

#### MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

Ref. no.3/4/1/5

2018-11-23

## NOTICE OF THE 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY WEDNESDAY, 2018-11-28 AT 10:00

The Speaker, Cllr WC Petersen (Ms) [Chairperson]

The Executive Mayor, Ald G Van Deventer (Ms) The Deputy Executive Mayor, Cllr N Jindela

**COUNCILLORS** F Adams MC Johnson

FJ Badenhorst DD Joubert

GN Bakubaku-Vos (Ms) N Mananga-Gugushe (Ms)

FT Bangani-Menziwa (Ms) C Manuel

Ald PW Biscombe
G Cele (Ms)
PR Crawley (Ms)
NE Mcombring (Ms)
XL Mdemka (Ms)
RS Nalumango (Ms)

A Crombie (Ms)

JN De Villiers

MD Oliphant

MB De Wet

R Du Toit (Ms)

A Florence

AR Frazenburg

N Olayi

MD Oliphant

SA Peters

MM Pietersen

WF Pietersen

SR Schäfer

E Fredericks (Ms)
E Groenewald (Ms)
JG Hamilton
Ald JP Serdyn (Ms)
N Sinkinya (Ms)
P Sitshoti (Ms)

AJ Hanekom Q Smit
DA Hendrickse LL Stander

JK Hendriks E Vermeulen (Ms)

LK Horsband (Ms)

Notice is hereby given in terms of Section 29, read with Section 18(2) of the *Local Government: Municipal Structures Act, 117 of 1998*, as amended, that the **22<sup>ND</sup> MEETING** of the **COUNCIL** of **STELLENBOSCH MUNICIPALITY** will be held in the **COUNCIL CHAMBER, TOWN HOUSE, PLEIN STREET, STELLENBOSCH** on **WEDNESDAY, 2018-11-28** at **10:00** to consider the items on the Agenda.

SPEAKER WC PETERSEN (MS)

#### AGENDA

#### 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

#### 2018-11-28

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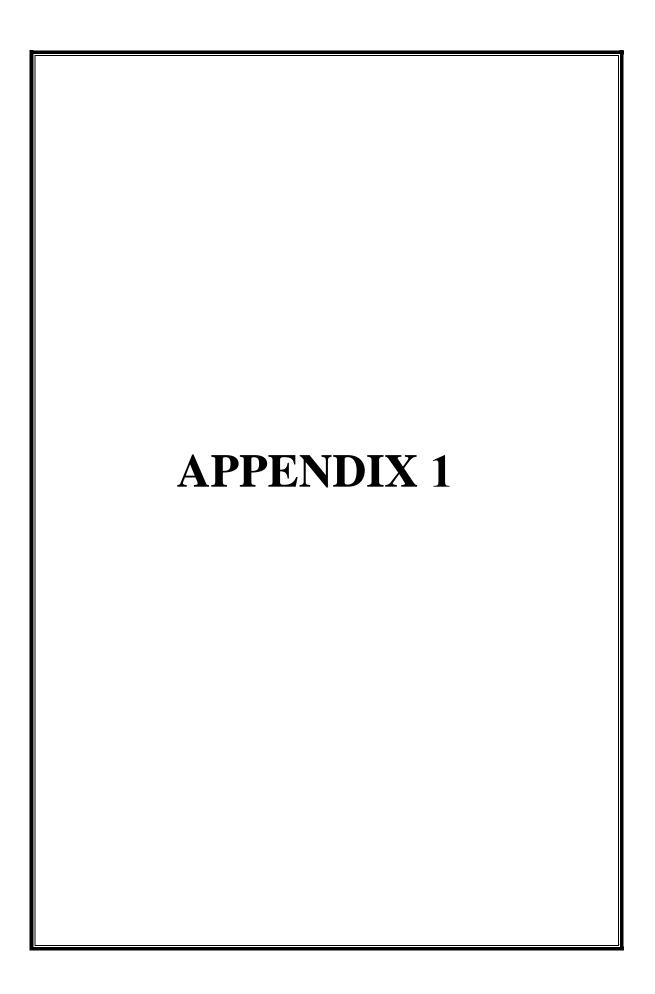
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#### 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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4.1 The minutes of the 21<sup>st</sup> Council Meeting: 2018-10-31 is attached as **APPENDIX 1**.

#### FOR CONFIRMATION





#### MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

Ref. no.3/4/1/5 2018-10-31

#### **MINUTES**

### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31 AT 10:00

Detailed account of the meeting proceedings is available on audio recording, which is obtainable from The Municipal Manager's Office per Request for Information (RFI)

# MINUTES 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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# MINUTES 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY 2018-10-31

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MINUTES OF THE 21ST MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY HELD ON 2018-10-31 AT 10:00 IN THE COUNCIL CHAMBER, TOWN HOUSE, PLEIN STREET, STELLENBOSCH

The Speaker, Cllr WC Petersen (Ms) [Chairperson] **PRESENT** 

> The Executive Mayor, Ald G Van Deventer (Ms) The Deputy Executive Mayor, Cllr N Jindela

ALDERMEN/WOMAN Ald PW Biscombe Ald JP Serdyn (Ms)

**COUNCILLORS** 

FJ Badenhorst MC Johnson **PRESENT** FT Bangani-Menziwa (Ms) N Mananga-Gugushe (Ms)

G Cele (Ms) C Manuel PR Crawley (Ms) XL Mdemka (Ms)

A Crombie (Ms) RS Nalumango (Ms) MB De Wet N Olavi

R Du Toit (Ms) **SA Peters** MM Pietersen A Florence AR Frazenburg WF Pietersen E Fredericks (Ms) SR Schäfer E Groenewald (Ms) N Sinkinya (Ms) JG Hamilton P Sitshoti (Ms)

AJ Hanekom Q Smit LL Stander DA Hendrickse E Vermeulen (Ms) JK Hendriks

LK Horsband (Ms)

Officials: Municipal Manager (Ms G Mettler)

Chief Financial Officer (M Wüst)

Director: Community and Protection Services (G Esau) Director: Economic Development and Planning (T Mfeya) Acting Director: Infrastructure Services (Ms N Zwane)

Senior Manager: Governance (Ms S De Visser)

Chief: Audit Executive (F Hoosain)

Manager: Communications (S Grobbelaar)

Manager: Secretariat/Committee Services (EJ Potts) Senior Administration Officer (T Samuels (Ms))

Interpreter (J Tyatyeka)

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

#### 1. OPENING AND WELCOME

The Speaker, Cllr WC Petersen (Ms) welcomed all present at the 21<sup>st</sup> Council meeting. A moment of silence was observed in remembrance of the fire fighters that lost their lives in recent fires.

#### 2. COMMUNICATIONS

#### 2.1 MAYORAL ADDRESS

"Goeiemore, Good Morning, Molweni, As salaam-Alaikum

- Ons is onlangs vereer deur die Wes-Kaapse Regering vir die uitnemendheid van ons Uitgebreide Openbare Werk Program, ook bekend as EPWP program.
- Ons het binne die huidige fase van die EPWP program ons teikens oorskry wat beteken dat ons meer werksgeleenthede met hierdie program al geskep het as wat aanvanklik beplan is.
- Die EPWP program bied nie net werksgeleenthede nie maar help ook om vaardigheidsopleiding te bied aan inwoners wat deelneem aan die projekte.
- Die vaardighede wat hulle deur die program opdoen, het ook tot gevolg dat die mense wat deelneem baie makliker permanente werksgeleenthede kry omdat hulle ervaring het.
- Ons is een van die top presteerders in die Provinsie en dankbaar vir die groter toekenning wat die provinsie aan ons beskikbaar maak om voort te gaan met die program.
- IDP process is well underway.
- I attended several meetings.
- Thank you to the staff, managers and Councillors who have attended all the meetings every evening,
- Thank you as well to the residents who make the effort to attend this meeting.
- It is a critical part of public participation and the ideal space to inform the municipality about your needs so that we can provide for it in the budget.
- Eerste groot hittegolf van seisoen verby
- Met somer wat hier is, moet al ons inwoners ernstig ag slaan op brandgevaar.
- Klaar voorvalle gehad waar brande in informele nedersettings in Franschhoek uitgebreek het
- Twee wynstore/bottelering fasiliteite ook geraak ernstige skade aangerig.
- Inwoners word gemaan om asseblief versigtig te wees en brande onmiddellik aan te meld.
- Indien u rook of vuur gewaar bel asseblief die brandweer 021 808 8888 or 021 808 8890 of bel die PROVINSIALE noodnommer vir brande 112.
- Residents are reminded that even though our dam levels have improved and we are in a better position than last year, water resources remains limited and we must continue to save water.

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

- We remain on level 5 water restrictions!
- It includes:
  - All water users are required to use no more than 70 litres of municipal drinking water per person per day in total irrespective of whether you are at home, work or elsewhere.
  - Single residential properties (domestic full tariff category) may consume more than 8 000 litres per month, unless the total of 70l per person per day exceeds the 8 000 litre total, in which case the total calculated mount must not be exceeded, will be liable to an admission of guilt fine in accordance with the various sections of the Water Services By Law.
  - No watering/irrigation with municipal drinking water allowed. Customers involved in agricultural activities, etc. (Nurseries and customers involved in agricultural activities or with historical gardens may apply for exemption. For more information, visit www.stellenbosch.gov.za.)
  - No washing or hosing down of hard-surfaced or paved areas with municipal drinking water allowed. Users, such as abattoirs, food processing industries, care facilities, animal shelters and other industries or facilities with special needs (health/safety related only) must apply for exemption.
  - No topping up (manual/automatic) of swimming pools with municipal drinking water is allowed, even if fitted with a pool cover. The construction of new swimming pools is discouraged during level 5 restrictions in place.
  - No washing of vehicles, trailers, caravans or boats with municipal drinking water allowed. These must be washed with non-drinking water or cleaned with waterless products or dry steam cleaning processes.
- Afgelope paar weke met geestelike leiers vergadering in ons gemeenskap.
  - Kaymandi Ministers Fraternal
  - o Ring van die VG en NG Kerke van Stellenbosch
  - Gepraat oor uitdagings binne Stellenbosch
  - Baie dankbaar vir oopkop waarmee geestelike leiers ons wil help om probleme in ons gemeenskappe aan te spreek.
  - Voorsien baie positiewe samewerking wat tot voordeel van ons hele gemeenskap gaan strek.
  - Nooi enige ander geestelike organisasies om my te kontak.
  - Ons het insette van u nodig en ook u samewerking om ons gemeenskappe werklik te help.
- Vergadering saam met Minister Donald Grant onlangs gehou vir inwoners van Franschhoek om te praat oor padveiligheid en spesifieke padgebruik uitdagings in die area
  - o Positiewe gesprek en het vordering gemaak met uitstaande kwessies
  - Minister en Munisipaliteit onderneem om ernstig aandag te gee aan die uitdagings wat deur die gemeenskap geopper is en ook terugvoer aan die rolspelers te verskaf.
- Early childhood development or ECD, for short, is part of our mandate as a municipality.
- Although the municipality cannot own or manage these types of facilities, we have a
  policy through which we try and ensure that there are sufficient facilities throughout
  our communities that are accessible to preschool children.
- Where possible we try to provide buildings or property that can be used as early childhood facilities.

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

- Nedbank and Ranyaka recently launched the "Proud of my Town" initiative.
- Focuses on helping early childhood development facilities with resources and adhering to regulations to help them to qualify for financial aid from the Provincial Government.
- Early Childhood Development is extremely important because it has an enormous impact on the future of our children and gives them a huge advantage in development.
- Grateful for private partners who are willing to work with us to empower our communities.

"Thank You."

#### 2.2 COMMUNICATION BY THE SPEAKER

- The Speaker, Cllr WC Petersen (Ms), congratulated all Councillors who celebrated their birthdays during October;
- She informed the meeting that items 7.3.1 and 13.1.1 will be withdrawn from the Agenda. Any enquiries regarding the items that were withdrawn can be discussed off record in the Office of the Speaker;
- The Speaker informed Councillors that a Ward Committee Summit for all Ward Committee members will be held on 2018-11-29 at 18:00 in the Stellenbosch Town Hall. She requested Councillors to inform their Ward Committee members to attend this summit. A communiqué in this regard will also be circulated in due course;
- The next All Ward Councillors meeting will be held on Thursday, 2018-11-29 at 14:00 and the Agenda for said meeting will be distributed in due course;
- Cllr NS Louw tendered his resignation as Councillor of Stellenbosch Municipality. The Speaker expressed her gratitude for the 2 years that he served as a member of this Council and wished him well with his future endeavours;
- The Speaker thanked the Councillors, Ward Committees and Community members of the wards for the successful IDP meetings that were conducted the past few weeks;
- Ward Councillors were encouraged to monitor the implementation of their ward projects as part of their ward allocation and to ensure that their funds were spent as per their submission to the Administration;
- The Speaker urged Councillors to not just sign, but to verify before signing the proof of addresses. The issue regarding "Commissioner of Oaths" will be addressed in due course.

#### 2.3 COMMUNICATION BY THE MUNICIPAL MANAGER

- The Municipal Manager, Ms G Mettler, said that the fire season has started and already Stellenbosch area had two fires in Langrug, Franschhoek, one fire in Enkanini as well as a wine warehouse was damaged in a fire at Stellenbosch Vineyards. She expressed her gratitude towards the courageous firefighters who put their own lives at risk to save the lives and properties of others.
- She thanked all Officials and Councillors who worked tirelessly to make the recent IDP public participation process successful.

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

 The public participation on the SDF will start mid November 2018 and will be advertised shortly.

#### 3. OFFICIAL NOTICES

#### 3.1 DISCLOSURE OF INTEREST

Councillors XL Mdemka (Ms) and MB De Wet declared an interest in items 7.2.1 and 7.2.4 respectively and requested to be recused when these matters are dealt with.

#### 3.2 APPLICATIONS FOR LEAVE OF ABSENCE

(3/4/1/6)

The following applications for leave of absence were approved in terms of the Rules of Order By-law of Council:-

Cllr F Adams - 31 October 2018
Cllr Bakubaku-Vos (Ms) - 31 October 2018
Cllr JK De Villiers - 31 October 2018
Cllr DD Joubert - 31 October 2018
Cllr MD Oliphant - 31 October 2018
Cllr E Vermeulen (Ms) - 31 October 2018
Director: Corporate Services (Ms A De Beer) - 31 October 2018
Director: Infrastructure (Mr D Louw) - 31 October 2018

#### 4. CONFIRMATION OF MINUTES

(3/4/1/5)

The minutes of the 20<sup>th</sup> Council Meeting dated 2018-09-26 were **confirmed as correct.** 

#### 5. STATUTORY MATTERS

(3/4/1/4)

NONE

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## 6. REPORT/S BY THE MUNICIPAL MANAGER RE OUTSTANDING RESOLUTIONS TAKEN AT PREVIOUS COUNCIL MEETINGS

ITEM	Pg	INPUT	MM'S RESPONSE
CLLR DA HENDRICKSE:		CLLR DA HENDRICKSE:	
4 <sup>th</sup> Council Meeting: 2016-11-23 <u>Item 7.6.2:</u> Section 78 Process for an external service delivery mechanism w.r.t. public transport	37	Raised Concern that the feedback is still on 22% after 2 years. He requested the MM to take item to the Standing Committee before submitting to Council.	Noted
8 <sup>th</sup> Council Meeting: 2017-04-26 Item 7.3.1: Future use and maintenance of Council Heritage Buildings	40	Requested the MM to take item to the Standing Committee before submitting to Council.	Noted
Item not reflecting on outstanding resolutions		"What happened to an item that served before Council where Officials requested to enter into discussions with Treasury re a public private partnership of municipal offices?"	Council was informed that National Treasury approved it and that the process will follow.
16 <sup>th</sup> Council Meeting:2018-03-28 Item 7.5.1: Proposed exchange of land a portion of Farm 183 (Woodmill)	56	"The item deals with Woodmill, but the feedback comments relate to the Millstream? Please explain?"	Noted
20 <sup>th</sup> Council Meeting: 2018-09-26: Item 8.2.3: Northern extension / Land for relocation of surplus households, Kayamandi: Progress / Status report	61	Requested a copy of the formal letter that was sent to the HoD of the Provincial Dept of Human Settlements	Noted

#### **NOTED**

The concerns raised and the feedback report on Outstanding Resolutions.

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7.	CONSIDERATION	OF	ITEMS	BY	THE	<b>EXECUTIVE</b>	MAYOR:
	(ALD G VAN DEVEN	NTER (	MS))				

7.1 COMMUNITY DEVELOPMENT AND COMMUNITY SERVICES: (PC: CLLR AR FRAZENBURG)

NONE

7.2 CORPORATE SERVICES: (PC: CLLR E GROENEWALD (MS)

7.2.1 POSSIBLE DISPOSAL OF ERF 111, KAYAMANDI, TO THE UNITED REFORMED CHURCH IN SOUTHERN AFRICA (URCSA), KAYAMANDI

Collaborator No: 608622

IDP KPA Ref No: Organisational Transformation

Meeting Date: 17 October 2018

## 1. SUBJECT: POSSIBLE DISPOSAL OF ERF 111, KAYAMANDI TO THE UNITED REFORMED CHURCH IN SOUTHERN AFRICA (URCSA), KAYAMANDI

#### 2. PURPOSE

To consider an application from URCSA, Kayamandi, for the acquisition of a portion of erf 111, Kayamandi.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

The URCSA, Kayamandi, is leasing erf 111, Kayamandi, from Stellenbosch Municipality since 1967. The lease is on a year-to-year basis. As they want to invest in the expansion of the church building, they have now applied to purchase the land from the Municipality.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.2.1

Before deliberations on the matter, Cllr XL Mdemka (Ms) recused herself from the Chamber for the duration of the matter.

#### **RESOLVED** (nem con)

- (a) that erf 111, Kayamandi, be identified as land not needed to provide the minimum level of basic municipal services;
- (b) that Council approves the request from the URCSA, Kayamandi;

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- (c) that the request is approved **in principle** on a **private treaty basis**, i.e. without following a public tender process, subject to the following conditions:
  - (i) that the property is donated to URCSA, Kayamandi
  - (ii) that a **reversionary clause** be inserted in the title deed of the property, should the property not be used for religious/social care purposes anymore or be sold in future;
- (d) that Council's intention to dispose of the property through a donation be advertised for **public inputs/objections/counter proposals**, as provided for in par 9.2.2.1 of the Property Management Policy;
- (e) the property is donated due to the long history of use by the church and the fact that it is used for, inter alia, for social care purposes for the broader community in Kayamandi; and
- (f) that, following the public participation process, the matter be re-submitted to Council to make a final decision on the disposal, or not.

NAME	Piet Smit
POSITION	Manager: Property Management
DIRECTORATE	Corporate Services
<b>CONTACT NUMBERS</b>	021-8088189
E-MAIL ADDRESS	Piet.smit@stellenbosch.gov.za
REPORT DATE	2018-08-20

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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7.2.2 PROPOSED DISPOSAL OF THREE CHURCH/CRECHE SITES IN MOOIWATER, FRANSCHHOEK

Collaborator No: 608622

IDP KPA Ref No: Organisational Transformation

Meeting Date: 17 October 2018

## 1. SUBJECT: PROPOSED DISPOSAL OF THREE CHURCH/CRECHE SITES IN MOOIWATER, FRANSCHHOEK

#### 2. PURPOSE

To obtain a resolution on the way forward with the disposal of three properties in Mooiwater, Franschhoek.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

Three properties zoned for institutional use (church/crèche sites) in Mooiwater, Franschhoek have been identified as being surplus to the municipality's own needs, i.e. the municipality does not require the properties to provide the minimum level of basic municipal services.

For this reason Council is requested to provide guidance on the manner Council would like to deal with the disposal of these properties.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.2.2

#### **RESOLVED** (nem con)

- (a) that erven 3192, 3019 and 3111 be identified as land not needed to provide the minimum level of basic municipal services, i.e. that it can be disposed of;
- (b) that Council considers a public participation process for wards 1 and 2 to indicate what uses they would want on these properties before Council takes a decision on an in principle process to dispose of the properties;
- (c) that the Municipal Manager be authorised to follow a public participation process by requesting the residents of wards 1 and 2 to provide inputs on the type of uses they would want the properties to be used for:
- (d) that the public participation process be advertised in a local newspaper and communicated by the ward Councillors, and that it run for a period of 21 days from date of advertising; and
- (e) that the item be re-submitted to Council after the public participation process.

NAME	Annalene De Beer
POSITION	Director
DIRECTORATE	Corporate Services
CONTACT NUMBERS	021-8088189
E-MAIL ADDRESS	annalene.debeer@stellenbosch.gov.za
REPORT DATE	2018-08-21

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7.2.3 CONDONATION OF QUALIFYING CRITERIA: SALE OF UNDEVELOPED ERVEN IN KAYAMANDI

Collaborator No: 611785

BUDGET KPA Ref No: Institutional Transformation

Meeting Date: 17 October 2018

## 1. SUBJECT: CONDONATION OF QUALIFYING CRITERIA: SALE OF UNDEVELOPED ERVEN IN KAYAMANDI

#### 2. PURPOSE

To obtain Council's approval for the condonation of the qualifying criteria advertised in relation to a number of undeveloped erven in Kayamandi (category D).

#### 3. DELEGATED AUTHORITY

Municipal Council.

#### 4. EXECUTIVE SUMMARY

Upon a motion by Cllr Jindela, all undeveloped erven in Kayamandi were identified.

Following a public participation process where beneficiaries could submit inputs on the identified erven, a report was tabled to Council on 2016-05-25, recommending that a number of plots be put out on tender, subject to qualifying criteria (category D).

Following a public tender process, recommendations were made to the BAC. When considering the matter, the BAC decided not to award any tender in the middle of 2017, as the criteria in the Tender Document was not in line with the qualifying criteria approved by Council.

Council must decide to either condone the qualifying criteria or amend the council resolution dated 25 May 2016. If not, the tender will have to be cancelled and readvertised.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.2.3

#### **RESOLVED** (majority vote with abstentions)

- (a) that Council resolves not to condone the criteria set out in the tender documentation published on 12 November 2016; and
- (b) that Council resolves that the following criteria be used in the new tender process, i.e.
  - i) Beneficiary must be a resident of Kayamandi for a minimum period of ten (10) years;
  - i) If younger than 40 years (at date of closing tender), then the beneficiary must be married or have a legal dependent staying with him/her;
  - ii) May not have received any form of financial assistance/subsidy from the State in obtaining a house/serviced site previously;

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- iii) May not currently own any other fixed asset;
- iv) Must be a South African citizen;
- v) Must be a first time home owner; and
- vi) that a pre-emptive clause be inserted in the title deed of the property that the property be developed within 2 years and not be sold within 5 years of registration.

NAME	PIET SMIT
POSITION	MANAGER: PROPERTY MANAGEMENT
DIRECTORATE	HUMAN SETTLEMENTS & PROPERTY MANAGEMENT
CONTACT NUMBERS	021-8088750
E-MAIL ADDRESS	Piet.smit@stellenbosch.gov.za
REPORT DATE	2018-10-10

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7.2.4 | MILLSTREAM CORRIDOR: PROGRESS REPORT

Collaborator No: 602799

BUDGET KPA Ref No: Constitutional transformation

Meeting Date: 17 October 2018

1. SUBJECT: MILLSTREAM CORRIDOR: PROGRESS REPORT

#### 2. PURPOSE

To provide Council with a progress report, following the Council resolution of 28 March 2018.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

The old millstream that was initially used inter alia to turn the old mill was declared a National Monument as per Government Gazette 16075 on 18 November. The area covered by the proclamation includes an area of one (1) meter on both sides of the stream. Over the past 30 years, property owners situated next to the stream have put up boundary structures/fences that enclosed the millstream. Council resolved on 28 March 2018 as follows:

- (a) that Stellenbosch Municipality commences with a public participation process, requesting the public to give their input on the future use of Erf 1771, in particular what the public would like to see with regard to the use thereof;
- (b) that the Municipality obtains a legal opinion on its rights and obligations in terms of Erf 1771, if and when it is deemed necessary; and
- (c) that the Municipal Manager be authorised to submit a plan on the best public use and aesthetics, and if necessary, to appoint a specialist(s) to assist in this regard.

A notice was published in a local newspaper, soliciting inputs from the public and affected parties. A number of comments/ inputs were received. A summary of the inputs plus the inputs is attached as **APPENDIX 1.** A legal opinion was obtained from an Attorney: Piet September in 2017, attached hereto as **APPENDIX 2.** It was decided that it is not necessary to get further legal advice at this stage. The Senior Manager Community Services has been consulted and has indicated that the plans are to integrate the area along the stream into a bigger plan for a nature area linking the old mill to the hangbrug along lovers' lane. Plans are to keep the upgrade of the area very natural and that plans will be prepared in this regard including lighting to enhance security. After studying the inputs from the community obtained through the media and a site inspection by the Municipal Manager accompanied by the Director: Corporate Services, Senior Manager: Community Services and the Manager: Properties and Maintenance the following recommendations are made:

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#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.2.4

Before deliberations on the matter, Cllr MB De Wet recused himself from the Chamber for the duration of the matter.

#### **RESOLVED** (majority vote with abstentions)

- (a) that Council notes the legal opinion and comments received;
- (b) that owners be given notice that any and all agreements that may exist with them in writing, or allowances made over the years, in regard to use of land across the Millstream, is cancelled/revoked;
- (c) that the owners be informed to demolish all structures/boundary fences not allowing public access to the Millstream and move any and all boundary fencing to their own erf boundaries within a period of 3 months of receipt of the notice; and
- (d) that the Senior Manager: Community Services clears the area and prepares the plans for the upgrade of the area.

NAME	ANNALENE DE BEER
Position	DIRECTOR: CORPORATE SERVICES
DIRECTORATE	CORPORATE SERVICES
<b>C</b> ONTACT <b>N</b> UMBERS	021-808 8018
E-MAIL ADDRESS	Annalene.deBeer@STELLENBOSCH.GOV.ZA
REPORT DATE	16 OCTOBER 2018

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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7.3 | ECONOMIC DEVELOPMENT AND PLANNING: (PC: ALD JP SERDYN (MS))

7.3.1 ADOPTION OF THE STELLENBOSCH MUNICIPALITY ZONING SCHEME BY-LAW, 2018

Collaborator No: LU1/1/1/40

IDP KPA:

D534

Ref No: Meeting Date:

31 October 2018

1. SUBJECT: ADOPTION OF THE STELLENBOSCH MUNICIPALITY ZONING SCHEME BY-LAW, 2018

#### 2. PURPOSE

- 2.1 To report back to Council on the public participation on the Draft Integrated Zoning Scheme By-law (Version 11) after Council authorised the Municipal Manager through Council Resolution 8.10 dated 30/08/2017, attached as **ANNEXURE A**, to embark on a second round of public participation;
- To obtain approval from Council to adopt the Stellenbosch Municipality Zoning Scheme By-law, (Version 12), attached as **ANNEXURE B** in accordance with Section 156(2) of the Constitution read with Section 12 of the Municipal Systems Act, 2000 (Act 32 of 2000), Section 24(1) of the Spatial Planning and Land Use Management Act, 2013 (Act 16 of 2013), as well as Section 28 of the Western Cape Land Use Planning Act, 2014 (Act 3 of 2014);
- 2.3 And to adopt the Zoning Maps numbered Map 01 to Map 25, dated October 2018 attached as **ANNEXURE C** and captured on the Municipality's GIS as the zoning maps adopted at the commencement of the Scheme in terms of Section 4(1) of the newly approved Stellenbosch Municipality Zoning Scheme.
- 2.4 To obtain approval from Council, for the proclamation of the Stellenbosch Zoning Scheme By-law, 2018 to be published in the Provincial Gazette in terms of Section 29(2) of the Western Cape Land Use Planning Act, 2014 (Act 3 of 2014) (LUPA) and Section 13(a) of the Municipal Systems Act, 2000 (Act 32 of 2000) for implementation on the 2nd of January 2019;
- 2.5 To obtain approval from Council to publish the decision to approve the zoning maps in terms of Section 29(2) of the Western Cape Land Use Planning Act, 2014 (Act 3 of 2014) (LUPA);
- 2.6 To obtain approval for the Administration to notify the Premier in terms of Section 28 of the Western Cape Land Use Planning Act, 2014 (Act 3 of 2014) that the Stellenbosch Municipality Zoning Scheme was approved and to forward the relevant documentation as prescribed in LUPA to the Premier (Copy of the approved zoning scheme, together with the comments and responses document, attached as **ANNEXURE F**);
- 2.7 For Council to take cognisance that the additional Delegations for the implementation of the Stellenbosch Zoning Scheme By-Law, 2018, will be submitted to Council for approval accordingly;

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2.8 To obtain permission from Council to embark on a tender process, in terms of the Municipal Finance Management Act to undertake a Zoning Audit in order to finalise the Zoning Scheme Register, according to the newly adopted Zoning Categories pertaining to this report. Distributed with this item is an extract of the current zoning register, attached as **ANNEXURE D**.

## 3. DELEGATED AUTHORITY FOR DECISION BY THE MUNICIPAL COUNCIL OF STELLENBOSCH

The adoption of the Stellenbosch Municipality Zoning Scheme By-law, 2018 is legally mandated by the Municipal Systems Act (2000), read together with the new planning dispensation, which includes the Western Cape Land Use Planning Act, 2014 (Act 3 of 2014) (LUPA), the Spatial Planning and Land Use Planning Act, 2013 (Act 16 of 2013) (SPLUMA) and the Stellenbosch Municipal Land Use Planning By-Law (2015) (the By-law).

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The Speaker **RULED** that this matter be withdrawn.

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7.4 FINANCIAL SERVICES: (PC: CLLR S PETERS)

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7.4.1 WRITE-OFF OF IRRECOVERABLE DEBTS – TENANTS OF COUNCIL OWNED FLATS

Collaborator No:

611269

**BUDGET KPA:** 

Ref No:

Meeting Date: 17 October 2018

## 1. SUBJECT: WRITE-OFF OF IRRECOVERABLE DEBTS – TENANTS OF COUNCIL-OWNED FLATS

#### 2. PURPOSE

To request Council to write off irrecoverable debts of residents living in certain Council-owned flats.

#### 3. DELEGATED AUTHORITY

Council to approve in terms of the approved Irrecoverable Debts Policy.

#### 4. EXECUTIVE SUMMARY

The Council-owned flats in Kloof, Lang, Monteray, Monte Christo, Melody and Mount View Streets have now been fitted with individual Water Management Devices for measuring individual water consumption. (204 Dwelling Units).

Residents will now start receiving municipal accounts based on their own individual, actual water consumption and no longer based on an average figure based on the previous year's combined consumption of the entire building.

Although it was the only method to use at the time, the calculation of the municipal services component was unfair to those residents who consumed less water than the average that was used to bill them. This can now be corrected and Council is requested to write off the debt of these residents that arose largely due to the methodology followed by the Municipality in providing accounts for municipal services to indigent residents of these blocks of flats.

Approval for the write-off of R3 027 863.37 as irrecoverable is being requested. **ANNEXURE 1** provides detail in this regard.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.4.1

During debate on the matter, Cllr DA Hendrickse put a Procedural Motion that this matter be referred back to allow the Administration to submit additional information whereafter the matter be resubmitted at the Council meeting in November 2018. The Procedural Motion was put to the vote yielding a result of 8 for and 25 against. The Motion did not carry, and the matter was debated further.

#### **RESOLVED** (majority vote with abstentions)

(a) that Council takes note that Water Management Devices have now been installed in the Council-owned flats of Kloof, Lang, Monteray, Monte Christo, Melody and Mount View Streets:

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- (b) that Council approves that with effect of 1 October 2018, the standard municipal services component be removed from the accounts of the relevant residents as their accounts will now be based on actual consumption;
- (c) that Council approves that the accounts of tenants listed in **ANNEXURE 1**, be written off as irrecoverable at the amounts reflected as being outstanding in the Financial System of the Municipality on the day of actual write-off; and
- (d) that the amounts written off be recovered from the Provision for Bad Debts.

Cllrs DA Hendrickse and LK Horsband (Ms) requested that their votes of dissent be minuted.

A Treurnich
Manager: Treasury
Finance
021 808 8016
Andre.treurnich@stellenbosch.org.za
10 October 2018

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7.4.2 WRITING OFF OF OUTSTANDING INDIGENT DEBT OLDER THAN 90 DAYS AND REGARDED AS IRRECOVERABLE

Collaborator No: BUDGET KPA:

611268

BUDGET KI

Ref No:

Meeting Date: 17 October 2018

## 1. SUBJECT: WRITING OFF OF OUTSTANDING INDIGENT DEBT OLDER THAN 90 DAYS AND REGARDED AS IRRECOVERABLE

#### 2. PURPOSE

To obtain Council approval to write off an amount of approximately R14.5 million with regards to irrecoverable amounts owed by indigent consumers.

#### 3. DELEGATED AUTHORITY

Council to approve.

#### 4. EXECUTIVE SUMMARY

An amount of R14 470 447.10 is currently reflected in the Books of the Municipality as being outstanding for longer than ninety days and overdue by registered indigent consumers. **ANNEXURE 1** provides the relevant detail.

All credit control and debt collection measures have been undertaken, short of foreclosing on moveable or immovable assets and selling such assets at sales in execution. Any further debt collection efforts will be costly and counter-productive and the amounts are considered to be irrecoverable.

Council is therefore requested to approve that the outstanding amount alluded to above is written off as bad debt and recovered from the Provision for Bad Debts.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.4.2

#### **RESOLVED** (nem con)

- (a) that Council takes cognisance that outstanding debt of ninety days or more with regard to indigent consumers currently amounts to R14 470 447.10 as listed in **ANNEXURE 1**:
- (b) that Council approves that the indigent accounts listed in **ANNEXURE 1** be written off as irrecoverable at the amounts reflected as being outstanding for ninety days or more in the Financial System of the Municipality on the day of actual write-off; and
- (c) that the amounts written off be recovered from the Provision for Bad Debts.

I <del></del>	
NAME	A Treurnich
Position	Manager: Treasury Office
DIRECTORATE	Finance
CONTACT NUMBERS	021 808 8016
E-MAIL ADDRESS	Andre.treurnich@stellenbosch.gov.za
REPORT DATE	2 October 2018

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7.4.3 | MFMA SECTION 52 REPORTING UP TO SEPTEMBER 2018

Collaborator No:

611694

**BUDGET KPA:** 

Ref No: Good Governance and Compliance

Meeting Date: 17 October 2018

#### 1. SUBJECT: MFMA SECTION 52 REPORTING UP TO SEPTEMBER 2018

#### 2. PURPOSE

To comply with section 52(d) of the Municipal Finance Management Act and report to Council on the budget; financial and Service Delivery Budget Implementation Plan by the Municipality for quarter 1 of the 2018/19 financial year.

#### 3. DELEGATED AUTHORITY

#### THE EXECUTIVE MAYOR TO SUBMIT TO COUNCIL

In terms of section 52 (d) of the Municipal Finance Management Act:

"The mayor of a municipality—

(d) must, within 30 days of the end of each quarter, submit a report to the council on the implementation of the budget as well as the non-financial performance of the municipality;"

#### 4. EXECUTIVE SUMMARY

The Executive Mayor must provide general political guidance over the fiscal and financial affairs of the Municipality and is required by Section 52(d) of the Municipal Finance Management Act to submit a report on the implementation of the budget and the financial and non-financial performance of the Municipality, to the Council within 30 days after end of each quarter.

The Section 52 report is a summary of the budget performance. It compares the implementation of the budget to the commitments made and contained in the Service Delivery and Budget Implementation Plan (SDBIP), and is intended to enable Council to give effect to their oversight responsibility.

This report provides the overall performance of the Municipality for the period 1 July 2018 to 30 September 2018.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.4.3

#### **NOTED**

the Section 52 Report (including quarterly performance report) – First Quarter.

NAME	Marius Wust
Position	Director Financial Services
DIRECTORATE	Financial Services
<b>CONTACT NUMBERS</b>	021 – 807 8528
E-MAIL ADDRESS	Marius.wust@stellenbosch.gov.za
REPORT DATE	10 October 2018

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7.5 HUMAN SETTLEMENTS: [CLLR N JINDELA]

7.5.1 APPOINTMENT OF A PROJECT MANAGEMENT CONSULTANT FOR TOWNSHIP APPROVALS FOR THE KAYAMANDI TOWN CENTRE PROJECT

Collaborator No: 612115

IDP KPA Ref No:

Meeting Date: 17 October 2018

## 1. SUBJECT: APPOINTMENT OF A PROJECT MANAGEMENT CONSULTANT FOR TOWNSHIP APPROVALS FOR THE KAYAMANDI TOWN CENTRE PROJECT

#### 2. PURPOSE

To obtain the necessary authorization for the intended amendment of a contract concluded with Jubelie Project.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

As part of the planning for the Northern Extension, Jubelie Projects was instructed to do a feasibility study of Kayamandi with emphasis Zone O and the Town Centre. They were duly appointed, subsequent to the initial investigation to formally undertake a feasibility study for the Town Centre, Zone O and to use any information on Kayamandi (including Enkanini) in order to provide a holistic development picture of Kayamandi. The latter resulted in a framework for possible future development opportunities in Kayamandi and environs.

It is therefore not practical or cost effective for Stellenbosch Municipality to appoint new service providers for what is merely a continuation of a second phase of their first appointment which related into the Zone O and the Town Centre of Kayamandi.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.5.1

**RESOLVED** (majority vote with abstentions)

- (a) that Council notes, in terms of MFMA Section 116(3), the reasons for the change of scope for Zone O and the Town Centre;
- (b) that Jubelie Project be appointed for the planning and implementation phases for the Kayamandi Town Centre project and Zone O project, and that their scope of work for both projects includes:
  - Detailed Town Planning;
  - Preparation and submission of engineering drawings for approval;
  - · Tendering process; and
  - Project and contract management;
- (c) that Council gives reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i);

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- (d) that the local community be invited to submit representatives to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the contract or agreement after above is finalized in terms of the applicable Act/Regulation.

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Planning & Economic Development
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	12 October 2018

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7.5.2 332 TEMPORARY HOUSING PROJECT: SCOPE CHANGE

**Collaborator No:** 

612119

IDP KPA: Ref No:

Meeting Date:

17 October 2018

#### 1. SUBJECT: 332 TEMPORARY HOUSING PROJECT: SCOPE CHANGE

#### 2. PURPOSE

To obtain the necessary authorization for the intended amendment of a contract concluded with Re A Letamisa Projects.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

On 22 May 2018, the entire site which was earmarked to build temporary units in Kayamandi was destroyed by certain community members. This resulted in additional cost and specification changes that exceed the allowed 20% in term of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.5.2

During debate on the matter, the Executive Mayor, Ald G Van Deventer (Ms) excused herself from the Chamber to attend to other urgent matters. The Deputy Executive Mayor, Cllr N Jindela acted as Executive Mayor in her absence.

#### **RESOLVED** (nem con)

- (a) that Council notes, in terms of MFMA Section 116(3), the reasons for the change of scope/specification of the TRA;
- (b) that the tender amount (B/SM 09/18) be increased from R17 995 476 to R23 479 817.84;
- (c) that Council gives reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i);
- (d) that the local community be invited to submit representatives to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the contract or agreement after (d) above is finalized in terms of the applicable Act/Regulation.

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Planning & Economic Development
CONTACT NUMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	12 October 2018

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## MINUTES 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

7.5.3 AURECON ELECTRICAL CONSULTANT FOR 332 TEMPORARY HOUSING PROJECT: CHANGE OF SCOPE

**Collaborator No:** 

612120

IDP KPA: Ref No:

Meeting Date: 17 October 2018

## 1. SUBJECT: AURECON ELECTRICAL CONSULTANT FOR 332 TEMPORARY HOUSING PROJECT: CHANGE OF SCOPE

#### 2. PURPOSE

To obtain the necessary authorization for the intended amendment of a contract concluded with Aurecon.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

On 22 May 2018, the entire site which was earmarked to build temporary units in Kayamandi was destroyed by certain community members. This resulted in additional cost and specification changes that exceed the allowed 20% in term of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.5.3

The Deputy Executive Mayor, Cllr N Jindela, acted as Executive Mayor in the absence of the Executive Mayor, Ald G Van Deventer (Ms).

#### **RESOLVED** (nem con)

- (a) that Council notes, in terms of MFMA Section 116(3), the reasons for the change of scope/specification of Aurecon;
- (b) that the tender amount (B/SM 28/16) be increased from R789 753.50 to R1 254 420.22;
- (c) that Council gives reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i);
- (d) that the local community be invited to submit representatives to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the contract or agreement after (d) above is finalized in terms of the applicable Act/Regulation.

NAME	Tabiso Mfeya
POSITION	Director
DIRECTORATE	Planning & Economic Development
CONTACT NUMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	12 October 2018

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#### 21<sup>ST</sup> MEETING OF THE COUNCIL **MINUTES** OF STELLENBOSCH MUNICIPALITY

7.5.4 ACCREDITATION OF STELLENBOSCH MUNICIPALITY TO PERFORM **HUMAN SETTLEMENT FUNCTION: LEVEL 1 AND LEVEL 2** 

**Collaborator No:** 

612640

IDP KPA Ref No: **Meeting Date:** 

17 October 2018

1. SUBJECT: ACCREDITATION OF STELLENBOSCH MUNICIPALITY TO PERFORM HUMAN SETTLEMENT FUNCTION: LEVEL 1 AND LEVEL 2

#### 2. **PURPOSE**

To inform Council on the accreditation process of the human settlements function by the municipality and to request that a decision be taken on the matter.

#### 3. **DELEGATED AUTHORITY**

Council

#### **EXECUTIVE SUMMARY** 4.

In terms of Schedule 4, Part A of the Constitution, housing is a functional area of concurrent national and provincial legislative competence. However the Housing Act provides for "accreditation" as a capacitation mechanism to allow for the progressive administration of national housing programmes by municipalities on behalf of provinces.

In 2012 the MINMEC adopted the Accreditation and Assignment Framework for Municipalities to Administer National Housing Programmes.

At various SALGA engagements municipalities indicated their interest in becoming accredited. As means to share knowledge and capacitate the municipalities towards becoming accredited and eventually assigned, SALGA convened a workshop to unpack the accreditation and the assignment processes from application requirements to implementation responsibilities.

The workshop was held on 17 April 2018 at Malmesbury. In attendance were officials and councilors from the City of Cape Town, Saldanha Bay, Theewaterskloof, Hessequa, Drakenstein, Cederberg, George, Witzenberg, Stellenbosch, Swartland, Kannaland, Prince Albert, Cape Agulhas, Beaufort West, Eden, West Coast, Breede Valley, Langeberg, Bergrivier, Knysna and Matzikama Municipalities. The provincial and national Departments of Human Settlements were also present.

#### 21ST COUNCIL MEETING: 2018-10-31: ITEM 7.5.4

The Deputy Executive Mayor, Cllr N Jindela, acted as Executive Mayor. The Executive Mayor, Ald G Van Deventer (Ms) joined the meeting during debate on the matter.

#### RESOLVED (nem con)

- (a) that report be approved;
- (b) that the Municipality performs an internal Pre-Assessment to identify areas for development;

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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- (c) that the Municipality submits a letter of intent to the Provincial Department of Human Settlements; and
- (d) that the Municipality proceeds with the process to be accredited on Level One and Level Two of the Accreditation and Assignment process.

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Director: Planning & Economic Development
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	5 October 2018

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## MINUTES 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

7.5.5 MIGRATION OF OLD HOUSING WAITING LIST TO A HOUSING DEMAND DATABASE SYSTEM

Collaborator No:

611762

**BUDGET KPA:** 

D647

Ref No: Meeting Date:

17 October 2018

## 1. SUBJECT: MIGRATION OF OLD HOUSING WAITING LIST TO A HOUSING DEMAND DATABASE SYSTEM

#### 2. PURPOSE

For Council to approve that the administration embarks on a process of updating data on the old Housing Waiting List and import all updated information into the Municipal Housing Demand Database.

#### 3. DELEGATED AUTHORITY

#### FOR DECISION BY MUNICIPAL COUNCIL.

The Municipal Council approves the updating of the old Housing Waiting and its migration into a Municipal Housing Demand Database.

#### 4. EXECUTIVE SUMMARY

The Municipality's Housing Waiting List goes as far back as 1987. With the 1995 amalgamation of the areas and towns that today comprise the Stellenbosch Municipality's area of jurisdiction (WC024), the various waiting lists were fused into one. It is critical that the waiting list is updated and that all the updated information is migrated into the Municipal Housing Demand Database in order to maintain accurate and proper information on the applicants going forward.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.5.5

#### **RESOLVED** (nem con)

- (a) that Council approves that the administration embarks on a process of updating data on the old Housing Waiting List;
- (b) that all updated information be imported into the Municipal Housing Demand Database; and
- (c) that, when the above process has been concluded, the Municipal Housing Demand Database becomes the only reference point and source of information in determining the municipality's housing backlog and the profile of applicants.

NAME	Tabiso Mfeya
POSITION	Director: Planning and Economic Development
DIRECTORATE	Planning and Economic Development
CONTACT NUMBERS	021 808 8491/3
E-MAIL ADDRESS	Tabiso.Mfeya@stellenbosch.gov.za
REPORT DATE	3 October 2018

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#### **MINUTES**

#### 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

7.6 INFRASTRUCTURE: [CLLR J DE VILLIERS]

7.6.1 THE ESTABLISHMENT OF A STELLENBOSCH TAXI LIAISON COMMITTEE

Collaborator No:

604014

IDP KPA:

Ref No: Good Governance and Compliance

Meeting Date: 17 October 2018

## 1. SUBJECT: THE ESTABLISHMENT OF A STELLENBOSCH TAXI LIAISON COMMITTEE

#### 2. PURPOSE

To inform Council on the advantages of a Taxi Liaison Committee and also to note the Terms Of Reference. (ANNEXURE A).

#### 3. DELEGATED AUTHORITY

#### FOR DECISION BY MUNICIPAL COUNCIL

Previous legislation, i.e. **National Land Transport Transition Act – ACT 22/2000** (NLTTA) made provision for Rank Committees to manage taxi ranks, but when the **National Land Transport Act – Act 5**of 2009 (NLTA) came into effect these committees could no longer function, resulting in gaps in the facilitation of local taxi operations. The Stellenbosch Municipality will make provision for the afore-mentioned within the new By-law for Public Transport.

#### 4. EXECUTIVE SUMMARY

The establishment of a Taxi Liaison Committee will assist the municipality (planning authority) to better manage unscheduled public transport operations within the municipal boundary. The committee will comment and make recommendations on issues related to public transport operations, facilities and legislation related to public transport. Recommendations will thereafter be tabled at relevant senior municipal management meetings for consideration.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.6.1

#### **RESOLVED** (nem con)

- (a) that Council notes the content of the report and recognizes the benefits of a Taxi Liaison Committee; and
- (b) that the Terms Of Reference for the Taxi Liaison Committee, be noted.

NAME	Roscoe Bergstedt
POSITION	Manager: Transport and Public Transport
DIRECTORATE	Infrastructure Services
CONTACT NUMBERS	021 808 8204
E-MAIL ADDRESS	Roscoe.bergstedt@stellenbosch.gov.za
REPORT DATE	24 July 2018

## 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

7.6.2 POSTER BY-LAW RELATING TO OUTDOOR ADVERTISING AND SIGNAGE

Collaborator No:

611373

IDP KPA:

Ref No: Good Governance and Compliance

Meeting Date: 17 October 2018

# 1. SUBJECT: POSTER BY-LAW RELATING TO OUTDOOR ADVERTISING AND SIGNAGE

#### 2. PURPOSE

To obtain Council's approval to commence with a public participation process for the acceptance of the attached Draft By-Law Relating to Outdoor Advertising and Signage.

#### 3. DELEGATED AUTHORITY

Council to approve, in terms of the Municipal Systems Act Section 12.

- "12. Legislative procedures.—(1) Only a member or committee of a municipal council may introduce a draft by-law in the council.
- (2) A by-law must be made by a decision taken by a municipal council—
  - (a) in accordance with the rules and orders of the council; and
  - (b) with a supporting vote of a majority of its members.
- (3) No by-law may be passed by a municipal council unless—
  - (a) all the members of the council have been given reasonable notice; and
  - (b) the proposed by-law has been published for public comment in a manner that allows the public an opportunity to make representations with regard to the proposed by-law.
- (4) Subsections (1) to (3) also apply when a municipal council incorporates by reference, as by-laws, provisions of—
  - (a) legislation passed by another legislative organ of state; or
  - (b) standard draft by-laws made in terms of section 14."

and

Section 156 of The Constitution, Act 108 of 1996, as amended, determines a municipality rights to perform certain functions:

- "156.(1)A municipality has executive authority in respect of, and has the right to administer
  - a. the local government matters listed in Part B of Schedule 4 and Part B of Schedule 5; and
  - b. any other matter assigned to it by national or provincial legislation.

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

` ,		ipality may ation of the m							effective
(3)	"								
Schedule	e 5, Part E	states:							
	owing loca ) and (7):	al governmer	t matter	s to th	ne extent se	t out for p	rovin	ces ir	n section
Billboard	ds and the	display of ad	vertisem	nents i	n public plac	ces			
	"								

#### 4. EXECUTIVE SUMMARY

This item deals with the accepting of a Draft By-Law Relating to Outdoor Advertising and Signage.

The purpose of this By-Law is to control, manage and regulate outdoor advertising and signage and to provide mechanisms and guidelines for the control, regulating and management thereof and for matters connected therewith.

Once the Draft By-Law has been accepted, the By-Law will be advertised for public comment and the comments will be adjudicated, whereafter a final report will be submitted to Council.

## 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.6.2

**RESOLVED** (nem con)

- (a) that the report be accepted;
- (b) that the Draft By-Law Relating to Outdoor Advertising and Signage, attached as **ANNEXURE 1**, be accepted as the copy of the By-Law to be used in a Public Participation process;
- (c) that the Draft By-Law relating to Outdoor Advertising and Signage be duly advertised for the purpose of a public participation process until the end of January 2019; and
- (d) that, upon the completion of the public participation process, the Draft By-Law together with any comments/objections by the public be resubmitted to Council for final approval and adoption.

NAME	J G LOUW
POSITION	Director: Infrastructure Services
DIRECTORATE	Infrastructure Services
<b>CONTACT NUMBERS</b>	021 808 4004
E-MAIL ADDRESS	deon.louw@stellenbosch.gov.za
REPORT DATE	8 October 2018

## 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

7.7 PARKS, OPEN SPACES AND ENVIRONMENT: (PC: CLLR N JINDELA)

7.7.1 DRAFT PARADYSKLOOF NATURE AREA ENVIRONMENTAL MANAGEMENT PLAN

Collaborator No:

611216

IDP KPA Ref No:

Meeting Date: 17 October 2018

# 1. SUBJECT: DRAFT PARADYSKLOOF NATURE AREA ENVIRONMENTAL MANAGEMENT PLAN

#### 2. PURPOSE

The draft Paradyskloof Nature Area Environmental Management Plan (EMP) (September 2018) (ANNEXURE 1) has been prepared to establish a distinct vision and overarching goal for the management of the Paradyskloof Nature Area in context off, and giving effect to, the relevant legislation and associated regulations. The purpose of this item is to acquire Council's approval to advertise the draft Paradyskloof Nature Area EMP for public input.

#### 3. DELEGATED AUTHORITY

Council.

#### 4. EXECUTIVE SUMMARY

Paradyskloof Nature Area (NA), an approximately 550 ha area consisting of Portion 2 of Farm 368 and portions of Farms 369 and 366 (municipal property), is situated on the south-eastern edge of Stellenbosch town above the neighbourhoods of Brandwacht and Paradyskloof. Most of the area (with specific reference to the northern and eastern, mountainous, area) is in a natural state with ±40 ha of mature pine still left within the old forestry area. The vegetation type of Paradyskloof NA is Cape Winelands Shale Fynbos and is a vulnerable terrestrial ecosystem.

The area is currently used for a range of outdoor recreational activities, research, events as well as for service delivery purposes. With regards to the latter a number of municipal infrastructure, including a water treatment works and reservoir, is located within the above area. Recently the clubhouse within the Paradyskloof NA has been refurbished by the Municipality.

Because of the area's ecological value, its value as public resource and its vulnerability to degradation due to past and present use it is important that an overarching management plan for the area be put in place to ensure that the Paradyskloof NA is managed in a sustainable manner. The proposed Paradyskloof Nature Area EMP is to serve this purpose.

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21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 7.7.1

# **RESOLVED** (nem con)

- (a) that the Paradyskloof Nature Area Environmental Management Plan be duly advertised for the purpose of a public participation process until the end of January 2019; and
- (b) that the inputs received during the above public participation process be worked into a final draft Paradyskloof Nature Area Environmental Management Plan to be presented to Council for approval.

NAME	Schalk van der Merwe
Position	Environmental Planner
DIRECTORATE	Community and Protection Services
CONTACT NUMBERS	021 808 8679
E-MAIL ADDRESS	schalk.vandermerwe@stellenbosch.gov.za
REPORT DATE	10 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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7.8 PROTECTION SERVICES: [PC: CLLR Q SMIT]

NONE

7.9 YOUTH, SPORTS AND CULTURE: [PC: XL MDEMKA (MS)]

NONE

7.10 REPORT(S) BY THE MUNICIPAL MANAGER

NONE

## 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

8. CONSIDERATION OF ITEMS, REPORTS, COMMUNICATIONS, PETITIONS AND APPLICATIONS SUBMITTED VIA THE OFFICE OF THE MUNICIPAL MANAGER

8.1 MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC): [CLLR WF PIETERSEN]

NONE

8.2 OFFICE OF THE MUNICIPAL MANAGER

8.2.1 REPORT ON THE IMPLEMENTATION OF THE SUPPLY CHAIN MANAGEMENT POLICY OF STELLENBOSCH MUNICIPALITY: QUARTER JULY 2018-SEPTEMBER 2018

File Ref: 8/1/3/3/2 Collaborator No: 611695

IDP KPA Ref: 8: Financial Sustainability (KFA 59: Supply Chain Management)

Meeting Date: 31 October 2018

1. SUBJECT: REPORT ON THE IMPLEMENTATION OF THE SUPPLY CHAIN MANAGEMENT POLICY OF STELLENBOSCH MUNICIPALITY: QUARTER JULY 2018- SEPTEMBER 2018

#### 2. PURPOSE

To submit to Executive Management a report for the period 1 July 2018 – 30 September 2018 on the implementation of Council's Supply Chain Management Policy. The report covers the performance of the various delegated functions and the implementation thereof.

#### 3. FOR DECISION BY MUNICIPAL COUNCIL

Section 2(3) & 4 of the SCM Policy 2018/2019 determines that the Accounting Officer must within 10 days at the end of each quarter; submit a report on the implementation of the SCM Policy to the Executive Mayor. This report must be made public in accordance with section 21A of the Municipal Systems Act (32 of 2000).

# 4. EXECUTIVE SUMMARY

On a quarterly basis the Accounting Officer must submit a report on the implementation of the Supply Chain Management Policy to the Executive Mayor. In terms of the SCM Regulations and Council's SCM Policy the SCM unit has been delegated to perform powers and functions that related to the procurement of goods and services, disposal of goods no longer needed, the selection of contractors to provide assistance in the provision of municipal services.

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 8.2.1

## **NOTED**

(a) the Report and Annexure A attached to the report; and

(b) that the report be made public in accordance with Section 21A of the Municipal Systems Act.

NAME	Dalleel Jacobs
CONTACT NUMBERS	021 808 8137
E-MAIL ADDRESS	Dalleel.Jacobs@stellenbosch.gov.za
DIRECTORATE	Financial Services
REPORT DATE	17 October 2018

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# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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8.2.2 MONTHLY FINANCIAL STATUTORY REPORTING: DEVIATIONS FOR SEPTEMBER 2018

File No: 8/1 Collaborator No: 611696

**BUDGET KPA Ref No: Good Governance and Compliance** 

Meeting Date: 17 October 2018

# 1. SUBJECT: MONTHLY FINANCIAL STATUTORY REPORTING: DEVIATIONS FOR SEPTEMBER 2018

## 2. PURPOSE

To comply with Regulation 36(2) of the Municipal Supply Chain Management Regulations and Section 4.36.2 of the Supply Chain Management Policy 2018/2019 to report the deviations and ratifications to Council.

## 3. DELEGATED AUTHORITY

Noted by Municipal Council.

# 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 8.2.2

# **NOTED**

the deviations as listed for the month of September 2018.

NAME	Marius Wüst
Position	CFO
DIRECTORATE	Finance
<b>CONTACT NUMBERS</b>	021 808 8528
E-MAIL ADDRESS	Marius.wust@stellenbosch.gov.za
REPORT DATE	17 October 2018

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# MINUTES 21<sup>ST</sup> MEETING OF THE COUNCIL

# OF STELLENBOSCH MUNICIPALITY

8.2.3 WATER TARIFFS

Collaborator No: 614524

IDP KPA Ref No: Meeting Date:

31 October 2018

### 1. SUBJECT: WATER TARIFFS

#### 2. PURPOSE

To obtain Council's approval for the NEW rates as per the table below for domestic water consumptions and that the 20% water restriction rates (as opposed to the current 40% water restriction rates) applies from the November 2018 billing run that is payable early December 2018.

## 3. DELEGATED AUTHORITY

Municipal Council according to s24 of the MFMA

#### 4. EXECUTIVE SUMMARY

The current domestic water tariffs were approved by Council in May 2018 after a public participation process during April 2018.

The 40% water restriction rates applied at the time and until now, because of the drought situation.

It is well known and well communicated that the Western Cape was declared a disaster area by national government as a result of the protracted drought. Moreover, the municipality had to reduce its water consumption by 45%. This also resulted in us amending our top layer SDBIP to include this national target in January 2018.

DAY ZERO when the taps would run dry was an imminent and fast approaching real threat and risk and foreseen to happen late April 2018. The rates were therefore modelled on lower consumption and also to preserve the water sources. The City of Cape Town and Drakenstein Municipality had Level 6 tariffs approved and Stellenbosch Municipality Level 4. It must be noted that the tariffs of Level 6 and even the current reduced Level 5 tariffs applicable at the City of Cape Town and Drakenstein Municipality are even higher than the current Level 4 tariffs applicable at Stellenbosch Municipality.

Given the current water availability after good rains during the winter, Council can consider to apply the 20% water restriction rates that will provide great financial relief to the consumer. It must be noted that water must still be consumed responsibly. Although the water security position improved the Theewaterskloofsdam (which is the main reservoir for the Western Cape) is still only 58% full on 29 October 2018. Wreckless water consumption can therefore potentially bring us to the same dire drought position in 2019.

The financial impact of the new domestic water tariffs has been modelled taking into account the current water consumption and availability. Currently, the Municipality received less revenue from water sales than was budgeted for the first quarter. The remodelled projected revenue is less than the current budget, but can be absorbed in the adjustment budget. The cost of bulk water purchases of the first quarter to September compares favourably with the annual budget. It must be noted that consumption and therefore water revenue can also increase to make up for decreased revenues.

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The Infrastructure Directorate has embarked on a program to accelerate the installation of Water Management Devices which will assist consumers to manage their water consumption to affordable levels.

Also the Infrastructure Directorate is presently installing individual water meters per municipal flat which will give the occupant of the flat the benefit of a water bill that is informed by the actual consumption of that flat. The consumers can therefore manage their water consumption and water bill. The Indigent subsidy will also be of greater benefit to the occupant of the municipal flat.

It is therefore proposed that new rates per level are approved to provide more financial relief to consumers and that the tariff level decrease from the current 40% water restriction period to the 20% water restriction period tariffs.

The new tariffs must be advertised for public comment and consideration of public input by Council before implementation. National Treasury was approached by the Municipality to follow a shortened advertisement period.

The rates including up to 18 KI is lowered and would cater for at least 70 liter per person per day for a household of 8 people. For example the household of 8 people using 70 liters per person per day for 30 days consuming 16,8 KI for the month will pay 39,2% less after November with the new rates. The calculation based on the new rates and 20% restriction period is excluding VAT and basic charge as follows:

September 2018	December 2018
6 KI x R5,37=R32,22	6 KI x R5,37=R32,22
6 KI x R10,50=R63,00	6 KI x R8,91=R53,46
4,8 KI x R39,90 = R191,52	4,8 Kl x R18,50 = R88,80
Total=R286,74	Total=R174,48

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 8.2.3

Before deliberations on the matter, the EFF requested a caucus, which the Speaker allowed.

When the meeting resumed, it was

## **RESOLVED** (majority vote with abstentions)

- (a) that Council approves the NEW rates as per the table below for domestic water consumptions;
- (b) that the NEW rates as per the table below be advertised for public comment;
- (c) that the 20% water restriction rates (as opposed to the current 40% water restriction tariffs) applies from the November 2018 billing run that is payable early December 2018
- (d) that the installation of Water Management Devices where necessary be approved, in order to support consumers to manage their water consumption and associated water accounts;
- (e) that the installation of individual meters at municipal flats continue;
- (f) that the public awareness campaign to save water is continued;

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- (g) that credit control measures will continue for outstanding debt that is not related to the higher water tariffs applicable from 1 July 2018;
- (h) that the consumption patterns and revenue be closely monitored to consider future adjustments either up or down; and
- (i) that the Finance Directorate explores options of other billing procedures to enhance the billing effectiveness.

Councillors DA Hendrickse and LK Horsband (Ms) requested that it be minuted that they abstained from voting on the matter.

NAME	Marius Wüst
Position	CFO
DIRECTORATE	Finance
<b>C</b> ONTACT <b>N</b> UMBERS	0218088528
E-MAIL ADDRESS	Marius.wust@stellenbosch.gov.za
REPORT DATE	27 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

9. MATTERS FOR NOTIFICATION

9.1 REPORT BY THE EXECUTIVE MAYOR

9.1.1 REQUEST TO NOMINATE COUNCILLORS TO SERVE IN THREE CLINIC COMMITTEES: KYLEMORE, KAYAMANDI AND KLAPMUTS

**Collaborator No:** 

611633

IDP KPA Ref No:

Meeting Date: 31 October 2018

1. SUBJECT: REQUEST TO NOMINATE COUNCILLORS TO SERVE IN THREE CLINIC COMMITTEES: KYLEMORE, KAYAMANDI AND KLAPMUTS

#### 2. PURPOSE

To inform Council of nomination of the three (3) ward councillors to serve on the respective Clinic Committees.

#### 3. DELEGATED AUTHORITY

FOR INFORMATION

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 9.1.1

#### **NOTED**

the nomination of the following Councillors to the respective Clinic Committees:

Kylemore – Cllr Malcolm Johnson; Kayamandi – Cllr N Sinkinya (Ms); Klapmuts – Cllr E Fredericks (Ms).

NAME	Geraldine Mettler
Position	Municipal Manager
DIRECTORATE	Municipal Manager
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8025
E-MAIL ADDRESS	mm@stellenbosch.gov.za
REPORT DATE	October 2018

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9.2 REPORT BY THE SPEAKER

NONE

9.3 REPORT BY THE MUNICIPAL MANAGER

9.3.1 DECISIONS TAKEN BY DIRECTORATES IN TERMS OF DELEGATED AUTHORITY: JULY – SEPTEMBER 2018

**Collaborator No:** 

IDP KPA:

Ref No: Good governance and Compliance

Meeting Date: 31 October 2018

1. SUBJECT: DECISIONS TAKEN BY DIRECTORATES IN TERMS OF DELEGATED AUTHORITY: JULY - SEPTEMBER 2018

#### 2. PURPOSE OF REPORT

To report to Council on the decisions taken by the Municipal Manager and Directors in terms of Council's System of Delegations for the period July 2018 until September 2018, in compliance with Section 63 of the Local Government: Municipal Systems Act read in conjunction with the System of Delegations as approved by Council.

## 3. DELEGATED AUTHORITY

**Municipal Council** 

#### 4. EXECUTIVE SUMMARY

To report to Council on the decisions taken by the Municipal Manager and Directors in terms of Council's System of Delegations for the period July 2018 until September 2018, in compliance with Section 63 of the Local Government: Municipal Systems Act read in conjunction with the System of Delegations as approved by Council.

#### 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 9.3.1

### **NOTED**

the decisions taken for the period July 2018 until September 2018, by the following Section 56 Managers:

- Municipal Manager Ms G Mettler
- Director Corporate Services Ms A de Beer
- Director Infrastructure Services Mr Deon Louw
- Director Community and Protection Services Mr G Esau
- Chief Financial Officer Mr M Wüst
- Director Planning and Economic Development Mr T Mfeya

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

9.3.2 DISTRIBUTION OF COUNCIL AGENDAS

Collaborator no:

**MINUTES** 

**KPA Ref No:** Good governance and Compliance

Meeting Date: 31 October 2018

#### 1. SUBJECT: DISTRIBUTION OF COUNCIL AGENDAS

#### 2. PURPOSE

To inform Council about the electronic distribution of Council agendas.

#### 3. DELEGATED AUTHORITY

For information

#### 4. EXECUTIVE SUMMARY

Section 29 of the Municipal Structures Act (Act 117/1998) provides that the speaker of a council decide when and where the council meets. For the Council to meet notice of such meeting must be given, but the manner in which that notice is provided (electronic or hard copy) is not addressed in the legislation. The requirement is that enough information must be put before council to ensure an informed decision by the councillors can be made.

The current Rules of Order contains the following provisions:

- Rule 6.3 The Municipal Manager must give at least seventy –two (72) hours' notice of the meetings referred to above, to enable members to prepare adequately.
- Rule 6.5 The fact that any member(s) has/have not received notice of a meeting in accordance with these Rules will not affect the validity of any proceedings of that meeting
- Rule 6.9 Whenever a meeting of the Municipal Council is called, the Municipal Manager must give notice stipulating the time, date and venue of the meeting...
- Rule 6.10 Every member of the Municipal Council must specify in writing an electronic mail address and/ or physical address within the municipal area of Stellenbosch, when she/he can receive a hardcopy or electronic notice of meetings and or other official correspondence. Delivery to this address will constitute proper notice of meetings of the Municipal Council.
- Rule 8.5 The Speaker or a person designated by the Speaker must prepare and approve the agenda for a meeting.

Council resolved on 24 January 2018 under item 8.3 inter alia as follows:

(g) that Council approves the provision of a laptop as a tool of the trade to each councillor which will enable the councillor inter alia to work with electronic agendas and documentation.

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

All Councillors have been issued with laptops. Some Councillors have declined, but it is available. The administration has arranged training for councillors who requested such on the use of a laptop as well as the use of the Adobe Reader used for the distribution of the agendas. Councillors all receive a R300 allowance for data that is intended to be used for council related work. This allowance can be used for pre-paid data, a data router or a 3G card to be used in the laptop. Wi-Fi has been installed to enable councillors to work on Wi-Fi when in the Council chamber.

The Administration is therefore now in a position to implement the Council resolution and ensure that the laptops are used optimally by Councillors for Council work as was envisaged by the regulations on the Upper Limits for councillors.

# 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 9.3.2

**RESOLVED** (majority vote with abstentions)

- (a) that Council takes note that agendas are distributed electronically to the email addresses provided by the councillors or the email addresses the administration has opened for them to receive the official correspondence, including agendas, electronically; and
- (b) that as part of the transition phase, hard copies will be made available on request, but the councillors have to collect the documentation themselves from the administration as the electronic version is considered as the official notice.

NAME	ANNALENE DE BEER
Position	DIRECTOR: CORPORATE SERVICES
DIRECTORATE	CORPORATE SERVICES
<b>C</b> ONTACT <b>N</b> UMBERS	X8O18
E-MAIL ADDRESS	Annalene.deBeer@stellenbosch.gov.za
REPORT DATE	29 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10. CONSIDERATION OF NOTICES OF QUESTIONS AND NOTICES OF MOTIONS RECEIVED BY THE SPEAKER

10.1 MOTION 1 BY CLLR F ADAMS: A DEBATE ON LAND REFORM AND ECONOMIC TRANSFORMATION

**Collaborator No:** 

IDP KPA:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.1

In view of the absence of the member,

the Speaker **RULED** 

that this matter has lapsed.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10.2 MOTION 2 BY CLLR F ADAMS: NAME CHANGES WITHIN WCO24

**Collaborator No:** 

**IDP KPA**:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.2

In view of the absence of the member,

the Speaker RULED

that this matter has lapsed.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10.3 QUESTION 1 BY CLLR DA HENDRICKSE: ARBITRATION BETWEEN STELLENBOSCH GOLF CLUB AND STELLENBOSCH MUNICIPALITY

**Collaborator No:** 

IDP KPA:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.3

It is noted that Cllr DA Hendrickse will submit his follow-up question in writing.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10.4 QUESTION 2 BY CLLR DA HENDRICKSE: IDAS VALLEY HOUSING PROJECT – PRICE OF DIFFERENT TYPES OF HOUSING UNITS

**Collaborator No:** 

IDP KPA:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.4

It is noted that Cllr DA Hendrickse will submit his follow-up question in writing.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10.5 QUESTION 1 BY CLLR LK HORSBAND (MS): SOCIAL AND AFFORDABLE HOUSING NEEDS IN KYLEMORE

**Collaborator No:** 

IDP KPA:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.5

It was noted that Councillor Cllr LK Horsband (Ms) was satisfied with the written response from the Municipal Manager and that she had no follow-up questions.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

10.6 QUESTION 2 BY CLLR LK HORSBAND (MS): HOUSING NEEDS OF VARIOUS COMMUNITIES LIVING ON LAND/HOUSES OWNED BY OTHER ORGANS OF STATE

**Collaborator No:** 

IDP KPA:

Ref No: 3/4/1/4

Meeting Date: 31 October 2018

# 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 10.6

It was noted that Councillor Cllr LK Horsband (Ms) was satisfied with the written response from the Municipal Manager and that she had no follow-up questions.

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	31 October 2018

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

11. CONSIDERATION OF URGENT MOTIONS

NONE

12. URGENT MATTERS SUBMITTED BY THE MUNICIPAL MANAGER

NONE

13. CONSIDERATION OF REPORTS

13.1 REPORTS SUBMITTED BY THE SPEAKER

13.1.1 REPORT BACK TO COUNCIL REGARDING INVESTIGATION INTO AN ALLEGATION OF MISCONDUCT BY COUNCILLOR MB DE WET

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 31 October 2018

# 1. SUBJECT: REPORT BACK TO COUNCIL REGARDING INVESTIGATION INTO AN ALLEGATION OF MISCONDUCT BY COUNCILLOR MB DE WET

#### 2. PURPOSE

To obtain Council resolution for the allegation of misconduct against Councillor MB de Wet.

#### 3. DELEGATED AUTHORITY

For decision by Council.

#### 4. EXECUTIVE SUMMARY

The Office of the Speaker received a formal complaint from Councillor DA Hendrickse regarding additional remuneration received by Councillor MB de Wet in his capacity as Chairperson of a Section 79 Committee. Subsequent to receiving the e-mail various actions were performed by the Office of the Speaker and the Municipal Manager to resolve this matter.

# 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 13.1.1

The Speaker **RULED** that this matter be withdrawn.

NAME	Nicky Ceasar	
Position	Executive Suppoort Officer	
DIRECTORATE	Corporate Services	
CONTACT NUMBERS	021 808 8618	
E-MAIL ADDRESS	Nicky.ceaser@stellenbosch.gov.za	
REPORT DATE	19 October 2018	

2018-10-31

#### 21<sup>ST</sup> MEETING OF THE COUNCIL **MINUTES**

# OF STELLENBOSCH MUNICIPALITY

13.2 REPORTS SUBMITTED BY THE EXECUTIVE MAYOR

13.2.1 **RECONSTITUTION OF SECTION 80 COMMITTEES** 

**Collaborator No:** 

**IDP KPA:** 

Ref No: **Good Governance and Compliance** 

31 October 2018 **Meeting Date:** 

#### SUBJECT: RECONSTITUTION OF SECTION 80 COMMITTEES 1.

#### 2. **PURPOSE OF REPORT**

To inform Council on the reshuffling of the Mayoral Committee that has subsequently led to a change in the Section 80 Portfolio Committee chairpersons, including the names of some of the current Section 80 Portfolio Committees, and the introduction of two new S80 Committees.

#### 3. **DELEGATED AUTHORITY**

**Municipal Council** 

#### 4. **EXECUTIVE SUMMARY**

The Executive Mayor, in terms of Section 60 of the Municipal Structures Act 117 of 1998 reshuffled her Mayoral Committee members effective from 1 November 2018. This led to the change in the Councillors that served as Chairpersons of the Section 80 Committees as well as the portfolios which they represent, and the introduction of two new S80 Committees.

# 21<sup>ST</sup> COUNCIL MEETING: 2018-10-31: ITEM 13.2.1

**RESOLVED** (majority vote with abstentions)

- that Council rescinds all resolutions taken on item 5.1 held at an Urgent meeting of (a) Council on 16 February 2017;
- (b) that Council approves the establishment of the following Section 80 Committees and its composition, namely:

### **Human Settlements**

DA: 3 EFF: 1 ANC: 1

### **Financial Services**

DA: 4 ANC: 2

## Parks, Open Spaces and Environment

To be constituted

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

# **Planning and Economic Development**

DA: 4 DNCA: 1 ANC: 2

### Youth, Sports and Culture

DA: 3 EFF: 1 ANC: 1

## **Rural Management and Tourism**

To be constituted

## **Community and Protection Services**

DA: 4 ANC: 1 ACDP: 1

### Infrastructure Services

DA: 4 ANC: 2

### **Corporate Services**

DA: 3 ANC: 2

- (c) that the relevant parties submit their representatives to the Speaker and Whip by 5 November 2018, including the two new Section 80 committees, namely Parks, Open Spaces and Environment and Rural Management and Tourism;
- (d) that it <u>BE NOTED</u> that the Executive Mayor has appointed the following Mayco members as Chairpersons of the Section 80 Committees –

# **Human Settlements**

Deputy Mayor N Jindela

### **Financial Services**

Cllr Patricia Crawley (Ms)

## Parks, Open Spaces and Environment

Cllr Xoliswa Mdemka (Ms)

### **Planning and Economic Development**

Cllr Esther Groenewald (Ms)

# Youth, Sports and Culture

Cllr Manie Pietersen

### **Rural Management and Tourism**

Cllr Salie Peters

# **Community and Protection Services**

Cllr Jan de Villiers

#### **Infrastructure Services**

Cllr Quintin Smit

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-10-31

# **Corporate Services**

Vacant at present. Councillor Esther Groenewald (Ms) will remain Portfolio Chairperson until new Portfolio Chairperson is appointed by the Executive Mayor; and

(e) that Council approves the terms of reference for these Committees attached as **APPENDIX A.** 

NAME	Gesie van Deventer
POSITION	Executive Mayor
DIRECTORATE	Council
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8002
E-MAIL ADDRESS	Mayorpa@stellenbosch.gov.za
REPORT DATE	2018-10-21

# 21<sup>ST</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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14. MATTERS TO BE CONSIDERED IN-COMMITTEE	
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SEE PINK DOCUMENTATION

The meeting adjourned at 14:40.				
CHAIRPERSON:				
DATE:				
Confirmed on		with/without amendments.		

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

4.2	CONFIRMATION OF MINUTES: 2018-11-09	(3/4/1/5)
4.2	CONFIRMATION OF MINUTES. 2010-11-09	(3/4/1/3)

4.2 The minutes of an Urgent Council Meeting: 2018-11-09 is attached as **APPENDIX 1**.

FOR CONFIRMATION



# MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

Ref no.3/4/1/5 2018-11-09

# **MINUTES**

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09 AT 14:00

Detailed account of the meeting proceedings is available on audio recording, which is obtainable from The Municipal Manager's Office per Request for Information (RFI)

# **URGENT MEETING OF THE COUNCIL**

# OF STELLENBOSCH MUNICIPALITY

# 2018-11-09

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	MUNICIPAL MANAGERS AND MANAGERS DIRECTLY ACCOUNTABLE TO MUNICIPALMANAGERS	
	WONTOFALWANAGENS	

MINUTES OF AN URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY HELD ON 2018-11-09 AT 14:00 IN THE COUNCIL CHAMBER, TOWN HOUSE, PLEIN STREET, STELLENBOSCH

**PRESENT** The Speaker, Cllr WC Petersen (Ms) [Chairperson]

The Executive Mayor, Ald G Van Deventer (Ms) The Deputy Executive Mayor, Cllr N Jindela

ALDERMEN/WOMAN Ald PW Biscombe Ald JP Serdyn (Ms)

COUNCILLORS PRESENT

F Adams JK Hendriks
FJ Badenhorst MC Johnson
FT Bangani-Menziwa (Ms) C Manuel

G Cele (Ms)
PR Crawley (Ms)

A Crawbia (Ma)

NE Mcombring (Ms)

XL Mdemka (Ms)

A Crombie (Ms) N Olayi

JN De Villiers SA Peters

R Du Toit (Ms) MM Pietersen

A Florence WF Pietersen

AR Frazenburg SR Schäfer

E Fredericks (Ms) N Sinkinya (Ms)

E Groenewald (Ms) Q Smit JG Hamilton LL Stander

AJ Hanekom E Vermeulen (Ms)

\*

Officials: Municipal Manager (Ms G Mettler)

Chief Financial Officer (M Wüst)

Director: Community and Protection Services (G Esau)

Director: Corporate Services (Ms A De Beer)

Director: Economic Development and Planning (T Mfeya)

Director: Infrastructure Services (D Louw)

Senior Manager: Governance (Ms S De Visser)

Chief: Audit Executive (F Hoosain)

Senior Administration Officer (T Samuels (Ms))

Interpreter (J Tyatyeka)

\*

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

# 1. OPENING AND WELCOME

The Speaker, Cllr WC Petersen (Ms) welcomed all present at the Urgent Council meeting. Cllr A Florence opened the meeting with a prayer.

## 2. DISCLOSURE OF INTEREST

NONE

# 3. APPLICATIONS FOR LEAVE OF ABSENCE

(3/4/1/6)

1. The following applications for leave of absence were approved in terms of the Rules of Order By-law of Council:-

Cllr MB De Wet – 9 November 2018
Cllr DA Hendrickse – 9 November 2018
Cllr LK Horsband (Ms) – 9 November 2018
Cllr DD Joubert – 9 November 2018
Cllr N Mananga-Gugushe (Ms) – 9 November 2018
Cllr R Nalumango (Ms) – 9 November 2018
Cllr P Sitshoti (Ms) – 9 November 2018

# 2. ABSENT

Cllr GN Bakubaku-Vos (Ms) – 9 November 2018 Cllr MD Oliphant – 9 November 2018

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

4. RECRUITMENT AND SELECTION PROCESS OF THE DIRECTOR: COMMUNITY AND PROTECTION SERVICES

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 9 November 2018

# 1. SUBJECT: RECRUITMENT AND SELECTION PROCESS OF THE DIRECTOR: COMMUNITY AND PROTECTION SERVICES

#### 2. PURPOSE OF REPORT

To obtain Council approval for the commencement of the recruitment and selection process of the Director: Community and Protection Services.

#### 3. DELEGATED AUTHORITY

**Municipal Council** 

#### 4. EXECUTIVE SUMMARY

The position of Director Community and Protection Services became vacant on 1 November 2018 with the resignation of Mr Gerald Esau. (Resignation letter attached as **APPENDIX 1**). With the current changes to the Portfolio Committee there are three (3) members responsible for the functions in the Directorate. Council to determine which Mayoral Committee members form part of the Selection panel. The selection panel must consist of minimum three (3) members and maximum five (5) members.

#### **URGENT COUNCIL MEETING: 2018-11-09: ITEM 4**

**RESOLVED** (majority vote with abstentions)

- (a) that Council approves the recruitment and selection processes of the Director: Community and Protection Services;
- (b) that Council approves the selection panel for the Director Community and Protection Services as set out in the Government Gazette 37245: Local Government Regulations on Appointment and Conditions of Employment of Senior Managers
  - The Municipal Manager;
  - Members of the Mayoral Committee responsible for the Portfolios under this directorate;
  - At least one person who is not a councillor or staff member, and who has expertise or experience in the area.

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

- (c) that an independent external consultant be appointed to assist with the recruitment and selection process in line with abovementioned Regulations; and
- (d) that Mr Albert Van der Merwe be appointed as Acting Director: Community and Protection Services for the period 1 December 2018 28 February 2019, or until such time that the post is filled.

Councillor F Adams requested that his vote of dissent be minuted.

NAME	Geraldine Mettler
POSITION	Municipal Manager
DIRECTORATE	Municipal Manager
CONTACT NUMBERS	021 808 8025
E-MAIL ADDRESS	mm@stellenbosch.gov.za
REPORT DATE	November 2018

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

5. RECRUITMENT AND SELECTION PROCESS : CHIEF FINANCIAL OFFICER – THIRD ROUND - CHANGES IN SELECTION PANEL

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 9 November 2018

# 1. SUBJECT: RECRUITMENT AND SELECTION PROCESS: CHIEF FINANCIAL OFFICER – THIRD ROUND – CHANGES IN SELECTION PANEL

#### 2. PURPOSE OF REPORT

To notify Council of the change in the Mayoral Committee leading to a change in the selection panel of the Chief Financial Officer (CFO) Recruitment and selection process.

#### 3. DELEGATED AUTHORITY

Municipal Council for noting.

#### 4. **EXECUTIVE SUMMARY**

The recruitment and selection process for the 3<sup>rd</sup> round of the CFO commenced during October 2018, with the advertisement which closed on 15 October 2018.

Councillor Salie Peters was appointed as part of the Selection Panel at a Council meeting held on 25 July 2018.

Council on the 30 October 2018 noted the changes made to the Mayoral Committee as proposed by the Executive Mayor.

### **URGENT COUNCIL MEETING: 2018-11-09: ITEM 5**

#### NOTED

the changes in the Mayoral Committee led to changes in the selection panel of the Chief Financial Officer, i.e. that Councillor P Crawley (Ms) serves on the selection panel in her capacity as Chairperson of the Financial Services Portfolio.

NAME	Geraldine Mettler
POSITION	Municipal Manager
DIRECTORATE	Municipal Manager
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8025
E-MAIL ADDRESS	mm@stellenbosch.gov.za
REPORT DATE	2018-11-06

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

6. 298 SERVICE SITES FOR THE UPGRADING ON ERF 2181, MANDELA CITY INFORMAL SETTLEMENTS, KLAPMUTS: CHANGE OF SCOPE FOR WEC CONSULT

Collaborator No:

IDP KPA Ref No:

615006

Meeting Date: 09 November 2018

1. SUBJECT: 298 SERVICE SITES FOR THE UPGRADING ON ERF 2181, MANDELA CITY INFORMAL SETTLEMENTS, KLAPMUTS: CHANGE OF SCOPE FOR WEC CONSULT

#### 2. PURPOSE

To obtain the necessary authorization for the intended amendment of a contract concluded with WEC Consult.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

WEC Consult was appointed as the initial Consultants to obtain the land use rights in order to implement the development of Mandela City Informal Settlement upgrading project. The latter appointment included among others the amendment of the existing subdivision plan (original 219 sites), obtaining land use rights and supervision of the construction of Engineering services. The Municipal Planning Tribunal (MPT) approved the land use application for the proposed development on Erf 2181, Mandela City, Klapmuts on 08 May 2017.

During the implementation of the project, community members were dissatisfied with a number of issues and particularly the size of the temporary housing units and serviced sites. After extensive consultation and negotiation processes, many community issues were addressed however, the Site Development Plan (SDP) had to be altered to accommodate community needs. The impact to revise the phase 1 of the Site Development Plan caused a delay of about six months on site.

This resulted in changes in specifications and additional costs to the entire professional team, ie. Safety inspector, Environmental Control officer, Site supervision, Project management etc. These costs will exceed the allowed 15% in terms of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

## **URGENT COUNCIL MEETING: 2018-11-09: ITEM 6**

#### **RESOLVED** (nem con)

- (a) that Council notes in terms of MFMA Section 116(3) the reasons for the change of scope/specification of the Mandela City development project;
- (b) that the tender amount (B/SM 28/16) for the provision of Professional Services be increased from R2 185 109.00 to R3 738 846.60;

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

- 2018-11-09
- (c) that Council give reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i);
- (d) that the local community be invited to submit representations to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the contract or agreement after (d) above, is finalized in terms of the applicable Act/Regulation.

NAME	Tabiso Mfeya
POSITION	,
POSITION	Director
DIRECTORATE	Planning & Economic Development
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	9 November 2018

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

7. 298 SERVICE SITES FOR THE UPGRADING OF INFORMAL SETTLEMENTS ON ERF 2181, MANDELA CITY, KLAPMUTS: CHANGE OF SCOPE FOR WF CONSTRUCTION

Collaborator No: 615171

IDP KPA Ref No:

Meeting Date: 09 November 2018

1. SUBJECT: 298 SERVICE SITES FOR THE UPGRADING OF INFORMAL SETTLEMENTS ON ERF 2181, MANDELA CITY, KLAPMUTS: CHANGE OF SCOPE FOR WF CONSTRUCTION

#### 2. PURPOSE

To obtain the necessary authorisation for the intended amendment of a contract concluded with WF Construction.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

WF Construction was appointed for the installation and/or construction of civil services at Mandela City, Klapmuts. During the implementation of the project, community members were dissatisfied with a number of issues and particularly the size of the temporary housing units and serviced sites. After extensive consultation and negotiation processes, many community issues were addressed however, the Site Development Plan had to be altered to accommodate the community needs. The impact to revise the phase 1 of the Site Development Plan (SDP) caused a delay of about six months on site.

This resulted in changes in specifications and additional costs both for project supervision and construction of civil services which will exceed the allowed 20% in terms of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

#### **URGENT COUNCIL MEETING: 2018-11-09: ITEM 7**

# **RESOLVED** (nem con)

- (a) that Council notes in terms of MFMA Section 116(3) the reasons for the change of scope/specification of the Mandela City development project;
- (b) that the tender amount (B/SM 56/17) for the construction of civil services be increased from R15 595 026.16 to R28 498 082.35;
- (c) that Council give reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i);

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

- (d) that the local community be invited to submit representations to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the contract or agreement after (d) above, is finalized in terms of the applicable Act/Regulation.

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Planning & Economic Development
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	9 November 2018

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

# 8. REPORT ON SLOW CAPITAL EXPENDITURE

**Collaborator No:** 

IDP KPA Ref No: Good governance and Compliance

Meeting Date: 9 NOVEMBER 2018

#### 1. SUBJECT: REPORT ON SLOW CAPITAL EXPENDITURE

## 2. PURPOSE OF REPORT

To inform Council of the current capital expenditure and the challenges being faced with the spending thereof.

#### 3. DELEGATED AUTHORITY

Municipal Council

#### 4. EXECUTIVE SUMMARY

The municipality is currently facing extreme pressure with the slow expenditure of the capital budget. This report will focus on the challenges being faces and factors that lead to these challenges and possible solutions to address slow expenditure.

#### **URGENT COUNCIL MEETING: 2018-11-09: ITEM 8**

## **NOTED**

- (a) the concerns raised with the slow capital expenditure;
- (b) the Municipal Manager will headhunt in certain instances where vacancies exist and cannot be filled on several occasions, i.e. the Senior Manager: Infrastructure Planning, Development Services and Implementation and appoint same if a suitable candidate is identified in line with the relevant requirements of the post;
- (c) the initiatives implemented by the Municipal Manager and Administration to ensure effective spending of the capital budget:
- (d) the challenges being faced by the administration to spend an annual increasing capital budget with the current amount of critical vacancies within the Municipality; and
- (e) the challenges faced with the current capital budget and consider same in the adjustments budget process.

NAME	Geraldine Mettler
Position	Municipal Manager
DIRECTORATE	Municipal Manager
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8025
E-MAIL ADDRESS	mm@stellenbosch.gov.za
REPORT DATE	November 2018

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-11-09

# ADDITIONAL ITEM

9. UPPER LIMITS OF TOTAL REMUNERATION PACKAGES PAYABLE TO MUNICIPAL MANAGERS AND MANAGERS DIRECTLY ACCOUNTABLE TO MUNICIPALMANAGERS

**Collaborator No:** 

IDP KPA Ref No: Good governance and Compliance

Meeting Date: 9 November 2018

1. SUBJECT: UPPER LIMITS OF TOTAL REMUNERATION PACKAGES PAYABLE TO MUNICIPAL MANAGERS AND MANAGERS DIRECTLY ACCOUNTABLE TO MUNICIPAL MANAGERS

## 2. PURPOSE

To inform Council of the notice providing for the Upper limits applicable to Section 56 Managers and the Municipal Manager from 1 July 2018.

## 3. DELEGATED AUTHORITY

The notice is automatically applicable to Section 56 Managers and the Municipal Manager unless otherwise determined in the notice or through a waiver provided by the Minister. In terms of the Municipal Delegations (626) and (634) the adjustment of remuneration is delegated to the Executive Mayor (for the Municipal Manager) and the Municipal Manager (for the Section 56 Managers).

# 4. EXECUTIVE SUMMARY

When a Municipal Manager or Manager reporting to the Municipal Manager is appointed Council appoints such individual based on the Upper Limit notice applicable to that financial year when it comes to the remuneration aspect of the contract. The Local Government: Regulations on the Appointment and Conditions of Employment of Senior Managers dated 17 January 2014 provides in item 35 that the Minister must annually determine the remuneration packages of the senior managers through the publication of a notice in the Government Gazette. The senior managers referred to are the Municipal Manager and the Section 56 Managers. Such notice is supposed to be published before 31 March every year to be applicable from 1 July each year. The notice for the 2018/19 financial year was only published on 8 November 2018. A copy of the notice is attached as ANNEXURE A. Stellenbosch Municipality is a category 5 municipality and all the senior managers are remunerated on the maximum total remuneration package. The CFO, Mr Wust, was appointed before the implementation of the Regulations under which this Notice is published and in terms of item 13 (1) of the Notice the notice does not apply to him. His salary has been adjusted on 1 July 2018 in accordance with his employment contract that provides for the same percentage increase as determined in the SALGBC. The maximum remuneration packages as indicated in item 8 are therefore applicable as per the attached notice to all directors excluding the CFO from 1 July 2017. The increase amounts to 5,4% for the Municipal Manager and Senior Managers and 7% for the Chief Financial Officer.

# URGENT MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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The Minister granted an exemption to the Stellenbosch Municipality in a letter dated 3 August 2017 in regard to the remuneration package of the Municipal Manager to an amount of R1 650 000,00. In terms of her contract and as approved by Council in August 2017 this amount was applicable from date of her appointment. Increases are dealt with in terms of her contract and may be approved by the Executive Mayor in terms of the delegations. It is recommended to the Executive Mayor that the remuneration package, as indicated by the Minister above, is increased by the same percentage received by the Section 56 managers in terms of the notice.

**URGENT COUNCIL MEETING: 2018-11-09: ITEM 9** 

## **NOTED**

the changes in the Upper Limits for Senior Managers which amounts to 5.4% increase, the 5.4% increase of the Municipal Manager and the 7% increase of the CFO.

Incumbent	Package in terms of 2017 Notice	Package in terms of 2018 Notice
G Mettler (exemption approved)	R1 747 350.00	R1 841 706.90
M Wüst (appointed before upper limits)	R1 625 446.74	R1 739 228.01
A de Beer	R1 317 437.00	R1 388 579.00
T Mfeya	R1 317 437.00	R1 388 579.00
J Louw	R1 317 437.00	R1 388 579.00
G Esau	R1 317 437.00	R1 388 579.00

NAME	G Mettler
Position	Municipal Manager
DIRECTORATE	Municipal Manager
<b>C</b> ONTACT <b>N</b> UMBERS	021 – 808 8025
E-MAIL ADDRESS	Municipal.manager@stellenbosch.gov.za
REPORT DATE	8 November 2018

The meeting adjourned at 14:50.						
<b>CHAIRPERSON:</b>						
DATE:						
Confirmed on		with/without				

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

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5.	STATUTORY MATTERS	(3/4/1/4)
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NONE

6. REPORT/S BY THE MUNICIPAL MANAGER RE OUTSTANDING RESOLUTIONS TAKEN AT PREVIOUS COUNCIL MEETINGS

The report by the Municipal Manager re outstanding resolutions taken at previous meetings of Council is attached as **APPENDIX 1**.

# FOR INFORMATION

APPENDIX 1
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Council M	eeting	Resolution	Resolution Date	Allocated To	% Feedback	Feedback Comment
394114	regards to the various residential properties in Mont Rochelle Nature Reserve	RESOLVED (majority vote)  (a) that Council rescind its resolution taken at the meeting dated, 2014-01-16, with regard to Item 7.2;  (b) that the funds allocated to be spent on conducting the proposed investigation rather be spent on consolidating the 46 unsold erven with Mont Rochelle Nature Reserve and negotiating with the owners of the 14 sold (but undeveloped) erven (the priority being erven 342, 307, 314, 322, 355, 336, located in a visually sensitive area north-eastern slope of "Du Toits Kop" facing the Franschhoek valley) regarding the possibility to exchange current erven within Mont Rochelle Nature Reserve with erven in a more suitable area (suitable in terms of environmental, visual and service delivery perspective); and  (c) that any other feasible alternative that can limit the impact on the nature reserve that might be identified in the process be considered. The following Councillors requested that their votes of dissent be minuted: Councillors F Adams; JA Davids; DA Hendrickse; S Jooste (Ms); C Moses (Ms); P Mntumi (Ms); RS Nalumango (Ms); P Sitshoti (Ms); AT van der Walt and M Wanana.  (DIRECTOR: PLANNING AND ECONOMIC DEVELOPMENT TO ACTION)		SCHALKV	95.00	Community Services met with the Mayor on 28 August 2018. Awaiting instructions on a possible site visit and way forward.
478903	SECTION 78 PROCESS FOR AN EXTERNAL SERVICE DELIVERY MECHANISM WITH REGARDS TO PUBLIC	mechanism with regard to public transport		ROSCOEB	22.00	Item in process of being prepared for November Council

	that the recommendation of the assessment be submitted to Council for consideration and decision; and (b) that, should the above assessment recommend the use of an external mechanism for the provision of the public transport service, a feasibility study be conducted for the provision of the service through an external mechanism.  The following Councillors requested that their votes of dissent be minuted: Councillors F Adams; DA Hendrickse and LK Horsband (Ms).			
THE THIRD GENERATION INTEGRATED WASTE MANAGEMENT PLAN (IWMP) FOR STELLENBOSCH MUNICIPALITY	4TH COUNCIL MEETING: 2016-11-23: ITEM 7.6.4	SALIEMH	85.00	Meeting was held with GreenCape on 26 October 2018, and it was agreed that final report would be drafted by end February 2019. GreenCape to submit cost to municipality.
IDENTIFICATION OF POSSIBLE TRUST LAND IN PNIEL: STATUS REPORT		PSMIT	90.00	This letter was followed up by e-mail on 1 June 2018, 11 June and again on 11 July 2018, without any feedback to date

		submitted to Council to deal with the submissions received as a consequence of the public participation process, whereupon final recommendations will be made to the Minister regarding the allocation/transfer of so-called Section 3 Trust land.  (DIR: CORPORATE SERVICES TO ACTION)				
508896	establishment of	13.1.1 REPORT ON THE ESTABLISHMENT OF WARD COMMITTEES 7TH COUNCIL MEETING: 2017-03-29: ITEM 13.1.1  RESOLVED  (a) that the completion of the ward committee elections, be noted; (b) that the current Policy and Procedures for Ward Committees be revised taking into consideration, amongst other, the geographical model implemented whereafter same be submitted to Council for consideration;  (c) that a deviation from the Policy be allowed only in respect of the co-option of members as stipulated in clause 15(2) and clause 15 (3) of the Policy and as stipulated in recommendations D, i, ii, iii and  (d) that the Administration be commissioned to perform the following activities in respect of co-opting members within a ward where vacancies  (i) Advertisements and or pamphlets must be prepared inviting nominations for members to be co-opted to serve on the ward committee representing the applicable geographical area/s.  (ii) invitations for nominations per geographical area should also be placed on the municipal website;  (iii) that elections be held in those wards where more than one nomination for a vacancy/ies within the ward was received; and  (iv) that this process of co-option be finalised by end of May 2017 whereafter a report in this regard be submitted to Council.	2017-03-29	NICKYC	80.00	Reviewed draft policy will be submitted to Council at January 2019 Council meeting

		Councillors F Adams; DA Hendrickse and LK Horsband (DIRECTOR CORPORATE: ACTION			
MAIN COU	NTENANCE OF JNCIL HERITAGE DINGS	7.3.1 THE FUTURE USE AND MAINTENANCE OF COUNCIL HERITAG BUILDINGS  8TH COUNCIL MEETING: 2017-04-26: ITEM 7.3.  RESOLVED (majority vote with abstentions (a) that Council supports the establishment of a "heritage portfolio" that can be managed independently from other assets and that the Municipa Manager be mandated to identify all council owned properties to be placed in the heritage portfolio" (b) that the Rhenish complex including Voorgelegen and the Transvalia complex of apartments (Transvalia, Tinetta, Bosmanhuis en Alma) be agreed to be categorised as category A assets (c) that in terms of Section 14(2)(a) of the MFMA, the properties listed in paragraph 3.4 (table 2) marked as Category A properties, be identified a properties not needed to provide the minimum level of basic municipal services;  (d) that, in terms of Regulation 34(3) of the ATR, the Municipal Manage be authorized to conduct the prescribed public participation process, a envisaged in Regulation 35 of the ATR, with the view of awarding long term rights in relation to the Category A properties (e) that, for the purpose of disposal, two independent valuers be appointed to determine the fair market value and fair market rental of the properties listed in Categories A and E (f) that, following the public participation process, a report be tabled before Council to consider in principle, the awarding of long term rights in the relevant properties, whereafter a public competitive disposal process be followed; and (g) that, with regard to the properties listed as Category B and C, the Municipal Manager be mandated to investigate the best way of disposing of or managing these assets, including feasibility studies on the possible disposal/awarding of long term rights and/or outsourcing of the maintenance function and that a progress report be tabled before	BERNABYB	30.00	Manager Council Property in process of preparing a tender for the alienation of Transvalia. Property Management obtained the necessary Valuations. Awaiting formal interaction with Property Management. A meeting is schedule for 7 November to prepare a submission to Mayco.

514994	Stellenbosch Municipality: Extension of Burial Space	Council within 6 months from the date of approval of the recommendation.  Councillor F Adams requested that his vote of dissent be minuted (DIRECTOR: PLANNING AND ECON DEV TO ACTION)  7.3.2 STELLENBOSCH MUNICIPALITY: EXTENSION OF BURIAL SPACE (DIRECTOR: PLANNING AND ECON DEV TO ACTION)  8TH COUNCIL MEETING: 2017-04-26: ITEM 7.3.  RESOLVED (nem condition of Stellenbosch (25 February 2015) resolution by adding (b)(x) to include any alternative land in the same area which could feasibly be used as a site to be investigated as a solution to the critical need for burial space within Stellenbosch (b) that Council supports the acquisition of the required authorization for the proposed establishment of regional cemeteries (for burial need within WC024) at Farm Culcatta No. 29 and the Remainder of Farm Louw's Bo No. 502 as well as the proposed establishment of a regional cemetery of Farm De Novo No. 727/10 and Portion 1 of 'Farm Meer Lust No 1006 should the process of acquiring the necessary approval from the Department of Transport and Public Works be acquired (c) that the possible creation of a garden of remembrance as alternative to a traditional land site also be investigated; and (d) that Council authorises the Municipal Manager to proceed with acquiring the necessary approvals for the establishment of the above cemeteries.	2017-04-26	BERNABYB	70.00	Environmental Impact Assessment (EIA) proceeding on 2 sites, Louw's Bos and Culcatta Bos. Pre-application documentation for Environmental Authorization for Culcatta Bos has been submitted to DEADP. Advertising has commenced 15 November 2018. Louw's Bos Environmental Impact Assessment process is planned to commence in the second week of January 2019.
		(DIRECTOR: PLANNING & ECON DEV TO ACTION				
532470	A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT	7.5.2 UTILISATION OF A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT FACILITY (CRECHE COUNCIL MEETING: 2017-07-26: ITEM 7.5.  RESOLVED (nem con 1) that the property in question be identified as property no needed/required for the municipality's own use		PSMIT	95.00	One tender was received on the closing date. BAC awarded the tender. The report will serve before Council in November 2018.

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		(b) that the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a bidder to use/develop the property as a ECD facility, based on a 1- year lease agreement;  (c) that the minimum lease be determined at 20% of market value (to be determined by an independent valuer); and  (d) that the Municipal Manager be authorised to develop/approve the evaluation criteria, as to ensure that preference be given to local, previously disadvantaged people with the necessary skills and experience to manage such a facility.  (DIRECTOR: CORPORATE SERVICES TO ACTION)			
		(BIRECTOR: CORTORATE SERVICES TO ACTION)			
539732	Street People Policy	7.1.2 STREET PEOPLE POLICY  11TH COUNCIL MEETING: 2017-08-30: ITEM 7.1.2  RESOLVED (majority vote with abstentions)  (a) that Council approve the draft policy on Street People (as amended) in principle to provide a framework for the Department Community Development to start consultation with civil society on a collaborative approach to dealing with people living on the street;  (b) that the draft Policy on Street People go out for public participation, which include consultation with civil society; and  (c) that all inputs and comments received from the public participation-and consultation process be first considered by Council before a final decision is made on the approval of the Street People Policy for implementation.  (DIRECTOR: PLAN & ECON DEV TO ACTION)	MICHELLEB	23.00	Presented revised policy to directors forum
540661	PUBLIC	11TH COUNCIL MEETING: 2017-08-30: ITEM 8.10	HEDRED	94.00	Service Provider was appointed in June 2018 to finalise the technical review of all the comments received on the second round of public participation. It is foreseen that the review will be finished by the end of August 2018 to be submitted to Council in September 2018.

	DRAFT VERSION 11 OF THE INTERGRATED ZONING SCEME BY-	RESOLVED (majority vote with abstentions)  (a) that Council authorises the Municipal Manager to:  (i) proceed with re-advertising of the Draft IZS By-law Annexure B for a period of 60 days; and  (ii) copies of the document (version 11), the draft converted zoning maps and zoning register be placed at all municipal libraries for a period of 60 days; and  (b) that the Final Draft Integrated Zoning Scheme By-law be resubmitted to Council after the public participation process for final consideration.  (DIRECTOR: PLANNING & ECON DEV TO ACTION)				
543953	SOLID WASTE UPGRADE REPORT	7.6.2 SOLID WASTE UPGRADE REPORT  12TH COUNCIL: 2017-09-27: ITEM 7.6.2  RESOLVED (majority vote with abstentions)  (a) that a Section 78 process be launched and that an internal waste disposal service delivery increase be investigated through the Section 78(1) approach; and  (b) that a formal report be submitted to Council as required by Section 78(2), which will indicate the best way of rendering internal waste disposal by landfill and any recommendations to a possible external method of waste disposal landfill.  (DIRECTOR: ENGINEERING SERVICES TO ACTION)		SILVIAP	93.00	Consultant busy reviewing and finalizing S78(3). JPCE appointed and requested information to assist with review. Awaiting on departments to provide information requested to submit to consultant. Anticipated date of completion is February 2019.
543966	PARKING UPGRADE REPORT	7.6.1 PARKING UPGRADE REPORT  12TH COUNCIL: 2017-09-27: ITEM 7.6.1  RESOLVED (majority vote with abstentions)  (a) that a Section 78 process be launched and that an internal parking service delivery increase be investigated through the Section 78(1) approach;	2017-09-27	SILVIAP	90.00	Scope of works completed Appointment of consultant in process and anticipated appointment is mid November 2018.

	(b) that parking service delivery increase be based on the towns of:  i) Stellenbosch  ii) Klapmuts, and  iii) Franschhoek; and  (c) that a formal report be submitted to Council as required by Section 78(2), which will indicate the best way of rendering internal parking and any recommendations to a possible external method of rendering parking services.  (DIRECTOR: ENGINEERING SERVICES TO ACTION)			
FUTURE OF THE EX- KLEINE LIBERTAS THEATRE		PSMIT	10.00	Process to appoint an architect to draw up plans for a multipurpose building in process. Planning phase and advertisement of the tender after plans has been approved will be completed in current financial year. Building of the new building on budget for next financial year.
	10.2 MOTION BY COUNCILLOR WC PIETERSEN (MS): PROPOSED DEVELOPMENT OF ERVEN 412 AND 284, GROENDAL, FRANSCHHOEK	PSMIT	10.00	A meeting was scheduled between Councillor Petersen and the Manager New Housing to acetate what kind of subsidies, if any would be payable on a project of this nature. Once this information is available a report will be submitted to Council . Housing department must set up a meeting with provincial department for information

		(DIRECTORS: PLANNING AND ECONOMIC DEVELOPMENT)	,			
	MUNICIPAL AGRICULTURAL LAND FOR IMPLEMENTATION OF FARMER PRODUCTION SUPPORT UNIT (FPSU) -	CORPORATE TO ACTION)	2017-09-27	WIDMARKM	95.00	Appoint has been scheduled for 6 December 2018 with the Deputy Director Rural Development and Land Affairs to discuss the arrangements and MOU.
559586		7.5.2 DEVELOPMENT OF ZONE O AND THE HOUSING ALLOCATION CRITERIA FOR THE PHASE 2B AND 2C (277 SITES), WATERGANG, KAYAMANDI		TABISOM	60.00	A meeting was held with the beneficiaries on 23 October 2018, to view the show-house. An overwhelming majority of

ALLOCATION CRITERIA FOR THE PHASE 2B AND 2C (277 SITES), WATERGANG, KAYAMANDI	RESOLVED (majority vote with abstentions)  (a) that the block approach/method be implemented in Zone O (upper part next to Thubelisha) to effectively address the provision of new housing opportunities i.e. servicing of sites and construction of high density residential units;  (b) that beneficiaries that were not allocated houses on the bottom part (access road) be allocated a site or Temporary Relocation Area units once (a) has been achieved and if there is any space available;  (c) that, within the block approach non-qualifiers that earn R3 501 to R7 000 per month be allocated serviced sites in accordance with the Finance Linked Individual Subsidy Programme (FLISP);  (d) that, within the block approach non-qualifiers (as prescribed by housing policy guidelines) that earn between R7 001 to R15 000 per month be allocated a serviced site at a cost equal to the amount as approved by Provincial Department of Human Settlement (PDoHS) for a serviced site in the project (Watergang Phase 2, Kayamandi);  (e) that ±40 beneficiaries from Enkanini that are on the road reserve be allocated temporary housing units to enable the Municipality to implement the erf 2175 pilot project (i.e. electrification, sanitation, water);  (f) that Temporary Relocation Area 1 residents who were not allocated units in 2005, that does not qualify for a housing subsidy also be allocated sites (±20 beneficiaries);  (g) that the 10m road reserve be waived and the 8m road reserve be approved in order to create more housing opportunities;  (h) that 10% of the Temporary Relocation Areas be reserved for emergency cases in accordance with Council's Emergency Housing Assistance Policy (EHAP);	beneficiaries accepted the newly designed unit. The contractor is on-site and the project is progressing accordingly.

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		(DIR: HUMAN SETTLEMENTS TO ACTION)				
559587	VARIOUS ISSUES: VLOTTENBURG HOUSING PROJECTS: WAY FORWARD	7.5.3 VARIOUS ISSUES: VLOTTENBURG HOUSING PROJECTS: WAY FORWARD 14TH COUNCIL MEETING: 2017-11-29: ITEM 7.5.3 Cllr DA Hendrickse requested that it be minuted that, in his view, these recommendations are illegal.  RESOLVED (majority vote with abstentions)  (a) that the Municipal Manager be mandated to conclude an agreement(s) with the new owner of Longlands regarding the development of the envisaged low-income housing project, either by way of a new Deed of Donation or by way of a Ceding Agreement(s); and  (b) that the Municipal Manager be mandated to conclude agreements with the owner(s) of Remainder Farm 387 (Vredenheim) and Portion 2 of Farm 1307 (Ash Farmers) with the view of securing an access servitude(s) or the purchase/exchange of land for this purpose and/or land for additional housing.  The following Councillors requested that their votes of dissent be minuted: Cllrs F Adams; DA Hendrickse and LK Horsband (Ms).		TABISOM	50.00	Currently the Municipal Manager is still in negotiations with the land-owner of Remainder Farm 387 (Vredenheim) and Portion 2 of Farm 1307 (Ash Farmers) to finalise an agreement with the view of securing an access servitude(s) or the purchase/exchange of land for this purpose and/or land for additional housing.  b) Council resolved not to accept the swopping of properties. Resolved that Me Bezuidenhout be informed and made an offer to purchase the land. The matter as far as it reflects Vredenheim land is concluded and the actions should now be transferred to the council resolution taken in September Council meeting.
559597	TAKE-OVER: IN PRINCIPLE APPROVAL OF THE MEMORANDUM OF AGREEMENT			SILVIAP	97.00	Meeting scheduled for 15/11/2018 to discuss the arrangements for the take over. Anticipated take over planned for 1 Dec 2018.

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	(c) that approval be given to the Municipal Manager to negotiate a final version of the Memorandum of Agreement (MOA); and (d) that Council considers the approval of the final Memorandum of Agreement (MOA) at a future Council Meeting.  (DIRECTOR: ENGINEERING SERVICES TO ACTION)				
MUNICIPALITY PROBLEM PROPERTIES DRAFT BY- LAW, AUGUST 2017			HEDRED	70.00	The draft By-law has been published for public comment until the middle of August 2018.
KAYAMANDI: LAND FOR RELOCATION OF SURPLUS HOUSEHOLDS	8.3.2 KAYAMANDI: LAND FOR RELOCATION OF SURPLUS HOUSEHOLDS  14TH COUNCIL MEETING: 2017-11-29: ITEM 8.3.2  RESOLVED (majority vote)  that the Municipal Manager be authorised to investigate / negotiate the acquisition of land, which may include land swops, land purchase and /or the early termination of lease agreements on Council-owned property in the area (lease areas), to be approved by Council before implementation.  (DIR: HUMAN SETTLEMENTS TO ACTION)		TABISOM	25.00	Engagements have started with the owner of land abutting Kayamandi. Notices for the cancellation of Lease Agreements (75Ha in total) have been served on the Lessee.  A report has been submitted to Council on 26 September 2018 item 8.2.3 that explain the current progress and status of the abutting neighbour north of Kayamandi (Mr Stephan Smit). Meetings are being arranged between Stellenbosch Municipality and the PDoHS to determine the way forward.

550071	DD 0 D 0 0 FD D 10 D 2 2 1 1	DOODOOD DISPOSAL /TUROUGH A LAND AVAILABILITY CONTRACTOR		T + DIO O + +	70.00	1
	(THROUGH A LAND AVAILABILITY AGREEMENT) OF MUNICIPAL LAND, A PORTION OF PORTION 4 OF FARM NO 527 AND A PORTION OF THE REMAINDER OF FARM 527, BOTH LOCATED IN JAMESTOWN, STELLENBOSCH AND THE APPOINTMENT OF A TURNKEY DEVELOPER IN ORDER TO F	14TH COUNCIL MEETING: 2017-11-29: ITEM 7.5.1 RESOLVED (majority vote with abstentions)  (a) that the land parcels listed in paragraph 1.(i) and indicated in Figure 12 be identified as land not needed by Stellenbosch Municipality to		TABISOM	70.00	In accordance with the tender documents, the potential bidders did a presentation on 14 November 2018 to the evaluation team. Tender is currently being evaluated by a multi-disciplinary team.
		12.1 QUO VADIS: MILLSTREAM CORRIDOR  15TH COUNCIL MEETING: 2018-01-24: ITEM 12.1  The Municipal Manager submitted an Urgent matter, Millstream Corridor to Council as provided for in Council's Rules of Order By-Law. Councillor MB De Wet disclosed an interest in the matter and requested to be recused for the duration of the discussion. The Speaker allowed the Executive Mayor to put the matter. Cllr F Adams objected to the urgency of the matter and requested that this matter stands over to allow Councillors an opportunity to peruse the document handed out in the meeting.  RESOLVED (nem con)  that this matter stand over until a next meeting of Council. (DIR:CORPORATE SERVICES TO ACTION)	r r ; ;	ANNELENEDB	100	Progress report on Council agenda November 2018
		7.3.1 APPOINTMENT OF A STRATEGIC ADVISORY COMMITTEE: POLICY ON THE MANAGEMENT OF MUNICIPAL AGRICULTURAL LAND		WIDMARKM	50.00	In the process of arranging the first meeting of the Strategic Advisory Committee. First

MUNICIPAL	RESOLVED (nem con  (a) that Council confirms the positions from the respective organisations to be members of the Strategic Advisory Committee and Operational Committee as proposed in the table below and that the Manager LED initiate the process of convening the first committee meeting before end of May 2018  Strategic Advisory Committee Organisation Position Contact Detail Stellenbosch Municipality Chairperson: Director: Community and Protection Services 021 808 843:  Stellenbosch Municipality Director: Planning and Economic Developmen 021 808 866: Stellenbosch Municipality Director: Integrated Human Settlements and Property 021 808 849: Stellenbosch Municipality Director: Strategic and Corporate Services 02: 808 8018  Stellenbosch Municipality Director: Strategic and Corporate Services 02: 808 8018  Stellenbosch Municipality Legal Services 02: 808 8018  Stellenbosch Municipality Legal Services 02: 808 8018  Stellenbosch Municipality Snr LED Officer: Rural Development 02: 808 8175  Stellenbosch AgriculturalSociety General Manager 02: 886 486: Department of Agriculture Acting Chief Director: Farmer Support and Development 02: 8085103  Department of Rural Development and Land Reform Deputy Director 07: 880	meeting of the Operational Committee took place. A public information session was advertised and held to explain to the broader public the objectives of the Policy on the Management of Municipal Agricultural land.
	Land Band Provincial Manager Commercial Development Banking Division Westerr Cape 021 974 2200 / 082 339 162c Stellenbosch University Professor and Chairman of the Departmen Agricultural Economics 021 808 4899 Department of Water Affairs Deputy Director 021 941 6000 Winelands Water Board CEO 021 887 648 CASIDRA CEO 021 863 5000 Operational	
	Organisation Position Stellenbosch Municipality Manager: LEE Stellenbosch Municipality Manager: Municipal Property Stellenbosch Municipality Senior Legal Adviso	

		Stellenbosch Municipality Environmental Manager Stellenbosch Municipality Senior LED Officer: Rural Development
		(b) that the following vacant municipal agricultural land be advertised to be utilised by farmers in line with the policy on the Management of Municipal Agricultural Land as advertised in the Government Gazette on 27 March 2017 (ANNEXURE B).
		PROPERTY DESCRIPTION SIZE TOTAL (HA) WATER 1 165/1A 10.5 ha no water 10.5 2 279BN 25.3 ha no water 25.3 3 502 AM 8.56 ha 3 ha water 8.56 3 4 502 AP 7 ha 2 ha water 7 2 5 502 AU 8.9 ha no water 8.9 6 502 AW 6 ha no water 8.9 6 502 BFN 15.5 ha 6 ha c/water 15.5 6 8 502 V 21.6 ha 8 ha water 21.6 8 9 619/1 26 ha no water 26 10 502 BH PORTION 17&18 5 ha 3 ha water 5 3 11 502M 5.1 ha 3 ha water 5.1 3 12 502V 21.6 ha 8 ha water 9 3 TOTAL 175,41 ha
582818	SECTION 78(2) REPORT FOR THE EXPANSION OF THE SOLID WASTE LANDFILL SITE	16TH COUNCIL MEETING: 2018-03-28: ITEM 7.6.1  RESOLVED (nem con)  (a) that this report be noted;  (b) that Council notes the report on the Devon Valley Solid Waste Landfill site and the plans to expand this site through the request to Eskom to move high voltage circuitry in order to open space for the expansion of the current Landfill site;  (c) that Council accepts that all the requirements of Section 78(1) in terms of investigating the feasibility of expanding the current landfill site have been satisfactorily attended to;
		current Landfill site;  (c) that Council accepts that all the requirements of Section 78(1) in terms of investigating the feasibility of expanding the current landfill site have

		amended, Section 78(2), accepts the scenario to continue with the planning and implementation of the internal mechanism of expanding the current landfill site to the area south west of the current site;  (e) that the Director: Infrastructure Services be tasked to negotiate a process of moving the Eskom 66kV lines to a position away from the current landfill site and expansion site thereof;  (f) that any Town Planning-, Environmental-, licensing and any other legislative requirement be adhered to; and  (g) that a report indicating accurate costing, licensing and other related matters be submitted to Council once they are known, at which time Council will consider a final approval of the expansion of this landfill site.			
582819	KAYAMANDI TOWN CENTRE REDEVELOPMENT PROJECT: FEASIBILITY REPORT	7.5.3 KAYAMANDI TOWN CENTRE REDEVELOPMENT PROJECT: FEASIBILITY REPORT  16TH COUNCIL MEETING: 2018-03-28: ITEM 7.5.3  RESOLVED (nem con)  (a) that the recommendations of the feasibility report be implemented with regard to the:  • detailed planning and land use rights:  • detailed engineering designs;  • installation of civil and electrical engineering;  • high density residential development layout; and  (b) that funding be sourced from the Provincial Department of Human Settlements (PDoHS) to implement the project.	TABISOM	50.00	In accordance with the item that served at the Council meeting on 31 October 2018, the advertisements were published for community comments.
582815	STELLENBOSCH MUNICIPALITY: HOUSING PIPELINE (ANNUAL REVIEW 2018-2021)		TABISOM	50.00	a) Noted. b) Noted, procurement process is being followed to appoint service providers to do the necessary pre-feasibility studies. c) Noted. d) Noted.

PROJECT NAME HOUSING PROGRAM PROJECT PHASE NO OF SITES NO OF UNITS  1. Stellenbosch Ida's Valley (±166/±265 services) IRDP/FLISP Await planning approval (LUPA) 265  2. Klapmuts (Phase 4 of 2053:15) ±298 services & TRA IRDP Construction 298  3. La Rochelle, Klapmuts (±80 sites) IRDP/FLISP Planning  4. Longlands, Vlottenburg (±144 Services and units) IRDP Contractual
matters to be finalised 144  5. Stellenbosch Jamestown (Phases 2) (±133 sites) IRDP Planning Phase 2
6. Erf 7001 and other possible sites for mix-used development in Cloetesville IRDP/FLISP Proposal Call 7. Kayamandi: Zone O (±711 services) & Watergang (±277 services) UISP / ISSP Planning
8. Kayamandi Enkanini Enhanced Services (±1 300 sites) UISP / ISSP Planning (LUPA & EIA) 9. Kayamandi Enkanini (Pilot project) UISP / ISSP Construction (Electricity and upgrading of toilets) 300 electricity connections and 20 additional communal toilets
10. Kayamandi Town Centre Regeneration (±700 units) UISP/ Institutional Planning 11. Northern Extension (Phase 1), Stellenbosch IRDP/FLISP Land acquisition and planning 12. Kylemore (±171 services & ±171 units) IRDP Await transfer of land 13. Franschhoek Langrug Enhanced Services (±1 200 services) UISP
Planning and feasibility study for decanting site  14. Stellenbosch La Motte Old Forest Station (±430 services & ±430 units)  IRDP/FLISP Await planning approval  15. Meerlust, Franschhoek (±200 services & ±200 units) IRDP Planning  16. De Novo (±374 sites)  Project managed by PDoHS IRDP / Institutional Planning
TOTAL  Note: IRDP – Integrated Residential Development Programme FLISP – Finance Linked Individual Subsidy Programme UISP – Upgrading of Informal Settlement Programme ISSP – Informal Settlements Support Programme LUPA – Land Use Planning Act EIA – Environmental Impact Assessment
(b) that the projects in the table below, be supported in principle and submitted to Provincial Department of Human Settlements for funding to commence with pre-feasibility studies;

		PROJECT NAME HOUSING PROGRAM PROJECT PHASE NO OF SITES NO OF UNITS  1. La Motte, Franschhoek IRDP/FLISP Pre-planning phase 2. Erf 2, La Motte (±70 services) IRDP Pre-planning phase 3. Drodyke IRDP Pre-planning phase 4. Botmaskop (±1 500 opportunities) Social Housing / IRDP Pre-planning phase 5. Stellenbosch Transit Orientated Development complex precinct (±3 500 opportunities) IRDP Pre-planning phase (c) that after the completion of the pre-feasibility studies of these projects as listed in (b) above, a report be submitted to Council for consideration; and  (d) that the housing pipeline be reviewed on an annual basis to align the project readiness with the DORA allocation.				
NE FR MI PR	ETWORK TAKEOVER ROM DRAKENSTEIN AUNICIPALITY: ROJECT TIMELINE ND MOU	16TH COUNCIL MEETING: 2018-03-28: ITEM 7.6.3	2018-03-28	DLOUW	95.00	Take over in final phase - Community informed

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582988	(DRAFT STELLENBSOCH NOISE	16TH COUNCIL MEETING: 2018-03-28: ITEM 8.3.2		BERNABYB	50.00	Policy advertised
582874		8.4.2 FUTURE UTILIZATION OF EX-KLEINE LIBERTAS THEATRE SITE: CONSIDERATION OF INPUTS RECEIVED  16TH COUNCIL MEETING: 2018-03-28: ITEM 8.4.2  RESOLVED (nem con)  a) that Council takes note of the large number of inputs/comment received; and  b) that a multi-purpose building be planned and after erection of building council call for proposals from the Stellenbosch Community for its utilization in line with our strategic objectives.		TABISOM	10.00	A new plan must be drawn up. Seeing that this is outside the ambit of the current appointment(architect) ,a new TOR/Specifications was compiled ,for submission to SCM, with the view of appointing a new Team (Architect, QS and Structural Engineer)
582876	PROPOSED EXCHANGE OF LAND A PORTION OF FARM 183 (CLOSED STREET) FOR A PORTION OF FARM 183/7: WOODMILL DEVELOPMENT PROJECT			TABISOM	20.00	A notice was published, inviting public inputs The Municipal Manager has subsequently decided to appoint a consultant to advice on the future use of the Millstream, taken into account the written inputs received, following the public notice .A T.O.R. was subsequently compiled for the appointment of the consultant.  An advert was placed in the local newspaper for public input. The

		portion of Farm 183/17, indicated as Portion B on Fig 4, measuring ±5560m², in order to meet the requirements of the Provincial Roads Engineer, i.e., that the Devon Valley Road be aligned as to ensure an intersection with the current access road to Distell, on condition that:  (i) the Developer be responsible for all associated costs, such as the rezoning and subdivision, transfer cost, etc.; and (ii) Portion A be consolidated with Farm 183/57 (c) that seeing that a public competitive process is not being followed, Council's intention to enter into an exchange of land agreement, be advertised for public comments/inputs; (d) that, in the meantime, a valuer be appointed to determine the fair market value of the two portions of land; and (e) that, following the public participation process, the matter be considered by Council.			Department is in the process of appointing a valuer. An item will serve before the next Council meeting to consider public inputs.
594378	AUTHORISATION: PUBLIC TENDER PROCESS: ERVEN 2498 AND 2499 ANIMAL HOSPITAL	17TH COUNCIL MEETING: 2018-05-23: ITEM 7.5.2	PSMIT	80.00	A new notice was published inviting comments/objections/alternative proposals. Closed on 25 October 2018. Progress report will serve before council in November.

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		process;				
		(b) that Council approve, in principle, to enter into an agreement for a period of 5 years at a minimum rental of R 19 720/month, with an annual escalation of 6%;				
		(c) that Council's intention be advertised, calling for public comments/counter proposals;				
		(d) that the matter be re-submitted to Council for a final decision after the public participation process; and				
		(e) that Council do not need property for its own use in line with Section 14 of the MFMA.				
		The following Councillors requested that their votes of dissent be minuted:				
		Councillors GN-Bakubaku-Vos (Ms); FT Bangani-Menziwa (Ms); DA Hendrickse; LK Horsband (Ms); N Mananga-Gugushe (Ms); MD Oliphant; RS Nalumango (Ms); N Sinkinya (Ms) and P Sitshoti (Ms).				
594379	PROPOSED RENEWAL OF LEASE		2018-05-23	PSMIT	80.00	A new notice was published inviting comments/objections/alternative
	AGREEMENT: ERF 52, STELLENBOSCH, SUPERGROUP	17TH COUNCIL MEETING: 2018-05-23: ITEM 7.5.1				proposals. Closed on 25 October 2018. Progress report will serve before council in November.
	DEALERSHIP	Ms A De Beer acted as Municipal Manager for the duration of this matter in the absence of the Municipal Manager, Ms G Mettler.				
		RESOLVED (majority vote)				
		(a) that Erf 52 be identified as a property that is not required for the municipality's own use during the period of the extended lease period;				
		(b) that Council in principle approves the extension of the lease for a period of 5 years;				
		(c) that the matter does not go out on tender, but be published for objections or alternative proposals; and				
		(d) that the fair market value be determined before it is brought back to Council for final resolution after the public participation process.				

		The following Councillors requested that their votes of dissent be minuted:				
		Councillors F Adams; GN-Bakubaku-Vos (Ms); FT Bangani-Menziwa (Ms); DA Hendrickse; LK Horsband (Ms); N Mananga-Gugushe (Ms); MD Oliphant; RS Nalumango (Ms); N Sinkinya (Ms) and P Sitshoti (Ms).				
		7.5.3 PROPOSED CEEDING OF LONG TERM LEASE AGREEMENTS: LEASE FARMS 502AX, AY AND BC: HELDERVALLEY FARMING ASSOCIATION  18TH COUNCIL MEETING: 2018-07-25: ITEM 7.5.3  RESOLVED (nem con)  that this item be withdrawn for further refinement.	2018-07-25	PSMIT	50.00	Item Served before Mayco in September and referred back for additional information. Will serve again on Mayco in November 2018.
601662	RESERVIST POLICY	7.8.1 RESERVIST POLICY  18TH COUNCIL MEETING: 2018-07-25: ITEM 7.8.1  RESOLVED (majority vote)  that the draft Reservist Policy be supported and same be re-submitted to Council for adoption.	2018-07-25	GERALDE	50.00	Applications received and screening of the applicants has been done, awaiting confirmation from Insurance section before volunteer program can be fully implemented. Policy in process of rolling out the practical implication of the policy.
	Redetermination (Technical Alignment) of Municipal Boundaries in terms of Section 26 of the Local Government: Municipal	18TH COUNCIL MEETING: 2018-07-25: ITEM 7.3.2	2018-07-25	TABISOM	50.00	Noted
	OF A PORTION OF	7.5.5 PROPOSED DISPOSAL OF A PORTION OF REMAINDER FARM 1653, PAARL (LA MOTTE) TO THE PROVINCIAL DEPARTMENT OF TRANSPORT AND PUBLIC WORKS FOR EDUCATIONAL PURPOSES	2018-07-25	PSMIT	80.00	Council intention to dispose of property was advertised and the follow up report will serve before council in November 2018.

	PROVINCIAL DEPARTMENT OF TRANSPORT AND	RESOLVED (majority vote)  (a) that a portion of Remainder Farm 1653, as identified in the Site Assessment Report, measuring approximately 1.8ha in extent (still to be determined), be identified as land not needed to provide the minimum level of basic municipal services  (b) that the market value, as determined by the independent valuer, be determined as R1 100 000.00 (excluding of VAT)  (c) that approval be granted for the transfer of the property to the Provincial Department of Transport and Public Works, for the purpose of a school, at no cost (gratis transfer), taking into account the community value of the project, on condition:  i) that the Department be responsible for all cost related to the rezoning subdivision and transfer, including, but not limited to survey and legal costs;  ii) that the Department be accountable for the upgrading of bulk infrastructure should the need arise, and for making a contribution toward the Bulk Infrastructure Fund, as per the approved tariff structure at the time of approval of the site development plan, and iii) that the Department be responsible for all service connections at the prevailing rates			
		infrastructure should the need arise, and for making a contribution toward the Bulk Infrastructure Fund, as per the approved tariff structure at the time of approval of the site development plan, and iii) that the Department be responsible for all service connections at the			
		Councillor DA Hendrickse requested that it be noted that, in his view insufficient information on this item was submitted			
601650	THE AWARDING OF RIGHTS TO THE LOCAL ECONOMIC HUBS	7.3.1 THE AWARDING OF RIGHTS TO THE LOCAL ECONOMIC DEVELOPMENT HUBS  18TH COUNCIL MEETING: 2018-07-25: ITEM 7.3.1	TABISOM	20.00	The LED Department is in the process of putting together Lease Agreements for signing with the successful bidders.

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		RESLOVED (majority vote)				
		(a) that Council adopts the recommendation to award the leases of the Local Economic Development Hubs to the entities that scored the highest points for each property, as follows: Property Applicant				
		1. The Old Clinic Building (Erven 6487 & 6488) Ranyaka				
		2. Triangle Building (Erf 228) Hugenote Fine Chocolates				
		3. Mooiwater Building (Erf 2253) ABC Empowerment (Profiles attached Appendix 2)				
		(b) that once Council approves and awards the leasing rights to the highest scoring applicant, the Director Corporate Services be mandated to draft and sign lease agreements with the successful applicants;				
		(c) that the contract must make provision for termination on non- performance in terms of the agreement;				
		(d) that the contract be awarded for a period of 9 years and 11 months; and				
		(e) that the awarding of rights of the Old Agricultural Hall to the Stellenbosch Craft Alive and Stellenbosch Trail Fund be awarded, conditional to the settlement of the outstanding legal dispute.				
		Councillor F Adams requested that it be minuted that he supports the item, with reservations.				
601711	PROPOSED RENEWAL OF VARIOUS LEASE AGREEMENTS			PSMIT	20.00	Item will be discussed with MM and serve before Council after clarity has been provided on process forward.
		RESOLVED (nem con)				
		that this item be withdrawn for further refinement.				
612597	Draft 2 NORTHERN EXTENTION LAND FOR	8.2.3 Northern extension / land for relocation of surplus households, kayamandi: progress / status report	2018-09-26	TABISOM	20.00	A formal letter was send to the Head of Department of the Provincial Department

	RELOCATION OF SURPLUS HOUSEHOLDS, KAYAMANDI PROGRESS - STATUS REPORT 20.09.2018	During deliberations on the matter, the Speaker ordered Cllr F Adams to leave the chambers (at 11:20) for violating Rule 27 of the Rules of Order By-law.  RESOLVED (majority vote with 7 abstentions)  (a) that the progress to date (lack thereof), be noted; (b) that the Municipal Manager be authorised to further investigate the options as set out in paragraph 6.2.2 and to enter into preliminary discussions / negotiations with the relevant stakeholders, with the view of finding solutions for the future development of the Northern Extension; (c) that the Municipal Manager reports back on progress within 3 months; and  (d) that no definitive agreement(s) be concluded without Council's approval.		of Human Settlements to enter into discussion given the complexity of the mega project which relates to private - and municipal owned-land.
612851	PROPOSED EXCHANGE OF LAND: A PORTION OF REMAINDER FARM 387, STELLENBOSCH FOR A PORTION OF LEASE AREA 377A: VREDENHEIM (PTY) LTD	20TH COUNCIL MEETING: 2018-09-26: ITEM 7.2.3	NED 50.00	Me Bezuidenhout was informed of Council resolution. She has made a counter proposal outside the mandate given by Council on 26.09.2018. The counter proposal was discussed with the Municipal Manager and a reply will be send in line with the mandate given by the Municipal Manager. The MM inter alia requested some further information on the proposal before the counter proposal is considered by Management. Should it be necessary to get a further mandate from Council the tem will serve at the November Council meeting.

	value, the Municipal Manager be authorised to follow the provisions of section 25 of the Constitution read with section 9(3) of the Housing Act (Act 107/1997) and read with Section 1,6,18-23 of the Expropriation Act (Act no 63 of 1975).				
616676 POSSIBLE DISPOSAL OF ERF 111, KAYAMANDI TO THE FRANSCHHOEK UNITED REFORMED CHURCH IN SOUTHERN AFRICA (URCSA), KAYAMANDI	7.2.1 POSSIBLE DISPOSAL OF ERF 111, KAYAMANDI, TO THE UNITED REFORMED CHURCH IN SOUTHERN AFRICA (URCSA), KAYAMANDI 21ST COUNCIL MEETING: 2018-10-31: ITEM 7.2.1  Before deliberations on the matter, Cllr XL Mdemka (Ms) recused herself from the Chamber for the duration of the matter.S  RESOLVED (nem con)  (a) that erf 111, Kayamandi, be identified as land not needed to provide the minimum level of basic municipal services; (b) that Council approves the request from the URCSA, Kayamandi; (c) that the request is approved in principle on a private treaty basis, i.e. without following a public tender process, subject to the following conditions: (i) that the property is donated to URCSA, Kayamandi (ii) that a reversionary clause be inserted in the title deed of the property, should the property not be used for religious/social care purposes anymore or be sold in future; (d) that Councii's intention to dispose of the property through a donation be advertised for public inputs/objections/counter proposals, as provided for in par 9.2.2.1 of the Property Management Policy; (e) the property is donated due to the long history of use by the church and the fact that it is used for, inter alia, for social care purposes for the broader community in Kayamandi; and (f) that, following the public participation process, the matter be re- submitted to Council to make a final decision on the disposal, or not.	2018-10-31	ANNALENED	20.00	Notice will be published in the Eikestadnuus of 22 <sup>nd</sup> November 2018. Closing date for comment/inputs is 20 December 2018.
616953 Water Tariffs	8.2.3 WATER TARIFFS 21ST COUNCIL MEETING: 2018-10-31: ITEM 8.2.3 Before deliberations on the matter, the EFF requested a caucus, which the Speaker allowed. When the meeting resumed, it was RESOLVED (majority vote with abstentions)	2018-10-31	ROZANNEP	50.00	Comment from Director Infrastructure: Further lifting of water restrictions is expected very soon. These have been debated and is awaited by Government Gazette instruction soon.  If the instruction is received prior to the Council Meeting a report will be brought

	(b) that the NEW rates as per the table below be advertised for public comment; (c) that the 20% water restriction rates (as opposed to the current 40% water restriction tariffs) applies from the November 2018 billing run that is payable early December 2018 (d) that the installation of Water Management Devices where necessary be approved, in order to support consumers to manage their water consumption and associated water accounts; (e) that the installation of individual meters at municipal flats continue; (f) that the public awareness campaign to save water is continued; (g) that credit control measures will continue for outstanding debt that is not related to the higher water tariffs applicable from 1 July 2018; (h) that the consumption patterns and revenue be closely monitored to consider future adjustments either up or down; and (i) that the Finance Directorate explores options of other billing procedures to enhance the billing effectiveness.  Councillors DA Hendrickse and LK Horsband (Ms) requested that it be minuted that they abstained from voting on the matter.				Comment from CFO: The water tariffs have been adjusted to Level 2. Furthermore, Council approved adjusted tariffs were advertised for public comment"
CONDONATION OF QUALIFYING CRITERIA: SALE OF UNDEVELOPED ERVEN IN KAYAMANDI	7.2.3 CONDONATION OF QUALIFYING CRITERIA: SALE OF UNDEVELOPED ERVEN IN KAYAMANDI 21ST COUNCIL MEETING: 2018-10-31: ITEM 7.2.3  RESOLVED (majority vote with abstentions)  (a) that Council resolves not to condone the criteria set out in the tender documentation published on 12 November 2016; and  (b) that Council resolves that the following criteria be used in the new tender process, i.e.  ii) Beneficiary must be a resident of Kayamandi for a minimum period of ten (10) years;  iii) If younger than 40 years (at date of closing tender), then the beneficiary must be married or have a legal dependent staying with him/her;  iii) May not have received any form of financial assistance/subsidy from the State in obtaining a house/serviced site previously;	2018-10-31	ANNALENED	20.00	In the process of updating a new Tender Document.

