative agreements (called protocols) between

¹² Mainly section 11(1)(c)

¹³ Notice 881 in Government Gazette 40174 of 29 July 2016

¹⁴ Page 20

spheres of government and other organs of state and for procedures that must be followed, where disputes arise between them. Guidelines have been published under the Act on those issues. In dealing with other organs of state in the course of the project the SLM must comply with this Act.

8.6 The Climate Change Bill, 2022

This Bill has not yet been passed by Parliament, but is mentioned because its purpose is to enable the development of an effective climate change response and a long-term just transition to a low-carbon and climate-resilient economy and society for South Africa in the context of sustainable development. The Bill lists transport as one of the functional areas where the Bill applies. It provides that the Bill will prevail in the case of any conflict with other legislation. One of the objectives is to reduce private car use and promote public transport and NMT.

The Bill will place a responsibility on municipalities to undertake a climate change needs and response assessment and limit the emissions of greenhouse gases (GHG) within one year from the date of coming into operation of the Act and develop and implement a climate change response implementation plan within two years of that date, which must be informed by the climate change needs and response assessments.

This will impose a duty on municipalities to consider and implement by-laws to ensure compliance with the required needs assessment and the climate change response measures, which could impact on parking issues.

8.7 The Spatial Planning and Land Use Management Act 16 of 2013 (SPLUMA)

SPLUMA regulates spatial planning and land use management. It provides that municipalities must develop a spatial development framework (SDF) as part of their integrated development plans (IDPs). It is presumed that spatial planning and land use questions will not be an issue in the project because the site is already being used by the SLM as a parking facility. In this regard see also the Western Cape Land Use Planning Act 3 of 2014.

8.8 The Promotion of Administrative Justice Act 3 of 2000 (PAJA)

PAJA gives effect to section 33 of the Constitution which requires administrative action that is lawful, reasonable and procedurally fair. It provides for certain minimum procedures to be undertaken where an “administrative action” is undertaken. “Administrative action” is widely defined to include a decision or failure to take a decision by an organ of state or persons and institutions performing public functions, which adversely affect the rights of any person.

PAJA provides that where organs of state such as the SLM undertake any administrative action as defined in the Act that may materially and adversely affect the rights of the public, it must notify affected persons and allow them the opportunity to comment. The Act must be read with its regulations. The process can involve either a “notice and comment” procedure or one or more public hearings. This will apply for example if the new proposed parking facility is likely to materially and adversely affect the rights of adjoining properties.

8.9 The Labour Relations Act 66 of 1995 (LRA)

The LRA deals with labour relations and gives effect to section 23 of the Constitution which guarantees the right to fair labour practices. This Act will apply if the staff of the SLM will be affected by the construction or operation of the facility, e.g. if staff are to be transferred to the PP to operate the facility.

The LRA and other labour legislation and applicable collective agreements will have to be applied if relevant, depending on decisions taken as to how personnel are to be dealt with. For example, section 197 of the LRA deals with the transfer of contracts of employment where a business is transferred as a going concern, e.g. if the parking facility that exists on the site will be transferred to the PP as a going concern. Basically, such contracts must be transferred on conditions that are not less favourable to the employees. This will probably not be applicable in the project as proposed.

8.10 The National Environmental Management Act 107 of 1998 (NEMA)

NEMA provides the overarching legislative framework for environmental governance in South Africa. NEMA requires that environmental implications are investigated and public participation is undertaken whenever certain prescribed projects are undertaken. In terms of regulations promulgated under NEMA, an environmental impact assessment (EIA) must be done when certain listed activities are undertaken.

In terms of NEMA and related legislation, a number of environmental processes are required and authorisations and permits/ licenses needed prior to project implementation. No construction should take place prior to the necessary environmental authorisations/ permits and licences being in place.

The project team includes environmental specialists who will ensure compliance.

8.11 The National Heritage Resources Act 25 of 1999

The project must comply with the requirements of this Act. Heritage issues are of special importance in Stellenbosch as a significant part of the “national estate” as defined in that Act. The project team includes specialists who will ensure compliance.

8.12 The National Building Regulations and Building Standards Act 103 of 1977

This Act deals with the erection of buildings and provides for building plans to be approved by local authorities. The Minister of Economic Development may make regulations to be known as the National Building Regulations regarding the preparation, submission and approval of building plans and to regulate all aspects of buildings¹⁵.

8.13 The National Building Regulations, 1990

The National Building Regulations¹⁶ provide, for example, that pedestrian entrances must be positioned, marked and protected so that pedestrians will not walk into the path of moving vehicles. Regulation S.2 provides requirements for buildings in relation to persons with disabilities. This will also apply to public parking facilities. It provides for example that pathways must be free of obstacles. Where parking for more than 50 vehicles is provided, the parking area must also accommodate the parking of motor vehicles used by persons with disabilities.

The National Building Regulations must be applied where applicable to the design and construction of the facility.

8.14 The Stellenbosch Roads and Streets By-Law, 2021

This By-Law¹⁷ regulates roads and streets and must be complied with, especially during construction of the facility. If any encroachment on a street, sidewalk walkway or public place will take place the construction company must obtain written permission from the SLM and comply with conditions that the SLM may impose¹⁸. The same applies if building materials etc. are to be placed or left on streets or sidewalks. In planting trees or shrubs in a street, sidewalk, walkway or public place the written permission of the SLM is required¹⁹. The SLM may close off or divert streets, sidewalks etc. for the purpose of construction²⁰. The SLM may declare land under its control to be a street, sidewalk or walkway by following the required procedures²¹. This could include the pedestrianisation of streets. Persons may apply for exemption from the requirements of the By-Law in terms of section 2.

8.15 The Stellenbosch Rates By-Law, 2013

¹⁵ Section 17

¹⁶ Promulgated under Notice R.2378 of 10 October 1990

¹⁷ Promulgated in Provincial Gazette Extraordinary 8436 of 28 May 2021

¹⁸ Section 4

¹⁹ Section 8

²⁰ Section 39

²¹ Section 41

In terms of this By-Law the SLM must develop and implement a Rates Policy. This may be relevant if there is a proposal that the developer of the facility will be exempted from paying rates for a period to recoup the construction costs.

8.16 The Stellenbosch By-Law on Municipal Land Use Planning, 2023

This By-Law²² is relevant to the planning and zoning of the site for the facility. As stated above in relation to SPLUMA, there has probably already been compliance with this By-Law as the site is already being used by the SLM as a parking facility.

8.17 The Stellenbosch Rates Policy 2021/2022

The SLM must adopt a Rates Policy in terms of section 3(1) of the Municipal Property Rates Act (MPRA). The Policy thus has legal force in terms of this section and the Rates By-Law referred to above. In terms of this Policy properties used for public service purposes will be specially categorised and rated accordingly²³. The SLM will grant a 100% exclusion on all public service infrastructure properties²⁴. Para 7.6 provides as follows:

Municipal-owned properties which are leased in terms of a lease agreement or those properties which are allocated to beneficiaries but not yet transferred, will be rated as per the provisions of this Policy. The exclusions, exemptions, rebates, and reductions relating to the usage of properties as detailed in this Policy and the MPRA, will apply if applicable. The rates of said non-excluded property will be passed on to the lessee or the allocated beneficiary. All other Municipal-owned properties as described in Section 7(2)(a)(i) of the MPRA, will be excluded from paying property rates.

Section 7(2)(a)(i) of the MPRA refers to properties owned by the SLM.

8.18 The Stellenbosch Non-Motorised Transport Policy, 2015

Policy does not have the force of law until embodied in legislation (by-laws in this case), but must be complied with as a published policy of the Municipality. The Policy states that²⁵:

The NMT network plan forms part of the Comprehensive Integrated Transport Plan (CITP) for the Municipal area and will integrate with other mobility studies and plans as well as adhere to the WCO24 Municipal Spatial Development Framework (MSDF) 2013.

Also that²⁶:

²² Promulgated in Provincial Gazette Extraordinary 8768 of 9 June 2023

²³ Para 7.3

²⁴ Para 7.4

²⁵ Para 5.5

²⁶ Para 5.6 and 5.7

The Municipality should establish and promote secure Municipal and/or co-operative bicycle parking facilities at strategic locations.

The Municipality should address mobility impairment as part of the NMT plan.

The National and Provincial Governments also have NMT policies. See for example the Draft National Non-Motorised Transport (NMT) Policy, 2013 and the Western Cape Draft strategy on Non-Motorised Transport in the Western Cape, 2009. These policies all require NMT to be promoted and to be integrated with public transport modes.

8.19 The Draft Stellenbosch Non-Motorised Transport Policy, 2021

This Policy is still draft but is in the process of being finalised. It provides that the SLM must “strive towards car-free living in Stellenbosch” and “achieve a modal shift in the Stellenbosch CBD towards public transport, walkability and cycle-ability”²⁷.

As regards universal access: “Stellenbosch Municipality will implement infrastructure that are universally accessible and will also upgrade existing infrastructure to become universally accessible”²⁸. It provides that:

Stellenbosch Municipality will manage, maintain and implement road and streets in such a manner that the road reserve can be safely used by all users, motorised vehicles, including public transport vehicles and non-motorised transport users such as pedestrians, cyclists and users of e-mobility options (e-bikes, pedi-cabs, etc). This requires a careful consideration of the design and use of the sidewalk to enable a broad use that are still legal.

All streets in Stellenbosch CBD will be managed in such a way that they become more pedestrian friendly and prioritize the needs of more vulnerable road users.

Stellenbosch Municipality will encourage and facilitate cycling including users of e-bikes to use the sidewalk and share space with pedestrians.

In streets where high pedestrian volumes are experienced, on-street parking bays will be converted to wider pedestrian space or cycle lanes, as required. [Emphasis added].

8.20 The Stellenbosch Universal Access Policy, 2021

This Policy refers to the National White Paper on the Rights of Persons with Disabilities, 2016 (WPRPD) and provides that:

The vision of the WPRPD is the creation of a free and just society inclusive of all persons with disabilities as equal citizens.

In order to achieve the above, universal accessibility should not be viewed as just physical changes to buildings and the like, but inclusion through the

²⁷ Section 3

²⁸ Section 6.1, 6.3, 6.8 and 6.9

acceptance of Universal Design Principles in the development of standards and guidelines. The term "Universal Design" has evolved from the "Barrier Free Design" and "Accessible Design", design processes that focused specifically on addressing the needs of people with disabilities.

The design of the parking facility should thus include provision for universal access and use. This includes not only persons with disabilities, but also persons who are mobility challenged such as the elderly, children, parents with prams etc. In this regard see also the NDoT's National Strategic Framework on Universal Design and Access, 2021.

8.21 The Stellenbosch Draft Policy on Sidewalk Accessibility, 2022

This Draft Policy provides that:

Stellenbosch is a unique town, with landscaped / tree-lined road verges and opportunities for outdoor dining etc. Although the Municipality intends to preserve this unique character, if activities in road verges are not regulated, pedestrian movements could be impeded. The Municipality has therefore decided to introduce a policy and implement guidelines to this effect, so that sidewalks remain accessible and safe for all users.

The Draft Policy includes minimum guidelines for sidewalk construction.

8.22 The Draft Stellenbosch Wayleave Policy, 2022/23

This Draft Policy provides procedures for applying for permission for construction work etc. in municipal public road reserves, which include the full width of a public road including the verge and roadway.

9. CONCLUSIONS

This report has outlined the steps required for a PPP-BOOT arrangement for the proposed Eikestad parking facility and related matters. Some relevant policy documents have also been included. The report requires to be discussed and will be amended or supplemented as appropriate once comments are received and if there should be changes in the applicable policy or legislation. The report can be firmed up once final arrangements have been agreed upon, including the financial arrangements.

The programme of required actions that has been prepared should synchronise the required processes, e.g. the required public participation processes, and actions should be combined where possible to avoid duplication.

Draft - 8 July 2024

STELLEBOSCH EIKESTAD PARKING PROJECT

PROJECT DUE DILIGENCE REPORT: MANDATUM CC

CONTENTS

1. Introduction and background
2. Structure and mandate of the Municipality
3. Use rights of the Municipality
4. Applicable legislation and policy
5. Legal processes
6. Section 78 assessment
7. Public-private-partnerships
8. The project cycle
9. Procurement
10. Unsolicited bids
11. Consultation and stakeholder engagement
12. BEE and other socio-economic issues
13. Site enablement issues
14. Tariffs
15. Property rates
16. Human resources
17. Section 33 of the MFMA
18. Checklist of required actions, and compliance
19. Identified risks

1. INTRODUCTION AND BACKGROUND

The project is being conducted by the Stellenbosch Local Municipality (SLM). The proposal is to involve the private sector in the development and operation of a multi-storey parking facility in the central business district of the SLM. The facility will be erected on the site of the existing Eikestad parking facility on land owned by the SLM. The land is currently being used as a parking facility. The Project Feasibility Study Report (FS) found that the best available option is a build-operate-transfer (BOT) arrangement with a private sector operator which will amount to a public-private-partnership (PPP) as defined in the Municipal PPP Regulations made under the Municipal Finance Management Act (MFMA). The private party (PP) will raise the necessary funds and erect the facility at its own cost. The PP will operate the facility for an estimated period of 20 years after which the PPP agreement will terminate and the facility will continue to be owned by the SLM. When improvements are erected on

land they accede to the land, i.e. once the facility is built it will automatically be owned by the SLM unless transferred to the PP.

Parking fees will accrue to the PP to enable it to recoup the construction and operating costs. It may be agreed that the SLM and PP may share the income from the facility. The facility may also include shops and other retail outlets, the rental of which will accrue to the parties as agreed. Our instructions are that the SLM will not contribute any funding for the project.

Disclaimer

This report is based on information and documents provided to the author. It reflects the situation on the date of submission. As legislation and policy is subject to change, and some of the aspects of the project have not yet been finalised, it should be regarded as a living document that will be supplemented or amended from time-to-time as required.

Abbreviations and acronyms

The following abbreviations and acronyms are used in this report:

BBBEE or BEE Black economic empowerment

BBBEE Act Broad-Based Black Economic Empowerment Act 56 of 2003

BL By-law

BOT Build-operate-transfer

COGTA Department of Cooperative Governance and Traditional Affairs

FS Feasibility Study

Guidelines The Municipal Service Delivery and PPP Guidelines published by the National Treasury

IGRFA Intergovernmental Relations Framework Act 5 of 2013

LRA Labour Relations Act 66 of 1995

MAT Regs The MFMA Municipal Asset Transfer Regulations published in *Government Gazette* 31346 of 22 August 2008

ME Municipal entity

MFMA Local Government: Municipal Finance Management Act 56 of 2003

MPRA Local Government: Municipal Property Rates Act 6 of 2004

MSA Local Government: Municipal Systems Act 32 of 2000

Municipal PPP Regulations Municipal Public-Private-Partnership Regulations published in *Government Gazette* 27431 of 1 April 2005

NDOT National Department of Transport

NEMA National Environmental Management Act 107 of 1998

NLTA National Land Transport Act 5 of 2009

NMT	Non-motorised transport
NRTA	National Road Traffic Act 93 of 1996
NT	National Treasury
PAJA	Promotion of Administrative Justice Act 3 of 2000
Planning By-Law Stellenbosch	By-Law on Municipal Land Use Planning 2023
PP	Private party
PPP	Public-private-partnership
Province	The Western Cape Province
PT	Provincial Treasury
RfQ	Request for qualification
SCMP	The Supply Chain Management Policy of the SLM prepared in terms of section 111 of the MFMA
SLM	Stellenbosch Local Municipality
SPLUMA	Spatial Planning and Land Use Management Act 16 of 2013
Structures Act	Local Government: Municipal Structures Act 117 of 1998
Summary Report	The Summary Report prepared in terms of the Guidelines read with section 10 of the MFMA
TVR	Treasury Views and Recommendations
UP	Unsolicited proposal
WDM	Winelands District Municipality

2. STRUCTURE AND MANDATE OF THE MUNICIPALITY

The SLM was established by Provincial Notice 489 of 22 September 2000 in terms of sections 12 and 14 of the Structures Act. The boundaries of the SLM were determined by the Municipal Demarcation Board in Provincial Notice 69 of 3 March 2000. It is a municipality with a mayoral executive system combined with a ward participatory system as provided for in the Western Cape Determination of Types of Municipalities Act 9 of 2000.

The SLM is a Local (Category B) Municipality contemplated in section 155(1) of the Constitution. It falls within the area of the Winelands District Municipality (WDM), being the relevant Category C municipality. As such its powers, functions and duties are set out in Chapter 7 and Parts B of Schedules 4 and 5 of the Constitution, and are elaborated on in sections 83 and 84 of the Local Government: Municipal Structures Act 117 of 1998 (Structures Act). It enjoys the powers and functions contemplated in section 83 of that Act excluding the powers allocated to the WDM in terms of section 84(1).

The Constitution and the MSA require municipalities to provide municipal services, as defined in the MSA, to their communities. The function of “traffic and parking” is

allocated to municipalities by Part B of Schedule 5 to the Constitution. For these reasons the provision of parking facilities is regarded as a municipal service as defined in the MSA.

In this and all other projects the SLM must comply with Chapter 2 of the Constitution which provides the Bill of Rights. This includes, for example, that it must not discriminate, must apply just administrative action, must provide an environment that is not harmful to its residents, etc.

Chapter 3 of the Constitution deals with cooperative government. The SLM as an organ of state must, among other things, co-operate with other organs of state in mutual trust and good faith by coordinating its actions and legislation with that of the other organs of state and avoiding legal proceedings against them¹.

The Council has established a "System of Delegations" for the Municipality in terms of which the function "To exercise all supply chain management powers and duties and to take decisions on all procurement of goods and services subject to the Municipal supply chain management regulations and council's SCM policy" has been delegated to the Accounting Officer, with sub-delegation to the Chief Financial Officer (CFO).

3. USE RIGHTS OF THE MUNICIPALITY

The following is a brief description of available options regarding the use of the property.

3.1 A service contract

This is where a municipality pays a fee to a contractor to provide the services. Capital investment is usually not the responsibility of the contractor. This type of contract is not suitable where capital investments are involved and is not considered suitable for the proposed parking facility arrangement. A service contract is appropriate where a straightforward service is to be outsourced. The contract term is normally between one and three years.

3.2 A management contract

This is where a municipality pays a fee to a contractor to assume overall responsibility for the operation and maintenance of a service delivery system, with the freedom to make day-to-day management decisions. Capital investment is usually not the responsibility of the contractor. This type of contract is usually used where the contractor assumes responsibility for a public open space or similar facility and is not suitable for the proposed parking facility. It is appropriate where there is a need for an outside organisation to take management responsibility for a service without having to provide any capital investment. The contract term is normally between two and five years.

¹ Section 41(1).

3.3 The SLM sells the land

In this option the SLM would sell the land to the PP which will then take full responsibility and risk for the future operation, maintenance and development of the facility. The purchaser will manage the parking through competition in the market place or by competing for a contract to provide monopoly services for a defined period at an agreed price and could conclude an agreement with the PP that it will erect and operate the facility for the period and on the conditions set by the SLM. This option has not been chosen for the reasons set out below. The sale of capital assets by a municipality is governed by section 14 of the MFMA and the Municipal Asset Transfer Regulations, 2008 (MAT Regulations) made under the MFMA.

A sale of the asset is appropriate where the SLM wishes to divest itself of a non-core asset, which is not the case in the current proposals.

Advantages

- Allows the SLM to get rid of non-core assets, if this is applicable.
- Opportunities for existing staff can be created by allowing them to participate in the new facility.
- The SLM will gain a cash injection for the sale.
- Full risk and responsibility is transferred to the new owner.
- The SLM will not have to expend resources to manage the facility except for having to see that the PP adheres to its obligations under the agreement and the by-laws of the SLM.

Disadvantages

- The SLM will lose a valuable asset that can be used to provide parking or other uses for generations to come.
- The SLM will have to ensure that the purchaser has the resources to manage the facility without financial support from the SLM.
- Although the SLM will not have to follow the PPP procedures, it will have to subject the decision to a public participation process and do an investigation to provide an information statement to Council and solicit the views of the NT and the Provincial Treasury in terms of the MAT Regulations.

3.4 The SLM leases the land to the PP

In terms of this option the SLM would enter into a lease agreement with the PP in terms of which the PP will rent the land on payment of either a fixed rental or a rental based on a percentage of income. The PP will assume responsibility for operation and maintenance of the facility. Usually with the lease option the PP will finance working capital and maintenance, but not fixed assets, which remain the responsibility of the municipality. Typically, leases do not have a duration of more than 10 years. The lease

agreement could provide that the lessee (PP) must erect and operate the facility on the conditions set by the SLM.

A lease is appropriate where there is a need for an outside organisation to take management responsibility for a service as well as having to provide capital investment for limited life assets (e.g., vehicles, equipment etc).

Advantages

- The lease option is good for operation and maintenance type services where the municipality lacks skills or resources to manage the operations.
- Operational and maintenance risk is transferred to the contractor. The risk relating to revenue generation may or may not be transferred to the contractor.
- Brings in external experience and expertise.
- The contractor can be made responsible for capital investment, but usually only for limited life assets.
- The SLM will generate fixed income from the lease.
- The lease agreement and arrangements could be structured in such a way that it does not amount to a PPP, in which case the onerous PPP procedures need not be followed. However the procedures outlined in Chapter 4 of the MAT Regulations must be followed.

Disadvantages

- May not bring in major amounts of capital investment.
- The SLM is still responsible for funding for expansion of the facility.
- If the arrangement falls within the PPP definition quoted above, i.e the PP is providing the parking services on behalf of the SLM and is taking on substantial financial, technical and operational risks, the PPP procedures required by section 120 of the MFMA and the Municipal PPP Regulations must be followed. These include obtaining views and recommendations from the NT and Provincial Treasury and other procedures that will be outlined later in this Report.
- Parking is a municipal service, the provision of which service cannot be ensured by using this mechanism.

3.5 A concession agreement

In this option the SLM will continue to own the asset, but it will be leased and managed by the concessionaire for the period of the agreement. The concessionaire handles operations and maintenance and finances the design and development of the facility. At the end of the contract the SLM continues to own the facility. The SLM exercises

regulatory and oversight for which it receives a concession fee. Concessions typically focus on operating and financing the expansion of existing systems.

A concession is appropriate where capital investment is required in a number of areas and an outside organisation is required to provide this investment and to take over long-term responsibility for a specific service.

Advantages

- The contractor takes full responsibility for revenue collection and operating losses.
- Revenue risk is transferred to the contractor.

Disadvantages

The contractor may not use the property to raise finance or obtain a bond over the property which is prohibited by regulation 45(2)(x) of the MAT Regulations.

3.6 A build-operate-transfer arrangement

This is the arrangement recommended by the FS and is fully described in that Report.

A BOT arrangement is appropriate where capital investment is required to construct one specific facility, and an outside organisation is required to provide this investment and to recover its investment by operating the facility for about 15 years or longer.

Advantages

- The PP is required to fund the facility.
- The PP will typically bring in external expertise and experience from operating similar facilities elsewhere.
- The PP takes responsibility for revenue collection and for operation and maintenance, the risks of which are transferred to the PP. Revenue risk may or may not be transferred.
- Risk is transferred to the contractor, including the construction costs.
- The SLM retains ownership of the facility in perpetuity. This places it in a stronger position should the agreement have to be terminated.
- There is also no risk of the SLM losing the property should the PP fail to meet its obligations or go into liquidation. However, the agreement should be structured to avoid or reduce financial risk to the SLM.
- The parties can agree on the disposal of the rates and taxes accruing from the property. For example, it could be agreed that the PP will be exempted from paying these for a period or up to a ceiling amount until the costs of erecting and operating the facility are recouped. The same applies to the bulk service contributions payable to the SLM for the provision of services (electricity, water,

sanitation etc.). Agreement can be reached as to payment of these contributions, which could involve a discount or exemption to enable the PP to recover its costs, depending on whether the applicable by-laws allow for this.

Disadvantages

- The onerous PPP procedures must be followed which can be a lengthy process. However these procedures are designed to benefit the Municipality and its residents by confirming that there will be value for money from the arrangements, that proper financial arrangements are put in place, etc.

General comment

The options outlined above, with the probable exception of the service contract, could be used to outsource all or some of the SLM's responsibilities in similar projects. The level of transfer of operation and financial responsibility will dictate whether any of these styles of contract become a PPP as defined in the Municipal PPP Regulations.

4. APPLICABLE LEGISLATION AND POLICY

The legislation applicable to the project is mainly the MFMA, the MSA and the Municipal PPP Regulations. Apart from these, the following legislation is or could be applicable (the list is not necessarily exhaustive) and has been considered:

- The Constitution on the allocation of powers and functions of the spheres of government, the Bill of Rights, financial issues and procurement
- The Promotion of Administrative Justice Act 3 of 2000 (PAJA) on fair and just administrative action
- The Preferential Procurement Policy Framework Act 5 of 2000 (PPPFA) on procurement and the Procurement Regulations made under that Act
- The National Road Traffic Act 93 of 1996 and the National Road Traffic Regulations, 2000 on road signs and markings, use of public roads and sidewalks, rules of the road etc.
- The National Building Regulations and Building Standards Act 103 of 1977 and the regulations and standards issued in terms of that Act
- The National Land Transport Act 5 of 2009 (NLTA) on detailed land transport functions of the spheres of government and on transport planning
- The *Minimum Requirements for Integrated Transport Plans* published in terms of the NLTA on 29 July 2016 in *Government Gazette* 40174 (Notice 881) on requirements for transport planning
- The National Land Transport Amendment Act 23 of 2023 – promulgated but not in force yet - will amend some relevant provisions of the NLTA

- The Broad-Based Black Economic Empowerment Act 53 of 2003 (B-BEE Act) as well as the B-BBEE regulations and codes
- The National Environmental Management Act 107 of 1998 (NEMA) and regulations, and related legislation such as the National Environmental Management: Air Quality Act 39 of 2004
- The Heritage Resources Act 25 of 1999
- The Infrastructure Development Act 23 of 2014
- The Climate Change Bill, 2022 on the need to promote public transport etc. to combat climate change
- The Stellenbosch Local Municipality (SLM) Roads and Streets By-Law, 2021
- The SLM Draft NMT By-Laws, 2023
- Current SLM Tariff Policy 2024-2025 and Tariff By-Law 2024-2025
- Other relevant by-laws of the SLM
- The Municipal Supply Chain Management Regulations published in terms of the MFMA on 30 May 2005 as amended on 20 January 2017
- The Municipal Asset Transfer Regulations published in terms of the MFMA under Notice R.878 of 22 August 2008 (not applicable if PPP procedures are followed)
- Stellenbosch By-Law on Municipal Land Use Planning 2023.

Relevant Policy documents include the following, among others:

- The Municipal Service Delivery and PPP Guidelines published by the National Treasury ("the Guidelines")
- The White Paper on National Transport Policy, 1996 and draft revised White Paper, 2021 published In *Government Gazette* 46422 of 27 May 2022
- The SLM's Supply Chain Management Policy (SCMP) adopted in terms of section 111 of the MFMA
- The Public Transport Strategy and Action Plan, 2007 on integration of public transport services
- The Draft National Non-Motorised Transport (NMT) Policy, 2013 on the need to promote NMT e.g. by providing bicycle lock-up facilities
- The Non-Motorised Transport Facility Guideline, 2014 on the design of transport facilities to promote NMT
- The National Strategic Framework on Universal Design and Access, 2021 on the need to design infrastructure to accommodate accessible transport

- The White Paper on the Rights of Persons with Disabilities, 2016 on the need to design infrastructure to accommodate the needs of persons with disabilities
- The National Climate Change Response White Paper, 2011 on the need to limit private car use etc. to combat climate change and limit greenhouse gases (GHG)
- The TRH26 South African Road Classification and Access Management Manual, 2012 on road access.

Apart from the legislation and policy referred to above, the SLM must also comply with the following legislation (the list is not exhaustive – only more important legislation is mentioned on a high-level basis):

4.1 The National Land Transport Act 5 of 2009 (NLTA)

The NLTA allocates functions to municipalities², one of which is to do transport planning. The SLM must prepare an integrated transport plan for each 5-year period in terms of the Minimum Requirements for Integrated Transport Plans gazetted under the Act³. The SLM has prepared a comprehensive ITP (CITP) for the period 2023 to 2028 (see 4.23 below). The Minimum Requirements provide that public transport must be favoured over private car transport, which may have a bearing on the project⁴. Section 38(2)(b) provides that developments on property within the area of a planning authority (the SLM is a planning authority) are subject to traffic impact assessments and public transport assessments as prescribed in regulations made by the Minister. To date no such regulations have been prescribed.

4.2 The National Road Traffic Act 93 of 1996 (NRTA)

The NRTA and the National Road Traffic Regulations, 2000 made under the NRTA deal comprehensively with road traffic issues. The Road Traffic Signs and Markings Manual attached to the Regulations must be complied with as regards signs and markings for the parking facility, as well as provisions on road access etc.

Section 80A of the NRTA provides that a municipality may make by-laws on the use of public roads, regulating parking and the appointment and regulation of parking attendants. It may be necessary for the SLM to make by-laws or amend its existing by-laws to promote the financial feasibility of the project by restricting parking in public roads and spaces near or around the proposed facility. The SLM may erect traffic signs and markings to apply such measures, and will need to apply the law enforcement measures authorised by the NRTA and applicable by-laws to enforce compliance with the measures⁵.

² Mainly section 11(1)(c)

³ Notice 881 in Government Gazette 40174 of 29 July 2016

⁴ Page 20

⁵ See for example the powers of traffic officers in section 31 (uppercase i) of the NRTA

4.3 The South African National Roads Agency Limited and National Roads Act 7 of 1998

In terms of this Act the SA National Roads Agency (SANRAL) has full responsibility for all national roads. If the project impacts on any national roads the SLM will have to engage with SANRAL.

4.4 The Western Cape Provincial Transport Infrastructure Act 3 of 2023

The Province has full responsibility for provincial roads. This Act is not in operation yet, and currently the Cape Roads Ordinance 19 of 1996 applies. The SLM will have to engage with the Western Cape Mobility Department of the Provincial Government if the project will impact on provincial roads in any way or if permission (a wayleave) is required to encroach on provincial road reserves.

4.5 The Intergovernmental Relations Framework Act 5 of 2013 (IGRFA)

The IGRFA provides a framework to promote and facilitate intergovernmental relations to flesh out Chapter 3 of the Constitution, which requires the spheres of government and organs of state to co-operate with each other in a spirit of mutual trust and good faith. The IGRFA provides for co-operative agreements (called protocols) between spheres of government and other organs of state and for procedures that must be followed, where disputes arise between them. COGTA has published Guidelines under the Act on those issues. In dealing with other organs of state in the course of the project the SLM must comply with this Act.

4.6 The Climate Change Bill, 2022

This Bill has not yet been passed by Parliament, but is mentioned because its purpose is to enable the development of an effective climate change response and a long-term just transition to a low-carbon and climate-resilient economy and society for South Africa in the context of sustainable development. The Bill lists transport as one of the functional areas where the Bill applies. It provides that the Bill will prevail in the case of any conflict with other legislation. One of the objectives is to reduce private car use and promote public transport and NMT.

The Bill will place a responsibility on municipalities to undertake a climate change needs and response assessment and limit the emissions of greenhouse gases (GHG) within one year from the date of coming into operation of the Act and develop and implement a climate change response implementation plan within two years of that date, which must be informed by the climate change needs and response assessments.

This will impose a duty on municipalities to consider and implement by-laws to ensure compliance with the required needs assessment and the climate change response measures, which could impact on parking issues.

The progress through Parliament of this Bill and the regulations proposed by the Bill should be monitored as to its relevance to the project once it is promulgated and brought into operation.

4.7 The Spatial Planning and Land Use Management Act 16 of 2013 (SPLUMA)

SPLUMA regulates spatial planning and land use management. It provides that municipalities must develop a spatial development framework (SDF) as part of their integrated development plans (IDPs). It is presumed that spatial planning and land use questions will in relation to the project will not be significant because the site is already being used by the SLM as a parking facility. See section 13 below on site enablement issues, which includes the zoning of the property. In this regard see also the Western Cape Land Use Planning Act 3 of 2014.

4.8 The Promotion of Administrative Justice Act 3 of 2000 (PAJA)

PAJA gives effect to section 33 of the Constitution which requires administrative action that is lawful, reasonable and procedurally fair. It provides for certain minimum procedures to be undertaken where an “administrative action” is undertaken. “Administrative action” is widely defined to include a decision or failure to take a decision by an organ of state or persons and institutions performing public functions, which adversely affect the rights of any person.

PAJA provides that where organs of state such as the SLM undertake any administrative action as defined in the Act that may materially and adversely affect the rights of the public, it must notify affected persons and allow them the opportunity to comment. The Act must be read with its regulations. The process can involve either a “notice and comment” procedure or one or more public hearings. This will apply for example if the new proposed parking facility will materially and adversely affect the rights of adjoining properties. The PPP procedures provide for public participation – see section 11 below.

4.9 The Labour Relations Act 66 of 1995 (LRA)

The LRA deals with labour relations and gives effect to section 23 of the Constitution which guarantees the right to fair labour practices. This Act will apply if the staff of the SLM will be affected by the construction or operation of the facility, e.g. if staff are to be transferred to the PP to operate the facility.

The LRA and other labour legislation and applicable collective agreements will have to be applied if relevant, depending on decisions taken as to how personnel are to be deployed. For example, section 197 of the LRA deals with the transfer of contracts of

employment where a business is transferred as a going concern, e.g. if the parking facility that exists on the site will be transferred to the PP as a going concern. Basically, such contracts must be transferred on conditions that are not less favourable to the employees. This will probably not be applicable in the project as proposed.

The SLM is engaging with organised labour – see section 16 below.

4.10 The National Environmental Management Act 107 of 1998 (NEMA)

NEMA provides the overarching legislative framework for environmental governance in South Africa. It requires that environmental implications are investigated and public participation is undertaken whenever certain prescribed projects are undertaken. In terms of regulations promulgated under NEMA, an environmental impact assessment (EIA) must be done when certain listed activities are undertaken.

In terms of NEMA and related legislation, a number of environmental processes are required and authorisations and permits/ licenses need to be obtained prior to project implementation. No construction should take place prior to the necessary environmental authorisations/ permits and licences being in place.

The project team includes environmental specialists who will ensure compliance. The steps being taken are outlined in the FSR Report.

A Notice of Intent to Develop (NID) has been prepared by the Heritage specialist which concludes that there is reason to believe the proposed development will impact on heritage, and therefore a Heritage Impact Assessment (HIA) will be required. The NID; HIA and additional studies must be submitted to HWC for endorsement and subsequent approval.

Adherence to environmental legislation, including the Environmental Impact Assessment Regulations, National Environmental Management Act, Biodiversity Act, National Water Act, Air Quality Act, and Waste Act was considered by the environmental specialist. It was found that no activities requiring environmental authorisation under the Environmental Impact Assessment Regulations will be triggered. Similarly, no water use activities requiring a water use licence under the National Water Act will be triggered.

4.11 The National Heritage Resources Act 25 of 1999

The project must comply with the requirements of this Act. Heritage issues are of special importance in Stellenbosch as a significant part of the “national estate” as defined in that Act. The project team includes specialists who will ensure compliance and the steps being taken are outlined in the FS Report.

4.12 The National Building Regulations and Building Standards Act 103 of 1977

This Act deals with the erection of buildings and provides for building plans to be approved by local authorities. The Minister of Economic Development may make regulations to be known as the National Building Regulations regarding the preparation, submission and approval of building plans and to regulate all aspects of buildings⁶.

4.13 The National Building Regulations, 1990

The National Building Regulations⁷ provide, for example, that pedestrian entrances must be positioned, marked and protected so that pedestrians will not walk into the path of moving vehicles. Regulation S.2 provides requirements for buildings in relation to persons with disabilities. This will also apply to public parking facilities. It provides for example that pathways must be free of obstacles. Where parking for more than 50 vehicles is provided, the parking area must also accommodate the parking of motor vehicles used by persons with disabilities.

The National Building Regulations must be applied where applicable to the design and construction of the facility.

4.14 The Infrastructure Development Act 23 of 2014

This Act empowers the Minister responsible for economic development to set guidelines for the implementation of infrastructure projects. Some National Treasury Circulars have been issued pursuant to the Act and allow for example for the preparation of purpose made tender documents for infrastructure projects. Regard should be had to this as input for the project once the stage of developing the RfQ has been reached.

4.15 The National Treasury MFMA Circular No 77: Model SCM Policy for Infrastructure Procurement and Management

The purpose of this Circular is to provide guidance to municipalities and municipal entities to establish a suitable supply chain management system for infrastructure delivery which is better able to deliver value for money, while minimizing the scope for corruption. It attaches a Model SCM Policy for Infrastructure Procurement and Delivery Management (Annexure A) issued in terms of section 168 of the MFMA in support of Regulation 3(2) of the Supply Chain Management Regulations as a Treasury guideline determining a standard for municipal supply chain management policies. It is linked to the National Treasury Standard for Infrastructure Procurement and Delivery Management.

This Circular should be applied in developing the RfQ and related aspects.

⁶ Section 17

⁷ Promulgated under Notice R.2378 of 10 October 1990

4.16 The Stellenbosch Roads and Streets By-Law, 2021

This By-Law⁸ regulates roads and streets in the municipal area and must be complied with, especially during construction of the facility. If any encroachment on a street, sidewalk walkway or public place will take place the construction company must obtain written permission from the SLM and comply with conditions that the SLM may impose⁹. The same applies if building materials etc. are to be placed or left on streets or sidewalks. In planting trees or shrubs in a street, sidewalk, walkway or public place the written permission of the SLM is required¹⁰. The SLM may close off or divert streets, sidewalks etc. for the purpose of construction¹¹. The SLM may declare land under its control to be a street, sidewalk or walkway by following the required procedures¹². This could include the pedestrianisation of streets. Persons may apply for exemption from the requirements of the By-Law in terms of section 2.

4.17 The Stellenbosch Rates By-Law 2024-2025

This By-Law gives effect to the SLM's Rates Policy. This may be relevant if there is a proposal that the developer of the facility will be exempted from paying rates for a period to recoup the construction costs. See section 14 below.

4.18 The Stellenbosch Tariff By-Law 2024-2025

The Stellenbosch Tariff By-Law gives effect to the Tariff Policy 2024-2025. Parking tariffs for the facility must be set by the Municipality – see section 15 below.

4.19 The Stellenbosch Planning By-Law, 2023

This By-Law¹³ is relevant to the planning and zoning of the site for the facility – see section 13 below.

4.20 The Stellenbosch Rates Policy 2021/2022

The SLM must adopt a Rates Policy in terms of section 3(1) of the Municipal Property Rates Act (MPRA). The Policy thus has legal force in terms of this section and the Rates By-Law referred to above. The Policy is considered in section 14 below.

⁸ Promulgated in Provincial Gazette Extraordinary 8436 of 28 May 2021

⁹ Section 4

¹⁰ Section 8

¹¹ Section 39

¹² Section 41

¹³ Promulgated in *Provincial Gazette Extraordinary* 8768 of 9 June 2023

4.21 The Stellenbosch Non-Motorised Transport Policy, 2015

Policy does not have the force of law until embodied in legislation (by-laws in this case), but must be complied with as a published policy of the Municipality. The Policy states that¹⁴:

The NMT network plan forms part of the Comprehensive Integrated Transport Plan (CITP) for the Municipal area and will integrate with other mobility studies and plans as well as adhere to the WCO24 Municipal Spatial Development Framework (MSDF) 2013.

Also that¹⁵:

The Municipality should establish and promote secure Municipal and/or co-operative bicycle parking facilities at strategic locations.

The Municipality should address mobility impairment as part of the NMT plan.

The National and Provincial Governments also have NMT policies. See for example the Draft National Non-Motorised Transport (NMT) Policy, 2013 and the Western Cape Draft strategy on Non-Motorised Transport in the Western Cape, 2009. Both of these emphasise the need to promote NMT as regards transport infrastructure and operations.

4.22 The Stellenbosch Non-Motorised Transport Policy, 2022

The NMT Policy was adopted by Council in October 2022. It recognises that achieving the vision of walkable and cycle-able environments requires a move away from the “business as usual” approach in transport planning and engineering and requires a set of clear principles, policies and strategies to guide officials and politicians of the SLM as regards NMT.

It provides that the SLM must “strive towards car-free living in Stellenbosch” and “achieve a modal shift in the Stellenbosch CBD towards public transport, walkability and cycle-ability”.

As regards universal access: “Stellenbosch Municipality will implement infrastructure that is universal accessible and will also upgrade existing infrastructure to become universally accessible”. It provides that:

Stellenbosch Municipality will manage, maintain and implement road and streets in such a manner that the road reserve can be safely used by all users, motorised vehicles, including public transport vehicles and non-motorised transport users such as pedestrians, cyclists and users of e-mobility options (e-bikes, pedi-cabs, etc). This requires a careful consideration of the design and use of the sidewalk to enable a broad use that are still legal.

¹⁴ Para 5.5

¹⁵ Para 5.6 and 5.7

All streets in Stellenbosch CBD will be managed in such a way that they become more pedestrian friendly and prioritize the needs of more vulnerable road users.

Stellenbosch Municipality will encourage and facilitate cycling including users of e-bikes to use the sidewalk and share space with pedestrians.

In streets where high pedestrian volumes are experienced, on-street parking bays will be converted to wider pedestrian space or cycle lanes, as required. [Emphasis added].

4.23 The Stellenbosch Universal Access Policy, 2021

This Policy refers to the National White Paper on the Rights of Persons with Disabilities, 2016 (WPRPD) and provides that:

The vision of the WPRPD is the creation of a free and just society inclusive of all persons with disabilities as equal citizens.

In order to achieve the above, universal accessibility should not be viewed as just physical changes to buildings and the like, but inclusion through the acceptance of Universal Design Principles in the development of standards and guidelines. The term “Universal Design” has evolved from the “Barrier Free Design” and “Accessible Design”, design processes that focused specifically on addressing the needs of people with disabilities.

The design of the parking facility should thus include provision for universal access and use. This includes not only persons with disabilities, but also persons who are mobility challenged such as the elderly, children, parents pushing prams etc. In this regard see also the NDoT’s National Strategic Framework on Universal Design and Access, 2021.

4.24 The Stellenbosch Draft Policy on Sidewalk Accessibility, 2022

This Draft Policy provides that:

Stellenbosch is a unique town, with landscaped / tree-lined road verges and opportunities for outdoor dining etc. Although the Municipality intends to preserve this unique character, if activities in road verges are not regulated, pedestrian movements could be impeded. The Municipality has therefore decided to introduce a policy and implement guidelines to this effect, so that sidewalks remain accessible and safe for all users.

The Draft Policy includes minimum guidelines for sidewalk construction.

4.25 The Stellenbosch Wayleave Policy, 2024/25

This Policy provides procedures for applying for permission for construction work etc. in municipal public road reserves, which include the full width of a public road including

the verge and roadway. The PP may have to apply for wayleaves in the course of construction of the facility.

4.26 The Review of the Stellenbosch CIP 2023-2028

As stated above, the CIP is prepared in terms of section 25 of the NLTA read with the regulations on Minimum Requirements for ITPs. The objectives of the revised CIP for 2023 to 2028 regarding infrastructure and parking are to:

- Provide adequate capacity and safe mobility of all modes of transport on all routes, roads and streets;
- Reduce congestion;
- Minimise the impact of through traffic;
- Reduce the impact of extensive on-street parking of private vehicles;
- Provide parking developments that tie-in with and promote the use of public transport;
- Undertake acceptable maintenance;
- Include Universal Design principles, and
- Maintain the character and heritage of the Stellenbosch and Franschhoek Towns.

The CIP provides the objective to achieve a modal shift in the SLM towards public transport, walkability and cyclability. It stipulates an approach that favours vulnerable road users and the introduction of measures to reduce traffic flow in the CBD and develop more pedestrian-friendly or pedestrianised streets. It states that a shift from motorised transport to NMT is taking place because of improved NMT infrastructure and facilities. Parking requirements related to new development are scaled down in favour of public transport and NMT facilities considering all socio-economic and environmental costs/benefits. Where available, on-street parking has been made more expensive to encourage motorists to park-&-ride and/or use NMT. [Emphasis added].

The CIP refers to the parking demand study done for the CBD. The study describes the evaluation of the optimum locations for additional parking, including a multi-storey structure at the Eikestad Mall. It was concluded that depending on the scenario assessments, the CBD could require between 145 and 298 additional parking spaces after 2021. A facility of 120 to 300 parking spaces (in a multi-story structure) at the Eikestad Mall was identified as the optimum solution.

5. LEGAL PROCESSES

In conducting the PPP process the SLM must undertake a “section 78 assessment” in terms of Chapter 8 of the MSA and comply with the requirements of section 120 of the MFMA and the Municipal PPP Regulations. It must follow the guidelines set out in the published Guidelines of the NT. These processes are outlined in the following sections.

6. SECTION 78 ASSESSMENT

Section 120(3) of the MFMA provides that if a PPP involves the provision of a municipal service, there must be compliance with Chapter 8 of the MSA. Accordingly the (SLM) conducted an assessment under that Chapter to determine whether the relevant parking services (“the services”) should be provided by an internal or external mechanism.

Section 76 of the MSA provides that a municipality may provide a municipal service either through an internal mechanism (i.e. a department or component of the municipality itself or a business unit within its administration) or by an external mechanism, which may be a municipal entity (ME), another municipality or another organ of state, or a private person or entity by means of a service agreement. An ME may be either a private company or a service utility established by by-laws of the municipality.

“Municipal service” is defined as *a service that the municipality provides for the benefit of its local community in terms of its powers and functions, whether the service is provided by an internal or external mechanism and regardless of whether or not a fee, charge or tariff is levied for the service*. As indicated above the term “municipal service” is thus widely defined and would appear to include parking services.

In terms of section 77 of the MSA, the municipality must review and decide on the appropriate mechanism to provide a municipal service, commonly called a “section 78 assessment”, where a new municipal service is to be provided or an existing municipal service is to be significantly upgraded, extended or improved. It seems that the proposed parking services will amount to a significant upgrading, extension or improvement of the parking services currently being provided on the site.

An external mechanism can include the establishment of a municipal entity (ME) under Chapter 8A of the MSA, as a separate legal entity to undertake the functions, with or without undertaking other transport functions.

Section 78 requires as a first step that the municipality must assess whether to use an internal mechanism. This involves, among others, assessing:

- *The indirect costs and benefits if the service is to be provided through an internal mechanism;*
- *The capacity and future capacity of the municipality to furnish the skills, expertise and resources necessary to provide the services through an internal mechanism;*
- *The extent to which the organisation and administration and the development of the human resources (HR) capacity of the municipality could be used to provide the services;*
- *The likely impact on development, job creation and employment patterns in the municipality; and*
- *The views of organised labour.*

After these steps have been taken, the municipality may decide to use an internal mechanism or to investigate the possibility of providing the services by an external mechanism. If it decides to investigate an external mechanism it must:

- *Give notice to the local community.*
- *Assess the different service delivery options under section 76(b), i.e. whether to establish an ME, use another municipality or organ of state, a community-based organisation or any other entity, including a private entity. In doing so it must take into account:*
 - *The direct or indirect costs and benefits, including the effect on health and the environment;*
 - *The capacity or future capacity of the service provider;*
 - *The views of the local community;*
 - *The impact on development and job creation; and*
 - *The views of organised labour.*
- *Conduct a feasibility study which covers the matters listed in section 78(1)(c) which includes, among others, assessing:*
 - *The extent to which the service will provide value for money;*
 - *The needs of the poor;*
 - *Whether the proposals will be affordable for the municipality and its residents; and*
 - *Whether the proposals will transfer appropriate technical, operational and financial risk.*

After this assessment, the municipality must decide on the appropriate internal or external mechanism. If it decides on an external mechanism it must enter into a service delivery agreement that complies with section 80 of the MSA after applying the required procurement processes (competitive bidding etc.).

So, to summarise, if the services will amount to a new municipal service or a substantial upgrading, improvement or extension of an existing service, the SLM must first take the abovementioned steps to assess whether it should provide the services through an internal mechanism. After that it may investigate the possibility of an external mechanism by applying the abovementioned steps relevant to that investigation, including a feasibility study. If it then decides on an external mechanism, such as an agency agreement or concessioning, it must apply normal procurement procedures in terms of its supply chain management policy and applicable legislation.

A section 78 assessment has been conducted as described in the Feasibility Study Report (FSR) and the Section 78 Report made available by the SLM. On 28 March 2018 the Council accepted that all the requirements of section 78(1) of the MSA in terms of investigating the feasibility of the provision of sufficient parking have been

complied with and that the SLM should formally proceed to the MSA Section 78(3) process of exploring the possibility of providing the municipal service of parking through an external mechanism.

After exploration of such an external mechanism Council took a decision on 26 February 2020 that it accepted that the section 78 processes in terms of the MSA had been properly conducted and that the SLM should proceed to put in place the legislative processes for the services to be provide though a private party as an external mechanism.

7. PUBLIC-PRIVATE PARTNERSHIPS

When the SLM enters into an arrangement with a private party that will amount to a PPP it must comply with section 120 of the MFMA, as well as the Regulations made on PPPs under the MFMA. Regulation 33(2) of the Municipal Asset Transfer (MAT) Regulations provides that Chapter 4 on granting the rights to use, control or management of municipal capital assets do not apply where the granting will be in terms of a PPP agreement referred to in section 120 of the MFMA. The requirements of section 120 are thus applicable and replace the MAT Regulations.

Section 120(4) requires a feasibility study and provides that the national government must assist municipalities with such feasibility studies. A Council decision must be obtained and the views of the National Treasury and the Department responsible for local government and other relevant national departments must be solicited. If the PPP involves the provision of a municipal service, the SLM must comply with Chapter 8 of the MSA and conduct a section 78 assessment.

A PPP is defined in the MFMA Regulations¹⁶ as follows:

“public-private partnership” means a commercial transaction between a municipality and a private party in term of which the private party—

- a) performs a municipal function for or on behalf of a municipality, or acquires the management or use of municipal property for its own commercial purposes, or both performs a municipal function for or on behalf of a municipality and acquires the management or use of municipal property for its own commercial purposes;*
- b) assumes substantial financial, technical and operational risks in connection with—*
 - (i) the performance of the municipal function;*
 - (ii) the management or use of the municipal property; or*
 - (iii) both; and*

¹⁶ Published under Notice R.309 in *Government Gazette* 27431 of 1 April 2005.