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	iii) May not currently own any other fixed asset; iv) Must be a South African citizen; v) Must be a first time home owner; and vi) that a pre-emptive clause be inserted in the title deed of the property that the property be developed within 2 years and not be sold within 5 years of registration.				
DRAFT PARADYSKLOOF NATURE AREA: ENVIRONMENTAL MANAGEMENT PLAN	7.7.1 DRAFT PARADYSKLOOF NATURE AREA ENVIRONMENTAL MANAGEMENT PLAN  21ST COUNCIL MEETING: 2018-10-31: ITEM 7.7.1  RESOLVED (nem con)  (a) that the Paradyskloof Nature Area Environmental Management Plan be duly advertised for the purpose of a public participation process until the end of January 2019; and  (b) that the inputs received during the above public participation process be worked into a final draft Paradyskloof Nature Area Environmental Management Plan to be presented to Council for approval.	2018-10-31	GERALDE	50.00	Advertised in the Eikestad News on the 15 <sup>th</sup> of November 2018
MIGRATION OF OLD HOUSING WAITING LIST TO A HOUSING DEMAND DATABASE SYSTEM	7.5.5 MIGRATION OF OLD HOUSING WAITING LIST TO A HOUSING DEMAND DATABASE SYSTEM  21ST COUNCIL MEETING: 2018-10-31: ITEM 7.5.5  RESOLVED (nem con)  (a) that Council approves that the administration embarks on a process of updating data on the old Housing Waiting List;  (b) that all updated information be imported into the Municipal Housing Demand Database; and  (c) that, when the above process has been concluded, the Municipal Housing Demand Database becomes the only reference point and source of information in determining the municipality's housing backlog and the profile of applicants.	2018-10-31	TABISOM	10.00	Busy putting together a roll-out plan for the initiative.
RECONSTITUTION OF SECTION 80 PORTFOLIO COMMITTEES AND CHAIRPERSONS	13.2.1 RECONSTITUTION OF SECTION 80 COMMITTEES 21ST COUNCIL MEETING: 2018-10-31: ITEM 13.2.1 RESOLVED (majority vote with abstentions) (a) that Council rescinds all resolutions taken on item 5.1 held at an Urgent	2018-10-31	DONOVANM	50.00	Not all parties have submitted names as per the Council resolution. Speaker and Whip will do a call around for the submission of names.

meeting of Council on 16 February 2017;
(b) that Council approves the establishment of the following Section 80 Committees and its composition, namely:
Human Settlements DA: 3 EFF: 1 ANC: 1
Financial Services DA: 4 ANC: 2
Parks, Open Spaces and Environment To be constituted
Planning and Economic Development DA: 4 DNCA: 1 ANC: 2
Youth, Sports and Culture DA: 3 EFF: 1 ANC: 1
Rural Management and Tourism To be constituted
Community and Protection Services DA: 4 ANC: 1 ACDP: 1
Infrastructure Services DA: 4 ANC: 2
Corporate Services DA: 3 ANC: 2
(c) that the relevant parties submit their representatives to the Speaker and Whip by 5 November 2018, including the two new Section 80 committees, namely Parks, Open Spaces and Environment and Rural Management and Tourism;

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		(d) that it BE NOTED that the Executive Mayor has appointed the following Mayco members as Chairpersons of the Section 80 Committees – Human Settlements Deputy Mayor N Jindela				
		Financial Services Cllr Patricia Crawley (Ms)				
		Parks, Open Spaces and Environment Cllr Xoliswa Mdemka (Ms)				
		Planning and Economic Development Cllr Esther Groenewald (Ms)				
		Youth, Sports and Culture Cllr Manie Pietersen				
		Rural Management and Tourism Cllr Salie Peters				
		Community and Protection Services Cllr Jan de Villiers				
		Infrastructure Services Cllr Quintin Smit				
		Corporate Services Vacant at present. Councillor Esther Groenewald (Ms) will remain Portfolio Chairperson until new Portfolio Chairperson is appointed by the Executive Mayor; and				
		(e) that Council approves the terms of reference for these Committees attached as APPENDIX A.				
616964	POSTER BY-LAW	7.6.2 POSTER BY-LAW RELATING TO OUTDOOR ADVERTISING AND SIGNAGE	2018-10-31	DLOUW	30.00	By – Law in public domain from 09 Nov – 12 Dec 2018. By-Law will be submitted for
		21ST COUNCIL MEETING: 2018-10-31: ITEM 7.6.2				approval at February Council meeting.
		RESOLVED (nem con)				
		(a) that the report be accepted;				
		(b) that the Draft By-Law Relating to Outdoor Advertising and Signage, attached as ANNEXURE 1, be accepted as the copy of the By-Law to be used in a Public Participation process;				

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	(c) that the Draft By-Law relating to Outdoor Advertising and Signage be duly advertised for the purpose of a public participation process until the end of January 2019; and  (d) that, upon the completion of the public participation process, the Draft By-Law together with any comments/objections by the public be resubmitted to Council for final approval and adoption.				
616965 PROPOSED DISPOSAL OF THREE CHURCH/CRECHE SITES IN MOOIWATER, FRANSCHHOEK	7.2.2 PROPOSED DISPOSAL OF THREE CHURCH/CRECHE SITES IN MOOIWATER, FRANSCHHOEK 21ST COUNCIL MEETING: 2018-10-31: ITEM 7.2.2 RESOLVED (nem con)  (a) that erven 3192, 3019 and 3111 be identified as land not needed to provide the minimum level of basic municipal services, i.e. that it can be disposed of;  (b) that Council considers a public participation process for wards 1 and 2 to indicate what uses they would want on these properties before Council takes a decision on an in principle process to dispose of the properties;  (c) that the Municipal Manager be authorised to follow a public participation process by requesting the residents of wards 1 and 2 to provide inputs on the type of uses they would want the properties to be used for;  (d) that the public participation process be advertised in a local newspaper and communicated by the ward Councillors, and that it run for a period of 21 days from date of advertising; and  (e) that the item be re-submitted to Council after the public participation process.	2018-10-31	ANNALENED	20.00	Notice will be published in the Paarl Post. Closing date for comment/inputs is 20 December 2018.

7. CONSIDERATION OF ITEMS BY THE EXECUTIVE MAYOR: (ALD G VAN DEVENTER (MS))

7.1 COMMUNITY AND PROTECTION SERVICES: (PC : CLLR J DE VILLIERS)

7.1.1 REVIEW OF SAFETY AND SECURITY STRATEGY

Collaborator No: 595704
IDP KPA Ref No: Safest Valley
Meeting Date: 09 November 2018

1. SUBJECT: REVIEW OF SAFETY AND SECURITY STRATEGY

### 2. PURPOSE

To submit the reviewed Safety and Security Strategy report to Council.

### 3. DELEGATED AUTHORITY

Council

### 4. EXECUTIVE SUMMARY

The Safety and Security Strategy is a living document which is annually reviewed and adapted to meet the demands and challenges of promoting a safe and healthy environment as determined by Section 152 of the Constitution.

During 2015 the Stellenbosch Municipality has adopted a renewed Safety Plan for the WC024 area of Stellenbosch and re-affirmed the Community Safety Forum which is a key component of the Safety Plan.

The reviewed strategy sets the strategic direction of Stellenbosch Municipality in creating a safer environment for all residents, visitors and tourists.

### 5. RECOMMENDATION

that the reviewed Safety and Security Strategy report, be noted.

### 6. DISCUSSION / CONTENTS

### 6.1 Background

The reviewed Safety and Security Strategy report is attached as **ANNEXURE A**.

### 6.2 Discussion

The report is to be noted.

### 6.3 Financial Implications

None

### 6.4 <u>Legal Implications</u>

None

### 6.5 Staff Implications

None

### 6.6 <u>Previous / Relevant Council Resolutions</u>

None

### 6.7 Risk Implications

None

### 6.8 Comments from Senior Management

### 6.8.1 <u>Director: Infrastructure Services</u>

No comments required.

### 6.8.2 <u>Director: Planning and Economic Development</u>

No comments required.

## RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.1.1

that the reviewed Safety and Security Strategy report, be noted.

### **ANNEXURES**

Annexure A: Reviewed Safety and Security Strategy report.

### FOR FURTHER DETAILS CONTACT:

NAME	GERALD ESAU
POSITION	DIRECTOR COMMUNITY & PROTECTION SERVICES
DIRECTORATE	COMMUNITY & PROTECTION SERVICES
<b>C</b> ONTACT <b>N</b> UMBERS	X8437
E-MAIL ADDRESS	Gerald.esau@stellenbosch.gov.za
REPORT DATE	24 May 2018

ANN	EXURE A	

ANNEXURE A

2018

### STELLENBOSCH LAW ENFORCEMENT SAFETY AND SECURITY STRATEGY REVIEWED

### STRATEGIC OVERVIEW

### 1 VISION

The Safety plan aims to establish Stellenbosch as the safest town in the country by the year 2025. A safer environment for all the citizens of the Greater Stellenbosch area and its visitors where respect for law and order is maintained.

### 2 MISSION

Through multi-disciplinary integrated planning and co-operative governance, maintain a zero tolerance approach towards achieving a safer environment for all residents of/and visitors to the Greater Stellenbosch Municipal area.

### 3. OBJECTIVE

Stellenbosch Municipality has identified five strategic objectives that have become their focal points namely:

- Valley of possibility
- Green and Sustainable Valley
- Safe Valley
- Dignified living
- Good governance and compliance

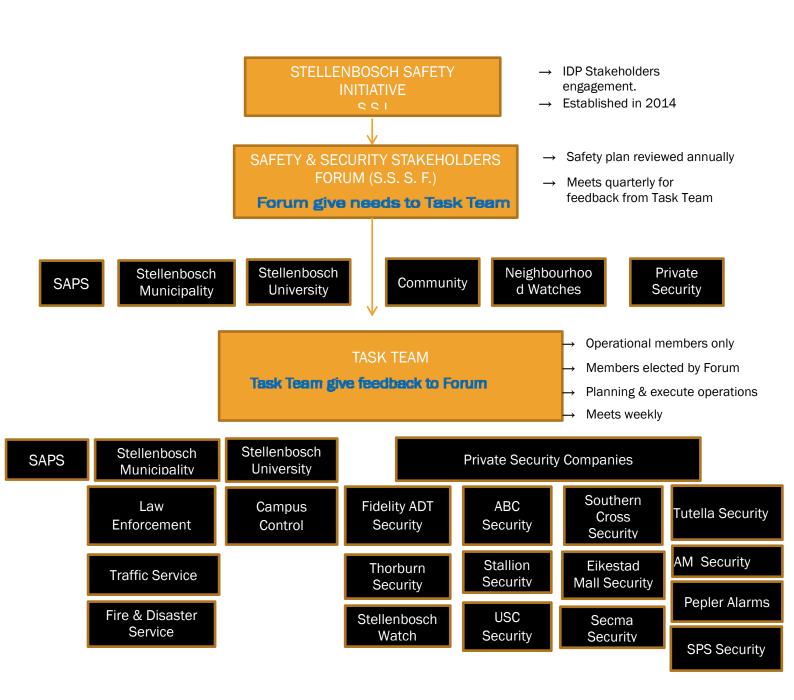
In order to give effect to these objectives (Pillars) the safety plan aims to put civic pride and responsibility in place instead of crime and destructive behavior. It also aims to promote a safe, clean, green and healthy environment, in which the citizens and visitors to the Greater Stellenbosch area prefers to live and conduct business.

### 4. BACKGROUND

Stellenbosch Municipality has developed and adopted a renewed Safety Plan for the WC024 area of Stellenbosch during 2015. This Safety Plan has been reviewed on an annual basis and updated to fulfil the on-going demand and challenges for a safer environment to all residents, visitors and tourists.

A Community Safety Forum (CSF) is in place consisting of members of the community, community policing forums, neighbourhood watch, Department of Community Safety (DOCS), security partners, SAPS, internal stakeholders (Traffic, Law Enforcement, Fire and Disaster Management) and councillors which meets on a quarterly basis.

During 2015 the Community Safety Forum (CSF) was re-affirmed by the adoption of the renewed Safety Plan by Council. The Stellenbosch Safety Initiative (SSI) was established during 2014 through the CSF, also referred to the Safety and Security Stakeholders Forum. The successful implementation of the SSI establishes more co-operation and trust amongst the different stakeholders and opens opportunities in attracting more resources from the public and private sectors including the community. A task team was established through the SSI consisting of operational members. This task team meets on a bi-weekly basis to plan and execute operations and gives feedback to the Forum on a quarterly basis of successes and achievements.



### 5 PROBLEM STATEMENT

Inadequate visible patrols create an opportunity for potential criminals to thrive and seize the opportunity to commit crime. The general public perceives the municipal law enforcement officers to have the same powers and functions as the police which is not the case.

It has been recognised that the municipal law enforcement officers have limited powers as derived from Government Notice R209 in Government Gazette 23143 dated 19 February 2002. Stellenbosch Municipality has developed and adopted a renewed Safety Plan for the WC024 area of Stellenbosch. This Safety Plan is been reviewed on an annual basis and updated to fulfil the on-going demand and challenges for a safer environment to all residents, visitors and tourists.

Enforcing by-laws and regulations made by and for the municipalities is fundamental to the mandate of Law Enforcement Officers. However, arrests can be executed on a warrant and for any Schedule 1 offence that is committed in the presence of a Law Enforcement officer.

### 6 REGULATORY FRAMEWORK

Section 152 of the Constitution of the Republic of South Africa, Act 108 of 1996 defines the objectives of Local Government. These include that a safe and healthy environment is promoted and that communities and community organisations are encouraged to be involved in the matters of Local Government.

All internal municipal services actions are governed by the following statutory framework.

- The Constitution of South Africa, 1993(Act 103 of 1993)
- Criminal Procedure Act, 1977 (Act 51 of 1977)
- Fire Brigade Services Act, 1987 (Act 99 of 1987)
- National Road Traffic Act, 1996 (Act 93 of 1996)
- Disaster Management Act, 2002 (Act 57 of 2002)
- Control of Public Premises and Vehicles Act, 1985 (Act 53 of 1985).
- Second Hand Goods Act, 2009, Act 6 of 2009.
- R209 Government Gazette 23143 dated 19 February 2002
- Western Cape Noise Regulations PN 200/2013
- WCO24 Municipal by laws
- Local Government: Municipal Systems Act, 2000 (Act 32 of 2000)

- Local Government: Municipal Structures Act, 1998 (Act 117 of 1998)
- The White Paper on Local Government dated 9 March 1998

### 7. ALIGNMENT WITH WESTERN CAPE COMMUNITY SAFTEY STRATEGIC PLAN

### **CORE VALUES**

The core values of the Western Cape Government to which the Department of Community Safety subscribes are as follow;

### **CARING**

To care for those we serve and work with

### **INTEGRITY**

To be honest and do the right thing

### **ACCOUNTABILITY**

We take responsibility

### **RESPONSIVENESS**

To serve the need s of our citizens and employees

### **COMPETENCE**

The ability and capability to do the job we were employed to do

### 8. WHAT IS OUR STRATEGY?

From a law enforcement perspective it is necessary to play a supportive role in the fight against crime. Section 152 (1) (d) and (e) of the Constitution places a direct responsibility on local government to promote a safe and healthy environment and to encourage the involvement of communities and community organisations in the matters of local government.

To be able to implement our strategy we need to acquaint ourselves with the following.

- A. Demographic snapshot of the community
- B. Focus on designing to eradicate crime
- C. Engaging the community
- D. Stakeholders
- E. The Crime Prevention Action Plan
- F. Appropriate budget
- G. Making Stellenbosch safer together

#### **8A. DEMOGRAPHIC SNAPSHOT OF THE COMMUNITY**

- We need to know the population size of our area to be able to plan accordingly.
  - Currently the population for WC024 according to the 2011 census is approximately 155 000 inhabitants. This figure would have increased significantly over the last six (6) years taking into account the population growth in Informal Settlement areas.
  - ±30 000 Students from across the country living in hostels, student houses and private residents.
- This figurative number will assist in aligning the demand and challenges for adequate personnel, equipment and vehicles to render an effective service.
  - Sufficient staff and adequate equipment and vehicles are paramount to rendering an effective service throughout the entire WC024 area.
- This will enhance visible patrols in each ward which will be a definite crime deterrent and will be a priority for a crime prevention strategy.

### 8B. FOCUS ON DESIGNING TO ERADICATE CRIME

- The planning and design of places and buildings can assist in reducing crime by the application of improvements of lighting, fencing and surveillances of areas as well as land use.
- People's behaviour can be influenced by the design of that environment.
- Good design can reduce opportunities for potential criminals and improves the sense of safety.
- Addressing petty crime through the "Broken window concept".

### **8C. ENGAGING THE COMMUNITY**

- Engage extensive consultation with the communities in developing the Community Safety Plan (this was indeed done when the safety plan was developed).
- Inform the community about the law enforcement role in the community.
- Strategic workshops with key partners and stakeholders
- Homeless people/ vagrants living on the streets

### **8D. STAKEHOLDERS**

- South African Police Services
- Department of Community Safety (DoCS)
- Community and Neighborhood watches
- Community Policing Forums (CPFs)
- Private and Corporate businesses
- Stellenbosch Farm watch

- Correctional Services
- Department of Justice
- Campus Control University of Stellenbosch
- Stellenbosch Municipality
  - Law Enforcement
  - Traffic Services
  - Fire and Rescue
  - Disaster Management

### 8E. THE CRIME PREVENTION ACTION PLAN

### PHASE 1:

- Alignment with Department of Community Safety (DOCs)
- Stellenbosch Safety Initiative (SSI) (Already in place)
- Establishment of Task Team
- Identify crime hotspots.
- Situational, Social and Institutional Crime Prevention Interventions
- Neighbourhood Watch involvement through the Community Policing Forums (CPF's)
- Implement strategies across a spectrum of actions.
- Render a 24/7 visible patrol services in all wards including the CBD areas
- Effective monitoring and surveillance of CCTV cameras with reaction units to respond immediately.
- Installation of LPR/ ANPR CCTV cameras at all main entrances and exits to Stellenbosch and Franschhoek. (Rolling out of phase 2)
- Zero tolerance approach towards petty crime.
- Cementing partnerships with our safety partners in addressing crime.
- Centralized communication between all safety partners. (Already in place)
- MOU between all safety partners. (Already in place)
- MOU between Stellenbosch Municipality and US on CCTV surveillance. (Already in place)
- MOU between Stellenbosch Municipality and DOC's. (Already in place)
- 24/7 Law Enforcement Department and amending the structure of Law Enforcement
- SAPS + Law Enforcement Special Ops Units
- Implementing operational plan

### PHASE 2:

- Roll-out of Safety Model to neighboring municipalities in conjunction with DOCs.
- Establishment of Joint Operational Command Centre.
- Coordination of Communication Strategy between neighboring municipalities.
- Completion of LPR camera installations at all main entrances/ exits to Stellenbosch and Franschhoek.
- Registration and accreditation of Neighborhood Watches through DOCs.
- Social Crime Prevention Strategy in conjunction with Community Development Department in terms of Council's Street People policy.
- Establishment of LPR Reaction Unit in conjunction with SAPS.

### PHASE 3:

- Liaise with District Municipality in terms of sharing of resources and information flow.
- Awaiting finalization and outcome of expansion of powers for Law Enforcement by IMPS-SA to Minister of Justice.
- Ongoing audits to be done on Local Safety.
- Further investigation into technology to improve enforcement strategies.

### 8F. APPROPRIATE BUDGET

Stellenbosch Municipality has invested over the last 3 financial years an amount of  $\pm$  R10.4m which were used to install CCTV surveillance cameras and LPR cameras. The municipality is in the process of finalizing the installation of LPR cameras at all entrances/exits to Stellenbosch and Franschhoek towns which are linked to the Visec Cloud and managed by SAPS.

### 8G. MAKING STELLENBOSCH SAFER TOGETHER

Build collaborative relationships with various community stakeholders and highlight Council's commitment to maintain strong partnerships with primary Law Enforcement Agencies.

### 9. REPORTING

Feedback of successes and achievements are given to the Community Safety Forum on a quarterly basis by the Safety Partners and to the Portfolio Committee.

Community Safety is Everyone's Responsibility.

7.1.2 | STELLENBOSCH MUNICIPALITY CLOSED CIRCUIT TELEVISION POLICY

Collaborator No: 599452
IDP KPA Ref No: Safest Valley
Meeting Date: 09 November 2018

### 1. SUBJECT: STELLENBOSCH MUNICIPALITY CLOSED CIRCUIT TELEVISION POLICY

### 2. PURPOSE

To submit the Stellenbosch Municipality Closed Circuit Television (CCTV) Policy to Council for approval.

### 3. DELEGATED AUTHORITY

Council

### 4. EXECUTIVE SUMMARY

This policy has been drafted to ensure that Stellenbosch Municipality, its employees and contractors comply with good practice, transparency and accountability in respect of the requirements of The Protection of Personal Information Act, Act No.4 of 2013 when operating Council CCTV and LPR cameras.

It also outlines the process for managing all access to CCTV and LPR data, the delegated authorities of Municipal staff and Municipal obligations in regard to CCTV and LPR data storage, security and signage.

### 5. RECOMMENDATIONS

- (b) that Council approves the Stellenbosch Municipality Closed Circuit Television (CCTV) Policy, in principle; and
- (c) that said policy be advertised for public comments and be re-submitted to Council for final approval.

### 6. DISCUSSION/ CONTENTS

### 6.1 Background

The Policy is attached as **ANNEXURE A**.

### 6.2 <u>Discussion</u>

This policy applies to all employees of Stellenbosch Municipality, Councillors, Municipal Contractors and general public who may enter the areas covered by Stellenbosch Municipal cameras. It also describes the process to follow when footage is required as a result of an incident that occurred or when a crime was committed and captured on our CCTV network camera systems.

Section 152 (1) (d) of the Constitution places a responsibility on Local Government to promote a safe and healthy environment. The installation of CCTV and LPR cameras at strategic places is a conceited effort from Stellenbosch Municipality to fulfil this obligation in the fight against crime and to play a supportive role towards SAPS in crime prevention.

This policy will ensure that Stellenbosch Municipality, its employees and contractors comply with good practice, transparency and accountability in respect of the requirements of The Protection of Personal Information Act, Act No.4 of 2013 when operating Council CCTV and LPR cameras.

### 6.3 Financial Implications

Budget for the installation of CCTV and LPR cameras forms part of the annual budget of Council.

### 6.4 Legal Implications

The policy adheres to all relevant legislation.

### 6.5 **Staff Implications**

None

### 6.6 Previous / Relevant Council Resolutions

None

### 6.7 Risk Implications

The implementation of this policy complies with The Protection of Personal Information Act, Act No.4 of 2013 when operating Council CCTV and LPR cameras which will minimize risk for the organization.

### 6.8 Comments from Senior Management:

### 6.8.1 Municipal Manager:

Supports the item.

## RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.1.2

- (a) that Council approves the Stellenbosch Municipality Closed Circuit Television (CCTV) Policy, in principle; and
- (b) that said policy be advertised for public comments and be re-submitted to Council for final approval.

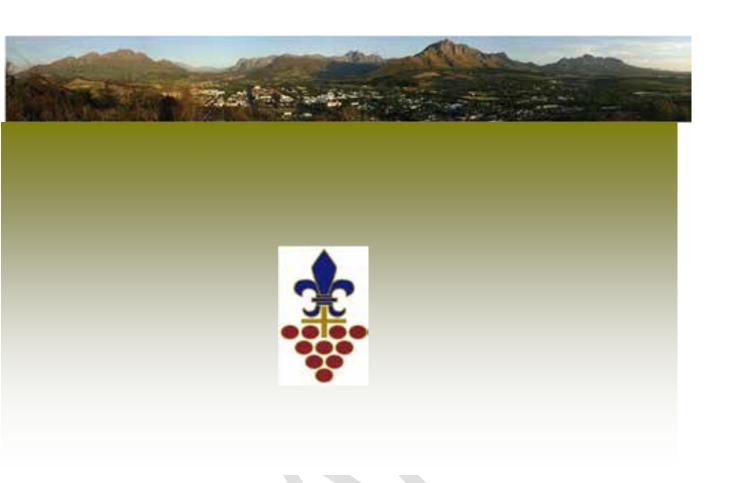
### **ANNEXURES**

Annexure A: Stellenbosch Municipality Closed Circuit Television (CCTV) Policy.

### FOR FURTHER DETAILS CONTACT:

NAME	GERALD ESAU
Position	DIRECTOR COMMUNITY & PROTECTION SERVICES
DIRECTORATE	COMMUNITY & PROTECTION SERVICES
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REPORT DATE	21 May 2018

ANNEXURE A	



# STELLENBOSCH MUNICIPALITY CLOSED CIRCUIT TELEVISION POLICY

**JUNE 2018** 



### STELLENBOSCH CLOSED CIRCUIT TELEVISION POLICY

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### STELLENBOSCH CLOSED CIRCUIT TELEVISION POLICY

### 1. Definitions

To assist in the interpretation the following definitions shall apply;

"Applicant" means a registered organisation, body or person applying to Stellenbosch Municipality to register a CCTV system, camera, equipment or a CCTV camera on privately owned property viewing or of which the projection plane covers any public street or public land;

"CCTV" shall mean Closed Circuit Television;

"Council" means the Municipal Council of Stellenbosch;

"Infrastructure" means any land, building or fixture attached to it, any pole, fence, wall, bridge, sign, cabling, tree, tower or fixture attached to it;

"Municipal Manager" means the person appointed as Municipal Manager in terms of section 82 of the Local Government: Municipal Structures Act, 1998 (Act No. 117 of 1998);

"Municipal property" means land, structures and infrastructure owned by Stellenbosch Municipality;

"Person" means a natural or juristic person;

"SM" shall mean Stellenbosch Municipality, a municipality in terms of the Local Government Municipal Structures Act, 1998, or any structure or employee of the Municipality acting in terms of delegated authority;

"SAPS" shall mean South African Police Services;

"PSIRA" shall mean Private Security Industry Regulatory Authority;

"LPR" shall mean License Plate Recognition;

"POPI Act" shall mean Protection of Personal Information Act, Act No. 4 of 2013.

### 2. Problem Statement

Stellenbosch Municipality is experiencing an increase of privately owned CCTV cameras installed on Council land and infrastructure without authorisation.

There is currently no application process in place for recognised organizations, a registered body or person to register their CCTV system with the municipality.

### 3. Introduction

This policy has been created to ensure that Stellenbosch Municipality, its employees and contractors comply with good practice, transparency and accountability in respect of the requirements of The Protection of Personal Information Act, Act No.4 of 2013 when operating Council CCTV and LPR cameras. It also outlines the process for managing all access to CCTV and LPR data, the delegated authorities of Municipal staff and Municipal obligations in regard to CCTV and LPR data storage, security and signage.

### 4. Purpose

Stellenbosch Municipality (SM) endeavours to provide a safe and secure environment to protect its staff, councillors, public and the interests of our ratepayers. Closed Circuit Television (CCTV) and License Plate Recognition (LPR) cameras are installed and operated for one or more of the following purposes:

- 2.1 Facilitate public safety.
- 2.2 Facilitate staff and councillor's safety.
- 2.3 Improve security and deter criminal activity in public places including Council premises and recreational facilities.
- 2.4 Monitor traffic movements.
- 2.5 Monitor trespass on Council facilities.
- 2.6 Monitor compliance with Council bylaws.
- 2.7 Capture information that could be used to investigate crime, a health and safety environment and/ or staff incidents.
- 2.8 Monitor behaviour around Council objects.
- 2.9 Manage council assets and infrastructure.

### 5. Regulatory Context

The CCTV System that is envisaged for installation by Stellenbosch Municipality may not infringe any stipulations as prescribed by the following legislation:

- The Constitution of the Republic of South Africa, 1996
- Telecommunications Act, Act 103 of 1996
- The Computer Evidence Act No 57 of 1983
- Protection of Personal Information Act, Act 4 of 2013
- Criminal Procedure Act 51 of 1977
- Promotion of Access to Information Act (PAIA) No 2 of 2000

This policy should also be read with the following by-laws:

- Stellenbosch Municipality, Electricity Bylaw
- Stellenbosch Municipality Street Bylaw P.N. 6756 dated 04 June 2010

### 6. Scope

- 6.1 This policy applies to private and external CCTV cameras, installed on municipal land and infrastructure as well as private CCTV cameras installed on private property monitoring any or of which the projection plane covers any public street or public area of WC024.
- 6.2 The policy is applicable within the boundaries of WCO24.
- 6.3 SM municipal departments are not required to follow the application process, but can register the location of the CCTV cameras with the Director Community and Protection Services

### 7. Policy Directives

### 7.1 Camera Locations

7.1.1 CCTV cameras are situated in locations which are clearly linked with the cameras specific purpose. All new external camera systems and/ or replacement systems are to be approved by the Director: Community & Protection Services in consultation with SAPS. 7.1.2 Covert systems may be used for municipality's internal purposes in exceptional circumstances subject to written approval from the Municipal Manager.

### 7.1.3 Exceptional circumstances where applicable;

- 7.1.3.1 may include where there is a strong suspicion of criminal activity or misconduct which;
- 7.1.3.2 breach Council bylaws, policies or may give rise to a health and safety risk to any person or Council damage to the environment, and which cannot be detected by other means.

### 7.2 Monitoring

- 7.2.1 The recording devices/ servers for CCTV cameras are to be installed in a secure location as agreed upon with the Chief: Law Enforcement in conjunction with ICT.
- 7.2.2 All footage is kept for a minimum period of three (3) weeks and then the data is overwritten as part of the recording process, unless it is exported for evidential purposes.
- 7.2.3 Live streaming camera monitoring is restricted to designated SM employees and approved contractors. (Username and password linked in order to know who is on the CCTV system)
- 7.2.4 LPR used for the purpose of traffic monitoring is live streamed and recorded.
- 7.2.5 Relevant authorized officials reserves the right to have remote access to live footage created by Council owned CCTV cameras.
- 7.2.6 Where cameras are monitored via a mobile device (such as a smartphone, tablet or similar device) a CCTV or LPR administrator or CCTV High level user shall ensure that no unauthorised person has the ability to view the device.
- 7.2.7 General public viewing of the CCTV imagery, only as stipulated in section 7.8 and 7.9 of this policy will allowed.

### 7.3 User Access

DESIGNATION	DESCRIPTION OF FUNCTIONS	DELEGATED AUTHORITY
CCTV Administrator	Full System Access to all CCTV & LPR camera features and programming	SM Municipal Manager or designated staff or CCTV Contractor
CCTV High Level User	Full System Access to all CCTV and LPR camera features and programming for maintenance purposes	Designated SM staff
CCTV Operator	Majority system access for all CCTV cameras on their site and live view	Delegated suitably trained SM Facility Managers and Supervisory staff.
CCTV View Only	Live View, (no export)	Delegated suitably trained SM staff

### 7.4 The CCTV and LPR Administrator are responsible for:

- **7.4.1** Understanding their responsibilities under the POPI Act which determines that they operate with efficiency, impartiality and integrity.
- **7.4.2** Ensuring the installation and maintenance of equipment is sufficient.
- **7.2.3** Undertaking an annual review of the use of all SM CCTV cameras. Organising the training and authorising of CCTV Operators.
- **7.2.3** Ensuring all new installations are GIS mapped, insured and operational.
- 7.2.4 Referring all public requests for footage (other than that from Police as per clause below) to the SM Legal Service Department.
- **7.2.5** Responsible for the establishment, oversight and accuracy of SM's CCTV Access Log.

7.2.6 Responsibility for the on-going maintenance and accuracy of the SM CCTV & LPR camera inventory and related service provider agreements.

### 7.5 Control and operation of cameras

All SM facilities, premises and public areas within its jurisdictional area may at some point in time be monitored by CCTV and LPR Cameras, the exceptions being listed below:

- **7.5.1** CCTV coverage will not include private areas within public spaces and facilities (e.g. changing rooms).
- **7.5.2** CCTV coverage will not be directed at private property except unavoidably as part of a wide angle or long shot while panning past.

### 7.6 CCTV High Level Users are responsible for:

- **7.6.1** Understanding their responsibilities under the POPI Act and with respect to the Privacy Principles which determines they operate with efficiency, impartiality and integrity.
- 7.6.2 Implementing all maintenance of the CCTV system as and when required. This includes security level access for designated SM staff.
- 7.6.3 Maintaining a record of all released or viewed footage in SM's CCTV Access Log.
- 7.6.4 Maintain confidentiality in regard to duties and observations and will be required to adhere to a confidentiality agreement in terms of the Protection of Information Act 4 of 2013.

### 7.7. CCTV Operators are responsible for:

- **7.7.1** Understanding their responsibilities under the POPI Act, and with respect to the Privacy Principles which determines they operate with efficiency, impartiality and integrity
- 7.7.2 Referring all requests for footage (other than from a Police officer) to a SM Legal Service Department.
- **7.7.3** Maintain security of the monitors and footage (drives, disks, memory storage devices etc.)

- **7.7.4** Ensuring signage is in place and in accordance with this policy.
- **7.7.5** Maintain confidentiality in regard to duties and observations.
- 7.7.6 As per the POPI Act Privacy Principles, and with regard to the listed exceptions in the Principles, information collected by the cameras can only be used for the purpose for which it was collected.

## 7.8. CCTV & LPR information access, the Police and other authorised law enforcement agencies

- 7.8.1 SAPS or other authorised law enforcement agencies may access footage on short notice from for viewing purposes related to crime detection and prevention to assist with investigating the crime.
- 7.8.2 The requester is required to hand a subpoena or S205 of the Criminal Procedure Act, Act 51 of 1977 to the Municipality prior to the release of footage relating to the subpoena or in the case of the SAPS Investigating officer, a case number.
- 7.8.3 All footage released to SAPS or other authorised law enforcement agencies at their request, or when criminal activity is suspected, will be recorded in the CCTV Access Log detailing;
  - 7.8.3.1 Case numbers
  - 7.8.3.2 Investigating officer's name and staff number
  - 7.8.3.3 Case number and incident
  - 7.8.3.4 Sign out all evidence accordingly
  - **7.8.3.5** and any other information, as deemed necessary by SM.

### 7.9 CCTV information access by individuals

7.9.1 Recorded footage is confidential to SM. All requests to have a copy of footage relating to individuals will be referred to the Legal Service Department for consideration. Where a case has been registered with the SAPS, please refer to section 7.8.

**Comment [ER1]:** Section 205 allows a judge or a magistrate to summons anyone "who is likely to give material or relevant information as to any alleged offence".

- 7.9.2 The Legal Service Department, may recommend to the Municipal Manager that the request that data may be disclosed be approved or not approved.
- **7.9.3** A request by the public to have a copy of footage that contains information relating to other individuals or themselves;
  - 7.9.3.1 Must be via completing the Promotion of Access to Information Act (PAIA) form in writing and will be dealt with as either a matter to be referred to the Police or SM Legal Service. The applicant will pay the relevant fee set by SM Legal Service as per approved tariff structure of Council for the application and the releasing of such footage.
  - 7.9.3.2 The request will be dealt with in accordance to the POPI Act.
  - 7.9.3.3 Any request to view footage will be limited by the ease of access to the footage and by the need to protect other people's privacy. No general public viewing, only by those directly affected by the incident.
  - 7.9.3.4 If a request to view the footage is unable to be granted without unreasonably breaching other's privacy, a written description may be provided by the CCTV Administrator or SM Legal Service of the contents within the footage. Any such requests will be responded to within 30 days and are subject to review by a SM's Legal Service Department.

## 7.10 CCTV information or requests to have a copy of footage by Council personnel

7.10.1 Such requests will be forwarded and approved by the Municipal Manager only and forwarded to the Director Community & Protection Services.

### 7.11 CCTV and Council Staff

- 7.11.1 The Municipality will investigate any suspected breach of the use of SM's CCTV and LPR by any;
  - **7.11.1.1** Municipal employment contracts, SM's Code of Conduct.
  - 7.11.1.2 Any staff incidents or misconduct detected by CCTV and LPR will be handled in accordance with and CCTV personnel will be protected in accordance with the relevant Witness Protection Act.

### 7.12 CCTV & LPR Contractors

- **7.12.1** The Municipality will appoint contractors for the installation and maintenance of the CCTV & LPR System.
- **7.12.2** Appointed contractors and all contractors' staff must have PSIRA Certification.
- 7.12.3 Contractors or sub-contractors responsible for non-security related operations (i.e. Data Transmission links etc.) should be certified by their appropriate organisation.
- **7.12.4** All contractors and sub-contractors will be familiar with and adhere to the POPI Act.

### 7.13 CCTV Signage

- **7.13.1** Individual cameras and/ or camera areas will be clearly signposted to notify the public.
- 7.13.2 Signs will clearly display the message "Surveillance Cameras in Operation" or a similar message and be of a size and nature that is reasonable visible for people entering the area to read. Where it is impractical to include all the information, the sign will direct the public to the SM website where this policy can be viewed.
- 7.13.3 SM municipality will at all times display that cameras are monitoring, but it does not guarantee that all cameras will be proactively monitored at all times

### 7.14 CCTV Staff Training

### 7.14.1 Operators

- **7.14.1.1** All CCTV Staff operators will be required to undergo the necessary CCTV & LPR System Operator training.
- **7.14.1.2** If SM opt to use Security staff for surveillance the minimum requirements will be:
  - Grade C Security graded
  - · At least 21 years of age
  - Undergoing clearance check
  - Have good cognitive abilities.

### 7.15 Privately owned CCTV cameras

- 7.15.1 CCTV cameras installed on privately owned property/ premises do not require to be registered with Stellenbosch Municipality unless these cameras cover any section or portion of a public place or street within the jurisdiction of Stellenbosch Municipality of which the Municipality or the South African Police will have the right to footage obtained through these cameras which might be linked to a criminal incident or offence.
- 7.15.2 Registration of privately owned CCTV cameras as per 4.12.1 will require the owner of these cameras to provide the name of the owner/s of the premises/ erf, the type of camera used and the connectivity status of the CCTV cameras as well as the projection plane of the public areas the cameras cover.
- 7.15.3 The information provided in 7.15.2 will be recorded on a database kept by the municipality's Law Enforcement Department for the sole purpose as per 7.15.1 and will remain confidential.

CLOSED CIRCUIT TELEVISION POLICY

7.1.3 REVIEW OF DISASTER MANAGEMENT PLAN

Collaborator No: 597988
IDP KPA Ref No: Safest Valley
Meeting Date: 09 November 2018

1. SUBJECT: REVIEW OF DISASTER MANAGEMENT PLAN

### 2. PURPOSE

To present a reviewed Disaster Management Plan (ANNEXURE A) to Council.

### 3. DELEGATED AUTHORITY

**MUNICIPAL COUNCIL** 

### 4. EXECUTIVE SUMMARY

The revision of the Disaster Management Plan is done annually in accordance with Section 53 (1) of the Disaster Amendment Act, 16 of 2015 to:

- g) regularly review and update its plan; and
- h) through appropriate mechanisms, processes and procedures established in terms of Chapter 4 of the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000), consult the local community on the preparation or amendment of its plan."

Stellenbosch Municipality also endeavors to sustain a state of readiness through a continuous and integrated multi sectoral, multi-disciplinary process of planning and implementation of measures aimed at:

- Preventing or reducing the risk of disasters;
- Mitigating the severity or consequences of disasters;
- Emergency preparedness;
- A rapid and effective response to disasters; and
- Post- disaster recovery and rehabilitation.

## 5. RECOMMENDATION FROM PROTECTION SERVICES COMMITTEE MEETING TO THE EXECUTIVE MAYOR: 2018-08-01: ITEM 5.1.2

that the revised Disaster Management Plan be recommended to Council for approval.

### 6. DISCUSSION / CONTENTS

### 6.1 Ward Based Risk Assessment

Disaster Management is a continuous function and dynamic in its very nature.

It needs to be noted that Tender - BSM 49/17 (Provision of an all Ward Based Risk Assessment for Stellenbosch Municipality) was approved and awarded to **AW Management Consulting** in accordance with Section 53 (1) (a) of the Disaster Amendment Act.

By the end of the assessment, the administration will be furnished with a comprehensive document depicting all the prevalent risks within each ward. The results will also be a key instrument that will also give justification for the re-prioritisation of the risks in the current plan. The administration will then be obliged to realign the contingency plans to mitigate against the "new" risks. It was therefore deemed premature to reprioritise the current risks in the plan for this review.

It is expected that that the WBR assessment be completed by June 2018. Find attached the progress report from AW Management Consulting, (ANNEXURE B).

### 6.2 Stakeholder Contact list

The key stakeholder contact list has also been updated in the plan and indicated as tract changes to reflect the new senior appointments made by Council as well as relevant stakeholders.

### 6.3 Winter Readiness and Preparedness Planning.

In terms of Section 38 of the Disaster Management Plan all organs of state must have preparedness actions/plans in place regarding winter readiness ensuring effective response to emergency incidents during the winter season.

Stellenbosch Municipality submitted its amended Winter Readiness and Preparedness Plan (ANNEXURE C) to the Cape Winelands District Municipality.

### 6.4 Misverstand Dam Project

Due to prolonged lower than normal rainfall received from the past years in the Western Cape Province, the Department of Water and Sanitation (DWS) as the custodian of water resources is tasked with the responsibility to ensure compliance against gazette restrictions on drought affected catchments.

(Government gazette dated 12/12/2017 and 12/01/2018) and emergency interventions that has been put in place.

Suspected unlawful abstraction of water in the Dam due to the shortage / unavailability of water on the Berg River system. The WCDM has requested help and support of Department of Water and Sanitation hence a team has been formed to conduct compliance monitoring and enforcement inspections on water users in Misverstand Dam and Berg River.

The Department of Water and Sanitation released five cubic million meters of water on Wednesday, 16 April 2018 at 14:00. It was in aid to help alleviate pressure from the on-going drought and supplied water to 22 towns in the West Coast region for domestic, industrial and agricultural use.

Find attached a thorough report depicting the services rendered to ensure the success of the project (ANNEXURE D).

### 6.5 Smoke alarms

Annually thousands of people are displaced due to especially disasters like fire and flooding. Stellenbosch Municipal region is confronted with these challenges affecting our residents.

Although fire poses a great risk in general, informal settlements and people living in informal dwellings and back yarders are more vulnerable. High density living coupled consequences, if and when a fire breaks out.

Smoke detectors programme was rolled out at 2 TRA areas as part of the early warning in aid to minimize impact in the event of a fire and limit the number of people affected and/or displaced. To date a total of 341 was installed in Klapmuts, 140 in Jamestown and 29 in Longlands

These detectors will immediately sound the alarm when smoke is detected, allowing for quick evacuation and action. It is equipped with 10 year lithium battery, and will be installed free of charge.

### 6.6 Drought/day zero planning

The Provincial drought was reclassified in terms of section 23(3) as a national drought on 8 February and it was as such published In the Government Gazette no 41439. In terms of the reclassification, the primary responsibility to coordinate and to manage the disaster is designated to the national executive. A call was subsequently made by national to all organs of state to strengthen and support the disaster management structures to implement contingency plans and ensure that immediate relief, recovery and reconstruction measures are put in place to enable the national executive to effectively deal with the effects of the disaster.

Stellenbosch municipality also endeavours to sustain a state of readiness through a continuous and integrated multi sectoral, multi-disciplinary process of planning and implementation of measures aimed at: -

- Preventing or reducing the risk of disasters
- Mitigating the severity or consequences of disasters
- Emergency preparedness
- A rapid and effective response to disasters; and
- Post- disaster recovery and rehabilitation

A drought/day zero mitigation plan **(ANNEXURE E)** in line with national and provincial directives was drafted after extensive consultation with the aim to ensure that the taps don't run dry and to at least provide sufficient water to fulfil in the basic needs of the people and the municipality.

### 7. Financial Implications

None

### 8. <u>Legal Implications</u>

The recommendations in this report comply with Council's policies and all applicable legislation.

### 9. Staff Implications

None

### 10. Previous / Relevant Council Resolutions

Item 8.5.2, the revised plan, was approved at the 13<sup>th</sup> Council meeting of 25 October 2017.

### 11. Risk Implications

None

### 12. <u>Comments from Senior Management</u>

### 12.1 <u>Director: Community and Protection Services</u>

Supports the item.

### 12.2 <u>Municipal Manager</u>

Supports the item.

## RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.1.3

that the revised Disaster Management Plan be approved.

### **ANNEXURES:**

Annexure A - Reviewed Disaster Plan

Annexure B - Ward Base Risk Assessment - Tender BSM 49/17 Annexure C - Winter Readiness and Preparedness planning

Annexure D - Misverstand Dam report Annexure E - Drought/day zero planning

### FOR FURTHER DETAILS CONTACT:

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POSITION	Manager: Fire Services and Disaster Management
DIRECTORATE	Community and Protection Services
CONTACT NUMBERS	Ext 8771
E-MAIL ADDRESS	wayne.smith@stellenbosch.gov.za
REPORT DATE	13 June 2018

ANNEXURE A	

APPENDIX 1 2018 Reviewed Disaster Plan





## Municipal Disaster Management Plan Stellenbosch Municipality

Core Plan for inclusion within the IDP of the Stellenenbosch Municipality

**JUNE 2018** 

In case of an emergency, the user of this document should immediately turn to the attached preparedness plan for guidelines on managing response.

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#### 1 INTRODUCTION

This plan confirms the arrangements for managing disaster risk and for preparing for- and responding to disasters within the Stellenbosch Municipality as required by the Disaster Management Act, 2002 (Act 57 of 2002). In case of an emergency, the user of this document should immediately turn to the attached preparedness plan for guidelines on managing response.

#### 1.1 Legal requirements

The Stellenbosch Municipality is legally obliged to prepare a disaster management plan for its area according to the circumstances prevailing in the area; to co-ordinate and align the implementation of its plan with those of other organs of state and institutional role players; and to regularly review and update its plan. The municipality must also consult the local municipalities within its area and local communities on the preparation or amendment of its plan.

The Disaster Management Amendment Act, 2015 (Act no 16 of 2015) will commence on 1 May 2016. The Proclamation that was published in the Government Gazette No. 399430 on 22 April 2016.

**Amendment of section 53 of Act 57 of 2002** of the Disaster Management Act, – hereafter referred to as "the Act") requires the Stellenbosch Municipality to:

- **21.** Section 53 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:
- "(1) Each municipality must—
  - (a) conduct a disaster risk assessment for its municipal area;
  - (b) identify and map risks, areas, ecosystems, communities and households that are exposed or vulnerable to physical and human-induced threats;
  - (c) prepare a disaster management plan setting out—
    - (i) the way in which the concept and principles of disaster management are to be applied in its municipal area, including expected climate change impacts and risks for the municipality;
    - (ii) its role and responsibilities in terms of the national, provincial or municipal disaster management framework;
    - (iii) its role and responsibilities regarding emergency response and post disaster recovery and rehabilitation;
    - (iv) its capacity to fulfil its role and responsibilities;
    - (v) particulars of its disaster management strategies;
    - (vi) contingency strategies and emergency procedures in the event of a disaster, including measures to finance these strategies; and
    - (vii) specific measures taken to address the needs of women, children, the elderly and persons with disabilities during the disaster management process;
  - (d) co-ordinate and align the implementation of its plan with those of other organs of state and institutional role-players;

- (e) provide measures and indicate how it will invest in disaster risk reduction and climate change adaptation, including ecosystem and community-based adaptation approaches;
- (f) develop early warning mechanisms and procedures for risks identified in the municipal area;
- (g) regularly review and update its plan; and
- (h) through appropriate mechanisms, processes and procedures established in terms of Chapter 4 of the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000), consult the local community on the preparation or amendment of its plan."
- ......prepare a disaster management plan for its area according to the circumstances prevailing in the area and within the ambit of its municipal disaster management framework.

Section 53(2) (a) of the Act specifies that the disaster management plan for a municipality must form an integral part of the municipality's integrated development plan (IDP). Section 26(g) of the Local Government: Municipal Systems Act, 2000 (Act 32 of 2000) lists "applicable disaster management plans" as core components of an IDP.

The Municipality must submit a copy of its Disaster Management (DM) plan, and of any amendment to the plan, to the Disaster Management Centre of the Western Cape Province and the National Disaster Management Centre.

#### 1.2 Key outcomes

This plan seeks to achieve the following key outcomes:

- Integration of Disaster Risk Management into the strategic and operational planning and project implementation of all line functions and role players within the municipality.
- Resilient communities
- An integrated, fast and efficient response to emergencies and disasters by all role-players.

#### 1.3 Linkage with the Integrated Development Plan of the Stellenbosch Municipality

Both the Municipal Systems Act and the Disaster Management Act requires the inclusion of this plan into the Integrated Development Plan (IDP) of the Stellenbosch Municipality. It would however not be practical to include the complete Disaster Management Plan with all its annexures within the Integrated Development Plan of the Stellenbosch Municipality. Therefore the complete plan can be considered as an annexure to the IDP, while this core document without annexures will be submitted for inclusion within the IDP document.

A separate disaster management plan included into the IDP but standing on its own and isolated from the rest of the IDP does not necessarily give evidence of the integration of disaster management into the IDP. All departments and role players submitting input to the content of the current and future IDP of the municipality are therefore urged to consider the inclusion and integration of disaster risk management into their strategies, operational planning and project implementation.

It is strongly recommended that the municipality institutes the compulsory consideration of disaster risk management in the planning and execution stages of all IDP projects. This will ensure the integration of disaster management into the IDP, and will ensure that all plans and projects are focused on contributing to disaster risk reduction and disaster preparedness — thus reducing the impact of disasters on lives, property, community activities, the economy and the environment in the Stellenbosch Municipality.

## 1.4 Linkage with the Disaster Management Framework of the Cape Winelands District Municipality

The Stellenbosch Municipality must prepare and execute its disaster management plan within disaster management framework of the Cape Winelands District Municipality. The National, Western Cape Provincial and Cape Winelands frameworks will guide the development of this plan and future versions of this plan.

#### 1.5 Structure of the plan

The Municipal Disaster Management Plan of the Stellenbosch Municipality consists of the components as indicated in the figure below.

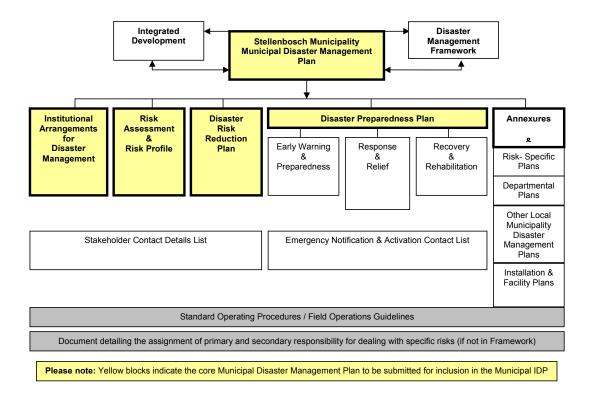


Figure 1: Structure of the Stellenbosch Municipal Disaster Management Plan

#### 1.6 Definitions and abbreviations

ASAP As Soon As Possible

DMC Disaster Management Centre

LA Local Authority

JOC Joint Operations Centre SAWS South African Weather Service DOC Disaster Operational Centre

#### 2 INSTITUTIONAL ARRANGEMENTS

#### 2.1 Shared responsibility for disaster management

The responsibility for reducing disaster risk, preparing for disasters, and responding to disasters is shared among all departments and employees of the Cape Winelands District Municipality, local municipalities within the Cape Winelands District Municipality, all departments and employees of the Stellenbosch Municipality, all provincial and national organs of state operating within the municipality, all sectors of society within the municipality and, perhaps most importantly, all the residents of the municipality.

#### 2.1.1 Nodal points for disaster management

Although the municipal department within the Stellenbosch Municipality assigned with the Disaster Management function should direct and facilitate the disaster risk management process, it cannot perform the whole spectrum of disaster risk management activities on its own. Disaster risk management is everybody's business. It is required that each municipal department within the Municipality assign a person or section within the department / local municipality to be the nodal point for disaster management activities in that department / local municipality. The same applies to national and provincial departments operating within the municipality.

The disaster management activities to be performed within departments and local municipalities include participation in disaster risk reduction as well as preparedness and response.

Action: The Disaster Management Centre of the Stellenbosch Municipality will circulate forms on an annual basis requesting role players to indicate their nodal points for disaster management. The forms shall provide space for indicating the department, position and full contact details (also after hours) of the nodal point and at least one alternate contact person.

#### 2.1.2 Departments with primary responsibility for specific hazards and disaster risks

Where a department has primary responsibility for a specific hazard, the department's role in disaster risk management for that specific hazard will be more than mere participation: it will have to lead risk reduction as well as preparedness activities due to its expertise in the field.

Stellenbosch Disaster Management can support such a department with advice, information, facilitation and coordination.

<u>Action</u>: Stellenbosch Disaster Management will maintain a list of hazards that may affect the municipality with associated primary role players indicated for risk reduction as well as preparedness for each specific hazard. (See next section for the process of assigning such responsibility.)

The plans for disaster risk reduction and preparedness compiled by these primary role players should be attached to this plan or should be referenced as supporting documentation as indicated in Figure 1: Structure of the Stellenbosch Municipal Disaster Management Plan, on page 6. These documents must be easily accessible to all relevant role players.

#### 2.1.3 Assignment of responsibility to deal with specific disaster risks

Departments that are responsible for specific services in normal conditions will remain responsible for such services during disasters. The declaration of a state of disaster and the tighter coordination instituted during disasters does not absolve any agency of its assigned responsibilities.

Legislation assigns responsibility for most disaster risks to specific departments or functions. There is however grey areas related to some disaster risks. In order to ensure clear roles and responsibilities and enhance integrated disaster risk management efforts, such grey areas must be addressed and clearly assigned responsibilities must be confirmed.

<u>Action</u>: The risk profile of the Stellenbosch Municipality will be considered and primary and supporting role players will be identified for each identified risk. Such allocation of primary and supporting roles will be done in consultation with all relevant role players, will be informed by existing legal frameworks, and assignment will be done on a consensus basis.

The above assignment of responsibilities will be revisited and confirmed on an annual basis, and will be recorded and distributed in the format indicated in **Table 1** below.

Table 1: Assignment of primary and supporting role-players for disaster risks

Description of disaster risks	Primary role player in risk reduction to be indicated here	Supporting role-players
identified in the risk profile of	Primary role player in <b>preparedness</b> to be indicated here.	Supporting role-players
the municipality	Primary role player in <b>response and relief</b> to be indicated here.	Supporting role-players
(Complete one table per	Primary role player in recovery & rehabilitation to be indicated	Cupporting role players
risk)	here.	Supporting role-players

The document assigning responsibilities can become an annexure of the Municipal Disaster Management Plan of the municipality, if such assigning of responsibilities has not been dealt with in the Municipal Disaster Management Framework.

### 2.2 Corporate Disaster Management Structure for the Stellenbosch Municipality

The Corporate Disaster Management structure for the Stellenbosch Municipality must deal with both pro-active and reactive disaster management issues and encompasses more than the department which is responsible for the function. The structure can include the following elements which may be collapsed into a smaller number of elements if less complexity is required:

#### 2.2.1 Stellenbosch Disaster Management

The Directorate: Community and Protection Services within the municipality assigned with the Disaster Management function. A local municipality is not legally obliged to establish a Disaster Management Centre, but it is recommended.

The Disaster Management Centre of the Stellenbosch Municipality must aim to prevent or reduce the risk of disasters, mitigate the severity or consequences of disasters, prepare for emergencies, respond rapidly and effectively to disasters and to implement post-disaster recovery and rehabilitation within the municipality by monitoring, integrating, co-ordinating and directing the disaster risk management activities of all role players. A fully established and functioning Municipal Disaster Management Centre is a key element of this plan.

<u>Action</u>: The Stellenbosch Municipality will establish and maintain a fully staffed and resourced Disaster Management Centre.

#### 2.2.2 Municipal Disaster Management Advisory Forum

Metropolitan or district municipalities may establish municipal disaster management advisory forums as described in Section 51 of the Disaster Management Act, 2002. Local municipalities are not required to establish advisory forums. It is however advantageous for a municipality to establish such a forum to coordinate strategic issues related to disaster management such as risk assessments and to approve and/or review the disaster management plan for the municipality before it is submitted to Council. The frequency of meetings of such a body is 2-4 times per year or as required.

<u>Action</u>: The Stellenbosch Municipality will consider the establishment of a Local Disaster Management Advisory Forum / Sub Advisory Forum and act upon its decision in this regard.

#### 2.2.3 Interdepartmental Disaster Management co-ordination

Internal coordination will occur at manager level where instructions and identified projects from the Advisory Forum can be implemented and tracked. Municipal top-management meetings can serve as a coordination forum for disaster management issues within the municipality. Although a dedicated structure can be created for this purpose, this role will be performed by the top management team of the municipality to reduce the complexity of the disaster management structure. Ad-hoc external representation may form part of the deliberations upon invitation.

<u>Action</u>: The Stellenbosch municipality will consider the establishment of a dedicated body for interdepartmental Disaster Management coordination, or will assign this responsibility to the top management team (or officials) of the municipality.

#### 2.2.4 Nodal points for disaster management within municipal departments

Refer to section 2.1.1 above.

#### 2.2.5 Departmental planning groups

This element relates to planning groups that can be established within departments within the Municipality to deal with internal disaster management issues such as the compilation of departmental or local municipal disaster management plans and contingency plans for facilities and services of the department or local municipality. The disaster management nodal points of such departments or local municipalities will be involved in these planning groups.

<u>Action</u>: Nodal points will be empowered and supported by their departments / organisations to establish, manage, and participate in departmental and/or local municipal planning groups.

#### 2.2.6 Risk reduction project teams

A multi-disciplinary project team convened to address and reduce a specific disaster risk. Convened by the primary role-player for the risk and supported by Disaster Management.

Action: The primary role-players for specific hazards or disaster risks, in collaboration with Stellenbosch Disaster Management, will establish and manage risk-reduction project teams as required or when requested by the Disaster Management Advisory Forum. (Existing structures should be used as far as possible to prevent duplication and reduce the meeting burden on role-players.)

#### 2.2.7 Preparedness planning groups

A multi-disciplinary planning group convened to ensure a high level of preparedness for a specific disaster risk. Convened by the primary role-player for the risk and supported by Disaster Management.

Action: The primary role-players for specific hazards or disaster risks, in collaboration with Stellenbosch Disaster Management, will establish and manage preparedness planning groups as required or when requested by the Disaster Management Advisory Forum. (Existing structures should be used as far as possible to prevent duplication and reduce the meeting burden on role-players.)

#### 2.2.8 Joint response & relief management teams

Mostly flowing from a preparedness planning group, a team that is mobilised to deal with the immediate response & relief required during or immediately after major incidents and disasters. Will normally convene in the Disaster Operations Centre (see description below).

<u>Action</u>: The preparedness planning group for each hazard will detail how the activation of a joint response and relief management team for that specific hazard will be managed, and who will form part of the team.

#### 2.2.9 Recovery & rehabilitation project teams

These are project teams managing recovery and rehabilitation after disasters, mostly on a project-management basis. Disaster recovery and rehabilitation must focus on risk elimination or mitigation. Departments who are responsible for the maintenance of specific infrastructure are also responsible for the repair or replacement of such infrastructure after disasters.

<u>Action</u>: The preparedness planning group for each hazard will detail how the activation of recovery and rehabilitation project teams for that specific hazard will be managed, and who will form part of the teams.

#### 2.2.10 Stellenbosch Disaster Management Communications Centre

This is the centre providing 24-hour emergency and essential services contact points to the public within the municipal area. The Centre is responsible for day-to-day emergency response by municipal departments and for the establishment of strategic communication links. Stellenbosch Fire and Rescue Services Control Centre will liaise closely with the Emergency Control Centres / Groups of the local municipalities and other stakeholders within the Stellenbosch Municipality on an on-going basis.

<u>Action</u>: Stellenbosch Disaster Management will maintain a fully staffed and resourced municipal Fire and Rescue Services Control Centre, and if required, collaborate with other agencies to maintain 24-hour per day, 7 days per week public emergency call-taking capacity.

#### 2.2.11 Stellenbosch Disaster Operations Centre (DOC) / Joint Operations Centre (JOC)

Stellenbosch Municipality does not have a dedicated facility equipped to serve as command and coordination centre during disasters, where the joint response & relief management team will convene. Alternative facilities should be identified as back-up to the primary DOC. The term JOC for Joint Operations Centre can also be used for this facility.

<u>Action</u>: Stellenbosch Disaster Management will establish and maintain a fully staffed and resourced Fire and Rescue Services Control Centre for activation as required and will identify fall-back or alternative facilities for the same purpose.

A MOA between Stellenbosch Municipality and Cape Winelands District Municipality- should the need be to use their fully equipped/resourced centre in Stellenbosch, would be ideal.

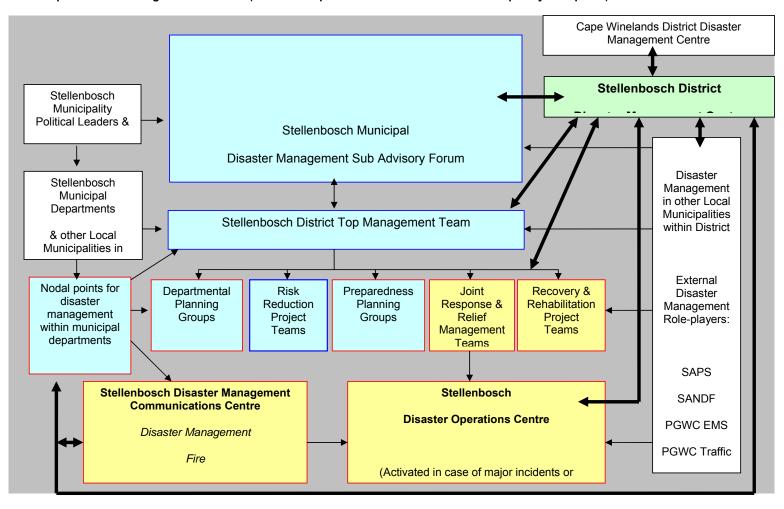
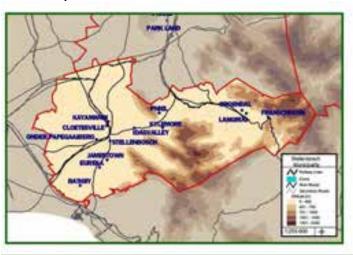


Figure 2: Municipal Disaster Management Structure (Can be collapsed into less elements if less complexity is required)

#### 3 RISK ASSESSMENT

#### 3.1 General Area Description



#### 3.2 Risk Profile of the Stellenbosch Municipality

Various disaster risks have been identified and assessed during 2008, as set out in detail in the Risk Assessment Report accompanying this document.

The following disaster risks were identified as priority risks to be addressed by disaster risk reduction as well as preparedness plans:

1.	Fire – Veld & Runaway Fires
2.	Dam Wall Failure: Idas Valley
3.	Floods
4.	Chemical spills: Hazmat incidents
5.	Explosive storage: (fuel, gas)
6.	Environmental pollution: (air, water, ground contamination, pesticides)
7.	IT – Failure of system: Access to info
8.	Infrastructure Decay: No / dysfunctional infrastructure / service delivery
	(sewerage, toilets, grey water, electricity)
9.	Transport incidents (road, railway accidents)
10.	Rock Falls
11.	Aircraft accidents
12.	Seismic: Earthquakes
13.	Erosion
14.	Communicable disease: (H1N1 Influenza (Swine Flu)
15.	Insufficient hydrants
16.	Power failure
17.	Strikes / Social conflict
18.	Climate change: (high/strong winds, severe heat/cold)
19.	Poverty
20.	Chlorine stations

The above lists illustrate the types of disasters that pose the highest risks within the area of the Stellenbosch Municipality and their possible effects. The communities at risk can be derived from the risk lists, and are also shown in the risk assessment that was conducted for the area.

More detailed risk descriptions, inclusive of hazards, vulnerability and capacity descriptions, are available in the original risk assessment document.

#### 4 DISASTER RISK REDUCTION PLANS

Disaster risk reduction plans providing for prevention and mitigation strategies have been compiled through a participative process and have not been vetted or submitted to feasibility studies.

The risk reduction plans outlined in this document and its annexures which are implementable must be considered for inclusion within the IDP projects of the municipality and if included must be budgeted for in terms of the operating and capital budgets of the municipality. Each project should be evaluated to determine which municipal department can lead its implementation. When a lead department is assigned through consensus in the DMAF, such a lead department must manage all planning and budgeting processes for said project. The Disaster Management department of the Stellenbosch Municipality must assist in this regard.

Where the proposed project falls outside the mandate of the municipality, the municipality should establish a lobbying and monitoring mechanism to motivate the need for the project in the correct governmental or societal sector and to track progress on the project. It is anticipated that many projects will need to be executed on a partnership level, and in such cases the department of the municipality responsible for service delivery partnerships should take the lead with support from the Stellenbosch Disaster Management Centre.

#### 4.1 Risk reduction plans for the Stellenbosch Municipality

Risk reduction project proposals for priority risks are listed in the attached risk reduction plan document.

#### 4.2 Risk reduction capacity for the Stellenbosch Municipality

The organisational structure for risk reduction within the municipality includes Stellenbosch Disaster Management, the Disaster Management Advisory Forum, the top management team of Stellenbosch Municipality, the nodal points for disaster management within municipal departments within the municipality, departmental planning groups, risk reduction project teams and preparedness planning groups. See **Figure 2: Municipal Disaster Management Structure** on page 12.

The total structure of the municipality, with every member of personnel and every resource should also be committed to disaster risk reduction.

On-going capacity building programmes will be required to ensure the availability of adequate capacity for risk reduction.

#### 5 PREPAREDNESS PLANS

Preparedness plans are compiled in order to enable fast and efficient response to predicted and unpredicted emergencies. *In case of an emergency, the user of this document should immediately turn to the attached preparedness plan for guidelines on managing response.* 

#### 5.1 Preparedness plans of the Stellenbosch Municipality

Risk-specific preparedness plan proposals for priority risks are listed in the attached preparedness plan document, along with a standard response procedure for Disaster Management. The risk-specific preparedness plans have been compiled through a participative process.

#### 5.2 Preparedness capacity for the Stellenbosch Municipality

The organisational structure for preparedness within the municipality includes Stellenbosch Disaster Management, the Disaster Management Advisory Forum, the top management team of the Stellenbosch Municipality, the nodal points for disaster management within municipal departments within the municipality, departmental planning groups, preparedness planning groups, Joint Response & Relief Management Teams, Recovery & Rehabilitation Project Teams, and the

Stellenbosch municipal Fire and Rescue Services Control Centre. See **Figure 2: Municipal Disaster Management Structure** on page 12.

The total structure of the municipality, with every member of personnel and every resource can potentially form part of preparedness capacity. On-going capacity building programmes will be required to ensure the availability of adequate capacity for disaster preparedness.

The Stellenbosch Fire and Rescue Services Control Centre are responsible for the operational procedures associated with day-to-day operational response to emergencies by municipal departments.

The Stellenbosch Fire and Rescue Services Control Centre and the Stellenbosch top management team are jointly responsible for the emergency management policy framework and organisation that will be utilized to mitigate any significant emergency or disaster affecting the municipality.

#### 6 RESPONSE & RECOVERY

During response and recovery operations the relevant disaster preparedness plans of the municipality will be executed by the disaster management structures.

#### 6.1 Response Procedure

During Disaster Response the Unified Command approach will be implemented and the Western Cape Disaster Preparedness Response and Relief Plan (DPRRP) will be utilised. The duplication of the DPRRP inside this plan would constitute unnecessary duplication and therefore the DPRRP is seen as a reference document, while the response and relief procedure from the DPRRP will be summarised here for quick reference.

The basic steps and actions of the response and relief management procedure are summarised below.

Table 2: Steps in the response and relief procedure

Number	Steps	Components	
S1	Notification and Activation	Detection	
		Mobilisation	
S2	Rapid Assessment		
S3	Integrated Structure	Unified Incident Management	
		FCP / On-site JOC	
		Team Coordinator	
		Inner Cordon	
		Outer Cordon	
		Staging areas	
		Process Management	
		Sectors	
S4	Re-Assess	Resources	
		Hazard	
		Situation	
S5	Objectives		
S6	Plan of action	Planning	
		Implementation	
S7	Monitor / evaluate / review		
S8	Close and document		

This procedure is compatible with KPA 4 of the SA National Disaster Management Framework

#### 6.1.1 Notification/activation

During the notification phase, it must be ensured that management and operational staff are informed and mobilised as speedily and effectively as possible. To facilitate the foregoing it is imperative that 24 hour duty and standby rosters are kept current and available at the 24 hour communication facilities for the PDMC and all service communications centres who have an emergency and/or Disaster response role in the Province.

Such call-out lists must indicate the first response mobilisation and 2<sup>nd</sup> line responders clearly.

It is therefore necessary to design Standardised response procedures and protocols for specific incidents and also consider variables such as season, time of day etc.

#### 6.1.2 Rapid Initial Assessment

The basis for any effective response is the initial rapid, but accurate on-scene assessment of the situation i.e. nature of the hazard, resource requirements, immediate threats to people, property and the environment, magnitude and boundaries of current and possible future impacts, and to be able to communicate this information in a predetermined standardised format.

Rapid and effective response can also be facilitated if a standardised initial report-back includes response suggestions and needs.

The rapid initial assessment must be as accurate as possible with accurate predictions of what may still occur,

#### 6.1.3 Establish response management structure

Once the initial response has been effected and services arrive on the scene the process for the implementing of the secondary response must be initiated as soon as possible. This response must be based on the needs received from the scene as a result of the rapid assessment.

This response must build on existing response levels and strengthen the deployments and actions on scene.

#### Structures to coordinate response

The establishment of a structure to manage, co-ordinate and integrate response actions at the scene of an incident is imperative and a priority for all services involved at an incident. Such a basic structure should be contained in a "Standardised incident management plan" agreed to beforehand by all role-players.

There are a number of essential elements to the structure and principles, which should be observed at all times;

#### Flexible organisation

The composition of the organisation must be adapted to the size, magnitude and nature of the incident. The organisation must be adapted (increased or decreased) as circumstances dictate.

#### Standardised Terminology

All services must be informed and be familiar with the organisation and terms used by services, which may be involved in an incident.

#### Tactical Incident Management facilities / structures

As part of the management structure, there are a number of essential facilities / structures, which may need to be established at the scene of an incident, these can include:

- o Outer perimeter / cordon / public exclusion zone
- Inner perimeter
- o Establishing a landing zone
- Staging area
- Incident command post
- Casualty clearing post
- Information point / media liaison
- Communications network
- o Access control to incident site and emergency infrastructure

The above elements are described in further detail in the disaster response activities and their action steps.

#### **On-Site Incident Coordination Point**

This is an on-scene facility where tactical decision-making and control of inter-disciplinary coordination takes place. Also known as Incident Command Post (ICP), On-site JOC / Forward Control or Command Post (FCP).

This is the single point of command for all on-site operations during the response phase of an emergency and will be located at an appropriate location at or near the scene of the emergency, normally within the outer perimeter.

The incident Commanders / Managers from key response agencies will operate under Unified Command to co-ordinate incident operations.

#### Joint Incident Management Team / Unified Command

One of the main objectives to ensure effective on-scene management of services is to establish a "Unified Incident Management" system. This system allows for a structure whereby overall incident objectives and strategies can be formulated.

In incidents involving multiple jurisdictions, a single jurisdiction with multi-agency involvement, or multiple jurisdictions with multi-agency involvement, unified command allows agencies with different legal, geographic, and functional authorities and responsibilities to work together effectively without affecting individual agency authority, responsibility, or accountability.

In this regard it is important that the representatives be suitably mandated and takes full responsibility and charge of its service at that level.

It will ensure that the agreed upon operational plan and integrated tactical strategies are implemented by making optimum use of available resources.

It is normally structured to facilitate activities in five major functional areas:

- · command,
- operations,
- planning,
- · logistics, and
- finance and administration.

This organisation should also include the following elements depending on the situation;

- Safety
- Media / public liaison information
- Liaison supporting agency / jurisdiction liaison (DisMan well-placed for this)

Depending on the situation the estimated duration of the incident must be established in order to plan the need for the rotation of staff and to plan meals, etc.

#### Determining the primary role-player for an incident or activity

If a situation occurs where there is no immediate agreement between parties regarding who should be the primary role-player in a specific emergency situation, the DPRRP contains a procedure that should be followed.

#### Communications

For Provincial communication networks and structures see the main document to which this document is an annexure.

#### 6.1.4 Re-assess

The first very important step after the Joint Incident Management Team has been established is for them to re-assess the situation. During this process, there are three aspects which must be addressed.

#### Re-assess Resources

The team need to establish:

- o present deployment and how effective it is
- o possible further immediate, medium and long-term resource needs.

An analysis of special equipment and services and needs must be done at this stage.

When evaluating the mobilising of additional resources the following needs must be taken into account;

- The type of human resources required i.e. skills and type of tasks to be performed.
- What equipment and supplies is required and which must come first (Priorities)
- Who will be responsible for the control of essential supplies
- Which essential services are required and/or should be restored first (Priorities)
- Observe and ensure that supply chain management / logistics are complied with (Accountability)
- o Possible invoking of mutual aid arrangements and/or other formalised agreements

#### Re-assess Hazard

A thorough analysis of the potential impact of the hazard must be made. In this regard the following should be assessed;

- Present impact
- Potential hazard impact ( worst case scenario )
- · Also think beyond present situation
- Obtain specialist input
- · Consider implementation of risk specific plans

#### **Re-assess Situation**

In this regard the following aspects must be carefully analysed and assessed;

Look up - Establish present weather and get prediction for next 24 hours. It is important to look at the impact of the weather may have on the situation and what short and long term – changes may are predicted.	
Look around - Look at the topography and natural environment and establish what effect it would have on the hazard behaviour and impact	
Look down - Look at the built environment, the natural environment and the economical activities and establish how the hazard can possibly affect these activities. It is also important to consider/establish land owner and type of facility — e.g. key points being affected.	

Do a complete evaluation to establish the severity and implications of the problem (direct and indirect implications)

#### 6.1.5 Establish incident management objectives

Once the re-assessment have been completed the team should decide on the incident management objectives, and the following should receive attention;

- o Broad statement of intent
- Think strategically
- o Determine priorities
- o Ensure public protection and secure affected area

It is important that emergency worker and public protection be observed throughout the process of setting objectives.

#### 6.1.6 Plan of action

Once the incident management objectives are complete a well framed and well prepared plan of action is essential for the effective execution of the operation.

To plan effectively the following should be considered;

- Situational analysis ( Clearly mapped )
- o Resource status and response levels ( Accurate recording )
- o Think of worst case scenario (Think ahead)
- o Plan for all phases ( response, relief, recovery, rehabilitation and reconstruction )
- o Decide on key objectives and responsibilities
- Consult with external organisations
- o Protective actions (Response activities)
- Protective action strategies (Response management strategies)
- o Incident Communication planning (Radios, IT, Public and Media)
- Develop alternatives (think beyond the normal)
- o Review alternatives
- o Decide on plan of action

#### 6.1.7 Implementation

Once a decision has been made on the plan of action the plan must be communicated clearly to all role-players. In this regard, the following should receive particular attention;

- · Communicate objectives, responsibilities, timeframes clearly
- Action tasks clearly and to specific services and/or sections
- Motivate staff and support implementation throughout.

#### 6.1.8 Strategic Response Management Structure

#### **Disaster Operations Centre/Joint Operations Centre**

The Disaster Operations Centre is an off-site, centralised facility, which is provided by the Provincial or Municipal Disaster Management Centre, where multi-disciplinary co-ordination and strategic decision-making takes place. It is a fully equipped dedicated facility within the Western Cape Provincial Disaster Management Centre.

For the purpose of multidisciplinary strategic management of response and recovery operations, this facility must be capable of accommodating any combination of emergency and essential services representatives, including all relevant role players and stakeholders identified in response and recovery plans.

This facility must be activated when a local, provincial or national disaster occurs or is threatening to occur.

The Disaster Operations Centre may be activated immediately upon receipt of information of a specific type of incident, or may be activated upon request or advice of the joint incident management team(s) at the scene of the incident(s).

#### **Initial Strategic Situation Analysis**

Once the initial activation has taken place the following should take place;

- o Convene meeting in the JOC
- Review situation on available information
- o All possible role-players must be identified and mobilised if not yet present.
- o Identify and appoint incident co-ordinator
- Ensure all services required have been activated and are responding to their areas of responsibility
- Compile initial situation report for distribution to all stakeholders, internal and external.
- o Establish public notification needs
- o Establish public safety advisory needs
- o Generate media release for public communication
- Monitor, assess and support services on-scene
- o Establish possible resource needs
- o Evaluate resources available vs. resources possibly required
- o Establish availability of resources, consult database
- Establish possible need for invoking mutual aid agreements and do initial notifications of possible support required
- Monitor, re-assess and adapt strategy

#### Structures to provide relief

Additional off-site structures may need to be established to provide relief, these could include

- o Mass Care centres
- Victim information centres
- o Reconciliation areas (where victims and their friends / family can be reunited)
- o Data processing centres
- Media briefing facilities

- Counselling facilities
- o Animal holding areas

#### 6.1.9 Monitor/Evaluate

The successful implementation and execution of any plan is very dependent on sustained and effective monitoring and evaluation of its effectiveness.

This must be ensured by observing the following principles:

- o To constantly receive and evaluate feedback reports from line departments
- o To regularly direct requests and ask questions
- o To take note of and observe status changes on an on-going basis
- o To analyse actions and anticipate problems/changes (be flexible)
- To regularly re-assess the situation and the effectiveness of actions and adapt strategies as circumstances dictate. Repeat process - Schedule meetings at specific agreed regular times.

#### 6.1.10 Close incident & document

Once an incident has been effectively managed and services can return to normal operations, the following actions must be taken;

#### 6.1.11 De-mobilise

Once the response to an incident is completed and there is consensus amongst all role-players that the point has been reached for services to stand-down from the incident and to return to their normal activities, the demobilisation phase is reached.

Ensure that all services have received de-mobilising orders and are reporting to their work stations.

#### 6.1.12 Complete Review ( Post Mortem )

After each incident, copies of all messages, reports and incident logs of all services must be submitted to the PDMC for joint analysis and review.

There must be a formal and structured critical review of all actions and all findings and/or areas of concern must be recorded and included in a report with the necessary recommendations and/or corrective actions to improve response in future.

#### 6.1.13 Corrective actions

Corrective action plans must be drawn up and are designed to implement changes that are based on lessons learned and recommendations made from reports and reviews after actual incidents or from training and exercises.

Such actions and recommendations must include time frames and deadlines for implementation.

#### 6.2 Declaration of a state of disaster and disaster classification

It is advisable that the Stellenbosch Municipal Council adopts a formal policy for the declaration of a local state of disaster. Such a policy will replace this section of the plan which provides a general description of issues surrounding the declaration of a state of disaster.

When a disastrous event occurs or is threatening to occur in the area of the municipality, the DMC / Section will determine whether the event is a disaster in terms of the Act, and, if so, the Head of the Centre will immediately

- initiate efforts to assess the magnitude and severity or potential magnitude and severity of the disaster;
- alert Disaster Management role players in the municipal area that may be of assistance in the circumstances:
- initiate the implementation of the disaster response plan or any contingency plans and emergency procedures that may be applicable in the circumstances; and
- inform the National Disaster Management Centre and the Western Cape Provincial Disaster Management Centre via the Cape Winelands District Disaster Management Centre of the disaster and its initial assessment of the magnitude and severity or potential magnitude and severity of the disaster.

When informing the National Centre and the Western Cape Provincial Disaster Management Centre via the Cape Winelands DMC the Stellenbosch Disaster Management Centre may make recommendations regarding the classification of the disaster as may be appropriate.

Irrespective of whether a local state of disaster has been declared or not, the municipality is primarily responsible for the co-ordination and management of local disasters that occur in its area.

Whether or not an emergency situation is determined to exist, municipal and other agencies may take such actions under this plan as may be necessary to protect the lives and property of the inhabitants of the municipality.

<u>Declaration of a local state of disaster</u>: In the event of a local disaster the municipal council may by notice in the provincial gazette declare a local state of disaster if existing legislation and contingency arrangements do not adequately provide for the municipality to deal effectively with the disaster; or other special circumstances warrant the declaration of a local state of disaster.

If a local state of disaster has been declared, the Council may make by-laws or issue directions, or authorise the issue of directions to:

- Assist and protect the public;
- Provide relief to the public;
- Prevent or combat disruption; or
- Deal with the destructive and other effects of the disaster.

#### 7 TESTING AND REVIEW OF THE PLAN

The municipality will regularly review and update its plan, as required by Section 48 of the Disaster Management Act, 2002. The Disaster Management Advisory Forum shall be responsible for the review of the municipal disaster management plan on an annual basis.

Action: The DMAF will implement an annual review of this plan.

#### 8 ANNEXURES

Annexure A: Standard Operating Procedures, Contingency Plans etc.

Annexure B: Key Stakeholders Contact List / Emergency Numbers List for Stellenbosch

Annexure C: Advisory Forum Membership List

Annexures to be developed by the Stellenbosch Disaster Management Centre:

- Disaster Preparedness Plans
- Disaster Risk Reduction Guidelines
- Standard Operating Procedures and Field Operation Guides for each identified hazard
- Assignment of primary and supporting role-players for disaster risks
- Information and communication systems description
- Contact details for the Disaster Operations Centre representatives from the relevant roleplayers for each hazard.

#### 9 REFERENCE DOCUMENTS

Cape Winelands District Municipality Draft Disaster Management Framework

Cape Winelands District Municipality Community Based Risk Assessment, 2008.

Towards Disaster Management Plans for the Cape Winelands District Municipality (Hazard Identification, Vulnerability Assessment, and Risk Prioritisation), 2005

Sensitising document: Transport of Hazardous Materials in Bulk: Spoornet, Undated.

Agricultural Disaster Risk Management: Agricultural Drought Management Plan, Department of Agriculture, Aug 2007.

Emergency Preparedness and Response Plan, Drakenstein Local Municipality, March 2009.

Contingency Plan, Metrorail Western Cape, October 2008.

Hospital Emergency Plans, Medi-Clinic - Worcester, Paarl

Hospital Emergency Plans, Western Cape Department of Health

Outbreak response team

Education: Principal each school is responsible. Plan per school. Unannounced visits and testing of emergency plans. Schools must have plans for when things go wrong with transport. Organized into circuits.

- a) Constitution of the Republic of South Africa, 1999.
- b) Disaster Management Act, 2002 (Act 57 of 2002)
- National Disaster Management Framework, 2005 (Government Notice 654 of April 2005: A Policy Framework for Disaster Risk Management in South Africa)
- d) Fire Brigade Services Act (Act 99 of 1997) as amended.
- e) Fund Raising Act (Act No 107 of 1978) (FRA)
- f) Local Government: Municipal Systems Act, 2000 (Act 32 of 2000).
- g) Major Hazardous Installations Regulations of the Occupational Health and Safety Act
- h) Road Traffic Act
- i) Social Assistance Act, 1992 (Act no 59 of 1992)

#### 10 ANNEXURE A: DISASTER PREPAREDNESS GUIDELINES

NB: New risks and the resulting plans can be completed after the conclusion of the Risk Assessment and added as the plan is reviewed and updated.

Disaster Preparedness Plan: Fire

No	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1.	Inform Fire Services	First person to notice incident	Local authority fire call centre	Immediately	To respond resources
2.	Respond resources	Fire Services Control Centre	Local authority fire call centre	Immediately	To limit impact
3.	For facilities: Activate facility fire teams	Facility manager or as per plan	Facility manager's office	Immediately when the incident is reported	To contain situation
4.	For facilities: Fire team to extinguish small fires	Trained fire team	At the point of incident	ASAP	To prevent / minimize the chance of the fire spreading
5.	For facilities: Evacuate facility	Evacuation teams / SAPS / Fire	At facility	ASAP	To prevent injury/deaths
6.	For facilities: Check the name list of all evacuated people	Trained control team	At specific control points (assembly areas) outside the building / facility	ASAP after evacuation	To ensure everyone is out of the building / facility
7.	Assess Situation	First Responders on scene	At scene	On arrival	To determine needs
8.	Request additional resources	First Responders on scene	From scene through local authority fire call centre	After assessment	To manage situation
9.	Implement appropriate emergency intervention	First responders on scene	At scene	On arrival	To protect life and property and neutralize any impacting hazard
10.	Setup command post	Senior officer on site	Safe area on site	Immediately	To plan and implement correct immediate responses
11.	Establish incident management plan per service	Services on scene	On scene	ASAP	To effect appropriate immediate response and relief actions
12.	Assess impact	Services on scene	On scene	Immediately	To determine future relief and recovery actions
13.	Notify Disaster Management team if major incident	Services on scene / Senior officer on scene	From command post	As soon as required	To facilitate multidisciplinary co-ordination and major incident management support
14.	Crowd and traffic control	SAPS, Traffic, Law Enforcement, Private security if appropriate	Around scene	Immediately	To control people and traffic at the incident

No	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
15.	Assemble joint incident management team	Senior representatives of all services on scene	At appropriate single command post, in case of fire incident preferably at fire command post	Immediately once more than one service working on scene	To ensure multidisciplinary coordination that enables effective response and relief
16.	Design joint incident action plan	Joint incident management team	Command post / FCP	ASAP	To manage situation
17.	Implement joint plan of action	Joint incident management team	On scene	ASAP	To normalize situation
18.	Seek missing people	Search team/ Fire/ EMS/ SAPS	Through the whole building / facility / affected area	ASAP once missing people have been reported	To rescue missing persons
19.	Treat injured people	Trained first aid team/ EMS / Fire	At the first aid post / triage area	Immediately when injury is reported	To treat injuries
20.	Inform next of kin of injured people	Facility manager / SAPS / EMS	At the facility manager / director's office / from scene	Immediately when injury is reported	To inform family members of the conditions of the injured relative and how to reach them
21.	Monitor actions	Joint incident management team	On scene	Ongoing during incident management	To ensure effective planning and execution
22.	Area /Facility clean-up	All services	On site	On completion of rescue/ immediate emergency actions	To prevent further incidents/ environmental impacts
23.	On-site inspection	EMS/ Traffic/ Fire / SAPS forensics	On scene	On completion of emergency actions	To ensure site is safe for use again
24.	Stand down	All services	On scene	Once site is declared safe	To normalize services operations
25.	De- brief	All role-players	Pre-determined venue	Within one week	To evaluate actions and improve future response
26.	Update plans and procedures	All role-players	At service HQ	ASAP	Effective service delivery

10.1 Disaster Preparedness Plan: Flooding

10.1	Disaster Frepareuriess Fr	an. i looding			
	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1	Notify response teams (Municipal engineering, SAPS, Fire & Rescue, EMS, Dept. Water Affairs, SAWS)	Local Authority	24 Hour Call centre	Immediately	To activate response teams
2	Activate response teams	District Disaster Management and Services Standby Teams	From locations/ standby positions	Immediately	To assess impact and actions required
3	Identify affected and damaged area	District Disaster Management and Services Standby Teams	In affected area	Immediately	To determine the extent of the damage in order to assess the affected area
4	Determine impact	District Disaster Management and Services Standby Teams	At affected area	Immediately	To determine the actions and level of response required
5	Implement appropriate emergency intervention	First responders on scene	At scene	On arrival	To protect life and property and neutralize any impacting hazard
6	Activate JOC	Head of DMC and senior management of all services / jurisdictions involved.	DMC or alternative	Immediately if major flooding incident	To plan strategically and coordinate multidisciplinary response, relief and rehabilitation
7	Assess information	All services	JOC	Immediately	To plan actions
8	Design plan of action	DM Co-ordination Team / JOC Team	JOC	After assessment	To facilitate response and relief
9	Implement response actions	District Disaster Management Team, SANDF, SAPS, EMS	Affected area	ASAP	To prevent injury / mortality and to provide basic needs / services
10	Provide relief	Relevant Stakeholders	At affected area / relief center	After assessment	To minimize impact
11	Mopping up	Relevant Stakeholders	Affected area	ASAP	To normalize community
12	Assess possibility of further flooding	District Disaster Management Team, SAWS	Entire area	Immediately	To minimize and/or prevent further disruption / damage
13	Issue early warning to areas vulnerable to further flooding	District Disaster Management Team, SAWS	Vulnerable areas	Immediately	To minimize and/or prevent further disruption / damage
14	Institute recovery measures	PDMC, Treasury, Relevant Departments	JOC	Once situation is under control	To restore normal activities in area

	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
15	Road closures	Municipality / Prov Traffic	On Site	ASAP	To prevent loss of life and property
16	Communication with population of affected areas	Municipality / Media / Disaster Management / SAPS	On-site media liaison point / Media Centre close to JOC	ASAP	To prevent loss of life and property though public communication
17	Arrange temporary accommodation	Municipality / Social services/ NGO's	Available venues	When needed	To provide temporary accommodation – emergency shelter
18	Organize medical search parties	EMS / Fire & Rescue	On site	ASAP if people reported missing / unaccounted for	To treat medical cases
19	Flood management	Department of Water Affairs	On site and downstream	ASAP	To manage the effects of the flood
20	Rapid initial impact assessment	Municipal engineer and Provincial roads engineer	In affected area	Once flooding has subsided, if infrastructure damage suspected	To establish impact and immediate required repair to infrastructure as well as assistance required from province / national
21	Priorities, plan and implement emergency repairs to infrastructure	Infrastructure owner	Areas with damaged infrastructure	ASAP – depending on prioritization and available resources	To restore critical and essential services
22	Verification of impact assessment	Province / NDMC / Contracted impact assessment team	Areas with damaged infrastructure	ASAP after rapid initial impact assessment	To quantify and verify infrastructure damage and repair / replacement cost in monetary terms

10.2 Disaster Preparedness Plan: Earthquake

10.2	Disaster Frepareuriess F		-		
	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1	Notification and activation	Any person observing impact	LA 24 hour control center	ASAP	To activate response teams
2	Activate response teams	LA 24 hour control center	LA 24 hour control center	ASAP	To assess and determine needs
3	Activate DMC JOC	DMC	DMC or appropriate alternative	ASAP	To co-ordinate actions
4	Assess and establish the extent of the earthquake	Survivors and emergency services	In area	ASAP	To determine needs and strategies
5	Collate info	JOC Team	JOC	ASAP	To determine priorities
6	Determine evacuation needs	JOC Team	At affected areas	ASAP	To provide relief to affected people
7	Establish plan of action	JOC Team	JOC	After initial assessment	To provide relief to affected people
8	Arrange accommodation for evacuees	JOC Team	Identified halls and mass care centers	ASAP	To provide relief to affected people
9	Treat injured people	EMS, Hospital and clinic staff	First Aid posts, hospital and clinics	ASAP	To treat injuries and prevent fatalities
10	Arrange search and rescue	JOC Team	In identified areas	ASAP	To rescue trapped people and animals
11	Arrange trauma counselling	JOC Team	Affected areas	ASAP	To assist all traumatized people
12	Monitor and re-assess	JOC Team	Affected areas	Asfter initial assessment and planning	To evaluate actions
13	Adapt planning	JOC Team	JOC	ASAP	To facilitate normalization
14	Arrange an infrastructure impact / damage assessment	JOC Team	Affected areas	ASAP	To create a report of damaged infrastructure and determine needs
15	Establish a central call center	Local authority	Affected area	As needed	To address shelter / housing needs
16	Set up satellite operation centers	Appointed site commanders	On site / in areas as required	As needed	To coordinate response
17	Determine short, medium and long term needs	JOC Team	JOC	ASAP	To plan service restoration
18	Develop reconstruction and redevelopment plans and strategies	JOC Team	JOC	ASAP	To normalize and resettle area

	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
19	Implement reconstruction program	JOC Team	Affected areas	After initial emergency response	To normalize and resettle area
20	Monitor actions	JOC Team	JOC	Ongoing	To ensure effective planning
21	Area cleanup	All services	Affected areas	On completion of rescue/ immediate emergency actions	To prevent further incidents/ environmental impacts
22	On-site inspection	All services	Affected areas	On completion of emergency actions	To ensure area is safe for use again
23	Stand down	All services	Deployment points	Once area is declared safe	To normalize services operations
24	De- brief	All role-players	Pre-determined venue	Within one week	To evaluate actions and improve future response
25	Update plans and procedures	All role-players	DMC	ASAP	Effective service delivery

10.3 Disaster Preparedness Plan: Infrastructure Failure

	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1.	Notify service	Any person observing failure	LA 24 hour control center	ASAP	To activate response teams
2.	Activate response teams	Service control centers	Service control centers	ASAP	To restore service
3.	Assess situation	Response teams	At site of failure	On arrival	To determine needs
4.	Request additional resources	Response teams	Service control center	ASAP	To facilitate rapid restoration of service
5.	Determine plan of action	Service management with other involved parties	At site	ASAP	To co-ordinate response
6.	Secure area	SAPS, local and provincial traffic	At site	ASAP	To protect workers and public
7.	Implement plan	Services responsible	At site	ASAP	To restore services
8.	Monitor actions	Service management, Service control centers	On scene, Service Control Centre	On going	Ensure effective planning
9.	Area / Road cleanup	All services	On site	On completion of rescue/ immediate emergency actions	To prevent further incidents/ environmental impacts
10.	On-site inspection	EMS/ Traffic/ Fire/ SAPS forensics	On scene	On completion of emergency actions	To ensure site is safe for use again
11.	Stand down	All services	On scene	Once site is declared safe	To normalize services operations
12.	De- brief	All role-players	Pre-determined venue	Within one week	To evaluate actions and improve future response
13.	Update plans and procedures	All role-players	At services' HQ	ASAP	Effective service delivery
14.	Specific contingencies:				
15.	No water: Make use of reserve tanks	Technicians	Hospitals	ASAP	Water is vital in the effective functioning of hospitals
16.	No electricity: make use of generators	Technicians	In the area of the incident	ASAP	To rectify the situation
17.	Identify sewage system failure	Technicians	Hospitals	ASAP	To prevent pollution
18.	No refuse removal: contact the municipality	Hospital manager	Hospitals	ASAP	Refuse needs to be removed as they can pose as health risks

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	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
19.	Roads and RDP houses must be repaired and maintained	Individuals	In the area of the incident	ASAP	Fix the problem area
20.	Dam overflow: Contact department of water affairs	Individuals	In the area of the incident	ASAP	Prevent the loss of water

10.4 Disaster Preparedness Plan: Transport Incidents

	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1.	Notify Control Centre	Public / Official witnessing incident	At LA 24-hour Control Centre	ASAP	To trigger Response
2.	Contact Fire, Traffic Services, SAPS and EMS	LA Control Centre	LA Control Centre	ASAP	To limit effects of incident
3.	Notify response teams	Service Control Centers	Service Control Centers	ASAP	To control / normalize traffic, see to people involved
4.	Assess and set up command post	Incident Management Team	On scene	On Arrival	To plan response and relief
5.	Activate additional response	I Services		After initial assessment	To ensure effective response actions and resources
6.	Determine action plan	Incident Management Team	On scene	ASAP	To implement integrated response actions
7.	Execute action plan	Response teams	On scene	ASAP	To prevent or limit loss of life and property
8.	Monitor actions	Incident Management Team	On scene	On going	Ensure effective planning
9.	Area cleanup All services		On site	On completion of rescue/ immediate emergency actions	To prevent further incidents/ environmental impacts
10.	On-site inspection	n-site inspection EMS/ Traffic/ Fire/ SAPS forensics		On completion of emergency actions	To ensure site is safe for use again
11.	Stand down	and down All services		Once site is declared safe	To normalize services operations
12.	De- brief	- brief All role-players		Within one week	To evaluate actions and improve future response
13.	Update plans and procedures	All role-players	At service HQ	ASAP	Effective service delivery

10.5 Disaster Preparedness Plan: Hazardous Materials Incidents

10.5	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
1	Notify Fire Dept. / SAPS	Member of public or official observing incident 1st person on scene (10111/112/10177/ 021 887 4446)	On site - safe distance from incident	ASAP	To action response
2	Notify Hazmat team and Fire/ Local, Prove Traffic/ EMS / SAPS / Transnet	Emergency call center / Fire dispatcher	Call center	ASAP	To activate response
3	Identify type of hazmat	Responding agencies / Hazmat technician	On site	ASAP	To determine appropriate response
4	Identification of affected area	Responding agencies / Hazmat technician	On site	ASAP	To determine appropriate response
5	Assess and set up on-site command center	Hazmat team	On site	Immediately	Co-ordination
6	Removal of hazardous material			ASAP	To increase the safety of the area
7	In case of rail, notify Transnet	Fire dispatcher	Call center	ASAP	To activate response
8	Assess the situation	Hazmat crew	On site (at a safe distance)	Once on scene	To facilitate plan of action, and assess situation
9	Saving of lives	Hazmat crew /primary respondent	On site	ASAP	To save lives
10	Secure the area	Traffic/ SAPS / Spoornet	On site	Once on scene	Personnel and public and environmental safety
11	Evacuation SAPS / Fire / Traffic		On site	Immediately once determined necessary	To protect life
12	Command vehicle / Establish incident management team	tablish incident Dept. / senior fire officer		Once area layout is established	To facilitate coordination / draw up a plan of action
13	Deploy contaminant specialist	Spoornet or transport company	On site	After area is secured	To ensure correct measures are taken
14	Stopping leakage, if any	Hazmat crew	On site	ASAP	To stop further leakage
15	Containment of spill	Hazmat crew	On site	ASAP	To contain spill

	What must be done	Who must do it	Where it must be done	When it must be done	Why it must be done
16	Activate cleanup specialist	Command vehicle / incident management team	On site	If extent of incident requires it	To clean up properly
17	Notify DWAF	Command vehicle / incident management team	Command vehicle / incident management team	ASAP	To analyses water quality
18	Notify and caution downstream Water users association / Agricultural unions/ Local / District and Neighbouring Municipalities	Command vehicle / incident management team	From site (via control centers)	Once nature of spill confirmed	To prevent usage of affected water
19	Notify DEA	Command vehicle / incident management team	From site (via control centers)	Once nature of spill confirmed	Analyze water quality
20	Notify Cape Nature	Command vehicle / incident management team	From site (via control centers)	Once nature of spill confirmed	Analyze water quality
21	Re-assessment	Command vehicle / incident management team	On site	Regularly during incident management	To determine effectiveness and appropriateness of current response
22	Mobilize cleanup specialist. If rail – Transnet recovery unit	Command vehicle / incident management team	On site	If extent of incident requires it	Final cleanup
23	Incident stand down	Command vehicle / incident management team	On site	Once situation normalized and under control	To close incident and restore normal operations
24	On site Debriefing	Command vehicle / incident management team	On site	After stand-down	Compilation of detailed incident report.
25	Final De-briefing	Incident Management Team	Appropriate meeting venue	Within 1 week of incident	To learn from mistakes, update plans
26	Follow up testing of soil and water	DEA	In situ, follow ups after the incident	As required	Follow up studies

# 11 ANNEXURE B: DISASTER RISK REDUCTION GUIDELINE 11.1 Disaster Risk Project Proposals: Fire

Risk Reduction Category	Risk	Reduction Project Proposals
	1	Build fire stations
	2	Plan and provide for buffer zone between residential and vegetation areas
	3	Plan and provide access roads for fire trucks in informal settlements
Physical Planning Measures	4	Plan to prevent Illegal electricity connections in informal settlements
	5	Plan fire services in line with new development needs
	6	Ensure that development of dwellings does not take place before adequate bulk services are provided
	7	Encourage and facilitate Integrated catchment management planning
	8	Ensure compliance with fire regulations and by-laws
	9	Install fire alarms in buildings
	10	Plan and provide fire escape routes and doors
	11	Plan and provide fire breaks in high risk vegetation areas
	12	Provide suitable roads as evacuation routes in informal settlements
	13	Provide informal areas with fire-resistant materials
Engineering & Construction Measures	14	Plan and develop fire early warning systems
Measures	15	Provide additional fire hydrants
	16	Research and upgrading / improvement of firefighting equipment/ trucks/ hydrants
	17	Provide fire hydrants in informal settlements
	18	Install watch towers, fire breaks, fire extinguishers in forestry areas
	19	Improve the quality and provide appropriate of firefighting equipment at all levels
	20	Ensure that fire hydrant water supply is sufficient in higher lying areas
	21	Provide for capital projects in municipal budget
Economic Measures	22	Provide funds for upgrading of fire equipment
	23	Fines for illegal electrical connections

Risk Reduction Category	Risk Reduction Project Proposals		
	24	Implement program to decrease high risk housing	
	25	Authorities to develop a project to make fire extinguishers more affordable for every household, as well as a means of making the maintenance thereof less expensive	
	26	Rural areas property rebates for areas under conservation	
	27	Action plans in place	
	28	Reaction plan in place	
	29	Train fire marshals for commercial/industrial complexes	
	30	Appoint / train appropriate staff	
	31	Conduct fire and evacuation drills	
	32	Ensure evacuation doors are unlocked	
	33	Running of programs for prevention of arson	
	34	Maintenance program for fire extinguishing equipment	
	35	Identify and procure appropriate equipment	
	36	Structured and sustained fire-prevention inspections	
	37	Cleaning of undergrowth around buildings	
Management & Institutional Measures	38	Train and deploy fire fighting volunteers at fire stations and road works	
incucured.	39	Identifying high risk fire areas (hotspots)	
	40	Identify safer alternatives for cooking and lighting i.e. stoves, lamps etc.	
	41	Ensure correct storage of combustible materials	
	42	Develop and implement maintenance programs for of access routes in high risk fire areas	
	43	Train and develop fire response teams	
	44	Training at all levels to improve the implementation of incident command system as a standard operating procedure	
	45	Develop a management policy for the sale of paraffin	
	46	Establish and support Fire Protection Association	
	47	Develop area fire management plans	

Risk Reduction Category	Risk Reduction Project Proposals		
	48 Refrain from using recycling cardboard containers for recycling of paper		
	49 Revisit policy for evicting shack dweller		
	50 Maintenance programme		
	51 Develop fire evacuation procedures for commercial/industrial complexes		
	52 Declare non-smoking areas		
	53 Prohibit fires in high risk areas		
	54 Conduct fire hazard awareness programs		
Societal Measures	55 Conduct community awareness programs in communities		
	56 Implement community based programs for the proper care/maintenance of electrical equipment		
	57 Include fire prevention education in school curriculum		
	58 Include disaster risk management in school curriculum		
	Implement fire education, fire risk awareness, recruitment of volunteer fire fighters, social responsibility, ownership system e.g. hydrants		

11.2 Disaster Risk	aster Risk Project Proposals: HazMat Incidents		
Risk Reduction Category	Risk Reduction Project Proposals		
	1	Zoning for HMI's (Building codes)	
	2	Proactive hazmat classification of installations	
	3	Proper planning into the placement of factories and plants	
	4	Manage development around HMI's	
	5	Limit population figures around HMI's	
Physical Planning	6	Enforcement and evaluation of risk assessment for major hazardous installations	
Measures	7	Enforcement and evaluation of EIA's for HMI's	
	8	Enforcement of proper labeling of chemicals and poisons (labels)	
	9	Monitoring and restricting and managing routes for hazmat materials in transit (railways/roads)	
	10	Safe packaging and storage to prevention of leakage and seepage of hazmat and poisons	
	11	Specific parking areas for hazmat vehicles along the roadside	
	12	Increased hazmat capabilities allocated to areas on main routes where hazmat freight vehicle parking areas are to be found	
Engineering & Construction	13	Enforcement of Construction needs to be determined by type of particulates being used and stored	
Measures	14	Identification of Containment sites and measures	
	15	Fines for non-compliance	
	16	Awards to compliant companies	
	17	Fines for not having correct signage when transporting hazmat	
Economic Measures	18	Fines for not having correct paperwork when transporting hazmat	
	19	Spiller pays fine structure for hazmat spillage, and enforcement thereof	
	20	Polluter pays	
	21	Local economic development, assistance to non-compliant small businesses to comply	
Management &	22	Compliance with storage and handling specifications	
Institutional Measures	23	Annual compliance certificate for hazmat/lpg coupled with an inspection, using of approved/certified service providers	

Risk Reduction Category	Risk	Reduction Project Proposals
	24	Declaration of what is being transported, and enforcing escorts for high risk cargo
	25	Informing of LM's what cargo is passing through it's boundaries, especially if alternate routes are used
	26	Regulation of overnight stops for trucks transporting hazmat
	27	Introduction of measures which regulate the times at which hazmat can be transported
	28	Spiller to use accredited/competent mop up teams
	29	Create capacity for regular site inspections
	30	Create capacity for regular Vehicle inspections
	31	Enforcing Registers of hazmat on the premises
	32	Increased monitoring by law enforcement (road/railway)
	33	Regular Training of rescue personnel and transport personnel (Drivers )in contact and handling of with hazmat
	34	Education campaign for local cellars and farmers who transport spirits as mixed loads.
	35	Identify and manage Nodal points of inspection ~ yard/ weighbridges/ destination
	36	Regulation of bulk sale of fuel
	37	Enforce Occupational Health and safety adherence
	38	Registration/compliance of all hazmat and hazardous material installations (databases)
	39	Identification and register of all MHI's / inspection and liaising per area.
	40	Enforcement of storage regulations
	41	Enforcement of AVCASA regulations for pesticides
	42	Shift from reactive to proactive measures
	43	Annual compliance certificate for hazmat/lpg coupled with an inspection, using of approved/certified service providers
	44	Effective communication of Hazmat / poisons requirements
	45	Operational plans/ and response teams that are trained and practiced at hazmat installation
	46	Training exercise to improve response management skills
	47	Address lack of capacity at times of detours when passing small poor towns ( Resource skills distribution)

Risk Reduction Category	Risk Reduction Project Proposals							
	48	48 Monitoring and accreditation and registration of cleanup teams ar disposal sites, and a contact database						
	49	Enforcement of NEMA Section 30						
	50	Enforcement of spiller pays regulation of using approved service providers						
	51	Simplified coding system for Hazmat						
	52	Promoting Cooperative governance between organs of state responsible for control of hazardous materials						
	53	Simplifying recognition system of cargos to effect quicker and correct response in case of incident						
	54	Community/individual training						
	55	Regular Awareness published in news papers						
	56	Education of farm workers how to handle/store hazmat/ poisons/ protective clothing						
Societal Measures	57	Information sessions on pesticide poisonings on farms / misuse / misapplication						
	58	Notification of times of "in-line" dosage of pesticides and poisonings						
	59	Early warning system for spills/exposures.						
	60	Community based training/awareness						

11.3 Disaster Risk	Project	Proposals: Flooding					
Risk Reduction Category	Risk F	Reduction Project Proposals					
	1	The enforcement of Environmental Impact Assessment with all development projects (EIA)					
	2	Plan for the Upgrading of existing infrastructure to cope with new developments.					
	3	Identification and plotting of vacant high risk flood areas for future reference and avoid human settlements in such areas					
	4	Avoid development and settling of communities along rivers and within the floodline					
	5	Apply and update Zoning regulations regularly					
Physical Planning Measures	6	Identify alternate suitable venues/facilities for emergency services					
	7	Apply Low intensity land use in 1:100 flood line areas					
	8	Study and understand the impact of climate change on development					
	9	Signage					
	10	Asset management					
	11	Maintenance					
	12	Study EIA to inform construction and building measures					
	13	Identifiable flood measuring and early warning systems					
	14	Plan and Build retention dams to reduce risk of flooding					
	15	Restore and maintain water catchment areas					
Engineering 9	16	Build retaining walls to protect buildings					
Engineering & Construction Measures	17	Improve and upgrade storm water reticulation systems regularly					
	18	Develop and maintain Early warning systems					
	19	Develop and maintain sustained cleaning programs for rivers and dams					
	20	Plan bigger capacity dams to regulate flow of water					
	21	Implement programs and measures to prevent erosion					
	22	Plan and erect Visible warning signs in low lying areas					
Economic Measures	23	Provide for disaster relief funds					

Risk Reduction Category	Risk Reduction Project Proposals						
	24	Adequate provision for the for maintenance of storm water systems					
	25	Farmers developing areas for agricultural use in flood prone areas should pay increases insurance on crops in those areas					
	26	Plan for the support for affected communities					
	27	Develop and maintain flood Emergency response teams					
	28	Develop and supervise Maintenance programs					
	29	Ensure that SOP for disasters are developed and maintained					
	30	Facilitate Strategic planning of resources to cover all areas during emergencies					
Management & Institutional Measures	31	Plan and ensure Strategic distribution of disaster management resources across area					
medada 65	32	Ensure the provision of Emergency flood kits					
	33	Mutual aid agreements to be established for relief and response					
	34	More command center vehicles					
	35	Quality assessments					
	36	Asset management					
	37	Develop Awareness training and workshops in high risk areas					
	38	Develop and inform communities of response actions to early warning systems					
Societal Measures	39	Ensure Coordination and cooperation with NGO's					
	40	Community awareness					
	41	Early warning systems					

11.4 Disaster Risk	Project Proposals: Earthquake		
Risk Reduction Category	Risk Reduction Project Proposals		
	1	Identify earthquake prone areas/geological faults are	
Physical Planning	2	Development of suitable Building codes (enforcement thereof)	
Measures	3	Develop Zoning codes for high risk areas	
	4	Limit development in high risk areas	
	5	Approval of Single storey buildings in prone areas only	
Engineering & Construction Measures	6	Enforcement Area specific building methods/codes	
	7	Design strong/earthquake resistant infrastructure/services	
	8	Disaster relief funds from National Government	
Economic	9	Household insurance (act of god)	
Measures	10	MOU's with suppliers of emergency materials / supplies	
	11	Incentives for compliance with building codes.	
	12	Develop institutional capacity for management of incidents	
	13	Good response support services (police, fire department etc.)	
	14	Development of Good evacuation plans	
	15	Plan for relocation of people in prone areas	
Management &	16	Development and training for Mass casualty response team	
Institutional Measures	17	Development and communication of Recovery plans and strategies	
	18	Identify Effective communication systems other than cell phones or radios	
	19	Investigate and plan for Air evacuation system	
	20	Development and training of Search and rescue teams and strategies	
	21	Identify mass care facilities outside possible affected areas	

Risk Reduction Category	Risk Reduction Project Proposals				
	22	Develop mass care strategy			
	23	Develop strategy and process for public notification and to inform communities about the risk			
	24	Develop Mutual aid agreements and MOU's for identified tasks			
	25	Plan and develop strategies and procedures for Trauma counselling			
	26	Plan for emergency responders management and care			
	27	7 Strict enforcement of building codes in identified earthquake prone areas			
	28	Education on warning systems			
Societal Measures	29	Awareness raising (how to act /react)			
Societai Measures	30	Develop self-reliant communities/emergency preparedness			
	31	Inclusion of programs in schools in earthquake prone areas			

11.5 Disaster Risk	Project Proposals: Infrastructure Failure					
Risk Reduction Category	Risk Reduction Project Proposals					
	1	Perform composite risk assessments prior to developing services.				
	2	Research and development of alternative energy sources other than electricity e.g. generators				
	3	Research of effective and correct waste removal and storage				
Physical Planning	4	Development of standards and quality assurance of RDP houses				
Measures	5	Development and enforcement of min standards for service delivery				
	6	Standardizing on a planning horizon at least 50 years				
	7	Monitoring and responding to farmers altering river courses				
	8	Planning of user -friendly public transport services				
	9	Applying min standards for all services				
	10	Structured maintenance programs for service infrastructure				
Engineering & Construction	11	Safe-guarding of essential service infrastructure				
Measures	12	Maintain the integrity of dams, dam walls etc.				
	13	Proper assessment of building material and architectural plans				
	14	Preventative maintenance and upgrading of equipment/facilities				
	15	Fines for exceeding limits				
Economic	16	Improve ineffective systems lead to loss of revenue				
Measures	17	Fines for transgressions i.e. littering/dumping				
	18	More effective road restrictions and toll fees should be implemented				

Risk Reduction Category	Risk Reduction Project Proposals				
	19	Corrupt service providers to be blacklisted			
	20	More structured bulk service infrastructure contributions to be implemented			
	21	Budgetary provision for sustained infrastructure maintenance to be made			
	22	More effective basic service rates contribution by all users to be implemented			
	23	Buildings should have ISO 14001 accreditation in terms of water usage			
	24	Mitigation/emergency measures/strategies should be in place in the event of sewage system failure			
	25	Structured and sustained maintenance programs for service infrastructure			
	26	Design and development of emergency measures in the event of service failure( Departmental emergency plans )			
	27	Safe public transport systems to be implemented			
	28	Design/upgrade bulk services before development			
	29	Structured asset management with regards to infrastructure development and maintenance			
Management & Institutional Measures	30	Emergency procedure development for all service disruptions			
	31	Enforcement of Energy saving laws at all levels			
	32	Defining and development of early warning system linked to management plan			
	33	Monitoring of community responsibility w.r.t. feedback on structure service and quality			
	34	Enforcing water conservation measures and/or by-laws			
	35	Dedicated government supervision and quality assurance on all contracts			
	36	Appointment of competent individuals to manage and monitor			
	37	Ensure aid agreements and supplier agreements in case of specific infrastructure failure			

Risk Reduction Category	Risk Reduction Project Proposals		
	Community awareness in terms of water usage and economic use of services		
Societal Measures	39 Transport management i.e. "lift clubs" to reduce road traffic		
	40 Advocacy campaign i.t.o saving measures (electricity)		
	41 Structured and sustained training and education (correct use of infrastructure)		

11.6 Disaster Risk	r Project Proposals: Transport Incidents				
Risk Reduction Category	Risk Reduction Project Proposals				
	1 Plan alternative routes/road capacity required for	or increase in traffic			
	2 Research and planning of safe sites for airports				
Physical Planning	Research and planning of public transport safet	y measures			
Measures	Incorporate pedestrian safety into new develop	ments			
	Plan for increased, improved and effective inf to public transport	rastructure with regard			
	Plan and ensure correct placement of rapedestrian crossings	ailway crossings and			
	7 Planning and design of safe railway crossings				
	B Determining need and planning of pedestrian or	rossings			
	9 Effective management of time delay in traffic lig	hts change			
	Make use of traffic circles to slow down traffic				
	1 Construction of speed bumps in residential area	as			
Engineering & Construction Measures	2 Setting standards and updating aviation standa	rds			
	B Design and implement bicycle lane for cyclists				
	4 More effective traffic light programming for peak	k and off peak times			
	5 Enforce exhaust emissions standards				
	Plan for effective bus lanes as well as heavy routes	vehicle lanes on major			
	7 Ensure constant maintenance of all transport in	frastructure			
Economic Measures	Decrease in public transport travelling cost to p and decrease road traffic	romote public transport			

Risk Reduction Category	Risk Reduction Project Proposals						
	19	More effective management and processing of fines for all traffic offenders					
	20	Introduce cost effective and time effective rail transport for commuters and freight to reduce road transport					
	21	Design and implement Points demerit system for transgressors					
	22	Identification and enforcement of alternate route for heavy dut vehicles					
	23	Develop good institutional capacity and programs to promote transport safety					
	24	Develop good infrastructure and capacity to facilitate effective law enforcement					
	25	Capacity and structured audits for licensing					
	26	Train and implement more scholar patrols					
	27	Promote use of reflective bands for children					
Management & Institutional	28	Implement capacity to manage register for traffic offenders					
Measures	29	More advanced and affordable skills development programs for professional drivers					
	30	More structured and vigilant testing/monitoring of licensed drivers and vehicles					
	31	Use accredited contractors and building materials for road construction					
	32	Enforcement of clear road signs/warnings and markings during construction periods					
	33	Implement and manage structured general road maintenance programs					
	34	Implement restriction measures to control heavy vehicles' times and routes					
	35	Design and implement traffic management plans					
	36	Learner license and driver training programs in schools for development of young responsible drivers					

Risk Reduction Category	Risk Reduction Project Proposals			
	37	Develop a system whereby intoxicated pedestrians are effectively removed from busy roadways and prosecuted		
	38	Permit system		
	39	Discourage aggression/ road-rage		
	40	Promote alternative transport		
Societal Measures	41	Structured education on road safety		
	42	Structured program to increase awareness of pedestrians		

# 12 ANNEXURE C: KEY STAKEHOLDERS CONTACT LIST / EMERGENCY NUMBERS LIST FOR STELLENBOSCH

	STELLENBOSCH MUNICIPALITY					
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Ms Erica Ferreira	Insurance claims		021-808 8510			Erika.Ferreira@stellenbosch.gov.za
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Piet Smit Charlotte Lamorh Lester Van Stavel Johru Robyn	Municipal Housing: rentals Municipal New Housing Municipal Informal Housing	Manager Manager Manager Manager	021-808 8757 021-808-8762 021-808-8762		084 506 5065 079 772 0230 0824427709 0835600816	Piet.smit@stellenbosch.gov.za charlotte.lamorh@stellenbosch.gov.za lester.vanstavel@stellenbosch.gov.za jophru.robyn@stellenbosch.gov.za
Marius Wust	Finance	Director	021-808 8528	021-808 8574		marius.wust@stellenbosch.gov.za
Rochelle Nichols	I	PA I	021-808 8528	021-808 8574		rochelle.nichols@stellenbosch.gov.za

Comment [LD1]: New Manager: Electricity

NAME	DEPARTMENT	DESIGNATION	TEL	FAX	CELL	EMAIL	
Dupré Lombaard	Planning, Property	Director	021-808 8676			dupre.lombaard@stellenbosch.gov.za	
	Strategic & Corporate					Annaleen.debeer@stellenbosch.gov.za Stuart.grobbelaar@stellenbosch.gov.za Comment [LD2]: New Liaisor	n Officer
Annalene De Beer Stuart Grobbelaar Annelie Rossouw	Services	Director Liaison Officer IDP Manager	021- 808 8018 021-808 8079				
Mr Shaun Minnies			086 126 5263		082 779 9823	shaun@capewinelands.gov.za	
Ms Janine Bauers	Cape Winelands District		(021) 888-5163		072 440 1996	Janine@capewinelands.gov.za	
Mr Roy Veldtsman	Municipality	Disaster Management			082 770 0848	rcv@lando.co.za	
H.D Boock Mrs Teresa Davids Mr Fabian Van Wyk		lite the Occions	204 202 502	004 007 0005	082 413 4480 083 959 4810 082 375 7663	hein@capewinelands.gov.za	
Mr Marius Engelbrecht		Health Services	021-888 5828	021-887 9365	072 122 5680	teresa@capewinelands.gov.za	
Mr Derick Damons	Groot Drakenstein	Chief: Fire and Disaster Management Officer			082 415 9342		
						Derick.damons@draketsien.gov.za	
Ms Denise Johnson Mr David McFarlen	PAWC: Primary Health - STB STB Ambulance		021- 883 3445		072 432 0798 082 464 1509	Denise.johnson@westerncape.gov.za	
Mr Daniel Solomons Mr Neville Hendricks		Chaplin			082 686 3205 083 392 0532	daniel2004@telkomsa.net	
Mr Garth Van Zyl	EMR - Medicare		021- 876 4316		074 363 7744	garth@medicare-emr.co.za	
Mrs Allison Smith	Department of Social Development & Social Relief Services				083 628 7100	Allison.Smith2@westerncape.gov.za	
	PDMC				083 273 1372 076 079 1395	SchalkWillem.Carstens@westerncape.gov.za jacqueline.pandaram@westerncape.gov.za	
Mr Schalk Carstens Ms Jacqui Pandaram	1 Divid				070 079 1093	јаодаснио-ранданиш мезгентовре-доч.2а	
Ms Levona Van Aarde			(021) 797-5360		070 007 400		
Mr Wilfred Pietersen	Red Cross: Co-ordinator				079 895 1994		
					082 896 8422		

DEPARTMENT	DESIGNATION	TEL	FAX	CELL	EMAIL
Stellenbosch Centre for the		(021) 887 8688			
ABBA					
Child Welfare		(021) 887-2816			
				082 871 3155	
				083 229 3849	
Raad vir Kerklike Samewerking				076 042 5073	
University Stellenbosch: USB					
		(021) 808 9111		084 546 2685	
Fikastad Nows		(021) 887-2840		082 453 4350	danie.keet@media24.com
	Stellenbosch Centre for the Disabled ABBA Child Welfare  Raad vir Kerklike Samewerking University Stellenbosch:	Stellenbosch Centre for the Disabled ABBA Child Welfare  Raad vir Kerklike Samewerking University Stellenbosch: USB	Stellenbosch Centre for the Disabled	Stellenbosch Centre for the Disabled	Stellenbosch Centre for the Disabled   (021) 887-8688     (021) 883-8030     (021) 887-2816     (021) 887-2816     (021) 887-2816     (021) 887-2816     (021) 887-2816   (021) 887-2816   (021) 887-2816   (021) 887-2816   (021) 887-2816   (021) 888-2816   (021

# **COMMUNITY & SOCIAL SERVICES: DSD and SASSA**

NAME	CONTACT NO	EMAIL		
Stellenbosch Municipality	Community Development			
Michelle Aalbers	083 560 5935	Michelle.aalbers@stellenbosch.gov.za		
Funeka Mayembana	079 824 9378	Funeka.mayembana@stellenbosch.gov.za		
Portia Jansen	083 712 5770	Portia.jansen@stellenbosch.gov.za		
Fiona Kruywagen	062 689 6413	Fiona.kruywagen@stellenbosch.gov.za		
Stellenbosch Municipality	Disaster Management			
Wayne Smith	071 443 7337	Wayne.smith@stellenbosch.gov.za		
Shezayd Seigels	082 050 4834	Shezayd.seigels@stellenbosch.gov.za		
Wiseman Ndamase	<u>076 618 6612</u>	Wiseman.ndamase@stellenbosch.gov.za		
Department: Social Development	Paarl Regional Office			
Terence Orr	082 826 4457	Taranas arr@waatarnaana gay za		
Brian Goliath	082 777 7247	Terence.orr@westerncape.gov.za Brian.goliath2@westerncape.gov.za		
Peter Gabriels	083 980 3458	Peter.gabriels@westerncape.gov.za		
Department: Social	Disaster Management			
Development	Disaster management	<u>. (01)</u>		
Caesar Sauls	079 932 4127	Caesar.sauls@westerncape.gov.za		
Linice Noland	082 956 3416	Linice.noland@westerncape.gov.za		
SASSA	Local Office (Paarl)			
Morne Nortje	076 339 6091	morneN@sassa.gov.za		
June Davids	<u>083 774 1578</u>	juneD@sassa.gov.za		
<u>SASSA</u>	Regional Office (CT)			
H de Grass	083 265 1699	henryDG@sassa.gov.za		
A Brink	<u>083 409 2533</u>	andreb@sassa.gov.za		
B Letompa	073 391 4918	busisiweLE@sassa.gov.za		
P Pietersen	083 535 7429	patience@sassa.gov.za		
L Qabisisa	082 774 6596	lungileQa@sassa.gov.za		
Z Madolo	<u>082 045 1190</u>	zukiswaM@sassa.gov.za		
A Bester (SCM)	082 927 9039	annelizeb@sassa.gov.za		
L Berling	082 577 5699	LorraineB@sassa.gov.za		

Comment [LD3]: Additional contact list

ANNEXURE B	



18 May 2018

Att: Mr W Smith The Municipal Manager Stellenbosch Municipality Stellenbosch 7600

Sir

# Progress Report: Ward – Based Risk Assessment Stellenbosch Municipality

Herewith an update on the Ward Based Risk Assessment

As per the methodology, the ward based risk assessment is being implemented in four phases. The anticipated completion date for the fieldwork and information gathering is the 30th June 2018. Phases one and two was completed by 15 December 2017 with one ward (ward 22) outstanding in phase 1. Ward 22 was completed in April 2018.

# Phase One entailed the following:

During this phase the project was introduced to the speaker and following the initial meeting with the speaker, the project was introduced to all ward councilors. The project was also introduced and interviews conducted with the following stakeholders and role players:

Disaster Management Stellenbosch Municipality

Stellenbosch SAPS

Stellenbosch Fire Department

Disaster Management Cape Winelands District Municipality

Stellenbosch Traffic Department

Stellenbosch Municipality Law Enforcement

Klapmuts SAPS

Franschoek SAPS

Cloetesville SAPS

Electrical Engineer Stellenbosch Municipality

Stellenbosch Municipality Human Settlements

Roads and Stormwater Engineer

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Franschhoek Clinic

Environmental Health Practitioners

Groendal Clinic

Khayamandi Clinic

Kylemore Clinic

Idas Valley Clinic

Stellenbosch Provincial Hospital

Jamestown Clinic

The internal departments of the Stellenbosch Municipality were also consulted to their respective specific field of work and they were:

Disaster Management – Provided information regarding the entire municipal area. Information received entailed previous disastrous events, hazards and risks within several low income areas within the municipality etc.

Fire Department – The aim of the meeting was to identify high fire hazard areas, both veld fires and residential fires. Mr Smith provided us with the information based on statistics gathered from their call logs and personal experience.

Traffic department – the aim was to identify the high traffic accident zones within the municipal area. Each ward was covered and several high accident zones were identified by Ms Swanepoel. This information is then compared to information received from the ward committee/community.

Engineering – Each engineering department was consulted separately due to the difference in expertise. The engineers provided us with technical information regarding risks and hazards pertaining to the several electrical complications, electrical boxes, sub stations, copper thefts, illegal electrical cables, issues concerning localised flooding due the blocked storm water drains etc.

SAPS and Law Enforcement – Each local SAPS was consulted individually and the aim of each consultation session's aim was to identify the high crime areas as well as the type of criminal activities that are occurring within the Stellenbosch Municipal area on a daily basis.

Provincial Clinic – As part of the Ward Based Risk Assessment, it is also important to identify the various diseases experienced within the different residential areas within Stellenbosch

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Municipality. Several 'burden of diseases' were identified by the operational managers who were consulted per residential area.

Environmental Health Practitioners – The Environmental Health practitioners working within the Cape Winelands District Municipality were consulted to gather information regarding the environmental health hazards experienced within all areas within the Stellenbosch Municipal area. Each EHP covers certain areas which were all discussed and issues such as water pollution, public urination, high risk installations, sanitation and illegal dumping concerns were raised.

Human Settlements – The human settlements department provided us with information regarding the circumstances in the various informal areas situated within the Stellenbosch Municipal area. The information received dealt with the lack of proper sanitation, the increased fire risk due to wooden structures and lack of proper electrical connections etc. These all contribute to daily risks and hazards within the communities.

# Phase Two:

Interviews with Ward Councilors and Ward Committees in all 22 wards are completed.

#### Phase Three

In phase three focus group interviews with community members using participatory risk assessment methods in each ward will be conducted. EPWP workers were selected with the co – operation of municipal officials and all the fieldworkers were trained on 7 May 2018. Fieldwork will start on the 22<sup>nd</sup> May 2018 and continue for four weeks. The fieldworkers will conduct a door to door community survey in the 22 wards.

# Phase Four

All the information and input gathered in phases one, two and three will be combined in the final risk assessment document on completion of phase three,

#### Challenges:

To note, various obstacles were experienced with the roll-out of the project of which was verbally communicated to the Municipality. The obstacles were beyond our control and typical of community projects. These challenges were amongst others the following, namely

- Despite proper planning, scheduled meetings were cancelled on the last minute by the administration or ward Councilors.
- Non-attendance of invitees.
- · Cancellation of community meetings or no turn-out,

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Extra meetings were scheduled due to the distance community members had to travel
or the layout of the geographical dispersion of the ward.

Needless to say, these contingencies caused rescheduling of meetings and workshop to prevent and to ensure that we receive detailed information and data from community members and not depriving them to give input on their hazards and risks within their wards.

It is our aim and part of our business culture to submit a good product to all our client's and make sure we meet all the conditions our clients asked for.

Kind Regards

A. WAGNER



# **ANNEXTURE C**

# WINTER READINESS PLANNING DISTRICT AND LOCALS WINTER READINESS PLANNING 2018

MUNICIPALITY	MANDATE	ANTICIPATED RISK	INITIATIVES	AVAILABLE RESOURCES	RESPONSIBLE PERSON
Cape Winelands	<ul> <li>Disaster         Management Act</li> <li>Fire Brigade         Services Act</li> </ul>	<ul> <li>Flooding</li> <li>Snow falls</li> <li>Informal Settlement Fires</li> <li>High Winds</li> </ul>	<ul> <li>Dissemination of early warnings</li> <li>Public awareness</li> <li>Mutual aid agreements with local municipalities in case of dwelling fires</li> </ul>	<ul> <li>CWDM Disaster Management -         Equipment and Personnel</li> <li>CWDM Roads Department –         equipment and personnel         (clearing of district roads and         causeways)</li> </ul>	<ul><li>S.P Minnies</li><li>082-779-9823</li></ul>
MUNICIPALITY	MANDATE	ANTICIPATED RISK	INITIATIVES	AVAILABLE RESOURCES	RESPONSIBLE PERSON
Stellenbosch	Disaster Management Act     Fire Brigade Services Act	Bad weather, strong winds and horrific conditions contributes to:  - Anticipated flooding in low lying areas, especially informal areas Flooding of pre-identified low cost and informal houses built at low levels Storm Surge River/Flash Flood Very cold temperatures Structural fires/damage Overflow of Dam walls - Communicable disease outbreaks	During the year, the Municipality's storm water systems are maintained by dedicated operational (in–house) teams.  Pro-active measures to mitigate flooding in especially informal settlements are in place, which includes:  Re-location of structures; Provide community level awareness raising through education; Targeted clearing and cleaning of water course had commenced where additional resources (external contractors) were procured to assist with the clearing operations.	Disaster Management co-ordinate a multi-disciplinary rapid response team 24- hrs. with an institutional capacity of:  - Fire and Rescue Services - Engineering Services - Informal Human Settlement - Housing Department - Community Development - Traffic Services - Law Enforcement - Communications  Personnel: - On duty daily: 14 - Standby: 3 - Available: 20	Emergency Centre Tel. 021 808 8888  Manager: Fire Services & Disaster Management: Mr Wayne Smith  Tel. 021 808 8771 Cell. 071 443 7337 Wayne.smith@stell enbosch.gov.za

Homeless people sleeping below bridges.

Other risks as per risk profile.

- Rehabilitation of access roads into the most vulnerable settlements.
- Efforts were made to improve storm water infrastructure:
- Maintenance is continuously done on toilet infrastructure.
- Health and Hygiene awareness are on-going.
- Early warnings (from SAWS);
- Cleaning of rivers, drains and storm water pipes, etc.
- Residents of informal areas are encouraged to dig trenches around their dwellings to divert rain water accumulation.
- Trimming and maintenance of trees, etc.
- Regular communication with staff/ward offices

# Assistance provided

- Distribution of sand bags to prevent or reduce severe flooding:
- Issue flood kits (micron type plastic to prevent or reduce water damage to homes), where necessary;
- Issue of blankets, where necessary:
- Providing temporary shelters, especially where dwellings are completely flooded or destroyed.

# Vehicles available:

- 2 x rescue
- 6 x heavy fire fighting
- 2 x light
- 4 x sedans

# Equipment available:

2 x Portable pumps, other mopping up equipment

- 1 x canoe
- 1 x wetrok
- 2 x portable generators
- 2 x portable floodlights

#### Resources

Continuous liaison with Engineering services to provide sand and sandbags to enable fire fighters to fill up sandbags to be used in mitigating the effects of flooding. Other resources are immediately accessible within each line function/department.

#### **External Contractors**

Standby teams and associated materials and equipment

# Accommodation @ municipal facilities

- Kayamandi Corridor
- Community Hall
- Kylemore Community Hall
- Klapmuts Community Hall
- Franschhoek Community Hall
- Cloetesville Community Hall
- Jamestown Sports Complex
- Vlottenburg Methodist Church

Head: Disaster Management: Ms Shezayd Seigels:

- Tel. 021 808 8888
- Cell. 082 050 4834

Shezayd.seigels@s tellenbosch.gov.za

Seniors are on standby. The control room can be contacted on 021 808 8890. who will relay any storm water emergency to the relevant senior on standby.

	Communication  - Maintain communication between external role-players i.e. EMS, SAPS, SASSA, Department of Health, Department of Education, University of Stellenbosch, Child Welfare, etc.  - SMS group listing is in place.	Storage facilities - Housing Department – Drukkerslaan - Fire Services : * Stellenbosch * Lamotte * Klapmuts	
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2018 Winter readiness pan/SS/May 2018/CWDM

ANNEXURE D	

# ANNEXTURE D





# Feedback report

# Disaster Management

Misverstand Dam Joint Operations



"Disaster Management is everybody's business."

# **OVERVIEW**

The Disaster Management Act 57 of 2002 defines the roles of local authorities and provincial and national government in disaster management. The Disaster Management Act focuses on speeding up response times to ensure that disasters are dealt with efficiently and effectively by providing clear guidelines for the classification of disasters and the declaration of a state of disaster.

In simple terms, the Disaster Management Act is about all spheres of government, all sectors within government, communities and businesses working together to reduce the risk of disasters and to ensure that arrangements are in place to minimize the impact of disasters on the community.

# **OBJECTIVES OF THE ACT**

The Disaster Management Act provides a platform from which all spheres of government and communities can work together to prevent or reduce the risks of disasters including steps which are aimed at—

- preventing or reducing the risk of disasters;
- taking measures to reduce the impact or consequences of a disaster;

# **BACKGROUND**

Due to prolonged lower than normal rainfall received from the past years in the Western Cape Province, the Department of Water and Sanitation (DWS) as the custodian of water resources is tasked with the responsibility to ensure compliance against gazette restrictions on drought affected catchments (Government gazette dated 12/12/2017 and 12/01/2018) and emergency interventions that has been put in place.



Figure 1:
The Misverstand Dam has been under the enormous pressure in the past couple of months.

Suspected unlawful abstraction of water in the Dam due to the shortage / unavailability of water on the Berg River system. The WCDM has requested help and support of Department of Water and Sanitation hence a team has been formed to conduct compliance monitoring and enforcement inspections on water users in Misverstand Dam and Berg River.

# **LEGAL FRAMEWORK**

THE USE OF WATER PROHIBITED FROM THE BERG RIVER AS FROM 18 APRIL 2018 (UNTIL FURTHER COMMUNICATED) IN TERMS OF ITEM 6 OF SCHEDULE 3 READ TOGETHER WITH SECTIONS 72 OF THE NATIONAL WATER ACT, 1998 (ACT 36 OF 1998)

Reference is made to the releases from the Berg River Dam into the Berg River to augment supply to Misverstand weir as from 18 April 2018.

All water users (persons (government, agriculture, irrigation boards, individuals) taking water from the river) who have access/means to abstract water from the Berg River are hereby prohibited from taking water from the Berg River as from 18 April 2018 (14H00) until further communication from the Department and or through your relevant Irrigation Board's representative. This means that no person may abstract water from the Berg River during this period until communicated otherwise.

In terms of Item 6.(i) & (ii) of Schedule 3 of the National Water Act, 1998 (Act 36 of 1998) read together with section 72 of this said Act water users are in terms of this communication informed that:

- 1. the use of water (abstracting water) from the Berg River is prohibited as from 18 April 2018 until further communication from the Department; &
- 2. The use of waterworks (pumps, earthworks or equipment installed or used for or in connection with water use) are also prohibited.

Any person in control of an impedance structure (weir, sandbags, etc.) not authorized must take reasonable responsible steps to ensure that such structures are removed within the next 24 hours of this communication. Any unauthorized damming up of water in the river will not be tolerated and landowners, lawful occupiers of land where these activities are taking place must ensure that the river bed is in its most natural state as far as possible.

As a measure of caution, people / riparian owners are advised to refrain from accessing the river or crossing the river and if needs be for them to do so, to please take caution in areas near or in the river.

A joint team of Law Enforcers from various Departments will be on the ground monitoring the releases from the Berg River Dam to augment supply to Misverstand Weir and land owners/lawful land occupiers (water users) are encouraged to cooperate with these Enforcers.

# **DISCUSSION**

The curtailment of 60% of water use on all agricultural and 45% on domestic and industrial water use in the area is required. In the past few years, there have been numerous reports of non-compliance with our water legislation by a variety of water users, which include but are not limited to agricultural operations in the Western Cape. These transgressions, includes unlawful abstraction of water, over-abstraction, pollution and unauthorized construction / enlargement of Dams.

Due to increased unlawful water use activities, a need has been identified to mitigate against the detrimental environmental, social and economic impacts these activities have. History was made when the three spheres of government came together in a joint enforcement operation to monitor the transfer of water from the Bergriver Dam to the Misverstand Dam. It took 8 days, more than 45 crew, 24/7 shift and over 121km dedicated their time on this once-in-a –lifetime experience to support the broader community.

The decision was taken following assessments by the national and provincial departments which indicated that the Misverstand Dam could run out of the water by 24 April.

The Department of Water and Sanitation released five cubic million meters of water on Wednesday, 16 April 2018 at 14:00. It was in aid to help alleviate pressure from the on-going drought and supplied water to 22 towns in the West Coast region for domestic, industrial and agricultural use.

Based upon the MOU, the Joint Operations Centre was activated in Mooreesburg where all operations were co-ordinated. Operational activities and decision making of various role-players on the ground were communicated from the Operational Centre in Paarl.

# **ROLE-PLAYERS**

To ensure effective services the role-players below contributed immensely to the cause to ensure efficient delivery:

- Department of Water and Sanitation
- Department: Environmental Affairs and Development Planning
- Department of Local Government
- SAPS
- National Prosecuting Authority
- Local Municipalities: Stellenbosch

Drakenstein Bergriver Swartland Saldanha

- District Municipalities: West Coast

Cape Winelands

Long term programmes to deal with challenges of water is a must as there are huge challenges in the Western Cape and other areas of the country and therefore food security is under threat. National Minister Gugile Nkwinti and Western Cape Local Government Minister Anton Bredell welcomed the water release and reiterated that all spheres of government must

- plan together
- adopt strategy to ensure enough supply of water for agricultural and domestic use.



Figure 5:

All operational staff received accreditation from the Department: Water and Sanitation for the duration of the project.

This appointed gave each access to all premises.



Figure 6: An aerial view of the state of drought along the Berg River





Figure 7: Water release: Bergriver Dam, Franschhoek



Figure 8.

Joint Operations Task Team consisting of all spheres of government
(National Department of Water and Sanitation, Department: Environmental Affairs and Development Planning, Department of Local Government, SAPS, National Prosecuting Authority Local Municipalities: Stellenbosch, Drakenstein, Bergriver, Swartland, Saldanha, District Municipalities: West Coast, Cape Winelands)



JOC Centre @Moorreesburg where operations were closely monitored under the leadership of Municipal Manager: Mr David Joubert



Figure 10:
The EPW programme was utilized to the fullest by appointing volunteers to sweep the area along the river by clearing unnecessary rubble and obstacles in anticipation of the flow 5 hours ahead



Figure 11: A view of the Zonkwasdrift River crossing before and after





Figure 12: The Mooreesburg Municipality availed their mobile JOC in addition to their DM centre





Figure 13: Stellenbosch Fire and Rescue Services in action







Figure 14:
Stellenbosch Municipal Law Enforcement: Compliance, Monitoring and Enforcement unit in conjunction with other law enforcement agencies



Figure 15:

MEC, Anton Bredell, National role-players and various Executive Mayors took time out at the Misverstand Dam to thank all for their efforts during the operation.



Figure 16:

All role-players were invited to a special thanks giving ceremony under the leadership of the West Coast
District Municipality where they received a Certificate of Appreciation from the
Executive Mayor of West Coast and MEC, Anton Bredell

The under mentioned officials from Stellenbosch received certificates in acknowledgement and commitment of the operation.

- 1. JOC representation
  - Disaster Management Shezayd Seigels
- 2. Law Enforcement:

Thobile Somdaka Ilze Pierce Ivine Arendse Aldrid Mentoor Hendrico Erasmus Doris Giba Ashley Paulse Celest Lackay Audrey Abrahams Cynthia Peteni Cecil Abrahams Tommy Pietersen Reginald Jacobs John Tyatyeka Carmen Telemachus Mustafa Ras

#### 3. Fire & Rescue Services

- Drone operation: Tasso Steyn Kenny Alberts
- Swift Water Team:
   Jurgen Williams
   Nicole Smit
   Bradley Bloom
   Xanfer Booysen
   Francois Ruiters



Figure 17.

MEC, Anton Bredell and Directors from Department Water and Sanitation congratulated Stellenbosch Municipality for their initiatives and was requested to support and partake in the drafting of the Blue print: Misverstand Dam Joint Operations.

It is trusted also that by sharing this knowledge, all relevant stakeholders will support and join our efforts to ensure that indeed our nation's water resources are protected for current and future generations. Stellenbosch Disaster Management was able to contribute immensely with the knowledge and operational experience gained over the years. Fire and Rescue services were broad on board to provide aerial support via the drone as well as the swift water teams to be able to provide the JOC with footages along the river banks where access were prohibited from the main entrances to premises.

This operation tested all throughout to perform in a co-ordinated role, ensuring that multidisciplinary and essential services work in an integrated and efficient manner.

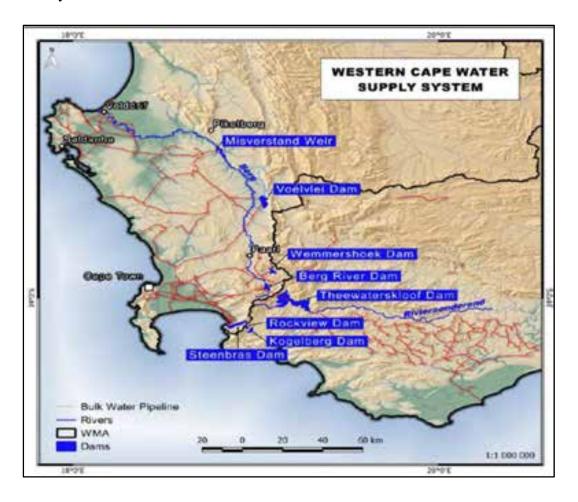
ANNEXURE E	

Drought Intervention and Day zero planning.

## BACKGROUND ON EXISTING WATER RESOURCES STELLENBOSCH AND WESTERN CAPE.

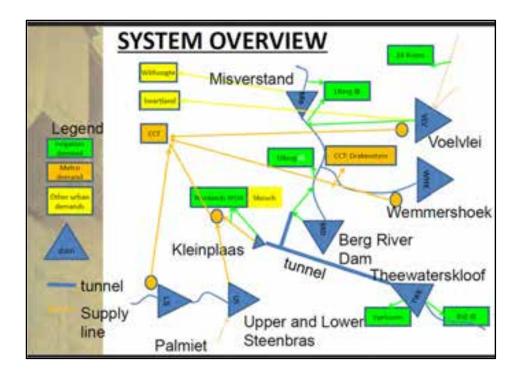
SM has basically 3 sources of water nl WCWSS, DWS and own sources. The figure below indicates the Western Cape Water Supply System (WCWSS) and the major storage dams. SM has a legal agreement with the WCWSS to supply water through various water connections to SM with a network of bulk water distribution network. The WCWSS dams that directly influence the water supply to SM are Wemmershoek,

Theewaterskloof/Bergrivier and Steenbras upper & lower dams. From own sources it is the Paradyskloof 1 &2 dams.



WCWSS Dams (Source DWS Website)

The illustration below indicates the system diagrammatically. To note the tunnel connection between the Theewaterskloof and Bergrivier dams.



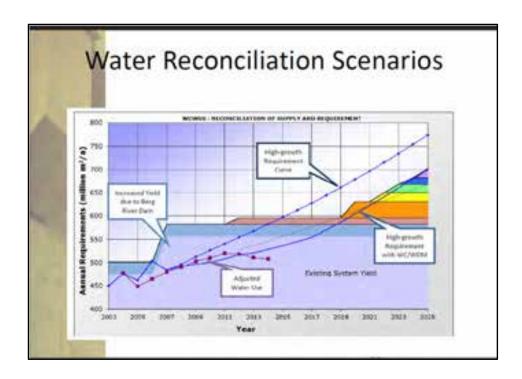
The WCWSS: Source: DWS Website:

http://www.dwa.gov.za/Projects/RS\_WC\_WSS/Docs/Reconciliation%20Strategy.pdf

#### WATER DEMAND AND FUTURE PROJECTIONS

#### Western Cape

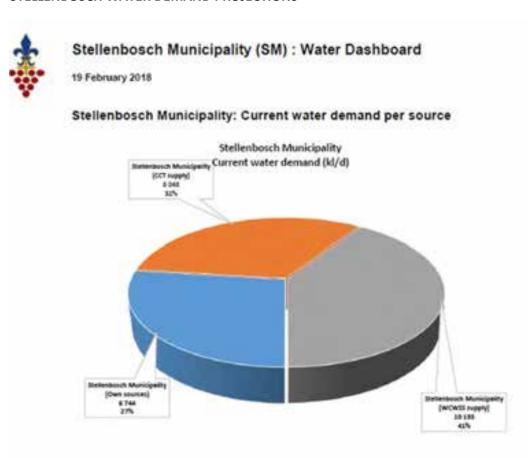
The figure below indicates the different reconciliation Scenarios for water demand In the Western Cape. The addition of the Bergriver dam is indicated below and plays an important role to the augmentation of the Theewaterskloof tunnel to SM as well as the augmentation to Voelvlei dam through the Bergriver. The High Growth scenario without WCWDM shows a deficit in available water. With proper WCWDM implemented, the available water supply will be more than the projected demand.



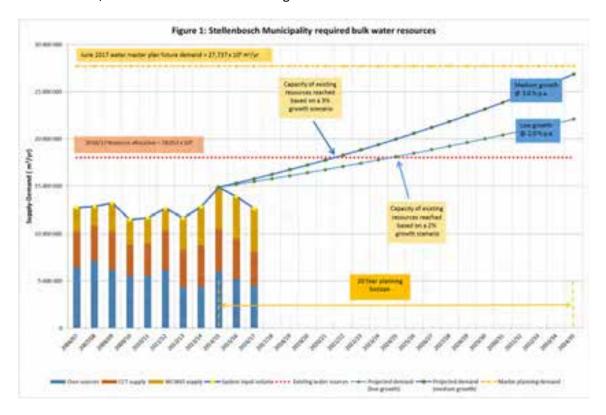
Mitigation plans and actions to provide alternative water and augment existing water sources

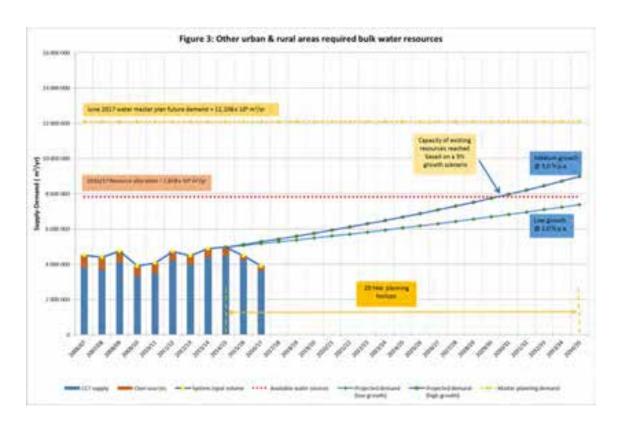
Stellenbosch

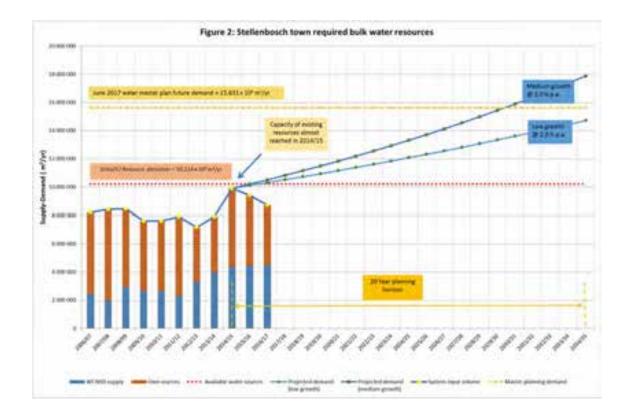
#### STELLENBOSCH WATER DEMAND PROJECTIONS



The demand projections for WC024 were done during May 2017 as part of the Water Master Plan. The strategy made provision for different growth scenarios. The area of the WC024 is divided in the total demand, demand of the areas excluding Stellenbosch Town and Stellenbosch Town itself.







Supply by City of Cape Town (CoCT) to Stellenbosch.

A service level agreement exists between CoCT and Stellenbosch Municipality to provide a certain amount of water per year to SM. This quantity/allocation of water per year is not reached. The contract made provision for a yearly increase of the water quantity. The same is the case with the raw water abstraction volumes also part of the table below.

Below is the registered volume of 18 789 Ml/a of water in favour of SM. Used is only 13 900 Ml/a.

2009557	Water system	WARMS registration number	SM account number	Water Source	Registered volume (m³/a)	Volume used (2002 or earliest records thereafter) (m³/a)	2015/16 volume used (m³/a)
22659406		22059898	100216050	Jonkershoek Valley	7 224 000	5 759 376	4 941 297
22059999		22095527	100127730	WCWSS (DWS	3 000 000	2 457 926	4 468 638
Stellenbosch town   22078323   100047450   Ground water   5 000   5 000   No Info*   2078332   100047530   Ground water   5 000   5 000   No Info*   2078332   100047530   Ground water   5 000   5 000   No Info*   No In		22059406	100155449	Ground water	5 000	5 000	No info**
2098964		22059969	100155870	Ground water	5 000	5 000	No info**
22078322		22078323	100047450	Ground water	5 000	5 000	No info**
22059273   100215310   Ground water   5.000   5.000   No info**   No info**	Stellenbosch town	22059264	100155368	Ground water	5 000	5 000	No info**
No info**   No i		22078332	100047530	Ground water	5 000	5 000	No info**
No info**   No i		22059273	100215310	Ground water	5 000	5 000	No info**
No info**   No info**   No info**   Stellenbosch leiwater   22098759   -   Eersterivier   704 618   704 618   No info*   No info*   22098305   100065440   Ground water   220 752   144 911   65 82   22098237   100155260   Perdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   100155260   Derdektod veir   576 648   378 535   171 94   22098433   10015260   Derdektod veir   576 648   378 535   171 94   22098433   Derdektod veir   No info*   No info		No info**	No info**	Ground water	No info**	No info**	No info**
Stellenbosch leiwater   20096759   Censterivier   704 618   704 618   704 618   704 618   20076305   20085257   100165260   Perdeklodriver   20 752   144 911   65 82 20089257   100155260   Perdeklodriver   576 648   378 535   171 94   20089433   100155260   Perdeklodriver   103 689   68 060   30 91   171 94   20089433   100155260   Du Tolis River   103 689   68 060   30 91   171 94   20089433   100155260   Du Tolis River   103 689   68 060   30 91   171 94   20089433   100155260   Du Tolis River   103 689   68 060   30 91   171 94   20089433   100155260   Du Tolis River   No Info*   No		No info**	No info**	Ground water	No info**	No info**	No info**
Stellenbosch leiwater   2008/759   -     Eersterivier   704 618   704 618   704 618   704 618   704 618   703 619   704 618		No info**	No info**	Ground water	No info**	No info**	No info**
2078:305	Stellenbosch leiwater			Eersterivier	704 618	704 618	No info**
22059237			100065440			144 911	65 825
22059433   100155260   Du Toits River   103 680   68 080   30 91							171 947
No info** No i							30 916
No info**   No info**   No info**   Ground water   No info**   N							
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No info**   No info**   No info**   Streen							
CCT registration   -							
CCT registration   No info**   No info**   Ground water   No info**   No inf							
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No info**   No info**   Ro i							
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A	Dwars River						
Registered water   Registered from CCT   Registration   100215400   Ground water   Registered water   Regi		No into^^	No into^^		NO INIO	NO INIO	NO INIO
CCT registration		22059371	100215400		78 840	78 840	No info**
No info**   No info**   No info**   Ground water   No info**   N		OOTi-tti			007 - 11 12 4	200 725	E00 220
Raithby	Klapmuts		-				
Relitify   No info**   No info**   Ground water   No info**   No info**   No info**   No info**   No info**   Faure (rural)   CCT registration   -   Faure WTW (Theewaterskloof dam)   CCT allocation*   301 955   461 87							
Faure (rural)   CCT registration   -   Faure WTW (Theewaterskloof dam)   CCT allocation*   301 955   461 87	Raithby						
Faure (rural)	•	No info**	No info**		No Into^^	No into^^	No into^^
CCT registration   Wemmershoek WTW   CCT allocation*   849 038   743 070	Faure (rural)	CCT registration	-	(Theewaterskloof dam)	CCT allocation*	301 955	461 871
Muldersyle  (rural)	Polkadraai (rural)	CCT registration	-		CCT allocation*		351 870
Croydon (rural)   CCT registration   -   Steenbras Upper dam   CCT allocation*   10 236   No info*	Koelenhof (rural)	CCT registration	-	Wemmershoek WTW	CCT allocation*		743 070
Helderberg (rural)   CCT registration   -   Steenbras Upper dam   CCT allocation*   17 603   13 83   14 82	Muldersvlei (rural)	CCT registration	-	Wemmershoek WTW	CCT allocation*		130 276
Meerlust (rural)   CCT registration   -   Wemmershoek WTW   CCT allocation*   31 723   14 82	Croydon (rural)	CCT registration	-	Steenbras Upper dam	CCT allocation*	10 236	No info**
No info** No info** No info**   No info** No info**   No info**	Helderberg (rural)	CCT registration	-	Steenbras Upper dam	CCT allocation*	17 603	13 832
No info**   No info**   Ground water   No info**   No info**   No info**   No info**   No info**   No info**	Moorlust (rural)	CCT registration	-	Wemmershoek WTW	CCT allocation*	31 723	14 822
Surface water (leiwater)   704 618   No info**   No info*     Government scheme   3 000 000   2 457 926   4 468 63     Ground water   329 592   No info**   No info*     Sub-total   11 938 538   8 663 897   9 612 79     *Water purchased from CCT:   Bulk treated water   6 848 000   3 813 025   4 287 866	iviceriust (rurar)	No info**	No info**	Ground water	No info**	No info**	No info**
Government scheme   3 000 000   2 457 926   4 468 63	Registered water:						5 144 160
Ground water   329 592   No info**   No info*   Sub-total   11 938 538   8 663 897   9 612 79				Surface water (leiwater)	704 618	No info**	No info**
Sub-total         11 938 538         8 663 897         9 612 79           *Water purchased from CCT:         Bulk treated water         6 848 000         3 813 025         4 287 861				Government scheme	3 000 000		4 468 638
*Water purchased from CCT: Bulk treated water 6 848 000 3 813 025 4 287 86				Ground water	329 592	No info**	No info**
				Sub-total	11 938 538	8 663 897	9 612 798
Total: 18 786 538 42 476 929 42 900 65	*Water purchased from C	DCT:		Bulk treated water	6 848 000	3 813 025	4 287 860
	Total				19 796 520	12 476 922	13 900 658

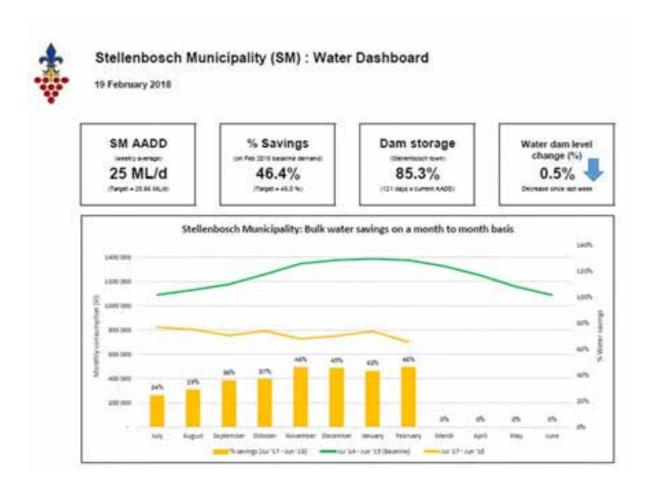
Alternative water sources. (Part of Master Planning and also Drought Interventions).

Conservative borehole Planning and calculations of the amount of water needed in the Stellenbosch area were done then new Borehole planning and augmentation actioned. The WC024 area is divided into four main water supply areas. It is Stellenbosch town, Klapmuts, Dwarsrivier and Franschhoek. Wemmershoek. There are four boreholes drilled in the Wemmershoek area and will provide sufficient water that will serve the Franschhoek area with basic water. The consumption is currently about 3.5 Ml / day. The boreholes can supply about 4 ml / day and will provide purified water in the existing network.

Drilling is in Dwars River and Klapmuts currently in the process. There is already water in the two areas that will satisfy requirements of basic water. It is currently not enough to meet normal consumption and the further investigation and exploration for more groundwater has been in process.

Stellenbosch town currently has water supply of the Eerste river as well as Theewaterskloof. Additional to the river supply are two storage dams with 110 days of water supply storage currently. If the Theewaterskloof and the Eerste river is cut off, there are still about 3 months of water stock in the storage dams.

Most farms and rural areas are served by private sources. If the resources are exhausted, they will also be using the distribution points at certain points in Stellenbosch. Other farms and rural areas in need can be using the assistance of the fire and emergency services.



#### Stellenbosch Municipality: Bulk water savings per supply area

Town/ supply area	Baseline demand (Feb 2015) ML/d	Current demand (average of last 7 days) ML/d	% Reduction (Target = 45%)
Stellenbosch town 1	29.4	15.9	46.0%
Franschhoek area	5.2	2.5	51.3%
Dwars River area	3.2	2.0	12.5%
Klapmuts <sup>2</sup>	2.3	1.3	44.3%
Rural water schemes	6.5	2.5	62.2%
Total	46.6	25.0	46.4%

#### Stellenbosch Municipality: Bulk water savings per source

Town/ supply area	Baseline demand (Feb 2015) ML/d	Current demand (average of last 7 days) MUId	% Reduction (Target = 45%)
CCT	16.4	8.5	48.0%
SM + WCWSS *	30.2	16.5	45.5%
Total	46.6	25.0	46.4%

De Zalze supplied from Faure rural water scheme during 2014/15 financial year, currently supplied with water from the Stellenbosch system.

#### If DAY ZERO occurs (April to June):

If day zero for COCT come, we will deal with it as followings in Stellenbosch:

If residents of the surrounding municipalities and in areas where day zero does apply are in need of water, we anticipate that we will have to provide water at certain points to them.

Stellenbosch have three very strong boreholes is and they were strategically chosen to be equipped with mobile water purification. The three points are Van der Stel Sport Grounds, Die Braak in the town centre and Cloetesville sports grounds. We are currently in process to create installations at these strategic points where people can collect water. The collection points include taps and also larger pipes to fill with tankers. The terrain choices are done so that there are large open areas where there is adequate space for vehicles to queue as well as to a number of people to come and collect water with containers. The points will be staffed by emergency personnel and officials of the municipality that the actions are organised and orderly and happen in a safe manner.

Furthermore, there are 5 strong boreholes in Stellenbosch which is equipped with mobile water treatment modules that will provide purified water in Stellenbosch town. There are 7 finished strong boreholes and that supply water to town. There are still plans for about 3 boreholes for the town centre. If our water is project is completed, the centre town will be

Current demand is average of last 14 days.

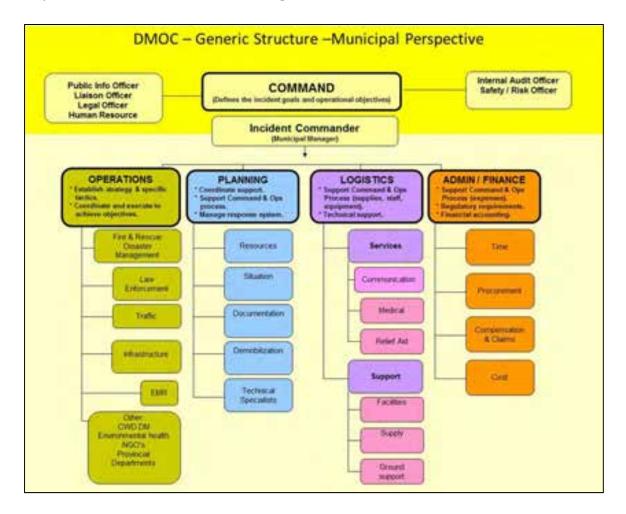
<sup>\*</sup> Integrated system

using the borehole water that is linked directly in the middle town's water network to supply water and supply water to reservoirs. Businesses in the business centre will be able to function normally. The target date to implement the points is the end of March 2018. The rural areas if needed will use the water distribution points to get water.

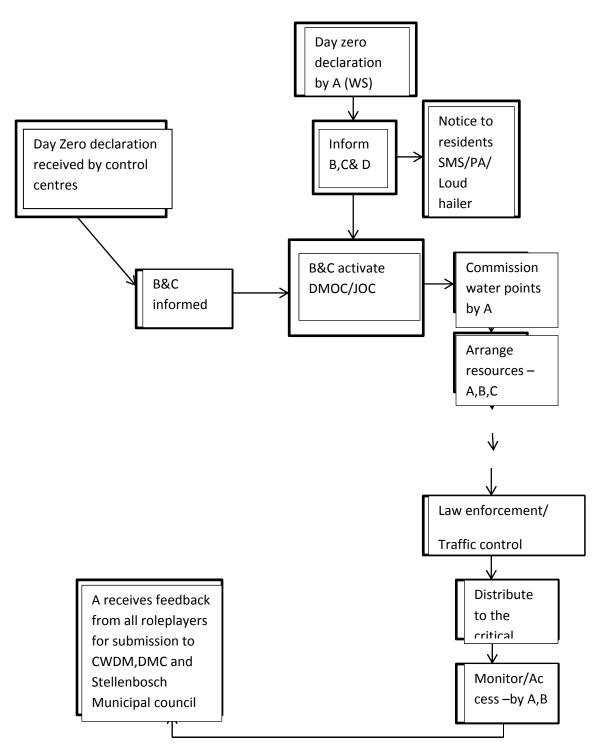
We are also in process to make provision at the fire department /stations by providing new boreholes and water tanks. This will be grey borehole water that will be available for fire emergencies and also available if needed for human consumption after very basic treatment with chlorine.

Protection of our boreholes and water installations against ordinary crime and panic attacks is also an issue. SAPS and own Law Enforcement services will patrol the installations and equipment. These patrols will include regular visits to distribution points as well as ensuring that the distribution of water are done in an orderly manner through the physical manning of these water points by the presence of a law enforcement officer at each distribution point.

#### Day Zero: Hi level intervention management



#### POSSIBLE FLOW DIAGRAM OF EVENTS: DAY ZERO - WATER SHORTAGE



- **A:** Manager Water Services
- B: Head disaster
- C: Chief Fire Officer
- D: Municipal manager
- E: Traffic
- F: Law Enforcement
- G: CWDM

## Departments and primary responsibilities

Department/Discipline	Primary responsibility	Contact Official
Disaster Management	Incident size-up Activation of DMOC Early Warning	Mr W Smith - 0714437337 Me Shezayd Segels - 0820504834
Water services	Ensure adequate resources are available to satisfy basic needs Water shedding Carting of water to remote areas	Dries van /Taak - 0764124482 Adrian Kurtz - 0829033123
Fire & Rescue Services	Carting of water to remote areas	Head: Fire Operations Duty Officers - 0826477587
Traffic/Law enforcement	Regulate traffic flow to and from water points Ensure safety and orderly behaviour at filling points	Head Law enforcement C Thorpe - 0823815555 Head Traffic law enforcement L Stroebel - 0829271010
Community Development	To identify the most vulnerable	Manager: Community development M Aalbers - 0835605935
SAPS	Sustaining law and order	Stellenbosch – 021 8095015/12
EMS	Put on alert	021 9370500
Roads & Storm water	Access infrastructure to water points Road repairs and routes recovery	Manager: Road s and Stormwater J Muller - 0740484725
Communications Municipal SAPS	Internal and External Communication	Manager: Communications



7.2 CORPORATE SERVICES: (PC: CLLR E GROENEWALD (MS)

7.2.1 EXTENTION OF LEASE AGREEMENT: STELLENBOSCH ANIMAL HOSPITAL: ERVEN 2498 AND 2499, STELLENBOSCH

**Collaborator No:** 

IDP KPA Ref No: Institutional Transformation

Animal Hospital in relation to erven 2498 and 2499, Stellenbosch.

Meeting Date: 09 November 2018

1. SUBJECT: EXTENTION OF LEASE AGREEMENT: STELLENBOSCH ANIMAL HOSPITAL: ERVEN 2498 AND 2499, STELLENBOSCH

#### 2. PURPOSE

To obtain Council's approval to conclude a Lease Agreement with Stellenbosch

#### 3. DELEGATED AUTHORITY

The Municipal Council must consider the matter.

#### 4. EXECUTIVE SUMMARY

On 2018-05-23 Council considered a report dealing with the possible renewal of a Lease Agreement with Stellenbosch Animal Hospital, without following a public competitive process.

Council approved the request, subject to Council's intention so to act being advertised for public comment/counter proposals. Council's intention to lease the land to the animal hospital was published only 10 Inputs from the public was received and it is listed under discussion below. Most of the inputs support the lease agreement.

Council must now consider the inputs/objections received and make a final decision on a way forward.

#### 5. RECOMMENDATIONS

- (a) that Council takes note of the inputs/comments received;
- (b) that Council approves the conclusion of a Lease Agreement with the Stellenbosch Animal Hospital for the use of erven 2498 and 2499 for a period of 5 years at a rate of R19 720/month, with an escalation of 6% p.a, as from 1 December 2018; and
- (c) that the Municipal Manager be authorised to sign all documents necessary to effect the lease.

#### 6. DISCUSSION / CONTENT

#### 6.1 Background

6.1.1 On 2018-05-23 Council considered a report on the possible renewal of the Stellenbosch Animal Hospital's Lease Agreement for a period of 9 years and 11 months. Having considered the report Council resolved (majority vote) as follows:

- "(a) that Council, in principle, dispense with the prescribed competitive process;
- (b) that Council approve, in principle, to enter into an agreement for a period of 5 years at a minimum rental of R 19 720/month, with an annual escalation of 6%;
- (c) that Council's intention be advertised, calling for public comments/counter proposals;
- (d) that the matter be re-submitted to Council for a final decision after the public participation process; and
- (e) that Council do not need property for its own use in line with Section 14 of the MFMA".

A copy of the agenda item that served before Council is attached as APPENDIX 1.

#### 6.2 Discussion

#### 6.2.1 Policy on the Management of Council owned property

As was indicated earlier, in terms of paragraph 9.2.2 of the Municipal Council may dispense with the competitive processes established in the policy, and may enter into a Private Treaty Agreement through any convenient process, which may include direct negotiations, including in response to an unsolicited application, but only in the certain circumstances, and only after having advertised Council's intention so to act. One of the circumstances listed is lease contracts with existing tenants of immovable properties, not exceeding ten (10) years.

#### 6.2.2 Public Notice(s)

Following the above Council resolution Council's intention to extend the Lease Agreement in related to erven 2498 and 2499, Stellenbosch with a period of 5 years were advertised, calling for written inputs/objections to the proposed extension. A copy of the Official Notice is attached as **APPENDIX 2.** A further notice was placed on 27 September 2018 on instruction of the Municipal Manager which is attached as **APPENDIX 3.** 

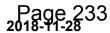
#### 6.2.3 Written submissions

The following written submission were received:

- Derrick Hendricks: Agenda item did not comply with legislative prescripts.
   Notice is misleading. Disciplinary proceedings must be instituted against officials that have misled Council.
- b) Stellenbosch Animal Hospital: Stellenbosch Animal Hospital was requested by the Municipality to relocate to the current site in 1981, following complaints of neighbours (Piet Retief Street) at the time. If the municipality did not request the relocation, they would still be operating from their own premises. They have, over the past 37 years, renovated the building at their cost.

They further request a longer term lease agreement (9 years 11 months), alternatively to buy the property;

- c) Fiona Erskine: Support the renewal of the lease;
- d) Sylvery Marrison: Support the renewal of the lease;
- e) Jacques Ina Lourens: Request that contract be renewed for a period of 10 years.



- f) Patricia Saulus: Request that contract be renewed for a period of 10 years
- g) Elizabeth Lechuti: Is worried that the facility might have to close down should the lease not be renewed:
- h) Winelands Community Business Opportunity Forum: Vehemently oppose the renewal of current lessee to Stellenbosch Animal Hospital;
- i) Franschhoek SPCA: Support the request for a lease extension of 9 years and 11 months; and
- j) Dr PE Classen: Support the request for a lease extension of 9 years and 11 months.

Copies of the various inputs are attached as **APPENDIX 4**.

#### 6.2.4 Market rental

As was indicated earlier Pendo Property Valuers valued the market rental at R19 720 per month.

#### 6.3 Financial Implications

The annual income for Stellenbosch Municipality amount to R236 640.

#### 6.4 Legal Implications

The recommendations contained in this report comply with Council's policies and applicable legislation.

#### 6.5 Staff Implications

This report has no staff implications.

#### 6.6 Previous / Relevant Council Resolutions

Item 7.5.2 dated 23 May 2018.

#### 6.7 Risk Implications

Their input has no risk implications.

#### 6.8 Comments from Senior Management

The item was not re-circulated for comments.

## RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.1

- (a) that Council takes note of the inputs/comments received;
- (b) that Council approves the conclusion of a Lease Agreement with the Stellenbosch Animal Hospital for the use of erven 2498 and 2499 for a period of 5 years at a rate of R19 720/month, with an escalation of 6% p.a, as from 1 December 2018; and
- (c) that the Municipal Manager be authorised to sign all documents necessary to effect the lease.



#### ANNEXURES:

Appendix 1 – Council resolution 23 May 2018

Appendix 2 - Advertisement dated 14 June 2018

Appendix 3 - Advertisement dated 27 September 2018

Appendix 4 - In puts received during public participation process

#### FOR FURTHER DETAILS CONTACT:

NAME	Piet Smit
Position	Manager: Property Management
DIRECTORATE	CORPORATE SERVICES
<b>C</b> ONTACT <b>N</b> UMBERS	021-8088189
E-MAIL ADDRESS	Piet.smit@stellenbosch.gov.za
REPORT DATE	2018-11-01

APPENDIX 1
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#### 17<sup>TH</sup> COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

7.5.2 AUTHORISATION: PUBLIC TENDER PROCESS: ERVEN 2498 AND 2499

#### PURPOSE OF REPORT

To obtain the necessary authorization to go out on tender for the lease of erven 2498 and 2499.

#### BACKGROUND

#### 2.1 Initial Lease Agreements

On 1 October 1981 a 5 year Lease Agreement was concluded between Stellenbosch Municipality and the Stellenbosch Animal Hospital in relation to the building on erven 2498 and 2499

#### 2.2 Renewal of Lease Agreement

Subsequently, in 1986, 1996 and 2006 respectively, the Agreement was renewed for periods of 9 years and 11 months.

#### 2.3 Extension of last Lease Agreement

The last Lease Agreement has terminated on 31 July 2016. There was no renewal clause in the in the agreement. A copy of the Agreement is attached as APPENDIX 1. For this reason a notice was send to the Stellenbosch Animal Hospital on 22 June 2016, informing them that the Lease Agreement would come to an end on 31 July 2016, a copy of which is attached as APPENDIX 2.

On 30 June 2016 a self-explanatory letter was received from Dr Gilliomee, requesting a further renewal of the Lease Agreement for a period of 9 years and 11 months. A copy of the letter setting out the motivation is attached as APPENDIX 3.

Having considered the request the then Acting Municipal Manager (July 2016) extended the contract for a period of twelve months to afford the Lessee to consider alternative arrangements. A copy of the approval is attached as APPENDIX 4. The above approval was subject to Stellenbosch Municipality's intention so to act being advertised for public input.

A notice was compiled and sent to the Supply Chain Department to be published in the Eikestad News. A copy of the notice is attached as APPENDIX 5.

"We were recently informed by the SCM Department that, due to unknown reasons, the notice was never published. As the 12 months period has almost run out, there is no need/rationale for publishing the notice at this stage.

#### DISCUSSION

#### 3.1 Existing Lease Agreement

As already indicated above, the existing Lease Agreement does not have a renewal clause.

## 17TH COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

#### 3.2 System of Delegation

In terms of the approved System of Delegation (See delegation 538) the Municipal Manager may "approve the renewal of lease agreements, where the agreement provides for such renewal, for a period not exceeding 10 years". This delegation is further subject to a new market related rental to be approved by the CFO.

Seeing that the current agreement does not have a renewal clause, this delegation cannot be used.

In terms of delegation 530 the Executive Mayor may "grant a right to use, control or manager a fixed capital asset, up to an annual contract value not exceeding R5M, subject to compliance with Regulation 34(1) of the Asset Transfer Regulations".

#### 3.3 Asset Transfer Regulations

in terms of Section 34 (1) of the ATR a Municipality (Read Mayco) may grant a right to use, control or manage a capital asset only after-

- The Accounting officer has concluded a public participation process\*; and
- The municipal council (Read Mayco) has approved in principle that the right may be granted.
  - \*Sub regulation (1) (a) (public participation process), however, must be complied with only if-
- The capital asset in respect of which the right is to be granted has a value in excess of R10M\*; and
- A long-term right is proposed to be granted (i.e. longer than 10 years).

\*In terms of the municipal valuation role the property's value is R3 920 000 (i.e. less than R10M). This means that the prescribed public participation process does not have to be followed.

In terms of Regulation 36, the municipal council (read Mayco) must, when considering such approval, take into account:

- a) whether such asset may be required for the municipality's own use during the period for which such right is to be granted;
- the extent to which any compensation to be received will result in a significant economic or financial benefit to the municipality;
- c) the risks and rewards associated with such right to use; and
- d) the interest of the local community

In terms of Regulation 41, if an approval in principle has been given in terms of regulation 34 (1)(b), the municipality (read Mayco) may grant the right only in accordance with the disposal management system of the municipality, irrespective of -

- a) the value of the asset; or
- b) the period for which the right is granted

#### 17<sup>TH</sup> COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

#### 3.4 Policy on the Management of Council owned property

In terms of paragraph 9.2.2 of the Policy, the Municipal Council may dispense with the prescribed, competitive process, and may enter into a private treaty agreement through any convenient process, which may include direct negotiations, but only in specific circumstances, and only after having advertised Council's intention so to act.

One of the circumstances listed in (I) is lease contracts with existing tenants of immovable properties, not exceeding ten (10) years. Such agreements may be renegotiated where the Executive Mayor is of the opinion that public competition would not serve a useful purpose, subject to such renewal being advertised, calling for public comment.

Further, in terms of paragraph 9.2.2.2, the reasons for any such deviation from the competitive process must be recorded.

#### 3.5 Market rental

Hereto attached as APPENDIX 6 a valuation report compiled by Pendo Property Valuers, valuing the market rental at R 19720.00 per month.

#### INPUTS FROM OTHER DEPARTMENT

#### 4.1 CFO

Finance supports the item

#### 4.2 LEGAL SERVICES

In terms of the Stellenbosch Supply Chain Management Policy the market value of a property is determined by two independent valuers and not the municipality's valuation. Two independent valuers need to be appointed to establish the market value of the property. The market value of the property will establish whether a public participation process needs to be followed in terms of Regulation 34(1)(a) or not. The recommendations should be amended accordingly to ensure that the in principle decision is made after the market value of the property is determined.

The rest of the item is supported.

Please note: Following the above legal input Pendo Property Valuers were appointed to determine a market related rental. (see paragraph 3.5 supra). The recommendations have been amended accordingly.

#### 4.3 PLANNING & ECONOMIC DEVELOPMENT

None

#### CONCLUSION

From the above it is clear that, although the Executive Mayor has the (delegated) authority to conclude a Lease Agreement up to a maximum annual contract value of R5M, it is subject to the provisions of the ATR, i.e. Regulations 34; 36 and 41; read with the provisions of paragraph 9.2.2 of the Property Management Policy, as set out above.

#### 17<sup>TH</sup> COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

#### This means that:

- the Executive Mayor can, in terms of regulation 34(1)(b), approve in principle the awarding of rights, and
- that, following the in principle decision in terms of (a), a competitive process in terms of the SCM Policy must then be followed, unless
- the Executive Mayor is of the opinion that a public competition would not serve a useful purpose.

#### RECOMMENDATIONS

MAYORAL COMMITTEE MEETING: 2018-05-16: ITEM 5.5.3

#### RESOLVED

#### That it be recommended to Council:

- (a) that Council, in principle, dispense with the prescribed competitive process:
- (b) that Council approve, in principle, to enter into an agreement for a period of 5 years at a minimum rental of R 19 720/month, with an annual escalation of 6%;
- (c) that Council's intention be advertised, calling for public comments/counterproposals; and
- (d) that the matter be re-submitted to Council for a final decision after the public participation process.

MINUTES

## 17TH COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

7.5.2 AUTHORISATION: PUBLIC TENDER PROCESS: ERVEN 2498 AND 2499

#### PURPOSE OF REPORT

To obtain the necessary authorization to go out on tender for the lease of erven 2498 and 2499.

#### BACKGROUND

#### 2.1 Initial Lease Agreements

On 1 October 1981 a 5 year Lease Agreement was concluded between Stellenbosch Municipality and the Stellenbosch Animal Hospital in relation to the building on erven 2498 and 2499.

#### 2.2 Renewal of Lease Agreement

Subsequently, in 1985, 1996 and 2006 respectively, the Agreement was renewed for periods of 9 years and 11 months.

#### 2.3 Extension of last Lease Agreement

The last Lease Agreement has terminated on 31 July 2016. There was no renewal clause in the in the agreement. A copy of the Agreement is attached as APPENDIX 1. For this reason a notice was send to the Stellenbosch Animal Hospital on 22 June 2016, informing them that the Lease Agreement would come to an end on 31 July 2016, a copy of which is attached as APPENDIX 2.

On 30 June 2016 a self-explanatory letter was received from Dr Gilliomee, requesting a further renewal of the Lease Agreement for a period of 9 years and 11 months. A copy of the letter setting out the motivation is attached as APPENDIX 3.

Having considered the request the then Acting Municipal Manager (July 2016) extended the contract for a period of twelve months to afford the Lessee to consider alternative arrangements. A copy of the approval is attached as APPENDIX 4. The above approval was subject to Stellenbosch Municipality's intention so to act being advertised for public input.

A notice was compiled and sent to the Supply Chain Department to be published in the Eikestad News. A copy of the notice is attached as APPENDIX 5.

"We were recently informed by the SCM Department that, due to unknown reasons, the notice was never published. As the 12 months period has almost run out, there is no need/rationale for publishing the notice at this stage. MINUTES

#### 17<sup>™</sup> COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2018-05-23

17TH COUNCIL MEETING: 2018-05-23: ITEM 7.5.2

During debate on the matter, the Speaker requested that the word "unless" be rectified, as put by the Administration at the end of the sentence in (b) on top of page 126 on Vol 1, and that it should read as follows:

- (a) and
- (b) that, following the in principle decision in terms of (a), a competitive process in terms of the SCM Policy must then be followed.
- (c) unless the Executive Mayor is of the opinion that a public competition would not serve a useful purpose.

After two warnings during deliberations on the matter, the Speaker ordered Councillor F Adams to leave the Chamber (at 12:45) for violating Rule 28 of the Rules of Order By-Law.

#### RESOLVED (majority vote)

- (a) that Council, in principle, dispense with the prescribed competitive process;
- (b) that Council approve, in principle, to enter into an agreement for a period of 5 years at a minimum rental of R 19 720/month, with an annual escalation of 6%:
- (c) that Council's intention be advertised, calling for public comments/counter proposals;
- (d) that the matter be re-submitted to Council for a final decision after the public participation process; and
- that Council do not need property for its own use in line with Section 14 of the MFMA.

The following Councillors requested that their votes of dissent be minuted:

Councillors GN-Bakubaku-Vos (Ms); FT Bangani-Menziwa (Ms); DA Hendrickse; LK Horsband (Ms); N Mananga-Gugushe (Ms); MD Oliphant; RS Nalumango (Ms); N Sinkinya (Ms) and P Sitshoti (Ms).

APPENDIX 2
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# LA . MUNICIPALITY

#### ERF 52 STELLENBOSCH: HIP

on the Management of Council-owner, properly of up Dealership for a further period of 5 years.

Agreement during 2013 for the less and of erf 52 for

- approve, in principle the renewal of the Lease though Stellenbosch Municipality's Policy on the rescribed, competitive process and to enter into a tig advertised it's intertion so to act.

s available at the office of the Manager. Property

to the proposed renewa of the Lease Agreement. 121 days from data of this notice.

Rhyneveld Street

me who cannot read or write is welcome to

14 JUNE 2016 DATE



### OFFICIAL NOTICE

PROPOSED RENEWAL OF LEASE AGREEMENT: ERVEN 2498 AND 2499: STELLENBOSCH ANIMAL HOSPITAL

Name to receive grown as forms of part 5.2.2 of Statemboson Municipality's Policy on the Management of Council. water a research of the filt mode by a mention to renew the existing Lease Agreement with Stellenbosch Assess Here all foorbinhar regreted for water

fixed-pround

the Tell Till Gram er sock Sunsiderly considered a Cease Agreement with the Stellenbosch Animal Hospital in to your 24th and 24th Stationboach. Although the agreement was renewed a number of times, the approximate terminated by A1 July 2016.

The fills length of Annual respirations now requested that the Lease Agreement be extended for a further period of III years is not 11 more:

At a Council meaning hold on 2016-05-23 in 6 Municipal Council decided to approve, in principle, the renewal of the Larges Agreement for a period of 5 years, subject to a new market related rental

temough Series court Municipanty's Poucy on the Management of Council-owned property allow Council to dispense with the procerbed, compatitive process and to enter into a private treaty agreement through deed responsible to at many only do so other having advertised it's intention so to act.

#### Further Particulars:

Further particulars, including the agenda dem that served before Council, are available at the office of the Manager: Property Management ouring office hours

Invitation to submit written inputs

Any interested and effected party who wastes to output comments/objections to the proposed receive of the Loses Agreement, can did so by submitting it in writing to the Manager: Property Management within 21 days from

Objections inputs can be submitted by hand, posted or by e-mail to:

Physical Address.

3rd Floor

Absa (Oude Bioemhof) Building, Corner of Plein and Rhyneveld Street

Stellenbosch

7600

Postal address:

PO Box 17 Stefenbesch

7509

n-imall

piel.smit@stellenbosch.gov.za

In terms of the provisions of Section 21(4) of the Municipal Systems Act, anyone who cannot read or write in welcome to contact the office of the Manager; Property Management for assistance

G METTLER MUNICIPAL MANAGER

14 JUNE 2010 DATE

APPENDIX 3
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#### OFFICIAL NOTICE

PROPOSED RENEWAL OF LEASE AGREEMENT: ERVEN 2498 AND 2499: STELLENBOSCH ANIMAL HOSPITAL

Notice is hereby given in terms of par. 9.2.2 of Stellenbosch Municipality's Policy on the Management of Council-owned property of the Municipality's intention to renew the existing Lease Agreement with Stellenbosch Animal Hospital for a further period of 5 years.

Background

On 1981-10-01 Stellenbosch Municipality concluded a Lease Agreement with the Stellenbosch Animal Hospital in relation to erven 2498 and 2499, Stellenbosch. Although the agreement was renewed a number of times, the agreement terminated on 31 July 2015.

The Stellenbosch Animal Hospital has now requested that the Lease Agreement be extended for a further period of 9 years and 11 months.

At a Council meeting held on 2018-05-23 the Municipal Council decided to approve, in principle, the renewal of the Lease Agreement for a period of 5 years, subject to a new market related rental and further subject thereto that Council's intention so to act be advertised, calling for public comments/counter proposals.

Although Stellenbosch Municipality's Policy on the Management of Council-owned property allow Council to dispense with the prescribed, competitive process and to enter into a private treaty agreement through direct negotiations, it may only do so after having advertised it's intention so to act.

Further Particulars:

Further particulars, including the agenda item that served before Council, are available at the office of the Manager: Property Management during office hours.

Invitation to submit written inputs

Any interested and effected party who wishes to submit comments/counter proposals to the proposed renewal of the Lease Agreement, can do so by submitting it in writing to the Manager: Property Management on or before 25th October 2018.

Objections/counter proposals can be submitted by hand, posted or by e-mail to:

Physical Address: 3rd Floor

Absa (Oude Bloemhof) Building, Corner of Plein and Rhyneveld Street

Stellenbosch

7600

Postal address: PO Box 17

Stellenbosch

7599

e-mail:

piet.smit@stellenbosch.gov.za

In terms of the provisions of Section 21(4) of the Municipal Systems Act, anyone who cannot read or write is welcome to contact the office of the Manager: Property Management for assistance.

G METTLER MUNICIPAL MANAGER

APPENDIX 4
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#### Piet Smit

From: Derrick Hendrickse <derrickpal@telkomsa.net>

Sent: 21 June 2018 12:05 AM

To: Piet Smit; mm; Mayor (Gesie Van Deventer); Donovan Joubert (Speaker); Directors

Group; Shireen De Visser; Faiz Hoosain

Cc: Council Stellenbosch; Mervin Williams; Elizabeth Rhoda

Subject: [EX] Inputs on Proposed renewal of the Lease Agreement Erven 2498 and 2499 to

Animal Hospital

Attachments: Incorrect Official notices placed in Eikestad newspaper.pdf; Agenda.17th

Council.2018-05-23 item 7.5.2 AUTHORISATION PUBLIC TENDER PROCESS ERVEN

2498 AND 2499.pdf; Minutes 17th Council 2018-05-23 item 7.5.2.pdf

Importance: High

Dear Property manager: Mr P Smit.

With reference to the attach Notice that was published in the 24 June 2018 Eikestad newspaper, I herewith submit my inputs and comments on the advertised renewal of the lease of Proposed renewal of the Lease Agreement Erven 2498 and 2499 to Animal Hospital, as follows:

- 1. The Council agenda Item that served at the Council meeting ( See attached copy ) did not comply with the legislative prescripts as it did not comply with the Municipal Asset transfer regulations as to what council must consider and resolve on . Specifically Council was mislead as the items made not reference to MATR chapter 2 requirements. Nor was the Notice that appear on page 139 of the attached agenda item complied with . This notice indicate that the Animal Hospital leases expired in July 2016 and that they were given 12 months to find alternative acclamation. The officials has once again failed to administer the lease agreements properly and now want to abuse the DA majority to still advance the white privileges obtained under Apartheid in this manner.
- The DA majority in Council with the advise of the municipal officials has failed in their constitution duty to use the lease of this property to redress the imbalanced created by the inhuman Apartheid regime whereby Black people was deprived from leasing municipal property.
- The DA lead Council has failed to make this property available exclusively to give access to black people to lease or buy, so as to redress the skewed property ownership within Stellenbosch.
- 4. By advertising the proposed renewal of this lease the DA lead Council is continuing the wrong in how this lease was awarded to the Animal Hospital under the Apartheid era in 1981. They were the awarded this lease without any tender process.
- This advert is even misleading and illegal as it does not Comply with the Council resolution on this agenda item ( See attached minutes )
- This current DA lead council with the aid of the municipal officials are ignoring the previous Council resolutions and advertisements on this property.

Taken the above into account I call on the Speaker and the Mayor to institute disciplinary proceeding against the officials that have advised the DA lead Council incorrectly and even place a misleading advertisement. I beg to ask how manner other municipal properties are being leased out with out proper monitoring of the lease agreements and enforcing the legal prescripts on these properties.

Regards

Derrick Hendrickse

Page 249

# STELLENBOSCH ANIMAL HOSPITAL BK

Reg. No. CK 1992/007735/23

DRS. A.B. KIDD (BVSc), M.C. FRANKEN (BVSc), G.A. GILIOMEE (BVSc) & I. GERSBACH (BVSc)

(021) 887 3052 TEL FAX/FAKS: (021) 887 3152 E-MAIL:

steldier@telkomsa.net

1 BANGHOEK ROAD / BANGHOEKWEG 1 STELLENBOSCH

P.O. BOX / POSBUS 186 STELLENBOSCH 7599

4 Julie 2018

Beste Adve Mettler en van Devender

Kommentaar op voorgestelde hernuwing van huurooreenkoms - erwe 2498 & 2499, Stellenbosch Dierehospitaal

As vennoot (lid) by Stellenbosch Dierehospitaal BK, wil ek graag die geleentheid gebruik om kommentaar te lewer op die kennisgewing soos gepubliseer in Eikestadnuus van 14 Junie 2018.

- 1. Die diens wat Stellenbosch Dierehospitaal lewer aan die diere van Stellenbosch (en hul eienaars) kan vergelyk word met die kliniese en hospitaal dienste wat Stellenbosch MediClinic lewer aan die inwoners van Stellenbosch. Ons dienste is egter nie net beperk tot privaat kliënte se diere nie, want ons lewer ook veterinêre dienste vir Franschhoek SPCA (in samewerking met Winelands Dogs), Cat Trapping in the Winelands en Casidra (die regering se projek om opkomende boere te ondersteun). Ons steriliseer en kastreer meer as 100 diere maandeliks teen 'n nominale fooi vir Franschhoek SPCA/Wineland Dogs en Cat Trapping in the Winelands, buiten die kliniese dienste wat hulle verder benodig vir siek of beseerde diere. 'n Video wat onlangs vir televisie oor Winelands Dogs vervaardig is, word aangeheg op 'n geheuestokkie om u 'n idee te gee wat die werk behels.
- 2. Stellenbosch Dierehospitaal het sy ontstaan in 1957 toe dr AJJ (Joep) Maree die deure van die eerste veterinêre kliniek in Stellenbosch oopgemaak het. In 1981 is dr Maree deur die munisipaliteit versoek om te skuif van sy praktykgebou te Piet Retiefstraat 28 (in besit van dr Maree) na die bestaande perseel te Banghoekweg 1, weens klagtes van 'n direkte buurman. Sedertdien is alle eiendomme in Piet Retiefstraat in die omgewing van ons vorige fasiliteit (oorkant Helderberg koshuis) hersoneer vir gebruik as mediese en tandheelkundige spreekkamers, woonstelle, besighede of koshuise (Isa Carstens). As ons praktyk nie tot die skuif na die huidige perseel deur die munisipaliteit gedwing was nie, sou die Piet Retiefstraat eiendom verder ontwikkel kon word en was dit nie nou nodig om aansoek te doen vir die hernuwing van 'n huurkontrak op erwe 2498 en 2499 nie.
- 3. Oor die afgelope 37 jaar is daar verskeie versoeke gerig aan die munisipaliteit om die eiendom te koop weens twee redes, nl (1) sekerheid om te weet dat ons 'n perseel besit waar die praktyk langtermyn kan bly voortbestaan en (2) omdat groot kapitale uitgawes eerder op 'n eie gebou aangegaan sal wil word as op 'n perseel wat nie in ons besit is nie. Ten spyte van die beperking wat 9 jaar en elf maande huurooreenkomste ons praktyk in die verlede gebied het, is die gebou steeds van 'n vervalle ongebruikte poskantoor gebou van 115m² op ons eie koste omskep tot 'n 219m² modern ingerigte dierehospitaal.

- 4. Die vereistes vir die ligging van 'n groot dierehospitaal soos Stellenbosch Dierehospitaal is na ons mening uniek, nl. (1) sentraal tot die dorpsgebied (om al die woonbuurte van die dorp te bedien, insluitend minder gegoede gedeeltes van ons dorp), (2) nie in 'n besige straat of direk langs 'n deurpad, (3) nie in 'n woongebied nie (weens moontlike geraas probleme), (4) met genoegsame parkering en (5) soneer om 'n dierehospitaal van die perseel te kan bedryf. Na ons mening voldoen die bestaande perseel op erwe 2498 en 2499 ten volle aan al die vereistes en is daar nie 'n soortgelyke perseel in Stellenbosch beskikbaar om te koop of huur nie.
- 5. Ons praktyk se onmiddelike suidelike bure (Birdstraat Slaghuis en Flandria Fietse) is gevestigde besighede in eiendomme wat besit word deur die eienaar van Birdstraat Slaghuis, mnr R Desseyn. Hierdie besighede is gelëe tussen Stellenbosch Dierehospitaal en die Stelmark sentrum. Vanwëe hierdie gevestigde privaat eiendomme met gevestigde besighede aan die noordekant van die sentrum, is dit onwaarskynlik dat die sentrum in die rigting van Stellenbosch Dierehospitaal sal kan uitbrei met enige herontwikkeling.
- 6. Stellenbosch Dierehospitaal het tans 13 permanente personeellede in diens. Twee werknemers het reeds meer as 25 jaar diens en 'n verdere drie reeds meer as 15 jaar diens. Langtermyn werksekerheid sal graag aan alle werknemers gebied wou word, wat nie moontlik is wanneer daar elke vyf jaar vir 'n verlenging van die huurkontrak aansoek gedoen moet word nie.
- 7. Nuwe beduidende kapitale investering in die gebou sal plaasvind sodra daar weer vir ons langtermyn sekerheid (huur of koop) gegee kan word. Hierdie beleggings (soos o.a. 'n nuwe digitale X-straal eenheid om die bestaande film eenheid te vervang) is nodig sodat Stellenbossers nie hul diere na buurdorpe hoef te neem vir dienste nie.

In lig van bogenoemde wil ons graag die munisipale bestuurder en burgermeester versoek om oorweging te skenk aan die volgende:

- Weer ons aansoek te oorweeg om die eiendom aan die vennote/lede van Stellenbosch Dierehospitaal BK te verkoop.
- Andersins 'n huurtermyn van ten minste 9 jaar en 11 maande. Slegs 'n langtermyn huurkontrak sal nuwe kapitale investerings moontlik maak en werksekerheid vir ons personeel kan bied.
- Met verhuring, die markverwante huurgeld bereken volgens die huur per m² vir die gedeelte van die gebou (nl 115m²) wat ons van die munisipaliteit in 1981 ontvang het. Met die bepaling van huurgeld moet daar ook in ag geneem word dat ons (die huurder) verantwoordelik is vir alle onderhoud, munisipale belasting en opgraderings aan die gebou.

Die uwe

Dr Gerhard Giliomee



lda's Valley Homestead Trust. IT 3645/2001. PO Box 132, Stellenbosch, Western Cape, 7599
Tel: 021 883 2867 Email: erskine/a/idasvalley.co.za

6th July 2018

The Manager, Stellenbosch Municipality

Dear Sir,

#### RENEWAL OF LEASE AGREEMENT STELLENBOSCH ANIMAL HOSPITAL

I refer to your official notice of 14 June 2018 in the Eikestadnuus.

I am a regular user of the services of Stellenbosch Animal Hospital and have a home full of thirteen rescued dogs.

I am also a Trustee of SAINT, the Stellenbosch Animal In Need Trust and a financial supporter of Stellenbosch Animal Welfare.

The help I get from Dr Giliomee and his team is extraordinary. The convenience of his practice is perfect for my many visits from Idas Valley and the availability of parking is a blessing.

I am aware of their great service to the community and their outreach work including free Mass Sterilisations in my area, Idas Valley, Pniel, Cloetesville and Khayamandi.

Their profit share plans for their staff and workers is also unique and admirable

This great Stellenbosch asset should be allowed to remain in operation where it is - and where it clearly is located to serve our needy communities best.

Kind Regards,

Fiona Erskine Idas Manor

#### Lorelle Adams

From: Piet Smit

Sent: 09 July 2018 07:16 AM

To: Lorelle Adams

Subject: FW: [EX] Proposed Renewal of Lease Agreement - Erven 2498 and 2499:

STELLENBOSCH ANIMAL HOSPITAL

Druk uit en plaas op leer asb.

piet

----Original Message-----

From: Sylvery Marrison [mailto:sylvery@ukwenza.co.za]

Sent: 07 July 2018 12:33 PM

To: Piet Smit

Subject: (EX) Proposed Renewal of Lease Agreement - Erven 2498 and 2499: STELLENBOSCH ANIMAL HOSPITAL.

Dear Sirs,

As an impeccably trustworthy tenant of 37 years standing, it should be the Municipality's privilege and pleasure to grant Stellenbosch Animal Hospital the requested 10 year Lease.

This is a partnership of highly skilled and dedicated veterinarians who afford excellent care, and immense public service to the wide spread community of Stellenbosch. The situation of Erven 2498 and 2499 is idly situated for their requirements - out of the central of town but close to public transport (taxis), with plenty of parking available, even for horse boxes if necessary.

In view of the fact that both Stellenbosch Animal Hospital and Stellenbosch Municipality are both public service orientated organisations I, as a resident of Stellenbosch, appeal to Council to reconsider the request and grant the 10 year lease.

With anticipation of a favourable outcome, I remain, Yours sincerely Sylvery Marrison (Mrs)

Sent from TypeApp

# Lorelle Adams

From: Piet Smit.

Sent: 10 July 2018 08:46 AM

To: Lorelle Adams

Subject: FW: Huurooreenkoms van Stellenbosch Dierehospitaal Erf 2498 en 2499

Druk uit en plaas op leer.

Piet

----Original Message-----

From: Jacques Ina Lourens [mailto:jilourens@hotmail.co.za]

Sent: 09 July 2018 01:07 PM

To: Piet Smit

Subject: [EX] Huurooreenkoms van Stellenbosch Dierehospitaal Erf 2498 en 2499

Geagte Mnr Smit,

Bg advertensie in Eikestadnuus verwys.

Ek is al 17 jaar indiens van Stellenbosch Dierehospitaal. Ons verskaf 'n wye verskeidenheid veterinêre dienste en produkte aan die breë Stellenbosch gemeenskap en omliggende areas.

Die perseel waar ons geleë is, is baie toeganklik vir al ons kliënte. Ons hou ook die perseel op eie koste instand en het dus baie verbeteringe aangebring.

My versoek is dat u ons huurkontrak verleng vir 10 jaar of dat ons die perseel kan koop by die Munisipaliteit.

Vriendelike groete,

Ina Lourens

Sent from my iPhone

PATRICIA SAULUS

Photoge villas

De clupmuts strb

klapmuts

7625

Ek is Patricio Saulus. Ek het in 1986 begin werk by Stellenbosch-Dierchospitaal en werk al zzjr doar. Ek werk met diere en is vir my baie spesiaal:

Ek gemiek elke oomblik om te help vir die veealtse as huve hulp vra. Ek Patricia is afhanklik van my inkomste cangesien ek in - verband moet afbataal en my gesin moet anderboy, my hele gesin sal door onder by as ek my werk gaar verloor.

met hierdre strowe vra ex asb dat u ons hurrkontrak veileng word vir terminste rojr groot asb.

Die diesehospitaal lewer in diens vir die hele gemeenskap. Lot in Klapmuts waar ek woon.

Ex sal grang my diens will behow tot en met aftree 2028

Met dank Batico Saulis

F.E LECHITI 103 BUITEN CRESCONE SCOTTSDENE kracifortain

Et is Elizabeth Lecturi on at walk of ispor by stallenbosch dierahospitaal.

Ek sal graag nag 25 par wil aan-werk an hier op 65 jaar w.1 aftrea. Die hospited is op in gestitte plak galaa. En mobilik om ta kry vir my mansa voral Fir die monse van buille. Bis ook in slop afstand na die proktyk, My gesin so hale lawe hang of lan die plat. One hat boie lief gerook vir die plat en de manse wat soon mot ons work. Dis soos in kind wat way gonaam word for sy of haor ma, as die proklyk sal moat teamoak

Ek vertra dat Uthulla Sal ons bakommanis, sien en beset wet ons vir die diere beteken.

Boia dorkia.

ElizaBetH 87 28/7/2018

Numicipality - Munisipaliteit Stellenbesch

# 2 8 JUN 2018

Office of the Municipal Manager

Winelands Community Business Opportunity Forum
Tel: 083 396 8119 / Fax: 021 887 4694 or 021 885 5053
P.O. Box 12445
Die Boord
7613
E-mail: calasty/2000@yahoo.com



28 June 2018

For attention: Municipal Manager

Stellenbosch Municipality

Re: Propose renewal of lease erven 2498/2499 : Animal Hospital.

Thank you for the opportunity to communicate this letter to you. Background:

WCBOF is one of the oldest black business structures, since 2007.

Our main objective is, to protect and promote the interest of black business within Stellenbosch. Although it was not an easy journey, we decided to pursue our objective for and economic equal and just town.

We as an organization don't have to remind you of the unemployment and lack of access to business opportunities for black entrepreneurs in Stellenbosch. Currently the local economy is owned, control and manipulate by mainly white males.

We hereby refer you to your intention to renew the lease to benefit white privilege.

It is also very obvious that you are favoring the current lessee.

We are appalled by your arrogance to even consider the renewal taking in consideration the current land reform climate.

For more than 20 years there were various attempts by black individuals as well as organizations to get excess to Municipal land.

You as an institution did everything possible to prevent meaningful opportunities to benefit black people.

We know this exercise is just a formality but we want to put it on record we vehemently oppose any possibilities to renew the current lease to Stellenbosch animal Hospital.

This is a private business and looking at the history of this arrangement we feel that it's now time for this business to move on and allow the space for local black business and or institution's to gain access.

We propose that the lease be finish and then the land be utilized for local Historical disadvantage people for some empowerment through a fair tender process.

Franklin Adams

Chairperson: WCBOF

"Our prime purpose in life is to help others. And if you can't help them , at least don't hurt them." -Dalai Lama

# FRANSCHHOEK

Society for the Prevention of Cruelty to Animals



Dierebeskermingsvereniging

Clinic: La Prevence Street, Franschhoek North

Name and Address of

PO Box 193 Franschhoek 7690 9021 876 4806 e-mail spoatranschhoek@telkomsa ne:

29 June 2018

The Manager, Stellenbosch Municipality

Dear Sir.

# RENEWAL OF LEASE AGREEMENT STELLENBOSCH ANIMAL HOSPITAL

I refer to your official notice of 14 June 2018 in the Eikestadnuus.

I am Inspector Lilly Konstabel of Franschhoek SPCA.

Franschhoek SPCA is registered as a Mobile clinic under Stellenbosch Animal Hospital. We help animals in Pniel, Lanquedoc, Meerlust, Groot-Drakenstein area, La Motte, Wemmershoek Sawmill, Groendal and surrounding farms, Because we are registered under Stellenbosch Animal Hospital we can do clinics and mass sterilizations in these communities. These operations are done for us by Stellenbosch Animal Hospital at very low prices.

If their doors close, we as Franschhoek SPCA will no longer be able to help animals in underprivileged areas that are in need. Without Stellenbosch Animal Hospital, Franschhoek SPCA will not be able to operate.

We support the Hospital's request for a lease extension of 9 years and 11 months for the above reasons.

Kind Regards
Anstale

Inspector Lilly Konstabel

# P E CLAASSEN TRP(SA)

B Sc, B Eng(Civil), M(URP), D Phil. Heritage Professional

29 September 2018

Ms G Mettler Town Manager Stellenbosch Municipality Stellenbosch 7600 (Attention: Mr P Smit)

Dear Ms Mettler

# TOWN PLANNER REGIONAL PLANNER

42 Rowan Street 7600 STELLENBOSCH South Africa

Tel 021 883-2956 Cell 083 532 0181 E-mail pec@adept.co.za Ref

# PROPOSED RENEWAL OF LEASE AGREEMENT: ERVEN 2498 & 2499; STELLENBOSCH ANIMAL HOSPITAL

As an interested and affected party I gladly accept your invitation to comment on the proposed renewal of the lease agreement of Stellenbosch Animal Hospital for the lease of erven 2498 and 2499, Stellenbosch.

I submit this comment both as a customer of the Animal Hospital and as a professional town planner who have been practicing town planning since the early 1970s.

I have been a customer of the practice since it was located in the old post office building many decades ago, so I have first-hand experience of the convenience of the location.

It will be a great advantage to, and very convenient for, the people of Stellenbosch if the Stellenbosch Animal Hospital could stay in its present position, because it is ideally located for that land use.

Both the building and its location is ideal for an animal hospital. The location is central enough so that it is easily reachable by all people of Stellenbosch. Yet it is separated from other business buildings which is convenient for bringing animals to the Hospital. It would have been very inconvenient for customers, and other members of the public, if the Hospital was intermixed with other land uses, and if animals had to be taken a long distance through other public and shoppers walking on the pavement.

The parking next to the building also makes it very convenient, especially as animals must be taken from a parked vehicle to the Hospital.

I would strongly recommend, that you renew the lease preferably for the 9 years and 11 months that the applicant asked for.

Yours faithfully

J.S. Classe

7.2.2 POSSIBLE DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH

**Collaborator No:** 

IDP KPA Ref No: Institutional Transformation

Meeting Date: 09 November 2018

# 1. SUBJECT: POSSIBLE DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH

#### 2. PURPOSE

To approve the transfer of portion 15 of Farm 292 (now known as erf 16489) to the Provincial Department of Education for educational purposes after the public participation process.

#### 3. DELEGATED AUTHORITY

The Municipal Council must decide on the matter.

#### 4. EXECUTIVE SUMMARY

On 2018-08-22 Council approved an in principle transfer of a portion of portion 15 of Farm 292, Stellenbosch to the Provincial Government of the Western Cape, for educational purposes, subject thereto that Council's intention so transfer be advertised for public comment/inputs/objections.

The notice was published on 27 September 2018 (attached hereto as APPENDIX 2).

No inputs/objections or counter proposals were received.

Following the public notice period, Council must now make a final determination.

#### 5. **RECOMMENDATIONS**

- (a) that it be noted that no comment/inputs/objections have been received following the public notice period; and
- (b) that Council resolves to dispose of a portion of portion 15 of Farm 292, Stellenbosch, measuring approximately 9080m² in extent to the Provincial Government of the Western Cape, at no cost to the Department subject to the following conditions:
  - (i) that the property only be used for educational purposes;
  - (ii) that the Provincial Government of the Western Cape be responsible for the subdivision and rezoning of the land to educational purposes, at their cost:
  - (iii) that the area as depicted on **APPENDIX 3** as parking area, be developed as a public parking area;
  - (iv) that, should the proposed development require any upgrading to existing bulk infrastructure, that such upgrading be for the account of the Provincial Government, at the then applicable tariffs;
  - (v) that no potable water be used to fill or top-up any of the (to be constructed) swimming pools, and that the school must use its existing ground-water source for this purpose.

#### 6. DISCUSSION

# 6.1 Background

On 2018-08-22 Council considered a report dealing with the possible disposal of a portion of portion 15 of Farm 292, Stellenbosch to the Provincial Government of the Western Cape for educational purposes. Having considered the report, Council resolved (a majority vote) as follows:

- "(a) that the portion of Portion 15 of Farm 292, measuring approximately 9080m², as indicated as ABCD in Fig 3, be identified as land not needed for the provision of the minimum level of basic municipal services and to be surplus to the requirements of the Municipality, as required by regulation 20 (f) (i) of the Asset Transfer Regulations;
- (b) that the property be transferred to the Provincial Government of the Western Cape at no cost, seeing that no compensation was paid (historical cost) when the property was transferred to Stellenbosch Municipality by the Provincial Government (vesting transfer) and taking into account the community benefit (gain) should the property be developed as envisaged, as provided for in regulation 20 (f) (ii) of the Asset Transfer Regulation, subject to the following conditions:
  - (i) that the property only be used for educational purposes;
  - (ii) that the Provincial Government of the Western Cape be responsible for the subdivision and rezoning of the land to educational purposes, at their cost;
  - (iii) that the area as depicted on **APPENDIX E** as parking area, be developed as a public parking area;
  - (iv) that, should the proposed development require any upgrading to existing bulk infrastructure, that such upgrading be for the account of the Provincial Government, at the then applicable tariffs;
  - (v) that no potable water be used to fill or top-up any of the (to be constructed) swimming pools, and that the school must use its existing ground-water source for this purpose.
- (c) that Council's intention to dispose of the property at no charge to the Provincial Government of the Western Cape for educational purposes, be advertised for public comment/inputs/objections; and
- (d) that, any comments/inputs/objections be considered by Council before making a final decision".

A copy of the agenda item that served before council is attached as APPENDIX 1.

#### 6.2 Official notice calling for public inputs

Following the above Council resolution an Official Notice was published in the Eikestad News, soliciting public comment/inputs/objections by not later than 25<sup>th</sup> October 2018.

A copy of the Official Notice dated 27 September 2018 is attached as **APPENDIX 2**. At the closing date no written inputs, comments or objections were received.

#### 6.3 Financial implications

All costs for transfer, rezoning and any infrastructure changes will be for the account of the Western Cape Department of Education.

#### 6.4 Legal implications

The recommendations comply with the legislation and council policy.

#### 6.5 Staff implication

None

#### 6.6 Previous/Relevant Council resolutions

Item 7.2.1 dated 22 August 2018.

#### 6.7 Risk implication

None

#### 6.8 Comments from Senior Management

The item was not re-circulated for comments.

# RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.2

- (a) that it be noted that no comment/inputs/objections have been received following the public notice period; and
- (b) that Council resolves to dispose of a portion of portion 15 of Farm 292, Stellenbosch, measuring approximately 9080m² in extent to the Provincial Government of the Western Cape, at no cost to the Department subject to the following conditions:
  - (i) that the property only be used for educational purposes;
  - (ii) that the Provincial Government of the Western Cape be responsible for the subdivision and rezoning of the land to educational purposes, at their cost;
  - (iii) that the area as depicted on **APPENDIX 3** as parking area, be developed as a public parking area;
  - (iv) that, should the proposed development require any upgrading to existing bulk infrastructure, that such upgrading be for the account of the Provincial Government, at the then applicable tariffs;
  - (v) that no potable water be used to fill or top-up any of the (to be constructed) swimming pools, and that the school must use its existing ground-water source for this purpose.

# ANNEXURES:

Appendix 1 — Council resolution dated 22 August 2018 Appendix 2 — Advertisement dated 27 September 2018 Appendix 3 — Area to be developed as public parking area

#### FOR FURTHER DETAILS CONTACT:

NAME	Piet Smit
POSITION	Manager: Property Management
DIRECTORATE	Corporate Services
<b>CONTACT NUMBERS</b>	021-8088189
E-MAIL ADDRESS	Piet.Smit@stellenbosch.gov.za
REPORT DATE	2018-10-31

APPENDIX 1
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MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

Collaborator No: IDP KPA Ref No: Meeting Date: (To be filled in by administration) (Choose a KPA from 2017 - 2021 IDP)

(The date of the specific meeting must be filled in here)

#### SUBJECT:

POSSIBLE DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH

#### 2 PURPOSE

To obtain Council's approval for the possible disposal of a portion of Portion 15 of Farm 292, Stellenbosch, for educational purposes.

3. DELEGATED AUTHORITY
(FOR DECISION BY MUNICIPAL COUNCIL, EXECUTIVE MAYOR AND MAYORAL COMMITTEE, PORTFOLIO COMMITTEE, EXECUTIVE MANAGEMENT, ETCETERA)

The Municipal Council must decide on the disposal of Municipal Land in terms of the Asset Transfer Regulations.

## 4. EXECUTIVE SUMMARY

Rhenish Girls High School are utilising a portion of Portion 15 of Farm 292 (Public Street) for a hockey field in terms of a Lease Agreement. The Provincial Department of Transport and Public Works has now requested that the subject property be transferred to them for educational purposes.

## RECOMMENDATIONS

5.1 that the portion of Portion 15 of Farm 292, measuring approximately 9080m², as indicated as ABCD in Fig 3, be identified as land not needed for the provision of the minimum level of basic municipal services and to be surplus to the requirements of the Municipality, as required by regulation 20 (f) (i) of the Asset Transfer Regulations;

5.2 that the property be transferred to the Provincial Government of the Western Cape at no cost, seeing that no compensation was paid (historical cost) when the property was transferred to Stellenbosch Municipality by the Provincial Government (vesting transfer) and taking into account the community benefit (gain), should the property be developed as envisaged, as provided for in regulation 20 (f) (ii) of the Asset Transfer Regulation, subject to the following conditions:

a) that the property only be used for educational purposes:

b) that the Provincial Government of the Western Cape be responsible for the closing of the public road and rezoning to educational purposes. and for the subdivision of the land at their cost:

that the area as depicted on APPENDIX 5 as parking area, be C) developed as a public parking area;

d) that, should the proposed development require any upgrading to existing bulk infrastructure, that such upgrading be for the account of the Provincial Government, at the then applicable tariffs;

- e) that no portable water be used to fill or top-up any of the (to be constructed) swimming pools, the school must used it existing groundwater source for this purpose.
- that Council's intention to dispose of the property at no charge to the 5.3 Provincial Government of the Western Cape be advertised for public comment/inputs.
- 5.4 that, should any objections be received as a consequence of such notice, same be considered by Council before making a final decision;
- 5.5 that, should no objection be received as a consequence of the notice, the Municipal Manager be authorised to effect the transfer of the property into the name of the Provincial Government of the Western Cape.

#### DISCUSSION / CONTENTS

#### 6.1. Background

#### 6.1.1 Creation of Portion 15 of Farm 292

During the late 1970's, with the subdivision of the Farm Doombosch, to enable the development of the Rhenish-and Eikestad schools, Portions 15 and 16 of Farm 292 were created as public road/commercial parking areas. Because of its status as public road the ownership vested with the The actual transfer to the Municipality took place on 12 municipality. December 1979, free of charge.

Although the roads were construction at the time, the area under consideration was never developed as a parking area, instead it was developed as a hockey field (by the school). Ever since the land is used by the school as a hockey field in terms of a Lease Agreement concluded with the Municipality.

Please find hereto attached as APPENDIX 1 a copy of a letter dated 12 December 1986, confirming the above.

# 6.1.2 Application to acquire a portion of Portion 15 of Farm 292, Stellenbosch

Hereto attached as APPENDIX 2 a self-explanatory letter received from the Western Cape Government: Immovable Asset Management, in terms whereof they apply to acquire a portion of the land for the purpose of building a swing pool (Rhenish School). They requested that the land be made available at no cost, as the project will also benefit the broader Community of Stellenbosch.

# 6.2 Discussion

#### 6.2.1 Location and context

The subject property is situated in Doornbosch road, as indicated on Fig 1-3, below.



Fig 1: Location and context



Fig 2: Portion 15 of Farm 292

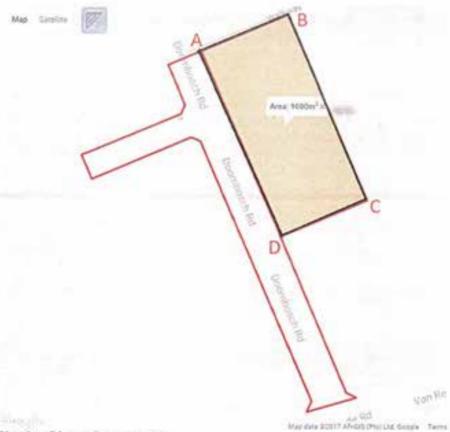


Fig 3: Size of property

# 6.2.2 Ownership

Ownership of Portion 15 of Farm 292 (now erf 16489) measuring 1.7199ha in extent, vests with Stellenbosch Municipality by virtue of its status as public road and in terms of Title Deed T37446/1979. See copy of Windeed printout hereto attached as APPENDIX 3.

# 6.2.3 Zoning

As indicated above the subject property is zone as public street.

# 6.2.4 Size of property

Although Portion 2 of Farm 292 is 1.7199ha in extent, the subject property (which is currently used as a hockey field) is approximately 9080m<sup>2</sup> in extent. See copy of diagram attached as **APPENDIX 4**.

# 6.2.5 Proposed development

Hereto attached as APPENDIX 5 a lay-out of the proposed development, where provision is made for two swimming pools and an astro hockey field, with ample provision for parking.

# 6.2.6 Legal requirements

#### 6.2.6.1 MFMA

In terms of Section 14(2) of the MFMA a Municipality may dispose of a capital asset, but only after the municipal council, in a meeting open to the public –

- (a) has decided on reasonable grounds that the asset is not needed to provide the minimum level of basic municipal services; and
- (b) has considered the fair market value of the asset and the economic and community value to be received in exchange for the asset.

In terms of Section 40 of the Municipal Supply Chain Management Regulations, a municipality's supply chain management policy must, *inter alia*, specify the ways in which assets may be disposed of to another organ of state at market related value or, whether free of charge.

Such policy must stipulate that immovable property may be sold only at market related prices, except when the public interest or the plight of the poor demands otherwise.

Stellenbosch Municipality's Supply Chain Management Policy, as well as the new Property Management Policy, however, is silent on ways in which assets may be transferred to another organ of state, seeing that the Asset Transfer Regulations sufficiently deals with this kind of transaction.

# 6.2.6.2 Asset Transfer Regulations

In terms of Chapter 3 of the Municipal Asset Transfer Regulations (R878/2008) the transfer of certain assets to another organ of state may be exempted from the provisions of Section 14 of the MFMA.

Sub-regulation 20 (1) (a) to (f) of the Regulations define the circumstances in which such transfer is exempted. In terms of sub-regulation 20 (f)(i), section14 (1) to (5) of the MFMA does not apply if a municipality transfer a capital asset to an organ of state in circumstances not provided for under section 20 (a) to (e), provided that—

- (i) the capital asset to be transferred determined by resolution of the Council needed to be not the provision of the minimum level of basic municipal services and to be surplus to the requirements of the Municipality; and
- (ii) if the capital asset is to be transferred for less than fair market value, the municipality has taken into account, inter alia the expected loss or gain that is to result from the proposed transfer\*.

Further, in terms of Section 29 of the Regulations, the value of a capital asset to be transferred to an organ of state (as contemplated in section 20) must be determined in accordance with the accounting standards that the Municipality is required by legislation to apply in preparing its annual financial statements.

In the absence of such guidelines, any of the following valuation method must be applied:

- (a) Historical cost of the asset .....;
- (b) Fair market value of the asset;
- (c) Depreciated replacement cost of the asset; or
- (d) Realizable value of the asset.

From the above it is clear that, although the property under discussion does not fall in the categories described in section 20 (a) to (e) (exempted), Council can indeed regard it as being exempted, **provided** that the provisions of section 20 (f) (i) and (ii) have been considered.

The property under consideration is part of the street reserve and earmarked for public parking. As such it has no intrinsic value, unless it is rezoned. Should the property be developed as suggested by the Provincial Government, it will be to the benefit of the broader community.

In this particular circumstances it is suggested that the benefits (to the community) out-ways the anticipated lost in income, in which case the provisions of Section 29 (2) (a) would apply, i.e. historical cost be used as a

basis of valuation. As indicated above, the property was transferred (vesting transfer) to Stellenbosch Municipality by the Provincial Government, free of charge. For this reason it is recommended that the property be transferred to the Provincial Government of the Western Cape at no cost.

# 6.2.6.3 Property Management Policy

As indicated above, the new Property Management Policy is silent on how to deal with land transactions with other organs of state, seeing that the Asset Transfer Regulations sufficiently deals with it.

# 6.2.6 Closing of Public Street

Should Council indeed decide to dispose of the property the subject property will have to be closed as a public street, and rezoned at the cost of the Provincial Government.

# 6.3. Financial Implications

Although Council must dispose of the property at a market related price it is suggested that it be disposed of at no cost, seeing that it was originally transferred to the Municipality by the Provincial Government free of charge. The future rates and taxes will be paid by the Provincial Department of Education.

# 6.4 Legal Implications

The recommendations in this report comply with Council's policies and applicable legislation, as set out in paragraph 6.26 (supra).

# 6.5 Staff Implications

This report has no staff implications to the Municipality.

# 6.6 Previous / Relevant Council Resolutions:

None

# 6.7 Risk Implications

This report has no risk implications for the Municipality.

#### 6.8 Comments from Senior Management:

#### 6.8.1 Director: Infrastructure Services

Support the recommendations contained in the report. We have an MV cable that is running partly in the property. If the property is disposed of, in its

current form, a servitude will have to be registered. However, if it will be cut off properly (not include the road as well as keep to the boundary of the court, then its fine.

# 6.8.2 Director: Planning and Economic Development

No comments received

# 6.8.3 Director: Corporate Services (Legal Service)

The objective is supported in principle provided that the legal requirements are accommodated in the recommendations.

# ANNEXURES

Annexure A: Letter from Department of Works

Annexure B: Letter from Department of Transport and Public Works

Annexure C: Windeed printout Annexure C: LG Diagram 132/79

Annexure D: Plan Lay-out

# FOR FURTHER DETAILS CONTACT:

NAME	Piet Smit			
Position	Manager Property Management			
DIRECTORATE	uman Settlement & Property Management			
CONTACT NUMBERS	021-8088189			
E-MAIL ADDRESS	Piet.Smit@stellenbosch.gov.za			
REPORT DATE	2018-05-10			

[Report date is important especially if a report has compliance deadlines to adhere to. Contact details also important for councillors or someone from executive management to contact the report writer]

#### DIRECTOR: HUMAN SETTLEMENTS & PROPERTY MANAGEMENT

The contents of this report have been discussed with the Portfolio Committee Chairperson and the Councillor agrees with the recommendations.

7.2.1

POSSIBLE DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH

Collaborator No:

600950

IDP KPA Ref No: Meeting Date:

08 August 2018

 SUBJECT: POSSIBLE DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH

# PURPOSE

To obtain Council's approval for the possible disposal of a portion of Portion 15 of Farm 292, Stellenbosch, for educational purposes.

#### 3. DELEGATED AUTHORITY

#### FOR DECISION BY MUNICIPAL COUNCIL.

The Municipal Council must decide on the disposal of Municipal Land in terms of the Asset Transfer Regulations.

#### 4. EXECUTIVE SUMMARY

Rhenish Girls High School is utilising a portion of Portion 15 of Farm 292 (Public Street) for a hockey field in terms of a Lease Agreement. The Provincial Department of Transport and Public Works has now requested that the subject property be transferred to them for educational purposes.

19TH COUNCIL MEETING: 2018-08-22: ITEM 7.2.1

#### RESOLVED (majority vote)

- (a) that the portion of Portion 15 of Farm 292, measuring approximately 9080m², as indicated as ABCD in Fig 3, be identified as land not needed for the provision of the minimum level of basic municipal services and to be surplus to the requirements of the Municipality, as required by regulation 20 (f) (i) of the Asset Transfer Regulations;
- (b) that the property be transferred to the Provincial Government of the Western Cape at no cost, seeing that no compensation was paid (historical cost) when the property was transferred to Stellenbosch Municipality by the Provincial Government (vesting transfer) and taking into account the community benefit (gain) should the

property be developed as envisaged, as provided for in regulation 20 (f) (ii) of the Asset Transfer Regulation, subject to the following conditions:

- that the property only be used for educational purposes;
- that the Provincial Government of the Western Cape be responsible for the subdivision and rezoning of the land to educational purposes, at their cost;
- (iii) that the area as depicted on APPENDIX E as parking area, be developed as a public parking area;
- that, should the proposed development require any upgrading to existing bulk infrastructure, that such upgrading be for the account of the Provincial Government, at the then applicable tariffs;
- (v) that no potable water be used to fill or top-up any of the (to be constructed) swimming pools, and that the school must use its existing ground-water source for this purpose.
- (c) that Council's intention to dispose of the property at no charge to the Provincial Government of the Western Cape for educational purposes, be advertised for public comment/inputs/objections; and
- (d) that, any comments/inputs/objections be considered by Council before making a final decision.

The following Councillors requested that their votes of dissent be minuted:

Cllr F Adams; GN Bakubaku-Vos (Ms); DA Hendrickse; LK Horsband (Ms); MD Oliphant; N Sinkinya (Ms); P Sitshoti (Ms) and LL Stander.

APPENDIX 2
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# OFFICIAL NOTICE

PROPOSED DISPOSAL OF A PORTION OF PORTION 15 OF FARM 292 (NOW KNOWN AS ERF 16489), STELLENBOSCH TO THE PROVINCIAL GOVERNEMENT OF THE WESTERN CAPE

Notice is hereby given in terms of par. 9.2.2 of Stellenbosch Municipality's Policy on the Management of Council-owned property of the Municipality's Intention to dispose of a portion of land to the Provincial Government of the Western Cape for educational purposes, at no cost (gratis transfer).

Background

Rhenish Girls High School is utilising a portion of Portion 15 of Farm 292 (public street reserve) for a hockey field in terms of a lease arrangement. The Provincial Department of Transport and Public Works has now requested that the subject property be transferred to them for educational purposes.

Having considered the request on 2018-08-08, Council resolved, inter alia, as follows:

a) That the property be transferred to the Provincial Government of the Western Cape at no cost, seeing that no compensation was paid when the property was transferred to Stellenbosch Municipality by the Provincial Government (vesting transfer) and taking into account the community benefit, should the property be developed as envisaged, subject to certain conditions:

 b) That Council's Intention to dispose of the property at no charge to the Provincial Government of the Western Cape for educational purposes, be advertised for public

comment/inputs/objections

Further Particulars:

Further particulars, including the agenda item that served before Council, are available at the office of the Manager: Properly Management during office hours.

Invitation to submit written inputs

Any interested and effected party who wishes to submit comment/inputs/objections to the proposed transfer can do so by submitting it in writing to the Manager: Property Management on or before 25th October 2018.

Any such inputs/comments/objections can be submitted by hand, posted or by e-mail to:

Physical Address:

3rd Floor

Absa (Oude Bloemhof) Building, Corner of Plein and Rhyneveld Street

Stellenbosch

7600

Postal address: PO Box 17

Stellenbosch 7599

7599

e-mail:

piet.smit@stellenbosch.gov.za

In terms of the provisions of Section 21(4) of the Municipal Systems Act, anyone who cannot read or write is welcome to contact the office of the Manager: Property Management for assistance.

G METTLER MUNICIPAL MANAGER

APPENDIX 3
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7.2.3

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

UTILISATION OF A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT FACILITY (ECD CENTRE)

**Collaborator No:** 

IDP KPA Ref No: Institutional Transformation

Meeting Date: 09 November 2018

# 1. SUBJECT: UTILISATION OF A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT FACILITY (ECD CENTRE)

#### 2. PURPOSE

To obtain Council's approval for entering into a Lease Agreement with Mr C Goosen, following the conditional awarding of a tender by the BAC.

#### 3. DELEGATED AUTHORITY

Municipal Council must consider the matter.

#### 4. EXECUTIVE SUMMARY

On 2017-07-26 Council authorised a public competitive process (tender) to be followed for the purpose of awarding rights for the development of an ECD Centre on a portion of the Community Hall in Wemmershoek. The call for proposals was put out for a one (1) year lease at 20% of the market related rental.

Only one proposal was received when the tender closed. The tenderer proposed a 5 year lease agreement at 10% of the market value. The bidder is proposing a minimum period of 5 years, taking into account their capital investment of between R200 000 and R300 000 and the BAC recently accepted the proposal, subject to Council's accepting the proposal. Council must now decide whether to proceed with the lease based on the proposal received or not.

#### 5. RECOMMENDATIONS

- (a) that Council notes that a tender call for proposal was advertised and dealt with through the Supply Chain Process;
- (b) that Council must now decide whether to proceed with the lease based on the proposal received or not:
- (c) that, should Council accept the proposal, an agreement be entered into with Mr Goosen that stipulates that the property may only be used for the purposes of an ECD centre; and
- (d) that the Municipal Manager be authorised to sign all documents necessary to effect the lease agreement.

#### 6. DISCUSSION / CONTENT

# 6.1 Background

#### 6.1.1 Council resolution authorising call for proposal

On 2017-07-26 Council considered a report for the possible utilisation of a portion of erf 7, Wemmershoek as an ECD facility. Having considered the report, Council resolved as follows:

"(a) that the property in question be identified as property not needed/required for the municipality's own use;

- (b) that the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a bidder to use/develop the property as a ECD facility, based on a **1- year lease agreement**;
- (c) that the minimum lease be determined at **20% of market value** (to be determined by an independent valuer); and
- (d) that the Municipal Manager be authorised to develop/approve the evaluation criteria, as to ensure that preference be given to local, previously disadvantaged people with the necessary skills and experience to manage such a facility".

A copy of the agenda item that served before Council is attached as **APPENDIX 1**.

#### 6.1.2 Valuation reports

Following the above resolution two (2) independent valuers were appointed to advise on a market related rental. In terms hereof the property was valued as follows (20% of market value):

Cassie Gerber: R560/monthPendo: R624/month

Weighted average: R592.00/month

Copies of the valuation reports are attached as **APPENDIX 2** and **3** respectively.

#### 6.1.3 Tender document

Following the above, a Tender Document (Call for Proposal) was compiled and approved by the BSC.

Following the approval for the Tender Document by the BSC, a tender notice was published in Die Burger and Eikestad News. The closing date for tenders was 25 May 2018.

#### 6.1.4 Compulsory briefing session

A compulsory briefing session was held on 2 May 2018, which was attended by two(s) prospective bidders.

#### 6.1.5 Bid Submitted

On the closing date only one (1) bid was submitted, that of Carel Goosen.

#### 6.1.6 Awarding of tender

The BAC recently considered the tender and decided to award the tender to Carl Goosen, subject thereto that Council accept the final offer of R296pm and the proposed 5 year term of contract.

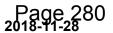
#### 6.2 DISCUSSION

#### 6.2.1 Financial offer received

In terms of the Council resolution, a minimum rental (20% of market rental) of R592.00 per month is payable. The offer received from the bidder is for R296, i.e. 10% of market value. They further propose that their capital investment be set off against the monthly rental.

In terms of paragraph 22.1 of the new Policy on the Management of Council-owned Property the Municipality is entitled "to adopt below-market related tariffs for non-profit organisations, NGO's, sporting bodies, etc., between 10% and 60% of fair market rental".

Council must therefore decide whether they are going to accept the offer of R296 p.m., seeing that the new policy provide for such a rebate.



#### 6.2.2 Contractual period

The initial recommendation to Council was that the tender be based on a 9 year and 11 months terms. This however, was changed at the Council meeting, where a period of only 12 months was approved. The bidder is proposing a minimum period of 5 years, taking into account their capital investment of between R200 000 and R300 000.

#### 6.3 Financial Implications

As discussed under 6.2.1 above.

#### 6.4 Legal Implications

It is a municipal function in terms of section 155(6)(a) and (7) read with Schedule 4 Part B of the Constitution to provide child care facilities.

#### 6.5 Staff Implications

None

#### 6.6 Previous / Relevant Council Resolutions

Item 7.5.2 – 26 July 2017.

# 6.7 Risk Implications

There are no risks at this stage apart from the risk of current projects being delayed as a result of not doing anything in respect of land acquisition.

#### 6.8 Comments from Senior Management

No comments were requested.

# RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.3

- (a) that Council notes that a tender call for proposal was advertised and dealt with through the Supply Chain Process;
- (b) that Council now proceed with the lease based on the proposal received;
- (c) that, should Council accept the proposal, an agreement be entered into with Mr Goosen that stipulates that the property may only be used for the purposes of an ECD centre; and
- (d) that the Municipal Manager be authorised to sign all documents necessary to effect the lease agreement.

# **ANNEXURES:**

Appendix 1: Agenda item Council
Appendix 2 and 3: Valuation reports
Appendix 4: Item from BAC

#### FOR FURTHER DETAILS CONTACT:

NAME	Piet Smit
Position	Manager: Property Management
DIRECTORATE	Corporate Services
CONTACT NUMBERS	021-8088189
E-MAIL ADDRESS	Piet.smit@stellenbosch.gov.za
REPORT DATE	2017-11-15

APPENDIX 1
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#### HUMAN SETTLEMENTS COMMITTEE MEETING

# UTILISATION OF A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT FACILITY (CRECHE)

2	7/2/1/1
2	Manager: Property Management (P Smit)
$\tilde{\chi}_{i}$	Director: HS & Property Management
2	Executive Mayor
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#### PURPOSE OF REPORT

The purpose of this report is obtain the necessary authorization to start a process of making a portion of the Wemmershoek Community Hall available (through a public competitive process) for the purpose of an ECD facility.

#### 2. BACKGROUND

Hereto attached as APPENDIX 1 a copy of a memo received from the Manager: Community Services, recommending that a portion of the Wemmershoek Community Hall be made available to be leased as an ECD facility. This memo followed an investigation into the need for such a facility in the specific community.

#### 3. DISCUSSION

# 3.1 Property description

The Community Hall in Wemmershoek is situated on erf 7 as shown on Fig 1, 2 and 3 respectively.



Fig 1: Locality: Location and context



Fig 2:



Fig 3: Portion of Community Hall

# 3.2 Legal Requirement

In terms of Regulation 36 of the Asset Transfer Regulations, a municipal council, when considering the granting of a right to use, control or manage a capital asset, must take into account, inter alia:

- "(a) whether the capital asset may be required for the municipality's own use during the period for which the right is to be granted;
- (b) the extent to which any compensation to be received for the right together with the estimated value of any improvements or enhancements to the capital asset that the private sector party or organ of state to whom the right is granted will be required to make, will result in a significant economic or financial benefit to the municipality;
- (c) the risk and rewards associated with the use, control or management of the capital asset in relation to the municipality's interests;
- (d) any comments or representations on the proposed granting of right received from the local community and other interested persons".

Further, in terms of Regulation 41 a municipality may only grant such right in accordance with the disposal management system of the municipality, irrespective of the value of the asset, period for which the right is granted; or whether the right is granted to a private sector party of an organ of state.

In terms of Chapter 5 (Disposal and letting) of Stellenbosch Municipality's SCM Policy immovable property may only be let at market-related rates, except when the public interest or plight of the poor demands otherwise. For this purpose, "public interest" means letting, inter alia, to promote welfare and charitable purposes.

Further, in terms of par. 5.6 of the SCM Policy, such rights may only be awarded following a fair, equitable, transparent and competitive process.

#### 3.3 Delegated Authority

In terms of item 530 of the approved System of Delegations (2015-06-24) the Executive Mayor has the delegated authority "To grant the right to use, control or manage fixed capital asset, subject to the prescribed process for the awarding of such rights (public competitive process).

#### 4. INPUTS BY OTHER DEPARTMENTS

#### 4.1 CFO

Support proposal subject to a competitive bidding process being followed and that a contract or lease agreement that specifically deals not only with rental, but also with issues like property rates and the payment of municipal services, is successfully concluded with the eventual tenant.

#### 4.2 Senior legal Advisor

In terms of Regulation 34(1) a municipality may grant a right to use, control or manage a capital asset only after –

- (a) The accounting officer has in terms of regulation 35 conducted a public participation process regarding the proposed granting of the right; and
- (b) The municipal council has approved in principle that the right may be granted.

Regulation 34(2) provides that sub regulation (1)(a) must be complied with only if -

- (a) The capital asset in respect of which the proposed right is to be granted has a value in excess of R10 million; and
- (b) A long term right is proposed to be granted in respect of the capital asset.

Long term is defined as any period longer than three (3) years.

It is clear from the recommendation that the right is to be granted for 9 years and 11 month, i.e thus for a long term. Notwithstanding the aforesaid, the value of the portion to be leased should first be established to determine whether a public participation process is required or not.

# 4.3 Planning & Economic Development

The Zoning of Erf 7 Wemmershoek is "Institutional Zone I" in terms of the Section 8 Zoning Scheme Regulations. Therefore a creche is a primary right.

#### 4.4 Community Services

Early Childhood Development is listed in the Constitution of South Africa (Schedule 4B) as a function of Local Government. In attached report by the department the need for the facility has clearly been identified and motivated for. The department support the proposal to make a portion of underutilized community facility available to benefit that community in the form of an ECD facility.

Note should be taken that in order to ensure a functional facility the identified area as depicted in Fig 2 and 3 is not sufficient. The request is to include the area as indicated below in red in order to allow for the required outdoor space for physical development of the children.

With regard to Chapter 5 of the SCM policy and requirement for market related prices, it should be noted that the Wemmershoek community is of the poorest within WC024 with a high unemployment rate. Normal capital market principles should not be applicable as the community would not be able to afford this.

The department is currently investigating the possibility of partnering with a local mine (Cabrico (Pty)Ltd) to support and co-invest in the development of a Wemmershoek ECD.

#### 5. CONCLUSION

From the above it is clear that:

- The portion of the Community Hall in Wemmershoek is not currently in use, and is not needed/required for the municipality's own use for th unforeseeable future;
- b) There is a need for an ECD Centre in the area;
- There are no risk associated with the proposed usage; and
- d) That the right to use the property in question can only by awarded after following a public tender process.

In light of the above it is

#### RECOMMENDED:

- a) That the property in question be identified as property not needed/required for the municipality's own use;
- That the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a bidder to use/develop the property as a ECD facility, based on a 9 year and eleven months lease agreement;
- c) That the minimum lease be determined at 20% of market value (to be determined by an independent valuer);
- d) That the municipal manager be authorised to develop/approve the evaluation criteria, as to ensure that preference be given to local, black people with the necessary skills; experience to manage such a facility.

MINUTES

# 10<sup>™</sup> COUNCIL MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2017-07-26

7.5.2

UTILISATION OF A PORTION OF THE WEMMERSHOEK COMMUNITY HALL AS AN EARLY CHILDHOOD DEVELOPMENT FACILITY (CRECHE)

#### 1. PURPOSE OF THE REPORT

To obtain the necessary authorization to start a process of making a portion of the Wemmershoek Community Hall available (through a public competitive process) for the purpose of an ECD facility.

#### 2. BACKGROUND

Hereto attached as APPENDIX 1 a copy of a memo received from the Manager. Community Services, recommending that a portion of the Wemmershoek Community Hall be made available to be leased as an ECD facility. This memo followed an investigation into the need for such a facility in the specific community.

COUNCIL MEETING: 2017-07-26: ITEM 7.5.2

#### RESOLVED (nem con)

- that the property in question be identified as property not needed/required for the municipality's own use;
- (b) that the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a bidder to use/develop the property as a ECD facility, based on a 1- year lease agreement:
- (c) that the minimum lease be determined at 20% of market value (to be determined by an independent valuer); and
- (d) that the Municipal Manager be authorised to develop/approve the evaluation criteria, as to ensure that preference be given to local, previously disadvantaged people with the necessary skills and experience to manage such a facility.

Meeting:	10" Council: 2017-07-26	Submitted by Directorate:	Human Settlements
Ref no:	7/2/1/1	Author	Manager: Property Management
Collab:		Referred from:	Mayco: 2017-07-19

# CASSIE GERBER PROPERTY VALUERS CC CK 98/22188/23

C.L. Gerber, Registered Professional Valuer in Terms of Section 19 of Act 47 of 2000, Registration No: 1717/4

P.O. Box 2217 DURBANVILLE 7551

Fax: 086 558 6933 Cell phone: 082 416 2987 E-mail -casl@mweb.co.za

### VALUATION REPORT

# MARKET VALUE OF A PORTION OF THE TOWN HALL SITUATED AT 6 PRINS AFRIKA STREET, ON ERF 7 WEMMERSHOEK, STELLENBOSCH REGION

OWNER: MUNICIPALITY OF STELLENBOSCH



Market value: As per report Date: 27 February 2018

#### VALUATION REPORT

# MARKET VALUE OF A PORTION OF THE TOWN HALL SITUATED ON ERF 7 WEMMERSHOEKERF, STELLENBOSCH REGION

## OWNER: MUNICIPALITY OF STELLENBOSCH

#### 1. Instructions

- 1.1 The Director of Housing of the Municipality of Stellenbosch instructed me to value the above-mentioned property.
- 1.2 The rental value of a portion of the Town Hall to be used for crèche purposes is to be valued. The tenant is a Non-Profitable Organization.
  - 1.3 Market rental is defined in this report as a price, which the property is reasonably expected to let for in the open market by a willing, able and informed landlord to a willing, able and informed lessee.

## 2. Date of valuation

27 February 2018

# Description of property

Erf 7 Wemmershoek, Stellenbosch (Title deed: T29444/2012)

# 4. Extent of property

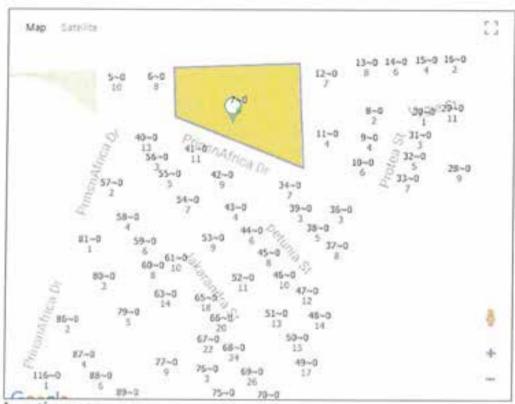
The total extent of the site is 2807m<sup>2</sup>. Portion of the building required is ±160m<sup>2</sup>.

## Owner

Municipality of Stellenbosch

# Situation and physical aspects

The property is situated at 6 Prins Afrika Street, Wemmershoek. Map, page 3 below refers:





Aerial photo

# 7. Zoning

The property is zoned for community purposes.

# 8. Servitudes and other rights

None that will affect the market value

# Municipal valuation (1 July 2015)

R1 230 000.00 (Property as a whole)

# 10. Improvements

The subject property consists of a portion of the community hall. The building is built with bricks under steel roof. The windows are steel, the doors timber and the floors are concrete. The rentable portion of the building to be occupied for the use of a crèche is 160m<sup>2</sup> in extent and is divided into 4 sections with window high brick walls.





Subject property

internally

# 11. Method of valuation

The comparable method of valuation has been carried out to determine the market related rental of the property.

### 12. Market information

#### 12.1 Transaction no. 1:

Huis Rosendal, Faure: The property is situated on Farm 981/Remainder, corner of Spine Road and the Stellenbosch RD.

Rentable area: 1 600m2

Rent per month: R32 000.00/ R20.00 per m2

#### 12.2 Transaction no. 2:

Paarl School for Skills: The property is situated on Portion 54 of the Farm Number 832, Paarl RD. The property is occupied by the Drakenstein Association for Persons with Disabilities.

Rentable area: 375m2

Rent per month: R7 500.00

Rent per m2: R20.00

### 12.3: Transaction no. 3:

The following is a list of comparable rentals presently being paid at the Oude Molen Hospital, in Pinelands:

No.	Property	Extent	Rental/Month	Rental/m <sup>2</sup>
1	Unit C4, Oude Molen	258m <sup>2</sup>	R6 138.91	R23.79
2	Unit C7, Oude Molen	108m <sup>2</sup>	R913.68	R8.46
3	Unit D2, Oude Molen	159m²	R1 382.58	R8.69
4	Unit D7, Oude Molen	447m <sup>2</sup>	R12 518.50	R28.00
5	Unit F2 Oude Molen	611m <sup>2</sup>	R13.325.25	R21.80
6	Unit F5, Oude Molen	233m <sup>2</sup>	R2 702.22	R11.59
7	Unit H1b, Oude Molen	153m <sup>2</sup>	R4 378.00	R28.61

#### 13 Conclusions

Transactions 1 and 2 compare well with the subject property. Transaction 1 is, however, much bigger in size than the subject property

- 13.1 The rentals at the old Oude Molen Hospital vary between R8.46/m² and 28.61/m². The buildings of transactions 1, 4, 5 and 7 are about in the same condition as the subject property, while the buildings of the rest of the properties are in a poor condition.
- 13.2 Based on the above-mentioned comparable transactions with the necessary adjustments for accommodation, condition and location, a rate of R17.50 per m<sup>2</sup> is market related

#### 14 Rental value calculations

160m2 @ R17.50/m2: R2 800.00 x 20% = R560.00 per month

#### 15 General

The above-mentioned rental does not include VAT. The tenant is responsible for the water and the electricity.

#### 16 Certificate

I inspected the subject property described herein. I have no present or prospective interest in the property.

The valuation is independent and impartial and complies with all the ethical standards of the South African Institute of Valuers of which I am a member.

All suppositions and data in this report are to the best of my knowledge, true and correct and I have not attempted to conceal any information.

The valuation has been made to the best of my skill and ability. I, Casper Louis Gerber, consider a rental of R560.00 per month to a Section 21 Company to be a fair and reasonable.

C.L. GERBER

the w

Signed at Durbanville on 27 February 2018

# QUALIFICATION TO VALUE

- I, Casper Louis Gerber, certify with this my qualifications and experience as follows:
- Professional Valuer registered with the South African Council of Valuers in terms of Act 47 of 2000.
- Member of the South African Institute of Valuers since 1974.
- · Served as a member on various valuation boards.
- I have been involved in valuing fixed properties since 1965. At present, I am making an average of 15 valuations per month spread over the whole spectrum of the property market.

APPENDIX 3
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# VALUATION REPORT

PORTION OF ERF 7 WEMMERSHOEK,

PAARL REGISTRATION DIVISION,

TO BE LEASED BY AN ECD CENTRE

Client:

STELLENBOSCH MUNICIPALITY

27 February 2018

Compiled by:

Johan Klopper

Professional Valuer

Member of the SA Institute of Valuers

#Com Law (University of Stefenbosch), #Clip: Property Valuation (UNISA)



27 February 2018

Mr. Piet Smit Stellenbosch Municipality Property Management Piein Street Stellenbosch 7600

# VALUATION CERTIFICATE

I, the undersigned, Johan Klopper, Professional Valuer registered in terms of the Property Valuer's Profession Act, 2000 (Act No 47 of 2000) do hereby certify that I have inspected and valued the following immovable property namely:

Portions of ERF 7 WEMMERSHOEK,

PAARL REGISTRATION DIVISION, in the WESTERN CAPE

To be leased by an ECD Centre

I consider the monthly market rental of the abovementioned property to be as follows:

R 3 120 Three Thousand One Hundred and Twenty Rand
(Excluding VAT)

As at: 1 March 2018

Signed at Stellenbosch this 27th day of February 2018.

J. Klopper

Préfessional Valuer

Registration Number: 6372/0

## VALUATION REPORT

#### GENERAL INFORMATION

#### 1.1 Instructions

Instructions were received from the Stellenbosch Municipality to determine the fair market rental of a portion of Erf 7 Wemmershoek, as at the effective date referred to in paragraph 1.3 below.

Definition of market rental: "The estimated amount for which the property should be leased on the date of valuation between a willing lessor and a willing lessee in an arm's length transaction after property marketing, wherein the parties acted knowledgeably, prudently and without compulsion."

#### 1.2 Inspection date

21 February 2018

#### 1.3 Effective date of valuation

1 March 2018

#### 1.4 Limiting conditions

Information was received from third parties regarding the comparable properties. No warranty as too the accuracy of this information can be made.

In this report all values referred to exclude VAT, unless expressly stated otherwise.

We have not carried out a structural survey, nor have we tested the service installations, woodwork or other parts of the structure which are covered, unexposed or inaccessible and are therefore unable to report that such parts of the property are free of rot, beetle or other defects. This valuation is therefore based on the assumption that the building is in a reasonable state of repair, unless expressly stated otherwise in this report.

Any possible contamination of the subject property as a result of an environmental incident has also not been taken into account, nor have we examined the cost of any remedial measures involved.

Maps and sketches that form part of this report are included for illustration purposes only and are not necessarily to scale.

This valuation is for the purpose as stated in this report and should not be used for any other purpose. Neither all nor any part of this report shall be conveyed to the public or anybody other than the addressee or their principles through advertising, public relations, news sales or any other media without the written consent of the author.

# 2. PHYSICAL FEATURES

#### 2.1 Situation / Locality

The subject property is located on Erf 7, on the northern periphery of Wemmershoek. It offers easy and functional access via Prince Africa Drive to the R45 between Franschhoek and Paar, and Stellenbosch via Helshoogte Road.



# 2.2 Description of the site and improvements

The area to be leased for an ECD centre represents the northern wing of the Wemmershoek Community Centre. The external size of this area was measured as approximately 165 m<sup>2</sup>. It represents a plastered and painted structure with roof sheeting and steel fenestration. The internal lettable area was calculated as 156m<sup>2</sup>, comprising ablutions and an office/store of approximately 53m<sup>2</sup>, as well as an open plan area measuring approximately 103m<sup>2</sup>.



The restroom offers 4 urinals and a WC, with a tiled floor and a sloping timber ceiling. The open plan area with eight semi-partitions comprises unfinished concrete floors and no ceilings.

The general condition is rundown, which suggests that a prospective tenant would have to incur cost to ensure a habitable space for occupation.

Refer to Annexure 8 for photographs of the subject property.

#### VALUATION METHOD

The direct comparison approach is deemed the most suitable valuation method in determining the market rentals. This approach is based on the principle of comparability and substitution. The assumption is that if similar assets in a similar market place are leased at a particular value, then the comparable asset will be leased at a similar price.

In the absence of sufficient market information the market rental can be calculated based on a net return on value. This would entail determination of the depreciated replacement cost of the area to be leased, with an appropriate yield rate applied thereto.

#### 4. VALUE DETERMINATION

#### 4.1 Market information

The property market in the immediate vicinity was investigated, and flaised with local role players to ascertain acceptable market levels for the subject property. Very limited market information was available. The following relevant market information was the only directly comparable rental obtained by the valuer:

	Description	Rental (R/m²)	Comments
1	Hostel accommodation at Paarl School of Skills	R20	Slightly rundown hostel accommodation of approximately 375m <sup>2</sup> located on the Old Cape Road near Paarl.

#### 4.2 Return on value

This method can be utilised by applying a market related yield rate to the depreciated replacement cost of lease area. Based on an appropriate rate of 10%, the rental can be calculated as follows:

IMPROVEMENTS	Size (m²)	Rate/m²	Reproduction	Depreciation factor	Depreciated Value
Office/ restrooms / storage	165	R 6 500	R 1 072 500	0,35	R 375 375
Annual rental @ 10%			NAME OF TAXABLE PARTY.	THE REAL PROPERTY.	R 37 538
Monthly rental @ 10%					R 3 128
Effective R/m <sup>2</sup> rate (156m <sup>2</sup> )					R 20 /m <sup>2</sup>

#### 4.3 Conclusion on market rental

The market information obtained, as well as the alternative valuation method, based on a return on value, points to a market rate of R 20 / m2. The valuer is therefore of the opinion that a rate of R 20 / m2 would be market related for the subject property.

The market rental of the area to be valued can therefore be calculated as follows:

Description	Size	Market rate	Monthly market rental
Office/ restrooms / storage	156 m	R 20 / m	R 3 120

#### 5. DECLARATION

I, Johan Klopper a registered Professional Valuer, declare that I have inspected the above property and that I have conducted this valuation assignment to the best of my knowledge and skills. I have no present or contemplated interest in this property, and accordingly certify that this valuation was undertaken on a completely independent basis.

Based on our research and experience, we are of the opinion that the MARKET RENTAL of the portion of Erf 7 Wemmershoek to be leased by an ECD Centre, as at 1 March 2018, amounts to:

Amount	In words
R 3 120	Three Thousand One Hundred and Twenty Rand

Signed at STELLENBOSCH on this the 27th day of February 2018.

Professional Valuer (Reg. No. 6372/0)

J. Klopper

Member of the SA institute of Valuers BiOgn (Law); NDip (Property Valuation)

### ANNEXURE A:

#### TITLE DEED INFORMATION

# Printed 2018/02/01 13:45 windeed Deeds Office Property WEMMERSHOEK, 7, 0 (CAPE TOWN) GENERAL INFORMATION Deeds Office CAPE TOWN Date Requested 2012/02/1 (3:45 Information Source DEEDS OFFICE Reference Property Type End Erd Number 7 Fortion Number WEMMERSHOEK STELLENBOSOH MUN PAARL RD Township Local Authority Registration Division WESTERN CAPS 729444/2012 Province Diagram Deed Extent 2807.00005/GM Previous Description LPI Code C05586160000000700000 OWNER DE ORMATION Owner t of t Company Type: LOCAL AUTHORITY Name: MUN STELLENBOSCH Registration Number Title Deed Registration Date Purchase Price (R) 2012/06/19 DONATION Porshase Date Share Microfilm Reference Multiple Properties Multiple Owners NO NO ENDORSEMENTS (1) Amount (R) Microfilm UNKNOWN Institution TOWN WESHIERSHOEK ERF 2 PRTN 3 GENERAL PLAN FROM HISTORIC DOCUMENTS (1) Amount (R): Microfilm Owner \$302008F0TT DISTRICT WUN-CAPE WINELANDS GIP 2009 0079 0796 The report contents internation gaments from our exceptions and selected make any incrementations should be account in the case assembled for oil are except interpretable for helicular parts. Whichest will not be larger to any compage causes by referring the except in Author to the sound in Author of the content in Auth

# ANNEXURE B:

# PHOTOGRAPHS OF SUBJECT BUILDINGS



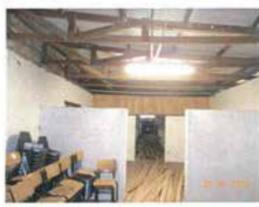






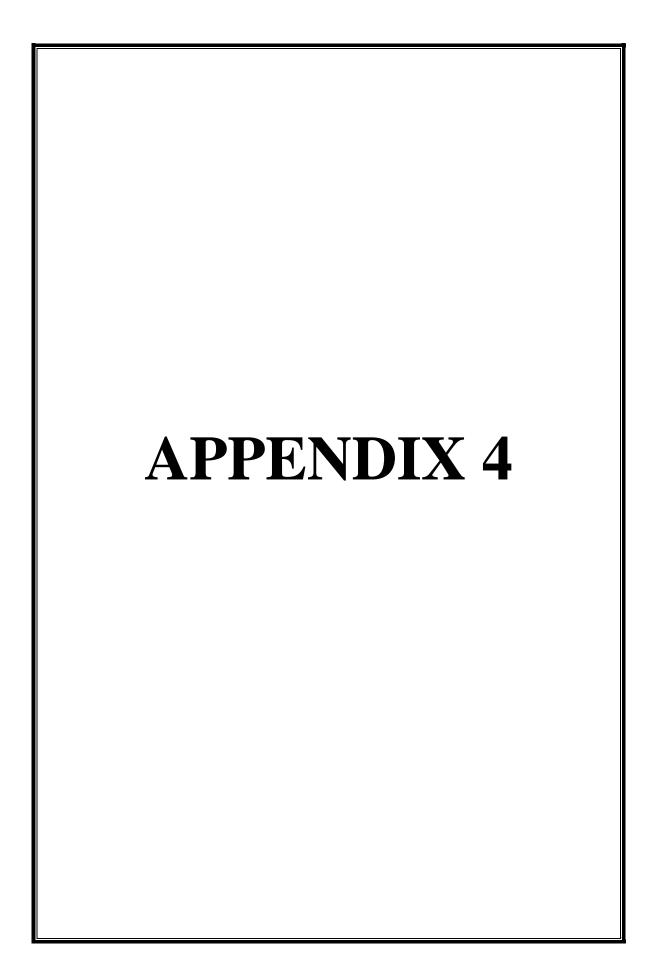








End of report





# PROPERTY MANAGEMENT

TO / AAN : The Manager: SCM

FROM / VAN : Manager: Property Management

DATE / DATUM: 2018-07-23

RE / INSAKE : TENDER EVALUATION: CALL FOR PROPOSALS: PORTION OF ERF 7.

WEMMERSHOEK: B/SM 33/18

#### PURPOSE OF REPORT

The purpose of this report is to provide you with a technical evaluation of the tender submitted.

#### BACKGROUND

2.1 Council resolution authorising call for proposal

On 2017-07-26 Council considered a report dealing with the possible utilisation of a portion of erf 7, Wemmershoek as an ECD facility. Having considered the report, Council resolved as follows:

### RESOLVED (nem con)

- "(a) that the property in question be identified us property not needed required for the municipality's own use;
- (a) that the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a hidder to use develop the property as a ECD facility, based on a 1-year lease agreement;
- (b) that the minimum lease be determined at 20% of market value too be determined by an independent valuer); and
- (a) that the Municipal Manager be authorised to develop approve the evaluation criticia, as to ensure that preference by given to local, previously disadvantaged people with the recessory skills and experience to manage such a facility.

#### 2.2 Valuation reports

Following the above resolution two(2) independent valuers were appointed to advise on a market related rental. In terms hereof the property was valued as follows (20% market value):

Cassie Gerber:

R560/month

Pendo:

R624/month

Weighed average: R592.00/month

See copies attached as APPENDIX 1 and 2.

#### 2.3 Tender document

Following the above, a Tender Document (Call for Proposal) was compiled and approved by the BSC.

#### 2.4 Tender Notice

Following the approval for the Tender Document by the BSC, a tender notice was published in Die Burger and Eikestad News. The closing date for tenders was 25 May 2018.

#### 2.5 Compulsory briefing session

A compulsory briefing session was held on 2 May 2018, which was attended by two(s) prospective bidders. See attached as APPENDIX 3 the Attendance Register

#### 2.6 Bid Submitted

On the closing date only one(1) bid was submitted, that of Carel Goosen, a copy of which is: attached as APPENDIX 4

#### 3. DISCUSSION

#### 3.1 Evaluation criteria

The following evaluation criteria were used in evaluating the proposal received, as per the Tender Document:

a) Status: Twenty (20) points maximum: Black people, or organisations, wholly owned by Black people will score Twenty (20) points, with organisations partially owned by Black people scoring proportionally in relation to their % Black ownership.

- b) Price: Twenty (20) points maximum. The highest financial offer shall score Twenty. (20) points with lower offers scoring proportionally in relation to the highest offer.
- c) Development concept: Twenty (20) points maximum, which shall be measured and adjudicated as per the following:
  - (i) Five (5) points maximum for functionality: The extent to which the proposed development will enhance the functional/optimal use of the property, i.e to what extent the proposal will cater for the broader community's social needs.
  - (ii) Fifteen (15) points maximum for capital investment: To what extent will the Bidder improve the current facility. The bidder with the highest capital investment shall score fifteen (15) points, with lower capital investments scoring proportionally in relation to the biggest capital investment.
- d) Bidders capacity and capability: Forty (40) points maximum, which shall be measured and adjudicated as per the following criteria:
  - (i) Twenty (20) points maximum for Economic and Financial Standing: The extent to which the Bidder is in a sound financial position to participate in a development of this size. This may entail independent financial checks. Bidders should submit documentary proof to substantiate their financial standing, such as bank statements of last 3 months, proof of investments; proof of potential investors and/ or donations.
  - (ii) Twenty (20) points maximum for Bidder's readiness: The extent to which the Bidder is able to demonstrate his/her readiness to commence with the construction of the improvements within 3months from date of awarding of the tender. This may entail financial records, showing the availability of funds as well as the availability of concept building plans.

#### 3.2 Evaluation

The evaluation was done by Piet Smit and Theresa Benjamin, who awarded points as follows:

Description	Minimum Paints	Plet Smit	Theresa Benjamin	Average
Status	20			0
Price	20	10	10	10
Functionality     Capital	5	5 15	5 15	5 15
Bidders Capacity  Economic Standing  Readiness	20 20	20	15	17.5
Total	100	-50	45	47.5

#### 3.3 Financial offer received

In terms of the Council resolution, a minimum rental (20% of market rental) of R592.00 per month is payable. The offer received from the bidder is for R296, i.e. 10% of market value. They further propose that their capital investment be set off against the monthly rental.

In terms of paragraph 22.1 of the new Policy on the Management of Council-owned Property the Municipality shall be entitled "to adopt before-market related variffs for non-profit organizations. NGO's, aparting bodies, etc., between 10% and 60% of fair market rental". Should the bid be awarded by the BAC, it will have to be a conditional awarding, i.e. subject thereto to that Council accept the offer of R296 per month.

### 3.4 Contractual period

The initial recommendation to Council was that the tender be based on a 9 year and 11 months terms. This however, was changed at the Council meeting, where a period of only 12 months was approved. The bidder is proposing a minimum period of 5 years, taking into account their capital investment of between R200 000 and R300 000.

Again, should the BAC decide to award the bid, it will have to be subject to Council making a final decision on the term of the contract (as proposed by the bidder).

#### RECOMMENDED:

 a) that the offer of Carel Genis Goosen, for the amount of R296 per month be approved, subject thereto that Council accept the financial offer and proposed term of contract.

Yours faithfully

PIET SMIT

MANAGER: PROPERTY MANAGEMENT

#### MEMORANDUM

Supply Chain Management

TO : BID AJUDICATION COMMITTEE

RE : CALL FOR PROPOSALS: PORTION OF ERF 7, WEMMERSHOEK

BID NO : B/SM 33/18

#### PURPOSE

To obtain approval in terms of Regulations 29 (1) (a) and (b) (i) of the Municipal Supply Chain Management Regulations for the approval for Call for Proposals: Portion of Erf 7, Wernmarshoek.

# 2. BACKGROUND

### Council resolution authorising call for proposal

On 2017-07-26 Council considered a report dealing with the possible utilisation of a portion of erf 7, Wemmershoek as an ECD facility. Having considered the report, Council resolved as follows:

### Resolved (nem con)

- "(a) that the property in question be identified as property not needed required for the municipality's own use;
- (a) that the Administration be authorised to follow a public competitive process (Call for Proposal), with the view of awarding rights to a hidder to use develop the property as a ECD facility, based on a 1- year leave agreement;
- (b) that the minimum lease be determined at 20% of market value (to be determined by an independent valuer); and
- (c) that the Municipal Manager be authorised to develop approve the evaluation criteria, as to ensure that preference be given to local, previously disadvantaged people with the necessary skills and experience to manage such a facility".

#### DISCUSSION

The bid was advertised on 19 April 2018 on the municipal website, notice board. E-Portal Eikestad News and Paarl Post. The preference and point system is not applicable to this tender A compulsory clarification meeting was held on 02 May 2018 at 10h00 at Stellenbosch Municipality. Absa Building, 3<sup>rd</sup> Floor, Plein Street, Stellenbosch, 7600, Closing time and date for bid submissions were 12,00 on 25 May 2018. Date of final submission of technical report and bid documents to the SCM offices was 23 July 2018.

# 4. DOCUMENT COLLECTION

4.1 Document collection, compulsory site meeting attendance and bid submissions are as follows:

NO	BIDDERS	SITE MEETING ATTENDANCE	SUBMITTED BIDS
1	Carel Genis Goosen	1	· ·
2.	Dare to Care (Fred Simons)		X-

4.2 On the closing date 1 offer was received and subsequently opened in public.

NO	BIDDERS	OFFER
1	Carel Genis Goosen	R296.00 per month

# 5. SUPPLY CHAIN MANAGEMENT COMPLIANCE CHECK.

No	BIDDERS	VALID TAX DLEARANCE CERT FIGATE	DECLARATION OF INTEREST	MBC6 PAST SCM PRACTICE	MDEPENDENT BIG PROPOSIN DETERMINATION
1	Carel Genis Goosen	YES- active	YES	YES	YES

### See attached detailed SCM Checklist

#### BID RESPONSIVENESS

#### 6.1 Introduction

The bid technical evaluation and report was prepared by P Smit (Manager Property Management) who examined the bids in terms of its compliance with the stipulated technical requirements

#### Mandatory Requirements:

Selection criteria will be a combination of both financial and non-financial factors.

The awarding of Bids, shall be adjudicated on a maximum one hundred (100) points system, set out as follows:

- (a) Status: Twenty (20) points maximum: Black people or organisations, wholly owned by Black people will score Twenty (20) points, with organisations partially owned by Black, people scoring proportionally in relation to their % Black ownership.
- (b) Price: Twenty (20) points maximum. The highest financial offer shall score Twenty (20) points with lower offers scoring proportionally in relation to the highest offer.
- (c) Development concept: Twenty (20) points maximum, which shall be measured and adjudicated as per the following:
  - (i) Five (5) points maximum for functionality: The extent to which the proposed development will enhance the functional/optimal use of the property i.e to what extent the proposal will cater for the broader community's social needs
  - (ii) Fifteen (15) points maximum for capital investment. To what extent will the Bidder improve the current facility. The bidder with the highest capital investment shall score fifteen (15) points, with lower capital investments sconing proportionally in relation to the biggest capital investment.
- (d) Bidders capacity and capability: Forty (40) point's maximum which shall be measured and adjudicated as per the following criteria:
  - (ii) Twenty (20) points maximum for Economic and Financial Standing. The extent to which the Bidder is in a sound financial position to participate in a development of this size. This may entail independent financial checks. Bidders should submit documentary proof to substantiate their financial standing, such as bank statements of last 3 months; proof of investments; proof of potential investors and/or donations.
  - (ii) Twenty (20) points maximum for Bidder's readiness: The extent to which the Bidder is able to demonstrate his/her readiness to commence with the construction of the improvements within 3months from date of awarding of the tender. This may entail financial records, showing the availability of funds as well as the availability of concept building plans.

Failure to provide a satisfactory response, if so required, to any of these questions may result in the Council not proceeding further with the Bid.

Description	Minimum Points	Piet Smit	Theresa Benjamin	Average
Status	20	-	+	14.5
Price	20	10	10	10
Functionality     Capital	5 15	5 15	5 15	5
Bidders Capacity	20 20	20	15	17.5
Total	100	-50	45	47.5

Refer to Annexure 1 for the Technical report, that will address any technical enquines

#### EVALUATION

# 7.1 BID SPECIFICATION COMMITTEE

The specifications committee consisted of A. De Beer (Director: Strategic and Corporate Services-Chair Person). M. Wust (CFO; Financial Services), and T. Mfeya (Director Human Settlements & Property Management).

Additional Officials: P Smit (Manager: Property Management). B. Louw (Demand Management & Value for Money Procurement). I. Thesen (SCM Administrator) and S Davids (SCM Practitioner), who were responsible for the development and compilation of the specifications.

SCM Regulation 27 (1) "A bid specification committee must compile the specifications for the procurement of goods or services by the municipality."

SCM Regulation 27 (2) (g) "Specifications must be approved by the accounting officer prior to the publication of the invitation for bids – Relevant power has been delegated to the Head Supply Chain Management in terms of the approved System of Delegations for SCM."

#### 7.2 BID EVALUATION COMMITTEE

The evaluation committee consisted of T Rhode (SCM: Senior Accountant) P. Smit (Manager: Property Management), T Benjamin and S Davids (SCM Official), who examined the bids in terms of its compliance with the stipulated bid and submission requirements.

NOTE: They completed their MBD4, MBD8, MBD9 documents and their Tax Clearance Certificate was verified and found to be compliant. They submitted their municipal account. The details of the proposed bidders was also verified to be <u>not listed</u> on either National Treasury's Register for Tender Defaulters or the Database of Restricted Su8ppliers and the directors were—found—not to be in the service of the state.

#### 7.3 FINANCIAL OFFER RECEIVED

In terms of the Council resolution, a minimum rental (20% of market rental) of R592.00 per month is payable. The offer received from the bidder is for R296, i.e. 10% of market value. They further propose that their capital investment be set off against the monthly rental.

In terms of paragraph 22.1 of the new Policy on the Management of Council-owned Property the Municipality shall be entitled "to adopt below-market related tariffs for non-profit organisations, NGO's, sporting bodies, etc. between 10% and 60% of fair market rental." Should the bid be awarded by the BAC, it will have to be a conditional awarding, i.e. subject thereto to that Council accept the offer of R296 per month.

RECOMMENDATION APPROVED COMMITTEE	BY THE STELLENBOSCH	MUNICIPAL BID ADJUDICATION
Name	Signature	Date
Gorald Esan	(h)	7/9/2018
TARRED MERRA	-	07/09/2018
Dean Low	Ju	> 7/9/2018
14.C. de Bes	Chic.	7/9/16
1. Jann	100	7/9/18

DATE

That the offer of Carel Genis Goosen, for the amount of R296 per month be approved, subject thereto that Council accept the financial offer and proposed term of contract of 5 years

8:

8:1

CHAIR PERSON

RECOMMENDATION TO THE BAC:

7.2.4 PROPOSED SERVICE DELIVERY IN JONKERSHOEK

**Collaborator No:** 

IDP KPA Ref No: Dignified Living Meeting Date: 09 November 2018

#### 1. SUBJECT: PROPOSED SERVICE DELIVERY IN JONKERSHOEK

#### 2. PURPOSE

The purpose of this agenda item is two-fold:

- a) To provide Council with a progress report; and
- b) To obtain the necessary authorisation to start with service delivery in Jonkershoek.

### 3. DELEGATED AUTHORITY

Council's approval is required.

#### 4. EXECUTIVE SUMMARY

During 2006 the National Department of Public Works requested Stellenbosch Municipality to take over the responsibility of service delivery to the Op-die-Bult settlement in Jonkershoek, until such time as township establishment would occur, where after it would become the Stellenbosch municipality's responsibility in law.

In considering this request the Municipality (Mayoral Committee meeting 2007-11-21) made it clear that they would only take over this responsibility if the various role players, i. e Stellenbosch Municipality, MTO, Cape Nature and National and Provincial Departments of Public Works conclude a Memorandum of Understanding (MOU), setting out the roles and responsibilities on the medium to long term future of the mixed-use area in Jonkershoek.

Since the above decision was taken, all the parties, except the National Department of Public Works, have indicated their willingness to conclude the M.O.U.

During 2017 the process was put back on the agenda, when we received a letter from the National Department of Public Works, urging us to complete the process.

Notwithstanding their indicated during a public meeting scheduled by the Municipal Manager during August 2017 that they are now ready to sign the M.O.U, they have not signed it to date.

Following various service delivery protests over the past 6 months and following a request (as an interim arrangement until the MOU is signed) by Stellenbosch Municipality to the NDPW to give us a Power of Attorney, they have now issued a Power of Attorney authorising Stellenbosch Municipality to provide municipal services to the area.

Council must now decide on a way forward.

#### 5. **RECOMMENDATIONS**

- (a) that the Power of Attorney from the National Department of Public Works, authorising Stellenbosch Municipality to commence with service delivery in Jonkershoek, be noted;
- (b) that the Administration be authorised to render interim municipal services in the Mixed Use Precinct in Jonkershoek on a cost recovery basis from the

users who receive the services, except to those households that qualify for free basic services in terms of the Municipality's Indigent Policy;

- (c) that the Administration be authorised to provide/upgrade Access to Basic Services (Communal services) in informal areas, free of charge;
- (d) that the Director: Planning and Economic Development be requested to commission a feasibility study with the view of identifying a possible site(s) for possible township establishment, taking into account the Draft SDF for Jonkershoek, but also taking into account the positioning of bulk infrastructure and access to the site(s):
- (e) that, once the feasibility study has been completed, that the National Department of Public Works be requested to transfer the land so identified to Stellenbosch Municipality for the purpose of township establishment;
- (f) that the National Department of Public Works be requested to transfer the land on which the office space previously used by Cape Nature, either by way of acquisition or by way of a Lease Agreement, to the Municipality;
- (g) that, the Director: Infrastructure Services be requested to compile a *status* quo report regarding the availability of bulk infrastructure but also indicating the cost of possible interim upgrading of such bulk infrastructure;
- (h) that the Director: Planning & Economic Development be requested to finalise the SDF for Jonkershoek in terms of the SPLUMA Act 16 of 2013;
- (i) that the Municipal Manager be authorised to conclude an agreement(s) with the relevant authorities to ensure that Stellenbosch Municipality is in a position to do law enforcement in the Jonkershoek Valley, with specific reference to the prevention of further unauthorised structures being constructed/erected;
- (j) that a progress report be tabled to Council within 6 months, indicating progress that has been made regarding the provision of services; and
- (k) that, in the mean-time, all expenditure be incurred within the existing, approved budget.

# 6. DISCUSSION / CONTENT

# 6.1 Background and discussion

#### 6.1.1 99 Year Lease Agreement

On 03 March 1936 a Notarial Lease Agreement was entered into between what was then the Government of the Union of South Africa (now Republic of South Africa) and the Municipality of Stellenbosch (now Stellenbosch Municipality) in terms whereof various portions of Council-owned land in the Jonkershoek Valley were leased to the Government for forestry purposes for a period of 99 years. During November 2000, this Lease Agreement was ceded to SAFCOL. In terms hereof SAFCOL was to take over the use of the forest area and the responsibility for managing the settlements.

During November 2004, the new Lease Agreement was ceded to MTO. In term hereof MTO was to take over the use of the forest area, as well as the management of the "*Op-die-Bult*" settlement (on behalf of SAFCOL) until March 2007, where after this responsibility would revert back to the National Department of Public Works (NDPW).

During 2006, NDPW requested Stellenbosch Municipality to take over this responsibility as per a Service Agreement, until such time as townships establishment would occur, where after it would become the responsibility of Stellenbosch Municipality to deliver municipal services. In terms of this request, Stellenbosch Municipality would be responsible to attend to the upgrading of services and townships establishment **on behalf of** the Department of Public Works.

# 6.1.2 Mayoral Committee approval of Memorandum of Agreement to provide services at Op-die-Bult

The Stellenbosch Municipality's Mayoral Committee, on 21 November 2007, approved a Memorandum of Agreement whereby the Municipality would take over the management of Op-die-Bult on condition that:

- A Memorandum of Agreement (MoA) be entered into between the Municipality and MTO for the use of the bulk water supply on the property;
- A MoA be entered into between the Municipality and SAFCOL whereby SAFCOL undertake to make a financial contribution in respect of services infrastructure upgrade; and
- A Memorandum of Understanding (MOU) be concluded between the Municipality, Cape Nature, MTO and NDPW, setting out a framework for medium/long term interventions.

The rationale behind this was to ensure that Op-die-Bult is not to be considered in isolation, but as the first step of the formalisation of the greater Jonkershoek Valley. A copy of the agenda item is attached as **APPENDIX 1**.

### 6.1.3 Memorandum of Understanding

Following the above resolution a Memorandum of Agreement (Interim Service Level Agreement) and Memorandum of Understanding was compiled, for signatory by the various organisations, copies of which is attached as **APPENDIX 2** and **3**, respectively.

Although all parties (except the NDPW) indicated their willingness to sign the various agreements, to date none of the agreements (MOA or MOU) were concluded, and for this reason no formal arrangements are in place in terms whereof Stellenbosch Municipality can get involved in service delivery in Jonkershoek.

# 6.1.4 Jonkershoek Spatial Development Framework (SDF), 2011/2012

A Spatial Development Framework (SDF) for Jonkershoek was prepared by CK Rumble and Partners in 2011 / 2012. Although the document was never formally approved by Council\*, the Draft SDF provides for the following development vision for the Jonkershoek Valley:

"The rural character of Jonkershoek, which offers conservation, agricultural, rural living and recreational opportunities, is being threatened by non-conforming uses, insensitive architecture, pollution, alien plant infestation, community conflict, housing shortfalls, damaging agricultural practices, a lack of multi-sectoral management and urbanisation.

To secure the status of the Jonkershoek Valley as the prime conservation area of Stellenbosch, it should be given the highest conservation status possible. The Spatial Development Framework should inform and guide future development and land uses such as agriculture, rural living, recreation and innovation (research) and hence the following vision:

Jonkershoek Valley is the innovation and international nature conservation focus of the Stellenbosch Municipality"

The Draft Jonkershoek SDF proposes that Jonkershoek's Mixed Use Precinct be divided into:

- A "southern sub precinct accommodating uses being predominantly associated with research and innovation, forestry, conservation management and eco-tourism"
- "The northern sub precinct accommodating two nodes as settlement or limited "hamlet" comprising of the existing infrastructure / buildings".
- \* On 2016-06-15 the Draft SDF was presented to Council for approval, but was referred back "to allow the Administration to give effect to the legal opinion i.e. must be considered in terms of new Stellenbosch Planning By-Law and Spatial Planning and Land Use Management Act), whereafter same be re-submitted to Council for consideration".