- c) *receives a benefit from performing the municipal function or from utilising the municipal property or both, by way of—*
- (i) consideration to be paid or given by the municipality or a municipal entity under the sole or shared control of the municipality;*
 - (ii) charges or fees to be collected by the private party from users or customers of a service provided to them; or*
 - (iii) a combination of the benefits referred to in subparagraphs (i) and (ii)."*

Private party means any entity other than a municipality, ME or organ of state.

The Regulations provide a regulatory framework for PPP agreements. The SLM or ME may enter into a PPP only if it can demonstrate that the PPP will provide value for money to and be affordable for the Municipality, and transfer appropriate technical, operational and financial risk to the private party.

If the SLM appoints one or more contractors to provide the parking services, this will amount to a PPP if the private party that provides the municipal service or function, assumes substantial risk and receives a benefit for performing the function as indicated in the above definition. It appears that this will be applicable in the present case, and that the proposed arrangement will amount to a PPP.

8. THE PROJECT CYCLE

Required PPP procedures include that the SLM must conduct a feasibility study that covers the matters listed in section 120 of the MFMA and regulation 3 of the Municipal PPP Regulations, which includes cost projections and obtain a Council decision as to whether to proceed with the PPP. If the Municipality has already completed a feasibility study as part of the section 78 assessment, it need not redo it for the PPP process, as long as that feasibility study covers the required matters¹⁷.

At least 60 days prior to the Council meeting it must make particulars of the PPP available to the public for comments, and obtain the views of the NT, the National Department responsible for local government (COGTA) and other national or provincial organ of state prescribed in the Regulations (apparently none have been prescribed). It must also solicit the views of the NT on proposed procurement processes and proposed agreement(s) and must appoint a project officer for the PPP process.

The SLM has notified the NT and Provincial Treasury of its intention to investigate a PPP as required by regulation 2(1) of the Municipal PPP Regulations. If requested by the NT the SLM must appoint a transaction adviser for the project – this has been done¹⁸.

¹⁷ Regulation 3(3) of the Municipal PPP Regulations

¹⁸ Regulation 2(1)(b) of the Municipal PPP Regulations

When procuring the PP the SLM must comply with Part 1 of Chapter 11 of the MFMA. It must solicit the views of the NT and Provincial Treasury on the proposed bid documentation at least 30 (thirty) days before bids are invited and on the evaluation of the bids at least 30 (thirty) days before an award is made¹⁹. The PPP agreement between the SLM and the PP must comply with regulation 5 of the Municipal PPP Regulations. Any municipal employee participating in the negotiation of the PPP agreement may not be employed by the PP in the PPP for a period of 3 (three) years²⁰.

The accounting officer of the SLM must appoint a project officer for the PPP which has been done²¹. Regulation 9 provides for procedures when a PPP agreement is amended, which include public participation.

The Municipal PPP Regulations provide that before a municipality initiates a feasibility study for a PPP contemplated in section 120(4) of the Act the accounting officer of the municipality must-

- (a) Notify the National Treasury (NT) and the relevant Provincial Treasury (PT) in writing of the municipality's intention, together with information on the expertise within the municipality to comply with that section; and
- (b) If requested by the NT or PT, appoint a person with appropriate skills and experience, either from within or outside the municipality, as the transaction advisor to assist and advise the municipality on the preparation and procurement of the PPP agreement.

The FS Report has identified and described the project.

The SLM notified the National Treasury (NT) and has been engaging with the NT representative on an ongoing basis and recommendations of the NT and PT have been incorporated in the Summary Report.

A project officer was appointed as well as a project adviser.

The municipality must consult stakeholders. A notice in terms of section 78(3)(a) of the MSA was published on 12 July 2028. Comments received pursuant to the notice were considered.

The municipality must solicit the views of organised Labour – see section 16 below.

Section 120(4) of the MFMA provides that before a PPP is concluded, the municipality must conduct a feasibility study that-

- (a) Explains the strategic and operational benefits of the PPP for the municipality in terms of its objectives.
- (b) Describes in specific terms-
 - a. The nature of the private party's role in the PPP;

¹⁹ Regulation 4(1) of the Municipal PPP Regulations

²⁰ Regulation 5(2) of the Municipal PPP Regulations

²¹ Regulation 7 of the Municipal PPP Regulations

- b. The extent to which this role both legally and by nature can be performed by a private party;
- c. How the proposed agreement will-
 - i. Provide value for money to the municipality;
 - ii. Be affordable for the municipality;
 - iii. Transfer appropriate technical, financial and operational risks to the private party, and
 - iv. Impact on the municipality's revenue flows and current and future budgets.
- (c) Takes into account all relevant information, and
- (d) Explains the capacity of the municipality to effectively monitor, manage and enforce the agreement.

As regards value for money, the NT has raised a number of questions, which have been taken into account in the FSR. The Guidelines provide for the FSR to be amended after receiving the comments from the NT and others. This is elaborated in an annexure to the Summary Report.

In terms of section 120(1) of the MFMA, the municipality must demonstrate that the PPP agreement will-

- (a) Provide value for money for the municipality;
- (b) Be affordable for the municipality, and
- (c) Transfer appropriate technical, operational and financial risk to the private party.

These aspects have been covered above.

Regulation 3 of the Municipal PPP Regulations provides for additional matters to be addressed in the feasibility study, as follows:

- (1) A feasibility study conducted in terms of section 120(4) of the Act, in addition to the matters specified in that section, must—
 - (a) identify and define the activity which the municipality proposes to outsource to a private party;
 - (b) assess the needs of the municipality in respect of such activity, including—
 - (i) the various options available to the municipality to satisfy those needs; and
 - (ii) the advantages and disadvantages of each option;
 - (c) assess the projected impact of the proposed outsourcing of the activity to a private party on the staff, assets, liabilities and revenue of the municipality or a municipal entity under the sole or shared control of the municipality, which must include an assessment of—

- (i) the number of officials of the municipality or such municipal entity that would become redundant as a result of the outsourcing of the activity;
 - (ii) the cost to the municipality or such municipal entity of any staff retrenchments or the retention of redundant staff;
 - (iii) any assets of the municipality or such municipal entity proposed to be placed under the control of the private party;
 - (iv) any assets of the municipality or such municipal entity that would become obsolete as a result of the outsourcing of the activity;
 - (v) any liabilities of the municipality or such municipal entity proposed to be assigned to the private party;
 - (vi) any debt of the municipality or such municipal entity attributed to the activity to be outsourced which the municipality or such municipal entity would retain; and
 - (vii) any revenue to be foregone by the municipality or such municipal entity as a result of the outsourcing of the activity; and
- (d) recommend an appropriate plan for the procurement of the proposed public-private partnership agreement, if outsourcing of the activity is the preferred option.

(2) An assessment in terms of sub-regulation (1)(b) must show comparative projections of—

- (a) the full costs to the municipality for the activity if that activity is not outsourced through a public-private-partnership agreement; and
- (b) the full costs to the municipality for the activity if that activity is outsourced through a public-private-partnership agreement.

(3) Sub-regulations (1) and (2) need not be complied with if the activity which the municipality proposes to outsource is a municipal service in respect of which an assessment in terms of section 78(3)(b) and a feasibility study in terms of section 78(3)(c) of the MSA have already been carried out, provided that—

- (a) such assessment and feasibility study cover the matters referred to in sub-regulations (1) and (2); and
- (b) the documents reflecting the results of such assessment and feasibility study are included in the documents submitted to the council in terms of section 120(6)(a) of the Act.

Once the Feasibility Study has been completed, the accounting officer of the municipality must submit the report on the feasibility study together with all other relevant documents to the Council for a decision in principle on whether the municipality should continue with the proposed PPP.

At least 60 (sixty) days prior to the Council meeting the municipality must make public particulars of the PPP together with the report on the Feasibility Study and invite the local community and other interested persons to submit comments or representations in respect of the proposed PPP. The notice must be published in terms of section 21A of the MSA. Such a notice was published in February 2024 as Municipal Notice No. 9 of 2024. In addition a notice was published in terms of the Heritage Resources Act inviting comments. A public meeting was held on 13 February 2024 at which a number of comments were received from the local community and interested persons. These comments with the SLM's responses will be set out in an Annexure to the Summary Report.

At least 60 days prior to the Council meeting the accounting officer of the municipality must solicit the views and recommendations of the NT, the PT and the national Department responsible for local government (COGTA). Notices were sent to these entities and in response questions and comments were received from the NT. The PT has also provided written comments and is part of the ongoing engagements with the NT. The comments received with responses by the SLM will be described in an annexure to the Summary Report as required by the Guidelines. If any negative comments are received the Project Team will engage with the entity concerned in an attempt to resolve the matter before the Council meeting, and a description of the meeting(s) will be provided in such an Annexure as required by the Guidelines.

If the PPP involves a type of service as prescribed in regulations made under the MFMA, the SLM must also engage with the relevant national department. No such regulations could be found. The SLM must also engage with other national or provincial organs of state as prescribed in regulations. No such regulations could be found.

In terms of the Guidelines the FS Report must also be circulated to relevant Departments within the SLM for their comments. This has been done. Once the report has been amended in response to the comments received etc. it must be circulated to Council members not less than 10 days before the Council meeting.

If the proposed PPP agreement will impose financial obligations on the SLM beyond the three years covered in its annual budget for the relevant financial year, the SLM must undertake the processes outlined in section 33 of the MFMA. This will likely be the case, and the required processes will then be followed – see section 17 below.

As indicated above the Project Team includes environmental specialists who will ensure compliance with environmental legislation including NEMA. It also includes heritage specialists to ensure compliance with the Heritage Resources Act.

9. PROCUREMENT

Part 3 of Chapter 8 of the MSA deals with procurement of a service provider in the case of an external mechanism. The SLM must comply with that Part (sections 80 and 81) and with Chapter 11 of the MFMA. These sections provide for competitive bidding and for negotiations with the service provider after he/she/it has been selected.

The SLM must comply with its Supply Chain Management Policy 2024/25 (SCMP) prepared in terms of section 111 of the MFMA. The SCMP applies where the SLM selects external mechanisms for the provision of municipal services in circumstances contemplated in section 83 of the MSA²². The SLM has established a Supply Chain Management Unit under supervision of the CFO. Goods or services above R200 000 may only be procured by a competitive bidding process²³. Procedures for competitive bidding are set out in sections 20 to 29.

Section 37 of the SCMP deals with unsolicited bids – see section 7 below.

Section 51 provides that If a service provider acts on behalf of a Stellenbosch Municipality to provide any service or act as a collector of fees, service charges or taxes and the compensation payable to the service provider is fixed as an agreed percentage of turnover for the service or the amount collected, the contract between the service provider and the Stellenbosch Municipality must stipulate (a) a cap on the compensation payable to the service provider and (b) that such compensation must be performance based. Section 57 deals with the suspension of service providers for poor performance.

The SLM must also comply with the Local Government Framework for Infrastructure Delivery and Procurement Management dated 1 October 2020.

The Preferential Procurement Policy Framework Act 5 of 2000 (PPPF Act) gives effect to section 217 of the Constitution which provides that when an organ of state such as a municipality procures goods and services, it must do so in accordance with a system which is fair, equitable, transparent competitive and cost effective. Procurement by the SLM of goods and services must be done within the framework of the PPPF Act and the Regulations made under that Act.

The Preferential Procurement Policy Regulations, 2022 have been promulgated under the PPPF Act. They provide for applicable points systems and specific goals for tender invitations. The Treasury Procurement Guidelines published by the NT provide guidelines for public procurement and emphasise the Government's commitment to a procurement system which enables the emergence of sustainable small, medium and micro business.

The Broad-Based Black Economic Empowerment Act 56 of 2003 (BBBEE Act) is designed to promote black economic empowerment and to empower the Minister to issue codes of good practice and to develop criteria for entering into partnerships with the private sector. See section 12 below.

The Municipal Service Delivery and PPP Guidelines provide that the Municipality must prepare a procurement plan for the project that must contain at least the following:

- A project timetable for the key milestones and all approvals which will be required to take the project from TVR I to TVR III.

²² Section 2(3)(d)

²³ See section 217 of the Constitution

- Confirmation that sufficient funds in the municipality's budget are available to take the project to TVR III and into contract implementation.
- A list of any potential challenges to the project and a discussion on how these will be addressed by the project team and adviser.
- The best procurement practice and procedures suited to the project type and structure.
- The governance processes to be used by the municipality in its management of the procurement, especially regarding decision-making.
- The project stakeholders and the extent of their involvement in the external option.
- The project team with assigned functions.
- Categories of information to be made available to bidders and how such information will be developed.
- A list of required approvals from within and outside the municipality.
- A Gantt chart of the procurement process, including all approvals and work items necessary for obtaining these approvals (for procurement documentation as well as, for example, the land acquisitions and environmental studies to be procured by the municipality).
- Contingency plans for dealing with deviations from the timetable and budgets.
- The bid evaluation process and teams.
- An appropriate quality assurance process for procurement documentation.
- The means of establishing and maintaining an appropriate audit trail for the procurement.

Appropriate security and confidentiality systems, including confidentiality agreements, anti-corruption mechanisms, and conflict of interest forms to be signed by all project team member.

10. UNSOLICITED BIDS

Unsolicited bids are governed by National Treasury Practice Note No. 11 of 2008/2009 on unsolicited proposals. The SLM may consider an unsolicited proposal (UP) if a project feasibility study has been done that establishes a clear business case for the proposal, the product or service involves an innovative design or an innovative approach to project development and management or presents a new and cost-effective method of service delivery. The UP must include the information listed in paragraphs 2.2 and 2.3 of the Practice Note.

The SLM must reject the UP if it relates to institutional requirements that can be acquired by conventional competitive bidding or relates to products or services that are generally available. If the UP is compliant, the SLM may enter into direct negotiation with the proponent (i.e. the party who submitted the UP) outside of the normal bidding process. If the proposal amounts to a PPP the SLM must comply with the PPP requirements outlined in section 4 above.

If the proposal is not a PPP, the SLM must undertake a comprehensive evaluation of the proposal including a feasibility study that complies with paragraph 4.2.3.1 of the

Practice Note. If the SLM determines that the requirements of the UP are met, it may enter into an unsolicited proposal agreement that complies with paragraph 4.2.4.

Once the unsolicited proposal agreement has been concluded the SLM must prepare and issue bid documents, i.e. a request for qualification (RfQ) to “test the market for the existence of other private entities capable of providing the product or service”. If there are one or more adequate responses to the RfQ the SM must conduct a competitive bidding process in terms of its SCMP among the firms qualified in the RfQ. Should the proponent of the UP not be awarded the contract, he/she must be reimbursed by the successful bidder for the audited costs of submitting the proposal.

11. CONSULTATION AND STAKEHOLDER ENGAGEMENT

Section 152(1)(d) of the Constitution provides that one of the objects of local government is to encourage the involvement of communities and community organisations in the matters of local government. Section 5(1) of the MSA provides that the local community of a municipality is entitled to contribute to the decision-making processes of the municipality and to submit recommendations, representations and complaints to the municipality.

As part of the requirements of co-operative government in Chapter 3 of the Constitution and the IGRFA, the SLM must co-operate with and engage with other organs of state that may be involved. For example if the facility will affect traffic on any provincial road, the SLM must engage with the provincial department responsible for roads. As seen above the PPP procedures require engagement with the NT and other parties.

Persons whose rights or interests will be affected as envisaged by PAJA, such as landowners in the vicinity of the proposed facility, businesses that could be affected and proposed users of the facility (who may have views e.g. on where the facility should be situated). These requirements are examined for purposes of the project to ensure that there is compliance.

No.	Section of Act	Requirement	Timing	Discussion and status
1	s.152(1)(e) of Constitution	Objects of local govt. are to encourage involvement of communities and community organisations	General requirement	General requirement
2	s.41(1)(h) of Constitution	The SLM must co-operate with other organs of state in mutual trust and good faith by informing and consulting one another on matters of common interest	General requirement	General requirement

3	s.5(1)(a) of the MSA	The local community has the right to contribute to the decision-making processes of the municipality	Applied in the various stages of the project	General requirement
4	s.5(1)(b) of the MSA	The local community has the right to submit written and oral representations to the Council or a political office bearer	Applied in the various stages of the project	General requirement
5	s.78(1)(a)(v) of the MSA	S. 78 Assessment: assess the views of organised labour	When deciding on the mechanism to provide a new municipal service	Done
6	s.78(3)(a) of the MSA	S.78 Assessment: Give notice to local community that the SLM is exploring an external mechanism	When exploring an external mechanism	Done
7	s.78(3)(b)(iii) of the MSA	S.78 Assessment: Take into account the views of organised labour	When exploring an external mechanism	Done - See section 16
8	c.120(6)(b) of the MFMA	PPP: Make public particulars of the PPP and invite comments and representations	At least 60 days before the Council meeting to decide whether to proceed with the PPP	Done
9	s.120(6)(c)(i) of the MFMA	PPP: Solicit the views and recommendations of the NT on the Feasibility Study (TVR 1)	On completion of the Feasibility Study	Done
10	s.120(6)(c)(ii) of the MFMA	PPP: Solicit the views and recommendations of COGTA on the Feasibility Study	On completion of the Feasibility Study	Done.
11	Reg. 4(1) of the PPP Regs	Solicit the views and recommendations of the NT and PT on the bid documentation (TVR 2)	At least 30 days before bids are invited	Still to be done
12	Reg. 4(3) of the PPP Regs	Solicit the views and recommendations of the NT and PT on the proposed PPP agreement, the plan for managing the agreement and the preferred bidder's competency and capacity (TVR 3)	When the PPP agreement is drafted	Still to be done. Also applies if the PPP agreement is to be amended
13	s.33(1)(a)(i)(aa) of the MFMA	Make public the draft contract (PPP agreement) and an info. statement summarising the SLM's obligations and invite comments and recommendations	At least 60 days before the Council meeting to approve the contract	Required if the contract will impose financial obligations on the municipality beyond the 3 years covered in the annual budget for that financial year: Still to be done

14	s.33(1)(1)(a)(ii) of the MFMA	Solicit the views of the NT and COGTA	At least 60 days before the Council meeting to approve the contract	Required if the contract will impose financial obligations on the municipality beyond the 3 years covered in the annual budget for that financial year: Still to be done
15	s.33(3)(a)(i) of the MFMA	The final draft contract is taken to Council for preliminary approval, subject to the public participation process. The contract is then distributed at least 60 days before the Council takes a decision on the final contract that is to be signed by the municipality	Not clear at what stage	Still to be done
16	s.33(3)(a)(ii) of the MFMA	S.33 contracts may not be withheld from public scrutiny except as provided for in the Protection of Public Information Act	Means that any interested person can have access to the contract	General requirement
17	s.4 of PAJA	Need a notice and comment procedure or public meetings if rights of persons will be adversely affected	E.g. if rights of adjacent property owners could be prejudiced	General requirement

12. BEE AND OTHER SOCIO-ECONOMIC ISSUES

The SLM has appointed a Socio-Economic and BBBEE Advisory Team which is using a consulting process to ensure that the BBBEE and Socio-Economic aspects of the Feasibility Phase will be met. The parameters of the Guidelines need to be confirmed against the following policy documentation, as well as regulatory requirements, as follows:

- SLM sustainability framework;
- Requirements of the shareholder compact and the design thereof;
- The terms of the Treasury BEE Code for PPPs;
- The BBBEE Codes of Good Practice (current);
- The MFMA and Regulations;
- The Refined Codes of Good Practice gazetted on 11 October 2013 - These become applicable on 11 October 2014 and therefore need to be factored into the global reporting initiative standards;

- The Proposed B-BBEE Bill which is intended to replace the BBBEE Act;
- The Construction sector BBBEE Sector Code;
- Other relevant Sector Codes.

The BBBEE Act is designed to promote black economic empowerment and to empower the Minister to issue codes of good practice and to develop criteria for entering into partnerships with the private sector. The Minister is empowered to issue codes of good practice on black economic empowerment by notice in the *Government Gazette*, in terms of section 9(1) of the BBBEE Act, in order to promote the purpose of the Act. Section 10 provides that every organ of state and public entity, which includes municipalities, must take into account and, as far as reasonably possible, apply any relevant code of good practice issued in terms of the BBBEE Act.

In terms of section 12 of the BBBEE Act the Minister must publish transformation charters. The Property Sector Transformation Charter has been published as an indication of what the industry deems possible to be achieved in terms of BBBEE. This charter should be taken into consideration in the development and implementation of the Project.

Two of the main objects of the BBBEE Act are to empower the Minister to issue the abovementioned codes of good practice and to develop criteria for entering into partnerships with the private sector.

The BBBEE Act, section 10 states that every organ of state and public entity must apply any relevant code of good practice issued in terms of the BBBEE Act. Section 10(2) provides that the Minister of Trade and Industry may exempt an organ of state from this requirement.

An organ of state is defined as, *inter alia*, a municipality, in terms of section 1 of the BBBEE Act (paragraph (b) of the definition).

PPP Manual

The PPP Manual and in particular, the Guidelines must be taken into account. Module 2 of these Guidelines provides a *Code of Good Practice for BEE in Public-Private-Partnerships*.

The Codes of Good Practice, which were finalized in 2007 and as such the PPP Code may be out of sync with the 2015 Guidelines.

In terms of the BBBEE Act, a sector code of good practice has the same status as the Codes of Good Practice.

Section 3 of the Construction Sector Code states that it is applicable to measured entities which conduct any construction-related activities and entities which derive their majority turnover from construction related activities.

This sector was taken into consideration in the development of the Project BBBEE Scorecard.

Property Sector Transformation Charter

In terms of section 12 of the BBBEE Act, a transformation charter is published for general information purposes only and is not binding on a particular sector, therefore, although the Property Sector Transformation Charter is not binding it is an indication of what the industry deems possible to be achieved in terms of BBBEE. This charter was taken into consideration in the development of the Project BBBEE Scorecard.

There is scope for the applicability of BBBEE in the Project, within the 90/10 framework as stated in the PPPFA.

The Project BBBEE Scorecard was developed taking into account the various policy documents applicable in terms of BBBEE.

It must be repeated that the Codes of Good Practice will be applied in all aspects of the procurement process.

As regards socio-economic issues, the proposed facilities will increase safety on the streets due to a reduction in circulating traffic and a reduction in circulating traffic. It will reduce drive frustrations, which will have a positive effect on motorists within the CBD by reducing reckless driving. Due to the increased parking space, various streets may be altered to pedestrian streets, which will increase safety in these highly dense pedestrian areas in the CBD by reducing the conflict between motorists and pedestrians. The proposed facilities will be access controlled and thus have appropriate security consequently allowing safe areas for people to park, which will increase the safety of both the motorists and vehicles.

13. SITE ENABLEMENT ISSUES

13.1 Introduction

The Property consists of a mosaic of 21 Erven (stands) in the Stellenbosch CBD. The Erven are subject to various conditions and servitudes which are set out in the relevant title deeds. There may also be servitudes affecting the Erven that are noted in the office of the Surveyor General that are not reflected in the title deeds. According to a valuation of the property done for the SLM on 11 June 2024 there are no improvements on the subject portion of the property, which is being used as a parking area. It states that services (reticulation) are available to the property.

The Erven are listed as follows:

No.	Erf number	Extent	Zoning	Owner	Title Deed
1	Erf 1962 Stellenbosch	7368,17 m ²	Public Roads and Parking Zone	SLM	T8720/1967
2	Erf 6636 Stellenbosch	614,96 m ²	Public Roads and Parking Zone	SLM	T4562/1980
3	Erf 6402 Stellenbosch	134,58 m ²	Public Roads and Parking Zone	SLM	T12737/1979
4	Erf 1976 Stellenbosch	1085,93 m ²	Public Roads and Parking Zone	SLM	T15201/1965
5	Erf 1975 Stellenbosch	13 080,94 m ²	Public Roads and Parking Zone	SLM	T6957/1975/1980
6	Erf 1974 Stellenbosch	1311,95 m ²	Public Roads and Parking Zone	SLM	T17114/1960

7	Erf 1973 Stellenbosch	1 305,57 m ²	Public Roads and Parking Zone	SLM	T17465/1959
8	Erf 1971 Stellenbosch	385,85 m ²	Public Roads and Parking Zone	SLM	T10310/1956
9	Erf 1970 Stellenbosch	437,12 m ²	Public Roads and Parking Zone	SLM	T6026/1954
10	Erf 1958 Stellenbosch	395,66,96 m ²	Public Roads and Parking Zone	SLM	T5432/1961
11	Erf 1954 Stellenbosch	529,16 m ²	Public Roads and Parking Zone	SLM	T21749/1963
12	Erf 1977 Stellenbosch	111,81 m ²	Public Roads and Parking Zone	SLM	T21750/1963
13	Erf 1979 Stellenbosch	294,95 m ²	Public Roads and Parking Zone	Unknown	Unknown
14	Erf 6489 Stellenbosch	329,45,95 m ²	Public Roads and Parking Zone	Unknown	Unknown
15	Erf 8711 Stellenbosch	18,02 m ²	Public Roads and Parking Zone	Unknown	Unknown
16	Erf 1979 Stellenbosch	294,95 m ²	Public Roads and Parking Zone	Unknown	Unknown
17	Erf 10850 Stellenbosch	58,23 m ²	Transport Facility Zone	Unknown	Unknown
18	Erf 10851 Stellenbosch	9,27 m ²	Limited Use Zone	Unknown	Unknown
19	Erf 1972 Stellenbosch	1 033,57 m ²	Mixed Use Zone	SLM	T10310/1956
20	Erf 6490 Stellenbosch	384,87 m ²	Mixed Use Zone	Unknown	Unknown
21	Erf 1969 Stellenbosch	421,13 m ²	Mixed Use Zone	SLM	T397/1963

13.2 Ownership of the land

14 of the erven are owned by the SLM, having been purchased or acquired over a long period. The ownership status of the other seven is unknown and their title deeds could not be traced. The status of these erven will have to be determined by a land surveyor. It seems that the erf numbers may have changed in the course of a consolidation or subdivision. If it turns out that any erven required for the project are not owned by the SLM, it will have to acquire them by purchasing or expropriating them, as the pieces of land must all be owned by the same person to allow for consolidation.

13.3 Consolidation of the Erven

A qualified land surveyor will have to be appointed to prepare a consolidation diagram to enable the property to be used for the proposed development. The diagram must be approved by the Surveyor General. To qualify for consolidation the properties must be contiguous to one another, owned by the same person and must be registered in the same property register (which is the case).

The final design of the proposed improvements to the Property is not yet known and input or proposals will be invited from tenderers in the process of inviting tenders. Once the final design is known it may be necessary to exclude some of the erven or

portions thereof from the consolidated property, for example if they are to be used for municipal streets or public open spaces.

13.5 Title conditions and servitudes

In the course of preparing the consolidation diagram the surveyor must identify any title conditions or servitudes which may pose a problem for the consolidation or for the proposed development. The available title deeds have been examined for such conditions or servitudes, but more may be registered with the Surveyor General. Where a condition or servitude over a subservient property is in favour of the owner of the adjoining property these will be extinguished by merger where the SLM is/will be the owner of the dominant property. Other conditions or servitudes may have to be cancelled either by agreement with the servitude holder, which may involve paying a purchase consideration, or by expropriation.

13.6 Zoning

15 of the erven are zoned as *Public Roads and Parking Zone*. Three are zoned as *Mixed Use Zone*, 2 one is zoned as *Transport Facility Zone* and one as *Limited Use Zone*. Zoning certificates have been obtained from the SLM. All of the erven have a permitted primary use for a “public parking area”. There is consent use for a “parking garage” requiring approval in terms of section 15 of the Planning By-Law.

Erf 1968 is part of a community zone and includes zoning for a “public institution” and a “private road”. Depending on the planned use of this Erf in the final design, application may have to be made under the Planning By-Law for rezoning.

Section 15(1) of the Planning By-Law provides that no one may commence or continue land development without the approval of the Municipality.

If any floor space ratios for buildings or restrictions on coverage or heights of buildings are applicable, application will have to be made for rezoning or removal of the restrictions.

13.6 Land claims

A certificate has been obtained from the Office of the Regional Land Claims Commissioner: Western Cape confirming that there are no outstanding land claims against any of the erven. The certificate states that “Whilst the Commission takes reasonable care to ensure the accuracy of the information it provides, there are various factors that may be beyond the Commission's control, particularly relating to claims that have been lodged by not yet gazetted”. It relates to circumstances where for example where historic property descriptions are used.

Should it be found in terms of 13.2 above that property descriptions have changed, the Commission should be asked to do a further search.

13.7 Geotechnical issues

Based on the findings of a geotechnical investigation conducted, the consultants are of the view that the proposed parking facility project is feasible and from a geotechnical point of view, the project can be progressed to the geotechnical investigation stage.

Cognisance must however be given to the risks identified in this study that have an impact on both the geotechnical investigations and the design and construction of the parking infrastructure.

The risk of striking underground services must be highlighted for the intrusive investigation works due to the variety of services present. However, the investigation can be accommodated within the site plan indicating the location of the underground services.

14. TARIFFS

Section 74 of the MSA provides that the Municipality must develop a tariff policy on the levying of fees for municipal services. This includes parking tariffs, which must reflect the costs reasonably associated with rendering the service, including capital, operating, maintenance, administration and replacement costs, and interest charges²⁴. They must be set at levels that facilitate the financial sustainability of the service, taking into account subsidisation from other sources. The SLM's Tariff Policy will inform the tariff level for the parking. This cannot be delegated to a private or third party even if the services are delivered under a service delivery agreement.

The Stellenbosch Tariff Policy 2024-2025 was developed in terms of section 74 of the MSA. It provides that service charges should at least break even with the cost of providing the service. As regards "sundry tariffs" which would presumably include parking fees, the Sundry Tariff Schedule approved by the Council annually will be used. Tariffs will be calculated based on the estimated actual cost depending on the type of community service.

The Stellenbosch Tariff By-Law 2024-2025 gives effect to the Tariff Policy.

The NT has advised on how a similar issue on another project was dealt with, as follows:

The PPP reference model and PSC and Risk-Adjusted PSC Model will use the current tariffs for Eikestad Parking applied by the Municipality. During operations the private party will follow the Municipality's approved Tariff Policy for Parking. On an annual basis, the Private Party needs to draft a report showing their costs and revenues for the year to justify the need for an increase. Council will consider this and put it out for consultation(as with all other tariffs) and can then approve the higher tariff.

15. PROPERTY RATES

The Municipality may levy rates on the Property²⁵. It must adopt a Rates Policy for each financial year²⁶. The Policy may grant exemptions on specific categories of

²⁴ Section 74(2)(d) of the MSA

²⁵ Section 2 of the MPRA and section 229 of the Constitution

²⁶ Section 3 of the MPRA

property owners and grant rebates or reductions on rates for specific categories of property owners if it provides reasons for the exemptions, rebates or reductions. It must take into account the effect of rates on public service infrastructure²⁷. The Policy must be reviewed, and if necessary amended, annually. The Municipality must adopt by-laws to implement its rates policy.

As owner of the Property the Municipality is not obliged to levy rates on the Property²⁸. It is also not obliged to levy rates on public service infrastructure. It may not levy rates on the first 30% of the market value of public service infrastructure²⁹. It is not clear from the definition of “public service infrastructure” in the MPRA whether the Property will fall into this category. It includes “publicly controlled infrastructure” as prescribed in regulations. We have been unable to find regulations dealing with this aspect³⁰, Rates levied on newly rateable properties must be phased in over 3 financial years³¹.

The Stellenbosch Rates Policy 2024-2025 has been formulated in terms of section 3 of the MPRA. Section 7.3 applies to public service purposes properties as defined in the MPRA which are categorised as per paragraph 6.1(f) of the Policy. In terms of this Policy properties used for public service purposes will be specially categorised and rated accordingly³². The SLM will grant a 100% exclusion on all public service infrastructure properties³³. Para 7.6 provides as follows:

Municipal-owned properties which are leased in terms of a lease agreement or those properties which are allocated to beneficiaries but not yet transferred, will be rated as per the provisions of this Policy. The exclusions, exemptions, rebates, and reductions relating to the usage of properties as detailed in this Policy and the MPRA, will apply if applicable. The rates of said non-excluded property will be passed on to the lessee or the allocated beneficiary. All other Municipal-owned properties as described in Section 7(2)(a)(i) of the MPRA, will be excluded from paying property rates.

Section 7(2)(a)(i) of the MPRA refers to properties owned by the SLM.

The Stellenbosch Municipal Property Rates By-Law 2024-2025 gives effect to the Municipality's Rates Policy.

These aspects will have to be considered in obtaining Council approval for the proposed rates.

16. HUMAN RESOURCES

²⁷ Section 3(3)(h) of the MPRA

²⁸ Section 7(2)(a)(i) of the MPRA

²⁹ Section 17(1)(a) of the MPRA

³⁰ The Municipal Property Rates Regulations, 2006 published in *Government Gazette* 29304 of 18 October 2006 were made under the MPRA but do not deal with this issue

³¹ Section 21(1)(a) of the MPRA

³² Para 7.3

³³ Para 7.4

The Section 78 Report states that on 20 April 2018 a letter was sent to the following labour unions:

- Independent Municipal and Allied Trade Union (IMATU), and
- South African Municipal Workers Union (SAMWU).

On 7 June 2024 a meeting was held with representatives of IMATI. SAMWU were invited to the meeting but submitted an apology. The proposed project was explained to the representatives. Questions were asked and the representatives inquired whether written comments were required. The SLM responded in the affirmative.

A letter was sent to the Unions on 19 June 2024 confirming the meeting on 7 June and confirming that a copy of the Feasibility Study Summary Report was handed to IMATI. SAMWU collected a copy of the document from the SLM offices on 11 June 2024. The Unions were requested to submit written comments by 4 July 2024.

IMATU provided comments on 4 July 2024 stating that “IMATU requests that no employee/IMATU member be disadvantaged in this process as per the discussion held on 7 June 2024 and promised already by the employer”.

17. SECTION 33 OF THE MFMA

Section 33 of the MFMA provides that municipalities must follow a number of prescribed processes where they enter into a contract that will impose financial obligations on the municipality beyond the 3 (three) years covered in the annual budget for the particular financial year. The contract with the private party envisaged for the PPP project is projected to run for 20 (twenty) years, so the SLM must take the steps listed in section 33 of the MFMA³⁴. These include:

- making the draft contract(s) public and inviting comments from the local community and other interested parties;
- soliciting the views of the NT and the Provincial Treasury;
- taking into account expected financial implications for the City; and
- adopting a Council resolution that complies with the requirements of the section.

The requirements will not apply if the amounts involved are less than those prescribed in the MFMA regulations. We were not able to find such regulations.

Section 33(3) of the MFMA provides that all contracts referred to in subsection (1) and all other contracts that impose a financial obligation on the municipality, must be made available in their entirety to the municipal Council and may not be withheld from public scrutiny except as provided for in the Promotion of Access to Information Act 2 of 2000.

The procedures required by section 33 must be complied with if applicable.

³⁴ Required by section 120(7) of the MFMA

18. CHECKLIST OF REQUIRED ACTIONS, AND COMPLIANCE

The following is a checklist of required actions and level of compliance.

No.	Legislation/policy	Action	Compliance
1	NLTA and Min. Planning Requirements	Ensure project is in line with the CIP and other municipal planning	Done
2	Constitution and IGRFA	Inform and liaise with other relevant organs of state	Will be done as required
3	Climate Change Bill and policy on climate change	Take note and comply as required	Will be done as required
4	Policies on NMT and universal access	Take note and comply as required	Will be done as required
5	PAJA	Engage with persons whose rights may be adversely affected	Will be done as required
6	LRA	Apply as applicable to labour relations e.g. if staff are to be transferred	Will be done as required
7	NEMA and other environmental legislation	Requires public participation. EIA may be required	In process
8	National Heritage Resources Act	Public participation and Heritage Impact Assessment	In process
9	National Building Regulations and Building Standards Act and Regulations	Compliance required in developing the design of the facility	Will be applied as required
10	SLM Roads and Streets By-Law	Comply as regards design of the facility and during building operations	Will be done as required
11	SLM Planning By-Law	Applies for rezoning of erven if necessary	Will be applied if required
12	SLM Draft Policy on Sidewalk Accessibility	Comply as regards design of the facility and during building operations	Will be applied as required
13	Section 77 of MSA	Conduct a "section 78 assessment" to review and decide on the appropriate mechanism to provide a municipal service	Done
14	Section 78(2)(b) of MSA	Investigate using an internal mechanism	Done. Council decision taken to explore an external mechanism
15	Section 78(3)(a) of MSA	Give notice to local community	Done
16	Section 78(3)(b)(i) of MSA	Assess direct and indirect costs and benefits	Done
17	Section 78(3)(b)(ii) of MSA	Assess capacity and potential future capacity of prospective service providers	Done
18	Section 78(3)(b)(iii) of MSA	Canvass views of local community	Done
19	Section 78(3)(b)(iv) of MSA	Assess likely impact on development, job creation and employment	Done
20	Section 78(3)(c) of MSA	Conduct a feasibility study	Done

21	Section 78(3)(c)(i) of MSA	Identify the municipal service	Done
22	Section 78(3)(c)(ii) of MSA	Indicate the number of years for which the service might be considered	Done
23	Section 78(3)(c)(iii) of MSA	Determine projected outputs	Done
24	Section 78(3)(c)(iv) of MSA	Assess value for money, needs of the poor, affordability for the Municipality and transfer of risk	Done
25	Section 78(3)(c)(v) of MSA	Assess impact on staff, resources and liabilities	Done
26	Section 78(3)(b)(vi) of MSA	Assess impact on IDP	Done – the CIP forms the transport component of the IDP
27	Section 78(3)(b)(vii) of MSA	Assess impact on Municipality's budgets	Done – must be compliance with section 33 of the MSA if applicable
28	Regulation 3(1)(a) of Municipal PPP Regulations	Identify and define the activity	Done
29	Regulation 3(1)(b) of Municipal PPP Regs	Assess needs of the Municipality, including the various options available and advantages and disadvantages	Done
30	Regulation 3(1)(c)(i) and (ii) of Municipal PPP Regs	Assess impact of outsourcing the service on staff, assets, liabilities etc. including the number of officials that will become redundant, costs of staff retrenchments or retention of staff	Done
31	Reg. 3(1)(c)(iii) of Municipal PPP Regs	Assess impact on municipal assets that will be placed under the control of the PP	Done
32	Reg. 3(1)(c)(iv) of Municipal PPP Regs	Assess impact on municipal assets that will become obsolete	Done
33	Reg. 3(1)(c)(v) of Municipal PPP Regs	Assess impact of liabilities to be assigned to the PP	Done
34	Reg. 3(1)(c)(vi) of Municipal PPP Regs	Assess impact of any debt of the Municipality to be outsourced	Done
35	Reg. 3(1)(c)(vii) of Municipal PPP Regs	Assess impact of revenue to be foregone by the Municipality	Done
36	Reg. 3(1)(d) of Municipal PPP Regs	Recommend an appropriate procurement plan	Done
37	Reg. 3(2) of Municipal PPP Regs	Assess and show comparative projections of full costs to the Municipality if the activity is not outsourced and if it is outsourced	Done
38	Section 120(1)(a) of MFMA	Demonstrate that the PPP will provide value for money	Done
39	Section 120(1)(b) of MFMA	Demonstrate that the PPP will be affordable for the Municipality	Done
40	Section 120(1)(c) of MFMA	Demonstrate that the PPP will transfer appropriate technical, operational and financial risk to the PP	Done
41	Section 120(3) of MFMA	Comply with Chapter 8 of the MSA	Done

42	Section 120(4) of MFMA	Conduct a feasibility study that complies with the subsection	Done
43	Section 120(6) of MFMA	Submit the FS Report with accompanying documents to the Council for a decision in principle to proceed with the PPP	In process
44	Section 20(1)(6)(b) of MFMA	At least 60 days before the Council meeting make public the PPP and FS and invite comments	Done. See Annexure to the Summary Report
45	Section 120(1)(6)(c) of MFMA	Solicit the views and recommendations of the NT, PT and COGTA	Done
46	Section 120(7) of MFMA	Comply with Part 1 of Chapter 11 of the MFMA on procurement	Will be done
47	Section 120(7) of MFMA	Comply with section 33 of the MFMA if the agreement will have multi-year budgetary implications	Will be done
48	BBB-EE Act and codes of conduct	Comply with this legislation in the procurement process	Will be done
49	Preferential Procurement Policy Framework Act and Regulations	Comply with this legislation in the procurement process	Will be done
50	SLM Planning By-Law	Appoint a conveyancer and land surveyor to prepare a consolidation diagram, and obtain approval from the Surveyor General once the final design is determined	Will be done
51	SPLUMA and SLM Planning By-Law	Apply for rezoning of erven if required	Will be done
52	SLM Planning By-Law	Cancel, acquire servitudes if necessary	Will be done
53	SLM Tariff Policy and By-Law	Request Council to determine parking tariffs once calculated and agreed upon	Will be done
54	MPRA and SLM Rates Policy and By-Law	Apply or amend Rates Policy and By-Law once proposals and agreements on rates issue is finalised	Will be done

19. IDENTIFIED RISKS

The following risks have been identified:

No.	Risk	Mitigation measures
1	Negative comments from NT, PT or COGTA	Arrange meetings with them to resolve the issue
2	Negative comments from municipal departments	No comments received to date. If any are received arrange meetings to resolve
3	Negative comments from the public during the NEMA or heritage processes (many already received)	Take steps to address the comments as appropriate and explain the comments and responses in the annexure to the Summary Report
4	Opposition from organised labour. Unlikely as effect on municipal staff likely to be negligible	Positive comments received
5	Reluctance or refusal of Council to continue with the project in taking the decision under section 120(6) of the MFMA	Ensure that all relevant issues are adequately explained to Council

6	Obstructing title deed conditions or servitudes identified	Cancel, purchase or expropriate the conditions or servitudes
7	Rezoning of some of the erven required	Pursue rezoning procedures under the Planning By-Law
8	Council reluctance or refusal to approve amendments to Rates Policy or By-Law	Lobby Council to approve
9	Council reluctance or refusal to approve amendments to Tariff Policy or By-Law	Lobby Council to approve

Appendix F Public Participation Comments and Summaries

Refer to electronic file below:

<https://surbanajurong.sharepoint.com/:f:/s/africa/C1978/EnuxISfIU6RFnR9DjVT3JikB-7ZbU34QdFUVX-WZKy4sUpQ?e=GCc1i1>

The following public participation was conducted:

- Solicit the views and recommendations of the National Treasury (NT) - ask for their views and recommendations within 30 days. This was issued to NT on the 16 February 2024.



Your Reference: TASM 203
Our Reference:

Date: 16 February 2024

Head of PPP Unit
National Treasury
Private Bag X 115
Pretoria
0001

Email: Yonwaba.Fengwana@gtac.gov.za

Dear Madam

**APPLICATION FOR TVR1: STELLENBOSCH MUNICIPALITY PUBLIC PRIVATE PARTNERSHIP
EIKESTAD PARKING DEVELOPMENT PROJECT.**

We hereby submit our application for TVR1, for the above mentioned project.

Attached herewith please find the following:

- Feasibility Study (Summary and Full Report)
- Project Information (Project Milestones, Timelines and Project Team)

Your assistance in obtaining TVR1 at your earliest convenience will be highly appreciated.

Please feel free to contact this office should you require any further information and we thank you in advance for your speedy response.

Yours Sincerely


MS GERALDINE METTLER
MUNICIPAL MANAGER
STELLENBOSCH MUNICIPALITY

Directorate: Infrastructure Services - Department: Roads, Transport and Stormwater • T: +27 21 808 8272 •
engineering.services@stellenbosch.gov.za • Whatsapp 0789510768 •
71 Klein Street, Ecclesia Building, 1st Floor, Stellenbosch, 7600 • PO Box 37, Stellenbosch, 7599
www.stellenbosch.gov.za

- Solicit the views and recommendations of the Provincial Treasury (PT) - ask for their views and recommendations within 30 days. This was issued to PT on the 16 February 2024.



STELLENBOSCH
STELLENBOSCH • 7520 • 1 RANMIDDELS
MUNISIPALITEIT • 7520 • 1 RANMIDDELS • 7520 • 1 RANMIDDELS

Your Reference:
Our Reference:

Date: 16 February 2024

Ms Corrine Cloete
Provincial Treasury
3rd Floor, Room 3-27
7 Wale Street
Cape Town
8000

Email: Corrine.Cloete@westerncape.gov.za

Dear Madam

STELLENBOSCH MUNICIPALITY - PUBLIC PRIVATE PARTNERSHIP (PPP)

We hereby submit an application for views and recommendations for the Municipality's PPP, Eikestad Parking Development Project.

Attached herewith please find the following:

1. Feasibility Study (Summary and Full Report)
2. Project Information (Project Milestones, Timelines and Project Team)

Your assistance in obtaining Provincial Treasury's Views and recommendation at your earliest convenience, will be highly appreciated.

Please feel free to contact this office should you require any further information and we thank you in advance for your speedy response.

Yours Sincerely


MS GERALDINE METTLER
MUNICIPAL MANAGER
STELLENBOSCH MUNICIPALITY

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- Solicit the views and recommendations of the Department of Co-operative Governance and Traditional Affairs (COGTA), and ask for their views and recommendations within 30 days. This was issued to COGTA on the 16 February 2024.



STELLENBOSCH
 MUNISIPALITEIT • MUNICIPALITY • MUNICIPAALITEIT
 71 PL-IN STREET, E-LELIA BUILDING, 1st FLOOR, STELLENBOSCH, 7600 • P.O. BOX 17, STELLENBOSCH, 7599
 www.stellenbosch.gov.za

Your Reference
 Our Reference:

Date: 16 February 2024

Mr Obed Aphane
 Department of Cooperative Governance and Traditional Affairs
 87 Hamilton Street
 Arcadia
 Pretoria
 0007

Email: ObedA@cogta.gov.za

Dear Sir

STELLENBOSCH MUNICIPALITY - PUBLIC PRIVATE PARTNERSHIP (PPP)

We hereby submit an application for views and recommendations for the Municipality's PPP, Eikestad Parking Development Project.

Attached herewith please find the following:

1. Feasibility Study (Summary and Full Report)
2. Project Information (Project Milestones, Timelines and Project Team)

Your assistance in obtaining CoCTA's views and recommendations at your earliest convenience will be highly appreciated.

Please feel free to contact this office should you require any further information and we thank you in advance for your speedy response.

Yours Sincerely

MS GERALDINE METTLER
MUNICIPAL MANAGER
STELLENBOSCH MUNICIPALITY

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- Stellenbosch Sectoral Departments
- Summary of the Local Community responses: See attached report and summary of comments for the local community. Between 2 November and 3 December 2023.
- Media Release for the proposed development:
 - Published on the 25 January 2024
 - Published in English
 - The Notice and Reports are displayed on the TEP website
 - The Notice and Summary Report was placed at the SLM head office and local library

- The Notice was placed in various areas/ facilities in close proximity of the site and an e-mail notification was sent out to identified Interested and/or affected parties



STELLENBOSCH MUNICIPALITY
STELLENBOSCH-PNIEL-FRANSCHHOEK

MUNISIPALITEIT UMASIPALA MUNICIPALITY

021-808 8222 Infrastructure Services, Roads, Transport and Stormwater

**PUBLIC PARTICIPATION INVITATION
EIKESTAD PARKING UPGRADE PPP**

Municipal Notice No. 9/2024

Project proposal: The Stellenbosch Municipality intends to upgrade the current Eikestad parking area (Erven 1962-RE, 1969-1976, 1954, 6403 and 6636) to assist in alleviating the major congestion and parking challenges experienced in the Stellenbosch CBD. A parking study was undertaken by the Municipality specifically to understand the existing parking situation in Stellenbosch and identify needs and demand. One of the outcomes is to consider a Public-Private Partnership (PPP) for the upgrade of the existing Eikestad parking area to a three-level parking structure. The intention is to provide a structure that is in keeping with the existing historical context while being functional from a parking perspective.

Location: The development site is located between Andringa, Victoria, van Ryneveld and Plein Streets, Stellenbosch. It is located north of the Stellenbosch Town Hall, and east of the Eikestad Mall.

Opportunity to participate: On behalf of the municipality, *The Environmental Partnership* is undertaking this public consultation process. The following information will be available on *The Environmental Partnership's* website (www.enviropart.co.za), the Stellenbosch Public Library (Plein Street, Stellenbosch) and on request.

- Eikestad Parking Public-Private Partnership Feasibility Study – Background Information Document (Executive Summary).
- Eikestad Parking Public-Private Partnership Feasibility Study – Summary Report.
- Eikestad Parking Public-Private Partnership Feasibility Study (Full Report) – Available on request.

You are invited to an Open House public forum (a poster presentation) where you will also have an opportunity to interact with the project team on 13 February 2024 at the Stellenbosch Town Hall. You may provide written comments by submitting to the contact details below. The commenting period commences on 25 January 2024 and closes on 26 February 2024.

Venue: Stellenbosch Town Hall – 26 Andringa Street, Stellenbosch
Date: 13 February 2024
Open House: Pop in at any time that suits you between 16:00 to 19:00

Please send any comments that you may have to the contact details below on or before 26 February 2024:
The Environmental Partnership
Tel: 021 422 0999
Email: comments@enviropart.co.za



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

Western Cape Government Provincial Treasury

With Regards comments received from the Western Cape Government Provincial Treasury (See attached comments):

- Ten comments received
- The comments were based around the Value for money, risk transfer, affordability, public participation and comments on certain terminologies that need to be altered.
 - Value for Money: The benefits to the municipality has been refined and is located in chapter 8

- The correct references have been altered to be in line with the Municipal Service Delivery and PPP Guidelines
- The PT has been invited to a few additional project meetings since the response and by the project team have changes that have been requested are in the report body.
- The comments have been addressed in the main body of the report specifically in 8, 9 and 10.