A copy of the agenda item that served before Council is attached as **APPENDIX 4**. To date this process has not been concluded.

# 6.1.5 NDPW request for "pertinent information relating to the forestry villages" within the Stellenbosch Municipality's area of jurisdiction

On 17 October 2016 the Stellenbosch Municipality received a communication from the Regional Manager of the National Department of Public Works (NDPW) requesting "pertinent information relating to the forest villages within [y]our Municipal jurisdiction, namely Maasdorp, Meerlust and De Bult (Op-die-Bult, Jonkershoek)" in order for discussions regarding the devolution of the villages to the Stellenbosch Municipality to commence. The NDPW communication called for a holistic approach to address the issues relating to Forest Villages by including "the transfer of home ownership, the funding of infrastructure and also the future planning and sustainable economic development" as "pertinent issues" to be considered. A copy of the letter is attached as **APPENDIX 5**.

On 27 October 2016 we responded to this request from NDPW and provided all information required together with summaries of the various Forest Villages that included:

- An overview of the particular settlement;
- Settlement location;
- Alignment with:
  - Stellenbosch Municipality IDP
  - Stellenbosch Municipality SDF
  - Stellenbosch Municipality IHSP and Housing Pipeline;
- A synopsis of the status quo;
- Proposed land transfers to be effected to give effect to the devolution of the villages to Stellenbosch Municipality;
- Actions required to be addressed; and
- Financial implications.

A copy of the letter is attached as **APPENDIX 6**.

In respect of Op-die-Bult the response listed the following actions required and associated implications:

 The Memorandum of Agreement approved by MAYCO for the management of Op-die-Bult to be revisited and revised, if required;

- The Memorandum of Agreement to be adopted and signed by National Department of Public Works (NDPW) and Stellenbosch Municipality;
- Ministerial authorisation be obtained for the transfer of the following portions of land to Stellenbosch Municipality:
- Farm No 1507 owner Republic of South Africa
- Farm No 1508 owner Republic of South Africa
- Farm No 1509 owner Republic of South Africa;
- Following ministerial approval, the required processes be initiated for the eventual transfer of the identified properties to Stellenbosch Municipality;
- The release of identified portions of land in the Mixed Use Precinct from the provisions of the 99-year Lease Agreement of 1936 to allow Stellenbosch Municipality to pursue future planning options;

A copy of the information statement is attached as **APPENDIX 7**.

- Assurance to be provided to Stellenbosch Municipality in respect of the continued use of the bulk water supply currently being used to supply water to Op-die-Bult;
- A Memorandum of Understanding be negotiated between the three public land owners in Jonkershoek (RSA, Stellenbosch Municipality and PGWC) to formalise a common vision for the future of the Jonkershoek Valley;
- The NDPW to provide Stellenbosch Municipality with a Power of Attorney / Land Availability Agreement to proceed with planning and eventual township establishment;
- The costs, if any, related to the transfer of properties to Stellenbosch Municipality to be for the account of the NDPW;
- The NDPW to make a financial contribution towards the costs relating to the township establishment and services infrastructure upgrade;
- The NDPW to make a financial contribution to cover the shortfall between the cost of rendering services at Op-die-Bult and the income derived from users of the services:
- A financial contribution by SAFCOL towards the upgrading of services infrastructure be investigated; and
- Stellenbosch Municipality to make the required budgetary provision for service delivery at Op-die-Bult.

Despite various attempts to get an update on this process from NDPW, no response has yet been received, except a recent (2018-09-14) invitation \*to meet with the Municipal Manager to discuss a way forward.

\*For further detail, see comment in paragraph 6.1.10, below.

# 6.1.6 Stellenbosch Municipality internal discussion document: Jonkershoek: A Service Delivery & Future Spatial Development Perspective

During November 2016 the Department: Property Management arranged an internal departmental discussion focussing on service delivery issues at Op-die-Bult specifically, but also the Jonkershoek Mixed Use Precinct in general. Subsequent to this, the Department prepared and circulated internally a discussion document (attached as **APPENDIX 8**) for comment, followed by an inter-departmental meeting to discuss the issues raised in the document and comments thereon.

The purpose of the discussion document was to provide a spatial perspective on the development of the Jonkershoek Valley in addition to that provided in the Jonkershoek Spatial Development Framework (SDF) compiled by CK Rumble &

Partners, in order to advance the prospect of providing improved basic services to inhabitants. The document set out to provide an additional perspective to initiate internal discussion on issues related to service delivery and the role of the Stellenbosch Municipality in the Valley. This, it was hoped, would culminate in a common internal departmental vision and broad framework for the Jonkershoek Valley to be discussed with the other role players in the Valley.

The discussion document identified the need for a fresh approach to the service delivery issues at Op-die-Bult based on:

- The 1935 lease agreement between Stellenbosch Municipality and NDPW provided for the lease of three portions of land owned by Stellenbosch Municipality to NDPW for forestry purposes and the right to establish a forestry settlement. This agreement was entered into more than 80 years ago and provided for a set of conditions that prevailed at the time. Conditions have changed over the years and forestry is no longer the dominant activity it used to be whilst the residential component (and services related thereto) has remained, expanded and deteriorated;
- Management of the area has changed hands on many occasions (NDPW, SAFCOL, MTO, Cape Pine) and appears to be unclear and unstructured. As early as 2002 (2<sup>nd</sup> Draft SDF) the "negative impact of multi-agency management" was identified and a "multi-sectoral integration strategy" was proposed. The current approach to management of the area does not provide for a sustainable solution to service delivery issues;
- NDPW has recently (2016) committed to transferring to Stellenbosch Municipality the Forest Villages within its area of jurisdiction;
- The Stellenbosch Municipality has confirmed its commitment to service delivery in the context of the broader Jonkershoek Valley (2007 MAYCO resolution);
- Residential uses in the Mixed Use Precinct are fragmented and scattered over ten different locations. This impacts negatively on service delivery and the provision of services infrastructure;
- The location of Op-die-Bult on difficult terrain restricts access and the ability to deliver services sustainably;
- The current spatial development proposals are more than five years old and display a picture of a number of competing uses;
- Conservation, a key priority in the Valley and arguably the most important land use, appears scattered and fragmented; and
- A steady increase in the number of informal structures threatens to further deteriorate the poor living conditions in the area.

### 6.1.7 Meeting with various role-players

Following service delivery protests in the Jonkershoek Valley and seeing that no feedback was received from the National Department of Public Works on our proposals/requests, a meeting was scheduled with all relevant stakeholders, including representatives from the community on 4 May 2017, with the view of obtaining buy-in/commitment on a way forward. Hereto attached as **APPENDIX 9** an attendance register and minutes/notes of the meeting. The following needs to be highlighted from the minutes:

- a) **NDPW** has received input from their legal department, and "is now ready to sign the 2007 MOU"
- b) Funding for infrastructure development is not part of NDPW mandate, however where land is needed for low cost housing/security of tenure, the NDPW will transfer such land free of charge to the Municipality.
- c) **Cape Nature** is prepared to vacate and hand over (office) buildings currently occupied by it to Stellenbosch Municipality.
- d) A **Jonkershoek Steering Committee** is to be established (again) as a matter of urgency.

e) The development of a **Spatial Development Framework** (SDF) for the Jonkershoek area must be dealt with separating from the land issue(s).

# 6.1.8 Jonkershoek Steering Committee

Following the above meeting the Jonkershoek Steering Committee was established and met on various occasions. Minutes of these meetings are attached as **APPENDIX 10**.

#### 6.1.9 Land Audits

Following a request by the Jonkershoek Steering Committee, both Stellenbosch Municipality and the Provincial Department of Public Works undertook land audits, as to make sure that the ownership of the various portions of land is clear.

Hereto attached as **APPENDIX 11** and **12** respectively, audit report compiled by Friendlander, Burger & Volkmann (on behalf of Stellenbosch Municipality) and the Head of the Component: Immovable Asset Management of the Provincial Department of Public Works (on behalf of the NDPW).

From the Provincial audit is clear that Portions 4 and 10 of Farm 352, as well as the Remainder 352, Stellenbosch, were erroneously registered in the name of the Provincial Government of the Western Cape, instead of the National Department of Public Works (NDPW)\*

\*Following various meetings between the Provincial Government of the Western Cape and representatives of the NDPW, it was agreed that a ratification process will be instituted to correct this situation.

# 6.1.10 Power of Attorney to deliver interim infrastructure services

Due to the ownership issues referred to above very litter progress were made with the signing of the M.O.U and MOA referred to earlier. During this period a number of new senior appointments were made at the Provincial office of the NDPW, with little or no background of the process to date. They made it clear that the chances of the MOU being signed by them in the near future is very slim and for this reason (as an interim arrangement) a Draft Power of Attorney was presented to them on 24 July 2018, a copy of which is attached as **APPENDIX 13**.

Following further service delivery protest and a meeting with the representative of the NDPW on 05 September 2018, a letter was received from them on 10 September 2018, indicating that "this Department confirm commitment that we will work together in order to reach an amicable agreement with yourself for the sake service delivery" They further "authorise the municipality to provide the community with interim municipal services" They further undertook to "facilitate the signature of Power of Attorney by (their) National office.

A copy of their letter is attached as **APPENDIX 14.** 

A Power of Attorney has subsequently been received from them, authorising Stellenbosch Municipality to:-

- a) manage the Informal Areas;
- b) to render interim municipal services to the mixed-use area; and
- c) to prepare a gap-analysis on the status of services infrastructure, with the view of interim upgrading thereof.

# 6.1.11 Meeting to facilitate transfer of Forest Villages

On 14 September 2018 an invitation was received, from the NDPW, requesting Stellenbosch Municipality to attend a meeting on 10 October 2018 to discuss the following:

- Taking over of forest villages
- Transfer of ownership
- Future plan and sustainable economic development.

A copy of the letter is attached as **APPENDIX 16**.

The meeting was attended by the Municipal Manager, Manager: New Housing and Manager: Property Management.

The meeting was also attended by various other municipalities facing the same problem i.e. the management of ex-forest villages. Although no definitive decisions were taken, the NDPW re-confirmed their position, i.e. (a) that they do not have the mandate to provide or to finance the upgrading/provision of bulk infrastructure, but that (b) they would transfer land free of charge to municipalities, should it be needed for township establishment or to facilitate security of tenants.

It was further agreed that:

- a) All municipalities must submit (again) status quo reports on the various forest villages in their areas of jurisdiction; and
- b) All municipalities must identify possible land for transfer to it.

**Please note** that all references to them (NDPW) taking financial responsibility for the rendering of these services were taken out of the Draft Power of Attorney. A copy of the Power of Attorney is attached as **APPENDIX 15**.

#### 6.2 Discussion

# 6.2.1 Locality and context

The locality of Op-die-Bult and its context in the Mixed Use Precinct is indicated on the Map (Figure 1: Location and Context within the Mixed Use Precinct) below.



Figure 1: Op-die-Bult location and context

In 2011 Op-die-Bult consisted of 18 timber structures (Draft Jonkershoek Spatial Development Framework, 2011 / 2012) originally used to house forestry workers. According to this Draft SDF the settlement was home to approximately 80 inhabitants at the time. Over the past few years, however, a number of informal structures have been erected to accommodate the growing in-migration into the settlement. The informal structures have not been officially quantified to date. Whilst most residents have been living in the settlement for more than 20 years, some have been there for even longer, with 58 years having been recorded as the longest occupancy.

The settlement is part of what has become known as the Mixed Use Precinct of the Jonkershoek Valley. The Mixed Use Precinct accommodates substantial built infrastructure amidst conservation and forestry uses and provides for predominantly state and parastatal land uses, including:

- Office and research facilities;
- Residential uses;
- Education facilities; and
- Recreational facilities.

#### 6.2.2 Services

According to the Draft Jonkershoek Spatial Development Framework (C K Rumble and Partners, 2011 / 2012), services and facilities available in Jonkershoek can be summarised as follows:

#### • Infrastructure services:

- Sewerage all dwellings and offices use either pit latrines or septic tanks soak aways;
- Potable water dwellings obtain potable water from boreholes, mountain streams and the river. In the Mixed Use Precinct, the water supply system is inadequate, in disrepair and untreated;
- Solid waste largely disposed of onsite:
- Electricity the network is provided by Eskom and in the Mixed Use Precinct water and electricity reticulation is undertaken by Cape Pine.
- Community health there are no community facilities available, inadequate public transport and overcrowding as a result of sharing of dwelling units. Workers are dependent on either employers' assistance or facilities in Stellenbosch town to access medical treatment.
- Welfare limited social amenities are available and there is a lack of formal welfare infrastructure such as old age and day care facilities. Some informal facilities (church, church hall, community hall, two crèches, one shop and a shebeen) exist.
- Education there are no schools or adult education facilities.
- **Employment** permanent employment is limited to Cape Pine (14 families), Jonkershoek Nature Reserve (8 staff, several contract workers) and the Working for Fire Programme (11 staff, 5 fixed term contract)
- Security of tenure a lack of ownership results in low levels of security of tenure (80% of households live in dwellings they do not own) whilst 95% of households prefer permanent residence in Jonkershoek
- Access and movement the area is accessed via the main two-lane, tarred
  Jonkershoek Road with access routes to facilities and housing areas being
  predominantly gravel roads with the steep access road to Op-die-Bult restricting
  taxi movement. Residential roads in the Mixed Use Precinct are, mostly, not
  formally constructed and access to the forestry and reserve areas is controlled.

#### 6.2.3 Ownership and cadastral arrangements

Property ownership and cadastral arrangements for the Mixed Use Precinct are indicated on Figure 2 below. The Stellenbosch Municipality, Republic of South Africa (National Department of Public Works) \* and the Provincial Government: Western

Cape are the three public land owners in the Mixed Use Precinct. Stellenbosch Municipality is therefore a key stakeholder in the Jonkershoek Valley.

\*Please note that, although the NDPW is the *de facto* owners of Farm 352, it was erroneously vested and registered in the name of the Provincial Government of the Western Cape. The process of rectifying this has started. (For more detail see par. 6.1.7, *supra*).



Fig 2: Jonkershoek land ownership

# 6.2.4 Current Land Use

The Jonkershoek Valley is divided into four distinctly separate areas:

- Agricultural Precinct
- Mixed Use Precinct
- Forestry Precinct
- Natural / Conservation Precinct

The Mixed Use Precinct includes "predominantly state and parastatal land uses":

- Offices and research facilities
  - CNC main building, conference centre, museum and trout breeding ponds
  - Cape Pine office / dwelling
  - Old CSIR building
  - Aquaculture research ponds
  - Scientific Services offices
  - Assegaaibosch conference centre and guesthouse
  - Cape Pine store
- Residential
- Education facilities
   Eiland (SCAS Camp) Training Centre
   Okkie Jooste Camp
   Herehuis
   Akker Vallei Crèche
   CNC museum / exhibition centre

- Assegaaibosch Nature Reserve
- Phumla's Crèche

The upper catchment area enjoys and reflects appropriate environmental management and includes, amongst others:

- Plantation areas
- Riparian zones (water courses)
- Eco-tourism and adventure tourism areas
- Conservation and rehabilitation areas
- Olive groves
- Tourism/visitor facilities

### 6.2.5 Dispersed Residential Land Use

Residential uses are scattered throughout the Mixed Use Precinct in no fewer than ten current locations. Apart from all other issues related thereto (inefficient use of land and resources, etc.), this situation impacts negatively on service delivery and infrastructure development.

Hereunder a statistical analysis of the housing situation in the study area.

Area	No of structures	No of households	Ownership
Caravan Park	10	8	PGWC
Assegaaibos	1	1	PGWC
Rondavels	3	0	PGWC
Op-die-Bult	18	18	RSA & SM
Compound	14	20	RSA
Fisheries A	30	39	RSA
Fisheries B	3	5	RSA
Cape Pine Flats & Houses	10	10	SM
Cape Pine Settlement	9	9	SM
CNC Extension	2	1	SM
CNC Scientific Services	4	4	PGWC
Central Area	5	5	RSA
SCAS Centre	0	0	NGK
Okkie Jooste	3	3	SM

TOTAL 112 123

A survey conducted for the Jonkershoek SDF identified 47 informal structures, "representing 40% of all [residential] structures in the Mixed Use Precinct".

Indications are that the need for housing in the Mixed Use Precinct is steadily increasing as new informal structures continue to be erected.

#### 6.2.6 Towards sustainable

#### 6.2.6.1 Provision of Basic Services: A Constitutional and Moral Obligation

The Constitution of the Republic of South Africa (Act 108 of 1996) in Chapter 2 (Bill of Rights) establishes the right of every citizen "to have access to adequate housing" and for organs of the state to take "reasonable legislative and other measures, within its available resources, to achieve the progressive realization of this right". Furthermore, the Constitution guarantees the right of every citizen to health care, food, water, social security (Section 27) and education (Section 29) and obliges Municipalities, as one of their developmental duties, to "structure and manage its administration and budgeting and planning processes to give priority to the basic needs of the community" (Section 153).

As indicated above the National Department of Public Works, during 2006, formally requested the Stellenbosch Municipality to take over the management of Op-die-Bult and to take over responsibility for service provision in the settlement until such time as township establishment has been effected. In 2007 a Cession Agreement between NDPW and MTO in terms of which MTO was to manage the forestry area expired and Op-die-Bult was released from the state forest area. MTO continued to provide services at Op-die-Bult until March 2007 and although MAYCO on 21 November 2007 resolved to take over the management of the settlement, the conditions attached to that resolution have, to date, not been met. The responsibility for service delivery at Op-die-Bult therefor remains in limbo whilst conditions for households living in the settlement remain poor. On the basis that the settlement falls within Stellenbosch Municipality's area of jurisdiction and it can be argued that there is a moral obligation on the municipality to improve the living conditions of inhabitants and provide basic services to the area.

#### 6.2.6.2 The need for a fresh approach

The 1935 lease agreement between Stellenbosch Municipality and the NDPW (on behalf of the Republic of South Africa) provided for the lease of three portions of land owned by Stellenbosch Municipality to NDPW for forestry purposes and the right to establish a forestry settlement. This agreement was entered into more than 80 years ago and provided for a set of conditions that prevailed at the time. Conditions have changed over the years and forestry is no longer the dominant activity it used to be whilst the residential component (and services related thereto) has remained, expanded and deteriorated. Management of the area has changed hands on many occasions (NDPW, SAFCOL, MTO, Cape Pine) and appears to be unclear and unstructured. As early as 2002 (2<sup>nd</sup> Draft SDF) the negative impact of multi-agency management" was identified and a "multi-sectoral integration strategy" proposed. The current approach to management of the area does not provide for a sustainable solution to service delivery issues NDPW has, in a recent communication (October 2018), expressed its commitment to transferring the forest villages within its area of jurisdiction to the Stellenbosch Municipality, but has indicated that they would not be in a position to pay for the rendering of such services or for the upgrading of any infrastructure, as this is not their mandate. According to them it is the mandate of Stellenbosch Municipality to provide municipal services and any/all upgrades would be for the account of Stellenbosch Municipality insofar as it cannot be recouped from individual users (indigent cases). Where individual users can pay for services, they should do so like any other resident within the municipal area.

Further, should it be necessary to do any upgrade of bulk infrastructure services for the purpose of township establishment, such upgrades should be financed by the Provincial Human Settlements Department (through subsidy applications) and through the Municipal Infrastructure Grant (MIG) program.

#### 6.2.7 Spatial perspective

#### 6.2.7.1 Development Vision for the Jonkershoek Valley

The Jonkershoek SDF 2011/2012 provides the following development vision for the Jonkershoek Valley:

"The rural character of Jonkershoek, which offers conservation, agricultural, rural living and recreational opportunities, is being threatened by non-conforming uses, insensitive architecture, pollution, alien plant infestation, community conflict, housing shortfalls, damaging agricultural practices, a lack of multi-sectoral management and urbanization.

To secure the status of the Jonkershoek Valley as the prime conservation area of Stellenbosch, it should be given the highest conservation status possible. The Spatial Development Framework should inform and guide future development and land uses such as agriculture, rural living, recreation and innovation (research) and hence the following vision:

Jonkershoek Valley is the innovation and international nature conservation Focus of the Stellenbosch Municipality".

#### 6.2.7.2 Spatial Development Proposal

Based on the above, it is considered appropriate that:

- The focus in the Jonkershoek Valley should be on conservation and all other uses should be complimentary thereto. In 2002 the extension of the Jonkershoek Conservancy was proposed to "include all properties in the Valley" as a short-medium term priority
- Instead of competing with conservation, all other uses should be driven by the conservation agenda
- Conservation (CapeNature?) should take the lead and the Stellenbosch Municipality should play an enabling / supportive role
- Forestry should be contained to the upper slopes of the Valley and the long-term vision should be to rationalize forestry-related activities even further to provide for focused employment opportunities
- Strategic portions of land within the Mixed Use Precinct should be released from the provisions of the 99-year Lease Agreement (Stellenbosch Municipality / RSA, 1935) and be made available for the conservation agenda
- Residential use should be contained, rationalized and located on already disturbed land and where it will have the least impact on the natural environment – also where the impact of development of services infrastructure will be minimized and the prospect of continued service delivery enhanced
- In addition to the consideration of future land uses in the Valley, there is also a need for consideration of a different management approach driven by conservation

It is therefore proposed that the following spatial and management proposals be considered as a point of departure for discussions around future service delivery and spatial development options for the Jonkershoek Mixed Use Precinct:

- 1. That the Jonkershoek Valley be **recognized as the prime conservation area** of Stellenbosch and be afforded the highest possible conservation status by the Stellenbosch Municipality.
- 2. That the Jonkershoek Valley be afforded nodal status during the review of the Stellenbosch Municipality Spatial Development Framework with appropriate policy directives and strategies aimed at achieving the conservation objectives related to the status mentioned in 1 above
- 3. That, in order to give effect to 1 above, the following broad spatial proposals for the Mixed Use Precinct be implemented (as depicted in Figure 4):
- 3.1. The rationalization of land uses in the Mixed Use Precinct into three distinct areas:
- 3.1.1. A conservation focused Research, Education and Economic Opportunity Precinct covering the bulk of the land area and that provides for, amongst others, eco-tourism, innovation, recreation, tourism accommodation and aqua- culture
- 3.1.2. A consolidated Residential Precinct to cater for the current housing needs only;

- 3.1.3. A largely reduced Forestry Precinct confined to the upper slopes
- 4. That the use of the existing office and other non-residential buildings and facilities be determined by the specific requirements dictated by the conservation agenda and the need for community facilities for the resident community
- 5. That a management approach, broadly based on the existing Draft Memorandum of Understanding negotiated between the various role-players (although never signed), that takes cognizance of the core functional areas of the various role players be adopted, and broadly along the following lines:
- 5.1. Conservation: CapeNature
- 5.2. Township management and service delivery: Stellenbosch Municipality
- 5.3. Forestry: Forestry industry (currently Cape Pine)

#### 6.2.8 Interventions required/way forward

The following interventions are required.

- a) **Interim service delivery:** As an interim arrangement, until such time as a formal Power of Attorney (see par. 5.1.7, *supra*) or Service Agreement(s) is in place, Stellenbosch Municipality should render rudimentary services in the Jonkershoek Valley, including, but not limited to the following:
  - Provision of water: Maintain current systems that are in place and increase the number of water points in Op-die- Bult and other informal areas, where viable;
  - ii) **Sanitation:** Servicing of septic tanks and provide temporary toilets (either water-born or chemical) to Op-die-Bult and other informal areas, where the need exists:
  - iii) **Roads:** Do maintenance work on existing gravel roads and provide taxi/bus shelter and drop-off/pick-up point(s);
  - iv) **Refuse removal:** Do refuse removal and provide wheelie bins (or other forms of temporary storage), where viable;
  - v) **Area Cleaning:** Do area cleaning where necessary; and
  - vi) **Electricity:** Liaise with Eskom with the view of improving current situation, which may include limited street lighting.
- b) **Feasibility Study**: Commission a Feasibility Study with the view of identifying a possible site(s) for township establishment, taking into account the (draft) SDF for Jonkershoek, but also taking in account the current bulk infrastructure.
- c) **Possible interim upgrade of municipal infrastructure**: Following the compilation of the report referred to in (b) investigate possible interim upgrade of (bulk) municipal infrastructure, taking into account the cost implications.
- d) **Forward planning:** The Spatial Planning and Land Use Management Act (SPLUMA), 2013 (Act 16 of 2013) provides for a system of spatial planning that includes spatial development frameworks to be "prepared and adopted by national, provincial and municipal spheres of government". The Act identifies a number of development principles applicable to spatial planning which include that SDF's must "address the inclusion of persons and areas that were previously excluded, with an emphasis on informal settlements ... and areas characterised by widespread poverty and deprivation".

Although two draft Jonkershoek Spatial Development Frameworks (SetPlan, 1999 and C K Rumble & Partners, 2011 /2012) were produced, neither of these documents have been formally adopted by Council. The current Stellenbosch Municipality SDF is also silent on the future spatial development of the Jonkershoek Valley and the area therefor exists within a spatial planning vacuum. It is of critical importance that a SDF for Jonkershoek be finalised, which will provide a framework for future development of the area.

- e) Identification of land and /or buildings to the transferred to /used by Stellenbosch Municipality: Following a meeting with representatives of the NDPW on 2018-10-10, they requested that Stellenbosch Municipality identify land that need to be transferred to them and request the use of office space that was previously used by Cape Nature, which was recently vandalised and is currently standing vacant, as to ensure a municipal footprint in the Jonkershoek Valley.
- f) Law Enforcement: An agreement(s) need to be put in place in terms whereof Stellenbosch Municipality is authorised to do law enforcement in the Jonkershoek, including the prevention of further illegal residential structure.

#### 6.3 Financial Implications

The last known infrastructure services report was completed in 2011 by Nortje and De Villiers Consulting Engineers and confirms the situation, at the time, to be as set out in paragraph 6.2.2. The current extent and condition of engineering services in the Mixed Use Precinct is, however, not documented and the full extent of the financial implications of taking over service delivery in the area is therefore not determinable at this stage. Once the feasibility report is compiled, which would include a *status quo* report on municipal (bulk) infrastructure; possible areas of upgrade could be identified and cost.

For the interim period it is suggested that Departments provide interim service within their respective, approved budgets. No major capital spending should be incurred until such time as the feasibility study and has been completed and budgetary provision has been made for specific upgrades.

#### 6.4 Legal Implications

Recommendations comply with legislation.

#### 6.5 Staff Implications

Additional service delivery points may lead to the necessity for the appointment of additional staff. It is, however, too early to quantify such implications at this stage before the feasibility study is completed.

#### 6.6 Previous / Relevant Council Resolutions

As indicated above, the Mayoral Committee previously considered this matter on 21 November 2017.

#### 6.7 Risk Implications

The biggest risk at this stage is for Stellenbosch Municipality not getting involved in service delivery. The damaged caused by civil unrest (service delivery protest) over the past 6 months already runs into millions of rand. It is therefore of critical importance that Stellenbosch not only confirms their commitment to service delivery in the area, but in fact get involved in interim service delivery and future planning.

#### 6.8 Comments from Senior Management

#### 6.8.1 Director: Infrastructure Services

Supports the recommendations

#### 6.8.2 Director: Planning and Economic Development

The approval of the item by Council will facilitate the provision of much needed services provision intervention in the Jonkershoek's settled areas. The Municipality can further engage in processes to deal with the ongoing informal settlement mushrooming in Jonkershoek that is sure to present more challenges that will have to be dealt with in future.

#### 6.8.3 Chief Financial Officer

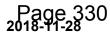
No comments received.

#### 6.8.4 Municipal Manager

Supports the recommendations

# RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.4

- (a) that the Power of Attorney from the National Department of Public Works, authorising Stellenbosch Municipality to commence with service delivery in Jonkershoek, be noted:
- (b) that the Administration be authorised to render interim municipal services in the Mixed Use Precinct in Jonkershoek on a cost recovery basis from the users who receive the services, except to those households that qualify for free basic services in terms of the Municipality's Indigent Policy;
- (c) that the Administration be authorised to provide/upgrade Access to Basic Services (Communal services) in informal areas, free of charge;
- (d) that the Director: Planning and Economic Development be requested to commission a feasibility study with the view of identifying a possible site(s) for possible township establishment, taking into account the Draft SDF for Jonkershoek, but also taking into account the positioning of bulk infrastructure and access to the site(s);
- (e) that the National Department of Public Works be requested to transfer the land to Stellenbosch Municipality:
- (f) that the National Department of Public Works be requested to transfer the land on which the office space previously used by Cape Nature, either by way of acquisition or by way of a Lease Agreement, to the Municipality;
- (g) that, the Director: Infrastructure Services be requested to compile a *status quo* report regarding the availability of bulk infrastructure but also indicating the cost of possible interim upgrading of such bulk infrastructure;
- (h) that the Director: Planning & Economic Development be requested to finalise the SDF for Jonkershoek in terms of the SPLUMA Act 16 of 2013;
- that the Municipal Manager be authorised to conclude an agreement(s) with the relevant authorities to ensure that Stellenbosch Municipality is in a position to do law enforcement in the Jonkershoek Valley, with specific reference to the prevention of further unauthorised structures being constructed/erected;



- (j) that a progress report be tabled to Council within 6 months, indicating progress that has been made regarding the provision of services; and
- (k) that, in the mean-time, all expenditure be incurred within the existing, approved budget.

#### ANNEXURES:

Appendix 1: Agenda item Appendix 2 and 3: MOA Appendix 4: Agenda item Appendix 5: Letter Public Works

Appendix 7: Copy of information statement

Appendix 6: Letter to Public Works

Appendix 8: Document: Jonkershoek Service delivery & Future Spatial Development

Appendix 9: Minutes & Attendance Register from meeting Appendix 10: Minutes of Jonkershoek Steering Committee

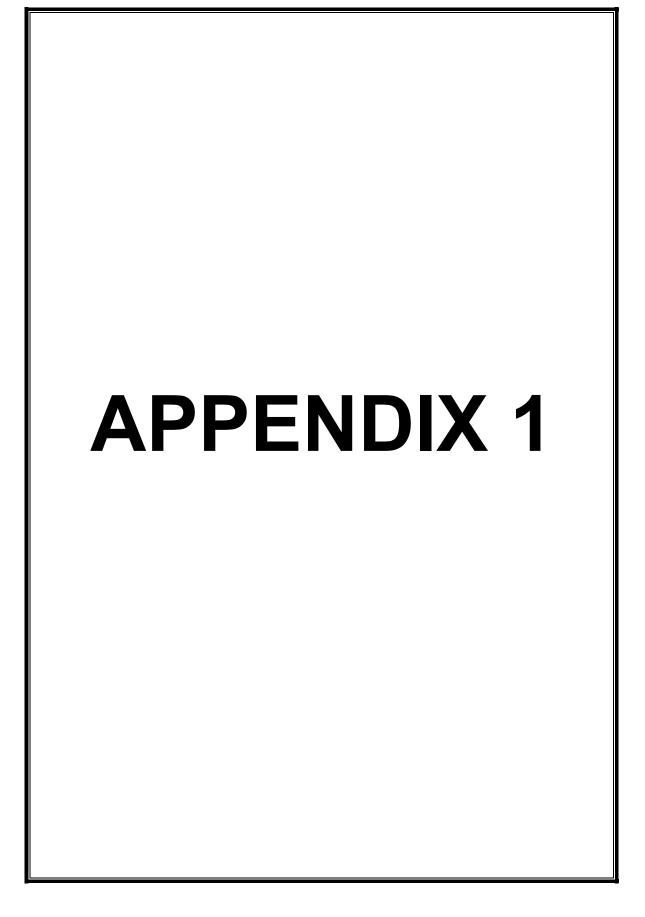
Appendix 11 and 12: Report compiled by Friedlander, Burger & Volkmann

Appendix 13: Draft Power of Attorney
Appendix 14: Letter from National office
Appendix 15: A copy of the Power of Attorney

Appendix 16: Letter from NDPW

#### FOR FURTHER DETAILS CONTACT:

NAME	Piet Smit
POSITION	Manager: Property Management
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REPORT DATE	2018-10-30



# 5.2.5 PROPOSED MEMORANDUM OF AGREEMENT: MANAGEMENT OF "OP DIE BULT" EX FOREST VILLAGE, JONKERSHOEK

File number : 7/1/1//MAASDORP

Report by : Municipal Manager

Compiled by : Director: Corporate Services

Delegated Authority : MAYCO

#### PURPOSE OF REPORT

To consider a proposed Memorandum of Agreement, in terms whereof Stellenbosch Municipality will take over the management of "Op die Bult" ex-forest village, Jonkershoek.

#### BACKGROUND

On 2006-06-14, MAYCO considered a report on the proposed management of ex-forest villages. A copy of the said report is attached as APPENDIX 1 (previously circulated), giving the necessary background to this item.

At the above-mentioned meeting MAYCO decided, inter alia, that the Municipal Manager must report back on a way forward regarding the future of Jonkershoek.

Following this resolution, the Director Corporate Services was requested to facilitate discussions with the various roleplayers in Jonkershoek.

A number of discussions with the various roleplayers, i.e M.T.O, Cape Nature, Dept of Water Affairs and Forestry, Department of Public Works and Department of Land Affairs took place over the last few months.

A Service and Facilities Agreements entered into between MTO and SAFCOL, in terms whereof MTO was to provide services to "Op die Bult" ex-forest village in Jonkershoek, will terminate on 2007-03-30, i.e MTO will no longer provide any services to residents of "Op die Bult".

The Minister of Water Affairs and Forestry has subsequently "released" the "Op die Bult" area from the State Forest Area of Jonkershoek. The result hereof is that "Op die Bult" will revert back to the Department of Public Works.

The Department of Public Works, in turn has requested Stellenbosch Municipality to take over the Management of the area, as an interim measure, until such time as township establishment will take place.

#### DISCUSSION

#### 3.1 Proposed Memorandum of Agreement

Hereto attached as APPENDIX 2 (previously circulated), is a Draft Memorandum of Agreement, in terms whereof Stellenbosch Municipality will take over the Management of "Op die Bult" ex-forest Village, subject to certain terms and conditions. Council's attention is specifically drawn to clause 6 of the Draft Memorandum of Agreement, which deals with a number of suspensive conditions.

In terms hereof, the Agreement will only come into effect, should Stellenbosch Municipality be able to reach the following agreements:

- 3.1.1 A memorandum of agreement entered into by and between the MUNICIPALITY and MTO, in terms whereof the MUNICIPALITY is authorised, as an interim arrangement, to use the bulk water supply, currently used to provide water to the property;
- 3.1.2 A memorandum of agreement entered into by and between the Municipality and SAFCOL, as previous lessees of the property, in terms whereof SAFCOL undertake to make a financial contribution of not less then R33 000,00 per residential building towards the upgrading of the services infrastructure, to enable the MUNICIPALITY to proceed with the township establishment process.
- 3.1.3 A memorandum of understanding (MOU), entered into by and between the MUNICIPALITY; MTO; CAPE NATURE and the DEPARTMENT in terms whereof the MUNICIPALITY would, by way of a definitive agreement, take over the responsibility of providing municipal services in the greater Jonkershoek Valley where urban settlement has taken place on state- and Municipal owned land and to attend to possible township establishment of such area(s). In terms of such a MOU. municipal land currently leased by MTO and/or Cape Nature and/or state-owned land currently leased by MTO and/or Cape Nature must be identified as possible alternative land for township establishment. The MOU should also set out the basis of re-negotiating the current lease agreement in an effort to regularise and/or exclude sub-lease agreements and land not used for forestry

purposes, as envisaged in the original 99 year Lease Agreement.

The proposed M.O.U was inserted as a suspensive condition to ensure that the management of "Op die Bult" is not done in isolation, but rather as a first step in formalizing the bigger Jonkershoek Valley, where urban human settlements have taken place. It is important that this area be planned in an integrated manner.

#### 3.2 Budget implications

In terms of the proposed Agreement, the Management of the area should, theoretically, have no financial implications on Stellenbosch, as the Department of Public Works is suppose to stand in for all short-falls.

Provision will have to be made however, in the 2007/2008 operational and ad hoc capital budget for expenditure (and income) to deliver the services.

#### 4. INPUTS BY OTHER DEPARTMENTS

All relevant Departments were involved in the discussion leading to the drafting of the agreement.

#### CONCLUSION

Seeing that Stellenbosch Municipality is the competent authority to manage the area, the proposed Agreement is supported, subject thereto that the suspensive conditions are met.

#### RECOMMENDED

- that the proposed, draft Memorandum of Agreement as per APPENDIX 2 (previously circulated), be approved;
- that the Municipal Manager be authorized to enter into an agreement with the Department of Public Works on behalf of Stellenbosch Municipality and to sign all necessary documents in this regard;
- that the Director: Corporate Services be mandated to facilitate and sign the agreements as envisaged in Clause 6 of the Draft Memorandum of Agreement; and
- (d) that all relevant Directors attend to the practical, legal, financial and other obligations in terms of the proposed agreement.

#### SPECIAL MAYORAL COMMITTEE MEETING: 2007-03-22: ITEM 5.2.1

Following a request by the Municipal Manager that the item be withdrawn to enable him to further investigate the financial, legal and other implications, it was

#### RESOLVED (nem con)

that the item be referred back and be re-submitted via the relevant Standing Committee within three months.

## PROGRESS REPORT BY DIRECTOR: CORPORATE SERVICES : COMPILED BY: PIET SMIT

#### 1. Presentation to Management

Following the above resolution a presentation was presented to Management, giving them a historic perspective of the Jonkershoek Valley and the need to become involved in future solutions. A copy of the presentation is attached as APPENDIX 3 (previously circulated).

#### 2. Jonkershoek Steering Committee

Following the presentation to Management, it was agreed to set up a Jonkershoek Steering Committee consisting of all roleplayer organizations in an effort to decide on a way forward.

The first meeting of the Jonkershoek Steering Committee took place on 2007-06-28, and was attended by:

- The Municipal Manager;
- Directors of relevant Departments;
- Cape Nature;
- Department of Public Works;
- Department of Land Affairs;
- Department of Water Affairs and Forestry; and
- MTO.

Hereto attached as APPENDIX 4 (previously circulated) is a copy of the minutes of the said meeting. A follow-up meeting took place on 2007-08-16. Hereto attached as APPENDIX 5 (previously circulated) is the agenda of the said meeting.

#### 3. Terms of Reference

Following a decision by the Jonkershoek Steering Committee on 2007-06-28, a draft Terms of Reference for an Area Specific Integrated Development Plan (attached as APPENDIX 6 (previously circulated)) was compiled.

#### 4. Public participation / Feedback to affected committees

A public meeting was scheduled for 2007-09-13, with the view of:-

- giving feedback to the public on progress up to date; and
- (b) electing representatives from the community to serve on the Jonkershoek Steering Committee.

Although the meeting was well attended, a group of people left the meeting indicating their dissatisfaction with the way the Municipality is managing the process, seeing that there was an undertaking by the Municipality that they would wait for Dr Kotze\* to finalise his investigation into tenure issues in Jonkershoek.

\* Dr Kotze from Rural Outreach and Development Services was appointed by the Department of Land Affairs to investigate tenure issues in the Jonkershoek Valley, following allegations of evictions which were made against land owners by some farm workers and some NGO's.

Dr Kotze's draft report was finalized and circulated for comments during the last week of October 2007.

#### Appointment of a Project Manager

In an effort to speed-up the process but also to ensure that the process is driven objectively, it was decided to appoint a Project Manager to drive the process.

Mr Neville van der Westhuizen\* from Settlement Planning Services was recently requested to prepare a cost estimate and time-frame to managed the project. His quotation is still being awaited.

\* Mr van der Westhuizen was responsible for compiling the Draft Jonkershoek Spatial Development Framework during the late 90's for the Winelands District Council.

#### Way forward

From the various documents hereto attached, it is clear that Stellenbosch Municipality has indicated its willingness to take responsibility for delivering services to "Op die Buli", but only if the future of "Op die Buli" is planned within the bigger context of the Jonkershoek Valley.

At the last Jonkershoek Steering Committee Meeting held on 2007-08-16, the Municipal Manager has indicated that he is now ready to support the proposed Memorandum of Agreement between Stellenbosch Municipality and the Department of Public Works, as was presented to Mayco on 2007-03-22, on condition that the future of "Op die Bulf" is planned within the context of the bigger study area (as defined in the Terms of Reference, hereto attached as APPENDIX 6 (previously circulated)).

#### RECOMMENDED

- (a) that Council take note of the progress to date;
- that Council approve the proposed Memorandum of Agreement between Stellenbosch Municipality and the Department of Public Works, as per APPENDIX 2 (previously circulated);
- that the Municipal Manager be authorized to sign the Memorandum of Agreement on behalf of Stellenbosch Municipality;
- (d) that the Director: Corporate Services be mandated to facilitate and sign the proposed Memorandum of Understanding envisaged in clause 6 of the Draft Memorandum of Agreement;
- that all relevant Directors attend to the practical, legal, financial and other obligations in terms of the proposed agreement; and
- (f) that the Municipal Manager be requested to report on progress within 6 months.

# FINANCE AND CORPORATE SERVICES COMMITTEE MEETING : 2007-11-13 : ITEM 5.1.1.3

#### RECOMMENDED

- (a) that Council take note of the progress to date;
- that Council approve the proposed Memorandum of Agreement between Stellenbosch Municipality and the Department of Public Works, as per APPENDIX 2 (previously circulated);
- that the Municipal Manager be authorized to sign the Memorandum of Agreement on behalf of Stellenbosch Municipality;

- (d) that the Director: Corporate Services be mandated to facilitate and sign the proposed Memorandum of Understanding envisaged in clause 6 of the Draft Memorandum of Agreement;
- that all relevant Directors attend to the practical, legal, financial and other obligations in terms of the proposed agreement; and
- that the Municipal Manager be requested to report on progress within 6 months.

It was further

#### RESOLVED (nem con)

that minutes of meetings with the public/community in future be included in accompanying documentation.

#### MAYORAL COMMITTEE MEETING: 2007-11-21: ITEM 5.2.5

#### RESOLVED (nem con)

- (a) that the progress regarding Jonkershoek, be noted;
- that the proposed Memorandum of Agreement between Stellenbosch Municipality and the Department of Public Works, attached as APPENDIX 2 (previously circulated), be approved;
- that the Municipal Manager be authorized to sign the Memorandum of Agreement on behalf of Stellenbosch Municipality;
- (d) that the Director: Corporate Services be mandated to facilitate and sign the proposed Memorandum of Understanding envisaged in clause 6 of the Draft Memorandum of Agreement;
- that all relevant Directors attend to the practical, legal, financial and other obligations in terms of the proposed agreement;
- that the Municipal Manager be requested to report on progress within 6 months; and
- (g) that the Director: Corporate Services be mandated to ensure that a communication strategy with the affected communities is implemented.

(DCORP)

#### 6. REPORTS SUBMITTED BY THE MUNICIPAL MANAGER

#### 6.1 NON-DELEGATED MATTERS

# 6.1.1 PROPOSED MEMORANDUM OF AGREEMENT: MANAGEMENT OF "OP DIE BULT" EX FOREST VILLAGE, JONKERSHOEK

File number : 7/1/1/Jonkershoek

Report by : Municipal Manager

Compiled by : Piet Smit

Delegated Authority : Mayco

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#### 1. PURPOSE OF REPORT

To report on progress pertaining to the proposed Memorandum of Agreement, in terms whereof Stellenbosch Municipality is to take over the management of "Op die Bult" ex Forest Village, Jonkershoek.

#### 2. BACKGROUND

On 2007-03-22 an item served before MAYCO, recommending that Council enter into a Memorandum of Agreement in terms whereof Stellenbosch Municipality would manage the "Op die Bult" ex Forest Village on behalf of the Department of Public Works, subject to certain conditions.

Having considered the report, MAYCO resolved:

"that the item be referred back and be re-submitted via the relevant Standing Committee within three months."

Hereto attached as APPENDIX 1, is a copy of the said Minutes.

#### DISCCUSION

#### 3.1 Discussions with Department Public Works and MTO

Following this decision, a meeting was scheduled with MTO and the Department of Public Works.

At this meeting the Municipal Manager informed MTO and the Department of Public Works that Stellenbosch Municipality is not prepared to take over the management of "Op die Bult" in isolation, but that the management of "Op die Bult" must be considered within the context of a Development Framework for the bigger area.

#### 3.2 Presentation to Management

Following these discussions, a powerpoint presentation was prepared for the new Management Team, giving them the background and suggested certain steps.

Hereto attached as APPENDIX 2, is a copy of the said PowerPoint presentation.

#### 3.3 First meeting of Jonkershoek Steering Committee (JSC)

A follow-up meeting was scheduled with all the roleplayers (Jonkershoek Steering Committee) on 2007-06-28 in an effort to proceed in a more structured way. Hereto attached as APPENDIX 3, is a copy of the Action Minutes of the first meeting of the JSC.

#### 3.4 Proposed Terms of Reference

At the meeting of the JSC it was decided that a Terms of Reference be compiled. Hereto attached as APPENDIX 4, is a Draft Terms of Reference.

#### 4. COMMENTS BY OTHER DEPARTMENTS

Although this report was not distributed for comments/inputs by other Departments, as will be evident from the minutes of the JSC, various Departments were represented at the meeting.

#### CONCLUSION

In order to make progress regarding service delivery in Jonkershoek, it is important that:

- (a) the parties involved agree on a "Terms of Reference"; and
- (b) various status reports be compiled to assess the financial and other implications, before Stellenbosch Municipality is to commit itself to take over the Management of services in Jonkershoek.

#### RECOMMENDED

- (a) that Council take note of the minutes of the JSC;
- that Council in principle, commit itself to take over the management of services in Jonkershoek, once a "Terms of Reference" has been agreed upon;
- (c) that Council, in principle, approve the Draft Terms of Reference, as per APPENDIX 4;
- (d) that the Municipal Manager be authorised to approve expenditure (within the approved budget) in compiling the various status reports/planning related frameworks, setting the scene for a Memorandum of Understanding (MOU) to be entered into between Stellenbosch Municipality, the Department of Public Works, MTO and Cape Nature, which MOU must form the basis/framework for a definitive Memorandum of Agreement, in terms whereof Stellenbosch Municipality would take over the management of services in Jonkershoek; and
- (e) that the Municipal Manager be requested to report on progress on a

APPENDIX 2





# MEMORANDUM OF AGREEMENT

Made and entered into between

## THE NATIONAL DEPARTMENT OF PUBLIC WORKS

herein represented by	in his capacity as
duly	y authorised thereto,
(haralanthar referred to as little DER	ADTMENT

AND

## STELLENBOSCH MUNICIPALITY

Herein represented by GERALDINE METTLER in her capacity as MUNICIPAL MANAGER duly authorised thereto

(hereinafter referred to as "the MUNICIPALITY")

WHEREAS the DEPARTMENT, in terms of a statutory arrangement under the disposal of State Land Act of 1961, read with Section 28 of Schedule 6 of the Constitution of the Republic of South Africa, have the custodianship over the properties described as PORTION 4 OF FARM 352, STELLENBOSCH AND PORTION 2 OF FARM 352, STELLENBOSCH as shown on the map hereto attached as APPENDIX A (hereinafter referred to as the "property");

WHEREAS the houses and other related buildings on the properties are, in part, occupied by tenants in terms of Lease Agreements concluded with CAPE PINE and CAPE NATURE respectively;

WHEREAS CAPE PINE will no longer provide any services to residents of the properties;

WHEREAS the DEPARTMENT and the MUNICIPALITY agree, that as local authority within whose jurisdiction the Properties are situated, the Municipality is the competent authority to manage the properties through the management of leases and the provision of municipal services;

WHEREAS the DEPARTMENT has requested the MUNICIPALITY to manage the properties on its behalf, as an interim arrangement;

WHEREAS the DEPARTMENT has requested the MUNICIPALITY to upgrade the services infrastructure on its behalf:

WHEREAS the DEPARTMENT has requested the MUNICIPALITY to attend to township establishment, with the view of transferring ownership of individual dwellings to current occupants and public open spaces, roads and related infrastructure to the Municipality; should the properties indeed be viable for township establishment; and

WHEREAS the MUNICIPALITY has, in the spirit of co-operative governance, agreed to these requests, subject to certain terms and conditions;

NOW, THEREFORE, the parties agree as follows:

#### 1. MANAGEMENT OF PROPERTIES

- 1.1 Lease Agreements with occupants of dwellings
- 1.1.1 The DEPARTMENT hereby authorises the MUNICIPALITY to manage the dwellings on the properties on its behalf and the MUNICIPALITY agrees to manage the dwellings in terms of individual Lease Agreements to be entered into between the MUNICIPALITY and current or future occupants.
- 1.1.2 The MUNICIPALITY undertakes to honour existing lease agreements, entered into with current occupants, where such agreements exist, whether in writing or verbal.
- 1.1.3 The MUNICIPALITY shall determine reasonable rentals, taking into account the condition of the dwellings, as well as affordability.
- 1.1.4 All income derived from such rentals shall accrue to the MUNICIPALITY.
- 1.1.5 Should any of the dwellings become vacant, for whatever reason, the MUNICIPALITY shall determine the future occupation of such dwelling(s).

- 1.2 Management of Informal Settlement(s)
- 1.2.1 It is specifically recorded that there are a number of informal dwellings situated on the properties;
- 1.2.2 The MUNICIPALITY hereby agree to manage these informal areas, including, but not limited to, the areas commonly known as Op-die-Bult, Compound, Fishpoint, Settlement and Assegaaibos, to the best of its ability, taking into account the limitations regarding bulk infrastructure and financial means;
- 1.2.3 For this purpose the municipality undertakes to:
  - undertake a survey of all informal dwellings, with the view of
  - the provision of basic municipal services.
- 1.3 Provision of Municipal Services
- 1.3.1 The MUNICIPALITY agrees to render the following Municipal Services which will include the maintenance of infrastructure to deliver such services:
  - (a) Bulk supply of water; subject to an agreement being reached with CAPE PINE in terms whereof the MUNICIPALITY will be allowed to use the current bulk supply of water or take over such infrastructure;
  - (b) potable water to house-holds, with the understanding that, where technically feasible, the current supply of water to residences will be retained;
  - (c) sewerage (French drains)
  - (d) roads and stormwater;
  - (e) solid waste disposal;
  - (f) fire fighting Services;
  - (g) maintenance of public open spaces and parks after township establishment;
     and
  - (h) prevention of unauthorised land occupation, which includes, but is not limited to, the management of new people wishing to settle in Jonkershoek.
- 1.3.2 The MUNICIPALITY agrees to render the services as set out in paragraph 1.2.1 in an effective manner and in compliance with legal requirements taking into account the availability and standard of existing infrastructure.
- 1.3.3 The MUNICIPALITY agrees to provide all occupants (users of services) with monthly accounts, in terms whereof they shall be liable for services rendered, at the current (2017 2018) tariff structure approved by Council, attached hereto as APPENDIX B. Municipal tariff structures are adjusted at the start of each financial year and such adjustments will be also applicable to the services mentioned in this paragraph.
- 1.3.4 The MUNICIPALITY undertake to draft and submit a budget to the DEPARTMENT, setting out:

- (a) the cost of providing the services mentioned in paragraph 1.2 and 1.3.1;
- (b) the estimated income from users of the services as per paragraph 1.3.3; and
- (c) the short-fall in income, i.e. the difference between (a) and (b).

Such budget must be provided to the **DEPARTMENT** within 3 months of signature by the last signing party to this agreement, and thereafter by not later than 28 February of each financial year.

- 1.3.5 The DEPARTMENT undertakes to make a contribution to the MUNICIPALITY to cover the shortfall as per paragraph 1.3.4.
- 1.3.6 In the event that the DEPARTMENT is unable to contribute the entire short-fall, the parties will negotiate in good faith a contribution to be paid by the DEPARTMENT, failing which the MUNICIPALITY may consider cancelling this agreement. It is, however, specifically recorded that the MUNICIPALITY will not act unilaterally in this regards, and will only consider cancelling this agreement after all alternatives have been considered, and only after a 6 months written notice period.
- 1.3.7 It is specifically recorded that the property falls outside the electricity distribution area of the MUNICIPALITY. Until such time as an agreement can be reached with ESKOM to take over the distribution network, alternatively that the NER approve the extension of the MUNICIPALITY'S distribution area to include the properties, the MUNICIPALITY will not deliver any electrical related services on the property.

#### 2. UPGRADING OF INFRASTRUCTURE

- 2.1 The MUNICIPALITY undertakes to upgrade the services infrastructure to an acceptable standard on behalf of the DEPARTMENT, so as to enable the MUNICIPALITY to render a professional service to the inhabitants.
- 2.2 For this purpose, and before any upgrading is undertaken by the MUNICIPALITY, the MUNICIPALITY shall prepare a gap-analysis on the status of services and a subsequent budget for the upgrading of services, where necessary, and shall present same to the department for consideration.
- 2.3 Once the budget referred to above has been approved by the DEPARTMENT, either in part or in full, the MUNICIPALITY undertakes to do the necessary upgrading of the services, as agreed upon.
- 2.4 The DEPARTMENT undertakes to compensate the MUNICIPALITY on completion of such upgrading works as agreed upon.

#### 3. TOWNSHIP ESTABLISHMENT

3.1 The DEPARTMENT hereby authorises the MUNICIPALITY and the MUNICIPALITY hereby undertakes to attend to the possible township establishment on behalf of the DEPARTMENT, subject to clause 3.8.

- 3.2 The MUNICIPALITY undertakes to prepare a budget and timeframe(s) for township establishment and to present same to the DEPARTMENT for its consideration.
- 3.3 Once the budget and timeframe(s) referred to above has been approved by the DEPARTMENT, the MUNICIPALITY undertakes to attend to the township establishment.
- 3.4 The parties hereby agree that, on date of the establishment of such township, all assets, including services infrastructure, residential units, public open spaces, public roads and undeveloped land will be transferred to the MUNICIPALITY.
- 3.5 The MUNICIPALITY undertakes to attend to the transfer of individual residential erven (including top structures) to identified beneficiaries.
- 3.6 It is specifically recorded that the current verified occupants of residential units are earmarked as potential beneficiaries, with the view of transferring ownership to them, taking into account affordability and access to financial services, where applicable.
- 3.6.1 For the purposes hereof the MUNICIPALITY undertakes to develop a policy, setting out the criteria for potential ownership of current residents, following a public participation process.
- 3.7 It is recorded that, on date of township establishment, the Municipality will take over all responsibilities for rendering municipal services in the area(s), at which date this agreement will terminate. Services to be rendered and current (2017 2018) tariffs are listed in APPENDIX B. Municipal tariff structures are adjusted at the start of each financial year and such adjustments will be also applicable to the services mentioned in this paragraph. The Stellenbosch Municipality has special provisions for qualifying households who cannot afford the approved tariffs. These provisions are contained in the Municipality's Indigent Policy attached hereto as APPENDIX C.
- 3.8 Notwithstanding the provisions of clause 3.1 for 3.7 (supra) it is specifically recorded that, due to the topography of the property, it is not a forgone conclusion that the current residential areas are suitable for township establishment, especially for the lower-income market. A final decision on possible township establishment, including alternative locations, will only be made once a ASIDP as envisaged in the MOU (see clause 6.1.3) has been completed.

#### 4. DURATION OF AGREEMENT

This agreement shall commence on date of signature by the last signing party and shall endure until the properties are legally transferred and registered in the name of the MUNICIPALITY, or until such time is it is terminated in terms of this agreement, subject to clause 6.

#### 5. PROVISIONS APPLICABLE HEREIN TO APPLY TO ALL SERVICES

5.1 The DEPARTMENT shall not be liable for the failure of the water supply, or any defect in any equipment of the DEPARTMENT or MUNICIPALITY servicing the property. 5.2 The DEPARTMENT shall not be responsible for any damage to, or loss of, any stock in trade, equipment, machines, raw materials, papers, furniture, household goods and effects, clothing, personal effects or other articles, goods and possessions of whatsoever nature kept on the premises by reason of rain, hail, earthquake, lightning or fire or by reason of riot, strikes or state enemies or as a result of theft or burglary, with or without force of entry, or through any defective condition or disrepair in the premises or through any other cause whatsoever (save for the negligent act or act of omission or omission amounting to negligence, by the DEPARTMENT or its agents or servants) nor shall the DEPARTMENT be responsible for any personal injury which may be sustained in or about the premises by any of the directors, servants, agents, customers, subtenants or invitees of the MUNICIPALITY or by any other person whomsoever, howsoever such injury may be caused (save for the negligent act of or act of commission) and the MUNICIPALITY hereby indemnifies the DEPARTMENT against any claim of whatsoever nature which may be made against the DEPARTMENT by any of the directors, servants, agents, sub-tenants, customers or invitees of the MUNICIPALITY or by anyone else whosoever in respect of personal injuries so sustained or in respect of the loss of, or damage to, anything on the premises, arising from any such cause aforesaid.

#### 6. SUSPENSIVE CONDITIONS

- 6.1 This agreement is subject to the fulfilment within six (6) weeks from the date of signature of this agreement by the last signing party, of the following suspensive conditions:
  - 6.1.1 A memorandum of agreement entered into by and between the MUNICIPALITY and MTO, in terms whereof the MUNICIPALITY is authorised, as an interim arrangement, to use the bulk water supply, currently used to provide water to the property;
  - 6.1.2 A memorandum of understanding (MOU), entered into by and between the MUNICIPALITY, MTO, CAPE NATURE and the DEPARTMENT, setting out the roles and responsibilities of the various parties on the medium-to long term development of the Jonkershoek Valley.
  - 6.1.3 A council resolution by the MUNICIPALITY authorising the extension of the area to include the properties listed in the preamble.
- 6.2 In the event of any of these conditions not being met within six (6) weeks from date of signature of this agreement by the last signature of this agreement, this agreement will become null and void, subject to clause 6.4.
- 6.3 In the event of any of these conditions not being met within six (6) weeks from date of signature of this agreement by the last signing party and the agreement thereby becoming null and void, no party shall have any claim against the other as a consequence thereof.
- 6.4 Notwithstanding the provisions of clause 6.2, the parties may, by mutual agreement, decide to extend the period referred to in clause 6.2 for a further period, in the event that it can be shown that:
  - 6.4.1 an agreement with MTO, pertaining to the future use of the bulk water supply is imminent, but that due to administrative processes that have to be followed, it might still take some time for final approval, and

6.4.2 the signing of a MOU is imminent, but due to administrative processes that have to be followed, it might still take some time for final approval

#### BREACH

- 7.1 In the event that any party ("defaulting party") fails to fulfil any of its obligations in terms hereof and remains in breach for a period of 21 days after the other party ("innocent party") has posted by pre-paid registered post to the party calling upon the defaulting party to remedy such breach, the innocent party shall be entitled (without prejudice to any other rights which the innocent party may have at law) either to:
  - 7.1.1 hold the defaulting party to the agreement and the enforcement of the provisions of this agreement; and
  - 7.1.2 cancel the agreement and to claim damages from the defaulting party suffered by the innocent party by reason of the said breach.
- 7.2 Notwithstanding anything to the contrary herein contained, any notice as contemplated in clause 7.1 above may be transmitted by means of an e-mail, in which event the date of the e-mail will be deemed to be the date of receipt of the said notice.
- 7.3 The provisions of this clause shall be subject, however, to the provisions of clauses 8 and 9 below.

#### 8. CO-OPERATIVE GOVERNANCE

The parties undertake to adhere to the principles of co-operative governance as set out in Chapter 3 of the Constitution, which principles shall guide the performance by each party in terms of this agreement.

#### 9. DISPUTE RESOLUTION

Any dispute between the parties shall be resolved in accordance with the provisions of the Intergovernmental Relations Framework Act, no 13 of 2005.

#### 10. DOMICILIUM CITANDI ET EXECUTANDI

The parties choose as domicilium citandi et executandi for all purposes of and in connection with this agreement as follows:

The Department : Regional Manager

Department of Public Works

Private Bag X9027

17756512 444

140 147

CAPE TOWN

8000

The Municipality

The Municipal Manager Stellenbosch Municipality

PO Box 17

STELLENBOSCH

7599

#### 11. GENERAL

- 11.1 This agreement sets out the entire agreement and understanding of the parties with regard to the subject matter hereof.
- No party shall be bound by an express or implied term, representation, warranty, promise or the like, unless the said term is recorded in writing herein.
- 11.3 No addition to, variation or consensual cancellation of this agreement shall be of any force or effect unless in writing and signed by, or on behalf, of, both parties.

THIS DONE AND SIGNED AT	THIS DAY OF2017
in the presence of the undersigned witnesses	
	1285 C
for National Department of Public Works	
AS WITNESSES:	
1	
2.	
THIS DONE AND SIGNED AT	ON THIS DAY OF2017,
in the presence of the undersigned witnesses:	
for Stellenbosch Municipality (Who warrants that he is duly authorized thereto)	
AS WITNESSES:	
1	
2	

## APPENDIX A: MAP SHOWING PROPERTIES



# APPENDIX B: CURRENT STELLENBOSCH MUNICIPALITY SERVICES TARIFFS

To be appended



## APPENDIX C: STELLENBOSCH MUNICIPALITY INDIGENT POLICY

To be appended



APPENDIX 3	







# MEMORANDUM OF UNDERSTANDING AND **CO-OPERATION AGREEMENT**

entered into by and between
STELLENBOSCH MUNICIPALITY
Herein represented by in her capacity as being duly authorised
(Hereinafter referred to as the "MUNICIPALITY");
THE NATIONAL DEPARTMENT OF PUBLIC WORKS
Herein represented by in his capacity as, being duly authorised
(Hereinafter referred to as the "DEPARTMENT");
MTO FORESTRY (PTY) LTD
Herein represented by in his capacity as , being duly authorised
(Hereinafter referred to as "MTO")
STERN CAPE DEPARTMENT OF TRANSPORT & PU WORKS
Herein represented by in his capacity as

## THE WE BLIC

Herein represented by	in his capacity as
***************************************	being duly authorised
(Hereinafter referred to	as "WC PUBLIC WORKS"

### CAPE NATURE

Herein represented by	in his capacity as
	, being duly authorised

(Hereinafter referred to as "CAPE NATURE")

#### AND

## WESTERN CAPE DEPARTMENT OF CULTURAL AFFAIRS & SPORT

Herein represented by	in his capacity as
AND THE RESERVOIR	
(Hereinafter referred to as *WC C	ULTURAL AFFAIRS")

and supported by

# THE COMMUNITIES OF OP-DIE-BULT, COMPOUND, FISHPOINT, SETTLEMENT & ASSEGNABOS

Herein represented by	in his capacity as
	, being duly authorised
(Hereinafter referred to as	the "COMMUNITY"

REGARDING THE DEVELOPMENT OF AN AREA SPECIFIC INTEGRATED DEVELOPMENT PLAN FOR THE JONKERSHOEK VALLEY.

WHEREAS the DEPARTMENT have the custodianship over various properties in the Jonkershoek Valley, some of which is encumbered by Lease Agreement with MTO and CAPE NATURE;

WHEREAS the MUNICIPALITY is the owner of various properties in the Jonkershoek Valley, some of which is encumbered by a 99-year Lease Agreement with MTO (via a Cession Agreement with the DEPARTMENT);

WHEREAS the WC PUBLIC WORKS is the owner of various properties in the Jonkershoek Valley;

WHEREAS various studies has shown that the current, multi-sectoral approach to service delivery in the Jonkershoek Valley is indeed hampering service delivery and security of tenure for residents of the area;

WHEREAS the DEPARTMENT has approached the MUNICIPALITY with a request to take over the management of Op die Bult, an ex-Forest Village in Jonkershoek;

WHEREAS the MUNICIPALITY has agreed to take over such management responsibility as an interim arrangement, until such time as the parties can agree on a more holistic approach to service delivery in the Jonkershoek Valley, WHEREAS the MUNICIPALITY and the DEPARTMENT has entered into a Memorandum of Agreement, in terms whereof, inter alia:-

- a) The DEPARTMENT has authorised the MUNICIPALITY to manage the Op die Bult area, and
- b) The MUNICIPALITY has agreed to render such services on behalf of the DEPARTMENT, subject to certain conditions;

WHEREAS the Memorandum of Agreement was subject to the fulfillment of a number of suspensive conditions, one being a Memorandum of Understanding to be entered into by and between the MUNICIPALITY, the DEPARTMENT, MTO, WC PUBLIC WORKS, CAPE NATURE and WESTERN CAPE CULTURAL AFFAIRS;

NOW THEREFOR the parties agree as follows:

#### 1. Current Contractual Arrangements

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- 1.1 It is recorded that a number of contractual arrangements are currently in place, regarding the use and management of various portions of land owned by the DEPARTMENT, the WC PUBLIC WORKS and the MUNICIPALITY in the Jonkershoek Valley; such as, but not limited to:
- 1.1.1 99-Year Lease Agreement, entered into by and between the MUNICIPALITY and the

  DEPARTMENT during February 1936, in terms whereof certain portions of land are
  leased to the DEPARTMENT for forestry purposes and limited housing;
- 1.1.2 Various Ceding Agreements, entered into by and between the DEPARTMENT and MTO, in terms whereof MTO has taken over the use of the forest area;
- 1.1.3 Lease Agreement entered into by and between the DEPARTMENT and MTO in terms whereof MTO is leasing certain properties for forestry purposes; and.
- 1.1.4 Lease Agreement entered into by and between the DEPARTMENT and the WESTERN CAPE DEPARTMENT OF CULTURAL AFFAIRS & SPORT (in terms whereof certain portions of land are leased by WC CULTURAL AFFAIRS for the purposes of a youth facility (Okkie Jooste);
- 2. Development of an Area Specific Integrated Development Plan
- 2.1 The parties hereby agree that, in order for the MUNICIPALITY to take over the responsibility for providing Municipal services to the broader community of Jonkershoek Valley, and more specifically, but not limited to the communities located at Op-die-Bult, Compound, Fishpoint, Settlement and Assegaaibos, on a sustainable basis, it is necessary to first develop an Area Specific Integrated Development Plan (ASIDP), which will provide a framework for, inter alia:-
  - the successful integration and co-ordination of planning and development initiatives;
  - 2.1.2 the effective functioning of a single Jonkershoek Forum, comprising of representatives of the various role-players, including local community groupings;
  - 2.1.3 a development plan that balances the existing needs of the various roleplayers, while setting out new development opportunities;
  - 2.1.4 the financing of new infrastructure, the establishment of an Infrastructure Development Fund and/or the establishment of a Jonkershoek Development Trust Fund;

- 2.1.5 the transfer of certain portions of land as described in Annexure B to this agreement to the MUNICIPALITY to enable Township Establishment, paving the way for individual ownership;
- 2.2 In order for the MUNICIPALITY to compile such an ASIDP, the MUNICIPALITY is hereby given special power of attorney to do all that is necessary, including the appointment of consultants to do specialist work, on land currently under the control of MTO; CAPE NATURE or the DEPARTMENT.
- 2.3 In developing such an ASIDP, the MUNICIPALITY undertakes to obtain and incorporate the inputs/needs of the Parties to this Memorandum of Agreement insofar as it is financially and socially sustainable.
- 2.4 The parties to this Memorandum of Understanding and Co-operation Agreement further undertake to set up a Technical Steering Committee that will co-ordinate the development of the proposed ASIDP and to give the necessary support to their staff identified to serve on such Technical Steering Committee.
- 2.5 In preparing an ASIDP, the following principles will serve to guide the establishment of such plan:
  - 2.5.1 to develop a plan that balances the existing needs of the various roleplayers, while examining development opportunities on a staged basis;
  - 2.5.2 to ensure the ASIDP is consistent with the provisions of Stellenbosch Municipality's IDP; Spatial Development Framework; the Jonkershoek Spatial Development Framework (still to finalized); as well as other related Planning Documents;
  - 2.5.3 to establish an ASIDP that takes into consideration the boundaries of the environmentally sensitive areas;
  - 2.5.4 to establish an ASIDP that takes into consideration the existing residents of the Valley as well as their rights and aspirations;
  - 2.5.5 to establish a planning process which ensures that the public are fully informed of and have opportunities for formal input as well as informally through information sessions during the ASIDP process, and its associated policies as they evolve;
  - 2.5.6 to establish a timeframe for the adoption of the ASIDP:
  - 2.5.7 to establish policies regarding the provision of affordable housing and the transition of residents from lessees to homeowners as redevelopment occurs.
  - 2.5.8 Vested rights of organizations/institutions (either as owners of land or as users of land) need to be guaranteed insofar as it is financially viable; whilst re-visiting and renegotiating new contractual arrangements.

- 2.6 The parties agree that the following aims and goals should be set as desired outcomes:
  - 2.6.1 Enhancing and protecting the character and landscape (natural and built) of Jonkershoek.
  - 2.6.2 Enhancing and protecting the natural environment and catchments areas.
  - 2.6.3 Protection of the agricultural resources and integrity;
  - 2.6.4 Upliftment of social conditions, services and security of tenure for marginalized communities within Jonkershoek.
  - 2.6.5 Reservation and redevelopment of the mixed use area and upper Valley as a broader community asset (recreation, eco-tourism, conservation, forestry, research).
  - 2.6.6 Establishing an appropriate management and institutional structure (Township establishment).
  - 2.6.7 Ensuring sustainable environmental and economical development.

#### Definitive Agreements to follow the approval of an ASIDP

- 3.1 The parties agree that, following the approval of an ASIDP, inter alia, the following definitive Agreements and/or amendments to current Agreements will have to be concluded before township establishment or other development can be undertaken by the MUNICIPALITY:
  - 3.1.1 Amendment to the 99-year Lease Agreement concluded between the MUNICIPALITY and the DEPARTMENT (currently ceded to MTO), providing for the exclusion of certain portions of land from the Agreement as indicated on the Map attached hereto as Annexure C and allowing for the cession of such Agreement to a third party (MTO), and the conditions under which such cession is to be carried out; alternatively the cancellation of the current 99 Year Lease agreement and the conclusion of a new Lease Agreement between the MUNICIPALITY and MTO;
  - 3.1.2 Amendment to the Lease Agreements between the DEPARTMENT and MTO and/or CAPE PINE, providing for the exclusion of certain portions of land from such Agreements, alternatively the cancellation of such Agreements and replacement with new definitive agreements, dealing the management of the remainder – portions of the land currently dealt with by existing agreements.
  - 3.1.3 A new Sales Agreement or a Land Availability Agreement to be concluded between the DEPARTMENT and the MUNICIPALITY in terms whereof certain portions of land as per Annexures B & C to this

Agreement are to be transferred or made available to the MUNICIPALITY to enable them to attend to township establishment and/or development.

3.2 In the event that an agreement is to be concluded in terms of clause 3.1.3 (supra); the basis of such transfer/making available of land to the MUNICIPALITY will be that such land may only be used for the provision of housing to the poor or to promote/facilitate the provision of housing to the poor. In the event that such land is to be used for development purposes, it will be on the basis that any proceeds deriving from such transaction(s), be it capital or operating of nature, only be used for the provision of or promotion of housing and related infrastructure to the disadvantaged residents of Jonkershoek, unless otherwise agreed between the parties.

#### 4. Terms of Reference for the compilation of an ASIDP

4.1 The MUNICIPALITY undertakes to finalise a Terms of Reference for the compilation of an ASIDP as soon as possible after conclusion of this Memorandum of Agreement, following a public participation process and after consultation with the parties to this agreement.

#### Co-operative Governance

The parties undertake to adhere to the principles of co-operative governance as set out in Chapter 3 of the Constitution, which principles shall guide the performance by each party in terms of this agreement.

#### Dispute Resolution

Any dispute between the parties shall be resolved in accordance with the provisions of the Intergovernmental Relations Framework Act, no 13 of 2005.

#### Domicilium citandi et Executandi

The parties hereto choose their domicillia citandi et executandi for all purposes of and in connection with this agreement as follows:

The Department Regional Manager

Department of Public Works

Private Bag X9027 CAPE TOWN

8000

The Municipality

The Municipal Manager Stellenbosch Municipality

PO Box 17 STELLENBOSCH 7599

MTO			
		***************************************	
		***************************************	700
			27 (200)
Cape Nature	1		21
		***************************************	
		***************************************	
		/····	
WC PUBLIC V	WORKS :		
		***************************************	
		***************************************	
1202-2013			
WC CULTURA	AL AFFAIRS:	***************************************	
		***************************************	

#### 8. General

- 8.1 This agreement sets out the entire agreement and understanding of the parties with regard to the subject matter hereof.
- 8.2 No party shall be bound by an express or implied term, representation, warranty, promise or the like, unless the said term is recorded in writing herein.
- 8.3 No addition to, variation or consensual cancellation of this agreement shall be of any force or effect unless in writing and signed by, or on behalf, or, both parties.

THIS DONE AND SIGNED AT 2017.	STELLENBOSCH	THIS	DAY	OF
For National Department of Public	Works	200		
WITNESSES:				
1	-			
2				
THIS DONE AND SIGNED AT 2017.	STELLENBOSCH	THIS	DAY	OF
For Stellenbosch Municipality				
WITNESSES:	J. '			
2.				
THIS DONE AND SIGNED AT2017.	STELLENBOSCH	THIS	DAY	OF
for MTO				
WITNESSES:				
1,				
2				

Page 365

for Western Cape Department of Public Works  WITNESSES:  1	THIS	DONE	AND	SIGNED 2017.	AT	STELLENBOSCH	THIS		DAY	OF
WITNESSES:  1										
THIS DONE AND SIGNED AT STELLENBOSCH THIS DAY OF	for V	Vestern (	Cape D	epartment	of Pu	ublic Works				
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	2					et.				
WITNESSES:  1  2  THIS DONE AND SIGNED AT STELLENBOSCH THIS DAY OF 2017.  For Western Cape Department of Cultural Affairs & Sport  WITNESSES:  1	THIS	DONE	AND		АТ	STELLENBOSCH	THIS	-	DAY	OF
WITNESSES:  1  2  THIS DONE AND SIGNED AT STELLENBOSCH THIS DAY OF 2017.  For Western Cape Department of Cultural Affairs & Sport  WITNESSES:  1										
2	For C	ape Nati	ure							
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For Western Cape Department of Cultural Affairs & Sport  WITNESSES:	THIS	DONE			АТ	STELLENBOSCH	THIS		DAY	OF
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1:	For W	estern C	ape De	epartment o	of Cu	Itural Affairs & Spo	rt			
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#### ANNEXURE A

## LIST OF SIGNATORIES TO THE AGREEMENT AND THEIR ROLES IN JONKERSHOEK

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SIGNATORY	ROLE
NATIONAL DEPARTMENT OF PUBLIC WORKS	LANDOWNER
STELLENBOSCH MUNICIPALITY	LOCAL GOVERNANCE
MTO GROUP	LESSEE IN TERMS OF A CESSION AGREEMENT
CAPENATURE	LESSEE AND CONSERVATION AUTHORITY / AGENCY
WESTERN CAPE DEPARTMENT OF TRANSPORT & PUBLIC WORKS	LANDOWNER
WESTERN CAPE DEPARTMENT OF CULTURAL AFFAIRS & SPORT	LESSEE, OKKIE JOOSTE CULTURAL CENTRE
JONKERSHOEK COMMUNITY (OP-DIE- BULT, COMPOUND, FISHPOINT, SETTLEMENT & ASSEGAAIBOS)	RESIDENTS

#### ANNEXURE B

## PORTIONS OF LAND FOR TOWNSHIP ESTABLISHMENT IN JONKERSHOEK TO BE TRANSFERRED FROM THE DEPARTMENT TO THE MUNICIPALITY (REFER MAP OVERLEAF)

OWNER	PROPERTY DESCRIPTION	EXTENT	
RSA (NATIONAL DEPARTMENT OF PUBLIC WORKS)	ERF 1507, STELLENBOSCH	TO BE CONFIRMED	
RSA (NATIONAL DEPARTMENT OF PUBLIC WORKS)	ERF 1508, STELLENBOSCH	TO BE CONFIRMED	
RSA (NATIONAL DEPARTMENT OF PUBLIC WORKS)	ERF 1509, STELLENBOSCH	TO BE CONFIRMED	
RSA (NATIONAL DEPARTMENT OF PUBLIC WORKS)	REMAINDER FARM 352, STELLENBOSCH	TO BE CONFIRMED	
RSA (NATIONAL DEPARTMENT OF PUBLIC WORKS)	PORTION 4 OF FARM 352, STELLENBOSCH	TO BE CONFIRMED	



APPENDIX 4	

#### 42ND MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2016-06-15

### 7.2 APPLICATION FOR APPROVAL OF JONKERSHOEK SPATIAL DEVELOPMENT FRAMEWORK

File number : 15/2/2/2

Compiled by Spatial Planner (B Henning)

Report by Director: Planning and Economic Development

Delegated Authority : Council

#### Strategic intent of item

Preferred investment destination X

Greenest municipality X

Safest valley X

Dignified Living X

Good Governance X

#### PURPOSE OF REPORT

To obtain Council's approval for the Jonkershoek Spatial Development Framework (SDF) in terms of Chapter 5 of the Municipal Systems Act 2000 (Act 32 of 2000) and Section 21 of the Spatial Planning and Land Use Management Act, 2013 (No 16 of 2013).

The SDF will be approved as a local area SDF in terms of Section 9 of the Stellenbosch Municipality Land Use Planning Bylaw, 2015.

#### 2. STUDY AREA

The study area consisting of approximately 61,8km² in extent and comprises of the portion the Jonkershoek Valley immediately south-east of the residential areas of Rozendal and Karindal of Stellenbosch, with the south-western edge being a line joining the peaks of Stellenboschberg, and the north-eastern edge begin a line joining the peaks of Jonkershoekberg. The south-eastern edge of the study follows the cadastral boundary of the Farm Jonkershoek 385.

#### BACKGROUND

The Jonkershoek Valley is a unique area characterized by intensive agriculture and natural beauty, but is currently begin subjected to a broad range of development pressure. It is also the main catchment area for the Eerste River and forms the core of the Jonkershoek Nature Reserve.

The Municipal Spatial Development Framework (MSDF) for the WC024 area was approved by Council in February 2013. A total of 14 nodes were identified, but Jonkershoek was not one of the nodes.

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The consultants (CK Rumboll & Partners) were appointed in 2010 to compile a Spatial Development Framework for Jonkershoek. However, due to the occupation of the area, the rights to occupation and ownership of land in Jonkershoek were investigated by Chennells Albertyn Attorneys, Notaries & Conveyancers.

An item was prepared and presented to the Planning and Economic Development Committee meeting on 31 March 2015. It was recommended that the Executive mayor approves the Jonkershoek SDF in terms of the Land Use Planning Ordinance, 1985 (ordinance 15 of 1985) and the Municipal Systems Act 2000, (Act 32 of 2000) as Draft Policy for public participation, before the policy is finally approved.

#### 4. PUBLIC PARTICIPATION

A notice was placed in the Eikestadnuus on 10 September 2015 to notify the public that the Draft Jonkershoek Spatial Development Framework will be available for inspection during office hours at the public libraries, on the municipal website and the Advice Centre for the period from 10 September 2015 to 9 October 2015. The public was invited to submit comments and inputs in writing.

Registered letters with the draft SDF document on a CD were also sent to external departments (Public Works, Cape Pine and Cape Nature) for comment until the closing date of 16 November 2015.

An open day was held on 1 October 2015 from 17:00 - 20:00 at the Cape Nature hall in Jonkershoek.

Several comments received from the community, public and external departments were sent to the consultants at the end of October / beginning of November 2015 in order for them to amend and revise the document.

The first project team meeting for 2016 was held on 19 February 2016 at Stellenbosch Municipality to discuss the comments received from the public participation process and to determine the way forward.

The consultant finalized the Draft Jonkershoek SDF and the amended document was submitted to Stellenbosch Municipality on 18 March 2016. The amended Jonkershoek Spatial Development Framework by CK Rumboll & Partners is attached for your perusal as Appendix 1.

#### 5. PREVIOUS COMMENTS BY RELEVANT DEPARTMENTS

The Jonkershoek SDF was circulated to all the departments on 5 September 2012 and only Engineering Services responded with the following comments:

They support the principle of formalizing and guiding further potential development in the Jonkershoek Valley. The principle of protecting the very sensitive valley by not opening it up to extensive development is also supported.

However, in respect of engineering services, there are currently no formalized engineering services in the valley. In general sewage is handled by means of either soakaways or conservancy tanks.

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Water provision is mainly by means of boreholes or extraction from the river, fountains or mountain streams. The existing main water supply pipe supplies raw (untreated) water from Jonkershoek River to the Water Treatment Plant at Idasvallei and is therefore not suitable for water provision in the Valley.

Roads in the Valley is maintained and managed by the District Municipality, to the cost of the District Municipality. The engineering department recommended that the consultants that compiled the Jonkershoek SDF liaise with the Engineering department to agree on logical, practical measure in respect of services provision before the document be finalized as some of the proposal as reflected in the Implementation Plan is not feasible and not practical to implement from a services point of view.

The Jonkershoek SDF was then again circulated to all departments on 21 January 2015 for comments and the following comments were received:

<u>Community & Protection Services</u>: The department supports future development in the area, but recommends provincial engineers to provide input to the current speed zone due to the intended increase of residents.

<u>Financial Services</u>: The plans of the Jonkershoek SDF should be costed and then a cost benefit analyses should be performed on a life cycle basis. The proposals of this SDF should also be viewed in context of the wider WC024 strategies for housing etc.

## 6. COMMENTS BY RELEVANT DEPARTMENTS ON AMENDED JONKERSHOEK SDF (AFTER PUBLIC PARTICIPATION CONSULTATION)

The amended Jonkershoek SDF was circulated to all departments on 15 April 2016 and the following comments were received:

#### Department: Planning and Economic Development

<u>Spatial Planning:</u> Please note that the Jonkershoek Spatial Development Framework must be approved in terms of the Stellenbosch Municipality: Land Use Planning Bylaw (not LUPO).

<u>Environment</u>: The Jonkershoek SDF recognises Jonkershoek valley's importance as upper catchment of the Eersteriver as well as its role as conservation area and is supported. The limited development within the valley recommended in the SDF should only occur with the provision of sufficient services to ensure that the surrounding area's integrity is maintained and protected. The sustainability of the recommended settlement will largely depend on the successful implementation of the proposed economic activities.

<u>Director:</u> The SDF is generally compliant with the relevant statutory requirements for a local area spatial development framework (Section 9 of the Stellenbosch Municipality Land Use Planning Bylaw) and in general, the requirements as set out in the Western Cape Land Use Planning Act, 2014, Act 3 of 2014 (LUPA). The process for the preparation of the SDF might not have followed the strict provisions and

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requirements, as these were concluded prior to the implementation of LUPA and the municipal bylaw. Nonetheless, the document contains sufficiently detailed plans and an implementation programme to make it useful and implementable and it provides clear guidance for land use planning decisions.

In summary, the SDF recommends for a limited extent of urban development/settlement in Jonkershoek, predominantly to accommodate the historic residents of the area and some accommodation for the influx of residents up until the end of 2012. There is clearly no provision for further settlement, to establish an urban node in the area, with sufficient capacity to accommodate all the residents as this will not be feasible, nor compatible with the overarching goal of retaining Jonkershoek as a conservation and tourism attraction. The implementation programme and the recommendations of the SDF provide sufficient guidelines for integrating the proposed settlement with the tourism attraction, in order to provide exclusive economic opportunities for the residents, which would not be possible if the settlement is allowed to develop into a full-scale urban node.

Recommendations have engineering, financial, legal and property related implications. The relevant recommendations in the draft item to Council are supported.

#### Department: Engineering

This department fully supports the various statements of effective coordination of development and planning initiatives to ensure successful implementation of the SDF action plans.

The use of septic tanks should be eradicated through a phased implementation process seeing that the valley would suffer if this use would continue. The use of conservancy tanks are suggested and where ever possible the implementation of piped sewer systems.

Care should be taken of the effect of illegal dumping and should be monitored and rectified as soon as it is discovered. Should any further housing units be implemented it should be done with the prescribed standards of township establishment as issued by this Directorate.

The high risk road access to the Valley should also form part of the phased implementation programme to ensure that further development of the valley be done in line with upgrading the access to a more safer situation, especially for pedestrians and cyclists.

In summary the Directorate Engineering therefore support the proposals of the Jonkershoek SDF with a proviso that implementation of the suggested infrastructure be done in collaboration with this Directorate but more importantly in line with our priorities of serving the entire WC024 region.

#### 7. LEGAL IMPLICATIONS

Legal comment attached as APPENDIX 2.

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#### 8. FINANCIAL IMPLICATIONS

Comment not possible - cost of development unknown.

#### RECOMMENDED

- (a) that Council approve the Jonkershoek Spatial Development Framework in terms of in terms of Chapter 5 of the Municipal Systems Act 2000 (Act 32 of 2000) and Section 21 of the Spatial Planning and Land Use Management Act, 2013 (No 16 of 2013);
- (b) that the SDF be approved in terms of Section 9 of the Stellenbosch Municipality Land Use Planning Bylaw as guiding policy for decisionmaking; and
- (c) that the implementation plan be reviewed and expanded to include projects, project leaders and budgets.

## (DIRECTOR: PLANNING AND ECONOMIC DEVELOPMENT TO ACTION)

## PLANNING AND ECONOMIC DEVELOPMENT COMMITTEE: 2016-05-31: ITEM 6.1.2

#### RECOMMENDED

- (a) that Council approve the Jonkershoek Spatial Development Framework in terms of in terms of Chapter 5 of the Municipal Systems Act 2000 (Act 32 of 2000) and Section 21 of the Spatial Planning and Land Use Management Act, 2013 (No 16 of 2013);
- (b) that the SDF be approved in terms of Section 9 of the Stellenbosch Municipality Land Use Planning Bylaw as guiding policy for decisionmaking; and
- (c) that the implementation plan be reviewed and expanded to include projects, project leaders and budgets.

## (DIRECTOR: PLANNING AND ECONOMIC DEVELOPMENT TO ACTION)

#### MAYORAL COMMITTEE MEETING: 2016-06-10: ITEM 5.1.3

#### RECOMMENDED BY THE EXECUTIVE MAYOR

 that the item be noted and forwarded to Council for information to serve as a basis for the future development initiatives for Jonkershoek area; and

#### 42ND MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

2016-06-15

(b) that the process for a legally compliant SDF for Jonkershoek be commenced with during 2016/2017 financial year.

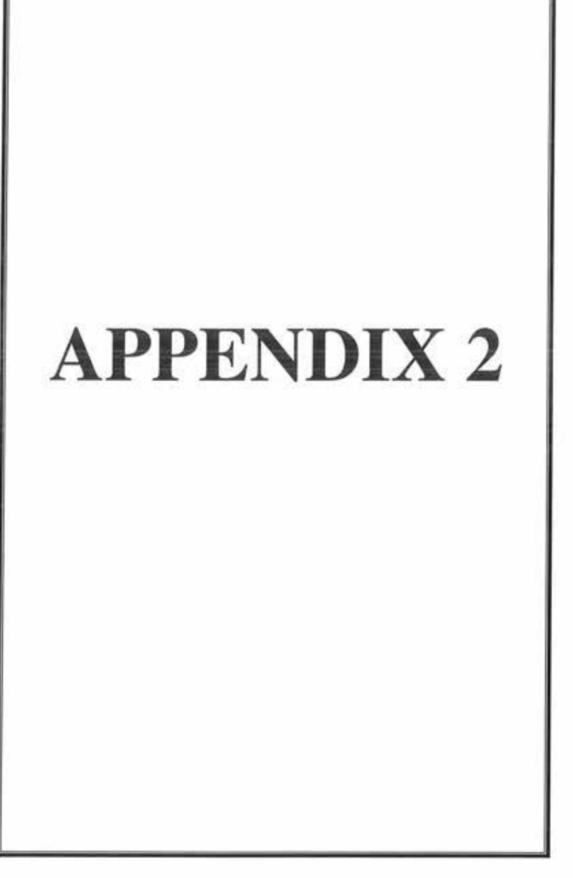
## (DIRECTOR: PLANNING AND ECONOMIC DEVELOPMENT TO ACTION)

42ND COUNCIL MEETING: 2016-06-15: ITEM 7.2

RESOLVED (nem con)

that this matter be referred back to allow the Administration to give effect to the legal opinion (see APPENDIX 2), whereafter same be resubmitted to Council for consideration.

DIRECTOR: PLANNING AND ECONOMIC DEVELOPMENT TO ACTION)





t: +27 (0) 21 850 6400 £+27 (0) 21 852 1770 1st Floor, Dynarc Triangle, 13 Urtel Crescent Somerset Mall, Somerset West PO Box 327, Somerset Mall, 7137 DX 15 Samerset West Samerset West Direct Line: +27 (0) 21 850 6400 GuanP@stbb.co.za | www.stbb.co.za

#### THE STELLENBOSCH MUNICIPALITY Stellenbosch

Your Ref:

Our Ref: GP/AVR/AS

Date: 15 May 2016

Dear Sir / Madam

Legal considerations in respect to the application for approval of the Jonkershoek Spatial Re: Development Framework (File No. 15/34/34/2)

- 1. We have been requested by the Stellenbosch Municipality ("the Municipality") to consider the legal implications of an approval of the latest Jonkershoek Spatial Development Framework ("the latest SDF") in respect to an application for that purposes, under File No. 15/34/34/2 ("the application").
- 2 The application annexes, as Appendix I, a Spatial Development Framework dated 2011 ("the 2011 SDF') and it accordingly appears that the latest SDF was not annexed to the application.
- 3. In this regard, the application refers to a consultative process for the drafting of a SDF that commenced in October 2015 and that a draft SDF and amended document was submitted to the Municipality on 18 March 2016.1
- 4 We are accordingly not in a position to advise as to the legal implications of adopting the latest SDF and kindly request that our offices be furnished with a copy thereof.
- 5. In the event that the application correctly refers to the 2011 SDF, it should be pointed out that that SDF was compiled in terms of the, now repealed, Land Use Planning Ordinance, 1985 (Ordinance 15 of 1985) ("the Ordinance") and the Municipal Systems Act, No. 32 of 2000. The

Albornoys Netwins & Conveyances

Abbridge Schedulers (Annihae Skepter (Maningrig) | Steffen Schedulers (Maningrig) | Steffen Schedulers (Maningrig) | Steffen Skepter (Maningrig) |

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The application makes reference to 18 March 2015, but we assume for the purposes of this advice, that same was a typing error and should have referred to 18 March 2016.

- Ordinance was repealed by the Stellenbosch Municipal Planning Bylaw, 2015 ("the Municipal Planning Bylaw") which came into operation on 1 December 2015.
- In view of the fact that the application in question was submitted after 1 December 2015, the application stands to be considered in view of the Municipal Planning Bylaw and not in terms of the Ordinance.
- 7. In addition to the repeal of the Ordinance, the Spatial Planning and Land Use Management Act, No. 16 of 2013 ("the SPLUM Act") came into operation during August 2013. Section 21 of the SPLUM Act describes the content for a municipal spatial development framework. In this respect, section 21 reads as follows:

"A Municipal spatial development framework must-

- (a) give effect to the development principles and applicable norms and standards set out in Chapter 2;
- include a written and spatial representation of a five year spatial development plan for the spatial form of the municipality;
- (c) include a longer term spatial development vision statement for the municipal area which indicates a desired spatial growth and development pattern for the next 10 to 20 years;
- (d) identify current and future significant structuring and restructuring elements of the spatial form of the municipality, including development corridors, activity spines and economic nodes where public and private investment will be prioritised and facilitated;
- (e) include population growth estimates for the next five years;
- include estimates of the demand for housing units across different socio-economic categories and the planned location and density of future housing developments;
- include estimates of economic activity and employment trends and locations in the municipal area for the next five years;
- identify, quantify and provide location requirements of engineering infrastructure and services provision for existing and future development needs for the next five years;
- identify the designated areas where a national or provincial inclusionary housing policy may be applicable;

- include a strategic assessment of the environmental pressures and opportunities within the municipal area, including the spatial location of environmental sensitivities, high potential agricultural land and coastal access strips, where applicable;
- identify the designation of areas in the municipality where incremental upgrading approaches to development and regulation will be applicable;
- (I) identify the designation of areas in which-
  - more detailed local plans must be developed; and
  - shortened land use development procedures may be applicable and land use schemes may be so amended;
- (m) provide the spatial expression of the coordination, alignment and integration of sectoral policies of all municipal departments;
- (n) determine a capital expenditure framework for the municipality's development programmes, depicted spatially;
- determine the purpose, desired impact and structure of the land use management scheme to apply in that municipal area; and
- (p) include an implementation plan comprising of—
  - sectoral requirements, including budgets and resources for implementation;
  - (ii) necessary amendments to a land use scheme;
  - (iii) specification of institutional arrangements necessary for implementation;
  - (iv) specification of implementation targets, including dates and monitoring indicators, and
  - (v) specification, where necessary, of any arrangements for partnerships in the implementation process\*.
- 8. It is accordingly clear that the provisions of section 21 of the SPLUM Act are peremptory and that any SDF must comply strictly therewith. It is accordingly necessary to evaluate the proposed SDF against the aforementioned requirements prior to the council of the Municipality approving and recommending same.

- 9. In this regard, section 9 of the Municipal Planning Bylaw provides as follows:
  - \*9. (1) The Municipality may adopt a local spatial development framework for a specific geographical area in a part of the municipal area.
  - (2) The purpose of a local spatial development framework is to, for a specific geographical area—
    - (a) provide detailed spatial planning guidelines;
    - (b) provide more detail in respect of a proposal provided for in the municipal spatial development framework;
    - (c) meet specific land use planning needs;
    - (d) provide detailed policy and development parameters for land use planning;
    - (e) provide detailed priorities in relation to land use planning and, in so far as they are linked to land use planning, biodiversity and environmental issues;
       and
    - (f) guide decision-making on land use applications\*.
- 10. In the event that the application correctly refers to the 2011 SDF, such SDF would not be compliant with the requirements of the Municipal Planning Bylaw or the SPUM Act, and would require consequential amendments. In as far as the latest SDF was omitted from the application, we are unable to advise further in respect to the legal implications of adopting same until such time as we have been furnished with a copy thereof.

We advise accordingly.

Yours faithfully

STBB | SMITH TABATA BUCHANAN BOYES

G Potgieter

# APPENDIX 5



Private Big X9027, CAPE TOWN 8000 Int Code: +27.21 Tel: 4022197 Fax: 0862726230 Celt: 0824677445 e-mail:Frederick Johnson@dpw.gov.za website: www.publicworks.gov.za

The Municipal Manager Stellenbosch Municipality P.O BOX 17 STELLENBOSCH 7599

Dear Colleague

INFORMATION: FOREST VILLAGES IN YOUR AREA

This office is currently entering into discussions with other relevant Departments relating to all Forest Villages in the Western Cape. The discussions are aimed at finding a solution towards facilitating the transfer of the villages to the concerned municipalities.

You are hereby kindly requested to furnish us with pertinent information relating to the forest villages situated within your Municipal jurisdiction, namely Manadorp, Meerlust and De Bult (Jonkershoek). As is known the forest villages emanated from the Department of Agriculture. Forestry and Fisheries deproclaiming State forest and releasing the land and adjoining villages to the Department of Public Works (DPW) with the expectation that DPW will devolve the villages to the municipality. For various reasons the municipalities are consistently refusing to accept the villages and DPW finds itself having to perform municipality functions towards serving these settlements.

In order for fruitful discussions to be affected, you are kindly requested to inform this office:

- Whether the forest villages are included in your integrated Development Plan (IDP) / Spatial Development Plan (SDP)
- What actions need to be addressed for the Municipality to accept transfer of the village
- What financial implications need to be addressed?

Department has become cognisant of the fact that it does not have the mandate nor competencies to deal with issues pertaining to settlements and infrastructure necessary to service the settlements in the

Pertinent issues for your consideration include, amongst others, the transfer of home ownership, the funding of infrastructure and also the future planning and sustainable economic development with respect

Your assistance in furnishing the requested, and any other relevant information on or before the 28th October 2016 will be highly appreciated. Thanking you for your cooperation with regards to the above position of this department.

Kind regards

Mr Fred Johnson REGIONAL MANAGER

DATE: 2006

APPENDIX 6	





Our ref. :

7/2/1/1

Wally Johnstone (021-8088768)

27 October 2016

The Regional Manager Department of Public Works PO Box X9027 Cape Town 8000

ATTENTION: MR FRED JOHNSON

Dear Sir

INFORMATION: FOREST VILLAGES IN STELLENBOSCH MUNICIPAL AREA

Our communication dated 19 September 2016, our meeting with your Mr Ossie Lamb on Tuesday, 18 October 2016 and your communication dated 17 October 2016 and titled INFORMATION: FOREST VILLAGES IN YOUR AREA refer.

#### PURPOSE OF THIS COMMUNICATION

The purpose of this communication is to respond to the request by the National Department of Public Works for "pertinent information relating to the forest villages within [y]our Municipal jurisdiction, namely Maasdorp, Meerlust and De Bult (Jonkershoek)" in order for discussions regarding the devolution of the villages to the Stellenbosch Municipality to commence.

We are in agreement with your expressed holistic approach to addressing the issues relating to Forest Villages by including "the transfer of home ownership, the funding of infrastructure and also the future planning and sustainable economic development" as "pertinent issues" to be considered.





The devolution of Forest Villages to Stellenbosch Municipality brings with it the responsibility of ensuring continued sustainable development of the villages and the communities that live in them. It is for this reason, amongst others, that we have added the Wemmershoek Forest Village and La Motte Forest Village to your list that includes Maasdorp, Meerlust and Op-die-Bult (Jonkershoek). The rationale behind this is that, although these two villages have recently been transferred to the Stellenbosch Municipality, pertinent issues affecting their future sustainability remain to be addressed. These are discussed as part of our response to your request for information below.

#### 2. RESPONSE TO REQUEST FOR INFORMATION

## 2.1 Whether the Forest Villages are included in the Stellenbosch Municipality IDP and SDF

FOREST VILLAGE	IDP	SDF	HOUSING PIPELINE	OTHER
Meerlust	Yes  Meerlust Housing  Project is a key short term activity in  Ward 3 Action Plan	Yes  Apply 18ha for mixed income, mixed use development on western portion of Meerlust	Yes  Meerlust IRDP (200 housing units) supported by WC Human Settlements Department	
Maasdorp / La Motte	Yes  Housing and land for housing is a key short term activity in Ward 2 Action Plan	Yes  The future growth direction for La  Motte is towards the R45: Mixed income mixed use	Yes  Stellenbosch La  Motte Old Forest Station Project (1  000 housing units) supported by WC	



## STELLENBOSCH



MUNISPERSECTION + UMASUPALA + MUNICIPALITY

FOREST	IDP	SDF	HOUSING PIPELINE	OTHER
		development on SAFCOL headquarters site	Human Settlements Department	
Wemmershoek	Yes  Economic development opportunities on state land such as Jim Fouche Picnic site identified	Yes  Local economic development opportunities identified on state land to the east of the settlement		
Op-die-Bult Jonkershoek	Yes  Eco-tourism partnerships with the public sector: Areas not required for forestry any longer to be set aside for conservation and recreation	Yes  Jonkershoek SDF developed: northern Jonkershoek Sub Precinct to consist of two nodes for housing, one of which must be Op- die-Bult		Yes  Mayoral Committee [21/11/2007] resolved that Stellenbosch Municipality take over Op-die-Buit, provided it is not seen in isolation; Memorandum of Agreement approved

#### 2.2 What actions need to be addressed

2.2.1 Your communication expresses the need for "future planning and sustainable economic development with respect to the Forest Villages". Similarly, the Stellenbosch Municipality also believes that the devolution of Forest Villages cannot be seen in isolation and need to be addressed within the context within which they



exist.

- 2.2.1 Although in some instances (La Motte and Wernmershoek) transfer of the villages to Stellenbosch Municipality has already been effected, their future sustainability depends on the availability of surrounding parcels of land for housing development. Iocal economic development opportunities and facilities development. The specific land parcels pertaining to each of the villages are discussed in the Summaries attached hereto.
- 2.2.2 The Stellenbosch Municipality has, in some instances, taken the initiative in respect of 2.2.1 above:
  - In the case of La Motte the transfer of land adjacent to the existing village from Cape Winelands District Municipality for mixed use development is at an advanced stage.
  - With regard to Op-die-Bult.
    - a A Memorandum of Agreement to be negotiated with the relevant raleplayers in Jonkershoek was approved by the Mayaral Committee of the Stellenbosch Municipality on 21 November 2007
    - A proposed Memorandum of Understanding between the Stellenbosch Municipality, CapeNature, MTO and the National Department of Public Works (NDPW) was drafted and agreed to by all roleplayers except for the NDPW
  - In respect of Meerlust, Ministerial authorization has been obtained (2003) for the transfer of Portion 1 of Farm Meerlust No 1006 (on which the settlement is located) from NDPW to Cape Winelands District Municipality (CWDM), then Boland District Municipality. The Council of the CWDM has resolved (25 July 2013) to transfer the Groot Drakenstein / Meerlust Rural Housing Project (and by implication also the land on which it is located) to the Stellenbosch Municipality. A draft Report to Council is currently being circulated internally that will, if approved by Council, pave the way for the transfer of the property to Stellenbosch Municipality.



For the Stellenbosch Municipality the finalization of this Memorandum of Understanding for Op-die-Bult remains a critical action item to be addressed. We are therefor encouraged by this current initiative by NDPW and the expressed willingness to address outstanding actions hampering transfer of the Forest Villages to the Municipality as this could potentially be used as an opportunity to resume the process.

It is also acknowledged that, when the Meerlust Report to Council is approved, the NDPW can play an important role in facilitating the simultaneous transfer of the Meerlust land form NDPW to Cape Winelands District Municipality and then to Stellenbosch Municipality.

2.2.3 In 1936, the Stellenbosch Municipality entered into a 99-year Lease Agreement with the NDPW whereby Portion 2 of Farm 352, owned by Stellenbosch Municipality, was made available for forestry purposes. Since then, activities related to the forestry industry have reduced substantially with the result that portions of this land in what is known as the Jonkershoek Mixed Use Precinct are now being used for purposes other than forestry-related activities. It is our view that these portions of disturbed / developed land be released from the provisions of the 1936 Lease Agreement in order to allow the Municipality to pursue future planning options related thereto and that the remaining portions be transferred to the state to be utilized either for forestry and / or conservation purposes as may be appropriate. The portions of land to be released from the provisions of the Lease Agreement are indicated diagrammatically in the Summary (4 of 4) of Op-die-Bult attached hereto.

#### 2.3 Financial implications to be addressed

2.3.1 The Stellenbosch Municipality entered into Agreements relating to the provision of services and eventual township establishment with the NDPW in respect of Jonkershoek, Meerlust and Maasdorp in 2007. At the time, the understanding was



that all costs would be covered by the owner (NDPW). However, judging from recent discussions with your Department, this would not seem to be the case any longer. The financial implications of services infrastructure upgrade (if required) and township establishment for the Stellenbosch Municipality could be substantial and a determination in this regard must be made.

2.3.2 The Stellenbosch Municipality Mayoral Committee approved a Memorandum of Agreement (21 November 2007) in terms whereof the Municipality would take over the management of Op-die-Bult, subject to conditions that included that "a memorandum of agreement be entered into by and between the Municipality and SAFCOL, as previous lessees of the property, in terms whereof SAFCOL undertake to make a financial contribution of not less than R33 000 per residential building towards the upgrading of the services infrastructure to enable the Municipality to proceed with the fownship establishment process".

Despite repeated attempts to engage SAFCOL on this issue has proved fruitless to date and remains an issue that needs to be addressed.

- 2.3.3 The costs related to the transfer of the properties involved in the devolution of Forest Villages to the Stellenbosch Municipality have not been budgeted for. It is reasonably expected that such costs will be for the account of the NDPW, should it not be possible for the properties to be transferred free of charge.
- 2.3.4 It is expected that the costs relating to the township establishment and implementation of the housing projects at Meerlust and La Motte will be covered by the housing subsidy allocations by the Western Cape Department of Human Settlements. Should this, for any reason, not be the case the financial implications hereof must be addressed as part of this initiative.
- 2.3.5 In 2007 the NDPW committed to making a financial contribution to the Stellenbosch Municipality to cover the shortfall between the cost of rendering services at Maasdorp, Meerlust and Jonkershoek and the income derived from users of the





services in the form of payment of accounts rendered until such time as township establishment is achieved. The NDPW's continued commitment to this is considered an important issue.

#### CONCLUSION

The above sections attempt to respond to your listed areas of information required, For ease of reference to the various Forest Villages, we attach hereto the following brief summaries relating to the villages located with the administrative area of jurisdiction of the Stellenbosch Municipality:

Summary 1 of 4: Meerlust

Summary 2 of 4: Maasdorp and La Motte

Summary 3 of 4: Wemmershoek

Summary 4 of 4: Op-die-Bult

The summaries are structured to provide brief and concise information for each of the villages relating to:

- Settlement overview:
- Settlement location:
- Alignment with:
  - The Stellenbosch Municipality Integrated Development Plan (IDP)
  - The Stellenbosch Municipality Spatial Development Framework
  - The Stellenbosch Municipality Integrated Human Settlement Plan & Housing Pipeline
  - Any other applicable policy directives
- A synopsis (summary) of the status quo;
- Where appropriate, proposed land transfers to be effected in order to give effect to the devolution of the villages to the Stellenbosch Municipality;





- Actions required to be addressed; and
- Financial implications

We are keen to provide your Department with the required information that we hope will culminate in:

- The initiation of truitful discussions regarding the Forest Villages as per your communication dated 17 October 2016;
- a process to effect the devolution of the affected Forest Villages to the Stellenbosch Municipality;

Please let us know should you require any additional information to be made available in order to allow you to proceed with this initiative.

We eagerly await your response.

Yours faithfully

PIEL SMIT

MANAGER: PROPERTY MANAGEMENT



Our ret. :

7/2/11)

Wally Johnstone (021-8088768)

15 February 2017

The Regional Manager
Department of Public Works
PO Box X9027
Cape Town
8000

ATTENTION: MR FRED JOHNSON

Dear Sir

#### FOREST VILLAGES IN STELLENBOSCH MUNICIPAL AREA

Our communication dated 19 September 2016, our meeting with your Mr Ossie Lamb on Tuesday, 18 October 2016, your communication dated 17 October 2016 and titled INFORMATION: FOREST VILLAGES IN YOUR AREA and our subsequent response thereto dated 26 October 2016 refer.

The resolution of the issues surrounding the forest villages in the Stellenbosch Municipality's area of jurisdiction is a high priority for this municipality and, as per your communication dated 17 October 2016, also for the National Department of Public Works. It was encouraging to note, as per your communication, that your Department was entering into discussions "aimed at finding a solution towards facilitating transfer of the villages to the concerned municipalities". We were therefore very keen to provide you with the "pertinent information relating to the forest villages" in the Stellenbosch Municipality's area of jurisdiction (refer to our letter dated 26 October 2016).

It would be highly appreciated if you could provide this municipality with an update of where we are currently in the process and whether you require any additional information to be made available or any specific interventions from our side in order to allow you to proceed with this initiative.

We eagerly await your response.

Yours faithfully

Tours.

PIET SMIT

MANAGER: PROPERTY MANAGEMENT

\*

APPENDIX 7



MUNICIPALITY - UMASIBALA - MUNICIPALITUE

Joriesenes Valley
Mixed Nes Precipal

#### Op-die-Buit Settlement

The Oolde But Settement contains of 16 finities ethicities (2011 count) originals used to include forestry workers According to the somewhat (2015) the settlement is home to approximately all ements in home to approximately 30 emocratics. Over the years a to see of into according to the first order to be according to the property of the settlement of the first order to be according to the property of the settlement of the first order to be according to the settlement of the s

The settlement is get of what was become known as the Miles Use Precinct of the Jonastroek lane, The Miled Use Precinct scrow-hospital settlement for an arrangement of the precincipal settlement or pr

- \*) (((t))(e); 3, ((e))(e); 37; (53)(c); e)
- CRessertal Jain
- \* Engineer heates.

The appropriate life, but a second se

#### Op-die-Bult Localin

South-east of the town of Stellanbosch len the Jonkenhock Vetey nestled between the Jonkenhock Mountains. The and the Stellanbosch Mountains. The Jonkershock Valley is divided into definict separate areas given different betoncol land uses and ownersho.

- Agripultural Procinci
- Mixed Use Predict
- Forestry Process
- Natural / Conservation Precinct

The Op de-Bult Settlement is located within the Maxed Uto Precinct of the Valley and is one of fourteen identifiable areas of residential use. It is located on steep terrain in the north-vastern portion of the Precinct.

#### The Stellenbosch Municipality IDP, Jonkershoek SDF & Mayoral Committee Resolution

#### Integrated Development Plan (IDP)

This Statistics on Multipliers IDP recognises the opportunities by explainted pathwishing with the public sector offering by publicly award properly such as professiones.

Large Optic of the municipal typicity always are no longer expense to largerly purposes and the Stetenopeon California that these aleas be set abbetto conservator and recreation. This most be seen bowever in the context of the decimal of the Mayora Committee of the Managerly (21 November 2007) that Stetenopeon Municipality take over the management of Golder But settlement subject to person possitions.

#### Jonkershoek Spatial Development Framework (SDF)

The Draft investment Southal Development Framework run. Flundie 2015: processe that portioning y Wood Use Preprint the owned into:

 ii "souther" BUE predent accommodating uses being predominantly accounted with research and enquation forsitry conservation management and eco-tourism?  The control of point accordance by a property of the about specimens of control according to the Anni symmetric according.

The SOP on Losse high the notices precing around of the notices for security one of which should be filled a But. SUPL processes transpared in the SOP in precious contents of the Notice Plane below.

#### Mayoral Committee Resolution (21 November 2007)

The Statement of Municipality's Mayoral Consortize on \$1. Note the 2007 approved a Menorandum of Agreement whereby the Municipality would have over the management of Outre-2018 on contrion that

- An look be estained into between the Municipality and APD for the use of the bole wire along to the property.
- A type arranged into delivery the Managery and SAFCOL wrestly, 6AFCOL undertake to make a Anamalic contributor in skipled of services inhibitious approach.
- A MSQ be entered into between the Municipally Growness MTD and NOPW vinesby the Municipals vicinity management in the gradie James rose Name.

Fire ristorate behold this was its enaute that Co-die-Buri is not to be done in leokation, but as the first state of the tomalisation of the breater Johlenshoek Valley.



# SUMMARY

Area of administrative jurisdiction. The Orlide-Bull Rosest Village is located within the leab of administrative jurisdiction. the Statenneson Municipality

#### Memorands of Agreement . \*.

- 1935. Three portions of filled in Jodkarshoek lessed by Stellenbosch Monocounty to RSA for forestry paracees for 90 years
- 2000 Marrorandum at Adresment between NCPW and SARCSU to cade Johnston Wash to SAPCOL
- 2000; NDPW requests Sterenoospri Municipality to seve over management of Co-.
- 2007 MTD lease express Co-dis-Bult released from state turest area
- 2007 Stellerboson Municipality MAYOU resolves to sees over instablishment or
- # 2011 MTD adcontraint by KDPVI to sot as interim land manager to BRICKE PROTECTION

Service provision. Until Merch 2007 MTO was proving services to Oping-But on bereit of SARDOL. Since their services have been provided by the Stellenboach Municipality.

#### Land ownership. Three public land divising involved in the Jonkershoek Valley

- Republic of South Africa, North-eastern Mixed Use Precinct Area: Fairlis No. 1507. 1538 & 1509 and Remandar of Farm 352 dometry and . On-die-Buit settlement in located on Ferm No 1507
- Provinced Government Western Caper, South-western Wised Use Precinct Asset Farm No 381
- Staffenbasch Municipality: Centrix Mixed Use Precinc) Area: Portion 2 of farm \$5.2

#### Land transfers / release required ... for rationalisation of land uses in the Mixed Use Pregingt.

- Transfer of Farma No. 1507, 1506 and 1509 from Republic of Section Africa to Staterboson Municipally to allow for the implementation of the 2001 MAYCO. resoution to take over management of Co-de-Burland consider the sectioners as part of a wholetic approach to land use management in the Jorkershoek Visie.
- Release of portions of districted in developed land in the Maad Use Precing from the provisions of the 95-year usage Agreement of 1938.

#### Parlar Map overleaf

Policy Directives IDP Public sactor pathernies are last in public ownership such as Zinamahaen Forestly press no longer mounes for lawstly purposes to be obliged for consequency.

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# LAND OWNERSHIP & TRANSFERS REQUIRED: JONKERSHOEK VALLEY



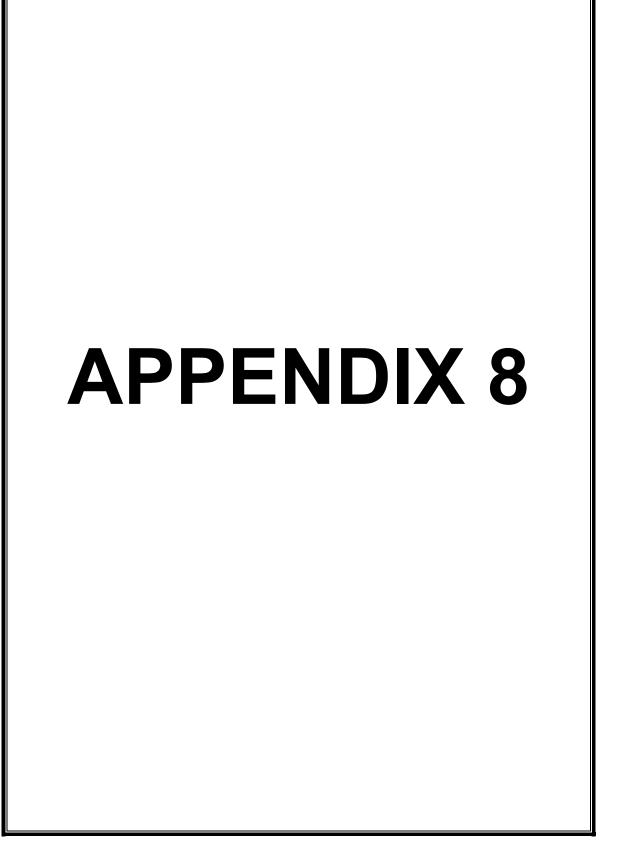
# ACTIONS & IMPLICATIONS

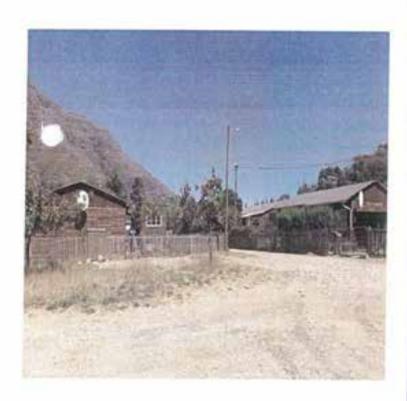
#### Actions required to be addressed

- The Manufandum of Apisa vari appropriation, Sharenboath Munkpoliny MAYCO by the munkpanners of Opera Box to be revisited and revised if required.
- The Memorandum of Agreement to be adopted and signed by National Department of Public Works (NDPW) and Stefanoison Municipality
- Ministers/ authorisation de obtaned for the transfer of the following portors of land to Staterboard Municipally.
  - Face No. 1507 parer Republic of South Africa
  - Face: No. 1508 owner Papublic of Source Africa.
  - Fairt No. 1509 conten Republic of South Africa.
- Pollowing thirtestal approval, the required processes be intuited for the eventual transfer of the specified properties to Stallenbosop Municipality
- The release of identified portons of unit in the Mixed Day Precinct from the provisions of the 60 year Lease Agreement of 1936 to allow Staffermosch (Auricipality III) pursue full re-planning options save Mito or-exeat.
- Assurance to be provided to Statishopach Municipality in respect of the continued Has of the bulk Water Block/ ownerby being used to europy water to Co-day 8.7.
- A Mamorandum of Understanding the negotiated between the mase public land garners in concentrate to formation a continon vision by the future of the Johnsensek Visite;
- The NOPW to provide the Stationboson Municipality with a Power or Attorney differentiably Land Availability Agreement in order for the Municipality to proceed with the planning required to formulate a land use reflorationary strategy for appearance and eventual implementation of township establishment processes inactor as the identified and owner by Reputito of South Africa is concerned.

### Financial implications

- The costs swited to the transfer of the properties to Stellenbosch Municipality to be for the account of the NOPAV should know be possible for it to be transferred free of charge.
- The NOPW to make a financial contribution sowards the costs relating to the township astanishment and mercan infrastructure applicate required in order to ensure an appropriate level of services to be delivered.
- The NDPW to make a financial contribution to the Sterendosch Municipality to cover the shortal between the cost of randering services at Co-de-Sulf and the income planted from users of the services in the firm of capment of succurry rendered until such time as township establishment has been somelied.
- The possibility of a financial contribution by SAPCOL of not less than R33-000 per repositor byllioning towards the upgrating of the services introducture at Opinie Burl to be further investigated.
- Stellenboach Municipality to Praise the required budgetile, provision (capital as well as operatoral for sustanable service delivery at Qui-die-But)





**JONKERSHOEK** 

A SERVICE DELIVERY & FUTURE SPATIAL DEVELOPMENT PERSPECTIVE SEEKING A HOLISTIC APPROACH TO SERVICE DELIVERY ISSUES IN JONKERSHOEK

Directorate: Human Settlements & Property Management January 2017 Johnstoner: A Service Delivery & Enhandbody Development Perspective

amidst conservation and forestry uses and provides for predominantly state and parastatal land uses, including:

- Office and research facilities
- Residential uses
- Education facilities
- Recreational facilities

Table 1 below highlights the issues of significance in the Jonkershoek timeline 1935 to 2033.

Date		Event
	1935	Three portions of land in Jonkershoek leased by Stellenbosch Municipality to RSA for forestry purposes for 99 years
	2000	Memorandum of Agreement (MoA) is signed between NDPW and SAFCOL to cede Jonkershoek lease to SAFCOL
	2004	2000 Agreement (NDPW / SAFCOL) is cancelled and a new Cession Agreement between NDPW and MTO is entered into
	2006	NDPW requests Stellenbosch Municipality to take over the management of Op- die-Bult
	2007	The MTO lease expires and Op-die-Bult is released from the state forest area
	2007	Stellenbosch MAYCO resolves (21 November 2007) to take over management of Op-die-Bult subject to conditions, including a MoU on the future management of the Mixed Use Precinct
	2011	MTO's appointment by NDPW to act as interim land manager for Jonkershoek expires
	2033	The 99-year lease agreement between Stellenbosch Municipality and NDPW expires

TABLE 1: JONKERSHOEK TIMELINE OF EVENTS

The Stellenbosch Municipality's Mayoral Committee on 21 November 2007 approved a Memorandum of Agreement (to be entered into between all the relevant role players) whereby the Municipality would take over the management of Op-die-Bult on condition that: Jonkershook: A Tervice Delivery & Future Spottal Development Perspective

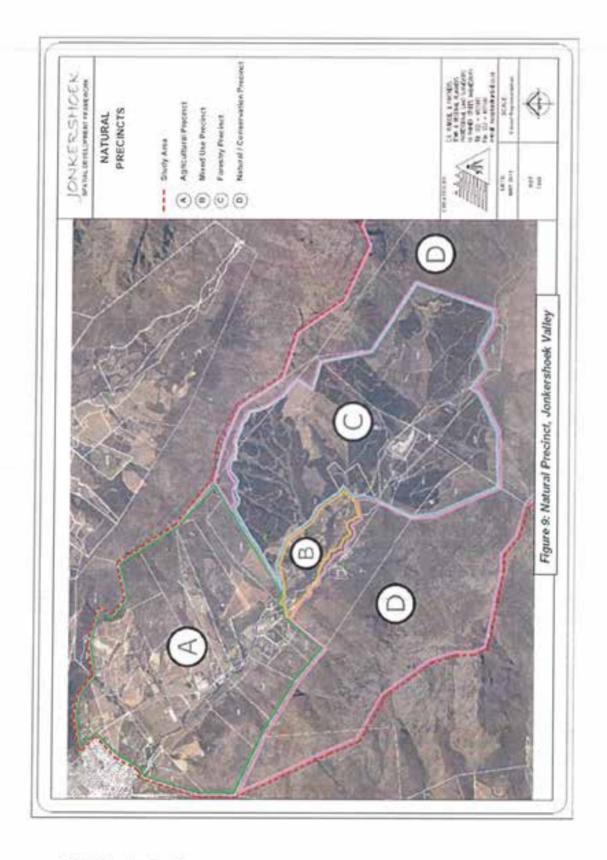


FIGURE 1: STUDY AREA (Source: Jonkershoek SDF 2011/2012, CK Rumble & Partners)

ANNUALIDATE À SENSE CHIEVE À FLORIO JEDUCI D'INVIDENDENT FYRIDOCTIVA

The Jonkershoek SDF describes the current inhabitants of the Mixed Use Precinct as a relatively young (34% sixteen years or younger, 56% between the ages of 16 and 65 and 10% older than 65 years of age) community of predominantly Xhosa and English speaking people with strong traditional association with the areas.

Figure 3 provides a snapshot of the spatial distribution of households in the mixed use precinct (derived from statistics contained in the Jonkershoek SDF).

#### 3.4 Current Land Uses

The Jonkershoek Valley is divided into four distinctly separate areas (refer Figure 1 above):

- Agricultural Precinct
- Mixed Use Precinct
- Forestry Precinct
- Natural / Conservation Precinct

The Mixed Use Precinct includes "predominantly state and parastatal land uses":

- Offices and research facilities
  - CNC main building, conference centre, museum and trout breeding ponds
  - Cape Pine office / dwelling
  - Old CSIR building
  - Aquaculture research ponds
  - Scientific Services offices
  - Assegaaibosch conference centre and guesthouse
  - Cape Pine store
- Residential
- Education facilities
  - Eiland (SCAS Camp) Training Centre
  - Okkie Jooste Camp
  - Herehuis
  - Akker Vallei Crèche
  - CNC museum / exhibition centre
  - Assegaaibosch Nature Reserve
  - o Phumla's Crèche

The upper catchment area enjoys and reflects appropriate environmental management and includes, amongst others:

- Plantation areas
- Riparian zones (water courses)
- Eco-tourism and adventure tourism areas

Jonkershoek Spatial Development Framework, 2011/2012, CK Rumble & Partners

Jonkershoek Spatial Development Framework, 2011/2012, CK Rumble & Partners

Jonkitchoek: A Service Delivery & Fulfire Sparial Development Perspective

- Conservation and rehabilitation areas
- Olive groves
- Tourism / visitor facilities

#### 3.5 Dispersed Residential Land Use

Residential uses are scattered throughout the Mixed Use Precinct in no fewer than ten current locations. Apart from all other issues related thereto (inefficient use of land and resources, etc), this situation impacts negatively on service delivery and infrastructure development.

Figure 3 above indicates the dispersed nature of residential accommodation in the Mixed Use Precinct and Table 2 provides a statistical analysis of the housing situation in the study area.

10		
10	8	PGWC
1	E3	PGWC
3	0	PGWC
18	18	RSA & SM
14	20	RSA
30	39	RSA
3	5	RSA
10	10	SM
9	9	SM
2	ñ	SM
4	4	PGWC
	3 18 14 30 3 10	3 0 18 18 14 20 30 39 3 5 10 10 9 9

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#### 3.6 Socio-economic and Current Service Delivery/

#### Community health

- there are no community facilities in Jonkershoek and "workers are dependent on either employers" assistance or facilities in Stellenbosch to access medical treatment"
- Instances of poor domestic services and housing no flush sanitation or in-dwelling piped water
- overcrowding as a result of sharing of dwelling units
- inadequate public transport limits access to health facilities

#### Welfare

Limited social amenities – lack of formal welfare infrastructure (old age, day-care).
 Some informal facilities exist (church, church hall, community hall, two crèches, a shop and a shebeen)

#### Education

 Facilities limited to two crèches, no schools (learners attend schools in Stellenbosch) or adult education facilities and lack of transport to schools

#### Employment

 Permanent employment is limited to Cape Pine (14 families), Jonkershoek Nature Reserve (8 staff, several contract workers) and the Working for Fire Programme (11 staff, 5 fixed term contract)

#### Security of Tenure

- Lack of ownership results in low levels of security of tenure (80% of households live in dwellings they do not own and although the majority of households qualify for housing subsidies, only one has received a subsidy
- 95% of households prefer permanent residence in Jonkershoek

#### Services Infrastructure

- Sewerage all dwellings and offices use either pit latrines or septic tanks /soak aways
- Potable water dwellings obtain potable water from boreholes, mountain streams and the river. In the Mixed Use Precinct, the water supply system is inadequate, in disrepair and untreated
- Solid waste largely disposed of on-site
- Electricity the network is provided by Eskom and in the Mixed Use Precinct water and electricity reticulation is undertaken by Cape Pine

#### Access and Movement

The study area is accessed via the main two-lane, tarred Jonkershoek Road

<sup>&</sup>lt;sup>9</sup> Jonkershoek Spatial Development Framework, 2011/2012, CK Rumble & Partners

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Stellenbosch Municipality to NDPW for forestry purposes and the right to establish a forestry settlement. This agreement was entered into more than 80 years ago and provided for a set of conditions that prevailed at the time. Conditions have changed over the years and forestry is no longer the dominant activity it used to be whilst the residential component (and services related thereto) has remained, expanded and deteriorated

- Management of the area has changed hands on many occasions (NDPW, SAFCOL, MTO, Cape Pine) and appears to be unclear and unstructured. As early as 2002 (2nd Draft SDF) the negative impact of multi-agency management" was identified and a "multi-sectoral integration strategy" proposed. The current approach to management of the area does not provide for a sustainable solution to service delivery issues
- NDPW has, in a recent communication (17 October 2016), expressed its commitment to transferring the Forest Villages within its area of jurisdiction to the Stellenbosch Municipality
- The 2007 Stellenbosch Municipality MAYCO resolution confirms the municipality's commitment to service delivery in the context of the broader Jonkershoek Valley
- Residential uses are fragmented and scattered over ten different locations throughout the Mixed Use Precinct. This impacts negatively on service delivery and the provision of services infrastructure
- The location of Op-die-Bult on difficult terrain restricts access and the ability to deliver services
- The current spatial development proposals are more than 5 years old and display a picture of a number of competing uses
- Conservation, a key priority in the Valley and arguably the most important land use, appears scattered and fragmented
- A steady increase in the number of informal structures threatens to further deteriorate the poor living conditions in the area

#### 5. A SPATIAL PERSPECTIVE

#### 5.1 Development Vision for the Jonkershoek Valley

The Jonkershoek SDF 2011/2012 provides the following development vision for the Jonkershoek Valley:

"The rural character of Jonkershoek, which offers conservation, agricultural, rural living and recreational opportunities, is being threatened by non-conforming uses, insensitive architecture, pollution, alien plant infestation, community conflict, housing shortfalls, damaging agricultural practices, a lack of multi-sectoral management and urbanization.

To secure the status of the Jonkershoek Valley as the prime conservation area of Stellenbosch, it should be given the highest conservation status possible. The Spatial Development Framework should inform and guide future development and land uses such as agriculture, rural living, recreation and innovation (research) and hence the following vision:

3.1.3. A largely reduced Forestry Precinct confined to the upper slopes

- 4. That existing residential buildings identified to be retained / renovated in the Jonkershoek SDF 2011/2012 be used for short-term accommodation purposes such as tourism accommodation, adventure camps, overnight accommodation for hikers, etc.
- 5. That the use of the existing office and other non-residential buildings and facilities be determined by the specific requirements dictated by the conservation agenda as per 3.1.1 above and the need for community facilities for the resident community
- 6. That a management approach, broadly based on the existing Draft Memorandum of Understanding negotiated between the various role-players (although never signed), that takes cognizance of the core functional areas of the various role players be adopted, and broadly along the following lines:
  - 6.1. Conservation:

CapeNature?

6.2. Township management and service delivery: Stellenbosch Municipality

6.3. Forestry:

Forestry industry (currently Cape Pine)

- 7. That three portions of land (Farm No's 1507, 1508 and 1509) currently in the ownership of the Republic of South Africa (NDPW) be transferred to the Stellenbosch Municipality to be added to the conservation area and that portions of land be released from the provisions of the 99-year Lease Agreement between Stellenbosch Municipality and NDPW (refer Figure 5)
- 8. That the Stellenbosch Municipality considers the provision of interim services to the households currently residing in the Mixed Use Precinct pending the outcome of discussions with the relevant role players and affected community.
- 9. That the terms of the existing 99-year lease agreement between Stellenbosch Municipality and National Department of Public Works be renegotiated to provide for, amongst others. early termination of the agreement

#### 6. CONCLUSION

As mentioned in Section 2 above, the NDPW communication called for a holistic approach to addressing the issues relating to Forest Villages by including "the transfer of home ownership, the funding of infrastructure and also the future planning and sustainable economic development" as "pertinent issues" to be considered. This report hopes to open the door to an internal discussion on current service delivery issues in the context of future development and management options for the Jonkershoek Valley (and more specifically, the Mixed Use Precinct).

Given the current situation, it may be appropriate for the Stellenbosch Municipality to revisit the MAYCO decision of 21 November 2007 and to consider the provision of basic services in the Mixed Use Precinct parallel to the resolution of outstanding conditions / issues.

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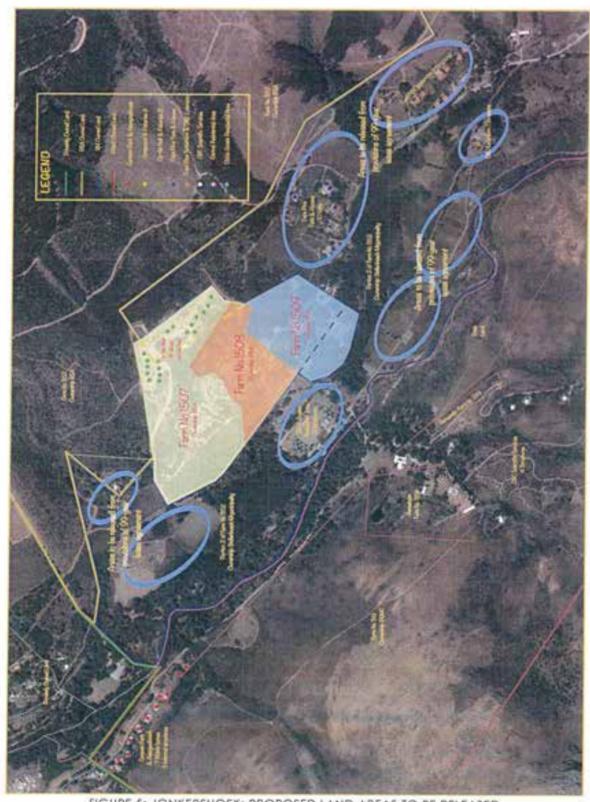
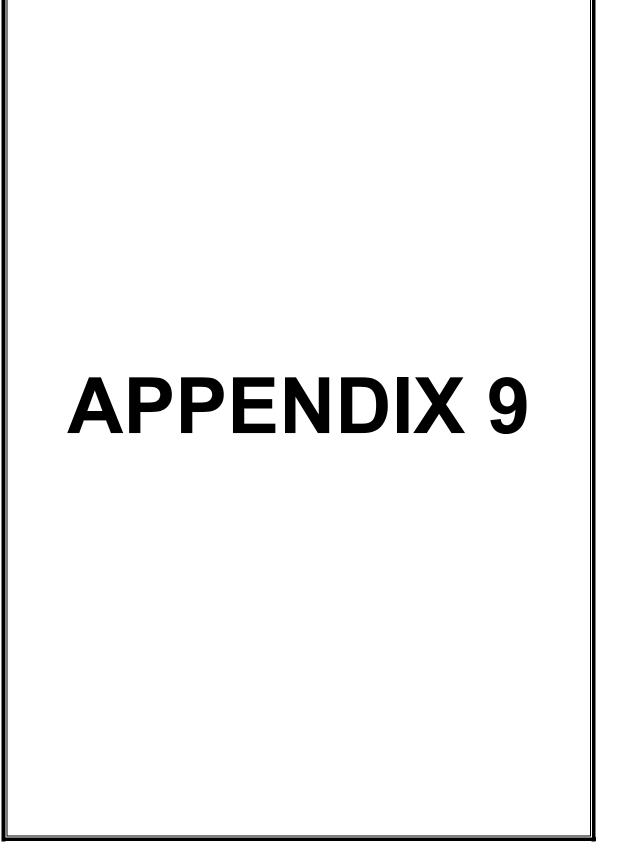


FIGURE 5: JONKERSHOEK: PROPOSED LAND AREAS TO BE RELEASED



#### Hspm Management (Wilfred Johnstone)

From:

Hspm Management (Wilfred Johnstone)

Sent:

05 May 2017 08:51 AM

To:

Geraldine Mettler; mm; Donovan Joubert (Speaker); 'ossie.lamb@dpw.gov.za';

'vuyo.ngonyama@dpw.gov.za'; 'frederick.johnson@dpw.gov.za';

'gail@capenature.co.za'; 'sismail@capenature.co.za';

'deon.fourie@westerncape.gov.za'; 'ddreyer@capenature.co.za'; Gerald Esau; Deon Louw; Tabiso Mfeya; Dupre Lombaard; Vernon Bowers; 'mpantsi@capenature.co.za';

Alwyn Hanekom

Cc:

Piet Smit, Zikhona Lukani

Subject: Attachments: record of meeting: jonkershoek 04 may 2017 jonkershoek 04may2017 attendance register.pdf

Good morning All

Below are the Department of Human Settlements & Property Management (SM) notes from yesterday's meeting. Please add / delete / amend where necessary.

MEETING TO DISCUSS WAY FORWARD FOR JONKERSHOEK: 04 MAY 2017, 10h00; STELLENBOSCH MUNICIPALITY COUNCIL CHAMBERS

PRESENT: See attendance register attached

- PRESENTATION BY SM DEPARTMENT OF HUMAN SETTLEMENTS & PROPERTY MANAGEMENT (PIET SMIT)
  Historical background, pertinent issues and way forward
- 2. NATIONAL DEPARTMENT OF PUBLIC WORKS (NDPW) (FRED JOHNSON)
  - NDPW has received input from their legal services department and is now ready to sign 2007 MOU
  - Information has been requested from all municipalities where forestry villages are located with the view of transferring land to the relevant municipalities
  - Funding for infrastructure development is not part of the NDPW mandate, must deal with land issues only (Ministerial position: Where land is needed for low cost housing / security of tenure, NDPW will transfer land free of charge to the relevant municipality
  - d. NDPW is committed to portion of land indicated in our response (27 October 2016) to their request for information, to be released to Stellenbosch Municipality (Farms No 1507, 1508 & 1509, Stellenbosch). They still, however, need to follow the required internal processes
- CAPE NATURE (GAIL CLEAVER-CHRISTIE)
  - a. CapeNature has recently been target of civil action
  - b. Was an active participant in the Jonkershoek Steering Committee in the past, wants to see resolution to the issue and will continue to support the process
  - CapeNature is prepared to vacate and hand over buildings currently occupied by it to Stellenbosch Municipality
  - d. CapeNature is not the owner of the land currently under discussion
- 4. WESTERN CAPE DEPARTMENT OF TRANSPORT & PUBLIC WORKS (DEON FOURIE)
  - a. Ownership of the land in question lies with NDPW
  - WCDT&PW only provides infrastructural support to CapeNature
  - c. Will consider agreement between itself and other role players, if required, going forward
- WARD COUNCILLOR (CLLR JOUBERT)
  - a. Community wants land ownership issue to be resolved
  - b. Service delivery is not currently the issue
  - c. Process needs to be accelerated
- 6. MUNICIPAL MANAGER (GERALDINE METTLER)
  - a. Community representatives present have observer status only
  - b. Jonkershoek Steering Committee to be established as a matter of urgency

- c. The process of land transfers to be initiated and concluded
- d. The Jonkershoek area has ecological significance and needs to be treated sensitively
- The draft item to Council must include the MoU must be on May 2017 Council agenda, permission for late item to be sought from Speaker
- f. The development of the Spatial Development Framework (SDF) is a consultative process that involves the broader community and must be dealt with separately from this land issue.
- g. Once SM gets ownership of land, only then can community issues around land be addressed
- The Jonkershoek community must protect its own property and ensure that no more structures are added
- 7. AT 11h00 MM REQUESTED COMMUNITY REPRESENTATIVES TO BE EXCUSED FROM THE MEETING
- 8. WAY FORWARD
  - MUNICIPAL MANAGER (GM): There is another informal settlement establishing on CapeNature land that needs to be attended to. SM needs MoU from CapeNature in this regard before Law Enforcement can act on this
  - NDPW (FJ): The portion/s of land to be transferred must be clearly identified before Ministerial Approval is sought
  - C. MUNICIPAL MANAGER (GM):
    - next meeting is set for 18 May 2017 at 10h00 whereafter the draft Item to Council needs to be revised and submitted as a late item for the May Council meeting
    - SM to be represented by Tabiso Mfeya (must take process forward), Gerald Esau, Dupre Lombaard, Deon Louw, Piet Smit, Wally Johnstone
    - iii. CapeNature to draft MoU regarding new informal settlement
    - Specific attention must be given to the fact that Jonkershoek is a key conservation area

Thank you very much

Kind regards

Wally Johnstone



# JONKERSHOEK WAY FORWARD 04 MAY 2017 @ 10:00

# COUNCIL CHAMBER, STELLENBOSCH MUNICIPALITY, PLEIN STREET, STELLENBOSCH

ATTENDANCE REGISTER							
NO:	NAME & SERNAME	DEPARTMENT	E-MAIL	CONTACT NR	SIGNATURE		
1	Jevald Esan	Com a Proketo	gerald. esau & steller		90-		
2	thon Low	Enc Service	5 Hear love & stellenbach . co		96		
3	TABISO MERYA	HUMEN SOMOHORES	tabiso, mfap oskola boda gova	0223895650	3/1001		
4	Durke Lombonas	D: PtED	Supe lambon de Skillen bosch. poo. 10		72		
5	Sharon Baily	Jonke-Shot	L'	079 42/63/4	116		
6	Doko NTOMBEKHA	Donreshock			NEON		
7	MICHIE ABPAIONS	Sowkershoell		0723451088	Vicana		
8	LITHAND GOVERA	JON/EXHOEK	Machiera Gonnail Con		10		
9	SYLVEY TOMOSE	JONKERS HOEK		0739077805			
10	\$ SAMA WEUNKumaun		isage okumburga astellanters	A2015 N. A71 Val 2019			
	Vernon boxers		n withoutowers o skilledoxidi aput	0895980491	132		
12	Gasaldine Mettler	Stellenbesch Municip	the municipal manager postleriosch	AND OURORSON	MA		
13	Dones Jones	gray m	Horace you be Marchestown In		11/167		
14	Ossie Lamb	NAT DAW	assie lamb @ Jan SN.20	921 407 2175	2011		
15	NUTO NGONYAMA	NAT DAM	Vuyo, iganyomara apa ger. za	021-402-31cx	MANUEL		
16	FRED JOHNSON	NAT DAW	frederick johnson edpus po	29. 02/4022/97	- Walley		
17	Gail Cleaver-Christie	Cope Nature	gail & corenture co. 29	021 483000 Z	Munu.		
18	Saval	Capellature	Sissioil Conflicture CO. 20	031 4830014_	3		
19	D. Found	De Tomort on Public	Weden Far foundance gov 21	024 4835422	1		
20	DIAN DREYER	CARGNATURE	ddreuer@canenature-co.za	021 8711535	16		



# JONKERSHOEK WAY FORWARD 04 MAY 2017 @ 10:00 COUNCIL CHAMBER, STELLENBOSCH MUNICIPALITY, PLEIN STREET, STELLENBOSCH

# ATTENDANCE REGISTER

NO:	NAME & SERNAME	DEPARTMENT	E-MAIL.	CONTACTAR	SIGNATURE
1	Nelikhava fantsi	abaketure	mpentstacapenature. a. za		hulo (D)
2	ACUSYN HANDKON	COUNCIUM	ALWAN HAVEROME SPORCH IS	120 017744456	1
3	waln thugter	HSTM		070700000	West.
4	Het Smit	HSPM			Land .
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#### 3.7 Intervention required

The role of the Stellenbosch Municipality in the Jonkershoek Valley can be summarised as follows:

Service delivery – the Constitution of the Republic of South Africa (Act 108 of 1996) in Chapter 2 (Bill of Rights) establishes the right of every citizen "to have access to adequate housing" and for organs of the state to take "reasonable legislative and other measures, within its available resources, to achieve the progressive realisation of this right". Furthermore, the Constitution guarantees the right of every citizen to health care, food, water, social security (Section 27) and education (Section 29) and obliges Municipalities, as one of their developmental duties, to "structure and manage its administration and budgeting and planning processes to give priority to the basic needs of the community" (Section 153).

In 2006 the NDPW formally requested Stellenbosch Municipality to take over responsibility for service delivery. In 2007 an agreement between NDPW and MTO whereby MTO would manage the forestry area expired and Op-die-Bult was released from the state forest area. Although the MAYCO of the Stellenbosch Municipality resolved in 2007 to take over management of the settlement, the conditions attached to that resolution remains outstanding. Service delivery at Op-die-Bult therefor remains in limbo and conditions for households living in the settlement remain extremely poor. The settlement falls within Stellenbosch Municipality's area of jurisdiction and it can be argued that there is a moral obligation on the municipality to improve the living conditions of inhabitants by providing basic services to the area;

Forward planning — The Spatial Planning and Land Use Management Act (SPLUMA), 2013 (Act 16 of 2013) provides for a system of spatial planning that includes spatial development frameworks to be "prepared and adopted by national, provincial and municipal spheres of government". The Act identifies a number of development principles applicable to spatial planning which include that SDF's must "address the inclusion of persons and areas that were previously excluded, with an emphasis on informal settlements ... and areas characterised by widespread poverty and deprivation".

Although two draft Jonkershoek Spatial Development Frameworks (SetPlan, 1999 and C K Rumble & Partners, 2011 /2012) were produced, neither of these documents have been formally adopted by Council. The current Stellenbosch Municipality SDF is also silent on the future spatial development of the Jonkershoek Valley and the area therefor exists within a spatial planning vacuum.

 Integrated Development Planning (IDP) – The Municipal Systems Act (MSA), 2000 (Act 32 of 2000) obligates municipalities to produce Integrated Development Plans (IDP's). An IDP must reflect, amongst others, an assessment of the existing level of development in the municipality, which must include an identification of communities which do not have access to municipal services.

The Stellenbosch Municipality IDP, in respect of Op-die-Bult, provides for the pursuit of eco-tourism partnerships with the public sector and the release of areas not required for forestry any longer for conservation and recreational purposes.

Given the above, it is imperative for the Stellenbosch Municipality to give effect to its commitment to service delivery at Op-die-Bult in a holistic and structured manner by adopting a focused approach that may, inter alia, include:

 A clear bias towards conservation in the Valley with all other uses being complimentary thereto and driven by the conservation agenda. Stellenbosch Municipality's role in this regard should be enabling and supportive;

 Containing forestry activities to the upper slopes of the Valley and, in the long term, rationalize forestry-related activities even further to provide for focused employment opportunities;

 Releasing strategic portions of land within the Mixed Use Precinct from the provisions of the 99-year Lease Agreement between Stellenbosch Municipality and RSA to be made available for the conservation agenda;

 Rationalizing and containing residential use into one clearly defined area and located on already disturbed land where it will have the least impact on the natural environment, where the impact of services infrastructure development will be minimized and the prospects of continued service delivery enhanced; and

A clear and focused approach to management in the Valley.

#### 3.8 Issues raised during discussions between the various internal departments

The Directorate: Human Settlements and Property Management has arranged interdepartmental discussions on the future service delivery options for Jonkershoek on 14 November 2016 and 15 March 2017, During these discussions the following were highlighted:

- Jonkershoek has not been identified as a node in the current Draft Spatial Development Framework and the preparation of a broad framework plan for Jonkershoek for inclusion in the SDF Review process must be considered:
- There is in principle agreement that there is a need for township establishment;
- Conservation can be seen as a municipal function and CapeNature may not be the appropriate entity to run the conservation agenda in Jonkershoek;
- Stellenbosch Municipality must retain control over land and conservation the land must be kept in municipal ownership;
- Residential use in the Mixed Use Precinct must be contained:
- The possibility that NDPW may have breached the conditions of the 1936 Lease Agreement must be investigated and, if so, the lease must be terminated;

- The Eerste River is a very important source of water for the Stellenbosch Municipality and its integrity must be protected;
- Stellenbosch Municipality cannot establish a township for each existing residential settlement in the Mixed Use Precinct;
- Stellenbosch Municipality's involvement in Jonkershoek must be structured and not on an adhoc basis;
- Alternative sites for human settlement outside Jonkershoek should be investigated to accommodate overflow, if required; and
- The Directorate: Human Settlements and Property Management must prepare and submit an item to Council to solicit Council's view on the way forward and to obtain a fresh mandate.

#### 4. COMMENTS BY RELEVANT DEPARTMENTS

#### 4.1 Community Services

XXX

#### 4.2 Economic Development and Planning

XXX

4.3 CFO

XXX

4.4 Legal Department

XXX

#### 4.5 Engineering & Technical Services

XXX

#### 5. CONCLUSION

There is a constitutional and moral obligation on the Stellenbosch Municipality to deliver basic services to the inhabitants of Jonkershoek's Mixed Use Precinct.

In addition to its responsibilities as landowner, the Stellenbosch Municipality's role in Jonkershoek includes service delivery, forward planning and integrated development planning.

The NDPW has in 2006 requested Stellenbosch Municipality to deliver services to Opdie-Bult until such time as township establishment is effected.

The Stellenbosch Municipality's Mayoral Committee, on 21 November 2007, approved a Memorandum of Agreement whereby the Municipality would take over the management of Op-die-Bult subject to conditions.

The full extent of the financial implications of taking over service delivery in the area is not determinable at this stage.

The NDPW has, in October 2016, recommitted itself to transferring the Forest Villages, including Op-die-Bult, to Stellenbosch Municipality.

Comment [DL2]: Please liaise with this directorate to do a joint report as required in terms of the abovementioned Council decision. The NDPW communication (Section 3.5 above) calls for a holistic approach to addressing the issue relating to Forest Villages by including "the transfer of home ownership, the funding of infrastructure and also the future planning and sustainable economic development" as "pertinent issues" to be considered.

The Jonkershoek Valley is the prime conservation area of Stellenbosch Municipality.

The Jonkershoek Valley should be afforded nodal status during the Stellenbosch Municipality SDF Review process with appropriate policy directives.

Land uses in the Mixed Use Precinct must be rationalised to allow for the sustainable delivery of engineering services.

A steady increase in the number of informal structures in the Mixed Use Precinct threatens to further deteriorate the poor living conditions in the area.

A management approach needs to be adopted and broadly based on the existing Draft Memorandum of Understanding negotiated between the various role players that allows each entity to focus on its core function/s.

It is therefore

#### RECOMMENDED

- (a) that Council recommits itself to taking over the management of Op-die-Bult as per the Memorandum of Agreement approved by the Mayoral Committee on 21 November 2007;
- (b) that a Status Quo investigation on the extent and condition of engineering services in the Mixed Use Precinct be conducted to allow for an accurate estimation of costs related to service delivery and services infrastructure upgrade:
- (c) that the content of the Draft Memorandum of Understanding be revisited to include, amongst others:
  - early termination of the 1936 Notarial Lease Agreement between Stellenbosch Municipality and the Republic of South Africa (NDPW);
  - reallocation of land between the three major land use categories (conservation, township use and forestry);
  - iii. costs related to township establishment; and
  - iv. contribution towards the costs of services infrastructure upgrade; and
- (d) that the Department: Property Management be instructed to resume negotiations /discussions with the other two public landowners, the National and Provincial Departments of Public Works, and Cape Pine / MTO in order to facilitate agreement on land and service delivery issues

#### LIST OF ANNEXURES

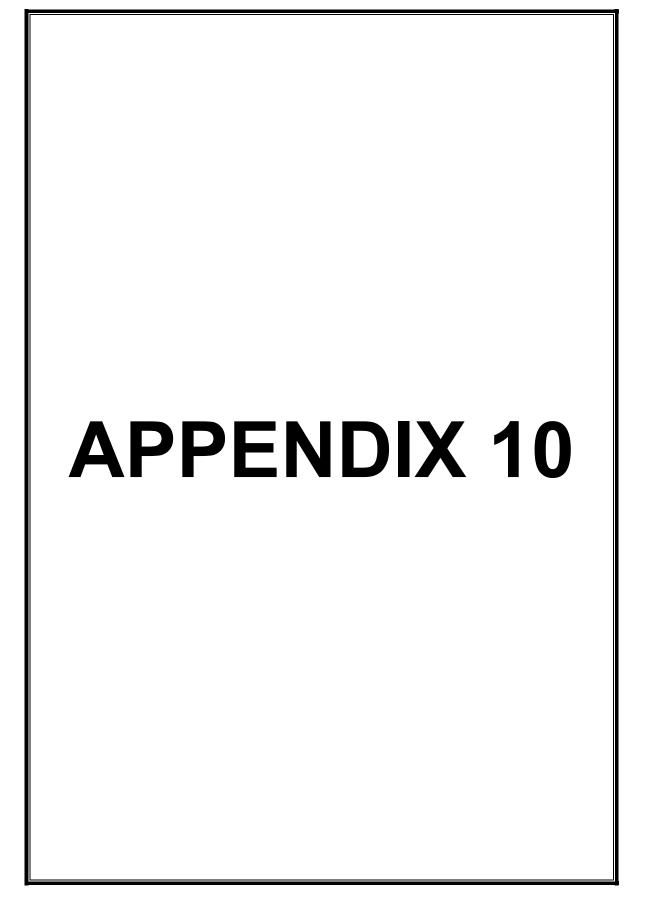
Annexure A:

Annexure B:

Annexure C:

Annexure D:

Annexure E:



#### MEETING MINUTES

Meeting:	JONS	ERSHOEK STEERING COMM	UTTEE		
Date of Meeting:	22 M	AY 2018	Time;	10h00	
Minutes Prepared By:	Wally	Johnstone	Location:	MTO Boardroom, Jonker	
SCHEDULED MEETING					
Afternoon of Medic		THE STATE OF		1000	2000
Name		Organization	E-mail		Phone
Wally Johnstone [WJ]:		SM: HS & PM	Histin Nonogement Bithders such gov. 29		062 332 4793
Elzette van der Westvulzen	EV)	WCDI & PW	EliteThe sondanweathy	iem Faylancion govia	- Company
ean Fourie (DF)		WC DF & PW	George Japan	wedercopie par pa	021 483 5422
lelikhaya Pantil (MP)		CapeNature	meantile	mendive cure	021 483 0167
Puthuzela Panayi (NP): Chairperson		MfO	Hips	WHILESAN .	082 909 0034
ydwell Tomose (ST)		Jankenhoek Community:			073 907 2705
uthando Geweka (LG)		Jonkeshoek Community	Ryseaso Rymalicam		082 290 9164
noron Balley (SB)		Jonkershoek Community			079.421.6314
Abrahams (MA)		Jonkenhoek Community			072 345 1088
let Smit (PS)		SNI; HS & PM.	Perlimitation	Perkinshigoraa	084 506 5065
Lindsay Jephto (L.I)		WC DCAS	Under yearto (in esterno con gordo)		072 875 0233 / 021 483 9722
atrick Shane (PSh)		CapeNature	prontice	pendura cada	082 467 0405
Craig Johnson		WC DCAS	Oralg Johnson Revertempoore growing		021 483 9715
lumeleng Langeni		MIO	itumsteng timto coza		
idya Nkurkumana		Jonkershoek Community			083 248 9796
pologies		2301000			
nabisa Mfeya (TM)		SM: HS & PM	Tuttiso M/eyerkiz	Merceschigevas	072 389 5650
ester Vanstavet		SM: New Housing	teller vandoneld	intellentrosch gov zu	021 808 8462
ohru Robyn		NDPW	John Zohyn Vo	efferboich gevas	021 808 8460
eon Louw (DL)		5M: Engineering Services	demoloredate	Bengalah pakas	021 483 0167
dele Groenewald		NDPW	Adala Orsenav	WWF90+gov.za	021 402 2049
office includes a consistent				San Carlotte	
pic					Owner
	ld on 16	November 2017 was adopted	with additions / co	rections.	
oposed. M Panhil and secon	ded, P St	nif			
ditions to the minutes:					

Meet	ing:	JONKERSHOEK STEERING	COMMITTEE					
Date	of Meeting:	22 MAY 2018	Time:	10h00				
Minut	es Prepared By:	Wally Johnstone	Location:	MTO Boardroom, Jankersh				
MaU.								
Correc	tions to the minutes:			1				
	Page It under Ass	ing: "user department" - spellin	g to be corrected		WJ			
	<ul> <li>Page 3: under Engineering services. 7th bullet — not for PS to action, rather the appropriate engineering branch of SM</li> <li>ethers Arising:</li> </ul>							
Matter	s Arising:							
L	Representation by WC Department of Human Settlement (WC DrS) on the Steering Committee. WJ to check with LvS if he has discussed the issue with the Department and report to next meeting.							
- 2	Upgrading of servi budget. Once Mo							
3.	Mail was amende	Mall was amended as per the meeting on 16 November 2017 and circulated to all stakeholders						
4	Assegnations owner DT&PW with power	pravided WC						
1	Sewagersfated se or Caperlature	n community and /						
-	Chairs and feedba	Planned briefling session for SM Municipal Manager and Executive Mayor to be pursued by Co- Choirs and feedback provided by next meeting. Session to also include SM Directors of Human Settlements, Engineering Services and Planning & Economic Development.						
2.	General area clear Drictorate, but the will elevate the issu	ineering inted. PS and W.J	PS / W.I					
16.	Six months have po 2017. The Committe	used since the last meeting of the agreed that meetings should	ne Steering Committee on	14 November	WJ			
genda na Oraf Nambar		was adopted. An additional to		nit Committee				
point on ammitte C DCA ommur	ennoes Committee nent to the issues bei 3 present and that a nity Committee and	of WC DCAS representatives by (bi) because the Committee is ing discussed. After debate it w in urgent effort be made to faci the relevant officials at DCAS. T int, W.J. and L.J. to set up meeting	of the opinion that WC DC as agreed to proceed with litate a meeting between the meeting games that it.	AS does not show the meeting with the Jonkershoek	WJ/LJ			

Meeting:	JONKERSHOEK STEERING	COMMITTEE		
Date of Meeting:	22 MAY 2018	Time;	10500	
Minutes Prepared By:	Wally Johnstone	Location;	MTO Board	room, Jonkershoe
Prantier of Jonkerthaek kan responsibility for service de option is a Lond Availability to beneficiaries of township requested meeting with will agenda for that meeting.  Letter from NOPW  Signing of the Mole The CapeNature of	has been lodged with State Attury.  If has reached a statemate as a fivery. This has impacted on the y Agreement with SM that allow a establishment processes and a C DT&PW by Finday, 25 May 2015 regarding interim services to be affices.	a result of issues related to signing of the Most, WC Dt it for eventual transfer of responsively and the fallowing items must rendered in Jankershoek.	financial APW preferred levant land parcets ints. NDPW has be added to the	EvdW / DF
Parenting Committee a to be needs to be kept informed Okkie Jooste is part of SM to Memorandum of Agreemer his will be guided by the la neeting of the Seering Co-	If determine the way forward a a arranged following the concis- of developments in this regard a and leased to NOPW who in turn if (MoA) & Memorandum of Und and ownership and land transfer mostless.	sion of this NDPW / WC DS as they have a visited inte made the land available entanding (Mail)	EPW meeting, MTO rest. to WC PG.	WJ / DF
review by the Commercing of the Ste  Some Jonkershoek relationships believe	residents initially retused to be a ren residents leasing accommo	It Department, the draft is vivey Report will be present surveyed and this has led to dation from NTO and the	currently under ited to the next a strained rest of the	01/28
sM / MID / Commit engagement riginesting services • Contimunity was no	unity has requested MTO that Is unity Committee to find an amid of consulted before contractors	cable solution to this laye i	construct but sine	NF/LN/WJ
in Jonkershoek, Co action, The Commi- was approached, ( would seem that th	intractors attiving on site took the unity Committee was referred to Committee requested that the v ere is some miscommunication is Community Committee to dis	a community by surprise or the Word Councillor whe Nord Councillor be proper in respect of service deliving	nd sparked profest in the Contractor by informed as it say issues	WJ/UN
preats to Community Commonity Community Committee reported that it was alear that this formation regarding the proported that is committee reported that it is threats to SAPS.	iftee Members rted threats against members a sperson was weel-informed. The boots a "leaked" by someone. I concelled, reportedly, as a resul the situation was becoming te	Community Committee is the Committee also report t of word being spread the	of the view that ed that the annual at "Jankenhoek Is	
<ul> <li>Co-chairs to be cop</li> </ul>	rests for meetings, etc to be ele eplayers in order to secure me- ied in all correspondence be recorded that he feels "uno notice members	elings where requests are i	gnored	MP / NP.
		100 20000		
tion		Own	ner	Due Date
tstanding from previous me	a Kara			Date of the second

Meeting:	JONKERSHOEK	STEERING	COMM	TTEE					
Date of Meeting:	22 MAY 2018			Time:		10h00			
Minutes Prepared By	: Wally Johnstone		Location:		on:	MIO Boor		rdroom, Jonkershoe	
1. Invite WC DH	to future meetings					_	LV	Next meeting	
Manager and given high pri	nt meeting with Stalland I relevant Directors. It wo only (IL)	as request	led that th	is issue to t	269	NP/MP		hext meeting	
<ol> <li>Invite WC Department of Human Seffements to next m</li> </ol>				W		195/WJ		Next meeting	
<ol> <li>Engage retevant SM department regarding area cleaning, be elevated to the appropriate SM Director.</li> </ol>					10	P5		Next meeting	
5. SM to investig	ate free Wi-Fi for Jonken	shook				w.i		Next meeting	
New actions					_	-		Chan months	
6. Elevate area o	deaning in Jonkershoek	to relevan	ut SM Direc	tor		PS/WJ		Next meeting	
7. Set up meeting	with MP and DCAS off	iciols				LI/WI		urgent	
B. Schedule Spec	ial Meeting of Jankersh	oek Steer	ing Comm	ittee		WJ/DF		urgent	
TEATN STORY	ATT TO STATE OF THE PARTY.		-					0.00.11	
Date:	2 alternative dates in July to be circulated	Time:	TBC		Locatio	inc	1BC		
a formation and a suite		1					-		
Proposed			Se	conded		T			
Signed: Chairperson			Do	Date					

#### MEETING MINUTES

Meeting:	JONKERSHOEK STEERING COMMITTEE					
Date of Meeting:	22 JUNE 2017	Time:	10h00			
Minutes Prepared By:	Wally Johnstone	Location:	MTO Boardroom, Jonkershoek			

#### I. Meeting Objective

SCHEDULED MEETING

Name	Organization	E-mail	Phone
Wally Johnstone (WJ)	SM; HS & PM	Hom.Management@yleilenbouth.gov.zs	082 332 6793
Patty Gordon (PG)	WC DT & PW		. 504. 506 077
Matthews 22 (MM)	WC DF & PW		
Melikhaya Pantsi (MP)	CapeNature	mpantulikaspenature pouts	021 483 0167
Vuyo Ngonyama (VN)	NDPW	Viya/kgoryana kidowgoxaa	021 402 2102
Adels Groenewald (AG)	NDPW	Adeir Groenewold lidgowgov za	021 402 2049
Nfuthuzela Panayi (NP)	MIO	Multivilimito.co.ze	082 909 0034
Sydwell Tomose (\$1)	Jonkershoek Community		073 907 2705
Luthanda Goweka (LG)	Jonkershöek Community	ligowena@moli.com	082 290 9164
Sharon Balley (SB)	Jonkershoek Community		079 421 6314
M Abrahams (MA)	Jonkershoek Community		072 345 1088
Piet Smit (PS)	SM: HS & PM	Plet Smit Buhaller bosch, gov zei	084 506 5065
teon Lourens (LL)	SM: Environment	LeonLouwlistallenboschugovata	
Apologies			
Thabisa Mleya (TM)	SM: HS & PM	Tobko Młays Riskeller basch gov as	072 389 5650
Gall Cleaver-Christie (GC)	CopeNature	Galf@capenature.co.zo	021 483 0002
Vernon Bowers (VB)	SM: Corporate Services	Vernon-Bowers Bitteller bouch gov as	084 5936491
Gerold Esau (GE)	SM: C & PS	Gerald Bray Waterbrook of Light 20	
Dupre Lombaard (Dut)	SM: ED & P	Dupre Lomboord Byte Nerbouch gov as	021 808 8676
Deon Louw (DL)	SM: Engineering Services	DeonLouw@helenbosch.gov.zp	078-801-9628
Deon Fourie (DF)	WC DT & PW	Dean Fourie-Pwenterscope gov.to	021 483 5422
Dian Dreyer (DD)	CapeNature	dd/wyer@capenqfure.co.co	021 871 1535
Ossie Lamb (OL)	NDPW	Osak Lamb Widow, gov.za	021 402 2175
iaya Nkunkumana (IN)	Jonkershoek Community	lidya.Niursumona listellenbosch.gov.m	083 248 9796

# 3. Notes, issues & Decitions

Topic	Owner
Minutes of Meeting held on 18 May 2017	
The minutes of the meeting held on 18 May 2017 (amended) as circulated was adopted.	

Meeti	ng:	JONKERSHOEK STEERING	СОММІПЕЕ					
Date o	of Meeting:	22 JUNE 2017	Time:	10h00				
Minute	es Prepared By:	Wally Johnstone	Location:	MTO Boardro	oom. Jonkershoe			
Propos	ed. P Smit and seco	nded, Sydwell Tomose						
Additio	ons to the minutes:							
.G req	uested that the folio	wing statement made by NDPV	W (OL) at the meeting be as	dded;				
	does not use the land t that the land rever	d at Jonkershoek for township e t back to NDPW"	establishment after transfer,	then NDPW can				
Arising:								
1.	The Departments future meetings o	of Human Settlements, both Pro I the Steering Committee	ovincial (WC) and National I	o be invited to	WJ			
2.	Comments / Inpu	on Memorandum of Understar	nding & Memorandum of A	greement	***2			
	CapeNature: Leg will sign when find	al Department has confirmed wifised.	vording and content of bott	documents, CEO	MP			
	MTO: As a result o under lease agree can be released.	AFF) before they	NP					
	NDPW: In principle Clarity on the exa	OL/VN						
	WC DT & PW: Doc	WC DT & PW: Documents have been referred to legal department for input / comment.						
	relating to both M	munity: Work session with SM we où and MaA and community o ents. Awaiting further input from	oncems / comments incorp	orated into	DF / PG			
3,	SM has initiated pr parcels. This should	ocess of appointing land surve d not delay progress as technic	yor to clarify anomalies rela al processes can run parate	ting to land of to legal process.	WJ/PS			
4.	There will be two	ogreements: one between MTO	/ NDPW and another betw	een SM / NDPW.				
5.	The Western Cape process and the m meeting.	Department of Cultural Atlairs seeting. SM will arrange to mee	& Sport has been informed t with and invite the depart	of the current ment to the next	WJ			
6.	into the communit	currently comfortable with the c y, but social surveys should be o presentatives regarding social s	completed as soon as possi	ing new entrants ble. SM must work	WJ/LG			
7.		te level agreements with Cape ack on MoU and MoA,	Nature and WC DT & PW to	be confirmed as	MP / DF			
8.	of services they are	of existing services: MTO and Co a currently providing and highlig arrange one-an-one with comm rmal areas.	ght critical areas of interven	tion by Friday, 30	MP / NP / WJ			
9.	ministerial approve year lease and tec	d ministerial approvat: NDPW no all can be sought. The proposed thnocratic processes should be ad service delivery is key even b	land fransfers will impact o dealt with as soon as possit	n the current 99- ole. This is a	ALL			

	JONKERSHOE	JONKERSHOEK STEERING COMMITTEE					
Date of Meeting:	22 JUNE 2017		Time:		MTO Boardroom, Jonkers		
Minutes Prepared By	: Wally Johnsto	one	Local	lion:			n, Jonkershoe
Interim service delivery SM will need to have a currently discussing the Community representa waste from where peop	ccess to bulk services introduction of trolley tives believe that was	in Jankersh bins with C	apeNature. LL to fo	ollow up w	ith dop	artment.	LL.
The provision of bus she	ofters for learners durin	g winter mo	infhs must be inves	figated by	\$M.		WJ
Decision: SM to engage avoid duplication and community representat been received Financial Implications	allow SM to "plug the	holes", SM	to discuss interim se	rvice delli	very lssu	ies with	NP / WJ / LG
Clarity is first required or implications Decision:			role-players can er	ngage reg	arding	financial	ALL
Lietaliea ascussons to:	be had later on in the	process.					
	be had later on in the	process.					
4. Action flems	be had later on in the	process.			Owr	ner	Due Date
Action Invite NDHS and WC DH		process.			-	ner ally Johnstone	Due Date
Action	S to future meetings		omment on the Mo	U and	W	Control of the Control of the Control	Next meeting
Action Invite NDHS and WC DH MTO, NDPW and WC DT MOA	S to future meetings		omment on the Mo	U and	M	ally Johnstone TO, NDPW, WC	
Action Invite NDHS and WC DH MTO, NDPW and WC DT	S to future meetings &PW to provide writte	en Input / co		U and	M	ally Johnstone TO, NDPW, WC DT&PW	07 July 2017 31 July 2017
Action Invite NDHS and WC DH MTO, NDPW and WC DT MaA Meet with WC DCASS CapeNature and WC D	S to future meetings (&PW to provide writte (&PW to confirm need	en input / co	level ogreements	U and	Mi Mi We Cap	ally Johnstone TO, NDPW, WC DT&PW ally Johnstone	07 July 2017 31 July 2017 07 July 2017
Action Invite NDHS and WC DH MTO, NDPW and WC DT MOA Meet with WC DCARS CapeNature and WC D Status quo of existing se	S to future meetings &PW to provide writte T&PW to confirm need rvices and critical are	en input / co d for service los of interve	level ogreements	Ulana	Mi Mi We Cap	ally Johnstone TO, NDPW, WC DT&PW ally Johnstone eNature/DT&PW	07 July 2017 31 July 2017 07 July 2017 30 June 201
Action Invite NDHS and WC DH MJO, NDPW and WC DI MOA Meet with WC DCASS	S to future meetings &PW to provide writte T&PW to confirm need rvices and critical are ngire interim service d	en input / co d for service los of interve elivery	level ogreements	U and	Will Will Cap MTC	ally Johnstone TO, NDPW, WC DT&PW ally Johnstone eNature/DT&PW 0 / CopeNature	Next meeting 07 July 2017
Action Invite NDHS and WC DH MTO, NDPW and WC DT MaA Meet with WC DCA&S CapeNature and WC D Status quo of existing se	S to future meetings (&PW to provide writte (&PW to confirm need (vices and critical are ingre-interim service d (n of bus shelters for lea	en input / co d for service as of interve elivery arners	Jevel ogreements ention	U and	Will Will Cap MTC	ally Johnstone TO, NDPW, WC DT&PW ally Johnstone eNature/DT&PW O/CopeNature WJ/LG	07 July 2017 31 July 2017 07 July 2017 30 June 2017 07 July 2017
Action Invite NDHS and WC DH MTO, NDPW and WC DT MOA Meet with WC DCA&S CapeNature and WC D Status quo of existing se SM / Community meetir Investigate the provision	S to future meetings (&PW to provide writte (&PW to confirm need (vices and critical are ingre-interim service d (n of bus shelters for lea	en input / co d for service as of interve elivery arners	Jevel ogreements ention	Ulana	Will Will Cap MTC	ally Johnstone TO, NDPW, WC DT&PW ally Johnstone eNature/DT&PW D / CopeNature WJ / LG ally Johnstone	07 July 2017 31 July 2017 07 July 2017 30 June 201 07 July 2017 Next meeting

#### MEETING MINUTES

Meeting:	JONKERSHOEK STEERING COMMITTEE				
Date of Meeting:	22 JUNE 2017	Time:	10h00		
Minutes Prepared By:	Wally Johnstone	Location:	MTO Boardroom, Jonkershoek		

## T Maeting Objective

SCHEDULED MEETING

Name	Organization	E-mail	Phone
Wally Johnstone (WJ)	SM: HS & PM	Hipm.Wanagement@sfellerpaich.gov.zo	082 332 679
Patty Gordon (PG)	WC DT & PW		
Matthews 17 (MM)	WC DT & PW		
Melîkhaya Pantsi (MP)	CapeNature	mpanti@capenature.co.sa	021 483 0157
Vuyo Ngonyama (VN)	NDPW	Viys Ngoryona Bapw.gov.zs	021 402 2102
Adele Groenewald (AG)	NOPW	Adele Groenewst Firstowgov do	021 402 2045
Ntuthuzelo Ponoyi (NP)	MIO	Nutrulimitacoza	082 909 003
Sydwell Tomose (ST)	Jonkershoek Community		073 907 270
Luthando Goweka (LG)	Jonkershoek Community	Egoveks/EgmoLcom	082 290 9164
Sharon Balley (S8)	Jankershaek Community		079 421 631
M Abrahams (MA)	Jonkenhoek Community -		072 345 1088
Piet Smit (PS)	SM: HS & PM	FietSmit littlefienbosch gov.zs	084 506 5065
teon Lourens (LL)	SM; Environment	Leon Lauwiihleilenbosch gav za	
Apologies			
Thabiso Mfeya (TM)	SM; HS & PM	Tables Mileya Walleterbosch govza	072 389 5650
Gail Cleaver-Christie (GC)	CapeNature	Gallicapenature.co.za	021 483 0002
Vernori 8owers (V8)	SM: Corporate Services	Vernon Bowers Bstyrlenbosch, gov 2x.	084 5936491
Gerald Esqu (GE)	SM: C.& PS	Gerold Esou Patellen bosch gov za	
Dupre Lombaara (DuL)	SM; ED & P	Dupre Lomboord Rytellenbosch gov.za	021 808 8676
Deon Louw (DL)	SM; Engineering Services	DeonLov-Riteferoceoligovas	078 801 9628
Dean Fourie (DF)	WC D1 & PW	Deor.Fouriel/westernospe.gov.zu	021 483 5422
Dian Dreyer (DD)	CapeNature	ddreyer@copenoture.co.aa	021 871 1535
Ossie Lamb (OL)	NDPW	Osse, Lambilitapin gan 20	021 402 2175
saya Nkunkumana (IN)	Jonkershoek Community	liaya.Nkunkumanaikitelenboich.gov.to	083 248 9796

#### 3. Notes, Israes & Decisions

Topic	Owner
Minutes of Meeting held on 18 May 2017	1 10000000
The minutes of the meeting held on 18 May 2017 (amended) as circulated was adopted.	

Meetin	ng:	JONKERSHOEK STEERING	COMMITTEE			
Date o	of Meeting:	22 JUNE 2017	Time:	10h00		
Minute	es Prepared By:	Wally Johnstone	Location:	MTO Boardroom, Jonker		
Propos	ed, P Smit and seco	nded, Sydwell Tomose				
Additio	ons to the minutes:					
G req	uested that the folio	wing statement made by NDPV	V (OL) at the meeting be as	ided:		
'If SM o	does not use the lan I that the land rever	d at Jonkershoek for township e t back to NDPW"	stablishment after transfer,	then NDPW can		
Arising:						
l.	The Departments future meetings o	of Human Settlements, both Pro If the Steering Committee	wincial (WC) and National I	o be invited to	WJ	
2.	Comments / inpu	on Memorandum of Understan	nding & Memorandum of Ag	greement		
	CapeNature: Leg will sign when find	al Department has confirmed was alised.	ording and content of bolt	documents, CEO	MP	
	under lease agree	I the recent Knysna fires, final in ement with DAFF need Salson w A one-on-one discussion (MTO)	ith two Ministers (NDPW & D	AFFI before they	NP	
	NDPW: in principle Clarity on the exa	or there is no issue with the docu of portions of land the commun	ments – legal department r ity is located on is required.	nust still peruse.	OL/VN	
	WC DI & PW: Doc	uments have been referred to it	egal department for input /	comment.		
	relating to both M	munity; Work session with SM wo old and MoA and community o ents. Awaiting further input from	oncerns / comments incorp	orated into	DF / PG	
3.	SM has initiated pr parcels. This should	rocess of appointing land survey d not delay progress as technic	yar to clarify anomalies rela al processes can run paralle	fing to land It to legal process.	WJ / PS	
4.	There will be two	greements: one between MTO	/ NDPW and another betw	een SM / NDPW.		
5.	The Western Cape process and the remeeting.	Department of Cultural Affairs neeting, SM will arrange to mee	& Sport has been informed t with and invite the depart	of the current ment to the next	WJ	
6.	into the communit	currently comfortable with the o y, but social surveys should be o presentatives regarding social s	completed as soon as possil	ing new entrants ole, SM must work	WJ/LG	
7.		te level agreements with Capel ack on MoU and MaA.	Nature and WC DT & PW to	be confirmed as	MP / DF	
8.	of services they on	of existing services: MTO and Co or currently providing and highlig arrange one-on-one with comm rmal areas.	ght critical areas of interven	fion by Friday, 30	MP / NP / WJ	
9.	ministerial approve year lease and tea	d ministerial approvat: NDPW no of can be sought. The proposed thnocratic processes should be ad service delivery is key even b	land fransfers will impact a dealt with as soon as possit	n the current 99- ole. This is a	ALL	

	JONKERSHUE	JONKERSHOEK STEERING COMMITTEE					
Date of Meeting:	22 JUNE 2017		Time	66	10h00		
Minutes Prepared By	y: Wally Johnsto	one	Loca	ition:		MTO Boardroom, Jonkers	
Interim service deliver SM will need to have a currently discussing the Community represents waste from where peo	access to bulk services e Introduction of trolley atives believe that was	in Jankersh bins with C	apeNature. LL to f	oflow up v	with dep	artment,	LL.
The provision of bus sh	eiters for learners durin	g winter mo	onlhs must be inve	stigated b	y SM.		WJ
Decision: SM to engage avoid duplication and community represents been received Financial implications Clarity is first required a implications	allow SM to "plug the atives during first week	holes", SM of July and	to discuss interim s after reports from I	ervice del MTO and (	lvery issu CapeNa	es with fure have	NP/WJ/LG
Decision: Detailed discussions to	be had later on in the	process.					
4. Action tems							
STATE WATER							
THE REAL PROPERTY.				X X	Owr	ner	Due Date
Action	HS to future meetings				-	ner ally Johnstone	
Action invite NDHS and WC Di MTO, NDPW and WC D		en input / co	omment on the Mc	bU and	W	(T)	Next meeting
Action invite NDHS and WC Di MTO, NDPW and WC D MoA		en input / co	omment on the Mc	oU and	M	ally Johnstone O. NDPW, WC	Next meeting 07 July 2017
Action Invite NDHS and WC DI MTO, NDPW and WC D MOA Meet with WC DCA&S	N&PW to provide writte				MAT W	O. NDPW, WC. DT&PW	Next meeting 07 July 2017 31 July 2017
Action Invite NDHS and WC DI MTO, NDPW and WC D MoA Meet with WC DCA&S CapeNature and WC I	N&PW to provide writte	d for service	level agreements		Wi Wi Cap	O, NDPW, WC DT&PW DIJ Johnstone	07 July 2017 31 July 2017 07 July 2017
Action Invite NDHS and WC DI MTO, NDPW and WC D MoA Meet with WC DCA&S CapeNature and WC E Status quo of existing se	DT&PW to provide written DT&PW to confirm need	d for service as of interv	level agreements		Wi Wi Cap	ally Johnstone O. NDPW, WC DT&PW ally Johnstone eNature/DT&PW	07 July 2017 31 July 2017 07 July 2017 07 July 2017 30 June 2017
Action Invite NDHS and WC DI MTO, NDPW and WC DI MOA Meet with WC DCA&S CapeNature and WC D Status quo of existing se	OT&PW to provide writte OT&PW to confirm need ervices and critical are ing re-interim service d	d for service as of intervi elivery	level agreements		Wi Wi Cap MTC	ally Johnstone O. NDPW, WC DT&PW ally Johnstone eNature/DT&PW D / CapeNature	07 July 2017 31 July 2017 07 July 2017 30 June 2017 07 July 2017
Action Invite NDHS and WC DI MTO, NDPW and WC D MoA Meet with WC DCA&S CapeNature and WC I Status quo of existing se SM / Community meeti investigate the provision	DT&PW to provide writte DT&PW to confirm need ervices and critical are ing re interim service d in of bus shelters for lea	d for service ras of intervi elivery orners	level agreements		Wi Wi Cap MTC	ally Johnstone O. NDPW, WC DT&PW ally Johnstone eNature/DT&PW O / CapeNature WJ / LG	07 July 2017 31 July 2017 07 July 2017 07 July 2017 30 June 2017 07 July 2017 Next meeting
Action Invite NDHS and WC DI MTO, NDPW and WC DI MOA  Meet with WC DCA&S  CapeNature and WC II Status quo of existing se SM / Community meeti investigate the provision follow up on the provision	DT&PW to provide writte DT&PW to confirm need ervices and critical are ing re interim service d in of bus shelters for lea	d for service ras of intervi elivery orners	level agreements		Wi Wi Cap MTC	ally Johnstone O. NDPW, WC DT&PW ally Johnstone eNature/DT&PW O / CapeNature WJ / LG ally Johnstone	Due Date Next meeting 07 July 2017 31 July 2017 07 July 2017 30 June 2017 07 July 2017 Next meeting

#### MEETING MINUTES

Meeting:	JONKERSHOEK STEERING COMMITTEE			
Date of Meeting:	24 AUGUST 2017	Time:	10h00	
Minutes Prepared By:	Wally Johnstone	Location:	CapeNature Boardroom, Jonkershoek	

#### 1. Meeling Objective

SCHEDULED MEETING

Name	Organization	E-mail	Phone
Wally Johnstone (WJ)	SM; HS & PM	Hazm Monogement Bytellen bosch, gov zo	082 332 6793
Gail Cleaver-Christie (GC)	CapeNature	galilicoperature.co.zu	082 377 2040
Deon Fourie (DF)	WC DI & PW	Deort-Fourier#westerricaps.gov.za	021 483 5422
Deon Louw (DL)	SM: Engineering Services	dean/suwinhelenbosch.guv.za	021 483 0167
Marietjie King (MK)	NOPW	Mohrije kingili opwigov za	021 402 2118
Adele Groenewald (AG)	NDPW	Adels.Groenewscillidow.gov.za	021 402 2049
Melikhaya Pantsi (MP)	CapeNature	Impóritalicopenalure.co.as	021 483 0167
Ntuthuzela Panayi (NP): Chairperson	ОТМ	rituthullimto,co.za	082 909 0034
Sydwell Tomose (St)	Jonkershoek Community		073 907 2705
Luthando Goweka (LG)	Jonkershoek Community	Rpcweka/ligmol.com	082 290 9164
Sharon Balley (SB)	Jonkershoek Community		079 421 6314
M Abrahams (MA)	Jonkershoek Community		072 345 1088
saya Nkunkumana (IN)	Jonkershoek Community	Nkurkumana8v@gmat.com	083 248 9796
Piet Smit (PS)	SM: HS & PM	Petämhilistellenbosch.gov.zo	084 506 5065
M O Maenetja (OM)	National DHS	Ophily mornetto #chs.gov.za	083 406 6976
(ola Njomono (XN)	WC DCAS	Xola njomono@weldemoode.gov.zq	078 538 2514
indsay Jephia (LJ)	WC DCAS	Undray jephta li westernoope, gov.zu	072 875 0233 / 021 483 9722
pologies			
habiso Mfeya (TM)	SM: HS & PM	Tablio.Weyarinterlenboich.gov.za	072 389 5650
Pupre Lombaard (Dut)	SM: ED & P	Dupre Lambaard Rytellen posch, gov. 211	021 808 8676
Ossie Lamb (OL)	NDPW	One Lone Rank gov. in	021 402 2175
lotes, issues & Decisions			
			1/2/10/55

Meeting:	efing: JONKERSHOEK STEERING COMMITTEE				
Date of Meeting:	24 AUGUST 2017	Time:	10h00  CapeNature Boardroor Jonkershoek		
Minutes Prepared By:	Wally Johnstone	Location:			
Additions to the minutes:		1			
No additions to the minute	s were tabled		***************************************		
Arising:					
and the WC Depo NDHS will ensure t DHS) be invited to	artment of Human Settlement (Nartment of Cultural Affairs & Sporthat the appropriate official from attend future meetings of the St	t (DCAS) by Ms L Jephta ar n WC Department of Humai teering Committee	nd Ms X Njomolo. n Settlement (WC	ОМ	
<ol> <li>A separate meetii Agreement (SLA) I process</li> </ol>	ng must be held between Cape between the two. This should, ho	Nature and SM to draft bild wever, not hamper the ov	ateral Service Level erall MoU / MoA	MJ	
discussed with co	to reports have been received from munity respresentatives. Services to be arranged to do mapping	es need to be mapped an	and has been d a walk-about	WJ	
cole of National Department Community representatives yould prefer the housing d		to be part of the process, TI e managed by NDHS and r	requested a brief	LG	
community. NDHS works cla cappens at ground (munici IDHS has various housing d apid Response Task Team. In area to help document department, however, must etween roleplayers.	elivery programmes and the Jor (This task team has as one of its the challenges of that area (from t be part of the process. NDHS pl	s, but implementation of honkershoek process fits in with areas of focus the employin NDHS budget speech 201 aces high value on MoA's,	h the National ment of youth of 17)). The provincial MoU's and SLA's	OM	
urposes other than housing ousing.	expressed concern that SM may g delivery or for large scale housi	ing to address municipality	-wide need for	LG	
cale housing in the area. C rea. The participation of N	nable development at Jonkersho op-die-Bult can, however, not be DHS in this process is of critical im	considered in isolation from	m the rest of the	PS	
re Chairperson encourage re have moved on from wh	ed the meeting to focus on the ronere we started,	oad ahead and reminded	participants that	NP	
M to arrange meeting / dis	cussion between NDHS, WC DHS	, SM and community repre	sentatives.	LW	
andholders involved. This m rill invite relevant official/s f ne report of the land survey frculated. PS noted that the pproved by SG without SM	f land will be held in abeyance peting will include MTO, SM, Cap from DAFF) for confirming existing cadastral e report confirms that boundary of 's approval. This issue must be act land surveyor to present report of	peNature, WC T&PW, NDPV boundaries and extent of I adjustments have been mo ddressed during the course	V and DAFF (NP lease area was ade and e of this process.	WJ	
emorandum of Agreement OA can only be finalized a technical nature that must of have to be delayed becomment / input and to eng	(MoA) & Memorandum of Under fter the meeting with the land subsection of the confirmed at this meeting. The cause of the details of the land is page stakeholders to finalize Mol	urveyor as it needs to includ he MoU, however, is very b sue. SM to circulate draft N	road and does NoU for final	WJ	
ocial survey e survey must be a particip embers must be meaningfo etween Informal Settlemen	patory exercise and be used to b	ouild capacity in the comm	nunity. Community	WJ	

Meeting:	JONKERSHOEK	STEERING	CON	MITTEE				
Date of Meeting:	24 AUGUST 20	17		Time:		10h00  CapeNature Boardroom, Jonkershoek		
Minutes Prepared 8	y: Wally Johnston	ne		Location	on:			
Minutes of the interim between CapeNature Following discussion, It  Electricity: Co Sharon Voslo register with 3 Loading at Es about" (Cap Bus shelters: C shelter in Jone during "walk- Roads: Engine Retuse removabins Clinic: Suitable about", Provin Engineering s	ommunity members must o. felephone no. 021 805 \$M as well as those curre skom pole (Transformer? eNature & DL to provide Community representativ kershoek on Monday. 25	register with a second and a presented of register with a second and a second a sec	ith SM indie-8, g elect of be actetalls) meetin 17. Locard mun agrade repartire mative to "wall nov ba	as indigent (0 if has no pre- ricity from Co daressed. Essa g with JSRA in cations for bu- icipal roads. hent regardin applian to be k-about".	Contact perso paid meters, b speNature and om to be invite egarding their s shelters to be SM to liaise wi ag the provision of determined of time as townsh	n at SM: out can also i MTO, ad to "walk- planned bus e identified ith District in of trolley during "walk-	CapeNature / DL DL DL WJ	
Action					Owner			
	s to future meetings				Owner		Due Date	
Arrange meet     Agreement	ling CapeNature / SM to	draft bilat	eral Se	rvice Level		W.I	Next meeting 07 July 2017	
	neering services "walk-a	bout"				W)	end September	
issues	ling SM / NDHS / WC DH				-	WJ	Next meeting	
<ol> <li>Arrange meet</li> <li>T&amp;PW, NDPW,</li> </ol>	ing of landowners / hold DAFF)	ders (MTO, 5	SM, Ca	peNature, W	C V	VJ / NP	end September	
6. Presentation o	of land surveyor report (c	combine wi	ith 3 at	(evoc		WJ	end September	
	holders to finalize MoU					WJ	Next meeting	
B. Social survey n					y.	/1/LG	mid September	
	"walk-about"					ture / DL / WJ	end September	
	rict Roads Engineer re ro	oads mainte	enance	e and upgrad	de	DL	Next meeting	
	lid Waste re trolley birts					DL	Next meeting	
	ith to "walk-about"					WJ	End September	
lest Meeling								
ate:	Within 2 months (to be confirmed)	Time:	10h0	0	Location:	MTO Board	droom	
doption of Minutes								
roposed			1.0	Seconded				
aposea								

#### MEETING MINUTES

Meeting:	JONKERSHOEK LAND SURVEYOR REPORT BACK & SITE VISIT			
Date of Meeting:	21 SEPTEMBER 2017	Time:	10h00	
Minutes Prepared By:	Wally Johnstone	Location;	CapeNature Boardroom, Jonkershoek	

# 1 Meeting Objective

TO RECEIVE A REPORT BACK FROM THE LAND SURVEYOR ON THE EXTENT OF THE 99-YEAR LEASE AREA AND TO DO A SITE VISIT TO FAMILIARISE PARTICIPANTS WITH CURRENT CONDITIONS

Name	Organization	E-mail	Phone
Wally Johnstone (WJ)	SM; HS & PM	Hight, Management Estellenbasch, gov zo	082 332 679.
Damien Surger (D8)	Friedlaender, Burger & Valkmann	damien liftovsprvey.co.za	
Patrick Shone (PS)	CapeNature	phone@copenature.co.bs	082 467 0403
Dean Fourie (DF)	WC D1 & PW	Dean Fouriett well encope gov zs	021 483 5422
Marietjie King (MK)	NDPW	Marletje king iklapiv gav 23	021 402 2116
Adele Groenewald (AG)	NDPW	Adelle Groenewski Bidow, gov. 2st	021 402 2049
Ntuthuzelo Ponoyi (NP): Chairperson	MTO	MultiplimAs.co.ax	082 909 0034
Sydwell Tomose (ST)	Jonkershoek Community		073 907 270
Luthando Goweko (LG)	Jonkershoek Community	fgoweks@gmat.com	082 290 916
Sharon Bailey (SB)	Jonkershoek Community		079 421 6314
Piet Smit (PS)	SM; HS & PM	PetSmirlihitetenbosch.gov.as	084 506 5065
Lindsay Jephta (LJ)	WC DCAS	Undiay jephta li westernoope govus	072 875 0233 021 483 9722
Johru Robyn	SM: Informal Settlements	Johnuffobyn Withellenbesch.gov.xz	021 808 8460
Lester van Stavel	SM: New Housing	Leister, varstovei listellenbasch, gov zo	
Apologies			
Thabiso Mfeya (TM)	SM; HS & PM	fistico.Wileyo@utelleriboxch.gov.zs	072 389 5650
Dupre Lomboard (DuL)	SM: ED & P	Dupre Lomboard Britisherboschugov po	021 808 8676
Ossie Lamb (OL)	NDPW	Oxie Lombiliapin govza	021 402 2175
Deon Louw	SM: Engineers	DeonLouwiishellenbosch (gov.as	
Notes, Issues & Decisions			
Topic			Owner

# Topic Report back on extent of 99-year lease area: Damien Burger (Friedlaender, Burger & Volkmann) Land surveyor's brief was limited to confirming the extent of land included in the 99-year lease enetered into between Stellenbosch Municipality and Republic of South Africa (1936) and the status of portions of municipal land included in state land through subdivision and consolidation. Lease area confirmed as:

Meeting:	JONKERSHOEK LAND SURVEYOR REPORT BACK & SITE VISIT				
Date of Meeting:	21 SEPTEMBER 2017	Time:	10h00		
Minutes Prepared By:	Wally Johnstone	tocation:	CapeNature Boardroom, Jonkershoek		

Reserve A (Partian 2 of Farm No 352, Stellenbosch): 110,1111ha

Reserve B (Portion 3 of Form No 352, Stellenbosch); 7,9756ha

Reserve C (Partian 1 of Farm No 358, Stellenbasch): 30,3844ha

Reserve E (Portion 3 of Farm No 358, Stellenbosch): 17.3279ha

Total lease area: 165,7990ha

Reserve D (Portion 2 of Form No 358) is municipal land that do not form part of the lease agreement.

Farms No 1507, 1508 & 1509 was created trough a 2007 survey. This was done through a state tender in order to separate different land entities for their separate transfer, Parlians of municipal land (Parlian 2 of Farm 352) were subdivided and consolidated with adjoining state land. P Smill reported that there is no record of Stellenbasch Municipality having granted approval for this process. D Burger informed that no approvals were required. Although survey diagrams for Farms No 1507, 1508 & 1509 have been framed and ladged with the Surveyor-General, they have not been registered in the Deeds Office.

#### Additional issues arising out of the discussion of the report

- Dean Fourier eported that there seem to also be conflicting information relating to land owned by NDPW, WC DT&PW, SM and City of Cape Town in Jonkershoek
- NDPW and WC DT&PW must between them determine who owns which partial of land and report back to the Steering Committee in two weeks
- 3. Okkie Jooste: The property is currently sub-let under the 99-year lease. It is not possible to register a lease diagram on an existing lease diagram. The underlying lease will need to be amended. The issue can be resolved by excluding Okkie Jooste from the 99-year lease area by agreement between SM and NDPW after which the land can be transferred / leased to WC DT&PW (with WC DCAS as user-department). The technical process of framing lease diagrams can start as soon as there is agreement on this. WC DT&PW and WC DCAS to decide on how to proceed with Okkie Jooste and report back to Steering Committee.
- Services: Location of services infrastructure (soakaways, etc.) not known to SM and is required to decide an interim services arrangements, CapeNature to Indicate current services on a map and MTO to make artison available to point out services.
- SM has made contact with WC Health Services regarding mobile Clinic Services at Jonkershoek.
   A meeting is to be arranged between the community representatives and WC Health Services

Meeting:	JONKERSHOEK LAND SURVEYOR REPORT BACK & SITE VISIT			
Date of Meeting:	21 SEPTEMBER 2017	Time:	10h00	
Minutes Prepared By:	Wally Johnstone	Location:	CapeNature Boardroom, Jonkershoek	

#### Site walk-about and issues identified

- Leaking sewage drains present a serious health hazard and need to be addressed as a matter of urgency
- Poor condition of "ring-road" at Op-die-Bull has resulted in public transport not using the road any longer. Road surface needs to be leveled
- 3. Positions where bus / taxi embayments and shelters are required pointed out
- 4. Positions for refuse containers identified
- Not many "new structures" have been erected. Community survey will provide clarity on household numbers, etc.
- Open areas must be protected to allow them to be considered for future permanent settlement / temporary relocation
- "Suitable" areas for additional settlement development identified on flat partions and land close to Jonkershoek Road. This need to be considered carefully in the fight of the conservation status / value of Jonkershoek
- 8. Compound & Fishpoint
  - Electricity: Unsafe situation exists with informal connections at the community half, electricity klosk door not lacked, etc. CapeNature / MTO to request Eskorn to address Eskorn supply Issues
  - Ablutions: Tallets in very bad state of repair and only one is operational. Tallets at Fishpoint are long-drops and not currently usable. Urgent attention is required.
  - c. Community half is in a bad state of repair and consideration must be given to using the CapeNature boardroom as an interim atternative. Community half has patential to be converted into ablution facility.
- 9. Soccer field: Use of facility has increased of late. Changerooms / abjution facilities required
- 10. Central Area & Settlement; Opportunities exist for additional settlement development
- Assegnations: Sensitive conservation area. Disturbed area (caravan area and dumpsite area) could be considered for staff housing (CapeNature??)

Action items						
	Owner	Due Date				
NDPW and WC DT&PW to resolve land issues	DF/AG/OL	05 October				
: 보고 4명 프레스웨어 이 사람들은 전 이 시간이 되었다면서 하고 하는데 있다면서 하고 100 HT 100 H	DF/LI	Next meeting				
Arrange meeting with WC Health services	WJ	mid October				
Community survey: Arrange meeting with community representatives	JR / WJ / LG	27 September				
Address engineering / services issues	5M / CapeNature / MTO	ASAP				
	NDPW and WC DT&PW to resolve land issues  WC DT&PW and DCAS to decide on how to proceed with Okkie Jooste Arrange meeting with WC Health services  Community survey; Arrange meeting with community representatives  Address engineering / services issues	NDPW and WC DT&PW to resolve land issues  WC DT&PW and DCAS to decide on how to proceed with Okkie JOF / LI JOSSEE Arrange meeting with WC Health services  Community survey; Arrange meeting with community representatives JR / WJ / LG Address engineering / services issues				

Date:	to be confirmed	Time:	Location:	
Adoption of M	notes			
Proposed			econded	
The Control of the Co				

## MEETING MINUTES

JONKERSHOEK STEERING COMMITTEE				
16 NOVEMBER 2017	Time:	10h00		
Wally Johnstone	Location:	MTO Boardroom, Jonkershoek		
	16 NOVEMBER 2017	16 NOVEMBER 2017 Time:		

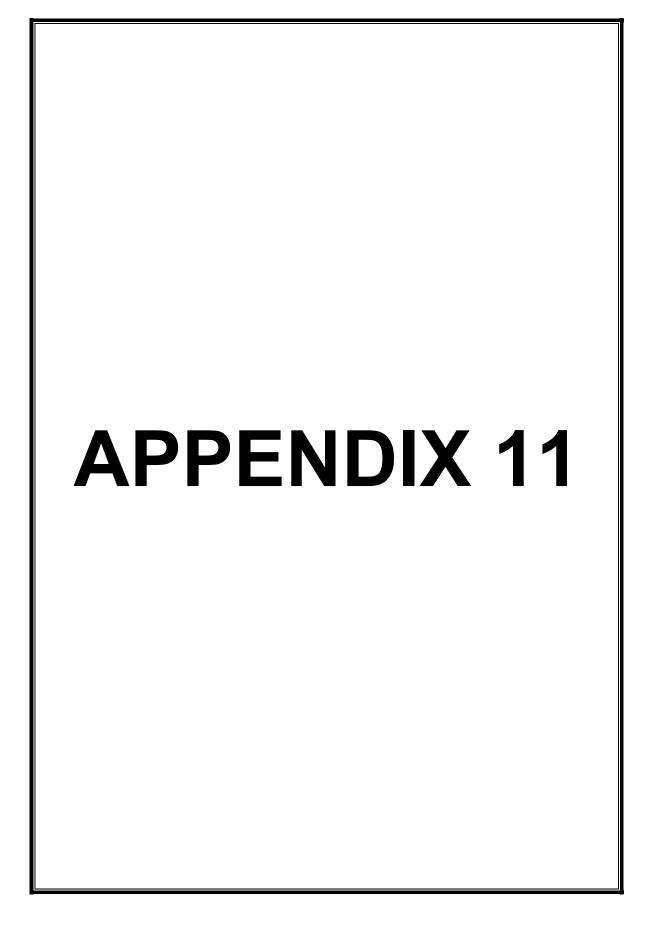
SCHEDULED MEETING

Name	Organization	E-mail	WALLES
100000		1	Phone
Wally Johnstone (WJ)	SM; HS & PM	Hspm:Monagement littlefenbosch.gov.za	082 332 6793
Elzette van der Westhuizen	WC DT & PW	Starte vanderwestfüllen Elweidernospis.gov.aa	
Dean Fourie (DF)	WC DT & PW	Dean-Fourielli-westerncape.gov.ps	021 483 5422
Jon Truter	MTO	jhuteriimto.co.zo	082 562 6740
Marietjie King (MK)	NOPW	Warlette king@dow.gov.as	021 402 2118
Adele Groenewald (AG)	NDPW	Adele Groeneword Ratin e gan za	021 402 2049
Melikhaya Pantsi (MP)	CapeNature	mpdritrificapienatura.co.ga	021 483 0167
Nfuthuzelo Panoyi (NP): Chairperson	MTO.	Mythyllento.co.ac	082 909 0034
Sydwell Tomose (51)	Jonkershoek Community		073 907 2705
Luthando Goweka (LG)	Jonkershoek Community	Agoweks/Agmal.com.	082 290 9164
Sharon Bailey (SB)	Jonkershoek Community		079 421 6314
M Abrahams (MA)	Jonkershoek Community		072 345 1088
Lester Vanstavel	SM: New Housing	Lettler, Vanstavel Bitlefenbason, gov za	021 808 8462
Piet Smit (PS)	SM: HS & PM	Piet.Smillistellenbasch.gov.za	084 506 5065
Johru Robyn	SM: Informal Settlements	John Robyn Briefenbosch gov zo	021 808 8460
Leon Laurens	\$M; Environment	Leon Lourens Waterbook Ingov 2a	079 880 3086
Lindsay Jephta (LJ)	WC DCAS	. Undsay jephta liliyesterricape .gov.za	072 875 0233 / 021 483 9722
Apologies			
Inabiso Mfeya (TM)	SM: HS & PM	facelo Mfeya Biblefenbosch gov za	072 389 5650
Dupre Lombaard (DuL)	SM: ED & P	Svare Londokard #ylefenbosch.gov.za	021 808 8676
Ossie Lamb (OL)	NDPW	OsisLambilidoxigovas	021 402 2175
Deon Louw (DL)	SM: Engineering Services	deoniouw@stellenbosch.gov.ta	021 483 0167
Notes, Issues & Decisions			
opic			Owner
Winutes of Meeting held on 24 August : the minutes of the meeting held on 24		circulated.	

Meeting:	JONKERSHOEK STEERING CO	DMMITTEE		
Date of Meeting:	16 NOVEMBER 2017	Time:	10h00	
Minutes Prepared By:	Wally Johnstone	Location:	MTO Boardroom, Jonker	
Additions to the minutes:				
No additions to the minute	s were tabled			
Arising:			1	
<ol> <li>L Vanstavet will re DHS) on the Steer</li> </ol>	ise the issue of representation by ing Committee at his next monthly	WC Department of Humo meeting with them	on Settlement (WC	LV
<ol> <li>A separate Servici department of W</li> </ol>	e Level Agreement with Capetiat C DT & PW	ure is not required as the	y are a Gser	
<ol> <li>A land surveyor re conducted on the</li> </ol>	port back meeting was held on 2 same day. Minutes / nates at the	I September and a site was were tabled at the ma	rak-about was eeting	
revealed that exte	entified for use as a clinic. An inspending the second of	at cannot be executed a	s normal building	PS
National Governm 2. Portions 10 and 4 of the Provincial Gav 3. Partions 14 and 16 in the name of Ste 4. Farm 361 (Assegad Cape Town. This stood the Western Cape Town. This stood the Western Cape Municipality and amount to bijectives. A Sale and/or Law Municipality and WC DT&PW transferred to Stellenbosch and development. Once the departments / agencies by	of the Form 352 (unregistered porti- ernment of the Western Cape of the Form 352 (unregistered por- flenbosch Municipality sibos Nature Reserve) is erroneous sould be rectified to be registered pe he MoU which outlines the broad- and Availability Agreement must b V in terms whereof the entire Rem Municipality to enable the munici- e planning process is completed, sed on their specific mandates or	ons of Farm 352) is register fions of Portion 2 of Farm by registered in the name in the name of the Provi- er principles of the Jonke e concluded between 5 ainder Farm 352, Stellenb pality to attend to townshi land will be transferred to d/or functions.	of the City of notal Government rshoek Valley rellenbosch osch RD will be nip establishment o relevant	WJ / All
1&PW, NDPW and DRD&LR	e rectification process. The parties . This is a lengthy process and will not be impacted and must confi	happen "behind the sce	nistake are; WC nes", Current	DF
C DT&PW only needs cons before year-end.	ent from NDPW and will be ready	to sign MoU once this is a	obtained – target	DF / AG
e Draft MoU and MoA mu put.	of be amended to reflect the aba	ve and circulated for find	si comment /	WJ
kkie Jooste land should be epartment of WC DT&PW. 1 ansfest.	subdivided and transferred to W his will, however, form part of the	DT&PW for use of DCAS overall "package of agr	as a user eements and	
e issues related to Assega	aibos have been discussed with C at rectification in this respect will I	ity of Cape Town (WC DI	(&PW) and they	DF

Meeting	:	JONKERSHOEK STEERING CO	DMMITTEE		
Date of	Meeting:	16 NOVEMBER 2017	Time:	10h00	
Minutes	Prepared By:	Wally Johnstone	Location:	MTO Boar	droom, Jonkershoe
2017 to er meeting communi feam to c register u Memoran	nal Settlements Di explain the proces to be held on Tue by members in the observe the proces nemployed committee of Agreeme	nt (MoA) & Memorandum of Unde	survey process to the cointed service provinities members will ested to attend the particular standing (MoU)	ne community at a publi ider will involve accompany the survey public meeting to	5 A S S S S S S S S S S S S S S S S S S
official "s event car	att MoU must be gning ceremony n happen afterwo ng services	circulated and an aftempt made "should not delay the actual sign ards.	for signing before e ature of the docume	nd of this year. The ant as the ceremonial	WJ
	broad agreement Health Services – i Ablutions – Situation Municipality to an itend an artison to including tempors ife for this was lide attend to urgent s Roads – Assegnation with Community Con Nater – water con oriority inebreaks – response	bos road is up for maintenance by Committee ntamination and impact on enviro nsibility for maintenance of lirebre	attention in order to in the attention. MTO to sed as a matter of us sider an improved s agreements have be bout. NDPW to send or CapeNature. This re- immental resources in	mprove living condition a figure with Stellenbosch gency. MTO will also ituation for ablutions, then signed. A possible of formal request to SM to needs to be discussed must be given higher	NP /AC
• (	General area clea cleaning Community comm dentity ather inter hese should be at	gram implemented aning – SM to investigate the optionities to attend meeting with SM I ventions required and clear tasks learly communicated to communicated to communicated and urgent re-	Engineers on Thursdo and timeIrames. Sho ity	ay, 23 November 2017, 1 ould challenges arise,	PS NP / MP
eneral S A h	leelings requeste appening	ree Wi-Fi in Jonkershoek of by Community Committee with be kept informed about progress			WJ
clion th	пв				
ction				Owner	Due Date
I. fr	wite WC DHS to fu	iture meetings		LV	Next meeting
tt.	rough capital pro		f clinic building	PS	January 2018
		circulate for final comments		WJ	December 2017
17-31-17	itiate land owner	ship rectification process		DF	

Signed: Chairperson			Date			
Proposed			Seconded			
Adoption of Minutes						
Date:	TBC, Final MoU	Time:		Location:		
Next Meeting						
<ol><li>Engage relev</li></ol>	ant SM department regarding area cleaning				PS .	Next meeting
Manager and	nt meeting with Steller Frelevant Directors				NP / MP	urgent
Minutes Prepared By		Wally Johnstone Location:			MTO Boardroom, Jonkersh	
Date of Meeting:	16 NOVEMBE	16 NOVEMBER 2017 Time:			10h00	
Meeting:	JONKERSHOE	K STEERING C	OMMITTEE			





39 Herte Str. Stellenbosch, 7800 PO 60x 154, Stellenbosch, 7599 1+27-31 8664004 m +27-82 8940666 1+27-21 8878088 # info@fiveliphey.co.ze

3 Bergalg, Water Street PO Box Riebeek Kasteel 7307 1 • 27 72 5507624 f + 27 22 4481024 e christian king@fb/survey.co.za

REPORT: PORTION 2 OF THE FARM NO. 352 STELLENBOSCH AND CONFIRMATION OF LEASE AREA

# LEASE AREA

The Municipality entered into a 99 year lease agreement with the Government of South Africa in 1936 that is registered in the Deeds Office as Notarial Lease No.1691 of 1936 attached as Annexure A.

A locality plan is attached as Annexure B indicating the full extent of the lease area.

The properties involved are:

- Reserve A: Now known as <u>Portion 2 of the farm No. 352</u> Stellenbosch measuring 110.1111 hectare. Attached as Annexure C.
- Reserve B: Now known as <u>Portion 3 of the farm No. 352</u> Stellenbosch measuring 7.9756 hectare. Attached as Annexure D.
- Reserve C: Now known as <u>Portion 1 of the farm No.358</u> Stellenbosch measuring 30.3844 hectare. Attached as Annexure E.
- Reserve E: Now known as <u>Portion 3 of the farm No. 358</u> Stellenbosch measuring 17.3279 hectare. Attached as Annexure F.

The combined total of the lease area = 165.7990 hectare.

Note that Portion 2 of Farm No.358, is Municipal Land that is not part of the lease agreement.

Page 443 ANNEXURE A 12/3/10

1691 1936

LEASE

4/50

between

THE GOVERNMENT OF THE UNION OF SOUTH AFRICA

and

THE MUNICIPALITY OF STELLENBOSCH.

(b) A Special Power of Attorney, executed at Stellenbosch on the 25th day of October 1935 and duly witnessed in accordance with law, granted to him by

DANIEL FRANCOIS BU TOIT as Mayor and WALTHER FELIX ALOIS BLERSON as Town Clerk of THE MUSICIPALITY OF STELLENBOSCH (hereinafter referred to as "the said Municipality"),

acting under the provisions of and being duly authorised thereto by Section 312 of The Cape Municipal Ordinance, 1912 (No.10 of 1912) and Amending Ordinances;

which said Special Powers of Attorney were exhibited to me on this day and now remain filed of record in my Protocol.

AND the Appearer declared that the said Municipality has let to the said Government and that the said Government has agreed to hire from the said Municipality the following property:-

 Certain piece of land, being partly quitrent and partly freehold, situate in the Division of Stellenbosch, being Reserve A, portion of JONKERSHOEK A; Measuring 128.83 Morgen of which 9.792 Morgen are freehold;

Held by the said Municipality by virtue of Certificate of Registered Title No.2200 dated 24th March 1934;

 Certain piece of land, being partly quitrent and partly freehold, situate in the Division of Stellenbosch, being Reserve B, portion of JONKERSHOEK B; Measuring 9.3315 Morgen of which 4.7882 Morgen are freehold;

Held by the Municipality by virtue of Certificate of Registered Title No.2201 dated 24th March 1934;

- 3(a) Certain piece of quitrent land, situate in the Division of Stellenbosch, being Reserve C, portion of JONKERSHOEK O; Measuring 35.5498 Morgen;
  - (b) Certain piece of quitrent land, situate in the Division of Stellenbosch, being Reserve E, portion of JONKERSHOEK C; Measuring 20.2737 Morgen;

Held by the said Municipality by virtue of Certificate of Registered Title No 2199 dated 24th March 1934:

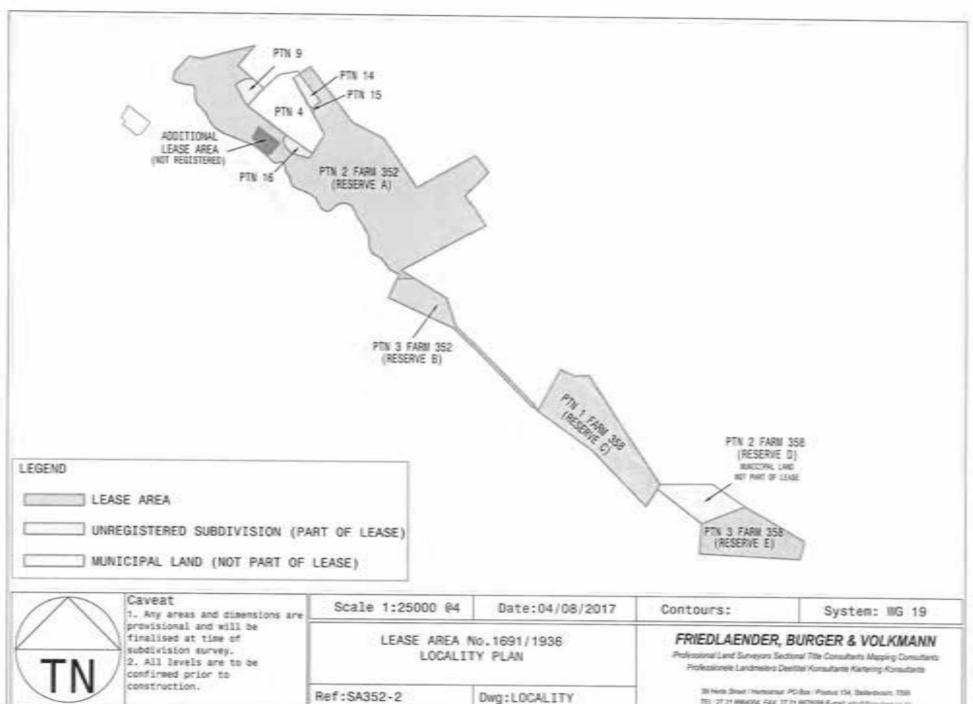
24 600

- plantation within Sixty fast of the Ferste River of of any of its tributaries without the consent in writing of the said Municipality but the said Government shall encourage the growth of indigenous plants and trees along the banks of the said Eerste River and of its tributaries, the growth of which plants and trees does not adversely affect the water supply;
- 5. THAT the said Government shall encourage the growth of vegetation and shall do its utmost to prevent veld fires and soil erosion on the properties hereby let, irrespective of whether the said land or any portion thereof is used for Forestry purposes, and shall also do its utmost to prevent the pollution of the said Eerste River and its tributaries;
  - 6. THAT the said Government shall not be permitted to keep pigs on the properties hereby let or on any portion thereof without the consent of the said Municipality;
  - 7. THAT the said Government shall not be permitted to keep any animals of what nature or kind soever on that portion of the properties hereby let which lies above the Municipal "Intake Dam" indicated on the diagram annexed to the Notarial Deed of Servitude hereinbefore referred to but nothing in this Paragraph contained shall prevent the said Government from making use by day of draught animals on the said portion;
    - 8. THAT no bathing shall be permitted in the said Eerste River and/or any of its tributaries above the said Municipal "Intake Dam" without the consent of the said Municipality;

aforesaid strip of land Twelve feet in width being damaged in connection with any work effected by the said Municipality in terms of this Paragraph, then the said Municipality shall pay compensation for such damage, and, failing agreement as to the amount of compensation to be paid, such amount shall be fixed by arbitration; provided further that the said Municipality shall exercise its right of access in terms of this Paragraph by way of the existing road indicated on the aforesaid diagram;

- Mountaineers and Picnic Parties but shall make it a condition of such permits that no fires shall be lighted on any portion of the property hereby let, except at such clearly and properly defined places or spots as have been or shall be specially provided and set aside for the purpose;
  - 13. THAT the said Municipality reserves the right to establish in consultation with the said Government such pionic spots, as the said Municipality may from time to time decide, on any part of the properties hereby let and to construct thereon proper lavatories, fireplaces and other buildings or structures as in the circumstances may be found necessary;
  - 14. THAT the said Municipality hereby gives and grants to the said Government the first option to purchase the land hereby let for the sum of FIVE HUNDRED AND NINETY POUNDS (£590. 0. 0.) and, in the event of the said Municipality deciding to sell the land called Reserve D, in extent 10 Morgen, whereon is situate the Municipal Intake Dam, the said Government shall have the first option to purchase the same for the sum of TEN POUSDS (£10. 0. 0.), subject to the condition, however, that the sale shall not include the rights to waite to which the said Municipality is at present anti-lad or may

12.000



ANNEXURE  $\varpi$ 

TEL 27 21 660004 FAX 27 21 667605 5-mail vinightnumer or to

# ANNEXURE D 34 Surveyor General. +71 /colu ALDUS 344 36 50 6 315 2+ 50C -ALEXED S A TABLE OF - 137083 6 + 166 2 C A 30.00 0 100 700 133 30 20 1 1870703 4 6644 00 7 Meneria a 114 27 10 1 201 10 30 y -1389451 +14 x will ye 167 84 30 A - 134136 8 + 3 494 5 267 24 36 136539 0 -13-14 8 210 27 0 1 137920 7 13445 5 30 27 0 11 135045 9 13178 8 25 18 30 11 133370 2 415523 7 Types segre a digate Mayon a Patholic at - cf 61- 935/95 Removeder of landershoel # buterstuck C DESCRIPTION OF BESTONS $C_{T}$ . We distinct the subscript relative to a section of solution $M_{T}$ , and the subscript relative to a section of $M_{T}$ . Since $M_{T}$ is a subscript relative to a section of $M_{T}$ . Since $M_{T}$ is a subscript problem of a section of $M_{T}$ . Since $M_{T}$ is a subscript problem of a section of $M_{T}$ . do e VIII, there is not a formation of a distant communities or processed in the second of the secon Cape Ft. The figur a badle figh represents 9 33/5 Morgen Square Fast of Isad, called RESERVE B portion of · CONNEMBROOM ES which is referred to hereunder, situate in the Field Cornetcy of DIVISION of STALL AND OLD EHRIMANN PROVINCE of CAPE of GOOD HOPE. Helia. Simple in community 1924 Lend Suragor.

Dead The original diagram is No. of ARCS (1937) amound to some of This configure Dead No. 3 of the Matter P. 1952.

The Council of the Municipality of Stellenbank in Some of the Council of the Municipality of Stellenbank Explorer of Burle. Free Q.

This dispose is encored to Transfer

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W. 380/3

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Survey Bounds No. E 33 930

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5.5								13	epr a pipeline	Ser DIS File	4.
4.7					1	1		1		0/T.1939-40	479.

JOHAN CHRISTIAANS Professional Land Surveyor, Rosebank

	SIDES Metres	ANGLES OF DIRECTION			RDINATES n:WG.19°X	S.G.No.
		Constants	:	0,00	+3 700 000,00	1816/2007
AB BC CD	236,38 51,63	322 29 20 47 53 50	ABC	+ 6 739,14 + 6 595,20	+ 59 455,75	Approved
SEE FG	19,85 210,19 35,78 43,18	7 18 20 122 18 30 47 26 40 343 59 40	COMF	+ 6 633,51 + 6 636,03 + 6 813,68 + 6 840,04	+ 59 490,37 + 59 510,05 + 59 397,71 + 59 421,91	Show allowing
GH HJ JK	38,26 34,45 50,72	40 30 30 71 09 40 44 02 20	GHJK	+ 6 828,13 + 6 852,98 + 6 885,59	+ 59 463,42 + 59 492,51 + 59 503,64	for SURVEYOR- GENERAL
KL LM	99,39 92,15	126 24 50	L	+ 6 920.85 + 7 019.95	+ 59 540,10 + 59 547,63	2007-06-27
MN NP QR QR ST TA	29,41 142,31 75,31 56,57 180,42 131,08 22,21	137 11 00 152 51 00 239 56 30	MNPORST	+ 7 094,11 + 7 114,10 + 7 179,04 + 7 113,86 + 7 057,32 + 6 879,32 + 6 750,92	+ 59 492,93 + 59 471,35 + 59 344,72 + 59 307,00 + 59 305,21 + 59 275,74 + 59 249,43	SHEET 1 OF 2 SHEETS
	(3	34) STEL 11 (492) JONK	Δ	+ 6 520,29 + 5 013,33	+ 63 434,19 + 58 155,35	-

## COMPONENTS:

- The figure MNPQRa represents
   Portion 9 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1808/2007 Deed of Transfer No.
- The figure RSa represents
   Portion 10 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1815/2007 Deed of Transfer No.
- The figure TAbcEFGHJKLMaS represents
   Portion 11 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1812/2007 Deed of Transfer No.

   The figure ACDcb represents
- The figure ACDcb represents
   Portion 14 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1809/2007 Deed of Transfer No.

x B

# BEACON DESCRIPTION:

M : 20mm Iron pipe in concrete cone All other beacons are 20mm Iron pegs

The figure

A B C D E F G H J K L M N P Q R S T

represents

10,1563 hectares

of land, being

### FARM OP DIE BULT VILLAGE No. 1507

situate in the Administrative District Stellenbosch Province of the Western Cape

Beacons A,M,R and S framed in terms of Section 16 of Act8/1997 All other beacons surveyed in March 2007

by me

\* Municipality of Stellenbosch and

J. CHRISTIAANS (PLS 0894) Professional Land Surveyor

This diagram is annexed to No. dated	The original diagrams are as quoted above	File No.: Stel.1507 S.R. No.: 917/2007
i.fo.		Comp.: BH-8DDA (3787)
Registrar of Deeds		LPI C0670000

	SIDES Metres	ANGLES OF DIRECTION			RDINATES n: WG.19° X	S.G.No.
		Constants	3:	0,00	+3 700 000,00	1817/2007
ABCOEFF GT TK L	99,39 50,72 34,45	265 39 20 224 02 20 251 09 40	ABC	+ 7 019,95 + 6 920,85 + 6 885,59		Approved
E.F.G	38,26 43,18 35,78 210,19	220 30 30 163 59 40 227 26 40 302 18 30	OWLO	+ 6 852,98 + 6 828,13 + 6 840,04 + 6 813,68	+ 59 492,51 + 59 463,42 + 59 421,91 + 59 397,71	etw Chang
N. F.	19,82 37,73	7 18 20 22 29 00	ST-S	+ 6 636,03 + 6 638,55	+ 59 510,05 + 59 529,71	for SURVEYOR- GENERAL
M	65,05 100,56	106 47 30 39 25 00	L	+ 6 652,98 + 6 715,26	+ 59 564,58 + 59 545,79	2007-06-27
NN AN	81,93 239,59	35 53 40 126 24 50	M	+ 6 779,10 + 6 827,14	+ 59 623,48 + 59 689,85	SHEET 1 OF 2 SHEETS
	(3	34) STEL 11 (492) JONK	۵	+ 6 520,29 + 5 013,33	+ 63 434,19 + 58 155,35	

# COMPONENTS:

- 1. The figure ABCDEFGabKLMN represents Portion 12 of Jonkershoek No. 352 vide Diagram S.G. No. 1813/2007 Deed of Transfer No.
- 2. The figure aHJb represents Portion 15 of Jonkershoek No 352 vide Diagram S.G. No. 1810/2007 Deed of Transfer No.

# BEACON DESCRIPTION:

: Iron Standard All other beacons are 20mm Iron pegs

The figure

ABCDEFGHJKLMNPOK

represents

4.5370 hectares

of land, being

Farm No. 1508

situate in the Administrative District Stellenbosch Province of the Western Cape

& Municipality of Stellenbosch and

Surveyed in March 2007

by me

J. CHRISTIAANS (PLS 0894) Professional Land Surveyor

File No.: Stel. 1508 This diagram is annexed to The original diagrams are No. SR. No.: 917/2007 as quoted above dated Comp.: BH-8DDA (3787) Lf o. LPI C0670000 Registrar of Deeds

	SIDES Metres	ANGLES OF DIRECTION	CO-ORDINA Y System : WG		lo.
		Constants :	0,00 +3 70	0 000,00 1840	/2007
AB BC	161,74 195,54	330 57 40 A 32 08 00 B	+ 6 565,36   + 5	9 002'90	proved
COEFF	99,63 42,54 49,45 49,22	104 15 30 C 115 38 30 D 140 34 30 E 163 10 10 F	+ 6 669,35 + 5 + 6 765,91 + 5 + 6 804,26 + 5 + 6 835,67 + 5	9 806,62	grand
GH HJ JK	120,78 100,56 65,05	215 53 40 G 219 25 00 H 286 47 30 J	+ 6 849,92 + 5 + 6 779,10 + 5 + 6 715,26 + 5	9 721,32 9 623,48 for SUR	VEYOR- ENERAL
KA	23,81	202 29 00 K	+ 6 652,98 + 5		26-27
	(3	34) STEL 11 △ (492) JONK △	+ 6 520,29 + 6 + 5 013,33 + 5	3 434,19	

# COMPONENTS:

- The figure ABcbaHJK represents
   Portion 13 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1814/2007 Deed of Transfer No.
- The figure abcCDEFG represents
   Portion 16 of Jonkershoek No. 352 vide
   Diagram S.G. No. 1811/2007 Deed of Transfer No.

# BEACON DESCRIPTION:

B : 20mm Iron pipe in concrete cone
E : 12mm Drill hole in top of large rock

J : Iron Standard

All other beacons are 20mm Iron pegs

The figure

ABCDEFGHJK

represents

5,4515 hectares

of land, being

maan

Farm No. 1509

situate in the Administrative District Stellenbosch Province of the Western Cape

& Municipality of Stellenbosch and

Beacon B framed in terms of Section 16 of Act8/1997 All other beacons surveyed in March 2007

by me

J. CHRISTIAANS (PLS 0894) Professional Land Surveyor

This diagram is annexed to

No.

dated

i.fo.

Registrar of Deeds

The original diagrams are

as quoted above

File No.: Stel. 1509

SR. No.: 917/2007

Comp.: BH-8DDA (3787) LPI CO670000

# HUURKGNTRAK-KAART LEASEHOLD DIAGRAM

Page 453 ANTOOR AFSKRIP L.G. No.

4734 64

Goedgekeur.

Landmeter-generaal. 15.4.1964

Kaapse Vort RIGTINGS		y Stelsel L <sup>2</sup> /9 z	BEN.
AB 602.1 BC 306.9 CO 97.8 DE 395.5 EF 88.8 FG 108.7 GA 303.2 AN 501.3 AU 1057.2 JB 218.5 DX E4	307. 03. 40 38. 23. 50 67. 58. 10 126. 69. 00 217. 57. 20 128. 12. 00 209. 07. 30 151. 26. 50 306. 26. 10 36. 40. 50 67. 58. 10 37. 57. 20	D + 21891 9 + 40803 3 E + 22207 8 + 40265 4 F + 22153 2 + 40195 4 G + 22238 6 + 40128 2 H + 22330 6 + 39423 0 J + 21480 1 + 40080 9	

30048.4 Stel 11 A+ 20509.4 + 51940 7

Beskrywing va = 3'x 1" Pyp not 18" vitsteek, rooi = 1/2" Pyp in Koniese belonboken Skaal 1: 4000

Die figuur A.B.C.x middel van Eersterivier y.F.G

stel voor

2.6/95

morg grond, synde

Huurkontrakgebied

geleë in op Gedeete 2 van die plaas Jonkershoek Nr. 352

Administratiene Distrik Stellenbosch, Provinsie Koop die Goeie Hoop.

Opgemeet in

gedaleer

t.g.o.

Mei 1964

deur my

thicaleand

Landmeter.

Hierdie kaart is geheg aan

No.

Die oorspronklike kaart is

No. 730/1934

Sert was Geregist Titel

Transport Grandbrief

No. 1934-43-2200

Lier No. Stel 352

M.S. No. E 1256/64

Komp. BH-B DDA

Alg. Plan

Registrateur van Aktes.

& S.P.C.T.-CHIR

E917 07 1812 07 Ptn. 11	BEDORD	DIACRAM No.	suspinion:	2 7 A 1 - 1 3 M	HU. FER	INITIALED	REMOR
" 1813 10T " 12 " 1814 10T " 13		1813 07	"_ 12				

JOHAN CHRISTIAANS Professional Land Surveyor, Rosebank

SIDES ANGLES OF DIRECTION		CO-ORDINATES Y System : WG.19" X	S.G.No.
	Constants :	0,00 +3 700 000,00	1808/2007
AB 56,57 BC 97,53 CD 165,72 DE 29,41 EF 142,31 FA 75,31	268 11 00 A 311 03 50 B 41 44 30 C 137 11 00 D 152 51 00 E 239 56 30 F	+ 7 113.86 + 59 307.00 + 7 057.32 + 59 305.21 + 6 983.79 + 59 369.27 + 7 094.11 + 59 492.93 + 7 114.10 + 59 471.35 + 7 179.04 + 59 344.72	Approved
(3 BEACON DE	34) STEL 11 A (492) JONK A	+ 6 520,29 + 63 434,19 + 5 013,33 + 58 155,35	for SURVEYOR- GENERAL 2007-06-27

APPROVED SUBJECT TO SIMUL REGISTRATION 200 1816 DIAGRAM TANEOUS

> ACT FROM PROVISIONS OF 70 OF 1970 EXEMPT SECTION

BEING.

EDGMPT FROM PROVISIONS OF CHAPTER II. OF CHAPTER II.

A.B.E.F C D 20mm Iron peg 20mm Iron peg in concrete 20mm Iron pipe in concrete cone Remainder JONKERSHOEK NO. 352 Included Portion 7 in Consol Dam 1816 2007 Farm 1507 Portion 10 Remainder of Portion 2 JONKERSHOEK NO. 352 Portion 11 SCALE 1:2000 ABCDEF The figure 2,0351 hectares of land, being represents PORTION 9 (a portion of Portion 2) of the farm **JONKERSHOEK NO. 352** 

> situate in the Administrative District Stellenbosch Province of the Western Cape

> > The original diagram is

S.G. No. 730/1934

No. 1932 -- 2200

Annexed to Transport

Municipality of Stellenbosch and Beacons B, C & D framed in terms of Section 16 of Act 8/1997

All other beacons surveyed in March 2007

by me

No.

dated

i.fo.

This diagram is annexed to

Registrar of Deeds

Stellenbosch farm 352/9

J. CHRISTIAANS (PLS 0894)

Professional Land Surveyor

SR. No.: 917/2007

Comp.: BH-8DDA (3787)

LPI C0670000

File No.: Stel. 352

1810/2007

S.G.No.

Approved Show allowing

> for SURVEYOR-GENERAL

2007-06-27

# BEACON DESCRIPTION:

B,C,D

: 20mm Iron peg

: Not begconed

Included in Consol Portion 14 B Portion 12 Remainder of Portion 2 JONKERSHOEK NO. 352 D Portion 13

### SCALE 1:1000

The figure

ABCD

represents

784 square metres

of land, being

Naw

## PORTION 15 (a portion of Portion 2) of the farm **JONKERSHOEK NO. 352**

situate in the Administrative District Stellenbosch Province of the Western Cape

·x· Municipality of Stellenbosch and

Surveyed in March 2007

Registrar of Deeds

by me

(PLS 0894) J. CHRISTIAANS Professional Land Surveyor

This diagram is annexed to The original diagram is File No.: Stel. 352 S.G. No. 668/1999 730/1934 S R. No.: 917/2007 No. dated Annexed to Comp.: BH-8DDA (3787) Transport 1934. .220 ifo.

No.

APPROVED SUBJECT TO SIMU REGISTRATION 2007 ٤ 00 F TANEOUS DIAGRAM BEING

ACT EXEMPT FROM PROVISIONS OF 70 OF 1970 SECTION

EXEMPT FROM PROMI

LPI C0670000

APPENDIX 12
APPENDIX 12



Chief Directorate Immovable Asset Management Email: deon,fourie@westerncape.gov.za tel: + 2721-4835422

Enquires: D Fourie

Reference: 12/7/R

Mr Piet Smit

Manager: Property Management

Stellenbosch Municipality

Dear Mr Smit

STELLENBOSCH: REGISTERED OWNERSHIP OF PROPERTIES IN THE JONKERSHOEK VALLEY AND THE PROPOSED DISPOSAL OF THE REMAINDER OF FARM 352, STELLENBOSCH RD TO THE STELLENBOSCH MUNICIPALITY

We refer to our meetings dated 21 September 2017 and 3 October 2017 at which several properties in the Jonkershoek Valley were discussed.

After further investigation was conducted by the Department of Transport and Public Works (DTPW), we can confirm the registered ownership of the properties in the Jankershaek Valley. The ownership details are herewith confirmed and listed below with the attached aerial photographs and descriptions (Annexure A):

- Remainder of farm 352 is erroneously vested and registered in the name of the Provincial Government of the Western Cape and should be rectified to be registered in the name of the National Government of the Republic of South Africa;
- Portions 10 and 4 of the Farm 352 are unregistered portions of Farm 352, which is registered in the name of the Provincial Government of the Western Cape. Therefore Portions 10 and 4 are owned by the Provincial Government of the Western Cape;

- Portions 14 and 16 of the Farm 352 are unregistered portions of portion 2 of the Farm 352, of which Stellenbosch Municipality is the registered owner.
   Therefore Portions 14 and 16 are owned by Stellenbosch Municipality; and
- Farm 361 Assegnations Nature Reserve is erroneously registered in the name of the City of Cape Town and should be rectified to be registered in the name of the Provincial Government of the Western Cape;

The DTPW acknowledges that, for the Stellenbosch Municipality to take over the responsibility for providing municipal services to the broader community of Jonkershoek Valley on a sustainable basis, it is necessary to develop an Area Specific Integrated Development Plan (ASIDP), which will provide a framework for, amongst others, the transfer of certain portions of land to the municipality to enable township establishment.

Given the information provided, Stellenbosch Municipality must align and amend the Memorandum of Agreement with the National Department of Public Works (NDPW) which outlines the broader principles of the Jonkershoek Valley objectives. The DTPW recommends that a Sale and a Land Availability Agreement be concluded between the DTPW and Stellenbosch Municipality in terms whereof the entire remainder of farm 352, Stellenbosch RD will be transferred to Stellenbosch Municipality to enable them to attend to township establishment and development.

This transfer will be subject to the following (Annexure B):

- a portion indicated as portion A will be transferred to the NDPW for the use by MTO for forestry purposes;
- The portion indicated as portion B (Okkie Jooste) will be subdivided and registered in favour of the Provincial Government of the Western Cape;
- DTPW will enter into a Land Availability Agreement with the Municipality for the use of the existing office building indicated as portion C; and
- DTPW will attend to the title deed rectification of the portion marked D.

These recommendations can only be actioned once the NDPW agree to it in terms of a Memorandum of Agreement between Stellenbosch Municipality and the NDPW. Please be informed that all due processes needs to be followed in terms of legislation (Western Cape Land Administration Act, Act 6 of 1998 and its Regulations), before the disposal and acquisitions of these properties may be considered by the Provincial Government of the Western Cape.

Yours faithfully

Head of Component: Immovable Asset Management

Date: 19-10- 2217

CC:

Mr F Johnson

Regional Manager

Department of Public Works

Page 461

Portion 4 of the Farm 352 Stellenbosch

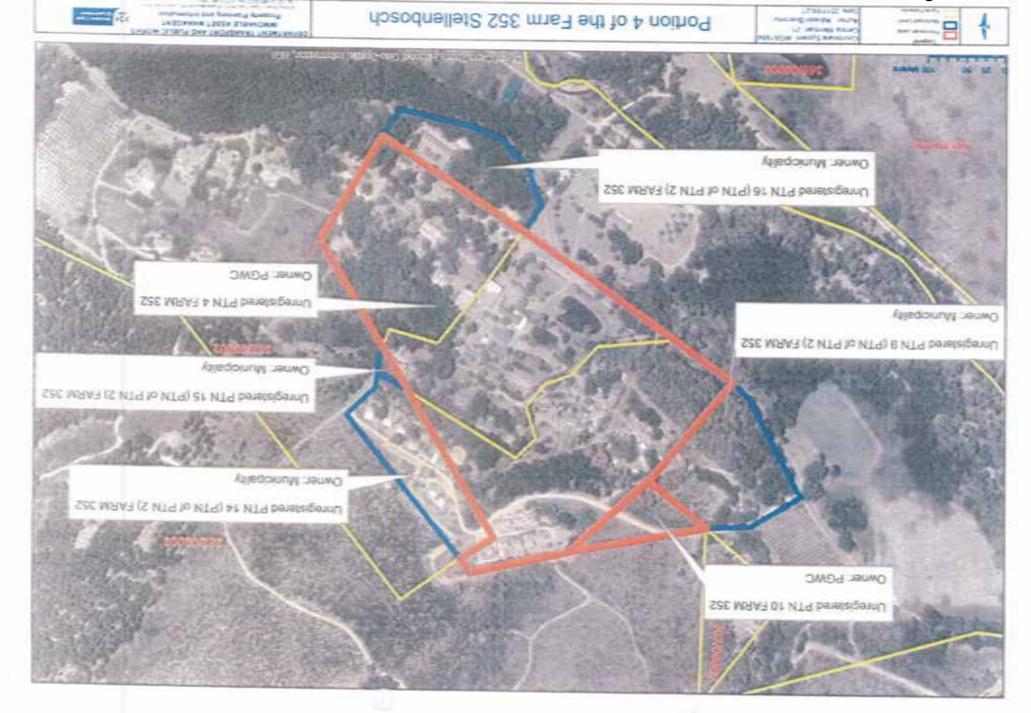
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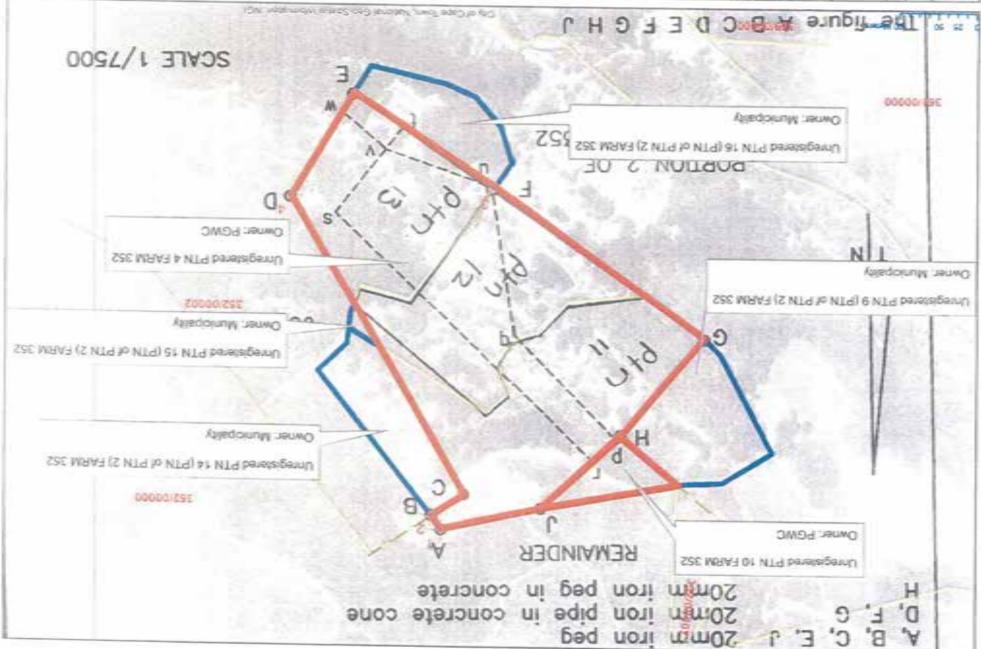
Page 463

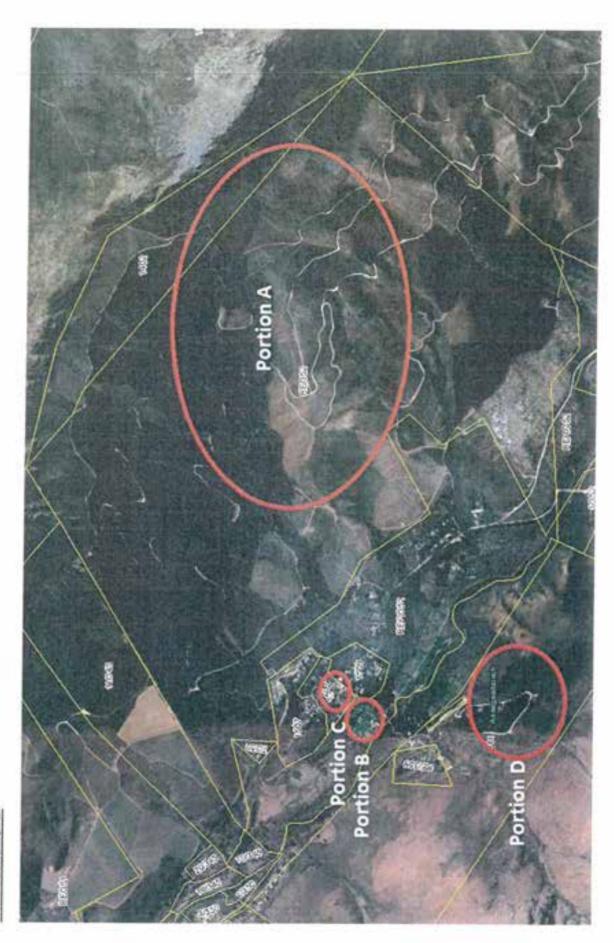
Portion 4 of the Farm 352 Stellenbosch

restructive and Secretary Spatials

DATEMAN LISSEY STRUMONS IN STREET ONE A MOSSAWIEL LANGUAGE DATE OF THE PARTY Contractor thank







Annexure B

APPENDIX 13	3



Our ref. 7/2/2/1

24 July 2018

The Director: Property Management National Department of Public Works P O Box X9027 CAPE TOWN 8000

ATTENTION: Ms Adele Groenewald

Dear Madam

FOREST VILLAGES IN THE STELLENBOSCH MUNICIPALITY'S AREA OF JURISDICTION: OP-DIE-BULT (PORTION 4 FARM 352, STELLENBOSCH): DRAFT POWER OF ATTORNEY TO DELIVER INTERIM ENGINEERING SERVICES

A formal request for information regarding forest villages in the Stellenbosch Municipality's area of jurisdiction from the National Department of Public Works (NDPW) (Western Cape Regional Office) dated 17 October 2016 (unreferenced), our response dated 27 October 2016, our follow-up letter dated 15 February 2017 (both referenced 7/2/1/1), copies of Action Minutes of the Jonkershoek Steering Committee meetings and a Final Draft Memorandum of Understanding (MoU), attached hereto as Annexure 1, 2, 3, 4 and 5 respectively, have reference.

#### 1. Background

- 1.1 The following forest villages located on land owned by the Republic of South Africa are located within the area of jurisdiction of the Stellenbosch Municipality;
  - Op-die-Buit (Jonkershoek);
  - Maasdorp: and
  - Meerlust
- 1.2 Requests for transfer of the management and ownership of the forest villages from the National Department of Public Works date as far back as 2007 and in the case of Maasdorp and Meerlust formal agreements with the



Department are in place (both dated 15 March 2007). In respect of Op-die-Bult (Jankershaek) no formal agreement is in place, although a decision to take over the management and ownership of Op-die-Bult, subject to certain conditions, was made by the Mayoral Committee of the Stellenbasch Municipality on 21 November 2007, following a similar request from NDPW.

- In October 2016 NDPW requested the Stellenbosch Municipality to provide information relating to forest villages within its area of jurisdiction, including Op-die-Bult located an Portion 4 Farm 352, Stellenbosch and owned by NDPW. This request was based on NDPW becoming "cognisant of the fact that it does not have the mandate or competencies to deal with issues pertaining to settlements and infrastructure necessary to service the settlements" and that the Department wishes to "devolve the villages to the municipality".
- 1.4 Stellenbosch Municipality provided NDPW with a comprehensive response to this request on 27 October 2016 which was followed up by a letter enquiring about progress on the issue on 15 February 2017.
- 1.5 Following profests on service delivery issues by the Jonkershoek Community during May 2017, a Jonkershoek Steering Committee was established on 18 May 2017 with NDPW as a key role player and founder stakeholder.
- 1.6 Meetings of the Jonkershoek Steering Committee were subsequently held on 22 June 2017, 24 August 2017 and 16 November 2017. Your Department was duly represented and participated fully at each of these meetings.
- 1.7 At the meeting of the Jonkershoek Steering Committee on 16 November 2017 it was reported that Portions 4 and 10 of Farm 352 as well as the Remainder Farm 352. Stellenbosch were erroneously registered in the name of the Provincial Government of the Western Cape. It was accepted by all parties that the National Department of Public Works is the rightful owner of the properties and that a process to rectify this must be initiated. In this regard the meeting resolved as follows:

"WC DT&PW will attend to the rectification process. The parties involved to correct the mistake are; WC DT&PW, NDPW and DRD&LR. This is a lengthy



ACCOUNTS OF A STANDARD & STUDIES OF STREET

- process and will happen "behind the scenes". Current initiatives and processes will not be impacted and must continue.
- WC DT&PW only needs consent from NDPW and will be ready to sign MoU once this is obtained target is before year-end".
- 1.8 At present some engineering services are provided to Jonkershoek residents on an agency basis by MTO on behalf of NDPW.
- 1.9 Stellenbosch Municipality has, during this consultative process with the Jankershoek Community and stakeholders, committed itself to providing interim engineering services to the Jankershoek community in an attempt to improve the extremely poor living conditions in the various settlements.
- 1.10 This can only be effected on signature of a Memorandum of Understanding (MoU) by the landowner allowing Stellenbosch Municipality to provide such services on an interim basis. WC DT&PW has indicated their willingness to sign the MoU pending NDPW, as the rightful owner of Remainder Farm 352. Stellenbsoch, confirming their responsibility for all and any costs related to the provision of such interim services, as has been the case to date, NDPW has, throughout the process of drafting the MoU, shown commitment to signing the MoU as a prerequisite for interim services provision.
- 1.11 Following months of correspondence regarding this issue, the NDPW, on 17 April 2018, advised as follows:
  - "At the forum meeting end of 2017 it was confirmed by PGWC that portions of Farm 352 which were registered previously RSA were vested and registered in the name of Provincial Government of the Western Cape during 2015. Please note that due to this the National Department cannot sign / approve or make any payments as NDPW is not the registered owner. This will only cause unnecessary audit queries".
- 1.12 We have now been informed that at a meeting between WC DT&PW and NDPW on 05 July 2018, it was agreed that, amongst others:
  - 1.12.1 The property must be rectified to reflect NDPW as the lawful owner of the subject property;
  - 1.12.2 NDPW will provide consent to the Stellenbosch Municipality for certain



MUNISPRALITED . UNASSIDA A . MUNICIPALITY

interim services, as required by the informal community on the property;

1.12.3 WC DT&PW will provide a draft rectification agreement to be considered
and signed by both parties; and

1.12.4 NDPW will, in parallel to this process, consider and obtain legal advice in regards to the Draft MoU as provided by Stellenbosch Municipality.

#### 2. Discussion

The consultative process embarked upon with the Jonkershoek community in May 2017, of which the NDPW has been a key role player, has opened up an avenue for a credible "solution towards facilitating the transfer" of the forest village at Jonkershoek and for the provision of basic engineering services to improve the undignified living conditions of residents in the settlements. It is therefor in the interest of good governance that the various government role players in the process be seen to commit to decisions made during this consultative process. The decision by NDPW to provide consent to Stellenbosch Municipality for certain interim services is an important step in this process.

Stellenbosch Municipality has therefor taken the initiative to prepare a Draft Power of Attorney (see attached) to be signed by NDPW that will allow the Municipality to provide basic engineering services on an interim basis, where required, in Jonkershaek. This will effectively separate the land ownership and service provision issues and allow for some relief for residents in Jonkershaek while the Memorandum of Understanding (MoU) is being finalised.

Also attached hereto is the Draft MoU for your perusal and legal consideration. Kindly inform us at your earliest possible convenience of any amendments you may require to be made thereto.

Thank you very much.

\*\*\*\*\*\*\*\*\*\*

Yours faithfolly

PIET SMIT

#### MANAGER: PROPERTY MANAGEMENT

CC

Mr Abdul Cariem: Legal Advisor: National Department of Public Works
Ms Elzette van der Westhuizen: Director: Property Acquisitions: Western Cape Government
Mr Tabiso Mieya: Director: Human Settlements & Property Management: Stellenbosch Municipality
Ms Geraldine Mettler: Municipal Manager: Stellenbosch Municipality
Mr Deon Fourie: Deputy Director: Property Planning and Information: Western Cape Government
Natizwi Hiengwa
Suzy Valentine

#### List of Annexures attached

Annexure 1: NOPW request for information dated 17 October 2016

Annexure 2: Stellenbosch Municipality response to NDPW request for information dated 27 October 2016
Annexure 3: Stellenbosch Municipality follow-up on NDPW request for information dated 15 February 2017

Annexure 4: Jonkenhoek Steering Committee Action Minutes Annexure 5: Final Draft Memorandum of Understanding (MoU)

Annexure 6: Draft Power of Attorney

### POWER OF ATTORNEY

#### GRANTED BY

### THE NATIONAL DEPARTMENT OF PUBLIC WORKS

herein represented by	in his/her capacity as
	duly authorised thereto,
(hereinafter referred to as "the	DEPARTMENT")

TO

### STELLENBOSCH MUNICIPALITY

(hereinafter referred to as "the MUNICIPALITY")

WHEREAS the DEPARTMENT, in terms of a statutory arrangement under the disposal of State Land Act of 1961, read with Section 28 of Schedule 6 of the Constitution of the Republic of South Africa, have the custodianship over the property described as PORTION 4 OF FARM 352, STELLENBOSCH (UNREGISTERED FARMS No 1507, 1508 AND 1509, STELLENBOSCH EXCLUDING THOSE PORTIONS OF THESE FARMS THAT ARE IN THE OWNERSHIP OF THE MUNICIPALITY), as shown on the map hereto attached as APPENDIX A (hereinafter referred to as "state properties") AND, in terms of a 99-year lease agreement with the MUNICIPALITY that is registered in the Deeds Office as Notarial Lease No 1691 of 1936, has custodianship over certain portions of land, consisting of "RESERVE A" (a portion of Portion 2 of Farm 352), "RESERVE B" (a portion of 'Portion 3 of Farm 352), "RESERVE C" (a portion of Portion 1 of Farm 358) and "RESERVE E" (a portion of Portion 3 of Farm 358) as shown on the map hereto attached as APPENDIX B (hereinafter referred to as "municipal properties");

WHEREAS the houses and other related buildings on the properties are, in part, occupied by tenants in terms of Lease Agreements concluded with CAPE PINE and CAPE NATURE respectively;

WHEREAS it is recorded that there are an unspecified number of informal dwellings on the properties including, but not limited to, the areas commonly known as Op-die-Bult, Compound, Fishpoint, Settlement and Assegaaibos;

WHEREAS the DEPARTMENT and the MUNICIPALITY agree, that as local authority within whose jurisdiction the properties are situated, the Municipality is the competent authority for the provision of municipal services;

WHEREAS the DEPARTMENT has requested that the MUNICIPALITY provide municipal services on its behalf, as an interim arrangement;

WHEREAS the DEPARTMENT has previously requested the MUNICIPALITY to attend to township establishment, with the view of transferring ownership of individual dwellings to current occupants and public open spaces, roads and related infrastructure to the Municipality; should the properties indeed be viable for township establishment; and

WHEREAS the MUNICIPALITY is in the process of acquiring the said state properties for the purposes of township establishment and has, in the spirit of co-operative governance, agreed to the request by the DEPARTMENT for township establishment, subject to certain terms and conditions;

NOW, THEREFORE, the DEPARTMENT grants authority to the MUNICIPALITY for:

- 1. MANAGEMENT OF PROPERTIES
- 1.1 Management of Informal Settlement(s)
- 1.1.1 It is specifically recorded that there are a number of informal dwellings situated on the properties;
- 1.1.2 The DEPARTMENT hereby authorizes the MUNICIPALITY to manage these informal areas, including, but not limited to, the areas commonly known as Op-die-Bult, Compound, Fishpoint, Settlement and Assegnations, to the best of its ability, taking into account the limitations regarding bulk infrastructure and financial means;
- 1.1.3 For this purpose the municipality undertakes to:
  - a) undertake a survey of all informal dwellings, with the view of
  - the provision of basic municipal services.
- 1.2 Provision of Municipal Services
- 1.2.1 The DEPARTMENT hereby authorizes the MUNICIPALITY to render the following Interim Municipal Services which will include the maintenance of infrastructure to deliver such services:
  - (a) Bulk supply of water, subject to an agreement being reached with CAPE PINE in terms whereof the MUNICIPALITY will be allowed to use the current bulk supply of water or take over such infrastructure;
  - (b) potable water to house-holds, with the understanding that, where technically feasible, the current supply of water to residences will be retained;
  - (c) sewerage (French drains)

- (d) roads and stormwater;
- (e) solid waste disposal;
- (f) fire fighting Services;
- (g) maintenance of public open spaces and parks; and
- (h) prevention of unauthorised land occupation, which includes, but is not limited to, the management of new people wishing to settle in Jonkershoek.
- 1.2.2 It is expected of the MUNICIPALITY to render the services as set out in paragraph 1.2.1 in an effective manner and in compliance with legal requirements taking into account the availability and standard of existing infrastructure.
- 1.2.3 It is expected of the MUNICIPALITY to draft and submit a budget on a monthly basis to the DEPARTMENT, setting out the cost of providing the services mentioned in paragraph 1.1 and 1.2.
- 1.2.4 The DEPARTMENT undertakes to make monthly payments to the MUNICIPALITY to cover the costs of services as per paragraph 1.2.3.
- 1.3.6 In the event that the DEPARTMENT is unable to cover the entire costs as set out in paragraph 1.2.3, the parties will negotiate in good faith a contribution to be paid by the DEPARTMENT, failing which the MUNICIPALITY may consider suspending service provision. It is, however, specifically recorded that the MUNICIPALITY will not act unitaterally in this regard and will only consider suspension of services after all alternatives have been considered, and only after a 1 month written notice period.
- 1.3.7 It is specifically recorded that the property falls outside the electricity distribution area of the MUNICIPALITY. Until such time as an agreement can be reached with ESKOM to take over the distribution network, the MUNICIPALITY will not deliver any electrical related services on the property.

#### 2. UPGRADING OF INFRASTRUCTURE

- 2.1 The DEPARTMENT hereby authorizes the MUNICIPALITY to upgrade the current services infrastructure relating to roads and stormwater and the provision of water, sewage and refuse removal services, where required for the purposes of appropriate interim services delivery, to an acceptable standard on behalf of the DEPARTMENT, so as to enable the MUNICIPALITY to render a professional service to the inhabitants in the interim.
- 2.2 For this purpose, it is expected of the MUNICIPALITY, to prepare a gap-analysis on the status of services and a subsequent budget for the upgrading of services, where necessary, and shall present same to the DEPARTMENT for consideration.
- 2.3 The MUNICIPALITY is hereby authorized to, once the budget referred to above has been approved by the DEPARTMENT, either in part or in full, do the necessary upgrading of the services, as per paragraph 2.1 above.
- 2.4 The DEPARTMENT undertakes to compensate the MUNICIPALITY on completion of such upgrading works as agreed upon.

#### 3. PERIOD OF AUTHORIZATION

This authorization shall be valid until such time as a Memorandum of Understanding, which will supersede this Power of Attorney, is concluded and signed or when the Council of the Stellenbosch Municipality resolves to terminate service provision envisaged in this Power of Attorney.

THIS DONE AND SIGNED AT THIS DAY OF	2010
in the presence of the undersigned witnesses:	2018,
for National Department of Public Works	
AS WITNESSES:	
1.	
2.	

APPENDIX B: MAP SHOWING MUNICIPAL PROPERTIES UNDER 99-YEAR LEASE AGREEMENT



APPENDIX	14



Private Bag X9027, Cape Town. 8000 Enquiries: Ms N Hiengwa Ref: Tel: 021-4022102 e-mail: nolizwi.hlengwa@dpw.gov.za website: www.publicworks.gov.za

The Municipal Manager Stellenbosch Municipality P.O Box 17 STELLENBOSCH 7599

Attention: Piet Smit

Dear Sir

#### STELLENBOSCH: FARM 352 JONKERSHOEK

- Our meeting of 5 September 2018 refers.
- Please be advised that this Department confirm commitment that we will work together in order to reach an amicable Agreement with yourselves for the sake of service delivery.
- The Municipality is authorized to provide the community with interim municipal services.
- Furthermore the P.O.A will be facilitated for signature by our National office.
- 5. Your office will be updated accordingly.

Yours faithfully

DIRECTOR: REAL ESTATE MANAGEMENT SERVICES

Signed: Mrs. N. Hlengwa

APPENDIX	(15

### POWER OF ATTORNEY

#### GRANTED BY

### THE NATIONAL DEPARTMENT OF PUBLIC WORKS

herein represented by MR MAHALINGUM GOVENDER in his capacity as

(DDG) ACTING DIVISIONAL HEAD: REMS duly authorised thereto,

(hereinafter referred to as "the DEPARTMENT")

TO

### STELLENBOSCH MUNICIPALITY

(hereinafter referred to as "the MUNICIPALITY")

WHEREAS the DEPARTMENT, in terms of a statutory arrangement under the disposal of State Land Act of 1961, read with Section 28 of Schedule 6 of the Constitution of the Republic of South Africa, have the custodianship over the property described as PORTION 4 OF FARM 352, STELLENBOSCH (UNREGISTERED FARMS No 1507, 1508 AND 1509, STELLENBOSCH EXCLUDING THOSE PORTIONS OF THESE FARMS THAT ARE IN THE OWNERSHIP OF THE MUNICIPALITY), as shown on the map hereto attached as APPENDIX A (hereinafter referred to as "state properties") AND, in terms of a 99-year lease agreement with the MUNICIPALITY that is registered in the Deeds Office as Notarial Lease No 1691 of 1936, has custodianship over certain portions of land, consisting of "RESERVE A" (a portion of Portion 2 of Farm 352), "RESERVE B" (a portion of 'Portion 3 of Farm 352), "RESERVE C" (a portion of Portion 1 of Farm 358) and "RESERVE E" (a portion of Portion 3 of Farm 358) as shown on the map hereto attached as APPENDIX B (hereinafter referred to as "municipal properties");

WHEREAS the houses and other related buildings on the properties are, in part, occupied by tenants in terms of Lease Agreements concluded with CAPE PINE and CAPE NATURE respectively;

WHEREAS it is recorded that there are an unspecified number of informal dwellings on the properties including, but not limited to, the areas commonly known as Op-die-Bult, Compound, Fishpoint, Settlement and Assegnaibos;

WHEREAS the DEPARTMENT and the MUNICIPALITY agree, that as local authority within whose jurisdiction the properties are situated, the Municipality is the competent authority for the provision of municipal services;

WHEREAS the DEPARTMENT has requested that the MUNICIPALITY provide municipal services as an interim arrangement;



WHEREAS the DEPARTMENT has previously requested the MUNICIPALITY to attend to township establishment, with the view of transferring ownership of individual dwellings to current occupants and public open spaces, roads and related infrastructure to the Municipality; should the properties indeed be viable for township establishment; and

WHEREAS the MUNICIPALITY is in the process of acquiring the said state properties for the purposes of township establishment and has, in the spirit of co-operative governance, agreed to the request by the DEPARTMENT for township establishment, subject to certain terms and conditions;

NOW, THEREFORE, the DEPARTMENT grants authority to the MUNICIPALITY for:

- MANAGEMENT OF PROPERTIES
- 1.1 Management of Informal Settlement(s)
- 1.1.1 It is specifically recorded that there are a number of informal dwellings situated on the properties;
- 1.1.2 The DEPARTMENT hereby authorizes the MUNICIPALITY to manage these informal areas, including, but not limited to, the areas commonly known as Op-die-Bult, Compound, Fishpoint, Settlement and Assegnaibos, to the best of its ability, taking into account the limitations regarding bulk infrastructure and financial means;
- 1.1.3 For this purpose the municipality undertakes to:
  - a) undertake a survey of all informal dwellings, with the view of
  - the provision of basic municipal services.
- 1.2 Provision of Municipal Services
- 1.2.1 The DEPARTMENT hereby authorizes the MUNICIPALITY to render the following Interim Municipal Services which will include the maintenance of infrastructure to deliver such services:
  - Bulk supply of water, subject to an agreement being reached with CAPE PINE in terms whereof the MUNICIPALITY will be allowed to use the current bulk supply of water or take over such infrastructure;
  - (b) potable water to house-holds, with the understanding that, where technically feasible, the current supply of water to residences will be retained;
  - (c) sewerage (French drains)
  - (d) roads and stormwater;
  - (e) solid waste disposal;
  - (f) fire fighting Services;
  - (g) maintenance of public open spaces and parks; and
  - (h) prevention of unauthorised land occupation, which includes, but is not limited to, the management of new people wishing to settle in Jonkershoek.
- 2. UPGRADING OF INFRASTRUCTURE

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- 2.1 For this purpose, it is expected of the MUNICIPALITY, to prepare a gap-analysis on the status of services and a subsequent budget for the upgrading of services, where necessary. Identify the land suitable for provisioning of services to the community in consultation with such communities. Municipality will then provide formal request of land to be released by NDPW for such. Within such planning sites to provide Provincial, Local and National Government services which might be required should be identified within such township establishment.
- 2.3 The MUNICIPALITY agree to provide the DEPARTMENT with planning of Jonkershoek.

#### 3. PERIOD OF AUTHORIZATION

This authorization shall be valid until such time as a Memorandum of Understanding, which will supersede this Power of Attorney, is concluded and signed or when the Council of the Stellenbosch Municipality resolves to terminate service provision envisaged in this Power of Attorney.

THIS DONE AND SIGNED AT CARE TOWN THIS 23 DAY OF SCTOBER. 2018,

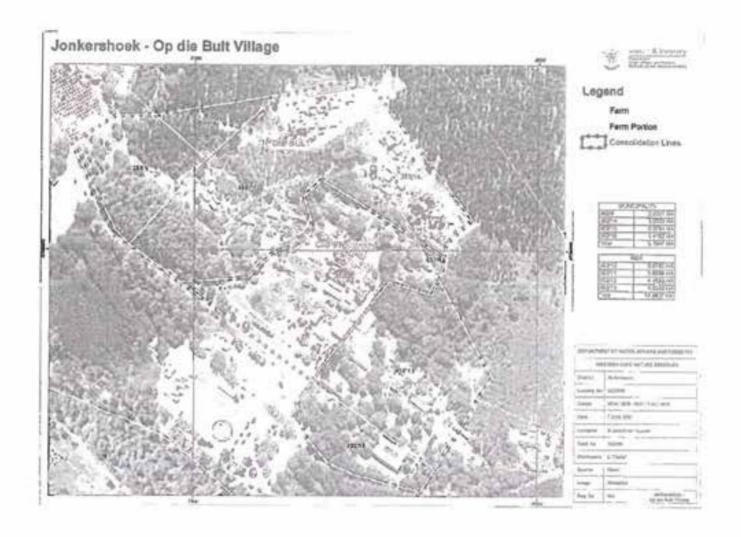
in the presence of the undersigned witnesses:

for Mational Department of Public Works

AS WITNESSES:

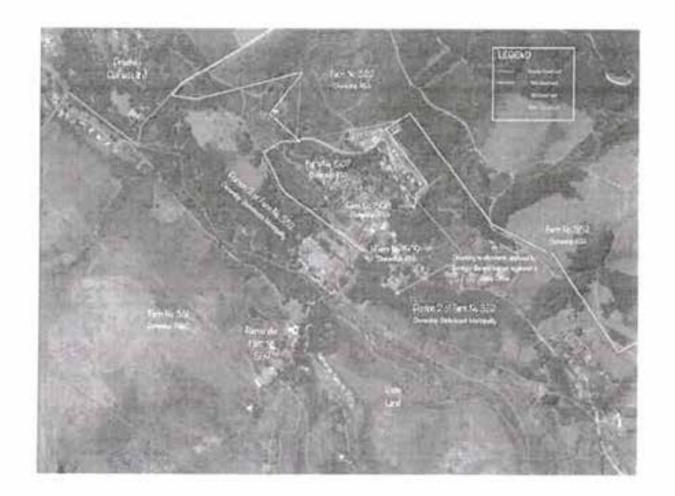
Q/

### APPENDIX A: MAP SHOWING STATE PROPERTIES





### APPENDIX B: MAP SHOWING MUNICIPAL PROPERTIES UNDER 99-YEAR LEASE AGREEMENT





APPENDIX 16	



Private Bag X9027, Cape Town, 8000 Int Code: +27 21 Tel: 4022197 Fax: 0862726230 Cell: 0828552266 email: nolizwi.hlengwa@dpw.gov.za website: www.publicworks.gov.za

Stellenbosch Municipality

PO Box 17

#### STELLENBOSCH

7600

Dear Mrs Geraldine Mettler

#### LETTER OF INVITATION TO ATTEND MEETING REGARDING FOREST VILLAGES

As the Department of Public Works is a custodian of all State-owned properties, it has accepted the hand back of de-proclaimed forest land and villages from the Department of Agriculture, Fisheries and Forestry. Regarding the forest villages this Department does not have mandate nor competencies to deal with issues pertaining to settlements and to provide the necessary infrastructure to service settlements. Some of the forest villages fall under your municipality's jurisdiction.

You are hereby invited to an inter-municipal meeting scheduled to take place on 10 October 2018 from 10:00 until 13:00 at Lower Hereengracht Street, Customs House Building, 11th Floor Boardroom. The meeting will cover the following items.

- Taking over of forest villages
- Transfer of ownership
- Future plans and sustainable economic development.

Due to the nature of this meeting, your attendance is very important, you are also welcome to send a representative.

Your attendance will be highly appreciated.

Yours Faithfully

DIRECTOR - GENERAL Signed: Mrs NTP Hlengwa

7.2.5 PAYMENT OF TRANSPORT ALLOWANCE TO EMPLOYEES ON TASK LEVEL 15 AND HIGHER

Collaborator No:

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

### 1. SUBJECT: PAYMENT OF TRANSPORT ALLOWANCE TO EMPLOYEES ON TASK LEVEL 15 AND HIGHER

#### 2. PURPOSE

To request Council to approve the payment of a car allowance to permanent employees from Task Level 15 and higher.

#### 3. DELEGATED AUTHORITY

#### FOR DECISION BY THE COUNCIL

#### 4. EXECUTIVE SUMMARY

Council currently pays some permanent employees a (perk) car allowances. This applies to employees who used to be in the post levels 1 to 4 under the old Van der Merwe job gradings. Since 1 July 2013 Council has accepted the SALGA approved TASK Job evaluation system and although no official comparison was done the Task Levels of 16 and higher potentially equates to the old post levels of 1 to 4. The posts of people who received the allowances have however graded on TASK levels from as low as T14. They retained the allowances. With the acceptance of the new organogram on 25<sup>th</sup> October 2017 and the implementation of the structure is has become necessary to also adjust the policies dealing with the car allowance.

In order to attract skilled and qualified employees in the more senior positions the administration needs to use additional benefits, such as a car allowances to attract the best possible candidates. Investigations at nearby and comparative municipalities have revealed that a car allowance is one of the benefits offered to employees on TASK levels T15 and above.

A new policy was drafted with the intention to replace the existing policy. The policy was tabled at the LLF and the policy was consulted in the LLF and Human resources Sub-committee of the LLF. Parties could not reach consensus on all the provisions of the new policy mainly due to conflicting interests that the unions have to protect.

#### 5. RECOMMENDATIONS

- (a) that Council notes the criteria for qualification for the car allowance as indicated in the policy;
- (b) that the following allowances be approved for T grade T15 and above as per the provisions of the policy:

TASK LEVEL	AMOUNT
T15	R 11000
T16	R 12000
T17	R 14000
T18	R 15000
T19 and higher	R 16000

(c) that the new Motor Vehicle Allowance Scheme be approved for implementation.

#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

Council currently pay some permanent employees a (perk) car allowances. This applies to employees who used to be in the post levels 1 to 4 under the old Van der Merwe job gradings. Since 1 July 2013 Council has accepted the SALGA approved TASK Job evaluation system and although no official comparison was done the Task Levels of 16 and higher potentially equates to the old post levels of 1 to 4. The posts of people who received the allowances have however graded on TASK levels from as low as T14. They retained the allowances. With the acceptance of the new organogram on 25 October 2017 and the implementation of the structure it has become necessary to also adjust the policies dealing with the car allowance.

#### 6.2 <u>Discussion</u>

In order to attract skilled and qualified employees in the more senior positions the administration needs to use additional benefits, such as a car allowances to attract the best possible candidates. Investigations at nearby and comparative municipalities have revealed that a car allowance is one of the benefits offered to employees on TASK levels T15 and above.

Investigations at nearby and comparative municipalities have revealed that a car allowance is one of the benefits offered from T15 levels. These amounts vary from R14 000 to R 20 000 per the levels applicable and hence the proposal is that the car allowance be staggered as follows:

TASK LEVEL AMOUN	
T15	R 11 000
T16	R 12 000
T17	R 14 000
T18	R 15 000
T19 and higher	R 16 000

A new policy was drafted with the intention to replace the existing policy. The policy was tabled at the LLF and the policy was consulted in the LLF and Human resources Sub-committee of the LLF. Parties could not reach consensus on all the provisions of the new policy mainly due to conflicting interests that the unions have to protect.

As Council wants to attract the best possible candidates for the positions, it is essential that we offer applicants comparable benefits with neighbouring municipality's as we compete with them for the best candidates.

#### 6.3 Financial Implications

The financial implications must still be determined based on the amount of employees currently participating and likely to be participating going forward.

#### 6.4 <u>Legal Implications</u>

Employees who currently receive an allowance and whose posts do not grade on T15 or higher in the new structure will have to be given notice. An agreement will be entered into with all the employees who qualify for the allowance.

A municipality may offer its employees additional benefits to what is contained in the Basic Conditions of Employment Act and the SALGBC collective agreements provided that, if addressed in the collective agreements exemption must first be obtained from the SALGBC. The perk car allowance is not contained in the SALGBC collective agreements.

#### 6.5 **Staff Implications**

Employees who currently receive an allowance and whose posts do not grade on T15 or higher in the new structure will have to be given notice.

#### 6.6 Previous / Relevant Council Resolutions

None

#### 6.7 Risk Implications

Possible disputes from employees whose allowances are terminated if they do not qualify.

#### 6.8 Comments from Senior Management

The item was not circulated for comment as it was discussed with all Directors and their inputs were incorporated in the policy. Discussed with all Senior Managers.

# RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.5

- (a) that Council notes the criteria for qualification for the car allowance as indicated in the policy;
- (b) that the following allowances be approved for T grade T15 and above as per the provisions of the policy:

TASK LEVEL	AMOUNT
T15	R 11000
T16	R 12000
T17	R 14000
T18	R 15000
T19 and higher	R 16000

(c) that the new Motor Vehicle Allowance Scheme be approved for implementation.

NOTE: There were concerns raised in the Executive Committee around the employees that potentially may lose their car allowance if they do not grade on T15 and higher and who, when they were appointed, fell within the 0-4 (van der Merwe) scales. After consultation with the Municipal Manager and the unions, clause 4.2 of the Motor Vehicle Allowance Scheme was adjusted to accommodate this concern.

#### **ANNEXURES**

Appendix A: Motor Vehicle Allowance Scheme

#### FOR FURTHER DETAILS CONTACT:

NAME	GERALDINE METTLER
Position	MUNICIPAL MANAGER
DIRECTORATE	MUNICIPAL MANAGER"S OFFICE
<b>CONTACT NUMBERS</b>	021 808 8025
E-MAIL ADDRESS	mm@stellenbosch.gov.za
REPORT DATE	6 November 2018

APPENDIX A
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# STELLENBOSCH MUNICIPALITY MOTOR VEHICLE ALLOWANCE SCHEME

#### 1. BACKGROUND:

Stellenbosch Municipality has a Vehicle Allowance Scheme in place for employees who was appointed on level 0-4 (van der Merwe evaluation system). To be able to implement that scheme the post levels will have to be realigned. There are also a lot of questions about T-grades allocated to post on the old structure and the basis on which is was done. Council also approved new orginasational structure on 25 October 2017. For all these reasons it was decided not to continue and revise the old policy, but rather compile a new policy applicable to post on the new structure and after a proper evaluation has been done of the posts.

It is custom in most municipalities and private companies to pay senior employees a motor vehicle allowance as part of the perks of the position they occupy. These employees are required to use their own vehicles for work and work related purposes and when receiving a motor vehicle allowance may not use company vehicles for work or work related purposes. Should an employee uses a company vehicle without prior approval from the Municipal Manager disciplinary action may be taken against such employee.

There is also an Essential Use Car Scheme in place. The Essential User car Scheme is available to all employees who must use their private vehicles for work purposes and is then compensated for the use of their won vehicles through an allowance. It is not linked to a specific grading, but to a specific post and the functions of the post. The Essential User Car scheme is currently under revision at the Western Cape branch of the SALGBC.

#### 2. **DEFINITIONS**:

"Long terms contract" is a contract longer than 12 months or linked to a project of which the duration will be longer than 12 months

#### 3. VEHICLE ALLOWANCE SCHEME:

The following motor vehicle scheme is hereby proposed to replace the existing scheme from the 1 day of the month following approval by Council.

- 3.1 To qualify for the allowance an employee/post must adhere to the following criteria:
  - 3.1 1. Be permanently employed by Stellenbosch Municipality or appointed on a long term contract of which the terms and conditions of the contract specifically indicated the application of the scheme;
  - 3.1.2. Be appointed on one of the Post Levels indicated below;
  - 3.1.3 The post the employee is appointed in must be on the approved structure of 25 October 2017 or a later revision thereof;
  - 3.1.4 The post must have been evaluated in terms of the new structure and the outcome of the evaluation confirmed by the TASK audit committee;
  - 3.1.5 The employee must be in possession of a valid driver's license;
  - 3.1.6 The vehicle must be registered in his/her name. The employee must inform the employer of any change in ownership of such vehicle or the purchasing of any new vehicle attached to this allowance. If an employee has more than one vehicle registered in his/her name the employee must elect one of the vehicles as the vehicle for purposes of this policy.
  - 3.1.7 The vehicle must be available for work purposes at all times.
  - 3.1.8 A non-pensionable vehicle allowance based on the post level of the employee will be payable on a monthly basis:

TASK grade 15 = R 11 000.00 TASK grade 16 = R 12 000.00 TASK grade 17 = R 14 000.00 TASK grade 18 = R 15 000.00 TASK grade 19 and higher = R 16 000.00 Comment [A1]: SAMWU

AND IMATU of the opinion that a single amount should be paid as the costs for the use of the vehicle Is the same.

SAMWU PROPOSES THAT

SAME % IS USED FOR THE

DIFFERENT LEVELS BASED ON

SALARY.

Comment [A2]: IMATU AND SAMWU of opinion that should be a single amount to all and not differentiated based on T levels.

OTHER OPTION IS TO USE A %
OF THE 1<sup>ST</sup> NOTCH OF FACH T-

OF THE 1<sup>ST</sup> NOTCH OF EACH T-GRADE. See also general comment above.

- 3..2 This fixed non-pensionable / transport allowance may be structured annually, either before the last working day of February, in a tax friendly manner on an individual basis, based on an incumbent's personal needs in accordance with the options set out here under:
  - (a) Option 1: 100% taxable non-pensionable transport allowance;
  - (b) Option 2: 80 % taxable non-pensionable transport allowance;
- 3.3. The allowance will be increased annually with effect from 1 July 2019 in accordance with a determination in the budget process.
- 3.4. In addition to the allowance provided for in this Scheme, incumbents may submit ad hoc claims on an ad-hoc basis in respect of officially approved journeys undertaken in their private motor vehicles for purposes of performing official duties outside the current municipal boundaries which journeys exceed 250 km (return). The reimbursement of ad hoc claims will be calculated in accordance with the running cost tariffs of the AA on submission of a memorandum approved by the Director of the Directorate within which the employee is employed or the Municipal Manager.
- 3.5. Irrespective of the tax option chosen, the employees shall be obliged to use his / her private motor vehicle in respect of which he / she receives the allowance every day for transport to and from his / her place of work and shall at all reasonable times during working hours have the said motor vehicle available for official journeys. The employee will not be entitled to use a municipal-/pool vehicle unless specifically approved by the Municipal Manager. An employee who receives a car allowance may not instruct an employee driving a council vehicle to pick them up and drive them somewhere without prior approval by the Municipal Manager. Trips to and from home to the workplace is not deemed as official kilometers.

#### 4. TRANSITIONAL ARRANGEMENTS:

- 4.1 Employees who currently receive a transport allowance under the current 0-4 van der Merwe scheme will continue with that allowance until the post they occupy in the 25 October 2017 Organogram or later version thereof is evaluated and the evaluation falls within the criteria indicated above...
- 4.2 Employees who currently receive an allowance and whose posts do not grade within the parameters set out above will retain the current allowance until the

Comment [A3]: General comment from IMATU that employees must keep their car schemes irrespective of their grading.
General comment from SAMWU that lower ranking employees also want to get the

employee is appointed in another position or leaves the employment of the municipality for whatever reason. No adjustment will however be made to the amount the employee currently receives.

- 4.3 Employees who currently receive a transport allowance higher than the allowance allocated to the TASK grade of their posts (after evaluation) will retain such allowance personal to incumbent. However no increases will apply to the allowance in terms of clause 4 above until such time that the current allowance equals the allowance provided for on the employee's TASK grade above.
- 4.4 All employees posts must be re-evaluated based on the new organogram and the provisions of this scheme will then apply to the employees from the1st day of the month following the confirmation of the evaluation results starting with the 1<sup>st</sup> day of the month following the date of implementation of the policy.
- 4.5 Employees who currently receive an allowance lower than the T-graded post must be adjusted to the correct allowance on the first day of the month following the confirmation of the evaluation of the post
- 4.6 Employees whose posts grade at a T15 and higher who has not received a car allowance before should be adjusted in accordance with the TASK grade of their post on the first day of the month following the confirmation of the evaluation.
- 4..7 The packages of TCOE employees must take the allowance into account where applicable and is not additional to the TCOE.