National Treasury

With Regards comments received from National Treasury (See attached comments):

- 14 Comments.
 - need and options analysis:
 - Issue on the number of bays. This has been addressed in chapter 4
 - project due diligence
 - BBBEE and Socio-economic analysis. Issued has been addressed in chapter 2, 8 and 10.
 - procurement plan
 - There was no plan. Amended in chapter 10.
 - value assessment
 - Affordability. Address in chapters 8 and 9.
 - value for money. Addressed in chapters 8 and 9.
 - risk transfer
 - Addressed in chapter 8
 - general
 - Addressed throughout the report.
- 3 meetings held post comments with NT and PT regarding the above concerns.

COGTA

With Regards comments received from COGTA (See attached comments):

- No comments have been received.

Local Community

Strategic Policies and Planning:

- The proposed development starkly contradicts the principles and strategic objectives outlined in the Stellenbosch Spatial Development Framework (SDF) 2019, the Comprehensive Integrated Development Transportation Plan 2022-2026, and the Non- Motorized Transportation Master Plan 2020. Specifically, when it comes to alleviating the significant congestion and parking challenges in the Stellenbosch CBD, collectively, these policies aim to reduce car dependency, encourage public and non-motorized transport, and foster a more sustainable, accessible, and vibrant urban environment. Specific mention was made of the following:
 - Spatial Development Framework 2019: The prioritisation of park-and-ride facilities along arterial routes, as outlined in the Stellenbosch Spatial Development Framework (SDF) approved by the Council in November 2019, underscores a strategic commitment to mitigating private car usage within the heart of Stellenbosch and its crucial employment zones. The SDF is designed to catalyse a modal shift towards public and shared transportation options, aiming to significantly reduce congestion in the Central Business District (CBD) and bolster sustainable urban mobility. In this context, the proposed development of new parking spaces at specific erven within the CBD starkly contradicts the objectives outlined in the SDF.
 - Comprehensive Integrated Development Transportation Plan 2022 3 2026: The proposed development contradicts the objectives of this plan, which emphasises sustainable mobility for all, land use and transport integration, reduced congestion, and the promotion of public and non-motorized transport (NMT).

- Non-Motorised Transportation Master Plan 2020 The proposed development directly contradicts the strategic objectives outlined in the Stellenbosch NMT (Non-Motorized Transport) Masterplan, which emphasises the municipality's commitment to developing walkable and cycle-able environments that are safe and contribute to the economic vibrancy and social health of communities, and strive towards car-free living in the CBD, achieve a modal shift towards public transport, walkability, and cycle-ability, and create dignified living spaces in previously disadvantaged areas.
- Many stakeholders raised concerns that the proposed project would negatively impact sustainable urban planning, active mobility, and the broader community's well-being.

Feasibility Study:

- Many stakeholders stated that the Feasibility Study lacks a comprehensive multidisciplinary assessment or a detailed transportation impact assessment, particularly concerning the claim of alleviating traffic congestion.
- The feasibility study underpinning this proposal is flawed in that it evaluates the viability of a parking garage as a financial case for a proposed private developer and the municipality and not the viability of this intervention to reduce congestion and increase the aesthetic, commercial, and residential value of the Stellenbosch CBD.

Traffic and transportation:

- Several stakeholders expressed concerns about the potential increase in traffic resulting from the proposed project.
- They highlighted the need for proper traffic impact assessments and appropriate measures to manage traffic flow and avoid congestion.
- Some stakeholders also suggested that alternative transportation options, such as nonmotorized transport, walking routes, cycling and public transport, should be promoted to reduce reliance on private cars.
- Many suggested that park-&-ride facilities be implemented outside of town to alleviate the existing level of traffic congestion. Suggestions were made to do this in the following stages: Stage 01: Put a drop-and-go park with a Safe Passage Route from the parking to the CBD as per the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022 - 2026 and Non-Motorised Transportation Master Plan 2020. Stage 02: implement your 2019 NMT Master plan and develop the space into a public space] - note: we have previously highlighted how progressive the NMT plan is and how little progress we have seen. Stage 01 and 02: Street Experiments (SET) and tactical urbanism through PPPs to make it quicker and cheaper. Stage 03: Develop a safe, scheduled, Integrated Public Transport system within and to/from Stellenbosch to nearby areas as a viable alternative to driving. We suggest investing in and supporting South Africa's first-ever electrical bicycle-sharing scheme or investigating the feasibility of a PPP around re-introducing a tram for the dorp.
- The stakeholders believe that developing the car park will encourage car dependency, which contradicts global and local policies' efforts to reduce carbon emissions and combat climate change.
- Introducing a large parking lot would increase reliance on motorised transport, exacerbating challenges such as the dominance of infrastructure favouring motorised options, unsafe crossings prioritising private vehicles, and obstructing sidewalks.
- Regarding public transportation, in the absence of the National Government, the supporters urge the Municipality, with the newly established Western Cape Mobility Department, to look into a public-private partnership (PPP) around a tram line to define the land-use development of the Adam Tas LSDF corridor and connect surrounding estates and areas like Somerset West or even Bellville to the town.
- It was recommended that the Municipality urgently commence the development of the strategic transport and development action plan for Stellenbosch, using best-practice optioneering and assessment methods. A body of inputs and studies has already been undertaken to inform and guide this, and progress can be made rapidly.

- Regarding public transportation, in the absence of the National Government, they urge the Municipality with the newly established Western Cape Mobility Department to look into a public and private partnership (PPP) around a tram line for the Municipality to define the land-use development of the Adam Tas LSDF corridor and connect surrounding estates and areas like Somerset West or even Bellville to the town.

Community Impact:

- Some stakeholders raised concerns about the project's potential impact on the local community, noting that it appears to be counterproductive and misaligned with the town's demonstrated commitment to environmental sustainability and community well-being.
- In their view, it will also have a detrimental impact on urban space, and the space allocated could be better used for urban open space, affordable housing, and amenities for social interaction.
- The proposed project may also detract from pedestrian-friendliness, which is needed to boost local businesses and the economy more effectively than car-centric developments.

Heritage:

- The open space proposed for building the parking facility is one of the few remaining open spaces in the CBD. Building a parking garage here will further degrade the cultural and historical character of the town.
- Stellenbosch, as a treasured historic town with its heritage buildings, narrow and treelined streets, and water channels, does not offer the luxury of widening streets, building slipways, or other means to improve traffic flow.
- A more people-friendly (not car-friendly) use of the Precinct would also benefit tourism and the historic buildings nearby, like Erfurt House, the Stellenbosch Museum and others.

Project planning:

- Several stakeholders expressed concerns about the project management process, citing issues such as a lack of transparency and communication.
- Some stakeholders felt that they were not adequately consulted during the project's planning stages, while several expressed concerns about its overall feasibility.

Comments and Responses Register

All comments received during the four week comment period have been captured and Responses provided in a Comments and Responses Register attached.

**STELLENBOSCH MUNICIPALITY – EIKESTAD
PARKING PUBLIC PRIVATE PARTNERSHIP**

PUBLIC CONSULTATION REPORT

PREPARED FOR:



STELLENBOSCH
STELLENBOSCH • PNIEL • FRANSCHHOEK

MUNICIPALITY • UMASIPALA • MUNISIPALITEIT



SMEC South Africa

65 Riebeeck Street, Cape Town, 8001, South Africa

PREPARED BY

The Environmental Partnership

July 2024



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

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TABLE OF CONTENTS

1. INTRODUCTION	1
2. PUBLIC CONSULTATION STRATEGY	1
3. PUBLIC FORUM.....	2
4. OUTCOMES OF THE PUBLIC CONSULTATION PROCESS.....	3

LIST OF APPENDICES

Appendix 1: Invitation to participate in the public participation process via e-mail
Appendix 2: Newspaper Advert
Appendix 3: Posters placed in public places
Appendix 4: Information made available on TEP Website
Appendix 5: Public Forum photographs and posters presented
Appendix 6: Public Forum Attendance Register
Appendix 7: Compilation of comments received
Appendix 8: Comments and Responses Register

1. INTRODUCTION

Stellenbosch experiences major congestion in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in mode shifts, such as public transport and/or non-motorised transport.

The Stellenbosch Municipality intends to upgrade the current Eikestad parking area (Erven 1962-RE, 1969-1976, 1954, 6402 and 6636) to assist in alleviating the major congestion and parking challenges experienced in the Stellenbosch CBD. A parking study was undertaken by the Municipality specifically to understand the existing parking situation in Stellenbosch and identify needs and demand. One of the outcomes is to consider a Public-Private Partnership (PPP) for the upgrade of the existing Eikestad parking area to a three-level parking structure. The intention is to provide a structure that is in keeping with the existing historical context while being functional from a parking perspective. Accordingly, the Stellenbosch Local Municipality registered the Eikestad Parking Garage with National Treasury as a possible PPP project.

2. PUBLIC CONSULTATION STRATEGY

2.1. Objectives of Public Consultation

The overall aim of the public consultation process was to ensure that members of the public and key stakeholders had an opportunity to provide input into the Eikestad PPP Project. More specifically the objectives of the public consultation were to:

- Inform stakeholders and the public about the Feasibility Report that was available for comment.
- Obtain information on any concerns pertaining to the proposed development.

The primary means of obtaining public input for the proposed development was the facilitation of a public forum, at which discussion was to take place regarding transport needs and concerns. For the consultation to be effective, attendance and representation at the meeting was crucial. Key stakeholders and interested parties were therefore identified and engaged with prior to the public meeting. Stakeholders and interested parties were notified using the methods below.

- **Pre-meeting engagement**

Identified stakeholders were contacted via e-mail or telephonically to confirm their details. They were also asked to provide the names and contact details of other potentially interested parties and stakeholders.

- **Public Forum invitations**

Public Forum invitations were distributed by email to identified public and stakeholders, advertising the opportunity to participate and attend the Forum (Appendix 1).

- **Media notice**

A media notice advertising the process and public forum was placed in the Eikestadnuus on 25 January 2024 (Appendix 2).

- **Posters**

Posters were prepared and placed in public areas prior to the public forum. The posters provided details of the process being undertaken and the opportunity to participate (Appendix 3).

- **Public Library**

Notification letters; a poster and copies of the Feasibility Report were placed at the Stellenbosch Public Library.

- **TEP Website**

The Invitation to Participate; Full Feasibility Report; Executive Summary; and Summary Report were made available on The Environmental Partnership Website (Appendix 4).

3. PUBLIC FORUM

The public forum was intended to afford stakeholders with an opportunity to raise concerns and issues relating to the proposed development in their area, and to provide comment on the information that was presented at the Forum. This also provided stakeholders with the opportunity to document any comments they may have and submit these after the Forum.

The Public Forum took place on 13 February 2024 at the Stellenbosch Town Hall from 16:00 to 20:00 (Appendix 5 and Appendix 6).

4. OUTCOMES OF THE PUBLIC CONSULTATION PROCESS

4.1. Written comments

Attendees of the public forum and other interested parties were invited to submit written input to TEP within a four-week window period. Comment sheets were provided to Forum attendees for submission to TEP. All comments received are attached as Appendix 7.

The key issues raised are summarised below.

Strategic Policies and Planning:

- The proposed development starkly contradicts the principles and strategic objectives outlined in the Stellenbosch Spatial Development Framework (SDF) 2019, the Comprehensive Integrated Development Transportation Plan 2022-2026, and the Non-Motorized Transportation Master Plan 2020. Specifically, when it comes to alleviating the significant congestion and parking challenges in the Stellenbosch CBD, collectively, these policies aim to reduce car dependency, encourage public and non-motorized transport, and foster a more sustainable, accessible, and vibrant urban environment. Specific mention was made of the following:
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- Many stakeholders raised concerns that the proposed project would negatively impact sustainable urban planning, active mobility, and the broader community's well-being.

Feasibility Study:

- Many stakeholders stated that the Feasibility Study lacks a comprehensive multidisciplinary assessment or a detailed transportation impact assessment, particularly concerning the claim of alleviating traffic congestion.
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the land-use development of the Adam Tas LSDF corridor and connect surrounding estates and areas like Somerset West or even Bellville to the town.

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Project planning:

- Several stakeholders expressed concerns about the project management process, citing issues such as a lack of transparency and communication.
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4.2. Comments and Responses Register

All comments received during the four week comment period have been captured and Responses provided in a Comments and Responses Register attached as Appendix 8.

APPENDIX 1:
INVITATION TO PARTICIPATE
IN THE PUBLIC PARTICIPATION PROCESS
VIA E-MAIL



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PUBLIC PARTICIPATION INVITATION EIKESTAD PARKING UPGRADE PPP

Municipal Notice No. 9/2024

Project proposal: The Stellenbosch Municipality intends to upgrade the current Eikestad parking area (Erven 1962-RE, 1969-1976, 1954, 6402 and 6636) to assist in alleviating the major congestion and parking challenges experienced in the Stellenbosch CBD. A parking study was undertaken by the Municipality specifically to understand the existing parking situation in Stellenbosch and identify needs and demand. One of the outcomes is to consider a Public-Private Partnership (PPP) for the upgrade of the existing Eikestad parking area to a three-level parking structure. The intention is to provide a structure that is in keeping with the existing historical context while being functional from a parking perspective.

Location: The development site is located between Andringa, Victoria, van Ryneveld and Plein Streets, Stellenbosch. It is located north of the Stellenbosch Town Hall, and east of the Eikestad Mall.

Opportunity to participate: On behalf of the municipality, *The Environmental Partnership* is undertaking this public consultation process. The following information will be available on *The Environmental Partnership's* website (www.enviropart.co.za), the Stellenbosch Public Library (Plein Street, Stellenbosch) and on request.

- Eikestad Parking Public-Private Partnership Feasibility Study – Background Information Document (Executive Summary).
- Eikestad Parking Public Private Partnership Feasibility Study – Summary Report.
- Eikestad Parking Public Private Partnership Feasibility Study (Full Report) – Available on request.

You are invited to an Open House public forum (a poster presentation) where you will also have an opportunity to interact with the project team on 13 February 2024 at the Stellenbosch Town Hall. You may provide written comments by submitting to the contact details below. The commenting period commences on 25 January 2024 and closes on 26 February 2024.

Venue: Stellenbosch Town Hall – 26 Andringa Street, Stellenbosch

Date: 13 February 2024

Open House: Pop in at any time that suits you between 16:00 to 19:00

Please send any comments that you may have to the contact details below on or before 26 February 2024:

The Environmental Partnership

Tel: 021 422 0999

Email: comments@enviropart.co.za



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

APPENDIX 2: NEWSPAPER ADVERT



STELLENBOSCH MUNICIPALITY

STELLENBOSCH-PNIEL-FRANSCHHOEK

MUNISIPALITEIT · UMASIPALA · MUNICIPALITY

021-808 8222 Infrastructure Services, Roads, Transport and Stormwater

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The Environmental Partnership
Tel: 021 422 0999
Email: comments@enviropart.co.za



25/01/2024

Stellenbosch-munisipaliteit doen ondersoek ná klagte

Van bladsy 1

Die Stellenbosch-munisipaliteit het intussen by navraag aan *Eikestadnuus* gesê "die ontwikkeling is toegelaat om op hul eie onkoste 'n waterpyp aan 'n bestaande munisipale waterpyp te verbind".

"Geen toestemming is egter verleë om aan enige munisipale afvalwaterpyp of stormwaterkanaal te verbind nie. Die munisipaliteit is bewus gemaak van hierdie beweerde voorval en het reeds ondersoek begin instel," het Stuart Grobbelaar, die munisipale woordvoerder, gesê.

Grobbelaar sê voorts die

munisipaliteit dra ook kennis van 'n klagte wat aan die einde van 2023 deur die Wemmershoek-gemeenskap en sy belastingbetalersvereniging ingedien is.

"Ons omgewingspanne was Maandag 22 Januarie op die toneel om ondersoek in te stel na gerugte van besoedeling en sal toepaslike stappe doen indien waterbesoedeling hier plaasvind. Indien dit bevind word dat enige onwettige aktiwiteit plaasgevind het, sal strafmaatreëls ingevolge wetgewing ingestel word," het Grobbelaar gesê.

"Ons beoog om die ondersoek vandeeweek af te handel en met die ontwikkelaar te vergader."



Die Sawmill-vrugteverpakkingsfabriek in Wemmershoek naby Franschhoek het volgens inwoners glo self hul afvalwaterlyn aan die munisipaliteit se stormwaterstelsel gekoppel, wat nou 'n stank veroorsaak. Foto: Rasaad Adams



STELLENBOSCH

STELLENBOSCH-PNIEL-FRANSCHHOEK

MUNICIPALITY · UMASIPALA · MUNISIPALITEIT

NOTICE OF LAND DEVELOPMENT APPLICATION IN THE STELLENBOSCH MUNICIPAL AREA NOTICE NUMBER: 5/2024

APPLICATION FOR CONSOLIDATION, REZONING AND SUBDIVISION OF THE FOLLOWING PORTIONS OF THE FARMS 182 AND 183 STELLENBOSCH: PORTION 23 OF FARM 183; PORTION 36 OF FARM 183; REMAINDER OF FARM 182; PORTION OF THE REMAINDER OF FARM 183; PORTION 1 OF FARM 182; PORTION 1 OF FARM 183; REMAINDER OF PORTION 5 OF FARM 183, IN ORDER TO CREATE THE NORTHERN EXTENSION INTEGRATED MIXED-INCOME HUMAN SETTLEMENT DEVELOPMENT.

Application Address: Portions of the Farms 182 and 183 Stellenbosch, North of Kayamandi, Stellenbosch
Applicant: Zutari, represented by Rudolf Schröder: rudolf.schroder@zutari.com
Owner: Stellenbosch Municipality, NPK Building, 1st Floor, c/o Ryneveld and Van Riebeeck Streets, Stellenbosch, 7600
Application Reference: LU/16553(TP592/2023)

Description of land development application:

- In terms of Section 15(2)(d) of the Stellenbosch Municipality By-Law on Municipal Land Use Planning, 2023, for the subdivision of the Remainder of Farm 183 into two Portions.
- In terms of Section 15(2)(e) of the Stellenbosch Municipality By-Law on Municipal Land Use Planning, 2023, for the consolidation of Portion 23 of Farm 183, Portion 36 of Farm 183, Remainder of Farm 182, Portion of the Remainder of Farm 183, Portion 1 of Farm 182, Portion 1 of Farm 183, and the Remainder of Portion 5 of Farm 183 into one property.
- In terms of Section 15(2)(a) of the Stellenbosch Municipality By-Law on Municipal Land Use Planning, 2023, for the rezoning of the consolidated property from "Agriculture and Rural Zone" to a "subdivisional area" in order to allow for the following uses:
 - 1338 Conventional Residential Zone stands
 - 1354 Less Formal Residential Zone stands
 - 8 Multi-unit Residential Zone stands
 - 25 Public Open Space Zone stands
 - 2 Transport Facility Zone stands
 - 4 Mixed Use Zone stands
 - 2 Education Zone stands
 - 2 Agriculture and Rural Zone stands
 - 3 Utility Zone stands
 - 6 Community Zone stands
 - Public Roads and Parking
- In terms of Section 15(2)(d) of the Stellenbosch Municipality By-Law on Municipal Land Use Planning, 2023, for the subdivision of the consolidated property in accordance with the Subdivision plan, in order to give effect to the proposed land uses.
- Approval of the Phasing Plan.

Notice is hereby given In terms of the said By-law that the above-mentioned application has been submitted to the Stellenbosch Municipality for consideration. The application is available for inspection on the Planning Portal of the Stellenbosch Municipality Website for the duration of the public participation process at the following address: <https://www.stellenbosch.gov.za/planning/documents/planning-notices/land-use-applications-advertisements>. If the website or documents cannot be accessed, an electronic copy of the application can be requested from the Applicant.

Written comments, which must include the reference to the application, the name, contact details and physical address of the person to submit the comments, the reasons for the comments, and the interest of the person in the application, may be submitted in terms of Section 50 of the said By-law to the Applicant by electronic mail as follows: Zutari, attention Rudolf Schröder at rudolf.schroder@zutari.com. By lodging an objection, comment or representation, the person doing so acknowledges that information may be made available to the public and to the applicant.

The comments must be submitted within 30 days from the date of this notice to be received on or before the closing date of (25 February 2024). It should be noted that the Municipality, in terms of Section 50(5) of the said By-law, may refuse to accept any comments/objection received after the closing date.

For any enquiries on the application or the above requirements, or if you are unable to write and/or submit your comments as provided for, you may contact the Applicant for assistance at the e-mail address provided or telephonically at +27 44 805 5400 / 0833906963 during normal office hours.

KENNISGEWING VAN GRONDONTWIKKELINGSAAKSOEK IN DIE STELLENBOSCH MUNISIPALE AREA KENNISGEWING NUMMER: 5/2024

AANSOEK OM KONSOLIDASIE, HERSONERING, EN ONDERVERDELING, VAN DIE VOLGENDE GEDEELTES VAN DIE PLAAS 182 EN 183 STELLENBOSCH: GEDEELTE 23 VAN DIE PLAAS 183, GEDEELTE 36 VAN DIE PLAAS 183, RESTANT VAN DIE PLAAS 182, GEDEELTE VAN DIE RESTANT VAN DIE PLAAS 183, GEDEELTE 1 VAN DIE PLAAS 182, GEDEELTE 1 VAN DIE PLAAS 183, RESTANT VAN GEDEELTE 5 VAN DIE PLAAS 183, TEN EINDE DIE SKIEPPING VAN DIE NOORDELIKE UITBREIDING GEINTEGREERDE GEMENGDE INKOMSTE MENSLEKE NEDERSETTINGSONTWIKKELING.

Adres van eiendom: Gedeeltes van die plaas 182 en 183 Stellenbosch, Noord van Kayamandi, Stellenbosch
Aansoeker: Zutari, verteenwoordig deur Rudolf Schröder: rudolf.schroder@zutari.com
Eienaar: Stellenbosch Munisipaliteit, NPK Gebou, 1ste Vloer, h/v Ryneveld en Van Riebeeck strate, Stellenbosch
Aansoek Verwysing: LU/16553(TP592/2023)

Beskrywing van grondontwikkelingsaansoek:

- Ingevolge Artikel 15(2)(d) van die Stellenbosch Munisipaliteit Verordening op Munisipale Grondgebruikbeplanning, 2023, vir die onderverdeling van die Restant van die Plaas 183 in twee gedeeltes.
- Ingevolge Artikel 15(2)(e) van die Stellenbosch Munisipaliteit Verordening op Munisipale Grondgebruikbeplanning, 2023, vir die Konsolidasie van Gedeelte 23 van die Plaas 183, Gedeelte 36 van die Plaas 183, Restant van die Plaas 182, Gedeelte van die Restant van die Plaas 183, Gedeelte 1 van die Plaas 182, Gedeelte 1 van die Plaas 183, Restant van Gedeelte 5 van die Plaas 183 in een gekonsolideerde eiendom.
- Ingevolge Artikel 15(2)(a) van die Stellenbosch Munisipaliteit Verordening op Munisipale Grondgebruikbeplanning, 2023, vir die Hersonerig van die gekonsolideerde eiendom vanaf "Landbou en Landelike sone" na "n'Onderverdelingsgebied" om voorsiening te maak vir die volgende gebruike:
 - 1338 konvensionele residensiële sone erwe
 - 1354 Minder Formeel Residensiële sone erwe
 - 8 Multi-eenhed Residensiële sone erwe
 - 25 Publieke Oopruimte Sone erwe
 - 2 Vervoer Faciliteitsone erwe
 - 4 Gemengde Gebruiksone erwe
 - 2 Onderwys sone erwe
 - 2 Landbou en Landelike sone
 - 3 Nutsone erwe
 - 6 Gemeenskapsone erwe
 - Publieke Pad en Parkering Sone
- Soos uiteengesit op die voorgestelde onderverdelingsplan.
- Onderverdeling van die gekonsolideerde eiendom in ooreenstemming met die onderverdelingsplan ingevolge Artikel 15(2)(d) van die Stellenbosch Munisipale Verordening op Grondgebruikbeplanning 2023 ten einde uitvoering te gee aan bogenoemde voorgestelde erwe en sonering.
- Goekeuring vir die Faserings Plan.

Kennis word hiermee gegee in terme van die genoemde Verordeninge dat bovermelde aansoek by die Stellenbosch Munisipaliteit ingedien is vir oornagting. Die aansoek is beskikbaar vir insae op die Beplannings Portaal van die Stellenbosch Munisipaliteit se Webtuiste vir die tydruimte van die publieke deelname proses by die volgende adres: <https://www.stellenbosch.gov.za/planning/documents/planning-notices/land-use-applications-advertisements>. Indien die webtuiste of tersaaklike dokumente nie toeganklik is nie, kan die Aansoeker versoek word om 'n elektroniese kople beskikbaar te stel.

Skriftelike kommentaar, wat besonderhede ten opsigte van die verwysings nommer van die aansoek, die name, fisiese adres en kontak besonderhede van die persoon wat die kommentaar lewer, die redes vir die kommentaar, en die belang van die persoon wat die kommentaar lewer in die aansoek, kan ingedien word in terme van Artikel 50 van genoemde Verordeninge aan die Aansoeker by wyse van elektroniese pos as volg: Zutari vir aandag Rudolf Schröder by rudolf.schroder@zutari.com. Deur 'n beswaar, kommentaar of vertoë te rig, erken die persoon wat dit doen dat Inligting aan die publiek en aan die aansoeker beskikbaar gestel kan word.

Die kommentaar moet binne 30 dae vanaf die datum van hierdie kennisgewing gestuur word en moet ontvang word voor of op die laaste dag van die sluitings datum van (25 Februarie 2024). Daar moet kennis geneem word dat die Munisipaliteit, ingevolge Artikel 50(5) van die genoemde Verordening, mag weier om enige kommentaar/beswaar wat na die sluitingsdatum ontvang word, te aanvaar.

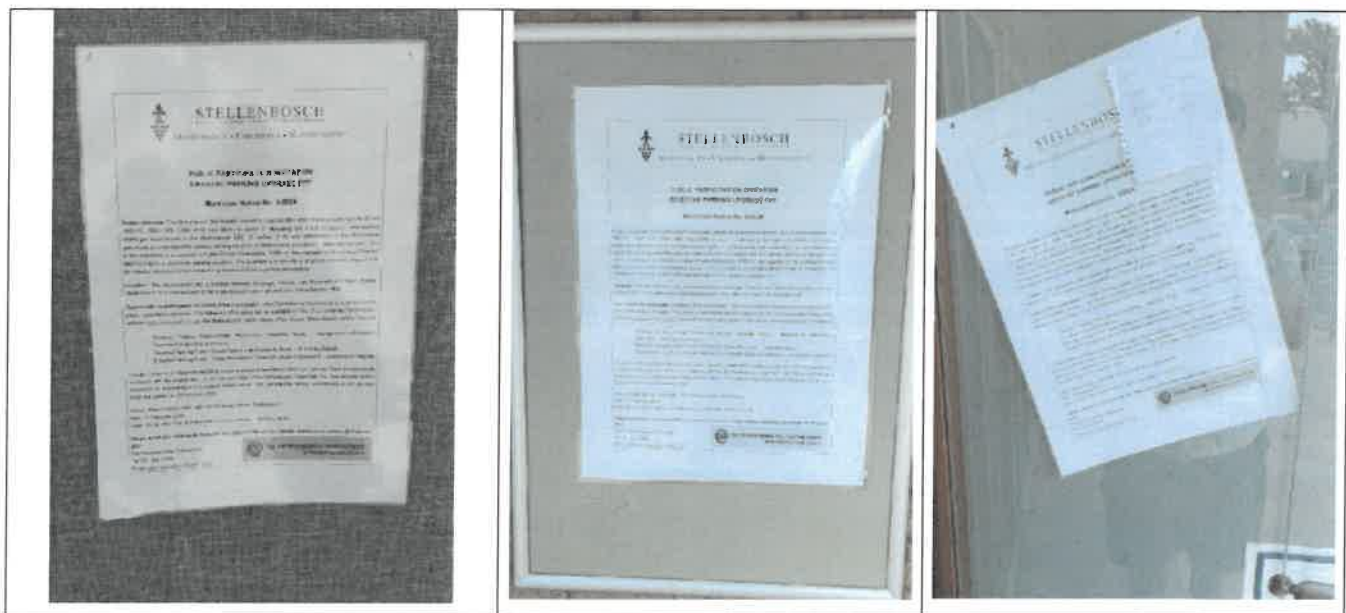
Indien daar enige navraag op die aansoek of bovermelde veristes vir die lewer van kommentaar is, of indien dit nie moontlik is om geksewre kommentaar te lewer of die kommentaar op die wyse te lewer soos voorsiening gemaak is nie, kan die Aansoeker geskakel word vir bystand by die vermelde elektroniese pos adres of telefonies by +27 44 805 5400/0833906963 gedurende normale kantoorure.

25/01/2024

APPENDIX 3:

POSTERS PLACED IN PUBLIC PLACES







Notifications; poster and copies of the feasibility Report placed at Stellenbosch University

APPENDIX 4:

INFORMATION PLACED ON TEP WEBSITE



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

HOME ABOUT US ▾

PUBLIC PARTICIPATION

SERVICES

PROJECTS

CONTACT US

CURRENT PROJECTS AND PUBLIC DOCUMENTS

EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

PUBLIC PARTICIPATION INVITATION EIKESTAD PARKING UPGRADE PPP – MUNICIPAL NOTICE NUMBER 9/2024

Project proposal: The Stellenbosch Municipality intends to upgrade the current Eikestad parking area (Erven 1962-RE, 1969-1976, 1954, 6402 and 6636) to assist in alleviating the major congestion and parking challenges experienced in the Stellenbosch CBD. A parking study was undertaken by the Municipality specifically to understand the existing parking situation in Stellenbosch and identify needs and demand. One of the outcomes is to consider a Public-Private Partnership (PPP) for the upgrade of the existing Eikestad parking area to a three-level parking structure. The intention is to provide a structure that is in keeping with the existing historical context while being functional from a parking perspective.

The selected site for this development is situated within a culturally and historically significant landscape and comprises 18 separate erven (as well as requiring access across two different erven) and in combination the area of the site is 18 651,2 m². The development of this upsize site into one that has a structure thereon will constitute a "change in character" thereby triggering Section 38 (1)(b) of the National Heritage Resources Act.

Accordingly, the proposed project aim to seamlessly integrate with the surrounding cultural and heritage landscape by adhering to stringent architectural design guidelines and parameters, as duly approved by Heritage Western Cape (HWC).

A Notice of Intent to Develop (NID) was submitted to HWC by the appointed Heritage Specialist. The HWC committee meeting took place on 18 January 2024 during which the members of the meeting agreed that a Heritage Impact Assessment is required for the development of the Eikestad parking site and that the following studies must form part of the study:

- Archaeology desktop study
- Townscape study
- Visual study within a townscape context

Note that the Heritage Impact Assessment and other required studies will be commenced with **after the Public-Private Partnership has been put in place** and will be the responsibility of that entity to continue with the HIA process. All interested and/or Affected Parties will be notified of the availability of the Heritage Impact Assessment during the required Public Participation Process once this process has commenced.

ALL PUBLIC ITEMS



EIKESTAD PARKING UPGRADE PPP -
PUBLIC PARTICIPATION INVITATION
- MUNICIPAL NOTICE NUMBER
9/2024



ENVIRONMENTAL AUDIT REPORT
ASANDA VILLAGE WETLAND PARK
ON ERF NO. 25066 AND ERF NO.
32686, STRAND

EA GRANTED – PROPOSED
ESTABLISHMENT OF THE MFULENI
EMERGENCY HOUSING
DEVELOPMENT (BOSASA LINK)
(DEADDP REFERENCE NUMBER

Location: The development site is located between Andringa, Victoria, van Ryneveld and Plein Streets, Stellenbosch. It is located north of the Stellenbosch Town Hall, and east of the Eikestad Mall.

Opportunity to participate: On behalf of the municipality, The Environmental Partnership is undertaking this public consultation process. The following information will be available on The Environmental Partnership's website (www.enviropart.co.za), the Stellenbosch Public Library (Plein Street, Stellenbosch) and on request.

- Eikestad Parking Public-Private Partnership Feasibility Study - Background Information Document (Executive Summary)
- Eikestad Parking Public-Private Partnership Feasibility Study - Summary Report
- Eikestad Parking Public-Private Partnership Feasibility Study (Full Report) - **Available on request**

You are invited to an Open House public forum (a poster presentation) where you will also have an opportunity to interact with the project team on 13 February 2024 at the Stellenbosch Town Hall. You may provide written comments by submitting to the contact details below. The commenting period commences on 25 January 2024 and closes on 25 February 2024.

Venue: Stellenbosch Town Hall - 26 Andringa Street, Stellenbosch

Date: 13 February 2024

Open House: Pop in at any time that suits you between 16:00 to 19:00

Please send any comments that you may have to the contact details below on or before 25 February 2024.

The Environmental Partnership

Tel: 021 422 0999

Email: comments@enviropart.co.za

10/01/2024 11:00 AM/ 01/01/2024



NOTIFICATION OF AMENDED ENVIRONMENTAL AUTHORISATION GRANTED FOR THE APPROVED DEVELOPMENT OF THE ASANDA VILLAGE WETLAND PARK ON ERF NO. 29865 AND ERF NO. 32680, STRAND



PROPOSED 'MFULENI EMERGENCY HOUSING DEVELOPMENT' ON 'MFULENI CENTRAL' A PORTION OF REMAINDER ERF 987 AND A PORTION OF REMAINDER OF ERF 1, WESTERN CAPE PROVINCE (DE&OP REFERENCE NUMBER:

Contact Details (for public comment)

Tel: 021 422 0999

Email: comments@enviropart.co.za

Physical Address;

30 Victoria Avenue

(1st Floor)

Hout Bay

7806

Postal Address:

P.O. Box 945

Cape Town

8000

[Back to Public Zone](#)

15/3/316/7/1/1(A4/43/3146/22)



**EPPING - PROPOSED REZONING OF
ERF 32403, RE/112629 AND RE/2179
(WP051 - EPPING), AND
DEVELOPMENT OF A FILLING
STATION**



APPENDIX 5: PUBLIC FORUM PHOTOGRAPHS AND POSTERS PRESENTED





WELCOME

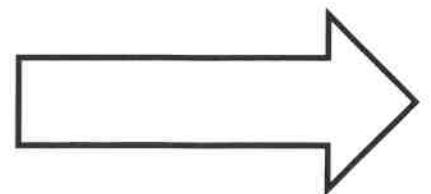
PUBLIC PARTICIPATION - OPEN HOUSE PUBLIC FORUM

TIME:16:00 to 19:00

EIKESTAD PARKING UPGRADE - PUBLIC PRIVATE PARTNERSHIP

Municipal Notice No. 9/2024

**Please feel free to view the posters on display
and ask our team questions**



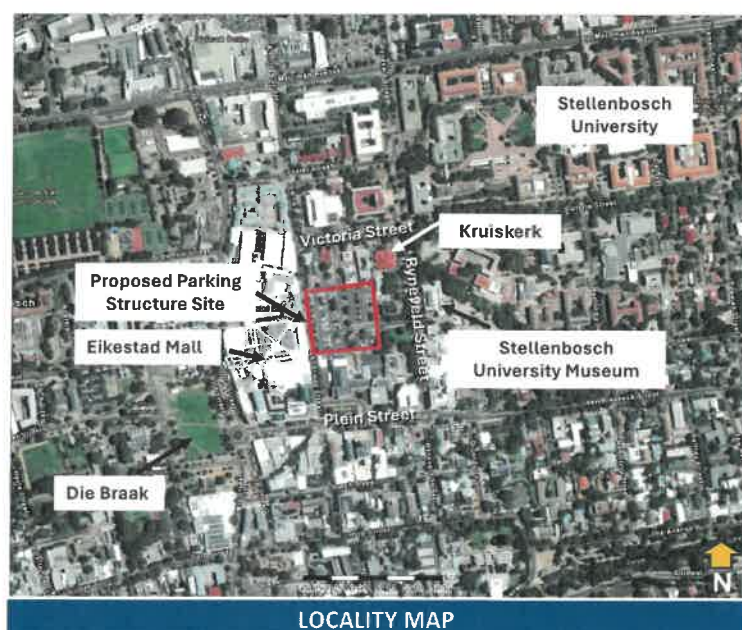
PROJECT DESCRIPTION

The Stellenbosch Municipality intends to upgrade the current Eikestad parking area (Erven 1962-RE, 1969-1976, 1954, 6402 and 6636) to assist in alleviating the major congestion and parking challenges experienced in the Stellenbosch CBD. A parking study was undertaken by the Municipality specifically to understand the existing parking situation in Stellenbosch and identify needs and demand. One of the outcomes is to consider a Public Private Partnership (PPP) for the upgrade of the existing Eikestad parking area to a three-level parking structure. The intention is to provide a structure that is **in keeping with the existing historical context** while being functional from a parking perspective.

Stellenbosch experiences major congestion in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in mode shifts, such as public transport and/or non-motorised transport.

A Feasibility Study was carried out with the following findings –

- The demand for parking services in the CBD amounted to 300 bays.
- Based on the needs analysis and based on the solutions analysis, the Eikestad Mall parking area was identified as the most feasible options for parking facilities.
- Due to the conditions of the CBD and the nature and parking utilisation demand, the CBD Eikestad parking needs identified a need for a multi-story parking facility.
- As a result, the feasibility of this facility was assessed for the public sector, as well as a possible Public Private Partnership (PPP) project.
- It is recommended that the Eikestad Parking Garage be considered as a viable option as a PPP contract.



LOCALITY MAP

PROJECT PROCESS

FEASIBILITY STUDY AND DEMAND INVESTIGATION

- Based on the needs analysis and based on the solutions analysis, the Eikestad Mall parking area was identified as the most feasible options for parking facilities.
- Due to the conditions of the CBD and the nature and parking utilisation demand, the CBD Eikestad parking needs identified a need for a multi-story parking facility.
- As a result, the feasibility of this facility was assessed for the public sector, as well as a possible Public Private Partnership (PPP) project.
- It is recommended that the Eikestad Parking Garage be considered as a viable option as a PPP contract.



PUBLIC PARTICIPATION

(PROJECT CURRENTLY IN THIS PHASE)

On behalf of the municipality, *The Environmental Partnership* is undertaking this public consultation process. The following information is available on *The Environmental Partnership's* website (www.enviropart.co.za), the Stellenbosch Public Library (Plein Street, Stellenbosch) and on request.

- Eikestad Parking Public-Private Partnership Feasibility Study – Background Information Document (Executive Summary).
- Eikestad Parking Public Private Partnership Feasibility Study – Summary Report.
- Eikestad Parking Public Private Partnership Feasibility Study (Full Report) – Available on request.



DEVELOPMENT



HERITAGE IMPACT ASSESSMENT

- Including the following studies:
 - Desktop Archaeological Impact Assessment
 - Townscape and Streetscape Assessment
 - Visual Impact Assessment
- A 30 day Public Participation Process will be carried out during which the HIA will be made available for comment.



AWARDING OF PROJECT TO ENTITY



COMMENT PERIOD ENDS

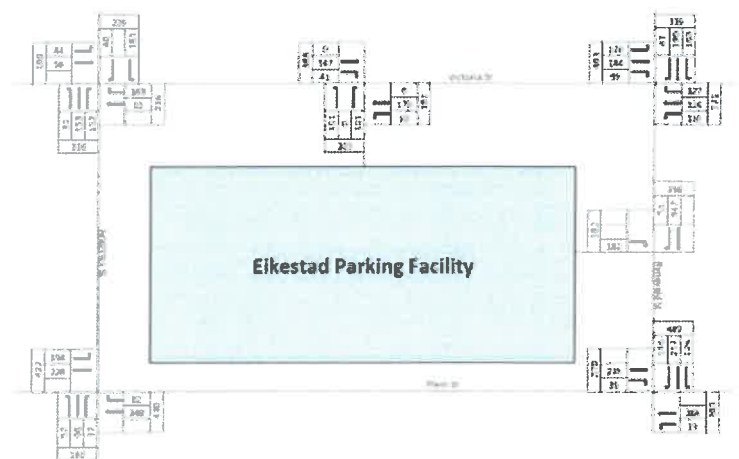
26 FEBRUARY 2024

Traffic Analysis

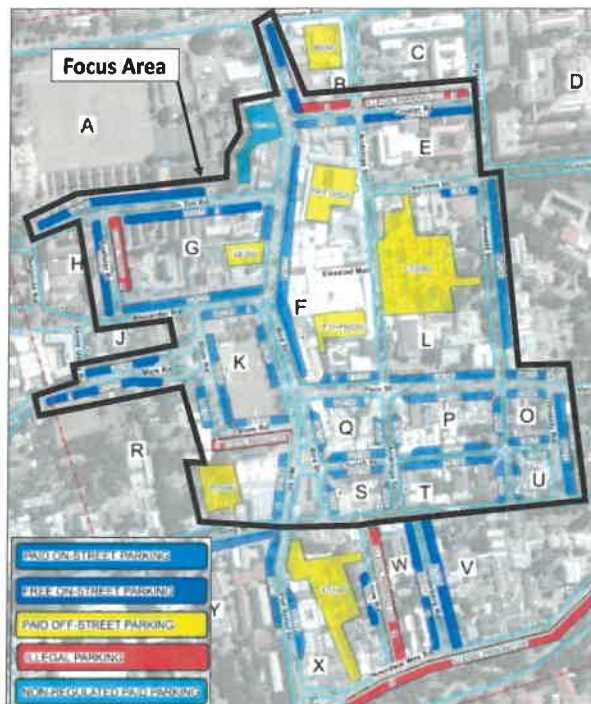
The findings of the Site traffic analysis are as follows:

- ☐ The proposed accesses are acceptable to accommodate the additional trips.
- ☐ The proposed accesses have acceptable throat lengths.
- ☐ The NMT and internal walkways, existing and proposed, links to the road network, buildings and parking bays are adequate.
- ☐ There are no issues regarding the design vehicle's ability to navigate the internal road network.
- ☐ Due to the demand analysis, a wider traffic analysis would be required to assess the closure of church road on the wider CBD area.

Intersection	Scenario	Intersection control	AM Peak Hour			PM Peak Hour		
			LOS	Del (s)	v/c	LOS	Del (s)	v/c
Victoria St / Andringa St	2023 Base	All-way Stop	D	26	0,7	C	10	0,61
	2028 Future		D	25	0,71	C	25	0,69
Victoria St / Access	2023 Base	Priority Stop	N/A	3	0,17	N/A	2	0,19
	2028 Future		N/A	3	0,21	N/A	3	0,22
Victoria St / Ryneveld St	2023 Base	Traffic Circle	A	8	0,28	A	7	0,37
	2028 Future		A	7	0,37	A	8	0,44
Ryneveld St / Access	2023 Base	Priority Stop	N/A	2	0,25	N/A	2	0,25
	2028 Future		N/A	3	0,32	N/A	3	0,22
Ryneveld St / Plain St	2023 Base	Traffic Circle	A	7	0,34	A	7	0,43
	2028 Future		A	7	0,39	A	8	0,51
Andringa St / Plain St	2023 Base	Traffic Circle	A	6	0,35	A	6	0,34
	2028 Future		A	6	0,4	A	6	0,4

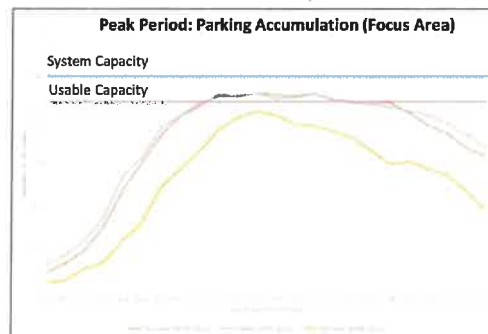


Survey Locations

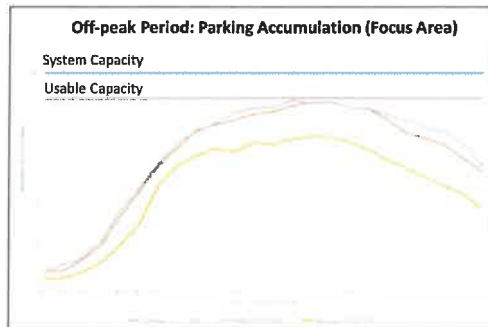


Parking area Type		Inventory (Focus Area)	% Split
On-Street	Free	170	17%
	Paid	439	44%
Off-Street	Free	44	4%
	Paid	353	35%
Total		1 006	100%

Parking Surveys

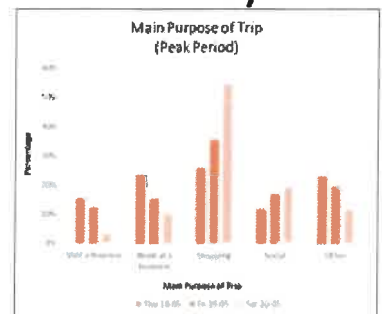
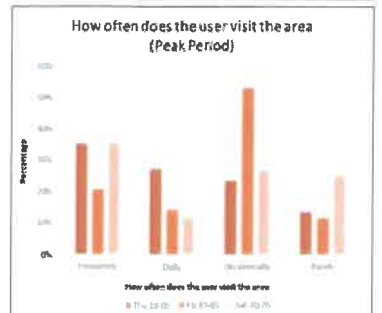


Peak Period Parking Duration (h):	Peak Period Max Occupancy (%):
□ Weekday = 3.07 h	□ Weekday = 92 %
□ Friday = 2.82 h	□ Friday = 92 %
□ Saturday = 2.14 h	□ Saturday = 83 %



Off-Peak Period Parking Duration (h):	Off-Peak Period Max Occupancy (%):
□ Weekday = 3.27 h	□ Weekday = 86 %
□ Friday = 2.88 h	□ Friday = 87 %
□ Saturday = 2.16 h	□ Saturday = 70 %

Stated Preference Surveys



**HERITAGE CONSIDERATIONS FOR THE INTENDED DEVELOPMENT OF
ERVEN 1962-RE, 1969-1976, 1954, 6402 and 6636 STELLENBOSCH
BETWEEN ANDRINGA, VICTORIA, VAN RYNEVELD AND PLEIN STREETS, STELLENBOSCH**

PROPERTY DETAILS:

Physical Address of Property:	Centre of the block bounded by Andringa, Victoria, Van Ryneveld and Plein Streets, Central Stellenbosch.
Erven:	1962-RE, 1969-1976, 1954, 6402 and 6636 Stellenbosch.
Co-ordinates (centre point):	33.935894°S 18.861783°E
District/Municipality:	Stellenbosch.
Current Land Use:	At grade parking
Current Zoning:	Road and Parking Zoning, Mixed Use.
Predominant Surrounding Land Use:	Retail/commercial, civic uses, offices.
NHRA "Trigger":	No. of erven – see table below.

No	Erf	Area
1	1962-RE	11270,5 m ²
2	1976	1085,9 m ²
3	1975	1083,2 m ²
4	1974	1085,7 m ²
5	1973	1080,4 m ²
6	1972	855,3 m ²
7	1971	385 m ²
8	1970	437,1 m ²
9	1969	348,5 m ²
10	1958	395,7 m ²
11	6402	115 m ²
12	6636	508,9 m ²
TOTAL AREA:		18651,2 m ²



Figure 7 (left): Pistorius and Harris' 2004 dating of fabric map for the block.



Site plan with the site outlined in yellow.
(Source: Cape Farm Mapper).



View of the street from Victoria Street.



View along Andringa Street, showing the character of the street.



Protected heritage building adjacent to the site along Andringa Street.



View of the street from the parking area.



View of the street from the parking area, showing the site and surrounding buildings.



View of the street from the parking area, showing the site and surrounding buildings.

PAGE 3 of 2
Site Ref: JRM / CAPE WITVELDING / STELLENBOSCH / ERVEN 1958, 1962-RE, 1969-1976, 1974-1976, 1975-1976, 1976-1977, 1978-1979, 1980-1981, 1982-1983, 1984-1985, 1986-1987, 1988-1989, 1990-1991, 1992-1993, 1994-1995, 1996-1997, 1998-1999, 2000-2001, 2002-2003, 2004-2005, 2006-2007, 2008-2009, 2010-2011, 2012-2013, 2014-2015, 2016-2017, 2018-2019, 2020-2021, 2022-2023, 2024-2025, 2026-2027, 2028-2029, 2030-2031, 2032-2033, 2034-2035, 2036-2037, 2038-2039, 2040-2041, 2042-2043, 2044-2045, 2046-2047, 2048-2049, 2050-2051, 2052-2053, 2054-2055, 2056-2057, 2058-2059, 2060-2061, 2062-2063, 2064-2065, 2066-2067, 2068-2069, 2070-2071, 2072-2073, 2074-2075, 2076-2077, 2078-2079, 2080-2081, 2082-2083, 2084-2085, 2086-2087, 2088-2089, 2090-2091, 2092-2093, 2094-2095, 2096-2097, 2098-2099, 2100-2101, 2102-2103, 2104-2105, 2106-2107, 2108-2109, 2110-2111, 2112-2113, 2114-2115, 2116-2117, 2118-2119, 2120-2121, 2122-2123, 2124-2125, 2126-2127, 2128-2129, 2130-2131, 2132-2133, 2134-2135, 2136-2137, 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HERITAGE CONSIDERATIONS FOR THE INTENDED DEVELOPMENT OF ERVEN 1962-RE, 1969-1976, 1954, 6402 and 6636 STELLENBOSCH BETWEEN ANDRINGA, VICTORIA, VAN RYNEVELD AND PLEIN STREETS, STELLENBOSCH

GRADING AND SIGNIFICANCE:

The site has been considered in numerous conservation-related studies. The findings of each are summarized below.

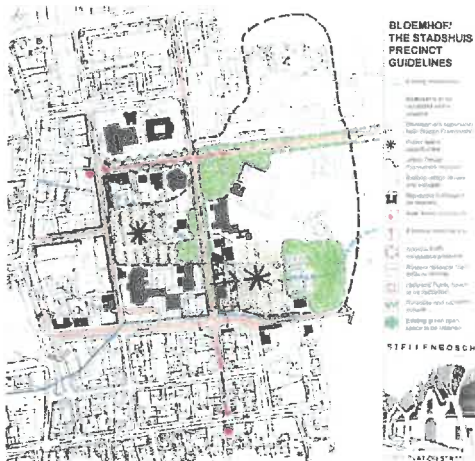
The Stellenbosch Conservation Strategy: Development Guidelines by KrugerRoos (1997)

The block was identified as part of a Key Precinct requiring a detailed Urban Design Framework "to facilitate proactive development, enhance the context of the conservation area and provide opportunities for both public and private investment" (1997: 26).