#### **REPEAL OF PREVIOUS POLICIES:**

Implementation date:

Council Approved on:

7.2.6 NEW OVERTIME POLICY

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

#### 1. SUBJECT: NEW OVERTIME POLICY

#### 2. PURPOSE

To obtain approval for the New Overtime Policy.

#### 3. DELEGATED AUTHORITY

The delegated authority for the approval of policies is Council.

#### 4. EXECUTIVE SUMMARY

The new Overtime Policy was tabled at the Local Labour Meeting on 26 February 2018 and was referred to the Human Resources Development Sub-Committee for consultation and re-submission to the Local Labour Forum.

The Human Resources Development Sub-Committee worked through all the provisions of the policy during the consultation process.

Then consulted Overtime Policy was re-submitted to the Local Labour Forum on 29 October 2018 where the parties confirmed that the policy was consulted and can be referred to MAYCO and COUNCIL for approval.

The new overtime Policy is attached as **APPENDIX 1**.

#### 5. RECOMMENDATION

that the New Overtime Policy be supported and submitted to Council for approval.

#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

Stellenbosch Municipality has an existing overtime policy that is duplicating the provisions of the collective agreement and the provisions of the Basic conditions of Employment Act. It was therefore decided to draft a new policy rather than revising the existing policy.

#### 6.2 Discussion

Overtime is regulated by the Basic Conditions of Employment Act and the Collective Agreements of the SALGBC.

Only employees below the minimum threshold set by the Minister of Labour is entitled to paid overtime unless such employee is on standby and then called out for emergency work. Currently that threshold falls at the top notch of Trade 9. The Minister is due to set a new threshold as the current threshold dates back to 2015 and has not kept up with changes in salary since then, which poses a challenge for employers and employees. Council can however not change the threshold unilaterally – we need to wait for new ministerial promulgation.

The new Overtime Policy was tabled at the Local Labour Meeting on 26 February 2018 and was referred to the Human Resources Development Sub-Committee for consultation and re-submission to the Local Labour Forum.

The Human Resources Development Sub-Committee worked through all the provisions of the policy during the consultation process.

Then consulted Overtime Policy was re-submitted to the Local Labour Forum on 29 October 2018 where the parties confirmed that the policy was consulted and can be referred to MAYCO and COUNCIL for approval.

The new overtime Policy is attached as **APPENDIX 1**.

#### 6.3 <u>Financial Implications</u>

As per the approved budget.

#### 6.4 Legal Implications

The provisions of the policy are in line with legislative provisions, collective agreements of the SALGBC and SALGA guidelines.

#### 6.5 **Staff Implications**

Staff will be appropriately remunerated for overtime worked or may receive time off for working longer hours to complete work related requirements.

#### 6.6 Previous / Relevant Council Resolutions

Approval of previous policy.

#### 6.7 Risk Implications

Approval of the policy will minimize risks.

#### 6.8 Comments from Senior Management:

Comments from the Management Team was solicited at a Management meeting have been incorporated.

# RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.6

that the New Overtime Policy be approved.

#### **ANNEXURES**

Appendix 1 – New Overtime Policy

#### FOR FURTHER DETAILS CONTACT:

NAME	Annalene De Beer
Position	Director Corporate Services
DIRECTORATE	Corporate Services
<b>C</b> ONTACT <b>N</b> UMBERS	021-808 8018
E-MAIL ADDRESS	Annalene.DeBeer@stellenbosch.gov.za
REPORT DATE	6 November 2018

APPENDIX 1	



# Stellenbosch Municipality Overtime Policy 2018

#### 1. Purpose

This policy serves to guide management regarding overtime worked and payment thereof, as required by the Basic Conditions of Employment Act. All personnel must be made aware that even though overtime work is needed to adhere to operational requirements, payment thereof is more expensive than actually performing the work during office hours. It is important to note that the cost implication for Council must be taken into consideration when overtime is worked and authorized except for emergencies or life threatening situations.

#### 2. Definitions

- 2.1 "Overtime" means the time that an employee works during a day or a week in excess of ordinary hours of work, as defined in the Basic Conditions of Employment Act and the Collective Agreement on Conditions of Service. A full day's work (8 hours) must first be worked before such employee is eligible for overtime.
- 2.2 "Emergency work" refers to work that must be done without delay because of circumstances for which the employer could not reasonable have been expected to make provision and which cannot not be performed by employees during their ordinary hours of work. Emergency work excludes the performance of routine maintenance work outside normal working hours. Provision should be made for life threatening instances.
- 2.3 "Earnings" means gross pay before deductions, ie income tax, pension, medical and similar payments but excluding similar payments (contributions) made by the employer in respect of the employee as defined by the Basic Conditions of Employment Act.
- 2.4 "Senior Managerial employee/ Director" means an employee who has the authority to hire, discipline and dismiss employees and to represent the employer internally and externally.
- 2.5 "Shift worker", is an employee engaged in a scheduled continuous process which activity is deemed to be one in which continuous working by means of daily shifts is necessary.

#### 3. Policy

#### 3.1 Legal framework

Basic Conditions of Employment Act 75 of 1997 amended in 2005 (BCEA)

Collective Agreement on Conditions of Service for the Western Cape Division of the South African Local Government Bargaining Council

Municipal Systems Act 32 of 2000, as amended

#### 3.2 Scope and application

- 3.2.1 Employees earning less than the overtime earnings threshold provided for in the Basic Conditions of Employment Act as amended, will, subject to the provisions of this policy, be remunerated for overtime or be given time off in lieu of overtime worked at the rates provided in the Basic Conditions of Employment Act as amended. The approving authority and the employee involved to agree beforehand in writing on payment or time off for overtime work
  - 3.2.2 . Employees earning more than the overtime earnings threshold provided for in the Basic Conditions of Employment Act as amended, will be provided time off in lieu of payment for overtime worked calculated on straight time basis (1hour worked = 1 hour overtime), subject to the provisions of this policy. The approving authority and the employee involved to agree beforehand in writing on time off for overtime work.
- 3.2.3 An employee may not be required or allowed to work for a longer period overtime than prescribed by the Basic Conditions of Employment Act which state that an employee may not work more that 10 hours overtime per week and/or 4 hours per any day in the case of a 40hour work week. This provision excludes employees earning above the threshold as determined by the Minister from time-to-time and must be read with the Western Cape Conditions of Service Collective agreement.
- 3.2.4 Employees earning below the threshold and employees on standby (above the threshold) performing work on a basis of emergency overtime, shall receive overtime payment, irrespective of his/her earnings.
- 3.2.5. Where an employee earning above the threshold is placed on standby the Director must motivate the necessity for such standby to the Municipal Manager who must approve the standby.

#### 3.3 General

3.3.1 Overtime work is subject to the provisions of the Basic Conditions of Employment Act as amended, the Collective Agreement on Conditions of Service: Western Cape Division and the provisions of this policy. In case of conflict between this policy and

- the provisions of the Basic Conditions of Employment Act as amended, the provisions of the Act will prevail.
- 3.3.2 Planned overtime work is subject to prior written approval by a competent authority and no planned overtime may be worked without such written approval being obtained.
- 3.3.3 In cases of work related to emergency situations where work has to be done without delay owing to circumstances for which the employer could not reasonably have expected to make provision for and which cannot be performed by employees during their ordinary hours of work, and or in life threatening situations. For emergency overtime the competent authority may give verbal approval to the working of such overtime provided such approval is followed-up with a written confirmation. Written standing approval may be granted where justified by operational requirements.
- 3.3.4 An employee may not be required or permitted to work for a longer period overtime than 10 hours during any working week, these hours may only be increased to 15 hours by means of an agreement between the employee and the employer. An employee may not work more than 12 hours on any working day (normal + overtime hours), except in case of work related to emergency situations and employees performing essential services.
- 3.3.5 3.3. Only officials with delegated authority may approve overtime work and overtime payment.
- 3.3.6 No overtime can be claimed should an employee work less than the normal working hours. A full day's work (normal working hours-8hours or in the case of 5/8 5 hours) must first be worked before such employee is eligible for overtime.
- 3.3.7 Overtime can only be claimed for actual hours worked and exclude travelling time except for standby staff. Overtime for the latter group starts from the time of call out.
- 3.3.8 No overtime will be paid for attendance of functions/prize giving, etc. by personal invitation.
- 3.3.9 Where overtime in emergency situations cause an employee to work past midnight on a day, the employee will be entitled to a break of at least 8 hours before the employee is required to report for normal duty, without negatively impacting on his salary.
- 3.3.10 Should an employee who is appointed on a part-time or 5/8th basis be required (and agree) to work overtime, payment or time off in lieu of payment would only be effected at overtime rates after 8 hours worked on that specific day. The hours worked in excess of such an employee's ordinary working hours will be paid at straight time up to 8 hours and only thereafter at overtime rates.
- 3.3.11 If an employee chooses to take time off, this time off will be regarded as overtime, and cannot be converted to normal leave.
- 3.3.12 If an employee is on standby and is called out to work, then this will be seen as overtime work which is payable and the employee is entitled to overtime regardless of statutory limitations in item 3.7.

#### 3.4 Time off in-lieu of overtime

- 3.4.1 Time off in lieu of payment for overtime shall be granted only for structured and approved overtime.
- 3.4.2 Application for time off in lieu of payment for overtime worked shall be done on the prescribed application form.
- 3.4.3 Time off in lieu of payment for overtime worked must be taken within 3 month from date of accrual. Time off not taken within 3 month will be forfeited. This 3 month period may, for operational reasons, be extended to a maximum of 6 months by the Municipal Manager or his delegate.
- 3.4.4 Time off in lieu of payment for overtime worked cannot be encashed...

#### 3.5 Overtime worked on public holidays

Payment or time off to eligible employees for work on public holidays will be dealt with in terms of the Basic Conditions of Employment Act as amended.

#### 3.6 Overtime work on Sundays

Payment or time off to eligible employees for work on a Sunday will be dealt with in terms of the Basic Conditions of Employment Act as amended.

#### 3.7 Payment for overtime worked

Payment can only be granted when such payment is in line with the Basic Conditions of Employment Act as amended, Collective Agreement on Conditions of Service as well as the approved Overtime Policy.

#### 3.8 Administrative measures for managing and control of overtime

- 3.8.1 Each Director is responsible and accountable to constantly monitor and review the provisions for overtime on his/her budget and to ensure that trends are noted early; funds are adequate; justified and provided for timeously.
- 3.8.2 Each Director is responsible and accountable that only officials who are authorized in terms of the delegated powers approve overtime work and payment or time off in lieu of payment. The authorizing bodies must determine whether the information on the overtime form is accurate and correct before they authorize the form for payment/time off.z
- 3.8.3 Attendance registers, time sheets and overtime approval forms, which should indicate dates, starting and ending times, must be kept at source for three years in

respect of all employees who qualify for overtime payment or time off in terms of this policy. Attendance registers/time sheets serve as source documents to complete overtime sheets.

- 3.8.4 Overtime forms must be submitted on a monthly basis before the 10th to the Remuneration Section. Forms that exceed the period of 1 month must be supported with valid reasons for the period.
- 3.8.5 An employee acting in a higher position and receiving an acting allowance will be remunerated overtime for emergency work only at his/her current post level.

#### **4.** Calculations per category:

As set out above and according to the collective agreement on Conditions of Service in the Western Cape, excluding Fire Services operational personnel, read with the Basic Conditions of Employment Act

#### 5. Policy Review

This policy shall be reviewed bi- annually or as and when the need arises and replaces any other policy relating to overtime.

7.2.7 NEW ACTING POLICY

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

#### 1. SUBJECT: NEW ACTING POLICY

#### 2. PURPOSE

To obtain approval for the New Acting Policy.

#### 3. DELEGATED AUTHORITY

The delegated authority for the approval of policies is Council.

#### 4. EXECUTIVE SUMMARY

Acting and the payment of acting allowance is regulated in terms of the Basic Conditions of Employment Act read with the Conditions of Service Collective Agreement for the Western Cape Division of the SALGBC. Acting provisions for Section 56 managers and the Municipal Manager is dealt with in the Municipal Systems Act (section 54 A and Section 56).

The appointment of an employee in an acting capacity is subject to very strict control measures and therefore, an employee will only be considered to act in a position if he or she has been appointed by his or her Director or authorised representative to act in a higher position. In the case of acting as Municipal Manager and Section 56 Manager Council must approve the acting arrangements. It is normally done through a roster that Council approves.

The New Acting Policy was submitted to the Local Labour Forum on in August 2018 who in turned referred same to the Human Resources Development Sub-Committee for consultation. The Human Resources Development Sub-Committee worked through all the provisions in the consultation process and referred the policy back to the Local Labour Forum for adoption. The policy is attached as Appendix A.

The Local Labour Forum meeting confirmed that the New Acting Policy was properly consulted and supported the policy. It was resolved to be forwarded to MAYCO and COUNCIL for approval.

#### 5. RECOMMENDATION

that the New Acting Policy be supported and submitted to Council for approval.

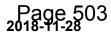
#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

Stellenbosch Municipality has an existing Acting Policy. The changes in the structure as well as changes to the collective agreements required a revision of the policy. It was decided to draw up a new policy instead of working with the old policy on revision.

#### 6.2 <u>Discussion</u>

Acting and the payment of acting allowance is regulated in terms of the Basic Conditions of Employment Act read with the Conditions of Service Collective Agreement for the Western Cape Division of the SALGBC. Acting provisions for Section 56 managers and the Municipal Manager is dealt with in the Municipal Systems Act (section 54 A and Section 56).



The appointment of an employee in an acting capacity is subject to very strict control measures and therefore, an employee will only be considered to act in a position if he or she has been appointed by his or her Director or authorised representative to act in a higher position. In the case of acting as Municipal Manager and Section 56 Manager Council must approve the acting arrangements. It is normally done through a roster that Council approves.

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The Local Labour Forum meeting confirmed that the New Acting Policy was properly consulted and supported the policy. It was resolved to be forwarded to MAYCO and COUNCIL for approval.

#### 6.3 <u>Financial Implications</u>

As per the approved budget.

#### 6.4 Legal Implications

The provisions of the policy are in line with legislative provisions, collective agreements of the SALGBC and SALGA guidelines.

#### 6.5 Staff Implications

Staff will be appropriately remunerated for the additional responsibilities on a higher level whilst acting in a higher position.

#### 6.6 Previous / Relevant Council Resolutions

Approval of previous policy.

#### 6.7 Risk Implications

Approval of the policy will minimize risks.

#### 6.8 Comments from Senior Management

Comments from the Management Team solicited at a Management meeting have been incorporated.

# RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.7

that the New Acting Policy be approved.

#### **ANNEXURES**

Appendix 1 – New Acting Policy

#### FOR FURTHER DETAILS CONTACT:

NAME	Annalene De Beer
Position	Director Corporate Services
DIRECTORATE	Corporate Services
<b>C</b> ONTACT <b>N</b> UMBERS	021-808 8018
E-MAIL ADDRESS	Annalene.DeBeer@stellenbosch.gov.za
REPORT DATE	6 November 2018

APPENDIX 1	



## ACTING ALLOWANCE POLICY 2018

#### 1. PREAMBLE

The Stellenbosch Municipality accepts that from time to time an employee may not be available to discharge his/her duties and responsibilities in terms of the contract of employment. The Municipality recognizes that from time to time there would be a need to appoint another appropriately skilled and experienced employee to discharge the duties of the employee who is absent. The latter is to take place within a framework, having regard not only for the Labour Relations Act, but also for other applicable legislation, inclusive of the MFMA, but not limited to the latter only.

#### 2. OBJECTIVES OF POLICY

The object of this policy is to provide a uniform standard to regulate the appointment of staff in acting positions. In doing so, the policy addresses the issue of appointing staff in acting positions on the one hand and on the other deals with the payment of an acting allowance when applicable including when acting functions are performed in the postitions of the Municipal Manager and Section 56 Mangers..

#### 3. LEGAL FRAMEWORK

- Labour Relations Act, 66 of 1995;
- Local Government : Municipal Systems Act, 2000, (Act 32 of 2000)
- Local Government: Municipal Finance Management Act, (Act 56 of 2003)
- SALGBC Western Cape Division: Collective Agreement on Conditions of Service

#### 4. SCOPE OF POLICY

This policy applies to all employees who are appointed in an acting capacity in a post that is at a higher level than the post they normally occupy.

#### 5. **DEFINITIONS:**

"deemed salary": is equal to 60% of the total remuneration package of the Municipal

Manager or a Section 56 Manager

"category Municipality" means in this instance the category municipality that Stellenbosch Municipality

fall in in terms of the calculations in the Regulations that determines the Upper

Limits for Senior Managers as determined annually

"minimum package" means the lowest package for the category of Municipality that applies to

Stellenbosch Municipality irrespective of the package payable to the incumbent

in the post in which the Director or employee is acting

"acting" means the fulfillment of all duties, tasks and responsibilities of a post on a

higher level of responsibility than the employee who is acting

"acceptable standard" a standard as would be expected of a normal person in the position

#### 5. THE PRINCIPLES OF ACTING

An employee will be acting in another post when he/she has been authorised in writing by the Municipal Manager or the applicable Director to act in a more senior post, or in terms of the Council Resolutions (rotating schedule) appointing Acting Municipal Managers and Acting Directors. An employee who acts in another post is still responsible for his/her original duties, functions and powers. Said employee will then also be vested with the delegations and responsibilities of the more senior post. If acting in the higher post makes it impossible to still performs all of own functions and duties the Municipal Manager may approve that some/all of the own functions and duties are not performed.

No staff member may be authorized to act in a higher post without the requisite qualifications, skill and experience.

#### 6. ACTING AS MUNICIPAL MANAGER

- 6.1 Directors will act as Municipal Manager when the Municipal Manager is not available in terms of the rotation schedule appointment made by Council and as adjusted from timeto-time.
- 6.2 Directors will be paid for acting in the stead of the Municipal Manager during the absence of the Municipal Manager when they act for a period of 10 consecutive work days or longer. They will be paid an amount equal to the difference between 60% of their total remuneration package and 60% of the total remuneration package of the Municipal Manager (minimum package linked to the category municipality not to the individual in the post).

Where 60% of the Director's package is more than 60% of the minimum Municipal Manager package (linked to the category municipality) the Director will be paid 5% of his/her own deemed salary (60% of his/her package).

#### 7. ACTING AS DIRECTOR

- 7.1 Council must approve the acting arrangements for the different Directors on a rotation schedule.
- 7.2 An acting allowance is only payable when an employee acts as Director of a Directorate for a minimum of ten consecutive working days.
- 7.3 The employee acting as a director will be paid an amount equal to the difference between his/her salary and the minimum deemed salary component of the Director in whose post the employee is acting.
- 7.4 Where 60% of the minimum Director's package (linked to the category of the Municipality) is less than the employee's salary the employee will be paid 5% of his/her own salary.

#### 8. ACTING IN ALL OTHER POSTS

- 8.1 The Director must appoint an appropriately skilled person in writing to act in a higher position than that of the employee who is appointed to act, prior to the start of the acting period.
- 8.2 The Director must authorise the payment, subject to budgetary provision, of an acting allowance to a person acting in the more senior post.
- 8.3 The acting allowance is only payable when an employee acts in another post for a minimum of ten consecutive working days.
- 8.4 The acting allowance payable is calculated in terms of Clause 8.2 of the Collective Agreement on Conditions of Service for the Western Cape Division of the South African Local Government Bargaining Council (SALGBC) which prescribes that:
  - "Acting allowance equal to the difference between the employee's pensionable salary and the commencing notch of the salary scale of the post in which the employee is acting shall be paid to the employee for the period of acting.
  - If the employee earns more than the commencing notch of the salary scale in which the employee is acting the employee will be paid 5% of the acting employee's salary"
- 8.5 Where an employee has acted for a continuous period of three (3) months or longer, he/she will qualify for an acting allowance while on paid leave.
- 8.6 Any acting period must be limited to not exceed nine (9) consecutive working months.
- 8.7 The higher post must be a vacant post and budgeted for (funded) or a filled post where the current incumbent will be absent from work for more than a 10 consecutive working days.
- 8.8 The acting incumbent shall sign a suitable undertaking committing to and assuming all the responsibilities normally associated with the higher post
- 8.9 No expectation is created or that eligibility exists for placement in the post if the post is

vacant.

8.10 The acting employee will not be remunerated on the acting salary for overtime and other benefits. The employee's own salary will be used for calculation of such.

## 9. THE FOLLOWING GUIDELINES ARE TO BE CONSIDERED PRIOR TO MAKING A DECISION TO APPOINT A PERSON IN AN ACTING POSITION

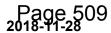
- 9.1 Consideration should be given as to whether an official, more senior to the post concerned, can absorb all or part of the critical duties and responsibilities associated to the post; and or whether any other persons are interested and have capacity to perform the duties.
- 9.2 The possibility of spreading the workload of the post amongst other employees operating at the same level;
- 9.3 The need for supervision over sub-ordinates
- 9.4 The need to maintain the daily output associated with the post
- 9.5 Acting allowances will not be paid if not all the responsibilities of the higher post is not fulfilled by the acting incumbent during the acting period as is required of the incumbent of the post.

#### 10. POLICY REVIEW

This policy document will be reviewed every third year or when deemed necessary - especially if there is a change in collective agreements or legislation.

This policy will replace all previous policies on acting arrangements and allowances

Date opproved by Council:



#### 7.2.8 REVISED FIREARM POLICY

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

#### 1. SUBJECT: REVISED FIREARM POLICY

#### 2. PURPOSE

To obtain approval for the Revised Firearm Policy applicable to employees to whom firearms are issued as part of their functions.

#### 3. DELEGATED AUTHORITY

The delegated authority for the approval of policies is Council.

#### 4. EXECUTIVE SUMMARY

A request was made to revise the firearms Policy. A revised policy was tabled at the Local Labour Meeting of 8th of June 2017 and was referred to the Human Resources Development Sub-Committee for consultation and re-submission to the Local Labour Forum.

The Human Resources Development Sub-Committee worked through the policy during the consultation. The Fire Arms Policy was re-submitted to the Local Labour Forum for adoption on the 29th of October 2018.

The Local Labour Forum confirmed that the policy was consulted and recommended that it be referred to MAYCO and COUNCIL for approval.

#### 5. RECOMMENDATION

that the Firearm Policy (as revised in 2018) be supported and submitted to Council for approval.

#### 6. DISCUSSION / CONTENTS

#### 6.1. Background

Stellenbosch Municipality has an existing Firearms policy and due to inter alia the structure changes in 2017 it was necessary to revise the current policy.

#### 6.2 <u>Discussion</u>

A request was made to revise the firearms Policy. A revised policy was tabled at the Local Labour Meeting of 8th of June 2017 and was referred to the Human Resources Development Sub-Committee for consultation and re-submission to the Local Labour Forum.

The Human Resources Development Sub-Committee worked through the policy during the consultation. The Fire Arms Policy was re-submitted to the Local Labour Forum for adoption on the 29th of October 2018.

The Local Labour Forum confirmed that the policy was consulted and recommended that it be referred to MAYCO and COUNCIL for approval.

#### 6.3 Financial Implications

No additional financial implications.

#### 6.4 **Legal Implications**

Employees must comply with provisions as indicated by Firearms Control Act before they may be issued with a fire Arm. They have to undergo training and when not carrying on their person the fire arms have to be locked in an appropriate storage place as prescribed by the legislation.

#### 6.5 Staff Implications

Staff has to be trained and comply with the provisions of legislation before they are authorised to carry a firearm.

#### 6.6 <u>Previous / Relevant Council Resolutions</u>

Approval of previous policy.

#### 6.7 Risk Implications

Possible injuries flowing from the use or the loss of a firearm.

#### 6.8 Comments from Senior Management

Comments from the Management Team was solicited at a Management meeting have been incorporated.

## RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.2.8

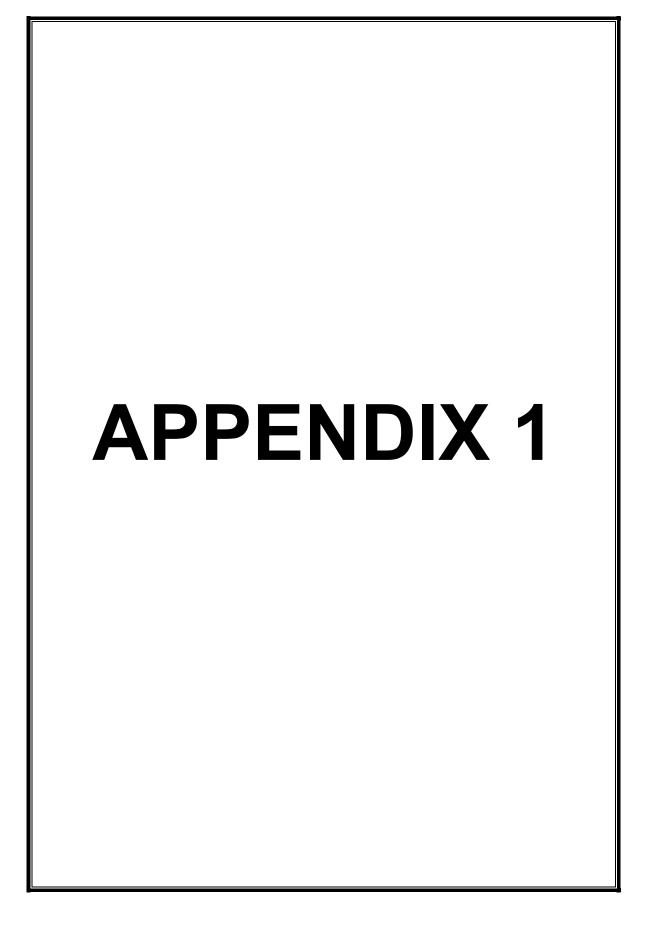
that the Firearm Policy (as revised in 2018) be approved.

#### **ANNEXURES**

Appendix 1 – Revised Firearm Policy

#### FOR FURTHER DETAILS CONTACT:

NAME	Annalene De Beer
Position	Director Corporate Services
DIRECTORATE	Corporate Services
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REPORT DATE	6 November 2018





# STELLENBOSCH MUNICIPALITY FIREARM POLICY

Date approved by Council:

## April 2018

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#### 1. INTRODUCTION

- 1.1 This policy serves to implement relevant legislation, with regard to the issuing, handling and use of firearms within Stellenbosch Municipality for law enforcement and traffic officers to perform their mandatory duties.
- 1.2 This policy is guided by the Act and all laws pertaining to the use of firearms and all the Regulations governing the use of firearms. This policy encapsulates legislative prescripts applicable to the issuing and use of firearms, which Stellenbosch Municipal Council adheres to.

#### 2. **DEFINITION**

- 2.1 Words in this policy shall have the meaning assigned thereto in either the Firearms Control Act, or the Firearms Control Regulations, or in the absence thereof, as follows:
- 2.1.1. "Act" means the Firearms Control Act, (Act 60 of 2000);
- 2.1.2. "Authorised Official" means the Stellenbosch Municipality law enforcement official or traffic officer or any other relevant municipal official duly authorized by Director after due assessment of the functions and requirements of that official, to whom a firearm has been issued;
- 2.1.3. "Director" means the Municipality's Director: Community & Protection Services (or any other person appointed in terms of Section 56 of the Local Government: Municipal Systems Act who may from time to time be assigned the responsibility of the duties of traffic and law enforcement);
- 2.1.4. "DFO" means a Designated Firearms Officer as detailed in clause 3.2 only, to be differentiated from the designated firearms officer as defined in the Act:
- 2.1.5. "Firearm" means a firearm owned by the Municipality and detailed in the firearm register;
- 2.1.7. "Municipality" means the Stellenbosch Municipality;
- 2.1.8. "Peace Officer" means any person who is a peace officer under the Declaration of Peace Officers in terms of section 334 of the Criminal Procedure Act 51 of 1977, published under Government Gazette 23143, Government Notice No GN R209 dated 19 February 2002;

- 2.1.9 "Policy" means this Firearms Control Policy upon approval by Council and as may be amended from time to time;
- 2.1.10. "Regulations" means the Firearms Control Regulations, published in Government Gazette No GG 26156 under Government Notice No GN R345 dated 26 March 2004:
- 2.1.11. "Responsible Person for Firearms" and "the Responsible Person" means the officer designated as such in terms section 7 of the Act by the Municipality, and is responsible for fulfilling all roles and responsibilities as set out in the Act and the Regulations;
- 2.1.12. "Safety Zone" and "Firearm Safety Zone" means the areas as designated by the Responsible Person from time to time for the safe checking and loading of Firearms; and
- 2.1.13. "Shooting Incident Report" means the report referred to in clause 6.4 and 6.5 below that must be generated on each and every occasion that a Firearm is discharged.
- 2.2 The provisions of this Policy will take precedence over any other policy of the Municipality, and this Policy will be superseded by the provisions of the Act, the Regulations or any other relevant provision of any other law, as amended from time to time.

#### 3. RESPONSIBILITY

- 3.1 The Manager: Traffic and Law Enforcement Services of the Municipality's, Directorate: Community and Protection Services, will be the Responsible Person in terms of the Firearms in respect of, but not limited to the following:
- 3.1.1 Monthly inspection, with the assistance of the relevant DFO, of all Firearms and ammunition for all Authorised Officials:
- 3.1.2 Firearm inspection reports are to be forwarded by the Responsible Person for Firearms to the Senior Manager: Protection Services, during the first week of each month;
- 3.1.3 Certification by the Responsible Person for Firearms which reflects the correct status of the Firearms concerned; and
- 3.1.4 The Responsible Person should ensure that all registers are kept in terms of the prescriptions of Regulation 82 of the firearms Control Regulations[.

- 3.2 The following departmental centralized DFO's will assist the Responsible Person as contemplated in this Policy, including (but not limited to) in clauses 3.1 and 9:
- 3.2.1 Law Enforcement Department: Principal Inspectors/Senior Inspectors (Unit supervisors) excluding control room staff; and
- 3.2.2. Traffic Department: Assistant Superintendents (Traffic Services shift supervisors);

Provided that each departmental centralized DFO appointed by the Municipality, be done in writing and confirmed by the Central Fire Arms Register, Pretoria.

#### 4. TRAINING AND COMPETENCY CERTIFICATES

- 4.1 There are legislative responsibilities attached to all Peace Officers who carry firearms and it is therefore necessary that all Stellenbosch Municipal Peace Officers participate in firearm training and qualification programmes.
- 4.2 The firearm training programme will strictly be adhered to for all Authorised Officials who are issued with a Firearm.
- 4.3 Any Authorised official who in terms of his/her functional duties is required to be issued with an official Firearm will only be issued with such Firearm if the Authorised Official meets all the competency requirements as set out in Section 6 of the Act read with Chapter 5 of the Firearms Control Act.
- 4.4 The training program must comply with section 9 of the Act and the accredited standards of the SASSETA. All Authorised Officials of the relevant departments, referred to above, are required to qualify with the basic firearm course once a year as prescribed in terms of legislation.
- 4.5. The Municipality will, in compliance with its supply chain management policy, obtain the services of a registered and competent training person or institution who can provide the necessary training for officers, as set out in Section 9(2)(q) and (r) of the Act, read with the Regulations.
- 4.6 Unless already declared a competent person in terms of Section 9 and 10 of the Act, and for which purpose the necessary documentary proof thereof must be submitted to the Responsible person for Firearms to his/her satisfaction, an Authorised Official

- must undergo the training as prescribed by the Municipality's service provider at the Municipality's cost.
- 4.7 In the event of the Authorised Official failing the training course, such Authorised Official may, at his/her own cost repeat the training course.
- 4.8 The arrangement as set out above will apply whenever the officer has to have his/her competency status renewed or if, for whatever reason, the Authorised Official no longer complies with the competency requirements of Section 9 of the Act.

#### 5. FAILURE TO REPORT FOR TRAINING

- 5.1 Authorised Officials who have failed to report for training as scheduled and have not been granted leave of absence shall face disciplinary action.
- 5.2 An Authorised Official may apply for leave of absence in the following limited circumstances, with no other reasons being acceptable:
  - 5.2.1 Verified sick or injury;

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- 5.2.2 Emergency duty;
- 5.2.3 Court appearance;
- 5.2.4 Being on leave, including annual, maternity or family responsibility leave. Provided that where other special leave has been granted, that the Authorised Official disclosed the training date prior to being granted such other special leave.

#### 6. USE OF OFFICIAL FIREARMS

6.1 All irregularities, including but not limited to, the misuse and unauthorized use of a Firearm, and/ or allowing it to be misused or allowing the unauthorized use thereof, including any contravention of the Act and Regulations in the handling of Firearms and ammunition, must immediately be reported to the control room so that an entry can be made in the occurrence book. The following

information must be supplied to the control room by the Authorised Official or his /her supervisor:

- 6.1.1 The exact geographical location;
- 6.1.2 Serial number of the Firearm;
- 6.1.3 Time of the incident;
- 6.1.4 The Authorised Official's call sign (if applicable);
- 6.1.5 Short description of the incident;
- 6.1.6 Authorised Official's name and staff number:
- 6.1.7 CAS number if available; and
- 6.1.8 Number of rounds fired;
- 6.1.9 Caliber as well as type of weapon and ammunition.
- 6.2 A report has to be submitted in writing to the relevant Manager, the relevant DFO and the Responsible Person for Firearms, the latter who then has to submit the report to the Director, as soon as possible for his attention and action.
- 6.3 The Director will take responsibility to ensure that the matter is reported to the Municipal Manager.
- 6.4 Whenever a staff member uses a Firearm and discharges it, whether "birdshot" or "live ammunition" is used, then a Shooting Incident Report containing the details as listed in clause 6.1 above, shall be submitted before end of that shift as well.
- 6.5 The Shooting Incident Report shall be submitted to the Authorised Official's immediate supervisor who shall forward it to the relevant Manager and a copy to the Director.
- 6.6 If the Authorised Official is unable to submit the report, this responsibility rests with the immediate supervisor who shall submit the report within 24 hours of the incident.
- 6.7 The supervisor must ensure that a CAS number is obtained from the SAPS in the event of a shooting incident that necessitates the opening of a criminal investigation and is therefore responsible to report any such contraventions that come to his / her attention to the local South African Police Service where the incident occurred.

6.8 Where a Firearm has been discharged, whether a person has been injured or killed, then the Authorised Official shall ensure that a comprehensive Shooting Incident Report is submitted to his/ her immediate superior, to the relevant DFO and the Responsible Person and that the matter is immediately reported to the relevant SAPS offices.

#### 7. CARRYING AND SAFEKEEPING OF OFFICIAL FIREARMS

- 7.1 When an Authorised Official carries his/her official Firearm on his/her person he/she must do so in the manner as prescribed by section 84 of the Act. Failure to do so will result in a disciplinary proceedings being instituted against Authorised Official.
- 7.2 When an Authorised Official carries his/her official Firearm on his/her person he/she must at all-time be able to produce the relevant permit for that firearm.
- 7.3 Whenever a firearm is issued to an Authorised Official and that Authorised Official is allowed to store such issued Firearm at his/her place of residence, the Authorised Official shall at his/her own cost purchase a firearm safe that complies with Regulation 86 and install such safe in accordance with the Regulations.
- 7.4 Only after the Responsible Person for Firearms has approved of the safe and its installation shall such approval be conveyed in writing to the Authorised Official.
- 7.5 The Director may revoke permits or authorisation referred to in this Policy if any Authorised Official is found guilty of non-compliance with the provisions of this Policy or of any relevant legislation.
- 7.6 The Firearm shall remain holstered at all times except:
  - 7.6.1 For inspection;
  - 7.6.2 For use in the scope of the officer's duties/authority;
  - 7.6.3 For the use at scheduled firearm practices;
  - 7.6.4 For storage;
  - 7.6.5 For cleaning.

- 7.7 No Authorised Official shall repair, modify or adjust any issued weapons. Any problems and/ or defects should be reported to the Responsible Person for Firearms who will then address the problem and/ or defect with the relevant manager of that Authorised Official's section/ department.
- 7.8 The Firearms will be held in the dedicated safe until such time as the repairs or maintenance can be effected. Every DFO and/ or the Responsible Person for Firearms shall on a regular basis be responsible for the inspection of weapons, ammunition, firearm permit (authorisation) and leather gear of all Authorised Officials under their supervision.
- 7.9 Authorised Officials who has been issued with a fire arm and is not carrying the firearm on their person must ,store the Firearm for safekeeping in the prescribed locked safe. This also applies to when the employee is off duty or on standby and is allowed to carry the firearm home.

7.10

- 7.11 The DFO shall be held responsible on overseeing the cleanliness of the Firearms of Authorised Officials under his/ her supervision.
- 7.12 Each Authorised Official shall be responsible for the cleaning of the Firearm as issued to them from time to time, and shall ensure that in the process of cleaning all required safety procedures are complied with; Provided that the Responsible Person may issue any reasonable directive in this regard from time to time.

#### 8. CARRYING OF FIREARMS WHEN ON DUTY

- 8.1 Section 98 (5) of the Act provides that at the end of each period of the Authorised Official's duty he/she must return the Firearm in question to the place of storage designated for this purpose by Stellenbosch Municipality.
- 8.2 Section 98 (4) of the Act provides that the Municipal Manager may impose any further conditions on the possession and use of the firearms and ammunition under the control of the Stellenbosch Municipality.
- 8.3 The carrying of official Firearms when outside the area of jurisdiction of the Stellenbosch Municipality is strictly forbidden, unless specifically authorised in writing by the Director.

- The carrying of official Firearms when in civilian clothing is strictly forbidden unless specifically authorised in writing by the Director.
- 8.5 No Authorised Official issued with a firearm shall allow it to be used, carried or kept in any vehicle at any time when off duty.
- 8.6 No private firearms may be carried when an official is on duty or be stored in the designated safe of Stellenbosch Municipality.

#### 9. ISSUING OF FIREARMS

- 9.1 The Responsible Person for Firearms and/ or the relevant DFO(s) shall ensure that all the Authorised Officials are accounted for and are in possession of the required leather gear prior to the issuing of Firearms on commencement of their tour of duty.
- 9.2 Firearms shall only be issued to officers employed by Stellenbosch Municipality in accordance with Regulation 79 (1) and (2) of the Firearms Control Regulations and who will be required to handle firearms as part of their work in the execution of their duties as law enforcement officers/traffic officers for self-protection purposes.
- 9.3 The Responsible Person for Firearms and/ or the designated DFO shall ensure that the firearms are made safe and unloaded prior to issue, in the designated Firearm Safety Zone at the safe.
- 9.4 Every Authorised Official shall receive the Firearm and magazine with ammunition and visually ensure that it is safe before it is placed in their holster.
- 9.5 Every Authorised Official shall ensure that the Firearm register is signed that a record of the issue is noted in their pocket books.
- 9.6 The Responsible Person for Firearms and/ or the relevant DFO shall counter sign for the issue of each Firearm and ammunition in both the Firearm register and pocket book.
- 9.7 In the case of Firearms being taken home because an Authorised Official is on standby, then a permit will be issued subject to the provisions of clause 7.3 above having already been complied with, which will allow the Authorised Official to take the Firearm home.
- 9.8 When all Firearms have been issued to the Authorised Officials, the Responsible Person for Firearms shall ensure that all the Authorised Officials are present in the Safety Zone at the Safe and shall ensure that the Firearms are loaded, checked and holstered in accordance with safety procedures.

#### 10. RETURN OF FIREARMS

- 10.1 The Responsible Person for Firearms and/ or the relevant DFO shall ensure that all the Authorised Officials are present and all weapons and ammunition accounted for after returning the Firearms.
- 10.2 The Responsible Person for Firearms and/ or the relevant DFO will ensure that all Firearms are unloaded and checked in the Firearm Safety Zone, before they are handed in at the prescribed safe.

#### 11. LOSS, THEFT ON UNAUTHORISED USE OF OFFICIAL FIREARM

- 11.1 Any official Firearm lost, stolen or any unauthorized use of Firearms must be reported immediately to the Director through the chain of command setting forth the detailed circumstances of the loss, theft or unauthorised use of the Firearm.
- 11.2 In addition the Responsible Person for Firearms and/ or the relevant DFO shall ensure that the crime and incident report is prepared, reported and entered into the Occurrence Book/ Register at the relevant South African Police Station.
- 11.3 The Municipality's Responsible Person for Firearms or a DFO as designated by the Responsible Person, shall institute an objective and comprehensive investigation (internal) into the matter, and shall fully co-operate with the South African Police Services in the investigation required from the SAPS. In the event that the internal investigation cannot be conducted by the Responsible Person or a DFO for whatever reason, then the Director or the Municipal Manager shall designate an appropriate person to do so.
- 11.4 All the information and statements shall be compiled and forwarded through the chain of command to the office of the Director, who in turn will report the incident to the Municipal Manager.
- 11.5 In terms of 11.3 a formal investigation must be conducted to clear the authorized officer of any wrongdoing before a firearm is reissued. During the investigation period, the authorized officer will temporarily not be issued with a firearm.

#### 12. CONCLUSION

- 12.1 Any transgression of this Policy will be regarded as extremely serious and dealt with as such under the disciplinary code.
- 12.2 It is therefore imperative that no deviations from the content of this Policy by any person may be permitted without the prior written permission from the Director after sufficient and reasonable grounds to do so have been demonstrated.
- 12.3 Authorised Officials or any other persons who transgress this Policy may be charged criminally (where relevant) and disciplinary procedures may also be instituted against them. On conviction, the privilege to carry an official Firearm might be withdrawn from an Authorised Official or that Authorised Official may, under section 102 of the Act, be declared a person unfit to possess a firearm.

7.3 FINANCIAL SERVICES: [PC: CLLR P CRAWLEY (MS)]

7.3.1 MONTHLY FINANCIAL STATUTORY REPORTING: DEVIATIONS FOR OCTOBER 2018

**Collaborator No:** 

File No: 8/1

BUDGET KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

## 1. SUBJECT: MONTHLY FINANCIAL STATUTORY REPORTING: DEVIATIONS FOR OCTOBER 2018

#### 2. PURPOSE

To comply with Regulation 36(2) of the Municipal Supply Chain Management Regulations and Section 36 of the Supply Chain Management Policy 2018/2019 to report the deviations to Council.

#### 3. DELEGATED AUTHORITY

Noted by Municipal Council

#### 4. RECOMMENDATION

that Council notes the deviations as listed for the month of October 2018.

#### 5. DISCUSSION / CONTENTS

#### 5.1 Background/ Legislative Framework

The regulation applicable is as follows:

#### GNR.868 of 30 May 2005: Municipal Supply Chain Management Regulations Deviation from and ratification of minor breaches of, procurement processes

- **36.** (1) A supply chain management policy may allow the accounting officer—
  - (a) To dispense with the official procurement processes established by the policy and to procure any required goods or services through any convenient process, which may include direct negotiations, but only—
- (i) in an emergency;
- (ii) if such goods or services are produced or available from a single provider only;
- (iii) for the acquisition of special works of art or historical objects where specifications are difficult to compile;
- (iv) acquisition of animals for zoos; or
- (v) in any other exceptional case where it is impractical or impossible to follow the official procurement processes; and
- (b) to ratify any minor breaches of the procurement processes by an official or committee acting in terms of delegated powers or duties which are purely of a technical nature.
- (2) The accounting officer must record the reasons for any deviations in terms of sub regulation (1) (a) and (b) and report them to the next meeting of the council, or board of directors in the case of a municipal entity, and include as a note to the annual financial statements.

#### 5.2 <u>Discussion</u>

Monthly reporting on the deviations as approved by the Accounting Officer for October 2018. The following deviations were approved with the reasons as indicated below:

	I	T	T	Τ	1	T
DEVIATION NUMBER	CONTRACT DATE	NAME OF CONTRACTOR	CONTRACT DESCRIPTION	REASON	SUBSTANTIATION WHY SCM PROCESS COULD NOT BE FOLLOWED	TOTAL CONTRACT PRICE (R)
D/SM 23/19	15/10/18	Transmission Gear Services, MAN Engineering Services and Gorman Rupp	Urgent repairs of inlet screen and floating aerator at Pniel Wastewater Treatment Plant	Exceptional case and it is impractical or impossible to follow the official procurement processes	Due to the impact of pollution caused by the sub-standard effluent quality the equipment had to be repaired as an emergency. The extent of repairs was unknown and therefore not possible to request more than one service provider for a quotation. This posed a high safety risk.	R 198 055.30
D/SM 26/19	16/10/2018	Kings Catering	Women's Event – Catering – Annual event for all women. Topics included Women Abuse and October Cancer Awareness	Exceptional case and it is impractical or impossible to follow the official procurement processes	SCM requested quotations from service providers, but the lowest quotation was above R30 000.00. In terms of the SCM regulations, quotations above R30 000.00 must be placed on the website. In order to be compliant with the SCM Regulations SCM therefore requested that this item be reported as a deviation so that the deviation amount be recorded to ensure compliance.	R 97 300.00
D/SM 17/119	09/10/2018	Livewire Engineering and Consulting (Pty) Ltd	Appointment of a service provider to read meters remotely, via automated meter reading (AMR) system and manage metering services for large power users and small scale embedded generation consumers	• Emergency	The procurement process to appoint a new service provider to render the service of reading meters remotely and management of large power users has not yet been concluded. The Department is concerned that the tender process will not be concluded in time to have a service provider operational by 01 October 2018; hence the department requested this deviation to be approved.	R 33 131.00 (Remote meter readings per month) R 4 600 (Meter audits per month)

D/SM 10/19    O9/10/2018   Telkom SA SOC   Appointment Of Telkom SaSoc For The Provision Of Pure Pri & Sip Voice Services For A Period Starting 1 January 2019 – 30 June 2021   Follow the official procurement processes   Of Telkom SaSoc For The Provision Of Pure Pri & Sip Voice Services For A Period Starting 1 January 2019 – 30 June 2021   Official Procurement Processes   Official Procurement Processes   Official Produced or a single provider.   Official Procurement Processes   Official Produced or a single Provider.   Official Procurement Processes   Official Produced or a single Provider.   Official Provider.   Official Produced or a single Provider.   Official Provider.	Municipality decided to follow a preferred bidder process. Telkom SA SOC is the sole provider that can offer vendor owned copper based PRI services directly to the Stellenbosch
---	--

#### 5.3 <u>Legal Implications</u>

The regulation applicable is as follows:

GNR.868 of 30 May 2005: Municipal Supply Chain Management Regulations

Deviation from and ratification of minor breaches of, procurement processes

- 36. (1) A supply chain management policy may allow the accounting officer—
  - (a) To dispense with the official procurement processes established by the policy and to procure any required goods or services through any convenient process, which may include direct negotiations, but only—
    - (i) in an emergency;
    - (ii) if such goods or services are produced or available from a single provider only;
    - (iii) for the acquisition of special works of art or historical objects where specifications are difficult to compile;
    - (iv) acquisition of animals for zoos; or
    - (v) in any other exceptional case where it is impractical or impossible to follow the official procurement processes; and
  - (b) to ratify any minor breaches of the procurement processes by an official or committee acting in terms of delegated powers or duties which are purely of a technical nature.

(2) The accounting officer must record the reasons for any deviations in terms of sub regulation (1) (a) and (b) and **report them to the next meeting of the council**, or board of directors in the case of a municipal entity, and include as a note to the annual financial statements.

#### 5.4 Staff Implications

Not staff implications

#### 5.5 Previous / Relevant Council Resolutions

None

#### 5.6 Risk Implications

That the market may not be tested. The measures in place to deal with deviations mitigate the risk to an acceptable level. The Auditor-General also audits the deviations during the yearly audit.

#### 6. Comments from Senior Management

#### 6.1 <u>Municipal Manager</u>

The item was not circulated for comment except to the Municipal Manager.

The Municipal Manager supports the recommendation.

## RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.3.1

that Council notes the deviations as listed below for the month of October 2018.

DEVIATION NUMBER	CONTRACT DATE	NAME OF CONTRACTOR	CONTRACT DESCRIPTION	REASON	SUBSTANTIATION WHY SCM PROCESS COULD NOT BE FOLLOWED	TOTAL CONTRACT PRICE (R)
D/SM 23/19	15/10/18	Transmission Gear Services, MAN Engineering Services and Gorman Rupp	Urgent repairs of inlet screen and floating aerator at Pniel Wastewater Treatment Plant	Exceptional case and it is impractical or impossible to follow the official procurement processes	Due to the impact of pollution caused by the sub-standard effluent quality the equipment had to be repaired as an emergency. The extent of repairs was unknown and therefore not possible to request more than one service provider for a quotation. This posed a high safety risk.	R 198 055.30
D/SM 26/19	16/10/201 8	Kings Catering	Women's Event – Catering – Annual event for all women. Topics included Women Abuse and October Cancer Awareness	Exceptional case and it is impractical or impossible to follow the official procurement processes	SCM requested quotations from service providers, but the lowest quotation was above R30 000.00. In terms of the SCM regulations, quotations above R30 000.00 must be placed on the website. In order to be compliant with the SCM	R 97 300.00

D/SM 17/119	09/10/201	Livewire Engineering and Consulting (Pty) Ltd	Appointment of a service provider to read meters remotely, via automated meter reading (AMR) system and manage metering services for large power users and small scale embedded generation consumers	• Emergency	Regulations SCM therefore requested that this item be reported as a deviation so that the deviation amount be recorded to ensure compliance.  The procurement process to appoint a new service provider to render the service of reading meters remotely and management of large power users has not yet been concluded. The Department is concerned that the tender process will not be concluded in time to have a service provider operational by 01 October 2018; hence the department requested this deviation to be approved.	R 33 131.00 (Remote meter readings per month) R 4 600 (Meter audits per month)
D/SM 10/19	09/10/201	Telkom SA SOC	Appointment Of Telkom SaSoc For The Provision Of Pure Pri & Sip Voice Services For A Period Starting 1 January 2019 – 30 June 2021	Goods or services are produced or available from a single provider.     Exceptional case and it is impractical or impossible to follow the official procurement processes	Due to the non-responsiveness of bidders on tender BSM 40/18, the Stellenbosch Municipality decided to follow a preferred bidder process. Telkom SA SOC is the sole provider that can offer vendor owned copper based PRI services directly to the Stellenbosch Municipality. Other vendors (MTN, Vodacom, Liquid Telecom, and Private Telkom business partners) can offer a similar service, but via microwave/fibre. This is not what the Stellenbosch Municipality requires in terms of access speed, reliability and guaranteed uptime.	R 2 700 000.00 R90 000 per month)

#### FOR FURTHER DETAILS CONTACT:

OKT OKTIEK BETAILS CONTACT.						
NAME	Marius Wüst					
Position	CFO					
DIRECTORATE	Finance					
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8528					
E-MAIL ADDRESS	Marius.wust@stellenbosch.gov.za					
REPORT DATE	November 2018					

7.4 HUMAN SETTLEMENTS: [CLLR N JINDELA]

7.4.1 PROPOSED DEVOLUTION OF RENTAL STOCK: WESTERN CAPE GOVERNMENT, DEPARTMENT OF HUMAN SETTLEMENTS

Collaborator No: 614819

IDP KPA Ref No:

Meeting Date: 09 November 2018

## 1. SUBJECT: PROPOSED DEVOLUTION OF RENTAL STOCK: WESTERN CAPE GOVERNMENT DEPARTMENT OF HUMAN SETTLEMENTS

#### 2. PURPOSE

The purpose is two – fold:-

- a) To inform council about the proposed devolution of certain rental stock to Stellenbosch Municipality; and
- b) To obtain approval for the proposed devolution of the said rental stock.

#### 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

The Head of Department for the Provincial Department of Human Settlements approached the Municipality requesting the devolution of immovable asset in favour of Stellenbosch Municipality in terms of the housing legislation and minmec directives. The properties are attached as **ANNEXURE A**.

#### 5. **RECOMMENDATIONS**

- (a) that an assessment be made of the defects and cost (if any) at all the rental stock which the Provincial Department of Human Settlements requests to transfer to Stellenbosch Municipality;
- (b) that the cost involved of repairing the rental stock be funded by the Provincial Department of Human Settlements;
- (c) that the request from the Western Cape Government's Department of Human Settlements to transfer the properties listed in par. 6.1.2.4 to the Municipality be approved; and
- (d) that the Municipal Manager be authorised to sign all documents necessary to effect transfer of the said properties.

#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

#### 6.1.1 Institutional arrangements

The Constitution establishes housing as a concurrent Schedule 4A function between national and provincial governments, with no role for local government. The White Paper on Housing outlined the policy framework that led to the development of the Housing Act, the Housing Code and a number of other legislative provisions that govern the sector. The Housing Act (107 of 1997) clarifies the roles and responsibilities of national and provincial government and assigns roles to municipalities that are accredited in terms of the Act.

#### 6.1.2 Housing Act 107 of 1997

#### 6.1.2.1 Transfer of certain properties to Provincial Government

In terms of Section 14 (2) (a) of the Act, all property of the former National Housing Board must pass to the Provincial Government for the province in which such property was situated.

In terms of Section 14(3)(b) of the Act, any dwelling or residential erf which has passed to the Provincial Government in terms of sub-section (2), and which is suitable for letting or sale, must be let or sold by such Provincial Government. The proceeds of any such sale, letting or alienation contemplated above must be paid into the Provincial Housing Development Fund for the province in question.

## 6.1.2.2 Transfer of certain property from Provincial Housing Development Boards to municipalities

In terms of Section 15 (2)(a) of the Act, any immovable property which has passed to a Provincial Government in terms of Section 14(2), and has not yet been sold of alienated in terms of Section 14(3), **must be transferred** .....**to the Municipality** within whose area of jurisdiction such property is situated, not later than a date determined by the Minister.

In terms of sub-section 3, **such** immovable **property may only be transferred to a municipality if such municipality**, in the opinion of the Provincial MEC, after consultation with the municipality, **has the capacity to administer such immovable property** in accordance with national housing policy.

In terms of sub-section 4(c), the net proceeds of any letting, sale or other alienation must be utilised by the municipality for housing development in accordance with national housing policy and a housing project approved by the MEC. A municipality to which any such immovable property is transferred, must maintain a separate account through which all matters contemplated in section 15 and 16 must be transacted.

#### 6.1.2.3 Transfer of money in certain funds to municipal operating accounts

In terms of Section 16, any money which at commencement of this section stands to the credit of or is payable to:

- a) the Community Facility Account;
- b) the Rent Reserve Fund; or
- c) the Maintenance and Renewal Fund of a municipality must be transferred to the separate operating account of such municipality referred to in Section 15(5).

The money so transferred must be utilised by a municipality for housing development in accordance with national housing policy and a housing project approved by the MEC.

#### 6.1.2.4 Notice: Devolution of Rental Stock: Western Cape Government

Hereto attached as **ANNEXURE A**, a letter received from the Provincial Department of Human Settlements, informing us that they are continuing with their programme to devolve immovable assets to municipalities in terms of the Housing Act (referred to above) and Minmec Directives. In terms hereof, they want to transfer the following immovable assets to Stellenbosch Municipality, on condition that the municipality undertakes not to sell their units, but to take it up in our social housing (rental) stock:

#### La Colline flats:

32 units situated on erven 2644, 2645, 2660, 2661, 2666, 2667, 2683 and 2684

#### • Zimbabwe flats:

2 units situated on erf 2544

#### • Zambezi flats

2 units situated on erf 5137

To enable them to continue and obtain the necessary approval for the devolution (transfer to Municipality), the Municipality is requested to indicate its willingness to accept the devolution of the assets.

#### 6.2 <u>Discussion</u>

#### 6.2.1 Location and context

The properties are situated in Tobruk Park; Muller Street and Borcherd Street, respectively, as indicated on Fig 1-4 below.



Fig 1: Location and context



Fig 2: La Colline flats



Fig 3: Zimbabwe flats



Fig 4: Zambezi flats

#### 6.3 Financial Implications

The financial impact be determined and the cost thereof be reimbursed from the Provincial Department of Human Settlements.

#### 6.4 Legal Implications

It is Council's prerogative to decide to accept the proposed devolution of the abovementioned properties if Council is of the opinion that it has the necessary capacity to administer the immovable properties.

#### 6.5 **Staff Implications**

None

#### 6.6 Previous / Relevant Council Resolutions

None

#### 6.7 Risk Implications

No risk implications are foreseen at this stage, except further, illegal land invasion due to no progress being made.

#### 6.8 Comments from Senior Management

#### 6.8.1 <u>Director: Planning and Economic Development</u>

#### Integrated Human Settlements:

At the 39<sup>th</sup> Council meeting dated 2016-03-30 Item: 7.8, Council approved the Restructuring zones which included these erven that currently belongs to the Provincial Department of Human Settlements. During April 2017, the National Minister of Human Settlements approved Stellenbosch as a Restructuring Town and the Restructuring zones as per the Social Housing Act. This enables the municipality to form partnerships with Social Housing Institutions which will develop affordable rental stock in the demarcated areas as approved by the National Minister.

These erven as depicted in the item will become an integrated part of the Social Housing programme the municipality envisaged to roll out.

The item is therefor supported.

#### **Housing Administration**

This department should be able to manage the lease administration of an additional 38 units.

The management of the flats (social housing) must be maintained at high levels to ensure continued compliance with the relevant zoning scheme and the National building Regulations.

Entry of the flats into the social housing supply of the Municipality fits with the spatial planning principles and policies.

#### 6.8.2 <u>Director: Strategic and Corporate Services</u>

#### **Legal Services**

The propose devolution of the abovementioned properties is supported.

#### 6.8.3 Chief Financial Officer

In support of the item.

#### 6.8.4 Municipal Manager

Supported.

## RECOMMENDATIONS FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 7.4.1

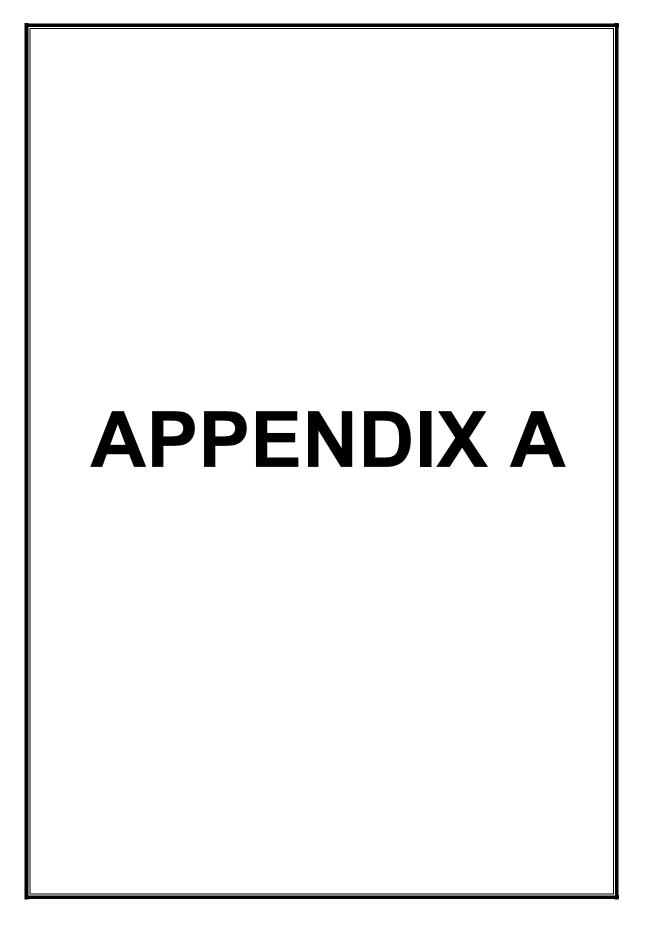
- (a) that the Municipal Manager be mandated to negotiate a contribution with Provincial Government to assist the Municipality with the cost for the repair/restoration of the rental stock;
- (b) that the request from the Western Cape Government's Department of Human Settlements to transfer the properties listed in par. 6.1.2.4 to the Municipality, be approved; and
- (c) that the Municipal Manager be authorised to sign all documents necessary to effect transfer of the said properties.

#### **ANNEXURES**

Annexure A: A letter received from the Provincial Department of Human Settlements, including the properties identified

#### FOR FURTHER DETAILS CONTACT:

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Director: Planning & Economic Development
<b>CONTACT NUMBERS</b>	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	5 October 2018





REFERENCE: 12/2/2/2/2052 ENQUIRIES: L Esterhuizen

The Municipal Manager Stellenbosch Municipality P O Box 100 Stellenbosch 7599

Dear sir

#### STELLENBOSCH: DEVOLUTION OF RENTAL STOCK:

The Department is continuing with its programme to devolve immovable assets to municipalities in terms of the housing legislation and Minmec directives. Previous correspondence to you in this regard dealt with vacant land, while this letter deals with the rental stock which the Department owns in your municipal area. It is the Department's intention to devolve such properties to the Municipality at no cost.

The Department regard these properties to be suitable to be retained as rental accommodation, and would require the Municipality to undertake, in line with national (Outcome 8) and provincial strategy (PSO 6) which aim to build sustainable rental stock, not to sell these units but to take these units up in its social housing stock.

To enable the Department to continue and obtain the necessary approvals for the devolution, the Municipality is requested to indicate its willingness to accept the devolution of the assets. The details of such assets are listed in the attached schedule.

Should you require any further clarification or information you are welcome to contact Mr Frikkie van Zyl (Frikkie.vanzyl@westerncape.gov.za; tel 021 483 4797).

A meeting can, if necessary, be arranged with you to discuss the matter.

With kind regards

HEAD OF DEPARTMENT

DATE 07 06 2014

27 Wale Street, Cape Town, 8001 fel: +27 21 483 4444 fax: +27 21 483 2590

Directorate: Land & Asset Management

Private Bag X9083, Cape Town, 8000 Lionel.esterhuizen@pgwc.gov.za www.westerncape.gov.za

## DEPARTMENT OF HUMAN SETTLEMENTS

## DIRECTORATE: LAND AND ASSET MANAGEMENT

## PROFILE OF STELLENBOSCH RENTAL PROPERTIES KNOWN AS "LA-COLLINE" OWNED BY THE PGWC

NO	YEAR FOR MARKE.  Material & Estation	PROPERTY PROFILE TYPE OF UNIT	ERF NO	TENANT PROFILE TYPE OF TENANT	RENT AMOUNT	PALVIEST GATE	HANTENAME (US)	NO DE ESTETRONS	COSTS INCURRED
I :	Year 2011 / 2012	1 Bedroom : 0		Pensioners : 13	R 320 PM	R 114 855, 20	R 0.00	None	None
2	Year 2012 / 2013	2 Bedrooms : 32		Unemployed: 6	R 100 PM	R 159 124, 50	R 0.00	None	None
3	Year 2013 / 2014	3 Bedrooms : 0		Employed : 15	25%/ Mrkt	R 197 113, 00	R 81 868. 95	None	None
4				Illegal Occp : 0	R 0.00				
5				Vacant : 1					
	TOTAL	32				R 471 092.20	R		

## OTHER RENTAL PROPERTIES LOCATED AT ZIMBABWE AND ZAMBEZI FLATS, STELLENBOSCH

NO	ADDRESS	PROPERTY PROFILE	ERF NO	TYPE OF TENANT	RENTAL	INCOME	MAINTENANCE	EVICTION	COSTS
1	61 Borcherd Street	1 Bedroom	2544	Illegal	B 0.00	0.00	R 0.00	Not yet final	-
2	61 A Borcherd STreet	1 Bedroom	2544	Pensioner	R 320.00	11.45	R 0.00	(voc yet timal	
3	63 Borcherd Street	1 Bedroom	5138	Employed	R 2 400.00		R 0.00		-
4	4 Muller Street	1 Bedroom	5138	Unemployed	R 100.00		R 0.00		
							24 3000		-



#### STELLENBOSCH RENTAL UNITS of the DHS

NR .		Property No.	Scheme Name	6150	Part/Por No.	Allotment Area	Street No.	Street No.	Town	Size SQMI
	1	39061	no scheme	2544		Stellenbosch	3	Tobruk Park	Stellenbosch	unknown
	2	39060	no scheme	2644		Stellenbosch	_	Tobruk Park	Stellenbosch	unknown
	3	39009	no scheme	2544		Stellenbosch	_	Dr Malan	Stellenbosch	unknown
	4	39062	no scheme	2544		Stellenbosch	9	Dr Malan	Stellenbosch	unknown
	5	39063	no scheme	2645		Stellenbosch	_	Tobruk Park	Stellenbosch	unknown
	6	38975	no scheme	2645		Stellenbosch	_	Tobruk Park	Stellenbasch	unknown
	7	38986	no scheme	2645		Stellenbosch	_	Dr Malan	Stellenbasch	unknown
	8	39015	no scheme	2645		Stellenbosch	7	Dr Malan	Stellenbosch	unknown
	9	39026	no scheme	2660		Stellenbasch	5	Dan Pienaar	Steffenbasch	unknown
	10	39071	no scheme	2660		Stellenbosch	-	Dan Pienaar	Stellenbasch	unknown
1	11	39027	no scheme	2660		Stellenbasch	-	Tobruk Park	Stellenbosch	unknown
7	12	39072	no scheme	2660		Stellenbasch	_	Tobruk Park	Stellenbosch	unknown
	13	38981	no scheme	2661		Stellenbosch		Tobruk Park	Stellenbosch	unknown
- 3	34	39074	no scheme	2661		Stellenbosch		Tobruk Park	Stellenbosch	unknown
	15	39023	no scheme	2661		Stellenbosch	-	Dan Pienaar	Stellenbosch	unknown
3-8	35	39073	no scheme	2661		Stellenbosch		Dan Piensar	Stellenbosch	unknown
_ 50	17	39019	no scheme	2666		Stellenbosch		Tobruk Park	Stellenbosch	unknown
2	18	38990	no scheme	2666		Stellenbosch		Dr Malan	Stellenbosch	unknown
1 - 5	19	39038	no scheme	2666		Stellenbosch		Dr Malan	Stellenbosch	unknown
1 2	20	39025	no scheme	2666		Stellenbosch		Tobruk Park	Stellenbosch	unknown
i 8	21	38984	no scheme	2667		Stellenbosch	-	Tobruk Park	Stellenbosch	unknown
6	22	39005	no scheme	2667		Stellenbosch		Tobruk Park	Stellenbosch	unknown
	23	39011	no scheme	2667		Stellenbosch		Dr Malae	Stellenbosch	unknown
- 4	24	39037	no scheme	2667		Stellenbosch		Dr Malan	Stellenbosch	unknown
- 33	3	39008	no scheme	2683		Stellenbosch		Dan Pienzar	Stellenbosch	unknown
3	26	39017	no scheme	2683		Stellenbosch.		Tobruk Park	Stellenbosch	unknown
12	27	38995	no scheme	2683		Stellenbosch		Dan Pienaar	Stellenbosch	unknown
3	28	38993	no scheme	2683		Stellenbosch		Tobruk Park	Stellenbosch	unknown
2	29	38996	no scheme	2684		Stellenbosch	_	Tobruk Park	Stellenbasch	_
0	30	38994	no scheme	2684		Stellenbosch		Tobruk Park	Stellenbosch	unknown
13	31	39013	no scheme	2684		Stellenbosch	_	Dan Pienaar	Stellenbosch	runknown
1 8	32	39075	no scheme	2584		Stellenbosch		Dan Pienaar	Stellenbasch	unknown



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Imagery Data: City of Cape Town - December 2011 Outside City of Cape Town - 2009-2011

Map Print Date: 2013/08/14

Discipiner:

Complied for Information Purposes



NONE

#### 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

INFRASTRUCTURE: [CLLR J DE VILLIERS]
NONE
PARKS, OPEN SPACES AND ENVIRONMENT: [PC: CLLR N JINDELA]
NONE
PLANNING AND ECONOMIC DEVELOPMENT: [PC: CLLR E GROENEWALD (MS)]
NONE
RURAL MANAGEMENT AND TOURISM: [PC: CLLR S PETERS]
NONE
YOUTH, SPORTS AND CULTURE: [PC: M PIETERSEN]



7.10 REPORT(S) BY THE MUNICIPAL MANAGER

7.10.1 ADOPTION OF THE REVISED RISK MANAGEMENT POLICY

Collaborator No: 615972

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 09 November 2018

#### 1. SUBJECT: ADOPTION OF THE REVISED RISK MANAGEMENT POLICY

#### 2. PURPOSE

To adopt the Revised Risk Management Policy of 2018.

#### 3. DELEGATED AUTHORITY

Municipal Council.

#### 4. LEGISLATIVE BACKGROUND

#### Section 60 of the MFMA

#### **Municipal Managers to be accounting officers**

"The Municipal Manager of a municipality is the accounting officer of the municipality for the purposes of this Act, and, as accounting officer, must –

- (a) Exercise the functions and powers assigned to an accounting officer in terms of this Act; and
- (b) Provide guidance and advice on compliance with this Act to
  - (i) The political structures, political office-bearers and officials of the municipality:

#### Section 62 of the MFMA

#### **General Financial Management Functions**

- (1)The accounting officer of a municipality is responsible for the managing of financial administration of the municipality, and must for this purpose take all reasonable steps to ensure
  - (c) that the municipality has and maintains effective, efficient and transparent systems-
    - (i) of financial and risk management and internal control; and
    - (ii) of internal audit operating in accordance with any prescribed norms and standards;
  - (d) that unauthorised, irregular or fruitless and wasteful expenditure and other losses are prevented;
  - (e) that disciplinary or, when appropriate, criminal proceedings are instituted against any official of the municipality who has allegedly committed an act of financial misconduct or an offence in terms of Chapter 15.

# 5. RECOMMENDATION

that the Revised Risk Management Policy of 2018, be adopted.

#### 6. DISCUSSION / CONTENT

# 6.1 Background

This submission aims to replace the Risk Management Policy of 2013 with the Risk Management Policy of 2018 in line with recommendations from management and the Risk Management Committee.

# 6.2 <u>Discussion</u>

Effective risk management requires a cultural shift in favour of continuous risk identification and mitigation. This requires risk management to be culturally mainstreamed into the general practice of local government at all levels.

# 6.3 Financial Implications

None

# 6.4 Legal Implications

None

# 6.5 **Staff Implications**

None

# 6.6 Risk Implications

None

# 6.7 Comments from Senior Management

The item is supported.

# RECOMMENDATION FROM THE EXECUTIVE MAYOR, IN CONSULTATION WITH THE EXECUTIVE MAYORAL COMMITTEE, TO COUNCIL: 2018-11-09: ITEM 8.1

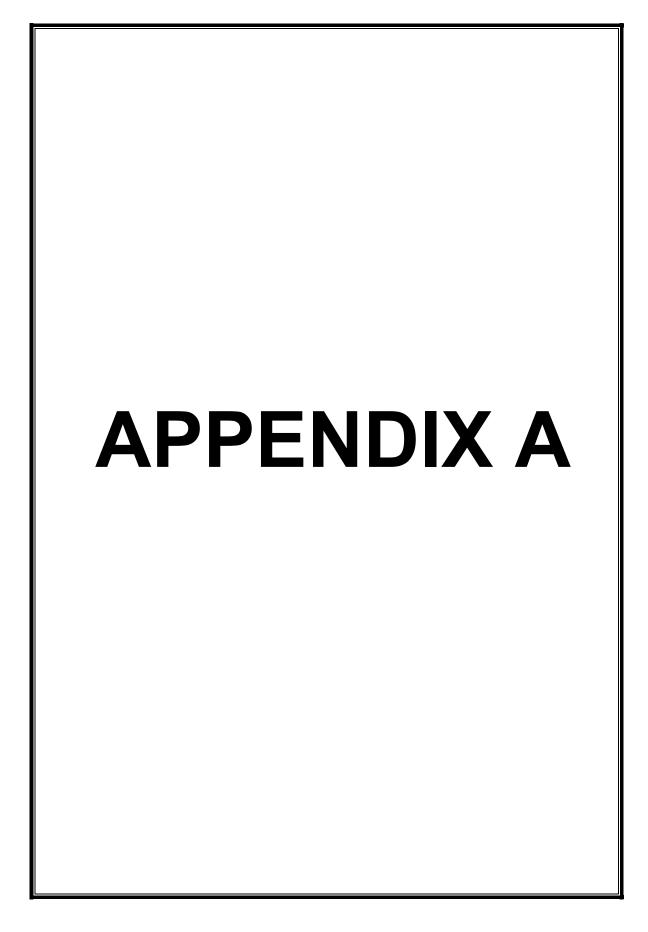
that the Revised Risk Management Policy of 2018, be adopted.

#### **ANNEXURES**

Annexure A: Revised Risk Management Policy – 2018

#### FOR FURTHER DETAILS CONTACT:

NAME	SHIREEN DE VISSER
Position	SENIOR MANAGER: GOVERNANCE
DIRECTORATE	OFFICE OF THE MUNICIPAL MANAGER
<b>C</b> ONTACT <b>N</b> UMBERS	X8035
E-MAIL ADDRESS	shireen.devisser@stellenbosch.gov.za
REPORT DATE	3 November 2018



# **RISK POLICY**







STELLENBOSCH MUNICIPALITY

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# **DOCUMENT REVIEW AND APPROVAL**

# Previous Updates

	Reviewer	Date of Review	Council Adoption Date
1.	Nigel Abrahams	June 2012	
2.	Nigel Abrahams	December 2013	December 2013
3.	Helena Priem	June 2015	
4.	Helena Priem	March 2017	
5.	Helena Priem	September 2017	
6.	Helena Priem & Shireen de Visser	October 2018	28 November 2018
7.			



# 1. PREAMBLE / POLICY STATEMENT

The overall objective of *reducing risk* and *optimizing opportunities*, as far as reasonably practical, is to ensure that the municipality successfully realises the strategic objective set to the benefit of the broader community.

The concept of risk in the municipal environment is complex and diverse. The success of a risk management strategy is therefore dependent on all departments working together in a consistent and integrated manner to optimally tackle risk and optimise opportunities for success.

The Stellenbosch Municipality is committed to effective risk management in order to achieve the municipality's vision, service delivery, and strategic objectives and to ensure appropriate outcomes for the community. The municipality is committed to a process of risk management that is aligned to the principles of Leading Practice and recognised Governance Frameworks applicable to local government.

The Risk Management Policy of Stellenbosch Municipality outlines the following:

- mandatory environment for risk management;
- an integrated approach to the management of risk;
- mechanisms to bring the management discipline together;
- management of risks consistent with the approved risk acceptance level; and
- annual risk management framework to identify, report and review prevailing risks.

As part of the risk management framework different risk related or assurance provider functions will align their various goals and reporting processes into one cohesive and structured framework. The municipality's key business risks exposures, whether they are insurable or not, will be identified, assessed, and appropriately managed. The framework considers various risk functions as it determines concepts such as risk tolerance and appetite limits.

Effective risk management is imperative to the municipality, with its diverse key processes and an intrinsic risk profile. The realisation of the municipality's Integrated Development Plan (IDP), strategic goals and objectives depends on all role-players being able to take calculated risks in a way that does not jeopardise service delivery. Sound management of risk will enable all role-players to anticipate and respond to changes in our environment, as well as make informed decisions under conditions of uncertainty and inherent risk.

Management is responsible for the execution of risk management in the achievement of the municipality's strategy. Every employee, partner, contractor and specialist has a part to play in this important endeavour.

# **MUNICIPAL MANAGER**

#### **Geraldine Mettler**

#### 2. INTRODUCTION

Risks are uncertain future events which could influence the achievement of the Municipality's objectives. **Risk** is the chance of an event occurring which will have an impact (usually a threat rather than an opportunit) upon the achievement of the municipality's business objectives. No municipality has the luxury of functioning in a risk-free environment and municipalities are especially vulnerable to risks associated with fulfilling their mandates.

Risk management is the process whereby the Municipal Manager, the Risk Management team and other key members of the senior management proactively, purposefully and regularly identify and define current as well as emerging business, financial and operational risks. This allows them to either simultaneously or with due expedition, identify appropriate and cost effective methods of mitigating and the exposure to such risk. Stated differently risk management is the identification and evaluation of actual and potential risk areas as they pertain to the Municipality as an entity, followed by a process of either termination, transfer, acceptance (tolerance) or mitigation of those risks through a system of appropriate internal controls and other measures. The risk management process entails the planning, arranging and controlling of activities and resources to minimise the impacts of all risks to levels that can be tolerated by stakeholders whom the Council has identified as relevant to the Municipality.

Risk management cuts across all levels, functions and process in a municipality, incorporating human health and safety, security, legal and regulatory compliance, public acceptance, environmental protection, product quality, project management, efficiency in operations, governance and reputation. Risk management is part of the responsibilities of, not only management, but of all municipal personnel and an integral part of all municipal processes, including strategic planning and all project and change management processes.

The process and practice of risk management should aim to optimise the cost benefits and aim to go beyond compliance for the sake of compliance to a greater focus on value creation. Risk management addresses strategic risks that will prevent the achievement of the objectives of the municipality.

Effective risk management requires a cultural shift in favour of continuous risk identification and mitigation. This requires risk management to be culturally mainstreamed into the general practice of local government at all levels.

Through this revised policy Stellenbosch Municipality puts into practice its commitment to implement risk management and institutionalise a culture of IRM within the municipality. This policy forms the basis for the accompanying IRM Framework and Implementation Plan which is designed to help achieve the objective of implementing an effective IRM process and to ensure compliance with the legislative framework.

#### 3. STRATEGIC INTENT

This Policy seeks to assist Stellenbosch Municipality in ensuring that Good Governance principles with regards to risk management are applied throughout the municipality, thereby establishing an efficient and productive administration that can focus on service delivery. The fundamental principles underpinning this Risk Management Policy will assist the municipality to achieve, among other things:

- more sustainable and reliable delivery of services;
- informed decisions underpinned by appropriate rigour and analysis;
- innovation;
- reduced waste;
- · prevention of fraud and corruption;
- better value for money through more efficient use of resources; and

# 4. OBJECTIVES OF RISK MANAGEMENT

The objectives of risk management are to assist management in making more informed decisions which:

- provide a level of assurance that significant risks are effectively managed;
- enhanced decision making, by promoting a more innovative, less risk averse culture in which calculated risks are taken in pursuit of opportunities to the benefit of the municipality;
- minimisation of fraud and corruption;
- promote a risk awareness ethic in all Departments/Directorates and improve risk transparency to stakeholders;
- transparency to stakeholders;
- improved performance, outputs and outcomes;
- improving the early detection of risks thereby placing management in a better position to effectively deal with new and emerging risks;
- assist management in ensuring more effective reporting, compliance with applicable laws, regulations and other corporate governance requirements; and
- provide a sound basis for integrated risk management and internal control as components of good corporate governance.

# 5. REGULATORY CONTEXT

In terms of Section 62 (1) (c) (i) of the Local Government: Municipal Finance Management Act (Act 56 of 2003) (MFMA):-

(1) The accounting officer of a municipality is responsible for managing the financial administration of the municipality, and must for this purpose take all reasonable steps to ensure:

- (c) That the municipality has and maintains effective, efficient and transparent systems;
- (i) Of financial and risk management and internal control;

The above risk management responsibilities can be delegated to municipal officials in terms of Section 79 (1) (b) of the MFMA.

The above is furthered by MFMA Section 165 regarding internal audit. Section 165:-

- (a) requires internal audit to follow a risk based audit plan and Section 165 (2)(b)
- (iv) requires internal audit to advise the Accounting Officer and report to the Audit Committee on risk and risk management.

The risk management practices of Stellenbosch Municipality is furthermore guided by the following frameworks:

- Committee of Sponsoring Organizations of the Treadway Commission: Enterprise Risk Management – Integrated Framework (COSO ERM Framework)
- Public Sector Risk Management Framework (PSRMF)
- King Codes of Governance Principles
- International Organization for Standardization Standard 31000 (ISO 31000)

The Municipality is continuously implementing new initiatives and redesigning systems and processes to align with the best practices espoused by the risk management frameworks and improve risk management maturity.

#### 6. MUNICIPALITY'S RISK MANAGEMENT APPROACH

The risk management principles contained in this policy will be applied at both strategic and operational levels within the Municipality.

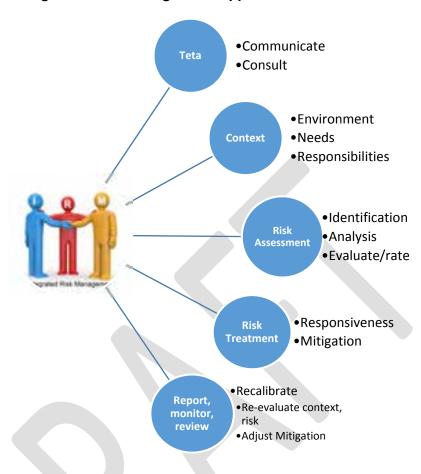
Our positive approach to risk management means that we will not only look at the risk of activities that could go wrong, but also the impact of not taking opportunities or not capitalising on corporate strengths. All risk management activities will be aligned to the Municipality's aims, objectives and priorities, and aims to protect and enhance the reputation and standing of the Municipality.

The Integrated Risk Management (IRM) Approach consist of 5 key steps, including:

- i. Communication and consultation;
- ii. Context establishment:
- iii. Risk assessment;
- iv. Risk Treatment; and

v. Report, monitor and review.

Illustration 1: Integrated Risk Management Approach



# 6.1 Communication and Consultation

Communication and consultation with external and internal stakeholders should take place during all stages of the risk management process.

# 6.2 Establishing Context

The environment in which Stellenbosch Municipality functions sets the foundation for the other components of risk management. By understanding the needs, responsibilities and environment in which the municipality operates, objectives are set. Management then sets goals and objectives to assist in achieving the overall strategic objectives.

#### 6.3 Risk Assessment

The risk assessment stage include three steps, including, *risk identification, risk analysis and risk evaluation.* 

#### 6.3.1 Risk Identification

Risk identification aims to identify future uncertain events from internal or external sources that could affect implementation of the municipality's strategy or achievement of the objectives. These events may have positive or negative impacts, or both. Events do not occur in isolation. One event can trigger another and events can occur concurrently.

Management should understand how events interrelate. By assessing the interrelationships, one can determine where risk management efforts are best directed.

# 6.3.2 Risk Analysis

Risk analysis assesses management's confidence in the effectiveness of the control mechanisms driving the various systems (including the IT environment) and processes practiced within the municipality. Internal Controls can be preventative, detective or corrective by nature.

**Note:** Management evaluates controls to ensure they are still appropriate, relevant, economical (cost effective) and efficient.

# 6.3.3 Risk Evaluation (Ratings)

Uncertainty around potential future events relevant to Stellenbosch Municipality and its activities are evaluated from two perspectives, namely <u>likelihood</u> and <u>impact</u> which helps to determine the **risk exposure** (**risk rating**) to the municipality. By calculating the risk exposure (risk rating), management gets to understand the extent to which potential events might impact on their objectives. Stellenbosch uses a 5 by 5 rating scale for likelihood and impact to determine the extent of the risk exposure (risk rating).

Table 1: Likelihood Rating

#	Grading	Description	
5	Almost certain	Is expected to occur in most circumstances	
4	Likely	Will probably occur	
3	Possible	Might occur at some time in the future	
2	Unlikely	Could occur but doubtful	
1	Rare	May occur but only in exceptional circumstances	

Table 2: Impact Rating

	#_	Grading	Description
L	5	Catastrophic	Loss of ability to sustain ongoing operations.
	4	Major	Significant impact on achievement of strategic focus areas of the IDP.
	3	Moderate	Disruption of normal operations with a limited effect on the strategic focus areas of the IDP
	2	Minor	No material impact on achievement of the municipality's strategy or objectives.
	1	Insignificant	Negligible impact.

The rating determines the risk exposure. Through this management gets to understand the extent to which potential events might impact on their objectives on a scale from 1 as a minimum and 25 as a maximum.

Table 2: Risk Exposure

Critical 20-25	act immediately
High 16-19	action plan needed
Moderate 9-15	monitor/transfer
Low 1-8	disregard

It is very important for a management to understand the risk exposure to the municipality in order to base decisions on calculated risks. This assists the municipality to continuously deliver services in spite of risks. However, a management must also decide how much risks the municipality is able to absorb when deciding an appropriate mitigations strategy.

#### 6.4 Risk Treatment

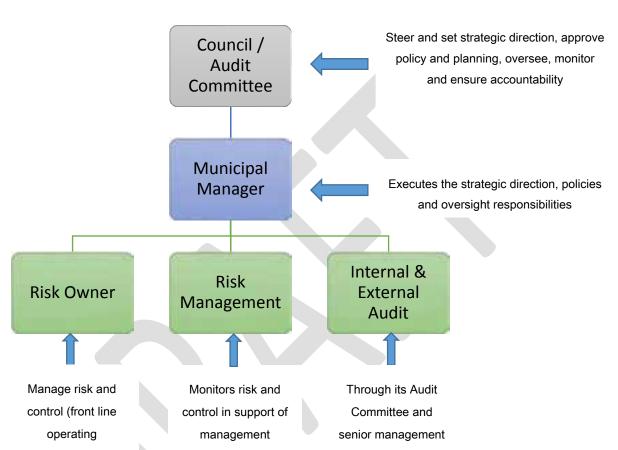
This component aims to identify and evaluate possible responses to the risk exposures or risk incidents that are rated equal or above the municipality's risk acceptance level. The risk acceptance level (RAF) helps determine the most appropriate response to bring risks back to an acceptable level.

# 6.5 Reporting, Monitoring and Review

Risk management changes over time. Risk responses that were once effective may become irrelevant; control activities may become less effective, or no longer be performed; or the municipality's objectives may change. This can for example be due to the arrival of a new Council or new officials, changes in the municipality's organisational structure or direction, or the introduction of new processes and even external changes. In the face of such changes, management needs to determine whether the functioning of each risk management component continues to be effective.

# 7. LINES OF ASSURANCE

In principle there are 5 lines of assurance applicable in a municipal risk management context. Each of the five lines plays a distinct role within the municipality's wider governance framework. When each performs its assigned role effectively, it is more likely the municipality will be successful in achieving its overall objectives. Everyone in a municipality has some responsibility for internal control, but to help assure that essential duties regarding risk management are performed as intended. Effective assurance mechanisms ultimately places Council in a position to increasingly receive unbiased information about the municipality's most significant risks and about how management is responding to those risks.



# Illustration 1: The five lines of assurance:

# 8. ETHICS IN RISK MANAGEMENT

Risk management, even when software is used, is performed by humans. The effectiveness of risk management activities is directly influenced by the ethical behaviour of the people responsible for risk management, which includes their professionalism and commitment in executing their risk management responsibilities.

A lack of ethics is a contributing factor to a variety of risks, either being the cause of the risk itself or the cause of ineffective control measures.

Therefore, risk management initiatives can only be successful in an environment of ethical behaviour with adequate ethics risk management processes.

#### 9. ROLE PLAYERS IN RISK MANAGEMENT PROCESS

Every person within Stellenbosch Municipality has a role to play in the risk management process. The primary responsibility for identifying and managing risks lies with management.

# 10. MUNICIPAL COUNCIL

The Municipal Council takes an interest in risk management to the extent necessary to obtain comfort that properly established and functioning systems of risk management are in place to protect Stellenbosch Municipality against significant risks.

#### 10.1 Audit & Performance Audit Committee

The committee is independent and responsible for oversight of the municipality's control, governance and risk management. The committee's primary responsibility is providing an independent and objective view of the effectiveness of the Municipality's risk management process.

The chairperson of the Risk Management Committee takes responsibility for reporting risks management within Stellenbosch Municipality to the Audit & Performance Audit Committee on a quarterly basis.

# 10.2 Risk Management Committee (RMC)

The Risk Management Committee is headed up by the Accounting Officer of the Municipality. The members of the RMC is appointed by the Accounting Officer (chairperson) and consists of the Directors (members), Senior Manager Governance, Chief Risk Officer and the Chief Audit Executive (invitee).

The role of the Risk Management Committee (RMC) is to review the risk management progress and risk management maturity, the effectiveness of risk management activities, the key risks facing the municipality and the responses to address these key risks.

The role of the RMC is to:

- adopt a strategic risk register annually outlining the key risks the municipality is exposed to and collectively determine the risk exposure prevalent and recommend acceptable levels of risk;
- consider the operational risks of each department;
- consider risks identified on a quarterly basis and advise the committee on necessary changes to the identified risk, mitigation strategy to the strategic risks;

- recommend financial consideration to Finance in the identification of critical investment needs when managing identified risks;
- advise Council on the strategic and operational risks prevalent.

# 10.3 Risk Management Implementers

The risk implementers occupy key positions at all levels throughout the organisation, owning various processes in the realisation of the strategic goals of the municipality and providing different roles of assurance.

# **10.3.1 Accounting Officer (Municipal Manager)**

The Accounting Officer is ultimately responsible for risk management within the Municipality. By setting the tone at the top, the Accounting Officer promotes accountability, integrity and other factors that will create a positive control environment.

# 10.3.2 Directors / Risk Owners

Directors support the Municipality's risk management philosophy, integrating it into operational routines of their directorates and manage and monitor risk within their areas of responsibility.

The play a critical role as risk owners as well as risk champions. They are ultimately accountable for the risk management at a strategic (corporate) level and of the risks in their directorates.

# 10.3.3 Senior Management / Risk Champions

Senior Management has the responsibility to integrate the risk management strategy and policy into their department's operational routines. To do this they must champion risk management in their respective departments.

The risk champion's primary responsibilities are to intervene when risk management efforts are being hampered and to provide guidance and support on the management of problematic risks and risks of a transversal nature that require the involvement of multiple people to address.

# 10.3.4 Middle Management / Senior Officials / Action Owners

Middle management and senior officials have the responsibility to implement the plans to mitigate the risks, known as risk action plans. They are therefore the action owners.

Action Owners implement the responses to the risks identified in the risk assessment.

# 10.4 Integrated Risk Management Unit

The Risk Management Unit resides within the office of the Municipal Manager, who is also the chairperson of the Risk Management Committee. The Senior Manager Governance and the Chief Risk Officer has delegated authority for ensuring that risk management functions at all levels of the municipality, on behalf of the Municipal Manager.

The Risk Management Unit is therefore responsible for:

- Implementing a framework of risk management within the municipality;
- Supporting the Risk Management Committee to implement, review and provide effective oversight into the implementation of the risk management framework at all levels of the municipality;
- Providing coordination and facilitation support to all departments in the development and implementation of the risk management framework;
- Reporting on the implementation of the strategic and operational risk registers to the RMC on a quarterly basis.

#### 10.4.1 Chief Risk Officer

The Chief Risk Officer is the custodian of the risk management strategy and coordinator of risk management activities throughout Stellenbosch Municipality. The Chief Risk Officer supports the municipality to structure and embed risk management and leverage its benefits to enhance performance.

The primary responsibilities of the Chief Risk Officer is to bring to bear his/her specialist expertise to assist Stellenbosch Municipality to embed risk management and leverage its benefits to enhance performance. With reference to the risk governance, this will more specifically include:

- a. Working with senior management to develop the vision for risk management and risk management philosophy;
- b. Developing, in consultation with management, the municipality's risk management framework incorporating:
  - Risk management strategy;
  - ii. Risk management policy;
  - iii. Risk identification and assessment methodology;
  - iv. Risk appetite and tolerance; and
  - v. Risk classification

# 10.5 Risk Management Assurance Providers

#### 10.5.1 Internal Audit Services

The core role of Internal Audit Services in risk management is to provide an independent, objective assurance to the Accounting Officer, Municipal Council, Risk Management Committee and the Audit & Performance Audit Committee on the effectiveness of risk management. Internal Audit Services also assists in bringing about a systematic, disciplined approach to evaluate and improve the effectiveness of the entire system of risk management and provide recommendations for improvement where necessary. Internal

Audit Services must determine whether the risk management process is efficient and effective.

# 10.5.2 External Auditor / Auditor-General of South Africa (AGSA)

The Auditor-General provides an independent opinion on the effectiveness of risk management. In providing an opinion the Auditor-General focuses on:

- Determining whether the risk management strategy, policy and implementation plan are in place and appropriate;
- Assessing the implementation of the risk management strategy, policy and implementation plan;
- Reviewing the risk assessment process to determine if it is sufficiently robust to facilitate timely and accurate risk rating and prioritisation;
- Determining whether management action plans to mitigate the key risks are appropriate and being implemented effectively.

# 11. REPORTING, MONITORING & REVIEW

The IRM Department is responsible for the monitoring and revision of this policy.

The policy shall be revised and approved by Council when operational needs require this, but at least once during every term of Council.

Any queries or requests for amendments relating to this policy should be directed to the Chief Risk Officer, Tel No. 021 – 808 8157 or e-mail helena.priem@stellenbosch.gov.za.

# 12. **DEFINITIONS AND ABBREVIATIONS**

Definition	Explanation
Accounting Officer	Municipal Manager
AGSA	Auditor General of South Africa
Audit Committee	An independent committee constituted to review the control, governance and risk management within the Institution, established in terms of section 77 of the PFMA, or section 166 of the MFMA
Chief Risk Officer	Senior official who is the head of the risk management unit
Combined Assurance	Integrating and optimising all assurance services and functions, so that taken as a whole, these enable an effective control environment, support the integrity of the information used for decision-making by management, the municipal council and it's committees to maximise risk and governance oversight and control efficiencies, and optimise overall assurance to the audit and risk committee, within the municipality's risk appetite.
Enterprise Risk Management	A process, effected by the municipality's accounting officer, management and other personnel, applied in strategy setting and across the enterprise. It is designed to identify potential events that may affect the municipality and manage risk to be within its risk appetite, to provide reasonable assurance regarding the achievement of municipal objectives.
Ethics	Ethics has to do with defining what is meant by right and wrong or good and bad, and with justifying according to some rational system.
Good Governance	The process whereby public institutions conduct public affairs, manage public resources, facilitate development and guarantee the realization of human rights in a manner essentially free of abuse and corruption, and with due regard for the rule of law and principles of ethics.

Definition	Explanation
Internal Auditing	An independent, objective assurance and consulting activity designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control, and governance processes.
Integrated Risk Management	A continuous, pro-active and systematic process to understand, manage and communicate risk from a municipal-wide perspective in a cohesive and consistent manner. It requires an ongoing assessment at every level and in every sector of the municipality, aggregating these results at the executive level, communicating them and ensuring adequate monitoring and review.
King IV Report	King 4 report on corporate governance in South Africa, 2016, and specifically part 6.2: Supplement for municipalities.
MFMA	Municipal Finance Management Act (Act No. 56 of 2003)
Operational Risks	Operational risks could include the risk of loss resulting from inadequate or failed internal processes, people and systems, or from external events. This would typically include risks associated with business continuity; fraud; people; processes and systems.
Risk	Risk is about the uncertainty of events, including the likelihood of such events occurring and its effects, both positive and negative, on the achievement of the municipality's objectives. Risks include uncertain events with a potential positive effect on the municipality (i.e. value creation opportunity) not being captured or not materialising.
Risk Acceptance Level (RAF)	Risk appetite can be defined as the amount and type of risk that a municipality is willing to accept in order to meet their strategic objectives. Municipalities will have different risk appetites depending on their maturity, location, culture and objectives. A range of appetites exist for different risks and these may change over time.

Definition	Explanation
Risk Champion	A person who by virtue of his/her expertise or authority champions a particular aspect of the risk management process, but who is not the risk owner.
Risk Management	Risk management is a systematic process to identify, evaluate and address risks pro-actively and continuously before such risks can impact negatively on the municipality's service delivery.
Risk Management Unit	A business unit responsible for coordinating and supporting the overall Institutional risk management process, but which does not assume the responsibilities of Management for identifying, assessing and managing risk.
Risk Management Committee	A committee appointed by the Accounting Officer / Authority to review the Institution's system of risk management.
Risk Owner	The person accountable for managing a particular risk.
Residual Risk	The remaining exposure after the mitigating effects of deliberate management intervention(s) to control such exposure (the remaining risk after Management has put in place measures to control the inherent risk).
Risk Policy	The statement of the overall intentions and direction of a municipality related to risk management.
Risk Tolerance	The amount of risk the Institution is capable of bearing (as opposed to the amount of risk it is willing to take).
Strategic Risks	Strategic risks are those internal and external events and scenarios that can inhibit a municipality's ability to achieve its strategic objectives. This would typically include risks associated with governance, the business model and the industry/ economic environment.

8. CONSIDERATION OF ITEMS, REPORTS, COMMUNICATIONS, PETITIONS AND APPLICATIONS SUBMITTED VIA THE OFFICE OF THE MUNICIPAL MANAGER

8.1 MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC): [CLLR WF PIETERSEN]

NONE

8.2 OFFICE OF THE MUNICIPAL MANAGER

8.2.1 SCHEDULE OF MEETINGS OF COUNCIL, MAYORAL COMMITTEE, STANDING COMMITTEES AND OTHER COMMITTEES OF COUNCIL FOR THE 2019 CALENDAR YEAR

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 28 November 2018

1. SUBJECT: SCHEDULE OF MEETINGS OF COUNCIL, MAYORAL COMMITTEE, STANDING COMMITTEES AND OTHER COMMITTEES OF COUNCIL FOR THE 2019 CALENDAR YEAR

#### 2. PURPOSE

To obtain Council's approval of the schedule of meetings of Council, Mayoral Committee, Standing Committees and other Committees of Council for the 2019 calendar year.

#### 3. DELEGATED AUTHORITY

Municipal Council.

#### 4. EXECUTIVE SUMMARY

An annual schedule of meetings is in the interest of good governance, proper order, and it enables effective service delivery. Besides complying with legislated requirements, an annual calendar of meetings will also enable councillors to adequately plan their events, engagements and community activities.

Section 19 of the Local Government: Municipal Systems Act, 32 of 2000, stipulates that:

"The municipal manager of a municipality must give notice to the public, in a manner determined by the municipal council, of the time, date and venue of every -

- (a) ordinary meeting of the council; and
- (b) special or urgent meeting of the council, except when time constraints make this impossible."

In line with legislated requirements, the publishing of such a schedule of meetings in the media and on the municipal website, seeks to foster a healthy culture of public involvement and participation in Council affairs.

#### 5. **RECOMMENDATIONS**

- (a) that the proposed schedule of meetings for Council, Mayoral Committee, Standing Committees and other committees of Council for the 2019 calendar year (attached as **Appendix 1**), be approved;
- (b) that the Municipal Manager be mandated to give notice to the public of the time, date and venue of said meetings in compliance with Section 19 of the Local Government: Municipal Systems Act, 32 of 2000;
- (c) that it be noted, that the Speaker has the prerogative, as provided for in the Rules Of Order, to call additional-, urgent- or special Council meetings over and above the proposed scheduled meetings, as well as to amend the proposed dates as the need may be; and
- (d) that the Whips' meeting takes place (1) one day prior to the Council meeting.

#### 6. DISCUSSION / CONTENT

# 6.1 Background

The Stellenbosch Municipality Rules Of Order By-Law (2013) mandates the Speaker to determine the dates of Council meetings. The Rules Of Order require that the dates of Council meetings be published for public notice. Since the Rules of Order also apply to all committees of Council, the dates of all such meetings must be published. It is prudent to publish the entire year's schedule of meetings in order to facilitate effective planning.

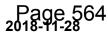
# 6.2 <u>Discussion</u>

The pattern used for setting up the monthly cycle of meeting dates is as follows: the Mayoral Committee meeting is on the second Wednesday of the month, and Council meets on the fourth Wednesday of the month.

Since Section 80 committees are established to assist the Executive Mayor in the daily performance and exercise of statutory and delegated functions and powers, the Section 80 committees will only meet after a referral has been made by the Executive Mayor to the relevant member of the Mayoral Committee. Notwithstanding, for the sake of good governance and proper order, meeting dates are provisionally scheduled each month for all of the Section 80 committees although they may not necessarily convene on those dates.

The proposed schedule of meetings, attached as **APPENDIX 1**, indicates the meeting dates and times of Council, the Mayoral Committee, Section 80 (Standing) Committees, and other Statutory Committees of Council. The bi-annual periods that Council will be in recess are also indicated on the schedule.

Notwithstanding the scheduled Council meetings, the Speaker may exercise the prerogative, as provided for in the Rules Of Order, to call additional-, urgent- or special Council meetings as and when required, as well as to amend the proposed dates of the Council meetings as the need may be.



6.3 Financial Implications

There are no financial implications should the recommendations as set out in this report be accepted.

# 6.4 Legal Implications

The recommendations in this report comply with Council's policies and all applicable legislation, notably the Local Government: Municipal Systems Act; and the Stellenbosch Municipality Rules of Order By-Law.

This item does not require public participation.

# 6.5 **Staff Implications**

This item has no staff implications for the municipality.

# 6.6 Previous / Relevant Council Resolutions

The Stellenbosch Council customarily approves the ensuing year's meeting schedule by November of each year.

# 6.7 Risk Implications

This item has no risk implications for the municipality.

# 6.8 Comments from Senior Management

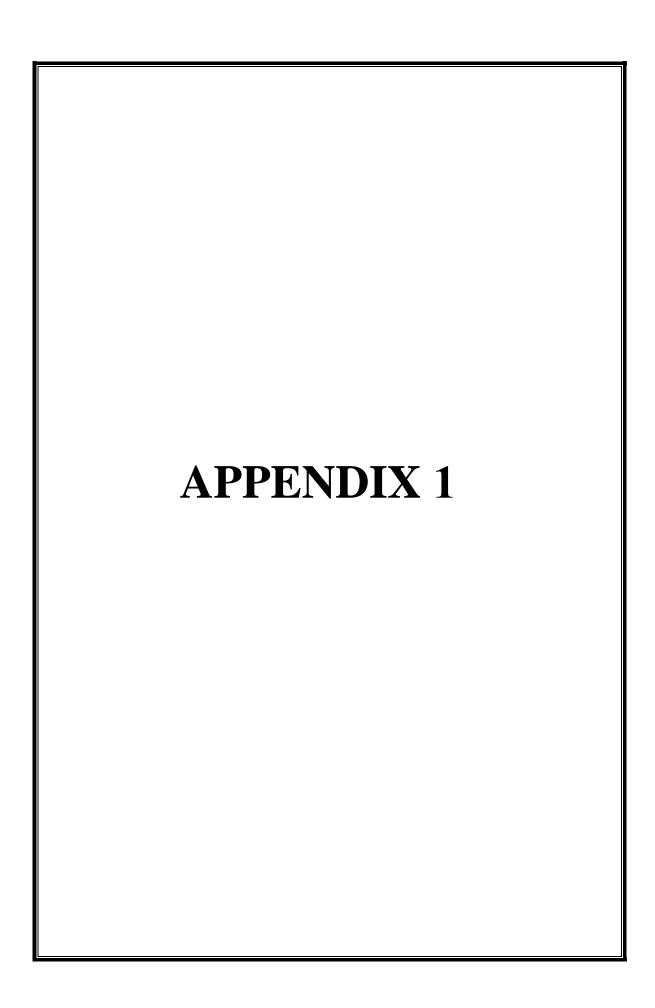
# 6.8.1 Municipal Manager

The item and recommendations are supported.

#### **ANNEXURES:**

Appendix 1: Schedule of Council & Committee Meetings for 2019

NAME	Annalene De Beer	
Position	Director: Corporate Services	
DIRECTORATE	Corporate Services	
CONTACT NUMBERS	021-808 8018	
E-MAIL ADDRESS	Annalene.DeBeer@stellenbosch.gov.za	
REPORT DATE	20 November 2018	



DATE	DAY	MEETING	TIME
		JANUARY	
COUI	NCIL IN REC	ESS: 14 DECEMBER 2018 - 11 JANUARY	2019
16 January	Wednesday	Mayoral Committee	10:00
22 January	Tuesday	Whips' meeting	10:00
23 January	Wednesday	COUNCIL  Adjustments Budget; Section 52 Budget Report; Section 72 Mid-Year Report – Section 71 and 72 reporting; – Annual Report	10:00
28 January	Monday	Local Labour Forum (LLF)	14:00
		FEBRUARY	
04 February	Monday	Parks, Open Spaces and Environment	10:00
04 February	Monday	Corporate Services	15:00
05 February	Tuesday	Planning & Economic Development	14:00
06 February	Wednesday	Human Settlements	10:00
06 February	Wednesday	Rural Management and Tourism	12:00
06 February	Wednesday	Community and Protection Services	14:00
07 February	Thursday	Youth, Sports & Culture	10:00
07 February	Thursday	Infrastructure Services	14:00
12 February	Tuesday	Financial Services	14:00
13 February	Wednesday	Mayoral Committee	10:00
19 February	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
25 February	Monday	Local Labour Forum (LLF)	14:00
		MARCH	
04 March	Monday	Parks, Open Spaces and Environment	10:00
04 March	Monday	Corporate Services	15:00
05 March	Tuesday	Planning and Economic Development	14:00
06 March	Wednesday	Human Settlements	10:00
06 March	Wednesday	Rural Management and Tourism	12:00
06 March	Wednesday	Community and Protection Services	14:00
07 March	Thursday	Youth, Sports & Culture	10:00
07 March	Thursday	Infrastructure Services	14:00

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12 March	Tuesday	Financial Services	14:00
13 March	Wednesday	Mayoral Committee	10:00
19 March	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
	ТН	IURSDAY 21 MARCH: HUMAN RIGHTS DAY	
25 March	Monday	Local Labour Forum (LLF)	14:00
26 March	Tuesday	Whips' meeting	10:00
27 March	Wednesday	COUNCIL	10:00
		Draft Budget and IDP and SDBIP	
		APRIL	
01 April	Monday	Parks, Open Spaces and Environment	10:00
01 April	Monday	Corporate Services	15:00
02 April	Tuesday	Planning and Economic Development	14:00
03 April	Wednesday	Human Settlements	10:00
03 April	Wednesday	Rural Management and Tourism	12:00
03 April	Wednesday	Community and Protection Services	14:00
04 April	Thursday	Youth, Sports & Culture	10:00
04 April	Thursday	Infrastructure Services	14:00
09 April	Tuesday	Financial Services	14:00
10 April	Wednesday	Mayoral Committee	10:00
16 April	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
FRIDAY 19 APRIL: GOOD FRIDAY			
		MONDAY 22 APRIL: FAMILY DAY	
23 April	Tuesday	Whips' meeting	10:00
24 April	Wednesday	COUNCIL	10:00
	·	SATURDAY 27 APRIL: FREEDOM DAY	
29 April	Monday	Local Labour Forum (LLF)	14:00
WEDNESDAY 01 MAY: WORKERS' DAY			
02 May	Thursday	Youth, Sports & Culture	10:00
02 May	Thursday	Infrastructure Services	14:00
06 May	Monday	Parks, Open Spaces and Environment	10:00
06 May	Monday	Corporate Services	15:00

07 May	Tuesday	Planning and Economic Development	14:00
08 May	Wednesday	Human Settlements	10:00
08 May	Wednesday	Rural Management and Tourism	12:00
08 May	Wednesday	Community and Protection Services	14:00
14 May	Tuesday	Financial Services	15:00
15 May	Wednesday	Mayoral Committee	10:00
21 May	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
27 May	Monday	Local Labour Forum (LLF)	14:00
28 May	Tuesday	Whips' meeting	10:00
29 May	Wednesday	COUNCIL	10:00
		Approval of budget and IDP and related documents	
		JUNE	
03 June	Monday	Parks, Open Spaces and Environment	10:00
03 June	Monday	Corporate Services	15:00
04 June	Tuesday	Planning and Economic Development	14:00
05 June	Wednesday	Human Settlements	10:00
05 June	Wednesday	Rural Management and Tourism	12:00
05 June	Wednesday	Community and Protection Services	14:00
06 June	Thursday	Youth, Sports & Culture	10:00
06 June	Thursday	Infrastructure Services	14:00
11 June	Tuesday	Financial Services	14:00
12 June	Wednesday	Mayoral Committee	10:00
	COUN	CIL IN RECESS: 15 JUNE - 07 JULY	
		JULY	
09 July	Tuesday	Financial Services	14:00
10 July	Wednesday	Mayoral Committee	10:00
16 July	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
23 July	Tuesday	Whips' meeting	10:00
24 July	Wednesday	COUNCIL	10:00
		Sec 52 Report for quarter ending 30 June on implementation of budget and financial state of affairs	
29 July	Monday	Local Labour Forum (LLF)	14:00

		AUGUST	
01 August	Thursday	Youth, Sports & Culture	10:00
01 August	Thursday	Infrastructure Services	14:00
05 August	Monday	Parks, Open Spaces and Environment	10:00
05 August	Monday	Corporate Services	15:00
06 August	Tuesday	Planning and Economic Development	14:00
07 August	Wednesday	Human Settlements	10:00
07 August	Wednesday	Rural Management and Tourism	12:00
07 August	Wednesday	Community and Protection Services	14:00
		FRIDAY 09 AUGUST: WOMEN'S DAY	•
13 August	Tuesday	Financial Services	15:00
14 August	Wednesday	Mayoral Committee	10:00
20 August	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
26 August	Monday	Local Labour Forum (LLF)	14:00
27 August	Tuesday	Whips' meeting	10:00
28 August	Wednesday	COUNCIL	10:00
		Budget- and IDP time schedule (Process Plan)	
		SEPTEMBER	
02 September	Monday	Parks, Open Spaces and Environment	10:00
02 September	Monday	Corporate Services	15:00
03 September	Tuesday	Planning and Economic Development	14:00
04 September	Wednesday	Human Settlements	10:00
04 September	Wednesday	Rural Management and Tourism	12:00
04 September	Wednesday	Community and Protection Services	14:00
05 September	Thursday	Youth, Sports & Culture	10:00
05 September	Thursday	Infrastructure Services	14:00
10 September	Tuesday	Financial Services	14:00
11 September	Wednesday	Mayoral Committee	10:00
17 September	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
	T	UESDAY 24 SEPTEMBER: HERITAGE DAY	
24 September	Tuesday	Whips' meeting	10:00

25 September	Wednesday	COUNCIL	10:00
30 September	Monday	Local Labour Forum (LLF)	14:00
		OCTOBER	
01 October	Tuesday	Planning and Economic Development	14:00
02 October	Wednesday	Human Settlements	10:00
02 October	Wednesday	Rural Management and Tourism	12:00
02 October	Wednesday	Community and Protection Services	14:00
03 October	Thursday	Youth, Sports & Culture	10:00
03 October	Thursday	Infrastructure Services	14:00
07 October	Monday	Parks, Open Spaces and Environment	10:00
07 October	Monday	Corporate Services	15:00
08 October	Tuesday	Financial Services	14:00
09 October	Wednesday	Mayoral Committee	10:00
15 October	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
22 October	Tuesday	Whips' meeting	10:00
23 October	Wednesday	COUNCIL	10:00
		Quarterly report: (Sec 52) implementation of budget	
28 October	Monday	Local Labour Forum (LLF)	14:00
		NOVEMBER	
04 November	Monday	Parks, Open Spaces and Environment	10:00
04 November	Monday	Corporate Services	15:00
05 November	Tuesday	Planning and Economic Development	14:00
06 November	Wednesday	Human Settlements	10:00
06 November	Wednesday	Rural Management and Tourism	12:00
06 November	Wednesday	Community and Protection Services	14:00
07 November	Thursday	Youth, Sports & Culture	10:00
07 November	Thursday	Infrastructure Services	14:00
12 November	Tuesday	Financial Services	14:00
13 November	Wednesday	Mayoral Committee	10:00
19 November	Tuesday	Municipal Public Accounts Committee (MPAC)	14:00
25 November	Monday	Local Labour Forum (LLF)	14:00

26 November	Tuesday	Whips' meeting	10:00	
27 November	Wednesday	COUNCIL	10:00	
	DECEMBER			
02 December	Monday	Parks, Open Spaces and Environment	10:00	
02 December	Monday	Corporate Services	15:00	
03 December	Tuesday	Planning and Economic Development	14:00	
04 December	Wednesday	Human Settlements	10:00	
04 December	Wednesday	Rural Management and Tourism	12:00	
04 December	Wednesday	Community and Protection Services	14:00	
05 December	Thursday	Youth, Sports & Culture	10:00	
05 December	Thursday	Infrastructure Services	14:00	
COUNCIL IN RECESS: 07 DECEMBER 2019 - 12 JANUARY 2020				



8.2.2 APPROVAL OF THE DRAFT ELECTRICAL SERVICES BY-LAW

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 28 November 2018

#### 1. SUBJECT: APPROVAL OF THE DRAFT ELECTRICAL SERVICES BY-LAW

#### 2. PURPOSE

To request approval from Council to approve the revised Draft Electrical Services By-law.

#### 3. DELEGATED AUTHORITY

The Electrical Services By-Law is a document that must, in terms of the Municipal Systems Act (Act 32 of 2000) Section 12, be adopted by the Municipal Council.

#### 4. EXECUTIVE SUMMARY

The current Electricity Supply By-Law (2017) was promulgated on 30 January 2018, but it has become necessary to review this By-Law mainly due to the municipal policy to allow for national standards that have been altered or scrapped and also to adjust conditions to allow the University to develop their electricity network.

The proposed Draft Electrical Supply Services By-Law will in comparison with the existing By-law address a wider spectrum of Electrical Services management matters thus ensuring that the Municipality conforms to its mandate in terms of the Constitution and NERSA Regulations ensuring safe and quality electrical services for its citizens.

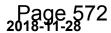
#### It includes:

- a. Co-Generation
- b. Supplies to Backyard Dwellers
- c. Smart Meters
- d. Retail Wheeling
- e. Energy Efficient use
- f. Development Charges policy

A proposed set of admission of guilt fines together with proposed system of delegations will accompany the final draft to Council

# 5. RECOMMENDATIONS

- (a) that the content of this report be noted;
- (b) that the Draft By-Law relating to Electrical Services, attached as **Annexure A**, be accepted as the copy of the By-Law to be used in a Public Participation process;
- (c) that the Draft By-Law relating to Electrical Services be duly advertised for the purpose of a public participation process;



- (d) that, upon the completion of the public participation process, the Draft By-Law together with any comments/objections by the public be resubmitted to Council for final approval and adoption; and
- (e) that a set of proposed spot fines (Annexure B) as well as proposed system of delegations (Annexure C) accompany the By-Law upon submission of the final draft to Council and to formally be accepted by Council together with the final By-Law.

# 6. DISCUSSION / CONTENT

# 6.1 <u>Background</u>

The current Electricity Supply By-Law was promulgated 30 January 2018, but it has become necessary to review this By-Law mainly due to the municipal policy to allow for the self-generation of electricity through photo voltaic or wind means.

A policy to allow the use of electricity derived from sun and wind ("green" electricity) has served at Council, and this action, as well as others explained below, triggered the introduction of a new Electricity Services By-Law.

In order to allow for the alterations mentioned above, it was necessary to alter the old electricity services By-Law.

Council will consider all proposed alterations to the By-Law at a workshop to be held after the public participation process has been concluded.

#### 6.2 Discussion

It is necessary to change the Electricity Supply By-Law to allow for mentioned changes. In brief, the following changes are proposed to be adjusted in the current By-Law:

- (a) Co-generation of electricity through sun and wind methods.
- (b) Ensuring that the co-generation equipment conforms to the National Grid
- (c) To make it possible to connect backyard dwellings to the electricity grid
- (d) To allow for the installation of Smart Meters
- (e) To allow for the process of retail wheeling (permission for a third party to use the municipal electricity network to transport electricity at a fee)
- (f) Enforcing the use of energy efficient electricity motors
- (g) Allowing Council to reduce Development Charges for special cases.

# 6.3 Financial Implications

There is no financial implications should the recommendations as set out in the report be accepted.

#### 6.4 Legal Implications

The recommendations in this report comply with Council's policies and all applicable legislation.

The Municipal Systems Act, Act 32 of 2000 as amended, Section 12(2)& (3) applies:

- "(2) A by-law must be made by a decision taken by a municipal council—
  - (a) in accordance with the rules and orders of the council; and
  - (b) with a supporting vote of a majority of its members.

- (3) No by-law may be passed by a municipal council unless—
  - (a) all the members of the council have been given reasonable notice; and
  - (b) the proposed by-law has been published for public comment in a manner that allows the public an opportunity to make representations with regard to the proposed by-law."

# 6.5 **Staff Implications**

This report has no staff implications for the Municipality.

# 6.6 <u>Previous / Relevant Council Resolutions</u>

Promulgation of the current Electricity Supply By-Law (2017) on 30 January 2018.

# 6.7 Risk Implications

This report has no risk implications for the Municipality.

# 6.8 Comments from Senior Management

# 6.8.1 <u>Director: Infrastructure Services</u>

Agree with the recommendations

# 6.8.2 <u>Municipal Manager</u>

Agree with the recommendations

# **ANNEXURES**

Annexure A: Draft Electrical Services By-Law (2018)

#### FOR FURTHER DETAILS CONTACT:

NAME	Deon Louw
POSITION	Director
DIRECTORATE	Infrastructure Services
CONTACT NUMBERS	021 808 8213
E-MAIL ADDRESS	Deon.louw@stellenbosch.gov.za
REPORT DATE	29 October 2018

ANNEXURE A	

# **ANNEXURE A:**

# DRAFT STELLENBOSCH ELECTRICITY SUPPLY BY-LAW 2018

To provide for the distribution of electricity, supplied by Eskom or any other source, in the area of the Stellenbosch Municipality, to regulate activities which may have a detrimental effect on the distribution of electricity and to provide for matters incidental thereto.

Under the provisions of section 156 of the Constitution of the Republic of South Africa, 1996, and the Municipal Systems Act, Act 32 of 2000, Section 11, the Stellenbosch Municipality, enacts as follows:-



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### **CHAPTER 1**

### **DEFENITIONS**

#### 1. **Definitions**

(1) In this by-law, unless inconsistent with the context-

"accredited person" means a person registered in terms of the Regulations as an electrical tester for single phase, an installation electrician or a master installation electrician, as the case may be;

"Act" means the Electricity Regulation Act, 2006 (Act 4 of 2006);

"applicable standard specification" means-

All NRS standards - specifications for the Electricity Supply Industry (ESI) in South Africa

SANS 1019 Standard voltage-, currents- and insulation levels for electricity supply

SANS 1524 Parts 0, 1 & 2 - Electricity dispensing systems,

SANS IEC 60211 Maximum demand indicators, Class 1.0.

SANS IEC 60521 Alternating current electromechanical watt-hour meter (Classes 0.5, 1 & 2),

SANS 0142 Code of practice for the wiring of premises;

"backyard dwelling" means an informal structure erected for residential purposes on premises in addition to an existing dwelling unit;

"certificate of compliance" means a certificate issued in terms of the Regulations in respect of an electrical installation or part of an electrical installation by an accredited person;

"customer" in relation to premises means:

- (a) any occupier thereof or any other person with whom the municipality has contracted to supply or generate, or is actually supplying or generating electricity thereat; or
- (b) if such premises are not occupied, any person who has a valid existing agreement with the municipality for the supply or generation of electricity to such premises; or
- (c) if there is no such person or occupier, the owner of the premises;

"credit meter" means a meter where an account is issued subsequent to the consumption of electricity;

"Development Charges" means once-off contributions made by customers/developers towards the capital costs of networks, other than the network directly and exclusively

associated with the direct connection to a consumer, installed by the utility to meet the electricity needs of the customer/developer

"effective date" means the date on which the responsibility for the delivery of the electricity service is transferred to the municipality;

"electrical contractor" means an electrical contractor as defined in the Regulations;

"electrical installation" means an electrical installation as defined in the Regulations;

"grid" means an interconnected network for delivering electricity from producers to consumers. It consists of generating plants and devices that produce electrical power, high voltage transmission lines that carry power from distant sources to demand centres, distribution lines that interconnect sub regions and reticulation that connect individual customers.

"Grid Connection Code for Renewable Power Plants" means the minimum technical and design grid connection requirements for Renewable Power Plants (RPPs) connected to or seeking connection to the Stellenbosch Municipal electricity distribution system (DS).

"high voltage" means the set of nominal voltage levels that are used in power systems for bulk transmission of electricity in the range of 44kV<Un 2 220 kV. [SANS 1019];

"link charges" means the once of capital costs of the network outside of the boundaries of a development or customer and exclusively used by that development or customer;

"low voltage" means the set of nominal voltage levels that are used for the distribution of electricity and whose upper limit is generally accepted to be an a.c. voltage of 1000V (or a DV voltage of 1500 V). [SANS 1019]

"medium voltage" means the set of nominal voltage levels that lie above low voltage and below high voltage in the range of 1 kV < Un 2 44 kV. [SANS 1019];

"meter" means a device which records the demand or the electrical energy consumed or purchased and includes conventional, prepayment meters, smart meters and net meters;

"motor load, total connected" means the sum total of the kW input ratings of all the individual motors connected to an installation;

"motor rating" means the maximum continuous kW output of a motor as stated on the maker's rating plate;

"motor starting current" in relation to alternating current motors means the root mean square value of the symmetrical current taken by a motor when energized at its rated voltage with its starter in the starting position and the rotor locked;

"municipality" means the municipality of Stellenbosch, established in terms of Section 12 of the Municipal Structures Act, 117 of 1998, and includes any political structure, political office bearer, councillor, duly authorised agent or any employee acting in connection with this by-law by virtue of a power vested in the municipality and delegated or sub-delegated to such political structure, political office bearer, councillor, agent or employee;

"NERSA" means the National Energy Regulator of South Africa

"net metering" means measuring the difference between the electricity supplied by the municipality and the electricity generated by a customer over the applicable billing period;

"NRS" means NRS specifications, covering a range of electro-technical topics as well as guidelines for sound business practice/s, are developed for use in the Electricity Supply Industry (ESI) in South Africa. The NRS Project Management Agency (PMA) manages the development of the specifications on behalf of the Electricity Suppliers Liaison Committee (ESLC). The NRS specifications are developed in collaboration with Standards South Africa (StanSA), the standards division of the South African Bureau of Standards (SABS).

"occupier" in relation to any premises means-

- (a) any person in actual occupation of such premises;
- (b) any person legally entitled to occupy such premises;
- (c) in the case of such premises being subdivided and let to lodgers or various tenants, the person receiving the rent payable by such lodgers or tenants, whether on his own account or as agent for any person entitled thereto or interested therein, or
- (d) any person in control of such premises or responsible for the management thereof, and includes the agent of any such person when he or she is absent from the Republic of South Africa or his other whereabouts are unknown;

"owner" in respect of immovable property means-

- (a) the person in whom ownership vests;
- (b) in the event of the person in whom the ownership vests being insolvent or deceased, or subject to any legal disqualification, the person under whose

control and administration such immovable property vest in his or her capacity as curator, trustee, executor, administrator, judicial manager, liquidator or any other lawful representative;

- (c) in any event where the council is unable to determine the identity of such a person, the person who is entitled to the beneficial use of such immovable property;
- (d) in the event of immovable property in respect of which a lease agreement of 30 years or longer had been concluded, the lessee thereof;
- (e) in respect of-
  - (i) a portion of land demarcated on a sectional title plan and registered in accordance with the Sectional Titles Act, 1986 (Act No 59 of 1986), the developer or the governing body in respect of the joint property;
  - (ii) a portion of land as defined in this Act, the person in whose name that portion is registered in accordance with a title deed, including the lawfully appointed representative of such person;
  - (iii) any person, including but not limited to-
    - (aa) a company registered in accordance with the Companies' Act, 2008(Act No 71 of 2008), a trust inter vivos, a trust mortis causa, a close corporation registered in accordance with the Close Corporations Act, 1984 (Act No 69 of 1984), and a voluntary association;
    - (bb) any government department;
    - (cc) any council or governing body established in accordance with any legislation in force in the Republic of South Africa; and
    - (dd) any embassy or other foreign entity;

"point of consumption" means a point of consumption as defined in the Regulations;

"point of metering" means the point at which the customer's consumption of electricity is metered and which may be at the point of supply or at any other point on the distribution system of the municipality or the electrical installation of the customer, as specified by the municipality; provided that it shall meter all of, and only, the customer's consumption of electricity;

- "point of supply" means the point determined by the municipality at which electricity is supplied to any premises; "premises" means any portion of land, situated within the area of jurisdiction of the municipality, and of which the outer boundaries are demarcated on-
- (a) a general plan or diagram registered in accordance with the Land Survey Act,
   1927 (Act No 9 of 1927) or the Deeds Registries Act, 1937 (Act No 47 of 1937);
   or
- (b) a sectional title plan registered in accordance with the Sectional Titles Act, 1986 (Act No 95 of 1986); and

includes any vehicle, aircraft or vessel.

- "prepayment meter" means a meter that can be programmed to allow the flow of prepurchased amounts of energy in an electrical circuit;
- "Regulations" means Regulations made in terms of the Occupational Health and Safety Act, 1993 (Act 85 of 1993), as amended;
- "retail wheeling" means the process of moving third party electricity from a point of generation across the distribution systems of the municipality and selling it to a customer;
- "safety standard" means the Code of Practice for the Wiring of Premises SANS 10142-1 incorporated in the Regulations;
- "service connection" means all cables and equipment required to connect the supply mains to the electrical installation of the customer at the point of supply;
- "service protective device" means any fuse or circuit breaker installed for the purpose of protecting the municipality's equipment from overloads or faults occurring on the installation or on the internal service connection;
- "smart grid" means an electrical grid which includes a variety of operational and energy measures including smart meters, smart appliances, renewable energy resources, and energy efficient resources

"smart meter" means an electricity meter that allows for -

- (a) measurement of energy consumed on a time interval basis;
- (b) real-time or near-time registration of electricity use;
- (c) two-way communication between the customer/end-user and the municipality;

- (d) storage of time interval data and transfer thereof remotely to the municipality;
- remote limitation of the throughput through the meter (switching off of nonessential equipment or in the extreme case cutting of the electricity to the customer);
- (f) interconnection to premise-based networks and devices (e.g., local generation such as Photo Voltaic Cells and Wind Generation);
- (g) ability to measure electricity consumed and electricity supplied on separate registers;
- (h) ability to read other, on-premise or nearby commodity meters (e.g., gas, water); and
- (i) ability to detect theft of electricity or tampering to the meter itself.

"SSEG" Small Scale Embedded Generator: A small-scale embedded generator for the purposes of these guidelines is an embedded generator with a generation capacity of less than 1000 kVA (1MVA).

"standby supply" means an alternative electricity supply not normally used by the customer;

"supply mains" means any part of the municipality's electricity network;

"tariff" means the municipality's tariff for the supply of electricity and sundry fees applicable;

"temporary supply" means an electricity supply required by a customer for a period and in terms of conditions negotiated within a temporary supply agreement;

"the law" means any applicable law, proclamation, ordinance, act of parliament or enactment having force of law;

"token" means the essential element of a prepayment metering system used to transfer information from a point of sale for electricity credit to a prepayment meter and vice versa;

"voltage" means the root-mean-square value of electrical potential between two conductors.

(2) All other terms used in this by-law shall, unless the context otherwise requires, have the meaning assigned thereto in the Electricity Regulation Act, 2006 (Act 4 of 2006), as amended, or the Occupational Health and Safety Act, 1993 (Act 85 of 1993), as amended.



#### **CHAPTER 2**

#### GENERAL CONDITIONS OF SUPPLY

### 2. Provision of electricity services

- (1) As per Schedule 4B and Section 156(1) of the Constitution only the municipality may supply or contract for the supply of electricity within its jurisdictional area.
- (2) The municipality may permit the supply or retail wheeling of electricity through its network by another electricity supplier which is licensed to supply electricity in terms of the Act.
- (3) Permission in terms of sub section (2) shall be governed by a service delivery agreement as required by section 80 of the MSA.
- (4) The municipality may permit the co-generation of electricity its customers subject to-
- (a) a generation agreement being entered into;
- (b) compliance with the relevant requirements of the ERA pertaining to the generation of electricity and the safety thereof;
- (c) registration at the municipality of all fixed installations where electricity is generated; and
- (d) compliance with the municipality's safety and quality requirements prior to allowance of the generation of electricity onto the municipal networks.
- (5) The surplus generation of electricity may be prohibited and the municipality may determine conditions for such surplus generation pertaining to timing and quantity.

# 3. Supply by agreement

(1) No person may use or be entitled to use an electricity supply from the municipality unless or until such person has entered into an agreement in writing with the municipality for such supply, and such agreement together with the provisions of this by-law shall in all respects govern such supply.

- (2) If a person uses an electricity supply without entering into an agreement he or she shall be liable for the cost of electricity used as stated in section 44 of this by-law.
- (3) No person may generate electricity by way of a fixed installation and into a municipal network unless an agreement has been concluded with the municipality, and such agreement together with the provisions of this by-law, as well as any other legislation governing the licensing of generators, shall govern such generation of electricity.

#### 4. Service of notice

- (1) Any notice or other document that is served on any person in terms of this bylaw is regarded as having been served-
- (a) when it has been delivered to that person personally
- (b) when it has been left at that person's place of residence or business in the Republic with a person apparently over the age of sixteen years;
- (c) when it has been posted by registered or certified mail to that person's last known residential or business address in the Republic and an acknowledgement of the posting thereof from the postal service is obtained;
- (d) if that person's address in the Republic is unknown, when it has been served on that person's agent or representative in the Republic in the manner provided by paragraphs (a), (b) or (c); or
- (e) if that person's address and agent or representative in the Republic is unknown, when it has been posted in a conspicuous place on the property or premises, if any, to which it relates.
- (2) When any notice or other document must be authorised or served on the owner, occupier or holder of any property or right in any property, it is sufficient if that person is described in the notice or other document as the owner, occupier or holder of the property or right in question, and it is not necessary to name that person.
- (3) Any legal process is effectively and sufficiently served on the municipality when it is delivered to the municipal manager or a person in attendance at the municipal manager's office.

# 5. Compliance with notices

Any person on whom a notice duly issued or given under this by-law is served must within the time specified in such notice, comply with its terms.

# 6. Application for supply or generation

- (1) Application for the supply or generation of electricity must be made in writing by the prospective customer on the prescribed form obtainable at the office of the municipality, and the estimated load, in kVA, of the installation, must be stated therein. Such application must be made as early as possible but not less than the time allowed by NRS 047-1, paragraph 4.2.3 before the supply of electricity is required in order to facilitate the work of the municipality.
- (2) Applicants for the supply or generation of electricity must submit the following documents with their application-
- (a) identity document or passport, and, in the case of a business, a letter of resolution delegating the authority to the applicant.
- (b) a valid lease agreement, in the case of a tenant, or, in the case of an owner, a title deed or other proof of ownership of the premises for which a supply or generation of electricity is required.
- (3) An application for a new temporary supply or the continuation of an expired temporary supply of electricity shall be considered at the discretion of the municipality which may specify any special conditions to be satisfied in such case.

### 7. Processing of requests for supply or generation

Applications for the supply or generation of electricity will be processed and made available within the periods stipulated in NRS 047.

#### 8. Way leaves

- (1) The municipality may refuse to lay or erect a service connection above or below ground or thoroughfare or land not vested in the municipality or on any private property, unless and until the prospective customer has obtained written permission granted by the owner of the said private property or by the person in whom is vested the legal title to the land or thoroughfare, authorising the laying or erection of a service connection thereon.
- (2) If such permission is withdrawn at any time or if the aforesaid private property or thoroughfare changes ownership and the new owner refuses to grant or

continue such permission, the cost of any alteration required to be made to a service connection in order that the supply of electricity may be continued, and any removal thereof, shall be borne by the customer to whose premises the supply of electricity is required to be continued.

(3) A way leave granted in terms of sub section (1) shall be binding on the owner of the property who granted the way leave and his or her successors in title for as long as the electricity connection is operative and may not be withdrawn without permission of the municipality.

### 9. Statutory Servitude

- (1) Subject to the provisions of section 10(1) and subsection (3) below, the municipality may within its municipal area:
- (a) control provides, establish and maintain electricity services;
- (b) acquire, construct, lay, extend, enlarge, divert, maintain, repair, discontinue the use of, close up and destroy electricity supply mains;
- (c) construct, erect or lay any electricity supply main on, across, though, over or under any street or immovable property and the ownership of any such main shall vest in the municipality;
- (d) do any other thing necessary or desirable for or incidental, supplementary or ancillary to any matter contemplated in subsections (a) to (c).
- (2) If the municipality constructs, erects or lays any electricity supply main on, across, though, over or under any street or immovable property not owned by the municipality or under the control of or management of the municipality, it shall pay to the owner of such street or property compensation in an amount agreed upon or, in the absence of agreement, as determined either by arbitration or a court of law.
- (3) The municipality must, before commencing any work other than repairs or maintenance on or in connection with any electricity supply main on immovable property not owned by the municipality or under the control or management of the municipality, give the owner or occupier of such property reasonable notice of the proposed work and the date on which it proposes to commence such work.

### 10. Right of admittance to inspect, test or do maintenance work

- (1) The municipality shall, through its employees, contractors and their assistants and advisers, have access to or over any property for the purposes of-
- (a) doing anything authorised or required to be done by the municipality under this by-law or any other law;
- (b) inspecting and examining any service mains and anything connected therewith;
- (c) enquiring into and investigating any possible source of electricity supply or the suitability of immovable property for any work, scheme or undertaking of the municipality and making any necessary survey in connection therewith;
- (d) ascertaining whether there is or has been a contravention of the provisions of this by-law or any other law, and
- (e) enforcing compliance with the provisions of this by-law or any other law.
- (2) The municipality shall pay compensation, as agreed upon, to any person suffering damage as a result of the exercise of the right of access contemplated by subsection (1).
- (3) Sub section (2) does not apply where the municipality is authorised to execute work at the cost of such person or some other person.
- (4) In the absence of agreement compensation may be determined by arbitration or a court of law.
- (5) An employee of the municipality may, by notice in writing require such owner or occupier, to provide access to such property for a purpose referred to in subsection (1).
- (6) In case of emergency the municipality may enter any premises or property without notice and may take whatever action is necessary or desirable to protect life or property.
- (7) A person representing the municipality, who wishes to enter private property, must, on request, provide his or her identification.

### 11. Refusal or failure to give information

(1) No person may refuse information as may be reasonably required of him or her by any authorised official of the municipality or render any false information to any such official regarding any electrical installation work completed or contemplated. (2) The municipality shall not, subject to the provisions of any other law, or its Customer Care Policy, make any information available concerning the supply or account details for any premises to any third party without the written permission of the customer who signed the supply agreement for the supply to the premises or generation there from concerned except to the owner of a property upon written request to the municipality.

#### 12. Refusal of admittance

No person may wilfully hinder, obstruct, interfere with or refuse admittance to any authorised official of the municipality in the performance of his duty under this by-law or any other relevant legislation or of any duty connected therewith or relating thereto.

# 13. Improper use

- (1) No person may use electricity for any purpose or deal with electricity in any manner which the municipality has reasonable grounds for believing interferes in an improper or unsafe manner or is calculated to interfere in an improper or unsafe manner with the efficient supply of electricity to any other customer, the municipality may, with or without notice, disconnect the electricity supply provided that such supply shall be restored as soon as the cause for the disconnection has been permanently remedied or removed and the relevant fees have been paid.
- (2) The fee as prescribed by the municipality for the disconnection and reconnection must be paid by the customer before the electricity supply is restored, unless it can be shown that the customer did not use or deal with the electricity in an improper or unsafe manner.

#### 14. Electricity tariffs and Fees

Copies of tariffs and Fees may be obtained at the offices of the municipality and/or on the Municipal Website at www.stellenbosch.co.za

### 15. Deposits

- (1) The municipality may in terms of its Customer Care, Credit Control and Debt Collection By-law require the customer to deposit a sum of money as security in payment of any tariff which is due or may become due to the municipality.
- (2) The amount of the deposit in respect of each electricity installation shall be determined annually by the municipality in terms of its Tariff Policy.

### 16. Payment of tariffs

The customer shall be liable for all tariffs listed in the prescribed tariff for the electricity service as approved by the municipality in terms of its Tariff Policy and all amounts due in terms thereof shall be recovered in terms of the municipality's Credit Control and Debt Collection By-law.

#### 17. Interest on overdue accounts

The municipality may charge interest on accounts which are not paid by the due date appearing on the account, at an interest rate as approved by the municipality.

### 18. Principles for the resale of electricity

- (1) Unless authorised by the municipality, no person may sell or supply electricity supplied to his or her premises or generated by him or her under an agreement with the municipality, to any other person or persons for use on any other premises, or permit or allow such resale or supply to take place.
- (2) A reseller must comply with the licensing and registration requirements set out in the Electricity Regulation Act.
- (3) If electricity is resold for use upon the same premises, the electricity resold must be measured by a sub meter of a type which has been approved by South African Bureau of Standards (SABS) and supplied, installed and programmed in accordance with the standards of the municipality.
- (4) The tariff at which and the conditions of sale under which electricity is thus resold shall not be less favourable to the purchaser than those that would have been payable and applicable had the purchaser been supplied directly with electricity by the municipality.

- (5) Every reseller must furnish the purchaser with monthly accounts that are at least as detailed as the relevant billing information details provided by the municipality to its electricity customers.
- (6) The municipality may request audited reports from resellers to prove that the above resale conditions are met. The cost to obtain audited reports will be borne by the reseller.
- (7) The Reseller of Electricity will further abide by conditions laid down by NERSA, from time to time, relating to resellers of electricity.

### 19. Right to disconnect or remove supply

- (1) The municipality has the right to disconnect the supply of electricity to any premises-
- (a) without notice where-
  - (i) there is grave risk to person or property if the supply is not disconnected; or
  - (ii) there is evidence of tampering as contemplated in section 26; or
- (b) with reasonable written notice where-
  - (i) a customer fails to pay any amounts due to the municipality in connection with electricity supply; or
  - (ii) any provision of this by-law has been contravened and the customer has failed to remedy the default after proper notice has been given;
  - (iii) access to inspect metering equipment has been denied; or
- (2) In the case of a contravention of section 18(1) of this by-law, the municipality has the right to limit the supply of electricity to the premises from which electricity is supplied or sold, to 20 AMP.
- (3) After disconnection for non-payment of accounts or the improper or unsafe use of electricity, the tariff as prescribed by the municipality shall be paid for re-connection of such supply.
- (4) In the case where an installation has been illegally re-connected on a customer's premises after having been legally disconnected by the municipality, or in the case where the municipality's electrical equipment has

been tampered with to prevent the full registration of consumption by the meter, the municipality may remove the electricity supply from those premises.

### 20. Non-liability of the municipality

The municipality shall not be liable for any loss or damage, direct or consequential, suffered or sustained by a customer as a result of or arising from the cessation, interruption or any other abnormality of the supply of electricity, unless caused by negligence on the part of the municipality.

### 21. Leakage of electricity

No rebate shall be allowed on the account for electricity supplied and metered in respect of electricity wasted owing to leakage or any other fault in the electrical installation.

# 22. Failure of supply

- (1) The municipality does not undertake to attend to a failure of supply of electricity due to a fault in the electrical installation of the customer, except when such failure is due to the operation of the service protective device or any other devices of the municipality.
- (2) When any failure of supply of electricity is found to be due to a fault in the electrical installation of the customer or to the faulty operation of apparatus used in connection therewith, the municipality may charge the customer the tariff as prescribed by the municipality for each restoration of the supply of electricity in addition to the cost of making good or repairing any damage which may have been done to the service main and meter by such fault or faulty operation.

#### 23. Seals of the municipality

- (1) The meter, load control devices or service protective devices and all apparatus belonging to the municipality shall be sealed or locked by an authorised official of the municipality, and no unauthorised person shall in any manner or for any reason whatsoever remove, break, deface, or tamper or interfere with such seals or locks.
- (2) The municipality may charge the fees determined in its Tariff Policy should a seal be broken or removed by a customer.

# 24. Tampering with service connection or supply mains

- (1) No person shall in any manner or for any reason tamper or interfere with, vandalise, fix advertising medium to or deface any meter or metering equipment or service connection or service protective device or supply mains or any other equipment of the municipality or illegally connect into the electricity wiring of any other customer.
- (2) Where prima facie evidence exists of a customer or any person having contravened subsection (1), the municipality may disconnect the supply of electricity immediately without prior notice to the customer and in addition institute legal action against the customer.
- (3) Where a customer or any person has contravened subsection(1) and such contravention has resulted in the meter recording less than the true consumption, the municipality shall have the right to recover from the customer the full cost of his estimated consumption.

### 25. Protection of municipality's supply mains

- (1) No person may, except with the consent of the municipality and subject to such conditions as may be imposed –
- (a) construct, erect or lay, or permit the construction, erection or laying of any building, structure or other object, or plant trees or vegetation over or in such a position or in such a manner as to interfere with or endanger the supply mains.
- (b) excavate, open up or remove the ground above, next to, under or near any part of the supply mains.
- (c) damage, endanger, remove or destroy, or do any act likely to damage, endanger or destroy any part of the supply mains; or
- (d) makes any unauthorised connection to any part of the supply mains or divert or cause to be diverted any electricity there from.
- (2) The owner or occupier must limit the height of trees or length of projecting branches in the proximity of overhead lines or provide a means of protection which in the opinion of the municipality will adequately prevent trees from interfering with the conductors should a tree or branch fall or be cut down.
- (3) Should the owner fail to observe this provision the municipality may, after prior written notification, or at any time in an emergency, order the owner to cut or

trim the trees or other vegetation in such a manner as to comply with this provision?

- (3) The municipality may, subject to obtaining an order of court, demolish, alter or otherwise deal with any building, structure or other object constructed, erected or laid in contravention with this by-law.
- (4) The municipality may in the case of an emergency or disaster remove anything damaging, obstructing or endangering or likely to damage, obstruct, endanger or destroy any part of the electrical distribution system.

### 26. Prevention of tampering with service connection or supply mains

If the municipality finds it necessary or desirable to take special precautions in order to prevent tampering with any portion of the supply mains, service connection or service protective device or meter or metering equipment, the municipality may require the customer to either supply and install the necessary protection or pay the costs involved where such protection is supplied by the municipality.

#### 27. Unauthorised connections

No unauthorised person shall directly or indirectly connect, attempt to connect or cause or permit to be connected any electrical installation or part thereof to the supply mains or service connection.

#### 28. Unauthorised re-connections

- (1) No unauthorised person shall re-connect, attempt to re-connect or cause or permit to be re-connected to the supply mains or service connection any electrical installation or installations which has or have been disconnected by the municipality.
- (2) Where the supply of electricity that has been disconnected is found to have been re-connected, the customer using the supply of electricity shall be liable for all tariffs for electricity consumed between the date of disconnection and the date the electricity supply was found to be re-connected and any other tariff raised in this regard.
- (3) The municipality has the right to remove part of or all of the supply equipment until such time as payment has been received in full in which case the customer

will be responsible for all the costs associated with the re-instatement of such supply equipment.

### 29. Temporary disconnection and re-connection

- (1) The municipality must, at the request of the customer, temporarily disconnect and re-connect the supply of electricity to the customer's electrical installation upon payment of the prescribed tariff for each such disconnection and subsequent re-connection.
- (2) In the event of the necessity arising for the municipality to effect a temporary disconnection and re-connection of the supply of electricity to a customer's electrical installation where the customer is not responsible for bringing about this necessity, the municipality shall waive payment of the tariff referred to.
- (3) The municipality may only under exceptional circumstances temporarily disconnect the supply of electricity to any premises without notice, for the purpose of effecting repairs or carrying out tests or for any other purpose.

## 30. Temporary supplies

- (1) If any temporary supply of electricity supply is found to interfere with the efficient and economical supply of electricity to other customers, the municipality may, with notice, or under exceptional circumstances without notice, terminate such temporary supply and the municipality shall not be liable for any loss or damage suffered by the customer because of such termination.
- (2) A temporary supply shall be valid for 12 months after which a new application must be submitted for continued use.
- (3) The municipality may disconnect a temporary supply if conditions pertaining thereto are not complied with.

### 31. Temporary work

- (1) Electrical installations requiring a temporary supply of electricity may not be connected directly or indirectly to the supply mains except with the permission of the municipality.
- (2) Full information as to the reasons for and nature of such temporary work must accompany the application for such permission, and the municipality may refuse or grant permission.

(3) Where permission is refused, the applicant must be informed of the reasons for the decision.

#### 32. Load reduction

- (1) At times of peak load or in an emergency, or when it is necessary to reduce the load on the electricity supply system of the municipality, it may without notice interrupt and, for such period as it may deem necessary, discontinue the electricity supply to any customer's electrically operated thermal storage water heater or any other specific appliance or the whole installation.
- (2) The municipality shall not be liable for any loss or damage directly or consequentially due to or arising from such interruption and discontinuance of the electricity supply.
- (3) Except at times of peak load or in cases of emergency, the municipality shall where possible and practically viable not interrupt the electricity supply system to a customer without reasonable notice.
- (4) The municipality may install upon the premises of the customer such apparatus and equipment as may be necessary to give effect to the provisions of subsection (1), and any authorised official of the municipality may at any reasonable time enter any premises for the purpose of installing, inspecting, testing adjusting or changing such apparatus and equipment.
- (5) Notwithstanding the provisions of subsection (3), the customer or the owner, must, when installing an electrically operated water storage heater, provide such necessary accommodation and wiring as may be necessary to facilitate the later installation of the apparatus and equipment referred to in subsection (4).

### 33. High, medium and low voltage switchgear and equipment

- (1) In cases where a supply of electricity is given at high, medium or low voltage, the supply and installation of the switchgear, cables and equipment forming part of the service connection must, unless otherwise approved by the municipality, be paid for by the customer.
- (2) All such equipment installed on the customer's premises must comply with the municipality's electrical performance standards.

- (3) No unauthorised person shall open, close, isolate, link or earth high or medium voltage switchgear or equipment without giving reasonable prior notice to the municipality's System Control Centre.
- (4) In the case of a high or medium voltage supply, where the customer has high or medium voltage switchgear installed, the municipality must be advised of the competent person appointed by the customer in terms of the Regulations, and of any changes made to such appointments.
- (5) In the case of a low voltage supply of electricity, the customer must provide and install a low voltage main switch or any other equipment required by the municipality.
- (6) In the case where fixed generators of any kind are installed on the customer's premises, he or she must ensure that the necessary safety isolation equipment as prescribed by the municipality's safety standards is installed to prevent any back feed of electricity after the municipal network has been isolated,

#### 34. Substation accommodation

- (1) The municipality may require the owner to provide and maintain accommodation which shall constitute a substation and which must consist of a separate room or rooms to be used exclusively for the purpose of housing medium voltage cables and switchgear, transformers, low voltage cables and switchgear and other equipment necessary for the supply of electricity requested by the applicant.
- (2) The accommodation must be situated at a point to which free, adequate and unrestricted access is available at all times for purposes connected with the operation and maintenance of the equipment.
- (2) The municipality reserves the right to supply its own networks from its own equipment installed in such accommodation, and if additional accommodation is required by the municipality, such additional accommodation must be provided by the applicant at the cost of the municipality.

### 35. Wiring diagram and specification

(1) When more than one electrical installation or electricity supply from a common main or more than one distribution board or meter is required for any building or block of buildings, the wiring diagram of the circuits starting from the main switch and a specification shall on request be supplied to the municipality in duplicate for approval before the work commences. (2) Where an electrical installation is to be supplied from a substation on the same premises on which the current is transformed from high voltage, or from one of the substations of the municipality through mains separate from the general distribution system, a complete specification and drawings for the plant to be installed by the customer must, if so required, be forwarded to the municipality for approval before any material in connection therewith is ordered.

### 36. Standby supply

- (1) No person shall be entitled to a standby supply of electricity from the municipality for any premises having a separate source of electricity supply except with the written consent of the municipality.
- (2) Upon cessation of the electricity supply the municipality may supply standby electricity in any manner as necessary.

# 37. Customers alternate electricity supply equipment

- (1) No alternate electricity supply equipment provided by a customer in terms of any Regulations or for his own operational requirements may be connected to any installation without the prior written approval of the municipality.
- (2) Application for such approval must be made in writing and must include a full specification of the equipment and a wiring diagram.
- (3) The equipment must be so designed and installed that it is impossible for the municipality's supply mains to be energised by means of a back feed from such equipment when the municipality's supply has been de-energised.
- (4) The customer shall be responsible for providing and installing all such protective equipment.
- (5) Where, by special agreement with the municipality, the customer's alternate supply equipment is permitted to be electrically coupled to, and run in parallel with the municipality's supply mains, the customer shall be responsible for providing, installing and maintaining all the necessary synchronising and protective equipment required for such safe parallel operation.
- (6) The Municipality may disconnect the main supply to any premises if such equipment does not operate to the requirements of the Grid Connection Code for Renewable Power Plants.

# 38. Circular letters

The municipality may from time to time issue circulars detailing its requirements and standards regarding matters not specifically covered in the Regulations or this by-law but which are necessary for the safe and efficient operation and management of the supply of electricity.



#### CHAPTER 3

#### RESPONSIBILITIES OF CUSTOMERS

#### 39. Customer to erect and maintain electrical installation

Any electrical installation connected or to be connected to the supply mains, and any additions or alterations thereto must be provided and maintained by the customer at his or her own expense and in accordance with this by-law and the Regulations.

#### 40. Fault in electrical installation

- (1) If any fault develops in the electrical installation, which constitutes a hazard to persons, livestock or property, the customer must immediately disconnect the electricity supply and without delay give notice thereof to the municipality and where possible, take steps to remedy the fault.
- (2) The municipality may recover from the customer the costs for any expense to which it may be put in connection with a fault in the electrical installation.

### 41. Discontinuance of use of supply

In the event of a customer desiring to discontinue using the electricity supply, he or she must give at least two full working days' notice in writing of such intended discontinuance to the municipality, failing which he or she shall remain liable for all payments due in terms of the tariff for the supply of electricity until the expiration of two full working days after such notice has been given.

#### 42. Change of occupier

- (1) A customer vacating any premises must give the municipality not less than two full working days' notice in writing of his intention to discontinue using the electricity supply, failing which he or she shall remain liable for such supply.
- (2) If the person taking over occupation of the premises desires to continue using the electricity supply, he or she must apply in terms of section 3 of this by-law, and if he or she fails to apply for an electricity supply within ten working days

- of taking occupation of the premises, the supply of electricity may be disconnected.
- (3) The said person shall be liable for the electricity consumption from the date of occupation till such time as the supply is so disconnected.
- (4) Where premises are fitted with pre-payment meters any person occupying the premises at that time shall be regarded to be the customer.
- (5) Until such time as an application is made in terms of section 3, he or she shall be liable for consumption at that metering point as well as any outstanding amounts whether accrued by that person or not.
- (6) The municipality may impose conditions, which may include the withholding of electricity supply to premises where the previous customer's account is in arrears.
- (7) In the event of change of ownership a new certificate of compliance for the premises shall be issued by an accredited electrician, unless the existing certificate was issued within the preceding 24 month period and no subsequent alteration of the electrical installation was effected.

# 43. Service apparatus

- (1) The customer shall be liable for all costs arising from damage to or loss of any metering equipment, service protective device, service connection or other apparatus on the premises, unless such damage or loss is shown to have been caused by an occurrence of natural forces or an act or omission of an employee of the municipality or caused by an abnormality in the supply of electricity to the premises.
- (2) If, during a period of disconnection of an installation from the supply mains, the service main, metering equipment or any other service apparatus, being the property of the municipality and having been previously used or removed without its permission, or has been damaged so as to render re-connection dangerous, the owner or occupier of the premises during such period shall bear the cost of overhauling or replacing such equipment.
- (3) Where there is a common metering position, the liability detailed in subsection (1) shall rest upon the owner of the premises.
- (4) The amount due in terms of subsection (1) shall be evidenced by a certificate from the municipality which shall be final and binding.

#### CHAPTER 4

#### SPECIFIC CONDITIONS OF SUPPLY

#### 44. Service connection

- (1) The customer shall bear the cost of the service connection, as approved by the municipality.
- (2) Notwithstanding the fact that the customer bears the cost of the service connection, ownership of the service connection, laid or erected by the municipality, shall vest in the municipality and the municipality shall be responsible for the maintenance of such service connection up to the point of supply.
- (3) The customer shall not be entitled to any compensation from the municipality in respect of such service connection.
- (4) The work to be carried out by the municipality at the cost of the customer for a service connection to his or her premises shall be determined by the municipality.
- (5) A service connection shall be laid underground, whether the supply mains are laid underground or erected overhead, unless an overhead service connection is specifically required by the municipality
- (6) The municipality may require a customer to replace an overhead connection with an underground service connection when overhead services are damaged or where it poses a threat to the installation.
- (7) The customer must provide, fix or maintain on his premises such ducts, wire ways, trenches, fastenings and clearance to overhead supply mains as may be required by the municipality for the installation of the service connection.
- (8) The conductor used for the service connection must have a cross-sectional area according to the size of the electrical supply but may not be less than 10 mm<sup>2</sup> (copper or copper equivalent), and all conductors must have the same cross-sectional area, unless otherwise approved by the municipality.
- (9) Unless otherwise approved, the municipality shall only provide one service connection to each registered erf.

- (10) Where two or more premises belonging to one owner are situated on adjacent erven and the properties are operated in a consolidated manner, only a single bulk supply of electricity may be made available, provided that the municipality may require the customer to consolidate the erven or to have them tied notarial.
- (11) Any covers of a wire way carrying the supply circuit from the point of supply to the metering equipment must be made to accept the seals of the municipality.
- (12) The service conductor or cable within the meter box must terminate in an unobscured position and the conductors must be visible throughout their length when cover plates, if present, are removed.
- (13) In the case of blocks of buildings occupied by a number of individual customers, separate wire ways and conductors or cables must be laid from the common metering room or rooms to each individual customer in the block of buildings; alternatively, if trunking is used, the conductors of the individual circuits must be clearly identified (tied together every 1,5m) throughout their length.
- (14) Two or more erven belonging to the same owner may be jointly supplied by a single supply or a ring upon authorisation of the Engineer and upon the municipal network being able to be operated in such a way due to loading and security of supply conditions. All such erven shall be notarialy tied. Authorisation must also be sought to install privately owned cables within public areas in order to interconnect co-owned properties and a servitude must be registered for this purpose. The Owner of such co-owned properties shall be responsible for the operation, cost and maintenance of the interconnection between properties and any costs involved to create such an account. The Municipality shall not be held responsible for any damaged or cost whatsoever caused, to any network and equipment of the interconnection, by other users of the public area.

### 45. Metering accommodation

- (1) The customer must, if required by the municipality, provide accommodation in an approved position, the meter board and adequate conductors for the municipality's metering equipment, service apparatus and protective devices.
- (2) Such accommodation and protection must be provided and maintained at the cost of the customer or the owner and must be situated, in the case of credit meters, at a point to which free and unrestricted access must be available for

the reading of meters but at all times for purposes connected with the operation and maintenance of the service equipment.

- (3) Where sub metering equipment is installed, accommodation separate from the municipality's metering equipment must be provided.
- (4) The customer or, in the case of a common meter position, the owner of the premises must provide adequate electric lighting in the space set aside for accommodating the metering equipment and service apparatus.
- (5) Where the position of the meter, service connection, protective devices or main distribution board is no longer readily accessible or becomes a course of danger to life or property or in any way becomes unsuitable, the customer must remove it to a new position, and the cost of such removal must be borne by the customer.
- (6) The accommodation for the municipality's metering equipment and protective devices may, if approved, include the customer's main switch and main protective devices and no apparatus other than that used in connection with the supply of electricity and use of electricity may be installed or stored in such accommodation unless approved.

#### **CHAPTER 5**

#### SYSTEMS OF SUPPLY

### 46. Load requirements

Alternating current supplies shall be given as prescribed by the NRS 048 and in the absence of a quality of supply agreement, supplies as set out in applicable standard specification shall be given.

#### 47. Load limitations

- (1) Where the estimated load, calculated in terms of the safety standard, does not exceed 15 kVA, the electrical installation shall be arranged for a two-wire single-phase supply of electricity, unless otherwise approved by the municipality.
- (2) Where a three-phase four-wire supply of electricity is provided, the load shall be approximately balanced over the three phases but the maximum out-of-balance load shall not exceed 15kVA, unless otherwise approved by the municipality.
- (3) No current-consuming appliance, inherently single phase in character, with a rating which exceeds 15kVA may be connected to the electrical installation without the prior approval of the municipality.

# 48. Interference with other persons' electrical equipment

- (1) No person may operate electrical equipment having load characteristics which, singly or collectively, give rise to voltage variations, harmonic currents or voltages, or unbalanced phase currents which fall outside the applicable standard specification.
- (2) The assessment of interference with other persons' electrical equipment shall be carried out by means of measurements taken at the point of common coupling.
- (3) Should it be established that undue interference is in fact occurring, the customer must, at his or her own cost, install the necessary equipment to filter out the interference and prevent it reaching the supply mains.

# 49. Supplies to motors

Motors used shall be of the Energy Efficient kind as regulated by National Government from time to time. Unless otherwise approved by the municipality the rating of motors shall be limited as follows:

(1) Limited size for low voltage motors –

The rating of a low voltage single-phase motor shall be limited to 2kW or the starting current may not exceed 70A. All motors exceeding these limits shall be wound for three phases at low voltage or such higher voltage as may be required.

(2) Maximum starting and accelerating currents of three-phase alternating current motors.-

The starting current of three-phase low voltage motors permitted shall be related to the capacity of the customer's service connection, as follows:

Insulated service cable, size in mm², copper equivalent mm²	Maximum permissible starting current	Maximum motor rating in kW		
		Direct on line	Star/Delta	Other means
		(6x	(2,5 x full-	(1,5 x full-
		full-load	load current)	load current)
		current		
		kW	kW	kW
16	72	6	13,5	23
25	95	7,5	18	30
35	115	9	22	36,5
50	135	10	25	45
70	165	13	31	55
95	200	16	38	67
120	230	18	46	77
150	260	20	52	87

### (3) Consumers supplied at medium voltage –

In an installation supplied at medium voltage the starting current of a low voltage motor shall be limited to 1,5 times the rated full-load current of the transformer supplying such a motor. The starting arrangement for medium voltage motors shall be subject to the approval of the municipality.

#### 50. Power factor

- (1) If required by the municipality, the power factor of any load must be maintained within the limits 0,85 lagging and 0,9 leading.
- (2) Where, for the purpose of complying with subsection (1), it is necessary to install power factor corrective devices, such corrective devices must be connected to the individual appliance terminals unless the correction of the power factor is automatically controlled.
- (3) The customer must, at his or her own cost, install such corrective devices.

#### 51. Protection

Electrical protective devices for motors must be of such a design as effectively to prevent sustained over current and single phasing, where applicable.

#### CHAPTER 6

#### MEASUREMENT OF ELECTRICITY

### 52. Metering

- (1) The municipality shall, at the customer's cost in the form of a direct charge or prescribed tariff, provide, install and maintain appropriately rated metering equipment at the point of metering for measuring the electricity supplied.
- (2) Except in the case of prepayment meters, the electricity used by a customer during any metering period shall be ascertained by the reading of the appropriate meter or meters supplied and installed by the municipality and read at the end of such period except where the metering equipment is found to be defective, or the municipality invokes the provisions of section 54(2) of this by-law, in which case the consumption for the period shall be estimated.
- (3) Where the electricity used by a customer is charged at different tariff rates, the consumption shall be metered separately for each rate.
- (4) The municipality reserves the right to meter the supply to blocks of shops and flats, tenement-houses and similar buildings for the buildings as a whole, or for individual units, or for groups of units.
- (5) No alterations, repairs or additions or electrical connections of any description may be made on the supply side of the point of metering unless specifically approved in writing by the municipality.

### 53. Accuracy of metering

- (1) A meter shall be presumed to be registering accurately if its error, when tested in the manner prescribed in subsection (5) hereof, is found to be within the limits of error as provided for in the applicable standard specifications.
- (2) The municipality has the right to test its metering equipment. If it is established by test or otherwise that such metering equipment is defective, the municipality must -
- (a) in the case of a credit meter, adjust the account rendered;
- (b) in the case of prepayment meters-

- (i) render an account where the meter has been under-registering; or (ii) issue a free token where the meter has been over-registering;
  - in accordance with the provisions of subsection (6).
- (3) The customer shall be entitled to have the metering equipment tested by the municipality on payment of the prescribed tariff and if the metering equipment is found not to comply with the system accuracy requirements as provided for in the applicable standard specifications, an adjustment in accordance with the provisions of subsections (2) and (6) must be made.
- (4) In case of a dispute, the customer shall have the right at his own cost to have the metering equipment under dispute tested by an approved independent testing authority, and the result of such test shall be final and binding on both parties.
- (5) Meters shall be tested in the manner as provided for in the applicable standard specifications.
- (6) When an adjustment is made in terms of subsection (2) or (3), such adjustment shall either be based on the percentage error of the meter as determined by the test referred to in subsection (5), or upon a calculation by the municipality from consumption data in its possession; where applicable, due allowance shall be made, where possible, for seasonal or other variations which may affect the consumption of electricity.
- (7) When an adjustment is made as contemplated in subsection (6), the adjustment may not exceed a period of six months preceding the date on which the metering equipment was found to be inaccurate. The application of this section does not prohibit a customer from claiming back overpayment for any longer period.
- (8) Where the actual load of a customer differs from the initial estimated load provided for under section 47(1) to the extent that the municipality deems it necessary to alter or replace its metering equipment to match the load, the costs of such alteration or replacement shall be borne by the customer.
- (9) Prior to the municipality making any upward adjustment to an account in terms of subsection (6), the municipality must -
- (a) notify the customer in writing of the monetary value of the adjustment to be made and the reasons therefore;
- (b) in such notification provide sufficient particulars to enable the customer to submit representations thereon, and

- (c) call upon the customer in such notice to provide it with reasons in writing, if any, within 21 days or such longer period as the municipality may permit why his or her account should not be adjusted as notified.
- (10) Should the customer fail to make any representations during the period referred to in subsection 9(c), the municipality shall be entitled to adjust the account as notified in subsection 9(a).
- (11) The municipality shall consider any reasons provided by the customer in terms of subsection (9)(c) and shall, if satisfied that a case has been made out therefore, adjust the account appropriately.
- (12) If the municipality, after having considered the representation made by the customer, decides that such representations do not establish a case warranting an amendment to the monetary value established in terms of subsection (6), the municipality shall be entitled to adjust the account as notified in terms of subsection 9(a), subject to the customer's right to appeal the decision of the official in terms of section 62 of this by-law.

# 54. Reading of credit meters

Note that the municipality has standardised on Prepayment or Smart meters and Credit Meters are therefore being phased out. All new meters will therefore conform to Pre-Payment or Smart meters. This section only applies to existing Credit Meters still in use.

- (1) Unless otherwise prescribed, credit meters shall normally be read at intervals of one month and the fixed or minimum amount due shall be assessed accordingly.
- (2) If for any reason the credit meter cannot be read, the municipality may render an estimated account; provided that the consumption shall be adjusted in a subsequent account in accordance with the actual consumption.
- (3) When a customer vacates a property and a final reading of the meter is not possible, an estimation of the consumption may be made and the final account rendered accordingly.
- (4) If a special reading of the meter is desired by a customer, this may be obtained upon payment of the prescribed tariff and at least two days' notice to the municipality

- (5) If any calculating, reading or metering error is discovered in respect of any account rendered to a customer, the error must be corrected in subsequent accounts.
- (6) Any such correction shall only apply in respect of accounts for a period of three years preceding the date on which the error in the accounts was discovered, and shall be based on the actual tariff applicable during the period.
- (7) The application of this sub section (6) does not prevent a customer from claiming back overpayment for any longer period.

#### 55. Prepayment metering

- (1) No refund of the amount tendered for the purchase of electricity credit shall be given at the point of sale after initiation of the process by which the prepayment meter token is produced.
- (2) Copies of previously issued tokens for the transfer of credit to the prepayment meter may be issued at the request of the customer.
- (3) When a customer vacates any premises where a prepayment meter is installed, no refund for the credit remaining in the meter shall be made to the customer.
- (4) The municipality shall not be liable for the re-instatement of credit in a prepayment meter lost due to tampering with, or the incorrect use or the abuse of, prepayment meters or tokens.
- (5) Where a customer is indebted to the municipality for electricity consumed or for any other service supplied by the municipality (including rates) or for any levy previously raised against him or her in connection with any service rendered, the municipality may deduct a percentage from the amount tendered to offset the amount owing to the municipality, as set out in the agreement for the supply of electricity.
- (6) The municipality may, at its discretion, appoint vendors for the sale of credit for prepayment meters and shall not guarantee the continued operation of any vendor.

#### 56 Smart Metering

(1) The Municipality may install smart metering to equivalent premises at it sees fit.

- (2) Smart metering may be set up as a prepayment method or a credit payment method and policies may be designed to regulate the method to be used for the various classes of consumers.
- (3) The municipality may introduce a Residential and Commercial Time-of-Use tariff in addition to the current set of tariffs for use in collaboration with Smart Meters.



(4)

#### **CHAPTER 7**

#### **ELECTRICAL CONTRACTORS**

#### 57. Electrical contractors additional requirements

In addition to the requirements of the Regulations the following requirements shall apply:

- (a) where an application for a new or increased supply of electricity has been made to the municipality, any duly authorised official of the municipality may at his or her discretion accept notification of the completion of any part of an electrical installation, the circuit arrangements of which permit the electrical installation to be divided up into well-defined separate portions, and such part of the electrical installation may, at the discretion of any authorised official of the municipality, be inspected, tested and connected to the supply mains as though it were a complete installation.
- (b) the examination, test and inspection that may be carried out at the discretion of the municipality in no way relieves the electrical contractor or accredited person or the user or lessor, from his or her responsibility for any defect in the installation.
- (c) such examination, test and inspection shall not be taken done in a way (even where the electrical installation has been connected to the supply mains) as to indicate or guarantee in any way that the electrical installation has been carried out efficiently with the most suitable materials for the purpose or that it is in accordance with this by-law or the safety standard, and the municipality shall not be held responsible for any defect or fault in such electrical installation.

#### 58. Liability for work by contractors

The municipality shall not be held responsible for the work done by the electrical contractor or accredited person on a customer's premises and shall not in any way be responsible for any loss or damage which may be occasioned by fire or by any accident arising from the state of the wiring on the premises.

# CHAPTER 8

# **COST OF REPAIR WORK**

# 59. Cost of Repair Work

The municipality may repair and make good any damage done in contravention of this by-law or resulting from a contravention of this by-law and the cost of any such work carried out by the municipality which was necessary due to the contravention of this by-law, shall be to the account of the person who acted in contravention of this by-law.



#### **CHAPTER 9**

#### ENERGY SAVING MEASURES AND REDUCED USE OF ELECTRICITY

# 60. Norms, standards and guidelines

- (1) The municipality may determine and publish norms, standards and guidelines which prescribe appropriate measures to save energy or to reduce the use of electricity and such norms standards and guidelines must be kept in the form of an operational manual.
- (2) The norms, standards and guidelines contemplated in subsection (1) may differentiate between communities, geographical areas and different kinds of premises.



#### CHAPTER 10:

#### **ELECTRICITY SUPPLY TO BACKYARD DWELLINGS**

# 61. Application for electricity supply to Backyard Dwellings

In recognising the guidelines and principles of the Integrated National Electrification Programme, the municipality shall consider applications for electricity supply to backyard dwellings.

# 62. Conditions for supply

The municipality may approve an application in terms of section 61 on the following conditions-

- (a) that the network capacity is sufficient to carry the additional load; and
- (b) if more than one customer on the same premises has to be provided with a separate connection, such customer shall be responsible for upgrading of the network and be responsible for payment of the prescribed tariff for such upgrading.

# Chapter 11

#### **DEVELOPMENT CHARGES**

#### 62. Development Charges

- (1) Each Developer or Customer must pay the Development Charges when applying for a new connection to a Development and the premises of a consumer.
- (2) Development Charges will be calculated as per the requirements of NRS 069: Code of Practice for the Recovery of Capital Costs for Distribution Network Assets
- (3) No formal electricity may be supplied to a development or premises of a consumer unless the Development Charges have been paid
- (4) The Occupational Certificate of such building, premises or development may be withheld until the Development Charges have been paid in full
- (5) Council may, at its discretion, reduce or delay the payment of the amount of the Development Charges to a specific development or premises, for the purpose of accelerating business development or to low cost housing developments in order to make such developments more affordable.

#### **CHAPTER 12**

#### **GENERAL PROVISIONS**

#### 63. Exemptions

- (1) Any person may in writing apply to the municipality for exemption from any provision of this by-law.
- (2) The municipality may –
- (a) grant an exemption in writing and set and determine the period for which such exemption is granted;
  - (b) alter or cancel any exemption or condition in an exemption; or
  - (c) refuse to grant an exemption in which case the applicant must be informed of the reasons for refusal.
- (3) An exemption does not take effect before the applicant has undertaken in writing to comply with the conditions imposed by the municipality, however, if an activity is commenced before such undertaking has been submitted to the municipality, the exemption lapses.
- (4) If any condition of an exemption is not complied with, the exemption lapses immediately.

#### 64. Liaison forums in community

- (1) The municipality may establish one or more liaison forums in a community for the purposes of obtaining community participation with regard to the matters dealt with in this by-law.
- (2) A liaison forum may consist of -
  - (a) a member of members of an interest group, or an affected person;
  - (b) a designated official or officials of the municipality; and
  - (c) a councillor.

- (3) (a) The municipality may, when considering an application for consent, permit or exemption in terms of this by-law, request the input of a liaison forum.
  - (b) A liaison forum or any person may on own initiative submit an input to the municipality for consideration.

# 65. Appeal

A person whose rights are affected by a decision delegated by the municipality may appeal against that decision by giving written notice of the appeal and the reasons therefore in terms of section 62 of the Local Government: Municipal Systems Act, Act 32 of 2000 to the municipal manager within 21 days of the date of the notification of the decision.

#### 66. Offences and Penalties

- (1) Any person who contravenes any of the provisions of sections 5, 6, 11,12, 13, 18, 23, 24, 25, 27, 28, 33, 37, 40 and 48 of this by-law shall be guilty of an offence and be liable to-
- (a) a fine or imprisonment, or either such fine or imprisonment or to both such fine and such imprisonment and,
- (b) in the case of a continuing offence, to an additional fine or an additional period of imprisonment or to such additional imprisonment without the option of a fine or to both such additional fine and imprisonment for each day on which such offence is continued and,
- (c) further amount equal to any costs and expenses found by the court to have been incurred by the municipality as result of such contravention or failure.
- (d) The Municipality may obtain approval for spot fines and issue these when the transgressions were made of sections listed above.
- (2) A person may appeal against the spot fines mentioned under 2(d) by submitting reasons, why such fine should not be issued, in writing to the Municipal Manager within 14 days of such spot fine being issued.
- (3) The municipal Manager may overturn or reduce such a spot fine based on the explanation given by the person who has received a spot fine.
- (4) If the Municipal Manager refuses to overturns such spot fine, or when more than 14 days have expired before an application has been made, the person

that has received the spot fine, must pay such fine in order to have the electricity to the affected premises returned.

# 67. Repeal of by-laws

The provisions of any by-laws previously promulgated by the municipality or by any of the disestablished municipalities now incorporated in the municipality are hereby repealed as far as they relate to matters provided for in this by-law.

#### 68. Short title and commencement

This by-law shall be known as the Electricity Supply By-law and shall come into operation on the date of publication thereof in the Provincial Gazette.



# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

#### 8.2.3 APPROVAL OF THE DRAFT WATER SERVICES BY-LAW

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 28 November 2018

#### 1. SUBJECT: APPROVAL OF THE DRAFT WATER SERVICES BY-LAW

#### 2. PURPOSE OF REPORT

The purpose of this submission is to submit the proposed Draft Water Services By-Law for Stellenbosch Municipality to Council for approval.

#### 3. DELEGATED AUTHORITY

Water Services By-Law is a document that must, in terms of the Municipal Systems Act (Act 32 of 2000) Section 12, be adopted by the Municipal Council.

#### 4. EXECUTIVE SUMMARY

The current Water Services By-Law (2017) was promulgated on 11 August 2017, but it has become necessary to review this By-Law mainly to allow for national standards that have been altered or scrapped, to adjust chemical requests and renumber some sections.

The proposed draft Water Service By-Law will in comparison with the existing By-Law address a wider spectrum of Water Services management matters, ensuring that the Municipality conforms to its mandate in terms of the Constitution and Water Services Act to ensure safe, sustainable and quality water for its citizens.

A proposed set of admission of guilt fines together with the proposed system of delegations will accompany the final draft to Council.

#### 5. RECOMMENDATIONS

- (a) that the content of this report be noted;
- (b) that the Draft By-Law Relating to Water Services, attached as **Annexure A**, be accepted as the copy of the By-Law to be used in a Public Participation process;
- (c) that the Draft By-Law relating to Water Services be duly advertised for the purpose of a public participation process;
- (d) that, upon the completion of the public participation process, the Draft By-Law together with any comments/objections by the public be resubmitted to Council for final approval and adoption; and
- (e) that a set of proposed spot fines as well as proposed system of delegations accompany the By-Law upon submission of the final draft to Council and to formally be accepted by Council together with the final By-Law.

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

#### 6. DISCUSSION / CONTENTS

#### 6.1 BACKGROUND

The current Water Supply, Sanitation Services and Industrial Effluent: By-Law has some paragraph numbering errors and needs to be adjusted with correct numbers. It has some conflicting requirements that need to be adjusted.

The proposed Water Supply, Sanitation Services and Industrial Effluent By-Law will in comparison with the existing By-Law address a wider spectrum of Water and Sewerage (Sanitation) Management matters thus ensuring that the Municipality conforms to its mandate in terms of the Constitution to ensure clean and safe water services for its citizens.

#### 6.2 DISCUSSION

The By-Law contains provisions in support of standard procedures relating to service connections to consumers, services specifications, compliance regulations and obligation matters relating to the consumers reforms aimed at minimizing the impacts and volumes of waste in addition to the municipality's Constitutional obligation toward effective service delivery and to all relevant legislation.

The By-Law proposes to regulate all activities, infrastructure and entities associated with potable water, waste water generation, and the disposal of sewerage effluent by all types of consumers.

The proposed By-Law is also not in contradiction with any existing policies (e.g., credit control policy).

#### 6.3 FINANCIAL AND LEGAL IMPLICATIONS

A municipality may make and administer by-laws for the effective administration of matters it has a right to administer in terms of section 156(2) of the Constitution, Act 108 (as amended). The Council is obliged to ensure the provision of municipal services in terms of Chapter 7 of the Constitution which is also underpinned by the Local Government Municipal Systems Act, Act 32 of 2000 as amended.

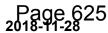
Water Services are a local government competence to ensure the provision of proper potable water services, collection of sewage effluent from a full spectrum of consumers according to Schedule 5B of the Constitution. The Council has to consider the promulgation of a new by-law that aligns current and new functions with the national policy and legislation. The Water Supply, Sanitation Services and Industrial Effluent By-Law does not clearly address all requirements of the Water Services Act, Act 108 of 1997 with its associated with relevant regulations.

In terms of Section 160(2) of the Constitution, the passing of by-laws may not be delegated. Section 160(2) of the Constitution of South Africa read with section 12 of the Systems Act empowers a municipal council to pass by-laws. In terms of section 13 of the Systems Act, a by-law gives effect when published in the Provincial Gazette.

As part of the prescribed legislative process for the adoption of the Municipality's bylaws, the following process flow applies:

- (a) serve before Standing Committee and Mayco;
- (b) serve before the Council;
- (c) be advertised in the press for public comments;

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY



- (d) be open for inspection to the public at all municipal offices and libraries;
- (e) re-submit to the Standing Committee, Mayco and the Council for final adoption
- (f) Promulgate the By-law

# 6.4 Comments from Senior Management

# 6.4.1 <u>Director: Infrastructure Services</u>

Agree with the recommendations

# 6.4.2 <u>Municipal Manager</u>

Agree with the recommendations

#### **ANNEXURES**

Annexure A: Draft Water Services By-Law (2017)

# FOR FURTHER DETAILS CONTACT:

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Position	Director
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REPORT DATE	29 October 2018



# DRAFT WATER SERVICES BY-LAW

13 September 2018

#### **CHAPTER 1: DEFINITIONS**

#### **DEFINITIONS**

For the purpose of these by-laws, any word or expressions to which a meaning has been assigned in the Water Services Act, 1996 (Act No 108 of 1996) the National Water Act (Act 36 of 1998), the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000) or the National Building Regulations made in terms of the National Building Regulations and Building Standards Act, 1977 (Act No 103 of 1977) shall bear the same meaning in these by-laws and unless the context indicates otherwise and a word in any one gender shall be read as referring also, to the other two genders -

"accommodation unit" in relation to any premises, means a building or Section of a building occupied or used or intended for occupation or use for any purpose;

"account" means an account rendered for municipal services provided;

"Act" means the Water Services Act, 1997 (Act No 108 of 1997), as amended from time to time:

"agreement" means the contractual relationship between the municipality and a customer, whether written or deemed as provided for in the Municipality's By-laws relating to Credit Control and Debt Collection;

"approved" means approved by the municipality in writing;

"area of supply" means any area within or partly within the area of jurisdiction of the municipality to which a water service is provided;

#### "authorised agent" means-

- (a) any person authorised by the municipality to perform any act, function or duty in terms of, or to exercise any power under, these by-laws;
- (b) any person to whom the municipality has delegated the performance of certain rights, duties and obligations in respect of providing water supply services; or
- any person appointed by the municipality in a written contract as a service provider for the provision of Water Services to customers on its behalf, to the extent authorised in such contract;

"average consumption" means the average consumption of a customer of a municipal service during a specific period, and is calculated by dividing the total

measured consumption of that municipal service by that customer over the preceding three months by three;

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# **CHAPTER 1: DEFINITIONS**

#### 1. Definitions

"best practicable environmental option" means the option that provides the most benefit or causes the least damage to the environment as a whole, at a cost acceptable to society, in the long term as well as in the short term;

"borehole" means a hole sunk into the earth for the purpose of locating, abstracting or using subterranean water and includes a spring;

"Building Regulations" means the National Building Regulations made in terms of the National Building Regulations and Building Standards, 1977 (Act No 103 of 1977) as amended;

"charges" means the rate, charge, tariff, flat rate or subsidy determined by the municipality;

"cleaning eye" means any access opening to the interior of a discharge pipe or trap provided for the purposes of internal cleaning;

"combined installation" means a water installation used for fire-fighting and domestic, commercial or industrial purposes;

- "commercial customer" means any customer other than domestic consumer and indigent customers, including, without limitation, business, industrial, government and institutional customers;
- "connecting point" means the point at which the drainage installation joins the connecting sewer;
- "connecting sewer" means a pipe owned by the municipality and installed by it for the purpose of conveying sewage from a drainage installation on a premises to a sewer beyond the boundary of those premises or within a servitude area or within an area covered by a way-leave or by agreement;
- "connection" means the point at which a customer gains access to Water Services;
- "connection pipe" means a pipe, the ownership of which is vested in the municipality and installed by it for the purpose of conveying water from a main to a water installation, and includes a "communication pipe" referred to in SANS 0252 Part I;
- "conservancy tank" means a covered tank used for the reception and temporary retention of sewage and which requires emptying at intervals;
- "customer" means a person with whom the municipality has concluded an agreement for the provision a municipal service as provided for in the Municipality's By-laws relating to Credit Control and Debt Collection;
- "determined" means determined by the municipality or by any person who makes a determination in terms of these laws;
- "domestic consumer" means a customer using water for domestic purposes;
- "domestic purposes" in relation to the supply of water means water supplied for drinking, ablution and culinary purposes to premises used predominantly for residential purposes;
- "drain" means that portion of the drainage installation that conveys sewage within any premises;
- "drainage installation" means a system situated on any premises and vested in the owner thereof and which is used for or intended to be used for or in connection with the reception, storage, treatment or conveyance of sewage on that premises to the connecting point and includes drains, fittings, appliances, septic tanks, conservancy tanks, pit latrines and private pumping installations forming part of or ancillary to such systems;
- "drainage work" includes any drain, sanitary fitting, water supplying apparatus, waste or other pipe or any work connected with the discharge of liquid or solid matter into any drain or sewer or otherwise connected with the drainage of any premises:

- "dwelling unit" means an interconnected suite of rooms, including a kitchen or scullery, designed for occupation by a single family, irrespective of whether the dwelling unit is a single building or forms part of a building containing two or more dwelling units;
- "effluent" means any liquid whether or not containing matter in solution or suspension;
- "engineer" means the engineer of the municipality, or any other person authorised to act on his behalf;
- "emergency" means any situation that poses a risk or potential risk to life, health, the environment or property;
- "environmental cost" means the cost of all measures necessary to restore the environment to its condition prior to an incident resulting in damage;
- "estimated consumption" means the consumption that a customer, whose consumption is not measured during a specific period, is deemed to have consumed, that is estimated by taking into account factors that are considered relevant by the municipality and which may include the consumption of Water Services by the totality of the users of a service within the area where the service is rendered by the municipality, at the appropriate level of service, for a specific time;
- "fire installation" means a potable water installation that conveys water for firefighting purposes only;
- "french drain" means a soil soak pit for the disposal of sewage and effluent from a septic tank;
- "high strength sewage" means industrial sewage with a strength or quality greater than standard domestic effluent in respect of which a specific charge as calculated in accordance with Schedule C may be charged;
- "household" means a family unit, as determined by the municipality as constituting a traditional household by taking into account the number of persons comprising a household, the relationship between the members of a household, the age of the persons who are members of it and any other factor that the municipality considers to be relevant;
- "illegal connection" means a connection to any system, by means of which Water Services are provided that is not authorised or approved by the municipality;
- "industrial effluent" means effluent emanating from the use of water for industrial purposes and includes for purposes of these by-laws any effluent other than standard domestic effluent or storm-water;

"industrial purposes" in relation to the supply of water means water supplied to any premises which constitutes a factory as defined in the General Administrative Regulations, published in terms of the Occupational Health and Safety Act, 1993 (Act No 85 of 1993);

"installation work" means any work done in respect of a water installation, including construction, rehabilitation, improvement and maintenance;

"interest" means interests as may be prescribed by the Minister of Justice in terms of Section 1 of the Prescribed Rate of Interest Act, 1975 (Act No 55 of 1975);

"manhole" means any access chamber to the interior of the sewer provided for the purpose of maintenance and internal cleaning;

"main" means a pipe, other than a connection pipe, of which the ownership vests in the municipality and which is used by it for the purpose of conveying water to a customer;

"measuring device" means any method, procedure, process, device, apparatus or installation that enables the quantity of Water Services provided to be quantified and includes any method, procedure or process whereby the quantity is estimated or assumed;

"meter" means a water meter as defined by the regulations published in terms of the Trade Metrology Act, 1973 (Act No 77 of 1973) or, in the case of water meters of a size greater than 100 mm, a device that measures the quantity of water passing through it, including a pre-paid water meter;

#### "municipality" means-

- (a) the Stellenbosch Municipality, a local / district municipality established in terms of Section 12 of the Structures Act and its successors-in-title; or
- (b) subject to the provisions of any other law and only if expressly or impliedly required or permitted by these by-law the Municipal Manager in respect of the performance of any function, or the exercise of any duty, obligation, or right in terms of these by-laws or any other law; or
- (c) an authorised agent of the Municipal Council;

"Municipal Council" means a Municipal Council as referred to in Section 157(1) of the Constitution of the Republic of South Africa, 1996;

"Municipal Manager" means the person appointed by the Municipal Council as the Municipal Manager of the municipality in terms of Section 82 of the Local Government Municipal Structures Act, 1998 (Act No 117 of 1998) and includes any person to whom the Municipal Manager has delegated a power, function or duty but only in respect of that delegated power, function or duty;

"municipal services" means, for purposes of these by-laws, services provided by a municipality, including refuse removal, water supply, sanitation, electricity services and rates or any one of the above;

"occupier" means a person who occupies any (or part of any) land, building, structure or premises and includes a person who, for someone else's reward or remuneration allows another person to use or occupy any (or any part of any) land, building structure or premises;

"on-site Sanitation Services" means any Sanitation Services other than water borne sewerage disposal through a sewerage disposal system;

#### "owner" means -

- (a) the person in whose name the ownership of the premises is registered from time to time or his agent;
- (b) where the registered owner of the premises is insolvent or dead, or for any reason lacks legal capacity, or is under any form of legal disability, that has the effect of preventing him from being able to perform a legal act on his own behalf, the person in whom the administration and control of such premises is vested as curator, trustee, executor, administrator, judicial manager, liquidator or other legal representative;
- (c) where the municipality is unable to determine the identity of the owner, a person who has a legal right in, or the benefit of the use of, any premises, building, or any part of a building, situated on them;
- (d) where a lease has been entered into for a period of 30 (thirty) years or longer, or for the natural life of the lessee or any other person mentioned in the lease, or is renewable from time to time at the will of the lessee indefinitely or for a period or periods which, together with the first period of the lease, amounts to 30 years, the lessee or any other person to whom he has ceded his right title and interest under the lease, or any gratuitous successor to the lessee:
- (e) in relation to -
  - a piece of land delineated on a sectional plan registered in terms of the Sectional Titles Act, 1986 (Act No 95 of 1986), the developer or the body corporate in respect of the common property, or
  - (ii) a Section as defined in the Sectional Titles Act, 1986 (Act No 95 of 1986), the person in whose name such Section is registered under a sectional title deed and includes the lawfully appointed agent of such a person; or

(iii) a person occupying land under a register held by a tribal authority or in accordance with a sworn affidavit made by a tribal authority;

"person" means any person, whether natural or juristic and includes, but is not limited to, any local government body or like authority, a company or close corporation incorporated under any law, a body of persons whether incorporated or not, a statutory body, public utility body, voluntary association or trust;

"plumber" means a person who has passed a qualifying Trade Test in Plumbing or has been issued with a certificate of proficiency in terms of the Manpower Training Act, 1981 (Act No 56 of 1981) or such other qualification as may be required under national legislation;

"pollution" means the introduction of any substance into the water supply system, a water installation or a water resource that may make the water harmful to health or environment or impair its quality for the use for which it is normally intended;

"premises" means any piece of land, the external surface boundaries of which are delineated on -

- a general plan or diagram registered in terms of the Land Survey Act,
   1927 (Act No 9 of 1927), or in terms of the Deeds Registries Act, 1937
   (Act No 47 of 1937);
- (b) a sectional plan registered in terms of the Sectional Titles Act, 1986 (Act No 95 of 1986); or
- (c) a register held by a tribal authority or in accordance with a sworn affidavit made by a tribal authority;

"professional engineer" means a person registered in terms of the Engineering Profession Act, 2000 (Act No 46 of 2000) as a professional engineer;

"public notice" means publication in the media including one or more of the following:

- (a) publication of a notice, in the official languages determined by the municipality:
  - in any local newspaper or newspapers circulating in the area of supply of the municipality;
  - in the newspaper or newspapers circulating in the area of supply of the municipality determined by the municipality as a newspaper of record; or
  - 3. on the official website of the municipality;

- 4. by means of radio broadcasts covering the area of supply of the municipality;
- (b) displaying a notice in or at any premises, office, library or pay-point of either the municipality, or of its authorised agent, to which the public has reasonable access: and
- (c) communication with customers through public meetings and ward committee meetings;
- "SANS" means the South African National Standard:
- "Sanitation Services" has the same meaning assigned to it in terms of the Act and includes for purposes of these by-laws the disposal of industrial effluent;
- "sanitation system" means the structures, pipes, valves, pumps, meters or other appurtenances used in the conveyance through the sewer reticulation system and treatment at the sewage treatment plant under the control of the municipality and which may be used by it in connection with the disposal of sewage;
- "septic tank" means a water tight tank designed to receive sewage and to effect the adequate decomposition of organic matter in sewage by bacterial action;
- "service pipe" means a pipe which is part of a water installation provided and installed on any premises by the owner or occupier and which is connected or to be connected to a connection pipe to serve the water installation on the premises;
- "shared consumption" means the consumption by a customer of a municipal service during a specific period, that is calculated by dividing the total metered consumption of that municipal service in the supply zone where the customer's premises are situated for the same period by the number of customers within the supply zone, during that period;
- "sewage" means waste water, industrial effluent, standard domestic effluent and other liquid waste, either separately or in combination, but shall not include stormwater:
- "sewer" means any pipe or conduit which is the property of or is vested in the municipality and which may be used for the conveyance of sewage from the connecting sewer and shall not include a drain as defined;
- "standpipe" means a connection through which water supply services are supplied to more than one person;
- "standard domestic effluent" means domestic effluent with prescribed strength characteristics as determined by the municipality in respect of chemical oxygen demand and settable solids as being appropriate to sewage discharges from domestic premises within the jurisdiction of the municipality, but shall not include industrial effluent;

"storm-water" means water resulting from natural precipitation or accumulation and includes rain-water, subsoil water or spring water;

"terminal water fitting" means water fitting at an outlet of a water installation that controls the discharge of water from a water installation;

"trade premises" means premises upon which industrial effluent is produced;

"trap" means a pipe fitting or portion of a sanitary appliance designed to retain water seal which serves as a barrier against the flow of foul air or gas, in position;

"unauthorised service" means the receipt, use or consumption of any municipal service which is not in terms of an agreement with, or approved by, the municipality;

"water fitting" means a component of a water installation, other than a pipe, through which water passes or in which it is stored;

"water installation" means the pipes and water fittings which are situated on any premises and ownership thereof vests in the owner thereof and used or intended to be used in connection with the use of water on such premises, and includes a pipe and water fitting situated outside the boundary of the premises, which either connects to the connection pipe relating to such premises or is otherwise laid with the permission of the municipality;

"Water resource" includes a watercourse, surface water, estuary, or aquifer;

"Water Services" means water supply services and Sanitation Services;

"Water Services intermediaries" has the same meaning as that assigned to it in terms of the Act:

"water supply services" has the same meaning assigned to it in terms of the Act and includes for purposes of these by-laws water for industrial purposes and fire extinguishing services;

"water supply system" means the structures, aqueducts, pipes, valves, pumps, meters or other apparatus relating thereto of which the ownership vests in the municipality and which are used or intended to be used by it in connection with the supply of water, and includes any part of the system; and

"working day" means a day other than a Saturday, Sunday or public holiday.

# **CHAPTER 2: APPLICATION, PAYMENT AND TERMINATION**

#### Part 1: Application

#### 2. Application for Water Services

- (1) No person shall be provided with access to Water Services unless application has been made to, and approved by, the municipality on the form prescribed in terms of the Municipality's By-laws relating to Credit Control and Debt Collection.
- (2) Water Services rendered to a customer by the municipality are subject to the Municipality's By-laws relating to Credit Control and Debt Collection, these by-laws and the conditions contained in the relevant agreement.

#### 3. Special Agreements for Water Services

The municipality may enter into a special agreement for the provision of Water Services with an applicant in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.

#### 4. Change in purpose for which Water Services are used

Where the purpose for, or extent to which, any municipal service is changed, the customer must promptly advise the municipality of the change and enter into a new agreement with the municipality.

#### Part 2: Charges

#### 5. Prescribed charges for Water Services

- (1) All applicable charges payable in respect of Water Services, including but not restricted to the payment of connection charges, fixed charges or any additional charges or interest will be set by the municipality in accordance with -
  - (a) its Rates and Tariff Policy;
  - (b) any by-laws in respect thereof; and
  - (c) any regulations in terms of national or provincial legislation; but
- (2) Differences between categories of customers, users of services, types and levels of services, quantities of services, infrastructural requirements and geographic areas, may justify the imposition of differential charges.

#### 6. Availability charges for Water Services

The municipality may, in addition to the charges determined for Water Services that have been actually provided, levy a monthly fixed charge, an annual fixed

charge or only one fixed charge where Water Services are available, whether or not such services are consumed.

# Part 3: Payment

# 7. Payment for Water Services

The owner occupier and customer shall be jointly and severally liable and responsible for payment of all Water Services charges and Water Services consumed by a customer, in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.

# Part 4: Termination, Limitation and Disconnection

#### 8. Termination of agreement for the provision of Water Services

A customer may terminate an agreement for the provision of Water Services in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.

# 9. Limitation and/or disconnection of Water Services provided

- (1) The engineer may restrict or discontinue water supply services provided in terms of these by-laws -
  - on failure to pay the determined charges on the date specified, in accordance with and after the procedure set out in the Municipality's By-laws relating to Credit Control and Debt Collection has been applied;
  - (b) at the written request of a customer;
  - (c) if the agreement for the provision of services has been terminated in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection;
  - (d) the building on the premises to which services were provided has been demolished;

- (e) if the customer has interfered with a restricted or discontinued service;
- (f) in an emergency or emergency situation declared in terms of the Municipality's By-laws relating to Credit Control and Debt Collection; or
- (g) if the customer has interfered, tampered or damaged or caused or permitted interference, tampering or damage to the water supply system of the municipality for the purposes of gaining access to water supply services after notice by the municipality.
- (2) The engineer may disconnect Sanitation Services provided in terms of these by-laws -
  - (a) at the written request of a customer;
  - (b) if the agreement for the provision of Sanitation Services has been terminated in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection; or
  - (c) the building on the premises to which services were provided has been demolished.
- (3) The municipality shall not be liable for any damages or claims that may arise from the limitation or disconnection of Water Services provided in terms of subsections (1) and (2), including damages or claims that may arise due to the limitation or disconnection of Water Services by the municipality in the bona fide belief that the provisions of subsections (1) and (2) applied.

# **CHAPTER 3: SERVICE LEVELS**

#### 10. Service levels

- (1) The municipality may, from time to time, and in accordance with national policy, but subject to principles of sustainability and affordability, by public notice, determine the service levels it is able to provide to customers.
- (2) The municipality may in determining service levels differentiate between types of customers, domestic customers, geographical areas and socioeconomic areas.
- (3) The following levels of service may, subject to subsection (1), be provided by the municipality on the promulgation of these by-laws:
  - (a) Communal water supply services and on-site Sanitation Services -

- constituting the minimum level of service provided by the municipality;
- (ii) consisting of reticulated standpipes or stationary water tank serviced either through a network pipe or a water tanker located within a reasonable walking distance from any household with a Ventilated Improved Pit latrine located on each premises with premises meaning the lowest order of visibly demarcated area on which some sort of informal dwelling has been erected;
- (iii) installed free of charge;
- (iv) provided free of any charge to consumers; and
- (v) maintained by the municipality.
- (b) Yard connection not connected to any water installation and an individual connection to the municipality's sanitation system -
  - (i) consisting of an un-metered standpipe on a premises not connected to any water installation and a pour-flush toilet pan, wash-trough and suitable toilet top structure connected to the municipality's sanitation system;
  - (ii) installed free of charge;
  - (iii) maintained by the municipality.
- (c) a metered pressured water connection with an individual connection to the Municipality's sanitation system -
  - (i) installed against payment of the relevant connection charges;
  - (ii) provided against payment of prescribed charges; and
  - (iii) with the water and drainage installations maintained by the customer.

#### **CHAPTER 4: CONDITIONS FOR WATER SUPPLY SERVICES**

#### Part 1: Connection to water supply system

#### 11. Provision of connection pipe

(1) If an agreement for water supply services in respect of premises has been concluded and no connection pipe exists in respect of the

- premises, the owner shall make application on the prescribed form and pay the determined charge for the installation of such a pipe.
- (2) If an application is made for water supply services which are of such an extent or so situated that it is necessary to extend, modify or upgrade the water supply system in order to supply water to the premises, the municipality may agree to the extension provided that the owner shall pay for the cost of the extension, as determined by the engineer.
- (3) Only the engineer may install a connection pipe but the owner or customer may connect the water installation to the connection pipe.
- (4) No person may commence any development on any premises unless the engineer has installed a connection pipe and meter.

#### 12. Location of connection pipe

- (1) A connection pipe provided and installed by the engineer shall -
  - (a) be located in a position determined by the engineer and be of a suitable size as determined by the engineer;
  - (b) terminate at -
    - the boundary of the land owned by or vested in the municipality, or over which it has a servitude or other right; or
    - (ii) at the outlet of the water meter or isolating valve if it is situated on the premises, close to the boundary.
- The engineer may at the request of any person agree, subject to such conditions as the engineer may impose, to a connection to a main other than that which is most readily available for the provision of water supply to the premises; provided that the applicant shall be responsible for any extension of the water installation to the connecting point designated by the municipality and for obtaining at his cost, any servitudes over other premises that may be necessary.
- (3) An owner must pay the determined connection charge in advance before a water connection can be effected.

# 13. Provision of single water connection for supply to several customers on the same premises

- (1) Notwithstanding the provisions of Section 12, only one connection pipe to the water supply system may be provided for the supply of water to any premises, irrespective of the number of accommodation units, business units or customers located on such premises.
- (2) Where the owner, or the person having the charge or management of any premises on which several accommodation units are situated, requires the supply of water to such premises for the purpose of supply to the different accommodation units, the engineer may, in its discretion, provide and install either -
  - (a) a single measuring device in respect of the premises as a whole or any number of such accommodation units; or
  - (b) a separate measuring device for each accommodation unit or any number thereof.
- (3) Where the engineer has installed a single measuring device as contemplated in subsection (2) (a), the owner or the person having the charge or management of the premises, as the case may be -
  - (a) must install and maintain on each branch pipe extending from the connection pipe to the different accommodation units -
    - (i) a separate measuring device;
    - (ii) an isolating valve; and
    - (iii) will be liable to the municipality for the charges for all water supplied to the premises through such a single measuring device, irrespective of the different quantities consumed by the different customers served by such measuring device.
- (4) Where premises are supplied by a number of connection pipes, the engineer may require the owner to reduce the number of connection points and alter his water installation accordingly.

# 14. Disconnection of water installation from the connection pipe

The engineer may disconnect a water installation from the connection pipe and remove the connection pipe on termination of an agreement for the provision of water supply services in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.

#### Part 2: Standards

#### 15. Quantity, quality and pressure

Water supply services provided by the municipality must comply with the minimum standards set for the provision of water supply services in terms of Section 9 of the Act.

#### 16. Testing of pressure in water supply systems

The engineer may, on application by an owner and on payment of the determined charge, determine and furnish the owner with the amount of the pressure in the water supply system relating to his premises over such period as the owner may request.

#### 17. Pollution of water

An owner must provide and maintain approved measures to prevent the entry of any substance, which might be a danger to health or adversely affect the potability of water or affect its fitness for use, into -

- (a) the water supply system; and
- (b) any part of the water installation on his premises.

No interconnection between the municipal water supply and any other source of water on the premises will be allowed.

#### 18. Water restrictions

- (1) The municipality may for purposes of water conservation and demand management or where, in its opinion, drought conditions are imminent, by public notice -
  - (a) prohibit or restrict the consumption of water in the whole or part of its area of jurisdiction -
    - (i) in general or for specified purposes;
    - (ii) during specified hours of the day or on specified days; and
    - (iii) in a specified manner; and

- (b) determine and impose -
  - (i) a restriction on the quantity of water that may be consumed over a specified period;
  - (ii) charges additional to those determined in respect of the supply of water in excess of a restriction contemplated in subsection (1)(b)(i); and
  - (iii) a general surcharge on the determined charges in respect of the supply of water; and
- (c) impose restrictions or prohibitions on the use or manner of use or disposition of an appliance by means of which water is used or consumed, or on the connection of such appliances to the water installation.
- (2) The municipality may restrict the application of the provisions of a notice contemplated by subsection (1) to specified areas and categories of customers or users of premises, and activities, and may permit deviations and exemptions from, and the relaxation of, any of its provisions where there is reason to do so.
- (3) The municipality -
  - (a) may take, or by written notice require a customer at his own expense to take, such measures, including the installation of measurement devices and devices for restricting the flow of water, as may in its opinion be necessary to ensure compliance with a notice published in terms of subsection (1); or
  - (b) may, subject to notice, and for such period as it may consider fit, restrict or discontinue the supply of water to any premises in the event of a contravention of these by-laws that takes place on or in such premises or a failure to comply with the terms of a notice published in terms of subsection (1); and
  - (c) shall where the supply has been discontinued, restore it only when the determined charge for discontinuation and reconnecting the supply has been paid.

# 19. Specific conditions of supply

(1) The granting of a supply of water by the municipality shall not constitute an undertaking by it to maintain at any time or any point in its water supply system –

- (a) an uninterrupted supply, subject to the provisions of regulations4 and 14 of Regulation 22355 promulgated in terms of the Act on 8 June 2001; or
- (b) a specific pressure or rate of flow in such supply other than required in terms of Regulation 15(2) of Regulation 22355 promulgated in terms of the Act on 8 June 2001.
- (2) The engineer may, subject to the provisions of subsection (1)(b), specify the maximum pressure to which water will be supplied from the water supply system.
- (3) If an owner of customer requires -
  - (a) that any of the standards referred to in subsection (1); or
  - (b) a higher standard of service than specified in Section 15;be maintained on his premises, he or she shall take the necessary steps to ensure that the proposed water installation is able to meet such standards.
- (4) The engineer may, in an emergency, interrupt the supply of water to any premises without prior notice.
- (5) If in the opinion of the engineer the consumption of water by a customer adversely affects the supply of water to another customer, he may apply such restrictions as he may consider fit, to the supply of water to that customer in order to ensure a reasonable supply of water to the other customer and must inform that customer about the restrictions.
- (6) The municipality shall not be liable for any damage to property caused by water flowing from any water installation that is left open by the consumer when the water supply is re-instated, after an interruption in supply.
- (7) Every steam boiler, hospital, industry and any premises which requires, for the purpose of the work undertaken on the premises, a continuous supply of water shall have a storage tank, which must comply with the specification for water storage tanks as stipulated in SANS 0252 Part 1, with a capacity of not less than 24 hours water supply calculated as the quantity required to provide the average daily consumption, where water can be stored when the continuous supply is disrupted.
- (8) No customer shall resell water supplied to him by the municipality except with the written permission of the municipality, which may stipulate the maximum price at which the water may be resold, and may impose such other conditions as the municipality may deem fit.

#### Part 3: Measurement

#### 20. Measuring of quantity of water supplied

- (1) The engineer must provide a measuring device designed to provide either a controlled volume of water, or an uncontrolled volume of water, to a customer.
- (2) The municipality must, at regular intervals, measure the quantity of water supplied through a measuring device designed to provide an uncontrolled volume of water.
- (3) Any measuring device and its associated apparatus through which water is supplied to a customer by the municipality, shall be provided and installed by the engineer, shall remain its property and may be changed and maintained by the engineer when he considers it necessary to do so.
- (4) The engineer may install a measuring device, and its associated apparatus, at any point on the service pipe.
- (5) If the engineer installs a measuring device on a service pipe in terms of subsection (4), he may install a section of pipe and associated fittings between the end of its connection pipe and the meter, and that section shall form part of the water installation.
- (6) If the engineer installs a measuring device together with its associated apparatus on a service pipe in terms of subsection (4), the owner shall -
  - (a) provide a place satisfactory to the engineer in which to install it;
  - (b) ensure that unrestricted access is available to it at all times;
  - (c) be responsible for its protection and be liable for the costs arising from damage to it, excluding damage arising from normal fair wear and tear;
  - (d) ensure that no connection is made to the pipe in which the measuring device is in-stalled between the measuring device and the connection pipe serving the installation;
  - (e) make provision for the drainage of water which may be discharged from the pipe, in which the measuring device is installed, in the course of work done by the engineer on the measuring device; and
  - (f) not use, or permit to be used on any water installation, any fitting, machine or appliance which causes damage or which, in the opinion of the engineer, is likely to cause damage to any meter.
- (7) No person other than the engineer shall:

- (a) disconnect a measuring device and its associated apparatus from the pipe on which they are installed;
- (b) break a seal which the engineer has placed on a meter; or
- (c) in any other way interfere with a measuring device and its associated apparatus.
- (8) If the engineer considers that, a measuring device is a meter whose size is unsuitable because of the quantity of water supplied to premises, he may install a meter of a size that he considers necessary, and may recover the determined charge for the installation of the meter from the owner of the premises.
- (9) The municipality may require the installation, at the owner's expense, of a measuring device to each dwelling unit, in separate occupancy, on any premises, for use in ascertaining the quantity of water supplied to each such unit; but where controlled volume water-delivery systems are used, a single measuring device may otherwise be used for more than one unit.

# 21. Quantity of water supplied to customer

- (1) For the purposes of ascertaining the quantity of water that has been measured by a measuring device that has been installed by the engineer and that has been supplied to a customer over a specific period, it will, for the purposes of these by-laws, be presumed except in any criminal proceedings, unless the contrary is proved, that -
  - (a) the quantity, where the measuring device designed to provide an uncontrolled volume of water, is the difference between measurements taken at the beginning and end of that period;
  - (b) the quantity, where the measuring device designed to provide a controlled volume of water, is the volume dispensed by the measuring device;
  - (c) the measuring device was accurate during that period;
  - (d) the entries in the records of the municipality were correctly made; and
  - (e) if water is supplied to, or taken by, a customer without having passed through a measuring device, the estimate by the municipality of the quantity of that water shall be presumed, except in any criminal proceedings, to be correct unless the contrary is proved.

- Where water supplied by the municipality to any premises is in any way taken by the customer without the water passing through any measuring device provided by the municipality, the municipality may, for the purpose of rendering an account, estimate, in accordance with subsection (3), the quantity of water supplied to the customer during the period that water is so taken by the customer.
- (3) For the purposes of subsection (2), an estimate of the quantity of water supplied to a customer shall, as the municipality may decide, be based either on -
  - (a) the average monthly consumption of water on the premises recorded over three succeeding measuring periods after the date on which an irregularity referred to in subsection (2) has been discovered and rectified, or
  - (b) the average monthly consumption of water on the premises during any three consecutive measuring periods during the twelve months immediately before the date on which an irregularity referred to in subsection (2) was discovered.
- (4) Nothing in these by-laws shall be construed as imposing on the municipality an obligation to cause any measuring device installed by the engineer on any premises to be measured at the end of every month or any other fixed period, and the municipality may charge the customer for an average consumption during the interval between successive measurements by the measuring device.
- (5) Until the time when a measuring device has been installed in respect of water supplied to a customer, the estimated or shared consumption of that customer during a specific period, must be based on the average consumption of water supplied to the specific supply zone within which the customer's premises are situated.
- (6) Where in the opinion of the engineer it is not reasonably possible or cost effective to measure water that is supplied to each customer within a determined supply zone, the municipality may determine a tariff or charge based on the estimated or shared consumption of water supplied to that supply zone.
- (7) The municipality must within seven days, on receipt of a written notice from the customer and subject to payment of the determined charge, measure the quantity of water supplied to the customer at a time, or on a day, other than that upon which it would normally be measured.
- (8) If a contravention of subsection (7) occurs, the customer must pay to the municipality the cost of whatever quantity of water was, in the opinion by the municipality, supplied to him.

## 22. Special measurement

- (1) If the engineer requires, for purposes other than charging for water consumed, to ascertain the quantity of water which is used in a part of a water installation, may, by written notice, advise the owner concerned of his intention to install a measuring device at any point in the water installation that he may specify.
- (2) The installation of a measuring device referred to in subsection (1), its removal, and the restoration of the water installation after such a removal shall be carried out at the expense of the municipality.
- (3) The provisions of Sections 86(5) and 86(6) shall apply, insofar as they may be applicable, in respect of a measuring device that has been installed in terms of subsection (1).

## 23. No reduction of amount payable for water wasted

- (1) A customer shall not be entitled to a reduction of the amount payable for water wasted or lost in a water installation.
- (2) Notwithstanding (1) above, the engineer may consider the granting of a rebate in the case of a pipe burst, geyser burst or underground leak provided that:
  - (a) the leak is reported to the municipality within 7 days of it being repaired.
  - (b) a certificate or affidavit confirming the leak and its repair by a registered/qualified plumber is submitted.
  - (c) The certificate or affidavt must confirm
    - (i) the date of the repair
    - (ii) that the leak was not discernible from the surface
    - (iii) that the leak occurred on a pipe listed in the standard of approved pipes and fittings prescribed by the engineer
  - (d) the maximum period for the rebate shall be 3 months. If longer, approval by the Municipal Manager is required.
- (3) the rebate tariff is approved annually in the municipality's Tariff Schedules.
- (4) The volume will be determined by the engineer as the difference between the average consumption from previous corresponding readings during the same period as the leak and the consumption during the period of leakage.

#### Part 4: Audit

#### 24. Water audit

- (1) The municipality may require a customer, within one month after the end of a financial year of the municipality, to undertake a water audit at his own cost.
- (2) The audit must at least involve and report-
  - (a) the amount of water used during the financial year;
  - (b) the amount paid for water for the financial year;
  - (c) the number of people living on the stand or premises;
  - (d) the number of people permanently working on the stand or premises;
  - (e) the seasonal variation in demand through monthly consumption figures;
  - (f) the water pollution monitoring methods;
  - (g) the current initiatives for the management of the demand for water;
  - (h) the plans to manage their demand for water;
  - (i) a comparison of the report with any report that may have been made during the previous three years;
  - (j) estimates of consumption by various components of use; and
  - (k) a comparison of the above factors with those reported in each of the previous three years, where available.

#### **Part 5: Installation Work**

#### 25. Approval of installation work

(1) If an owner wishes to have installation work done, he or she must first obtain the Municipality's written approval; provided that approval shall not be required in the case of water installations in dwelling units or installations where no fire installation is required in terms of SANS 0400, or in terms of any Municipalby-laws, or for the repair or replacement of an

- existing pipe or water fitting other than a fixed water heater and its associated protective devices.
- (2) Application for the approval referred to in subsection (1) shall be made on the prescribed form and shall be accompanied by -
  - (a) the determined charge, if applicable; and
  - (b) copies of the drawings as may be determined by the municipality, giving information in the form required by Clause 4.1.1 of SANS Code 0252: Part I:
  - (c) a certificate certifying that the installation has been designed in accordance with SANS Code 0252: Part I by a professional engineer.
  - (3) Authority given in terms of subsection (1) shall lapse at the expiry of a period of twenty-four months.
  - (4) Where approval was required in terms of subsection (1), a complete set of approved drawings of installation work must be available at the site of the work at all times until the work has been completed.
  - (5) If installation work has been done in contravention of subsection (1) or (2), the municipality may require the owner
    - (a) to rectify the contravention within a specified period;
    - (b) if work is in progress, to cease the work; and
    - (c) to remove all such work which does not comply with these by-laws.

#### 26. Persons permitted to do installation and other work

- (1) Only a plumber, a person working under the control of a plumber, or another person authorised in writing by the municipality, shall be permitted to:
  - (a) do installation work other than the replacement or repair of an existing pipe or water fitting;
  - (b) replace a fixed water heater or its associated protective devices;
  - (c) inspect, disinfect and test a water installation, fire installation or storage tank;

- (d) service, repair or replace a back flow pre-vender; or
- (e) install, maintain or replace a meter provided by an owner in a water installation.
- (2) No person shall require or engage a person who is not a plumber to do the work referred to in subsection (1).
- (3) Notwithstanding the provisions of subsection (1) the municipality may permit a person who is not a plumber to do installation work on his own behalf on premises owned and occupied solely by himself and his immediate household, provided that such work must be inspected and approved by a plumber at the direction of the engineer.

#### 27. Provision and maintenance of water installations

- (1) An owner must provide and maintain his water installation at his own cost and except where permitted in terms of Section 25, must ensure that the installation is situated within the boundary of his premises.
- (2) An owner must install an isolating valve at a suitable point on service pipe immediately inside the boundary of the property in the case of a meter installed outside the boundary, and in the case of a meter installed on the premises at a suitable point on his service pipe.
- (3) Before doing work in connection with the maintenance of a portion of his water installation, which is situated outside the boundary of his premises, an owner shall obtain the written consent of the municipality or the owner of the land on which the portion is situated, as the case may be.

## 28. Technical requirements for a water installation

Notwithstanding the requirement that a certificate be issued in terms of Section 25, all water installations shall comply with SANS 0252 Part 1 and all fixed electrical storage water heaters shall comply with SANS 0254.

# 29. Use of pipes and water fittings to be authorised

(1) No person shall, without the prior written authority of the engineer, install or use a pipe or water fitting in a water installation within the Municipality's area of jurisdiction unless it is included in the Schedule of Approved Pipes and Fittings as compiled by the municipality.

- (2) Application for the inclusion of a pipe or water fitting in the Schedule referred to in subsection (1) must be made on the form prescribed by the municipality.
- (3) A pipe or water fitting may be not be included in the Schedule referred to in subsection (1) unless it -
  - bears the standardisation mark of the South African Bureau of Standards in respect of the relevant SANS specification issued by the Bureau;
  - (b) bears a certification mark issued by the SANS to certify that the pipe or water fitting complies with an SANS Mark specification or a provisional specification issued by the SANS, provided that no certification marks shall be issued for a period exceeding two years; or
  - (c) is acceptable to the engineer.
- (4) The municipality may, in respect of any pipe or water fitting included in the Schedule, impose such additional conditions, as it may consider necessary in respect of the use or method of installation.
- (5) A pipe or water fitting shall be removed from the Schedule if it -
  - (a) no longer complies with the criteria upon which its inclusion was based; or
  - (b) is no longer suitable for the purpose for which its use was accepted.
- (6) The current Schedule shall be available for inspection at the office of the municipality at any time during working hours.
- (7) The municipality may sell copies of the current Schedule at a determined charge.

#### 30. Labelling of terminal water fittings and appliances

All terminal water fittings and appliances using or discharging water shall be marked, or have included within its packaging, the following information:

- (a) the range of pressure in kPa over which the water fitting or appliance is designed to operate.
- (b) The flow rate, in litres per minute, related to the design pressure range, provided that this information shall be given for at least the following pressures: 20 kPa, 100kPa and 400 kPa.

## 31. Water demand management

- (1) In any water installation where the dynamic water pressure is more than 200 kPa at a shower control valve, and where the plumbing has been designed to balance the water pressures on the hot and cold water supplies to the shower control valve, a shower head with a maximum flow rate of greater than 10 litres per minute must not be installed.
- (2) The maximum flow rate from any tap installed on a wash hand basin must not exceed 6 litres per minute.

## Part 6: Communal water supply services

## 32. Provision of water supply to several consumers

- (1) The engineer may install a communal standpipe for the provision of water supply services to several consumers at a location it considers appropriate, provided that a majority of consumers, who in the opinion of the engineer, constitute a substantial majority, and to whom Water Services will be provided by the standpipe, has been consulted by him or the municipality. "Water Services" means water supply services and Sanitation Services;
- (2) The engineer may provide communal water supply services through a communal installation designed to provide a controlled volume of water to several consumers.

#### Part 7: Temporary water supply services

#### 33. Water supplied from a hydrant

- (1) The engineer may authorise a temporary supply of water to be taken from one or more fire hydrants specified by it, subject to such conditions and for any period that may be prescribed by him and payment of such applicable charges, including a deposit, as may be determined by the municipality from time to time.
- (2) A person who wishes to obtain a temporary supply of water referred to in subsection (1) must apply for such a water supply service in terms of Section (2) and must pay a deposit determined by the municipality from time to time.

- (3) The engineer shall provide a portable water meter and all other fittings and apparatus necessary for the temporary supply of water from a hydrant.
- (4) The portable meter and all other fittings and apparatus provided for the temporary supply of water from a hydrant remain the property of the municipality and must be returned to the municipality on termination of the temporary supply. Failure to return the portable meter and all other fittings and apparatus shall result the imposition of penalties determined by the municipality from time to time.

#### Part 8: Boreholes

#### 34. Notification of boreholes

- (1) No person may sink a borehole on premises situated in a dolomite area, and before sinking a borehole a person must determine if the premises on which the borehole is to be sunk are situated within a dolomite area.
- (2) The municipality requires -
  - (a) the owner of any premises within any area of the municipality upon which a borehole exists or, if the owner is not in occupation of such premises, the occupier to notify it of the existence of a borehole on such premises, and provide it with such information about the borehole that it may require; and
  - (b) the owner or occupier of any premises who intends to sink a borehole on the premises, to notify it on the prescribed form of its intention to do so before any work in connection sinking it is commenced.
- (3) The municipality may require the owner or occupier of any premises who intends to sink a borehole, to undertake a geo-hydrological assessment of the intended borehole, to the satisfaction of the municipality, before sinking it.
- (4) The municipality may require an owner or occupier who has an existing bore-hole that is used for water supply services to -

- (a) obtain approval for the use of the borehole for potable water supply services in accordance with Sections 6, 7 and 22 of the Act: and
- (b) impose conditions in respect of the use of a borehole for potable Water Services.

#### Part 9: Fire services connections

# 35. Connection to be approved by the municipality

- (1) The engineer shall be entitled in his absolute discretion to grant or refuse an application for the connection of a fire extinguishing installation to the Municipality's main.
- (2) No water shall be supplied to any fire extinguishing installation until a certificate that the municipality's approval in terms of Section 25 has been obtained and that the installation complies with the requirements of these and any other by-laws of the municipality, has been submitted.
- (3) If in the engineer's opinion a fire extinguishing installation, which he has allowed to be connected to the municipality's main, is not being kept in proper working order, or is otherwise not being properly maintained, or is being used for purpose other than fire-fighting, that shall be entitled either to require the installation to be disconnected from the main or itself to carry out the work of disconnecting it at the customer's expense.

#### 36. Special provisions

The provisions of SANS 0252-1 shall apply to the supply of water for fire-fighting purposes.

#### 37. Dual and combined installations

All new buildings erected after the commencement of these by-laws, must comply with the following requirements in relation to the provision of fire extinguishing services:

- (a) If boosting of the system is required, a dual pipe system must be used, one for fire extinguishing purposes and the other for general domestic purposes.
- (b) Combined installations shall only be permitted where no booster pumping connection is provided on the water installation. In such cases a fire

hydrant must be provided by the municipality, at the customer's expense, within 90 metres of the property to provide a source of water for the fire tender to use in extinguishing the fire.

- (c) Combined installations where a booster pumping connection is provided, shall only be permitted when designed and certified by a professional engineer.
- (d) All pipes and fittings must be capable of handling pressures in excess of 1 800 kPa, if that pressure could be expected when boosting takes place and must be capable of maintaining their integrity when exposed to fire conditions.

#### 38. Connection pipes for fire extinguishing services

- (1) After the commencement of these by-laws, a single connection pipe for both fire (excluding sprinkler systems) and potable water supply services shall be provided by the engineer.
- (2) The engineer shall provide and install, at the cost of the owner a combination meter on the connection pipe referred to in (1).
- (3) A separate connection pipe shall be laid and used for every fire sprinkler extinguishing system unless the engineer gives his approval to the contrary.
- (4) A connection pipe must be equipped with a measuring device that will not obstruct the flow of water while the device is operating.

## 39. Valves and meters in connection pipes

Every connection pipe to a fire extinguishing installation must be fitted with valves and a measuring device which shall be:

- (a) supplied by the engineer at the expense of the customer;
- (b) installed between the customer's property and the main; and
- (c) installed in such position as may be determined by the engineer.

#### 40. Meters in fire extinguishing connection pipes

The engineer shall be entitled to install a water meter in any connection pipe used solely for fire extinguishing purposes and the owner of the premises shall be liable

for all costs in so doing if it appears to the municipality that water has been drawn from the pipe for purposes other than for the purpose of extinguishing a fire.

## 41. Sprinkler extinguishing installation

A sprinkler installation may be installed directly to the main, but the municipality may not be deemed to guarantee any specified pressure at any time.

# 42. Header tank or double supply from main

- (1) The customer must install a header tank at such elevation as will compensate for any failure or reduction of pressure in the municipality's main for its sprinkler installation, unless this installation is provided with a duplicate supply from a separate main.
- The main pipe leading from a header tank to the sprinkler installation may be in direct communication with the main, provided that the main pipe must be equipped with a reflux valve which, if for any reason the pressure in the main fails or is reduced, will shut off the supply from the main.
- (3) Where a sprinkler installation is provided with a duplicate supply from a separate main, each supply pipe must be equipped with a reflux valve situated within the premises.

#### 43. Sealing of private fire hydrants

- (1) Except where a system is a combined system with a combination meter, all private hydrants and hose-reels must be sealed by the municipality and the seals must not, except for the purposes of opening the hydrant or using the hose when there is a fire, be broken by any person other than by the municipality in the course of servicing and testing.
- (2) The customer must give the municipality at least 48 hours notice prior to a fire extinguishing installation being serviced and tested.
- (3) The cost of resealing hydrants and hose-reels shall be borne by the customer except when the seals are broken by the municipality's officers for testing purposes.
- (4) Any water consumed through a fire installation or sprinkler system shall be paid for by the customer at the charges determined by the municipality.

#### **CHAPTER 5: CONDITIONS FOR SANITATION SERVICES**

#### Part 1: Connection to sanitation system

## 44. Obligation to connect to sanitation system

- (1) All premises on which sewage is produced must be connected to the Municipality's sanitation system if a connecting sewer is available or if it is reasonably possible or cost effective for the municipality to install a connecting sewer, unless approval for the use of on-site Sanitation Services was obtained in accordance with Section 32.
- (2) The municipality may, by notice, require the owner of premises not connected to the municipality's sanitation system to connect to the sanitation system.
- (3) An owner of premises, who is required to connect those premises to the municipality's sanitation system in accordance with subsection (1), must inform the municipality in writing of any Sanitation Services, provided by the municipality on the site, which will no longer be required as a result of the connection to the sanitation system.
- (4) The owner will be liable for any charge pay-able in respect of Sanitation Services on the site, until an agreement for rendering those services has been terminated in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.
- (5) If the owner fails to connect premises to the sanitation system after having had a notice in terms of subsection (2) the municipality, notwithstanding any other action that it may take in terms of these bylaws, may impose a penalty determined by it.

## 45. Provision of connecting sewer

- (1) If an agreement for Sanitation Services in respect of premises has been concluded in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection and no connecting sewer exists in respect of the premises, the owner shall make application on the prescribed form, and pay the tariffs and charges determined by the municipality for the installation of a connecting sewer.
- (2) If an application is made for Sanitation Services which are of such an extent or so situated that it will become necessary to extend, modify or upgrade the sanitation system in order to provide Sanitation Services to any premises, the municipality may agree to the extension only if the

- owner pays or undertakes to pay for the cost, as determined by the engineer, of the extension, modification or upgrading of the services.
- Only the engineer may install or approve an installed connecting sewer; but the owner or customer may connect the sanitation installation to the connection pipe.
- (4) No person may commence any development on any premises unless the engineer has installed a connecting sewer.

# 46. Location of connecting sewer

- (1) A connecting sewer that has been provided and installed by the engineer must -
  - (a) be located in a position determined by the engineer and be of a suitable size determined by the engineer; and
  - (b) terminate at -
    - (i) the boundary of the premises; or
    - (ii) at the connecting point if it is situated on the premises.
- The engineer may at the request of the owner of premises, approve, subject to any conditions that he may impose, a connection to a connecting sewer other than one that is most readily available for the provision of Sanitation Services to the premises; in which event the owner shall be responsible for any extension of the drainage installation to the connecting point designated by the municipality and for obtaining, at his own cost, any servitude over other premises that may be necessary.
- (3) Where an owner is required to provide a sewage lift as provided for in terms of the Building Regulations, or the premises are at a level where the drainage installation cannot discharge into the sewer by gravitation, the rate and time of discharge into the sewer has to be subject to the approval of the municipality.
- (4) The owner of premises must pay the connection charges and tariffs determined by the municipality before a connection to the connecting sewer can be effected.

# 47. Provision of one connecting sewer for several consumers on same premises

- (1) Notwithstanding the provisions of Section 46, only one connecting sewer to the sanitation system may be provided for the disposal of sewage from any premises, irrespective of the number of accommodation units of consumers located on such premises.
- (2) Notwithstanding subsection (1), the municipality may authorise that more than one connecting sewer be provided in the sanitation system for the disposal of sewage from any premises comprising sectional title units or if, in the opinion of the municipality, undue hardship or inconvenience would be caused to any consumer on such premises by the provision of only one connecting sewer.
- (3) Where the provision of more than one connecting sewer is authorised by the municipality under subsection (2), the tariffs and charges for the provision of a connecting sewer are payable in respect of each sewage connection so provided.

## 48. Interconnection between premises

An owner of premises must ensure, unless he has obtained the prior approval of the municipality and complies with any conditions that it may have imposed, that no interconnection exists between the drainage installation on his premises and the drainage installation on any other premises.

## 49. Disconnection of connecting sewer

The engineer may disconnect a drainage installation from the connection pipe and remove the connection pipe on the termination of an agreement for the provision of water supply services in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.

#### Part 2: Standards

## 50. Standards for Sanitation Services

Sanitation Services provided by the municipality must comply with the minimum standards set for the provision of Sanitation Services in terms of the Section 9 of the Act.

## Part 3: Methods for determining charges

#### 51. Measurement of quantity of domestic effluent discharged

- (1) As from the date of promulgation of this by-law the quantity of domestic effluent discharged shall be determined as a percentage of water supplied by the municipality; provided that where the municipality is of the opinion that such a percentage in respect of specific premises is excessive, having regard to the purposes for which water is consumed on those premises, the municipality may reduce the percentage applicable to those premises to a figure which, in its opinion and in the light of the available information, reflects the proportion between the likely quantity of sewage discharged from the premises and the quantity of water supplied.
- Where premises are supplied with water from a source other than, or in addition to, the municipality's water supply system, including abstraction from a river or borehole, the quantity must be a percentage of the total water used on those premises that is reasonably estimated by the municipality.

# 52. Measurement of quantity and determination of quality of industrial effluent discharged

- (1) The quantity of industrial effluent discharged into the sanitation system must be determined -
  - (a) where a measuring device is installed, by the quantity of industrial effluent discharged from the premises as measured by that measuring device; or
  - (b) until the time that a measuring device is installed, by a percentage of the water supplied by the municipality to those premises.
- The municipality may require the owner of any premises to incorporate in any drainage installation conveying industrial effluent to a sewer, any control meter or gauge or other device of an approved type and in the control of the municipality for the purpose of ascertaining to the satisfaction of the municipality, the tempo, volume and composition of the effluent.
- (3) The municipality may install and maintain any meter, gauge or device referred to in subsection (2) at the expense of the owner of the premises on which it is installed.
- (4) Where premises are supplied with water from a source other than or in addition to the municipality's water supply system, including abstraction from a river or borehole, the quantity will be a percentage of the total water used on those premises reasonably estimated by the municipality.

- (5) Where a portion of the water supplied to the premises forms part of the end product of any manufacturing process or is lost by reaction or evaporation during the manufacturing process or for any other reason, the municipality may on application by the owner reduce the assessed quantity of industrial effluent.
- (6) The municipality may at its discretion enter into an agreement with any person discharging industrial effluent into the sanitation system, establishing an alternative method of assessing the quantity and tempo of effluent so discharged.
- (7) Charges relating to the quality of industrial effluent will be based on the formula for industrial effluent discharges as prescribed in Schedule C.
- (8) The following conditions apply in respect of the assessment of the quality of industrial effluent discharged:
  - (a) the average of the values of the different analysis results of 24 hourly composite or snap samples of the effluent, taken during the period of charge, will be used to determine the quality charges payable;
  - (b) in the absence of a complete daily set of 24 hourly composite or snap samples, the average of not less than two values of the sampled effluent, taken during the period of charge, will be used to determine the charges payable;
  - in order to determine the strength (Chemical oxygen demand, suspended solids concentration, Ammonia concentration, and orthophosphate concentration) in the effluent as well as the concentration of Group 1 and 2 metals, pH value and conductivity, the municipality will use the tests normally used by municipalities for these respective purposes. Details of the appropriate test may be ascertained from the municipality or the SANS. Test results from a SANAS accredited laboratory will have precedence over those of the municipality;
  - (d) the formula is calculated on the basis of the different analysis results of individual snap or composite samples taking into account the flow pattern;
  - (e) the terms of the formula cannot assume a negative value;
  - (f) the total system values for quality charges shall remain constant for an initial period of one month, but in any case not longer than twelve months from the date of commencement of these charges, after the expiry of which time they may be amended or revised from time to time depending on such changes in the analysis results or further samples, as may be determined from

time to time: provided that the municipality in its discretion in any particular case, may levy the minimum charges prescribed without taking any samples;

- (g) whenever the municipality takes a sample, one half of it will be made available to the customer on request;
- (h) for the purpose of calculating of the quantity of effluent discharged from each point of discharge of effluent, the total quantity of water consumed on the premises shall be allocated to the several points of discharge as accurately as is reasonably practicable;
- (i) the costs of conveying and treating industrial effluent shall be determined by the municipality and shall apply with effect from a date determined by the municipality; and
- (j) at the discretion of the municipality, the charges for industrial effluent may be changed to a fixed monthly charge determined by taking into consideration the effluent strengths, the volume and the economic viability of micro and small industries.

# 53. Reduction in the measured quantity of effluent discharged

- (1) A person shall be entitled to a reduction in the quantity of effluent discharged, as determined in terms of Sections 117 and 118 where the quantity of water, on which a percentage is calculated, was measured during a period where water was wasted or a leakage went undetected, if the consumer demonstrates to the satisfaction of the municipality that the water was not discharged into the sanitation system.
- (2) The reduction in the quantity shall be based on the quantity of water lost through leakage or wastage during the leak period.
- (3) The leak period shall be either the measuring period immediately prior to the date of repair of the leak, or the measurement period during which the leak is repaired, whichever results in the greater reduction in the quantity.
- (4) The quantity of water lost shall be calculated as the consumption for the leak period less the average consumption, based on the pre-ceding 3 (three) months, for the same length of time. In the event of no previous history of consumption being available, the average water consumption will be determined by the municipality, after taking into account all information that is considered by it to be relevant.

(5) There shall be no reduction in the quantity if a loss of water, directly or indirectly, resulted from a consumer's failure to comply with these or other by-laws.

## 54. Charges in respect of "on-site" Sanitation Services

Charges in respect of the removal or collection of conservancy tank contents, chemical toilets, night soil or the emptying of pits will cover all the operating and maintenance costs arising from the removal of the pit contents, its transportation to a disposal site, the treatment of the contents to achieve a sanitary condition and the final disposal of any solid residues and are payable by the owner. These charges will be reviewed annually.

#### Part 4: Drainage installations

## 55. Installation of drainage installations

An owner must provide and maintain his drainage installation at his own expense, unless the installation constitutes a basic sanitation facility as determined by the municipality, and except where otherwise approved by the municipality, must ensure that the installation is situated within the boundary of his premises.

- (1) The municipality may prescribe the point in the sewer, and the depth below the ground, at which any drainage installation is to be connected and the route to be followed by the drain to the connecting point and may require the owner not to commence the construction or connection of the drainage installation until the municipality's connecting sewer has been laid.
- (2) Any drainage installation that has been constructed or installed must comply with any applicable specifications in terms of the Building Regulations and any standard prescribed in terms of the Act.
- (3) No person shall permit the entry of any liquid or solid substance whatsoever, other than clean water for testing purposes, to enter any drainage installation before the drainage installation has been connected to the sewer.
- (4) Where premises are situated in the 1 in 100 years flood plain, the top level of all service access holes, inspection chambers and gullies must be above the 1 in 100 years flood level.
- (5) After the completion of any drainage installation, or after any alteration to any drainage installation is completed, the plumber responsible for the execution of the work must submit to the building inspection section of the municipality a certificate certifying that the work was completed to the

- standards set out in the building regulations, these by-laws and any other relevant law or by-laws.
- (6) No rainwater or storm-water, and no effluent other than an effluent that has been approved by the municipality, may be discharged into a drainage installation.

## 56. Disconnection of drainage installations

- (1) Except for the purpose of carrying out maintenance or repair work, no drainage installation may be disconnected from the connection point.
- Where any part of a drainage installation is disconnected from the remainder because it will no longer be used, the disconnected part must be destroyed or entirely removed from the premises on which it was used, unless the municipality approves otherwise.
- When a disconnection has been made after all the requirements of the Building Regulations in regard to disconnection have been complied with, the engineer must upon the request of the owner, issue a certificate certifying that the disconnection has been completed in terms of the Building Regulations and that any charges raised in respect of the disconnected portion of the drainage installation shall cease to be levied from the end of the month preceding the first day of the month following the issue of such certificate.
- (4) When a drainage installation is disconnected from a sewer, the engineer must seal the opening caused by the disconnection and may recover the cost of doing so from the owner of the premises on which the installation is disconnected.
- (5) Where a drainage system is connected to or disconnected from the sewer system during a month, charges will be calculated as if the connection or disconnection were made on the first day of the month following the month in which the connection or disconnection took place.

#### 57. Maintenance of drainage installations

- (1) An owner must provide and maintain his drainage installation at his own cost.
- (2) Where any part of a drainage installation is used by two or more owners or occupiers, they shall be jointly and separately liable for the maintenance of the installation.

(3) The owner of any premises must ensure that all manholes and cleaning eyes on the premises are permanently visible and accessible.

## 58. Technical requirements for drainage installations

All drainage installations shall comply with SANS code 0252 and the Building Regulations.

#### 59. Drains

- (1) Drains passing through ground which in the opinion of the engineer is liable to movement, shall be laid on a continuous bed of river sand or similar granular material not less than 100 mm thick under the barrel of the pipe and with a surround of similar material and thickness, and the joints of such drains must be flexible joints approved by the engineer.
- (2) A drain or part of it may only be laid within, or either passes under or through a building, with the approval of the engineer.
- (3) A drain or part of it which it is laid in an inaccessible position under a building may not bend or be laid at a gradient.
- (4) If a drain passes through or under a wall, foundation or other structure, adequate precautions shall be taken to prevent the discharge of any substance to the drain.

# 60. Sewer blockages

- (1) No person may cause or permit an accumulation of grease, oil, fat, solid matter, or any other substance in any trap, tank, or fitting that may cause its blockage or ineffective operation.
- (2) When the owner or occupier of premises has reason to believe that a blockage has occurred in any drainage installation in or on it, he shall take immediate steps to have it cleared.
- (3) When the owner or occupier of premises has reason to believe that a blockage has occurred in the sewer system, he shall immediately inform the municipality.
- (4) Where a blockage occurs in a drainage installation, any work necessary for its removal must be done by, or under the supervision of, a plumber.

- (5) Should any drainage installation on any premises overflow as a result of an obstruction in the sewer, and if the municipality is reasonably satisfied that the obstruction was caused by objects emanating from the drainage installation, the owner of the premises served by the drainage installation shall be liable for the cost of clearing the blockage.
- (6) Where a blockage has been removed from a drain or portion of a drain which serves two or more premises, the owners are jointly and severally liable for the cost of clearing the blockage.
- (7) Where a blockage in a sanitation system has been removed by the engineer and the removal necessitated the disturbance of an owners paving, lawn or other artificial surface neither the engineer nor the municipality shall be required to restore them to their previous condition and shall not be responsible for any damage to them unless caused by the wrongful act or negligence of the engineer.
- (8) Notwithstanding the above, the engineer will endeavor to reinstate the disturbance.

## 61. Grease traps

A grease trap of an approved type, size and capacity must be provided in respect of all premises that discharge sewage to on-site sanitation systems or where, in the opinion of the municipality, the discharge of grease, oil and fat is likely to cause an obstruction to the flow in sewers or drains, or to interference with the proper operation of any waste-water treatment plant.

## 62. Industrial grease traps

- (1) The owner or manufacturer must ensure that industrial effluent which contains, or which, in the opinion of the municipality is likely to contain, grease, oil, fat of inorganic solid matter in suspension shall, before it is allowed to enter any sewer, is passed through one or more tanks or chambers, of a type, size and capacity designed to intercept and retain such grease, oil, fat or solid matter, that is approved by the engineer.
- (2) The owner or manufacturer must ensure that oil, grease or any other substance which is contained in any industrial effluent or other liquid and which gives off an inflammable or noxious vapour at a temperature of, or exceeding, 20° C must be intercepted and retained in a tank or chamber so as to prevent its entry of into the sewer.
- (3) A tank or chamber as referred to in subsection (2) must comply with the following requirements:

- (a) it shall be of adequate capacity, constructed of hard durable materials and water-tight when completed;
- (b) the water-seal of its discharge pipe shall be not less than 300 mm in depth; and
- (c) shall be provided with a sufficient number of manhole covers for the adequate and effective removal of grease, oil fat and solid matter.
- (4) Any person discharging effluent to a tank or chamber must remove grease, oil, fat or solid matter regularly from the tank or chamber and must maintain a register recording -
  - (a) the dates on which the tank or chamber was cleaned;
  - (b) the name of any the persons employed by him to clean the tank or chamber or, if he cleaned it himself, that fact that he did so; and
  - (c) a certificate from the person employed to clean it certifying that the tank or chamber has been cleaned and stating the manner in which the contents of the tank or chamber were disposed of, or, if he cleaned it himself, his own certificate to that effect.

## 63. Mechanical appliances for lifting sewage

- (1) The owner of any premise must obtain the approval of the engineer before installing any mechanical appliance for the raising or transfer of sewage in terms of the Building Regulations.
- Approval must be applied for by a professional engineer and must be accompanied by drawings prepared in accordance with the relevant provisions of the Building Regulations and must show details of the compartment containing the appliance, the sewage storage tank, the stilling chamber and their position, and the position of the drains, ventilation pipes, rising main and the sewer connection.
- (3) Notwithstanding any approval given in terms of subsection (1), the municipality shall not be liable for any injury, loss or damage to life or property caused by the use, malfunctioning or any other condition arising from the installation or operation of a mechanical appliance for the raising or transfer of sewage unless the injury or damage be caused by the wrongful intentional or negligent act or negligence of an employee of the municipality.
- (4) Every mechanical appliance installed for the raising or transfer of sewage shall be specifically designed for the purpose and shall be fitted with a

- discharge pipe, sluice valves and non-return valves located in approved positions.
- (5) Unless otherwise permitted by the engineer, such mechanical appliances shall be installed in duplicate and each such appliance shall be so controlled that either will immediately begin to function automatically in the event of failure of the other.
- (6) Every mechanical appliance forming part of a drainage installation shall be located and operated so as to not cause any nuisance through noise or smell or otherwise, and every compartment containing any such appliance must be effectively ventilated.
- (7) The maximum discharge rate from any mechanical appliance, and the times between which the discharge may take place, shall be as determined by the engineer who may, at any time, require the owner to install such fittings and regulating devices as may in his opinion, be necessary to ensure that the determined maximum discharge rate shall not be exceeded.
- (8) Except where sewage storage space is incorporated as an integral part of a mechanical appliance, a sewage storage tank must be provided in conjunction with such appliance.
- (9) Every sewage storage tank required in terms of paragraph (a) must -
  - (a) be constructed of hard, durable materials and must be watertight and the internal surfaces of the walls and floor must be smooth and impermeable;
  - (b) have a storage capacity below the level of the inlet equal to the quantity of sewage discharged there into it in 24 hours or 900 litres, whichever is the greater quantity; and
  - (c) be so designed that the maximum of its sewage content shall be emptied at each discharge cycle of the mechanical appliance.
- (10) Every storage tank and stilling chamber shall be provided with a ventilation pipe in accordance with the engineer's specifications.

#### Part 5: On-site Sanitation Services and associated services

#### 64. Installation of on-site Sanitation Services

If it is not reasonably possible or cost effective for the municipality to install a connecting sewer, an agreement for on-site sanitation systems in respect of the premises must be concluded. The owner must install Sanitation Services specified by the municipality, on the site unless the service is a subsidised service that has

been determined by the municipality in accordance with Section 10 of the Municipality's Credit Control and Debt Collection Bylaw.

#### 65. Ventilated improved pit latrines

- (1) The municipality may, on such conditions as it may prescribe, having regard to the nature and permeability of the soil, the depth of the water table, the size of, and access to, the site and the availability of a piped water supply, approve the disposal of human excrement by means of a ventilated improved pit (VIP) latrine
- (2) A ventilated improved pit latrine must have -
  - (a) a pit of 2 m<sup>3</sup> capacity;
  - (b) lining as required to protect the groundwater;
  - (c) a slab designed to support the superimposed loading; and
  - (d) protection preventing children from falling into the pit;
- (3) A ventilated improved pit latrine must conform to the following specifications:
  - (a) the pit must be ventilated by means of a pipe, sealed at the upper end with durable insect proof screening fixed firmly in place;
  - (b) the ventilation pipe must project not less than 0.5 m above the nearest roof, must be of at least 150 mm in diameter, and must be installed vertically with no bend;
  - (c) the interior of the closet must be finished smooth so that it can be kept in a clean and hygienic condition. The superstructure must be well-ventilated in order to allow the free flow of air into the pit to be vented through the pipe;
  - (d) the opening through the slab must be of adequate size as to prevent fouling. The rim must be raised so that liquids used for washing the floor do not flow into the pit. It shall be equipped with a lid to prevent the egress of flies and other insects when the toilet is not in use:
  - (e) must be sited in a position that is independent of the dwelling unit;

- (f) must be sited in positions that are accessible to road vehicles having a width of 3.0 m in order to facilitate the emptying of the pit;
- (g) in situations where there is the danger of polluting an aquifer due to the permeability of the soil, the pit must be lined with an impermeable material that is durable and will not crack under stress; and
- (h) in situations where the ground in which the pit is to be excavated is unstable, suitable support is to be given to prevent the collapse of the soil.

## 66. Septic Tanks, Conservancy Tanks and Treatment Plants

- (1) The municipality may, on such conditions as it may prescribe, approve the disposal of sewage or other effluent by means of septic tanks or other on-site sewage treatment plants.
- (2) A septic tank or other sewage treatment plant on a site must not be situated closer than 3 metres to any dwelling unit or to any boundary of the premises on which it is situated.
- (3) Effluent from a septic tank or other on-site sewage treatment plant must be disposed of to the satisfaction of the municipality.
- (4) A septic tank must be watertight, securely covered and provided with gas-tight means of access to its interior adequate to permit the inspection of the inlet and outlet pipes and adequate for the purpose of removing sludge.
- (5) A septic tank serving a dwelling unit must -
  - (a) have a capacity below the level of the invert of the outlet pipe of not less than 500 litres per bedroom, subject to a minimum capacity below such an invert level of 2 500 litres;
  - (b) have an internal width of not less than 1 metre measured at right angles to the direction of the flow;
  - (c) have an internal depth between the cover and the bottom of the tank of not less than 1,7 metre; and
  - (d) retain liquid to a depth of not less than 1,4 metre.
  - (e) include odour control ventilation

- (6) Septic tanks serving premises other than a dwelling unit must be designed and certified by a professional civil engineer registered as a member of the engineering Council of South Africa.
- (7) No rain water, storm-water, or effluent other than that approved by the municipality may be discharged into a septic tank.

#### 67. French drains

- (1) The municipality may, on such conditions as it may prescribe having regard to the quantity and the nature of the effluent and the nature of the soil as determined by the permeability test prescribed by the South African Bureau of Standards, approve the disposal of waste-water or other effluent by means of french drains, soakage pits or other approved works.
- (2) A french drain, soakage pit or other similar work shall not be situated closer than 5 m to any dwelling unit or to any boundary of any premises on which it is situated, nor in any such position that will, in the opinion of the municipality, cause contamination of any borehole or other source of water which is, or may be, used for drinking purposes, or cause dampness in any building.
- (3) The dimensions of any french drain, soakage pit or other similar work shall be determined in relation to the absorbent qualities of the soil and the nature and quantity of the effluent.
- (4) French drains serving premises other than a dwelling house must be designed and certified by a professional Civil engineer registered as a member of the engineering Council of South Africa.
- (5) Should any groundwater pollution be detected, the municipality may require the removal of the installation and its replacement by a conservancy tank or other suitable means of disposal.
- (6) A french drain may not be constructed within the 1 in 100 flood line.

# 68. Conservancy tanks

(1) The municipality may, on such conditions as it may prescribe; approve the construction of a conservancy tank with a capacity of at least 5000 kl and ancillary appliances for retention of sewage or effluent.

- (2) No rain water, storm-water, or effluent other than approved by the municipality may be discharged into a conservancy tank.
- (3) No conservancy tank must be used as such unless -
  - (a) the invert of the tank slopes towards the outlet at a gradient of not less than 1 in 10;
  - (b) the tank is gas and water tight;
  - (c) the tank has an outlet pipe, 100 mm in internal diameter, made of wrought iron, cast iron or other approved material, and except if otherwise approved by the municipality, terminating at an approved valve and fittings for connection to the Municipality's removal vehicles;
  - (d) the valve and fittings referred to in paragraph (c) or the outlet end of the pipe, as the case may be, are located in a chamber that has hinged cover approved by the engineer and which is situated in a position required by the municipality; and
  - (e) access to the conservancy tank must be provided by means of an approved manhole fitted with a removable cast iron cover placed immediately above the visible spigot of the inlet pipe.
- (4) The municipality may, having regard to the position of a conservancy tank or of the point of connection for a removal vehicle, require the owner or customer to indemnify the municipality, in writing, against any liability for any damages that may result from rendering of that service as a condition for emptying the tank.
- Where the municipality's removal vehicle has to traverse private premises for the emptying of a conservancy tank, the owner shall provide a roadway at least 3,5 m wide, so hardened as to be capable of withstanding a wheel load of 4 metric tons in all weather, and shall ensure that no gateway through which the vehicle is required to pass to reach the tank, shall be less than 3,5 m wide for such purposes.
- (6) The owner or occupier of premises on which a conservancy tank is installed shall at all times maintain the tank in good order and condition to the satisfaction of the municipality.
- (7) The municipality may require an owner to reposition an existing conservancy tank.

## 69. Operation and maintenance of on-site Sanitation Services

(1) The operation and maintenance of on-site Sanitation Services and all costs pertaining to it remains the responsibility of the owner of the premises, unless the on-site Sanitation Services are subsidised services

- determined in accordance with the Municipality's By-laws relating to Credit Control and Debt Collection.
- (2) Unless a waiver has been granted by the engineer, an owner is required to have an on-going maintenance contract as part of the operation and maintenance of an on-site facility. The facility must be authorised in terms the regulations promulgated in terms of the National Water Act.

## 70. Disused conservancy and septic tanks

If an existing conservancy tank or septic tank is no longer required for the storage or treatment of sewage, or if permission for its use is withdrawn, the owner must either cause it to be completely removed or to be completely filled with earth or other suitable material, provided that the engineer may require a tank to be dealt with in another way, or approve its use for other purposes, subject to any conditions specified by him.

#### Part 6: Industrial effluent

#### 71. Approval to discharge industrial effluent

- (1) No person shall discharge or cause or permit industrial effluent to be discharged into the sanitation system except with the approval of the municipality.
- (2) A person must apply for approval to discharge industrial effluent into the sanitation system of the municipality on the prescribed form attached as Schedule B to these by-laws.
- (3) The municipality may, if in its opinion the capacity of the sanitation system is sufficient to permit the conveyance and effective treatment and lawful disposal of the industrial effluent, for such period and subject to such conditions it may impose, approve the discharge of industrial effluent into the sanitation system.
- (4) Any person who wishes to construct or cause to be constructed, a building which shall be used as a trade premises, must at the time of lodging a building plan in terms of Section 4 of the National Building Regulations and Building Standards No. 103 of 1977, also lodge applications for the provision of Sanitation Services and for approval to discharge industrial effluent.

## 72. Withdrawal of approval to discharge industrial effluent

- (1) The municipality may withdraw any approval to a commercial customer, who has been authorised to discharge industrial effluent into the sanitation system, upon giving 14 (fourteen) days notice, if the customer -
  - fails to ensure that the industrial effluent discharged conforms to the industrial effluent standards prescribed in Schedule A of these by-laws or the written permission referred to in Section 71;
  - (b) fails or refuses to comply with any notice lawfully served on him in terms of these by-laws, or contravenes any provisions of these by-laws or any condition imposed in terms of any permission granted to him; or
  - (c) fails to pay the charges in respect of any industrial effluent discharged.
- (2) The municipality may on withdrawal of any approval -
  - (a) in addition to any steps required by in these by-laws, and on 14 (fourteen) days' written notice, authorise the closing or sealing of the connecting sewer of the said premises; and (b) refuse to receive any industrial effluent until it is satisfied that adequate steps to ensure that the industrial effluent that is to be discharged conforms to the standards required by these by-laws.

## 73. Quality standards for disposal of industrial effluent

- (1) A commercial customer, to whom approval has been granted must ensure that no industrial effluent is discharged into the sanitation system of the municipality unless it complies with the standards and criteria set out in Schedule A.
- (2) The municipality may, in giving its approval, relax or vary the standards in Schedule A, provided that it is satisfied that any relaxation represents the best practicable environmental option.
- (3) In determining whether relaxing or varying the standards in Schedule A represents the best practicable environmental option a municipality must consider -
  - (a) whether the commercial customer's undertaking is operated and maintained at optimal levels;
  - (b) whether technology used by the commercial customer represents the best available to the commercial customer's industry and, if not, whether the installation of the best technology would cause the customer unreasonable expense;

- (c) whether the commercial customer is implementing a programme of waste minimisation that complies with national waste minimisation standards set in accordance with national legislation;
- (d) the cost to the municipality of granting the relaxation or variation; and
- (e) the environmental impact or potential impact of the relaxation or variation.
- (4) Test samples may be taken at any time by a the engineer to ascertain whether the industrial effluent complies with Schedule A or any other standard laid down as a requisition for granting an approval.

## 74. Conditions for the discharge of industrial effluent

- (1) The municipality may on granting approval for the discharge of industrial effluent, or at any time that it considers appropriate, by notice, require a commercial customer to -
  - (a) subject the industrial effluent to such preliminary treatment as in the opinion of the municipality will ensure that the industrial effluent conforms to the standards prescribed in Schedule A before being discharged into the sanitation system;
  - (b) install equalising tanks, valves, pumps, appliances, meters and other equipment which, in the opinion of the municipality, will be necessary to control the rate and time of discharge into the sanitation system in accordance with the conditions imposed by it;
  - (c) install for the conveyance of the industrial effluent into the sanitation system at a given point, a drainage installation separate from the drainage installation for other sewage and may prohibit a commercial customer from disposing of his industrial effluent at any other point;
  - (d) construct on any pipe conveying his industrial effluent to any sewer, a service access hole or stop-valve in such position and of such dimensions and materials as the municipality may prescribe;
  - (e) provide all information that may be required by the municipality to enable it to assess the tariffs or charges due to the municipality;

- (f) provide adequate facilities including, but not limited to, level or overflow detection devices, standby equipment, overflow catchpits, or other appropriate means of preventing a discharge into the sanitation system in contravention of these by-laws;
- (g) cause any meter, gauge or other device installed in terms of this Section to be calibrated by an independent authority at the cost of the commercial customer at such intervals as may be required by the municipality and copies of the calibration must to be forwarded to it by the commercial customer; and
- (h) cause industrial effluent to be analyzed as often, and in whatever manner, may be determined by the municipality and provide it with the results of these tests when they are completed.
- (2) The cost of any treatment, plant, work or analysis, which a person may be required to carry out, construct or install in terms of subsection (1), shall be borne by the commercial customer concerned.
- (3) If industrial effluent that neither complies with the standards in Schedule A nor has received the approval of the municipality, is discharged into the sanitation system, the municipality must be informed and the reasons for it, within twelve hours of the discharge.

# Part 7: Sewage delivered by road haulage

# 75. Acceptance of sewage delivered by road haulage

- (1) The engineer may, in his discretion, and subject to such conditions as he may specify, accept sewage for disposal that is delivered to the municipality's sewage treatment plants by road haulage.
- (2) All contractors transporting wastewater to a wastewater treatment facility within the Stellenbosch municipal area must be
  - a. registered with the municipality and
  - b. vehicles fitted with an approved tracker system

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## 76. Approval for delivery of sewage by road haulage

(1) No person shall deliver sewage by road haulage in order to discharge it into the municipality's sewage treatment plants except with the approval of the engineer and subject to any conditions, and any times, that may on reasonable grounds be imposed by him.

(2) The charges for any sewage delivered for disposal to the Municipality's sewage treatment plants shall be assessed by the municipality in accordance with the prescribed tariffs or charges.

# 77. Withdrawal of permission for delivery of sewage by road haulage

- (1) The engineer may withdraw any approval, given in terms of Section 9, after giving at least 14 (fourteen) days written notice of his intention to do so, if a person who has been allowed to discharge sewerage by road haulage -
  - (a) fails to ensure that the sewage conforms to the standards prescribed either in Schedule A, or as a condition of approval; or
  - (b) fails or refuses to comply with any notice served on him in terms of these by-laws or contravenes any provision of these by-laws or any condition has been imposed on him as a condition of approval; and
  - (c) fails to pay all the charges applicable to the delivery of sewage.
- (2) Contractors transporting wastewater who dispose of wastewater illegally will be prosecuted in terms of these by-laws as well as in terms of the National Water Act.

## 78. Conditions for delivery of sewage by road haulage

When sewage is to be delivered by road haulage -

- (a) the time and place when delivery is to be made shall be arranged in consultation with the engineer; and
- (b) the engineer must be satisfied before a delivery can take place, that the sewerage is of a nature suitable for road haulage and that the delivery would comply with the provisions, of these by-laws.

#### **Part 8: Other Sanitation Services**

#### 79. Stables and similar premises

The municipality may approve the connection of a drainage installation to stables, cowsheds, dairies, kennels, other premises for the accommodation of animals, subject to the payment of all applicable charges and the fulfillment of any condition that the municipality may impose; but approval will be given only if -

- (a) the floor of the premises is paved by impervious materials that are approved by the municipality and graded to a silt trap, grease trap or gully of adequate capacity; and
- (b) every part of the floor of the premises is covered by a roof, or another protective device, in a way that adequately prevents the entry of rain or storm water into the drainage installation.

#### 80. Mechanical food-waste or other disposal units

The municipality may approve the connection or incorporation of a mechanical waste food grinder or disposal unit or garbage grinder that has a capacity in excess of 500W, into a drainage installation, subject to the payment of all applicable charges and to any condition that the municipality may impose, but approval will be given only if -

- (a) a water meter is installed by the municipality;
- (b) the engineer is satisfied that the Municipality's sewerage and sewage treatment system will not be adversely affected; and
- (c) the installation or incorporation is installed in conformity with the municipality's by-laws relating to electricity.

#### Part 9: Installation work

#### 81. Approval of installation work

- (1) If an owner wishes to have installation work done, he must first obtain the Municipality's written approval.
- (2) Application for the approval referred to in subsection (1) must be made on the prescribed form and shall be accompanied by -
  - (a) a charge determined by the municipality, if a charge is determined, and
  - (b) copies of all drawings that may be required and approved by the municipality;
  - (c) a certificate by a professional engineer certifying that the installation has been designed in accordance with any applicable SANS Codes.

- (3) Approval given in terms of subsection (1) shall lapse after 24 (twenty-four) months.
- (4) When approval has been given in terms of subsection (1), a complete set of the drawings that have been required and approved by the municipality must be available for inspection at the site at all reasonable times until the work has been completed.
- (5) If installation work has been done in contravention of subsections (1) or (2), the municipality may require the owner -
  - (a) to rectify the contravention within a specified time;
  - (b) if work is in progress, to cease the work; and
  - (c) to remove all work that does not comply with these by-laws.

## 82. Persons permitted to do installation and other work

- (1) No person who is not a plumber, or working under the control of a plumber, shall be permitted to -
  - (a) do installation work other than the replacement or repair of an existing pipe or sanitation fitting;
  - (b) inspect, disinfect and test a drainage installation, fire installation or storage tank;
  - (c) service, repair or replace a back flow preventer; or
  - (d) install, maintain or replace a meter provided by an owner in a drainage installation.
- (2) No person shall require or engage a person who is not a plumber to do the work referred to in subsection (1).
- (3) Notwithstanding the provisions of subsections (1) and (2), the municipality may permit a person, who is not a plumber, to do installation work at his own premises if they are occupied by himself or his own household, but if permission is given, the work must be inspected and approved by a plumber under the direction of or who has been nominated by, the engineer.

#### 83. Use of pipes and water fittings to be authorised

(1) No person shall, without the prior written authority of the engineer, install or use a pipe or water fitting in a water installation within the

- municipality's area of jurisdiction unless it is included in the schedule of approved pipes and fittings compiled by the municipality.
- (2) Application for the inclusion of a pipe or water fitting in the schedule referred to in subsection (1) must be made on the form prescribed by the municipality
- (3) A pipe or water fitting may be included in the schedule referred to in subsection (1) if -
  - it bears the standardisation mark of the South African Bureau of Standards in respect of the relevant SANS specification issued by the Bureau; or
  - (b) it bears a certification mark issued by the SANS to certify that the pipe or water fitting -
    - (i) complies with an SANS Mark specification; or
    - (ii) a provisional specification issued by the SANS;
  - (c) it is included in the list of water and sanitation installations accepted by the engineer; and
  - (d) no certification marks shall be for a period exceeding two years.
- (4) The municipality may impose any additional condition that it considers necessary as relating to the use, or method of installation, of any pipe or water fitting included in the schedule.
- (5) A pipe or sanitation fitting must be removed from the schedule if it -
  - (a) no longer complies with the criteria upon which its inclusion was based; or
  - (b) is no longer suitable for the purpose for which its use was accepted.
- (6) The current schedule must be available for inspection at the office of the municipality at any time during working hours.
- (7) The municipality may sell copies of the current schedule at a charge determined by it.

#### 84. Testing of drainage installations

(1) No drainage installation, or any part of one, shall be connected to on-site Sanitation Services nor shall, the municipality's sanitation system be connected to an existing approved installation, unless any one or more of

the following tests have been applied in the presence, and to the satisfaction, of the engineer, before the draining installation has been enclosed:

- (a) the interior of every pipe or series of pipes between two points of access shall be inspected throughout its length by means of a mirror and a source of light, and during the inspection, a full circle of light must appear to the observer, and the pipe or series of pipes must be seen to be unobstructed;
- (b) a smooth ball having a diameter 12 mm less than the nominal diameter of the pipe shall, when inserted at the higher end of the pipe, roll down without assistance or interruption to the lower end;
- (c) after all openings to the pipe or series of pipes to be tested, after having been plugged or sealed and after all traps associated with them have been filled with water, air shall be pumped into the pipe or pipes until a manometric pressure of 38 mm of water is indicated, after which the pressure must remain greater than 25 mm of water for a period of at least 3 (three) minutes without further pumping; and
- (d) all parts of the installation are subjected to and required to withstand an internally applied hydraulic test pressure of not less than a 3 m head of water for a period of not less than 10 minutes.
- (2) If the municipality has reason to believe that any drainage installation or any part of it has become defective, it may require the owner of any premises to conduct any or all of the tests prescribed in subsection (1) and, if the installation fails to pass any test, or all the tests, to the satisfaction of the municipality, the municipality may by notice require the owner to take all reasonable measures that may be necessary to enable the installation to satisfy any or all of them.

## 85. Water demand management

- (1) Notwithstanding the provisions of Sections 158, no flushing urinal that is not user-activated shall be installed or continue to operate in any water installation. All flushing urinals that are not user-activated installed prior to the commencement of these regulations must be converted to useractivated urinals within six months of the commencement of these bylaws.
- (2) No cistern, and related pan designed to operate with such cistern, shall be installed with a cistern capacity of greater than 9 litres and all cisterns

not intended for public use shall be fitted with flushing devices allowing interruptible or multiple flushes, provided that such flushing device shall not be required in cisterns with a capacity of 4,5 litres or less.

## **CHAPTER 6: WATER SERVICES INTERMEDIARIES**

### 86. Registration

The municipality may by public notice require Water Services intermediaries or classes of Water Services intermediaries to register with the municipality in a manner specified in the public notice.

#### 87. Provision of Water Services

- (1) Water Services intermediaries must ensure that Water Services, including basic services as determined by the municipality, are provided to such persons it is obliged to provide with Water Services.
- (2) The quality, quantity and sustainability of Water Services provided by a Water Services intermediary must meet any minimum standards prescribed in terms of the Act and must at least be of the same standards as provided by the municipality to customers.

## 88. Charges for Water Services provided

- (1) A Water Services intermediary may not charge for Water Services at a price which does not comply with any norms and standards prescribed under the Act and any additional norms and standards as may be set by the municipality.
- (2) A Water Services intermediary must provide subsidised Water Services, as determined by the municipality in terms of the Municipality's By-laws relating to Credit Control and Debt Collection from time to time, and provided by the municipality to customers at a price that is the same or less than the charges at which the municipality provides such services.
- (3) In In cases where the municipality is required to intervene and carry out any services, the municipality can recover the costs from the Water Services Intermediary.

## **CHAPTER 7: UNAUTHORISED WATER SERVICES**

#### 89. Unauthorised services

- (1) No person may gain access to Water Services unless it is in terms of an agreement entered into with the municipality for the rendering of those services.
- (2) The municipality may, irrespective of any other action it may take against such person in terms of these by-laws by written notice order a person who is using unauthorised services to -
  - (a) apply for such services in terms of Sections 2 and 3; and
  - (b) undertake such work as may be necessary to ensure that the customer installation through which access was gained complies with the provisions of these or any other relevant by-laws.

## 90. Interference with infrastructure for the provision of Water Services

- (1) No person other than the municipality shall manage, operate or maintain infrastructure through which Water Services are provided.
- (2) No person other than the municipality shall effect a connection to infrastructure through which Water Services are provided.
- The municipality may recover any costs associated with repairing damage caused as a result of a contravention of subsections (1) and (2). The costs recoverable by the municipality is the full cost associated with repairing the damage and includes, but is not restricted to, any exploratory investigation, surveys, plans, specifications, schedules of quantities, supervision, administration charge, the use of tools, the expenditure of labour involved in disturbing or rehabilitation of any part of a street or ground affected by the repairs and the environmental cost.

#### 91. Obstruction of access to infrastructure for the provision of Water Services

- (1) No person shall prevent or restrict the physical access of the municipality to infrastructure through which Water Services are provided.
- (2) If a person contravenes subsection (1), the municipality may -
  - (a) by written notice require such person to restore access at his own expense within a specified period; or
  - (b) if it is of the opinion that the situation is a matter of urgency, without prior notice restore access and recover the cost from such person.

(3) The costs recoverable by the municipality is the full cost associated with restoring access and includes, but is not restricted to, any exploratory investigation, surveys, plans, specifications, schedules of quantities, supervision, administration charge, the use of tools, the expenditure of labour involved in disturbing or rehabilitation of any part of a street or ground affected by restoring access and the environmental cost.

#### 92. Waste of water

- (1) No customer shall permit -
  - (a) the purposeless or wasteful discharge of water from terminal water fittings;
  - (b) pipes or water fittings to leak;
  - (c) the use of maladjusted or defective water fittings; or
  - (d) an overflow of water to persist.
- (2) An owner shall repair or replace any part of his water and sanitation installation which is in such a state of disrepair that it is either causing or is likely to cause an occurrence listed in subsection (1).
- (3) If an owner fails to take measures as contemplated in subsection (2), the municipality shall, by written notice, require the owner to comply with the provisions of subsection (1).
- (4) The municipality may, by written notice, prohibit the use by a customer of any equipment in a water or sanitation installation if, in its opinion, its use of water is inefficient. Such equipment shall not be returned to use until its efficiency has been restored and a written application to do so has been approved by the municipality.

## 93. Unauthorised and illegal discharges

- (1) No person may discharge or cause or permit any sewage to be discharged directly or indirectly into a storm-water drain, river, stream or other water resource, whether natural or artificial.
- The owner or occupier of any premises on which steam or any liquid other than potable water, is stored, processed or generated shall provide all facilities necessary to prevent any discharge or leakage of such liquid to any street, storm water drain or water resource, whether natural or artificial, except where, in the case of steam, the municipality has approved such discharge.

- (3) Where the hosing down or flushing by rainwater of an open area on any premises is in the opinion of the municipality is likely to cause the discharge of objectionable matter into any street, storm water drain, river, stream or other water resource, whether natural or artificial, or to cause or contribute towards the pollution of any such water resource, the municipality may, by notice, require the owner of the premises to take reasonable measures to prevent or minimize such discharge or pollution.
- (4) No person may discharge or cause or permit the discharge of -
  - (a) any substance, including storm water, other than sewage, to be discharged into a drainage installation;
  - (b) of water from any swimming pool directly or indirectly over any road or into a gutter, storm water drain, watercourse, open ground or private premises other than the premises of the owner of such swimming pool;
  - (c) water from artificial fountains, reservoirs or swimming pools situated on premises into a drainage installation, without the approval of the municipality and subject to the payment of relevant charges and such conditions as the municipality may impose;
  - (d) any sewage, industrial effluent or other liquid or substance which -
    - (i) in the opinion of the engineer may be offensive to or may cause a nuisance to the public;
    - (ii) is in the form of steam or vapour or has a temperature exceeding 44° C at the point where it enters the sewer;
    - (iii) has a pH value less than 6.0;
    - (iv) contains any substance of whatsoever nature likely to produce or release explosive, flammable, poisonous or offensive gases or vapors in any sewer;
    - (v) contains any substance having an open flashpoint of less than 93°C or which releases a poisonous vapour at a temperature below 93°C;
    - (vi) contains any material of whatsoever nature, including oil, grease, fat or detergents capable of causing obstruction to the flow in sewers or drains or interference with the proper operation of a sewerage treatment works;

- (vii) shows any visible signs of tar or associated products or distillates, bitumen's or asphalts;
- (viii) contains any substance in such concentration to produce an undesirable taste after chlorination or an undesirable odor or colour, or excessive foam:
- has either a greater PV or COD (Chemical Oxygen Demand) value, a lower pH value, or a higher caustic alkalinity or electrical conductivity than specified in Schedule A, without the prior approval and subject to the payment of relevant charges and such conditions as the municipality may impose;
- (x) contains any substance which in the opinion of the engineer -
  - (aa) cannot be treated at the sewage treatment work to which it could be discharged;
  - (bb) will negatively affect the treatment processes at the sewage treatment work to which it could be discharged; or
  - (cc) will negatively impact on the ability of the sewage treatment work to produce discharges that meet the waste water discharge standards set in terms of the National Water Act, 1998 (Act No 36 of 1998), or
- (xi) either alone or in combination with other substance may -
  - (aa) generate or constitute a toxic substance dangerous to the health of persons employed at the sewage treatment works or entering the Council's sewers or manholes in the course of their duties; or
  - (bb) be harmful to sewers, treatment plant or land used for the disposal of treated waste water; or
  - (cc) adversely affect any of the processes whereby sewage is treated or any re-use of sewage effluent.
- (5) No person shall cause or permit the accumulation of grease, oil, fat or solid matter in any drainage installation that will adversely affect its effective functioning.

- (6) The municipality may, notwithstanding any other actions that may be taken in terms of these by-laws, recover from any person who discharges industrial effluent or any substance which is unauthorised or illegal all costs incurred, by the municipality as a result of such discharges, including costs that result from -
  - (a) injury to persons, damage to the sanitation system; or
  - (b) a prosecution in terms of the National Water Act, 1998 (Act No 36 of 1998).

## 94. Illegal re-connection

A customer whose access to water supply services have been restricted or disconnected, who intentionally reconnects to services or who intentionally or negligently interferes with infrastructure through which water supply services are provided, shall on written notice be disconnected.

#### 95. Interference with infrastructure

- (1) No person may unlawfully and intentionally or negligently interfere with infrastructure through which the municipality provides municipal services.
- (2) If a person contravenes subsection (1), the municipality may -
  - (a) by written notice require such person to seize or rectify the interference at his own expense within a specified period; or
  - (b) if it is of the opinion that the situation is a matter of urgency, without prior notice prevent or rectify the interference and recover the cost from such person.

### 96. Pipes in streets or public places

No person shall for the purpose of conveying water or sewage derived from whatever source, lay or construct a pipe or associated component on, in or under a street, public place or other land owned by or under the control of any municipality, except with the prior written permission of the municipality and subject to such conditions as it may impose.

## 97. Use of water from sources other than the water supply system

- (1) No person shall use or permit the use of water obtained from a source other than the water supply system, including rain water tanks which are not connected to the water installation, except with the prior approval of the engineer, and in accordance with such conditions as it may impose, for domestic, commercial or industrial purposes.
- (2) Any person desiring the consent referred to in subsection (1) shall provide the engineer with evidence satisfactory to it that the water referred to in subsection (1) complies, whether as a result of treatment or otherwise, with the requirements of SANS 241: Drinking Water, or that the use of such water does not or will not constitute a danger to health.
- (3) Any consent given in terms of subsection (1) may be withdrawn if, in the opinion of the engineer -
  - (a) a condition imposed in terms of subsection (1) is breached; or
  - (b) the water quality no longer conforms to the requirements referred to in subsection (2).
- (4) The engineer may take samples of water obtained from a source, other than the water supply system and cause the samples to be tested for compliance with the requirements referred to in subsection (2).
- (5) The determined charge for the taking and testing of the samples referred to in subsection (4) above shall be paid by the person to whom consent was granted in terms of subsection (1).
- (6) If water obtained from a borehole or other source of supply on any premises is used for a purpose which gives rise to the discharge of such water or a portion thereof into the municipality's sewerage system, the owner or occupier shall install a meter in the pipe leading from such borehole or other source of supply to the point or points where it is so used.

## 98. Use of on-site Sanitation Services not connected to the sanitation system

- (1) No person shall use or permit the use of onsite Sanitation Services not connected to the municipality's sanitation system except with the prior approval of the engineer, and in accordance with such conditions as it may impose, for domestic, commercial or industrial purposes.
- (2) Any person desiring the consent referred to in subsection (1) shall provide the engineer with evidence satisfactory to it that the sanitation facility is not likely to have a detrimental effect on health or the environment.
- (3) Any consent given in terms of subsection (1) may be withdrawn if, in the opinion of the engineer -

- (a) a condition imposed in terms of subsection (1) is breached; or
- (b) the sanitation facility has a detrimental impact on health or the environment.
- (4) The engineer may undertake such investigations as he or she may deem necessary to determine if a sanitation facility has a detrimental impact on health or the environment.
- (5) The person to whom consent was granted in terms of subsection (1) shall be liable for the costs associated with an investigation undertaken in terms of subsection (2) if the result of the investigation indicates that the sanitation facility has a detrimental impact on health or the environment.

#### **CHAPTER 8: PROTECTION OF SERVICES**

## 99. Protection of municipality's supply mains

- (1) No person may, except with the consent of the municipality and subject to such conditions as may be imposed
  - (a) construct, erect or lay, or permit the construction, erection or laying of any building, structure or other object, or plant trees or vegetation over or in such a position or in such a manner as to interfere with or endanger the water services networks.
  - (b) excavate, open up or remove the ground above, next to, under or near any part of the water services networks.
  - (c) damage, endanger, remove or destroy, or do any act likely to damage, endanger or destroy any part of the water services networks; or
  - (d) makes any unauthorised connection to any part of the water services networks or divert or cause to be diverted there from.
- (2) The owner or occupier must limit the planting of trees or similar plants with penetrating root systems in the proximity of any pipelines or any other submerged water service network equipment and must provide a means of protection which in the opinion of the municipality will adequately prevent trees from interfering with the water services underground network.
- (3) Should the owner fail to observe this provision the municipality may, after prior written notification, or at any time in an emergency, order the owner to remove the trees or other vegetation in such a manner as to comply with this provision.

- (3) The municipality may, subject to obtaining an order of court, demolish, alter or otherwise deal with any building, structure or other object constructed, erected or laid in contravention with this by-law.
- (4) The municipality may in the case of an emergency or disaster remove anything damaging, obstructing or endangering or likely to damage, obstruct, endanger or destroy any part of the water services network system.

## 100. Prevention of tampering with service connection or supply mains

If the municipality finds it necessary or desirable to take special precautions in order to prevent tampering with any portion of the supply mains, service connection or service protective device or meter or metering equipment, the municipality may require the customer to either supply and install the necessary protection or pay the costs involved where such protection is supplied by the municipality.

## 101. Unauthorised connections

No unauthorised person shall directly or indirectly connect, attempt to connect or cause or permit to be connected any pipe or network of pipes or part thereof to the supply mains or service connection.

## 102. Unauthorised re-connections

- (1) No unauthorised person shall re-connect, attempt to re-connect or cause or permit to be re-connected to the supply mains or service connection any Water Services Network or installations which has or have been disconnected by the municipality.
- Where the supply of water that has been disconnected is found to have been re-connected, the customer using the supply of water shall be liable for all tariffs for water consumed between the date of disconnection and the date the water supply was found to be re-connected and any other tariff raised in this regard.
- (3) The municipality has the right to remove part of or all of the supply equipment until such time as payment has been received in full in which case the customer will be responsible for all the costs associated with the re-instatement of such supply equipment.

#### **CHAPTER 9: NOTICES**

## 103. Power to serve and compliance with notices

- (1) The municipality may, by written notice, order an owner, customer or any other person who fails, by act or omission, to comply with the provisions of these by-laws, or to fulfill any condition imposed in it, to rectify his failure within a period specified in the notice, which period shall not be less than thirty days except where a notice is issued in terms of Section 18, when the period shall not be less than seven days.
- (2) If a person fails to comply with a written notice served on him by the municipality in terms of these by-laws within the specified period, it may take such action that in its opinion is necessary to ensure compliance, including -
  - undertaking the work necessary itself and recovering the cost of such action or work from that owner, consumer or other person;
  - (b) restricting or discontinuing the provision of services; and
  - (c) instituting legal proceedings.
- (3) A notice in terms of subsection (1) must -
  - (a) give details of any provision of the by-laws that has not been complied with;
  - (b) give the owner, consumer or other person a reasonable opportunity to make representations and state his case, in writing, to the municipality within a specified period, unless the owner, consumer or other person was given such an opportunity before the notice was issued;
  - specify the steps that the owner, consumer of other person must take to rectify the failure to comply;
  - (d) specify the period within which the owner, consumer or other person must take the steps specified to rectify such failure; and
  - (e) indicate that the municipality -
    - (i) may undertake any work that is necessary to rectify a failure to comply with a notice and the cost to the municipality of rectification may be recovered from the

- owner, consumer or other person who has failed to comply with it; and
- (ii) may take any other action that it considers necessary for ensuring compliance.
- (4) In the event of an emergency the municipality may, without prior notice to anyone, undertake the work required by subsection (3)(e)(i) and recover the costs from a person who, but for the emergency, would have to be notified in terms of subsection (1).
- (5) The costs recoverable by the municipality in terms of subsections (3) and (4) are the full costs associated with that work and includes, but are not restricted to, any exploratory investigation, surveys, plans, specifications, schedules of quantities, supervision, administration charge, the use of tools, the expenditure of labour involved in disturbing or rehabilitation of any part of a street or ground affected by the work and the environmental cost.