The precinct is described in that report as "the transition zone between the University and the Historical Core. It contains significant historical building stock, such as the Ryneveld Street buildings, the Wilgenhof forecourt, the Sasol Art Gallery and the row of shops linked by an arcade to the parking area adjacent to the Botanical Gardens, as well as relatively recent development such as the Town Hall complex and parking area, and the pedestrianisation of Beyers Street.

The inherent opportunities identified in the Precinct include:

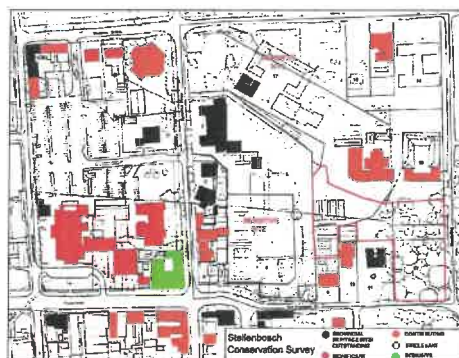
- The provision of a pedestrian link from the University to the Core.
- The conversion of the parking area into a positive public space and cultural centre.
- The possible conversion of the parking area at the rear of the Town Hall as a public space, which could still accommodate parking.



Guidelines for the Stadshuis Block by KrugerRoos, 1997.

Conservation Survey of all Buildings in the Historical Core by KrugerRoos (1998).

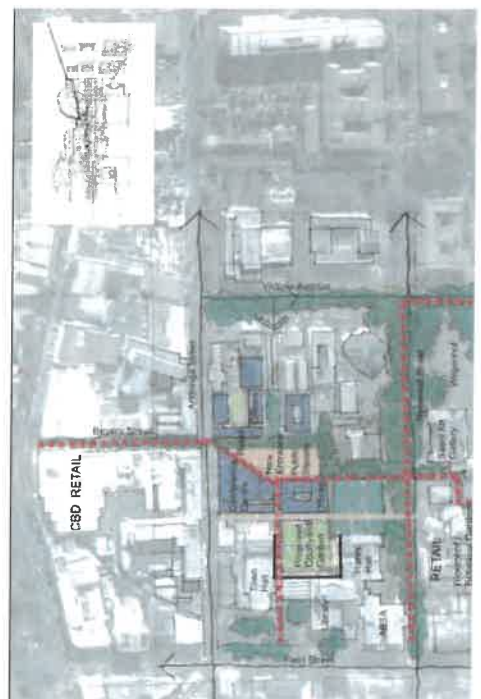
The study assessed heritage values primarily in terms of visual and architectural criteria, using also historical information from Fransen and Cook's Old Buildings of the Cape (1980).



Heritage values according to Stellenbosch Conservation Survey, KrugerRoos, 1998. (Source: Harris and Pretorius, 2004).

Urban Design Study for the Stadshuis Block by KrugerRoos (2004).

The project aimed to take various previous policy statements regarding linkages between public spaces, and identified development opportunities and public space projects. Conceptual urban design proposals for the block were presented in Phase 1 of the project.



KrugerRoos sketch of concept for Stadshuis block, 2004. (Source: Harris and Pretorius, 2004).

HERITAGE CONSIDERATIONS FOR THE INTENDED DEVELOPMENT OF
ERVEN 1962-RE, 1969-1976, 1954, 6402 and 6636 STELLENBOSCH
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Stadshuis Urban Block Heritage Study by Pistoris and Harris (2004).

Pistorius and Harris undertook a parallel heritage study of the block in 2004, and came up with key heritage-based design indicators. These are:

Role, Structure and Form

- The multiple roles of this urban block are part of its character and should be accommodated and resolved in any development proposal:
 - The role of the southern part of the block as the civic centre of Stellenbosch is very important. Municipal functions have overflowed into other buildings on and off the block and become fragmented. Development should consolidate, strengthen and enhance the public role and stature of the "Civic Precinct", particularly by bringing the citizens there.
 - The western edge of the site was historically part of a ribbon of development along Andringa Street; re-development of this edge as part of the retail precinct would help to revitalise the area opposite it as well.
 - The relationship of the north east part of the block to the University precinct is not well resolved and could be improved by urban design.
 - The importance of convenient parking for the civic centre and commercial uses around the block is acknowledged. However, the impact of the parking area in terms of traffic generation and congestion in the historical core and its negative spatial and urban impact is problematic. While parking will have to be accommodated on the site, it should be as visually unobtrusive as possible: underground, where feasible, and screened by buildings and shaded by trees on the surface.
 - Some residential usage should be encouraged as part of the mixed-use character of the block, particularly on the northern part.
- The relationship (and potential relationships) between development of this block and the possible development of the Bloemhof site should be taken into consideration and their respective roles clarified. Possible developments which have been discussed in relation to these sites include a conference centre and a tourist hotel. Either or both would be suitable if appropriately designed.
- Development on the block should be structured like a contemporary extension of the village: broken up into clusters of buildings scaled in response to their immediate context and placed around people-scaled spaces and "streets". There is potential for the block to be divided into two parts by at least one east-west street (accommodating cars and people and with the scale, texture and treescape of the village).
- The scale and grain of any development on the block should respond directly to the scale and grain of the urban fabric of the historical core around it. This should be tested from the earliest stages of design through the use of figure-ground plans of the proposals drawn in the context of the fabric of the town around the block.
- Recognise and formalise existing pedestrian routes across the block, and where possible manage them as public paths which are part of the town. Security for any development should be at points of access to buildings.
- Increase and improve pedestrian permeability of the block, especially from Plein Street. Ensure that vehicular access is compatible with pedestrian access, and give the latter priority.
- There are opportunities to make a public "place" (square, plaza, court) or a series of connected places along routes through the development.

Parking and vehicular access.

- Any increase of vehicular traffic in the historical core is regarded as a negative heritage impact. Similarly, reduction of on-street parking in the narrow streets of the historical village would be a positive heritage impact.
- The parking areas at the Stadshuis block and Bloemhof are conveniently located

for users of the facilities in the centre of town, and the need for parking to be a part of development is acknowledged. However, cars should be discouraged from accessing parking via the historical core. The approach to the Stadshuis parking via Andringa Street has a very negative impact on the character and pedestrian use of that street (as do goods deliveries), and has traffic impacts beyond the immediate site, particularly on the west part of Plein Street and the Braak. We have suggested that potential parkers should be encouraged to bypass the heart of the historical core by using Meniman and Ryneveld Streets.



Harris and Pistorius' spatialised heritage-based design indicators for the block, 2004.

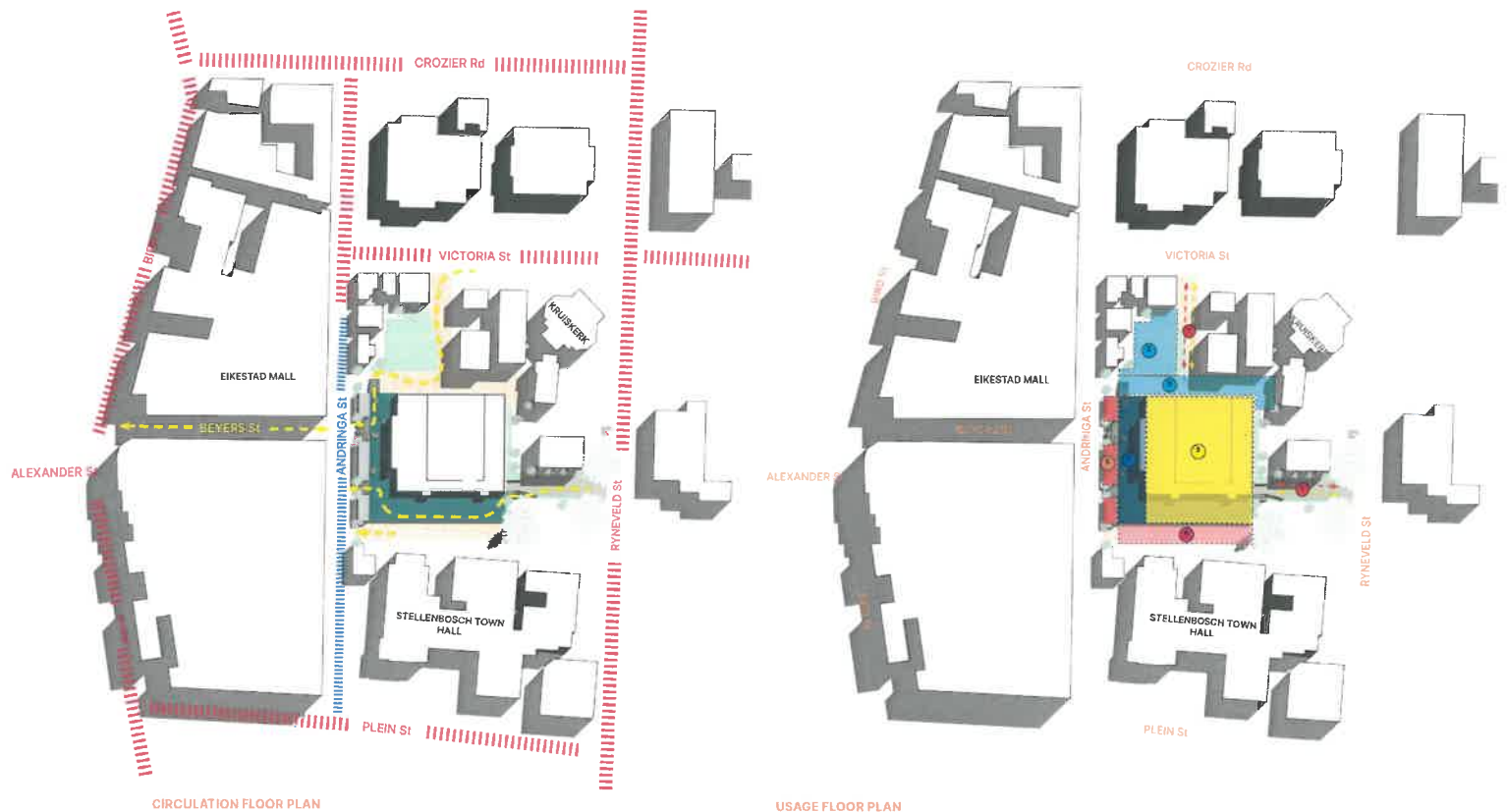
- In the Bloemhof study we suggested a study of the possibility of making Ryneveld Street between Plein and Meriman a two-way road, with appropriate urban design modifications. We envisaged it as a calm, dignified "university" boulevard, with grand buildings set back from the street, broad pavements in the shade of trees, and parked cars clustered in "courts" or hidden behind the buildings. The existing traffic calming measures between Victoria and Meriman Streets (raised, brick-paved pedestrian crossings) could be extended southwards, facilitating the existing east-west pedestrian movement between the Stadshuis block and Bloemhof and the University.
- Provision for surface planting of trees will need to be made in the design of the underground parking area.

Middelburg/Historical Core Heritage Survey (2012).

The survey noted that the Eikestad Mall Parking had no heritage significance. However, many of the buildings surrounding the site have been graded.



The current grading map for the site, with the grading of the various structures around the site indicated. These gradings were approved by HWC in 2012.



CIRCULATION FLOOR PLAN

USAGE FLOOR PLAN

GENERAL LEGEND

- VEHICULAR ROUTE
- WALK ROUTE
- MIXED ROUTE - WALK & VEHICULAR
- VEHICULAR ACCESS
- EXTERIOR MIXED USE SPACES
- PARKING FACILITY
- WALK & CYCLING
- FUTURE DEVELOPMENT
- WALK & WALKWAY

DIRECT ACCESS STRATEGY

Create direct access to the facility from both Victoria & Rynveld Streets. No entrance point is proposed from Andringa Street to allow for the possibility of changing Andringa Street into a pedestrian only street.

PARKING & PEDESTRIAN

Create direct pedestrian access to the facility from The Eikestad Mall, Rynveld Street & Victoria Street.

Create a parking structure that sits on top of a half basement with a recessed structure that elevates to 2 additional storeys.

FOURCOURT DEVELOPMENT

Create a forecourt for the bigger mass of the building. This will serve as a landscape pedestrian friendly area that will connect the different parking areas. From the forecourt the main parking structure is accessed by pedestrians.

HERITAGE CONTEXT INTEGRATION

The building has to fit into a rich heritage context. The aim of this proposal is to create a building that will be secondary in its importance to the context. In order to achieve this the building mass has been pushed to the back and centre of the site. By doing this there is available space on the site and to utilise the available space to the full available capacity, street level parking is proposed at this level.

HERITAGE CURATORSHIP DESIGN

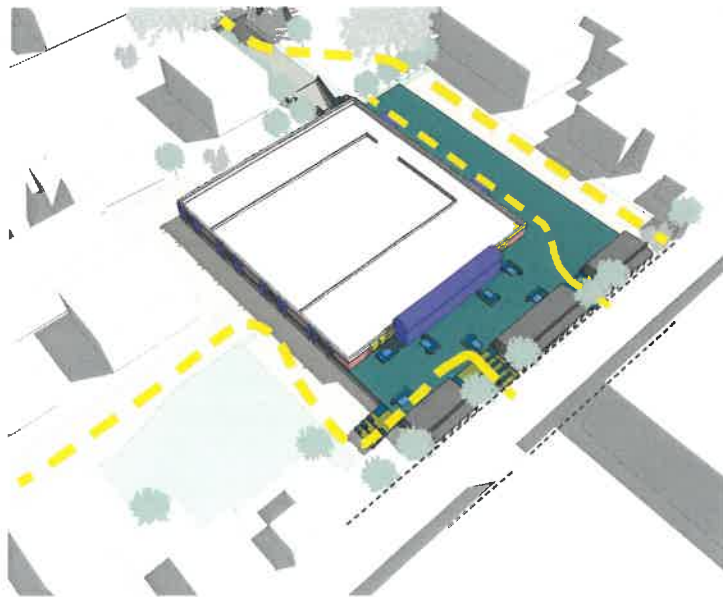
Create a layout that connects with the rich heritage value of the immediate surrounding context. The 2 bordering buildings along Andringa Street are of a high historical value. The aim is to create a lower level street facade that connects these 2 neighbouring buildings.

SERVICE ZONE PLANNING

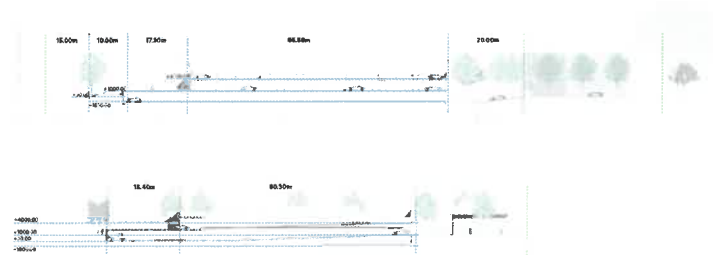
Create a service zone to the southern side of the site. The aim of this is to create a service access to the buildings on the southern side. Furthermore, the aim is to create a breathing space between the parking structure and these buildings, which are also of a high historical value.

STELLENBOSCH BULK PARKING

Prepared by SMEC South Africa
2 February 2024

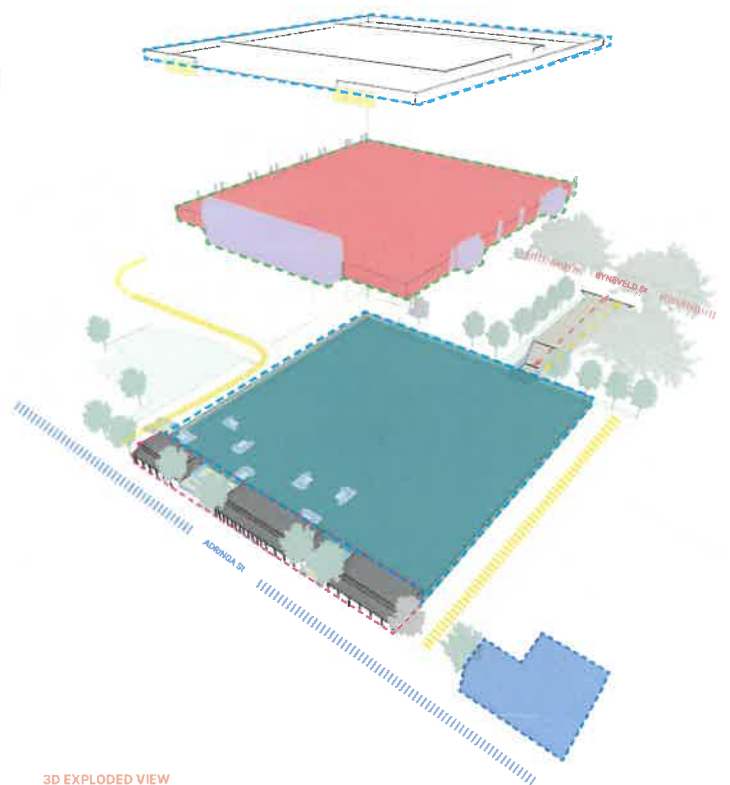


3D CONCEPTUAL VIEW



SECTIONS

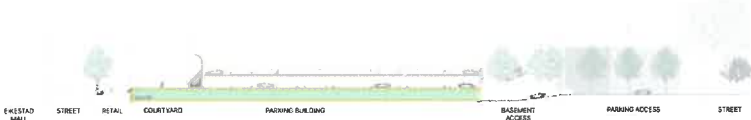
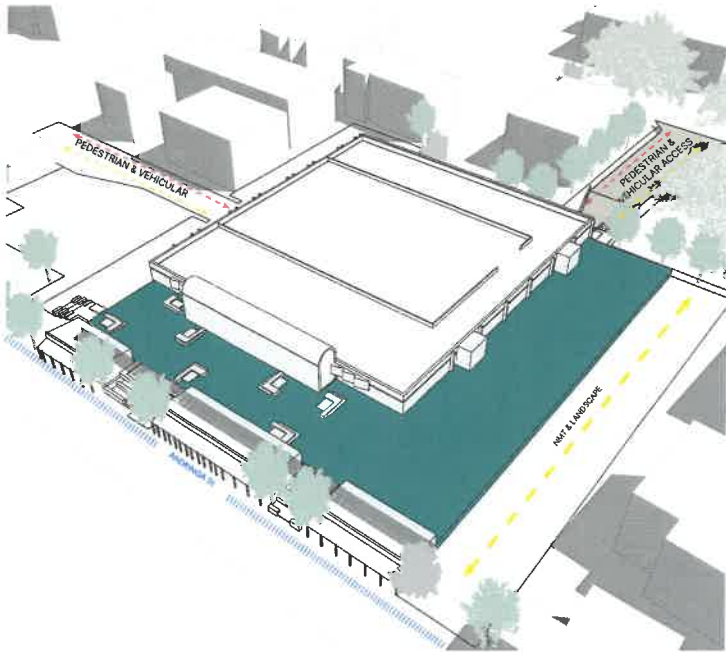
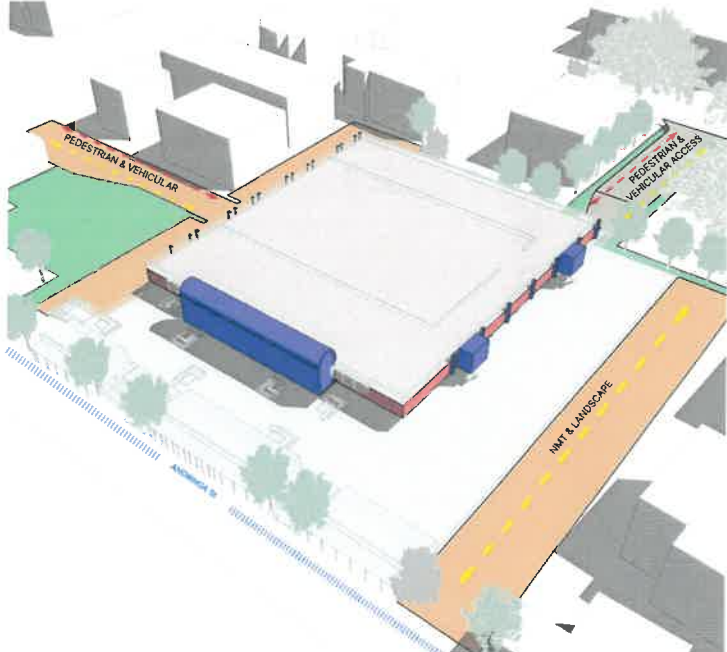
- GENERAL LEGEND**
- VEHICULAR ROUTE
 - NMT ROUTE
 - MIXED ROUTE - NMT & VEHICULAR
 - VEHICULAR ACCESS
 - EXTERIOR MODE USE SPACES
 - PARKING FACILITY
 - NMT & COURTYARDS
 - FUTURE DEVELOPMENT
 - NMT & WALKWAY



3D EXPLODED VIEW

STELLENBOSCH BULK PARKING

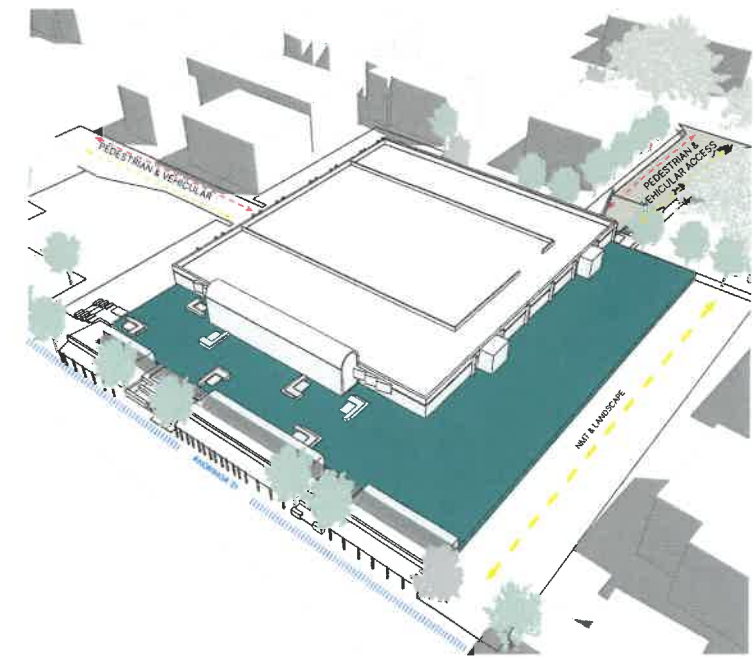
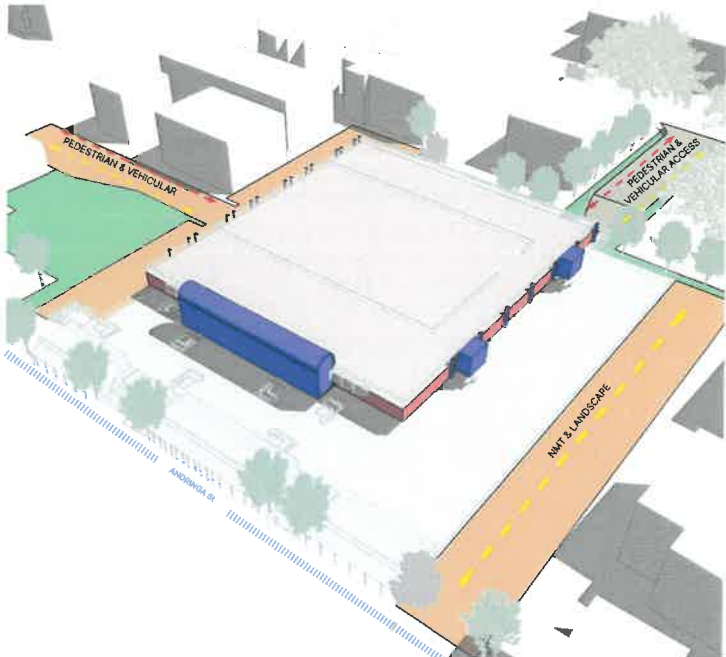
Prepared by SMEC South Africa
2 February 2024



3D BASEMENT PLAN

3D GROUND FLOOR PLAN

A. BUILDING FORM Building form follows the typology of the existing buildings in the area which is a flat roof serving as a parking area to fit in with the building scale of the surrounding historical context.	B. BUILDING PLATFORM To reduce the building height and slope in the existing context a sunken basement was introduced.	C. SCALE The scale of the building consists out of a sunken natural ventilated half basement and 2 levels which level 2 is roof parking. The total building mass rises 5.2m above natural ground level.	D. URBAN CONTEXT Typically to the courtyard "werf" architecture of the Winelands an urban courtyard was designed between the existing Street and the new Ekestad parking which is also the linking visual element between the old and new on an urban and pedestrian scale with a visual connection to a lobby space and vertical circulation for physical pedestrian access.	E. EXTERNAL ENVELOPE TREATMENT As per Cape Winelands architecture openings and closures are vertically proportioned as 1:1.5 to 1:3 proportion which form part of the external envelope treatment for this parking building.	F. EXTERNAL FINISHES Typically to the Winelands Architecture and context the external finish will be a plaster finish painted white with natural wood finish for architectural elements. Thick walls will serve as linking elements to define the courtyard elements and to link these areas with the building structure. Thick solid walls will also be used as balustrades on the roof level to resemble the old Cape werf walls.
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3D BASEMENT PLAN

3D GROUND FLOOR PLAN

1. BUILDING FORM Building form follows the typology of the existing buildings in the area which is a flat roof serving as a parking area to fit in with the building scale of the surrounding historical context.	2. BUILDING PLACEMENT To reduce the building height and slope to the existing context a sunken basement was introduced.	3. SCALE The scale of the building consists out of a sunken natural ventilated half basement and 2 levels which level 2 is roof parking. The total building mass rises 5.2m above natural ground level.	4. URBAN CONTEXT Typically to the courtyard "werf" architecture of the Winelands an urban courtyard was designed between the existing Street and the new Ekiesiad parking which is also the linking visual element between the old and new on an urban and pedestrian scale with a visual connection to a lobby space and vertical circulation for physical pedestrian access.	5. EXTERNAL ENVELOPE TREATMENT As per Cape vernacular architecture openings and closures are vertically proportioned as 1:15 to 1:2 proportion which form part of the external envelope treatment for this parking building.	6. EXTERNAL FINISHES Typically to the Winelands Architecture and context the external finish will be a plaster finish painted white with natural wood finish for architectural elements. Thick walls will serve as linking elements to define the courtyard elements and to link these areas with the building structure. Thick solid walls will also be used as balustrades on the roof level to resemble the old Cape werf walls.
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STELLENBOSCH BULK PARKING

OPPORTUNITY TO PARTICIPATE

On behalf of the municipality, *The Environmental Partnership* is undertaking this public consultation process. The following information is available on *The Environmental Partnership's* website (www.enviropart.co.za), the Stellenbosch Public Library (Plein Street, Stellenbosch) and on request.

- Eikestad Parking Public-Private Partnership Feasibility Study – Background Information Document (Executive Summary).
- Eikestad Parking Public Private Partnership Feasibility Study – Summary Report.
- Eikestad Parking Public Private Partnership Feasibility Study (Full Report) – Available on request.

You are invited to an Open House public forum (a poster presentation) where you will also have an opportunity to interact with the project team on **13 February 2024** at the Stellenbosch Town Hall (**16:00 to 19:00**). You may provide written comments by submitting to the contact details below.

The commenting period commences on 25 January 2024 and closes on 26 February 2024.

Please send any comments that you may have to the contact details below on or before 26 February 2024:

The Environmental Partnership
Tel: 021 422 0999
Email: comments@enviropart.co.za



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

APPENDIX 6:

PUBLIC FORUM ATTENDANCE REGISTER



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

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58 Shortmarket Street, Cape Town
T: 821 432 0099
F: 821 432 0055
www.enviropart.co.za
info@enviropart.co.za

**EIKESTAD PARKING UPGRADE PPP
PUBLIC OPEN FORUM – 13 FEBRUARY 2024**

Project Name: Eikestad Parking Upgrade PPP – Stellenbosch Town Hall 16:00 – 19:00
Date: 13 February 2024

No.	NAME & SURNAME / NAAM & VAN	E-MAIL ADDRESS / E-POS ADRES	TELEPHONE/ CELL PHONE NUMBER	SIGNATURE / HANTEKENING
1	Carli Van Wyk	carli.vanwyk@stellahearing.co.za	0771663899	
2	Monke Bolz	monke@archtownplanners.co.za	0726805832	
3	Hannes van Zyl	hannes.vzee@gmail.com	083 303 8544	
4	C. Blunier	Ans@Eikestadmall.co.za	081 886 6267	
5	A. Lareman	alareman@gmail.com	076 070 3445	
6	A. BEYERS	ashid@beyers.co.za	0827672337	
7	T. Willemse	willemstg1@gmail.com	0928073540	
8	D.J. VAN STADEN	dinkvs@mweb.co.za	083 609 1074	



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13 February 2024

No.	NAME & SURNAME / NAAM & VAN	E-MAIL ADDRESS / E-POS ADRES	TELEPHONE/ CELL PHONE NUMBER	SIGNATURE / HANTEKENING
1	A. FERKUS	amferkus1@	082 309 7400	
2	Raymond Lotie-Eaton	Raymond.Lotie-Eaton@ stellenbosch.gov.za	082 66 75 703	
3	Deon Craestens	CRAESTENS PG@gmail.com	072 906 2717	
4	Riis Lemmer	Riislemmer@gmail.com	081 542 7322	
5	P. SANDRI	psandri@mwel.co.za	082 460 5014	
6	Kp. Liebenberg	info@primadeppm.co.za	082 319 0655	
7	M. R. ROUX	MARIE ROUX 0512@gmail.com	082 782 1312	
8	ANDRE WILLIAMS	andre@eikestadmall.co.za	082 353 2229	



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PUBLIC OPEN FORUM – 13 FEBRUARY 2024**

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Date:

Eikestad Parking Upgrade PPP – Stellenbosch Town Hall 16.00 – 19.00
13 February 2024

No.	NAME & SURNAME / NAAM & VAN	E-MAIL ADDRESS / E-POS ADRES	TELEPHONE/ CELL PHONE NUMBER	SIGNATURE / HANTEKENING
1	Daniel Lutz	dsl@lutzgroup.co.za	083 270 5475	
2	Carlien Coetzee	carlien@archtownplanners.co.za	072 262 5304	
3	* ERICH LUTZ	ERICH.LUTZ@gmail.com	072 665 1958	
4	Michael Clompé	michael@attacq.co.za	082 381 8644	
5	Michael Jansen	michael@eikestadmall.co.za	072 574 5633	
6	Jannie Sordyn	jordyn@hdmall.com	073 442 1919	
7	Hugo Truter	hugom.truter@gmail.com	083 267 6750	
8	Chris de Haas	Chris@chrisdehaas.co.za	082 446 7955	

9	Andrew Gmulling	andrew@highgate.co.za	083 7033175	
10	Roland Postma	roland@youngurbanists.co.za	076 45656	
11	Dawid Botha	dawidbotha.za@gmail.com	082 412 4543	
12	Piet v. Blent	piet@udsafrika.co.za	083 230 7321	
13	Gerrit Kemp	gerrit.kemp@gmail.com	0822112282	
14	Johan Meel	johan@pentasales.co.za	082 7836367	
15	Albrecht Gantz	ALBRECHT.GANTZ@GMAIL.COM	071 6095138	
16	Ekateri Ralef.	ekateretraf6@gmail.com	082 371 404	
17				
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APPENDIX 7: COMPILATION OF COMMENTS RECEIVED



FRIENDS OF STELLENBOSCH MOUNTAIN

Chairperson: HC Eggers
heggers@pm.me 076-785-3514

Secretary: H Koekemoer
hanneskoekemoer@proton.me

<https://fsmountain.org>
11 Grandiceps Rd, 7600 Stellenbosch

Public Benefit Organisation No. 930049434

Objection to the proposed parking garage and PPP on Erven 1962/RE, 1969–1976, 1952, 6402 and 6636 26 February 2024

Friends of Stellenbosch Mountain (FSM) objects to the proposal to erect a parking garage, by any mechanism whatsoever, on “the Precinct” comprising Erven 1962/RE, 1969–1976, 1952, 6402 and 6636 as advertised by Enviropart and studied by consultants SMEC. Reasons are set out below. **The parking garage proposal should be rejected and a new process must be started** to find a use for the Precinct which is compliant and in line with the relevant legislation, the MSDF and the ATC and which would benefit the people of Stellenbosch.

1. **Scope too narrow:** The SMEC study is too limited in scope:
 - 1.1 It considers the small Central Business District (CBD) in isolation while mobility is a long-range and integrated issue.
 - 1.2 The study focuses exclusively on cars and parking as an option for the Precinct while there would be important other uses.
 - 1.3 The study ignores the reasonable alternative sites for parking outside the CBD.
2. **Incorrect premises void the conclusions:** Since the premises of the 2023/2024 SMEC study and the 2020 Parking Report are fundamentally incorrect, any resulting conclusions and recommendations are also incorrect.
3. **Noncompliance:** The 2023 SMEC study and the proposed Eikestad PPP project should be withdrawn because it is not compliant with the MSDF principles or projects and the associated Adam Tas Corridor (ATC) projects and the underlying legislation.
 - 3.1 The parking garage proposal incorrectly assumes that there is a “need” for parking in the CBD while the real need would be Park-and-Ride facilities at (for example) Droë Dyke, the Stellenbosch Central Station, along the R44 (Technopark or Jamestown) and Idas Valley. Relevant extracts from the MSDF appear in Appendices A and B. Regarding real needs in the CBD see Item 8.
 - 3.2 A parking garage in the CBD makes it harder to achieve the MSDF and ATC goals because it incentivises private car parking in the CBD and sabotages necessary changes in human behaviour patterns; see Item 10.
4. **Parking garages on the periphery, not in the CBD:** Park-and-Ride facilities on the periphery of town form an integral part of the long-term solution. Such Park-and-Rides could be multi-level garages; this would minimise the distance from the parking bays to the nearby public transport.
5. **PPP on the periphery** The park-and-ride sites on the periphery are the natural place to implement Section 78 Public-Private Partnerships. This would correctly incentivise

motorists to make use of the peripheral sites and parking service providers to integrate with Transit-Oriented Development.

6. **Duration of contract:** The SMEC study talks about municipal risk but forgets the risk inherent in long-term contracts. These are dangerous and must be avoided. Mobility needs and constraints are changing rapidly. Stellenbosch must not be locked for decades into a contract which fundamentally prevents necessary changes. It must retain options to redevelop existing and future parking spaces as needs change — as they should and will — towards public transport and NMT.
7. **Stellenbosch Municipality is already spending far too much money on cars:** Any Council approval of the proposed parking garage would worsen misallocation of budget money. Contrary to claims in the parking studies, Stellenbosch Municipality does have a lot of funds to spend on mobility: about R1.1billion in specific projects over the next three is earmarked for roads and road-related projects. This money should of course not be spent on CBD parking garages either but on those measures and projects which would make the CBD parking garage unnecessary. See Appendices C and D, especially the table of costs.
8. **Social justice**

8.1 A parking garage would penalise the poor and benefit the rich. According to the Stellenbosch IDP, 59 percent of the Stellenbosch population falls below the Poverty Line. The cost of ownership of a car is beyond the financial means of most Stellenbosch residents; their need is not roads and parking but effective and safe public transport. A parking garage in the town centre will worsen existing inequality; it will be built solely to service and convenience the wealthy segment of Stellenbosch society.

8.2 The land now making up the Precinct had been owned by members of the Coloured community prior to their eviction during the apartheid era. Its past history of social injustice may not be repeated but must be rectified. The land in question should therefore benefit the people, not PPP investment consortia and Eikestad Mall shareholders whose only interest is profit, not social justice or liveable town spaces.

8.3 The number of additional jobs created by a parking garage is negligible compared to the economic penalties imposed on the poor resulting from a parking garage.

9. Economic benefits: Who benefits?

9.1 The greatest beneficiary of the proposed parking garage PPP would be owners and shareholders of the adjacent Eikestad Mall. This is not acceptable.

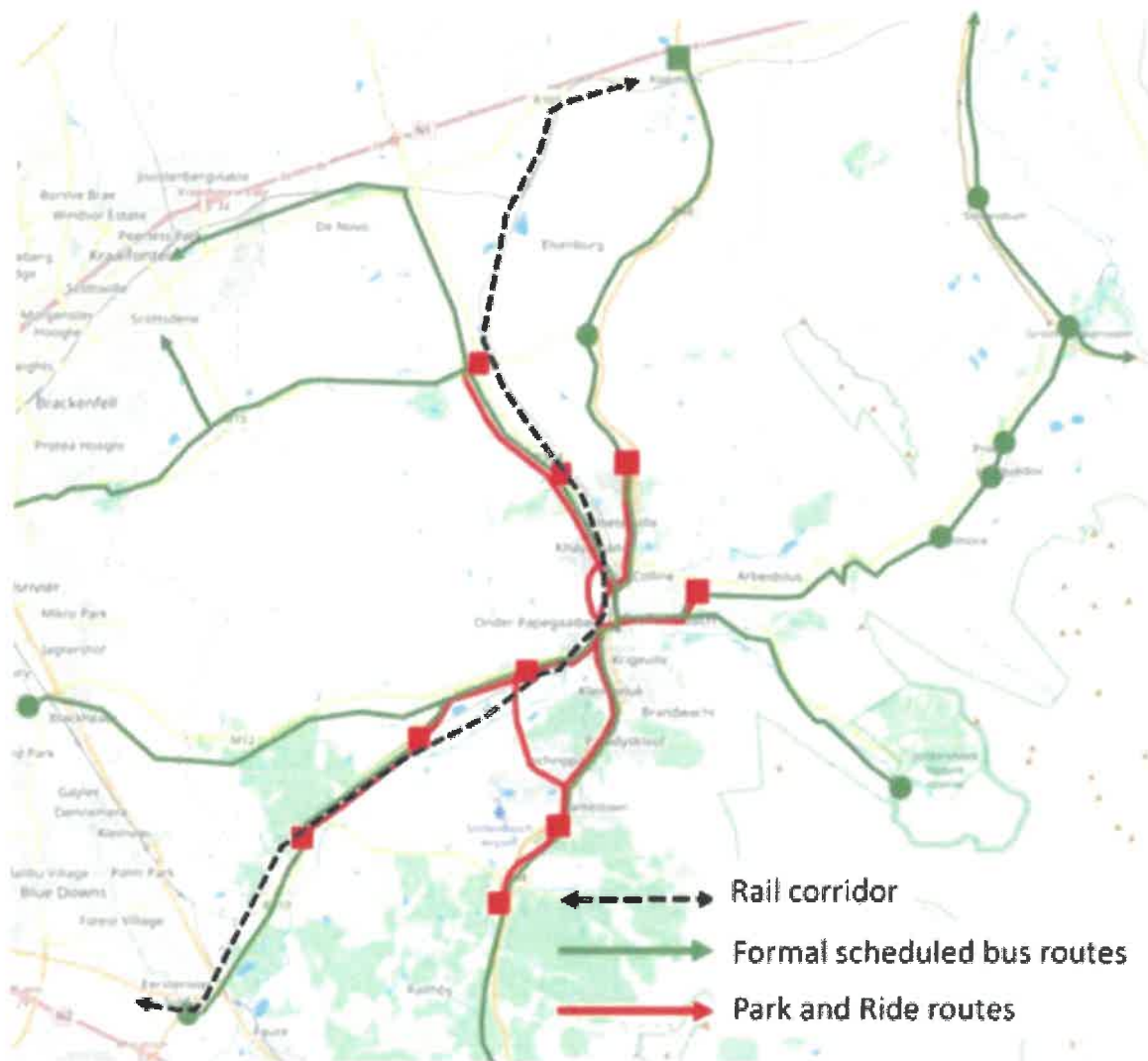
9.2 A more people-friendly (and not car-friendly) use of the Precinct would also benefit tourism and the historical buildings nearby like Erfurt House, the Stellenbosch Museum and others.

9.3 **No alternative considered** for development of the Precinct: The 2020 Parking Report and the current parking study has looked only at economic benefits of the parking garage but never considered economic benefits of alternative land uses for the Precinct. For example, many more jobs could perhaps be created by a LED hub on the site. **Ranyaka** is a good example of what is possible in the CBD.

10. Engineering versus behavioural changes

The solution to the large number of commuters and congestion is well known and documented: Change the unsustainable one-person-per-car current patterns by exerting all sorts of pressure on commuters to change their behaviour: increasing the occupancy ratio of cars, use of public transport, lift clubs, high parking costs, etc. **Travel Demand Management** (TDM) is absolutely necessary. The proposed parking garage would sabotage current and future TDM measures by making it easy and convenient to continue with current unsustainable patterns of behaviour.

A MSDF Figure 50: Park and Ride sites (red squares)



B Relevant parts of the Municipal Spatial Development Framework

1. Section 6.6.2 of the approved Stellenbosch MSDF is clear on the subordinate role of parking in mobility. Here are some quotes:

Priority Trends [Priority for Stellenbosch Town:] *Public transport development, travel demand management, parking controls, and NMT improvements. “Parking controls” and “Travel Demand Management” both imply lessening, not increasing, parking in the CBD.*

Adam Tas Corridor Section 6.9.1. of the MSDF sets out the catalytic role of the ATC also with respect to transport and parking. Some quotes:

- *Remote parking facilities will form part of the corridor concept, with passengers transferring via public transport, cycling and walking to reach destinations within the town of Stellenbosch.*
- *Accommodate the parking of vehicles on the edge of town whilst the corridor provides for and promotes a greater focus on pedestrianism and cycling into the core town.*

Park and Ride as priority (MSDF Section 6.6.2.4) *Park and ride sites along arterial routes are a top priority for development, allowing current private car commuters the option of driving to these nodes from where demand thresholds will enable a combination of public shuttle services and corporate chartered services to operate between central Stellenbosch and other main employment nodes. Park and ride sites along the Adam Tas Corridor will generate activity and so provide the base thresholds for some retail, commerce and other service developments which in turn support planned settlement growth at the nodes. Other park and rides will be sited along routes where development along the corridor must be prevented.*

Park and Ride routes Figure 50 of the MSDF, already reproduced in the SMEC study and in Appendix A below, shows that the MSDF has clear ideas about Park-and-Ride sites and feeder routes. Sites which are relevant to the present parking garage proposal include Droë Dyke/Oude Libertas and the Stellenbosch Central Railway station; see MSDF Table 35.

Adam Tas Corridor (MSDF Section 6.9.1) *Remote parking facilities will form part of the [Adam Tas] corridor concept, with passengers transferring via public transport, cycling and walking to reach destinations within the town of Stellenbosch.*

Redevelopment [of the ATC] offers the opportunity to ... accommodate the parking of vehicles on the edge of town.

C FSM Comments of 12 May 2023 (first page)



Chairperson: H Koekemoer
hanneskoekemoer@proton.me

Secretary: HC Eggers
076-785-3514 heggers@pm.me

<https://fsmountain.org>
11 Grandiceps Rd, 7600 Stellenbosch

Public Benefit Organisation No. 930049434

FRIENDS OF STELLENBOSCH MOUNTAIN

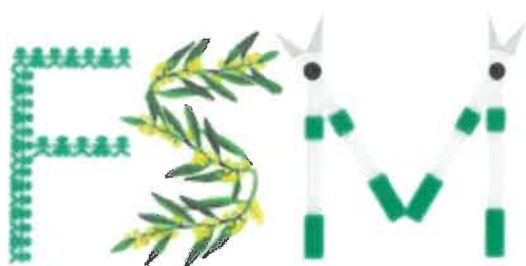
2023 Draft CITP: FSM Comments, Questions and Criticism 12 May 2023

1 Background and motivation

- 1.1 **The law, budget constraints and climate change realities all prescribe investment into public transport and NMT infrastructure as priority over road-related infrastructure.** National and provincial legislation and strategy and even the Stellenbosch IDP and MSDF are all clear on this.¹
- 1.2 Obviously, public transport is impossible without the underlying **public transport infrastructure**. The City of Cape Town and George Municipality have made significant strides in putting into place the necessary infrastructure and are now reaping the benefits. Stellenbosch, by contrast, is far behind on public transport infrastructure and must catch up urgently.
- 1.3 At present, **The Stellenbosch public transport infrastructure situation is catastrophic.** Stellenbosch has a well-developed road system but virtually no public transport infrastructure. The rail system is currently dysfunctional. Bus services exist only for schools and special needs. Taxi ranks constitute the only current public transport infrastructure even worth mentioning. While Non-Motorised Transport (NMT) is important for short trips, it plays little to no role for longer distances and the associated bigger infrastructure needs.
- 1.4 Public transport oriented mobility plans were put together by a task team over three years but canned by the municipality in 2000. Stellenbosch was also selected in 2007 as a priority for public transport, and the present draft CITP is the fourth one. However, public transport sections of previous CITPs were never taken seriously or implemented. Far from being innovative, Stellenbosch Municipality has remained in a cars-and-roads-only mindset. The emphasis remains on roads: road building, road maintenance and road planning. A Roads Master Plan (RMP) was compiled in great detail and its many projects continue to dominate planning and spending. Stellenbosch Municipality explicitly rejected efforts in the years 2016 to 2019 to make use of available grant funding such as the PSTP and has historically invested very little into public transport infrastructure.

¹Examples: the *National Land Transport Act*, the associated *2016 Minimum Requirements*, the March 2023 *National Land Transport Strategic Framework*, Western Cape planning documents such as the *Provincial Spatial Development Framework*, the WC Government Medium Term Expenditure Framework Vote 8, etc all say the same thing: public transport must be prioritised.

D FSM Comments of 4 October 2023 (first page)



FRIENDS OF STELLENBOSCH MOUNTAIN

Chairperson: HC Eggers
heggers@pm.me 076-785-3514

Secretary: H Koekemoer
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<https://fsmountain.org>
11 Grandiceps Rd, 7600 Stellenbosch

Public Benefit Organisation No. 930049434

FSM Comments and Recommendations: 2023/24 IDP, CITP, Budgets 4 October 2023

1. FSM submitted comprehensive and well-researched comments on Draft 2 of the proposed 2022-2027 Comprehensive Integrated Transport Plan (CITP) on 12 May 2023. As required, we sent our comments not to Stellenbosch Municipality (SM) but to the CITP consultant AECOM. We attach the complete version as a separate PDF file; it is also available on the FSM website at <https://fsmountain.org/dfs/230512-fsm-citp-comments.pdf>
2. We now submit these comments and criticism also to SM within the current 2023/2024 IDP and budget process because they are highly relevant to present and future budgets and funding priorities.
3. We did a joint analysis of both municipal and provincial budgets on infrastructure projects related to moving people and goods. We classified 86 projects listed in the MRTEF plus 11 projects listed in Votes 8 and 10 of the Western Cape Government MTEF into one of four categories: *New Road/Car*, *Road Maintenance*, *Mobility and Transport* plus *Undetermined*. The time horizon for these is 3 years. We also analysed the projects listed in Annexure C of the CITP which have a time horizon of 10 years. See Appendix A below for details, which is the same as Appendix I of our 12 May 2023 comments.
4. We repeat our main conclusions here. Of the R1.173 billion jointly budgeted for the next three years by Western Cape Government MTEF and Stellenbosch Municipality MTREF for mobility infrastructure, 95% is allocated to roads and road-related projects. Only R43m (4%) is budgeted for true mobility and transport infrastructure spending:

Infrastructure Spending Type	3-year budgets	Percent
New roads and car-related	R355,329,950	30
Road maintenance	R761,617,000	65
Transport, NMT & Mobility	R43,050,000	4
Undetermined	R13,050,000	1
Total	R1,173,046,950	100

Of the R859m in mobility infrastructure projects budgeted for the next 10 years, Stellenbosch Municipality intends to spend 65% of its own money on new roads and a further 20% on road maintenance, i.e. 85% on roads. The 10 % (R84m) to be spent on public transport is dominated by NMT (R31m) and the Khayamandi footbridge (R26m), leaving only R27m for proper transport projects in the next 10 years:

Infrastructure Spending Type	10-year horizon	Percent
New roads and car-related	R561,879,950	65
Road maintenance	R170,650,000	20
Transport, NMT & Mobility	R84,050,000	10
Undetermined	R42,550,000	5
Total	R859,129,950	100

Nadine Duncan

From: Adri Wessels <a3wes@icloud.com>
Sent: Thursday, February 22, 2024 11:34 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Adri Wessels
 Stellenbosch University Student

Nadine Duncan

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Sent: Thursday, February 22, 2024 11:34 PM
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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Adri Wessels
Stellenbosch University Student



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EIKESTAD PARKING UPGRADE PPP COMMENT SHEET

Please use this form to record specific comments that you may have for the abovementioned project. Please submit this form on or before **26 February 2023**. You may hand this sheet in today, or you may send the completed form to the details below. Please feel free to use extra sheets.

The Environmental Partnership
P O Box 945, Cape Town, 8000
Tel: 021 422 0999
Fax: 021 422 0998
E-mail: comments@enviropart.co.za

NAME:	Andrea Masari-Hegewisch
ORGANISATION:	Private
ADDRESS:	20 van Coppelhofen St. Rosendal, 805.
TELEPHONE:	082 775 8375
EMAIL:	andrea@hegewisch.co.za

COMMENT:

<p>I totally disapprove of the parking upgrade!</p> <ul style="list-style-type: none"> • This will only add another bottle-neck • How will you allow + 300 more cars into/out of 'dellaborse' during peak hours? • Integrated system is required to alleviate the traffic situation <ol style="list-style-type: none"> 1) Public transport 2) Bicycle lanes that are safe 3) Pedestrian areas 4) Vermeub parking should be encouraged with shuttles / bicycles / scooters / pedestrians • Public transport from Spoor and Northern suburbs should be encouraged and supported • This parking garage does nothing to enhance 'dellaborse'.

- Where are the impact studies?
- Why have none of the wards been consulted?
- This is not on the IDP 2022-2027

How is it possible that this slips in without being on the IAP???

What is the purpose of the IIRP??

К. К. К. К. К.

$$15 \overline{) 224}$$

Nadine Duncan

From: awk.heydenrych@gmail.com
Sent: Tuesday, February 20, 2024 7:34 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
AWK Heydenrych



Belangegroep Stellenbosch Interest Group

interestgroupstellenbosch@gmail.com

23-02-2024

The Environmental Partnership
comments@enviropart.co.za

cc The Executive Mayor
mayor@stellenbosch.gov.za

The Municipal Manager
Municipal.manager@stellenbosch.gov.za

Comment on the Eikestad Parking Public-Private Partnership Feasibility Study

1. Since the financial success of a parking garage in the town center close to the university can hardly be questioned, the question should be asked whether the financial viability study (hereafter referred to as the '*Viability Study*') conducted by SMEG on behalf of the Municipality was necessary.

1.1 The following questions also need to be raised: Will a multi-storey parking garage on this site alleviate the traffic congestion in the town center, especially in the long term? Will it promote sustainable development? What will the impact be (visually and otherwise) of a multi-storey parking garage on the historic core? And, most importantly: would a parking garage be the appropriate (or best?) use for this valuable site that links the heart of the historic town to the university campus that is a heritage resource of provincial importance in terms of the National Heritage Resources Act? Should the site not rather be used to enhance the experience of the unique town center for both visitors and permanent residents?

1.2 The long queues of cars waiting from the early morning to enter the town center from different directions, and the great difficulty in getting out of the town center during the afternoon rush hour (which currently lasts several hours), testify to the fact that there are already far too many vehicles accommodated in the town center. The proposed new roads with additional lanes to Stellenbosch town center will not address or alleviate the problem.

1.3 Ironically, the *Viability Study* states the following: "Stellenbosch experiences major congestion in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan (CITP) indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in modal shifts, such as public transport and/or non-motorised transport."

2. Stellenbosch will not achieve a 'reduction in traffic congestion' unless facilities for public transport and non-motorised transport on a large scale are implemented to accommodate the ever-increasing number of vehicles entering the town on weekdays. Instead of NOW saving the town from suffocation by traffic and parking and losing its historical character, the Stellenbosch Municipality continues (strongly supported by provincial funding of billions of Rand in new roads to the town) NOT to do so. Facilities for public transport, and the making of land available that is suitable for such purposes is simply not happening and instead more parking on municipal land for private vehicles is envisaged.

3. For many years, measures to address the ever-increasing problem with traffic and parking have been listed as one of the main priorities highlighted in the Stellenbosch planning documents. Over and over a modal shift from privately owned vehicles to public transport has been suggested as an effective and sustainable way to alleviate the situation. Under Section 6.2.2 of the latest MSDP (June 2023) it is once again stated that *Park and Ride sites along arterial routes are a top priority for development, allowing current private car commuters the option of driving to these nodes from where demand thresholds will enable a combination of public shuttle services and corporate chartered services to operate between central Stellenbosch and other main employment nodes.* A concept public transport network for Stellenbosch is illustrated in figure 48.

4. At this stage, the level of traffic congestion is sufficiently critical for motorists entering the town to strongly consider parking their vehicles on the outskirts of the town. But this can only happen if safe parking facilities and public transport are provided in such locations. At the same time parking on sidewalks and along streets, including streets such as Die Laan and Noordwal should be prohibited to encourage these commuters to use park-and-ride facilities on the outskirts of town. If the Municipality continues to provide free parking on public land along streets, a park-and-ride system will not be viable.

5. Possible locations for public parking facilities would, for example, be along the R44 near the golf course, along the R304 beyond Kayamandi, e.g., on the land bought from Stefan Smit. Along Baden Powell, possibly on the old sawmill land, etc. There may be better options, but they need to be found, even if land has to be alienated for such a purpose as has happened in the case of the Gautrain which brought great relief from traffic congestion along many routes.

6. For the better part of the past twenty years one of the most important points highlighted in the interests of sustainable development of Stellenbosch is the shift from private transport to public transport. This policy, however, remains to be implemented and constitutes little more than lip service or a distant objective that is repeated annually. In the meantime, the town staggers under traffic and parking pressures while the rural and cultural landscape is irreversibly scarred by more and bigger roads leading to Stellenbosch.

7. The current traffic and parking problems in the historic core are taking their toll on historical Stellenbosch: We have recently seen plans being approved for several additional lanes in Dorpstraat between the R44 and the station – something almost unthinkable for the most important historic street of Stellenbosch.

8. All new developments are justified by appealing to the creation of jobs. Sometimes such appeals are highly misleading. With very rare exceptions, all major investments create some jobs. It should be possible to calculate how many jobs, on the average, are created for every (say) million Rand invested - this has probably been done. Projects that fall below this average should then be deemed to have a *negative* impact on job creation. A parking

garage would create few permanent jobs compared to the sum invested. The SIG submits that providing (even subsidizing) public transport would create more permanent jobs, probably at a lower cost

9. In the light of the above, the proposed parking garage is clearly not desirable. It will not serve the interests of Stellenbosch. No further studies relating to it should be conducted. The Stellenbosch Municipality now needs to focus on implementing sustainable solutions to address the urgent traffic and parking problems in and around the town. At the same time, the Provincial Government should focus on public transport orientated solutions instead of detracting from the rural cultural landscape of Stellenbosch. We encourage the Stellenbosch Municipality to look towards its vision of being an Innovation Capital and implement solutions that are forward thinking, socially just and environmentally friendly.

A handwritten signature in black ink, appearing to read 'PE Botha'.

Patricia Botha
(Chairperson)

Nadine Duncan

From: Carey Jones <careyjones96@gmail.com>
Sent: Thursday, February 22, 2024 3:49 PM
To: comments@enviropart.co.za
Subject: ect Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a

sustainable, accessible, and vibrant future for Stellenbosch.

Yours sincerely

Carey-Leigh Jones

Nadine Duncan

From: Caro Opperman <caro@oppermansinc.co.za>
Sent: Wednesday, February 21, 2024 10:48 AM
To: mayor@stellenbosch.gov.za
Cc: comments@enviropart.co.za
Subject: URGENT Call to Reconsider the Eikestad Parking Upgrade Proposal

Importance: High

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough re-evaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely

Caro Opperman



CARO OPPERMAN
caro@oppermansinc.co.za

83 MILLER STREET • GORDONS BAY
TEL: 021-2000 470 (9 lines)
www.oppermansinc.co.za

DIRECTOR: EUGENE OPPERMAN B Proc. LL B, Adv. Dipl. Medicina Forensis, Advanced Diploma in Business Rescue Management, Commissioner of the Small Claims Court (Helderberg), LPC Examiner, LPC Disciplinary Committee, LPC Mediation Committee, Certified Court Annexed Mediator (L.E.A.D.), Civil- and Commercial Mediator

CANDIDATE ATTORNEYS: MAARTIN OLIVER, CARO OPPERMAN • **CONVEYANCER:** F.A. HANEKOM (FA Hanekom Attorneys)
• **PARALEGAL:** CANDICE VAN WYK • **FINANCIAL CONSULTANT:** T. STEYN • **BOTSA CONSULTANT:** N. VOSLOO • **OFFICE MANAGER:** S. OPPEL

Pretoria: 012 – 942 0045 • Durban: 031 – 940 7015 • Bloemfontein: 051 011 0285 • East London: 043 – 050 4220

COMMENT SHEET

Please use this form to record specific comments that you may have for the abovementioned project. Please submit this form on or before **26 February 2023**. You may hand this sheet in today, or you may send the completed form to the details below. Please feel free to use extra sheets.

The Environmental Partnership

P O Box 945, Cape Town, 8000

Tel: 021 422 0999

Fax: 021 422 0998

E-mail: comments@enviropart.co.za

NAME:	Cecil Jordaan
ORGANISATION:	Silverstone Financial Solutions (Pty) Ltd
ADDRESS:	24 Hendrik Bergh Street, Rozendal, Stellenbosch, 7600
TELEPHONE:	0780783030
EMAIL:	cecil@silverstonefs.co.za

COMMENT:

To whom it may concern

PROPOSED PARKING GARAGE - CENTRAL STELLENBOSCH

I am a concerned Stellenbosch citizen and an owner of a business that operates from Stellenbosch.

Based on what I have learend about the proposed parking garage, it would appear to me that due process has not been followed - in that the proposal lacks other impact studies (specifically traffic) and that it has not consulted with important stake holders such as the University of Stellenbosch.

My common sense tells me that the solution to Central Stellenbosch's traffic problems is not providing more parking, which is likely to attract more traffic.

Solutions should be sought to improve micro-mobility and pedestrian access to central Stellenbosch.

A key element of Stellenbosch's success, lies within its ability to offer a very attractive destination to tourists. More traffic / turning central Stellenbosch into a massive parking lot runs the risk of diminishing the appeal of the town to tourists - which will result in loss of tourist dollar to the town.

Kind regards

Nadine Duncan

From: Cris Robertson <crisantonrobertson@gmail.com>
Sent: Wednesday, February 21, 2024 10:13 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

ATTN: Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Cris Robertson

Nadine Duncan

From: Gary Kennedy <gary.j.kennedy@gmail.com>
Sent: Tuesday, February 20, 2024 6:42 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Dr. Gary Kennedy

78A Jonkershoek Road,
Stellenbosch

Nadine Duncan

From: Pearce, JL, Dr [justinpearce@sun.ac.za] <justinpearce@sun.ac.za>
Sent: Wednesday, February 21, 2024 4:30 PM
To: comments@enviropart.co.za
Subject: Stellenbosch parking proposal

As a resident of Stellenbosch I would like to express my strong concern at the proposal to build a three-storey parking facility in the centre of the city. Traffic in central Stellenbosch is already unmanageable. More parking in the centre will only attract more cars into the narrow streets of the CBD, making congestion worse, posing a risk to public health and diminishing the urban experience.

Stellenbosch is rare among South African country towns in having a historic centre that is attractive, functional and pedestrian friendly. This is already at risk from elevated traffic volumes, and the proposed parking facility will only make it worse, possibly altering the character of the town irreversibly.

Planning needs to be on the basis of keeping cars out of the CBD, not bringing yet more cars in.

Yours sincerely,

Dr Justin Pearce
Senior lecturer / Honours programme co-ordinator
Department of History
Stellenbosch University

The integrity and confidentiality of this email are governed by these terms: [Disclaimer](#)
Die integriteit en vertroulikheid van hierdie e-pos word deur die volgende bepaling bereël: [Vrywaringsklousule](#)

Nadine Duncan

From: Elrena Van Der Spuy <elrena2vanderspuy@gmail.com>
Sent: Tuesday, February 20, 2024 7:01 PM
To: comments@enviropart.co.za
Subject: Parking development in centre of Stellenbosch

Dear X

As ratepayers I wish to object strongly to the development of a multi storey parking development in the centre of town. It will simply contribute to further congestion.

Elrena v d Spuy

Nadine Duncan

From: Gerard Van Weele <Gerard.VanWeele@westerncape.gov.za>
Sent: Thursday, February 22, 2024 8:12 PM
To: comments@enviropart.co.za
Cc: mayor@stellenbosch.gov.za
Subject: Eikestad Parking Upgrade Proposal

Dear Environmental Partnership and Stellenbosch Municipality,

I wish to register an objection against the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal is flawed, in the sense that it evaluates the viability of a parking garage as a financial case for a proposed private developer and the municipality and not the viability of this intervention to reduce congestion, and increase the aesthetic, commercial and residential value of the Stellenbosch CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine. The project proposal fails to provide substance to the argument that the provision of more parking in the CBD will encourage more NMT. Any transport engineer, transport planner, town planner, urban designer etc. will agree that such parking decreases the incentive for NMT.
3. The development must be compared to alternatives such as providing more inner-city residential facilities. By avoiding the need to drive into the CBD, a far larger impact can be made on congestion relief, municipal finances, reduced emissions, human well-being, compliance with key strategic plans, and so forth.

4. The long-term objective for all CBD areas in the Western Cape should be to achieve a private vehicle-free state. It has been proven all over the world that more pedestrianised space is positive for businesses, increases the viability of public transport and improves human health and well-being. Adding new parking garages in the Stellenbosch CBD will likely result in the need to redevelop the site within 10-15 years, due to the decreased appetite for private vehicle usage and demand for well-located residential units.

5. Increasing the number of vehicles drawn to the CBD will increase the local and regional emissions of noxious, poisonous exhaust gases and contribute to South Africa's greenhouse gas emissions. This can only be solved by increasing the speed at which people are encouraged onto public transport and into NMT.

Given these concerns, I urge the Stellenbosch Municipality to undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with the goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with the municipal policies and the broader vision of a sustainable town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Gerard van Weele
Climate Change Directorate
Department of Environmental Affairs and Development Planning
Western Cape Government

3rd Floor, Leeusig, 1 Dorp Street, Cape Town, 8000

Cell: +27 (0)84 505 2901
Tel: +27 (0)21 483 2791
Email: gerard.vanweele@westerncape.gov.za
Website: www.westerncape.gov.za/eoadp

We are operating on a partial "work-from-home" basis.
Should you not be able to contact the numbers above, please call +27 (0)21 483 4091
between 07:30-16:00.



Be 110% Green. Read from the screen.

"All views or opinions expressed in this electronic message and its attachments are the view of the sender and do not necessarily reflect the views and opinions of the Western Cape Government (the WCG). No employee of the WCG is entitled to conclude a binding contract on behalf of the WCG unless he/she is an accounting officer of the WCG, or his or her authorised representative.

The information contained in this message and its attachments may be confidential or privileged and is for the use of the named recipient only, except where the sender specifically states otherwise.

If you are not the intended recipient you may not copy or deliver this message to anyone."

Nadine Duncan

From: Gordon Laing <gordon.laing@gmail.com>
Sent: Thursday, February 22, 2024 2:31 PM
To: comments@enviropart.co.za
Subject: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

Good Day

As per the notice we are requesting that you please provide a copy of the full report.

Kind regards

Gordon Laing

Greet a stranger, touch the Earth lightly - it's all we've got, and

May gentle moments touch us all and lead us to a new way of being in these unsettled times.

[SEE Sustainability cc](#)

Tel : +27 (0)21 788 2653

Mobile : +27 (0)74 100 6081

Fax: +27 086 5148 318

Twitter: @seesustainably

Nadine Duncan

From: hans24@mac.com
Sent: Thursday, February 22, 2024 4:03 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Hans Combrink

Hans Combrink
Mobile RSA: +27 (72) 308-5431
Mobile USA: +1 (719) 453-5478
E-mail: hans24@mac.com
Skype: hans_combrink

Nadine Duncan

From: Hayden Malan <hbmalan@gmail.com>
Sent: Thursday, February 22, 2024 6:48 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
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After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Hayden Malan

Nadine Duncan

From: Henri van der Merwe <vdm.henri@gmail.com>
Sent: Friday, January 26, 2024 3:52 PM
To: comments@enviropart.co.za
Subject: Municipal Notice No. 9/2024

Comment wrt Municipal Notice No. 9/2024 EIKESTAD PARKING UPGRADE PPP

It is incredibly concerning that a town the size of Stellenbosch - ideally placed to drive an urban mobility agenda that is **NOT** based on a car-dominated paradigm, but on pedestrians, NMT and public transport - could for one moment believe that adding parking in the centre of town will alleviate congestion.

In any modern town planning paradigm, the concept and danger of induced demand is well understood, and it is therefore surprising that the Stellenbosch municipality (or for that matter, the consultants who did the analysis) could believe that Stellenbosch is any different.

By adding parking in the town centre, you are simply entrenching and growing future congestion.

Spend the budget on **EFFECTIVE** and **SAFE** NMT routes in and to the town centre, and drive the NMT agenda instead.

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 =====
[Henri van der Merwe](#)
 Information Systems Analyst
 tel: 083 256 0502
vdm.henri@gmail.com
 =====

Nadine Duncan

From: Isebeau Marais <isebeaum@gmail.com>
Sent: Tuesday, February 20, 2024 8:37 PM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Isebeau Marais

Nadine Duncan

From: Janine Herholdt <janineherholdt88@gmail.com>
Sent: Thursday, February 22, 2024 9:33 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za; paps; Hedwig Crooijmans-Lemmer
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipal Officials and Politicians,

I am writing to you as a concerned resident, life-long member of the Stellenbosch community and representative of the Young Urbanists regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my **strong opposition** to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. It also does not refer to *any* relevant yet **critically necessary reflective studies** to assess the impact of increased parking bays versus increased traffic for example through the recent phased Eikestad Mall upgrades. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively **prioritize sustainable urban mobility** and a reduced reliance on private vehicles, goals that this project seems to undermine or in fact completely ignore.
3. The development overlooks **established international and local best practices** in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements that have been proven over and over and over towards effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to **halt the current public participation process** and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities (as your SDF that you approved clearly states and already identified spatially) and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of

local businesses. Recent data shows that more than 85% of car trips in Stellenbosch are less than 5km, IDEAL conditions for park-and-ride. Plus a reasonably flat topography to support cycling, there is no excuse. If Lisbon, one of the world's most hilly cities, can implement a bike sharing culture (for locals AND tourists) then Stellenbosch can also do it.

In addition, the Young Urbanists urge Stellenbosch officials to work together with our members to facilitate a discussion around the significance and spatial experience of the existing parking area under scrutiny. We believe that this is one of the most important public spaces in Stellenbosch, where people from all walks of life cross paths, and that building on this strategic location could create a fantastic public space that will be visited by PEDESTRIANS and make Stellenbosch town centre even more attractive. We can provide an array of examples as inspiration, and will happily facilitate such a workshop. This is where the public participation should be focussing on.

While the rest of the world is pedestrianizing their streets, facilitating safe bicycle parking spaces, incentivising shared mobility schemes and in the process revitalizing their inner cities, Stellenbosch is stuck in a 60s mentality (not a good look especially in South Africa) where business-as-usual solutions will continue to lead to business-as-usual - more cars, less safety, and a complete lack of acknowledgement for what FUTURE GENERATIONS are pleading for. And to top it all off, Stellenbosch politicians seem to not feel embarrassed by wasting public money on out-dated ideas. Where is the innovation?

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
Janine Herholdt



Nadine Duncan

From: Jean-Pierre Van Zyl <jp@eyerestore.co.za>
Sent: Wednesday, February 21, 2024 9:41 AM
To: comments@enviropart.co.za
Subject: Fwd: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

I, Jean-Pierre van Zyl, optometrist and shop owner at 6 Van Riebeeck street and previously (from 2014 -2022) Ryneveld street (opposite proposed parking bay upgrade(?), second the concerns addressed by Lizelle Potgieter.

Sincerely
Jean-Pierre Van Zyl

Begin forwarded message:

From: Hugo Truter <hugom.truter@gmail.com>
Subject: Fwd: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal
Date: February 21, 2024 at 9:33:04 AM GMT+2
To: jp@eyerestore.co.za
comments@enviropart.co.za

Nadine Duncan

From: Jose Conde <jose@stark-conde.co.za>
Sent: Tuesday, February 13, 2024 2:01 PM
To: comments@enviropart.co.za
Subject: Re: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

To whom it may concern,

I would like to express my opposition to the proposed Eikestad Parking Upgrade.

My opposition is based on the following:

1. I believe that the further loss of the open space in the middle of town should be avoided.
2. I believe that a more out-of-the-box solution is possible — with parking further outside of the city centre and with a network of shuttle buses. This could be a much simpler and cheaper solution.
3. Along with 2, I think the municipality should explore making the centre of town pedestrian-only (except for emergency and disability parking) and rather look at turning the current Eikestad parking into a park. This would be more environmentally friendly, which is more in line with current and future trends, and would enhance the historical character of the town. There are many examples around the world where this has been done successfully.

I appreciate the great deal of effort made in this report and, as a 28-year resident of Stellenbosch, have looked on in dismay at the steadily deteriorating traffic and parking situation in the town. But I think the study grossly underestimates the future problems if we don't look rather at a drastic re-thinking of the use of the centre of town.

Sincerely,
José Conde

Stark-Condé Wines
Oude Nectar Farm
Jonkershoek Valley
Stellenbosch

Nadine Duncan

From: Jean-Pierre Van Zyl <jp@eyerestore.co.za>
Sent: Friday, January 26, 2024 10:51 AM
To: comments@enviropart.co.za
Subject: PUBLIC PARTICIPATION INVITATION EIKESTAD PARKING UPGRADE PPP

Geagte leser

Die idee om 'n drie verdieping parkering te bou is nie die oplossing in die lang termyn nie.

Redes:

1. Historiese argitektuur en unieke "studentedorp" gevoel gaan geskaad word.
2. Langtermyn bekamping van fosielbrandstof gebruik word hierdeur nie ondersteun 3. Projekte soos fietsry en slternatiewe "meer omgewings vriendelike" vervoer word net terug geplaas hierdeur.
4. Wereldwye tendense vir reuse winkelsentrums word minder populêr en is net 'n manier om die reuse kapitaalbesteeding op 'n wit-olifant (eikestad mall), te probeer winsgewend maak vir die verhuurder.
5. Alternatiewe oplossings wat lewensvatbaar was vir die klein handel/winkel eienaar in die strate, bly nie verder nagevolgte word nie.
6. Parkering agter DeCameron wat tans onder die munisipaliteit se bates val, kon gebruik word vir alternatiewe parkering.

Daar is vele meer punte om te noem, tog ek as inwoner en besigheidseienaar nie my instemming gee tot die voorgestelde projek nie.

Jean-Pierre van Zyl

Sent on the run from my iPhone

Nadine Duncan

From: Kevin Foster <kevin.jr.foster@gmail.com>
Sent: Saturday, February 24, 2024 1:52 PM
To: comments@enviropart.co.za
Subject: Eikestad parking feasibility study report

Hi,

Could you please share the eikestad parking full feasibility study report?

Thanks and best,
Kevin Foster

Nadine Duncan

From: kotie0608 <kotie0608@gmail.com>
Sent: Friday, January 26, 2024 4:14 PM
To: comments@enviropart.co.za
Subject: FW: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

Wie dit mag aangaan

Ek is 100% teen die oprigting van die drie verdieping parkeer parkade.

Die CBD is klaar oorvol van motors.

Die voorstel van parkeer parkades buite Die dorp bou met pendeldienste in dorp toe is 'n baie beter opsie.

Ons as inwoners en belasting betalers word benadeel deur die 25000-30000 studente wat meeste voertuie het en van 08:00-17:00 parkeer in al wat 'n straat is en parkeerarea.

Die middedorp kan nie nog meer voertuie hanteer nie. Die mini-sirkel met voetoorgange in Pleinstraat is al klaar 'n swak ontwerp wat verkeer laat ophoop.

Hoop u slaan ag op my verhoë teen die oprigting van die parkeer parkade by die Eikestad parkeerarea.

Dankie by voorbaat.
Kotie Bezuidenhout
0832869461

Sent from my Galaxy

----- Original message -----

From: kotie0608 <kotie0608@gmail.com>
Date: 2024/01/26 16:08 (GMT+02:00)
To: ommments@enviropart.co.za
Subject: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

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Dankie by voorbaat.
Kotie Bezuidenhout
0832869461

Sent from my Galaxy

Nadine Duncan

From: Liebrecht Fick <liebrecht@daviesfick.family>
Sent: Thursday, February 08, 2024 12:48 PM
To: comments@enviropart.co.za
Subject: Comments: Opposition to proposed Eikestad Parking Upgrade

Good day,

RE: Public participation concerning the proposed Eikestad Parking Upgrade Public-Private Partnership (Municipal Notice No. 9/2024)

As a Stellenbosch resident, I am very happy to participate in this public consultation process and will gladly state that I am absolutely opposed to the proposed project as a whole. My absolute opposition to this project is based on the following points:

- **Further delay in investing in non-motorised transport (NMT)**
 - This proposal demonstrates disregard for recommendations made in terms of NMT masterplans dating back to 2015 and earlier, as well as the work of civil society groups, such as the Stellenbosch Trail Fund, Stellenbosch Cycling, and Visit Stellenbosch.
 - No substantial investment has been made in NMT infrastructure by Stellenbosch Municipality and this proposed project will likely lead to further delays in investment in various types of NMT infrastructure as measures to dramatically reduce the need for vehicular parking and infrastructure.
 - Proper cycling infrastructure is a prerequisite for mass adoption of cycling as a mode of transport. Stellenbosch is severely lacking in this regard. Investment and public-private partnerships are needed for the development of safe cycling paths away from vehicular traffic, safe bicycle parking/storage facilities across the CBD, and the level of cycling infrastructure that would meaningfully impact a shift away from cars.
- **Backward-looking improvement of CBD**
 - This proposed project demonstrates the backward-looking nature of Stellenbosch Municipality's strategy for improving the town's CBD and addressing vehicular traffic issues.
 - This backward-looking strategy clearly prioritises cars by meeting motorists' needs and only phasing in shuttle routes, park-and-ride facilities and public transport in later stages. In a forward-looking strategy, Stellenbosch Municipality would immediately prioritise and remedy the severe lack and backlog in NMT infrastructure, as well as phasing out personal vehicles.
 - Similarly, with a forward-looking strategy, Stellenbosch Municipality might be enough of a visionary governing body to put the town on track for a radically alternative future, beyond the status quo of personal vehicles and Apartheid spatial planning legacies.
 - For example, this site, physically and symbolically located next to the Town Hall, could be converted into a park centrally located in the CBD for all Stellenbosch's residents and visitors.
 - As a whole, this backward-looking proposal displays disregard for global trends in urban planning and design, as well as non-motorised transport.
 - For example, it displays disregard for global trends in initiatives to reestablish and strengthen urban fabric by perpetuating the past mistakes of prioritising personal vehicles.

- Other global trends disregarded by this proposed project include: divesting from fossil fuels and investing in car-free zones and public transport (e.g. bus rapid transit systems).
- Many of the world's cities are prioritising NMT infrastructure and liveable spaces, taking precedence from cities, such as Curitiba, Paris, and classic examples of successful cycling infrastructure and cycling culture in Copenhagen and most of the Netherlands.
- Ultimately, the proposed project is taking Stellenbosch, as a town, many steps back instead of making Stellenbosch a flagship of what is possible in South African urban renewal and the potential of positioning Stellenbosch as an international case study of public transport, non-motorised transport, pedestrian spaces, and car-free zones.
- **Contradictions in Stellenbosch Municipality's policies**
 - From the project's proposal, it is clear that the project was informed by the Town Council's contradictory and opposing beliefs that the municipality "needs to provide enough public parking" and, in opposition to that, that the "provision of road infrastructure for private vehicles is not sustainable".
 - Firstly, public parking should necessarily be seen as road infrastructure for private vehicles.
 - Secondly, the report makes no explicit mention of the municipality needing to provide the same in terms of pedestrian and cycling infrastructure.
 - In the proposal the term "NMT facilities" is used. In terms of what is needed to substantially reduce the amount of personal vehicles in Stellenbosch, the Municipality would need to invest in "NMT infrastructure" (an extensive, coherent system of paths, lanes, crossings, traffic signals, etc.) and not merely "facilities".
- **Illogical claims regarding the alleviation of congestion**
 - The proposed project's claims regarding its promised alleviation of traffic congestion are illogical.
 - The proposed three-storey parkade is located in-between two narrow one-way streets (Andringa and Van Ryneveld streets), as well as where Andringa (one-way street) and Victoria street meet in a T-junction.
 - Ultimately, funneling cars into the historical centre and to a site that is located between one-way streets right in the centre of an already congested town will naturally increase congestion.
- **Veiling environmental impact and heritage considerations in the existing site's undesirable and unappealing characteristics**
 - I believe that the case could be made that the environmental impact of building a three-storey building on an existing, aesthetically unappealing asphalt parking area is not immediately obvious to the average person, apart from perhaps removing the trees currently spread across the site in-between rows of parking bays.
 - In this case, the larger context is not accounted for. The environmental impact of the amount of cars parked across the three-storey parking facilities is extreme.
 - This severe impact on the environment (vehicle emissions on the atmosphere and air pollution on the health of living beings) caused by this project should be explained to the public in layman's terms.
 - In the absence of explaining these impacts, the project shows complete disregard for the bigger-picture environmental impact and the impact on the community.
- **Blatant disregard for the global crises of environmental unsustainability and social injustice**
 - A proposal for a project of this nature is encouraging and safeguarding vehicular transport, personal vehicles and access for motorists.

- It also means that money from the municipal budget and tax payers is spent to fund personal vehicles and fossil fuel consumption amidst a global crisis of environmental degradation.
- **Complete disregard for the needs of non-motorist residents and visitors**
 - Since the publication of the Municipality's NMT/cycling masterplan in 2015, there is very little proof or signs of investment of allocations from the municipal budget in NMT (cycling) infrastructure.
 - In terms of the needs of non-motorist residents and visitors, a three-storey parking facility further entrenches the town in legacy issues (environmental degradation, spatial planning, reliance on personal vehicles, etc.) instead of taking radical steps to dramatically improve non-motorised transport infrastructure to, ultimately, create non-motorist-friendly, lively and liveable streets for residents and visitors.
 - This proposed project perpetuates spending municipal budget on infrastructure for personal vehicles, instead of on the much-needed cycling infrastructure that could provide safe cycling routes separate from roads for residents from all socio-economic backgrounds of the surrounding high-density areas (neighbourhoods on the urban fringes, e.g. Paradyskloof, Onder-Papegaaiberg, Kayamandi, Cloetesville, Ida's Valley, Jonkershoek, as well as settlements further afield, e.g. Jamestown-De Zalze-Technopark area, Welgevonden, Nooitgedacht-Devonbosch-Bottelary area, Klapmuts).
 - Such an extensive cycling network and NMT infrastructure would: (1) alleviate traffic congestion and the demand for vehicular parking by providing a radically alternative solution to personal vehicles, and (2) create a bicycle economy and ecosystem where jobs are created for bicycle sales, maintenance and repairs, and bicycle-based businesses, e.g. courier/delivery services.
 - The project creates a precedent for ignoring the needs of the majority of Stellenbosch's residents by using a three-storey parking structure as leverage/to justify pedestrianising one street. The pedestrianisation of Church Street would be a great improvement and would be a great precedent for more car-free zones across Stellenbosch CBD. However, Church Street – whether pedestrianised or not – is frequented and enjoyed almost exclusively by tourists and middle-class residents.
- **Creating a precedent for multi-storey parking structures**
 - In closing, if this project were to be completed, it would serve as a precedent for further investment in infrastructure for personal vehicles, given the availability of other sites/options already assessed during the planning of this project.
 - If there is precedence, not only for building this type of personal vehicle facility in Stellenbosch, but for disregarding all the above mentioned factors of life in the 21st century, the very undesirable path will be paved for other sites/options mentioned in the proposal to be developed into multi-storey parking structures.

Regards
 Liebrecht Fick
 Bosman's Crossing Precinct, Distillery Road, Stellenbosch

Nadine Duncan

From: Lisa Marschner <lisakatemarschner@gmail.com>
Sent: Sunday, January 28, 2024 6:27 AM
To: comments@enviropart.co.za
Subject: Comments on Proposed Parking Upgrade

Wonderful idea! I can't make the public forum so just making a comment here that me and my family are FOR this! 😊

Sent from my iPhone

Nadine Duncan

From: Lizelle Potgieter <lizellekp@gmail.com>
Sent: Wednesday, February 21, 2024 8:55 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within the town align with the shared goals of sustainable development, active mobility, and the well-being of the community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for the town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering these concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Lizelle Jackson Architectural Professional PSAT60729442

Nadine Duncan

From: Luke van Wyk <lukevanwyk10@gmail.com>
Sent: Wednesday, February 21, 2024 9:01 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: Young Urbanists; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
Luke van Wyk

Nadine Duncan

From: rockpaperscissors <rock.paper.scissors.arch@gmail.com>
Sent: Wednesday, February 21, 2024 8:10 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@Stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

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Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Marlette Krige

Nadine Duncan

From: Puttergill, MG, Miss [27256324@sun.ac.za] <27256324@sun.ac.za>
Sent: Friday, February 23, 2024 8:01 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Morgaine Puttergill

The integrity and confidentiality of this email are governed by these terms. [Disclaimer](#)

Die integriteit en vertroulikheid van hierdie e-pos word deur die volgende bepalinge beheer. [Vrywaringsklousule](#)

Nadine Duncan

From: Miguel Henriques <miguelhenriques23@gmail.com>
Sent: Wednesday, February 21, 2024 6:06 PM
To: comments@enviropart.co.za
Subject: Eikestad Parking Upgrade PPP

Hi,

I think the proposed idea of a three storey parking lot is a bad idea. This would see us moving backwards as a town instead of in a more environmentally friendly way in which the municipality creates conditions for more public transport from surrounding areas in Stellenbosch/safe walking areas from these surrounds/bicycle lanes to and from these areas.

Thanks
Miguel

Nadine Duncan

From: Marthinus Botes <marthinusbotes@gmail.com>
Sent: Sunday, February 25, 2024 7:24 PM
To: comments@enviropart.co.za
Subject: Questions regarding the parking expansion

Greetings,

I am a journalist for SMF News, and I have been interested in the congestion within Stellenbosch and the measures that have been taken to address it. The expansion of the Eikestad parking area seems to be a suitable way of addressing the congestion, but I understand that the plan has been met with some opposition - particularly a petition started by the Young Urbanists - which claims that the construction would actually worsen congestion in Stellenbosch Central and have a negative impact on the town's liveability.

I would like to know what measures will be taken to ensure that the structure will remain "in keeping with the existing historical context", and who was consulted to determine the effect of the expanded parking on congestion.

Kind regards.

Marthinus L. Botes

Nadine Duncan

From: Nakkiran Sunassee <n.sunassee@gmail.com>
Sent: Tuesday, February 20, 2024 6:31 PM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
 Nakkiran Sunassee
 16 Van Coppenhagen Rd

Nadine Duncan

From: Nathan Howson <nathan.howson1@gmail.com>
Sent: Thursday, January 25, 2024 11:24 PM
To: comments@enviropart.co.za
Subject: Proposed Stellenbosch parking project

Good day,

I would like to comment on the proposed parking project in Stellenbosch.

I'm a student at the university and I've seen students use the municipal parking area to avoid paying for university parking.

As it stands, the municipal parking area is only manned by parking attendants from 8:00-17:00 every day. Students simply arrive before 8:00 and leave after 17:00 to avoid paying for parking. This massively inflates demand on the parking lot since it is free.

Some people leave their cars in the parking lot long term to avoid paying for parking at their place of residence in Stellenbosch. They can get away with parking for weeks without paying a cent simply by leaving after 17:00.

I recommend that the effects of manning the parking lot 24 hours a day, or using an automatic boom and ticketing system be studied before such a project of this magnitude is undertaken.

The parking lot is over capacity because people are gaming the system to avoid paying for parking. When the price of parking is non-zero, demand should decrease. Short term parking should be more expensive than long term parking so that demand shifts to the university and accommodation providers' private parking lots.

Kind regards,
Nathan How Son

Nadine Duncan

From: Raymond van Rijn <vanrijnr8f@gmail.com>
Sent: Thursday, February 22, 2024 8:45 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely, Raymond van Rijn

Nadine Duncan

From: Riis Lemmer <riislemmer@gmail.com>
Sent: Thursday, February 22, 2024 9:51 PM
To: comments@enviropart.co.za; mayor@stellenbosch.gov.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent call to reconsider the hideous 3 storey parking at eikestad

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
 Riis Lemmer

Nadine Duncan

From: Ross Cotterrell <rossglenn.rc@gmail.com>
Sent: Wednesday, February 21, 2024 5:00 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Proposed Eikestad Parking Upgrade

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
Ross Cotterrell

Nadine Duncan

From: Ruhan Fourie <ruhan.fourie@gmail.com>
Sent: Saturday, February 24, 2024 11:56 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Dr Ruhan Fourie

Postdoctoral Fellow | Beyers Naudé Centre for Public Theology | Stellenbosch University

BA (NMU) | BAHons, MA (SU) | PhD (UFS)

w: <https://ruhanfourie.substack.com> | **e:** ruhan.fourie@gmail.com | **c:** +27 72 678 2776 | **t:** [@ruhanfourie](#)

Nadine Duncan

From: Roger Sivuyile Lupuwana <srilupuwana@gmail.com>
Sent: Thursday, February 22, 2024 11:07 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Sivuyile Lupuwana

Nadine Duncan

From: Temosho Sekgobela <timmy.rebotile@outlook.com>
Sent: Wednesday, February 21, 2024 8:16 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I am writing to you as a concerned citizen regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within the Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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I hope that the Municipality works towards achieving a sustainable, accessible, and vibrant future for Stellenbosch, setting the example for all across the country.

Regards

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Nadine Duncan

From: Tyl Willems <willemstyl@gmail.com>
Sent: Tuesday, February 20, 2024 10:21 PM
To: comments@enviropart.co.za
Cc: Annelise Willems
Subject: Eikestad Parking Upgrade Comments

We oppose Eikestad Parking Upgrade for the following reasons:

1. **Inadequate Feasibility Study:** The proposal is based on overly simplistic "desktop research" lacking a multidisciplinary assessment and detailed transportation impact analysis, particularly in alleviating traffic congestion claims.
2. **Contradiction to Municipality Policies:** The development undermines Stellenbosch's approved policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020, which prioritize sustainable urban mobility and reduced car dependency.
3. **Global Best Practices Ignored:** The project disregards global best practices in addressing congestion, urban planning and mobility management, which advocate for enhancing public transportation, adopting complete streets policies, promoting non-motorized transport, and leveraging smart mobility solutions.

What are we asking instead:

1. **Immediate Halt to Public Participation Process:** Given the project's contradictions with existing policies and the lack of a comprehensive feasibility study, the process is premature.
2. **Reevaluation of the Project: Consider** alternative solutions that align with Stellenbosch's policy frameworks and global best practices for urban development and congestion management.
3. **Engagement in Constructive Dialogue:** Open channels for dialogue with stakeholders to explore sustainable alternatives that support a vibrant, accessible, and environmentally friendly urban environment.

What are our solutions:

1. **Peripheral Park-and-Ride Facilities:** Develop outside CBD parking solutions to encourage the use of public transport and reduce congestion.

Investment in NMT and Public Transport: Prioritize the Non-Motorized Transportation Master Plan's implementation and support innovative mobility solutions like electrical bike-sharing schemes

Met vriendelike groete,
Tyl and Annelise Willems

+27 82 807 3540

Fietsry is Gesonder, Groener, Goedkoper, Geselliger en baie maal Gouer en Gemakliker

Nadine Duncan

From: William Moultrie <william@moultrie-online.com>
Sent: Wednesday, February 21, 2024 11:11 PM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

William Moultrie



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

P O Box 945, Cape Town 800
30 Victoria Avenue, Hout Bay
T: 021 422 0999
F: 021 422 0998
www.enviropart.co.za
info@enviropart.co.za

EIKESTAD PARKING UPGRADE PPP COMMENT SHEET

Please use this form to record specific comments that you may have for the abovementioned project. Please submit this form on or before **26 February 2023**. You may hand this sheet in today, or you may send the completed form to the details below. Please feel free to use extra sheets.

The Environmental Partnership
P O Box 945, Cape Town, 8000
Tel: 021 422 0999
Fax: 021 422 0998
E-mail: comments@enviropart.co.za

NAME:	Andrea Masari-Hegewisch
ORGANISATION:	Private
ADDRESS:	20 van Copenhagen Str. Rozendal, 805.
TELEPHONE:	082 775 8375
EMAIL:	andrea@hegewisch.co.za

COMMENT:

<p>I totally disapprove of the parking upgrade!</p> <ul style="list-style-type: none"> This will only add another bottle-neck How will you allow + 300 more cars into/out of 'dellbosch' during peak hours? Integrated system is required to alleviate the traffic situation <ol style="list-style-type: none"> 1) Public transport 2) Bicycle lanes that are safe 3) Pedestrian areas 4) Limited parking should be encouraged with shuttles / bicycles / scooters / pedestrians Public transport from Spier and Northern suburbs should be encouraged and supported This parking garage does nothing to enhance 'dellbosch'.

- Where are the impact studies?
- Why have none of the wards been consulted?
- This is not on the IDP 2022 - 2027
How is it possible that this slips in
without being on the IDP ???
What is the purpose of the IDP ??

G. J. J. J. J.

15/2/24

Nadine Duncan

From: Andre Williams <andre@eikestadmall.co.za>
Sent: Monday, February 26, 2024 10:06 AM
To: comments
Cc: Michael Clampett; Leemisa Tsolo; David Oosthuizen
Subject: Eikestad Parking Upgrade PPP
Attachments: Eikestad Parking Upgrade PPP - Attacq Comments 26 Feb 24.pdf

Good day,

Please note our comments / objections below and as attached:

1. Financial model

We submit that the financial model of a 25-year Build Own Operate Transfer is not beneficial to either the private sector partner or the public sector. It provides no income during the 25-year period to the municipality as the detailed financial analysis done on the proposed model shows only repairs, maintenance, and parking operations costs to the private partner for the 25-year period. A better long-term solution would be the rental of the underlying land by the public sector to the private partner on a 99-year lease, where a monthly rental is payable to the public sector based on income generated on the property by the private partner. This is a better alignment of economic benefits between the parties also allowing the public sector to utilise the monthly rental payments towards its own budget shortfalls in providing services to its constituents. This monthly rental should be more than the current economic benefit to the public sector for running the Eikestad parking area. A proposal would be that 4% of the net income earned by the private partner goes to the public sector for the 99-year period.

2. Impact on current economic interests

It is interesting that in the proposal document the affected area is quoted as Eikestad Parking PPP. In the public domain this parking area is linked to Eikestad Mall by perception. Any redevelopment will have a material negative impact on the retail clients at the Eikestad Mall via a reduction in turnover caused by less shoppers being able park and access the mall, with a further down the line impact of the Eikestad Mall suffering financially as these same retailers will demand paying less rental due to the decreases in turnover. The proposal must address how the private partner will engage Eikestad Mall on this project, and how the negative impact of the construction period will be mitigated. The proposal cannot be silent on this and leave the potential for litigation.

3. Pedestrianisation of Andringa Street

The pedestrianisation of Andringa street will lead to circulation issues around the parking area as well as the University of Stellenbosch. With the only accessible routes then being via van Ryneveld and Victoria streets, The one way exit out of Ryneveld to Plein street will create pressure on the routes via the historic Church street area. Exits must be allowed via Andringa street as well to allow for the traffic to move out of the parking area toward Victoria and ultimately Merriman streets. The delivery trucks that use Andringa street on behalf of Checkers, Woolworths and Food Lovers Market also need to be accommodated as delivery areas on Bird street are not possible.

Thank you and we look forward to engaging you further on this great opportunity.

Kind regards,



André Williams | General Manager

T: +27 21 886 6267 | C: +27 82 353 2229

E: andre@eikestadmall.co.za

A: 43 Andringa Str, Office 202B, 2nd Floor, Stellenbosch, 7600

www.eikestadmall.co.za



THE ENVIRONMENTAL PARTNERSHIP
ENVIRONMENTAL CONSULTANTS

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30 Victoria Avenue, Hout Bay
T: 021 422 0999
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www.enviropart.co.za
info@enviropart.co.za

EIKESTAD PARKING UPGRADE PPP COMMENT SHEET

Please use this form to record specific comments that you may have for the abovementioned project. Please submit this form on or before **26 February 2023**. You may hand this sheet in today, or you may send the completed form to the details below. Please feel free to use extra sheets.

The Environmental Partnership

P O Box 945, Cape Town, 8000

Tel: 021 422 0999

Fax: 021 422 0998

E-mail: comments@enviropart.co.za

NAME:	ANDRE' WILLIAMS
ORGANISATION:	ATTACA RETAIL FUND (PTD) LTD
ADDRESS:	FURSTAD Mall, 43 ANDERSON STREET, STELLENBOSCH, 7600
TELEPHONE:	021- 8866267 or 0823532229
EMAIL:	andre@eikestadmall.co.za

COMMENT:

PLEASE SEE ATTACHED:

Andre Williams

To: comments@enviropart.co.za
 Subject: Eikestad Parking Upgrade PPP

Good day,

Please note our comments below:

1. Financial model

We submit that the financial model of a 25-year Build Own Operate Transfer is not beneficial to either the private sector partner or the public sector. It provides no income during the 25-year period to the municipality as the detailed financial analysis done on the proposed model shows only repairs, maintenance, and parking operations costs to the private partner for the 25-year period. A better long-term solution would be the rental of the underlying land by the public sector to the private partner on a 99-year lease, where a monthly rental is payable to the public sector based on income generated on the property by the private partner. This is a better alignment of economic benefits between the parties also allowing the public sector to utilise the monthly rental payments towards its own budget shortfalls in providing services to its constituents. This monthly rental should be more than the current economic benefit to the public sector for running the Eikestad parking area. A proposal would be that 4% of the net income earned by the private partner goes to the public sector for the 99-year period.

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Thank you and we look forward to engaging your further in this great opportunity.

Kind regards,



André Williams | General Manager

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E: andre@eikestadmall.co.za

A: 43 Andringa Str, Office 202B, 2nd Floor, Stellenbosch, 7600

www.eikestadmall.co.za

Nadine Duncan

From: awk.heydenrych@gmail.com
Sent: Tuesday, February 20, 2024 7:34 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
AWK Heydenrych



Belangegroep Stellenbosch Interest Group

interestgroupstellenbosch@gmail.com

23-02-2024

The Environmental Partnership
comments@enviropart.co.za

cc The Executive Mayor
mayor@stellenbosch.gov.za

The Municipal Manager
Municipal.manager@stellenbosch.gov.za

Comment on the Eikestad Parking Public-Private Partnership Feasibility Study

1. Since the financial success of a parking garage in the town center close to the university can hardly be questioned, the question should be asked whether the financial viability study (hereafter referred to as the '*Viability Study*') conducted by SMEG on behalf of the Municipality was necessary.

1.1 The following questions also need to be raised: Will a multi-storey parking garage on this site alleviate the traffic congestion in the town center, especially in the long term? Will it promote sustainable development? What will the impact be (visually and otherwise) of a multi-storey parking garage on the historic core? And, most importantly: would a parking garage be the appropriate (or best?) use for this valuable site that links the heart of the historic town to the university campus that is a heritage resource of provincial importance in terms of the National Heritage Resources Act? Should the site not rather be used to enhance the experience of the unique town center for both visitors and permanent residents?

1.2 The long queues of cars waiting from the early morning to enter the town center from different directions, and the great difficulty in getting out of the town center during the afternoon rush hour (which currently lasts several hours), testify to the fact that there are already far too many vehicles accommodated in the town center. The proposed new roads with additional lanes to Stellenbosch town center will not address or alleviate the problem.

1.3 Ironically, the *Viability Study* states the following: "Stellenbosch experiences major congestion in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan (CITP) indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in modal shifts, such as public transport and/or non-motorised transport."

2. Stellenbosch will not achieve a 'reduction in traffic congestion' unless facilities for public transport and non-motorised transport on a large scale are implemented to accommodate the ever-increasing number of vehicles entering the town on weekdays. Instead of NOW saving the town from suffocation by traffic and parking and losing its historical character, the Stellenbosch Municipality continues (strongly supported by provincial funding of billions of Rand in new roads to the town) NOT to do so. Facilities for public transport, and the making of land available that is suitable for such purposes is simply not happening and instead more parking on municipal land for private vehicles is envisaged.
3. For many years, measures to address the ever-increasing problem with traffic and parking have been listed as one of the main priorities highlighted in the Stellenbosch planning documents. Over and over a modal shift from privately owned vehicles to public transport has been suggested as an effective and sustainable way to alleviate the situation. Under Section 6.2.2 of the latest MSDF (June 2023) it is once again stated that *Park and Ride sites along arterial routes are a top priority for development, allowing current private car commuters the option of driving to these nodes from where demand thresholds will enable a combination of public shuttle services and corporate chartered services to operate between central Stellenbosch and other main employment nodes.* A concept public transport network for Stellenbosch is illustrated in figure 48.
4. At this stage, the level of traffic congestion is sufficiently critical for motorists entering the town to strongly consider parking their vehicles on the outskirts of the town. But this can only happen if safe parking facilities and public transport are provided in such locations. At the same time parking on sidewalks and along streets, including streets such as Die Laan and Noordwal should be prohibited to encourage these commuters to use park-and-ride facilities on the outskirts of town. If the Municipality continues to provide free parking on public land along streets, a park-and-ride system will not be viable.
5. Possible locations for public parking facilities would, for example, be along the R44 near the golf course, along the R304 beyond Kayamandi, e.g., on the land bought from Stefan Smit. Along Baden Powell, possibly on the old sawmill land, etc. There may be better options, but they need to be found, even if land has to be alienated for such a purpose as has happened in the case of the Gautrain which brought great relief from traffic congestion along many routes.
6. For the better part of the past twenty years one of the most important points highlighted in the interests of sustainable development of Stellenbosch is the shift from private transport to public transport. This policy, however, remains to be implemented and constitutes little more than lip service or a distant objective that is repeated annually. In the meantime, the town staggers under traffic and parking pressures while the rural and cultural landscape is irreversibly scarred by more and bigger roads leading to Stellenbosch.
7. The current traffic and parking problems in the historic core are taking their toll on historical Stellenbosch: We have recently seen plans being approved for several additional lanes in Dorpstraat between the R44 and the station – something almost unthinkable for the most important historic street of Stellenbosch.
8. All new developments are justified by appealing to the creation of jobs. Sometimes such appeals are highly misleading. With very rare exceptions, all major investments create some jobs. It should be possible to calculate how many jobs, on the average, are created for every (say) million Rand invested - this has probably been done. Projects that fall below this average should then be deemed to have a *negative* impact on job creation. A parking

garage would create few permanent jobs compared to the sum invested. The SIG submits that providing (even subsidizing) public transport would create more permanent jobs, probably at a lower cost

9. In the light of the above, the proposed parking garage is clearly not desirable. It will not serve the interests of Stellenbosch. No further studies relating to it should be conducted. The Stellenbosch Municipality now needs to focus on implementing sustainable solutions to address the urgent traffic and parking problems in and around the town. At the same time, the Provincial Government should focus on public transport orientated solutions instead of detracting from the rural cultural landscape of Stellenbosch. We encourage the Stellenbosch Municipality to look towards its vision of being an Innovation Capital and implement solutions that are forward thinking, socially just and environmentally friendly.