#### **CHAPTER 10: APPEALS**

## 104. Appeals against decisions of the municipality

- (1) A customer may appeal in writing to the engineer against a decision of, or a notice issued by, the municipality in terms of these by-laws.
- (2) An appeal in terms of subsection (1) must be made in writing and lodged with the municipality within 14 (fourteen) days after a customer became aware of the decision or notice and must -
  - (a) set out the reasons for the appeal; and
  - (b) be accompanied by any security determined by the municipality for the testing of a measuring device, if it has been tested.
- (3) An appeal must be decided by the municipality within 14 (fourteen) days after an appeal was lodged and the customer must be informed of the outcome in writing, as soon as possible thereafter.
- (4) The decision of the municipality is final.
- (5) The municipality may condone the late lodging of appeals or other procedural irregularities.

#### **CHAPTER 11: DOCUMENTATION**

## 105. Signing of notices and documents

A notice or document issued by the municipality in terms of these by-laws and signed by the engineer shall be deemed to have been duly issued and must on its mere production be accepted by a court as prima facie evidence of that fact.

#### 106. Service of notices

- (1) Any notice, order or other document that is served on any person in terms of these by-laws must, subject to the provisions of the Criminal Procedure Act 1977 (Act 51 of 1977), be served personally, falling which it may regarded as having duly been served -
  - (a) when it has been left at a person's village, place of residence, or business or employment in the Republic, with a person apparently over the age of sixteen years;
  - (b) when it has been posted by registered or certified mail to a person's last known residential address or business address in the Republic and an acknowledgement of posting thereof from the postal service is obtained;
  - (c) if a person's address in the Republic is unknown, when it has been served on that person's agent or representative in the Republic in a manner provided for in sub-Sections (a), (b) or (d); or
  - (d) if that person's address and agent or representative in the Republic is unknown, when it has been placed in a conspicuous place on the property or premises, if any, to which it relates.
- (2) Any legal process is effectively and sufficiently served on the municipality when it is delivered to the Municipal Manager or a person in attendance at the Municipal Manager's office.
- (3) When any notice or other document must be authorised or served on the owner, occupier of any property, or of any person who holds a right over, or in respect of it, it is sufficient if that person is described in the notice or other document as the owner, occupier or holder of the right over or in respect of, the property, and shall not be necessary to name him.
- (4) Where compliance with a notice is required within a specified number of working days, the period that is required shall commence on the date when the notice is served or when it has first been given in any other way contemplated in these by-laws.

#### 107. Authentication of documents

- (1) Every order, notice or other document requiring authentication by the municipality shall be sufficiently authenticated, if it is signed by the Municipal Manager, by a duly authorised officer of the municipality or by the Manager of the Municipality's authorised agent.
- (2) Authority to authorise, as envisaged in subsection (1) must be conferred by a resolution of the municipality, by a written agreement or by a by-law.

#### 108. Prima facie evidence

In legal proceedings by or on behalf of the municipality, a certificate reflecting an amount of money as being due and payable to the municipality, shall, if it is made under the hand of the Municipal Manager, or of a suitably qualified employee of the municipality who is authorised by the Municipal Manager or the Manager of the municipality's authorised agent, shall upon its mere production constitute prima facie evidence of the indebtedness.

#### **CHAPTER 12: GENERAL PROVISIONS**

## 109. Responsibility for compliance with these by-laws

- (1) The owner of premises is responsible for ensuring compliance with these by-laws in respect of all or any matters relating to water and the installation and maintenance of sanitation.
- (2) The customer is responsible for compliance with these by-laws in respect of matters relating to the use of any water and the installation and maintenance of sanitation.

#### 110. Provision of information

An owner, occupier, customer or person within the area of supply of the municipality must provide the municipality with accurate information requested by the municipality that is reasonably required by the municipality for the implementation or enforcement of these by-laws.

## 111. Power of entry and inspection

- (1) The municipality may enter and inspect any premises for any purpose connected with the implementation or enforcement of these by-laws, at all reasonable times, after having given reasonable written notice to the occupier of the premises of the intention to do so.
- (2) Any entry and inspection must be conducted in conformity with the requirements of the Constitution of South Africa, 1996, and any other law and, in particular, with strict regard to decency and order, respect for a person's dignity, freedom and security, and personal privacy.
- (3) The municipality may be accompanied by an interpreter and any other person reasonably required to assist the authorised official in conducting the inspection.
- (4) A person representing the municipality must, on request, provide his identification.

### 112. Indemnification from liability

Neither employees of the municipality nor any person, body, organisation or corporation acting on behalf of the municipality is liable for any damage arising from any omission or act done in good faith in the course of his duties unless the damage is caused by a wrongful and intentional act or negligence.

## 113. Exemption

- (1) The engineer may, in writing exempt an owner, customer, any other person or category of owners, customers, ratepayers, users of services from complying with a provision of these by-laws, subject to any conditions it may impose, if he or she is of the opinion that the application or operation of that provision would be unreasonable, or had been unreasonable, provided that the engineer shall not grant exemption from any Section of these by-laws that may result in -
  - (a) the wastage or excessive consumption of water supply services;
  - (b) significant adverse effects on public health, safety or the environment;
  - (c) the non-payment for services; and
  - (d) the Act, or any regulations made in terms of it, not being complied with.
- (2) The Engineer may not deviate from any published tariff in terms of the MFMA.

- (3) The municipality may, at any time after giving written notice of at least thirty days, withdraw any exemption given in terms of subsection (1).
- (4) The Municipal Manager may consider any exemption under the control of the Municipality as provided for by the Municipal Systems Act and the Municipal Finance Management Act

#### 114. Conflict of law

If there is any conflict between this By-Law and any other by-laws of the municipality, the By Law with newest date will apply.

## 115. Transitional arrangements

- (1) Installation work authorised by the municipality prior to the commencement date of these by-laws or authorised installation work in progress on that date shall be deemed to have been authorised in terms of these by-laws; and the municipality may, for a period of 90 (ninety) days after the commencement of these by-laws, authorise installation work in accordance with the by-laws that regulated that work immediately prior to the promulgation of these by-laws.
- Any reference in these by-laws to a charge determined by the municipality shall be deemed to be a reference to a charge determined by the municipality under the laws repealed by Section 48, until the effective date of any applicable charges that may be determined by the municipality in terms of these by-laws, or by-laws relating to Credit Control and Debt Collection, and any reference to a provision in the laws repealed by Section 48 shall be deemed to be a reference to a corresponding provision in these by-laws.
- (3) Any approval, consent or exemption granted under the laws repealed by Section 48 shall, save for the provisions of subsection (3), remain valid.
- (4) No customer shall be required to comply with these by-laws by altering a water installation or part of it which was installed in conformity with any laws applicable immediately prior to the commencement of these by-laws; provided that if, in the opinion of the engineer, the installation, or part, is so defective or in a condition or position that could cause waste or undue consumption of water, pollution of the water supply or a health hazard, the engineer may by notice require the customer to comply with the provisions of these by-laws.

#### 116. Storage tanks

- (1) Any person who installs a storage tank must install it in such a position that its exterior and interior can readily be inspected, cleaned, and maintained, unless it is a concrete reservoir that is buried or partly sunk into the ground and has been designed, constructed and tested in accordance with SANS 10100-1 and SANS 1200-G where only the interior is accessible for inspection and cleaning.
- (2) No persons may without the written consent of the engineer cause or allow a tank, buried or placed in the ground, to be used for reception or storage of water supplied by the municipality.
- (3) Any person who uses a storage tank to store water of potable quality must ensure that-
  - (a) it is of contamination proof design and in accordance with the requirements of the engineer;
  - (b) the overflow and vent of a contamination proof tank is screened to prevent the ingress of insects, animals, and other sources of pollution, and
  - (c) a contamination proof tank is totally enclosed with no other access to its interior, other than an access panel in its side to facilitate inspection and cleaning, which must be at a level where the tank cannot be used unless the access panel cover is in place.
- (4) Unless authorised in writing by the engineer, every boiler, steam kettle, or other apparatus for generating steam, gas producer, gas engine, or oil engine or any other apparatus in, or by which water supplied by the municipality is used must be supplied only through a cold water feed tank which utilizes an air gap to separate the incoming mains water from the contents of the tank.

### **CHAPTER 12: OFFENCES**

### 112. Offences

- (1) Subject to subsection (2), any person who -
  - obstructs or hinders the municipality in the exercising of the powers or performance of functions or duties under these bylaws;
  - (b) uses, tampers or interferes with municipal equipment, the water supply system, sanitation system and reticulation network or consumption of services rendered;

- contravenes or fails to comply with a provision of these by-laws other than a provision relating to payment for municipal services;
   and
- (d) fails to comply with the terms of a notice served upon him in terms of these by-laws; is guilty of an offence and liable on conviction to a fine or in default of payment to imprisonment for a period not exceeding 6 months and in the case of any continued offence, to a further fine, or in default of payment, to imprisonment for every day during the continuance of such offence, after a written notice has been issued by the municipality and served on the person concerned requiring the discontinuance of such an offence.
- (2) No person shall be liable to imprisonment if he is unable to afford to pay a fine, and shall instead be liable to a period of community service.
- (3) Any person committing a breach of the provisions of these by-laws shall be liable to recompense the municipality for any loss or damage suffered or sustained by it in consequence of the breach.

## 117. Repeal of existing municipal Water Services by-laws

The provisions of any by-laws relating to water supply and Sanitation Services by the municipality are hereby repealed insofar as they relate to matters provided for in these by-laws.

## 118. Short title and commencement

- These by-laws are called the Water Services By-laws of the Municipal Council.
- (2) This By Law will become applicable upon the date of publishing this By Law in the Provincial Gazette.
- (3) The municipality may, by notice in the Provincial Gazette, determine that provisions of these by-laws, listed in the notice, do not apply in certain areas within its area of jurisdiction listed in the notice from a date specified in the notice.
- (4) Until any notice contemplated in subsection (3) is issued, these by-laws are binding on all areas within the jurisdictional area of the Municipality of Stellenbosch



## SCHEDULE A

# LIMITS OF CONCENTRATION OF SUBSTANCES THAT MAY BE DISCHARGED TO THE MUNICIPALITY'S SANITATION SYSTEM

Parameter	Allowed Specification
pH within range	6,0 – 10,0
Electrical conductivity— not greater than	500 mS / m at 20 °C
Caustic alkalinity (expressed as CaC0 <sub>3</sub> )	2 000 mg / I
Substance not in solution (including fat, oil, grease waxes and like substances)	2 000 mg / I
Substances soluble in petroleum ether	500 mg / I
Sulphides, hydro-sulphides and polysulphides (expressed as S)	50 mg / I
Substances from which hydrogen cyanide can be liberated in the drainage installation, sewer or sewage treatment works (expressed as HCN)	20 mg / I
Formaldehyde (expressed as HCHO)	50 mg / I
Non— organic solids in suspension	100 mg / I
Chemical oxygen demand (COD)	5 000 mg / I
All sugars and / or starch (expressed as glucose)	1 500 mg / I
Available chlorine (expressed as CI)	100 mg / I
Sulphates (expressed as SO <sub>4</sub> )	1 800 mg / I
Fluorine— containing compounds (expressed as F)	5 mg / I
Anionic surface active agents	500 mg / I

## Group 1:

Metal	Expressed as
Manganese	Mn
Chromium	Cr
Copper	Cu
Nickel	Ni
Zinc	Zn
Iron	Fe
Silver	Ag
Cobalt	Со
Tungsten	W
Titanium	Ti Wall
Cadmium	Cd

The total collective concentration of all metals in Group 1 (expressed as indicated above) in any sample of the effluent, shall not exceed 50 mg / I, nor shall the concentration of any individual metal in a sample exceed 20 mg / I.

## Group 2:

Metal	Expressed as
Lead	Pb
Selenium	Se
Mercury	Hg

The total collective concentration of all metals in Group 2 (expressed as indicated above) in any sample of the effluent shall not exceed 10 mg / I, nor shall the concentration of any individual metal in any sample exceed 5 mg / I.

#### **OTHER ELEMENTS**

Element	Expressed as
Arsenic	As
Boron	В

The total collective concentration of all elements (expressed as indicated above) in any sample of the effluent shall not exceed 20 mg / l.

#### **RADIO-ACTIVE WASTES**

Radio-active wastes or isotopes: Such concentration as may be laid down by the Atomic Energy Board or any National Department:

Provided that, notwithstanding the requirements set out in this Part, the municipality reserves the right to limit the total mass of any substance or impurity discharged per 24 hours into the sanitation system from any premises.

## **METHOD OF TESTING**

The method of testing in order to ascertain the concentration of any substance in this schedule shall be the test normally used by the municipality for these purposes. Any person discharging any substance referred to in this Schedule shall ascertain the details of the appropriate test from the municipality.

## **SCHEDULE B**

# APPLICATION FORM FOR THE DISCHARGE OF INDUSTRIAL EFFLUENT TO THE MUNICIPALITY'S SANITATION SYSTEM

I (name):			
the undersigned, duly	authorised to set on behalf of		
Name of Company			
Address:			
Contact Details:			
Telephone No.	Email		Cell No.
of the Stellenbosch Misanitation system in a The applicant hereby otherwise, in connective respects correct.	ed to as the applicant, hereby unicipality for approval to disched coordance with the information declares and warrants that the on with this application is, to the the municipality.	narge industrial efflu provided herein. information given l he best of his/her k	uent into the municipality's by him/her in this form, or mowledge and belief, in all
		*	
Thus done at	by the applicant this	day of	20
Signature :			
Capacity of the applicant:			
ADMINISTRATIVE	INFORMATION:		
Nature of the business of industry concerned:	-		
Name or style under whi business or industry is conducted:	ch the		

Postal address of the business or industry: Physical street address: Telephone, Fax and Cell Numbers of the Applicant Email Address of the Applicant Property Description Erf No. or Farm Description Township or Farm Is this a new or established business? Short description of industrial or trade process by which the effluent will be produced: Information relating to employees: Total number of daily employees Number of shifts worked per day Number days worked per week

INFORMATION RELATING TO WATER USE AND WATER CONSUMPTION.

NO

YES

Number of persons resident on

Is a canteen provided (Indicate

the premises

with a X)

Provide a flow diagram and water balance showing the position of all water intakes, municipal water meters, internal water meters and sections of the plant served by a water meter.

## Water Use - Anticipated water use if new application

Volume of Water purchased from the municipality

Average

(monthly over the last six month period)

Volume of Water from borehole, river or other sources of water used in six months (kl) Average

Total Water Use per Month

Average

Total number of water meters

Are other tenants supplied from the same water meter

## **Domestic Effluent Volume Discharged To Sewer.**

Total number of employees (Allow 1 kilolitre/person/month)

Total number of people permanently resident on the premises Allow 1 kilolitre/person/month

Total Domestic use kl/Month discharged to sewer

### **Water Consumption**

Quantity of water in product

Quantity of water lost by evaporation

Quantity of water used as boiler make-up

Quantity of water for other uses (e.g. cooling, gardens, etc)

Total Water Consumed per Month (not going to sewer)

#### **Industrial Effluent Volume Discharged to Sewer**

Metered volume (if known) in

Average

kl/ Month (six month period)

Estimated rate of discharge Maximum - I/hr Mean - I/hr Minimum - I/hr

litres/hour maximum, minimum, mean

Period of maximum discharge eg. 07:00 to 08:00

Maximum discharge per day kl/day

## If not metered, estimate the volumes

Estimated un-metered volume ......kl/ Month

Estimated rate of discharge Maximum - I/hr Mean - I/hr Minimum - I/hr

litres/hour maximum, minimum, mean

Period of maximum discharge eg. 07:00 to 08:00

Maximum discharge per day kl/day

## Based on the above information please confirm the following:

Average Total Water Usage in kl/month

Average Domestic effluent discharge to sewer in kl/month

Average Industrial effluent discharge to sewer in kl/month

Industrial effluent discharge as a percentage of the Total Water Usage

#### INFORMATION RELATING TO QUALITY OF EFFLUENT DISPOSED OF TO SEWER.

Identify if any of the following substances or their salts, specified in the table below, are used or formed on the premises, and give the average concentration of this substance likely to be present in the effluent discharged to sewer.

## Information Regarding The Composition Of Industrial Effluent

Maximum temperature of effluent °C

pH value

Nature and amount of Settleable Solids

Organic Content (Expressed as Chemical Oxygen Demand)

Substances or their salts

Usage: yes/no Average concentration of this substance likely to be present in any effluent discharged to sewer in mg/l

Arsenic mg/l

Ammonium mg/l

Boron mg/l

Cadmium mg/l

Chromium mg/l

Cobalt mg/l

Copper mg/l

Cyanide mg/l

Grease and / or oil mg/l

Iron mg/I

Lead mg/l

Manganese mg/l

Mercury mg/l

Nickel mg/l

Nitrate mg/l

Other (Specify) mg/l

Selenium mg/l

Starch and / sugars mg/l

Sulphate mg/l

Sulphide mg/l

Synthetic detergents mg/l

Tar and / or tar oils mg/l
Titanium mg/l
Tungsten mg/l
Volatile Solvents mg/l
Zinc mg/l
Others (Specify) mg/l

## Off-site Disposal of Industrial Wastes and Sludges

Description Volume Disposal Site kg/month

Volume of Organic Sludge disposed of monthly

Volume of Chemical Sludge disposed of monthly

Volume of Metal sludge disposed of monthly

# Describe the nature of business and the various processes used on the premises

Description: Add as an Annexure if necessary

## Describe any pre-treatment processes.

This includes Solids Separation (screens), pH control, Settling /Clarification, Sludge Management, and any other pre - treatment processes -

## Plans of Water and Effluent Reticulation Systems

Please attach plans to the application

CONDITIONS RELATING TO THE ACCEPTANCE OF INDUSTRIAL EFFLUENT in terms of Schedule B of the By-laws

- 1. The applicant shall attach descriptions and a statement of the dimensions of grease and oil traps, screens, dilution and neutralizing tanks and any other provision made for the treatment of the effluent prior to discharge to the sanitation system.
- 2. The applicant shall submit to the municipality, if requested, plans showing the reticulation systems on his premises for water and industrial effluent.
- 3. The applicant shall, in addition to complying with the provisions of the Municipality's Water Services By-laws aimed at the protection of its employees, sewers and treatment plant from damage, comply with any direction concerned with such protection given by the engineer verbally or in writing for the purpose of ensuring the applicant's compliance with the said by-laws.
- 4. The applicant shall notify the municipality, as soon as possible after he becomes aware thereof, or at least 14 days before anything is done to cause material alteration in the nature or quantity of the industrial effluent specified in this application or in any of the facts stated by him therein.
- 5. The applicant shall, within 30 days from the date of signature of this application, procure an accurately representative sample of not less than 5 litres of the industrial effluent to be discharged into the sewer, which sample shall be free of domestic sewage, and shall submit one half thereof to the municipality for analysis and also submit to the engineer a report on the sample made by an analyst appointed by him: Provided that in the case of a newly established industry the period specified may be extended by the municipality for a period not exceeding six months or such further extended periods as the municipality in its discretion may approve.
- 6. The applicant hereby declares and warrants that the information given by him in this form, or otherwise, in connection with this application is, to the best of his knowledge and belief, in all respects correct.
- 7. The applicant agrees that the said information, being in all respects correct, shall form the basis on which this application is granted by the municipality.

## **SCHEDULE C**

#### FORMULA FOR THE CALCULATION OF EFFLUENT DISCHARGE CHARGES

#### **DISCHARGE FORMULA:**

Discharge Cost = (Vw) (SVC) + (Vie) (T) 
$$(COD - 1000)$$
 + (Vie) (T) (SF) 1000

#### Where: -

- **Vw** The total volume in kl of wastewater discharged from the premises during the relevant period.
- SVC Sewerage volumetric charge in terms of the Sanitation Tariff (conveyance and treatment)
- Vie Total volume in kl of Industrial Effluent discharged from the premises during the relevant period
- T cost as determined yearly by Council of treatment 1 kl of wastewater
- **COD** Chemical Oxygen Demand
- **1000** is the accepted average COD as determined by Council entering all the wastewater treatment works under its jurisdiction.

#### Surcharge Factor (SF)

There is a surcharge factor which is a charge in addition to the above formula where an effluent does not comply with one or more of the limits given for the constituents.

- SF = (X-L)/L where
- X concentration of one or more of the parameters listed in Schedule A
- L is the limit applicable to the parameter

## 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

8.2.4 OFFICE CLOSURE ON THE WORKDAY DIRECTLY BEFORE 25 AND 31 DECEMBER YEARLY

**Collaborator No:** 

IDP KPA Ref No: Good Governance and Compliance

Meeting Date: 28 November 2018

# 1. SUBJECT: OFFICE CLOSURE ON THE WORKDAY DIRECTLY BEFORE 25 AND 31 DECEMBER YEARLY

#### 2. PURPOSE

To obtain Council's approval for the early closure of offices on the workday directly before 25 and 31 December every year.

## 3. DELEGATED AUTHORITY

Council

#### 4. EXECUTIVE SUMMARY

Council does not close our office to the public during the Festive season and all Directorates are obliged to have minimum staff levels available over the festive season to ensure service delivery. Council already resolved to close the offices early on the Thursday before Good Friday every year. Council has also in the past years resolved to close office early on the dates before Christmas and New Year. It is now requested that the offices close early on the workday directly before 25 and 31 December every year. This is traditionally very quiet time and it will enable employees who want to drive to be with loved ones a little more time to get to their destinations.

We have received a request from SAMWU for a closure of all offices between Christmas and New Year – on the current calendar it is 24 December to 1 January with offices reopening on 2 January 2019. This request is not supported as management is of the opinion that service delivery might suffer and Directorates are urged to run all services even if only skeleton staff is available. In certain services where service requests from the public increase over the festive season, such as traffic-, law enforcement-, finance enquiries and fire services, Directorates are requested to ensure that adequate staff is present to deal with the increased demand.

#### 5. RECOMMENDATIONS

- (a) that all offices close at 12h00 on the workday before the 25<sup>th</sup> and 31<sup>st</sup> of December yearly;
- (b) that the public be informed of the early closure of the offices;
- (c) that the Municipal Manager and Directors ensure that the normal arrangements for standby for essential services are in place during the festive season; and
- (d) that the Municipal Manager be delegated to decide on early closure of offices on workdays when requests are made in that regard.

# 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

#### 6. DISCUSSION / CONTENTS

## 6.1 Background

Council approved the closure of offices over the festive season in 2012. The practise was not repeated until 2017 when council approved the early closure of offices on the day before Christmas and New Year.

## 6.2 <u>Discussion</u>

Council does not close our office to the public during the Festive season and all Directorates are obliged to have minimum staff levels available over the festive season to ensure service delivery. The request from SAMWU to close offices between 24 December 2018 and 1 January 2019 is not supported. It is however supported that the offices close early on the workday before Christmas and New Year. This is traditionally very quiet times and it will enable employees who want to drive to be with loved ones a little more time to get to their destinations.

## 6.3 Financial Implications

There are no financial implications should the recommendations as set out in the report be accepted. People can still buy and pay accounts at other vendors and it is unlikely that the two afternoons are the only time that members of the public will be able to resolve issues with the Municipality where they have to come to the offices to do so.

#### 6.4 Legal Implications

The recommendations in this report comply with Council's policies and all applicable legislation.

#### 6.5 Staff Implications

It will allow staff to have more time to reach their destinations and spend with their families.

## 6.6 <u>Previous / Relevant Council Resolutions</u>

29 November 2017.

## 6.7 Risk Implications

This report has no risk implications for the Municipality should Directors ensure minimum services during the festive season.

#### 6.8 Comments from Senior Management

The matter was discussed at the Management meeting and all Directors and the Municipal Manager support the recommendations.

#### FOR FURTHER DETAILS CONTACT:

NAME	Annalene de Beer
Position	Director: Corporate Services
DIRECTORATE	Corporate Services
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8018
E-MAIL ADDRESS	Annalene.deBeer@stellenbosch.gov.za
REPORT DATE	22 November 2018

## 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

9. MATTERS FOR NOTIFICATION

9.1 REPORT BY THE EXECUTIVE MAYOR

9.1.1 REPORT BY THE EXECUTIVE MAYOR ON THE MAYOR – RECTOR FORUM MEETING: 12 OCTOBER 2018

**Collaborator No:** 

File No: 10/5/33

IDP KPA Ref No: Good Governance Meeting Date: 28 November 2018

## 1. SUBJECT: REPORT BY THE EXECUTIVE MAYOR ON THE MAYOR – RECTOR FORUM MEETING: 12 OCTOBER 2018

#### 2. PURPOSE

To inform Council of the matters under discussion at the Mayor – Rector Forum meeting held on 12 October 2018.

#### 3. DELEGATED AUTHORITY

FOR INFORMATION

#### 4. EXECUTIVE SUMMARY

The Executive Mayor has since her election reported to the Council on discussions that take place at the regular meetings of the Mayor – Rector Forum. The meeting was initially scheduled for 13 August 2018 but was postponed until 12 October 2018. The minutes are attached as **ANNEXURE A**.

### 5. RECOMMENDATION

that the report of the Mayor-Rector Forum meeting on 12 October, be noted.

#### 6. DISCUSSION / CONTENTS

## 6.1 Background

The forum was established to collaborate and share information and research on main areas of agreement regarding the challenges facing Stellenbosch and the possible solutions.

## 6.2 <u>Discussion</u>

The Executive Mayor has since her election reported to the Council on discussions that takes place at the regular meetings of the Mayor – Rector Forum. The next meeting was scheduled for 13 August 2018, but due to matters arising the meeting was rescheduled for 12 October 2018. The communication for the rescheduling is attached as **ANNEXURE A**. The minutes are attached as **ANNEXURE B**.

The following concerns were discussed: 12 October 2018

- Standing items
  - o Feedback: Mobility Subcommittee
  - Feedback: Safety and Planning Subcommittee
  - o Feedback: Infrastructure Development Subcommittee
  - Water management

- New matters
  - Kayamandi unrest
  - Town and Gown conference
  - o Economic impact assessment of Stellenbosch University on the local municipal area
  - o Presentation: Enkanini Mutual Community Project
  - o Visual representation in "Die Vlakte"
  - Welcoming event for first-year students and parents 2019: academic procession from Danie Craven Stadium to the central campus (Victoria Street).

### 6.3 <u>Financial Implications</u>

Recommendations flowing from the discussions are dealt with in terms of the approved budget.

#### 6.4 **Legal Implications**

Any recommendations flowing from the discussions are dealt with through items or normal administrative actions within the policies of Council.

#### 6.5 **Staff Implications**

This report has no additional staff implications for the Municipality.

#### 6.6 <u>Previous / Relevant Council Resolutions</u>

25 July 2018 item 9.1.1

#### 6.7 Risk Implications

No additional risk implications.

#### 6.8 Comments from Senior Management

The report was not circulated for comment. The Executive Mayor discusses relevant issues with the Municipal Manager who takes up the actions directly with the Directors.

#### **ANNEXURES**

Annexure A: - Communication for the rescheduling of the meeting.

Annexure B: - Minutes of the Mayor-Rector meeting dated 12 October 2018.

### FOR FURTHER DETAILS CONTACT:

NAME	DONOVAN MULLER
Position	OFFICE MANAGER: EXECUTIVE MAYOR
DIRECTORATE	CORPORATE AND STRATEGIC SERVICES
CONTACT NUMBERS	021 8088314
E-MAIL ADDRESS	Donovan.Muller@stellenbosch.gov.za
REPORT DATE	21 November 2018

ANNEXURE A	

#### Donovan Muller

From: Donovan Muller

Sent: Tuesday, 28 August 2018 17:49

To: 'Prof Wim de Villiers'; 'stan@sun.ac.za'; 'Van Rooi, Leslie, Dr [lbvr@sun.ac.za]

(lbvr@sun.ac.za)'; 'Kok, Wildre [wkok@sun.ac.za]'; 'Jooste, Michelle

[joostem@sun.ac.za]'; 'Koopman, NN, Prof [nkoopman@sun.ac.za]'; 'Van den Eijkel, Nicolette [vdeijkel@sun.ac.za]'; Geraldine Mettler; Gerald Esau; Tabiso Mfeya; Deon

Louw; Leanne Pedro; Nomie Tshefu

Subject: RE: RESCHEDULE OF RECTOR-MAYOR FORUM [13/08/2018]

Attachments: image001.png

Good day everyone

The communiqué in the email below refers.

By the direction of the Executive mayor, Adv GMM van Deventer, a request is made if the Rector – Mayor Forum meeting can continue with the next scheduled meeting, which is scheduled for 12 October 2018.

It is really difficult at the moment to find a common time / date in everyone's diary, and current matters at the municipality make it difficult due to meetings having to be arranged at short notice.

I trust this proposal will meet a positive response.

Kindly acknowledge receipt of this communiqué / Bevestig asseblief ontvangs van die kommunikasie Please copy me into your reply / Kopieër myself asseblief in u terugvoer!



Kind regards / Vriendelike groete

Office Manager: Executive Mayor Kantoorbestuurder: Uitvoerende

Burgemeester

T: +27 21 808 8314 | F: +27 886 6761 2<sup>ng</sup> Floor, Main Building, Plein Street Stellenbosch, 7600

www.stellenbosch.gov.za

"Please note that all invitations and meeting requests are accepted on the basis that they could be cancelled due to emergencies which may arise and require the Mayor's attention." / "Let asseblief daarop dat alle uitnodigings en vergadering versoeke aanvaar word op die basis dat dit gekanselleer mag word as gevolg van noodgevalle wat mag ontstaan en die Burgemeester se aandag vereis."

From: Donovan Muller

Sent: Wednesday, 08 August 2018 13:45

To: Prof Wim de Villiers; stan@sun.ac.za; Van Rooi, Leslie, Dr [lbvr@sun.ac.za] (lbvr@sun.ac.za); Kok, Wildre [wkok@sun.ac.za]; Jooste, Michelle [joostem@sun.ac.za]; Koopman, NN, Prof [nkoopman@sun.ac.za]; Van den Eijkel, Nicolette [vdeijkel@sun.ac.za]; Geraldine Mettler; Gerald Esau; Tabiso Mfeya; Deon Louw; Leanne Pedro;

Nomie Tshefu

Subject: RESCHEDULE OF RECTOR-MAYOR FORUM [13/08/2018]

Importance: High

Good day everyone

By the direction of the Executive Mayor, Adv GMM van Deventer, a request is submitted for the rescheduling of the Rector-Mayor Forum meeting on Monday, 13 August 2018.

This is due to the current situation in Kayamandi, and meetings and follow-up meetings must be scheduled with communities, external bodies and institutions.

The Executive Mayor apologises for any inconvenience caused and for the short notice but this matter needs the attention of both the Executive Mayor and the Municipal Manager.

A communiqué will be circulated to determine a new date / time.

Kindly acknowledge receipt of this communiqué / Bevestig asseblief ontvangs van die kommunikasie Please copy me into your reply / Kopieër myself asseblief in u terugvoer!



Kind regards / Vriendelike groete

Donovan Muller
Office Manager: Executive Mayor
Kantoorbestuurder: Uitvoerende

Burgemeester

T: +27 21 808 8314 | F: +27 886 6761 2<sup>nd</sup> Floor, Main Building, Plein Street Stellenbosch, 7600

www.stellenbosch.gov.za

"Please note that all invitations and meeting requests are accepted on the basis that they could be cancelled due to emergencies which may arise and require the Mayor's attention." / "Let asseblief daarop dat alle uitnodigings en vergadering versoeke aanvaar word op die basis dat dit gekanselleer mag word as gevolg van noodgevalle wat mag ontstaan en die Burgemeester se aandag vereis."

ANNEXURE B	

# Minutes of the Rector / Executive Mayor's Forum

**Date**: 12 October 2018 **Time**: 10:00 – 12:00

**Location:** Stellenbosch Municipality, Mayoral Boardroom, 2<sup>nd</sup> Floor, Plain Street, Stellenbosch

**Chair:** Adv Gesie van Deventer

#### Attendees:

Stellenbosch Municipality (SM)		
Name and Surname	Designation	
Adv Gesie van Deventer (GvD)	Executive Mayor	
Ms Geraldine Mettler (GM)	Municipal Manager	
Mr Deon Louw (DL)	Director: Engineering Services	
Mr Dupre Lombaard (DL)	Director: Planning and Economic Development	
Mr Gerald Esau (GE)	Director: Community & Protection Services	
Mr Tabiso Mfeya (TM)	Director: Human Settlements & Property	
	Management	
Stellenbosch University (SU)		
Name and Surname	Designation	
Prof Wim de Villiers (WdV)	Rector and Vice-Chancellor	
Prof Stan du Plessis (SdP)	Chief Operating Officer	
Prof Eugene Cloete (EC)	Vice-Rector: Research, Innovation & Postgraduate	
	Studies	
Prof Nico Koopman (NK)	Vice-Rector: Social Impact, Transformation and	
	Personnel	
Mr Desmond Thompson (DT)	Communication Specialist: Executive Management	
Dr Leslie van Rooi (LBvR)	Senior Director: Social Impact & Transformation	
Ms Nicolette van den Eijkel (NvdE)	Chief Director: Facilities Management	
Dr. L Seeliger	SU Water Institute	

Apologies: None

	DISCUSSION	Responsible	Due Date
1.	Constitution, opening and welcome	(Name)	(Date)
	GvD welcomes everyone present.		
2.	Finalisation of Agenda No additional items were added to the agenda.		

3.	S. Approval of minutes  Minutes approved		
4.	Matters arising		
	4.1 Homeless people  The forum affirms that It is important that the situation around homelessness in Stellenbosch is better understood. In this regard the SU departments of Sociology and Social Work has be tasked to do research/share research on this issue.		
	SM will share the statistics, reasons and challenges to SU. The Challenges are big and it is important the SM and SU continue to work together to positively influence the challenge.		
5.	Standing items		
	<b>5.1 Feedback Mobility Subcommittee</b> Report tabled by subcommittee.		
	The subcommittee will now meet every second month.		
	SU has completed the integrated transport plan. SU and SM will be in direct conversation with each other to discuss the plan.		
	Student parking remains an issue as shared by various community stakeholders. The possibility of parking garages are currently considered.		
	SM will also encourage SU students to make use of SU parking areas and SU shuttle services. SU will share information regarding the 'ride/share' option to students via the Division of Student Affairs.		
	5.2 Feedback by Safety and Planning Subcommittee Report tabled by subcommittee		
	The extension of the SU security platform will aid the municipality to extend its visible monitoring processes. The broadening of the safety circle in town is important.		
	SU crime statistics is at a 13 year low. Visible security has increase and proactive plans are in process.		
	<b>5.3 Feedback by Infrastructure Development Subcommittee</b> GvD thanked the relevant partners and drivers for infrastructural progress over the last years.		

#### **5.4 Water Management**

Current dam levels were shared with members. Stellenbosch has achieved a 54% saving (45% was the requirement). Stellenbosch is currently on a level 5 restrictions. The reduction of restrictions are currently under discussion.

SU aims to permanently change the water usage on its campuses. This will be done through continues awareness campaigns and infrastructural changes. SU thanked the municipality for additional water meters installed on campus.

GvD requests SU to write an opinion article (Eikestadnuus) on the scarcity of water in our country. This will aid the braoder community to understand the ongoing water challenges.

#### 6. New matters

#### 6.1 Kayamandi Unrest

GvD mentioned that the Kayamandi unrest will most probably continue over a period of time, specifically leading up to the 2019elections. Land shortages and expropriation is the current core issue.

GvD shared the latest information on land invasion in Kayamandi (municipal land and private land).

The invasion of land has negatively influenced most efforts to build houses in the areas currently under discussion. The indication is that should any temporary houses been broken down, residents will make the town ungovernable. This can also have implications for SU. GvD gives an indication that SU should prepare accordingly. SU and the SM with stay in contact.

#### 6.2 Town and Gown Conference (29 & 30 November 2018)

WdV shared the relevant information regarding the Town and Gown conference that will be held on 29-30 November 2018. He extended an invitation to the Mayor and the municipality to be directly involved in this conference.

# 6.3 Economic impact assessment of Stellenbosch University on the local municipal area

See full report <u>here</u>. For an overview of the report see <u>here</u>.

WdV shared the above links with members. The report is for noting. The information has been shared with the relevant stakeholders and the broader public. The study shows the direct economic impact of SU on the broader town.

GvD adds that the Municipality must understand the implications of its own spatial and infrastructural planning. GvD also requested SU to share information on job creation and procurement. SM will also share, in return, relevant information with SU. 6.4 Presentation: Enkanini Mutual Community Project - Dr L Seeliger (SU Water Institute) A presentation on the abovementioned project is shared and a discussion follows. SM already supports the research project. The research outcomes will flow back to SU and SM. The project will thus continue with the support of SM. 6.5 Visual representation in 'Die Vlakte' SM fully support this project and will work with SU on visual redress/representation projects in the old Vlakte community. 6.6 Welcoming event for first-year students and parents SU would like to start a new tradition in the form of a march through the town directly after the official welcoming of first years and parents. This received strong support from SM and the necessary

support will be given (Gerald Esau will be the contact person).

SM will be directly involved in the activity.

Dates of 2019 to be communicated.

7. Next meeting

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9.2	REPORT BY THE SPEAKER
-----	-----------------------

NONE

9.3 REPORT BY THE MUNICIPAL MANAGER

NONE

10. CONSIDERATION OF NOTICES OF QUESTIONS AND NOTICES OF MOTIONS RECEIVED BY THE SPEAKER

# 10.1 MOTION BY CLLR F ADAMS: NAME CHANGES WITHIN WCO24

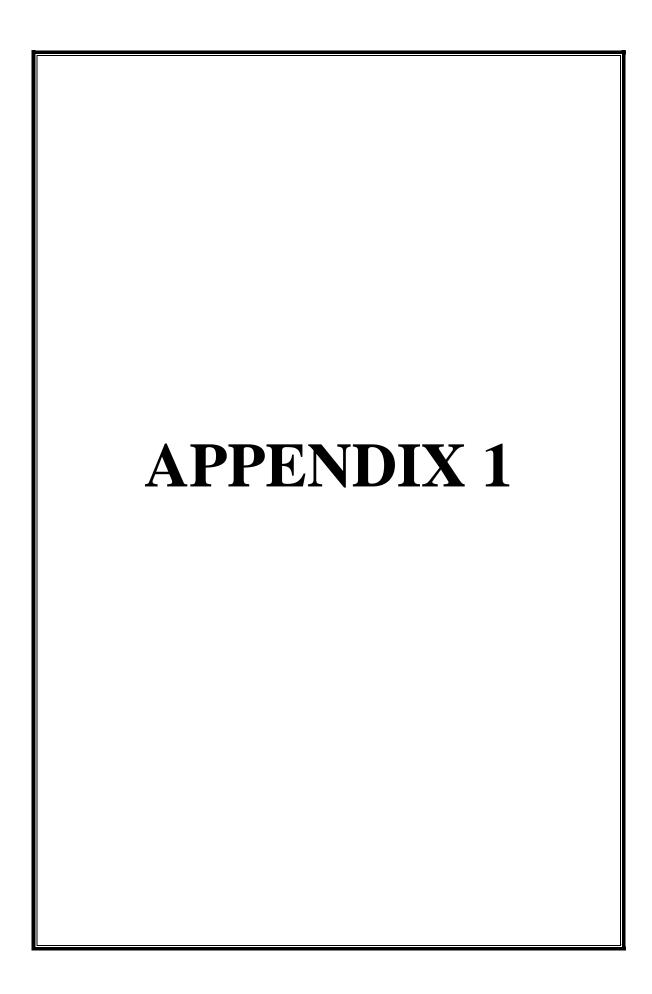
A Notice of a Motion, dated 2018-09-26, was received from Councillor F Adams regarding name changes within WCO24.

The said Motion is attached as **APPENDIX 1**.

#### FOR CONSIDERATION

#### FOR FURTHER DETAILS CONTACT:

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	28 November 2018





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YOU FIRST

Humapality - Munisipaliteit Stellensosch

2 6 SEP 2018

Office of the Plantay - Mediagram
Kantsor van die Murist Art 7 11 1, 507

CONTACT: <u>oackcity2010@yahoo.com</u> P.O BOX 12445 DIE BOORD

25 September 2018

Without Prejudice:

RE: Motion

7613

I hereby submit the following Motion in terms of the Rules of Order to serve at the September 2018 Council Meeting.

Motion: That Council agrees to various name changes within WCO 24.

### Background/ Motivation:

During the month of Heritage Celebrations I think that all genuine Councillors would agree that this motion is appropriate.

It is important that we remembering the true heritage of the many cultures that make up the population in SA. South Africans are encouraged to celebrate their culture and diversity of their beliefs and traditions in the wider context of a nation that belongs to its entire people.

If one look at the current street names in the CBD, it doesn't reflect any diversity and unity but rather the historical significance of the minority in this country. The idea of changes is not to disrespect one or the other but rather reflects a balance and equality through diversity.

It will have various positive spinoffs for the town and at least the majority of its resident's e.g. educational, tourism and transformation.

#### Recommendations:

# That Council resolves on the following changes:

- 1. Berg rivier to Autshumato : Khoisan Chief.
- 2. Idasvailey Sportsfield to Reggie Jantjies : Local soccer Legend
- 3. Pleinstreet to Nelson Mandela
- Andringa to Frank Anthony: Local Ex-Political Prisoner on Robben Island and resident of Die Vlakte.
- 5. Victoria street to Krotoa
- 6. Bird street to Chris Hani

MUNICIPALITY - MUNISIPALITEIT STELLENBOSCH

2 7 SEP 2018

OFFICE OF THE SPEAKER



CONTACT: <u>packcity2010@yahoo.com</u> P.O BOX 12445 DIE BOORD 7613

- 7. Ryneveld street to Russel Botman
- Mandate the MM to start a public participation process and also to formalize a process for the election of a panel to facilitate such process by at least end of December 2018.

The purpose of these name changes is not to disrespect one or the other but rather to reflect some balance and equity through diversity.

Clr. Franklip Adams

Seconder.

**ALUTA CONTINUA** 

# 10.2 QUESTION BY CLLR F ADAMS: 10 YEARS CONTRACT OF DIRECTOR: CORPORATE SERVICES (MS A DE BEER)

A Notice of a Question, dated 2018-11-13, was received from Councillor F Adams.

The said Question is attached as **APPENDIX 1** and the appropriate response as **APPENDIX 2**.

#### FOR CONSIDERATION

#### **APPENDICES:**

Appendix 1: Question by Councillor F Adams

Appendix 2: Response by Municipal Manager

#### FOR FURTHER DETAILS CONTACT:

NAME	Geraldine Mettler (Ms)
POSITION	Municipal Manager
DIRECTORATE	Office of the Municipal Manager
CONTACT NUMBERS	021 808-8025
E-MAIL ADDRESS	Municipal.Manager@stellenbosch.gov.za
REPORT DATE	28 November 2018

APPENDIX 1
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DNCA

DEMOCRATIC
NEW
CIVIC
ASSOCIATION

U EERSTE
YOU FIRST

CONTACT: oackcity2010@yahoo.com P.O BOX 12445 DIE BOORD

Democratic New Civic Association

13 November 2018

7613

For attention: The Speaker

Re: Question in terms of the rules of Order bylaw.

I hereby submit the following question to be served at the November 2018 Council meeting.

## Motivation/background

I refer you to the appointment of senior Managers which is govern by the Local Government Systems Act, 2000 ( Act No. 32 of 2000)

I also refer you to the letter from the current Director of corporate Services, Adv. De Beer, dated 2 November 2016.

She clearly stated that she wants to request Council a ten year term of contract and also to the National Minister to waive the upper limit for the cost to company. The latter was done by the Mayor, Adv. Van Deventer through a Motion.

#### Question:

What was the reason that the request for the 10 years by adv. De Beer was not brought to Council for consideration and who instructed it.

I request the Mayor to answer me in writing?

Clr. Franklin Adams

APPENDIX 2
------------



# STELLENBOSCH

### MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

Kantoor van die Uitvoerende Burgemeester Office of the Executive Mayor iOfisi kaSodolophu olawulayo

Cllr F Adams DNCA Stellenbosch Municipality STELLENBOSCH 7600

#### QUESTION BY CLLR F ADAMS:

What was the reason that the request for the 10 years by adv. De Beer was not brought to Council for consideration and who instructed it.

#### REPLY:

Council resolved as follows on 26 - 10 - 2016 as follows:

3<sup>8D</sup> COUNCIL MEETING [IN-COMMITTEE]: 2016-10-26: ITEM 14.1 RESOLVED (majority vote)

that the Acting Municipal Manager be authorised to enter into an employment contract on behalf of Council with the successful candidate. Such employment contract to comply with the relevant legislative prescripts:

Adv GMM van Deventer EXECUTIVE MAYOR

Date: 2018-11-19

11. CONSIDERATION OF URGENT MOTIONS

12. URGENT MATTERS SUBMITTED BY THE MUNICIPAL MANAGER

13. CONSIDERATION OF REPORTS

13.1 REPORTS SUBMITTED BY THE SPEAKER

13.1.1 REPORT BACK TO COUNCIL REGARDING INVESTIGATION INTO AN ALLEGATION OF MISCONDUCT BY COUNCILLOR MB DE WET

**Collaborator No:** 

IDP KPA Ref No: Good governance and Compliance

Meeting Date: 28 November 2018

# 1. SUBJECT: REPORT BACK TO COUNCIL REGARDING INVESTIGATION INTO AN ALLEGATION OF MISCONDUCT BY COUNCILLOR MB DE WET

#### 2. PURPOSE

To obtain Council resolution on the allegation of misconduct against Councillor MB De Wet.

#### 3. DELEGATED AUTHORITY

For decision by Council.

#### 4. EXECUTIVE SUMMARY

The Office of the Speaker received a formal complaint from Councillor DA Hendrickse regarding additional remuneration received by Councillor MB de Wet in his capacity as Chairperson of a Section 79 Committee. Subsequent to receiving the e-mail various actions were performed by the Office of the Speaker and the Municipal Manager to resolve this matter.

#### 5. RECOMMENDATION

For Council's consideration and final resolution.

#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

Councillor DA Hendrickse, in an e-mail addressed to the Speaker, dated 15 November 2017, brought allegations of misconduct against Councillor MB De Wet for receiving additional remuneration as Chairperson of a Section 79 Committee without a Council resolution in this regard.

#### 6.2 Discussion

Councillor DA Hendrickse in an e-mail addressed to the Speaker (hereto attached as **APPENDIX 1**) pointed out that Council did not resolve that Councillor De Wet be paid additional remuneration for being the Chairperson of the Disciplinary Committee (a Section 79 Committee).

The former Speaker (Councillor DD Joubert) in a letter to Councillor MB de Wet, dated 16 April 2018, afforded him an opportunity to respond to the allegations of breaching the Code of Conduct for Councillors. The letter to Councillor De Wet and his subsequent e-mail to the Speaker and a further letter to Councillor De Wet relating to this matter, is attached as **APPENDIX 2**.

On receiving Councillor MB de Wet's response, the former Speaker, Councillor DD Joubert, after applying his mind, requested the Municipal Manager to appoint a service provider to conduct a formal investigation into the merits of the case (e-mail dated 12 June 2018 attached as **APPENDIX 3**).

The current Speaker, Councillor WC Petersen (Ms) perused the letter of the Municipal Manager to the Directorate: Municipal Governance, dated 20 November 2017 (APPENDIX 4) requesting that the office of the afore-mentioned Directorate inform the Municipality whether the implementation of the Notice relating to the payment of a part-time Councillor as a Section 79 Chairperson is correct and in line with the current resolution of Council, dated 26 April 2017. MEC Bredell, in correspondences dated 18 May 2017 and 5 December 2017 respectively (APPENDIX 5), concurred with the remuneration as determined by this Council with effect from 01 July 2016 within the upper limits of a grade 4 municipality. The remuneration of Councillor MB de Wet is indicated as a Section 79 Committee Chairperson.

The matter is herewith brought to Council for final resolution.

#### 6.3 Financial Implications

None

#### 6.4 Legal Implications

Municipal Systems Act, 2000 – Schedule 1 : Code of Conduct for Councillors Section 13 and Section 14 :

"Duty of chairpersons of municipal councils

- 13.1 If the chairperson of a municipal council, on reasonable suspicion, is of the opinion that a provision of this Code has been breached, the chairperson must-
  - a. authorise an investigation of the facts and circumstances of the alleged breach;
  - b. give the councillor a reasonable opportunity to reply in writing regarding the alleged breach; and
  - c. report the matter to a meeting of the municipal council after paragraphs (a) and (b) have been complied with.
- 13.2 A report in terms of subitem (1)(c) is open to the public.

- 13.3 The chairperson must report the outcome of the investigation to the MEC for local government in the province concerned.
- 13.4 The chairperson must ensure that each councillor when taking office is given a copy of this Code and that a copy of the Code is available in every room or place where the council meets.

#### **Breaches of Code**

- 14.1 A municipal council may
  - a. investigate and make a finding on any alleged breach of a provision of this Code; or
  - b. establish a special committee
    - i. to investigate and make a finding on any alleged breach of this Code; and
    - ii. to make appropriate recommendations to the council.
- 14.2 If the council or a special committee finds that a councillor has breached a provision of this Code, the council may
  - a. issue a formal warning to the councillor;
  - b. reprimand the councillor;
  - c. request the MEC for local government in the province to suspend the councillor for a period;
  - d. fine the councillor; and
  - e. request the MEC to remove the councillor from office.

#### 14.3

- a. Any councillor who has been warned, reprimanded or fined in terms of paragraph (a), (b) or (d) of subitem (2) may within 14 days of having been notified of the decision of council appeal to the MEC for local government in writing, setting out the reasons on which the appeal is based.
- b. A copy of the appeal must be provided to the council.
- c. The council may within 14 days of receipt of the appeal referred to in paragraph (b) make any representation pertaining to the appeal to the MEC for local government in writing.
- d. The MEC for local government may, after having considered the appeal, confirm, set aside or vary the decision of the council and inform the councillor and the council of the outcome of the appeal.
- 14.4 The MEC for local government may appoint a person or a committee to investigate any alleged breach of a provision of this Code and to make a recommendation on whether the councillor should be suspended or removed from office.
- 14.5 The Commissions Act, 1947 (Act No.8 of 1947), may be applied to an investigation in terms of subitem (3).

- 14.6 If the MEC is of the opinion that the councillor has breached a provision of this Code, and that such contravention warrants a suspension or removal from office, the MEC may
  - a. suspend the councillor for a period and on conditions determined by the MEC; or
  - b. remove the councillor from office.
- 14.7 Any investigation in terms of this item must be in accordance with the rules of natural justice.

#### 6.5 **Staff Implications**

N/A

#### 6.6 <u>Previous / Relevant Council Resolutions</u>

None

#### 6.7 Risk Implications

N/A

#### 6.8 Comments from Senior Management

None required

#### **APPENDICES**

Appendix 1 – E-mail from Councillor DA Hendrickse

Appendix 2 – Letter to Councillor MB de Wet from the Speaker Appendix 3 – Letter to Municipal Manager from the Speaker

Appendix 4 – Letter of Municipal Manager to the Directorate: Municipal Governance

Appendix 5 – Letters from MEC A Bredell in respect of Councillor Remuneration, dated

2017-05-18 and 2017-12-05

#### FOR FURTHER DETAILS CONTACT:

NAME	Office of the Speaker
POSITION	Office of the Speaker
DIRECTORATE	Corporate Services
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8618
E-MAIL ADDRESS	Nicky.ceaser@stellenbosch.gov.za
REPORT DATE	22 November 2018

# **APPENDIX 1**

E-MAIL FROM COUNCILLOR DA HENDRICKSE
TO SPEAKER

### Donovan Joubert (Speaker)

From:

Derrick Hendrickse <derrickpal@telkomsa.net>

Sent:

06 February 2018 07:38 AM

To:

Donovan Joubert (Speaker); mm; Marius Wust; Annalene De Beer; Whip (Wilhelmina

Petersen)

Cc:

EFF Clr Lusenda Horsband; Faiz Hoosain

Subject:

[EX] Re: Allegations of Misconduct against Clr M De Wet

Importance:

High

Categories:

Urgent

#### Dear Speaker

It is now almost three months since my email below and to date I have had no response from you.

Please advise as to why you are not acting as prescribed.

Regards

#### Derrick Hendrickse

From: Derrick Hendrickse

Sent: Wednesday, November 15, 2017 9:56 PM

To: Speaker Clr D Joubert; mm; CFO Marius Wust; Annalene De Beer

Cc: EFF Clr Lusenda Horsband; Faiz Hoosain Internal Audit Subject: Allegations of Misconduct against Clr M De Wet

#### Dear Speaker Clr D Joubert

I wherewith bring the following allegations of misconduct against CIr M De Wet in so far it has come to my attention that Mr M De Wet is getting paid addition remuneration for being elected by Council as the Chairperson of the Disciplinary Committee.

In support of my allegation I provide you with the following facts.:

- Council never resolved that Clr M De Wet must be paid any additional remuneration for being the Chairperson of the Disciplinary Committee. In this regard it must also be noted that there is also no other Council resolutions prior to August 2016 where any previous Council resolved to pay part time councillors any additional remuneration for being the chairperson of any Section 79 committee of council.
- Not you as Speaker, the Mayor, MM or any other official has the authority to have made payments to Clr M De Wet in this regard.
- 3. At the Council meeting held in August 2016 Council only resolved on the full time positions of various councillor positions. No resolution was passed on any addition remuneration on part time councillors being chairpersons of Section 79 committees.
- 4. Likewise the Council never resolve at the Council meetings held on 22 February 2017 and 26 April 2017 meetings to pay any additional remuneration to Clr M De Wet for being the chairperson of the Disciplinary committee.

Page 745

5. Legislation prescribes that any council that received any illegal benefits must repay it and Council cannot write it off, nor can this illegal payments regulated via retrospective resolutions. In this regard I remind you of the outcome in the matter where Clr P Biscome had to repay the unauthorised payments made to him as full – time whip. You must also guard against wasting moneys ( as i the case of Clr P Biscombe) on illegal legal opinion to justify the unlawful payments made to Clr M de Wet.

I also copy the municipal officials in on this email so that they can stop the payments made to Clr M De Wet as Council never resolved that they can pay him the addition remuneration .

Regards

Derrick Hendrickse

### 5.2.2 ESTABLISHMENT OF A DISCIPLINARY COMMITTEE

#### PURPOSE OF REPORT

To consider the establishment of committees to assist the municipal council and Executive Mayor in the effective and efficient performance and exercise of their respective functions and powers and matters pertaining thereto.

#### 2. BACKGROUND

With the inception of the new Council's term of office, Council is obliged to consider the appointment of committees provided for in legislation applicable to local government; the terms of reference of each committee; the composition of such committees and the election of members of such committees and matters in connection therewith.

#### URGENT COUNCIL MEETING: 2017-02-16: ITEM 5.2.2

#### RESOLVED (nem con)

- (a) that Council establishes a Disciplinary Committee in accordance with Section 79 of the Local Government: Municipal Structures Act, 1998 (Act No. 117 of 1998);
- that the composition of the Disciplinary Committee be a total of 5 members of which the DA has 3 members and the Opposition has 2 members;
- (c) that Council appoints the following councillors to serve on the Disciplinary Committee:
  - DA (3) Cllr MB de Wet Cllr WC Petersen Cllr Q Smit

Opposition (2): Cllr LM Maqeba (ANC) Cllr N Sinkinya (ANC)

- (d) that Council appoints Cllr Marnes De Wet as Chairperson for the Disciplinary Committee;
- that the functions of the Disciplinary Committee (Section 79 committee) as set out in APPENDIX 1 of the report, be approved; and
- (f) that it be noted that the delegation of powers to the respective Section 79 committees will be included in the System of Delegations.

Meeting. Ref no:	Urgent Council: 2017-02-16	Submitted by Directorate: Author Referred from:	Office of the Municipal Manager Office of the Municipal Manager
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# **APPENDIX 2**

LETTER FROM SPEAKER TO COUNCILLOR

MB DE WET





#### MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

#### OFFICE OF THE SPEAKER

Ref No: 3/6/4 16 April 2018 B&B Paradyskloof Kabouterbos Farm Paradyskloof Stellenbosch 7600

Dear Councillor De Wet

### RE: BREACH OF CODE OF CONDUCT FOR COUNCILLORS

It is alleged that you have breach the Code of Conduct for Councillors. It is alleged that you have committed the following transgressions.

- That you are getting paid additional remuneration for being elected by Council as the Chairperson of the Disciplinary Committee.
- Could you please indicate how it came about that you received the payment as a part time Sec 79 chairperson.
- · Since when did you receive the payment?
- · Who had authorised the payment?

The code of conduct for councillors requires me to authorise an investigation of the facts and in circumstances of an alleged breach, if of the opinion that a provision of this code has been breached. Before considering the investigation, I hereby afford you the opportunity to reply in writing regarding the alleged breach by no later than 16:00 on 30 April 2018.

Regards

Cllr. D. Joubert

SPEAKER



# ACKNOWLEDGEMENT OF RECEIPT OF LETTER FROM THE SPEAKER 2018-04-16

I herewith acknowledge receipt of: LETTER FROM THE SPEAKER

NAME	ADDRESS	SIGNATURE	DATE & TIME
COUNCILLOR			
De Wet, MB	PMU Building, Market Street or (Paradyskloof B & B, Kabouterbosplaas,	Abolithe	14/4/2010

# **Support Speaker**

From:

Marnes De wet

Sent: To: Monday, 23 April 2018 08:46 Donovan Joubert (Speaker)

Subject:

Breach of Code of Conduct for Councillors

Dear Mr Speaker,

Your letter dated 16 April 2018, refers.

In order for me to fully reply to your letter, and to receive just and equitable administrative action, I kindly request that you please inform me which specific section or clause of the Code of Conduct for Councillors, it is alleged that I have contravened.

Without the abovementioned information it is not possible (and also not just & fair) to respond to the alleged misconduct.

I intend on fully responding to your letter before 30 April 2018, and request the above information as soon as reasonable possible, in order to do so.

Kindly provide the requested information via return e-mail.

Thank you in advance.

Regards,

#### Marnes de Wet

Councillor

Stellenbosch Municipality

C: +2782 309 8330 • E-mail: marnes.dewet@stellenbosch.gov.za



# MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

#### OFFICE OF THE SPEAKER

24 April 2018

Dear Councillor M de Wet

# REQUEST FOR INFORMATION RELATING TO SPECIFIC CLAUSE OF THE CODE OF CONDUCT FOR COUNCILLORS ALLEGEDLY CONTRAVENED

Your e-mail dated 23 April 2018, refers.

The alleged contravention is in terms of clause 6(1) of the Code of Conduct for Councillors<sup>i</sup> relating to private gain.

It is alleged that you received additional remuneration for being a Chairperson of a Section 79 Committee, ie the Disciplinary Committee without a Council resolution.

I trust that the above-mentioned is in order.

DD Joubert Speaker

Schedule 1 of the Local Government: Municipal Systems Act, 32 of 2000

# Support Speaker

From:

Marnes De wet

Sent:

Thursday, 26 April 2018 07:42

To:

Donovan Joubert (Speaker)

Subject:

FW: Request to consider the Upper Limits of Section 79 Committee - Disciplinary

Committee Chairperson (Stellenbosch Municipality)

Attachments:

SKM\_C554e17120611460.pdf

Dear Speaker,

Your letters of 16 and 24 April 2018, refer.

Thank you for your promt reply of 24 April 2018.

I have not used the position or privileges of Cuncillor, or confidential information obtained as a Councillor, for private gain or to improperty benefit another person.

Please see the attached letter of the Municipal Manager addressed to Minister Anton Bredel, dated 20 November 2017, and the Minister's subsequent reply on 5 December 2017, regarding the remuneration of part time councillors, serving as Chairpersons of Saection 79 Committees.

The letters are self explanatory.

I trust that you find this in order.

I look forward to receiving your reply as to the further conduct of the matter.

Kind regards,

#### Marnes de Wet

Councillor

Stellenbosch Municipality

From: Rozanne Pietersen

Sent: 06 December 2017 12:35 PM

To: Marnes De wet Cc: Geraldine Mettler

Subject: Request to consider the Upper Limits of Section 79 Committee - Disciplinary Committee Chairperson

(Stellenbosch Municipality)

Goeie dag Raadslid

Vind asb aangeheg bevestiging vanaf Provinsie rakende u salaris. Ek het dit vir Finansies gestuur vir hierdie maand se regstel.

Dankie vir u geduld.

Groete



Kind regards,

Rozanne Pietersen

Senior Administrative Officer

Office of the Municipal Manager

# **APPENDIX 3**

LETTER FROM SPEAKER TO MUNICIPAL MANAGER





# MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

#### OFFICE OF THE SPEAKER

The Municipal Manager

Stellenbosch Municipality

Investigation

As the speaker of Stellenbosch municipality, I have received a complaint on 15 November 2017 against Cllr Marnus De Wet with regard to receiving money as the part time S79 chairperson before Council had authorised the payment.

I gave Councillor De Wet an opportunity to respond.

I have applied my mind and of the view that there is prima facie evidence.

As the speaker I authorised you as the Municipal Manager to do a formal investigation into the merits of the case and to appoint an investigator in terms of the supply chain management process

Kind regards

D. Joubert SPEAKER

12 June 2018



# **APPENDIX 4**

MUNICIPAL MANAGER'S LETTER TO DIRECTORATE: MUNICIPAL GOVERNANCE



# STELLENBOSCH

# MUNICIPALITY • UMASIPALA • MUNISIPALITEIT

20 November 2017

Mr Kamal Makan Directorate: Municipal Governance Department of Local Government Western Cape Government

By e-mail: kamal.makan@westerncape.gov.za

Dear Mr Makan

# **PAYMENT 5.79 PART-TIME COUNCILLOR**

Previous correspondence dated 17 January 2017 in the abovementioned regard has reference.

The Executive Mayor, including myself, has had numerous internal enquiries regarding the payment of one of our Councillors, who is a part-time councillor, as a S.79 Chairperson.

Council at its meeting held on 26 April 2017:

- "(a) that the upper limits pertaining to Councillors' remuneration as determined by the National Minister for Cooperative Governance and Traditional Affairs, be adopted and approved by Council;
- (b) that the Administration effect implementation after due process has been followed, which includes: Notifying the MEC for Local Government of the Council resolution, the availability of funds in terms of affordability and the schedule containing the increased salaries, allowances and benefits; and
- (c) that the adjustments to the upper limits are approved by Council for implementation by the Administration effective from 1 July 2016, subject to approval by the MEC for Local Government."

The Municipality subsequently approved the various compositions of the S80 and S79 Committees of Council. One of the Councillors, who is a part-time councillor, was appointed as Chairperson of the Disciplinary Committee of Council, which is a S79 Committee of Council.

The Municipality, after the approval of the Upper Limit notice of 16 February 2017, implemented said notice in remunerating the part-time S79 committee Chairperson as set out in the notice. All information was submitted to the MEC of Local Government, after which approval was received (appendix 1).

It is herewith my request that your office formally inform the Municipality whether the implementation of said Notice, in the payment of a part-time Councillor as a 5.79 Chairperson, is correct and in line with the current Council resolution dated 26 April 2017.

Yours faithfully

GERALDINE METTLER MUNICIPAL MANAGER



# OFFICE OF THE EXECUTIVE MAYOR

REF: 5/22

Minister of Local Government, Environmental Affairs and development Planning 9th Floor
1 Data Street

CAPE IOWN

1009

Per e-mail:

Sociene Extensive tempope gov.zo

Remice Lobi actingne il western cape noviro

Dear Minister Bradell

REPORT: ITEM 17 OF THE DETERMINATION OF UPPER LIMITS OF SALARIES, ALLOWANCES AND BENEFITS OF DIFFERENT MEMBERS OF MUNICIPAL COUNCILS

Your correspondence, dated 7 June 2017, regarding the abovernentianed reters.

of Total number of counciles: 43.

b). Details of councillors to name of incumbent, designation, part-time or full-time and gender.

NO	GENDER	SURNAME	NAME	DESIGNATION	FULL TIME
1	ME	ADAMS	TRANKIN	COUNCILION	PART-BASE
2	ME	ARENDS	DEGN SWON	COUNCILOR	PARI-DAS
3	MF	BADENHORST	ERECIERIE.	COUNCILOR	PARI-TIME
4.	MS.	BAKUBAKU-VOS	GLADYS NTOMBEZANELE	COUNCILIOR	PARI-TIME
á.	M5	BANGANI MENTIWA	FAITH THEMBAKAZI	COUNCILLOR	FART-TIME
t :	MR	BISCOMBE	PAUL	FORTFOLIO COUNCILLOR	FULL TIME
7	M5	CRAWLEY	EATRICIA ROSE	COUNCILLOR	PART-BME
8	MS.	CROMILL	ANSAAF	COUNCILIOR	PARTITIME
Ŷ.	WB	DE VILLIERS	JAN NAUDE	PORTFOLIO	FULL TIME
10	MR	DE WEI	MARNES	COUNCILOR	PART-TIME
	45	DUTOIT	ROZETTE	COUNCILLOR	PART-BAL
2	MR	FLORENCE	ACHMAT	COUNCILION	PART BAN
13	MR	FRATENBURG	ALDRIDGE	PORTFOLIO	FULL TIME
1.0	AS	FREDERICKS	EMILY	COUNCILDA	PART-TIME
5	WZ	GROENEWALD	ESTHER	PORTFOUO	FULL TIME



# STELLENBOSCH





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16	MS	HORSBAND	LISENDA KATINKA	COUNCILION	PARTTIME
37	MR	HAMILION	JAMES	COUNCILOR	FART-TIME
18	MR	HANEKOW	ALWYN	COUNCILLOR	PARI-TIME
19	MR	HENDRICKSE	DEBBCK ARTHUR	COUNCILOR	PAST-BME
20	ME	HENDRIKS	JAN-KAREL	COUNCILLOR	PART DME
21	MR	JINDELA	NYANISO	EXECUTIVE DEPUTY MAYOR	FULLTIME
22	ME	JOHNSON	MALCOLM	COUNCILLOR	PART-DME
23	ME	JOURERT	DONAVEN DAVID	SPEAKER	FULL TIME
24	MR	LDUW	NICOLAAS STEPHANUS	COUNCILLOR	PART TIME
25	MS	MANAGA GUGLISHE	NORUHUA	COUNCILLOR	PARTIME
26	NE	MANUE	CHARLES	COUNCILLOR	PART-TIME
27	MR	MAQEEA	LINDROHAYA MANGALUSO	COUNCILIOR	PAST-TIME
28	MS	MOOMBEING	NATESHEA.	COUNCILOR	PARI-TIME
29	MS.	MDEMKA	XOLISWA LEONORA	COUNCILLOR	FUEL TIME
30	145	RALUMANGO	PONALDA SCHWONNE	COUNCILLOR	PARTIFIXE
31	556	- DLAYE	ACHP/WF	COUNCILLON	LPARTITION.
20	MR	DUFFINI	ACOUST DECOSEATES.	COUNCILION	PARTITEAT
33	MR	PETERS	SALIE	FORTFOLIO COUNCILLOR	FULL TIME
34	MS	PETERSEN	WICHELMINA	COUNCILLOK	FULLTIME
35	1/6	PRIERSEN	MANIE	COUNCILLOR	PARISTIAL
36	17/E	PIETLESEN	WILFRED	COUNCILOR	PAKI-Dis-
37	MS	SERDYN	JOHANNA	PORTFOLIO COUNCILLOR	FULL TIME
38	MS	SINKINYA	NOSBULELE	COUNCILLOR	PART-TIME
39	, MS	SOSHEDI	PISELISA	COUNCILLOR	PARTITIVE
NO	GENDER	SURNAME	NAME	DESIGNATION	PART-TIME /
60.	MR	SMIT	QUINTIN	PORTFOLIO	FULL TIME
4)	MS	VAN DEVENTER	GESINA	EXECUTIVE MAYOR	FULLTIME
42	MS	VERME LEN	ELSABE	COUNCILLOR	PARI-TIME
43	844	SCHAFER	SIEGFRIED	COUNCILLOR	PARTITIME

ci. Tatal musicipa income:

HT 490 AV5 087

a) Total Fopulation.

175 419 - Community Survey 2016, STASSA

a). Grading of municipal Council.

& flor persons of Counciliar removements.

Date concurrence granted by MEC.

dee attached after repoyed



g) Total remuneration package:

See attached annexure

Any allowance(ii) payable to councillot. See attached annexure.

kind regards.

Adv. G M M van Deventer EXECUTIVE MAYOR

Date: 2017-07-04

vehicles, incurred by a councillor for attending a meeting of governance and intergovernmental structures.

 Upper limits of the annual total remuneration packages of part-time councillors

The upper limits of the annual total remuneration packages of part-time councillors are as follows:

GRADE	MAYOR / EXECUTIVE MAYOR	SPEAKER, DEPUTY MAYOR OR DEPUTY EXECUTIVE MAYOR	MEMBER OF THE EXECUTIVE COMMITTEE OR MAYORAL COMMITTEE OR WHIP	CHAIRPERSON OF SECTION 79 COMMITTEE	OTHER PART- TIME MEMBERS
	TOTAL REMUNERATION PACKAGE	TOTAL REMUNERATION PACKAGE	TOTAL REMUNERATION PACKAGE	TOTAL REMUNERATION PACKAGE	TOTAL REMUNERATIO N PACKAGE
6	693 101	588 335	519 826	504 578	458 706
5	509 454	407 564	382 091	370 882	288 998
4	434 935	347 947	326 201	316 632	248 725
3	418 883	335 106	314 168	304 945	237 620
2	392 221	313 778	294 166	285 537	222 496
1	380 791	304 632	285 594	277 215	215 753

The mayor of a plenary type municipality should be remunerated according to the total remuneration package column of mayor/ executive mayor.

# Upper limits of allowances of full-time and part-time councillors

The upper limits of allowances of full-time and part-time councillors, that constitute part of the annual total remuneration package, are as follows:

- (1) Motor vehicle and travel allowance
- (a) A councillor listed in item 5 and 8 of this Notice may structure his or her basic salary to provide for motor vehicle allowance.
- (b) A councillor may in the exercise of his or her official duties utilise a municipal-owned vehicle: Provided that the municipal council must, in line with the approved municipal policy, exercise prudent financial management to ensure that the provision of motor vehicle does not undermine the need to prioritise service delivery and sustain viable municipalities.
- (c) If a councillor structures a vehicle allowance, the councillor must provide proof of ownership of a private vehicle to the municipality and have the vehicle available for official duties: Provided that a councillor may, in exceptional circumstances and upon good cause shown, and with the approval of the Mayor or Speaker, utilise the municipal vehicle.

EMP	SURNAME	POSITION	APPROVED SCALE I June 2016	Monthly	New Monthly car allowance	Monthly cell phone	NEW Monthly data	Pension company contr	Medical aid COMPANY CONTR
3200039	Adams F	Part time Clir	246 725 00	20 560.42	5 140.10	1.900.00	300.00		
1703620	Arends 05	Part time Cilc	246 725.00	20 5/0 42		1.900.00	300.00	1.063.05	
17:0510	17:105:10 Crembie A	Part time Cile	246 725.00	20 550.42	\$ 140.10		300.00	063.45	1.440.000
1700344 Ou Telt it	Ou Telt it.	Part three Cife	246 725,00	20 550.42		1	300.00	062.45	1.440.00
1701347	1701347 Hendelekse DA	Part time Cifr	246 725 00	20,550.42			300.00		
1700348	Hendrikk	Part time Cili-	246 725,00	20,550.42	514010		300.00	1.053.05	
1700349	1700349 Johnson AMC	Part time Cife	246 725.00	20,560.47	5.140.10	1.900.00	100.00		
1200351	1700351 Mananga Gugtishe N	Part fine Cfe	246 725,00	30 550.42	5 140.10	1	300.00	1.063.05	
1700710 Manuel C	Manuel C	Part time Cite	245 725,00	20.550.42	5.140.10	-	300.00	106105	
1700353	1700353 Mc Ombring W	Part time Citr	245 725 00	20 556.42	5.140.10	-	300.00		
17/0367	1700367 Malumango RC	fact time City	246 725 00	20 560 47	5 140 10		300.00		1.471.10
1700359	Stisherf #	Part time CIIc	245 725,00	20:550.42	5.140.10	1 900 00	300.00		1.445.00
1700901	Hanekum A.	Part time CII)	245,725,00	30,560.42	5 140.10		300,00	000	
		579 Committee Chair							
1713366	1711166 De Wet W	Part Time	315 632,00	25-336.00	6 596.50	1,900.00	300.00	000	
	Bangani Menziwa F	Part Hinn Clin	246 725.00	20 550 42	\$ 140.10		300 00	962.45	1,440.00
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_	Hamilton 1	Part time City	246 725 00	20 550 42	5 140 10	1,900,00	300.00		
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1700715 Mageball	Part time Cile	246 725.00 20 560.42	20 565.42	5 140 10	1,900,000	300.00	1.063.05	
1700383 Bahubaku-Vos N	Part time Off	246 725,00	20.560.42	5 140 10	1,900.00	300.00	1.063.05	
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1701305 De Villers J	Time	590.296.00	49 191.33	17.297.83	1 900 00	300.00		
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# **APPENDIX 5**

LETTER FROM MEC BREDELL IN RESPECT OF COUNCILLOR REMUNERATION: 2017-05-18



MINISTRY OF LOCAL GOVERNMENT. ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING

REFERENCE: 3/11/2/25 (2017/674)

The Municipal Manager Stellenbosch Municipality PO Box 17 STELLENBOSCH 7599

Dear Ms Mettler

COUNCILLOR REMUNERATION WITH EFFECT FROM 1 JULY 2016 IN TERMS OF GOVERNMENT NOTICE NO. 313 OF 03 APRIL 2017; FINANCIAL YEAR 2016/17; STELLENBOSCH MUNICIPALITY

trefer to your correspondence dated 16 May 2017, regarding the above mentioned matter.

With reference to the provisions of Government Notice No. 313 at 03 April 2017 and Item 7 at the Remuneration of Public Office-Boaren Act 1998 (Act 20 of 1998), I concur with the remuneration as determined by your Council with effect from 1 July 2016 within the upper limits of a grade 4 municipality.

Yours lalthfully

Budd

A BREDELL MUNISTER

DATE: 18/05/2012

| Description | Copyr | 100 | 2001 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |

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# ADDITIONAL APPENDIX 5 ITEM 13.1.1

Page 766
WINISTRY OF LOCAL GOVERNMENT,
ENVIRONMENTAL AFFAIRS AND
DEVELOPMENT PLANNING

REFERENCE: 3/11/2/25 (2017/80)

The Executive Mayor Stellenboson Municipality PC Box 17

STELLENBOSCH

7599

Entail: <u>(4a</u>ya<u>r</u>@sla.jengasah.gay.ga

Dear Adv. Van Deventari

REQUEST TO CONSIDER THE UPPER LIMITS OF SECTION 79 COMMITTEE - DISCIPLINARY COMMITTEE CHAIRPERSON - STELLENBOSCH MUNICIPALITY

Frefer to your letter dated 20 November 2017, from the Municipal Manager, Ms Metter, regarding the above mentioned matter,

Based on the dicrementioned Council resolution, inereby concur with the Council against to remunerate Councillor De Wet at a partitime Council or serving as Chairperson of the Disciplinary Committee (Section 79 committee) being the amount of £316,632,00 per onnum. The latter's as per the "Upper Limits of Scraties. Allowances and Barteris at Different Members of Municipal Councils, published as GN 313 in GG 40763 dated 3 Apr. 2017 (the Upper Limits Notice)".

Your Singerer

Anton Bredelli

MINISTER

Date: 5/12/2017

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13.2 REPORTS SUBMITTED BY THE EXECUTIVE MAYOR

13.2.1 REQUEST TO NOMINATE A NEW COUNCILLOR TO SERVE ON THE STELLENBOSCH MUSEUM TRUSTEE BOARD

# 1. SUBJECT: REQUEST TO NOMINATE A NEW COUNCILLOR TO SERVE ON THE STELLENBOSCH MUSEUM TRUSTEE BOARD

#### 2. PURPOSE

To inform Council of the nomination of a new councillor to serve on the Stellenbosch Museum Trustee Board in the place of Cllr NS Louw.

#### 3. DELEGATED AUTHORITY

FOR INFORMATION

# 4. EXECUTIVE SUMMARY

Cllr NS Louw resigned as councillor on 25 October 2018. Cllr NS Louw served on the Stellenbosch Museum Trustee Board. Council approved the nomination on 23 November 2016.

Due to his resignation, a new councillor must be nominated and the nomination be approved by Council to replace Cllr NS Louw on the Stellenbosch Museum Trustee Board. The letter of resignation of Cllr NS Louw is attached as **ANNEXURE A**.

# 5. RECOMMENDATIONS

- (a) that Council notes the nomination of Cllr Siegfried Schäfer to replace Cllr NS Louw on the Stellenbosch Museum Trustee Board; and
- (b) that Council approves the nomination of Cllr Siegfried Schäfer to replace Cllr NS Louw on the Stellenbosch Museum Trustee Board.

#### 6. DISCUSSION / CONTENTS

# 6.1 Background

The position of Cllr NS Louw as Stellenbosch Museum Trustee became vacant after the resignation of Cllr NS Louw on 25 October 2018.

# 6.2 Discussion

Council approved the representatives of Council to serve on external bodies on 2016-11-23. Cllr NS Louw was appointed to serve on the Stellenbosch Museum Trustee Board. Subsequent to his resignation on 25 October 2018, the position became vacant and Council must approve the appointment of a new councillor to serve in this vacant position.

The role of serving on the respective committee does not have any remuneration.

#### 6.3 Financial Implications

Any recommendations flowing from the discussions is dealt with in terms of the approved budget.

# 6.4 <u>Legal Implications</u>

Any recommendations flowing from the discussions are dealt with through items or normal administrative actions within the policies of Council.

# 6.5 **Staff Implications**

This report has no additional staff implications to the Municipality.

# 6.6 <u>Previous / Relevant Council Resolutions</u>

The Council resolution of 2016-11-23 has reference.

# 6.7 Risk Implications

No additional risk implications

# 6.8 Comments from Senior Management

The report was not circulated for comment as the Executive Mayor can nominate the councillor as replacement for Council to approve.

# **ANNEXURES**

Annexure A: Letter of resignation from Cllr NS Louw.

# FOR FURTHER DETAILS CONTACT:

DONOVAN MULLER
OFFICE MANAGER: EXECUTIVE MAYOR
CORPORATE AND STRATEGIC SERVICES
021 8088314
Donovan.Muller@stellenbosch.gov.za
15 November 2018

ANNEXURE A	

To : Madam Speaker – Councillor Minnie Peterson

: Madam Mayor – Alderman Advocate Gesie van Deventer

: The Honourable Minister Anton Bredell

Date: 25 October 2018

Re : Resignation

Dear Madams and Sir,

It is my sombre duty to inform you that I tender my resignation as councillor of the Stellenbosch Municipal. This action is of personal nature.

I wish to thank the council and administration for the time that I was here. It was an uplifting and educational experience.

Regards

John Will



14. MATTERS TO BE CONSIDERED IN-COMMITTEE

SEE PINK DOCUMENTATION

# **ADDITIONAL ITEMS**

8.2.5 NOTICE IN TERMS OF SECTION 116(3) OF THE MFMA. AMENDMENT OF CONTRACT OF LUBUCON CIVILS: ERF 2715 ENKANINI PILOT PROJECT

Collaborator No: IDP KPA Ref No:

Meeting Date: 28 November 2018

1. SUBJECT: NOTICE IN TERMS OF SECTION 116(3) OF THE MFMA. AMENDMENT OF CONTRACT OF LUBUCON CIVILS: ERF 2715 ENKANINI PILOT PROJECT

# 2. PURPOSE

To table the reasons for the intended amendment of a contract concluded with Lubucon Civils in terms of Section 116(3) of the MFMA.

#### 3. DELEGATED AUTHORITY

Council

# 4. EXECUTIVE SUMMARY

Lubucon Civils were appointed in March 2018 for the electrification of 300 households, construction of access roads; upgrade the existing ablution facilities and the installation of 50 new ablution facilities in Enkanini.

The Enkanini project was linked to the project that was implemented by the New Housing Department, i.e. the 332 Temporal Housing Project. It is imperative to note that the successful implementation of the project was dependant on the relocation of approximately 70 families in order to install the civil services, and construction of the roads. However, during the implementation of the project, community members became disgruntled with the Temporal Housing Project and brought the project to a standstill. Accordingly the pilot project could not commence, as there was no alternative place to relocate 70 affected households.

During this period, the Stellenbosch area experienced a very rainy season which lead to significant soil erosion in the project area and therefore mitigating measures had to be installed to address any future erosion. This necessitated a change in the designs and an increase in the scope of work.

The proposed change in the scope resulted in changes in specifications and additional costs to the contractor. These costs will exceed the allowed 15% in terms of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

#### 5. RECOMMENDATIONS

 that Council notes the reasons for the change of the contract of the civil contractor (Lubucon Civils) of the Electrification Pilot Project (Erf 2175) in terms of MFMA Section 116(3);

- (b) notes the envisaged increase in the tender amount for the construction fees from R9 076 642.61 (B/SM 30/18) to R11 625 716.72 due to *inter alia* the change of scope of the contract works;
- (c) that reasonable notice of intension to amend the contract /agreement in terms of section 116(3)(b)(i) be given to the local community;
- (d) that the local community be invited to submit representations to the Municipality in terms of Section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the amended contract/agreement after (d) above is finalized in terms of the applicable legislation.

#### 6. DISCUSSION

# 6.1. Background

Lubucon Civils was appointed to carry out construction of the electrical reticulation, water and sanitation networks, as well as the access roads to the area. It is imperative to note that the project was approved for implementation in the latter half of the 2017/18 financial year.

However, during the implementation phase the community's dissatisfaction with the "sister project" lead to time delays.

Lubucon Civils was appointed for the electrification of 300 households, construction of access roads, upgrade of the existing ablution facilities as well as the installation of 50 new ablution facilities.

#### 6.2 Discussion

The initial awarded tender amount was R9 076 642.61 and the revised amount on the proposed tender will be R11 625 716.72.

# 6.2.1 The following reasons must also be taken into consideration

- 6.2.1.1 The change in design due to inclement weather had a financial impact on the project.
- 6.2.1.2 The service provider in terms of the General Conditions of Contract for construction works (GCC) was requested to de-establish the site due to community dissatisfaction till further notice; this has contractual cost implications for the client (Stellenbosch Municipality).
- 6.2.1.3 Project was delayed for about 8 months due to community dissatisfaction with projects in Khayamandi in general.
- 6.2.1.4 Therefore due to construction delay on site, the completion time to implement the balance of the project is estimated to be June 2019.
- 6.2.1.5 It is therefore not practical or cost effective for Stellenbosch Municipality to appoint new service provider(s) for the change in specifications as the service provider has not defaulted on the initial appointment. Refer table 1 on the cost implication.

Table 1: Enkanini contractor de-establishment proposal

Option 2:	<u>Approved</u>	Additional Cost Due	Additional Cost Due to Standing
<u>De-Establish Contractor On Site, Assume Access to be Granted on the 1 February 2019</u>	Appointments Cost:	<u>Variation Orders</u>	Time: Assume Construction to
			Commence in February 2019
Contractor:			
Construction of Basic Engineering Services For Erf 2175 Enkanini (Excludes Contingencies)	R 7,238,152.00		
Excalation to Existing Contract (Assume 7%)			R 506,670.64
Variation Order for the Construction of the Retaining Wall other Site		R 755,307.54	
Variation Order for the Removal of Illegal Electrical Connections		R 257,400.00	
Variation Order for the Construction of the Retaining Wall at Erf 2175 Ekanini (Design not Finalised)		R 600,000.00	
Standing Time Cost: 9 April 2018 to 9 November 2018 (7 Months) (Includes P&G's, Plant Costs, De-Establishment of Plant, Local Labour Appointed)			R 2,194,186.54
X-Factor (Safety Consultants)	R 41,500.00		R 32,500.00
Subtotal:	R 7,279,652.00	R 1,612,707.54	R 2,733,357.18
Project Total:	R 11,625,716.72		

# 6.3 <u>Financial Implication</u>

The project is an approved municipal project.

The initial awarded tender amount was R 9 076 642.61 and the revised amount for the change in scope will be R11 625 716.72 i.e. a variance of R 2 549 074.11 from the original tender amount which amounts to 22% of the original tender price (see attached quotation from the service provider).

The shortfall of R2 549 074.11 will be requested during the adjustment budget.

# 6.4 Legal Implication

# 6.4.1 SCM Guide for Accounting Officer

In terms of paragraph 5.9.5.2, of the SCM Guide for Accounting Officers **a single source selection** may be appropriate, but only if it present a clear advantage over competition; e.g. for tasks that represent a **natural continuation** of previous work carried out by the Service Provider.

Further in terms of paragraph 5.9.5.3 the reason for a single source selection should be recorded and approved by the Accounting Officer or his/her delegate prior to the conclusion of a contract.

See ANNEXURE 2 for abstract from Guidelines.

#### 6.4.2 Municipal Finance Management Act (MFMA)

In terms of Section 116(3) of the MFMA a contract or agreement procured through the supply chain management policy of the municipality may be amended by the parties, but only after:

- a) The reasons for the proposed amendment have been tabled in the council of the municipality; and
- b) The local community-

- (i) has been given reasonable notice of the intention to amend the contract or agreement; and
- (ii) has been invited to submit representations to the municipality or municipal entity.

# 6.4.3 Comments from Legal Service

In order to ensure uniformity in application of the MFMA Section 116(3), the National Treasury issued MFMA Circular number 62/2012 where it is stated that contracts for construction related goods or services may be expended or varied by 20% of the original contract value, and service providers for general goods or services may be expanded or varied by 15% of the original contract value, through internal process. Any expansion or variation in excess of the aforementioned thresholds must be reported to Council and dealt with in terms of the provision of Section 116(3) of the MFMA.

The item and recommendations are supported.

# 6.5 Staff Implications

None

# 6.6 <u>Previous / Relevant Council Resolutions</u>

None

# 6.7 Risk Implications

The report minimizes the risk implications as it complies with legislation.

# 6.8 Comments from Senior Management

The said item and recommendations are supported by Senior Management.

#### **ANNEXURES**

Annexure 1: Site handover minutes dated 27 March 2018

Annexure 2: Quote from the service provider

Annexure 3: Abstract from Guidelines

# FOR FURTHER DETAILS CONTACT:

NAME	Tabiso Mfeya
Position	Director
DIRECTORATE	Planning & Economic Development
<b>C</b> ONTACT <b>N</b> UMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	22 November 2018

# ANNEXURE 1



CONTRACT NO: B/SM 30/18

CONTRACT DESCRIPTION: CONSTRUCTION OF BASIC ENGINEERING SERVICES (CIVIL & ELECTRICAL SERVICES) FOR ERF 2175 ENKANINI

MINUTES OF THE FIRST CONTRACT MEETING HELD AT STELLENBOSCH MUNICIPALITY OFFICES ON  $27^{\rm ST}$  MARCH 2018 AT 11:00

## CONTRACT DETAIL

Employer:

Consultant

Contractor:

CED reference

: 294

STELLENBOSCH MUNICIPALITY

Civil Engineering Developments CC

Contract amount

: R 9 192 821.95

Commencement date

: 9 April 2018

Time for completion

: 5 Months

Completion date

: 13 August 2018

Time extension granted

: None

Revised completion date

: None

Lubocon Civils cc

Anticipated completion date: 13 August 2018

#### 1.1 ATTENDANCE

Pienaar & Erwee Engineers

#### 1.1.1 PRESENT

	1 7 2 7 2 7 2 7			
Title	Initials	Surname	Organisation	REF
Mr.	JJ	Pretorius	CED	
Mr.	Z	Fredericks	CED	JJP
Mr.	A	Van der Merwe	Pienaar & Erwee	ZF
Ms.	N	Siyengele	Stellenbosch Municipality	AvdIVI
Mr.	K	Titus	Stellenbosch Municipality	NS
Mr.	L	Tshele	Lubocon	KT
Mr.	C	Masondo	Lubocon	LT
Mr.	r	Muthige		CIM
Mr.	i		Lubocon	TIM
ivii.	U	Robyn	Stellenbosch Municipality	JR

#### 1.1.2 **APOLOGIES**

Title Initials Surname Organisation Mr. E Beetge CED EB Mr J Erwee Pienaar & Erwee JE

THE NEXT CONTRACT MEETING WILL BE HELD AT THE SITE OFFICE ON 16 APRIL 2018

ACTION

#### 1.2 INTRODUCTION

The Chairman, Mr JJ Pretorius, welcomed and introduced all present and circulated the attendance register. He tabled a proposed agenda for the meeting which was accepted, and he proceeded to explain the responsibilities of the parties involved in the Contract, as minuted hereunder.

#### 1.2.1 EMPLOYER

Mr Johru Robyn would represent STELLENBOSCH MUNICIPALITY as the Employer in terms of the Contract.

Ms Matasha Siyengele would represent STELLEMBOSCH MUNICIPALITY and would be responsible for all contract liaison and administration regarding the civil & electrical construction work of the project (this Contract).

The Employer's appointed agent or person to manage safety aspects on the site in terms of the Construction regulations, 2014 is still to be announced.

#### 1.2.2 ENGINEER

Mr Eben Beerge would act as Engineer in terms of the Contract on behalf of CED.

Mr JJ Pretorius would act as Design Engineer for all the civil works that form part of the Contract.

IVIr Johann Envee would act as Electrical Engineer on behalf of Pienaar & Envee Engineers.

Mr Arno van der Menwe would act as Design Engineer for all the electrical works that form part of the Contract.

The Engineer's Representative would be Mr Zain Fredericks.

The Chairman informed the meeting of the following powers delegated to the Engineer's Representative in terms of the General Conditions of Contract until further written notice:

- a) He pointed out that the Engineer's Representative had the authority to issue further drawings and site instructions which would be regarded as having been confirmed by the Engineer, unless they were/had been amended or withdrawn on or before the next site meeting.
- b) Furthermore, the Engineer's Representative had the authority to sign records for extra work or dayworks. In the case of uncertainty as to whether certain work would qualify for payment as extra work or dayworks, his signature would be for record purposes only.
- c) The Engineer's Representative was also authorised to take steps which could involve an instruction to suspend activities which could, in his opinion, endanger the safety of the general public or workers. However, such actions in no way implied the acceptance of risk, or exempted the Contractor from discharging his obligations with regard to safety.

## 1.2.3 CONTRACTOR

Mir Lungisa Tshele of Lubocon Civils would act as Contracts Director 8: Manager for this Contract and would be responsible for all liaisons with the Engineer or Employer regarding contract matters.

The Contractor's Representative, acting as Site Agent in terms of the Contract, would be IMr Charlie Masondo.

The Contractor's construction supervisor, in terms of the Occupational Health and Safety Act, 1993 and the Construction Regulations 2014 would be Wr Thilivhali Muthige.

#### 1.3 MINUTES

Contract site meetings would be held once per month and Technical site meetings bi-weekly inbetween, at times and dates to be mutually agreed among the parties. The minutes of the Contract meetings, to be written by the Engineer, would be signed at the following meeting by a representative of each party involved to confirm approval of the minutes.

The level of representation at the meetings should be such as to permit decisions to be taken, although certain decisions could still be referred to a higher level for final resolution.

Anything decided and minuted at such meetings would be taken as having been agreed to, except in the case of an objection having been lodged before or at the next meeting.

Any notices required to be given under the Contract would continue to be given in writing, but important matters would also be brought to the notice of the meeting.

Any claim or intention to claim owing to whatever circumstances would be raised during these meetings so as to resolve matters at the earliest opportunity in order to mitigate consequential effects.

New rates for extra work could be submitted or discussed at site meetings, but could be approved only after consultation with the Employer.

As far as possible, normal routine matters had to be settled between the Engineer's Representative and the Site Agent and only be raised at site meetings if agreement had not been reached.

Every item would be given a number in the minutes, and would remain the same until the matter was resolved. Certain items would remain on the minutes for the duration of the Contract.

The Engineer would distribute the minutes to all attending parties and, with the concurrence of the Employer, to other interested parties. An action column would be added to the minutes for the specific attention of a party or person, where necessary. Persons would be considered as having taken note of the items that concerned them and late receipt of the minutes would not be accepted as a reason for not having taken the necessary action in good time.

A.CTION

CMBT

# 1.4 CONTRACT DOCUMENTATION AND ADMINISTRATION

#### 1.4.1 CONTRACTUAL DATES

The following contractual dates were confirmed:

Contract starting date

: 9 April 2018

Hand-over of site

: 9 April 2018

Time for completion

: 5 Months

Completion date

: 13 August 2018

# 1.4.2 CONTRACT DOCUMENTATION

# 1.4.2.1 Surety

The Engineer requested that the Contractor provide a Performance Guarantee of 7% of the Contract Sum as stated in the Contract Documents. Mr. Lungisa Tshele stated that he will provide such a guarantee at the next site meeting.

#### 1.4.2.2 Insurance

The Contractor to provide confirmation of his all risks insurance policy at the next site meeting as well as confirmation of registration of the project with the Department of Labour.

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#### 1.4.2.3 Contract documents

The contractor confirmed that he received a signed appointment letter. The Engineer requested a copy of that appointment letter as well as a copy of the signed tender document.

# 1.4.2.4 Contract drawings

Three (3) sets of civil & electrical construction drawings were issued to the contractor by die Civil & Electrical Engineer. Updated drawing register would be attached to the minutes as Addendum A.

The Contractor and Engineer's Representative were requested to keep as-built data up to date on a separate set of drawings.

#### 1.4.2.5 Correspondence

All site correspondence would be between the Engineer's Representative and the Site Agent and would be signed by both parties to acknowledge receipt. The correspondence received from the Employer, Engineer, Contractor and any other party would be listed in an Addendum attached to the minutes.

ACTION

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#### 1.5 PROGRAMME

The Engineer requested a construction programme as per the start and completion date mentioned under item 1.4.1. The engineer requested that programme be provided at the next site meeting.

#### 1.6 PROGRESS STATUS REPORT

## 1.6.1 CONTRACTOR'S PROGRESS REPORT

The Client requested a monthly progress report.

The Client representative IVIs. Natasha Siyengele mentioned that she will format the EPWP's reporting format to the contractor and that the monthly report must be written and submitted within that format.

# 1.6.2 RESOURCES ON SITE

The Engineer explained that the resources on site will be stipulated in the report and that the report will be circulated to all parties involved for record purposes.

#### 1.7 SUBCONTRACTORS

# 1.7.1 APPROVAL AND APPOINTMENT OF SUBCONTRACTORS

The Contractor was advised that, in accordance with the General Conditions of Contract, approval had to be obtained for every subcontractor employed on the Contract but not included in the tender.

The Principal Contractor was also advised to ensure that each and every subcontractor (termed a contractor in the Construction Regulations, 2014) had to be appointed in compliance with the Occupational Health and Safety Act, 1993 and the Construction Regulations, 2014.

The Engineer stipulated the importance, that the electrical subcontractor be appointed and that proof of the appointment be forwarded to the Civil and Electrical Engineer and that the Electrical contractors' site manager be present at the next site meeting until completion of the contract.

# 1.7.2 PERFORMANCE OF SUBCONTRACTORS

The performance of each subcontractor active at the time would be recorded during future meetings. The Contractor was advised to compile a report to this effect, to form part of the Progress Report as contemplated in Item 1.6.1 above.

#### 1.8 EXECUTION OF WORK

#### 1.8.1 INFORMATION REQUIRED BY THE EMPLOYER

1. No info required other than general contractual requirements.

#### 1.8.2 INFORMATION REQUIRED BY THE CONTRACTOR

- 1. Information of the person responsible at Stellenbosch Municipality to help start the application for the wayleave.
- 2. Stellenbosch Municipality template for the required signboards.

# 1.8.3 SITE INSTRUCTIONS ISSUED AND OTHER TECHNICAL INSTRUCTIONS

This item would remain on the minutes for recording any information, details or instructions required by any party, for clarifying any unresolved queries, etc.

A Site Request Book was provided by the Engineer and would be kept in the office of the Engineer's Representative.

An updated schedule of Site Instructions issued would be attached to the minutes as Addendum B.

# 1.8.4 SURVEY, SETTING OUT, BEACONS AND BENCHMARKS

No Benchmarks were provided and that the contractor was requested to provide 3 benchmarks. The Engineer also requested the contractor to set out all services as per construction drawing before the next site meeting.

#### 1.8.5 New and existing services

1. Existing services shall only present it selves, if any, once the wayleave application have been lodged.

#### 1.8.6 MATERIALS

The Engineer advised the Contractor that his proposals (substantiated by samples and any relevant technical data) for materials and mix designs to be used in the permanent Works should be submitted well in advance for testing and approval.

# 1.8.7 BORROW PITS AND COMMERCIAL SOURCES

Nothing to record.

## 1.8.8 <u>CERTIFICATION INSPECTIONS</u>

The Engineer requested that the Contractor timeously ask for certification inspections in the site Inspection Request Book as required in terms of the General Conditions of Contract.

# 1.9 ACCOMMODATION OF TRAFFIC

# 1.9.1 DEVIATIONS AND TEMPORARY ROAD SIGNS

The Contractor was requested to ensure that all deviations and road signs be maintained in good repair at all times. The Contractor was reminded that the safety of the travelling public took precedence over any construction activities.

#### 1.9.2 SITE ACCESS AND HAUL ROADS

The Contractor was advised to plan and manage his site access roads and haul roads in a safe and responsible way.

#### 1.10 QUALITY AND WORKMANSHIP

#### 1.10.1 PROCESS CONTROL

The Engineer submitted to the Engineer's Representative details of the Quality Assurance Plan which is to be implemented on site. This should include full particulars of process control to be exercised.

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# 1,10.2 ACCEPTANCE CONTROL

The Engineer requested that all inspection requests by the Contractor be entered in the site Inspection Request Book prior to the actual date the inspection was required.

The standard of work would be recorded at each site meeting.

The contractor to provide the laboratory for acceptance.

#### 1.11 MEASUREMENT AND PAYMENT

#### 1,11.1 MEASUREMENT OF QUANTITIES

The Contractor was reminded that all quantities submitted for interim payment each month had to be signed off by the Contractor and the Engineer's Representative.

#### 1.11.2 PAYMENT CERTIFICATES

It was agreed that the master copy of the payment certificates would be drawn up and processed by the Contractor, after interim quantities had been agreed to, and submitted to the Engineer. The pro forma for the certificate would be supplied by the Engineer. Upon approval of the certificate, the Engineer will distribute the approved certificate in electronic format (pdf).

The following number of copies of certificates were required by the parties involved:

CED Head Office

original

Client

pdf copy

Contractor

pdf copy

The Contractor was reminded that acceptable written and photo proof of ownership had to be provided before any advance payment for materials on site would be included in the payment certificates.

The Engineer and Contractor decided that the Contractor's statement for payment would be submitted to the Engineer's Representative on the 20<sup>th</sup> day of each month. Upon approval thereof, the Engineer's Representative would submit the certificate to the Engineer on the 22<sup>th</sup> day of each month. The payment certificate would be issued upon approval by the Engineer on the 25<sup>th</sup> day of each month.

The contractor asked whether he could submit the retention in a form of a guarantee. The client to provide feedback.

# 1.11.3 <u>Variation orders</u> [EXTRA WORKS ORDERS]

An updated schedule of Variation Orders would in future be attached to the minutes as Addendum C.

#### 1.11.4 CASH FLOW AND BUDGET REPORT

The cashflow and budget would in future be attached to the minutes as Addendum D.

# 1.12 SITE ADMINISTRATIVE MATTERS

#### 1.12.1 CAMP ESTABLISHMENT AND SERVICES

The contractor indicated that they would discuss the possibility to establish the site camp on the school premises and that a renting contract be drawn up between the school and the contractor. The client requested that a separate access to the site camp be provided and that

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the school pupil must not be interrupted by contractor.

#### 1.12.2 Working Hours

The Contractor was reminded that no work would be allowed on Sundays or holidays as stated in the Contract, or outside normal working hours, except with advance written consent.

The Contractor was requested to confirm working day and holiday arrangements in advance with the Engineer's Representative.

#### 1.12.3 SITE SECURITY

Any occurrences or problems regarding security on site would be recorded at each contract meeting.

### 1.12.4 SITE SAFETY

- 1.12.4.1 The client is still the process to appoint a safety representative in terms of the Construction regulations, 2014.
- 1.12.4.3 The Contractor was reminded that the safety of staff and the public took precedence over production. The Contractor was advised that all his actions were to be in accordance with the provisions of the Occupational Health and Safety Act, 1993 and the Construction Regulations, 2014, at all times and that non-compliance to the Act and Regulations would be adequate reason for suspending operations on site.

#### 1.12.5 ACCIDENTS AND INCIDENTS

The Contractor was advised to report, in writing to the Engineer's Representative, all incidents or accidents of a traffic or OHS Act nature in order to facilitate the timeous recording of information. The Engineer's Representative would keep an updated accident file to include all accidents records (traffic and safety related) and photographs where possible.

#### 1.12.6 SITE ENVIRONMENTAL MANAGEMENT ISSUES

All site environmental management issues will be handled by the client and contractors Safety representatives as far as possible.

#### 1.13 COMMUNITY LIAISON OFFICER

The Engineer requested that a Community Liaison officer be appointed as soon as possible for the duration of this project. He also emphasised the importance of this appointment and that the CLO be included to all site and technical meetings to keep the community up to date on the progress and to ensure that access be granted well in advanced.

Ms. Natasha Siyengele mentioned that she will help with the process in providing the right candidates to the Contractor to interview and appoint as his CLO.

The contractor confirmed that the CLO be paid on a Friday afternoon every two weeks, one week in arrears. The Contractor mentioned and the client confirmed that the appointment for the CLO is separate and not the standard rules and agreement for appointing local labour.

### 1.14 DISRUPTIONS, DELAYS AND FRUSTRATIONS

#### 1.14.1 RAINFALL

The recording of rainfall would be appended to the minutes at Addendum E

1.14.2 The Contractor was advised to raise any event or circumstance which had caused, was causing or had the potential to cause disruption, delays or frustrations under this item, with the objective

of resolving the issues before contractual claims or disputes arose.

#### 1.15 CLAIMS AND DISPUTES

This item would reflect the contractual status in regard to claims, providing the chronology of each claim on an ongoing basis, from notification to final settlement. The minutes would, however, merely reflect a summary of the claims proceedings and would not substitute any formal contractual correspondence.

# 1.16 EMPLOYER CONTRACT COMMENTARY

This item would provide the Employer with an opportunity to comment in general on the Contract and contract-related issues.

# 1.17 GENERAL

This item would be used for general comments / issues.

#### 1.18 NEXT MEETING

The next contract meeting will be held at the Site Office on 16 April at 11:00.

MO	DATE	TYPE OF MEETING
1	27 March 2018	CONTRACTURAL MEETING
2	16 April 2018	CONTRACTURAL MEETING
	30 April 2018	TECHNICAL MEETING
3	14 May 2018	CONTRACTURAL MEETING
	28 May 2018	TECHNICAL MEETING
4	11 June 2018	CONTRACTURAL MEETING
	25 June 2018	TECHNICAL MEETING
5	16 July 2018	CONTRACTURAL MEETING
	30 July 2018	TECHNICAL MEETING
3	13 Aug 2018	CONTRACTURAL MEETING (Practical Completion)

APPROVAL OF MINUTES		
EMPLOYER	D.A.TIE	
STELLENBOSCH MUNICIPALITY		
CONTRACTOR	DATE	
CONSULTANT	DATE	
IVIL ENGINEERING DEVELOPMENTS CC		
ONSULTANT	DATE	
IENAAR & ERWEE ENGINEERS	100 A 100	

NAME AND POSTAL ADDRESS	CELL NUMBER	E-MAIL ADDRESS	No. OF
1. Employer's information			
Natasha.Siyengele	073 214 3722		1
Kurt Titus	083 434 8227		1
Johru Robyn	021 887 6167		
2. Contractor's information			
Lungisa Tshele	071 461 9003		1
Charlie Masondo	060 856 9150		1
Thilivhali Muthige	081 836 1768		1
3. Consultant's information			
JJ Pretorius	082 928 2918		1
Arno van der Merwe	082 398 3580		1
Eben Beeige	082 579 9587		
Johan Erwee	083 263 5091		
Zain Fredericks	082 411 0179		1
1. Safety Agent			
. Environmental Agent			
I/A			

# ANNEXURE 2

Ontion 1.	The second secon			
Keep Contractor On Site Until Access is Granted, Assume to Commence on the 1 February 2019	Approved Appointments Cost:	<u>Variation Orders</u>	Additional Cost Due to Standing Time: Assume Construction to Commence in	Mos On Site
Construction of Basic Engineering Services For Erf 2175 Enkanini (Excludes Contingencies)  Excalation to Existing Contract (Assume 7%)  Variation Order for the Construction of the Retaining Wall other Site  Variation Order for the Removal of Illegal Electrical Connections  Variation Order for the Construction of the Retaining Wall at Erf 2175 Ekanini (Design not Finalised)  Standing Time Cost: 9 April 2018 to 9 November 2018 (7 Months) (Includes P&G's, Plant Costs, De-Establishment of Plant, Local Labour Appointed)  Standing Time Cost: 9 November 2018 to 1 February 2019 (3 Months) (Includes P&G's)	R 7 238 152,00	R 755 307,54 R 257 400,00 R 600 000,00	R 506 670,64 R 2 194 186,54 R 504 075,66	-R 1 182 131,26
X-Factor (Safety Consultants)	R 41 500,00		R 32 500,00	
Subtotal: Grand Project Total:	R 7 279 652,00 R 12 129 792,38	R 1 612 707,54	R 3 237 432,84	-R 1 182 131,26
Option 2:  Establish Contractor On Site, Assume Access to be Granted on the 1 February 2019	Approved Appointments Cost:	Additional Cost Due Variation Orders	Additional Cost Due to Standing Time: Assume Construction to Commence in	Mos On Site
Construction of Basic Engineering Services For Erf 2175 Enkanini (Excludes Contingencies)  Excalation to Existing Contract (Assume 7%)  Excalation to Existing Contract (Assume 7%)  Variation Order for the Construction of the Retaining Wall other Site  Variation Order for the Removal of Illegal Electrical Connections  Variation Order for the Construction of the Retaining Wall at Erf 2175 Ekanini (Design not Finalised)  Standing Time Cost: 9 April 2018 to 9 November 2018 (7 Months) (Includes P&G's, Plant Costs, De-Establishment of Plant, Local Labour Appointed)  X-Factor (Safety Consultants)	R 7 238 152,00	R 755 307,54 R 257 400,00 R 600 000,00	R 506 670,64  R 2 194 186,54  R 32 500 00	-R 1 182 131,26
		B 1 612 707 54	R 32 500,00	
Subtotal: Project Total:	R 7 279 652,00 R 11 625 716,72	R 1 612 707,54	R 2 733 357,18	-R 1 182 131,26

# ANNEXURE 3

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rejected. The consultant who has submitted the highest ranked technical proposal should be selected and invited to negotiate a

- 5.9.3 Least-cost selection
- This method is more appropriate to selection of consultants for assignments of a standard or routine nature (audits, noncomplex projects, and so forth) where well-established practices and standards exist and in which the contract amount is small. Under this method, a "minimum" qualifying mark for the "functionality" is established. Proposals to be submitted in two envelopes are invited. Technical envelopes are opened first and evaluated. Those securing less than the minimum mark should be rejected and the financial envelopes of the rest are opened in public. The firm with the highest points should then be selected. Under this method, the qualifying minimum mark should be established, keeping in view that all proposals above the minimum compete only on "cost" and promotion of HDIs and RDP objectives. The minimum mark to qualify should be stated in the RFP.
- 5.9.3 Gelection besets on consultants' que illestions.
- This method may be used for very small assignments for which the need for preparing and evaluating competitive proposals is not justified. In such cases, the accounting officer should prepare the TOR, request expressions of interest and information on the consultants' experience and competence relevant to the assignment and select the firm with the most appropriate requested to submit a combined technical-financial proposal and then be invited to negotiate the contract.
- 5.9.5 Single-source selection
- 5.9.5.1 Single-source selection of consultants does not provide the benefits of competition in regard to quality and cost and lacks transparency in selection and could encourage unacceptable practices. Therefore, single-source selection should be used only in exceptional cases. The justification for single-source selection should be examined in the context of the overall interests of the client and the project.

Supply Chain Management: A Guide for Accounting Officers of Municipalities and Municipal Entities

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5.9.5.3 Single-source selection may be appropriate only if it presents a clear advantage over competition.

- for tasks that represent a matural continuation of previous work carried out by the firm.
- where a rapid selection is essential (for example, in an emergency operation).
- for very small assignments, or
- " when only one firm is qualified or has experience of exceptional worth for the assignment.
- The reasons for a single-source selection should be recorded and approved by the accounting officer or his / her delegate prior to the conclusion of a contract.
- When continuity for downstream work is essential, the initial RFP should outline this prospect and if practical, the factors used for the selection of the consultant should take the likelihood of continuation into account. Continuity in the technical approach, same consultant may make continued professional liability of the preferable to a new competition, subject to satisfactory performance in the initial assignment. For such downstream assignments, the accounting officer should ask the initially on the basis of TOR furnished by the accounting officer, which
- 5.9.5.5 If the initial assignment was not awarded on a competitive basis or was awarded under tied financing or reserved procurement or if the downstream assignment is substantially larger in value, a competitive process acceptable to the accounting officer should work is not excluded from consideration if it expresses interest.
- Where, in exceptional instances, it is impractical to appoint the required consultants through a competitive bidding process and a South African based consultant is used, the Guidelines on Hourly Service and Administration may be used as a benchmark to reasonableness of the tariffs.

Request for proposals

#### **AGENDA**

#### 22<sup>ND</sup> MEETING OF THE COUNCIL OF STELLENBOSCH MUNICIPALITY

8.2.6 NOTICE IN TERMS OF SECTION 116(3) OF THE MFMA TO AMEND THE CONTRACT OF PLAN ASSOCIATES (ERF 2715, ENKANINI)

Collaborator No: IDP KPA Ref No:

Meeting Date: 28 November 2018

1. SUBJECT: NOTICE IN TERMS OF SECTION 116(3) OF THE MFMA TO AMEND THE CONTRACT OF PLAN ASSOCIATES (ERF 2715, ENKANINI).

#### 2. PURPOSE

To table the reasons for the intended amendment of a contract concluded with Plan Associates in terms of Section 116(3) of the MFMA.

#### 3. DELEGATED AUTHORITY

Council.

#### 4. EXECUTIVE SUMMARY

Plan Associates was initially appointed to design an electricity network and associated service for Erf 2175, Enkanini. The latter appointment included amongst others the design of access roads to Enkanini, designing an electricity network, project management and supervision of the construction of Civil Engineering services.

The Enkanini project was linked to the project that was implemented by the New Housing Department, i.e. the 332 Temporal Housing Project. It is imperative to note that the appointment of Lubucon Civils was dependant on the relocation of approximately 70 families in order to install the civil services. However, during the implementation of the project, community members became disgruntled with the Temporal Housing Project and brought the project to a standstill. Accordingly the pilot project could not commence, as there was no alternative place to relocate 70 affected households.

During this period, the Stellenbosch area experienced a very rainy season which lead to significant soil erosion in the project area and therefore mitigating measures had to be installed to address any future erosion. This necessitated a change in the designs and an increase in the scope of work.

This proposed change in the scope resulted in changes in specifications and additional costs to the entire professional team under Plan Associates who was appointed for the inter alia the supervise of the Proffesional team and Project Management of the project, i.e. Occupational Health and Safety Officer, Resident Engineer, Project Management etc. These increasedcosts will exceed the allowed 15% variation in terms of Circular number 62/2012 (National Treasury) as mentioned in paragraph 6.4.3.

#### 5. RECOMMENDATIONS

(a) that Council notes the reasons for the amendment to the contract of Plan Associates for the change of scope of Erf 2175, Electrication Pilot Project in terms of MFMA Section 116(3);

- (b) increase the tender amount for the provision of profesional services from R1 530 490.57 (B/SM 13/18) to R2 083 990.57;
- (c) that Council furnish reasonable notice of intension to amend the contract/agreement in terms of Section 116(3)(b)(i) begiven to the local community;
- (d) that the local community be invited to submit representations to the Municipality in terms of Section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the amended contract/agreement after (d) above, is finalized in terms of the applicable legislation.

#### 6. DISCUSSION

#### 6.1 Background

Plan Associates were appointed as the Professional Consultant to design and implement the electrical reticulation, water and sanitation networks, as well as the access roads to the area. They were also appointed for project and contract management of the Enkanini Pilot Project from implementation to had over stage.

It is imperative to note that the project was approved for implementation in the latter half of the 2017/18 financial year. However, during the implementation phase the community's dissatisfaction lead to time delays which meant that only a portion of a of a retaining wall could be constructed. The appointment of Plan Associates was for the implementation of th above mentioned services and no provision was made for any professional services to manage delay claims or unexpected natural events (soil erosion). The expected timeframe for the completion of the project was estimated at 5 months and it was expected that the project would be concluded before the commencement of the rainy season.

The balance of the project must still be implemented in order to close out the project.

#### 6.2 Discussion

The initial awarded tender amount was R1 530 490.57 and the revised amount on the proposed tender will be R2 083 990.57.

#### 6.2.1 The following reasons must also be taken into consideration

- 6.2.1.1 The change in design due to inclement weather had a financial impact on the project.
- 6.2.1.2 Design of a retaining wall to address the soil erosion on site and to mitigate any further erosion.
- 6.2.1.3 The service provider in terms of the General Conditions of Contract for construction works (GCC) was requested to de-establish the site due to community dissatisfaction till further notice, this has contractual cost implications for the client (Stellenbosch Municipality).
- 6.2.1.4 The project was delayed for about 8 months due to community dissatisfaction with projects in Khayamandi in general.
- 6.2.1.5 Therefore due to construction delay on site, the completion time implement the balance of the project is estimated to be June 2019.

6.2.1.6 It is therefore not practical or cost effective for Stellenbosch Municipality to appoint new service providers for the change in specifications as the service provider has not defaulted on the initial appointment. Refer to Table 1 on the cost implication.

Table 1: Enkanini contractor de-establishment proposal

Option 2:	<u>Approved</u>	Additional Cost Due	Additional Cost Due to Standing	
De-Establish Contractor On Site, Assume Access to be Granted on the 1 February 2019	Appointments Cost:	<u>Variation Orders</u>	Time: Assume Construction to	Mos On Site
			Commence in February 2019	
Consultants:				
Plan Associates (Townplanners & Principal Agents) (Contract Management)	R 10,000.00		R 10,000.00	
CED (Civil Engineer) (Contract Management)	R 134,000.00		R 134,000.00	
CED (Civil Engineer) (Site Supervision)	R 243,000.00		R 243,000.00	
Pienaar & Erwee (Electrical Engineer) (Contract Management)	R 134,000.00		R 134,000.00	
X-Factor (Safety Consultants)	R 41,500.00		R 32,500.00	
Subtotal	R 562,500.00	R 0.00	R 553,500.00	R 0.00
Project Total:	R 1,116,000.00			

#### 6.3 Financial Implications

The project is an approved municipal project and the amendments of the project was discussed with the relevant municipal departments.

The initial awarded tender amount was R 1 530 490.57 and the revised amount for the change in scope will be R 2 083 990.57 i.e. a variance of R 553 500.00 from the original tender amount which amounts to 27% of the original tender cost (see attached quotation from the service provider).

The shorthfall of R553 500.00 will be requested during the adjustment budget.

#### 6.4 Legal Implication

#### 6.4.1 SCM Guide for Accounting Officer

In terms of paragraph 5.9.5.2, of the SCM Guide for Accounting Officers **a single source selection** may be appropriate, but only if it present a clear advantage over competition; e.g for tasks that represent a **natural continuation** of previous work carried out by the Service Provider.

Further in terms of paragraph 5.9.5.3 the reason for a single source selection should be recorded and approved by the Accounting Officer or his/her delegate prior to the conclusion of a contract.

See ANNEXURE 2 for abstract from Guidelines.

#### 6.4.2 Municipal Finance Management Act (MFMA)

In terms of Section 116(3) of the MFMA a contract or agreement procured through the supply chain management policy of the municipality may be amended by the parties, but only after:

- (a) The reasons for the proposed amendment have been tabled in the council of the municipality; and
- (b) The local community-

- (iii) has been given reasonable notice of the intention to amend the contract or agreement; and
- (iv) has been invited to submit representations to the municipality or municipal entity.

#### 6.4.3 Comments from Legal Service

In order to ensure uniformity in application of the MFMA Section 116(3), the National Treasury issued MFMA Circular number 62/2012 where it is stated that contracts for construction related goods or services may be expended or varied by 20% of the original contract value, and service providers for general goods or services may be expanded or varied by 15% of the original contract value, though internal process. Any expansion or variation in excess of the aforementioned thresholds must be reported to Council and dealt with in terms of the provision of Section 116(3) of the MFMA.

The item and recommendations are supported.

#### 6.5 Staff Implication

None

#### 6.6 Previous / Relevant Council Resolutions

None

#### 6.7 Risk Implication

The report minimizes the risk for the Municipality as it complies with legislation.

#### 6.8 Comments from Senior Management

The said item and recommendations are supported by Senior Management.

#### **ANNEXURES**

Annexure 1: Quote from the service provider

Annexure 2: Abstract from Guidelines

#### FOR FURTHER DETAILS CONTACT:

NAME	Tabiso Mfeya
POSITION	Director
DIRECTORATE	Planning & Economic Development
CONTACT NUMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	22 November 2018

# ANNEXURE 1

R 10 000,00 R 134 000,00 R 134 000,00 R 134 000,00 R 4150,00 R 116 000,00 R 1116 000,00 R 1116 000,00 R 134 000,00	Keep Contractor On Site Until Access is Granted, Assume to Commence on the 1 February 2019	Approved Appointments Cost:	Additional Cost Due Variation Orders	Additional Cost Due Additional Cost Due to Standing Time: Variation Orders Assume Construction to Commence in	Mos On Site
R 143 000,000   R 134 000,00	Consultants:			February 2019	
R 134 000,00   R 134 000,00     R 243 000,00   R 243 000,00     R 134 000,00   R 134 000,00     R 134 000,00   R 135 500,00     R 134 000,00   R 134 000,00     R 135 500,00   R 135 500,00     R 155 500,00   R 135 500,00	Plan Associates (Townplanners & Principal Agents) (Contract Management)	R 10 000,00		R 10 000.00	
R 243 000,000   R 134 000,000   R 134 000,000	to China Ingined (format Wangement)	R 134 000,00		R 134 000,00	
R 134 000,00   R 134 000,00   R 135 500,00   R 134 000,00   R 135 500,00   R 135 500,000   R 135 5	Free Free Flatting Operation (Contract Management)	R 243 000,00		R 243 000,00	
R 41 500,00   R 32 500,00		R 134 000,00		R 134 000,00	
Subtordal:   R 562 500,000   R 0,000   R 553 500,000		R 41 500,00		R 32 500,00	
Project Total minus MOS: R 1116 000,00   R 1116 000,00	Subtotal:	R 562 500,00	R 0,00	R 553 500.00	B 0.00
Project Total minus MOS: R 1.116 000,000   R 1.1000,000   R 1.14 000,000   R 1.14 000,00   R	Grand Project Total:	R 1 116 000,00			2000
De-   Approved   Additional Cost Due to Standing Time:   Appointments Cost:   Assume Construction to Commence in February 2019   R 10 000,00   R 134 000,00   R 135 000,0	Project Total minus MOS:	R 1 116 000,00			
R 10 000,000 R 134 000,000 R 243 000,00 R 134 000,00 R 134 000,00		Approved Appointments Cost:	Additional Cost Due Variation Orders	Additional Cost Due to Standing Time: Assume Construction to Commence in	Mos On Site
K 41 300,00	Consultants:  Plan Associates (Townplanners & Principal Agents) (Contract Management)  CED (Civil Engineer) (Contract Management)  Plenary Engineer) (Site Supervision)  Plenary & Fruee (Electrical Engineer) (Contract Management)  X-Factor (Safety Consultants)	R 10 000,00 R 134 000,00 R 243 000,00 R 134 000,00		February 2019 R 10 000, 00 R 134 000,00 R 243 000,00 R 134 000,00	
0000	Cultiveral	D 562 500 00	0000	R 32 500,00	

# ANNEXURE 2

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rejected. The consultant who has submitted the highest ranked technical proposal should be selected and invited to negotiate a contract.

- 5.9.3 Least-cost selection
- This method is more appropriate to selection of consultants for assignments of a standard or routine nature (audits, noncomplex projects, and so forth) where well-established practices and standards exist and in which the contract amount is small. Under this method, a "minimum" qualifying mark for the "functionality" is established. Proposals to be submitted in two envelopes are invited. Technical envelopes are opened first and evaluated. Those securing less than the minimum mark should be rejected and the financial envelopes of the rest are opened in public. The method, the qualifying minimum mark should be established, keeping in view that all proposals above the minimum compete only on "cost" and promotion of HDIs and RDP objectives. The minimum mark to qualify should be stated in the REP.
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- This method may be used for very small assignments for which the need for preparing and evaluating competitive proposals is not justified. In such cases, the accounting officer should prepare the TOR, request expressions of interest and information on the consultants' experience and competence relevant to the assignment and select the firm with the most appropriate requested to submit a combined technical-financial proposal and then be invited to negotiate the contract.
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- 5.9.5.2 Single source selection may be appropriate only if it presents a clear advantage over competition.
  - for tasks that represent a natural continuation of previous work carried out by the firm.
  - where a rapid selection is essential (for example, in an emergency operation).
  - for very small assignments, or
  - when only one firm is qualified or has experience of exceptional worth for the assignment.
- 5.9.5.3 The reasons for a single-source selection should be recorded and approved by the accounting officer or his / her delegate prior to the conclusion of a contract.
- When continuity for downstream work is essential, the initial RFP should outline this prospect and if practical, the factors used for the selection of the consultant should take the likelihood of continuation into account. Continuity in the technical approach, same consultant may make continued professional liability of the preferable to a new competition, subject to satisfactory assignments, the accounting officer should ask the initially on the basis of TOR furnished by the accounting officer, which should then be negotiated.
- If the initial assignment was not awarded on a competitive basis or was awarded under field financing or reserved procurement or if the downstream assignment is substantially larger in value, a competitive process acceptable to the accounting officer should work is not excluded from consideration if it expresses interest.
- 5.9.5.6 Where, in exceptional instances, it is impractical to appoint the required consultants through a competitive bidding process and a Fee Rates for Consultants issued, the Guidelines on Hourly Service and Administration may be used as a benchmark to reasonableness of the tariffs.

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8.2.7 SECTION 116(3) AMENDMENT TO THE EXISTING CONTRACT OF UMTHA STRATEGY PLANNING AND DEVELOPMENT CONSULTANCY

Collaborator No: IDP KPA Ref No:

Meeting Date: 28 November 2018

### 1. SUBJECT: SECTION 116(3) AMENDMENT TO THE EXISTING CONTRACT OF UMTHA STRATEGY PLANNING AND DEVELOPMENT CONSULTANCY

#### 2. PURPOSE

To table the reasons for the intended amendment of a contract / appointment concluded with Umtha Strategy Planning and Development Consultancy for the undertaking of a community survey for Zone O in terms of Section 116(3) of the MFMA include demographic survey of backyard structures in additional areas.

#### 3. DELEGATED AUTHORITY

Council.

#### 4. EXECUTIVE SUMMARY

During the IDP sessions of March 2018, an urgent need for a survey of backyard structures was identified as the information that the survey produced would be a key informant to future planning and budgeting towards addressing the needs of backyard dwellers.

To this end, the Department advertised tender BSM: 03/19 in order to register consultants on a panel for a period of three years up to 2020 to undertake community surveys at Informal Settlements and Backyard Structures.

The SCM process took longer than anticipated primarily due to the highly technical nature of the tender. The technical evaluation of the tender was only recently completed and the tender is not awarded and appointments will only be possible in February or March 2019. This might be too late for the future planning and budgeting towards addressing the needs of backyard dwellers for the of 2019/20 financial year.

In order to address the need identified through the IDP it is imperative to complete the data collection of at least Idas Valley & Cloetesville during December 2018 and to complete the database during January 2019. This would provide the opportunity for planning for backyarder and to inform the budget.

Umtha Strategy Planning and Development Consultancy (henceforth Umtha) has an existing appointment with the municipality for surveys which the department request that their contracted / appointment be extended and / or amended to include the community survey of Cloetesville and Idasvally.

#### 5. RECOMMENDATIONS

 that Council notes in terms of MFMA Section 116(3) the reasons for the change of scope/specification of the Zone O community survey projectto include other areas;

note the intended adjustment of tender B/SM: 60/17 to include the demographic survey of Cloetesville and Idas Valley for an estimate 5000 backyard structures.

- (b) the additional work will cost the Municipality R696 731 (vat inclusive), at a rate of R139.34 per structure surveyed. This will bring the total value of the contract to R1 135 745 vat inclusive, 62% more of the original tender amount
- (c) that reasonable notice of intention to amend the contract or agreement in terms of section 116(3)(b)(i) be given to the public;
- (d) that the local community be invited to submit representations to the Municipality in terms of section 116 (3)(b)(ii); and
- (e) that the Municipal Manager be authorized to conclude the awarded contract / agreement after (d) above is finalized in terms of the applicablelegislation.

#### 6. DISCUSSION / CONTENTS

#### 6.1 Background

During the IDP sessions of March 2018, an urgent need for a survey of backyard structures was identified as the information that the survey produced would be a key informant to future planning and budgeting towards addressing the needs of backyard dwellers. The areas with known backyard dwellers that must surveyed covers Cloetesville, Ida valley, Jamestown, Klapmuts, Franschhoek Valley, Khayamandi and the Vlotternburg area. The purpose of undertaking surveys of backyard structures is summarised hereunder:

- i) to compile a household database of backyard dwellers within the Municipal Area,
- ii) determine and understand community dynamics and needs to inform municipal interventions for backyard dwellers,
- iii) align household information with existing municipal databases such as indigents and housing demand databases as well as with the Provincial Government Housing database.

During July 2018, the Department advertised tender BSM: 03/19 in order to register consultants on a panel for a period up to 2020 to undertake community surveys at Informal Settlements and Backyard Structures from time to time during the duration of the tender. The SCM process took longer than anticipated primarily due to the technicalities of the tender that had to be addressed. Therefore, the approved service provider database must still undergo the final SCM process to be awarded. A waiting period of 21 days for appeals is also applicable and if appeals are lodged it has to be finalized before the tender can be implemented.

The above mentioned SCM process could bring the earliest appointment from the panel, to between February and March 2019. This would be too late for the future planning and budgeting towards addressing the needs of backyard dwellers in the financial year 2019/20.

Therefore in order to address the need identified through the IDP it is imperative to complete the data collection of at least Idas Valley & Cloetesville during December 2018 and to complete the database during January 2019. This would provide the opportunity for planning for backyarder and to inform the budget.

Umtha has an existing appointment (under tender B/SM 60/17) with the municipality and therefore the Department request that their contracted / appointment be extended and / or amended to include the community survey of Cloetesville and Idas Valley.

#### 6.2 <u>DISCUSSION</u>

As mentioned above, Umtha has been appointed to undertake community surveys of approximately 2500 structures at Zone O and the project is still underway. The initial amounted awarded for the project was R 439 014.00 at rate of R175.60 per structure surveyed *(refer to annexure A for original contract value).* 

The Department requests that Umtha Consultancy's appointment be extended and / or contract be amended to include the demographic survey of Cloetesville and Idas Valley for an estimate 5000 backyard structures.

The additional work will cost the Municipality R696 731 (vat inclusive), at a rate of R139.34 per structure surveyed. This will bring the total value of the contract to R1 135 745 vat inclusive, 62% more of the original tender amount *(refer to annexure B for quotation)*.

#### 6.2.1 The following reasons must also be taken into consideration

- 6.2.1.1 Umtha has an existing appointment with the municipality and is therefore familiar with the Municipal systems and requirements.
- 6.2.1.2 Umtha has received the training from the Municipality in working with the systems and Municipal handheld devices.
- 6.2.1.3 Umtha has gained experience in dealing with and training of community members to work either as EPWP workers and CLO's on demographic surveys.
- 6.2.1.4 Umtha has the capacity and experience to deliver the required information within the tight specified timeline.
- 6.2.1.5 To appoint a new service provider will mean that the Municipality has to train a service provider to undertake the survey and this would result in a significant time delay.
- 6.2.1.6. It is therefore not practical or cost effective for Stellenbosch Municipality to appoint new service providers for the extentension in the contract as the service provider has not defaulted on the initial appointment.

#### 6.3 <u>Financial Implications</u>

The financial implications for amending the contract / appointment concluded with Umtha Strategy Planning and Development Consultancy will cost the Municipality an additional amount of R696 731 inclusive of vat for the work summarized hereunder in figure 1:

ITEM	QUANITY
Undertake a door to door demographic survey of 5000 backyard dwellers and accurately collect/capture the position of the surveyed individual dwellings in Cloetesville and Idas Valley	5000
Data Cleaning, Verification and Quality Checks	
The use of local labour	
Provision of project report	
Management fees	
Additional - Traveling and Consultation	

Figure 1: work to be performed by the consultant

The project will be financed out of UKey 20180711007257 which has a total amount of R159 271 available in the budget for 2017/18 financial year.

There will be a shortfall on the project of R537 460. Additional funding will be requested during the adjustment budget in January 2019.

#### 6.4 <u>Legal Implications</u>

#### 6.4.1 SCM Guide for Accounting Officer

In terms of paragraph 5.9.5.2, of the SCM Guide for Accounting Officers **a single source selection** may be appropriate, but only if it present a clear advantage over competition; e.g. for tasks that represent a **natural continuation** of previous work carried out by the Service Provider.

Further in terms of paragraph 5.9.5.3 the reason for a single source selection should be recorded and approved by the Accounting Officer or his/her delegate prior to the conclusion of a contract.

See ANNEXURE C for abstract from Guidelines.

#### 6.4.2 Municipal Finance Management Act (MFMA)

In terms of Section 116(3) of the MFMA a contract or agreement procured through the supply chain management policy of the municipality may be amended by the parties, but only after:

- c) The reasons for the proposed amendment have been tabled in the council of the municipality; and
- d) The local community-
  - has been given reasonable notice of the intention to amend the contract or agreement; and
  - (vi) has been invited to submit representations to the municipality or municipal entity.

#### 6.4.3 Comments from Legal Service

In order to ensure uniformity in application of the MFMA Section 116(3), the National Treasury issued MFMA Circular number 62/2012 where it is stated that contracts for construction related goods or services may be expended or varied by 20% of the original contract value, and service providers for general goods or

services may be expanded or varied by 15% of the original contract value, though internal process. Any expansion or variation in excess of the aforementioned thresholds must be reported to Council and dealt with in terms of the provision of Section 116(3) of the MFMA.

The item and recommendations are supported.

#### 6.5 Staff Implications

None

#### 6.6 <u>Previous / Relevant Council Resolutions</u>

None

#### 6.7 Risk Implications

The report minimizes the risk implications as it complies with legislation. This report has no risk implications for the Municipality.

#### 6.8 Comments from Senior Management

The item was not ciruculated for comments. The Municipal Manager supports the recommendations.

#### **ANNEXURES**

Annexure A: Original cost of the project

Annexure B: Quotation for surveying backyard structures

Annexure C: Abstract from Guidelines

#### FOR FURTHER DETAILS CONTACT:

NAME	Tabiso Mfeya
POSITION	Director
DIRECTORATE	Planning & Economic Development
CONTACT NUMBERS	021 808 8491
E-MAIL ADDRESS	tabiso.mfeya@stellenbosch.gov.za
REPORT DATE	22 November 2018

**ANNEXURE A: ORIGINAL PROJECT COST** 



# PRICING SCHEDULE:

The service provider must provide the Department: Informal Settlement with cost estimates on the following:

	Quantity	Rafe	Amount
		(exc. vAI)	(excl. VAT)
Number or and re-number existing informal dwelling with steel/plastic plate	2500	R34.08	000 384
Underfake a door to door demographic survey for Zone O to collect 'nousehold' information	2500	R I CH S	2 2
Accurately collect/capture the position of the surveyed individual dwellings, and the provide GPS coordinates/bout to decidables after format	2500	1,040	K [0] 800
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Please Note: Stellenbosch Municipality reserve the right to downward adjust the scope of work/ quantity required to stay within its budget.

NAME (PRINT) NONTOBEKD ROSENARY MANNO AND DEVELOPMENT 17/02/2017 MANAGING DRECTOR DATE UNITH STRATECY CONSULTANO B/SM 60/17 NAME OF FIRM Reference No: SIGNATURE CAPACITY

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ANNEXURE B: QUOTATION FOR SURVEY OF BACKYARD STRUCTURES







#### Undertake a door to door demographic survey of 5000 backyard dwellers in Cloetesville and Idas Valley

ITEM	QUANITY	RATE	AMOUNT
Undertake a door to door demographic survey of 5000 backyard dwellers and accurately collect/capture the position of the surveyed individual dwellings in Cloetesville and Idas Valley	5000	R 57,89	R 289 450,00
Data Cleaning, Verification and Quality Checks			R 44 638,00
The use of local labour			R 200 000,00
Provision of project report			R 41 167
Management fees	1		R 20 583
Additional - Traveling and Consultation			R 10 000,00
TOTAL (excl. vat)			R 605 838
15% VAT			R 90 875,70
TOTAL (incl. vat)			R 696 714

ANNEXURE C: ABSTRACT FROM GUIDELINES

rejected. The consultant with that submitted the highest minuse rechinical proposal should be selected and invited to negotiate a contract.

3.5.0 Least-cost selection

- This method is more appropriate to selection of consultants for assignments of a standard or routine nature (audits, noncomplex projects, and so forth) where well-established practices and standards exist and in which the contract amount is small. Under this method, a "minimum" qualifying mark for the "functionality" is established. Proposals to be submitted in two envelopes are invited. Technical envelopes are opened first and evaluated. Those securing less than the minimum mark should be rejected and the financial envelopes of the rest are opened in public. The firm with the highest points should then be selected. Under this method, the qualifying minimum mark should be established, keeping in view that all proposals above the minimum compete only on "cost" and promotion of HDIs and RDP objectives. The minimum mark to qualify should be stated in the RFP.
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- This method may be used for very small assignments for which the need for preparing and evaluating competitive proposats is not justified. In such cases, the accounting officer should prepare the TOR, request expressions of interest and information on the consultants' experience and competence relevant to the assignment and select the firm with the most appropriate qualifications and references. The selected firm should be requested to submit a combined technical-financial proposal and then be invited to negotiate the contract.
- 9.9.6 Single-source selection
- 5.9.5.1 Single-source selection of consultants does not provide the benefits of competition in regard to quality and cost and lacks transparency in selection and could encourage unacceptable practices. Therefore, single-source selection should be used only in exceptional cases. The justification for single-source selection should be examined in the context of the overall interests of the client and the project.

Supply Chain Management: A Guide for Accounting Officers of Municipalities and Municipal Entities

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3.9.5.5 Single source selection may be apprepriate only if it presents a clear advantage over competition.

- for tasks that represent a notical continue to of previous work carried out by the firm.
- where a rapid selection is essential (for example, in an ernergency operation);
- for very small assignments or
- when only one firm is qualified or has experience of exceptional worth for the assignment.
- 5.9.5.3 The reasons for a single-source selection should be recorded and approved by the accounting officer or his / her delegate prior to the conclusion of a contract.
- When continuity for downstream work is essential, the initial RFP should outline this prospect and if practical, the factors used for the selection of the consultant should take the likelihood of continuation into account. Continuity in the technical approach, experience acquired and continued professional liability of the same consultant may make confinuation with the initial consultant preferable to a new competition, subject to satisfactory performence in the initial assignment. For such downstream assignments, the accounting officer should ask the initially salested consultant to prepare technical and financial proposals on the besis of TOR furnished by the accounting officer, which should then be negociated.
- £ 9.5.5 If the initial easignment was not awarded on a competitive basis or was awarded under fied financing or reserved procurement or if the downstream assignment is substantially larger in value, a competitive process acceptable to the accounting officer should normally be followed in which the consultant carrying out the initial work is not excluded from consideration if it expresses interest.
- Vibere, in exceptional instances, it is impractical to appoint the required consultants through a competitive bidding process and a South African based consultant is used, the Guidelines on Hourly Fee Rates for Consultants issued by the Department of Public Service and Administration may be used as a benchmark to establish the appropriate tariffs, or to determine the reasonableness of the tariffs.

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