Patricia Botha
(Chairperson)



THE ENVIRONMENTAL PARTNERSHIP
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EIKESTAD PARKING UPGRADE PPP COMMENT SHEET

The Environmental Partnership
P O Box 945, Cape Town, 8000
Tel: 021 422 0999
Fax: 021 422 0998
E-mail: comments@enviropart.co.za

NAME:	Erich Lutz Argitek
ORGANISATION:	BF Lutztrust
ADDRESS:	7 Park St, Stellenbosch, or Lutz Building, Stellenbosch.
TELEPHONE:	0826601958
EMAIL:	lutz@lutz.co.za
COMMENT:	26 February 2024

As representative and trustee of the BF Lutztrust who is the owner of the Lutz Building (which is adjacent to the proposed development) and as architect who studied, worked and lived in Stellenbosch since 1980, we object in the strongest terms against the proposed parking garage in this position in the CBD.

We ask council to accept that the long term implications of this project would be detrimental to the CBD and the Stellenbosch community.

The trust agreed that this objection, in addition to our other objection letter, should focus on the architectural merits of the project as presented, but the project is so off target that it is difficult to take the architecture seriously.

The development undermines Stellenbosch's endorsed policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorised Transportation Master Plan 2020, which prioritise sustainable urban mobility and reduced car dependency, specifically in the CBD - as well as that of the Adam Tas Corridor (ATC) report.

The building and presentation falls short on being well considered, thought through and co-ordinated:

- Artist impression of the project does not reflect the content of the report
- The sections, plans and perspectives are not co-ordinated and are not convincing
- The massing of the building is insensitive to the historical CBD and immediate surrounds
- Best options for a parking garage in context of the historical CBD has not been fully explored and considered

On specific questions behind the rational of the architecture in terms of mass, looks and interface with the environment, the best answer from the architectural representative at the exhibition on the 13th, was that this was a quick stab at producing something that can be evaluated and used in the feasibility study. (No involved officials were noticed while we attended the presentation, only some councillors were there, who had evidently no previous knowledge of this report and who voiced their objections to the proposal.)

The prominently featuring sketch on the front page was dismissed as “merely an artist’s rendition” by the representative.

It is certainly not much more than an artists impression of a parking garage and cannot be taken seriously :

- The building shown does not align with the cross sections shown at the exhibition - the cross section only shows a half basement, one parking floor and a rooftop parking area.
- It does not fit into the historical fabric of the town.
- The ominous dark commercial “placeholders” on Andringa St with its perceived vertical burglar bars shows a complete lack of sensitivity for the architecture of the historical Van Der Stel Liquor store. As it “was not in the brief”, transparent “placeholders” could have been used, which would also have allowed one to see the proposed podium and access points envisaged by the report/design.
- The report refers to the pedestrianisation of Andringa St, but the sketch shows a stark paved area and cars! (violating the one way street) No Oaks! No street furniture or plants (just look at Bird St opposite the Braak, what can be done).



- The architecture, although white, tries to hide the austere facades of the parking garage with vertical gardening. To keep in budget the facades of a parking garage unfortunately have to comply with safety, fire and ventilation regulations, which forces the architecture to be what it is - ugly and not in keeping with historical Stellenbosch CBD. (The ATC report recommends repurposing some of the obsolete, or soon to be obsolete, structures in the corridor into parking garages. Add smart mobility solutions and you save the CBD from suffocating by cars.)
 - The massing of the proposed building, as shown on the sketch, shaded plans and descriptions, is insensitive to the heights of the neighbouring buildings. The lowest points - podiums - faces the multi storey municipal buildings, the tall town hall and the massive Eikestad Mall. In contrast the highest facades (3 plus storeys) of the building faces amongst other onto the historical 2 storey Erfurt House and two residential buildings.
- 
- The open facades will result in polluted air and vehicle noise directly opposite established living units.
 - If a parking garage would have been the only solution to the parking problem in the CBD a underground parking facility could have been much more sensitive to the historical core. (At a commercial bank close by, parking was provided down to 3 storeys deep into the area's existing river rocks and sand.
 - The report only mentions that a survey will be done on the existing oak trees. Most of these well established shade trees will sadly be removed to allow for the parking garage.
 - The building process would also pose a major obstacle to health and operation/business of the CBD. The existing parking area will become a construction site for at least a year.
 - And if the almost inevitable archeological studies happens, who knows how long this construction site will remain. Such studies happened at all ground breaking projects in the CBD.
 - The whole area will get cramped for space by pedestrians, vehicles and construction vehicles and equipment

Just as a last comment and observation:

A quick survey of number plates of vehicles in the CBD on the day of the presentation, the 13th, on the road and in parking spaces, indicated that 74% were from out of town - 26% only with CL number plates.

The perception is that parking is mostly utilised by students, judging by the number plates that ranges amongst others, from Namibia, Natal, Gauteng, Free State, Eastern Cape and others. And that can easily be solved by non-CBD parking, coupled with shuttle services and NMT. (the survey was done on the Eikestad parking, Andringa St - from Victoria to Plein, Plein St from the Braak circle to Ryneveld St, Ryneveld St from Plein to Victoria St, Bird St from the Braak/Mall circle to Church St and Church St from Bird to Andringa: thus the entire area surrounding and including the Eikestad parking area.

It was mentioned that students utilise the paid parking areas, and only leave after the traffic wardens close shop late in the day.

To end with the words of objectors at change.org:

"Building a huge structure on the existing open parking area will transform the CBD into a true concrete jungle and change the character of the town completely."

"Parking doesn't solve traffic."

Nadine Duncan

From: Carey Jones <careyjones96@gmail.com>
Sent: Thursday, February 22, 2024 3:49 PM
To: comments@enviropart.co.za
Subject: ect Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
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3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city. Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a

sustainable, accessible, and vibrant future for Stellenbosch.

Yours sincerely

Carey-Leigh Jones

Nadine Duncan

From: Caro Opperman <caro@oppermansinc.co.za>
Sent: Wednesday, February 21, 2024 10:48 AM
To: mayor@stellenbosch.gov.za
Cc: comments@enviropart.co.za
Subject: URGENT Call to Reconsider the Eikestad Parking Upgrade Proposal

Importance: High

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely

Caro Opperman



CARO OPPERMAN
caro@oppermansinc.co.za

83 MILLER STREET • GORDONS BAY
TEL: 021-2000 470 (9 lines)
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DIRECTOR: EUGENE OPPERMAN B.Proc. LL.B. Adv. Dipl. Medicina Forensis, Advanced Diploma in Business Rescue Management, Commissioner of the Small Claims Court (Heldenberg), LPC Examiner, LPC Disciplinary Committee, LPC Mediation Committee, Certified Court Annexed Mediator (L.E.A.D.), Civil- and Commercial Mediator

CANDIDATE ATTORNEYS: MAARTIN OLIVER, CARO OPPERMAN • CONVEYANCER: F.A. HANEKOM (FA Hanekom Attorneys)
• PARALEGAL: CANDICE VAN VYK • FINANCIAL CONSULTANT: T. STEYN • BDTSA CONSULTANT: N. VOSLOO • OFFICE MANAGER: S. OPPEL

Pretoria: 012 – 942 0045 • Durban: 031 – 940 7015 • Bloemfontein: 051 011 0285 • East London: 043 – 050 4220

COMMENT SHEET

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The Environmental Partnership
P O Box 945, Cape Town, 8000
Tel: 021 422 0999
Fax: 021 422 0998
E-mail: comments@enviropart.co.za

NAME:	Cecil Jordaan
ORGANISATION:	Silverstone Financial Solutions (Pty) Ltd
ADDRESS:	24 Hendrik Bergh Street, Rozendal, Stellenbosch, 7600
TELEPHONE:	0780783030
EMAIL:	cecil@silverstonefs.co.za

COMMENT:

To whom it may concern
PROPOSED PARKING GARAGE - CENTRAL STELLENBOSCH
I am a concerned Stellenbosch citizen and an owner of a business that operates from Stellenbosch.
Based on what I have learend about the proposed parking garage, it would appear to me that due process has not been followed - in that the proposal lacks other impact studies (specifically traffic) and that it has not consulted with important stake holders such as the University of Stellenbosch.
My common sense tells me that the solution to Central Stellenbosch's traffic problems is not providing more parking, which is likely to attract more traffic.
Solutions should be sought to improve micro-mobility and pedestrian access to central Stellenbosch.
A key element of Stellenbosch's success, lies within its ability to offer a very attractive destination to tourists. More traffic / turning central Stellenbosch into a massive parking lot runs the risk of diminishing the appeal of the town to tourists - which will result in loss of tourist dollar to the town.
Kind regards

Nadine Duncan

From: Cris Robertson <crisantonrobertson@gmail.com>
Sent: Wednesday, February 21, 2024 10:13 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

ATTN: Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Cris Robertson

Nadine Duncan

From: Gary Kennedy <gary.j.kennedy@gmail.com>
Sent: Tuesday, February 20, 2024 6:42 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

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1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Dr. Gary Kennedy

78A Jonkershoek Road,
Stellenbosch

Nadine Duncan

From: Pearce, JL, Dr [justinpearce@sun.ac.za] <justinpearce@sun.ac.za>
Sent: Wednesday, February 21, 2024 4:30 PM
To: comments@enviropart.co.za
Subject: Stellenbosch parking proposal

As a resident of Stellenbosch I would like to express my strong concern at the proposal to build a three-storey parking facility in the centre of the city. Traffic in central Stellenbosch is already unmanageable. More parking in the centre will only attract more cars into the narrow streets of the CBD, making congestion worse, posing a risk to public health and diminishing the urban experience.

Stellenbosch is rare among South African country towns in having a historic centre that is attractive, functional and pedestrian friendly. This is already at risk from elevated traffic volumes, and the proposed parking facility will only make it worse, possibly altering the character of the town irreversibly.

Planning needs to be on the basis of keeping cars out of the CBD, not bringing yet more cars in.

Yours sincerely,

Dr Justin Pearce
Senior lecturer / Honours programme co-ordinator
Department of History
Stellenbosch University

The integrity and confidentiality of this email are governed by these terms. [Disclaimer](#)
Die integriteit en vertroulikheid van hierdie e-pos word deur die volgende bepalinge bereël. [Vrywaringsklousule](#)

Nadine Duncan

From: Elrena Van Der Spuy <elrena2vanderspuy@gmail.com>
Sent: Tuesday, February 20, 2024 7:01 PM
To: comments@enviropart.co.za
Subject: Parking development in centre of Stellenbosch

Dear X

As ratepayers I wish to object strongly to the development of a multi storey parking development in the centre of town. It will simply contribute to further congestion.

Elrena v d Spuy

Nadine Duncan

From: Flip Liebenberg <info@pinnaclepm.co.za>
Sent: Monday, February 26, 2024 11:36 AM
To: comments@enviropart.co.za
Cc: info@stellenboschbusinessforum.org.za
Subject: Eikestad Parking Upgrade PPP

To whom it may concern

Flip Liebenberg
Stellenbosch Business Forum
17 Adelaar street
Stellenbosch
info@stellenboschbusinessforum.org.za
info@pinnaclepm.co.za

Comment.

We hereby raise our concern in regards to the proposed Eikestad parking building.

It is in direct conflict of the town's Spatial Development Framework, Integrated Development Plan. Secondly, its also in conflict with other policies and practises aimed at reliving traffic.

The development contradicts the following policies;
Spatial development framework 2019
Comprehensive Integrated Development Transportation Plan 2022-2026
Non-Motorised Transportation Master Plan 2020

We strongly urge Stellenbosch Municipality not to go forward with this proposed development. This will have a considerable negative impact on the Stellenbosch CBD, its citizens and overall traffic.

Regards
Flip Liebenberg
0823190455



STELLENBOSCH BUSINESS FORUM

Nadine Duncan

From: Gerard Van Weele <Gerard.VanWeele@westerncape.gov.za>
Sent: Thursday, February 22, 2024 8:12 PM
To: comments@enviropart.co.za
Cc: mayor@ Stellenbosch.gov.za
Subject: Eikestad Parking Upgrade Proposal

Dear Environmental Partnership and Stellenbosch Municipality,

I wish to register an objection against the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal is flawed, in the sense that it evaluates the viability of a parking garage as a financial case for a proposed private developer and the municipality and not the viability of this intervention to reduce congestion, and increase the aesthetic, commercial and residential value of the Stellenbosch CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine. The project proposal fails to provide substance to the argument that the provision of more parking in the CBD will encourage more NMT. Any transport engineer, transport planner, town planner, urban designer etc. will agree that such parking decreases the incentive for NMT.
3. The development must be compared to alternatives such as providing more inner-city residential facilities. By avoiding the need to drive into the CBD, a far larger impact can be made on congestion relief, municipal finances, reduced emissions, human well-being, compliance with key strategic plans, and so forth.

4. The long-term objective for all CBD areas in the Western Cape should be to achieve a private vehicle-free state. It has been proven all over the world that more pedestrianised space is positive for businesses, increases the viability of public transport and improves human health and well-being. Adding new parking garages in the Stellenbosch CBD will likely result in the need to redevelop the site within 10-15 years, due to the decreased appetite for private vehicle usage and demand for well-located residential units.

5. Increasing the number of vehicles drawn to the CBD will increase the local and regional emissions of noxious, poisonous exhaust gases and contribute to South Africa's greenhouse gas emissions. This can only be solved by increasing the speed at which people are encouraged onto public transport and into NMT.

Given these concerns, I urge the Stellenbosch Municipality to undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with the goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with the municipal policies and the broader vision of a sustainable town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Gerard van Weele
Climate Change Directorate
Department of Environmental Affairs and Development Planning
Western Cape Government

3rd Floor, Leeusig, 1 Dorp Street, Cape Town, 8000

Cell: +27 (0)84 505 2901
Tel: +27 (0)21 483 2791
Email: gerard.vanweele@westerncape.gov.za
Website: www.westerncape.gov.za/eadp

We are operating on a partial "work-from-home" basis.
Should you not be able to contact the numbers above, please call +27 (0)21 483 4091
between 07:30-16:00.



Be 110% Green. Read from the screen.

"All views or opinions expressed in this electronic message and its attachments are the view of the sender and do not necessarily reflect the views and opinions of the Western Cape Government (the WCG). No employee of the WCG is entitled to conclude a binding contract on behalf of the WCG unless he/she is an accounting officer of the WCG, or his or her authorised representative.

The information contained in this message and its attachments may be confidential or privileged and is for the use of the named recipient only, except where the sender specifically states otherwise.

If you are not the intended recipient you may not copy or deliver this message to anyone."

Nadine Duncan

From: Gordon Laing <gordon.laing@gmail.com>
Sent: Thursday, February 22, 2024 2:31 PM
To: comments@enviropart.co.za
Subject: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

Good Day

As per the notice we are requesting that you please provide a copy of the full report.

Kind regards

Gordon Laing

Greet a stranger, touch the Earth lightly - it's all we've got, and

May gentle moments touch us all and lead us to a new way of being in these unsettled times.

[SEE Sustainability cc](#)

Tel : +27 (0)21 788 2653

Mobile : +27 (0)74 100 6081

Fax: +27 086 5148 318

Twitter: @seesustainably

Nadine Duncan

From: hans24@mac.com
Sent: Thursday, February 22, 2024 4:03 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Hans Combrink

Hans Combrink

Mobile RSA: +27 (72) 308-5431

Mobile USA: +1 (719) 453-5478

E-mail: hans24@mac.com

Skype: [hans_combrink](#)

Nadine Duncan

From: Hayden Malan <hbmalan@gmail.com>
Sent: Thursday, February 22, 2024 6:48 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Hayden Malan

Nadine Duncan

From: Henri van der Merwe <vdm.henri@gmail.com>
Sent: Friday, January 26, 2024 3:52 PM
To: comments@enviropart.co.za
Subject: Municipal Notice No. 9/2024

Comment wrt Municipal Notice No. 9/2024 EIKESTAD PARKING UPGRADE PPP

It is incredibly concerning that a town the size of Stellenbosch - ideally placed to drive an urban mobility agenda that is **NOT** based on a car-dominated paradigm, but on pedestrians, NMT and public transport - could for one moment believe that adding parking in the centre of town will alleviate congestion.

In any modern town planning paradigm, the concept and danger of induced demand is well understood, and it is therefore surprising that the Stellenbosch municipality (or for that matter, the consultants who did the analysis) could believe that Stellenbosch is any different.

By adding parking in the town centre, you are simply entrenching and growing future congestion.

Spend the budget on **EFFECTIVE** and **SAFE** NMT routes in and to the town centre, and drive the **NMT** agenda instead.

--

=====
Henri van der Merwe
Information Systems Analyst
tel: 083 256 0502
vdm.henri@gmail.com
=====

Nadine Duncan

From: Hugo Truter <hugom.truter@gmail.com>
Sent: Monday, February 26, 2024 11:43 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: info@sstellenboschfietsry.co.za
Subject: Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community and Stellenbosch Fietsry regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Yours sincerely

Hugo Truter

Nadine Duncan

From: Isebeau Marais <isebeaum@gmail.com>
Sent: Tuesday, February 20, 2024 8:37 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Isebeau Marais

Nadine Duncan

From: Janine Herholdt <janineherholdt88@gmail.com>
Sent: Thursday, February 22, 2024 9:33 PM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za; paps; Hedwig Crooijmans-Lemmer
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipal Officials and Politicians,

I am writing to you as a concerned resident, life-long member of the Stellenbosch community and representative of the Young Urbanists regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my **strong opposition** to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. It also does not refer to *any* relevant yet **critically necessary reflective studies** to assess the impact of increased parking bays versus increased traffic for example through the recent phased Eikestad Mall upgrades. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively **prioritize sustainable urban mobility** and a reduced reliance on private vehicles, goals that this project seems to undermine or in fact completely ignore.
3. The development overlooks **established international and local best practices** in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements that have been proven over and over and over towards effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to **halt the current public participation process** and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities (as your SDF that you approved clearly states and already identified spatially) and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of

local businesses. Recent data shows that more than 85% of car trips in Stellenbosch are less than 5km, IDEAL conditions for park-and-ride. Plus a reasonably flat topography to support cycling, there is no excuse. If Lisbon, one of the world's most hilly cities, can implement a bike sharing culture (for locals AND tourists) then Stellenbosch can also do it.

In addition, the Young Urbanists urge Stellenbosch officials to work together with our members to facilitate a discussion around the significance and spatial experience of the existing parking area under scrutiny. We believe that this is one of the most important public spaces in Stellenbosch, where people from all walks of life cross paths, and that building on this strategic location could create a fantastic public space that will be visited by PEDESTRIANS and make Stellenbosch town centre even more attractive. We can provide an array of examples as inspiration, and will happily facilitate such a workshop. This is where the public participation should be focussing on.

While the rest of the world is pedestrianizing their streets, facilitating safe bicycle parking spaces, incentivising shared mobility schemes and in the process revitalizing their inner cities, Stellenbosch is stuck in a 60s mentality (not a good look especially in South Africa) where business-as-usual solutions will continue to lead to business-as-usual - more cars, less safety, and a complete lack of acknowledgement for what FUTURE GENERATIONS are pleading for. And to top it all off, Stellenbosch politicians seem to not feel embarrassed by wasting public money on out-dated ideas. Where is the innovation?

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
Janine Herholdt



Nadine Duncan

From: Jean-Pierre Van Zyl <jp@eyerestore.co.za>
Sent: Wednesday, February 21, 2024 9:41 AM
To: comments@enviropart.co.za
Subject: Fwd: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

I, Jean-Pierre van Zyl, optometrist and shop owner at 6 Van Riebeeck street and previously (from 2014 -2022) Ryneveld street (opposite proposed parking bay upgrade(?), second the concerns addressed by Lizelle Potgieter.

Sincerely
Jean-Pierre Van Zyl

Begin forwarded message:

From: Hugo Truter <hugom.truter@gmail.com>
Subject: Fwd: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal
Date: February 21, 2024 at 9:33:04 AM GMT+2
To: jp@eyerestore.co.za
comments@enviropart.co.za

Nadine Duncan

From: Jose Conde <jose@stark-conde.co.za>
Sent: Tuesday, February 13, 2024 2:01 PM
To: comments@enviropart.co.za
Subject: Re: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

To whom it may concern,

I would like to express my opposition to the proposed Eikestad Parking Upgrade.

My opposition is based on the following:

1. I believe that the further loss of the open space in the middle of town should be avoided.
2. I believe that a more out-of-the-box solution is possible — with parking further outside of the city centre and with a network of shuttle buses. This could be a much simpler and cheaper solution.
3. Along with 2, I think the municipality should explore making the centre of town pedestrian-only (except for emergency and disability parking) and rather look at turning the current Eikestad parking into a park. This would be more environmentally friendly, which is more in line with current and future trends, and would enhance the historical character of the town. There are many examples around the world where this has been done successfully.

I appreciate the great deal of effort made in this report and, as a 28-year resident of Stellenbosch, have looked on in dismay at the steadily deteriorating traffic and parking situation in the town. But I think the study grossly underestimates the future problems if we don't look rather at a drastic re-thinking of the use of the centre of town.

Sincerely,
José Conde

Stark-Condé Wines
Oude Nectar Farm
Jonkershoek Valley
Stellenbosch

Nadine Duncan

From: Jean-Pierre Van Zyl <jp@eyerestore.co.za>
Sent: Friday, January 26, 2024 10:51 AM
To: comments@enviropart.co.za
Subject: PUBLIC PARTICIPATION INVITATION EIKESTAD PARKING UPGRADE PPP

Geagte leser

Die idee om 'n drie verdieping parkering te bou is nie die oplossing in die lang termyn nie.

Redes:

1. Historiese argitektuur en unieke "studentedorp" gevoel gaan geskaad word.
2. Langtermyn bekamping van fosielbrandstof gebruik word hierdeur nie ondersteun 3. Projekte soos fietsry en slternatiewe "meer omgewings vriendelike" vervoer word net terug geplaas hierdeur.
4. Wereldwye tendense vir reuse winkelsentrums word minder populêr en is net 'n manier om die reuse kapitaalbesteeding op 'n wit-olifant (eikestad mall), te probeer winsgewend maak vir die verhuurder.
5. Alternatiewe oplossings wat lewensvatbaar was vir die klein handel/winkel eienaar in die strate, bly nie verder nagevolg word nie.
6. Parkering agter DeCameron wat tans onder die munisipaliteit se bates val, kon gebruik word vir alternatiewe parkering.

Daar is vele meer punte om te noem, tog ek as inwoner en besigheidseienaar nie my instemming gee tot die voorgestelde projek nie.

Jean-Pierre van Zyl

Sent on the run from my iPhone

Nadine Duncan

From: Kevin Foster <kevin.jr.foster@gmail.com>
Sent: Saturday, February 24, 2024 1:52 PM
To: comments@enviopart.co.za
Subject: Eikestad parking feasibility study report

Hi,

Could you please share the eikestad parking full feasibility study report?

Thanks and best,
Kevin Foster

Nadine Duncan

From: kotie0608 <kotie0608@gmail.com>
Sent: Friday, January 26, 2024 4:14 PM
To: comments@enviropart.co.za
Subject: FW: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

Wie dit mag aangaan

Ek is 100% teen die oprigting van die drie verdieping parkeer parkade.

Die CBD is klaar oorvol van motors.

Die voorstel van parkeer parkades buite Die dorp bou met pendeldienste in dorp toe is 'n baie beter opsie.

Ons as inwoners en belasting betalers word benadeel deur die 25000-30000 studente wat meeste voertuie het en van 08:00-17:00 parkeer in al wat 'n straat is en parkeerarea.

Die middedorp kan nie nog meer voertuie hanteer nie. Die mini-sirkel met voetoorgange in Pleinstraat is al klaar 'n swak ontwerp wat verkeer laat ophoop.

Hoop u slaan ag op my verhoë teen die oprigting van die parkeer parkade by die Eikestad parkeerarea.

Dankie by voorbaat.
Kotie Bezuidenhout
0832869461

Sent from my Galaxy

----- Original message -----

From: kotie0608 <kotie0608@gmail.com>
Date: 2024/01/26 16:08 (GMT+02:00)
To: omments@enviropart.co.za
Subject: EIKESTAD PARKING UPGRADE PPP – PUBLIC PARTICIPATION INVITATION – MUNICIPAL NOTICE NUMBER 9/2024

Wie dit mag aangaan

Ek is 100% teen die oprigting van die drie verdieping parkeer parkade.

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Die voorstel van parkeer parkades buite Die dorp bou met pendeldienste in dorp toe is 'n baie beter opsie.

Ons as inwoners en belasting betalers word benadeel deur die 25000-30000 studente wat meeste voertuie het en van 08:00-17:00 parkeer in al wat 'n straat is en parkeerarea.

Die middedorp kan nie nog meer voertuie hanteer nie. Die mini-sirkel met voetoorgange in Pleinstraat is al klaar 'n swak ontwerp wat verkeer laat ophoop.

Hoop u slaan ag op my versoë teen die oprigting van die parkeer parkade by die Eikestad parkeerarea.

Dankie by voorbaat.
Kotie Bezuidenhout
0832869461

Sent from my Galaxy

Nadine Duncan

From: Liebrecht Fick <liebrecht@daviesfick.family>
Sent: Thursday, February 08, 2024 12:48 PM
To: comments@enviropart.co.za
Subject: Comments: Opposition to proposed Eikestad Parking Upgrade

Good day,

RE: Public participation concerning the proposed Eikestad Parking Upgrade Public-Private Partnership (Municipal Notice No. 9/2024)

As a Stellenbosch resident, I am very happy to participate in this public consultation process and will gladly state that I am absolutely opposed to the proposed project as a whole. My absolute opposition to this project is based on the following points:

- **Further delay in investing in non-motorised transport (NMT)**
 - This proposal demonstrates disregard for recommendations made in terms of NMT masterplans dating back to 2015 and earlier, as well as the work of civil society groups, such as the Stellenbosch Trail Fund, Stellenbosch Cycling, and Visit Stellenbosch.
 - No substantial investment has been made in NMT infrastructure by Stellenbosch Municipality and this proposed project will likely lead to further delays in investment in various types of NMT infrastructure as measures to dramatically reduce the need for vehicular parking and infrastructure.
 - Proper cycling infrastructure is a prerequisite for mass adoption of cycling as a mode of transport. Stellenbosch is severely lacking in this regard. Investment and public-private partnerships are needed for the development of safe cycling paths away from vehicular traffic, safe bicycle parking/storage facilities across the CBD, and the level of cycling infrastructure that would meaningfully impact a shift away from cars.
- **Backward-looking improvement of CBD**
 - This proposed project demonstrates the backward-looking nature of Stellenbosch Municipality's strategy for improving the town's CBD and addressing vehicular traffic issues.
 - This backward-looking strategy clearly prioritises cars by meeting motorists' needs and only phasing in shuttle routes, park-and-ride facilities and public transport in later stages. In a forward-looking strategy, Stellenbosch Municipality would immediately prioritise and remedy the severe lack and backlog in NMT infrastructure, as well as phasing out personal vehicles.
 - Similarly, with a forward-looking strategy, Stellenbosch Municipality might be enough of a visionary governing body to put the town on track for a radically alternative future, beyond the status quo of personal vehicles and Apartheid spatial planning legacies.
 - For example, this site, physically and symbolically located next to the Town Hall, could be converted into a park centrally located in the CBD for all Stellenbosch's residents and visitors.
 - As a whole, this backward-looking proposal displays disregard for global trends in urban planning and design, as well as non-motorised transport.
 - For example, it displays disregard for global trends in initiatives to reestablish and strengthen urban fabric by perpetuating the past mistakes of prioritising personal vehicles.

- Other global trends disregarded by this proposed project include: divesting from fossil fuels and investing in car-free zones and public transport (e.g. bus rapid transit systems).
- Many of the world's cities are prioritising NMT infrastructure and liveable spaces, taking precedence from cities, such as Curitiba, Paris, and classic examples of successful cycling infrastructure and cycling culture in Copenhagen and most of the Netherlands.
- Ultimately, the proposed project is taking Stellenbosch, as a town, many steps back instead of making Stellenbosch a flagship of what is possible in South African urban renewal and the potential of positioning Stellenbosch as an international case study of public transport, non-motorised transport, pedestrian spaces, and car-free zones.
- **Contradictions in Stellenbosch Municipality's policies**
 - From the project's proposal, it is clear that the project was informed by the Town Council's contradictory and opposing beliefs that the municipality "needs to provide enough public parking" and, in opposition to that, that the "provision of road infrastructure for private vehicles is not sustainable".
 - Firstly, public parking should necessarily be seen as road infrastructure for private vehicles.
 - Secondly, the report makes no explicit mention of the municipality needing to provide the same in terms of pedestrian and cycling infrastructure.
 - In the proposal the term "NMT facilities" is used. In terms of what is needed to substantially reduce the amount of personal vehicles in Stellenbosch, the Municipality would need to invest in "NMT infrastructure" (an extensive, coherent system of paths, lanes, crossings, traffic signals, etc.) and not merely "facilities".
- **Illogical claims regarding the alleviation of congestion**
 - The proposed project's claims regarding its promised alleviation of traffic congestion are illogical.
 - The proposed three-storey parkade is located in-between two narrow one-way streets (Andringa and Van Ryneveld streets), as well as where Andringa (one-way street) and Victoria street meet in a T-junction.
 - Ultimately, funneling cars into the historical centre and to a site that is located between one-way streets right in the centre of an already congested town will naturally increase congestion.
- **Veiling environmental impact and heritage considerations in the existing site's undesirable and unappealing characteristics**
 - I believe that the case could be made that the environmental impact of building a three-storey building on an existing, aesthetically unappealing asphalt parking area is not immediately obvious to the average person, apart from perhaps removing the trees currently spread across the site in-between rows of parking bays.
 - In this case, the larger context is not accounted for. The environmental impact of the amount of cars parked across the three-storey parking facilities is extreme.
 - This severe impact on the environment (vehicle emissions on the atmosphere and air pollution on the health of living beings) caused by this project should be explained to the public in layman's terms.
 - In the absence of explaining these impacts, the project shows complete disregard for the bigger-picture environmental impact and the impact on the community.
- **Blatant disregard for the global crises of environmental unsustainability and social injustice**
 - A proposal for a project of this nature is encouraging and safeguarding vehicular transport, personal vehicles and access for motorists.

- It also means that money from the municipal budget and tax payers is spent to fund personal vehicles and fossil fuel consumption amidst a global crisis of environmental degradation.
- **Complete disregard for the needs of non-motorist residents and visitors**
 - Since the publication of the Municipality's NMT/cycling masterplan in 2015, there is very little proof or signs of investment of allocations from the municipal budget in NMT (cycling) infrastructure.
 - In terms of the needs of non-motorist residents and visitors, a three-storey parking facility further entrenches the town in legacy issues (environmental degradation, spatial planning, reliance on personal vehicles, etc.) instead of taking radical steps to dramatically improve non-motorised transport infrastructure to, ultimately, create non-motorist-friendly, lively and liveable streets for residents and visitors.
 - This proposed project perpetuates spending municipal budget on infrastructure for personal vehicles, instead of on the much-needed cycling infrastructure that could provide safe cycling routes separate from roads for residents from all socio-economic backgrounds of the surrounding high-density areas (neighbourhoods on the urban fringes, e.g. Paradyskloof, Onder-Papegaaiberg, Kayamandi, Cloeteville, Ida's Valley, Jonkershoek, as well as settlements further afield, e.g. Jamestown-De Zalze-Technopark area, Welgevonden, Nooitgedacht-Devonbosch-Bottelary area, Klapmuts).
 - Such an extensive cycling network and NMT infrastructure would: (1) alleviate traffic congestion and the demand for vehicular parking by providing a radically alternative solution to personal vehicles, and (2) create a bicycle economy and ecosystem where jobs are created for bicycle sales, maintenance and repairs, and bicycle-based businesses, e.g. courier/delivery services.
 - The project creates a precedent for ignoring the needs of the majority of Stellenbosch's residents by using a three-storey parking structure as leverage/to justify pedestrianising one street. The pedestrianisation of Church Street would be a great improvement and would be a great precedent for more car-free zones across Stellenbosch CBD. However, Church Street – whether pedestrianised or not – is frequented and enjoyed almost exclusively by tourists and middle-class residents.
- **Creating a precedent for multi-storey parking structures**
 - In closing, if this project were to be completed, it would serve as a precedent for further investment in infrastructure for personal vehicles, given the availability of other sites/options already assessed during the planning of this project.
 - If there is precedence, not only for building this type of personal vehicle facility in Stellenbosch, but for disregarding all the above mentioned factors of life in the 21st century, the very undesirable path will be paved for other sites/options mentioned in the proposal to be developed into multi-storey parking structures.

Regards
 Liebrecht Fick
 Bosman's Crossing Precinct, Distillery Road, Stellenbosch

Nadine Duncan

From: Lisa Marschner <lisakatemarschner@gmail.com>
Sent: Sunday, January 28, 2024 6:27 AM
To: comments@enviropart.co.za
Subject: Comments on Proposed Parking Upgrade

Wonderful idea! I can't make the public forum so just making a comment here that me and my family are FOR this! 🙏

Sent from my iPhone

Nadine Duncan

From: Lizelle Potgieter <lizellekp@gmail.com>
Sent: Wednesday, February 21, 2024 8:55 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within the town align with the shared goals of sustainable development, active mobility, and the well-being of the community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for the town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering these concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Lizelle Jackson Architectural Professional PSAT60729442

Nadine Duncan

From: Luke van Wyk <lukevanwyk10@gmail.com>
Sent: Wednesday, February 21, 2024 9:01 AM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: Young Urbanists; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
 Luke van Wyk

Nadine Duncan

From: rockpaperscissors <rock.paper.scissors.arch@gmail.com>
Sent: Wednesday, February 21, 2024 8:10 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Marlette Krige

Nadine Duncan

From: Puttergill, MG, Miss [27256324@sun.ac.za] <27256324@sun.ac.za>
Sent: Friday, February 23, 2024 8:01 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Morgaine Puttergill

The integrity and confidentiality of this email are governed by these terms. [Disclaimer](#)

Die integriteit en vertroulikheid van hierdie e-pos word deur die volgende bepalinge bereël. [Vrywaringsklousule](#)

Nadine Duncan

From: Miguel Henriques <miguelhenriques23@gmail.com>
Sent: Wednesday, February 21, 2024 6:06 PM
To: comments@enviropart.co.za
Subject: Eikestad Parking Upgrade PPP

Hi,

I think the proposed idea of a three storey parking lot is a bad idea. This would see us moving backwards as a town instead of in a more environmentally friendly way in which the municipality creates conditions for more public transport from surrounding areas in Stellenbosch/safe walking areas from these surrounds/bicycle lanes to and from these areas.

Thanks
Miguel

Nadine Duncan

From: Marthinus Botes <marthinusbotes@gmail.com>
Sent: Sunday, February 25, 2024 7:24 PM
To: comments@enviropart.co.za
Subject: Questions regarding the parking expansion

Greetings,

I am a journalist for SMF News, and I have been interested in the congestion within Stellenbosch and the measures that have been taken to address it. The expansion of the Eikestad parking area seems to be a suitable way of addressing the congestion, but I understand that the plan has been met with some opposition - particularly a petition started by the Young Urbanists - which claims that the construction would actually worsen congestion in Stellenbosch Central and have a negative impact on the town's liveability.

I would like to know what measures will be taken to ensure that the structure will remain "in keeping with the existing historical context", and who was consulted to determine the effect of the expanded parking on congestion.

Kind regards.

Marthinus L. Botes

Nadine Duncan

From: Nakkiran Sunassee <n.sunassee@gmail.com>
Sent: Tuesday, February 20, 2024 6:31 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
 Nakkiran Sunassee
 16 Van Coppenhagen Rd

Nadine Duncan

From: Nathan Howson <nathan.howson1@gmail.com>
Sent: Thursday, January 25, 2024 11:24 PM
To: comments@enviropart.co.za
Subject: Proposed Stellenbosch parking project

Good day,

I would like to comment on the proposed parking project in Stellenbosch.

I'm a student at the university and I've seen students use the municipal parking area to avoid paying for university parking.

As it stands, the municipal parking area is only manned by parking attendants from 8:00-17:00 every day. Students simply arrive before 8:00 and leave after 17:00 to avoid paying for parking. This massively inflates demand on the parking lot since it is free.

Some people leave their cars in the parking lot long term to avoid paying for parking at their place of residence in Stellenbosch. They can get away with parking for weeks without paying a cent simply by leaving after 17:00.

I recommend that the effects of manning the parking lot 24 hours a day, or using an automatic boom and ticketing system be studied before such a project of this magnitude is undertaken.

The parking lot is over capacity because people are gaming the system to avoid paying for parking. When the price of parking is non-zero, demand should decrease. Short term parking should be more expensive than long term parking so that demand shifts to the university and accommodation providers' private parking lots.

Kind regards,
Nathan Howson

Nadine Duncan

From: Raymond van Rijn <vanrijnr8f@gmail.com>
Sent: Thursday, February 22, 2024 8:45 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely, Raymond van Rijn

Nadine Duncan

From: Riis Lemmer <riislemmer@gmail.com>
Sent: Thursday, February 22, 2024 9:51 PM
To: comments@enviropart.co.za; mayor@stellenbosch.gov.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent call to reconsider the hideous 3 storey parking at eikestad

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
 Riis Lemmer

Nadine Duncan

From: Ross Cotterrell <rossglenn.rc@gmail.com>
Sent: Wednesday, February 21, 2024 5:00 PM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Proposed Eikestad Parking Upgrade

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,
Ross Cotterrell

Nadine Duncan

From: Ruhan Fourie <ruhan.fourie@gmail.com>
Sent: Saturday, February 24, 2024 11:56 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I hope this message finds you well. I am writing to you as a concerned resident and member of the Stellenbosch community regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

1. The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.
2. The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine.
3. The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions. These are all crucial elements in effectively addressing urban congestion and fostering a more livable city.

Given these concerns, I urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough reevaluation of the proposed parking upgrade. It is vital that any future developments within our town align with our shared goals of sustainable development, active mobility, and the well-being of our community.

I also advocate for the exploration of alternative solutions that are consistent with our municipal policies and the broader vision for our town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Dr Ruhan Fourie

Postdoctoral Fellow | Beyers Naudé Centre for Public Theology | Stellenbosch University
BA (NMU) | BAHons, MA (SU) | PhD (UFS)
w: <https://ruhanfourie.substack.com> | e: ruhan.fourie@gmail.com | c: +27 72 678 2776 | t: [@ruhanfourie](https://twitter.com/ruhanfourie)

Nadine Duncan

From: Roger Sivuyile Lupuwana <slupuwana@gmail.com>
Sent: Thursday, February 22, 2024 11:07 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

Sivuyile Lupuwana

Nadine Duncan

From: Temosho Sekgobela <timmy.rebotile@outlook.com>
Sent: Wednesday, February 21, 2024 8:16 AM
To: mayor@ Stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

Dear Stellenbosch Municipality,

I am writing to you as a concerned citizen regarding the proposed Eikestad Parking Upgrade Public-Private Partnership, as outlined in Municipal Notice No. 9/2024.

After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within the Central Business District (CBD), I must express my strong opposition to this project for several critical reasons:

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I also advocate for the exploration of alternative solutions that are consistent with municipal policies and the broader vision for the town. This includes the development of peripheral park-and-ride facilities and significant investment in the evidence-based Non-Motorized Transportation Master Plan, which promises to offer more effective means of reducing congestion and supporting the vitality of local businesses.

I hope that the Municipality works towards achieving a sustainable, accessible, and vibrant future for Stellenbosch, setting the example for all across the country.

Regards

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Nadine Duncan

From: Tyl Willems <willemstyl@gmail.com>
Sent: Tuesday, February 20, 2024 10:21 PM
To: comments@enviropart.co.za
Cc: Annelise Willems
Subject: Eikestad Parking Upgrade Comments

We oppose Eikestad Parking Upgrade for the following reasons:

1. **Inadequate Feasibility Study:** The proposal is based on overly simplistic "desktop research" lacking a multidisciplinary assessment and detailed transportation impact analysis, particularly in alleviating traffic congestion claims.
2. **Contradiction to Municipality Policies:** The development undermines Stellenbosch's approved policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020, which prioritize sustainable urban mobility and reduced car dependency.
3. **Global Best Practices Ignored:** The project disregards global best practices in addressing congestion, urban planning and mobility management, which advocate for enhancing public transportation, adopting complete streets policies, promoting non-motorized transport, and leveraging smart mobility solutions.

What are we asking instead:

1. **Immediate Halt to Public Participation Process:** Given the project's contradictions with existing policies and the lack of a comprehensive feasibility study, the process is premature.
2. **Reevaluation of the Project: Consider** alternative solutions that align with Stellenbosch's policy frameworks and global best practices for urban development and congestion management.
3. **Engagement in Constructive Dialogue:** Open channels for dialogue with stakeholders to explore sustainable alternatives that support a vibrant, accessible, and environmentally friendly urban environment.

What are our solutions:

1. **Peripheral Park-and-Ride Facilities:** Develop outside CBD parking solutions to encourage the use of public transport and reduce congestion.

Investment in NMT and Public Transport: Prioritize the Non-Motorized Transportation Master Plan's implementation and support innovative mobility solutions like electrical bike-sharing schemes

Met vriendelike groete,
 Tyl and Annelise Willems

+27 82 807 3540

Fietsry is Gesonder, Groener, Goedkoper, Geselliger en baie maal Gouer en Gemakliker

Nadine Duncan

From: William Moultrie <william@moultrie-online.com>
Sent: Wednesday, February 21, 2024 11:11 PM
To: mayor@stellenbosch.gov.za; comments@enviropart.co.za
Cc: hello@youngurbanists.co.za; info@stellenboschfietsry.co.za
Subject: Urgent Call to Reconsider the Eikestad Parking Upgrade Proposal

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Thank you for considering my concerns. I hope we can work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.

Sincerely,

William Moultrie

APPENDIX 8: COMMENTS AND RESPONSES REGISTER

EIKESTAD PARKING STRUCTURE DEVELOPMENT - COMMENTS AND RESPONSES TABLE

All comments received during the commenting period for the Eikestad Public Private Partnership Feasibility Report (25 January to 26 February 2024) have been documented and addressed.

Note: Many stakeholders submitted the same /very similar. In this case, the comment/issue was captured once, and the names of the stakeholders who submitted the same or similar comments were recorded next to the comment. All comments were captured and grouped according to themes. Where necessary, comments that were similar were summarised and added to a particular theme. Comments were rephrased where necessary for the purposes of grouping them. All comments in their original form are available in Appendix #.

Comments and Responses Table

NAME	COMMENTS/ISSUE	RESPONSE
TRAFFIC		
Albrecht Gantz	The stakeholder is a committee member of Ward 7 in Stellenbosch and is concerned that due process was not followed with regards to a proposed project. The stakeholder has researched the matter and consulted with colleagues in the town Wards (8 & 9) and feels that the project was 'pushed through' without following proper procedures.	The process specified in the Municipal Service Delivery and PPP guidelines document was followed.
Annelise Willems, Cecil Jordaan, Justin Pearce	The stakeholders oppose the proposed project for the following reasons: - It will attract more traffic, worsening the current already serious traffic congestion problem in Stellenbosch.	It is agreed that a parking garage is not a solution to traffic congestion. However, the parking garage might assist in relieving circulating traffic on the roads in the CBD since the circulating traffic looking

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - Increased traffic poses a risk to public health and diminishing the urban experience. - A parking garage will bring more cars into the CBD creating more traffic jams and will have the opposite effect of what is envisaged for the future sustainable long term development plans of Stellenbosch. - Traffic should be minimized in the centre of town. 	<p>for parking will be removed from the road network and will be accommodated in the parking facility. In addition, the parking garage will assist in reducing the number of vehicles waiting for on street parking and blocking road lanes. It must be understood that the parking garage is to address the need for parking within the CBD and it is not a project that was developed to address traffic congestion.</p> <p>The parking facility is not a trip generator. Please refer to the TMH16 and 17 regarding trip generation parameters. It will merely accommodate the existing overflow and illegal on-street parking. It is also proposed to address the parking requirements that will be needed if the pedestrianisation of certain streets in the CBD is achieved.</p> <p>A traffic impact assessment will be done upon the design phase to determine the capacity at the existing intersections and mitigation measures will be proposed to alleviate any capacity constraints. Moreover, this is based on legislation for the zoning and environmental requirements. There are many methods to reduce traffic in the CBD. However, that is not the mandate of the scope of works of this project.</p>
Bertus Swanepoel	<ul style="list-style-type: none"> - Expressed concern that the project under consideration could have a significant impact on the town of Stellenbosch, either for better or worse. 	The parking facility is not a trip generator and caters for the existing parking constraints in the CBD.

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - He believes that the report is limited to the immediate area and does not take into consideration the impact of traffic on the road networks. 	<p>However, a detailed traffic study will be conducted upon the design of the facility. This study will look at the greater CBD area and new alternative travel patterns as a result of the location of the parking and the reduction of parking in other areas.</p> <p>The study area that will be considered for this study will be in accordance with the TMH 16 and 17 manuals.</p>
Young Urbanists & The Coalition	<p>The coalition had the made the following comment related to best practices when it comes to addressing congestion:</p> <ul style="list-style-type: none"> - Drawing from best practices across the world, the proposed parking lot development, adding a 3-storey parking lot in the CBD will do the opposite of alleviating congestion, but rather makes it a thousand times worse. - Stages 02 and 03 in the "Feasibility Study" should have already taken place that looks at the importance of enhancing public transportation that can be supported by the Municipality and, adopting complete streets policies, promoting non-motorized transport (NMT), and leveraging smart mobility solutions. - Across the world, the budget prioritisation and promotion of NMT by creating dedicated infrastructure for cycling and walking is key to solving congestion and bolstering local economies. This approach directly reduces traffic congestion and enhances the overall livability of our town. - These should be the municipality's first point of call, not looking to set up a PPP to attract more cars in the heart of the CBD. - These globally recognized strategies present a compelling case against the proposed parking lot development, highlighting its incongruence with modern urban planning and mobility management practices. Instead, they advocate for 	<p>It is not envisaged that congestion will be worse than the status quo, since the parking facility will accommodate the traffic that has to circle the CBD looking for parking. Notably, a traffic study is required off the base of the proposed facility. The parking facility will reduce on-street parking demand. Cycle lanes, wider sidewalks and benches can then be accommodated in the CBD. There will therefore be an improvement in NMT and will follow a complete street approach. Also, public transport will be accommodated at the parking facility, reducing public transport vehicles loading and off loading on street.</p> <p>Stage 02 and Stage 03 of the Municipal PPP document relates to the Needs Analysis and the Technical Solution Options Analysis. Please elaborate on the stages referred to in the comment.</p> <p>Moreover, the options analysis takes into account</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>focusing on the development of peripheral park-and-ride facilities, in line with the recommendations of the Stellenbosch Spatial Development Framework. Such an approach aligns with the coalition's collective vision for a sustainable, accessible, and vibrant Stellenbosch, mitigating congestion while promoting a healthier, more environmentally friendly urban environment.</p>	<p>the scenarios of public transport initiatives and a reduction in the need for parking in the future.</p> <p>The parking facility is listed as a PPP project in the 2023 Revised CITP. Without the parking facility, the on-street and off-street parking constraints experienced in the CBD will not be alleviated. Cycle lanes and wider sidewalks cannot be accommodated along the road while there is on-street parking, pedestrianisation cannot occur while parking remains a large concern. The parking facility, therefore, plays a crucial role in solving existing circular traffic movement and to enable NMT in the area. (It will allow the pedestrianisation of Church Street)</p> <p>Figure 3-2 in the FSR indicates future park-and-ride facilities, as per the SDF. The parking facility does not replace the planned park-and-ride facilities. The parking facility will not have a negative impact on the NMT and PT proposals made in the SDF. In contrast it will be a requirement of the RFP to link and integrate with the other modes of transport in the CBD. Also, it should be noted that the SDF proposes the NMT and PT facilities on sites other than the Eikestad Mall parking site.</p>

NAME	COMMENTS/ISSUE	RESPONSE
		The SDF mentioned that the bulk of the congestion in Stellenbosch is due to students. The parking facility proposed is to cater to the existing restaurants and shops in the CBD and will not have an impact on the proposals made to improve movements due to the students.
Bertus Swanepoel, Liebrecht Fick	<p>Stakeholders raised numerous concerns regard the lack of inclusion of Non-Motorised transport (NMT).</p> <p>It was suggested that the project should focus on regenerating the area, rather than just introducing a parking garage and suggests that the project should aid alternatives such as public transport and NMT significantly in providing technological answers to safe bicycle storage or other trends seen across the world.</p> <p><u>Further delay in investing in non-motorised transport (NMT) could come about due to:</u></p> <p>The proposal demonstrates disregard for recommendations made in terms of NMT masterplans dating back to 2015 and earlier, as well as the work of civil society groups, such as the Stellenbosch Trail Fund, Stellenbosch Cycling, and Visit Stellenbosch.</p> <p><u>Further delay in investing in non-motorised transport (NMT) could come about due to:</u></p> <ul style="list-style-type: none"> - No substantial investment has been made in NMT infrastructure by Stellenbosch Municipality and this proposed project will likely lead to further delays in investment in various types of NMT infrastructure as measures to dramatically reduce the need for vehicular parking and infrastructure. 	<p>The parking facility will accommodate pedestrians (and PT). This facility forms part of the CIP planning. As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street, Victoria Street and Plein Street as indicated in the figure below.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - Proper cycling infrastructure is a prerequisite for mass adoption of cycling as a mode of transport. Stellenbosch is severely lacking in this regard. - Investment and public-private partnerships are needed for the development of safe cycling paths away from vehicular traffic, safe bicycle parking/storage facilities across the CBD, and the level of cycling infrastructure that would meaningfully impact a shift away from cars. <p><u>Backward-looking improvement of CBD is related to:</u></p> <ul style="list-style-type: none"> - This proposed project demonstrates the backward-looking nature of Stellenbosch Municipality's strategy for improving the town's CBD and addressing vehicular traffic issues. This backward-looking strategy clearly prioritises cars by meeting motorists' needs and only phasing in shuttle routes, park-and-ride facilities and public transport in later stages. - In a forward-looking strategy, Stellenbosch Municipality would immediately prioritise and remedy the severe lack and backlog in NMT infrastructure, as well as phasing out personal vehicles. Similarly, with a forward-looking strategy, Stellenbosch Municipality might be enough of a visionary governing body to put the town on track for a radically alternative future, beyond the status quo of personal vehicles and Apartheid spatial planning legacies. For example, this site, physically and symbolically located next to the Town Hall, could be converted into a park centrally located in the CBD for all Stellenbosch's residents and visitors. - As a whole, this backward-looking proposal displays disregard for global trends in urban planning and design, as well as non-motorised transport. For example, 	 <p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document, as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT document also specifically state that the pedestrianisation of the streets should be done in</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>it displays disregard for global trends in initiatives to re-establish and strengthen urban fabric by perpetuating the past mistakes of prioritising personal vehicles.</p> <p>Other global trends disregarded by this proposed project include: divesting from fossil fuels and investing in car-free zones and public transport (e.g. bus rapid transit systems).</p> <ul style="list-style-type: none"> - Many of the world's cities are prioritising NMT infrastructure and live-able spaces, taking precedence from cities, such as Curitiba, Paris, and classic examples of successful cycling infrastructure and cycling culture in Copenhagen and most of the Netherlands. - Ultimately, the proposed project is taking Stellenbosch, as a town, many steps back instead of making Stellenbosch a flagship of what is possible in South African urban renewal and the potential of positioning Stellenbosch as an international case study of public transport, non-motorised transport, pedestrian spaces, and car-free zones. <p>Complete disregard for the needs of non-motorist residents and visitors. Since the publication of the Municipality's NMT/cycling masterplan in 2015, there is very little proof or signs of investment of allocations from the municipal budget in NMT (cycling) infrastructure.</p> <ul style="list-style-type: none"> - In terms of the needs of non-motorist residents and visitors, a three-storey parking facility further entrenches the town in legacy issues (environmental degradation, spatial planning, reliance on personal vehicles, etc.) instead of taking radical steps to dramatically improve non-motorised transport infrastructure to, ultimately, create non-motorist-friendly, lively and liveable streets for residents and visitors. <p>This proposed project perpetuates spending municipal budget on infrastructure</p>	<p>parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.</p> <p>The Eikestad Mall parking is earmarked and zoned for a parking facility in the CTP and not for a park or any other NMT, PT or recreational use.</p> <p>Also, an environmental and geological study were done to ensure that the parking facility will not compromise the existing historical and environmental character of the area.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>for personal vehicles, instead of on the much-needed cycling infrastructure that could provide safe cycling routes separate from roads for residents from all socio-economic backgrounds of the surrounding high-density areas (neighbourhoods on the urban fringes, e.g. Paradyskloof, Onder-Papegaaiberg, Kayamandi, Cloetesville, Ida's Valley, Jonkershoek, as well as settlements further afield, e.g. Jamestown-De Zalze-Technopark area, Welgevonden, Nooitgedacht-Devonbosch- Bottelary area, Klipmuts).</p> <ul style="list-style-type: none"> - Such an extensive cycling network and NMT infrastructure would: (1) alleviate traffic congestion and the demand for vehicular parking by providing a radically alternative solution to personal vehicles, and (2) create a bicycle economy and ecosystem where jobs are created for bicycle sales, maintenance and repairs, and bicycle-based businesses, e.g. courier/delivery services. 	
Liebrecht Fick	<p><u>Blatant disregard for the global crises of environmental unsustainability and social injustice:</u></p> <ul style="list-style-type: none"> - A proposal for a project of this nature is encouraging and safeguarding vehicular transport, personal vehicles and access for motorists. - It also means that money from the municipal budget and taxpayers is spent to fund personal vehicles and fossil fuel consumption amidst a global crisis of environmental degradation. 	<p>There are currently vehicles circling the Stellenbosch CBD, increasing emission of fossil fuels. The parking facility will accommodate these vehicles and may assist in the reduction of the emission of fossil fuels especially with the use of smart technology for the parking facility.</p> <p>The parking facility will reduce on-street parking and again allow for wider sidewalks and cycle lanes allowing residents to make use of NMT facilities.</p> <p>The parking facility will accommodate PT as well. It is clear that this facility will therefore benefit private-, public- and non-motorised transport users.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Cecil Jordaan, Justin Pearce, Miguel Henriques, Bertus Swanepoel	<p>Stakeholders called for solutions to be sought to improve micro mobility and pedestrian access to central Stellenbosch. Including the following suggestions:</p> <ul style="list-style-type: none"> - The municipality should explore making the centre of town pedestrian-only (except for emergency and disability parking) and rather look at turning the current Eikestad parking into a park. This would be more environmentally friendly, which is more in line with current and future trends, and would enhance the historical character of the town. There are many examples around the world where this has been done successfully. - The municipality should create conditions for more public transport from surrounding areas in Stellenbosch and safe walking areas from these surrounds/bicycle lanes to and from these areas. - The stated that the project presents an opportunity to replace parking in the CBD and pedestrianize parts of the area. - The project creates a precedent for ignoring the needs of the majority of Stellenbosch's residents by using a three-storey parking structure as leverage/to justify pedestrianizing one street. The pedestrianisation of Church Street would be a great improvement and would be a great precedent for more car-free zones across Stellenbosch CBD. However, Church Street – whether pedestrianised or not – is frequented and enjoyed almost exclusively by tourists and middle-class residents. 	<p>The parking facility is already planned and included in CITP, please refer to the extract out of the CITP below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near</p>

NAME	COMMENTS/ISSUE	RESPONSE
		Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.
Cathrine Du Toit, Clara Knijf, Christoff Odendaal, Greg Lynch, Hans Scheffler, Jess Meissner, Kevin Foster, Mari Weideman, Raquel Jardim Theron, Teddy Hall, Adri Wessels, AWK Heydenrych, Carey-Leigh Jones, Caro Opperman, Cris Robertson, Gary Kennedy, Gerard van Weele, Hans Combrink, Hayden Malan, Isebeau Marais, Janine Herholdt, Hans Combrink, Hayden Malan, Lizelle Jackson, Luke van Wyk, Marlette Krige, Morgaine Puttergill, Nakkiran Sunassee, Raymond van Rijn, Riis Lemmer, Ross Cotterrell, Ruhan Fourie,	<p>The stakeholders mentioned that they strongly oppose the project for several reasons, as stated below:</p> <p>The development overlooks established best practices in urban planning and mobility management, failing to adequately consider enhancements to public transportation, the promotion of non-motorized transport, and the implementation of smart mobility solutions.</p>	<p>The parking facility will accommodate PT at the parking facility. The NMT movements may improve when cycle lanes and wider sidewalks are implemented, since the parking facility will reduce on-street parking demand. Future park and ride facilities are planned which all contribute to mobility management, promoting NMT and PT.</p> <p>Also, the parking facility is already planned and included in CIP, refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the</p>

NAME	COMMENTS/ISSUE	RESPONSE
<p>Temosho Sekgobela, Sivuyile Lupuwana, Tyl and Annelise Willems, William Moultrie</p> <p>[The comments from these stakeholders very similar or are exactly the same]</p>		<p>Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p>
D van Staden	<p>The stakeholder raised the following concerns regarding traffic congestion:</p> <ul style="list-style-type: none"> - It is generally incomprehensible how the proposed project in fact can be promoted given the already severe traffic congestion in town and its close residential areas; - Ryneveld and Andringa streets are already major congested streets and additional traffic to and from the proposed parking facility will add a near total unmanageable dimension, irrespective of the direction of one way traffic in Ryneveld street. This is so given the traffic lights in both streets as well as the student pedestrian crossings in Ryneveld street leading to and from Merriman. It 	<p>The parking facility is not designed for the students of the US, but for the restaurants and shops in the area. It is based on the overflow need for parking identified in the surveys and count stage of the project.</p> <p>The parking facility does not generate trips, it will rather attract existing vehicles parking in the CBD or vehicles currently circling the CBD resulting in motorists being able to find a parking faster and not</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>is also the entry and exit points into and from Merriman east and west, as well as crossing over Merriman into or from Ryneveld street north;</p> <ul style="list-style-type: none"> - Ryneveld street already caters for major student movement between Plein and Merriman as well as into this street north of Merriman with its significant accommodation complexes predominantly for students; - The traffic congestion has already been exacerbated by motorists and particularly Uber taxis stopping indiscriminately in Ryneveld street to on-and off-board passengers with, might I add, no traffic officer in sight to alleviate the congestion but rather focusing on leisurely checking vehicles for licenses and writing fines for trivial offences; - Additional traffic not only will result in unmanageable congestion but also poses increased safety, noise and carbon dioxide emission risks to pedestrians and cyclists and two wheeled scooter riders; 	<p>circulate the CBD to find parking. Hence it is not planned to directly reduce traffic congestion. However, it should reduce peak period volumes on the road network by reducing circulating traffic. Please keep in mind the study was not done to reduce traffic congestion in the CBD, but to address another major issue parking in the CBD. A traffic study will be done upon the design phase to determine the traffic congestion expected for the status quo and horizon years. The parking facility will not have an impact on the existing issues experienced due to illegal Uber drivers and lack of law enforcement.</p> <p>The parking facility should alleviate the number of vehicles circling the CBD looking for parking and could therefore not have an impact on safety, carbon dioxide emissions, and noise pollution. Additional traffic from outside Stellenbosch will not be attracted to this facility, because this facility is not a park-and-ride facility. The vehicles parking at the parking facility are merely vehicles that had to travel to the CBD (i.e. the CBD is their destination). Since parking facilities are not trip generators, it is unlikely that this facility will result in additional traffic congestion.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Anette (Elsie) Nell	<p>Stated that the problem runs deeper than building a parking garage in the CBD. She added that this will also only provide relief for a couple of months, while the problem of frustration of the inhabitants who are the rate payers will remain.</p>	<p>The feasibility study was done for horizon scenarios as well to ensure that this solution will improve the existing parking situation. Also, future plans for park and ride facilities are planned across Stellenbosch which will reduce private vehicle use in future. It can therefore be concluded that this facility will have a long-term positive impact in the CBD. It is understood that there may be greater concerns in Stellenbosch, but unfortunately this studies scope was specific and detailed to parking.</p>
<p>Anette (Elsie) Nell, Stellenbosch Interest Group, D van Staden, Friends of Stellenbosch Mountain (FSM), Annelise Willems, José Conde, Annelise Willems, D van Staden</p>	<p>Park & Ride Facilities outside of town:</p> <p>Stakeholders noted that the level of traffic congestion is sufficiently critical for motorists entering the town to strongly consider parking their vehicles on the outskirts of the town (border parking facilities). The following suggestions were made:</p> <ul style="list-style-type: none"> - traffic remains on the outskirts in controlled parking lots. - Safe parking facilities and public transport are provided in such locations. - Shuttle busses or golf carts providing regular transport in and out of town. - The private sector can facilitate conditions to provide carriage facilities into town. - PPP on the periphery The park-and-ride sites on the periphery are the natural place to implement Section 78 Public-Private Partnerships. This would correctly incentivise motorists to make use of the peripheral sites and parking service providers to integrate with Transit-Oriented Development. - People should have permits to park in town, or use alternative transport from outside the centre of town. 	<p>The parking facility will not replace the proposed park and ride facilities where vehicles can park on the outskirts of the town. This facility is already listed as a PPP project in the CIP together with park and ride facilities. The same principle counts for the ATC, this project does not replace the ATC project. Please refer to the extract out of the CIP.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities</p>

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	<ul style="list-style-type: none"> - It is noticeable how larger world cities such as Paris and London have adopted stringent measures to limit in-city traffic while countryside towns have decades ago integrated parking facilities outside inner town borders in their town planning. <p>Adam Tas Corridor Section 6.9.1. of the MSDF sets out the catalytic role of the ATC also with respect to transport and parking. Some quotes:</p> <ul style="list-style-type: none"> - Remote parking facilities will form part of the corridor concept, with passengers transferring via public transport, cycling and walking to reach destinations within the town of Stellenbosch. - Accommodate the parking of vehicles on the edge of town whilst the corridor provides for and promotes a greater focus on pedestrianism and cycling into the core town. <p>Park and Ride as priority (MSDF Section 6.6.2.4) Park and ride sites along arterial routes are a top priority for development, allowing current private car commuters the option of driving to these nodes from where demand thresholds will enable a combination of public shuttle services and corporate chartered services to operate between central Stellenbosch and other main employment nodes. Park and ride sites along the Adam Tas Corridor will generate activity and so provide the base thresholds for some retail, commerce and other service developments which in turn support planned settlement growth at the nodes. Other park and rides will be sited along routes where development along the corridor must be prevented.</p> <p>Park and Ride routes Figure 50 of the MSDF, already reproduced in the SMEC study and in Appendix A below, shows that the MSDF has clear ideas about Park-and-Ride sites and feeder routes. Sites which are relevant to the present parking garage</p>	<p>outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The parking legislation regarding development types specifies the number of parking per development. This was relaxed in the CBD and has created issues regarding parking. The idea of permits to parking within the CBD would be very new for South African</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>proposal include Dro'e Dyke/Oude Libertas and the Stellenbosch Central Railway station; see MSDF Table 35.</p> <p>Adam Tas Corridor (MSDF Section 6.9.1) Remote parking facilities will form part of the [Adam Tas] corridor concept, with passengers transferring via public transport, cycling and walking to reach destinations within the town of Stellenbosch. Redevelopment [of the ATC] offers the opportunity to accommodate the parking of vehicles on the edge of town.</p> <p>(their comments referred to from 12 May and 4 October 2023 that were provided in the appendix are not captured here).</p>	<p>cities and towns. It raises major questions such as: How would this affect business and tourism in the town itself. Would this not lead to developments around the park and ride facilities that would disadvantage the existing business in the CBD. How would crime and safety of motorists be handled on the outskirts of town. What type and size shuttles and the frequency of the services need to accommodate month end shoppers. How would multiple parking areas be closed. How would the current OL's be restructured. How would the access control of the parking for permit holders be dealt with in the CBD. In the study it was found that there is approximately 6% undersupply of parking in the CBD, that there was around 5-8% illegally parked vehicles and that if you needed to pedestrianize some streets, the required parking demand in the CBD was around 200-300 bays more. Using accessible parking in the CBD (i.e converting an existing paved parking lot facility from one story to three stories) allows for some streets to be pedestrianised like Church Street, illegal parking in some of the natural areas like next to Coetzenburg to be alleviated and for a reduction in circulating traffic all possible. This allows for convenience, NMT enhancement and greening of areas where vehicles</p>

NAME	COMMENTS/ISSUE	RESPONSE
		have parked on the unsurfaced road edge. All while using an existing parking area and not paving an existing green area on the outskirts of the Stellenbosch. Building parking areas like park and ride areas on the outskirts of town where there is currently little development and possibility for enhanced greening seems counter intuitive compared to increasing the size of an existing parking facility vertically.
Young Urbanists	<p>A 39-page comment report was submitted by a coalition comprising the private sector, individuals, and civil society—including Young Urbanists (who submitted the coalition's comment report), the Active Mobility Forum, and Stellenbosch Fietsry — who expressed their strong opposition to the proposed development of new parking spaces at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636, located in the heart of the CBD on three grounds.</p> <p>Instead, they advocate for allocating parking outside the CBD and argue that this approach aligns with the current Spatial Development Framework, Integrated Development Plan, and a comprehensive array of other policies and best practices aimed at "alleviating traffic."</p> <p>They have also inserted part of the submission in Appendix A signatories to their petition for the Stellenbosch Municipality to reconsider the feasibility study.</p>	<p>The proposed parking facility will not replace the projects listed in the SDF. This project is listed in the CITP, please refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not</p>

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		<p>address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p>
Greg Lynch	<p>The stakeholder requested that the negative impacts caused by designing the public spaces and thus, the lives of residents, around cars. He added that there is a need to reduce the usage of cars, not increase it.</p>	<p>Public space will increase when need for on-street parking has reduced. The parking facility will accommodate existing traffic and will not attract traffic due to:</p> <ol style="list-style-type: none"> 1. A parking facility is not a trip generator as indicated in the TMH 16 and 17 manuals. 2. The facility is not a park-and-ride facility and people will therefore not be able to park at this facility to be transported to other parts of Stellenbosch with a park-and-

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		ride service. Once you park, you will need to walk to your destination in the CBD.
Jaco Van der Linde, Elrena v d Spuy	The stakeholders object to the proposal on the basis that it will not alleviate any traffic in the CBD, but merely invite more vehicles into the CBD for parking spilling over into congested roads.	<p>The parking facility will accommodate existing traffic and will not attract traffic due to:</p> <ol style="list-style-type: none"> 1. A parking facility is not a trip generator as indicated in the TMH 16 and 17 manuals. 2. The facility is not a park-and-ride facility and people will therefore not be able to park at this facility to be transported to other parts of Stellenbosch with a park-and-ride service. Once you park, you will need to walk to your destination in the CBD.
Stellenbosch Interest Group, Henri van der Merwe, Jaco Van der Linde	Stated that Stellenbosch will not achieve a 'reduction in traffic congestion' unless facilities for public transport and non-motorised transport on a large scale are implemented to accommodate the ever-increasing number of vehicles entering the town on weekdays. Added that the focus should rather be on reducing traffic congestion and saving the historical character of the town.	A parking facility is not a trip generator and will therefore generate additional trips. It will increase traffic around the Eikestad area, but won't attract additional traffic to the CBD. The parking facility will merely accommodate the existing traffic in the CBD with a different travel pattern. This facility is listed in the CIP and does not replace any NMT or other projects listed in the CIP or SDF. Please refer to the extract out of the CIP. It is agreed that the historical character needs to be saved. As such the project is embarking on a heritage study. In addition, the findings will then be translated into the RFQ. The parking garage will allow NMT projects to be implemented sooner.

NAME	COMMENTS/ISSUE	RESPONSE
Stellenbosch Interest Group	Facilities for public transport, and the making of land available that is suitable for such purposes is simply not happening and instead more parking on municipal land for private vehicles is envisaged.	The parking facility in the RFQ will need to make provision for Public Transport vehicles. It will not be a rank as there is a major rank located within walking distance of the facility. In addition, the CTP where the PTP is developed has a structured plan for new ranks, OL etc. This facility in the CTP was defined to be a PPP project for parking as stated in the comments above.
Nathan How Son	<p>As a student at the university, he has seen students use the municipal parking area to avoid paying for university parking. As it stands, the municipal parking area is only manned by parking attendants from 8:00-17:00 every day. Students simply arrive before 8:00 and leave after 17:00 to avoid paying for parking. This massively inflates demand on the parking lot since it is free.</p> <p>Some people leave their cars in the parking lot long term to avoid paying for parking at their place of residence in Stellenbosch. They can get away with parking for weeks without paying a cent simply by leaving after 17:00.</p> <p>He recommends that the parking be manned 24 hours a day, or the use of an automatic boom and ticketing system to be studied before such a project of this magnitude is undertaken.</p> <p>Added that the parking lot is over capacity because people are gaming the system to avoid paying for parking. When there is a fee for parking, it is likely that the demand will decrease. Short term parking should be more expensive than long term parking so</p>	<p>Parking surveys were conducted between 06:00 – 18:00 and traffic counts were also conducted during the AM (06:00-09:00) and PM (15:00-19:00) peak hours to determine the highest peak hour. The surveys therefore include vehicles that enter the parking area before 08h00 in the morning.</p> <p>The parking facility will be access controlled which will solve the issue raised by the student.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	that demand shifts to the university and accommodation providers' private parking lots.	
Johannes Cloete	The stakeholder notes his opposition to the proposed parking garage and stated that he supports the peripheral parking with shuttles to the CBD concept.	<p>This facility is included as a parking facility in the CIP. Refer to the extract of the CIP below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at</p>

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		the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.
Stellenbosch Interest Group	<p>The stakeholder noted the following regarding parking:</p> <ul style="list-style-type: none"> At the same time parking on sidewalks and along streets, including streets such as Die Laan and Noordwal should be prohibited to encourage these commuters to use park- and-ride facilities on the outskirts of town. If the Municipality continues to provide free parking on public land along streets, a park-and-ride system will not be viable. Possible locations for public parking facilities would, for example, be along the R44 near the golf course, along the R304 beyond Kayamandi, e.g., on the land bought from Stefan Smit. Along Baden Powell, possibly on the old sawmill land, etc. There may be better options, but they need to be found, even if land has to be alienated for such a purpose as has happened in the case of the Gautrain which brought great relief from traffic congestion along many routes. For the better part of the past twenty years one of the most important points highlighted in the interests of sustainable development of Stellenbosch is the shift from private transport to public transport. This policy, however, remains to be implemented and constitutes little more than lip service or a distant objective that is repeated annually. In the meantime, the town staggers under traffic and parking pressures while the rural and cultural landscape is irreversibly scarred by more and bigger roads leading to Stellenbosch. 	<p>First point/remark: not sure how it's relevant to the parking facility</p> <p>The feasibility study included a list of various locations where a parking facility can be considered. It was concluded from the investigation that the Eikestad Mall is the location with the best fit for such a facility. The CIP also earmark this area for a parking facility.</p> <p>Third point – PPP Parking facility earmarked in CIP, refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>The current traffic and parking problems in the historic core are taking their toll on historical Stellenbosch: We have recently seen plans being approved for several additional lanes in Dorpsstraat between the R44 and the station – something almost unthinkable for the most important historic street of Stellenbosch.</p> <p>All new developments are justified by appealing to the creation of jobs. Sometimes such appeals are highly misleading. With very rare exceptions, all major investments create some jobs. It should be possible to calculate how many jobs, on the average, are created for every (say) million Rand invested - this has probably been done. Projects that fall below this average should then be deemed to have a negative impact on job creation. A parking garage would create few permanent jobs compared to the sum invested. The SIG submits that providing (even subsidizing) public transport would create more permanent jobs, probably at a lower cost.</p>	<p>services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The economic study investigates the job creation and is available in the report.</p>
HERITAGE IMPACT ASSESSMENT		
Anette (Elsie) Nell	She stated that this problem needs wisdom, insight and feeling for the historical town.	Agreed. The building structure will be set-out in such a manner that it becomes secondary to the main historical buildings. The Concessionaire will

NAME	COMMENTS/ISSUE	RESPONSE
		design a building that is sensitive and fits into the context.
Annelise Willems	Commented that the open space that will be used to build the parking facility is one of the few remaining open spaces in the CBD. Building a parking garage here will further degrade the cultural historical character of the town.	The aim of the new facility will be to still have open spaces that not only open dead spaces but spaces that activates.
Cecil Jordaan, Justin Pearce, Miguel Henriques, Bertus Swanepoel	<p>A key element of Stellenbosch's success, lies within its ability to offer a very attractive destination to tourists. The following comments were raised related to cultural heritage and tourism :</p> <ul style="list-style-type: none"> - More traffic / turning central Stellenbosch into a massive parking lot runs the risk of diminishing the appeal of the town to tourists - which will result in loss of tourist dollar to the town. - Stellenbosch is rare among South African country towns in having a historic centre that is an attractive, functional and pedestrian friendly. - This is already at risk from elevated traffic volumes, and the proposed parking facility will only make it worse, possibly altering the character of the town irreversibly. - The municipality should explore making the centre of town pedestrian-only (except for emergency and disability parking) and rather look at turning the current Eikestad parking into a park. This would be more environmentally friendly, which is more in line with current and future trends, and would enhance the historical character of the town. There are many examples around the world where this has been done successfully. 	<p>As indicated in other comments, the major transport planning documents of Stellenbosch such as the CIP identify this piece of land for parking. It currently is zoned and used for parking and has not damaged the towns attractiveness. The aim of the parking is to increase the ability to find parking to be able to move around the CBD on more freely without struggling to find parking. It is to address a major need in the CBD to allow for the overflow of parking needs. In the document there are multiple scenarios where the future traffic planning items have been planned for that could help reduce the need for parking. However, these items, coupled with traffic growth still result in a parking problem for the CBD please refer to the full parking study and analysis. With that being said, the heritage needs of the CBD must be designed for in the infrastructure. In addition, the parking structure can be planed for to be able to be altered into a different land use if the demand for parking is to decrease due to future technologies. At</p>

NAME	COMMENTS/ISSUE	RESPONSE
		the moment, parking is a great issue for Stellenbosch. This project is to address that issue.
D van Staden	Stated that it should be borne in mind that Stellenbosch as a treasured historic town with its heritage buildings, narrow and tree-lined streets and water channels does not offer the luxury of widening streets, build slipways and other means to improve traffic flow.	Noted
D van Staden	The stakeholder requested that the parking upgrade proposal receives serious reconsideration by the town council given its major adverse effects and that cognizance be taken, with an open mind, of comments received in the larger interests of the town and its residents.	Noted
Pieter Louw	He is concerned with the impact this project will have on the heritage character of the town.	The building will be secondary to historical buildings that form the edge of the site. Effectively there will only be 1½ levels above ground.
PARKING STRUCTURE BUILDING DESIGN		
	<p>Proposed Alternatives:</p> <ul style="list-style-type: none"> Stage 01: Put a drop-and-go park with a <i>Safe Passage</i> Route from the parking to the CBD as per the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022 - 2026 and Non-Motorised Transportation Master Plan 2020 Stage 02: implement your 2019 NMT Master plan and develop the space into a public space] - note: <i>we have previously highlighted how progressive the NMT plan is and how little progress we have seen.</i> Stage 01 and 02: Street Experiments (SET) and tactical urbanism through PPPs to make it quicker and cheaper. <p>Recommendation:</p>	These proposals are in addition to the proposed multi story parking required in the CBD. Tram lines are extremely expensive and generally require high volumes. The proposed project is inline with the NMT plan and part of this project is to remove on-street parking from places like church st and have it centralised to assist in pedestrianizing some streets of the CBD. Electrical bike sharing is a great idea. This can operated from the CBD parking as a based and be used to travel around Stellenbosch.

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> Stage 03: Develop a safe, scheduled, Integrated Public Transport system within and to/from Stellenbosch to nearby areas as a viable alternative instead of driving. They suggest investing in and supporting South Africa's first-ever electrical bicycle-sharing scheme or investigating the feasibility of a PPP around re-introducing a tram for the dorp. 	

NAME	COMMENTS/ISSUE	RESPONSE
	 <p>The feel that aligning their actions with these established policies, would provide the opportunity to collaboratively foster an urban environment that is inclusive and sustainable, serving the interests and well-being of current and future generations. They believe that by considering alternative solutions that support these policy goals, we can ensure Stellenbosch evolves as a model of sustainable urban development and mobility.</p>	
Liebrecht Fick	<p>Stated that the proposed project may set a precedent for multi-storey parking structures. If this project were to be completed, it would serve as a precedent for further investment in infrastructure for personal vehicles, given the availability of other sites/options already assessed during the planning of this project. If there is</p>	<p>There are 2½ levels above ground. Off this the top level is an open structure. The total height will be lower than surrounding buildings.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	precedence, not only for building this type of personal vehicle facility in Stellenbosch, but for disregarding all the factors raised of life in the 21st century, the very undesirable path will be paved for other sites/options mentioned in the proposal to be developed into multi-storey parking structures.	
COMPLIANCE WITH MUNICIPAL / PROVINCIAL / NATIONAL MANAGEMENT PLANS		
D van Staden	Stated that the proposed parking facility conflicts with the municipality's own adopted Spatial Development Framework, Integrated Development Plan, Non-Motorised Transport Plan, other pronounced policies and best practices worldwide. The project is now promoted as a single directly conflicting project ignoring a holistic and inclusive approach within the framework of well-conceived and adopted policies.	<p>The location where the facility is to be constructed is earmarked for a PPP parking project in the CIP. The SDF and other planning documents do not propose any NMT, PT or other smart mobility projects on these even. Refer to the extract out of the CIP below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the</p>

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		<p>Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>Also, the NMT facilities will benefit from the parking facility. Sidewalks can be widened when on-street parking is removed from critical streets As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street,</p>

NAME	COMMENTS/ISSUE	RESPONSE
		<p>Victoria Street and Plein Street as indicated in the figure below.</p>  <p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT</p>

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		document also specifically state that the pedestrianisation of the streets should be done in parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.
Cathrine Du Toit, Clara Knijff, Christoff Odendaal, Greg Lynch, Hans Scheffler, Jess Meissner, Kevin Foster, Mari Weideman, Raquel Jardim Theron, Teddy Hall, Adri Wessels, AWK Heydenrych, Carey-Leigh Jones, Caro Opperman, Cris Robertson, Gary Kennedy, Gerard van Weele, Hans Combrink, Hayden Malan, Isebeau Marais, Janine Herholdt, Hans Combrink, Hayden Malan, Lizelle Jackson, Luke van Wyk, Marlette Krige, Morgaine Puttergill, Nakkiran Sunassee, Raymond van	Stated that the proposed parking development appears to go against several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022- 2026, and Non-Motorized Transportation Master Plan 2020, which prioritize sustainable urban mobility and a reduced reliance on private vehicles.	This project is included as a PPP project in the CITP. Refer to the extract out of the CITP below. The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the

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<p>Rijn, Riis Lemmer, Ross Cotterrell, Ruhan Fourie, Temoshko Sekgobela, Sivuyile Lupuwana, Tyl and Annelise Willems, William Moultrie</p> <p>[The comments from these stakeholders very similar or are exactly the same]</p>		<p>Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street, Victoria Street and Plein Street as indicated in the figure below.</p>

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		 <p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT document also specifically state that the pedestrianisation of the streets should be done in</p>

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		parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.
Albrecht Gantz	The stakeholder stated that the proposed project is in conflict with the Adam Tas-Klapmuts corridor plan, the town's accepted Spatial Development Framework and Integrated Development Plan. He recommends that the Non-Motorised Transportation Master Plan 2020 be consulted and considered as this project contradicts the strategic objectives outlined in the plan.	<p>This project is included as a PPP project in the CITP, refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the</p>

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		<p>entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The SDF did not specify that a parking garage is not to be developed on this site and does not specify that this area should be developed for NMT or Public transport.</p> <p>The NMT facilities will benefit from the parking facility. Sidewalks can be widened when on-street parking is removed from critical streets. As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street,</p>

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		<p>Victoria Street and Plein Street as indicated in the figure below.</p>  <p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT</p>

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		document also specifically state that the pedestrianisation of the streets should be done in parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.
<p>Gerard van Weele, Young Urbanists</p> <p>The coalition: Johan Meyer - Ward 9 resident Roland Postma - Young Urbanists NPC, Active Mobility Forum & Safe Passage Programme Luke van Wyk - Young Urbanists Committee / Stellenbosch Fietsry NOC Liebrecht Fick - Stellenbosch Fietsry NPC Carinus Lemmer - Stellenbosch Fietsry NPC</p>	<p>The coalition stated that the aims put forward by the project of "alleviating the major congestion" and "parking challenges" experienced in the Stellenbosch CBD are contrary to the Stellenbosch approved Municipality Policies, namely Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022 - 2026, Non-Motorised Transportation Master Plan 2020 and best practices across the world when it comes to solving congestion and best urban governance practices, given the location and negative impact of the project.</p> <p>The project proposal fails to provide substance to the argument that the provision of more parking in the CBD will encourage more NMT. It can be assumed that such parking decreases the incentive for NMT.</p>	<p>This project is included as a PPP project in the CIP.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure</p>

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<p>Ane' Gouws - Associate - TV3 Architects & Town Planners</p> <p>Lizelle Jackson - Architectural Professional</p> <p>Peet le Roux - Resident</p> <p>Cris Robertson - Resident</p> <p>Anja Lareman - Professional Architect</p> <p>Janine Herholdt - Young Urbanists, Urban Planner and Heritage Practitioner in South Africa and the Netherlands, WeLoveTheCity</p> <p>Clinton du Preez - Leadership Development Specialist & Urban Planning Enthusiast</p> <p>William Moultrie - Young Urbanists member</p> <p>Ian van der Merwe - Regular Visitor</p> <p>Hans Combrink - Ward 7 resident</p>		<p>Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The NMT facilities will benefit from the parking facility. Sidewalks can be widened when on-street parking is removed from critical streets. As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street, Victoria Street and Plein Street as indicated in the figure below.</p>

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Ruhan Fourie - Resident Megan Davies - Resident		 <p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document, as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT document also specifically state that the pedestrianisation of the streets should be done in</p>

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		parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.
Young Urbanists & The Coalition	<p>The development contradicts the Spatial Development Framework 2019 for the following reasons:</p> <ul style="list-style-type: none"> - The prioritisation of park-and-ride facilities along arterial routes, as outlined in the Stellenbosch Spatial Development Framework (SDF) approved by the Council in November 2019, underscores a strategic commitment to mitigating private car usage within the heart of Stellenbosch and its key employment zones. - The SDF is designed to catalyse a modal shift towards public and shared transportation options, thereby aiming to significantly reduce congestion in the Central Business District (CBD) and bolster sustainable urban mobility. - In this context, the proposed development of new parking spaces at specific erven within the CBD starkly contradicts the objectives set forth in the SDF. By introducing additional parking infrastructure directly within the CBD, this development risks undermining the SDF's broader vision for reduced car dependency and enhanced public transportation and non-motorized transport (NMT) usage. - Rather than alleviating traffic and parking challenges in the CBD, this project may inadvertently exacerbate congestion, diluting the effectiveness of the SDF's strategic focus on park-and-ride facilities as pivotal to encouraging public transport use and ensuring sustainable growth and mobility within Stellenbosch. - Such a development would not only compromise the intended mobility benefits and spatial development plans but also detract from the efforts to stimulate 	<p>The SDF did not earmark the Eikestad Mall parking area for a specific project, however, this area is earmarked for a parking facility in the CIP, refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure</p>

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	<p>economic and service developments along vital corridors like the Adam Tas Corridor, envisioned as part of a holistic approach to urban growth and mobility. As such, it is essential to align all new developments with the SDF's directives to ensure that Stellenbosch progresses towards its goal of a more integrated, sustainable transport system that supports the town's economic vibrancy and environmental sustainability.</p>	<p>Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The facility is planned to alleviate a major issue of parking in the CBD that is caused by a lack of parking currently in the CBD which results in illegal parking, improved pedestrianisation of certain identified roads and circulating traffic. The parking is not planned to allow for increased development GLA in the CBD, so it is difficult to understand how the parking will affect the SDF planned development corridors. The Available parking in the CBD through the questionnaires is used by the majority of persons for work or shopping etc.</p> <p>The understanding of the Park and Ride facilities would be more to accommodate visitors and</p>

NAME	COMMENTS/ISSUE	RESPONSE
		students from out of town and not residences going to work and shopping?
Young Urbanists & The Coalition	<ul style="list-style-type: none"> - The coalition stated that the development of a large parking facility in Stellenbosch's Central Business District contradicts several key objectives outlined in the Comprehensive Integrated Development Transportation Plan 2022 - 2026 (CITP), namely: - The objectives emphasise sustainable mobility for all, land use and transport integration, reduced congestion, and the promotion of public and non-motorized transport (NMT). Specifically, the objectives aim to provide safe and accessible mobility options for all community members, including commuters, students, tourists, and individuals with impaired mobility, while protecting the environment and preserving our cultural heritage. The CITP advocates for densification at public transport nodes and mixed-use developments well served by NMT, aiming to reduce travel and enhance the role of commuter rail and safe NMT infrastructure. - The proposal for extensive parking contradicts these objectives by potentially increasing congestion, encouraging private vehicle use over public transport and NMT, and undermining efforts to minimise the impact of through traffic and reduce the reliance on extensive on-street parking of private vehicles. - Furthermore, such a development could detract from the goals of maintaining the character and heritage of Stellenbosch as a whole (WC024), and counteract initiatives aimed at promoting car-free living in the area. This is in direct opposition to the envisioned sustainable and integrated transport system that unlocks economic opportunities and is accessible, safe, reliable, and affordable to all communities serviced by the municipality. 	<p>This project is included as a PPP project in the CITP, refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at</p>

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		the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.
Young Urbanists & The Coalition	<p>As an argument against the proposed project, the coalition stated that the proposed development of a large parking facility in Stellenbosch's Central Business District (CBD) directly contradicts the strategic objectives outlined in the Stellenbosch NMT (Non-Motorized Transport) Masterplan. The following reasons were given:</p> <ul style="list-style-type: none"> - The Masterplan emphasises the municipality's commitment to developing walkable and cycle-able environments that are safe and contribute to the economic vibrancy and social health of communities. Specifically, it aims to connect outlying communities with the CBD safely and attractively, strive towards car-free living in the CBD, achieve a modal shift towards public transport, walkability, and cycle-ability, and create dignified living spaces in previously disadvantaged areas. - The introduction of a large parking lot would increase reliance on motorised transport, exacerbating challenges such as the dominance of infrastructure favouring motorised options, unsafe crossings that prioritise private vehicles, and the obstruction of sidewalks. - This move would undermine efforts to reduce traffic congestion, improve public safety, and enhance the accessibility and dignity of all community members, particularly those from outlying and previously disadvantaged areas. It would also counteract the strategic goal of transforming the Stellenbosch CBD into a 	<p>The CIP earmarked the location for a parking project. The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park</p>

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	<p>more liveable, sustainable, and inclusive urban environment, as envisioned in the master plan.</p>	<p>and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Andringa Street, Ryneveld Street, Victoria Street and Plein Street as indicated in the figure below.</p>

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		parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.
Young Urbanists & The Coalition	<p>In light of the existing and emerging context, the coalition argues the following:</p> <ul style="list-style-type: none"> - Given the progressive strides Stellenbosch has made towards sustainable urban development and active mobility, the proposal to introduce a large parking lot in the Central Business District (CBD) appears counterproductive and misaligned with the town's demonstrated commitment to environmental sustainability and community well-being. - The town's focus on walkability, through the development of pedestrian-friendly infrastructure, not only facilitates easy access to local amenities and services but also fosters a healthier, more active lifestyle among residents. Introducing a large parking facility in the CBD would likely detract from this, encouraging car use over walking or cycling, and thereby undermining the significant health and environmental benefits achieved through the promotion of NMT. - Furthermore, Stellenbosch's commitment to Inclusionary Housing Zoning and gentle density reflects a thoughtful approach to urban planning that prioritises accessibility, affordability, and a high quality of life. - These initiatives are designed to ensure that people can live closer to their workplaces and that the town grows in a way that is both sustainable and inclusive. 	<p>The parking facility is not in contrast to a more walkable and environmentally friendly city. The parking facility is an attempt to reduce circulating traffic, overflow of existing motorist who wish to park and to reduce the number of on street parking facilities. It allows for various streets to be pedestrianised which improves walkability. The RFQ will require the bidders to align to the NMT plans and CIP.</p> <p>From this comment and many before it, there seems to be a definite need for parking, yet it seems to be that the only condition is the locality of the parking. From the surveys, counts, needs analysis and options analysis, linking to the latest CIP, current zoning and through the needs of the NMT masterplan, the Eikestad facility seems to be the most appropriate location to address the major parking shortfall of the CBD. In the analysis, in the report, the further the parking facility was from the CBD, the less utilised it was. These all included parking facilities walkable to the CBD.</p>

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	<ul style="list-style-type: none"> - A large parking lot would contribute to urban sprawl by encouraging residents to live further from the CBD, counteracting efforts to create a compact, connected community. - In light of these considerations, the proposed development of a large parking lot in Stellenbosch's CBD stands in stark contrast to the town's commendable efforts towards reducing car dependency, enhancing urban livability, and promoting environmental sustainability. It would not only exacerbate congestion and pollution but also signal a step backward in the town's journey towards a more sustainable, inclusive, and vibrant urban future. 	<p>The idea to increase a parking in a central location within the CBD, allows for a reduction in illegally parked vehicles, circulating traffic searching for parking and an increase in pedestrian and NMT integration and walkability. Moreover, smart technology will be used to indicate available spaces in the facility and where they are located. This is aimed at reducing search time for parking and thus increase efficiency of the road network and to reduce driver frustration.</p> <p>The park and ride facilities are further crucial to allow for a reduction of vehicles entering the town itself, such as out of town students etc. These persons may not necessarily need to use the CBD. There are also complications and detailed studies that would need to be investigated and ratified regarding the park and ride facilities. Items such as new OL or adjustments to the OL, overhaul of the PTP, town planning at the park and ride facilities, environmental issues, traffic impact assessment of the park and ride facilities at these locations, public participation regarding residents on the use of these facilities and many more items. However, Stellenbosch in all its planning documents does not indicate that the each of these proposals are a this</p>

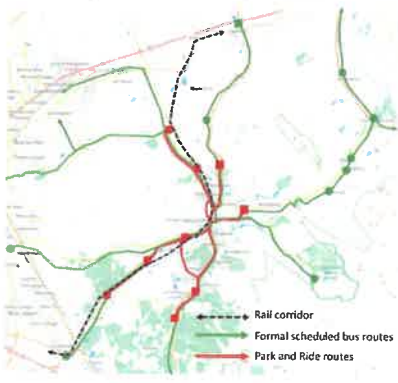
NAME	COMMENTS/ISSUE	RESPONSE
		<p>or that approach. Moreover, they indicate they as complementary to each other to all assist in improvement the mobility and accessibility of Stellenbosch.</p> <p>It must also be noted that a heritage and environmental report is required for the parking facility based on the design. Moreover, it is not accurate to say that a parking facility aimed at reducing circulating traffic will increase emissions etc. Without a full study of these items it is a pure assumption.</p> <p>The parking garage will be designed and constructed in such a way that it can be converted / refurbished into flats in the future, if parking is no longer required.</p>
Young Urbanists & The Coalition	<p>With respect to the 'bigger picture,' the coalition stated the following:</p> <ul style="list-style-type: none"> - Their collective mission is to promote sustainable urban development, active mobility, and the enhancement of our community's quality of life. They believe that the development of more parking spaces runs counter to these goals for the following reasons: - Encouragement of Car Dependency: The addition of parking facilities encourages car use, which contradicts global and local policies' efforts to reduce carbon emissions and combat climate change. It undermines initiatives aimed at promoting more sustainable forms of transportation, such as walking, cycling, and public transit. 	<p>The park and ride facilities on the externalities of the town is not an OD trip. It is almost a last mile trip. It will require many motorists to move from their current car mode to another vehicle mode (PT) to get to the CBD. This aims at reducing congestion the CBD, but ironically increases the use of motorised transport from the park and ride facilities to the CBD. For the majority of persons using the parking in the CBD from the surveys, it would not be possible to cycle with groceries, small families etc from the park</p>

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	<ul style="list-style-type: none"> - Detrimental Impact on Urban Space: The proposed parking space represents a significant opportunity cost. Urban land is a precious resource, and its use for parking detracts from potential developments that could better serve the community, such as green spaces, affordable housing, or amenities that promote social interaction and accessibility. - Adverse Effects on Active Mobility: As advocates for active mobility, they are concerned that prioritising parking facilities over infrastructure for pedestrians and cyclists will hinder efforts to create a safer, more inclusive, and accessible urban environment. This approach discourages active lifestyles and undermines public health initiatives. - Impact on Local Businesses and Economy: Evidence suggests that pedestrian-friendly areas and well-connected urban spaces can boost local businesses and the economy more effectively than car-centric developments. The vibrancy of urban centres is often linked to their accessibility and appeal to pedestrians, not to the availability of parking. - Contradiction to Sustainable Urban Development Goals: The development of more parking spaces is at odds with the principles of sustainable urban planning, which emphasises the importance of reducing reliance on private vehicles, enhancing public transportation options, and creating resilient, livable cities. 	<p>and ride facilities. The parking facility closer to the destination allows for a reduction in circulating traffic, reduction in driver frustration, improvements to NMT facilities within the CBD and allows for a walkable CBD due to its locality within the CBD.</p> <p>Make no mistake it is imperative that appropriate and adequate PT is planned for and implemented in Stellenbosch. The scenarios in the report allows for a reduction in parking needs by 2028 with adequate PT and the park and ride facilities. This was detailed in the pre-feasibility study as well.</p> <p>It is important to create items Urban space. Yet this area is zoned for parking, it is a parking lot and does have a purpose in the urban environment. As part of the requirements for the facility, urban spaces will need to be planned for and creative use of the space will be needed and is essential.</p> <p>Please indicate the sources for item four where this has occurred in South Africa in the absence of a world class public transport network within a town. Item 5 depends on the development. Consider a TOD: It is a development that has parking, access to public transport, access to residential, access to business and access to retail. But it still requires parking as it requires access to the other items. In this case the CBD has business, PT, retail, residential</p>

NAME	COMMENTS/ISSUE	RESPONSE
		items. Yet there seems to be an undersupply of parking in the CBD. Perhaps discussions around the ability for the development to be mixed use would then create a different discussion on the topic. However, SMEC's scope was limited to parking analysis and investigation for the PPP.
Young Urbanists & The Coalition	<p>The collation's report and petition strongly urges the Stellenbosch Municipality to reconsider the proposed development of parking spaces at the specified erven within the CBD, in consideration of its significant negative implications for sustainable urban planning, active mobility, and the broader community's well-being.</p> <p>They stated that the development stands in stark contradiction to the principles and strategic objectives outlined in the Stellenbosch Spatial Development Framework (SDF) 2019, the Comprehensive Integrated Development Transportation Plan 2022-2026, and the Non-Motorized Transportation Master Plan 2020.</p> <p>These policies collectively aim to reduce car dependency, encourage public and non-motorized transport, and foster a more sustainable, accessible, and vibrant urban environment.</p> <p>Thy posed the following question: what is the purpose of the council adopting such forward-thinking policies to guide the town's development if we do not adhere to them?</p>	
Friends of Stellenbosch Mountain (FSM)	Objection to the proposed parking garage and PPP on Erven 1962/RE, 1969-1976, 1952, 6402 and 6636 26 February 2024	The proposed study, project and location is in the CITP.

NAME	COMMENTS/ISSUE	RESPONSE
	<p>They object to the proposal to erect a parking garage, by any mechanism whatsoever, on "the Precinct" comprising Erven 1962/RE, 1969–1976, 1952, 6402 and 6636 as advertised by Enviropart and studied by consultants SMEC., for the following reasons:</p> <ul style="list-style-type: none"> - The parking garage proposal should be rejected and a new process must be started to find a use for the Precinct which is compliant and in line with the relevant legislation, the MSDF and the ATC and which would benefit the people of Stellenbosch. <p>The SMEC study is too limited in scope:</p> <ul style="list-style-type: none"> - It considers the small Central Business District (CBD) in isolation while mobility is a long-range and integrated issue. - The study focuses exclusively on cars and parking as an option for the Precinct while there would be important other uses. - The study ignores the reasonable alternative sites for parking outside the CBD. <p>Incorrect premises void the conclusions: Since the premises of the 2023/2024 SMEC study and the 2020 Parking Report are fundamentally incorrect, any resulting conclusions and recommendations are also incorrect.</p> <p>Noncompliance: The 2023 SMEC study and the proposed Eikestad PPP project should be withdrawn because it is not compliant with the MSDF principles or projects and the associated Adam Tas Corridor (ATC) projects and the underlying legislation.</p> <ul style="list-style-type: none"> - The parking garage proposal incorrectly assumes that there is a "need" for parking in the CBD while the real need would be Park-and-Ride facilities at (for example) Dro'e Dyke, the Stellenbosch Central Station, along the R44 	<p>The study was done in accordance with the Municipal Service Delivery and PPP Guidelines document. The parking facility will cater for the traffic in the CBD and it is not expected that this facility will cater for traffic outside the CBD. This precinct is earmarked for parking.</p> <p>The study was not a transport study. It was a parking study for the CBD. The CITP refers to both the Park and ride facilities and parking facility and not one or the other. The study identifies many other locations for parking that affect the CBD.</p> <p>The park and ride facilities on the externalities of the town is not an OD trip. It is almost a last mile trip. It will require many motorists to move from their current car mode to another vehicle mode (PT) to get to the CBD. This aims at reducing congestion the CBD, but ironically increases the use of motorised transport from the park and ride facilities to the CBD.</p> <p>For the majority of persons using the parking in the CBD from the surveys, it would not be possible to cycle with groceries, small families etc from the park and ride facilities. The parking facility closer to the destination allows for a reduction in circulating traffic, reduction in driver frustration, improvements to NMT facilities within the CBD and allows for a</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>(Technopark or Jamestown) and Idas Valley. Relevant extracts from the MSDF appear in Appendices A and B. Regarding real needs in the CBD see Item 8.</p> <ul style="list-style-type: none"> - A parking garage in the CBD makes it harder to achieve the MSDF and ATC goals because it incentivises private car parking in the CBD and sabotages necessary changes in human behaviour patterns; see Item 10. - Parking garages on the periphery, not in the CBD: Park-and-Ride facilities on the periphery of town form an integral part of the long-term solution. Such Park-and-Rides could be multi-level garages; this would minimise the distance from the parking bays to the nearby public transport. - Duration of contract: The SMEC study talks about municipal risk but forgets the risk inherent in long-term contracts. These are dangerous and must be avoided. Mobility needs and constraints are changing rapidly. Stellenbosch must not be locked for decades into a contract which fundamentally prevents necessary changes. It must retain options to redevelop existing and future parking spaces as needs change — as they should and will — towards public transport and NMT. - Stellenbosch Municipality is already spending far too much money on cars: Any Council approval of the proposed parking garage would worsen misallocation of budget money. Contrary to claims in the parking studies, Stellenbosch Municipality does have a lot of funds to spend on mobility: about R1.1billion in specific projects over the next three is earmarked for roads and road-related projects. This money should of course not be spent on CBD parking garages either but on those measures and projects which would make the CBD parking garage unnecessary. See Appendices C and D, especially the table of costs. 	<p>walkable CBD due to its locality within the CBD. Make no mistake it is imperative that appropriate and adequate PT is planned for and implemented in Stellenbosch. The scenarios in the report allows for a reduction in parking needs by 2028 with adequate PT and the park and ride facilities. This was detailed in the pre-feasibility study as well.</p> <p>The SDF does not include a proposal for a specific NMT or PT project on this area and since the parking facility will enable wider sidewalks and less on-street parking, it can be concluded that this project is not compliant with the SDF principles and projects. Also, this facility does not influence the ATC project and it is therefore unclear what the relevance of this reference is.</p> <p>The risk associated with a long-term contract between the Municipality and a private partner has not been forgotten. A significant portion of the project has been devoted to the Risk Matrix, which at this time excludes any contract related risks. It is stated in the report that the Risk Matrix will be a living document which will form part of future Treasury approvals (TAIIB, TAIII). The Risk Matrix is to be used by the transaction advisor team in the future: namely the legal and financial advisors. The</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>A MSDF Figure 50: Park and Ride sites (red squares)</p>  <p>  Rail corridor  Formal scheduled bus routes  Park and Ride routes </p>	<p>legal team will use the Risk Matrix, specifically the risk allocations, as a basis of preparing a draft PPP Agreement ensuring that the risks transferred are captured in the PPP Agreement. The Risk Matrix will further be used by the Legal Advisor in evaluating the bids, and to define the broad parameters of the negotiations, if a PPP contract is viable. Moreover, since the Risk Matrix is a “living” document and, should the Project be procured by way of a PPP, will be updated during the course of contract negotiations; it is envisaged that the document will be updated at TA IIB (indicating the Preferred Bidder’s preferred risk allocation) and at TA III (indicating the agreed risk allocation with the Private Party). It is therefore highly unlikely that a private partner will enter into a PPP with the Municipality if the private party is not convinced there is sufficient profit in the project. The Municipality can also at any time withdraw the project should it transpire its own risks become too high.</p> <p>In the PPP the risks of the Municipality are not substantial. At the end of the contract period the building reverts back to the Municipality. There is also the possibility that the facility can be designed to be repurposed as e.g. residential units.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Friends of Stellenbosch Mountain (FSM)	<p>The following comments were made related to social justice:</p> <ul style="list-style-type: none"> - A parking garage would penalise the poor and benefit the rich. According to the Stellenbosch IDP, 59 percent of the Stellenbosch population falls below the Poverty Line. The cost of ownership of a car is beyond the financial means of most Stellenbosch residents; their need is not roads and parking but effective and safe public transport. A parking garage in the town centre will worsen existing inequality; it will be built solely to service and convenience the wealthy segment of Stellenbosch society. - The land now making up the Precinct had been owned by members of the Coloured community prior to their eviction during the apartheid era. Its past history of social injustice may not be repeated but must be rectified. The land in question should therefore benefit the people, not PPP investment consortia and Eikestad Mall shareholders whose only interest is profit, not social justice or liveable town spaces. <ul style="list-style-type: none"> - The number of additional jobs created by a parking garage is negligible compared to the economic penalties imposed on the poor resulting from a parking garage. 	Stellenbosch Municipality to respond to the political statement.
Friends of Stellenbosch Mountain (FSM)	<p>The following comments were raised relating to economic benefits: Who benefits?</p> <ul style="list-style-type: none"> - The greatest beneficiary of the proposed parking garage PPP would be owners and shareholders of the adjacent Eikestad Mall. This is not acceptable. - A more people-friendly (and not car-friendly) use of the Precinct would also benefit tourism and the historical buildings nearby like Erfurt House, the Stellenbosch Museum and others. - No alternative considered for development of the Precinct: The 2020 Parking Report and the current parking study has looked only at economic benefits of the 	The appointment is to address parking issues in the CBD. Other land use analysis was not considered as this is not part of the scope and study. There were ten other locality that could address the other land use comments and if feasible, should be considered. It must be noted that comments have been made regarding the inaccessibility of the CBD due to congestion. Any additional land use or rezoning triggers a TIA and as such additional traffic in

NAME	COMMENTS/ISSUE	RESPONSE
	parking garage but never considered economic benefits of alternative land uses for the Precinct. For example, many more jobs could perhaps be created by a LED hub on the site. Ranyaka is a good example of what is possible in the CBD.	accordance with the TMH 16 and 17 and will need to be planned with adequate road improvements, access and parking for the new land use as indicated, contradicting the previously made comments. The consultant and the municipality selected the site based on the options analysis. Refer to the report.
Friends of Stellenbosch Mountain (FSM)	<p>The stakeholder highlighted the following relating to engineering versus behavioural changes:</p> <ul style="list-style-type: none"> - The solution to the large number of commuters and congestion is well known and documented: Change the unsustainable one-person-per-car current patterns by exerting all sorts of pressure on commuters to change their behaviour: increasing the occupancy ratio of cars, use of public transport, lift clubs, high parking costs, etc. - Travel Demand Management (TDM) is necessary. The proposed parking garage would sabotage current and future TDM measures by making it easy and convenient to continue with current unsustainable patterns of behaviour. 	This project will not replace the park and ride facilities which are planned for Stellenbosch. This facility is listed as a PPP project in the CIP to alleviate the existing parking constraints in the CBD.
Friends of Stellenbosch Mountain (FSM)	<p>The stakeholder highlighted the following relevant parts of the Municipal Spatial Development Framework:</p> <ul style="list-style-type: none"> - Section 6.6.2 of the approved Stellenbosch MSDF is clear on the subordinate role of parking in mobility. Here are some quotes: - Priority Trends [Priority for Stellenbosch Town:] Public transport development, travel demand management, parking controls, and NMT improvements. "Parking controls" and "Travel Demand Management" both imply lessening, not increasing, parking in the CBD. 	The CIP list the parking facility as a project. This facility is therefore part of the planning documents and does not contradict the SDF.

NAME	COMMENTS/ISSUE	RESPONSE
Kevin Foster	<p>The stakeholder noted the following:</p> <ul style="list-style-type: none"> - the price of parking is inflated at below expected price inflation over time in the model, reducing the cost of parking over time, therefore incentivising it, and private vehicle use, is in contradiction to the aforementioned policies - single use multi-story car parks are an entirely inappropriate model in a congested urban centre with housing shortages. 	<p>The price of parking and future parking prices was done in accordance with patterns observed in SLM since 2019.</p> <p>The parking facility is a planned project in the CIP and will be designed and constructed in such a way that it can be converted to residential in the future.</p>
Stellenbosch Ratepayers Association	<p>As a point of departure, the Stellenbosch Ratepayers' Association (SRA) stated that they are most concerned that the project was an 'ad hoc proposal,' which is in direct conflict with approved planning policies and guidelines, has been put forward for public comment, triggering unnecessary follow-up studies such as a Historical Impact Assessment (HIA).</p> <p>The SRA added that the proposal indicates a lack of concern for issues of local public interest by the executive of the town. The matter was raised in a letter by the SRA addressed to the Premier of the Western Cape, regarding the inadequate nature of Stellenbosch's Comprehensive Integrated Transport Plan (CITP), as recently as 28 November 2023. As it is well known that the Premier is not in favour of more roads at the expense of public transport, his response is eagerly awaited.</p> <p>The association feels that the process lacks transparency by the Municipality and undermines democratic principles, and regrettably suggests that actions are being driven by external influences, without regard to the interests of voters and citizens residing in WC024. To illustrate this point of view the following arguments were offered by the association:</p>	<p>This project is not an ad-hoc proposal. It is listed as a PPP project in the CIP. Please refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation</p>

NAME	COMMENTS/ISSUE	RESPONSE
Stellenbosch Ratepayers Association	<p>The development proposal is not in line with national, provincial, and municipal statutory transport and integrated development policy obligations which requires dedicated planning and action to:</p> <ul style="list-style-type: none"> - Promote and shift towards sustainable access and mobility interventions. - Reduce reliance on private vehicle travel through the provision and promotion of viable alternatives, and - Intensively managing excessive road transport impacts most especially in and around urban centres. <p>On this basis, a town centre multi-storey parking development study should not have been actioned by the Municipality's Transport Planning division. The proposal is also not aligned with the MSDP or the IDP. The reasons for these omissions accordingly need to be investigated. The report is contradictory, and the proposal prepared is confused and inconsistent. A major addition to town centre parking capacity cannot be seen as an intervention to decongest the town, or to contribute to sustainable and inclusive mobility that the town and municipality so desperately needs.</p>	<p>of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The SDP and IDP do not list any projects for this specific area. This facility will, however, have a positive impact on NMT when the on-street parking is removed from critical streets in future. Public transport will also benefit from this facility, since accommodation for them will be made in the facility.</p> <p>The parking facility is not a trip generator and will therefore not generate additional trips than the existing traffic in the CBD.</p>
Stellenbosch Ratepayers Association	The SRA stated that a common thread of the comments and objections prepared over many years for the Municipality is the critical need for transport and spatial planning in the Municipality to follow a vision and policy led ('Decide & Provide') framework of	

NAME	COMMENTS/ISSUE	RESPONSE
	structured optioneering and assessment prior to, and to determine optimum interventions and improvements. This work is not in place (The 2022-2026 CIP has major shortcomings which have been communicated through detailed comments both in 2021 and 2023). Such a framework must be embedded within the statutory planning process where transport plans are guided by the approved spatial development and integrated development plans.	
Stellenbosch Ratepayers Association	<p>The SRA recommends that the Municipality urgently commences the development of the strategic transport and development action plan for Stellenbosch, using best practice optioneering and assessment methods. There is a body of inputs and studies that have already been undertaken to inform and guide this and progress can be made rapidly.</p> <p>This should be a collaborative exercise with the Western Cape Province (given the overlapping portfolios for transport delivery and management) and draw in the full involvement other key local stakeholders including the University, business, and organised community groups. There is a tremendous opportunity and an incredible wealth of expertise locally to advance this quickly.</p> <p>The SRA added that they would welcome the opportunity to discuss these comments and wider issues around transport and development planning with the Municipality at a convenient time. The SRA is acutely aware that changing patterns of human behaviour, especially of the privileged classes, is crucial to implementing sustainable transport solutions. It is accordingly necessary to locate parking facilities in peripheral areas and provide alternative modes of transportation to service such parking areas, to safeguard the heritage value of the central area of Stellenbosch. It is essential that consensus be reached on the fundamental role tourism (and therefore heritage) plays in the economy of the town, the massive addition to traffic congestion generated by</p>	

NAME	COMMENTS/ISSUE	RESPONSE
	tertiary students (congestion levels being low during university holidays) and the urgent need for more on-campus accommodation to reduce levels of congestion."	
Andrea Mareut-Hegerish	<p>Noted that she disapproved the proposed parking upgrade for the following reasons:</p> <ul style="list-style-type: none"> - It will case a bottleneck, by allowing 300 more cars into/out of Stellenbosch during peak hours. - An integrated system is required to alleviate the traffic congestions including pubic transport, safe bicycle lanes and pedestrian areas. - Public transport plan in the south west and northern suburbs should be encouraged and supported. - The proposed parking does not add anything to enhance Stellenbosch. - The proposed project is not in the IDP 2022 – 2027. The stakeholder queried how it can be possible for the proposed project to be developed if it is not in the IDP and further queried what the purpose of the IDP is in this case. 	<p>The parking facility will not generate additional traffic in the CBD. It will alleviate the existing parking constraints and the traffic circling the CBD looking for parking will be accommodated by this facility. This project is included in the CTP as a PPP project, please refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten year Infrastructure</p>

NAME	COMMENTS/ISSUE	RESPONSE
		Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.
Stellenbosch Interest Group	For many years, measures to address the ever-increasing problem with traffic and parking have been listed as one of the main priorities highlighted in the Stellenbosch planning documents. Over and over a modal shift from privately owned vehicles to public transport has been suggested as an effective and sustainable way to alleviate the situation. Under Section 6.2.2 of the latest MSDF (June 2023) it is once again stated that Park and Ride sites along arterial routes are a top priority for development, allowing current private car commuters the option of driving to these nodes from where demand thresholds will enable a combination of public shuttle services and corporate chartered services to operate between central Stellenbosch and other main employment nodes. A concept public transport network for Stellenbosch is illustrated in figure 48.	FIGURE 48 referred to in the comment was missing from the submission. Not sure what this comment has to do with project. Parking facility will not take away park and ride facilities, it alleviates illegal parking
Liebrecht Fick	As a Stellenbosch resident, he is very happy to participate in the public consultation process and will gladly state that he is absolutely opposed to the proposed project as a whole. His absolute opposition to the project is based on many points, including	Project is listed in the CIP. The facility will make accommodation for PT and pedestrians. The purpose of this project is to reduce parking

NAME	COMMENTS/ISSUE	RESPONSE
Liebrecht Fick	<p><u>Further delay in investing in non-motorised transport (NMT); Backward-looking improvement of CBD; Contradictions in Stellenbosch Municipality's policies; Illogical claims regarding the alleviation of congestion; Blatant disregard for the global crises of environmental unsustainability and social injustice (details provided in support if these objections were listed under the related themes of this Comments Register.)</u></p> <p><u>Contradictions in Stellenbosch Municipality's policies:</u></p> <ul style="list-style-type: none"> - From the project's proposal, it is clear that the project was informed by the Town Council's contradictory and opposing beliefs that the municipality "needs to provide enough public parking" and, in opposition to that, that the "provision of road infrastructure for private vehicles is not sustainable." - Firstly, public parking should necessarily be seen as road infrastructure for private vehicles. - Secondly, the report makes no explicit mention of the municipality needing to provide the same in terms of pedestrian and cycling infrastructure. - In the proposal the term "NMT facilities" is used. In terms of what is needed to substantially reduce the amount of personal vehicles in Stellenbosch, the Municipality would need to invest in "NMT infrastructure" (an extensive, coherent system of paths, lanes, crossings, traffic signals, etc.) and not merely "facilities". <p><u>Illogical claims regarding the alleviation of congestion:</u></p> <ul style="list-style-type: none"> - The proposed project's claims regarding its promised alleviation of traffic congestion are illogical. The proposed three-storey parkade is located in-between two narrow one-way streets (Andringa and Van Ryneveld streets), as well as where Andringa (one-way street) and Victoria street meet in a T-junction. Ultimately, funneling cars into 	<p>constraints and illegal parking as well as traffic circling the CBD looking for parking. The facility will reduce the dependence on on-street parking. On-street parking can therefore be removed on critical streets resulting in the possibility to widen sidewalks and construction of cycle ways.</p> <p>The emission of carbon gasses will be reduced when the traffic circling the CBD is accommodated by the parking facility. The vehicles will therefore spend less time looking for parking resulting in less emission gasses emitted in the CBD.</p> <p>The facility is not a trip generator. It will merely accommodate the existing traffic in the CBD. There will not be an increase in traffic volume in the CBD, however, the existing congestion experienced in the CBD might be reduced since less vehicles will circle the CBD looking for parking.</p> <p>The traffic analysis indicated that the accesses have sufficient capacity to accommodate the vehicles parking at the facility. The queuing analysis also indicated that there is sufficient queueing space at the accesses to accommodate the vehicles waiting at the access for a gap to enter the traffic stream on the external road network.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Liebrecht Fick	<p>the historical centre and to a site that is located between one-way streets right in the centre of an already congested town will naturally increase congestion.</p> <ul style="list-style-type: none"> - Veiling environmental impact and heritage considerations in the existing site's undesirable and unappealing characteristics I believe that the case could be made that the environmental impact of building a three-storey building on an existing, aesthetically unappealing asphalt parking area is not immediately obvious to the average person, apart from perhaps removing the trees currently spread across the site in-between rows of parking bays. - In this case, the larger context is not accounted for. The environmental impact of the amount of cars parked across the three-storey parking facilities is extreme. This severe impact on the environment (vehicle emissions on the atmosphere and air pollution on the health of living beings) caused by this project should be explained to the public in layman's terms. In the absence of explaining these impacts, the project shows complete disregard for the bigger-picture environmental impact and the impact on the community. 	
FEASIBILITY REPORT		
Gerard van Weele Climate Change Directorate Department of Environmental Affairs and Development Planning Western Cape Government	<p>After reviewing the proposed development of new parking facilities at Erven 1962-RE, 1969-1976, 1954, 6402, and 6636 within our Central Business District (CBD), the stakeholder expressed his strong opposition for the following several critical reasons:</p> <ul style="list-style-type: none"> - The feasibility study underpinning this proposal is flawed, in the sense that it evaluates the viability of a parking garage as a financial case for a proposed private developer and the municipality and not the viability of this intervention to reduce congestion, and increase the aesthetic, commercial and residential value of the Stellenbosch CBD. 	<p>The feasibility study was done as per the PPP guidelines. The other items mentioned are studies that are linked to the RFQ in the design stage of the facility. Refer to the PPP guidelines for South Africa. An economic study was developed that indicate the economic value to the greater Stellenbosch and its residence. Please refer to the report.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>The proposed parking development stands in stark opposition to several of Stellenbosch's key planning policies, including the Spatial Development Framework 2019, Comprehensive Integrated Development Transportation Plan 2022-2026, and Non-Motorized Transportation Master Plan 2020. These frameworks collectively prioritize sustainable urban mobility and a reduced reliance on private vehicles, goals that this project seems to undermine. The project proposal fails to provide substance to the argument that the provision of more parking in the CBD will encourage more NMT. Any transport engineer, transport planner, town planner, urban designer etc. will agree that such parking decreases the incentive for NMT.</p>	<p>As mentioned in the Feasibility Study, the existing congestion in the CBD might be reduced since the existing traffic circling the CBD will be accommodated at the parking facility.</p> <p>As mentioned in the Review, Update, and Consolidation of the Stellenbosch NMT Masterplan & Cycle Plan, NMT movements are hindered if parked vehicles obstruct sidewalks. The parking facility will result in a decrease in on-street parking demand, again resulting in a number of on-street parking bays that can be removed. This will have a positive impact on the NMT movements. Also, sidewalks are already provided along Adringa Street, Ryneveld Street, Victoria Street and Plein Street as indicated in the figure below.</p>  <p>The image is an aerial photograph of the Stellenbosch CBD area. It shows a network of streets with blue lines overlaid, indicating planned or existing Non-Motorized Transportation (NMT) routes. The routes are concentrated in the central urban area, following major streets and connecting different parts of the CBD. The surrounding area shows a mix of urban development and open spaces.</p>

NAME	COMMENTS/ISSUE	RESPONSE
		<p>This document also listed a number of streets and sections of streets that are prioritised for pedestrianisation. Neither of the streets or sections of streets are bordering the parking facility. It can therefore be concluded that the parking facility does not contradict any of the proposals made in this planning document.</p> <p>The NMT document as well as the CIP specify that Church Street and a portion of Andringa Street should be pedestrianised in future. The accesses to the parking facility are not located on either of these two streets and will therefore not have a negative impact on the pedestrianisation plans. The NMT document also specifically state that the pedestrianisation of the streets should be done in parallel with adequate parking solution and traffic accommodation. The proposed parking facility is therefore the first step in the right direction by providing off street parking solutions in order for the streets to become more pedestrian friendly.</p>
Cathrine Du Toit, Clara Knijf, Christoff Odendaal, Greg Lynch, Hans Scheffler, Jess Meissner, Kevin Foster, Mari Weideman, Raquel Jardim Theron, Teddy Hall,	The stakeholders raised concern about the feasibility study underpinning the proposal being overly simplistic and lacking a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis, which raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD.	The aim of the feasibility study was not to conduct a congestion study, but to determine the existing parking demand and the feasibility of a parking facility. These sections are multidisciplinary and complex.

NAME	COMMENTS/ISSUE	RESPONSE
Adri Wessels, AWK Heydenrych, Carey-Leigh Jones, Caro Opperman, Cris Robertson, Gary Kennedy, Gerard van Weele, Hans Combrink, Hayden Malan, Isebeau Marais, Janine Herholdt, Hans Combrink, Hayden Malan, Lizelle Jackson, Luke van Wyk, Marlette Krige, Morgaine Puttergill, Nakkiran Sunassee, Raymond van Rijn, Riis Lemmer, Ross Cotterrell, Ruhan Fourie, Temosho Sekgobela, Sivuyile Lupuwana, Tyl and Annelise Willems, William Moultrie		At this stage of the project only a site traffic assessment where the accesses, queue lengths and turning movements were assessed was included in the feasibility study. A detailed traffic study will be done upon detail design. Environmental and geotechnical studies were also included as part of the feasibility study. It must be noted that a wider traffic study was conducted in 2019 for Stellenbosch and is detailed in the pre-feasibility study. Improvements to intersections, signal times etc was recommended. It is important to understand and read both these documents to fully comprehend the current document.
Young urbanists & The Coalition	The coalition argues on the inadequacy of the feasibility study, which they feel is overly simplistic, reliant on "desktop research," and crucially, it lacks a comprehensive multidisciplinary assessment or a detailed transportation impact assessment, particularly concerning the claim of alleviating traffic congestion.	The document is complex and covers the required PPP guidelines. I "don't understand the desktop research claim. Multiple days over multiple years of data was collected on site. With regards to the detailed traffic study, refer to the pre-feasibility study.

NAME	COMMENTS/ISSUE	RESPONSE
	Such an assertion, made in the absence of rigorous analysis, undermines the credibility of the project's objectives. Given the complexity of urban mobility and the interconnectedness of transportation networks within Stellenbosch, the omission of a thorough evaluation of the parking lot's impact on traffic dynamics is a significant oversight.	Moreover, with regards to the municipal systems, the TIA will be required by the developer through the RFQ. The traffic study done was an STA while a wider study was done in 2019, detailed in the pre-feasibility study. Moreover, it has to be understood that this is a parking study, not a traffic congestion study.
Kevin Foster	The feasibility study underpinning this proposal appears overly simplistic and lacks a comprehensive multidisciplinary assessment, including a detailed transportation impact analysis. This raises significant concerns about the project's potential to genuinely alleviate traffic congestion within the CBD. Specifically it overemphasizes parking demand its analysis, as opposed to access to the city. Further the stated preference survey is inadequately reported on in the feasibility study (no sample sizes, no sample questionnaire).	<p>A detailed parking demand assessment was done as part of the feasibility study. This study is not a congestion study and should not be treated as such. The aim of this study was to determine what the parking demand, illegal parking and circling traffic in the CBD are.</p> <p>A detailed traffic study will be as per the RFQ. The sample size of the stated preference surveys for the peak and off-peak season are the following:</p> <ul style="list-style-type: none"> • 1 229 interview forms completed over 3 days (May 2023) • 891 interview forms completed over 3 days (July 2023)
Pieter Louw	As a resident of the Western Cape and a regular tourist to Stellenbosch, the stakeholder noted his opposition to the project due to the reasons provided below. The proposal demonstrates disregard for recommendations made in terms of NMT masterplans dating back to 2015 and earlier, as well as the work of civil society groups, such as the Stellenbosch Trail Fund, Stellenbosch Cycling, and Visit Stellenbosch.	Project forms part of the CIP and does not contradict the SDF. More NMT facilities will be provided when on-street parking is removed, public transport will be accommodated at the facility and

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - The project is in contradiction to Stellenbosch Municipality's policies. - The project is in contradiction to the Stellenbosch Municipality's Spatial Development Framework. - He is concerned with the impact this project will have on the environment of the town in terms of increased noise and CO2 levels. - He is concerned that this project is going against the national interests of transformation as it prioritises one mode of transport, further bridging the gap between the rich and poor. - The proposal does not seem to utilise well located land optimally. The site could provide housing, improved NMT facilities, small scale economic opportunities and outdoor recreational facilities that would serve all the residents and visitors to Stellenbosch, not just the minority that can afford to own a private motor vehicle. 	<p>this area was not earmarked for any PT or NMT facilities in the SDF.</p> <p>The facility will accommodate the vehicles that are circling the CBD to find parking, resulting in less vehicles on the road network. This will again result in a reduction in emission gasses and noise levels, since the vehicles can be immediately accommodated at the parking facility.</p> <p>Public transport will be accommodated at the facility and will also accommodate pedestrians. The sidewalks can be widened in future due to a reduction in the demand for on-street parking. The facility will therefore not only benefit private vehicles, but other modes of transport as well.</p> <p>The area where the facility will be constructed is earmarked for a parking facility in the CTP.</p>
Amy Kleu	<p>The stakeholder supports the need for additional parking in the Stellenbosch CBD, however, they have a reservation with regards to one of the supporting arguments, i.e. the argument that the potential eventual removal of on-street parking may help to make a parking garage economically viable. The following reasons were offered:</p> <ul style="list-style-type: none"> - On-street parking is not just a convenience but a lifeline for retail outlets. The revenue generated from paid parking contributes significantly to the economic sustainability of the town center, supporting both businesses and the municipality. 	<p>The parking facility will accommodate pedestrians.</p> <p>Accessibility to restaurants and shops in the area should not be compromised, since it can be accessed from the parking facility. Visitors to the restaurants and shops in the CBD will be able to park in the facility and walk to their destinations.</p> <p>A detailed traffic study will be conducted to assess the impact of what the removal of on-street parking will have on the traffic movements, however, it is envisaged to provide NMT facilities in the place of</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - On-street parking currently provides a crucial amenity for business visitors, ensuring easy access and contributing to a vibrant and sustainable business environment in the town center. - The current parking arrangement allows for continuous traffic flow, even during peak times. Implementing changes that could disrupt this flow, such as removing parking spaces, may lead to congestion and hinder the efficient movement of vehicles. - Any argument that attempts to justify parking removal to pedestrianize streets must be opposed. Merely closing streets does not automatically transform them into public spaces comparable to those found in renowned cities. The limited width of Stellenbosch streets may not attract sufficient pedestrians to create a vibrant public space. - The local climate, characterized by seasonal variations, may not consistently support extensive outdoor activities. This raises questions about the year-round utilization of outdoor spaces and furniture. - The absence of a secure parking environment and the need to carry items for longer distances may discourage patrons from visiting the town center. Safety concerns, particularly during the evening, could affect the overall experience. - Pedestrianization efforts may inadvertently impact on a broad spectrum of businesses, favoring certain types over others and potentially leading to a shift in the overall business mix. Potentially affecting the diversity of retail outlets and professional offices that contribute to the unique character of the town. - The retention of on-street parking is crucial to maintain a sustainable business environment in the town center, providing essential accessibility for business visitors. It is important to consider the diverse needs of the community, including the elderly and families with small children. On-street parking serves as a vital 	<p>the on-street parking and not to accommodate more traffic by providing an additional lane in the place of the on-street parking. It is true that pedestrianisation is more than removing on-street parking, however, this is the first step and while it is proposed to pedestrianise Church Street, it's not proposed to fully pedestrianise streets such as Andringa, and Ryneveld Street.</p> <p>The parking facility should not have a negative impact on families, since the family will be able to park safely in the facility, load their shopping in their vehicles without worrying about their children that might run into the streets. The parking facility will create safe and convenient parking environments for all users, since the parking facility is easily accessible from the external road network for both vehicles and pedestrians.</p>

NAME	COMMENTS/ISSUE	RESPONSE
	<p>amenity for the elderly, ensuring convenient access to local businesses. Additionally, families with young children heavily rely on accessible parking for the practicalities of outings. Any proposed changes to on-street parking should be carefully assessed to avoid creating barriers for these vulnerable or family-oriented groups.</p> <p>The stakeholder concluded that they believe these objections encapsulate the diverse concerns of those directly impacted by the removal of on-street parking.</p>	
Stellenbosch Ratepayers Association	<p>With specific reference to commentary within the Eikestad Parking Public Private Partnership Feasibility Study report, reference is made to an intention to reduce core town on-street parking making a new parking garage thereby necessary.</p> <p>Unless and until there is wholesale and confirmed commitment to eliminate historical core public on-street parking and that a total net reduction of available public parking in the town centre is approved then no new parking garage in the centre can be advanced.</p> <p>The parking strategy for the town and any public financial investment into parking related activity clearly must be focussed on peripheral parking and short distance and wider area park and ride services.</p> <p>Sites for wider area and peripheral parking that need to be investigated include the following: Beltana on the Helshoogte Road, Nietvoorbij at the junction of Helshoogte Road and the R44, Opposite Nuutgevonden at the junction of Welgevonden Boulevard and the R304, The Woodmill site at the junction of Vredenburg Road and the R310, and the area South of Trumali Street and its junction with the R44.</p>	<p>The parking demand investigation and analysis indicated that the parking demand is higher than the number of parking bays supplied. Additional parking solutions are therefore necessary. The Stellenbosch planning documents, however, strive to improve the NMT movements in the town and the parking facility will aid with this by reducing on-street parking demand. This again will allow the municipality to widen the sidewalks to improve NMT movements in the area.</p> <p>The parking facility will not replace future park-and-ride facilities, however, this parking facility will relieve the existing pressure on the on-street parking in the CBD. The shops and businesses in the area will have easy accessibility to the parking facility.</p>

NAME	COMMENTS/ISSUE	RESPONSE
		As mentioned previously, this site is earmarked for parking in the CITP. Other locations were investigated and included in the feasibility study, however, the Eikestad Mall parking was found to be the best suited area for the parking facility.
Andrea Mareut-Hegerish	The stakeholder queried where the impact studies are.	The environmental and geotechnical studies as well as the site traffic assessment are included in the feasibility study. A detailed traffic study was done for the pre-feasibility study and will be updated and developed for the design phase of the project.
Stellenbosch Interest Group	The stakeholder group stated that since the financial success of a parking garage in the town center close to the university can hardly be questioned, the question should be asked whether the financial viability study (hereafter referred to as the 'Viability Study') conducted by SMEG on behalf of the Municipality was necessary?	The consultant was appointed to conduct a PPP feasibility study which amongst other factors investigates the affordability of the municipality to develop such facilities.

NAME	COMMENTS/ISSUE	RESPONSE
Stellenbosch Interest Group	<p>The group queried the following:</p> <ul style="list-style-type: none"> - Will a multi-storey parking garage on this site alleviate the traffic congestion in the town center, especially in the long term? - Will it promote sustainable development? - What will the impact be (visually and otherwise) of a multi-storey parking garage on the historic core? - And, most importantly: would a parking garage be the appropriate (or best?) use for this valuable site that links the heart of the historic town to the university campus that is a heritage resource of provincial importance in terms of the National Heritage Resources Act? Should the site not rather be used to enhance the experience of the unique town center for both visitors and permanent residents? 	<p>Partly Gerhard?</p> <p>The parking facility will accommodate traffic that is currently circling the CBD, and might therefore assist in alleviating congestion in the CBD. This facility is, however, not proposed to improve the capacity of the roads, but rather to improve existing parking constraints in the CBD. This facility will promote sustainable development in the sense that it can be converted to residential units in the future.</p> <p>This site is earmarked for a parking facility in the CIP, please refer to the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not</p>

NAME	COMMENTS/ISSUE	RESPONSE
		<p>address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Stellenbosch Interest Group	<p>Stated that the long queues of cars waiting from the early morning to enter the town center from different directions, and the great difficulty in getting out of the town center during the afternoon rush hour (which currently lasts several hours), testify to the fact that there are already far too many vehicles accommodated in the town center. The proposed new roads with additional lanes to Stellenbosch town center will not address or alleviate the problem.</p> <p>Stated that the following statement from the Feasibility Study was ironic: "Stellenbosch experiences major congestion in the CBD and other parts of the city. In addition, the Comprehensive Integrated Transport Plan (CITP) indicates a need for sustainable transport that amongst other factors requires a reduction in traffic congestion and an increase in modal shifts, such as public transport and/or non-motorised transport."</p>	<p>The parking facility will not generate additional trips, but will merely accommodate traffic circling the CBD looking for parking, illegally parked vehicles and certain pedestrianised streets parking facilities.</p> <p>The parking facility will accommodate public transport. On-street parking will be removed in future to allow for wider sidewalks to accommodate NMT modes. The parking facility will therefore benefit all road users.</p>
Stellenbosch Interest Group	<p>In the light of the issues raised, the proposed parking garage is clearly not desirable. It will not serve the interests of Stellenbosch. No further studies relating to it should be conducted. The Stellenbosch Municipality now needs to focus on implementing sustainable solutions to address the urgent traffic and parking problems in and around the town. At the same time, the Provincial Government should focus on public transport orientated solutions instead of detracting from the rural cultural landscape of Stellenbosch. We encourage the Stellenbosch Municipality to look towards its vision of being an Innovation Capital and implement solutions that are forward thinking, socially just and environmentally friendly.</p>	<p>Not really a comment, this is more of an opinion.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Bertus Swanepoel	The stakeholder believes that the project should be initiated by town planning and urban design, and should fit into Stellenbosch's long-term planning. However, he raised concern that that this is absent from the report and therefore stated that he cannot support the project.	The facility is listed as a PPP project in the CIP. This is therefore an approved project for the CBD. The environmental assessment indicated that this facility will not have a negative impact on the environment and this facility fits into the long-term planning since this facility can be converted to residential units in future.

Kotie Bezuidenhout	<p>Stated that she is 100% against the construction of the three-storey parking parkade. The CBD is already overcrowded with cars.</p> <p>The proposal of parking parkades outside the town building with shuttle services into town is a much better option.</p> <p>We as residents and tax payers are harmed by the 25000-30000 students who have the most vehicles and from 08:00-17:00 park in all that is a street and parking area. The town center cannot handle any more vehicles. The mini-circle with pedestrian crossings in Plein Street is already a poor design that causes traffic to pile up.</p> <p>[Original comment: Ek is 100% teen die oprigting van die drie verdieping parkeer parkade.</p> <p>Die CBD is klaar oorvol van motors.</p> <p>Die voorstel van parkeer parkades buite Die dorp bou met pendeldienste in dorp toe is 'n baie beter opsie.</p> <p>Ons as inwoners en belasting betalers word benadeel deur die 25000-30000 studente wat meeste voertuie het en van 08:00-17:00 parkeer in al wat 'n straat is en parkeerarea.</p> <p>Die middedorp kan nie nog meer voertuie hanteer nie. Die mini-sirkel met voetoorgange in Pleinstraat is al klaar 'n swak ontwerp wat verkeer laat ophoop.</p> <p>Hoop u slaan ag op my verhoë teen die oprigting van die parkeer parkade by die Eikestad parkeerarea.]</p>	<p>The CIP earmarked this area for a parking facility.</p> <p>This facility will not replace park and ride facilities in future. This parking facility is not a trip generator and will merely accommodate the traffic in the CBD that has to circle or park illegally due to insufficient parking.</p>
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NAME	COMMENTS/ISSUE	RESPONSE
Gerard van Weele Climate Change Directorate Department of Environmental Affairs and Development Planning Western Cape Government Tyl and Annelise Willems	The development must be compared to alternatives such as providing more inner-city residential facilities. By avoiding the need to drive into the CBD, a far larger impact can be made on congestion relief, municipal finances, reduced emissions, human well-being, compliance with key strategic plans, global best practices, and so forth.	Although it is very relevant that there are other issues facing Stellenbosch. The study focuses on the issue of parking in the CBD as the trigger element. Other land uses will trigger rezoning and attract additional traffic and or additional vehicles to the CBD. Not to mention the existing parking issue will still be present and worse than before. There are other sites that were investigated in the options analysis that can be more suitable for other development types.
José Conde	Expressed her opposition to the proposed project. She believes that the further loss of the open space in the middle of town should be avoided. While she appreciates the great deal of effort made in the report and, as a 28-year resident of Stellenbosch, she has looked on in dismay at the steadily deteriorating traffic and parking situation in the town. She thinks that the study grossly underestimates the future problems, and a drastic rethinking of the use of the centre of town is needed.	This site is not open space. It is currently being used for parking. I idea it to increase its existing use to allows for additional parking.
Annelise Willems	The feasibility study lacked a transportation impact assessment and multidisciplinary overview.	A more detailed analysis of traffic was completed in the pre-feasibility study. This phase looked at the site access and in the RFQ it will be specified that a traffic study is required as part of the design phase. Overview in terms of environment, geotechnical and architectural design are included in the study.
Bertus Swanepoel	Stated that the scope of the investigation was too limited and cannot be supported at this stage. He disagrees with the method of "mission creep" and believes that heritage, town planning, urban design, and broad traffic impact analysis should all be	Noted

NAME	COMMENTS/ISSUE	RESPONSE
	part of studies preceding the awarding of the PPP. He feels that such a big decision with such a big impact on the town cannot be done on such a limited scope.	
Jean-Pierre van Zyl	<p>As an Optometrist and shop owner in Van Riebeeck street and previously (from 2014 -2022) Ryneveld street, stated that he agrees with the concerns addressed by Lizelle Potgieter. I have not seen Lizelle potgieters comments.</p> <p>Stated that the idea of building a three-storey car park is not the solution in the long term for the following reasons:</p> <ul style="list-style-type: none"> - Historic architecture and unique "student town" feeling will be damaged. - Long-term combating of fossil fuel use is not supported by this 3. Projects such as cycling and alternative "more environmentally friendly" transport are only set back by this. - Global trends for giant shopping centers are becoming less popular and are just a way to try to make the huge capital investment on a white elephant (eikestad mall) profitable for the landlord. - Alternative solutions which were viable for the small trade/shop owner in the streets, continue to be followed no further. - Parking behind DeCameron, which currently falls under the municipality's assets, could be used for alternative parking. - There are many more points to mention, yet as a resident and business owner he does not give his onsent to the proposed project. <p>[Original comment: Die idee om 'n drie verdieping parkering te bou is nie die oplossing in die lang termyn nie.</p> <p>Redes:</p> <p>1. Historiese argitektuur en unieke "studentedorp" gevoel gaan geskaad word.</p>	<p>The area is earmarked as a parking area, as stated in the extract below.</p> <p>The municipality has embarked on a PPP process to address the need for parking in the CBD. This initiative proposes the development of a parking garage on the Eikestad Mall parking area site. The development of this parking area will also allow for the reduction of on-street parking areas making certain streets in the CBD more pedestrian and parking friendly. The creation of parking facilities outside Stellenbosch with accompanying shuttle services to central Stellenbosch has been proposed a number of times in the past, most recently in the Stellenbosch SDF. The recent parking study for Stellenbosch has been discussed above. It did not address the park and ride concept and focussed on the feasibility of two parking facilities in the Stellenbosch CBD and in Techno Park – the creation of these is included in the ten-year Infrastructure Services budget. The feasibility of park and ride facilities along the edge of Stellenbosch and the entrances to the town is questioned and it is considered that this concept should be further</p>

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	<p>2. Langtermyn bekamping van fosielbrandstof gebruik word hierdeur nie ondersteun</p> <p>3. Projekte soos fietsry en siterne'ewe "meer omgewings vriendelike" vervoer word net terug geplaas hierdeur.</p> <p>4. Wereldwye tendense vir reuse winkelsentrums word minder populêr en is net 'n manier om die reuse kapitaalbesteeding op 'n wit-olifant (eikestad mall), te probeer winsgewend maak vir die verhuurder.</p> <p>5. Alternatiewe oplossings wat lewensvatbaar was vir die klein handel/winkel eienaar in die strate, bly nie verder nagevolgte word nie.</p> <p>6. Parkering agter DeCameron wat tans onder die munisipaliteit se bates val, kon gebruik word vir alternatiewe parkering.</p> <p>Daar is vele meer punte om te noem, tog ek as inwoner en besigheidseienaar nie my instemming gee tot die voorgestelde projek nie. Jean-Pierre van Zyl</p>	<p>investigated. For example, a park and ride facility at the start of the ATC on Adam Tas Road and also near Koelenhof would be beneficial. The same is true of the proposal to pedestrianise some of the streets in the CBD. Allowance for both of these investigations is made in the ten-year Infrastructure Services budget.</p> <p>The parking area will be developed to be aesthetically suitable for the area.</p>
CONSULTATION & DUE PROCESS		
Young Urbanists	<p>Due to the gap in the preliminary research phase, the coalition raised concern that initiating public participation at this juncture is premature, as the foundational analysis necessary to inform stakeholders and guide decision-making processes—ensuring all factors are meticulously considered—is conspicuously lacking.</p> <p>This situation underscores the need for a more holistic and detailed approach, that aligns with Stellenbosch's existing policies.</p>	<p>The legislation governing PPPs as well as environmental and heritage legislation requires public participation at several stages of the process. These processes have been and will be undertaken. Not understood why the commentators say that public participation is conspicuously lacking</p>
Stellenbosch Ratepayers Association	<p>The Association stated that individual projects are out of line with policy and the needs for the town and region continue to be put forward and actioned. As community representatives, ratepayers, and residents, they need to stress to the Mayor and</p>	

NAME	COMMENTS/ISSUE	RESPONSE
	<p>Municipal management that they are extremely concerned about this situation and have been so for many years.</p> <p>This has been laboriously and repeatedly communicated to the Municipality. In this regard, we reference the following recent comments and objections (available on request):</p> <ul style="list-style-type: none"> - Comment on the Stellenbosch Draft CIP, Stellenbosch Ratepayers' Association, May 2023. - Objections to Lower Dorp Street Dualling, as reporting in Stellenbosch Monitor, 12 May 2023, https://www.stellenboschmonitor.com/2023/05/12/stop-dorp-street-dualling-stellenbosch-residents-plea/ - Proposed dualling of historic Dorp Street in Stellenbosch raises concerns and frustration among residents and business owners, https://www.news24.com/news24/community-newspaper/eikestadnuus/proposed-dualling-of-historic-dorp-street-in-stellenbosch-raises-concerns-and-frustration-among-residents-and-business-owners-20230426, 26 April 2023 - Group petition and objection to application reference: LU/13953, Remainder of the Farm Brandwacht no. 1049, Trumali Road, Stellenbosch. Brandwacht Rezoning Action Group, October 2022. - Comment on the Draft CIP for Stellenbosch, Stellenbosch Ratepayers' Association, 14 June 2021 - Appendix A Comment on the Draft Stellenbosch Municipality Roads Master Plan (RMP), the Non-motorised Transport Master Plan (NMTMP) and the Comprehensive Integrated Transport Plan (CITP), by a technical working group of the Stellenbosch Ratepayers Association (SRA), 14 June 2021 	

NAME	COMMENTS/ISSUE	RESPONSE
	<ul style="list-style-type: none"> - Legal and planning considerations regarding the Draft Roads Master Plan, MSDF, CIP and Farm 372/1/2/3, Letter to Executive Mayor, Ald. G. van Deventer and the Municipal Manager, Adv. G. Mettler Stellenbosch Municipality, Friends of Stellenbosch Mountain, Oct 2018 - Final Comments on: National Dept. of Agriculture Proposed Exclusion of Certain Properties from The Provisions of the Subdivision of Agricultural Land Act, Act 70 of 1970, Cape Winelands Professional Practices in Association, April 2018 - Towards A Sustainable Transport Strategy for Stellenbosch Municipality Reflections on the Current Situation, Vision for the Future and a Way Forward for Alignment and Adoption. Summary Report, Provincial Sustainable Transport Programme, December 2017 - Stellenbosch MSDF Public Participation Process 16 November 2017 Questions to ICE Group on the Western Bypass and related documents, Friends of Stellenbosch Mountain, Nov 2017 - Proposed Improvements to the R44 Between Somerset West and Stellenbosch: (Dea&Dp Ref. No.: 16/3/1/1/B4//45/1005/13): Comments on Revised Basic Assessment Report, Stellenbosch Municipality, April 2016. - Proposed Improvements to the R44 between Somerset West and Stellenbosch: (Dea&Dp Ref. No.: 16/3/1/1/B4//45/1005/13): Comments on Proposed Improvements of The R44 Between Somerset West and Stellenbosch, Letter from Martin Smuts, Executive Deputy Mayor Written as Chair of the Transport Working Group, May 2014 <p>The SRA and a range of other commentators stated that they are under no illusions as to the extent of the challenge and complexity in changing behavioural patterns. However, if each isolated project put forward by the Municipality works in opposition</p>	

NAME	COMMENTS/ISSUE	RESPONSE
	to the appropriate path, the well- intentioned efforts of the SRA and wider stakeholders are forced instead to spend time opposing and commenting, and the appropriate interventions and shifts seem ever more distant. By now major progress could have been made towards a more balanced, inclusive access and mobility situation reaping major economic benefits for all.	
Cathrine Du Toit, Clara Knijf, Christoff Odendaal, Greg Lynch, Hans Scheffler, Jess Meissner, Kevin Foster, Mari Weideman, Raquel Jardim Theron, Teddy Hall, Adri Wessels, AWK Heydenrych, Carey-Leigh Jones, Caro Opperman, Cris Robertson, Gary Kennedy, Gerard van Weele, Hans Combrink, Hayden Malan, Isebeau Marais, Janine Herholdt, Hans Combrink, Hayden Malan, Lizelle Jackson, Luke van Wyk, Marlette Krige, Morgaine Puttergill, Nakkiran Sunassee, Raymond van Rijn, Riis Lemmer, Ross Cotterrell, Ruhan Fourie,	<p>They urge the Stellenbosch Municipality to halt the current public participation process and undertake a thorough re-evaluation of the proposed parking upgrade and to explore alternative solutions that are consistent with the municipal policies and the broader vision for the town, such as the development of peripheral park-and-ride facilities and significant investment in the Non-Motorized Transportation Master Plan.</p> <p>Expressed hopes that the municipality will take their concerns into consideration and work together towards achieving a sustainable, accessible, and vibrant future for Stellenbosch.</p>	This study is part of the initiatives stated in the wider studies such as the CITP. Traffic planning is not a one solution study. It requires multiple avenues of assessment. The current streets of Stellenbosch are

NAME	COMMENTS/ISSUE	RESPONSE
Temosho Sekgobela, Sivuyile Lupuwana, Tyl and Annelise Willems, William Moultrie [The comments from these stakeholders very similar or are exactly the same]		
Andrea Mareut-Hegerish	The stakeholder queried why none of the wards were consulted.	The SLM is aware of the requirement to involve the local community in its decision making, e.g. as required by section 5 of the Municipal Systems Act. Johan: I presume that the relevant councillor and Ward have been consulted?
Cecil Jordaan	Stakeholder feels that, based on his understanding of the proposed parking garage, it would appear that due process has not been followed - in that the proposal lacks other impact studies (specifically traffic) and that it has not consulted with important stakeholders such as the University of Stellenbosch.	The scope of the project is guided by the PPP process. The specific studies that are referred to will be included into the RFQ that is then the responsibility of the successful bidder to plan, design and implement.
Gordon Laing, Kevin Foster	Requested a copy of the full report.	Noted
Janine Herholdt	As a Young Urbanists, urges Stellenbosch officials to work together with their members to facilitate a discussion around the significance and spatial experience of the proposed project. They believe that this is one of the most important public spaces in Stellenbosch, where people from all walks of life cross paths, and that building on this strategic	This will be addressed and incorporated in design process of building.

NAME	COMMENTS/ISSUE	RESPONSE
	<p>location could create a fantastic public space that will be visited by pedestrians and make Stellenbosch town centre even more attractive. Offered to provide an array of examples as inspiration, and to facilitate a workshop in this regard. Added that this is where the public participation should be focussing on.</p> <p>While the rest of the world is pedestrianizing their streets, facilitating safe bicycle parking spaces, incentivising shared mobility schemes and in the process revitalizing their inner cities, Stellenbosch is stuck in a 60s mentality (not a good look especially in South Africa) where business-as-usual solutions will continue to lead to business-as-usual - more cars, less safety, and a complete lack of acknowledgement for what future generations are pleading for.</p> <p>Commented that Stellenbosch politicians seem to not feel embarrassed by wasting public money on out-dated ideas and queried where the innovation is</p>	
Marthinus L. Botes	<p>As a journalist for SMF News, he has been interested in the congestion within Stellenbosch and the measures that have been taken to address it. The proposed expansion of the Eikestad parking area seems to be a suitable way of addressing the congestion, but he understands that the plan has been met with some opposition - particularly a petition started by the Young Urbanists - which claims that the construction would actually worsen congestion in Stellenbosch Central and have a negative impact on the town's liveability.</p> <p>Queried what measures will be taken to ensure that the structure will remain "in keeping with the existing historical context", and who was consulted to determine the effect of the expanded parking on congestion.</p>	<p>The concessionaire will have to design a building that fits into Stellenbosch Heritage scheme. A Heritage Impact Assessment is required by Heritage Western Cape and the concessionaire will have to employ a Heritage Specialist as part of the design. It is important to note that the building still needs to be designed. Currently an area has been zoned for the parking structure. The edges and connections from the North, East and West will have Activated Urban areas with strong pedestrian & cycling (NMT) zones.</p>

NAME	COMMENTS/ISSUE	RESPONSE
Tyl and Annelise Willems	Requested engagement in constructive Dialogue via open channels with stakeholders to explore sustainable alternatives that support a vibrant, accessible, and environmentally friendly urban environment.	This will be incorporated in the design
Albrecht Gantz	Requested that The University of Stellenbosch be consulted and be partner to any plan to alleviate parking and or traffic flow in the town centre. He stated that this was not the case with this proposed project. He requested that all stakeholders, including citizens, business owners, rate payers in Stellenbosch, University and Ward committees, and other accepted plans considering traffic be involved.	
LEGISLATION (OTHER THAN NEMA)		
Gerard van Weele Climate Change Directorate Department of Environmental Affairs and Development Planning Western Cape Government	Increasing the number of vehicles drawn to the CBD will increase the local and regional emissions of noxious, poisonous exhaust gases and contribute to South Africa's greenhouse gas emissions. This can only be solved by increasing the speed at which people are encouraged onto public transport and into NMT.	The parking facility is not a trip generator and will therefore not increase the number of vehicles in the CBD. It will merely accommodate the existing traffic circling the CBD looking for parking. This facility will also reduce the dependence on on-street parking. The on-street parking can therefore be removed from critical streets in order to widen the sidewalks to improve NMT movement.
Gerard van Weele Climate Change Directorate Department of Environmental Affairs and Development Planning Western Cape Government	The long-term objective for all CBD areas in the Western Cape should be to achieve a private vehicle-free state. It has been proven all over the world that more pedestrianised space is positive for businesses, increases the viability of public transport and improves human health and well-being. Adding new parking garages in the Stellenbosch CBD will likely result in the need to redevelop the site within 10-15 years, due to the decreased appetite for private vehicle usage and demand for well-located residential units	It is a great vision to have to completely ban private cars from the CBD's of south African cities. The proposed facility will be designed and constructed in such a way that it can be converted to residential units in the future or at least to be repurposed. This project is, however, listed in the CIP for parking. Parking is a massive need in the

NAME	COMMENTS/ISSUE	RESPONSE
		CBD. Would it not be fair to say that in the SA context, we don't have pedestrianised CBD's nor do we have adequate public transport. The city of Cape Town CBD MiCiti which is the shining light to SA has taken more than a decade to implement phase 1 and would not be able to alleviate congestion in the CBD or handle the demand if all the private car users stopped using private cars in the next year. The purpose to ban private cars in CBD is to manage congestion. Other initiatives are to decentralise business areas and create multiple mixed-use areas. But all these initiatives don't resolve a current problem of Parking in the CBD.
Lisa Marschner	Expressed that the proposed project is a wonderful idea and that she and her family support it. Noted that she was unable to attend the public forum.	
PUBLIC PRIVATE PARTNERSHIP		
Young Urbanists & The Coalition	Regarding public transportation, in the absence of the National Government, they urge the Municipality with the newly established Western Cape Mobility Department to look into a public and private partnership (PPP) around a tram line for the Municipality to define the land-use development of the Adam Tas LSDF corridor and connect surrounding estates and areas like Somerset West or even Bellville to the town.	Noted, but was not the brief of this study.